

# SUPREME COURT OF THE UNITED STATES

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IN THE SUPREME COURT OF THE UNITED STATES

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FACEBOOK, INC., )  
                  Petitioner, )  
                  v. ) No. 19-511  
NOAH DUGUID, ET AL., )  
                  Respondents. )  
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Pages: 1 through 88  
Place: Washington, D.C.  
Date: December 8, 2020

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3 FACEBOOK, INC., )

4 Petitioner, )

5 v. ) No. 19-511

6 NOAH DUGUID, ET AL., )

7 Respondents. )

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9

10 Washington, D.C.

11 Tuesday, December 8, 2020

12

13 The above-entitled matter came on for  
14 oral argument before the Supreme Court of the  
15 United States at 10:00 a.m.

16

17 APPEARANCES:

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19 on behalf of the Petitioner.

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23 Petitioner.

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25 on behalf of the Respondents.

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1 P R O C E E D I N G S

2 (10:00 a.m.)

3 CHIEF JUSTICE ROBERTS: We will hear  
4 argument first this morning in Case 19-511,  
5 Facebook versus Duguid.

6 Mr. Clement.

7 ORAL ARGUMENT OF PAUL D. CLEMENT

8 ON BEHALF OF THE PETITIONER

9 MR. CLEMENT: Mr. Chief Justice, and  
10 may it please the Court:

11 The TCPA defines an Automatic  
12 Telephone Dialing System as equipment with the  
13 capacity to store or produce telephone numbers  
14 to be called using a random or sequential number  
15 generator and to dial such number. The statute  
16 prohibits calls using an ATDS to emergency and  
17 cellular lines but not to residential lines.

18 Under well-established rules of  
19 grammar and statutory construction, the entire  
20 phrase "telephone numbers to be called using a  
21 random or sequential number generator" applies  
22 to both disjunctive verbs, "store" or "produce."  
23 The contrary reading covers any device that can  
24 store and dial numbers even without the use of a  
25 random or sequential number generator. That

1 reading creates a statute of impossible breadth  
2 and a fundamental mismatch between the ATDS  
3 definition and the targeted ATDS prohibitions.

4 Under ordinary rules of grammar, a  
5 restrictive modifier that follows two  
6 disjunctive verbs modifies both, not just the  
7 second one. Three features of the statutory  
8 text here reinforce that conclusion.

9 First, the punctuation. The modified  
10 phrase here is set off by a comma, which  
11 indicates that the phrase modifies both verbs.

12 Second, the shared direct object. The  
13 direct object that follows "produce," "telephone  
14 numbers to be called," concededly applies  
15 equally to "store" as well as "produce." Having  
16 some but not all of the text that follows  
17 "produce" refer back to "store" requires a  
18 significant judicial rewrite.

19 Third, the scope of the ATDS  
20 prohibitions. They do not prevent ATDS calls to  
21 the residential land lines used by most  
22 Americans in 1991. Instead, they target only  
23 the specialized lines -- emergency, cellular,  
24 and multiple business lines -- that were  
25 distinctly vulnerable to random and sequential

1 dialing. That limited scope makes sense as a  
2 targeted response to the problems of random or  
3 sequential dialing. But, if Congress were  
4 really aiming at annoying calls from devices  
5 that could store and dial numbers, its failure  
6 to protect the home front would be inexplicable.

7 CHIEF JUSTICE ROBERTS: Mr. Clement,  
8 your friend on the other side says that we ought  
9 to look to the sense of the passage and not to  
10 rules of syntax. I know you have a dispute  
11 about what the sense of the passage is.

12 But, as a general matter, he's right,  
13 isn't he? I mean, the drafters here weren't  
14 following the rule of reddendo singula singulis  
15 or diagramming these sentences, so why -- why  
16 should we focus on -- on syntax to the extent  
17 that I think both parties do?

18 MR. CLEMENT: Well, Your Honor, I  
19 think because the other way lies madness, with  
20 all due respect. I mean, I think, if one  
21 deviates from the rules of sort of ordinary  
22 grammar and statutory construction, then there  
23 becomes so much play in the joints that you  
24 essentially empower the judiciary to rewrite  
25 statutes.

1           And with all respect to my friends on  
2 the other side, I think that's really what they  
3 invite you to do here. I think Commerce  
4 targeted a very specific problem in this  
5 provision, a problem that was prevalent in 1991.

6           I think it was successful in  
7 eradicating that specific technology, and my  
8 friend would like to use the synesis or the  
9 sense of the statute to repurpose the statutory  
10 prohibition to address more modern ills.

11           CHIEF JUSTICE ROBERTS: Well, it's  
12 clear that they didn't have in mind the modern  
13 ills, as -- as you say, and the modern ills, at  
14 least according to your friend, would lead to a  
15 disaster if his interpretation weren't --  
16 weren't adopted.

17           Is that something we should consider  
18 at all?

19           MR. CLEMENT: I -- I don't think it's  
20 something you should really consider, and I  
21 think it gives too little credence to Congress's  
22 own ability to address these problems in an  
23 ongoing way.

24           As recently as 2019, Congress passed  
25 another statute addressed to the problem of

1 accepted telemarketing calls. One of the things  
2 that that Act did is to try to create a process  
3 where the technology we use in our home phones  
4 and our cellular phones would itself block these  
5 kind of unwanted calls.

6 CHIEF JUSTICE ROBERTS: Thank you.  
7 Thank you, counsel.

8 Justice Thomas.

9 JUSTICE THOMAS: Thank you, Mr. Chief  
10 Justice.

11 Mr. Clement, I know this isn't central  
12 to your case, but it's -- it's -- but I am  
13 interested in why a text message is considered a  
14 call under the TCPA.

15 MR. CLEMENT: Well, Justice Thomas, I  
16 actually think that's an excellent question, and  
17 I think it is another way in which the courts  
18 have essentially updated the statute to keep up  
19 with the times.

20 And it's not at all clear that a  
21 statute that was directed not just at calls but  
22 also, in particular, at artificial or  
23 prerecorded voice calls is really sensibly  
24 applied to texts at all.

25 And if one were to hold that the



1 statute were limited to actual voice calls and  
2 not to texts, that would be an alternative route  
3 for ruling in our favor in this case.

4 The one other thing I would -- I would  
5 point to, Justice Thomas, is there is an amicus  
6 brief by the Washington Legal Foundation that  
7 addresses this issue specifically, and what they  
8 point out is that in more recent statutes, when  
9 Congress is -- when Congress addresses calls and  
10 texts, they do so either conjunctively or  
11 disjunctively. But I think that gives real  
12 evidence to the fact that one doesn't naturally  
13 talk about a text as a call, but, rather, one  
14 talks about either calls I received on my phone  
15 or texts I received.

16 JUSTICE THOMAS: The -- the -- when  
17 you -- when we talk about a number generator  
18 under the TCPA, are we talking about a device as  
19 a number generator or a process? It would seem  
20 that perhaps it would -- makes more sense it  
21 would be a device, but what's your thought on  
22 that?

23 MR. CLEMENT: Justice Thomas, I think  
24 the statute's most likely read as talking about  
25 a process that is part of overall equipment. So

1 I think they may have had in mind a computer  
2 program that would be part of the overall  
3 equipment that's used to store or produce a  
4 number using the random sequential number  
5 generator and then to dial that number.

6 JUSTICE THOMAS: Thank you.

7 CHIEF JUSTICE ROBERTS: Thank you,  
8 counsel.

9 Justice Breyer.

10 JUSTICE BREYER: Well, my only  
11 question was from your answer to -- was in light  
12 of your answer to the Chief Justice. I think  
13 you say in your brief, and it seems right to me,  
14 that if we take your friend's -- your opponent's  
15 definition, then it would be unlawful for a  
16 person to use a cell phone, yes, that stores  
17 numbers like an emergency hospital number to  
18 make a call for -- to the emergency line of the  
19 hospital.

20 Now that's -- that -- I think you said  
21 something like that. Is that right?

22 MR. CLEMENT: That's right, Justice  
23 Breyer.

24 JUSTICE BREYER: And are you really  
25 telling the Chief Justice that's irrelevant?

1 MR. CLEMENT: No, I -- I didn't mean  
2 to tell the Chief Justice that that was  
3 irrelevant. I think that the -- the scope --

4 JUSTICE BREYER: Wouldn't you say it's  
5 fairly important?

6 MR. CLEMENT: -- of the statute --

7 JUSTICE BREYER: Wouldn't you say it's  
8 fairly important? I mean, if it produces a very  
9 peculiar or weird result, it does have something  
10 to do with interpretation, doesn't it?

11 MR. CLEMENT: Oh -- oh, absolutely.  
12 I -- I -- all I was responding to is the idea  
13 that rather than looking at the results produced  
14 by the actual words in their syntax, whether we  
15 start sort of creeping into this concept of  
16 synesis, which, I mean, maybe, you know, it's  
17 sort of in vogue in certain grammarian circles,  
18 but -- but I really don't think that's something  
19 that's featured in this Court's cases.

20 And I think the --

21 JUSTICE BREYER: I'm making a --

22 MR. CLEMENT: -- ordinary tool --

23 JUSTICE BREYER: -- I'm making a  
24 general point that both consequences and  
25 purposes and texts are all relevant, and in this

1 case, you have a pretty strong claim in my  
2 opinion -- and I'll ask your -- your colleague,  
3 your friend -- you have a pretty strong case on  
4 the consequences and purposes.

5 MR. CLEMENT: Well, obviously, Justice  
6 Breyer, there's -- there's a range of views on  
7 this Court as to how much one looks beyond the  
8 text to sort of context and consequences. I  
9 think, happily, here, I think text, context, and  
10 consequences all point in favor of our proposed  
11 construction of the text.

12 JUSTICE BREYER: I -- I --

13 CHIEF JUSTICE ROBERTS: Thank --

14 JUSTICE BREYER: -- realize you think  
15 that. I -- I realize it. Thank you.

16 CHIEF JUSTICE ROBERTS: Justice Alito.  
17 Justice Alito.

18 JUSTICE ALITO: Sorry. Mr. Clement,  
19 the statutory phrase that we have to interpret  
20 in this case has a structure that is fairly  
21 common. It lists two activities, "storing or  
22 producing telephone numbers," followed by a  
23 modifying phrase, "using a random or sequential  
24 number generator."

25 People make statements like that all

1 the time, and, you know what, those who hear  
2 them or read them understand what they mean  
3 without looking at treatises on grammar syntax,  
4 usage, or interpretation. And the way they do  
5 that is to ask, what makes sense?

6 I can give you lots of examples, but I  
7 have very little time for questioning, so they  
8 -- they ask about the sense of it before they  
9 get to all this arcane stuff.

10 So the question that jumps out here is  
11 this: Does it make any sense to speak about  
12 storing a list of telephone numbers using a  
13 random or sequential number generator?

14 And the best answer I can find in the  
15 briefs on your side is that there were systems  
16 that produced lists of numbers using such a  
17 generator and then stored them. But, unless you  
18 can explain how a generator was used in the very  
19 process of storing the numbers, I think you have  
20 a problem.

21 MR. CLEMENT: Justice Alito, two quick  
22 things on that. One is I do think readers of  
23 language have an advantage over listeners, which  
24 is they can look to the punctuation, and I do  
25 think the punctuation here is important.

