OFFICIAL TRANSCRIPT

ORIGINAL

PROCEEDINGS BEFORE

THE SUPREME COURT

OF THE

UNITED STATES

CAPTION: MURPHY J. FOSTER, JR., GOVERNOR OF LOUISIANA, ET AL., Petitioners v. G. SCOTT LOVE, PAUL S. BERGERON, KATHLEEN B. BALHOFF AND BENNIE BAKER-BOURGEOIS

- CASE NO: 96-670, 0.1
- PLACE: Washington, D.C.
- DATE: Monday, October 6, 1997
- PAGES: 1-49

ALDERSON REPORTING COMPANY

1111 14TH STREET, N.W.

WASHINGTON, D.C. 20005-5650

202 289-2260

LIBRARY OCT 1 4 1997 Supreme Court U.S.

JAMIDIAD

RECEIVED SUPREME COURT. U.S MARSHAL'S OFFICE

'97 OCT 14 P3:37

IN THE SUPREME COURT OF THE UNITED STATES 1 2 - - - - - - - - X MURPHY J. FOSTER, JR., : 3 GOVERNOR OF LOUISIANA, ET 4 : 5 AL., . Petitioners 6 : 7 v. : No. 96-670 8 G. SCOTT LOVE, PAUL S. : 9 BERGERON, KATHLEEN B. BALHOFF : 10 AND BENNIE BAKER-BOURGEOIS : 11 - - - - - - - X 12 Washington, D.C. Monday, October 6, 1997 13 The above-entitled matter came on for oral 14 argument before the Supreme Court of the United States at 15 11:08 a.m. 16 17 **APPEARANCES**: RICHARD P. IEYOUB ESQ., Attorney General of Louisiana, 18 Baton Rouge, Louisiana; on behalf of the Petitioners. 19 20 M. MILLER BAKER, ESQ., Washington, D.C.; on behalf of the 21 Respondents. 22 23 24 25 1 ALDERSON REPORTING COMPANY, INC. 1111 FOURTEENTH STREET, N.W. SUITE 400

WASHINGTON, D.C. 20005 (202)289-2260 (800) FOR DEPO

1	CONTENTS	
2	ORAL ARGUMENT OF	PAGE
3	RICHARD P. IEYOUB, ESQ.	
4	On behalf of the Petitioners	3
5	ORAL ARGUMENT OF	
6	M. MILLER BAKER, ESQ.	
7	On behalf of the Respondents	27
8		
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		
	2	

1	PROCEEDINGS
2	(11:08 a.m.)
3	CHIEF JUSTICE REHNQUIST: We'll hear argument
4	now in Number 96-670, Murphy Foster v. Scott Love.
5	Spectators are admonished not to talk until you
6	get out of the courtroom. The Court remains in session.
7	General Ieyoub.
8	ORAL ARGUMENT OF RICHARD P. IEYOUB
9	ON BEHALF OF THE PETITIONERS
10	GENERAL IEYOUB: Mr. Chief Justice and may it
11	please the Court:
12	This is the Federal Election Day case up from
13	Louisiana. As Your Honors know, the 42nd Reconstruction
14	Congress put the Federal Election Day statute on the books
15	in 1872. The question presented is whether the Federal
16	Election Day statute nullifies Louisiana's open primary
17	system under which all registered voters, regardless of
18	party affiliation, vote for their candidates for Senate
19	and United States Representative.
20	Under Louisiana law as we know it since 1976, if
21	a candidate receives a majority of the votes in the
22	October primary the candidate is declared elected, and
23	there's no contested election on Federal Election Day,
24	shall we say saving the poor working man a trip to the
25	polls in nonpresidential election years.
	3

1 OUESTION: General Ieyoub, does any other State, 2 to your knowledge, have this system? GENERAL IEYOUB: Yes, Your Honor. Oklahoma has 3 a similar system, as does Hawaii, Your Honor. 4 5 QUESTION: And they each provide, as Louisiana 6 does, for an open primary and no general election if a 7 candidate gets a majority? GENERAL IEYOUB: Yes, Your Honor. 8 9 QUESTION: Now, California has a system, I believe, of allowing crossover voting in primary 10 elections, is that right? 11 12 GENERAL IEYOUB: I'm not sure, Your Honor. I 13 believe that's correct. 14 QUESTION: And some States allow crossover voting. In other words, there's a primary election to 15 pick the party's candidate, but parties -- people who 16 17 belong to another political party may cross over and 18 vote --GENERAL IEYOUB: Yes, Your Honor. 19 20 QUESTION: -- in the party primary. GENERAL IEYOUB: Yes, Your Honor. 21 22 QUESTION: But in effect Louisiana and you say 23 several other States don't treat the primary election as a 24 party primary. GENERAL IEYOUB: No, Your Honor, it does not. 25

Everyone has a right to vote in the open primary in
 October, regardless of party affiliation.

