

OFFICIAL TRANSCRIPT  
PROCEEDINGS BEFORE  
**THE SUPREME COURT**  
**OF THE**  
**UNITED STATES**

CAPTION: CALIFORNIA PUBLIC EMPLOYEES' RETIREMENT  
SYSTEM, ET AL., Petitioners v. PAUL FELZEN, ET  
AL.

CASE NO: No. 97-1732 c2

PLACE: Washington, D.C.

DATE: Monday, January 11, 1999

PAGES: 1-58

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1                   IN THE SUPREME COURT OF THE UNITED STATES

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3   CALIFORNIA PUBLIC EMPLOYEES'       :  
4    RETIREMENT SYSTEM, ET AL.,       :  
5               Petitioners               :  
6               v.                       :   No. 97-1732  
7   PAUL FELZEN, ET AL.               :

8   - - - - -X  
9                               Washington, D.C.

10                              Monday, January 11, 1999

11               The above-entitled matter came on for oral  
12   argument before the Supreme Court of the United States at  
13   11:48 a.m.

14   APPEARANCES:

15   MICHAEL KELLOGG, ESQ., Washington, D.C.; on behalf of the  
16       Petitioners.

17   DAVID C. FREDERICK, ESQ., Assistant to the Solicitor  
18       General, Washington, D.C.; for the United States, as  
19       amicus curiae.

20   JOHN G. KESTER, ESQ., Washington, D.C.; on behalf of the  
21       Respondents.

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(11:48 a.m.)

CHIEF JUSTICE REHNQUIST: I think we'll start argument in the third case, No. 97-1732, California Public Employees' Retirement System v. Felzen.

Mr. Kellogg.

ORAL ARGUMENT OF MICHAEL KELLOGG

ON BEHALF OF THE PETITIONERS

MR. KELLOGG: Mr. Chief Justice, and may it please the Court:

The question at issue in this case is whether shareholders may appeal without formal intervention when a district court approves a derivative suit settlement over their objections.

We suggest that three characteristics combine in this case to give the objecting shareholders such a right.

The first is that they receive notice pursuant to rule 23.1 in the form of an order to show cause why the settlement should not be approved.

Second, they appeared and litigated their objections.

And third, they are bound by the judgment of the district court; that is, they are subject to claim preclusion.

When all three of those characteristics are

1 found, this Court's cases indicate that intervention is  
2 not required in order to preserve a right to appeal.

3 QUESTION: They litigated their -- what does  
4 litigating their objections consist of? Just presenting  
5 their objections to the court. Right?

6 MR. KELLOGG: That's true. They did so both in  
7 writing --

8 QUESTION: I mean, they weren't subject to  
9 discovery or -- or to any of the other procedures that a  
10 party is subject to. Right?

11 MR. KELLOGG: Not in this case, although a  
12 district court judge could fashion a settlement hearing in  
13 which he would allow some sort of discovery of the  
14 objecting parties' experts or -- or some limited -- I  
15 would think that -- that the court would have discretion  
16 to do that in appropriate circumstances.

17 QUESTION: But it doesn't follow automatically  
18 from the fact that you submit that the other side is  
19 entitled to treat you like a party.

20 MR. KELLOGG: That's correct. That's correct.

21 But what this Court's cases teach, starting with  
22 Johnson v. Manhattan Railway, is that in appropriate  
23 circumstances where you do appear and object and you have  
24 a right to do so and you are bound by the judgment, that  
25 you are entitled to appeal. That was the holding of this

1 Court shortly before the Federal rules were passed. It  
2 was the holding in Cohen v. Young shortly after the  
3 Federal rules were passed, and it has been the uniform  
4 holding of the courts of appeals until the Seventh  
5 Circuit's decision in this case.

6 Now, the basic impulse behind that is the well-  
7 established principle that only parties may be bound by a  
8 judgment. Now, obviously there's an exception to that  
9 rule for class -- class plaintiffs and derivative suit  
10 shareholders. But the only reason there is an exception  
11 is because non-named shareholders and absent class members  
12 are in a sense quasi parties. They are treated as such  
13 under the Federal rules. That is why they get notice.  
14 That is why they have a right to appear and object, and  
15 that is why in our view they also enjoy the right to  
16 appeal.

17 QUESTION: What does a quasi party mean?

18 MR. KELLOGG: Well, quasi party means they are  
19 not a formal party in the sense of names on the caption or  
20 allowed to intervene pursuant to rule 24. But this  
21 Court's cases in Blossom v. Milwaukee Railroad and  
22 Williams v. Morgan have used the term quasi parties to  
23 indicate somebody, in those instances generally a  
24 bondholder objecting to a receivership -- to indicate  
25 somebody who had a right to appear before the court and

1 was bound by the judgment, and therefore was -- was viewed  
2 as having a right to appeal.

3 QUESTION: That sounds like --

4 QUESTION: Is there such a thing as intervening  
5 just for the purpose of objecting to the settlement?  
6 Could that -- has that happened in 23.1 cases where --  
7 where objectors say, we want to intervene, Your Honor, but  
8 not for the purpose of becoming a party to displace the  
9 named representative, just to object to the judgment?

10 MR. KELLOGG: It has happened. It has been  
11 allowed in some cases, though it's not clear quite how  
12 that meshes with the language of rule 24 because rule 24  
13 does not distinguish between intervening for some purposes  
14 and intervening for others.

15 In fact, rule 24 and rule 23.1 do not mesh  
16 particularly well together when they are superimposed upon  
17 one another because, for instance, in this case we would  
18 be seeking to intervene as of right because our rights are  
19 rights are going to be adjudicated in this particular  
20 instance. And yet, in order to intervene as of right  
21 under 24(a), you must show that you are not adequately  
22 represented by existing parties. Yet, under 23.1, the  
23 district court has already made a finding that you are  
24 adequately represented by the existing derivative suit  
25 plaintiff.



1 QUESTION: But suppose there hadn't been a  
2 settlement. Suppose judgment just went the other way.  
3 Your client would -- would presumably be as affected by an  
4 adverse judgment as -- as -- as by an adverse settlement.  
5 Would your client have a right to -- to take an appeal  
6 then?

7 MR. KELLOGG: Not in those circumstances because  
8 two of the factors that I've cited would not be present.  
9 They did not receive notice pursuant to rule 23.1 and they  
10 did not appear and object. It's quite clear from this --

11 QUESTION: Well, I -- I -- I can fill in one of  
12 them. They -- they -- they sought to -- sought to appear  
13 and object.

14 MR. KELLOGG: If they sought to participate --

15 QUESTION: No. They didn't seek to become a  
16 party. They didn't seek to intervene, any more than your  
17 client did.

18 MR. KELLOGG: Well, it's not clear then --

19 QUESTION: It has to come down to --

20 MR. KELLOGG: How would they --

21 QUESTION: -- that -- that one provision  
22 allowing them to object that makes the difference, it  
23 seems to me.

24 QUESTION: But how do you object if there's no  
25 settlement? I don't quite understand the hypothetical.

1 MR. KELLOGG: That would -- that would be my  
2 point. You can't appear and object if there's a litigated  
3 judgment except as a party, except somebody who is -- who  
4 is litigating the case. It's only if there's a settlement  
5 that you reach the circumstance in which somebody would  
6 appear and object to the entry of the settlement, as rule  
7 23.1 specifically provides.

8 This Court's case in Phillips Petroleum v.  
9 Shutts indicated that where you're going to be bound by  
10 the judgment, that you do have certain rights in a  
11 settlement context to appear, to object, and to appeal.

12 QUESTION: I don't see the -- the need for those  
13 rights in a settlement context any more than the need for  
14 those rights in -- in -- in a judgment context.

15 MR. KELLOGG: Well, in fact, rule --

16 QUESTION: I mean, you're right. Congress has  
17 provided the -- this -- this provision for notice, but  
18 whether I should take that provision for notice so that  
19 the person can come in and object to the settlement,  
20 whether I should take that as amounting to a judgment by  
21 Congress that this individual should be able to become a  
22 party by doing that, for that purpose I -- I am -- I am  
23 struck by the fact that there's no difference between the  
24 situation of that person when there's a settlement and the  
25 situation of a shareholder when there's been an adverse

1 judgment, which -- which the -- the other people choose  
2 not to take up and he would like to take up.