1           But, to get to the heart of your  
2 question, I don't think there's anything  
3 nonsensical or redundant about talking about  
4 using a random generator, number generator, to  
5 store numbers.

6           I think it's not any different in  
7 principle with the phrase that a lot of people  
8 have used to describe the sense of the ATDF's  
9 prohibition, which prohibits dialing of numbers  
10 using a random or sequential number generator.

11           In both contexts, I think the senses  
12 are very sensible -- the sentences are very  
13 sensible. They just mean that you're using the  
14 number generator not to do the actual dialing or  
15 the actual storing but as part of the process of  
16 storing telephone numbers to be called or part  
17 of the process of dialing telephone numbers to  
18 be called.

19           And I think, if you understand the  
20 terms in that way, they make perfect sense in --  
21 in normal English. And I think what they really  
22 get at is the idea that Congress was trying to  
23 prohibit the use of a random or sequential  
24 number generator, either for immediate dialing,  
25 which would be produced, or for later dialing,

1 which would be captured even more aptly by the  
2 verb "to store."

3 JUSTICE ALITO: Thank you.

4 CHIEF JUSTICE ROBERTS: Justice  
5 Sotomayor.

6 JUSTICE SOTOMAYOR: Mr. Clement, with  
7 your parade of horribles that have read the way  
8 the other side wants, it would cover devices,  
9 too many devices.

10 I'm wondering if the issue is less  
11 with Respondents' interpretation and more so  
12 with the TCPA being outdated. When the Act was  
13 passed nearly 30 years ago, smartphones didn't  
14 even exist. Even today, it still references  
15 pagers, the TCPA.

16 But you are right to note that today  
17 almost all phones have the ability to store and  
18 dial telephone numbers. If what Congress wanted  
19 to do was stop a call that was automatic, and  
20 that's what it accomplished, wouldn't it be its  
21 job, not ours, to update the TCPA to bring it in  
22 line with the times?

23 MR. CLEMENT: So, Justice Sotomayor, I  
24 definitely think that it's Congress's job to  
25 update the statute, but I don't think the

1 problem with the other side's construction is  
2 something that only materializes with the modern  
3 smartphone.

4 I think the basic problem also inhered  
5 in technology that was prevalent in 1991, like  
6 speed dialing or call forwarding, which involves  
7 the rudimentary capacities to store numbers and  
8 to dial them.

9 And the FCC confronted that issue in  
10 the immediate wake of the statute's passage in a  
11 1992 rulemaking, and it said, don't worry about  
12 speed dialing, don't worry about call  
13 forwarding, that's not covered because it  
14 doesn't use a random or sequential number  
15 generator.

16 So I think there's a -- you know, for  
17 the entire history of the TCPA, there's been the  
18 potential for it to be read way too broadly, and  
19 I think, since the very beginning, the sensible  
20 way to avoid that outcome is to read "using a  
21 random or sequential number generator" to modify  
22 both "to store" and "to produce."

23 JUSTICE SOTOMAYOR: Thank you,  
24 counsel.

25 CHIEF JUSTICE ROBERTS: Justice Kagan.



1 JUSTICE KAGAN: Mr. Clement, I'd like  
2 to give you a hypothetical along the lines that  
3 Justice Alito was talking about. So here is the  
4 sentence: It is illegal to stab or shoot  
5 another person using a firearm.

6 And what I want to know is, would I be  
7 covered if I stabbed somebody with a knife?

8 MR. CLEMENT: I -- I think you would,  
9 Justice Kagan. You would obviously be covered  
10 if you stabbed somebody using a bayonet, I  
11 suppose, but I -- I think that really gets to  
12 some of the -- the -- the sense that you  
13 provided in the Supreme Court decision in the  
14 Advocate Health case, which there are certain  
15 combinations of words where the mind just sort  
16 of rebels at the combination of the two words.

17 And I think, there, it's very clear  
18 that you really don't in the ordinary parlance,  
19 except for possibly with a bayonet, stab  
20 somebody using a firearm. But I don't think  
21 there's any comparable logical inconsistency or  
22 linguistic impossibility with using equipment to  
23 store telephone numbers to be called using a  
24 random or sequential number generator.

25 And, indeed, if you look at some of

1 the state statutes that were passed before the  
2 TCPA, they all used a bunch of different  
3 formulations, but a number of them did address  
4 the combination of storage technology and random  
5 sequential number generator.

6 And I think that is a real problem,  
7 not a feigned problem or an odd combination,  
8 particularly if you think about sequential  
9 number generation, where you generate thousands  
10 of numbers, you have to store them someplace,  
11 and it's really the fact that you're using the  
12 equipment to store the numbers and then dial  
13 them seriatim that creates the distinct risks to  
14 emergency lines and cellular phones and pager  
15 lines and the rest.

16 JUSTICE KAGAN: And, quickly,  
17 Mr. Clement, could you comment on the surplusage  
18 problem that your reading creates?

19 MR. CLEMENT: So I don't think it  
20 creates a -- a surplusage problem, Justice  
21 Kagan. And I do think the other side's reading  
22 creates a bigger surplusage problem.

23 So, on our side, I don't think there's  
24 a surplusage problem because, if I talked about  
25 using a power generator to store or -- or

1 produce electricity, I don't think you would  
2 read that as having the "store to" being  
3 completely redundant because, by using "store or  
4 produce," I'd be making clear I don't really  
5 care whether you're using the electricity now or  
6 later. So I don't think it's purely redundant.

7 On the other hand --

8 JUSTICE KAGAN: Thank you,  
9 Mr. Clement. Thank you.

10 CHIEF JUSTICE ROBERTS: Justice  
11 Gorsuch.

12 JUSTICE GORSUCH: Good morning,  
13 Mr. Clement. You -- you pressed what Judge  
14 Barrett in her opinion on -- for the Seventh  
15 Circuit called the first potential reading. But  
16 the problem that it generates, as everybody's  
17 recognized, so to speak, is that it's awkward to  
18 speak of -- of equipment storing anything using  
19 a random number generator. That's what Justice  
20 Alito and Justice Kagan have pointed out.

21 One potential response to that might  
22 be that what -- what Judge Barrett called the  
23 fourth potential reading, which is to say that  
24 the phrase "using a random or sequential number  
25 generator" modifies the object rather than the

1 verbs.

2           And it would be sensible to talk about  
3 storing telephone numbers to be called -- that  
4 are to be called using a random number  
5 generator. The problem there, of course, is the  
6 comma. I -- I -- I see all that. All right?

7           My question for you is -- is you  
8 didn't raise the fourth argument as a potential.  
9 I'm not sure we need to rule it out. Would it  
10 -- would it make any difference to you and your  
11 clients and -- and in any sensible way make a  
12 difference in the real world whether we were  
13 adopting the first alternative or -- or saying  
14 that the fourth might be a possibility too?

15           MR. CLEMENT: So, Justice Gorsuch, I  
16 -- I think we would prevail equally under the  
17 fourth alternative and I don't -- I -- as I'm --  
18 as I'm standing here today, I can't think of a  
19 practical difference between the two.

20           Obviously, when we're formulating our  
21 argument, it's hard for us to ignore the comma,  
22 which is part of the reason we didn't press the  
23 fourth construction.

24           The other reason we didn't press it,  
25 to -- to -- to be candid, is if you don't think

1 there's anything terribly anomalous about  
2 talking about calling using a random or  
3 sequential number generator, then I don't know  
4 why you think there's something so anomalous  
5 about storing numbers using a random or  
6 sequential number generator.

7 I think, in both contexts, it's not  
8 the generator itself that does the calling or  
9 the storing, but in both cases, the number  
10 generator is used as part of the storage process  
11 or part of the calling process.

12 JUSTICE GORSUCH: Very helpful. Thank  
13 you.

14 CHIEF JUSTICE ROBERTS: Justice  
15 Kavanaugh.

16 JUSTICE KAVANAUGH: Thank you, Chief  
17 Justice.

18 Good morning, Mr. Clement. I want to  
19 touch on what you talked about what Congress was  
20 getting at in 1991 and just make sure I  
21 understand the structure of the statute.

22 Your point about calls to the home,  
23 only artificial or prerecorded calls to the home  
24 were prohibited, why didn't Congress also  
25 prohibit live calls, live telemarketing calls,

1 to the home do you think?

2 MR. CLEMENT: Well, I think it's  
3 pretty clear from both the legislative history  
4 and the legislative findings that were enacted  
5 in the statute itself that the reason they  
6 didn't go after live voice calls to the home was  
7 out of respect for the First Amendment.

8 JUSTICE KAVANAUGH: Okay. And then,  
9 when you get to the other category of calls  
10 we're talking about, to the specialized numbers,  
11 Congress again prohibits the artificial or  
12 prerecorded voice calls but then also prohibits  
13 calls which would, presumably, be live caller  
14 calls using an ATS -- an ATS -- ATDS.

15 What was, in your view, Congress  
16 getting at with those calls? Am I right in  
17 thinking those are live caller calls that would  
18 necessarily be covered by the ATDS prohibition?

19 MR. CLEMENT: Well, they could be.  
20 They could, I think, be live caller calls.  
21 There's actually some debate about that. And I  
22 think, if you look at the whole legislative  
23 history, there's a little bit of ambivalence  
24 about that.

25 But let's say they call voice calls.

1 I think the reason that they targeted those  
2 specialized lines and, as to those specialized  
3 lines, prohibited the ATDS in addition to the  
4 artificial or prerecorded voice calls when they  
5 didn't do the same to the residential land lines  
6 is precisely because those were the lines that  
7 were particularly vulnerable to random or  
8 sequential number generation technology --

9 JUSTICE KAVANAUGH: Right. The  
10 artificial or pre- --

11 MR. CLEMENT: -- and the harm that  
12 that would --

13 JUSTICE KAVANAUGH: -- the artificial  
14 or prerecorded calls to those lines would have  
15 been already prohibited, though, so the ATDS  
16 must be getting -- I don't know which way this  
17 cuts; I'm just trying to understand it -- would  
18 have been -- using that, an ATDS, for a live  
19 caller call would have been the only thing  
20 separately covered?

21 MR. CLEMENT: Yeah, I'm -- I'm -- I'm  
22 not positive that's the way the statute is  
23 structured, Your Honor, because I think the  
24 prohibition to the residential lines only covers  
25 artificial or prerecorded voice calls. And

1 then, as to the cellular and business lines and  
2 emergency lines, both are prohibited.

3 CHIEF JUSTICE ROBERTS: Thank you,  
4 counsel.

5 MR. CLEMENT: So they -- they --

6 CHIEF JUSTICE ROBERTS: Justice --

7 MR. CLEMENT: -- specifically singled

8 --

9 CHIEF JUSTICE ROBERTS: Justice --

10 MR. CLEMENT: -- out the -- the -- the

11 cellular and mobile lines --

12 CHIEF JUSTICE ROBERTS: Justice

13 Barrett.

14 MR. CLEMENT: -- and the emergency  
15 lines, and they said, as to those, we don't want  
16 either artificial or prerecorded voice calls or  
17 an indication --

18 CHIEF JUSTICE ROBERTS: Thank you,  
19 counsel.

20 MR. CLEMENT: -- we don't want these  
21 ATDS calls.

22 CHIEF JUSTICE ROBERTS: Justice  
23 Barrett.

24 JUSTICE BARRETT: Mr. Clement, some of  
25 the lower courts that have adopted your



1     opponent's interpretation have been moved by the  
2     exception in (B), which says that liability  
3     doesn't attach if the call is made for emergency  
4     purposes or with the prior express consent of  
5     the called party.

