OFFICIAL TRANSCRIPT PROCEEDINGS BEFORE THE SUPREME COURT

OF THE

UNITED STATES

CAPTION: AMOCO PRODUCTION COMPANY, ETC., Petitioners v.

SOUTHERN UTE INDIAN TRIBE, ET. AL.

- CASE NO: 98-830 @ 2
- PLACE: Washington, D.C.
- DATE: Monday, April 19, 1999
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1 IN THE SUPREME COURT OF THE UNITED STATES 2 - - - - - - X AMOCO PRODUCTION COMPANY, 3 : 4 ETC., : 5 Petitioners : 6 : No. 98-830 v. SOUTHERN UTE INDIAN TRIBE, 7 : 8 ET. AL. : 9 - - - -X 10 Washington, D.C. Monday, April 19, 1999 11 The above-entitled matter came on for oral 12 13 argument before the Supreme Court of the United States at 11:02 a.m. 14 15 **APPEARANCES:** CARTER G. PHILLIPS, ESQ., Washington, D.C.; on behalf of 16 the Petitioners. 17 THOMAS J. DAVIDSON, ESQ., Deputy Attorney General, 18 Cheyenne, Wyoming; on behalf of the Amici States. 19 20 THOMAS H. SHIPPS, ESQ., Durango, Colorado; on behalf of the Respondent Southern Ute Indian Tribe. 21 JEFFREY P. MINEAR, ESQ., Assistant to the Solicitor 22 General, Department of Justice, Washington, D.C.; on 23 behalf of the United States. 24 25

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1	PROCEEDINGS	
2	(11:02 a.m.)	
3	CHIEF JUSTICE REHNQUIST: We'll hear argument	
4	next in Number 98-830, Amoco Production Company v.	
5	Southern Ute Indian Tribe.	
6	Mr. Phillips.	
7	ORAL ARGUMENT OF CARTER G. PHILLIPS	
8	ON BEHALF OF THE PETITIONERS	
9	MR. PHILLIPS: Thank you, Mr. Chief Justice, and	
10	may it please the Court:	
11	The issue in this case is the meaning of the	
12	word coal, as used by Congress in reserving the right to	
13	mine and remove coal in the 1910 and 1909 Coal Lands Act.	
14	The court of appeals held that coal also	
15	includes methane gas that happens to reside within the	
16	coal bed, and that in addition to the right to mine the	
17	coal, that the United States and its assignees also have	
18	the right to mine and to remove the gas from the coal bed,	
19	the rationale here being that you can not only essentially	
20	take out all of the coalbed methane, but that you can	
21	leave all of the coal behind. It seems to me that this	
22	counterintuitive description of the rights of the United	
23	States and its assignees is absolutely wrong, and that the	
24	judgment of the court of appeals ought to be reversed.	
25	QUESTION: Mr. Phillips, you already brought up	
	3	

just implicitly in what you said an issue that I was going to ask you to speak to, and I'll ask you now. You spoke of mining and removing. The acts involved here, both 1909 and 1910, referred to, I think it was, what, prospecting mining and removing the coal?

6 MR. PHILLIPS: That's correct, Justice Souter. 7 QUESTION: Was the usage at the time such that 8 it would make sense to speak of mining gas?

9 MR. PHILLIPS: Not typically, although to be 10 honest with you, I wish I could make more of that 11 argument, Justice Souter, but if you look at the 1914 act 12 and its description of dealing with gas and oil, 13 phosphate, and the other minerals that it identifies 14 there, it uses essentially the same language.

15

QUESTION: They used it generically.

MR. PHILLIPS: So while I'd like to take 16 advantage of that particular language, I can't. On the 17 other hand, it is still absolutely clear, I think, to go 18 back to the word coal, which is the pivotal term in this 19 particular statute, that you would hardly find a word that 20 is more commonly understood by the average individual in 21 22 1909 and 1910. It was the source of energy for 75 percent of this Nation's energy, and Congress, according to this 23 24 Court, at that time acted in a practical way and defined the rights in practical terms that could be understood by 25

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average homesteaders.

QUESTION: Well, I mean, as I understand it, you 2 assert the right not only to take out the methane that --3 the gas that happens to be in the coal when you mine the 4 coal, you assert the right to by whatever means drill a 5 hole and take out just the gas and leave the coal, right? 6 MR. PHILLIPS: Well, I don't have the right to 7 take the coal, you're right, Justice Scalia. All I have 8 is the right to the natural gas. 9 QUESTION: Right. 10 MR. PHILLIPS: It's my opponents who claim that 11 they have the right to -- that based on their right to the 12 13 coal, that they in fact can take out all the gas, leave all the coal behind, and that, what is to me --14 QUESTION: What if -- what if --15 MR. PHILLIPS: -- Justice Scalia, is the 16 counterintuitive nature of the argument of the holding 17 18 below. OUESTION: -- there's some water that adheres to 19 the coal as well, I mean, a certain -- that is, in its 20 21 composition. Suppose somebody had water rights to this land. Would they be able to extract the water from the 22 23 coal? MR. PHILLIPS: There is a fundamental difference 24 between water and coalbed methane, Justice Scalia, both 25

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chemically and as a matter of law. First of all, as you
well would understand, out in Colorado and in the West,
the rights to water are essentially held by the States and
the relationship between the States and private parties
are fundamentally different than the relationships
involved in a litigation like this one.

But second of all, the coal -- excuse me, the water that is in the coal is chemically bonded, or at least some of it is chemically bonded to the coal, and it is not our position that chemically bonded elements which are in fact constituents of the coal are subject to removal by those who have rights to other minerals that may exist.

Our basic point here is that coalbed methane is essentially a physically separate item that just happens to reside within the coal bed.

QUESTION: Well, what if the coal miner digs into the coal and in the process releases this gas that you say the petitioner owns? Is the coal miner liable to the petitioner for the release of that gas?

21 MR. PHILLIPS: Well, it's going to depend on 22 the, essentially the State tort law, or the tort law that 23 would be applied to it. In ordinary circumstances, under 24 the rule of accommodation, each party with respective 25 rights, when they conflict with respect to particular

minerals, has a certain amount of right to get at their
 property, and so the coal miner is allowed to --

QUESTION: But as a practical matter, what would happen to the coal miners who are trying to take out the coal and at the same time releasing gas, if your position is correct?

7 MR. PHILLIPS: Well, I think if they release the 8 gas and we don't assert any rights to the gas, we have no 9 basis to come in after --

10 QUESTION: Well, let's say you do assert the 11 rights to the gas. That's why you're here.

MR. PHILLIPS: Right. Then the solution to that problem is to say to the coal miner, if you go ahead and waste the gas under those circumstances, you do so on notice of the claim, of our claim to that gas, and that claim is one that ought to be respected by the courts --

17

QUESTION: It's the --

18 MR. PHILLIPS: -- and there is an accommodation 19 then that would be worked out between the coal rights 20 owner and the gas rights owner.

QUESTION: The same accommodation problem arises when oil and gas rights are owned by different parties at different levels.

24 MR. PHILLIPS: Exactly. It is precisely the 25 same, Justice Kennedy. And Justice O'Connor, it's no

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different from the surface owner's rights and the coal
 rights owners.