3 MR. KELLOGG: Well, in fact, Justice Scalia, I  
4 think allowing objecting shareholders to appeal dovetails  
5 very nicely with the clear legislative purposes and  
6 policies behind rule 23.1. The whole point of allowing  
7 objecting shareholders to appear and object to a  
8 settlement is to prevent collusive settlements and to  
9 provide the district court with adequate information  
10 necessary to evaluate the fairness and adequacy of the  
11 settlement.

12 QUESTION: They wouldn't be a party as -- in the  
13 terms that Justice Scalia described, though, would they?  
14 Because let's say you're right. They get to appeal from  
15 the settlement. They're not a party when the case is then  
16 reopened in the district court. They're still -- the  
17 named representative is still there.

18 MR. KELLOGG: That would be correct. If they  
19 wanted to be a party for all purposes, if they wanted to  
20 be able to litigate the case to judgment, they would have  
21 to intervene.

22 But again, I would note that there is -- there  
23 is a certain tension between rule 24 and 23.1 because it's  
24 not clear what it means if they achieve full party status  
25 under rule 24 because ordinarily if you're a party, you

1 can block a settlement simply by declining to appeal -- by  
2 declining to agree to the settlement. But in this  
3 context, that's not the case. You cannot have an opt-out  
4 provision where some class members, for example, go on to  
5 pursue -- the classes split apart and some class members  
6 go on to pursue or a separate tortfeasor goes on to pursue  
7 his case. There can only be one judgment in a derivative  
8 suit settlement, just like in a class action under (b)(1)  
9 or (b)(2) where there is no opt-out.

10 QUESTION: Is it your -- is it your position  
11 that -- that what you're urging upon us applies not just  
12 in derivative actions but in -- in -- in class action  
13 suits?

14 MR. KELLOGG: I -- I think the same rule would  
15 apply in both circumstances. If anything, the derivative  
16 suit context is stronger because there is no opt-out  
17 provision.

18 QUESTION: One of the -- I'm sorry. I didn't  
19 mean to interrupt you. Go ahead.

20 MR. KELLOGG: That's --

21 QUESTION: I was going to say one of the -- one  
22 of the -- the points that was made toward the end of -- of  
23 your opposing counsel's brief was that if, indeed, the  
24 same rule is applied to rule 23, the result is going to be  
25 incoherence in class action litigation. Is -- is -- has



1 there been any experience in -- in the -- in the circuits  
2 that up to now have -- have, in fact, allowed appeals, as  
3 -- as you -- as you argue for, that suggest that there is  
4 going to be incoherence or chaos in -- in --

5 MR. KELLOGG: A point to the contrary. In the  
6 derivative suit context, for example, there have only been  
7 25 appeals in the last 25 years.

8 QUESTION: What about class actions not  
9 derivative?

10 MR. KELLOGG: In the class action context, one  
11 of the amici, Public Citizens, put in information showing  
12 that 90 percent of class actions settle without objection,  
13 which means you're not going to run into a problem. We  
14 have found no case in the court of appeals saying that we  
15 need protection from an onslaught of suits in this case.

16 QUESTION: Were there --

17 QUESTION: How many courts of appeals have  
18 allowed this with respect to class actions as opposed to  
19 derivative suits?

20 MR. KELLOGG: With respect to class actions, we  
21 cite the relevant cases in footnote 11 of page 1 of our  
22 reply brief.

23 QUESTION: But in class actions, they're non-  
24 named parties, but they are parties. Isn't that so? The  
25 -- in a regular class action, there's a representative of

1 a class, but all the members of the class are parties.  
2 They're not named parties, but they're parties, as  
3 distinguished from the 23.1 where the objector is not a  
4 party.

5 MR. KELLOGG: Well, no. I would suggest that in  
6 the 23.1 context, all the absent shareholders are equally  
7 parties in the same sense that absent class members are  
8 parties in the crucial sense that they will be bound by  
9 the judgment of the court and any future claims they have  
10 arising out of the same circumstances will be precluded.  
11 If you look at the language of 23 and 23.1, they're quite  
12 parallel in terms of the rights afforded to absent  
13 shareholders.

14 QUESTION: Well, they're bound, as a practical  
15 matter, in not being able to have a new derivative suit I  
16 suppose, but they're not bound in the sense that class  
17 action members who do not opt out are bound.

18 MR. KELLOGG: Well, I think they're bound in  
19 precisely -- precisely that sense, Justice Kennedy, in the  
20 sense that they are precluded then from bringing a  
21 derivative suit claim arising out of the same  
22 circumstances, just as a class member would be precluded  
23 from bringing a -- a subsequent suit unless the class  
24 member elects to opt out.

25 QUESTION: Anybody a judgment binds can --

1           QUESTION: We'll recess for lunch and you can  
2 ponder your answer to Justice Breyer's question during  
3 lunch.

4           (Whereupon, at 12:00 p.m., oral argument in the  
5 above-entitled matter was recessed, to reconvene at 1:00  
6 p.m., this same day.)  
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(1:00 p.m.)

CHIEF JUSTICE REHNQUIST: Will you -- we'll continue with the argument in No. 97-1732, California Public Employees' Retirement System v. Felzen.

Mr. Kellogg?

MR. KELLOGG: Thank you, Mr. Chief Justice.

Before lunch, both Justice Ginsburg and Justice Kennedy expressed some concerns about whether a derivative right, the rights of a derivative shareholder, are sufficiently personal, sufficiently significant to fall comfortably within the Court's line of cases allowing non-parties to appeal. And I think that really goes to the crux of our argument, so I wanted to address that briefly.

In Hawes v. Oakland, when the Court first laid down the principles for derivative suit settlements, the Court explained that there are really two suits involved. One, there's a suit by the shareholder against his corporation for essentially having fallen down on the job. And second, there's the suit by the shareholder in the guise of the corporation against a third party who has wronged the corporation.

And in that sense, in that important sense, the right to bring a derivative action in appropriate circumstances is a critical part of the bundle of rights



1 that a shareholder possesses, and that common law right  
2 has been reinforced by the protections provided in rule  
3 23.1, specifically notice and opportunity to appear and  
4 object and the claim preclusion principles that have been  
5 developed by the Court.

6 Now, it's also important to recognize that  
7 allowing objecting shareholders to appeal serves, as I  
8 noted before lunch, the critical purposes underlying rule  
9 23.1 of casting light on potentially collusive  
10 settlements. And court after court has emphasized the  
11 importance of objecting shareholders to give a sort of  
12 adversarial context to what otherwise is a rather cozy  
13 deal cut between the nominal plaintiff and their lawyers  
14 and the corporation.

15 And there are enormous practical disincentives  
16 that will be created if shareholders have to go through  
17 the hoops of intervention in order to bring those  
18 objections to the notice of the courts because they'll be  
19 subject to mandatory disclosure and discovery obligations  
20 which could be used as a weapon to discourage objecting  
21 shareholders and increase their costs.

22 QUESTION: Well, Mr. Kellogg, could they even  
23 intervene of right under the conflict or the tension that  
24 you mentioned before between rule 24 and 23.1? That is,  
25 they have a right to intervene only if their

1 representation isn't adequate. On the other hand, you  
2 can't have a champion under 23.1 unless he is an adequate  
3 representative.

4 MR. KELLOGG: That's exactly right, and I don't  
5 see how those two provisions mesh very well together. If  
6 you're going to say that you have to intervene in order to  
7 appeal, you essentially have to displace the existing  
8 shareholders, and in this case --

9 QUESTION: And then it could be then -- if -- if  
10 you can show that you're not adequately represented, then  
11 -- then there should not have been the recognition of the  
12 champion as an adequate representative. So, you'd have to  
13 dismiss the action.

14 MR. KELLOGG: Right. In a sense, in order to  
15 object to the settlement, we'd have to displace the  
16 existing plaintiffs.

17 QUESTION: You could make the same argument  
18 about automatic displacement. In fact, automatic  
19 displacement is worse. I don't know why you feel better  
20 about saying automatically that the person who has been  
21 designated as an adequate representative of -- of the --  
22 of the shareholders is not an adequate representative --

23 MR. KELLOGG: Well, I think --

24 QUESTION: -- because we're going to let this --  
25 this new person come in automatically and challenge the

1 settlement.