6             And, you know, they've pointed out  
7     that, under your interpretation, they say:  
8     Listen, the prior express consent would do no  
9     work for an ATDS.

10            I'm looking at the emergency purposes  
11     exception to liability, and I'm wondering how  
12     either an ATDS or an automated or artificial  
13     prerecorded voice device would make a call for  
14     emergency purposes.

15            MR. CLEMENT:   So, Justice Barrett, I  
16     think you could imagine either one of them  
17     making a call if -- you know, if there were a  
18     medical emergency.  If there were an individual  
19     at large in the community, you could imagine a  
20     police department using this kind of technology  
21     to provide a warning message, and it could be a  
22     prerecorded warning message, to everybody in the  
23     jurisdiction.

24            JUSTICE BARRETT:  So you think it  
25     would have some utility -- I mean, I -- I guess

1 what I'm getting at here is I'm wondering  
2 whether, in an abundance of caution, you can  
3 imagine why Congress wouldn't want any call that  
4 was placed for emergency purposes or a call that  
5 was placed with express consent to give rise to  
6 liability.

7           However, I mean, it -- it may not be  
8 that there's very wide applicability for either  
9 one of those exceptions, including the one for  
10 emergency services, which I think would deprive  
11 the objection of some of its force, that your  
12 interpretation renders the prior consent of not  
13 great utility.

14           MR. CLEMENT: I think it's going to be  
15 a narrow band of calls, but I do think they're  
16 calls that conceivably could make -- be made  
17 with an ATDS, so I think the exception has some  
18 force.

19           I do think, though, if you read the  
20 statute as a whole, it's pretty clear that the  
21 exceptions are mostly in there for the  
22 prerecorded or artificial voice calls because  
23 there's no exception in (b)(1)(D), which is the  
24 one provision that applies only to ATDS calls.

25           JUSTICE BARRETT: Thank you, counsel.

1 CHIEF JUSTICE ROBERTS: A minute to  
2 wrap up, Mr. Clement.

3 MR. CLEMENT: Thank you.

4 There are two final defects with  
5 Respondents' view I'd like to emphasize. Under  
6 our reading, both disjunctive verbs are  
7 modified, and so both capture specialized  
8 conduct of comparable scope. Under Respondents'  
9 reading, by contrast, "to store" is unmodified  
10 and captures a wide swath of conduct, while "to  
11 produce using a random or sequential number  
12 generator" captures only a narrow band of  
13 specialized conduct.

14 That is not how Congress generally  
15 writes statutes. It does not put an elephant  
16 hole next to a mouse hole, prohibiting both  
17 everything under the sun and a highly  
18 specialized practice.

19 And that points to the second problem.

20 If Congress really wanted to prohibit  
21 every annoying call made with a device that can  
22 store and dial numbers, it would not have left  
23 the home front unprotected. In 1991, there were  
24 only about 7 million cell phones. The default  
25 telephone for almost every constituent

1 represented in Congress was a residential  
2 landline.

3 If the ATDS provisions were addressed  
4 to something broader than random or sequential  
5 dialing, Congress's decision to leave the  
6 residential landlines unprotected would be  
7 inexplicable.

8 CHIEF JUSTICE ROBERTS: Thank you,  
9 counsel.

10 Mr. Ellis.

11 ORAL ARGUMENT OF JONATHAN Y. ELLIS  
12 FOR RESPONDENT UNITED STATES,  
13 SUPPORTING THE PETITIONER

14 MR. ELLIS: Mr. Chief Justice, and may  
15 it please the Court:

16 In the government's view, this case  
17 can and should begin and end with the statutory  
18 text. Under ordinary rules of grammar and  
19 canons of construction, the phrase "using a  
20 random or sequential number generator" in  
21 Section 227(a)(1)(A) is best read to modify both  
22 "store" and "produce."

23 Now Respondent asks this Court to  
24 discard those rules and rely instead on the  
25 anti-grammatical sense of the passage, but it

1 cannot show the sort of contextual plausibility  
2 of a grammatical reading that might warrant that  
3 approach. He also places significant weight on  
4 the purported consequences of the government's  
5 reading on the modern telemarketing industry.

6 But that argument misconceives the  
7 limited role that the ATDS definition plays in  
8 the statutory scheme, both today and more  
9 importantly from the perspective of the 1991  
10 Congress.

11 Regardless of how the Court resolves  
12 this case, the TCPA will continue to broadly  
13 prohibit robocalls to cell phones and  
14 residential lines. The fact that the 1991 ATDS  
15 definition describes a universe of devices that  
16 are no longer in widespread use provides no  
17 basis for this Court to adopt anything other  
18 than the most natural reading of the statutory  
19 text.

20 I welcome the Court's questions.

21 CHIEF JUSTICE ROBERTS: Mr. Ellis, you  
22 began by saying this case can begin and end with  
23 the statutory text. Are you saying it's a plain  
24 meaning case?

25 MR. ELLIS: We think, Your Honor, that

1 the -- the interpretation we've offered here is  
2 by far the most natural reading of the text.  
3 Just like a case in the other case where there's  
4 not an agency action at issue, we haven't gone  
5 so far as to weigh in on whether we -- we think  
6 that a contrary approach by the FCC would be  
7 permissible.

8 But I -- I just -- I don't want to  
9 suggest that lacks -- that suggests any lack of  
10 confidence in our reading. We do think it's by  
11 far the more natural one.

12 CHIEF JUSTICE ROBERTS: Well, I guess,  
13 if you're saying it begins and ends with the  
14 text, that doesn't leave much room for the FCC  
15 to adopt a different interpretation from the one  
16 you're advancing.

17 MR. ELLIS: I think that's right, Your  
18 Honor. I don't think there's much room for a  
19 contrary interpretation.

20 Again, the -- this is a question on  
21 which the FCC has requested comment twice since  
22 the D.C. Circuit's decision in ACA  
23 International. It's a question that's open on  
24 its docket.

25 You know, we were -- are -- are

1 reticent to foreclose that -- any contrary  
2 interpretation from the FCC without seeing what  
3 they had to say, but -- but I -- I agree with  
4 you completely that there's not a lot of room  
5 for a contrary interpretation here.

6 CHIEF JUSTICE ROBERTS: Well, that was  
7 a question, not a statement. The -- what --  
8 what do you take -- how do you react to the  
9 notion that this is going to have disastrous  
10 consequences given -- given technology that has  
11 developed since Congress passed this and -- and  
12 whether or not those consequences should enter  
13 into our consideration?

14 MR. ELLIS: Well, I think a couple  
15 things about that, Your Honor. I -- I -- I  
16 agree with my -- my friend from Facebook that  
17 that shouldn't be -- shouldn't drive the Court's  
18 analysis here. I think the question is what the  
19 statute meant in 1991.

20 I -- I also don't think that it sort  
21 of misconceives, as I suggested, the -- the  
22 narrow role that the ATDS definition plays in  
23 this statutory scheme. The ATDS definition only  
24 implicates the automated call restriction to --  
25 to these sensitive lines, emergency lines, guest

1 and patient rooms at healthcare facilities, and  
2 cell phones.

3 CHIEF JUSTICE ROBERTS: Thank you, Mr.  
4 Ellis.

5 Justice Thomas.

6 JUSTICE THOMAS: Thank you, Mr. Chief  
7 Justice.

8 Mr. Ellis, the -- Justice Sotomayor  
9 brought up the point of the ill fit between this  
10 statute from 1991 and current technology, which  
11 is advanced. In '91, cell phones or quite a few  
12 of them were the size of a loaf of bread and  
13 they're not in widespread use. Lots of people  
14 had car phones instead -- installed in their  
15 cars.

16 The -- we've had in legislation quite  
17 a change. The industry has changed. The  
18 technology is far beyond anything we could have  
19 conceived of in '91.

20 At what point do we simply say -- and  
21 I understand the statutory construction and the  
22 -- the -- what we're attempting to do with this  
23 statute, but at what point do we say this  
24 statute is an ill fit for current technology?

25 MR. ELLIS: So I -- I think, in -- in



1 one respect, that -- that may be true. I think  
2 the -- the best reading of the ATDS definition,  
3 as you suggested, doesn't apply to a great deal  
4 of technology that's still in use today. I -- I  
5 think that's actually evidence of the TCPA's  
6 success and -- and not a reason to update the  
7 statute.

8 I -- and on the flip side, as -- as  
9 you suggest, the Respondent's reading of the  
10 text does at least present a potential that --  
11 that ordinary smartphones could be -- calls from  
12 ordinary smartphones could be made unlawful.

13 I -- I think, happily, the best  
14 reading of the text doesn't lead to that result,  
15 and that's what we're urging for the -- the  
16 Court to adopt here.

17 JUSTICE THOMAS: But I think the point  
18 -- what I'm asking is sometimes we use -- I  
19 think it's a little odd when we use these -- we  
20 make great effort to interpret a statute that  
21 really wasn't intended for the universe in which  
22 we are operating now. And at what point do we  
23 just simply say that?

24 MR. ELLIS: I think you can say that  
25 in an opinion. I think that the -- the -- the

1 Court's approach shouldn't change based on that.  
2 I think the -- the Court -- the right approach  
3 for the Court is to still engage with the  
4 statutory text as it's written and, if it needs  
5 to be updated, to leave that updating to  
6 Congress.

7 JUSTICE THOMAS: Thank you.

8 CHIEF JUSTICE ROBERTS: Justice  
9 Breyer.

10 JUSTICE BREYER: No, I won't. Thank  
11 you very much.

12 CHIEF JUSTICE ROBERTS: Justice Alito.

13 JUSTICE ALITO: I -- I have two  
14 questions. The first is the one that I asked  
15 Mr. Clement. Does it make any sense to talk  
16 about a system that uses a -- a random or  
17 sequential number generator in the very process  
18 of storing telephone numbers?

19 The second is this: In order for your  
20 interpretation to be right, don't you have to  
21 show that there are or were systems that stored  
22 numbers using such a generator but didn't use  
23 the generator to produce the numbers? If --  
24 otherwise, there wouldn't be any point in  
25 separately covering storage.

1           So, if you could cover those two in --  
2 perhaps in reverse order, I would appreciate it.

3           MR. ELLIS: Sure. I'll -- so I'll  
4 start with the latter first. I -- I -- I do  
5 think that this statute can be read to cover for  
6 both verbs that do independent work. But let me  
7 start by saying that I don't think that's a  
8 requirement for the Court to adopt our reading.

9           I think that the -- the Court has  
10 recognized in cases like Rimini Street and  
11 Atlantic Richfield that sometimes Congress does  
12 adopt a belt-and-suspenders approach. And so,  
13 at most, I think Respondent has shown that  
14 that's what they've done here. And I think  
15 that's the kind of superfluity that this Court  
16 would or -- would lead the Court to --  
17 ordinarily to disregard the other ordinary rules  
18 of grammar or the other canons of construction.

19           That said, I think, as -- as my friend  
20 acknowledged, I think there are two types of  
21 ways that the autodialers use random and  
22 sequential number generators, and I think it's  
23 natural for Congress to have described them  
24 both.