3 QUESTION: Well, except that the gas doesn't adhere to the oil the way it adheres to the coal. I mean, 4 you can say he's taken away your methane if he just fills 5 up a truck with coal and carts it off. It isn't just that 6 there are pockets of gas, as I understand it. There is 7 gas that adheres to the coal when he carts it away, and 8 9 indeed, some of the energy that is derived from burning the coal is, in fact, derived from burning the methane. 10 MR. PHILLIPS: Well, the amount that's derived 11 from burning the methane is negligible as a scientific 12 matter, so that's not likely to be particularly important. 13 14 But second of all, I mean, the point of this, I think, is to step back and say, what did Congress understand by all 15 16 of this when it made the reservation of coal? 17 Did Congress mean to say that we were going to engage in an extended chemical or chemistry analysis of 18 this problem, or did Congress say, look, we know coal when 19 we see coal, and we know --20

21

QUESTION: Right, but --

22 MR. PHILLIPS: -- coalbed methane when we know 23 that because it comes out and gets vented as a part of the 24 process of mining the coal.

25

QUESTION: But that's the point I was making, at

least as to the methane that is not in a pocket. In a 1 2 pocket, I think you make a strong point that Congress couldn't have intended that, but I think on the other 3 hand, as to that methane that is not in a separate pocket 4 5 but has really been -- I quess it isn't absorbed, but it just adheres to the coal, I can't imagine that Congress 6 thought that when somebody loaded up a truck with coal 7 from his coal mine he was stealing your methane. 8

MR. PHILLIPS: I don't doubt that they don't --9 that there's no notion that we have a right to make an 10 11 argument along those lines. Once the coal's been removed and out, I don't see that we have any basis for going in 12 there, but the more fundamental question is, do they have 13 14 the right, when we own the gas inside the coal, whether it is adsorbed or held in a free state, to go in, drill into 15 that coal and release all of the gas that otherwise 16 17 belongs to us, and our argument there is clearly no, you 18 can't. That cannot be the rule.

QUESTION: Mr. Phillips, you said what -- when Congress used the word coal, it had a meaning, and in 1910, if I were to put the question, who has dominion over this gas -- as I understand it, it was bad gas in 1910, and wouldn't the answer be, of course the coal miner is responsible, has the care of, the guard of that gas, has dominion over it, and if there's an explosion, the coal

9

1	owner is going to be responsible? Wasn't that the	
2	understanding that Congress had in 1910	
3	MR. PHILLIPS: Well	
4	QUESTION: when this gas was not considered	
5	any kind of an asset?	
6	MR. PHILLIPS: No. There's I mean, there's	
7	no evidence that Congress had an understanding that the	
8	coal miner had, quote, dominion over the gas. What	
9	Congress knew in 1909 and '10, just as we do today, is	
10	that there is such a thing as coal, and there's such a	
11	thing as gas, and that Congress had the authority to	
12	reserve either coal or gas or all of the minerals or none	
13	of the minerals.	
14	QUESTION: There had to be some control over	
15	this when it was a hazardous waste.	
16	MR. PHILLIPS: Yes. I mean	
17	QUESTION: Didn't someone in 1910 have	
18	responsibility for handling that bad gas?	
19	MR. PHILLIPS: Yes. The coal miners had to vent	
20	the gas in order to allow the mining to go forward, that's	
21	absolutely correct.	
22	QUESTION: So they had the control over the gas	
23	to see that it didn't cause injury.	
24	MR. PHILLIPS: Well, you describe it, Justice	
25	Ginsburg, as control. I describe it as, they were	
	10	
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permitted to waste the gas in order to exercise their rights over the coal. It didn't have anything to do with their, quote, rights over the gas. There are lots of situations where you have conflicting property interests, where your right is to waste or otherwise injure somebody else's property rights in order, effectively, to protect your own ability to use your own property.

But what that doesn't give you is then the title 8 to the other property, so if I go through the -- to get 9 coal, and go through the surface, in injuring the surface 10 I don't get title to the surface. I'm responsible to a 11 certain extent, but I don't get title to it. And the 12 13 point here is that Congress was dealing with a practical 14 subject in a practical way, trying to decide who should get title to what element, to what minerals, and in 1909 15 and 1910, Congress took a baby step in depriving the 16 patent holders of their rights to a full-fee property, and 17 18 it said, we're going to take back the coal, and the reason it did that was for a very specific problem. 19 There was a coal famine in the West, and Congress needed the coal. 20

21

QUESTION: Now, later --

QUESTION: Why doesn't it make sense to say that that methane which has been adsorbed, as you put it, is coal, but that methane which is in pockets, and separate under the ground, is not coal? But that's not your

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1 argument.

2 MR. PHILLIPS: No, Justice Scalia. QUESTION: Your argument is that all of it, 3 4 whether it's --5 MR. PHILLIPS: Exactly. And the reason for that, Justice Scalia, is that the method of extraction is 6 identical. The point of this is, once I decrease the 7 pressure, all of the gas moves, not just the gas that's in 8 a free form, but the gas that's adsorbed. The adsorption 9 is van der Waals forces, which I'm 100 percent sure 10 Congress never thought about in 1909, and --11 QUESTION: Well, I certainly didn't, I know. 12 MR. PHILLIPS: -- they'd break immediately upon 13 the reduction of pressure, and then the gas flows out. 14 15 That's why it's meaningless to distinguish one from the other, because the extraction process is identical. 16 17 QUESTION: May I just follow up on one of Justice Scalia's questions, because I think I under --18 it's a tough case. It's a tough case, there's no doubt 19 about that. 20 QUESTION: But supposing your extraction method 21 22 allowed you to take large lumps of coal out. I know often it's pulverized, but you had large lumps of coal where you 23 24 use a pick ax, the old-fashioned way. You load it on a truck, you put it out in the yard, and you sell it to a 25 12

wholesaler. Those large lumps of coal still have some 1 methane within them. Am I right on that, factually? 2 MR. PHILLIPS: There will be, at least for a few 3 days. 4 OUESTION: Who owns that methane? 5 6 MR. PHILLIPS: We own that methane, but there's 7 nothing we can do about it. QUESTION: You still own that, even though 8 it's --9 MR. PHILLIPS: Sure. We own that methane, but 10 there's nothing we can do about that methane, because 11 again, in order to get methane anywhere, just like --12 13 because methane's natural gas. It's like every other natural gas in the world. It's no different if it's in 14 coal, or if it's in limestone or sandstone. It's all 15 chemically the same. 16 QUESTION: And if a large piece of coal happened 17 to have some foreign object in it, whatever it might be, a 18 piece of gold, an old shoe, or whatever it was, you would 19 own that old shoe, too? 20 21 (Laughter.) MR. PHILLIPS: As I understand it, I mean, the 22 reservation of rights is quite clear here. Congress meant 23 only to reserve the coal, and that's what it reserved, and 24 the rest of it, whatever it happens to be --25 13

QUESTION: But not whatever might be within a
 piece of coal.

3 MR. PHILLIPS: That's correct, and if you go back to the Smoot case, for instance, the Illinois court 4 5 of appeals decision that was rendered at or around the early part of the 20th Century, talking about pyrite and 6 7 coal, and they were both removed, and one was a waste product for the coal, and the Illinois court of appeals, 8 relying on general common law principles, said the owner 9 10 of the pyrite is different from the owner of the coal. 11 They are separate estates. Now --

12 QUESTION: Was there ever a commercial practice 13 of taking the coal, in the ordinary sense that we think of 14 a lump of black stuff, and refining it or processing it to 15 get gas?

16 MR. PHILLIPS: There was a very early stage17 process. There's some literature on that.

QUESTION: If that had happened, would you have said that they were mining coal or extracting gas? MR. PHILLIPS: They were mining coal, because that, you have to take the coal, you have to work on it. QUESTION: Just like if you take timber and make it paper, you're taking timber, not paper.