2 MR. KELLOGG: I think my point is that 23.1  
3 gives us an absolute right to come in and object without  
4 intervening to a proposed settlement, and there's no  
5 reason why we should not have an equivalent right on  
6 appeal to object to the settlement if our objections are  
7 rejected by the district court. We shouldn't have to go  
8 through the burden of showing that the existing plaintiff  
9 is inadequate in order to challenge the adequacy of the  
10 settlement.

11 QUESTION: Is it -- is it fair to say that the  
12 right that you have under 23.1 assumes that there are  
13 going to be some circumstances in -- in which there will  
14 be an inadequacy and that, in fact, is the reason why the  
15 right to notice and presumably the right to object  
16 following notice is given?

17 MR. KELLOGG: Well, I think you have to  
18 distinguish between the inadequacy of the existing  
19 plaintiffs and the inadequacy of the proposed settlement.  
20 Here we were only challenging the adequacy of the proposed  
21 settlement, as rule 23.1 gives us the right to do.

22 I'd like to reserve --

23 QUESTION: So, you would not -- you would not  
24 infer from the inadequacy of the settlement, the  
25 inadequacy of the existing plaintiffs to represent the

1 shareholders.

2 MR. KELLOGG: You know, that -- that could in  
3 some instances be a pretty fair inference that a collusive  
4 settlement indicates --

5 QUESTION: Yes.

6 MR. KELLOGG: -- that they're not adequate  
7 representatives. But it could also indicate that they've  
8 just made a bad deal, and we as shareholders have a right  
9 to object to that.

10 QUESTION: You would allow somebody to appeal  
11 who could not have been a representative because, say,  
12 they weren't a contemporaneous owner. Would you --  
13 someone, an objector --

14 MR. KELLOGG: Well, I think that's a -- that's a  
15 very interesting question and -- and we're not suggesting  
16 that here because we were contemporaneous owners, and  
17 therefore, we would have had a right to be original  
18 plaintiffs.

19 I think the third prong of our argument, the  
20 claim preclusion prong, doesn't really apply if you were  
21 not a contemporaneous owner of the shares because you did  
22 not have a right to bring the derivative suit in the first  
23 place. But we were contemporaneous owners and we did have  
24 such a right.

25 QUESTION: Where does the right to object -- can



1 I -- where does the right to object come from?

2 MR. KELLOGG: The right to object?

3 QUESTION: Yes.

4 MR. KELLOGG: Well, we -- rule 23.1 in its terms  
5 provides a right to notice.

6 QUESTION: Yes.

7 MR. KELLOGG: The right to notice would be  
8 meaningless if it did not include a right to show up and  
9 be heard on the objections and --

10 QUESTION: Why not? Why -- why -- why couldn't  
11 it foresee intervening? They give you notice so you could  
12 intervene.

13 MR. KELLOGG: Well, the uniform decisions of the  
14 courts indicate that we have a right to object to the  
15 settlement without intervening, without going through the  
16 additional hoops.

17 QUESTION: I mean, but if that's the issue in  
18 the case, that's the issue in this case presumably. So --  
19 so, just coming fresh to the rule, if you read the last  
20 sentence, it seems to give you notice, but not a right to  
21 object. And -- and so, I -- I wondered, is there some  
22 obvious source of the right to --

23 MR. KELLOGG: I --

24 QUESTION: If you have a right to object and  
25 then you object and your objection is denied, then you

1 would seem to have a right to appeal. But if you don't  
2 have a right to object, all you have or do is a right to  
3 intervene, then you could appeal from the denial. I mean,  
4 that seems to be the issue in the case, and you seem to be  
5 assuming that -- that this gives a right to object.

6 MR. KELLOGG: Well, in -- in fact, no one has  
7 disputed, not respondents, not the Seventh Circuit, no one  
8 has disputed that we have a right to come in and object --

9 QUESTION: Right.

10 MR. KELLOGG: -- without intervening, and for  
11 the reasons I gave, rule 24 doesn't really fit with rule  
12 23.

13 QUESTION: Yes, yes, I agree with you. I just  
14 wanted to see if there's some obvious source that --

15 MR. KELLOGG: Thank you. I'll reserve the  
16 remainder of my time.

17 QUESTION: Very well, Mr. Kellogg.

18 Mr. Frederick, we'll hear from you.

19 ORAL ARGUMENT OF DAVID C. FREDERICK

20 FOR THE UNITED STATES, AS AMICUS CURIAE

21 MR. FREDERICK: Thank you, Mr. Chief Justice,  
22 and may it please the Court:

23 Contrary to the court below, we believe other  
24 courts have correctly decided that objecting shareholders  
25 may appeal in a derivative action without formally

1     intervening because they meet three conditions. They have  
2     a right to participate in the district court proceedings  
3     pursuant to notice under rule 23.1. They actually  
4     participate in those proceedings, and the district court's  
5     entry of the settlement decree has claim-preclusive  
6     consequences on their personal rights.

7             Those three conditions were present in every one  
8     of the quasi party cases that we cite in our brief, and if  
9     I could direct the Court's attention to page 22 of  
10    respondents' brief, they have cited 10 cases from this  
11    Court which state the general rule that only parties or  
12    their privies may appeal. In every single one of those  
13    cases, one of those three conditions was absent, and the  
14    Court explained the general rule in terms of the absence  
15    of one of those conditions.

16            And if I could beg the Court's indulgence for  
17    just a moment to go through those cases, six of them, the  
18    Court explained that that particular moving entity did not  
19    have a right to be in the district court proceedings or  
20    that their rights were otherwise circumscribed in a way  
21    that they sought to expand on appeal. That explains  
22    Karcher, Payne v. Niles, Louisiana v. Jack --

23            QUESTION: Which respondent's brief are you  
24    referring to?

25            MR. FREDERICK: I'm sorry. ADM's brief, Archer

1 Daniels Midland, page 22 of their brief.

2 Karcher, Payne, Jack, Leaf Tobacco, Guien, and  
3 Ex parte Carcroft.

4 A second category of cases, this Court explained  
5 that the moving party had not actually participated in the  
6 district court proceedings, but nonetheless sought to take  
7 an appeal. That explains the holding in Cutting and  
8 Connor v. Pughs Lessee.

9 The third category of cases is where the Court  
10 has made clear or was evident from the record that the  
11 decision did not have claim-preclusive consequences on the  
12 party that sought to take an appeal. That explains the  
13 holding in Bayard v. Lombard and in Marino v. Ortiz.

14 So, it is clear that in this case about 20 cases  
15 of this Court have been cited either for the general rule  
16 that only a party may appeal or for the well -- well-  
17 recognized exception that quasi parties can take an appeal  
18 if those three conditions are satisfied. There is not a  
19 single case cited by any of the respondents in this case  
20 that where a claim preclusion applies to someone not a  
21 formal party, that person does not have a right to appeal.

22 QUESTION: Well, now, what is the claim  
23 preclusion here? It's -- it's -- it's simply that these  
24 shareholders can't bring the same derivative action.  
25 That's all it is. That seems to me quite different from

1 the class judgment that binds a member to receive a  
2 certain amount in settlement of his monetary claims, et  
3 cetera.

4 MR. FREDERICK: In fact, it is the same chosen  
5 action. What this Court explained in Phillips Petroleum  
6 v. Shutts was that a class member in that context -- also  
7 a shareholder, as it turned out, in the case -- had a  
8 chosen action which was a personal property right that  
9 would be extinguished by the ultimate judgment in the  
10 case.

11 It's no different the fact that the claim is --

12 QUESTION: Well, what -- what happens here is  
13 this corporation can't be sued again, and -- and the right  
14 is still a derivative one in this case.

15 MR. FREDERICK: It's also the directors and  
16 officers who are the real defendants in this case, Justice  
17 Kennedy, cannot be sued derivatively by other  
18 shareholders. And so, it's -- the corporation here is a  
19 nominal defendant. In the normal shareholder derivative  
20 case, the plaintiff shareholders are bringing the action  
21 ostensibly on behalf of the corporation because directors  
22 and officers have breached their fiduciary duties or  
23 committed other misdeeds that have caused a wrong to the  
24 corporation, and so the corporation is simply a nominal  
25 defendant.



