# ORIGINAL

OFFICIAL TRANSCRIPT

#### PROCEEDINGS BEFORE

## THE SUPREME COURT

### **OF THE**

#### **UNITED STATES**

CAPTION: BILL MARTIN, DIRECTOR, MICHIGAN DEPARTMENT OF CORRECTIONS, ET AL., Petitioners v. EVERETT HADIX, ET AL.

- CASE NO: 98-262 C-1
- PLACE: Washington, D.C.
- DATE: Tuesday, March 30, 1999
- PAGES: 1-54

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IN THE SUPREME COURT OF THE UNITED STATES 1 2 - - - - - - - X BILL MARTIN, DIRECTOR, 3 : MICHIGAN DEPARTMENT OF 4 : CORRECTIONS, ET AL., 5 : 6 Petitioners : 7 v. : No. 98-262 EVERETT HADIX, ET AL. 8 : 9 - - - - - - X 10 Washington, D.C. Tuesday, March 30, 1999 11 12 The above-entitled matter came on for oral argument before the Supreme Court of the United States at 13 10:06 a.m. 14 15 **APPEARANCES:** THOMAS L. CASEY, ESQ., Solicitor General, Lansing, 16 Michigan; on behalf of the Petitioners. 17 DEBORAH A. LaBELLE, ESQ., Ann Arbor, Michigan; on behalf 18 19 of the Respondents. 20 21 22 23 24 25 1

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| 1  | PROCEEDINGS  |
|----|--|
| 2  | (10:06 a.m.)   |
| 3  | CHIEF JUSTICE REHNQUIST: We'll hear argument               |
| 4  | first this morning in No. 98-262, Bill Martin v. Everett   |
| 5  | Hadix.   |
| 6  | Mr. Casey.   |
| 7  | ORAL ARGUMENT OF THOMAS L. CASEY                           |
| 8  | ON BEHALF OF THE PETITIONERS                               |
| 9  | MR. CASEY: Mr. Chief Justice, and may it please            |
| 10 | the Court:   |
| 11 | Congress intended the PLRA attorney's fee cap to           |
| 12 | apply to cases precisely like the two before the Court     |
| 13 | this morning. Congress intended not only to limit          |
| 14 | frivolous claims in cases and to limit Federal court       |
| 15 | involvement in the details of State prison management, but |
| 16 | it also intended to relieve States of some of the          |
| 17 | financial burden of such cases and, in particular, some of |
| 18 | the financial burden of attorney's fees ancillary to such  |
| 19 | cases.   |
| 20 | 42 U.S.C. 1988 provides that a district court              |
| 21 | may allow reasonable fees to prevailing parties. The       |
| 22 | PLRA, in effect, has defined prevailing party and          |
| 23 | reasonable fee.  |
| 24 | QUESTION: Mr. Casey, some of the fees in this              |
| 25 | case are not reasonable fees to prevailing party. I        |
|    | 3  |
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normally think it applies to the -- the fees that have been expended in the course of the litigation before the judgment. But some of these fees were for the purpose of policing the injunction after it was issued?

5

MR. CASEY: That's correct.

6 QUESTION: The attorneys' efforts undertaken in 7 -- do the courts have the power to do that, to sort of 8 hire, you know, a private marshals force to -- to see that 9 their injunctions are being complied with? Is this a 10 common practice? I frankly was unaware of it.

MR. CASEY: My understanding is that it is a common practice. Once a consent decree or a judgment after trial has been entered, the district court frequently retains jurisdiction to monitor compliance. Remedial orders are entered, and the court monitors compliance. In Michigan, we've had these remedial orders --

18 QUESTION: Oh, I now it monitors compliance, 19 but --20 QUESTION: Who pays for it?

21 QUESTION: -- who pays for it? That's --22 MR. CASEY: The State pays for it. 23 QUESTION: Why is that? 24 MR. CASEY: The court has in one case determined

25 after trial and in another case by consent decree that

4

there has been constitutional violations sufficient to
 require the defendant to make -- to rectify the
 constitutional violations.

4

In this case --

OUESTION: Well, that's fine. And if they 5 should -- if they should commit the violation again and 6 you should sue again, then I assume the attorney's fees 7 expended in demonstrating that they continued the 8 violation would be fees expended by the prevailing party 9 in that later litigation. But once litigation has been 10 11 completed, the -- the injunction has -- has issued, I -- I find it -- I find it extraordinary --12

13

25

MR. CASEY: Your Honor --

14 QUESTION: -- that you can hire attorneys to --15 to oversee the -- the prisons for -- for the court.

16 MR. CASEY: The States have objected loudly and 17 long against that practice, and now in the PLRA, Congress 18 has directed its attention to it. And in --

QUESTION: Well, that -- that feature colors my whole view of this case, and I'm -- I'm worried that -that how I come out in this case is -- is going to be dependent on a -- on a practice that I'm not sure is even -- is even authorized. But there's -- there's no challenge to that here I gather.

MR. CASEY: Not in this case, no.

5

1 QUESTION: Would you give us a little more 2 background? There are two cases here: one in class 3 actions I take it, one involving female prisoners and one 4 male prisoners?

MR. CASEY: That's correct.

6 QUESTION: In both cases is there still an 7 ongoing monitoring or has one of them been concluded at 8 last?

9 MR. CASEY: We filed a supplemental brief a few weeks ago, Your Honor. In the Glover case, 6 months ago 10 or so the circuit court remanded the case to the district 11 court with instructions to make findings as to whether 12 13 there are current violations. The district court has now made those findings, has found that there are no current 14 15 violations, and has terminated its jurisdiction. The 16 Sixth Circuit had retained jurisdiction, so now briefs are scheduled to be filed. 17

18 QUESTION: Well, now on -- on that one, do we 19 have an issue remaining as to attorney's fees for 20 monitoring in the Glover case --

21

5

MR. CASEY: Yes.

22 QUESTION: -- post PLRA and until the 23 termination of the suit?

24 MR. CASEY: Yes. I believe that termination of 25 the suit does not moot out the current attorney fee

6

1 requests.

OUESTION: And -- and the Hadix suit is one 2 where there is still an ongoing monitoring? 3 MR. CASEY: Yes. 4 QUESTION: And there's been no petition to end 5 that one? 6 7 MR. CASEY: There have been. We have 8 unsuccessfully appealed portions of it. The case most recently was remanded from the Sixth Circuit back to the 9 district court for further proceedings to determine 10 whether there are current constitutional violations. 11 QUESTION: Now, one other housekeeping sort of 12 13 question. Has the State paid all the fees to the attorneys for monitoring up to the effective date of the 14 PLRA? 15 MR. CASEY: The mechanism for attorney's fees in 16 17 these cases was that each 6 months the plaintiffs' attorneys would submit a request for attorney's fees. We 18 would make objections, as we saw appropriate, and then the 19 district court would enter an order. So --20 QUESTION: Well, I asked a pretty simple 21 22 question. I -- I thought PLRA became effective April 26th, 1996. Is that right? 23 MR. CASEY: That's correct. 24 25 QUESTION: Has the State paid the attorney's 7

1 fees up to that date?