24 MR. PHILLIPS: Exactly. We are not saying that 25 we are allowed to use solvents, which the Government

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1 relies upon as part of its argument that this is a constituent of coal. We're not saying we're allowed to 2 use heat in order to get gas out of it. All we're saying 3 is that we're allowed to use the same simple extraction 4 process that we would use if we were trying to get the gas 5 6 underneath the coal. 7 QUESTION: Do you know --MR. PHILLIPS: We can go right through the same 8 coal seam. 9 10 QUESTION: Do you know whether or not in the West Virginia and Pennsylvania area -- maybe you don't 11 know the answer to this question -- did the common lease 12 13 say that the lessee is entitled to extract coal, reserving to the owner all other minerals? 14 15 MR. PHILLIPS: I don't know the answer to that, Justice Kennedy. 16 Mr. Phillips, after the legislation 17 QUESTION: you're talking about, 1909, 1910, subsequently Congress 18 19 enacted other laws, I believe, in subsequent land grant 20 legislation to reserve gas estates, did it? 21 MR. PHILLIPS: Yes, Justice O'Connor, and I think that reveals plainly Congress' ability to 22 distinguish gas from --23 QUESTION: Well, what is the best indication 24 25 that in those subsequent legislation, in the subsequent 15

1 legislation reserving gas to the Government, that it 2 intended the gas to include the coalbed methane?

MR. PHILLIPS: Well, if you look at the 3 regulatory definition of gas as it's implemented in the 4 coal -- I mean, excuse me, the Mineral Leasing Act of 5 6 1920 -- and in the Mineral Leasing Act, remember, Congress 7 decides how it's going to obtain moneys for the rights that it reserved under both the 1909 and 1910 acts, and 8 the 1914 acts. The definition of gas in that statute 9 absolutely is dead on with coalbed methane, because all 10 it's talking about is a substance that in ordinary 11 12 circumstances will expand infinitely, and that is exactly 13 what coalbed methane will do.

14 QUESTION: So Congress did later have 15 legislation that reserved gas that you think can 16 persuasively be shown to include coalbed methane.

MR. PHILLIPS: Not only can it be persuasively 17 shown to do that, but the Solicitor of the Interior in 18 1991 took precisely that position and concluded that 19 20 coalbed methane is a gas deposit within the meaning of the 21 Mineral Leasing Act of 1920. That decision has never been challenged. That decision is absolutely correct today, 22 and that's the reason. Congress has always known the 23 difference between coal and gas, and has treated them 24 fundamentally differently. 25

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QUESTION: Mr. --

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2 QUESTION: Mr. Phillips, could you explain to me 3 a little more about this accommodation, because am I right in thinking that the coal miner still must exercise 4 dominion over that gas, at least to the extent of 5 preventing hazardous conditions in the mine? 6 MR. PHILLIPS: Yes, but that doesn't come from 7 ordinary property concepts. That comes from Federal and 8 9 State regulatory requirements for the protection of the mine workers. 10 QUESTION: Yes, but in doing that, some of it 11 12 may escape. MR. PHILLIPS: Oh absolutely, and we don't have 13 any claim to that. The truth is, we -- the accommodation 14 15 doctrine will clearly never give us the opportunity to get 16 recovery for that. I mean, we can make an argument about it, but you won't recover for that. But what we're 17 talking about is the right to actually mine and remove the 18 natural gas. 19 QUESTION: And how does it determine who goes 20 21 first? The coal miner says, I want to get out the coal, 22 and you say, well, we want to get the methane out first? 23 MR. PHILLIPS: Well, you're going to have to get the methane out before you can mine the coal, otherwise 24 25 it's a safety hazard. Remember, the fundamental point

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1 here is, if you take the coalbed methane out of the coal, what you have left is coal. That's why you know that this 2 is not a constituent of coal. 3 QUESTION: In other words, you would be saying, 4 you can't mine until we do our thing first. 5 6 MR. PHILLIPS: That's correct. 7 QUESTION: Mr. Phillips, I think you contrasted 8 the clear advertence of Congress in 1920 to coalbed 9 methane as at least against the language that it used in the time we're concerned with here. Was there any 10 technological advance during that period of time? In 11 12 other words, was there a way of extracting coalbed methane 13 in 1920 that was not known, or at least had not been developed and was not familiar in 1909 and 1910? 14 MR. PHILLIPS: No. The basic technology hasn't 15 changed. My only point is that it became economically 16 feasible --17 18 QUESTION: But they knew it just as well in 1909 --19 20 MR. PHILLIPS: It was exactly the same 21 information. 22 QUESTION: -- as they did in 1920. 23 MR. PHILLIPS: That's correct. 24 I'd like to reserve the balance of my time, 25 Mr. Chief Justice.

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QUESTION: Mr. Davidson.

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ORAL ARGUMENT OF THOMAS J. DAVIDSON

ON BEHALF OF THE AMICI STATES

4 MR. DAVIDSON: Thank you, Mr. Chief Justice, and 5 may it please the Court:

As you know, I'm here on behalf of the amici States. There are five amici States which represent onetenth of the Union. We're here on behalf of our citizens and ourselves. We're here as friends of the Court because we believe the decision was inherently wrong, but we're also here in our own interests.

We, as amici States, we as States, are owners of 12 lands that are subject to these very same acts. Upon our 13 admission to Statehood for the creation of the States and 14 for the benefits of our public schools we were granted 15 16 lands specifically for the purpose of funding education, and we were constitutionally in our enabling acts required 17 to dedicate the proceeds from those lands to the purpose 18 19 of our State educational systems.

In 1906, with the presidential withdrawal of the coal lands, we were not allowed to select in lieu lands. Now, in lieu lands -- first of all, upon admission to the States, the States were granted specific sections of land within each township, but oftentimes those lands had already been homesteaded or withdrawn, so we were

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entitled, then, to take in lieu lands instead of those
 lands, but with the 1906 reservation, that also applied to
 in lieu lands.

So the States were in the position of not being able to select in lieu lands until a 1912 act came along, which is referenced in our brief, that specifically incorporated the provisions of the 1909 and 1910 acts, so that's how the States are here. That's why we are here as property owners as well as on behalf of our citizens.

In these acts, the States received title to everything but the coal on our subsequent school selections in lieu lands. The amici States here are holders of tens of thousands of acres for the benefit of our public schools. Again, they're constitutionally required for school funding.

We also have regulatory authority, and given time, I'm going to get to that. We have regulatory agencies that are responsible for oil and gas production, and the regulation of oil and gas production, as well as separate entities that are responsible for mineral production, such as coal production.

22 So anyway, we're here both as the owner and 23 regulators today.

Now, as the Court recognized in the Andrus case,
Andrus v. Utah, and it's cited in all of the briefs, I

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believe, these lands were granted to the States under a
 solemn agreement for the support of our public schools.
 It was an inducement for the States to come into the
 Union, and in inducing the States to come into the Union,
 they granted the lands for the purpose of our public
 schools.