1 But what is clear here and what the notice  
2 actually provided in the district court proceedings --  
3 and if I could refer the Court to the joint appendix, page  
4 134 makes perfectly clear that the rights of the  
5 shareholders who are receiving this notice will have their  
6 claims forever precluded. I'm reading from the all-capped  
7 provision in the second paragraph, the second sentence  
8 which reads: If the court approves the derivative  
9 settlement, you will be barred from contesting the  
10 fairness, reasonableness or adequacy of the proposed  
11 settlement, and from pursuing the settled derivative  
12 claims.

13 QUESTION: So, if -- if I agreed with you here,  
14 why wouldn't the same be true -- why wouldn't the people  
15 who intervene in Hart-Scott-Rodino antitrust procedures  
16 also get a right to appeal?

17 MR. FREDERICK: Two answers.

18 First, Congress has made clear that in the  
19 antitrust proceedings, there is a different form of  
20 procedure for objections and for intervention.

21 Secondly, this Court's decision in the Sam Fox  
22 case makes clear that when -- that case is not cited in  
23 the briefs, but it is stated in the advisory committee  
24 notes to rule 24 of the Civil Procedure Rules, and it's a  
25 1960 decision. But that case holds that when the

1 Government brings an antitrust enforcement action, that  
2 does not foreclose the rights of a private party to bring  
3 a claim based on personal injury for same or similar  
4 conduct on the part of the defendant. So, there is a  
5 holding from this case which indicates that in the  
6 antitrust context, there is no claim preclusion.

7 And if I could just take another moment to  
8 explain that the enforcement decrees, which we have  
9 outlined in our brief, are fully suggestive that Congress  
10 could change the rules and has changed the rules in the  
11 environment, the antitrust and the civil rights contexts,  
12 but it has not changed those rules in the shareholder  
13 derivative context. And therefore the common law rule,  
14 which would allow persons similarly situated to the  
15 objecting shareholders in this case a right to appeal, if  
16 the district court overrules their objections, should  
17 govern here as well.

18 Now, I would like to address one last point that  
19 Justice Scalia raised which was some difference between  
20 why settlement would be different from litigating to  
21 judgment.

22 And the answer, Justice Scalia, is that  
23 settlement is quite different because there is an absence  
24 of an adversarial process when the settlement is brought  
25 to the district court for approval. And historically the

1 courts recognized that there was a potential conflict of  
2 interest between the plaintiff shareholders who might or  
3 might not represent the views of all of the other  
4 shareholders as it turned out for settlement and the  
5 directors and officers and the nominal defendant  
6 corporation which would seek to settle the claim. And  
7 that's why the provision for court approval was put into  
8 the rule so that persons could state their objections to  
9 the adequacy of the settlement.

10 That's very different from the adversarial  
11 process that, of course, goes when the case and the  
12 complaint go all the way through trial where the plaintiff  
13 shareholders are contending that there was some action  
14 that required jury findings and court rulings that would  
15 go all the way to judgment.

16 QUESTION: Well, what -- what happens -- let's  
17 -- let's assume that -- that you allow these shareholders  
18 to appeal and they do appeal and the settlement is set  
19 aside. All right. Then it goes back down and they come  
20 up with another settlement that is perhaps satisfactory to  
21 these shareholders, as well as to those who brought the  
22 suit. I suppose notice goes out again and yet another  
23 group of shareholders can object to the settlement.

24 MR. FREDERICK: That's correct.

25 QUESTION: Right, and they can take up -- and

1 this can go on endlessly.

2 MR. FREDERICK: Well, in fact, as the empirical  
3 experience would strongly suggest, Justice Scalia, in the  
4 uniform application of this rule up until the decision  
5 below, that was not the experience. And in fact, the rule  
6 that -- having objectors appeal and bring continuous and  
7 successive appeals is simply not a problem that bears any  
8 empirical evidence whatsoever.

9 QUESTION: I -- I'm -- I'm unaware of any  
10 situation where -- where, you know, we have set up a  
11 procedural framework that lends itself to -- to -- to --  
12 to turning into a perpetual motion machine.

13 MR. FREDERICK: Well, in fact --

14 QUESTION: And -- and -- and this one certainly  
15 does.

16 MR. FREDERICK: No, Justice Scalia, it does not.  
17 I mean, the practical incentives for an objector are just  
18 simply not present for continuing to repeat objections  
19 that go to a settlement. But even if there was some  
20 problem like that, that certainly could be addressed by  
21 some type of an amendment to the rules if in the future  
22 there becomes some problem, and it just simply has not  
23 evidenced itself up to now.

24 QUESTION: Well, isn't present anyway? Even  
25 without the appeal, you could always have objections at

1 the trial level and they might be sustained, and you have  
2 to send out a new notice. And then you might have other  
3 objections and a new notice. It could happen even without  
4 the appellate problem.

5 MR. FREDERICK: That's correct, Justice Stevens.

6 Now, one last point I would like to make, which  
7 is that the court of appeals seemed to confuse what the  
8 proper standard for approving a settlement is. And if I  
9 could direct the Court's attention to page 6a of the  
10 petition appendix, the court -- the court stated there  
11 that rule 23.1 provides notice to shareholders only in the  
12 event of dismissal or settlement so that other investors  
13 may contest the faithfulness or honesty of the self-  
14 appointed plaintiffs.

15 Our concern, from the perspective of the Federal  
16 Government's interest, is that that error gravely  
17 misstated what the standard is for approving a settlement  
18 and that if that standard is applied, it really will  
19 confuse the distinctions between rule 23.1 and 24 in a way  
20 that would make very difficult for the adequacy of  
21 settlements that are simply based on their economic terms.

22 QUESTION: Thank you, Mr. Frederick.

23 Mr. Kester, we'll hear from you.

24 ORAL ARGUMENT OF JOHN G. KESTER

25 ON BEHALF OF THE RESPONDENTS



1 MR. KESTER: Thank you, Mr. Chief Justice, and  
2 may it please the Court:

3 The Government has just completed an oral  
4 argument in this case. The Government also filed a motion  
5 and a brief in this case. In fact, there is a rule of  
6 this Court that allows the Government to file such briefs  
7 whenever it chooses to do so. But the Government is not a  
8 party in this case, and if this Court were to render a  
9 judgment with which the Government was dissatisfied, the  
10 Government could not petition for rehearing, nor would it  
11 have any responsibility for costs in this case. The  
12 Government is not and the Government has never sought to  
13 be a party in this case. It's an amicus curiae, someone  
14 who is allowed to come in and be heard, but someone who  
15 does not bear any of these rights or responsibilities of a  
16 party.

17 QUESTION: It cannot change any of the issues in  
18 the case. Is that not true?

19 MR. KESTER: I'm sorry?

20 QUESTION: An amicus curiae, at least in our  
21 Court --

22 MR. KESTER: Yes.

23 QUESTION: -- cannot enlarge any of the issues.

24 MR. KESTER: That's correct.

25 QUESTION: And, of course, they're not bound by

1 the judgment either.

2 MR. KESTER: They're not bound by the judgment  
3 either, and neither in any meaningful sense were CalPERS  
4 and FSBA -- I'll just refer to them as CalPERS -- who came  
5 into the court of appeals in analytically essentially the  
6 same position as the Government here.

7 QUESTION: Well, I know, but you're not saying  
8 they're not bound by the judgment, are you?

9 MR. KESTER: I'm saying that they have no rights  
10 of their own that are affected by that judgment. It's  
11 been --

12 QUESTION: Well, they own stock.

13 MR. KESTER: They own stock, but they are not  
14 suing in their own right. The only action here is brought  
15 on behalf of the corporation.

16 How does a derivative action begin? It begins  
17 -- first, the shareholder has to go to the management of  
18 the corporation and say, this corporation has a cause of  
19 action against X, usually the directors. And then if the  
20 corporation says, we don't care to pursue that cause of  
21 action, or if it's futile to ask them to do so, then the  
22 shareholders can say, all right, we are to that extent  
23 going to displace the management of the corporation and  
24 we're going to bring --

25 QUESTION: But only if they show the board isn't

1 -- is -- is not independent.