25           And, in fact, I think, if you -- if --

1 if you think about "produce" in the statute and  
2 what it likely means, I think it's kind of -- it  
3 -- it probably doesn't mean create, as  
4 Respondents suggest, because autodialers, or  
5 ATDSs, won't be any use if what they do is  
6 create brand new 10-digit numbers that never  
7 existed before. They have to identify numbers  
8 that existed in the real world and have been  
9 assigned to telephone numbers. And so they --

10 JUSTICE ALITO: Well, they produce a  
11 list of numbers. What's -- what's strange about  
12 that idea?

13 MR. ELLIS: I -- I -- I'm not saying  
14 that it's strange to think of a random or  
15 sequential -- sequential number generator as  
16 creating 10-digit numbers. I think it's -- it's  
17 an awkward fit to say "producing telephone  
18 numbers to be called" if what you mean is  
19 "create."

20 I think, rather, what it probably  
21 means is bring forth or offer up. And so, if  
22 that's the meaning that -- that you ascribe to  
23 "produce," then it's not inevitable that every  
24 use of a random or sequential number generator  
25 will -- will produce numbers.

1 JUSTICE ALITO: Thank you.

2 CHIEF JUSTICE ROBERTS: Justice  
3 Sotomayor.

4 JUSTICE SOTOMAYOR: Counsel, could TC  
5 -- I -- I from the beginning have wondered,  
6 could a TCPA lawsuit against individual  
7 smartphone users actually prevail, given that  
8 smartphones don't automatically dial phone  
9 numbers in the ways of this -- in the way that a  
10 sequential numbering system does?

11 It doesn't seem like a smartphone can  
12 be an automatic telephone dialing system. Am I  
13 missing something? Why wasn't that the -- the  
14 -- the main reason for reading things against  
15 the Respondent -- reading this -- reading this  
16 law as not applying to the Respondent?

17 MR. ELLIS: So, as to whether the TCPA  
18 or the ATDS definition could include  
19 smartphones, as you suggest, if you read the  
20 second prong of this statute to include an  
21 automatic requirement, then I think that at  
22 least limits the con- -- the circumstances in  
23 which an ordinary smartphone could be considered  
24 to be an ATDS.

25 The Court -- the second prong of the

1 statute doesn't include the word "automatic."

2 And I think it's an open question as to whether  
3 that's the right way to read this statute.

4 Courts of appeals on both sides of the  
5 split have assumed that and ACC has previously  
6 done it, but, again, I think it's -- it's not  
7 actually there in the text.

8 And that's -- I think, if you don't  
9 adopt that reading, then it is when it begins to  
10 present serious problems for ordinary  
11 smartphones.

12 JUSTICE SOTOMAYOR: All right. Thank  
13 you, counsel.

14 CHIEF JUSTICE ROBERTS: Justice Kagan.

15 JUSTICE KAGAN: Mr. Ellis, at the time  
16 the TCPA was enacted, there were a fair number  
17 of state statutes that dealt with the same  
18 general subject matter area, and every single  
19 one of those statutes defined an autodialer to  
20 encompass at least some machines that didn't use  
21 a random or sequential number generator.

22 So doesn't that suggest that your  
23 definition is wrong? I mean, would Congress  
24 really have wanted to depart from all of those  
25 state statutes in this particular way?

1           MR. ELLIS: So I don't think it  
2 suggests our reading is wrong. I think what it  
3 suggests is that Congress approach the similar  
4 -- the same problem in a different way.

5           And so it's true that all or almost  
6 all the state statutes included devices beyond  
7 those that use random or sequential number  
8 generators, but it's also true that almost every  
9 state, I think all but two, limited -- only  
10 addressed devices that delivered a prerecorded  
11 voice and then regulated those devices.

12           Congress came at that same problem in  
13 a different way by first prohibiting all  
14 prerecorded voice calls to residential lines and  
15 to the sensitive lines, regardless of the  
16 technology -- dialing technology, and then  
17 separately prohibiting a -- a subset of the --  
18 of -- of calls made with an ATDS using a random  
19 or sequential number generator.

20           At the end of the day, it's a similar  
21 approach. Indeed, Congress's approach is  
22 somewhat broader. It's just a different  
23 approach.

24           JUSTICE KAGAN: And --

25           MR. ELLIS: I --

1 JUSTICE KAGAN: -- and why is it that  
2 Congress would have adopted that approach? I  
3 mean, if I understand what you're saying, you're  
4 saying that Congress decided to cover these  
5 predictive dialers when there was an automated  
6 or prerecorded voice but not when there was a  
7 live person on the line.

8 What -- what sense would that have  
9 made? What difference does it make from the  
10 recipient of the call's perspective?

11 MR. ELLIS: So perhaps I was unclear.  
12 Congress regulates prerecorded voices with --  
13 not -- without regard to whether they were  
14 made -- delivered with an automated system at --  
15 at all. And they do that because I think that  
16 --

17 JUSTICE KAGAN: Well, I understand  
18 that, but within that, they were definitely --  
19 they -- they definitely covered these predictive  
20 dialers, isn't that right?

21 MR. ELLIS: No, actually, predictive  
22 dialers, at least in 1991, as I understand them,  
23 typically didn't deliver a prerecorded voice.  
24 They delivered -- they connected to a live  
25 operator.



1                   So I don't think the prerecorded voice  
2 part of the statute covers predictive dialers  
3 and that --

4                   JUSTICE KAGAN: There weren't any of  
5 these that existed that -- that were predictive  
6 dialers with a prerecorded voice?

7                   MR. ELLIS: There -- there may have  
8 been. My -- my -- my point is, in the whole,  
9 predictive dialers, the point -- the way they  
10 worked, the whole point of them is to sort of  
11 time up the call so that there was a live  
12 operator available when the call was connected.  
13 They were principally --

14                   JUSTICE KAGAN: Thank you.

15                   MR. ELLIS: -- ways to connect live  
16 operators. And, actually --

17                   JUSTICE KAGAN: Thank you.

18                   MR. ELLIS: I'm sorry.

19                   CHIEF JUSTICE ROBERTS: Justice  
20 Gorsuch.

21                   JUSTICE GORSUCH: Good morning,  
22 Mr. Ellis. Two questions. Take them in  
23 whatever order you care.

24                   First, I think your argument depends  
25 upon the possibility that, in the world at the

1 time Congress adopted the statute, there were  
2 devices that used random number generators to  
3 store telephone numbers. So what evidence do  
4 you have that that exists -- existed in the  
5 world, number one?

6 Number two, the same question I posed  
7 to Mr. Clement with respect to what Judge  
8 Barrett in her excellent opinion called the  
9 fourth possible interpretation. I understand  
10 the problems with it, but it does overcome this  
11 difficulty. And it -- it wasn't addressed in  
12 the briefs, and I'm just curious why it wasn't  
13 addressed and whether we need to rule it out,  
14 whether it would make any difference going with  
15 the first versus the fourth?

16 MR. ELLIS: So, as to your first  
17 question, whether there were devices in the  
18 world that stored using a random sequential  
19 number generator, I -- I would point you to the  
20 -- page 19 and 20 of our brief and then the PACE  
21 and Noble Systems amicus brief that goes through  
22 this in some detail that describes that  
23 automatic dialing systems in 1991 either used a  
24 random or sequential number generator to  
25 generate numbers and then immediately dial them

1 or used them to generate numbers to store them  
2 for subsequent dialing.

3 And I don't think it's unnatural to  
4 describe the latter system as using the random  
5 or sequential number generator to store the  
6 numbers in the same way that you might say that  
7 I have a backup power generator at my home that  
8 both generates and stores power for subsequent  
9 access or in the way you might say I -- you  
10 might describe using a web browser to download  
11 and store a file, that is to say, doing  
12 something more than just browsing the web.

13 As to the latter -- second question  
14 about why we haven't addressed -- I actually do  
15 think we did address that. That possible  
16 interpretation, we think it is not available  
17 because of the comma.

18 JUSTICE GORSUCH: No, I understand --  
19 I understand that. I -- I -- I -- I'm -- that's  
20 not my question.

21 MR. ELLIS: Okay. As to the practical  
22 consequences of that, I think you should not  
23 leave it open. I think it's not the best  
24 reading.

25 JUSTICE GORSUCH: I understand that

1 too. That wasn't my question either.

2 MR. ELLIS: Okay. I'm sorry, then --

3 JUSTICE GORSUCH: My question is, does  
4 it make any difference in the real world?

5 MR. ELLIS: I -- yes, it does. And  
6 the reason -- the difference it would make in  
7 the real world, at least if you -- I think you  
8 would understand that calling using a random or  
9 sequential number generator, you could -- that  
10 could describe taking a set list, a sort of  
11 preselected list and then calling them in random  
12 order.

13 But that's not the problem that  
14 Congress was trying to get at with the ATDS  
15 definition. The problem it was getting at with  
16 that definition and the restriction was calling  
17 indiscriminately, calling unintentional numbers  
18 that -- that would result in you -- in  
19 telemarketers accidentally calling emergency  
20 lines and cell phones and guest and patient  
21 rooms. That was what Congress was trying to get  
22 at with that prohibition.

23 JUSTICE GORSUCH: Thank you, counsel.

24 CHIEF JUSTICE ROBERTS: Justice  
25 Kavanaugh.

1 JUSTICE KAVANAUGH: Thank you.

2 And good morning, Mr. Ellis. Justice  
3 Thomas and Justice Sotomayor, I think, and  
4 others have talked about the ill fit of the  
5 statutory language to current technology, and I  
6 want to break that down with you a bit because  
7 there are two -- as you've indicated, two  
8 prohibitions here.

9 One is the prohibition on artificial  
10 or prerecorded voice calls, and that covers  
11 artificial or prerecorded voice calls to the  
12 house or to these specialized lines.

13 MR. ELLIS: Correct.

14 JUSTICE KAVANAUGH: And that part of  
15 the statute still makes sense and applies today,  
16 correct?

17 MR. ELLIS: Correct.

18 JUSTICE KAVANAUGH: Okay. So then you  
19 have the ATDS prohibition, which only applies to  
20 the calls to specialized lines, does not apply  
21 to calls to the house, and because artificial  
22 and prerecorded calls are already prohibited,  
23 must be getting at something different than  
24 artificial and prerecorded calls.

25 And I'm trying to figure out, one,

1 what -- what's that getting at at the time, what  
2 was the real-world problem; and, two, does that  
3 have any relevance at all today, as Justice  
4 Thomas and Justice Sotomayor were indicating,  
5 with the ATDS prohibition?

6 MR. ELLIS: So I think what it was  
7 getting at, Your Honor, was, one, it may have  
8 also been sort of a belt-and-suspenders in  
9 addressing those prerecorded calls. But I think  
10 it may be --

11 JUSTICE KAVANAUGH: Well, can I stop  
12 you right there? Do you think -- and this gets  
13 to Justice Kagan's question, what Congress was  
14 drawing on -- do you think they meant "and"  
15 instead of "or" and made a mistake?

16 MR. ELLIS: No, I guess I -- I don't  
17 think that. I think I -- I was going to -- what  
18 I was going to say is I think live calls, live  
19 operator calls, to those sensitive lines could  
20 equally cause problems. You know, I don't think  
21 we want telemarketers calling emergency -- 911  
22 lines or bothering people at their -- in their  
23 patient rooms at healthcare facilities or, in  
24 1991, making calls to cell phones which were  
25 unintentional at the time and were -- would then

1 cost the -- the -- the called party by the  
2 minute.