7 QUESTION: Do you think the States would have
8 reacted differently whether they knew how this case would
9 be decided?

10 MR. DAVIDSON: Your Honor, I don't believe I can 11 accurately answer that, but I do believe that the States 12 took into account that they were getting everything in 13 under these acts but coal, and making --

14 QUESTION: Everything except the coal, but did 15 they know exactly what the coal was?

MR. DAVIDSON: The States knew what the coal was 16 17 at the time, Your Honor. I submit that everyone knew what coal was at the time, and the acts that had preceded the 18 1906 reservation had been acts under which, if there was a 19 coal seam that actually appeared on the surface, or if 20 there was active mining, then those particular lands would 21 be reserved, because then the States or the private 22 parties would know that there was coal, because it was 23 24 physically there, physically present, something that was tangible. 25

21

1 QUESTION: No, but isn't it at least conceivable 2 they might have thought, well, we get everything except 3 whatever's in the coal seam?

MR. DAVIDSON: Your Honor, that was not the understanding I believe of the States at the time. It was not the understanding of the parties. It hasn't been -and Your Honor, if I might, it hasn't been the subsequent administration. It hasn't been the subsequent administration either under the States' own regulatory schemes or under the practice of any of the parties.

As was alluded to earlier, the coalbed methane 11 is obtained by normal drilling techniques, not by coal 12 removal techniques that were known to the parties at the 13 time. Those removal techniques, as Mr. Justice Scalia I 14 think pointed out, those were, when you took a chunk of 15 coal, and you took a chunk of coal, or several chunks of 16 coal, and you loaded them into a wagon or subsequently a 17 truck, and you hauled them away. 18

Now, in response to Justice Scalia's question regarding ownership, the gas, the natural gas, the very faint remnants of natural gas that would remain in that coal, under normal mining law practices would belong to the owner of the gas estate, but the mining practices have always followed the rules of reasonable development, reasonable diligence, and in following the rules of

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reasonable development and reasonable diligence at this point in time, even now in 1999, it's not reasonable to extract the methane gas from those chunks of coal that are removed from a coal mine.

5 But while they're in the ground, and you can use 6 normal gas-drilling techniques to produce those, produce 7 the gas, then that is reasonable in some circumstances. 8 There are still many coal beds throughout the country to 9 which no coalbed methane is ever going to be produced, 10 probably, at least under present technology.

11 QUESTION: But I take it -- I want to make sure 12 I understand one thing. You're claiming that the gas that 13 is to be distinguished from the coal is not only the gas 14 that has formed or collected in a pocket in the ground, 15 but the gas that can be extracted from the coal while the 16 coal still is in the ground, is that correct?

17

MR. DAVIDSON: Your Honor --

QUESTION: You're talking about both kinds of -you're talking about gas in both those aspects, is that correct?

MR. DAVIDSON: In the simplest of terms, Your Honor, what I'm talking about is what can be removed with drilling techniques, and in the instance of coal, while there may be some pockets, typically what forms is cleats, where you've got a layer of coal and another somewhat

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layer of coal, and then you've got interspersed, there's little tiny particles that respondents have referred to, and when the water is extracted, these cleats allow the gas that's adsorbed in there to come up through, because the pressure is released, come up through the hole, the drilling hole and then be escaped either into the atmosphere --

8 QUESTION: And you say that's yours. 9 MR. DAVIDSON: That would belong to --10 QUESTION: Yes, okay.

MR. DAVIDSON: -- whoever is the owner of the remainder of the estate.

QUESTION: You say the gas even in the lump of coal that's on the cart is technically yours, although there's nothing you can do about it, but you say that's yours, too.

MR. DAVIDSON: That's correct, Your Honor. QUESTION: But the doctrine of reasonable accommodation takes account of that, presumably --MR. DAVIDSON: Your Honor, that's --QUESTION: -- and protects the miner of the hard coal.

23 MR. DAVIDSON: That's exactly right, Your Honor, 24 and the doctrine of accommodation is something that the 25 States and State court systems, and particularly State

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regulators, have had to deal with ever since mineral
 activity has -- had ever commenced.

When oil drilling was first started, the natural gas that was associated with oil drilling, and the first oil well in Wyoming, anyway, I believe was prior to Statehood, 1884, but the natural gas that comes up with the oil well was flared initially, because it wasn't valuable for anything.

9 But as was pointed out in an earlier question, 10 where the oil and gas estates are separate, that can't be 11 done anymore, and in fact the oil and gas, the State oil 12 and gas regulators ensure that that kind of flaring 13 doesn't happen, because the States have an interest.

Even where it's not their own property, as such, the States have an interest because of severance taxes and other interests that the States have in taxing those products that there be conservation, that the mineral resources, whatever they may be, be conserved, and so therefore the oil and gas commissions don't allow flaring, and don't allow wasting of natural gas products.

21

Your Honor --

QUESTION: Mr. Davidson, am I right in thinking, in relation to your opening remarks, that the States, when they came into the Union, as this was an inducement, could not have been contemplating the asset of this gas, because

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1 practically there was no way economically that it could be 2 extracted?

MR. DAVIDSON: Your Honor, with specific respect 3 4 to coalbed methane gas, I believe that answer, that that 5 is correct, that they could not have specifically been thinking about coalbed methane gas because it was not a 6 valuable resource. There was no value. There was no 7 ability to get the pipelines in and get the gas developed 8 9 and get it out. It just was not a valuable commodity at that time. 10

But just as natural gas that's associated with 11 oil production has now become a valuable commodity, so has 12 the natural gas associated with coal production, and so 13 the States, as owner of everything but what was 14 specifically reserved -- and keep in mind, Wyoming v. 15 16 United States establishes a standard that only what is specifically reserved for the Federal Government can apply 17 to the States, and the legislation is to be construed 18 liberally for the benefit of the State. 19

20 Contrary to the presumption that the respondents 21 would like to raise with respect to States in particular, 22 who took under the very same acts as the private parties, 23 with respects to States in particular, grants, land grants 24 to the States have to be construed liberally. Well, there 25 was no reservation to the U.S. of gas, and the U.S. at the

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1 time of passing these lands to the States certainly knew
2 the existence of gas.

3 Thank you, Your Honor. QUESTION: Thank you, Mr. Davidson. 4 Mr. Shipps, we'll hear from you. 5 ORAL ARGUMENT OF THOMAS H. SHIPPS 6 ON BEHALF OF THE RESPONDENT SOUTHERN UTE INDIAN TRIBE 7 8 MR. SHIPPS: Mr. Chief Justice, and may it 9 please the Court: 10 When Congress passed the 1909 and 1910 acts, the substance it reserved for subsequent disposition was the 11 same substance that we know today, coal, and common 12

13 descriptions of coal in 1909 and 1910 made reference to 14 the occluded gaseous constituents of coal dissolved within 15 the mass or body of coal.

QUESTION: If the methane comes out in drilling, as in gaseous form, and I'm a chemistry student, is the formula for the methane gas the same as the formula for, say, hard anthracite coal?

20 MR. SHIPPS: Well, there is no specific formula 21 for coal. It's a heterogenous substance. The formula for 22 gas, once it's removed to the surface, CH4 would be the 23 formula for methane, would be the same formula as the 24 methane molecule located as an integral component of the 25 coal --

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1 QUESTION: But if you're describing the coal in 2 chemical terms, you'd have to add a lot of other chemical 3 descriptions.

MR. SHIPPS: But there is no chemical description for coal. Coal, other -- the -- coal's a generic term. Coal talks about inorganic material, organic material, definitionally it's based upon the relative volume or weight of those very heterogenous materials versus organic materials.

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QUESTION: It's always hard, though.

11 MR. SHIPPS: It -- well, it's --

12 QUESTION: -- look at a glass of fluid and say 13 that's coal, or, you know, a balloon filled with some gas 14 and say it's filled with coal.