2 MR. KESTER: They have to -- they have to show  
3 they made a demand and that the board refused to act on  
4 it. That's all they have to show at that point, and then  
5 they -- they have to show that they are fair and adequate  
6 representatives to bring that action.

7 Now, if the action goes along and it's  
8 concluded, there is preclusion of the corporation from  
9 suing those same defendants again on that cause of action.

10 And counsel for the Government quoted from the  
11 notice here. I have no problem with the quote -- the  
12 quote from the notice because it says that they'll be  
13 barred from contesting or pursuing the settled derivative  
14 claims.

15 QUESTION: It ends with a derivative claim.  
16 There -- there are --

17 MR. KESTER: That's right.

18 QUESTION: -- no specific individual rights.

19 MR. KESTER: That's correct.

20 And -- and I believe -- I believe it was  
21 suggested, Justice Kennedy, that -- that somehow this  
22 would keep shareholders, individual shareholders, from  
23 suing if they had an injury, but that's not true.  
24 Shareholders sometimes bring actions in their own rights,  
25 often class actions --

1 QUESTION: No, but to the extent that the  
2 settlement affects the value of the stock -- and often a  
3 settlement will. It will make it higher or lower. If  
4 there's a multimillion dollar claim that's compromised or  
5 multimillion dollars of fees that are paid, that can  
6 affect the value of the stock, and its impact on the value  
7 of the stock is determined for all of the shareholders  
8 once the judgment becomes final. So, in that sense, it's  
9 binding on every shareholder. Isn't that true?

10 MR. KESTER: No, I can't -- I would not agree  
11 with that, Justice Stevens. In the first place, we've  
12 talked about empirical data in this case, of which -- of  
13 which there really isn't any. But what the effect is --

14 QUESTION: No, but theoretically some  
15 settlements do affect the value of stock.

16 MR. KESTER: But if a -- if a shareholder says,  
17 you directors defaulted in your duties, you did bad  
18 things, you failed to do the things you were bound to be,  
19 then that shareholder -- and he says, as a result, the  
20 value of my stock dropped, that's a suit on behalf of the  
21 individual shareholder.

22 QUESTION: No, no, no.

23 MR. KESTER: That is not a --

24 QUESTION: It's a suit on behalf of the  
25 corporation and the individual shareholder's interest in

1 the outcome is measured by the value of that person's  
2 stock.

3 MR. KESTER: The interest -- no. The --

4 QUESTION: Well --

5 MR. KESTER: I'm -- I'm -- with all respect, in  
6 a derivative suit, the only interest being litigated is  
7 the interest of the corporation, which may or may not have  
8 an effect on the value of --

9 QUESTION: Well, let me ask you this. What  
10 interest does the named plaintiff have? What gives him  
11 standing to sue? Isn't it just to protect the value of  
12 his stock?

13 MR. KESTER: It's because he is one of the  
14 owners of the corporation.

15 QUESTION: Right.

16 MR. KESTER: And -- and presumably the value of  
17 his interest in the corporation to that extent gives him,  
18 according to rule 23.1, enough basis to come in and say  
19 we're going to displace --

20 QUESTION: And the basis it gives him the  
21 standing to sue is precisely the same basis that every  
22 other shareholder has except they may have fewer or more  
23 shares is the only difference.

24 MR. KESTER: Right. All the shareholders --

25 QUESTION: And you admit the plaintiff has



1 standing because the plaintiff might --  
2 MR. KESTER: -- standing. Sure.  
3 QUESTION: What?  
4 MR. KESTER: Sure.  
5 QUESTION: Because the plaintiff might be hurt  
6 because the value of his shares may be affected.  
7 MR. KESTER: I -- I think -- I think that  
8 possibility, although it's not a certainty --  
9 QUESTION: Well, it's enough of a certainty to  
10 provide standing under article 3.  
11 MR. KESTER: Under article 3, I agree.  
12 QUESTION: And -- and precisely the same  
13 interest is -- is controlled for every other shareholder  
14 when the case is -- is terminated.  
15 MR. KESTER: That's -- that's -- there's no  
16 difference in the rights of the particular shareholders,  
17 except as to their pro rata ownership of the corporation.  
18 Now, I would agree with that.  
19 But -- but the --  
20 QUESTION: So that the other shareholder is  
21 bound by the judgment in precisely the same sense that the  
22 plaintiff who brought the suit is.  
23 MR. KESTER: Which is the sense that the  
24 corporation no longer can bring that cause of action  
25 against whoever is the defendant in that case.

1 QUESTION: Well, are you suggesting that the  
2 individual could then turn around and bring an individual  
3 action not in the name of the corporation?

4 MR. KESTER: If the -- if he claims an injury,  
5 but it would be a different --

6 QUESTION: But for precisely the same injury  
7 that was the subject of the derivative action?

8 MR. KESTER: As -- as an individual? According  
9 to this notice, he could, yes. Yes. If the same -- if  
10 the same wrongful acts affected the individual and  
11 affected the corporation --

12 QUESTION: In a capacity other than a  
13 shareholder.

14 MR. KESTER: He -- he would bring -- he would  
15 bring the action as -- as someone who was injured by  
16 wrongful acts of the directors, yes, as an individual.

17 QUESTION: But he would be bringing it as a -- I  
18 mean, his claim --

19 MR. KESTER: Yes.

20 QUESTION: The hypothesis is --

21 MR. KESTER: Yes, that was --

22 QUESTION: -- that as a shareholder, he was  
23 injured because his stock went down --

24 MR. KESTER: This happens all the time.

25 QUESTION: -- or is worth less than it would

1 have been --

2 MR. KESTER: Right. This -- there -- when --  
3 when directors are accused of malfeasance, there often is  
4 a derivative suit and there often are individual suits,  
5 class action suits, by shareholders.

6 QUESTION: Yes, but it couldn't be the same  
7 claim. Anyone could have been the champion, and the  
8 reason they could have been is because they're  
9 shareholders.

10 MR. KESTER: That's right.

11 QUESTION: That claim is cut out.

12 And I -- originally, as you know, 23.1 was part  
13 of rule 23. Is the argument you're making peculiar to  
14 derivative suits, or would you say that a non-named class  
15 member equally cannot appeal from a settlement unless that  
16 shareholder intervened?

17 MR. KESTER: I would -- I would say derivative  
18 suits are different from class actions. Mr. Kellogg  
19 earlier said he thought that the -- if you allowed these  
20 sorts of suits to be brought -- if you allowed appeals to  
21 be brought in a derivative action, you would also be  
22 deciding that -- that unnamed class members could bring  
23 them too. And I agree with that.

24 However, your decision as to derivative suit  
25 appeals, if you were to decide, as -- as we urge, that

1 there is no right of appeal here, you haven't necessarily  
2 precluded --

3 QUESTION: Why not? The same thing --

4 MR. KESTER: Because -- excuse me.

5 QUESTION: They wouldn't be named. All of your  
6 arguments about rule 3(c), if they're not named a party,  
7 they haven't --

8 MR. KESTER: Again, they have a somewhat better  
9 claim because a class action member has a particular  
10 individual claim against that defendant which is being --  
11 which is being precluded.

12 QUESTION: But textually they are treated just  
13 about identically in the two rules.

14 MR. KESTER: Textually it's essentially the same  
15 -- the same words, Justice Souter, in rule 23(e) and in  
16 the last sentence of rule 23.1.

17 And that -- and that brings us to what I think  
18 is -- is the important issue in this case which has kind  
19 of been glossed over. This suit doesn't arise in a  
20 vacuum. This case arises under the Federal rules, and in  
21 order for someone to appeal under the Federal rules, there  
22 either has to be a rule that converts an objector into a  
23 party or a rule that authorizes a non-party objector to  
24 appeal. And there is no such rule.

25 QUESTION: Were we out of order then in the

1 Amchem case? Was it last year or the year before? I  
2 don't remember. But was it not so in that case that non-  
3 named class members who were not permitted to intervene,  
4 indeed did take that case up to the Third Circuit and then  
5 to this Court.