3 I -- I think those sorts of problems,  
4 they're exacerbated by prerecorded voice calls,  
5 but they're caused also in -- by indiscriminate  
6 calls that connect to live operators.

7 CHIEF JUSTICE ROBERTS: Justice  
8 Barrett.

9 JUSTICE BARRETT: So, Mr. Ellis, some  
10 of the lower courts have characterized this  
11 provision as ambiguous and, you know, said that  
12 that leaves the FCC some room to choose whether  
13 this applies, you know, to this kind of stored  
14 situation or not.

15 And you, in your colloquy with the  
16 Chief Justice, suggested that although the FCC,  
17 you know, may have a narrow band of authority,  
18 you weren't ruling that out either.

19 And I guess I'm wondering if you could  
20 explain why you think any kind of Chevron  
21 deference would apply here, where we have two  
22 conflicting choices and we have to decide which  
23 is the best one, because I would have thought  
24 that Chevron, that the premise of it is that  
25 when Congress deliberately chooses open-ended

1 language or vague language, it's implicitly  
2 delegated to the agency a range of discretion to  
3 make the choice.

4 But this kind of thorny statutory  
5 provision doesn't strike me as reflecting an  
6 implicit congressional choice to delegate to the  
7 FCC how to regulate this.

8 MR. ELLIS: So I think that's a fair  
9 question, Your Honor. And I -- I would just say  
10 that I think the Court has often in the Chevron  
11 analysis asked just is it -- is the statute  
12 ambiguous and then took that ambiguity as an  
13 indication of Congress's delegation.

14 We haven't addressed those issues here  
15 for the obvious reason that there isn't an  
16 outstanding agency interpretation for the Court  
17 to -- to gauge whether it should be -- it should  
18 give Chevron deference or -- or not, but I think  
19 it's a fair question.

20 JUSTICE BARRETT: Thank you, counsel.

21 CHIEF JUSTICE ROBERTS: A minute to  
22 wrap up, Mr. Ellis.

23 MR. ELLIS: Thank you, Mr. Chief  
24 Justice.

25 I think I'll close with just one more



1 word about the surplusage problem. For the --  
2 that the Respondents, of course, have  
3 identified.

4 For the reasons I explained, I don't  
5 think the government's reading presents any  
6 meaningful surplusage, but even if you disagree,  
7 I think, at most, what Respondent has shown is  
8 that Congress took a sort of belt-and-suspenders  
9 approach here. He certainly hasn't shown the  
10 sort of superfluity that would warrant  
11 discarding the ordinary rules of grammar and  
12 other canons of construction.

13 And I think that's particularly so in  
14 -- in light of the superfluity that Respondents'  
15 own reading would introduce. He makes clear on  
16 page 37 of his brief that, in his view, Congress  
17 drafted the ATDS definition to encompass "all  
18 technologies used to deluge cell phones with  
19 automated calls."

20 But, if that were so, it's not clear  
21 why Congress would have included the first prong  
22 of the definition at all.

23 Under Respondents' reading of the  
24 statute, you could strike not just one word but  
25 the entire modifying phrase, "using a random or

1 sequential number generator," if not all of  
2 Section 227(a)(1)(A), and the ATDS definition  
3 would reach the exact same universe of devices.  
4 That's the sort of superfluity that the Court  
5 ordinarily would not countenance, and we urge  
6 the Court not to do so here. Thank you.

7 CHIEF JUSTICE ROBERTS: Thank you,  
8 counsel.

9 Mr. Garner.

10 ORAL ARGUMENT OF BRYAN A. GARNER

11 ON BEHALF OF THE RESPONDENTS

12 MR. GARNER: Mr. Chief Justice, and  
13 may it please the Court:

14 Any method of interpretation --  
15 textualism, purpose of-ism, consequentialism --  
16 favors affirmance here. Congressional purpose  
17 is overwhelmingly clear. It's privacy.

18 Let me focus, though, on text. The  
19 issue here involves ordinary lexical meaning,  
20 grammar, and cognition. An example: To  
21 maintain or acquire lands to be developed using  
22 eminent domain.

23 No linguistic rule should lead us to  
24 conclude that we must maintain lands using  
25 eminent domain. The adverbial modifier links up

1 with the verb acquire; that's ordinary meaning.

2 Other canons are crucial. First, the  
3 conjunctive/disjunctive canon. The word "or"  
4 denotes two distinct categories, storing and  
5 producing, and the word order is significant.

6 Second, the surplusage canon. The  
7 words "store" and "or" are given real work to do  
8 only on our reading.

9 Third, the harmonious reading canon.  
10 The consent provision in the statute makes  
11 little sense with random number generation. You  
12 obtain consent from known people.

13 Fourth, the presumption against  
14 ineffectiveness. Facebook would read the  
15 statute into oblivion because robocallers today  
16 use stored phone numbers to annoy people just as  
17 they often did in 1991. In Barr, just five  
18 months and two days ago, this Court repeatedly  
19 said that the Act prohibits almost all  
20 unsolicited robocalls.

21 The borrower's numbers in that case  
22 would have been stored. The Court, having  
23 invalidated the exception in that case, Facebook  
24 now argues for an across-the-board exemption,  
25 effectively all autodialers call -- all

1 autodialer calls and messages are exempt, they  
2 say.

3 In reading law, this is called a  
4 viperine interpretation. Like a viper, it kills  
5 the statute and privacy.

6 CHIEF JUSTICE ROBERTS: Thank you, Mr.  
7 Garner. You -- you agree, don't you, that our  
8 objective is to settle upon the most natural  
9 meaning of the statutory language to an ordinary  
10 speaker of English, right?

11 MR. GARNER: Yes, Your Honor.

12 CHIEF JUSTICE ROBERTS: So, if these  
13 various rules of construction, viperine or -- or  
14 something else, those are only pertinent -- we  
15 don't assume that the ordinary speaker is  
16 applying those canons or rules of syntax at all,  
17 right?

18 MR. GARNER: Your Honor, that's  
19 correct. Most native speakers of English,  
20 competent users of the language, understand.  
21 For example, cookbooks are full of statements  
22 that say using a spatula, lift -- using a  
23 spatula, lift the omelet and tilt the pan.

24 Nobody -- no -- nobody stops to parse  
25 it and say, oh, do I have to use the spatula to

1 lift the pan?

2 CHIEF JUSTICE ROBERTS: So the most  
3 probably useful way of settling all these  
4 questions would be to take a poll of 100  
5 ordinary -- ordinary speakers of English and ask  
6 them what it means, right? That's -- that would  
7 be the most useful rule of construction?

8 MR. GARNER: I'm not sure that we  
9 would just take a poll of everybody and say -- I  
10 mean, I think it would be a useful datum, yes.

11 CHIEF JUSTICE ROBERTS: Okay. Sort of  
12 shifting a little bit here, you're -- you say  
13 that if Facebook wins, we'll all be flooded with  
14 robocalls. But doesn't --

15 MR. GARNER: Well, that --

16 CHIEF JUSTICE ROBERTS: -- doesn't the  
17 statute independently bar calls with artificial  
18 or prerecorded voices, which I think is what  
19 most ordinary speakers of English would regard  
20 as a robocall?

21 MR. GARNER: Well, Your Honor, the  
22 difficulty with having ordinary speakers or  
23 readers try to read a -- a legislative  
24 definition like this is immediately people would  
25 be a little bit befuddled by the legal language.

1 They just would.

2 CHIEF JUSTICE ROBERTS: Well, lawyers  
3 too, I guess, but the -- the -- the point is  
4 that Congress didn't write the legislation with  
5 the technical rules in mind, and I think  
6 ordinary speakers wouldn't read them that way.

7 And so you just -- the most useful  
8 tool is kind of your -- your first -- first  
9 blush reading it in terms of how it makes sense.  
10 And I think most people's first blush would  
11 suggest that the -- your friend on the other  
12 side's reading makes the most sense.

13 MR. GARNER: Your Honor, I  
14 respectfully disagree if you take into account  
15 the -- the actual meaning of the words. But, if  
16 you -- if you just looked at it sort of  
17 mechanically and hastily, yes, it's possible  
18 that that is the way it would strike people.

19 As Justice Holmes once said, a  
20 well-drafted statute -- this is paraphrasing  
21 slightly. A well-drafted statute must be able  
22 to withstand attacks by an intellect fired with  
23 a desire to skew the meaning. And I think  
24 that's a problem.

25 CHIEF JUSTICE ROBERTS: What

1       significance does it make that the ordinary  
2       speaker of English we've been talking about  
3       would -- would have a very different knowledge  
4       background about these things today than  
5       would -- one would have in 1991?

6               MR. GARNER:   Your Honor, I believe  
7       that TCPA is more important today than ever  
8       because of advances in technology.  The social  
9       media companies know exactly where you are at  
10      all times.  They know every mouse click that  
11      you've made for the last 20 years.  And they can  
12      target in a very manipulative way.

13             So the -- the basic technology of  
14      getting a message through to somebody who's  
15      carrying a handheld device remains the same.

16             CHIEF JUSTICE ROBERTS:  Thank you,  
17      counsel.

18             Justice Thomas.

19             JUSTICE THOMAS:  Thank you, Mr. Chief  
20      Justice.

21             Mr. Garner, the -- sort of taking off  
22      your last point, the technology has changed.  I  
23      think we're talking about the average person.  
24      Most people would have no idea today what some  
25      of the technology was in -- in -- in 1991, a

1 pager. The -- most people would not realize  
2 that caller IDs were cutting-edge and had to be  
3 purchased separately, that most people did not  
4 have cell phones. In fact, very few people did.  
5 And they were large. And car phones had to be  
6 installed.

7 So technology has changed and moved  
8 along very rapidly. And don't you think it's  
9 rather odd that we are applying a statute that's  
10 almost anachronistic, if not vestigial and -- to  
11 a -- to -- to modern technology like Facebook  
12 and instant messaging, et cetera? Don't you  
13 think that at some point there's a -- there's at  
14 least a sense of futility?

15 MR. GARNER: Your Honor, I -- I -- I  
16 don't. The average American is very well  
17 familiar with robocalls and understands that  
18 these numbers -- actually doesn't care whether  
19 they were randomly generated or -- or whether  
20 they were sold because they gave their number to  
21 somebody and, in fact, would probably be more  
22 offended if they understood that somebody that  
23 they had dealt with and trusted had sold their  
24 numbers.

25 JUSTICE THOMAS: But you make my --



1 MR. GARNER: Everybody --

2 JUSTICE THOMAS: -- point, because it  
3 doesn't have to be randomly generated anymore.  
4 It's generated in other ways, but you make my  
5 point about technology.

6 In the old days, it would be randomly  
7 generated because there was no way anyone could  
8 have that much instant -- information and use it  
9 that instantaneously.

10 MR. GARNER: Your Honor, in 1991,  
11 there were lots of stored numbers that were  
12 called. In fact, I -- I hesitate to talk about  
13 legislative history because I don't like talking  
14 about legislative history, but lists and  
15 databases of known numbers came up over 200  
16 times, generators came up only four times in the  
17 whole legislative history.