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MR. SHIPPS: Well --

16 (Laughter.)

MR. SHIPPS: It does pass the hit in the headand hurt test.

QUESTION: But that's an important point. If black acre has coal in the hard form, and it's right next to white acre, and white acre does not have any coal in extractable solid form, and you drill on white acre, and you begin draining gas from the adjacent coal field, are you in white acre? Are you taking coal? That's your position, it seems to me.

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MR. SHIPPS: No, our position is that if you own the property, the measurable boundaries, whether they be adjacent property boundaries or subsurface boundaries, and you complete a well into the property that you own, then the rule of capture makes clear that you have no liability from draining coal -- from draining gas or a fugaceous substance --

QUESTION: Well, but in common sense terms,
under your theory you are taking coal.

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MR. SHIPPS: You --

11 QUESTION: I read your brief.

MR. SHIPPS: No. What we are saying is, coal is defined by the location of the material within it, and when Congress was passing these statutes, it clearly intended to reserve the entire coal estate, the entire coal resource, and it intended to reserve a resource that was located in nature, and found in nature.

Petitioner's argument is one which can prevail only if you concur that Congress intended to reserve a degasified, dehydrated lump of resource that does not exist in nature, and Congress made it clear --

QUESTION: Well, the Federal Government didn't adopt your position until very recently, until this thing became valuable, and until then the Federal Government took the position urged by Mr. Phillips.

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MR. SHIPPS: Justice O'Connor, I respectfully 1 The Federal Government has taken a number of 2 disagree. positions relative to this case --3 QUESTION: Well, they've danced --4 MR. SHIPPS: -- and certainly the early -- I'm 5 6 sorry. 7 QUESTION: They've danced all around the maypole 8 on it. (Laughter.) 9 MR. SHIPPS: They have indeed, Mr. Chief 10 Justice, but certainly earlier, when Congress --11 QUESTION: At the time -- at the time that it 12 13 became necessary to rely on alternative energy forms and it appeared that coalbed methane gas was valuable, the 14 Government actively encouraged people to take the position 15 that the CBM was not part of the coal, and to develop it, 16 and gave them tax incentives to do so, and now it takes a 17 18 position like yours, but it certainly didn't. MR. SHIPPS: Let me say that with respect to 19 20 Congress and recent incentives for developing the 21 resource, Congress has never -- never expressed a viewpoint with respect to ownership of coalbed methane 22 23 occluded in coal. In fact, its definition is that 24 coalbed -- coal seam gas is occluded within the resource, dissolved within the resource. 25

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1QUESTION: Well, the attorneys for the Federal2agencies dealing with it certainly took that position.

3 MR. SHIPPS: And we believe, and have believed 4 throughout this litigation and expressed the viewpoint 5 that they were sadly wrong, and in fact they were doing --6 they were not looking at the statutory language here.

7 Here, Congress reserved coal in its natural condition, coal deposits, and made it clear that's what it 8 was reserving, and the common understanding in 1909 and 9 1910 by the person that held a piece of coal that he 10 thought or she thought that he owned, or she owned, wasn't 11 12 that, oh, I own everything here except the iron pyrite, I own everything here except the sulphur, I own everything 13 14 here except the moisture, I own everything except the 15 methane.

The common person in 1909 and 1910 didn't understand the details of microporocity, the complexities of adsorption, but that person certainly thought that this lump of coal that I own, when I put it in my furnace, or I put it in my stove, I'm not burning somebody else's property, and that's the -- that is the position that is taken by the petitioners in this case.

23 QUESTION: No, I don't think it is. They 24 acknowledge that any easement for extraction implies 25 reasonable methods of extracting, and if you must take

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some gas that adheres to the coal, that's just a
 reasonable exercise of your right to excavate, but that's
 far different from saying that you own all the gas that's
 in free form and that remains. That's quite different.

5 MR. SHIPPS: Well, we're not talking about gas 6 in free form. We're talking about gas that's absorbed in 7 the coal. It's a gas -- it's a component of the coal, and 8 that's -- and that, it seems to be clear and undisputed 9 with respect to the --

10 QUESTION: But the coal that's ultimately 11 extracted is in no way less valuable, is it, because there 12 has been a drilling that preceded the extraction of the 13 coal? It might be more difficult and expensive to extract 14 the coal, but the coal itself is no less valuable, is it?

MR. SHIPPS: Well, it -- that begs the question as to what you define as coal, but it certainly no longer has the value of the coalbed methane that was adsorbed within the coal, and in terms of conventional --

19 conventional uses after the --

QUESTION: I want to be very clear on this. Two cases. One case where there's no extraction of gas, and the coal is mined, and the methane is flared off, and there's a lump of black, solid coal. Case 1. Case 2, there has been drilling previously, and the black, solid coal is thereafter removed. In your submission, the coal

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1 in the latter instance is less valuable?

2 MR. SHIPPS: It is because it no longer 3 contains --

4 QUESTION: Is there anything in the record --5 MR. SHIPPS: Potentially it no longer 6 contains -- if -- it depends upon, if you're looking upon 7 changes in mining techniques and changes in commerce, 8 clearly, it no longer contains the heat value of the 9 coalbed methane.

Now, in 1910 and 1910 -- 1909 and 1910, that was 10 a hazard, and that wasn't of value then, but the 11 definition of what we own doesn't change based upon 12 improvements in mining techniques, but in fact, Justice 13 Kennedy, the depletion of that value, which now has become 14 under current technologies very valuable, is a loss of the 15 16 coal estate that we would no longer have. It's a loss of the coal resource that we would no longer have. 17

18 QUESTION: Well, but then again, that assumes 19 the answer on your part.

20 MR. SHIPPS: It also incorporates what was 21 understood in terms of the circumstances of this 22 legislation. What the USGS was doing in 1909 and 1910, 23 Congress relied upon the U.S. Geological Survey to 24 determine what was, what were coal resources, and the U.S. 25 Geological Survey expressly looked to not just the present

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value of coal, but to the potential value of coal when it made its classification of lands. And the USGS, with the encouragement and funding from Congress, investigated the science of how gas was held in coal, and the USGS looked to the potential fuel values of other gases that could be removed from coal.

The USGS was looking at, through the producergenerator, how can you -- how can we obtain the gases from coal as a fuel source, and that certainly, we think, is significant in this case. And simultaneously --

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QUESTION: Mr. Shipps --

12 MR. SHIPPS: Yes, Justice Scalia.

QUESTION: I don't know enough about mining techniques. Suppose there's a pool of oil under my neighbor's land, and just a little bit of it comes onto my land, can I sink a well and suck out all of his oil? Is that all my oil?

MR. SHIPPS: It's all your -- everything that
you obtain by drilling a well on your land --

20 QUESTION: Right.

21 MR. SHIPPS: -- that happens to capture 22 migrating substances from his land, you have no liability 23 to him for, and you own, once you reduce to possession. 24 But the premise --

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QUESTION: In every State of the Union you can

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1 drain?

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QUESTION: Gee, I didn't think --

MR. SHIPPS: I --

4 QUESTION: That's not -- some States you can 5 drain, some States you can't.

6 MR. SHIPPS: My understanding is that you can do 7 that in any State, even States with a stratum theory, if 8 they're talking about fugaceous minerals.