6 MR. KESTER: Now, actually, Justice Ginsburg, in  
7 Amchem the petitioners in this Court had been subjected to  
8 an injunction in that case as well as being objectors.  
9 So, they would come within the cases where someone is  
10 subjected to an order of the court and, of course, has a  
11 right to appeal. That's noted in the -- the issue was not  
12 addressed in the -- in this Court's opinion, and it wasn't  
13 raised. But they were actually subject to an -- an  
14 injunction.

15 Also the Third Circuit, as we know, is the lone  
16 circuit essentially out there that takes the position that  
17 CalPERS is arguing for here today. The other circuits are  
18 very heavily the other direction. And, of course, there's  
19 this Court's decision in Marino.

20 I might give you another example.

21 QUESTION: But Marino -- that was a case of  
22 antagonistic interests.

23 Let me put it bluntly. It seems to me that this  
24 case is not so much about do they have to intervene, but  
25 whether there can be an appeal from a derivative action



1 settlement.

2 MR. KESTER: Yes.

3 QUESTION: Because as I read the rule, they have  
4 no right to intervene. As I read rule 24, they have no  
5 right to intervene.

6 MR. KESTER: I -- I would believe that probably  
7 they do have a right to intervene under rule 24(b) as a  
8 permissive intervention.

9 QUESTION: They -- well, they don't have any  
10 right, but then it's within the discretion of the judge.  
11 And if it's permissive intervention, one of the reasons  
12 for denying permissive intervention is it would delay the  
13 adjudication of the rights to the -- of the original  
14 parties. And if a judge has just found the settlement  
15 fair and reasonable, wouldn't that be exactly the case?

16 MR. KESTER: Well, look -- look at the  
17 Fibreboard case that the Court has before it now. That  
18 came out of the Fifth Circuit. You had a number of class  
19 members who went to the Fifth Circuit and appealed. Some  
20 of them were intervenors and some of them were not  
21 intervenors.

22 QUESTION: But they didn't have the peculiar  
23 problem that the -- that the 23.1 objector has; that is,  
24 he has to show that he's not adequately represented to  
25 intervene of right. That is in certain tension with the

1 court's finding already that the representative is  
2 adequate. And then when we get down to rule 24(b),  
3 permissive intervention, the question for the district  
4 court is whether the intervention will unduly delay the  
5 adjudication of the rights of the original parties.

6           Wouldn't it be natural for a judge to say, sure,  
7 this is going to cause delay? The settlement is fair and  
8 reasonable.

9           MR. KESTER: It -- it might or might not. I  
10 think it would depend on the judge. Some judges, Justice  
11 Ginsburg, would say, fine, you -- you want --

12           QUESTION: But at least we've established that  
13 there would be no right -- that this settlement, unless  
14 the district judge in his discretion chose to allow  
15 intervention, would be immune from appellate review.

16           MR. KESTER: Rule 24 would allow permissive  
17 intervention. If -- and if the district court denied  
18 permissive intervention, that's an appealable order.  
19 There's no question that you can appeal a denial of a  
20 motion --

21           QUESTION: And that would be abuse of  
22 discretion.

23           MR. KESTER: It would be subject to an abuse of  
24 discretion standard, but there would be a record. There  
25 would have been compliance. You see, the way you convert

1 an objector into a party is to intervene. Rule 24 is  
2 there.

3 And I don't see this -- this great supposed  
4 tension between rule 23.1 and rule 24. Professor Kaplan  
5 said, who was the author, the reporter, when the '66  
6 amendments were adopted -- Professor Kaplan said, the  
7 reason that we notify people of things is so that they can  
8 decide what to do, whether they want to come in and  
9 whether they want to intervene and become parties.

10 The drafters of the rules -- in 1938, Professor  
11 Moore; in 1966, Professor Kaplan -- were absolutely  
12 crystal clear that a notice is not a summons. And that's  
13 essentially the argument --

14 QUESTION: But is it not true -- do you dispute  
15 the fact that the -- in response to the notice, a  
16 shareholder can come in and object without intervening?

17 MR. KESTER: He could in this case because there  
18 was an order, and this was the point Justice Breyer  
19 made --

20 QUESTION: Well, just as a general proposition,  
21 would you say that -- that the notice is sufficient to  
22 give a shareholder standing to object without intervening?

23 MR. KESTER: I think perhaps a district judge  
24 could -- could say, I will only entertain objections from  
25 intervenors because the rule -- I mean, I have to -- I

1 have to say we are construing the text of the rule --

2 QUESTION: Is it not the fact, though, that the  
3 practice of district judges --

4 MR. KESTER: Practice.

5 QUESTION: -- in reviewing has always been to  
6 allow those shareholders to respond to a notice to make  
7 their objections --

8 MR. KESTER: Absolutely.

9 QUESTION: Yes.

10 MR. KESTER: Absolutely, and essentially like an  
11 amicus curiae. That's -- that's what it is.

12 QUESTION: Why -- why if -- if that's open -- I  
13 mean, I'm trying to figure out what this -- what the case  
14 -- what turns on this case. I mean, if -- if you say you  
15 have to take the rule 24 route, then people who think that  
16 it's a bad decision, settlement, will take that route.  
17 And the district judge will decide it. Probably if he  
18 likes the objections, he'll say intervene and set it  
19 aside. Not -- not, if he makes a mistake, they go up on  
20 appeal and everybody is going to be looking at the  
21 fairness of the settlement.

22 MR. KESTER: That's correct.

23 QUESTION: If you don't take the 24 route, it's  
24 the same.

25 Now, I mean, either way, everybody is going to

1 be looking at the settlement. So -- so, if everybody is  
2 going to be looking at the settlement either way, and if  
3 you go the rule 24 route, you get into added complications  
4 because there will be some cases where they have some  
5 special reason for intervening that doesn't go to the  
6 settlement or something. I mean, it's just more  
7 complicated. And if the courts have gotten along with the  
8 simpler route, why not just let sleeping dogs lie?

9 MR. KESTER: Well, in the first place, the  
10 courts have not gotten along with the simpler route.  
11 There -- there are about three cases. There's Cohen  
12 against Young, a 1942 case, which has been totally  
13 disowned by the Sixth Circuit, and that was a case where  
14 there was a motion to intervene. There -- there is the  
15 Seventh Circuit case that was overruled in this -- in this  
16 situation, but that was just a footnote that relied on --  
17 on Cohen v. -- with all -- with all respect, I don't think  
18 -- I don't think that was the focus of that opinion. And  
19 then there's the Third Circuit in that Bell Atlantic case  
20 which reads like -- like a policy discussion.

21 But to go back to what you said at the  
22 beginning, Justice Breyer, the record would not go up to  
23 the court of appeals after a motion to intervene in the  
24 same way. I mean, rule 24 does not just give rights to  
25 would-be intervenors. It gives rights to the parties in a



1 case too.

2 QUESTION: That -- that all argues in favor that  
3 it's addedly complex. People get into more arguments  
4 under that route. There will be even more delay, and the  
5 simplest thing is when people who are shareholders really  
6 object to the fairness of a settlement, let them come in  
7 and say so, and like any other matter, let them appeal it  
8 on that, not 14 other issues that could be created out of  
9 rule 24.

10 Now, that's -- that's a very policy oriented  
11 argument, and it would only apply if the -- it's sort of a  
12 wash in respect to the language and all the normal things.  
13 And I'm curious to know --

14 MR. KESTER: Well, with all respect, it is -- I  
15 mean, that sounds like testimony before one of the rules  
16 drafting committees.

17 QUESTION: Fine. It's a -- I'm interested in  
18 what your answer is.

19 MR. KESTER: Right.

20 QUESTION: One answer might be right or wrong.  
21 You don't as a court have that choice.

22 The second answer might be, well, even if the  
23 language permits it either way, et cetera, et cetera,  
24 you're wrong as a matter of policy.

25 That's why I asked the question, and I'm

1 interested in what your answer is.

2 MR. KESTER: I'll accept -- I'll accept both of  
3 those.

4 (Laughter.)

5 MR. KESTER: I -- I would further say it would  
6 -- it would come up to the court of appeals with a very  
7 different record because, I mean, let's -- let's just look  
8 at this case. What were the kinds of objections that were  
9 being put forward by CalPERS in this case? Essentially  
10 they were we don't like the way this company's board is  
11 structured. You know, we -- you restructured it in  
12 response to this complaint --

13 QUESTION: Yes, but you surely have to say  
14 that's a minor matter because the lawyers for the  
15 plaintiffs are paid several million dollars for doing that  
16 restructuring.