| 2  | MR. CASEY: There is a period of 4 months where                   |
|----|--|
| 3  | we are challenging. The fee cycle started January 1 of           |
| 4  | 1996, and we are asserting that the determinative date           |
| 5  | under the PLRA is the date of the award. And the cycle           |
| 6  | that is at issue is for the 6 months starting December of        |
| 7  | 1996. The PLRA took effect, as you say, in April of 1996.        |
| 8  | So, we have in Michigan  |
| 9  | QUESTION: So, the answer is that the State has                   |
| 10 | not paid everything.   |
| 11 | MR. CASEY: That's correct. We have not paid                      |
| 12 | the entire fee.  |
| 13 | QUESTION: Up to the effective date.                              |
| 14 | MR. CASEY: Correct.  |
| 15 | QUESTION: Would you tell how long each of these                  |
| 16 | two cases has been going on?                                     |
| 17 | MR. CASEY: One was filed in 1977 and the other                   |
| 18 | in 1980.   |
| 19 | QUESTION: So, they were cash cows, in effect,                    |
| 20 | weren't they?  |
| 21 | MR. CASEY: They were, indeed, Your Honor, and                    |
| 22 | the Sixth Circuit stated that in one of its opinions,            |
| 23 | which we've quoted in the brief. Particularly since              |
| 24 | QUESTION: Well, the record before us of the                      |
| 25 | extent of the violations of the injunction we don't              |
|    | 8  |
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1111 FOURTEENTH STREET, N. SUITE 400 WASHINGTON, D.C. 20005 (202)289-2260 (800) FOR DEPO 1 know that. It may be that these -- that there were 2 consistent violations and the monitoring was necessary so 3 that the officials would abide by the court's orders. 4 So, but that's -- the sole issue here is how

5 much per hour, as I understand it, and not whether these
6 injunctive decrees were needed.

7 MR. CASEY: That's correct, Your Honor. As --8 as the case is postured now, we are only dealing with the 9 attorney fee cap in section 803(d)(3) of the PLRA.

QUESTION: May I ask just one other question? Your -- your position is that the date of the award governs. Supposing there's an award before the statute was passed, but you challenged it and appealed it, and then it became final after the statute was passed, how would you deal with that?

MR. CASEY: For an award which has not been liquidated and finalized, we believe that the PLRA would apply.

19 QUESTION: I see.

20 MR. CASEY: We -- we are not seeking to reopen 21 old --

QUESTION: I understand that, but I just --QUESTION: Is there any -- I mean, the common sense of this I guess would be Congress passes a statute saying put a cap on rates. All right?

9

1

MR. CASEY: Yes.

| _  |  |
|----|--|
| 2  | QUESTION: Somebody who knew nothing about it   |
| 3  | would say, I guess they mean that the cap applies to   |
| 4  | people for future work, and it doesn't apply for past  |
| 5  | work. All right. I guess knowing nothing about it,   |
| 6  | that's what I would say.   |
| 7  | Now, why is it knowing a lot about it, I'd have  |
| 8  | to say something else?   |
| 9  | (Laughter.)  |
| 10 | QUESTION: Well, some of this is future work. I   |
| 11 | mean, lest   |
| 12 | MR. CASEY: Oh, yes.  |
| 13 | QUESTION: lest it be thought the   |
| 14 | MR. CASEY: Some of it is   |
| 15 | QUESTION: I mean, I assume you're not going to   |
| 16 | object to that part of it, but the the common sense  |
| 17 | what I think is the common sense of it. And the other  |
| 18 | part   |
| 19 | MR. CASEY: Well, as as this Court has told   |
| 20 | us in Landgraf, you first look to see if Congress has made   |
| 21 | a clear statement about its intention, and to do that, you   |
| 22 | first look at the text of the statute and the legislative  |
| 23 | history.   |
| 24 | QUESTION: Well, the statute here doesn't say   |
| 25 | anything about what is supposed to happen. It just says  |
|    | 10   |
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(202)289-2260 (800) FOR DEPO there is this cap on attorney's fees, and we know it
 became effective in April of 1996. Isn't that right?
 That's all we know from looking at the statute.

MR. CASEY: We believe that the text of the statute does clearly show Congress' intent that it apply to pending cases. Section 803(d)(1) refers to in any action brought by a prisoner who is confined. Those are words of the present tense. We believe they apply to pending cases.

10 In Hutto v. Finney, this Court said of similar 11 language in section 1988 that the words any action could 12 not be broader and contained no hint of an exception.

13 QUESTION: Of course, the word brought was not 14 in that statute.

15

MR. CASEY: That's correct.

We are not saying that any individual word here 16 17 by itself is determinative. To determine the intent, you must look at the entire statute. There are three 18 subsections: the one I've just read and also section 19 803(d)(3), which says no award of attorney fees shall be 20 greater than 100 percent. Again, these are all 21 22 encompassing words. No award we say means no award. Thirdly, the definition of prisoner in section 23

8038 says any person incarcerated who is convicted or
sentenced for. Again, words in the present tense which

11

are all-encompassing and contain no exception and no
 limitation to solely prospective application.

QUESTION: And yet, there is another section that does state it is to be retrospectively applicable, and this section that we're dealing with conspicuously does not contain any such explicit instruction.

Section 802 of the PLRA was an 7 MR. CASEY: 8 amendment to the Code of Criminal Procedure, 18 U.S.C. In that section, the -- there is an explicit 9 3626. statement that section 802 applies to pending cases. We 10 believe that Congress knew after this Court's opinion in 11 12 Landgraf that in order to make that section apply to pending cases, they had to do it explicitly because that 13 was a substantive section. It applied to the relief to 14 15 which plaintiffs would be entitled and to terminating current relief. 16

17 The sections that we are talking about, particularly section 803(d), we submit is more of a 18 procedural than a substantive section. All of the 19 sections of the PLRA, except section 802, are sort of a 20 grab bag of different kinds of statutes. They deal with 21 22 such things as filing fees, exhaustion of administrative 23 remedies. We have the attorney fee provision. There is 24 a --

25

QUESTION: Well, I don't understand the

12

1 principle you're espousing, that all procedural things --I don't understand. The line between retroactivity and 2 non-retroactivity or between a presumption of 3 retroactivity and a non-presumption of retroactivity is 4 the same as the line between substance and procedure? 5 MR. CASEY: That is one of the factors the Court 6 identified in Landgraf. 7 8 OUESTION: I thought that -- that the distinctive feature of 802(b)(1) is the fact that it says 9 10 it shall apply with respect to all prospective relief whether such relief was originally granted or approved 11 12 before, on, or after the date of enactment of this title. 13 I mean, that -- that is a degree of retroactivity, admitted retroactivity. You're not arguing for 14 15 retroactivity here, are you? You -- you don't think that 16 this applies before. 17 MR. CASEY: Section 802 is -- is not at issue here. What --18

19 QUESTION: No, but that's the section we're 20 comparing it with. We're saying that 802 has this 21 explicit statement.

22

MR. CASEY: Yes.

QUESTION: And it seems to me the explicit statement was necessary in 802 to make it clear that 802 was retroactive.