If in Pennsylvania you drill a well on your land 9 10 and your neighbor happens to have a fugaceous material 11 located in the stratum on his land, so long as you complete your well in the property that you own, you have 12 no liability for what you recover, and that's -- and 13 actually you don't get to any different place whether 14 you're talking about a stratum theory State or whether 15 you're not. 16

QUESTION: But haven't State regulators changed the common law in that regard with unitization and that sort of thing, so that you no longer can, even if the common law allows you, simply drill straight down and drain your neighbor's pool?

MR. SHIPPS: Oh, no, that's frequently correct, Mr. Chief Justice. There are rules and regulations as to how this can be done. And in fact, rules and regulations with regard to what happened in this case made it clear

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that until 1988 the coal formation and neighboring sandstone formations were treated as one producing zone. QUESTION: When were those rules and regulations adopted? MR. SHIPPS: 1988, Your Honor, Mr. Chief

QUESTION: Well, they scarcely, then, speak to
8 the intent of Congress in 1910, I take it.

6

Justice.

9 MR. SHIPPS: That's correct. They do not 10 speak -- but they do go to the impacts question that's 11 been raised by counselor from Wyoming.

QUESTION: Well, you say that they cannot be one producing zone anymore, so that if you have, let's say, a pool of methane that is surrounded by limestone, but it is contiguous to a coal bed, you wouldn't be allowed to drain -- you would say they're taking away your coal, that they have no right to that methane even though it's fugaceous.

MR. SHIPPS: No. We take the position that no one can drill and complete a well in the tribe's coal deposits, which was the term that was used by Congress in 1909 and 1910 --

QUESTION: No, but they're doing it next door. They're doing it next door. They drill a well, and they get out the -- a pocket of methane, but as we've heard,

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what will happen is, that pocket will suck the methane out
 of your coal.

MR. SHIPPS: If they think they can do that, 3 then they're perfectly welcome to attempt to do that, 4 subject to whatever the rules may be that have adjusted 5 6 the common law relative to pooling and unitization. 7 QUESTION: But you say it's not fugaceous gas. 8 You say it's your coal. You say it shouldn't be treated the way oil, a pool of oil is, or a pocket of gas, that 9 10 traverses two properties. You're saying, this methane in my coal is coal. It's my coal, it's not your gas or 11 anybody's gas, right? 12 13 MR. SHIPPS: That's correct, Justice Scalia. 14 QUESTION: So we have to have some new rules for 15 what you do when you drill into a pocket of methane if you're sucking it off of somebody's coal. 16 MR. SHIPPS: If -- they just -- they don't have 17 18 the right to drill into our coal deposit in the first 19 instance. If for some reason --20 QUESTION: They're not drilling into your coal 21 deposit. They're drilling into this pocket of methane. 22 Your coal deposit is next door. 23 MR. SHIPPS: Oh. Oh, I beg your pardon. 24 QUESTION: This methane comes up, they take the 25 methane, but it --

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MR. SHIPPS: if they're able to do that, then under the rule of capture, we don't have a claim. We're saying that they can't --

4 QUESTION: They're capturing your coal, is your 5 theory. They are not capturing methane.

6 MR. SHIPPS: The location of the methane 7 molecule is critical to our position. If it's located in 8 the coal deposit, if it is an integral component of the 9 coal deposit, then it was reserved by Congress in 1909 and 10 1910, and is now owned by us.

11 QUESTION: Suppose that it is commercially 12 feasible to extract the methane without affecting the 13 value of the coal estate.

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MR. SHIPPS: Justice Kennedy --

QUESTION: Is it still coal under your theory? MR. SHIPPS: Yes, and they can't do that. Notwithstanding what they said, when they drill those wells, they remove up to 100 tons of solid coal with regard to every well bore. They acknowledge that we own even the solid coal. They cannot remove coalbed methane from the coal and leave all the coal there. They have to

22 remove the solid coal. They do remove the solid coal.
23 They have to inject things into the coal beds under
24 tremendous pressure. Hundreds of tons of sand gets

25 injected into our coal deposits.

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1 QUESTION: Well, then, that's just a question of 2 the law of reasonable accommodation.

MR. SHIPPS: Except that the accommodation here was expressly established by Congress in the statute. There's -- this is not a common law accommodation. The statute said that they have to --

QUESTION: It would seem to me a very strange
8 way to do it, to conflate the definition of gas and coal.

MR. SHIPPS: No, there were also other 9 provisions in the statute, Justice Kennedy, that dealt 10 specifically with the relative rights of an agricultural 11 12 patentee relative to the coal deposits, and what the owner of the coal deposits would have relative to the surface 13 14 estate, and the only exception that Congress made for the agricultural patentee to have any dominion over the coal 15 deposit, was the right to mine coal for domestic purposes 16 17 until the coal deposit was disposed to a third party.

18 And once that took place, he gave up any right, 19 he disclaimed any right -- as a condition for even getting 20 a patent, a limited patent to these properties, he agreed 21 I will no longer have anything to do with that coal 22 deposit, and that's the relative right of accommodations. 23 Thank you, Your Honor. Thank you, Court. 24 QUESTION: Thank you, Mr. Shipps. 25 Mr. Minear, we'll hear from you.

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ORAL ARGUMENT OF JEFFREY P. MINEAR 1 ON BEHALF OF THE UNITED STATES 2 MR. MINEAR: Thank you, Mr. Chief --3 QUESTION: Mr. Minear, sometime during your 4 5 argument, Mr. Davidson suggested that the principle you relied on that at the point of where a grant is ambiguous 6 it is resolved in favor of the Government does not apply 7 where the grant is to a State, and he cited the case of 8 Wyoming v. United States. Sometime during your argument, 9 could you address that? 10 MR. MINEAR: Yes, Your Honor, I will do that. 11 12 Mr. Chief Justice, and may it please the Court: Congress did not distinguish between coal and 13 CBM in 1909, because a reservation of coal at that time 14 had to include CBM. There are four reasons why. First, 15 coal in its natural state always contains CBM as an 16 inherent product of the coalification process. Second, 17 miners in 1909 necessarily had to remove the CBM as a part 18 of the mined coal. Third, the miners had no way of 19 setting the CBM apart or leaving it behind. 20 Congress used the term, coal, in light of those 21 realities, to describe what nature had deposited and what 22 23 miners mined. This usage is not only the ordinary, 24 practical, common sense usage, but is also consistent with

what science tells us about coal, both now and in 1909.

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1 QUESTION: Well, it certainly wasn't the 2 position of the Government's lawyers back when all of a 3 sudden it was discovered that the coalbed methane gas was 4 valuable and its development should be encouraged.

5 MR. MINEAR: Justice O'Connor, you're referring 6 to the 1981 Solicitor's opinion, in which the Government 7 took the position that the coalbed gas was not a part of 8 the coal.

9 QUESTION: Which was withdrawn, as I recall,
10 after this litigation began.

11 MR. MINEAR: That is correct, and the reason why 12 it was withdrawn is because it proved that the reasoning 13 in that opinion was deficient. It didn't consider --

QUESTION: Well, I thought maybe it had something to do with the fact that all of a sudden it was valuable and the Federal Government thought it would like to have that value.

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(Laughter.)

MR. MINEAR: Justice O'Connor, that can't be the case, because it was known to be of value -- valuable in 1981, when that opinion was issued.

What the Solicitor has tried to do in both 1981 and the present, and at the present, is try and resolve this rather difficult technical issue. Its first attempt in 1981 proved to be deficient, because it did not

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consider what we think are all of the important
 considerations, including the practicalities that I just
 went through, the four points that I just raised with
 regard to mining coal in 1909.