18 JUSTICE THOMAS: Thank you.

19 CHIEF JUSTICE ROBERTS: Justice  
20 Breyer.

21 JUSTICE BREYER: Interesting. Mr.  
22 Garner, you -- let's go back to when they wrote  
23 it. As you read it, it is unlawful to call a  
24 hospital, for example, using a phone that stores  
25 telephone numbers, period. Right? Is that

1 right or not?

2 MR. GARNER: That's not quite right,  
3 Your Honor. It's -- it's illegal for the  
4 equipment to call. It has to be an automated  
5 dialing system, not just someone using a cell  
6 phone.

7 JUSTICE BREYER: Okay. So you can't  
8 have equipment, I see. Well, where is the  
9 automated, where does it say that? Let's see.  
10 Using an automatic system, I got it, okay.

11 MR. GARNER: Yes.

12 JUSTICE BREYER: So you can't use an  
13 automatic system that stores numbers. Now then  
14 were there a lot?

15 MR. GARNER: Your Honor, there were  
16 databases --

17 JUSTICE BREYER: Were there a lot, or  
18 did they -- what was the -- what was the  
19 situation like then?

20 MR. GARNER: Your Honor, there were  
21 databases and lists that were sold, and -- and  
22 there were also numbers automatically generated,  
23 but those are shots in the dark. That's why  
24 those have become superseded.

25 Facebook's interpretation --

1 JUSTICE BREYER: Yeah. Okay. I've  
2 got it. So -- so there -- at the time, there  
3 were systems that stored numbers both ways.

4 MR. GARNER: Yes, Your Honor.

5 JUSTICE BREYER: And that's why you  
6 think they wanted to get it both ways.

7 MR. GARNER: Yes, Your Honor.

8 JUSTICE BREYER: Then over time, what  
9 happens is the world changes so everybody and  
10 his uncle has a system fits within that ordinary  
11 definition, of -- cell phones storing and  
12 automatically dialing. We all have one. And so  
13 it gets too broad. And so you should you narrow  
14 it?

15 Now, that seems like the converse of  
16 the situation where, you know, the famous -- you  
17 know you all these examples, the -- the -- the  
18 silver fox is not thought to be an endangered  
19 animal, an endangered species, when they wrote  
20 the statute, but later it is, and so you say  
21 well, there's a dynamic meaning which changes  
22 over time, to pick things up, or it's a static  
23 meaning, just look back to see what they  
24 intended at that time.

25 And Nino Scalia always used to say,

1 oh, that's just done to expand the statute. But  
2 here we're using it to contract the statute.  
3 Any comment? Is that totally wrong? I suddenly  
4 began to think about it that way.

5 MR. GARNER: Reading it to be just  
6 random number generators which produce numbers,  
7 to that specific technology would wither the  
8 entire statute. That's why I called it --

9 JUSTICE BREYER: It would contract --  
10 it would contract.

11 MR. GARNER: Yes.

12 JUSTICE BREYER: You say "wither,"  
13 that's pejorative. But in -- in -- so often we  
14 interpret a statute dynamically to adapt to  
15 changing circumstances, looking at the context  
16 in which it is passed and how it's changed, in  
17 order to decide how to do so. And to do so here  
18 there are a few words over there that really  
19 help.

20 Is there anything wrong with reading a  
21 statute, looking for the intent in terms of  
22 change over time, did Congress intend it to  
23 change over time as technology changed, and then  
24 using the tools at hand in the context at hand  
25 to produce a more sensible interpretation? What

1 do you think?

2 MR. GARNER: Your Honor, I'd have no  
3 quarrel with any justice who wanted to do that,  
4 even though --

5 JUSTICE BREYER: No, but I mean, you  
6 -- I'm looking at your expert's view. What do  
7 you actually think about such a thing? I  
8 haven't really seen it. I -- I just -- it  
9 suddenly occurred to me that this fits in that  
10 box, possibly.

11 MR. GARNER: I'm a proponent of the  
12 fixed-meaning canon, but I do think that the  
13 words "store" and "or," it makes Congress look  
14 almost prescient. Given what has happened in  
15 the last 29 years, Congress looks prescient  
16 having said "store" and "or" before "produce."

17 JUSTICE BREYER: All right. I'll  
18 think about it. Thank you.

19 CHIEF JUSTICE ROBERTS: Justice Alito.

20 JUSTICE ALITO: Guido Calabresi has  
21 argued that courts should have the power to  
22 declare statutes obsolescent and obsolete. And  
23 if -- if we had that power, this statute might  
24 be a good candidate. But we haven't claimed it  
25 so far. And assuming we don't, perhaps we have

1 to put out of our mind the whole parade of  
2 horrors that arises as a result of the advent  
3 of Smartphones and social media.

4 So if we think about the technology  
5 that existed at the time when this statute was  
6 enacted, the -- the biggest technology that  
7 seems to me to provide the -- the greatest  
8 practical problem for your interpretation is  
9 call forwarding, which I think was widely  
10 available when this statute was enacted.

11 So would any machine that had a call  
12 -- a call forwarding capacity at that time be  
13 covered under your interpretation?

14 MR. GARNER: Your Honor, no. Nor  
15 would the --

16 JUSTICE ALITO: Okay.

17 MR. GARNER: An immediate answer. In  
18 fact, a normal cell phone and normal uses of  
19 cell phones do not amount to an ATDS. It would  
20 have to have -- it would have to be altered  
21 significantly to be -- to become an auto dialer.

22 But human intervention is the thing  
23 that makes it something that is not automatic,  
24 anything that needs a push of a button to send a  
25 message. Automatic dialing has been

1 preprogrammed to send messages automatically at  
2 intervals without human involvement.

3 JUSTICE ALITO: Well, isn't it true  
4 that, at least as of now, everything that  
5 computers do requires at some point some degree  
6 of human intervention, some degree of human  
7 instruction?

8 MR. GARNER: That is true, Your Honor.  
9 But that involves not uploading a list of  
10 numbers; that involves human involvement, but  
11 it's the selecting of the number to be called  
12 and when to call, that is the human  
13 intervention.

14 The immediate placing of the call that  
15 the FCC, the ACA, and the D.C. Circuit and the  
16 -- and the Eleventh Circuit have all held human  
17 intervention does exclude those calls from  
18 definitions of ATDS.

19 JUSTICE ALITO: And how would you  
20 define the degree of human intervention that's  
21 required?

22 MR. GARNER: Your Honor, it could be  
23 pressing buttons. It could be clicking a mouse  
24 on a number. It involves a human being  
25 placing -- sending a message or placing a call.

1 And it's the direct placement of the call.

2 JUSTICE ALITO: Thank you.

3 CHIEF JUSTICE ROBERTS: Justice  
4 Sotomayor.

5 JUSTICE SOTOMAYOR: Counsel, if we  
6 rule your way, the logical consequence is that  
7 every cell phone owner would be subject to the  
8 harsh criminal and civil penalties of the CPA.

9 Could you give me a reason, other than  
10 that it hasn't happened yet, for -- for why  
11 Congress would have intended that?

12 MR. GARNER: Yes.

13 JUSTICE SOTOMAYOR: And, by the way,  
14 it seems -- don't -- please don't answer by  
15 saying it hasn't happened yet, and the reason I  
16 say that is because if you get a ruling in your  
17 favor, I know for sure that there will be  
18 lawsuits against individuals that will follow.

19 MR. GARNER: And, Your Honor, I  
20 believe Article III judges know how to deal with  
21 those -- I imagine to be frivolous claims. But  
22 Facebook's scary argument that all cell phones  
23 might, with alterations, be made into automatic  
24 dialers really should be no more availing than  
25 the realization that all of us have hundreds of



1 deadly weapons in our homes.

2 Law-abiding Americans just don't use  
3 rope and kitchen knives that way.

4 JUSTICE SOTOMAYOR: I think you're  
5 going to have to answer me more clearly than  
6 that. You don't think that cell phone users  
7 will do what?

8 MR. GARNER: They won't do automated  
9 mass dialing or blitz messaging, which isn't a  
10 normal function on a cell phone.

11 JUSTICE SOTOMAYOR: Well, I mean, I do  
12 e-mail blasts with friends.

13 MR. GARNER: Yes.

14 JUSTICE SOTOMAYOR: I can do all sorts  
15 of -- now with FaceTime and things of that  
16 nature, Zoom, we're doing basically automatic  
17 dialing and -- and people being joined together  
18 by that process.

19 So I don't -- I, for one, don't  
20 believe that we should think that our  
21 interpretation couldn't affect the development  
22 of new technology to help people do things more  
23 quickly but in -- in the process end up  
24 violating the statute.

25 MR. GARNER: Your Honor, it seems to

1 me that this Court, like the D.C. Circuit, could  
2 actually disclaim the result that normal uses of  
3 cell phones would produce liability.

4 But there is a question of functional  
5 equivalents and the prohibition speaks of  
6 consent. The difference between text messaging  
7 groups and friends is that everybody has  
8 consented. There's -- there's not a problem.  
9 The difficulty is when people's privacy is being  
10 invaded. That's what the statute was driving  
11 at.

12 JUSTICE SOTOMAYOR: Thank you,  
13 counsel.

14 CHIEF JUSTICE ROBERTS: Justice Kagan.

15 JUSTICE KAGAN: Mr. -- Mr. Garner, you  
16 started off by noting that there are some kinds  
17 of statutes or sentences where the meaning of  
18 the words is so clear that the mind gravitates  
19 toward the ungrammatical reading.

20 And that might well be, but -- but  
21 would you at least acknowledge that the reading  
22 that you're asking us to adopt is, in fact,  
23 ungrammatical? That you have two verbs, "store"  
24 and "produce." They have a shared direct  
25 object, "numbers to be called." And then a

1 modifier following all of that.

2 So sort of setting aside the semantic  
3 arguments for the moment, do you -- do you agree  
4 that the grammar favors Facebook?

5 MR. GARNER: No, Your Honor, I don't  
6 think there's anything ungrammatical about this  
7 sentence. It's an unusual sentence, unusual  
8 syntax. It rather shows the infinite variety of  
9 the kind of sentences that English speakers can  
10 devise, but just as in using a spatula lift the  
11 omelet and tilt the pan, there's nothing  
12 ungrammatical about that.

13 There's no -- there's no rule of  
14 grammar that any grammarian has recognized that  
15 would render this ungrammatical. Perhaps a  
16 little awkward, but not -- not ungrammatical.

17 JUSTICE KAGAN: But I think you just  
18 made the statute into something it's not. I  
19 mean, you took out the shared direct object.  
20 You took out the fact that the placement of the  
21 "using a random number generator" phrase is  
22 after both verbs.

23 So you considerably cleaned it up, I  
24 would say.

25 MR. GARNER: Your Honor, maybe my

1 better example is to maintain or acquire lands  
2 to be developed using eminent domain. That may  
3 be the better example.

4 JUSTICE KAGAN: Well, that -- that's  
5 one where I -- I take the point that it's just  
6 like sometimes you just -- grammar has to give  
7 way, because the meaning is so clear. And there  
8 the meaning is so clear because you can't  
9 imagine eminent domain being used to maintain  
10 land. It's kind of like what is -- that's  
11 impossible.

12 And so too for your argument in your  
13 brief about, you know, what does it mean for a  
14 domestic airline to drive.