13

MR. CASEY: That's correct. 1 QUESTION: That is, it applied to matters before 2 the date of enactment of this title. 3 MR. CASEY: That's correct. 4 OUESTION: You don't assert that 803 applies to 5 matters before the date of this title. You just -- you 6 7 just assert that it applies to all fees awarded. MR. CASEY: We say it applies to all awards made 8 after the effect of the statute. 9 10 OUESTION: Right. QUESTION: But it does apply to awards made for 11 work done before the date of the statute. 12 13 MR. CASEY: That is our contention, yes, Your 14 Honor. Let's assume, for the sake of 15 QUESTION: 16 argument, that I don't think the -- the text really 17 answers the question so that we have to go to step two in -- in the retroactivity analysis and ask sort of the 18 19 Justice Story questions which in this case I quess would be the question whether the act imposes a disability with 20 respect to completed acts as of the date of its enactment. 21 And I take it in this case that would translate into the 22 question whether the -- whether the act in effect 23 interferes with the -- sort of the -- the fee agreement or 24 25 the -- the terms of the fee that had been set before the

14

1 date of the act.

| 2  | Now, my my question I guess is this. Is it                |
|----|---|
| 3  | is it your argument that the as it were, the              |
| 4  | expectations for payment of fee, the fee arrangement, was |
| 5  | simply a fee which in the terms of 1988 was a reasonable  |
| 6  | fee, whatever that might turn out to be, so that if the   |
| 7  | statute comes along at a later time and says, well, we    |
| 8  | think reasonable is this lesser amount, the statute       |
| 9  | applies?  |
| 10 | MR. CASEY: Yes.   |
| 11 | QUESTION: Or that's that's your position.                 |
| 12 | MR. CASEY: Yes.   |
| 13 | QUESTION: Why shouldn't why shouldn't the -               |
| 14 | - the analysis be that we're talking about the real world |
| 15 | here and the the fee arrangement was the fee              |
| 16 | arrangement which the which the lawyers and the court     |
| 17 | had at the time they began their work? And at the time    |
| 18 | they began their work, and certainly at all at the time   |
| 19 | that they did the work up until at least the effective    |
| 20 | date forget the later period their their                  |
| 21 | expectation was that they would be paid on whatever the - |
| 22 | - sort of the going rate was at that time, which was the  |
| 23 | higher amount. Why isn't the proper analysis the kind     |
| 24 | of real world factual analysis that the that the terms    |
| 25 | were that they would be paid at that higher amount?       |

15

1 If you impose the -- the act with respect 2 certainly to -- to work done prior to the date of the act, you are imposing a disability. You are interfering with 3 that kind of fee arrangement. And therefore, it's 4 retrospective. Why isn't that the proper analysis? 5 MR. CASEY: Our position is that the plaintiffs 6 7 and their attorneys do not have a reasonable expectation 8 in a particular rate. OUESTION: Well, why don't they? 9 MR. CASEY: The most that they --10 QUESTION: I mean, why -- that's -- I know 11 that's your position, but why -- why don't they? At the 12 13 time they -- they did this work, there was no reason to suppose that the -- that the practice of the court was 14 going to be, in effect, interfered with. 15 MR. CASEY: Well, I disagree with that, Your 16 In fact, there have been many changes in the fees 17 Honor. paid here. 18 QUESTION: Have -- have any of those changes 19 20 been retrospective in the sense of applying to work 21 previously done before the change was announced? 22 MR. CASEY: Every 6 months plaintiffs submit a 23 bill for their expenses, and at that time they say what they want their fee to be. 24 25 QUESTION: So, in effect, every -- every award 16

1 of fees is for work previously done.

2

MR. CASEY: Correct.

QUESTION: Yes, but did -- did they argue about 3 4 the amount of the work they've done and whether they have 5 earned the fee, or did they argue about the -- the terms upon which they will be compensated for work done once the 6 amount of work is determined? What's -- what's the --7 8 what is the -- the contest at the time they submit the 9 bill, about the one point or the other? 10 MR. CASEY: They submitted a -- a bill for fees for January 1 through June of '96. They are asking for an 11 increase in the rate of pay from \$150 to \$200 an hour 12 13 because that they say is the prevailing market rate. QUESTION: Has that happened --14 15 QUESTION: Okay. QUESTION: -- all -- all along? Have -- have 16 17 they asked for years -- periodically they ask for more --18 MR. CASEY: Yes. 19 20 QUESTION: -- in hourly rate? And then the court decides whether to increase it or not? 21 22 MR. CASEY: That is -- that is --23 OUESTION: But that hasn't --24 QUESTION: Yes, but --25 QUESTION: Go ahead.

17

| 1 | QUESTION: | No, | please. | , |
|---|-----------|-----|---------|---|
| 2 | QUESTION: | The | re      |   |

3 QUESTION: It seems to me beside the point that you can always increase the rate. A windfall is lovely, 4 but can you decrease the rate if there is an understanding 5 that there is at least a -- a floor, and if you -- can you 6 decrease that rate? Do you have any instances of past 7 8 practice in which the court has said, well, I've been approving rates at -- at \$100 an hour, but I think I'll 9 10 drop down to \$80 with respect to the -- to the work you've previously done? I think it was just too high. Any 11

12 instances of that?

MR. CASEY: I don't believe there have been anyinstances like that.

15 QUESTION: Well, then why --

16 MR. CASEY: But there --

QUESTION: -- isn't the actual expectation that -- that we should bear in mind when we're doing a retroactivity analysis, the expectation that, in fact, there -- there was at least a floor? They may or may not succeed in getting it raised, but there was at least a floor and that floor is the -- sort of the benchmark that we should consider for retroactivity analysis.

24 MR. CASEY: Our position is that that floor is 25 subject to change.

18

1 OUESTION: Well, I know that's your position, but why? I mean, what reason do you have for me to accept 2 3 your position? OUESTION: Mr. Casey, can the -- can the 4 5 district court disappoint the expectations of the defendants? 6 7 MR. CASEY: Of course. The district --QUESTION: By -- and every time it increases the 8 fees beyond the fees that it gave the last time around, I 9 suppose it is disappointing the expectations of the 10 defendants, isn't it? 11 MR. CASEY: That's correct. 12 QUESTION: And that's perfectly okay. 13 MR. CASEY: Yes. 14 15 Well, maybe on your analysis --QUESTION: QUESTION: Presumably it could -- it could 16 17 disappoint the expectations of the plaintiffs as well should it decide at some time that it has been giving too 18 19 much money in the past. MR. CASEY: That's -- that's correct. 20 QUESTION: Have you ever objected to an increase 21 22 in the fees? 23 MR. CASEY: Yes. 24 QUESTION: Yes. So, I -- I assume you didn't think that was proper. 25

19

| 1  | MR. CASEY: That's correct.                               |
|----|--|
| 2  | QUESTION: And by a parity of reasoning, I                |
| 3  | suppose it would not be proper to to decrease            |
| 4  | retroactively.   |
| 5  | MR. CASEY: If, for example, the economy went             |
| 6  | into a depression  |
| 7  | QUESTION: Well, isn't that is my logic                   |
| 8  | correct?   |
| 9  | MR. CASEY: If there was a if there was a                 |
| 10 | decrease in the prevailing market rate of attorney fees, |
| 11 | then the plaintiffs in one of their 6-month cycles would |
| 12 | be entitled to a lesser amount than they received the    |
| 13 | preceding cycle.   |
| 14 | QUESTION: Well, why?                                     |
| 15 | MR. CASEY: Because under their view, the                 |
| 16 | prevailing market rate would have instead of being \$150 |
| 17 | an hour, say it was \$100 an hour.                       |
| 18 | QUESTION: Well, so you're you're saying that             |
| 19 | the only arrangement that the only expectation ever      |
| 20 | expressed was whatever the market rate is you'll get.    |
| 21 | MR. CASEY: Under under 1988                              |
| 22 | QUESTION: If it goes up, you get it. If it               |
| 23 | goes down  |
| 24 | MR. CASEY: That's correct.                               |
| 25 | QUESTION: yours goes down.                               |
|    | 20   |

MR. CASEY: That's correct.