17 MR. KESTER: And -- and -- and --

18 QUESTION: So, it's a pretty important issue.

19 MR. KESTER: Yes.

20 QUESTION: Otherwise, you wouldn't have paid  
21 that kind of fees to have it resolved.

22 MR. KESTER: It was important. No, we -- but --  
23 but the CalPERS -- the CalPERS parties are coming -- or  
24 non-parties, I should say, are coming in here and -- and  
25 they're saying we would -- we would like it structured

1 even differently from that, and you -- you get into the  
2 perpetual motion machine that Justice Scalia -- you could.  
3 You could get into the perpetual motion machine this way  
4 because just as people found at some point they could make  
5 money off of threatening derivative suits, think of all  
6 the money that could be made threatening derivative  
7 appeals. And --

8 QUESTION: Mr. Kester, I think --

9 QUESTION: The difference is that if you appeal  
10 and you don't -- if they don't cave in on the threat, it's  
11 a fairly expensive party.

12 MR. KESTER: Right. But -- but --

13 QUESTION: The concern here -- I mean, the -- it  
14 was that the modifications were they said what the company  
15 had already agreed to and then there was a little question  
16 about there was no money in this for anybody except for  
17 lawyers. And that -- I mean, that -- that is the concern  
18 in these cases, that maybe there will be some collusion  
19 between the lawyers who are settling and the directors of  
20 the company. Maybe that's the reason that we require  
21 notice and the notice is understood in both rule 23 and  
22 22.1 to mean notice so you have an opportunity to object.

23 Now, the -- the argument here is that these  
24 people don't want to be full parties. They don't want to  
25 litigate the controversy. They don't want to get engaged

1 in discovery. They just want to object to the settlement.

2 MR. KESTER: And they want to then stop that  
3 settlement from taking effect and hold it up for a year,  
4 or whatever it takes, by filing a notice of appeal, and  
5 they haven't done the minimal act of going to the district  
6 judge and saying, we wish to intervene. We will assume  
7 the responsibilities of an intervenor. That's what rule  
8 24 prescribes.

9 QUESTION: But we've been around that bush  
10 because you have conceded that they would not be  
11 intervenors of right, and then it's a discretionary matter  
12 which the district judge might or might not allow.

13 MR. KESTER: I'm sorry. I didn't mean to say  
14 that -- I did not concede they would not be intervenors of  
15 right in all cases. I mean, it depends on the situation.  
16 It depends on their claim. If they're saying that the  
17 shareholder representatives are inadequate, then -- then  
18 they might be able to bring it under rule 24(a). They  
19 might more often bring it under 24(b).

20 QUESTION: But then -- then they would be  
21 attacking not the settlement, but the very maintenance of  
22 the suit because if the representative is inadequate, he  
23 can't maintain the suit.

24 MR. KESTER: That would -- that would be a  
25 different sort of objection. Here they're saying, we have

1 a better idea --

2 QUESTION: That would not be an objection to the  
3 settlement, which is what they want to object to.

4 MR. KESTER: Well, they would -- I -- it would  
5 probably include an objection to the settlement because  
6 they would say it was a settlement that was collusive or  
7 whatever.

8 But here they specifically on the record said,  
9 we don't claim that there was any impropriety or collusion  
10 here and the district judge made a finding to that.  
11 That's 338 and 347 of the appendix. And instead, they're  
12 coming and they're saying, we have --

13 QUESTION: Well, that's why they would not have  
14 a right to intervene.

15 MR. KESTER: They have a right -- Justice  
16 Ginsburg, perhaps -- perhaps this is a better way to say  
17 it. They have all the rights that 24 -- rule 24 provides.  
18 Rule 24 provides in certain situations to intervene as of  
19 right. In some situations --

20 QUESTION: Yes, but Mr. Kester, I'm asking you  
21 to be concrete about that because we have an actual case.

22 MR. KESTER: I understand.

23 QUESTION: And I put it to Mr. Kellogg and now  
24 I'm putting it to you.

25 MR. KESTER: Okay.



1 QUESTION: As I read rule 24, as applied to this  
2 case, they have no right to intervene.

3 MR. KESTER: They -- they waived any such  
4 objection. That's absolutely correct. So, they -- they  
5 would intervene, if at all, under rule 24(b) permissively,  
6 and that happens -- that happens frequently.

7 QUESTION: Yes, but then -- then we're back  
8 where it's up to the district judge who may or may not --

9 MR. KESTER: Who -- who may -- who is subject to  
10 rule 24(c) which provides certain parameters of when you  
11 grant these and -- and when you don't and what you look  
12 at. And -- and if a district judge abuses his discretion  
13 or her discretion, that's an error of law and that can go  
14 up on appeal.

15 And --

16 QUESTION: Of course, if -- if -- if we find --  
17 if we find for your -- your opponent in this case, unless  
18 we accompany our opinion with -- with some statement to  
19 the effect that the district judge has to allow  
20 objections, the reaction on the part of the district  
21 courts, which up to now have been so liberal in -- in  
22 allowing objections to be filed, could conceivably be,  
23 well, if allowing an objection is going to allow all these  
24 people to become parties, we're not going to allow  
25 objections.

1 I mean, if -- if in fact, these -- this is not a  
2 point against you.

3 MR. KESTER: I understand.

4 QUESTION: I'm just speculating as to whether  
5 that -- that isn't a possible reaction. Up to now, it's  
6 been cost free. It's just like letting in an amicus, and  
7 as a district judge, of course, I'd want to hear every  
8 possible objection to this settlement that's -- that's out  
9 there. And up to now, it's been cost free. I just come  
10 in and I listen to it. If I don't like it, I reject it.

11 MR. KESTER: There were 24 -- 243,000 notices  
12 went out in this case. It's never been explained because  
13 the position of CalPERS in this case is -- is sort of  
14 outside any text of the Federal rules and outside the  
15 history of it. I mean, how do you --

16 QUESTION: You don't really think that any  
17 district judge would say, we're going to spend a million  
18 dollars sending out notices to all these shareholders, but  
19 we're not going to let them object. You don't -- nobody  
20 is going to buy that one.

21 MR. KESTER: Well, I -- if -- I --

22 QUESTION: I mean, you don't really think that's  
23 going to happen.

24 MR. KESTER: I -- I -- I -- I imagine that the  
25 -- that the district judge would entertain objections. I

1 mean --

2 QUESTION: Sure. They're -- of course, that's  
3 the whole purpose of the notice.

4 QUESTION: We could --

5 MR. KESTER: But -- but what -- but what  
6 happens, Justice Stevens, after the settlement, after the  
7 final judgment is entered and then more people say, well,  
8 we -- we still object and we're going to --

9 QUESTION: Well, they'd have to make -- I mean,  
10 the conditions, the three conditions, that your opponent  
11 has asked for -- they have to make a timely objection.  
12 They don't -- they're not suggesting after a settlement  
13 has been approved that somebody can come in and make a  
14 late objection and then appeal.

15 MR. KESTER: I see nothing in the -- because  
16 they don't tie this to the Federal rules. I don't see  
17 anything either way. If you -- once you say the Federal  
18 rules allows any shareholder to come in and appeal if he  
19 does not like the judgment in the case -- I mean, there  
20 are post-judgment interventions that occur all the time.

21 But what is -- what is being asked here by the  
22 other side is a situation where if intervention were  
23 denied, it would go up to the court of appeals with no  
24 record as to -- as to why this intervention --

25 QUESTION: Well, and if you had to appeal from a

1 denial of intervention, the issue on appeal would be  
2 whether it was an abuse of discretion to deny  
3 intervention, which would be the primary issue, and it  
4 wouldn't be -- the primary issue would not be the fairness  
5 of the settlement.

6 And Justice Ginsburg's concern is there should  
7 be some or at least the rules contemplate, by sending out  
8 a notice, that there will be judicial review of the  
9 settlement. If there's judicial review, there would also  
10 be appellate review. That doesn't necessarily follow, I  
11 agree with you.