15 But I think that the point that Mr.  
16 Clement might make here is that the meaning here  
17 is not so impossible. You know, there's a  
18 little bit of awkwardness about saying that a  
19 number generator stores numbers, but, actually,  
20 that can be explained by looking at the kinds of  
21 dialing devices that existed at the time, where  
22 there were devices that generated numbers for  
23 immediate dialing and devices that stored  
24 numbers for later dialing.

25 So -- so, if that meaning is possible,

1 shouldn't we go with that meaning when combined  
2 with the fact that it's the most grammatically  
3 proper way to read the sentence?

4 MR. GARNER: Your Honor, again, I  
5 would not concede that it's a more grammatically  
6 proper way of reading the sentence. To me, the  
7 -- if you look at the sentence, it seems clear  
8 and deducible from the text itself that Congress  
9 was concerned about known numbers, previously  
10 known numbers obtained from any source, those  
11 are stored, and numbers not previously known but  
12 generated by one of these machines. That --  
13 that covers the universe of numbers. And the --  
14 the wording, therefore, makes sense.

15 Another little thing I might mention  
16 linguistically is that some verbs, lexical verbs  
17 they're called, feel complete on their own, and  
18 store is one of those. We all know what  
19 computer storage is. But a word like "produce,"  
20 if you say "and produce the numbers," you think,  
21 what does that mean? It's -- it's sort of like  
22 a sentence, the bird chirps and lies.

23 We know what the bird chirps means,  
24 but lies, what -- what do you mean lies? Well,  
25 the bird chirps and lies comfortably in its

1 nest. Now we wouldn't think that comfortably  
2 modifies chirps.

3 And it's -- it's that kind of need to  
4 have the adverbial modifier explain to us what  
5 we mean by "produce." Computer production could  
6 be the manufacture of computers. It just  
7 doesn't -- it doesn't feel complete. I think  
8 that's the reason for the --

9 JUSTICE KAGAN: Thank you, Mr. Garner.

10 MR. GARNER: Yes.

11 CHIEF JUSTICE ROBERTS: Justice  
12 Gorsuch.

13 JUSTICE GORSUCH: Good morning, Mr.  
14 Garner.

15 MR. GARNER: Good morning.

16 JUSTICE GORSUCH: You -- you conceded  
17 that the grammar here is awkward, but I'd like  
18 to pick up where Justice Kagan left off. And --  
19 and I -- I think you -- you have -- certainly  
20 have an argument that grammar doesn't exhaust  
21 meaning, fine.

22 But on what basis is this sentence  
23 grammatical? I -- I think it's so awkward I'd  
24 anticipate you'd rewrite it if it were given to  
25 you.

1                   And when -- when we look at the  
2                   adverbial phrase, there's nothing to indicate in  
3                   the statute that it -- that it modifies only one  
4                   of the verbs. And rules of grammar usually  
5                   indicate that when you have a clause like that  
6                   offset by a comma, it would modify both of the  
7                   prior verbs, right?

8                   MR. GARNER: No, Your Honor, that  
9                   is -- that is a rule that you sometimes find as  
10                  an exception to the rule of the last antecedent.  
11                  That's about the only place. And you find that  
12                  rule only in law books, not -- not in grammar.  
13                  It's unrecognized by grammars.

14                  But the -- the point of synesis is  
15                  simply that we must look at the semantic content  
16                  of the words. We don't take the words as just  
17                  fungible morphemes and say once you hit the  
18                  comma, everything before it gets modified.

19                  JUSTICE GORSUCH: Well, let me ask you  
20                  this. In -- in response to Justice Alito, you  
21                  were talking about what happens if -- if we were  
22                  to interpret the statute your way.

23                  And I guess I'm still a little unclear  
24                  about the answer there. To store a number, if  
25                  it's totally divorced from the random or

1 sequential number generator, and then to dial  
2 such number would seem to be enough.

3 Others have worried about our -- our  
4 contemporary cell phones that can do that. But  
5 even in -- at the time of the statute's  
6 adoption, there were phones that captured  
7 numbers that had been dialed and you could press  
8 redial.

9 Why wouldn't -- and that was common  
10 even -- even in the 1990s, I believe. Certainly  
11 a lot earlier than cell phones. Why wouldn't  
12 this statute make a -- a criminal of us all?

13 MR. GARNER: Your Honor, each of those  
14 actions that you described involves human  
15 actuation.

16 JUSTICE GORSUCH: I understand it  
17 requires a human person to -- to push the redial  
18 button, but -- but in what -- what way does the  
19 statute require that under your reading?

20 MR. GARNER: Just to make sense of the  
21 provisions. Say you put --

22 JUSTICE GORSUCH: Well, all -- all  
23 the -- all the statute says is you have to have  
24 equipment that stores a number and can be used  
25 to dial the number.



1 MR. GARNER: And it --

2 JUSTICE GORSUCH: I -- I don't see  
3 where it excludes human actuation as part of the  
4 equation.

5 MR. GARNER: Well, it -- that --  
6 that's the word being defined, automatic dialing  
7 system, and it must be the equipment itself that  
8 does the dialing.

9 JUSTICE GORSUCH: No, the equipment  
10 has to have the capacity to store and it has to  
11 have the capacity to dial. It doesn't say it  
12 must do it solely by itself.

13 I mean, now we're really changing the  
14 grammar, aren't we?

15 MR. GARNER: No, I don't mean to, Your  
16 Honor. That is in the definition, the capacity  
17 to store and dial.

18 JUSTICE GORSUCH: Right, the capacity  
19 to dial. Nobody doubts that my redial button --  
20 my phone with a redial button circa 1990 has a  
21 capacity to redial a stored number, do they?

22 MR. GARNER: Your Honor, it's -- it's  
23 not considered automatic when -- when you place  
24 the call if you press the button. That's --  
25 that's what -- that's what --

1 JUSTICE GORSUCH: Congress can define  
2 anything to mean anything it wishes, right?

3 MR. GARNER: That's correct, Your  
4 Honor.

5 JUSTICE GORSUCH: All right. So it  
6 can define an automatic dialing system to mean  
7 whatever it wishes, and, here, it defined it to  
8 mean equipment which has the capacity to dial a  
9 stored number on your interpretation.

10 MR. GARNER: Yes. And the equipment  
11 itself does the dialing, not the person.

12 JUSTICE GORSUCH: Where does that come  
13 from, though? You're -- you're putting a lot of  
14 words there.

15 MR. GARNER: I don't think so, Your  
16 Honor. The -- it -- it -- I'm looking at the  
17 definition itself. The term "ATDS" means  
18 equipment that has the capacity to dial such  
19 numbers. It's the equipment that dials.

20 And the word "automatic" is the word  
21 being defined. That's -- that's where the  
22 courts and the FCC have gotten the idea that  
23 human intervention is so critical to take it out  
24 of the -- to take a normal cell phone use out of  
25 the realm of ATDS.

1 JUSTICE GORSUCH: I -- I certainly  
2 understand it's necessary to avoid a -- a parade  
3 of horribles. Thank you.

4 CHIEF JUSTICE ROBERTS: Justice  
5 Kavanaugh.

6 JUSTICE KAVANAUGH: Thank you, Chief  
7 Justice.

8 And good morning, Mr. Garner.

9 MR. GARNER: Good morning.

10 JUSTICE KAVANAUGH: This case will  
11 depend heavily ultimately on the text, and  
12 that's been well covered in the briefs and in  
13 other questions. I'm not going to belabor that  
14 in my time, but I want to ask some more  
15 questions to follow up on my prior ones. I'm  
16 trying to understand how this worked in 1991 and  
17 how it works now and what it's getting at.

18 So, first of all, even if we agree  
19 with the other side here, robocalls are still  
20 prohibited, art -- meaning artificial or  
21 prerecorded calls. That part is not affected --  
22 it's not involved in this case. That part of  
23 the statute's not obsolete at all.

24 And that part of the statute, even if  
25 you were to lose, will still operate to prohibit

1 prerecorded or artificial calls to the home or  
2 to cell phones unless an exception applies,  
3 correct?

4 MR. GARNER: Your Honor, I -- I -- I  
5 don't believe that is correct. Robocalls is  
6 defined in the TRACE Act from last year.  
7 Congress defined it to include all violations of  
8 this statute. That is --

9 JUSTICE KAVANAUGH: Okay. Just --

10 MR. GARNER: -- robocalls --

11 JUSTICE KAVANAUGH: -- assume I'm  
12 using it just to mean artificial or prerecorded  
13 calls.

14 MR. GARNER: Yes.

15 JUSTICE KAVANAUGH: If I use it that  
16 way, that part of the statute is not at issue in  
17 this case. That part of the statute will still  
18 apply even if you were to lose this case,  
19 correct?

20 MR. GARNER: Yes, Your Honor.

21 JUSTICE KAVANAUGH: Okay. Then you  
22 said that the purpose -- I think you started  
23 with this, the purpose of this separate ATDS  
24 prohibition, separate from the prohibition on  
25 artificial or prerecorded calls, the purpose of

1 this was privacy, at least in part I think you  
2 suggested. The problem --

3 MR. GARNER: Yes, Your --

4 JUSTICE KAVANAUGH: -- in seeing that  
5 --

6 MR. GARNER: Yes, Your Honor. I --  
7 the whole -- the entire TCPA is about privacy.

8 JUSTICE KAVANAUGH: Okay. But it --  
9 but this provision in particular. And the  
10 problem with the structure of the statute that  
11 that creates is that the ATDS prohibition does  
12 not apply to calls to the residence. And that  
13 suggests that the ATDS prohibition was about  
14 something other than privacy.

15 How do you respond to that?

16 MR. GARNER: Your Honor, I -- there  
17 were different protections given in different  
18 ways by Congress. The residents did prohibit  
19 those prerecorded calls. It was -- and they  
20 also have a do not call list that they are  
21 protected by.

22 In the case of cell phones and pagers  
23 and emergency numbers and so on, it was a do not  
24 call mandate across the board, unless you have  
25 consent or it's an emergency.

1           So there were -- then there were  
2 reasons, perhaps, for this. One is that cell  
3 phones are carried on the person and they're  
4 therefore with you at all times. Like pagers,  
5 they receive text messages, and residential  
6 lines don't.

7           And people were having to pay for  
8 receiving calls, and some people still do, by  
9 the way, on some plans. But as -- as one of the  
10 opinions in Barr said, in 1991 the cell phone  
11 owner not only suffered the pleasure of  
12 receiving robocalls, but also paid for the  
13 privilege.

14           JUSTICE KAVANAUGH: Okay. As -- you  
15 -- you referenced in the brief the state  
16 statutes. Those, of course, prohibited at the  
17 time ATDS technology combined with prerecorded  
18 or artificial messages.

19           Congress severed those two things and  
20 separately prohibited prerecorded artificial  
21 messages and then separately ATDS, even with a  
22 live operator, presumably.

23           Does that -- doesn't that suggest the  
24 state statutes aren't especially probative here?

25           MR. GARNER: Your Honor, I think they

1 are worth looking at. For example, the -- the  
2 placement of using an artificial -- using a  
3 random or sequential number generator.

4 But there was a great deal of  
5 variation among the states. And what we ended  
6 up with is a federal statute that is very  
7 nuanced and represents a great many legislative  
8 compromises.