1

OUESTION: Now, what about -- and I'm not sure 2 that this really is to the point, but I want to explore 3 it. What about the feature in this case, as I understand 4 it, that at least after the judgment for the period in 5 which counsel was -- was policing the judgment, acting as 6 7 monitor, and so on, that the court actually set fees in 8 terms of specific figures. Didn't -- wasn't there an order in one or the other of these cases or perhaps both 9 saying you will get paid at such and such an hour for this 10 prospective work? 11 12 MR. CASEY: For a particular fee cycle, yes. OUESTION: 13 Okay. For the future? 14 OUESTION: 15 MR. CASEY: I don't believe for the future, no. For the billing cycle that was before the court. 16 17 QUESTION: Which was past. MR. CASEY: Which was past. 18 So that it was never forward looking. 19 OUESTION: MR. CASEY: It's my understanding. We certainly 20 never agreed to any order which would say that plaintiffs 21 22 are henceforth entitled to a particular amount. QUESTION: Now, let me go back to my question 23 and I won't -- I won't occupy your whole argument. I just 24 want to go through one -- one time on this. 25

21

You say they cannot look backwards and say the 1 2 reasonable fee is less than we have been paying. And as I understand it, you're saying they can't do that because 3 the actual understanding between court and counsel was 4 simply a general understanding. You get what's 5 reasonable --6 7 MR. CASEY: On the date of the award. 8 OUESTION: -- not any specific amount. MR. CASEY: Yes. 9 QUESTION: Okay. What is the basis for your 10 saying that? 11 12 Was that -- was that proposition that you are putting forward ever set forward on the record? Is it in 13 writing anywhere? How do we know that that was the 14 15 arrangement? MR. CASEY: I don't think it was articulated in 16 17 those terms in front of the district court. It was essentially every 6 months, they would submit a bill. We 18 would object. But I -- I don't think we got into this 19 level of subtlety. 20 QUESTION: Are -- are you saying that in light 21 22 of the statute, amounts previously awarded are now known 23 to be unreasonable? 24 MR. CASEY: We are not --25 QUESTION: Or put it another way, would it be 22

unreasonable to award more than the statutory amount?
Assuming no retroactivity, we know that there's a policy
in the Congress to put this cap on. Does that mean
anything above that is unreasonable -MR. CASEY: Yes. Section 1988 -QUESTION: But isn't there a range of

7 reasonableness?

8 MR. CASEY: Of course, and what we are saying is 9 that all the plaintiffs are entitled to is a reasonable 10 fee on the date of the award, and that reasonable fee 11 changes.

QUESTION: I would have thought -- I would have thought that you'd look at when the work was performed. And one line you could draw with this statute that wouldn't pose a retroactivity problem, I assume, would be to say that work performed by the lawyer after the effective date is governed by the provisions of the PLRA. But you don't take that position.

19MR. CASEY: We do take that position.20QUESTION: I thought you said it turned on the21date of the award, regardless of when the work was22performed.

23 MR. CASEY: The court has specified --24 QUESTION: That's what I heard you to say. 25 Which is the line you're drawing?

23

MR. CASEY: The court has specified two issues:
 one for work performed before the date of the PLRA and one
 for work performed after the date of the PLRA.

4

QUESTION: Well --

5 MR. CASEY: We say that the date of the award is 6 the operative date.

7 QUESTION: Yes, but what I'm saying to you is I 8 would think a line could be drawn saying it depends on 9 when the work was performed, and if it was performed after 10 the effective date, the statute applies. But you do not 11 take that view.

MR. CASEY: The statute applies to all awards after the effective date of the statute regardless of when the work was performed. That is our position.

15 QUESTION: That's your view, yes.

16 MR. CASEY: That's correct.

17 QUESTION: And I think one could make an18 argument for a different approach.

MR. CASEY: I think a stronger argument can be
 made for work performed after the date of the statute.

QUESTION: Let me ask you one more thing. Do you think that an attorney who is involved in the monitoring would have the right to withdraw, go to the court and say, I'd like to withdraw because I don't want to work for the amount provided in this statute?

24

| -  | MD CDCDW There would need the south (s                     |
|----|--|
| 1  | MR. CASEY: They would need the court's                     |
| 2  | permission, but yes, they could seek it.                   |
| 3  | QUESTION: Yes, but that's possible to do.                  |
| 4  | MR. CASEY: Yes, yes.                                       |
| 5  | QUESTION: Excuse me. They they would need                  |
| 6  | the court's permission. Are they designated by the court   |
| 7  | or they just happen to be the attorneys for for the        |
| 8  | client and they they need to get the court's permission    |
| 9  | to cease being attorneys for the client?                   |
| 10 | MR. CASEY: They were the plaintiff class                   |
| 11 | counsel from the beginning of the lawsuit, and I don't     |
| 12 | believe they could unilaterally just withdraw at this      |
| 13 | point. The court would have to I assume would look to      |
| 14 | see if there is substitute counsel available and make      |
| 15 | sure   |
| 16 | QUESTION: They would do they have court                    |
| 17 | appointments? Because I assume                             |
| 18 | MR. CASEY: No.   |
| 19 | QUESTION: They did not have court appointments.            |
| 20 | MR. CASEY: No. These are these are private                 |
| 21 | counsel. They're not appointed by the by the court.        |
| 22 | Again, we think you look to the relevant                   |
| 23 | activity affected by this statute and that is the award of |
| 24 | attorney fees.   |
| 25 | And I'd like to reserve the rest of my time.               |
|    | 25   |

1 QUESTION: Very well, Mr. Casey. Ms. LaBelle, we'll hear from you. 2 ORAL ARGUMENT OF DEBORAH A. LABELLE 3 ON BEHALF OF THE RESPONDENTS 4 MS. LaBELLE: Mr. Chief Justice, and may it 5 please the Court: 6 7 I would first like to just clarify briefly one of the inquiries of Justice O'Connor and that in this 8 case, both in the Glover and Hadix, the defendants have 9 paid at pre-PLRA rates all of the fees up to the date of 10 enactment of the act. The way that happened is the --11 QUESTION: The date of the enactment or the 12 effective date of the act? 13 MS. LaBELLE: Up through April 26th, 1996. 14 15 QUESTION: The fees have been paid, contrary to what counsel has just told us. 16 17 MS. LaBELLE: Yes. They did not seek review of the Sixth Circuit's prior opinions in both Hadix and 18 Glover awarding specifically that pre-enactment --19 QUESTION: So, in your view, the only thing at 20 issue is fees earned, if you will, after the effective 21 22 date of PLRA? 23 MS. LaBELLE: Absent this Court ruling that 24 defendants, which they sought to come back and get those fees back, yes. They've already paid them and before the 25 26

Sixth Circuit and at the later opinion they asked that 1 2 they be able to go back and reclaim them. QUESTION: Did they pay them because the 3 district court required them to? I mean, they did contest 4 them all, didn't they? 5 MS. LaBELLE: They did contest them. They paid 6 7 them because the court of appeals affirmed the district 8 court and they did not seek review of that. OUESTION: Yes, but it was not a voluntary 9 payment and then they sought to get it back. 10 MS. LaBELLE: That's correct. 11 12 QUESTION: They didn't pay until ordered to do 13 so by the court. MS. LaBELLE: That's correct, Your Honor. 14 15 And clarifying one other point --QUESTION: Excuse me. That means then that --16 17 that really question 1 in the questions presented is not really before us. Is that -- yes. I'm sorry. No. 18 Ouestion 1 is not before us. 19 20 MS. LaBELLE: It is true that they have paid all those monies. 21 22 QUESTION: Wait a minute. Oh, it's question --23 24 QUESTION: But they 25 QUESTION: -- question 2 that's not before us. 27