5 In addition, it relied very heavily on 6 statements in the legislative history that we think just 7 cannot bear the weight that they were given. And finally, 8 it did not take into any account some of the scientific 9 aspects of coal that were known both in 1909 and are known 10 presently, and I'm referring to the joint appendix --

11 QUESTION: Well, Congress, after the 1909-1910 12 acts, later passed legislation dealing with Federal land 13 grants reserving gas in some circumstances to the Federal 14 Government.

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MR. MINEAR: Yes, Justice --

16 QUESTION: Do you think it thought then it was 17 reserving coalbed methane gas?

MR. MINEAR: Well, we think with regard to those reservations it was probably ambiguous what Congress was reserving. The 1914 act I think is the act that you're referring to. In that case, those were lands that were determined not to contain coal, so the issue probably in Congress' mind never would have come up.

It's our current position that under the 1914 act, that certainly the United States did reserve the

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1 coal, the methane gas, natural gas that lies outside of 2 the coal seams and, of course, it's not clear on this 3 record whether there's any 1914 lands that actually do 4 contain --

5 QUESTION: What about the Mineral Leasing Act of 6 1920?

7 MR. MINEAR: The Mineral Leasing Act of 1920 8 dealt with the question of disposition of what had been 9 previously reserved, so we don't think that it actually 10 touches upon the issue of what had been reserved 10 years 11 before.

12 QUESTION: But Congress did treat this sort of 13 thing separately from coal.

MR. MINEAR: It treated gas separately from
coal, but it --

QUESTION: It treated CBM as a gas, did it not? MR. MINEAR: It did not make specific mention of CBM. This issue did not really come to the forefront until new technology was developed to develop the CBM and, contrary to what Mr. Phillips says, that technology was not in existence in 1909.

CBM is not developed through traditional wells. Rather, it requires extensive so-called stimulation of the coal bed. You have to enter the coal bed, fracture the coal bed, and inject materials and remove water in order

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to get the methane out, so the mining techniques for
 removing CBM are quite different from the techniques for
 removing natural gas from conventional limestone.

4 QUESTION: Where do we go to read about this 5 development in technology from 1909 to 1920? Could you 6 give me a good source?

7 MR. MINEAR: Yes. You can go to the joint 8 appendix, and put in the joint appendix in volume 2 is a 9 volume -- a submission that was provided by Mr. Fassett, 10 pages 553 through 578. He describes CBM production in 11 some detail, including CBM production in the Fruitland 12 formation, which has some unusual aspects to it as well.

13 QUESTION: But does he describe the development14 of the technology in this period?

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MR. MINEAR: I'm not sure --

QUESTION: That's what's important to me, because if the -- you know, for obvious reasons. If the technology has developed, you're going to draw a very different inference, I think, from the use of the language in 1920 from what would be the case if there had been no development in the technology.

22 MR. MINEAR: Yes, I think that might be right. 23 Now, the type of development -- I think that the Fassett 24 article --

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QUESTION: So does this -- does the period --

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1 the material in the joint appendix describe that 2 technological development in that period of roughly 11 3 years?

4 MR. MINEAR: It -- no, it does -- I think that 5 that technology --

6 QUESTION: All right. Where will I find that? 7 where will I find that?

8 MR. MINEAR: I don't think the technology had 9 developed between 1909 and 1920. The technology was 10 actually developed as a form of removing natural gas from 11 so-called tight sands, which came into the fore in the 12 fifties or sixties. I don't think there was any CBM 13 production whatsoever before 1953.

14 QUESTION: So Mr. Phillips was right, then, in 15 his statement to me that there had been no technological 16 change during that period of time.

MR. MINEAR: But there was no way to develop CBM in 1909. There was no way to develop CBM in 1920. I believe that the first commercial development of CBM took place in 1953.

Now, I'd like -- I think that one thing we have not discussed here this after -- this morning that I think is important, and that is the response of the State courts to this problem.

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Two States have had extensive experience with

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this matter, Alabama and Pennsylvania, and both of those courts, applying traditional mining law, concluded that CBM belongs to the owner of the coal seam, and we think that's quite important. These are States that have dealt with the practical problems of CBM development.

I would also point out that the Solicitor's 1981 opinion did not have the benefit of those two opinions from those two courts.

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Now, the Montana court --

10 QUESTION: Did those arise because the owners 11 attempted to dispose of the estate separately after they'd 12 made a previous conveyance of the coal right, or --

13 MR. MINEAR: Yes. Those are both cases in which the coal was conveyed away, and the question was whether 14 15 the surface owner continued to own the gas in the coal seam, and in both of those cases -- and I think the 16 Pennsylvania case is particularly instructive, the Hoge 17 case -- the court indicated that, well, whatever coal 18 constituent, and it treated CBM as a coal constituent, 19 20 that is in the coal seam, remains part of the ownership of that coal seam. 21

It's common in hard rock minerals to view the ownership of the deposit as the ownership of the strata itself, and I would like to make mention to the two cases that I think that petitioners have cited that would appear

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1 to be contrary authority. One is the Smoot case, which 2 involved a seam of iron pyrite --

3 QUESTION: What's the name of the case, Mr.
4 Minear?

5 MR. MINEAR: The case is called Smoot v. 6 Consolidated Coal. It was an intermediate decision from 7 the Illinois courts in 1907.

That was a case that dealt with a seam of pyrite 8 that was present in the coal stratum, and the pyrite 9 actually had to be removed to make the coal marketable. 10 The court indicated that the owner of the surface did not 11 give up his owner of his separate seam, or seam of pyrite, 12 which ranged from about 1 inch thick down to about the 13 thickness of paper, but it was clearly discernible, and 14 the court also indicated that a different rule would apply 15 16 if the iron pyrite was, in fact, intermixed within the coal, which often happens, I should add. 17

18 QUESTION: Is that because of the notion of 19 accommodation principles?

20 MR. MINEAR: The court actually referred to the 21 principle of appurtenances, which is the notion that if 22 you're removing one material with another material, the 23 two necessarily go together, and it wasn't the idea of 24 simply accommodation, which is what we sometimes encounter 25 in other areas, but actually that it was a part of the

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1 coal if it was truly intermingled.

Now, the court's reasoning is, I have to say here it jumps from one point to another and it requires careful reading, but I think you'll find that that's what that opinion actually stands for.

The other State court decision that is contrary 6 7 to our position is the Montana supreme court decision from just a few years ago. It dealt with a 1984 coal lease, 8 9 and it distinguished the Pennsylvania case on the basis that that dealt with a 1920 coal deed, and said that, 10 well, CBM was not recognized in valuable in 1920, so the 11 surface owner would not have necessarily wanted to hold 12 onto it. That same reasoning would distinguish the 1909 13 14 and 1910 acts, so we think that actually State law is consistent with the position that we've -- that we are 15 asserting here, and that's one of the things that has led 16 the Solicitor to change his view on this matter. 17

18 QUESTION: Are all the State cases -- what are 19 the dates of them? Are they all after 1953?

20 MR. MINEAR: Yes. Well, the Smoot case is 1907, 21 and that stands for the notion that coal is -- exists in a 22 stratum, and deals with the pyrite being in a separate 23 seam within the stratum. The cases that directly deal 24 with CBM are the Alabama case -- I believe it's called the 25 West case, which was decided in the early nineties --

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QUESTION: These are on page 36 of your brief,
 footnote 26?

3 MR. MINEAR: I believe that's right, yes. Yes, 4 those three cases, the Montana case, which is called the 5 Carbon County case, and then the Hoge case, which is the 6 Pennsylvania case.