12 And I suppose your best argument is that you may  
13 have some hold-up situations where people will threaten an  
14 appeal to get bought off. That's -- all sorts of  
15 monkeying around in these cases that I'm aware of.

16 But I think really you really haven't given an  
17 effective answer to the point that if you don't allow an  
18 appeal, there is -- it is -- there is no sure right of  
19 review other than on the abuse of discretion standard.

20 MR. KESTER: There -- there is no sure right of  
21 review if -- if no one intervenes, but if no one cares  
22 enough, Justice Stevens, to intervene, why should there be  
23 a review? There -- there is no --

24 QUESTION: Well, the reason I suppose is that  
25 you want to -- do you want to make it easy for

1 shareholders, many of whom are shareholders, to file  
2 objections? And if they must intervene in order -- as a  
3 predicate for filing an objection, you will get fewer  
4 objections because it will become much more costly.

5 MR. KESTER: And --

6 QUESTION: Maybe that's a good reason; maybe it  
7 isn't. But I'm sure that's the reason.

8 MR. KESTER: Maybe it is and maybe it isn't, but  
9 it's not in the Federal rules. And -- and on the other  
10 hand --

11 QUESTION: Well, provision for notice is in the  
12 Federal rules.

13 MR. KESTER: Provision for notice.

14 QUESTION: And the purpose of that obviously was  
15 to allow shareholders to object to settlements, and the  
16 reason for an appeal is that, everybody knows, there often  
17 large attorneys' fees in these cases which facilitate the  
18 settlement. I've been involved in some of these cases.

19 MR. KESTER: I'm -- I'm sure you have.

20 And -- but there are provisions for notice.  
21 There are even statutory provisions for notice throughout  
22 the code and -- and in the rules, and there are all kinds  
23 of situations where people get notice. But notice doesn't  
24 turn one into a party with a right to appeal. I mean, you  
25 -- you've got the Government's brief. It says, it's all



1 right here, but don't --

2 QUESTION: It doesn't turn one into a party with  
3 a right to appeal. But I don't think you even take the  
4 position, even though I recited the rule -- I don't think  
5 you take the position that no one can ever appeal unless  
6 he or she is a formal party.

7 MR. KESTER: I --

8 QUESTION: You don't take that position.

9 MR. KESTER: I take the position that they may  
10 not unless authorized by the Federal rules, and --

11 QUESTION: Well, what about the example Justice  
12 Ginsburg gave?

13 MR. KESTER: Which one?

14 QUESTION: You said the -- the last class  
15 shareholder case, and you answered by saying, well, they  
16 were bound by the injunction.

17 MR. KESTER: Yes, and --

18 QUESTION: Well, there's no provision in the  
19 rules that says everybody who's bound by an injunction may  
20 appeal, is there?

21 MR. KESTER: Rule 71 of the Federal rules.  
22 There are special rules on sureties, on summary  
23 proceedings against sureties, rule 65.1. Rule 71 says if  
24 -- if an order gives you a right or binds you, that can be  
25 enforced, it says, as if you were a party. That's

1 essentially a codification of these cases from the 19th  
2 century that the Government calls quasi party cases. It's  
3 -- those are -- those are collateral issues, and those are  
4 -- those are treated like separate lawsuits.

5 But the rule said in Marino -- it's been said  
6 for 150 years. It's been enforced -- is that you have to  
7 be a party to appeal or you have to have, as rule 71 does,  
8 a -- an authorization to appeal as if you were a party.  
9 All of those cases, which they say are exceptions, are not  
10 really exceptions.

11 It's a clear principle, and it's been -- it's  
12 not as if -- it's not as if we were suggesting some kind  
13 of dramatic change. We're asking to continue to follow  
14 the rule that most courts of appeals already follow in  
15 both class actions and derivative suits in well-reasoned  
16 opinions. There -- that really only the Third Circuit --

17 QUESTION: And Moore and Wright and Miller just,  
18 you say, well, without any reasoning or whatever, but here  
19 are the two leading treatises on procedure who say, as a  
20 matter of course, an objector can appeal only as to the  
21 objection, not the whole case, but can appeal from the  
22 approval of the settlement. Period. Now, those are  
23 learned treatises and they both agree on that position.

24 MR. KESTER: And -- and I would say that this  
25 was a learned panel, and that -- those learned

1       treatises --

2               QUESTION: Well, remember what the Seventh  
3       Circuit did. The Seventh Circuit was the other way. Then  
4       they said, oh, the Supreme Court decided this case called  
5       Marino against Ortiz, and that changes everything. But it  
6       didn't really, did it, because Marino v. Ortiz involved  
7       quite a different situation, people who were not  
8       shareholders -- all shareholders, but people who were  
9       genuinely antagonistic? White -- was it fire fighters? I  
10      don't -- police officers who wanted to object to the  
11      settlement. They were certainly not represented by the  
12      black plaintiffs who were suing. That's a very different  
13      kind of case.

14             MR. KESTER: But they were allowed -- they were  
15      allowed to come in and -- and object, but they were not  
16      allowed to appeal.

17             QUESTION: They were outside the class.

18             MR. KESTER: They were not -- they were not  
19      members of the class.

20             QUESTION: Yes, right.

21             MR. KESTER: No.

22             QUESTION: So, they had to intervene. They were  
23      not class members, so they had to intervene if they wanted  
24      to be in the show.

25             But for the Seventh Circuit to say it follows

1 like the night, the day, it didn't. Whatever -- whatever  
2 the answer may be, it doesn't come out of that decision.

3 MR. KESTER: But I -- and I would respectfully  
4 say it doesn't come out of the treatises either because  
5 they simply relied on the Bell Atlantic case, and  
6 Professor Moore originally took our position.

7 QUESTION: Thank you, Mr. Kester.

8 MR. KESTER: Thank you, Mr. Chief Justice.

9 QUESTION: Mr. Kellogg, you have 1 minute  
10 remaining.

11 REBUTTAL ARGUMENT OF MICHAEL KELLOGG

12 ON BEHALF OF THE PETITIONERS

13 MR. KELLOGG: Mr. Kester cited rule 71 of the  
14 Federal Rules of Civil Procedure. I think it's quite  
15 instructive because it particularly refers to the rights  
16 of persons not parties to the case. It makes no mention  
17 of appeal, and yet this Court's cases make clear that such  
18 parties bound by an injunction do have a right to appeal,  
19 just like witnesses held in contempt, just like persons  
20 who are denied a right to intervene are allowed --

21 QUESTION: His point is that the rules recognize  
22 that one, and that they don't recognize this one.

23 MR. KELLOGG: But they do recognize explicitly  
24 the rights of derivative shareholders, and I'd like to  
25 quote from rule 23.1. It's -- it's at 8a of the addendum

1 to our brief. It specifically says that the plaintiff in  
2 such an action must fairly and adequately represent the  
3 interests of the shareholders. It doesn't refer to the  
4 interests of the corporation. It say the interests of the  
5 shareholders.

6 And when a derivative suit is settled,  
7 particularly in a bogus way as this one was where most of  
8 the money ends up going to the lawyers, our rights as  
9 shareholders are bound. We are forever stuck with that  
10 settlement, with the bogus corporate reforms that they  
11 implemented and with the large award of attorneys' fees.  
12 Our rights are extinguished when that settlement is  
13 entered, and that fact and the fact that we appealed to  
14 object puts us within a long line of well-recognized  
15 exceptions to the general rule that only parties may  
16 appeal.

17 Thank you.

18 CHIEF JUSTICE REHNQUIST: Thank you, Mr.  
19 Kellogg.

20 The case is submitted.

21 (Whereupon, at 1:48 p.m., the case in the above-  
22 entitled matter was submitted.)  
23  
24  
25



## CERTIFICATION

Alderson Reporting Company, Inc., hereby certifies that the attached pages represents an accurate transcription of electronic sound recording of the oral argument before the Supreme Court of The United States in the Matter of:

CALIFORNIA PUBLIC EMPLOYEES' RETIREMENT SYSTEM. ET AL.. Petitioners  
PAUL FELZEN, ET AL.

CASE NO: 97-1732

and that these attached pages constitutes the original transcript of the proceedings for the records of the court.

BY: *Liona M. May*  
(REPORTER)