1 MS. LaBELLE: Correct. OUESTION: They have paid them, but are they 2 still able to contest them procedurally? 3 MS. LaBELLE: I don't know the answer to that 4 5 question. QUESTION: Didn't they challenge that in the 6 7 Sixth Circuit? 8 MS. LaBELLE: They challenged it in the Sixth Circuit, but the Sixth Circuit ruled that they had to pay 9 it. They did not seek review of that prior opinion. It 10 was the subsequent opinion which covered both pre and post 11 awards, pre and post fee awards, that they sought review 12 of and that is before this Court now. 13 QUESTION: Why did the subsequent opinion 14 15 address it if it had been paid under the earlier opinion? MS. LaBELLE: Because the original opinion dealt 16 17 with a time period way before the passage of the act from June 1995 through December 1995, which the court, because 18 they contested some other matters, didn't hold a hearing 19 and get around to awarding until after the passage of the 20 act. Therefore, they said, okay, it's an award for fees 21 from June through December 1995. Now we want to apply the 22 23 Subsequent to that came a time period of January PLRA. 24 '96 through June '96 which encompassed both pre and post enacment hours. And that is the matter which they sought 25 28

1 review and is before the Court.

For whatever reason, they decided that when the 2 Sixth Circuit ruled even as to that matter to pay all of 3 the fees up through April 1996 at the pre-PLRA rate. 4 5 QUESTION: Ms. LaBelle, let me get at least 6 myself straight. Maybe my colleagues are already 7 straight. Question 2 is whether in such litigation this 8 9 fee provision applies to fees awarded after the act's effective date for services rendered before that date. 10 Now, do you say that that question is not before 11 12 us? MS. LaBELLE: I think that it's not before the 13 Court --14 15 QUESTION: And why is that? MS. LaBELLE: -- Mr. Chief Justice, because they 16 paid all of those fees, did not contest them, did not --17 did not contest them at the time of paying it, did not say 18 we retain the right, and in fact, did not seek in their 19 petition for review before this Court to review that 20 21 matter. 22 QUESTION: So -- go ahead. 23 QUESTION: I just -- does the record show that they were paid? 24 25 MS. LaBELLE: Yes.

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QUESTION: Why did they not seek to pursue that 1 matter if it's included in the questions presented? Or 2 it's not in the cert petition? 3 MS. LaBELLE: It's not in their cert petition, 4 Your Honor, and this Court then issued them the two 5 6 questions splitting the matter. 7 QUESTION: It's our fault. You're blaming it on 8 us. 9 (Laughter.) QUESTION: Yes, it was framed much more 10 generally in the question presented. It would have 11 12 embraced both, though, whether the attorney fee provision applies to fees for services in litigation pending on the 13 effective date of the PLRA. That would include both, but 14 it didn't split them out. 15 16 MS. LaBELLE: And, Your Honor, I think that there's a good reason actually to include both in this 17 Court's inquiry because I do not think that the statute, 18 19 by the language of the statute itself, allows for the distinction. And in fact, that's one of the problems. 20 21 QUESTION: Let me just be sure I get -- you do tell me this in the record, the fact that they were paid 22 before. 23 MS. LaBELLE: I do not know if it's in the 24 record, Your Honor, in the joint appendix. The decision 25 30

-- the prior decision of the court is in there, and I 1 2 would have to look at the joint appendix to see if there 3 is a specific notation of them paying it. I don't think it was included in their joint appendix, Your Honor. 4 I see. 5 OUESTION: Well, is it in the record of --6 OUESTION: QUESTION: Well, because he has a different 7 8 memory. OUESTION: I was -- is it in the record of a 9 Michigan court, whether it got --10 MS. LaBELLE: Yes, it's certainly --11 QUESTION: -- into the portion you sent to us? 12 13 MS. LaBELLE: Yes, Your Honor. It's certainly in that record. 14 I would -- I would like to address the fact that 15 we think that the -- the plain language of the statute at 16 17 issue here does not evince a congressional intent with regard to its temporal reach. 18 However, if you apply this Court's other general 19 rules of statutory interpretation, there are several bases 20 for concluding that Congress intended the statute only to 21 apply to actions brought after the passage of the act 22 23 because, while Congress did not state in any --QUESTION: So, your -- your position then is --24 25 is you reject all of the previous positions that have 31

either been suggested from the bench or by -- by your
 opponent. It applies only to a lawsuit that is brought
 after the act.

4 MS. LaBELLE: I think that's correct, Your Honor, to an action brought after the passage of the act. 5 6 And it does not apply to pending cases because, while this Court has, certainly in Landgraf, told Congress that if 7 they want to apply things to pending cases, they should 8 clearly make that evident in the language of the statute. 9 Here Congress did in one section of the statute, in 802, 10 11 clearly say that this applies to pending cases. What 12 they --

QUESTION: Well, we didn't say that in Landgraf. I mean, it depends on what the rule is. I mean, if -- if Congress changes, for example, a rule of evidence, as to the admissibility of evidence, I didn't understand Landgraf to say that we would treat that as inapplicable to cases filed before the rule of evidence was adopted.

MS. LaBELLE: I think that's true, Your Honor. I think that in Landgraf the Court set out some narrow lines in saying in purely procedural matters, for example, or in matters that have occurred in the past, that -- in purely procedural matters, that this Court would not have a presumption against retroactivity.

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QUESTION: But this is procedural a fortiori.

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It's really tertiary conduct that we're talking about
 here. You don't need to look at the clock either.

We're looking at presumably actions taken by Michigan correctional authorities some time ago dealing with prisoners. That would be the primary conduct. Now, here we get to something. We're talking about the rate at which attorneys for the prevailing party which prevailed somewhere back in the '70's are to be paid in the '90's.

9 MS. LaBELLE: But I think, Your Honor, Mr. Chief Justice, what we're talking about here is that the way 10 these cases were filed were based upon a reliance on the 11 act that existed at that time and which this statute 12 13 amends. And the -- the understanding at that time is that if you bring these cases -- and in fact, Congress evoked 14 the act to induce parties to bring these cases and 15 16 attorneys to represent these parties who didn't have the wherewithal to challenge their constitutional rights in 17 any other manner -- if you bring these cases, you will 18 have an entitlement to reasonable attorney fees. 19

QUESTION: Well, only if you win. I mean, this -- this was crap shoot anyway. You -- you didn't know you were going to get any attorney's fees whatever, much less were you guaranteed the absolute amount of them. You knew you would get attorney's fees if you won.

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MS. LaBELLE: That's correct, Your Honor, but

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that is exactly the balancing act that goes on when a case is filed. You know that you may not win, but if you do win --

QUESTION: But it's a good deal less certain 4 than the kind of reliances that -- that we typically say 5 cannot be upset by future legislation. I mean, there's 6 all sorts of reliance. I mean, the person who -- who 7 8 builds a nuclear plant may rely on the existing state of the law and make substantial investments on the basis of 9 it, but the law changes and he's just -- he's just out his 10 investment. Why isn't this that kind of reliance? There 11 was no quarantee you were going to get attorney's fees at 12 13 all, much less the fixed amount of them.