9 JUSTICE KAVANAUGH: Thank you very  
10 much.

11 CHIEF JUSTICE ROBERTS: Justice  
12 Barrett.

13 JUSTICE BARRETT: Mr. Garner, you have  
14 talked in a number of these -- in response to a  
15 number of the questions that you have been asked  
16 about the need for human intervention.

17 You know, in -- in response to Justice  
18 Gorsuch, you talked about the finger hitting the  
19 redial button or the finger hitting the stored  
20 number in the phone.

21 What about --

22 MR. GARNER: Yes, Your Honor.

23 JUSTICE BARRETT: -- using the auto  
24 reply function on an iPhone? So I can set that  
25 up to say do not disturb me, I'm driving, or do

1 not disturb me, I'm sleeping.

2 And I can program the phone -- and  
3 this just comes with the iPhone, it's not  
4 special software -- to be sent to my favorites  
5 or to all my contacts.

6 So is that the necessary human  
7 intervention? I'm not pressing the button each  
8 time.

9 MR. GARNER: Your Honor, it's not an  
10 auto dialer because the -- the communication is  
11 prompted by the person.

12 JUSTICE BARRETT: That's -- that's not  
13 what I asked you. I asked about human  
14 intervention. Is that considered human  
15 intervention?

16 MR. GARNER: I think that is a -- a  
17 different circumstance, Your Honor. Actually  
18 programming it would not involve human  
19 intervention, but the consent provision takes it  
20 out of the prohibition.

21 JUSTICE BARRETT: I'm not asking  
22 whether -- Mr. Garner, I didn't ask whether it  
23 was covered by the statute.

24 I asked you whether that counts as  
25 human intervention, because a lot of your



1 argument lands on this idea that, well, you  
2 know, human intervention means that we're  
3 pressing the buttons on the phone that  
4 automatically makes a call.

5 Justice Alito asked you, you know, how  
6 far back does that go, because obviously human  
7 intervention is present at -- at some point.  
8 And -- and, you know, many people, your  
9 opponents, several of the lower courts, the  
10 Seventh Circuit in Gadelhak has said that it  
11 seems like on one reading of the text the auto  
12 reply function would be brought within and --  
13 within the statute.

14 And I'm not asking you for all of the  
15 arguments to that effect. I am only asking you  
16 about the human intervention point.

17 Would that be enough, one step  
18 removed, by using the auto reply function, does  
19 that count as human intervention?

20 MR. GARNER: Your Honor, I don't  
21 believe it is.

22 JUSTICE BARRETT: And -- and why? How  
23 do you tell when human intervention is close  
24 enough to not being human intervention any more  
25 or to be human intervention?

1           MR. GARNER: The -- there -- there are  
2 difficult cases and shades of gray. And -- and  
3 and I think a clean -- the clean bright line  
4 test that Congress devised is consent.

5           The -- the idea that -- there are  
6 going to be a lot of cases about degrees of  
7 human --

8           JUSTICE BARRETT: Okay. Mr. Garner,  
9 let me -- let me just stop, because I wasn't  
10 asking about the consent, because I want to ask  
11 you about something else, too.

12           So you talked in your brief about this  
13 concept of synesis and I'm wondering whether you  
14 can identify any case, because your opponents  
15 say there is none, in which a court has relied  
16 on that concept.

17           And I ask because it strikes me as the  
18 kind of concept that might make sense in some  
19 interpretive context, when one interprets some  
20 kind of language, say literary language.

21           You know, you lean heavily on this  
22 idea that the ordinary speaker of language or  
23 what would make sense to people. And synesis  
24 kind of gets at that but gives it a different  
25 name.

1           Is that a legal concept? I mean, you  
2 -- you actually -- you and Justice Scalia don't  
3 talk about it in reading law, but you do talk  
4 about it in modern English usage which, of  
5 course, gets at a far broader range of  
6 interpretive problems and grammar problems.

7           So is it a legal concept? Is it  
8 appropriately applied in the law?

9           MR. GARNER: Your Honor, it's a  
10 linguistic concept that has been often  
11 recognized in the law.

12           In fact, this Court has frequently  
13 said that we go by the sense of the words more  
14 than by some pedantic rules of grammar. The  
15 courts said that through the -- through the  
16 decades many times.

17           JUSTICE BARRETT: And is that -- is  
18 that a proposition that you would endorse? It  
19 seems like going through the sense of the words  
20 and the purpose of the statute would be contrary  
21 to the -- the method of interpretation that you  
22 have endorsed in other contexts.

23           MR. GARNER: Your Honor, I don't  
24 endorse that broadly, as it commonly appears.  
25 It tends not to appear in the post-Scalia years.

1                   And I -- I -- I -- I don't endorse it  
2 broadly. And yet it does recognize that we must  
3 look at the sense of the words to understand the  
4 sentence.

5                   JUSTICE BARRETT: Thank you, counsel.

6                   CHIEF JUSTICE ROBERTS: Mr. Garner,  
7 you can take a few minutes to wrap up.

8                   MR. GARNER: Thank you, Your Honor.

9                   I will take 60 seconds.

10                  On Facebook's reading, it would have  
11 been possible even in 1991 to download the  
12 entire phone book and auto dial every number  
13 with impunity, thousands per minute, as long as  
14 you stored the numbers on a floppy disk or hard  
15 drive.

16                  Just don't store them on an  
17 algorithmic number generator, a piece of  
18 equipment not even meant for storage. The  
19 statute never sensibly meant that.

20                  This case isn't about cell phones  
21 calling. It's about cell phones being called.  
22 It's about computer systems that send out  
23 millions of illegal calls and messages per day.

24                  There's no reason to think that  
25 Congress thought haphazard non-consensual calls

1 to be bad but targeted non-consensual calls, far  
2 more intrusive, to be quite acceptable.

3 In Barr, this Court said that debt  
4 collectors aren't free to send in the robots.  
5 Now Facebook wants to free up all the robots for  
6 unsolicited calls.

7 We urge the Court to reject this  
8 misreading and affirm.

9 CHIEF JUSTICE ROBERTS: Thank you, Mr.  
10 Garner.

11 Mr. Clement, rebuttal.

12 REBUTTAL ARGUMENT OF PAUL D. CLEMENT

13 ON BEHALF OF THE PETITIONER

14 MR. CLEMENT: Thank you, Mr. Chief  
15 Justice. Just a few points in rebuttal.

16 First, the point has been made that  
17 there's some awkwardness between talking about  
18 the verb "store" and using a random or  
19 sequential number generator. That awkwardness  
20 can only matter for one of two reasons.

21 One, it could matter if it were just  
22 impossible to use a random or sequential number  
23 generator to store numbers. But it's not  
24 impossible.

25 It's not technologically impossible,

1 as the Pace and Noble brief makes clear, nor is  
2 it impossible as a matter of ordinary usage  
3 because, as long as I'm using the generator as  
4 part of the storage process, the word makes  
5 sense just like dialing using a random or  
6 sequential number generator.

7 The other reason it could matter is  
8 because there's a superfluity problem such that  
9 anything that uses a random number generator to  
10 store numbers will also use the generator to  
11 produce the numbers.

12 But if we're talking about superfluity  
13 here, there is a far greater superfluity problem  
14 on the Respondent's side of the case because  
15 they would essentially read the words using a  
16 random or sequential number generator out of  
17 statute.

18 And you can't read this statute,  
19 particularly when you understand the limited  
20 scope of the ATDS prohibitions, without thinking  
21 that that phrase is at the heart of the statute.

22 Second, there has been some discussion  
23 about how automatic something needs to be and  
24 whether that could save the cell phones. There  
25 is two points to make about that, Your Honor.

1                   First of all, the adverb  
2 automatically, the adverbial phrase "without  
3 human intervention," the adverbial phrase "en  
4 masse," none of those phrases is in the statute.

5                   And what is in the statute and the  
6 modifier that actually gives an automatic  
7 telephone dialing system a sense of  
8 automaticness is using a random or sequential  
9 number generator.

10                  But even if you read that word into  
11 the statute, it doesn't solve the problem. If I  
12 tell Siri to dial a number from one of my stored  
13 contacts, that's about as automatic as dialing  
14 gets.

15                  And call forwarding, even back in  
16 1991, was just as automatic. You would call  
17 somebody's number thinking you were getting one  
18 line, and it would automatically forward you to  
19 a different line.

20                  And, of course, if you typed in the  
21 wrong line that forwarded to, you could be  
22 looking at a lot of liability under the AT --  
23 under the TCPA.

24                  Finally, a lot of discussion about the  
25 importance of 1991 versus 2020. Obviously 1991

1 is what's most important for interpreting the  
2 statute itself.

3 And if you look at that, things even  
4 that existed in 1991, like call forwarding, the  
5 problem was raised and the response from the FCC  
6 was, no, look at the statutes. Those aren't  
7 covered because they don't use a random or  
8 sequential number generator.

9 If you look at the testimony before  
10 Congress in 1991, it's telling. The Direct  
11 Marketing Association did oppose the automatic  
12 telephone dialing system prohibition because  
13 that's not what they were doing, even though  
14 they were using stored lists.

15 The person who opposed it was a guy  
16 named Ray Coker who made these automatic dialing  
17 systems that used a random or sequential  
18 numbering device.

19 And, lastly, just let me say that 2020  
20 may be relevant particularly for constitutional  
21 avoidance.

22 So for all those reasons, Your Honor,  
23 we ask that you reverse the Ninth Circuit.

24 CHIEF JUSTICE ROBERTS: Thank you,  
25 counsel. The case is submitted.



1                   (Whereupon, at 11:23 a.m., the case  
2 was submitted.)

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<b>1</b>	<b>across</b> <sup>[1]</sup> 76:24 <b>across-the-board</b> <sup>[1]</sup> 50:24 <b>Act</b> <sup>[4]</sup> 7:2 14:12 50:19 75:6 <b>action</b> <sup>[1]</sup> 29:4 <b>actions</b> <sup>[1]</sup> 71:14 <b>activities</b> <sup>[1]</sup> 11:21 <b>actual</b> <sup>[5]</sup> 8:1 10:14 13:14,15 53:15 <b>actually</b> <sup>[15]</sup> 7:16 21:21 32:5 36:7 37:7 39:21 40:16 42:14 55:18 60:7 65:2 67:19 79:17 82:2 86:6 <b>actuation</b> <sup>[2]</sup> 71:15 72:3 <b>adapt</b> <sup>[1]</sup> 59:14 <b>addition</b> <sup>[1]</sup> 22:3 <b>address</b> <sup>[4]</sup> 6:10,22 17:3 42:15 <b>addressed</b> <sup>[7]</sup> 6:25 27:3 38:10 41:11,13 42:14 47:14 <b>addresses</b> <sup>[2]</sup> 8:7,9 <b>addressing</b> <sup>[1]</sup> 45:9 <b>adopt</b> <sup>[7]</sup> 28:17 29:15 32:16 34:8,12 37:9 65:22 <b>adopted</b> <sup>[4]</sup> 6:16 23:25 39:2 41:1 <b>adopting</b> <sup>[1]</sup> 19:13 <b>adoption</b> <sup>[1]</sup> 71:6 <b>advanced</b> <sup>[1]</sup> 31:11 <b>advances</b> <sup>[1]</sup> 54:8 <b>advancing</b> 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