7 Now, I would like to touch upon the point the Chief Justice raised with regard to the question of the 8 9 canon of construction that's applicable here. We think that the better view is that CBM is a part of the coal, 10 but even if the matter is debatable, we think that you 11 should apply the established rule that ambiguous grants 12 are interpreted in favor of continued public ownership for 13 the reason that Congress has not consciously determined 14 whether or not to give the material at issue up, and it 15 16 should be allowed under the Constitution to exercise its right to make that determination. 17

We think that rule applies equally to the States and private persons, because the reasoning for the rule is the same in each case, and that is that Congress is vested with the authority to hand out public property, and it should be given the opportunity to make that --

QUESTION: You say then, Mr. Minear, that Mr. Davidson is wrong in citing Wyoming v. United States for the proposition that he cited it for?

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1 MR. MINEAR: There are a number of different 2 canons that come into play, and I think it's true that 3 you'll find that there are statements that grants, for 4 instance, for schools should be construed liberally, that 5 grants to homesteaders should be construed --

6 QUESTION: Well, why shouldn't they -- you know, 7 if you want to say a number of different statements, the 8 things that you're relying on are statements also. Why 9 should one statement be elevated over another?

MR. MINEAR: Because we think this is the 10 statement, this is the canon that preserves the 11 12 prerogatives of Congress, which were truly important here for disposing of the public property, and the States' 13 interests are -- will be reflected in the congressional 14 decision. If this material remains a part of public 15 16 property, then Congress can determine what to do with it, and in that regard, we note that Congress has already 17 acted under the Enzi amendment to protect the justified 18 19 expectations of anyone who has drilled --

20 QUESTION: No, but it's not the Congress now 21 that it was then. The Congress then was giving away 22 public lands and was giving away public minerals. To say 23 no harm's done if, you know, we interpret the ambiguous 24 thing the wrong way, Congress will fix it, it's a 25 different Congress. It's not the same Congress. It seems

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to me we ought to just take our best shot at resolving the
 ambiguity. I don't know any basis for saying, you know,
 no harm done. It's a 00-year-old Congress.

4 MR. MINEAR: Well, I think that the current 5 Congress is better-equipped than this Court to deal with 6 some of the issues, the outstanding issues such as the 7 safety issues arising from CBM development in 8 conjunction --

9 QUESTION: But they won't make the same 10 decision. I mean, to say that they would make the same 11 decision that a 1909 Congress would is simply false.

12 MR. MINEAR: But they're a better-educated 13 Congress. They're a Congress that knows more about this 14 resource that was not well-understood --

QUESTION: Well, you're just saying that if we decide the case in your favor, maybe Congress will do something equitable, but that certainly isn't the question before us.

MR. MINEAR: The question is what Congress intended, and we said --

21 QUESTION: What the Congress in 1909 and 1910 22 intended.

23 MR. MINEAR: Yes, and as I said before, I think 24 the better view is that they viewed CBM as part of the 25 coal because it could not be separate, it could not be

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separated from the coal at that time, and Congress, this 1 Congress can deal, if that ownership is retained, with 2 3 these problems, and in fact it has dealt with them in things such as the Enzi amendment, which has protected the 4 5 interests, the justified expectations of the States and the individuals. There's no reason to think that Congress 6 cannot make these decisions wisely through the democratic 7 8 process.

9 QUESTION: Can they get back the money that on 10 the assumption that was adopted in the 1981 opinion some 11 companies have invested in getting gas rights that now no 12 longer exist? Can Congress fix that up?

MR. MINEAR: In fact, they have, in the sense that they have disclaimed ownership of that methane that has been developed in the past, so in fact those interests are protected.

17 QUESTION: In the past.

18 MR. MINEAR: In the past.

19 QUESTION: But they paid for rights to take it 20 out in the future, as well.

21 MR. MINEAR: It's -- I think that the Enzi 22 opinion respects future leases, any leases that will 23 continue into the future. If someone wants to lease, 24 enter into a new lease for CBM development, that would be 25 an issue that Congress would have to deal with, and I have

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confidence that Congress would deal with it equitably. It
 would take into consideration the interests of the
 landowners, the coal companies, the oil companies.

This is an issue that is really of the type that 4 5 requires legislative fact-finding. It is simply an issue 6 that is both complex and there are many different issues, 7 and it is one that Congress has never decided and never addressed, and I believe that in our process, in our 8 democratic process, it's quite appropriate for Congress --9 QUESTION: Well, if Congress never decided it, 10 11 then you're saying that the 1909 things didn't -- don't speak one way or the other to it? 12

MR. MINEAR: Well, I'm saying that Congress never explicitly addressed it. We think the better interpretation, as I said before, but it has to be an interpretation on either side by implication, is the CBM goes with the coal. It's the tail that goes with the hide, so to speak, in this situation.

19 Thank you, Your Honor.

20 QUESTION: Thank you, Mr. Minear.

21 Mr. Phillips, you have 2 minutes remaining.

22 REBUTTAL ARGUMENT OF CARTER G. PHILLIPS

ON BEHALF OF THE PETITIONERS
MR. PHILLIPS: Thank you, Mr. Chief Justice.
I'd like first to address Justice Scalia. It

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seems to me that the questions that you asked about the fugaceous nature of the gas in the coal demonstrates as plainly as it can be, they have coal, mixing with gas in three forms, adsorbed, free, and dissolved, they're all the same, they're all extracted the same, there is no basis for distinguishing one from another.

Justice Souter, with respect to the means of extracting it, all you do is drill at anything that will release the pressure. Now, whether you can economically extract it to the maximum amount of value is a separate issue. All that arose separately, and there was absolutely no change between 1909 and 1920.

13 QUESTION: There was no economic extraction,14 then, in that period.

MR. PHILLIPS: Not at that time, no, JusticeSouter.

Justice Kennedy, you asked the question, because it's important to the Government's argument, they keep saying it's a constituent of the coal. They say it over and over again.

But if you look at 545 to 555 of the joint appendix, and you look from the macro to the micro elements of every particle of consideration that the handbook on coal identifies, you will never see CH4, because methane is not a constituent of coal. It is found

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within the coal, which is why the Government then turns to say, well, it's not the coal, it's the coal deposit. It's not the coal deposit, really, it's the coal seam and the coal bed.

5 The problem is, that's not the language of the 6 statute. The statute says, coal deposit. Deposit was a 7 well-understood meaning at that time. It didn't imply an 8 entire seam or bed. What it meant was that you had an 9 identifiable quantity of the coal, and that's all Congress 10 gave it.

This Court in Western Nuclear specifically held 11 that prior to 1916 the regime was specifically identified 12 minerals. That's coal. It doesn't include any other 13 associated minerals. If Congress had wanted to do that, 14 it could have said associated minerals, it could have said 15 16 gas, it could have said anything. What it said was coal. That's the right it has, and that's the only right it has. 17 18 The court of appeals erred in extending that to allow these parties to drill for gas. 19

20 Thank you, Your Honors.

21 CHIEF JUSTICE REHNQUIST: Thank you,

22 Mr. Phillips.

23

The case is submitted.

24 (Whereupon, at 12:02 p.m., the case in the 25 above-entitled matter was submitted.)

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CERTIFICATION

Alderson Reporting Company, Inc., hereby certifies that the

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AMOCO PRODUCTION COMPANY, ETC., Petitioners v. SOUTHERN UTE INDIAN TRIBE, ET. AL. CASE NO: 98-830

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