MS. LaBELLE: Well, I want to distinguish two things. The facts of this case which, in fact, the court did rule in both of these cases that you would for your future work have an entitlement to attorney fees at a set market rate. And these are orders in both of these cases establishing at that time that you would have \$150 an hour. It was the market rate established.

QUESTION: The court can bind Congress that way for the future? I would think at least as soon as Congress says we repudiate that court's pronouncement for the future, Congress wins rather than the court.

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MS. LaBELLE: That the Congress, Your Honor, can

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say that -- that that -- that fees worked -- Congress can
 say that, Your Honor, but I don't think they said it in
 this act. And I think that that's an important point.

What the Congress did say is they said -- in 802, they said, yes, it's going to apply to pending cases, and in fact in a case where it involves specifically prospective relief. In a prospective relief, which I think has a little more ambiguity as to whether that applies anyway, the retroactive analysis, but Congress there said it will apply in 802.

11 It did not have that language in 803, and it did 12 something more significant. It took --

QUESTION: The reason they did it in 802, as I suggested earlier, was -- was that 802 -- they had to say it because they -- they said whether the relief was originally granted before the date of enactment. There's no contention here that we're going to go back before the date of enactment.

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MS. LaBELLE: Well --

20 QUESTION: And he just says all orders entered 21 after the date of enactment. Now, had they wanted in this 22 case to cover even attorney's fees orders entered before 23 the date of enactment, then they would have had to have 24 something like what was said in 802. But -- but that 25 wasn't what -- what they wanted here according to the

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1 other side.

MS. LaBELLE: Or what will be covered is three things because I don't think you can separate the act. What will be covered is fees worked prior to the passage of the act by the language of the act, which were worked under an entitlement, an order of the court saying you will be entitled to future monitoring fees at this rate.

And I do want to note and clarify for the Court, the way the court has always awarded fees is for future fees. Defendants have always fought the concept that we can then -- at the time we are petitioning for fees, we could raise the rate and get it for the time worked. Defendants have said no, and the court has agreed. Only work --

QUESTION: But you're saying they cannot do that. You're saying that even as to future rates set after a hearing for the purpose of determining future rates. As I understand your argument, you're saying in this case the rate as determined by the statute may not, in fact, be applied.

21 MS. LaBELLE: That's correct. That's what would 22 happen.

QUESTION: The statute -- yes.
QUESTION: Well, why -- why could not the
statute be given effect as of its effective date to work

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performed after that date? Because after that date,
 counsel must know, of course, that the statute was enacted
 and that it might well apply.

MS. LaBELLE: The -- I think that if you go by 4 the language of the statute, it doesn't allow parsing the 5 statute in that manner because it speaks in terms of any 6 action brought by a prisoner who is incarcerated, the 7 8 court -- fees shall not be awarded except to the extent that. And it does not have, as any of its delineation, 9 hours worked, when the hours are worked, what the time 10 period, and so it's --11

QUESTION: But it's a very simple line to draw and certainly could be I think on the face of the statute. In fact, that's the most common sense reading of it I would think.

MS. LaBELLE: I think that it is a simple line to draw, Your Honor, but I don't think Congress drew that line. And I -- I think that what --

19 QUESTION: It was the line the district court 20 drew, though, wasn't it?

MS. LaBELLE: The district court drew that line, Your Honor, finding that not that the statute's wording provided that, but that there would be a retroactive -- an impermissible retroactive effect if you got past the congressional intent --

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QUESTION: Well, how -- how is it retroactive if 1 you say it applies to work performed after the effective 2 date? How is that retroactive? 3 MS. LaBELLE: I think because what we're looking 4 at is what is the conduct and what is the triggering event 5 here, what is the event you look at for purposes of 6 determining whether it has that kind of effect. 7 QUESTION: Well, how could -- how could 8 attorney's fees at an hourly rate be applied on any basis 9 10 other than work performed? MS. LaBELLE: Because the attorney fees --11 first, the attorney fees are only provided if you prevail 12 in a litigation that you've filed under the prior act. In 13 terms --14 15 QUESTION: Yes, but we're over the point of getting paid for the litigation, and we're talking I think 16 17 only about these endless monitoring arrangements, these open-ended, ongoing monitoring arrangements. Isn't that 18 what we're talking about here? 19 MS. LaBELLE: In this case you're talking about 20 the monitoring arrangements, but certainly if it's allowed 21 22 to apply, it will apply to cases in which have not yet prevailed and which work has performed. The statute comes 23 in in between filing the case and prevailing. And then 24 the -- at that time -- and there are a number of cases 25

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certainly out there in which it's before prevailing in
 which you file the case with the understanding that if you
 did vindicate the constitutional rights of your client,
 that you would obtain reasonable fees.

5 QUESTION: If you have a trial court that said, 6 you know, counsel, we've been working with this case for 2 7 or 3 years. I've been making attorney fee awards. I want 8 to tell you that henceforth, I'm going to put a cap on the 9 fees of X dollars an hour, which is lower. You're telling 10 us that that is retroactive. That's a very strange way to 11 use the term retroactive.

MS. LaBELLE: Because I think that it does unsettle expectations and disrupt and injure the client in a way that it should not, in the sense that what the attorney may do in that case, who has committed to the client to represent them, is withdraw. It's the --

17 QUESTION: Well, except the attorney never had 18 the expectation that he would get anything more than a 19 reasonable fee.

20 MS. LaBELLE: But this does not provide for a 21 reasonable fee now. This caps the fee at a certain rate, 22 which is not a reasonable fee.

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QUESTION: Well --

QUESTION: Well, I suppose by a miracle that they -- which I think they should do -- that they increase

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or double the rate that's paid to counsel in criminal cases, then what would you be saying? Would you be saying that doesn't apply to us? In other words, instead of the \$75 an hour max, which is awfully low -- I think far too low -- they said, very well, it will be \$150. And then your fees would go way up and would you be in here saying, no, no, no, that doesn't apply? It's all --

MS. LaBELLE: I think defendants would, Your
9 Honor, because --

10 QUESTION: Yes, yes, but I mean, your point --11 the issue, I would have thought, was not retroactivity. I 12 don't see this retroactivity jurisprudence as relevant 13 either. It's just an issue of whether or not the statute 14 applies to future work in pending cases.

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MS. LaBELLE: I think --

QUESTION: And normally you'd think it does apply to future work in pending cases, but -- but you produce some reasons why not, and that's what I want to hear.

MS. LaBELLE: I think it's true. I don't think this Court needs to get to the retroactivity analysis because you only get there if you find that there is -it's not clear what congressional intent was.

24 QUESTION: I don't think you'd be making this as 25 a set deal -- years ago we decided initially what all the

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future rates would be -- if tomorrow they come along and they double the -- the base rate for the -- for the defendant. That's my point. I'm trying to focus you on reasons. What are your reasons why you say, gee, this seems awfully -- if it favors you, it does; if it doesn't -- that isn't going to be a reason.

7 MS. LaBELLE: Well, I think that in some sense 8 this is a flip side of Landgraf in which the Court said there that although it was just potential, that you could 9 not tell -- you could not grant or extend a potential 10 benefit to -- to the plaintiff, a right of compensation, 11 that had the potential of extending the liability of the 12 13 defendant after the case had been filed. And in this case, what you're doing is you're decreasing the 14 15 entitlement to the plaintiff in such a way not just with 16 fees, Your Honor --

QUESTION: But you're -- you're not just -you're talking again about secondary or tertiary conduct. Landgraf was dealing with primary conduct: What is the basis for liability? We're not talking about liability in the lawsuit at all here. We're talking about compensation of attorneys.

23 MS. LaBELLE: Well, I think you're talking 24 about, Mr. Chief Justice, more than compensation of the 25 attorneys, both -- for two reasons. One, the statute,

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which also controls -- is -- is controlled. The subsection of the statute also talks about the damages to the client. In this act, what it says is that in any awards in any case brought, the party also loses a portion of their damages and has to move those damages over to pay for --

8 MS. LaBELLE: It's not involved here, but it's 9 necessitated by this Court's opinion because they are both 10 -- both subsections are under, in any case brought, fees 11 shall not be awarded except to the extent that, and one is 12 -- sets the cap on attorney fees.

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OUESTION: But that's not involved here.

QUESTION: Well, if you drew the line at the mechanics of awarding, I can understand your concern. If you drew the line at when the work is performed, that's a different question it seems to me.

And I -- is there any reason why a lawyer who is governed by the act in a situation where the lawyer is providing monitoring services -- is there any reason why the lawyer couldn't withdraw if the lawyer thought, well, this is just not enough for me?

MS. LaBELLE: I think that the lawyer could withdraw, but then the concern comes in terms of the effect on the client who is now deprived of the lawyer with the experience and the ability --

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QUESTION: Ms. LaBelle, didn't Judge Wald bring up some ethical constraints that might operate on a lawyer in that situation? She apparently didn't think that the lawyer could just walk away from this kind of undertaking.

5 MS. LaBELLE: I think, Your Honor, it probably 6 -- I think it does involve ethical concerns certainly, 7 especially in the circumstance where you would be saying 8 whether you should withdraw because it's overwhelming you 9 in terms of the -- the financial burden where you know 10 that it is unlikely to have any other -- to get any other 11 counsel to represent the client.

12 QUESTION: It may be a good reason to stop 13 monitoring if -- if the rates are such that you can't get 14 competent counsel to do it. Maybe the district court 15 should take another look at that.

MS. LaBELLE: I think that the monitoring, Your Honor, came in only after, in the Glover case, the Sixth Circuit found these defendants in omnibus contempt of the court's orders and then ordered a development of a plan that actually complied with the court's orders.

21 QUESTION: When -- when was that, Ms. LaBelle? 22 MS. LaBELLE: The order of the Sixth Circuit 23 initial one was in 1991, and the district court 24 subsequently in 1995 found again that defendants were not 25 complying and were in contempt.

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The -- it has not been, at least in the Glover 1 case, ongoing monitoring. There was a period in which 2 everyone expected the defendants to obey the court's 3 4 orders and it was only after 5 or 6 years in which no action was done, that the parties for the class of women 5 prisoners came back in and said, excuse me, we don't have 6 any compliance here. And then that started again the 7 contempt and the monitoring award. 8 QUESTION: Ms. --9 QUESTION: That was the Glover case? 10 MS. LaBELLE: That's correct. 11 QUESTION: And that was the one from 19 -- that 12 started in 1977? 13 14 MS. LaBELLE: Yes, it did, Your Honor. 15 QUESTION: Ms. --QUESTION: Go ahead. 16 QUESTION: I'm sorry. 17 Ms. LaBelle, is it -- is it the expectations of 18 19 the lawyers we ought to be looking at in this case anyway? These -- these fees are not really awarded to the lawyers, 20 21 are they? 22 MS. LaBELLE: The fees are the fees of the client. OURSTION Now frequent is it in these prison 23 24 QUESTION: Right, and -- and in what respect was the expectation of the client disappointed? 25 44

MS. LaBELLE: I think in -- in these cases that what happens when they are filed is that the -- it is the party that has a right to, under the act prior to this amendment, reasonable attorney fees and --

5 QUESTION: The party is going to turn over 6 whatever attorney's fees the party gets to the lawyers is 7 what's going to happen. I don't think the party really -8 - really cares whether the party turns over more or less. 9 I understood the -- the purpose of this provision to be to 10 help parties, not to -- not to help lawyers.

MS. LaBELLE: I think that's true, Your Honor, 11 12 but this -- this statute does more. It takes from the party up to 25 percent of their damages when they win, and 13 it's found that they are the victims of constitutional 14 15 violations and says you must turn that portion of your damages over to pay the defendant's obligation to pay 16 17 attorney fees. So, it certainly does affect the party in a way more than just paying the lawyers. They must now, 18 under this subsection, pay up to 25 percent of any damages 19 awarded to them to offset the award to the wrongdoer, the 20 defendant in this case, as obligation for attorney fees. 21 22 So --

QUESTION: How frequent is it in these prison reform litigation cases that -- that there is any significant monetary award to the plaintiffs?

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MS. LaBELLE: I think that in -- the most significant awards do occur in situations of wrongful death and in rapes. Certainly that's my familiarity, more in the women's prison situation. There are --

5 QUESTION: Those cases would tend to be brought 6 not as these large class actions, would they? The 7 wrongful death case?

8 MS. LaBELLE: There are cases brought as class 9 and as individuals, Your Honor, addressing both where 10 there is a pervasive condition that is alleged. But I 11 think in -- in the general situation where there are 12 damages, I would agree that in general they are brought in 13 individual circumstances.

QUESTION: May I ask you to clarify one point to 14 make sure I got it right? Did you respond, in answer to 15 Justice Breyer's question, that you would take the same 16 line with respect to a Congress that doubled the fee, 17 18 because it wanted to give people incentive to bring these actions, that the word brought would mean that the 19 increase applied only to actions brought after the 20 effective date? 21

22 MS. LaBELLE: If the statute had the same 23 evolution, Your Honor, and the procedure that I think we 24 have here, where Congress took that section out of a 25 section that applied to pending cases and put it in a

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section that did not and did not specify that it applied 1 2 to pending cases, I think that you would have to use your general rules of statutory interpretation to say that 3 Congress did not intend it to apply to pending cases. 4 QUESTION: So, the answer is yes. It would have 5 the same --6 MS. LaBELLE: 7 Yes. 8 OUESTION: -- words, the same history. MS. LaBELLE: The answer is yes. 9 OUESTION: It would work both ways. 10 MS. LaBELLE: It would work both ways, Your 11 12 Honor, because it would -- in that circumstance I would not argue that the defendants who also work under these 13 circumstances with the knowledge as to what the fees would 14 be should have to, in pending cases, then have to reassess 15 that and now be told not that it will be market rate, but 16 that it might be double market rate, and especially in 17 circumstances where they can't go back and change their 18 conduct, as is urged here, where we worked under an 19 20 entitlement of a court order to what had been defined as market rate and performed that work, and then the act came 21 22 into effect. And so that certainly we can't alter and we 23 can't go back and make a decision whether to withdraw. But -- but I would think that here, where 24 Congress -- I think that although I do believe that there 25

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is a retroactive effect on the parties by applying this
 act to cases that are pending, I think that Congress - you don't need to get to that if you look at what Congress
 did here.

OUESTION: Well, may I raise a question here? 5 I have one basically simple problem with your statutory 6 7 argument, to the extent that you are arguing that at no time may the court prospectively change the rate in this 8 case to conform to the new -- to the new act. The problem 9 that I have with it is that I assume -- I have to assume 10 -- that Congress legislated against a background of -- of 11 fee award practices in -- in which we -- we all find it a 12 familiar feature of the system, that the court is 13 constantly reexamining fee orders in -- in these 14 15 continuing cases. Lawyers come in, just as I guess -- I don't know whether you did, but I gather a lawyer did in 16 17 this case and said I ought to paid more, and that was even for work that had been completed. But in any case, I 18 ought to get a higher rate. And it seems to me that the 19 -- that the background principle against which Congress 20 probably legislated was the principle in which adjustments 21 are made as we go along. 22

Now, we may fight about the retroactive effect of making that adjustment with respect to a post-enactment period for work done before the adjustment is made. Let's

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1 leave that aside.

| 2  | But with respect to an adjustment which is by              |
|----|--|
| 3  | any standard totally prospective, the adjustment that is   |
| 4  | made when the court says, from now on any work that you do |
| 5  | is going to be compensated at the at the rate under the    |
| 6  | new statute, it seems to me that that is probably in       |
| 7  | conformance with what Congress would have assumed as a     |
| 8  | background principle for the way fee awards in continuing  |
| 9  | cases are made.  |
| 10 | Now, is is my simple problem subject to a                  |
| 11 | simple answer?   |
| 12 | MS. LaBELLE: Your Honor, if perhaps in cases               |
| 13 | where you're in monitoring, but that would not be the      |
| 14 | way  |
| 15 | QUESTION: Which is what we have here.                      |
| 16 | MS. LaBELLE: Correct, but this would also apply            |
| 17 | to cases where attorneys are in midstream on a case, where |
| 18 | they started the case under the understanding that they    |
| 19 | would get those fees.                                      |
| 20 | QUESTION: Well, what may I question that?                  |
| 21 | How many this is really a question. It's not just a        |
| 22 | rhetorical question. How many lawyers begin cases          |
| 23 | let's say, prison litigation cases with a a clear          |
| 24 | understanding about what the hourly rate is going to be if |
| 25 | they win? Is that is that commonly done? Do we go          |
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into court and pretrials in these cases and say, if you're the prevailing party, you're going to get X dollars an hour?

MS. LaBELLE: I think, Your Honor, the answer to some extent is not X dollars an hour, but prevailing party, yes, that you will not suffer --

QUESTION: Do they say that at pretrials, or is that again just kind of a background principle upon which everybody behaves?

MS. LaBELLE: I think in these difficult cases, it is the background principle, that if in these difficult cases, you do prevail, you will not -- it will not be a punishment. You will -- you're not sacrificing other work in order to do these cases.

QUESTION: But is the prevailing rate understood as the prevailing rate for fee awards in the Federal courts for assigned counsel cases or the prevailing rate in the bar in general? I assume the former, but maybe I'm wrong.

MS. LaBELLE: I think that it has -- it has been determined both by Hensley and in the precedents in -- in the district circuit that we practice in, that it is the prevailing market rate in the community in which you practice.

QUESTION: Is that so?

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1 QUESTION: Thank you, Ms. LaBelle. 2 MS. LaBELLE: Thank you. QUESTION: Mr. Casey, you have 4 minutes 3 4 remaining. REBUTTAL ARGUMENT OF THOMAS L. CASEY 5 ON BEHALF OF THE PETITIONERS 6 7 QUESTION: Mr. Casey, would you clarify a factual matter for me? I had thought that you had said 8 9 that all of the awards here were retrospective; that is, you came in after 6 months of work, and at that point the 10 court would tell you what rate you would get for the 6 11 12 months preceding. 13 But I understood Ms. LaBelle to say the opposite, that the court was -- was saying for the next 6 14 months, you're going to get such and such a rate. 15 MR. CASEY: My understanding is that every 6 16 months, they submit a bill and they ask to be paid at a 17 certain rate for that work which was performed in the 18 19 past. 20 QUESTION: And the order does not say, moreover, this rate will continue for the next 6 months. 21 22 MR. CASEY: Correct. I do not believe the orders say that. 23 QUESTION: Is there any indication here that 24 Congress focused specifically on what I'd call prison 25 51

1 litigation, long, ongoing cases, 20-year cases, 15-year 2 cases, as compared to just an ordinary case where a 3 prisoner says I'm being held under bad conditions, one 4 person, one time, et cetera?

5 MR. CASEY: Yes. What legislative history there 6 is available is focused on these consent decree cases 7 which go on for decades, not just in Michigan's, although 8 Michigan's cases were specifically mentioned because 9 Senator --

10 QUESTION: Do you have any empirical data on --11 on how many old cases there are hanging around forever as 12 compared to the number of new that are brought from year 13 to year?

14 MR. CASEY: I don't know.

15 QUESTION: No is the answer.

MR. CASEY: There was a letter introduced into the record from the National Association of Attorneys General which indicated I believe 54 cases as of 1994, but I do not know how many -- Michigan has 4 pending --

20 QUESTION: Is it correct that the theory on 21 which the cases go on so long is that the plaintiffs 22 contend -- maybe their wrong -- that the violations of the 23 Constitution have not been terminated?

24 MR. CASEY: That's correct.

25 QUESTION: And the district court must find that

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1 to be true in order not to terminate the litigation.

2 MR. CASEY: That's correct. And the problem, as Congress recognized in the PLRA, is that district courts 3 4 have gotten bogged down in the minutia of management. The 5 Sixth Circuit in Hadix in an opinion we've included at page 164 of our brief, in which they remanded the case 6 7 back to the district court, pointed out that the district 8 court had gotten bogged down in the minutia of remedial 9 activities rather than focusing on the alleged 10 constitutional violations. They sent the case back to the district court and they said just determine whether there 11 12 is a current constitutional violation. The district court examined it, found no current violations, and now that 13 case will be dismissed. 14 15 QUESTION: General Casey, could I clarify one more factual matter? Am I correct that none of the fees 16 17 involved in this case involve the fees incurred in 18 litigating the initial -- to the initial judgment?

19 MR. CASEY: Correct.

20 QUESTION: They are all later --

21 MR. CASEY: Monitoring has been --

22 QUESTION: Monitoring fees.

23 MR. CASEY: -- going on for 15 or 19 years. 24 QUESTION: And may I ask with respect to my 25 previous question that if -- if Ms. LaBelle is of a

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different view, namely, is of the view that these judicial 1 orders were prospective and said that you're entitled to 2 so much of a rate for the future, that perhaps she -- or 3 where that -- where that would -- would appear in the 4 5 record. This is an important fact for me and I think the two of you have said different things. And -- and --6 MR. CASEY: The orders of the court are included 7 in the joint appendix. If they're not all in the joint 8 appendix, then certainly they would be --9 QUESTION: But they're all in the same --10 11 MR. CASEY: Yes, I believe so. I believe so, 12 Your Honor. QUESTION: How much has the State paid in -- in 13 the Glover case to date? Everything. 14 MR. CASEY: I don't know specifically over the 15 16 past 22 years. For the four cases, consent decree cases, 17 class actions we have pending now, the difference, if the PLRA limit applies, for '96 through June of '98 is 18 \$550,000 apparently. 19 20 CHIEF JUSTICE REHNQUIST: Thank you, Mr. Casey. The case is submitted. 21 22 (Whereupon, at 11:06 a.m., the case in the 23 above-entitled matter was submitted.) 24 25

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## CERTIFICATION

Alderson Reporting Company, Inc., hereby certifies that the

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The United States in the Matter of:

BILL MARTIN, DIRECTOR, MICHIGAN DEPARTMENT OF CORRECTIONS, ET AL., Petitioners v. EVERETT HADIX, ET AL. CASE NO: 98-262

and that these attached pages constitutes the original transcript of the proceedings for the records of the court.

BY: Jina M. May (REPORTER)