3 QUESTION: Mm-hmm.

GENERAL IEYOUB: And all candidates run in the primary regardless of the party affiliation, so that if there is not a majority vote, then the two top votegetters go into --

8 QUESTION: And why is it that Louisiana made 9 that change? I guess it was not always that way. It 10 wasn't until the late seventies.

11 GENERAL IEYOUB: That's correct, Your Honor. I 12 do not know why they made that change, Your Honor, but the 13 change was made in 1976, and it actually went into effect 14 in 1978, and since 1978, Your Honor, we have proceeded 15 under the open primary law manner of election.

QUESTION: Well, you -- do you concede that Congress has the power under the Constitution to enact laws affecting the timing of election of Members of the Congress?

GENERAL IEYOUB: Yes, Your Honor. Congress may at any time alter regulations as it see fits, but I would point out that in 20 years, almost 20 years of the open primary, Congress has never moved to try to alter Louisiana's manner of electing its representatives to Congress so as to force a determinative election on

> ALDERSON REPORTING COMPANY, INC. 1111 FOURTEENTH STREET, N.W. SUITE 400 WASHINGTON, D.C. 20005 (202)289-2260 (800) FOR DEPO

5

Federal Election Day, and Your Honors, the --1

QUESTION: Well, I quess the question, really, 2 3 is whether the statutes that Congress did pass are contrary to Louisiana's scheme, as was held in the court 4 5 below.

6 GENERAL IEYOUB: No, Your Honor, I would argue 7 that it is not. At the time the statute was passed by Congressman Butler and Senator Thurman in 1872, primaries 8 9 were unknown. They did not foresee primaries. Primaries were a creature of the 20th Century, as fully stated in 10 11 this Court's decision in United States v. Classic, but they did have the foresight to make exceptions for death 12 or failure to elect, in which case they allowed elections 13 other than on Federal Election Day. 14

QUESTION: Well, do you say that Louisiana's 15 system creates a vacancy, so the vacancy statute applies? 16

GENERAL IEYOUB: Louisiana's system certainly allows for the election of a candidate in October, as 18 19 opposed to actually electing on Federal Election Day.

17

OUESTION: Well, except the Federal statute 20 21 fixes the Tuesday next after the first Monday in November as the day for election for the Members of Congress. 22

23 GENERAL IEYOUB: That's correct, Your Honor, and 24 Louisiana's statutory scheme does, in fact, set a date on the first Tuesday after the first Monday. It does do 25

6

1 that. We simply --

OUESTION: But the election, if there's a 2 3 majority vote in the primary, does not occur on that date. 4 GENERAL IEYOUB: Well, that's correct, Your 5 Honor, and I submit that what we have here is an old 6 statute and new circumstances, in which case I think that 7 we have to look to the legislative purpose and the legislative history, as Chief Justice Taney said, looking, 8 if necessary, to the public history of the times in which 9 the statute was passed, and Justice Holmes saying you can 10 11 look to the respective minds of Congress. QUESTION: So you accept the proposition that 12 Louisiana law de jure authorizes elections before the 13 Federal election date? 14 GENERAL IEYOUB: That is correct, Your Honor, a 15 person can be elected de jure under Louisiana's scheme, 16 17 but what we're saying here is that Thurman and Butler wanted to protect the right to choose, and that is 18 19 protected by Louisiana's statutory scheme. What was important, what is important is, as 20 Hamilton said, the right of the people to choose those 21 22 whom they -- who will govern them, and we allow that. Louisiana's statutory scheme allows that. That was what 23 24 was --25 QUESTION: But the question is when it's

1 allowed, and I know that it's called an open primary, but
2 would you explain to me why that isn't a misnomer?

As you've said, everyone can vote. That's the time everyone votes. It's not like a party primary, and in order to be in the running you must participate.

Now, why aren't those two features, when they're combined -- everyone votes. Everyone who wants to run must be in on this inning. Why doesn't that add up to an election?

10 GENERAL IEYOUB: Well, Your Honor, there is an 11 election on October -- in October.

QUESTION: So then that is the Election Day. GENERAL IEYOUB: That is the election primary date, Your Honor, and if a person receives a majority of the vote, and only in that instance, they are declared elected, and there would be no determinative election on Federal Election Day.

QUESTION: Yes, but my question to you is, why don't we just call it what it is, that is, an election, since everybody votes, and everybody who wants to be in the running is there? Why isn't -- why is it labeled primary? It is an election, and it seems to me, being an election it conflicts with the Federal single Election Day.

25

GENERAL IEYOUB: Well, Your Honor, it is an

8

election. It is also a system of voting that winnows down the candidates in many cases, where you have two individuals with the highest vote totals going into a general election on Federal Election Day, but --

5 QUESTION: But you could do that consistent with 6 the Federal day by having, if there are two people, then 7 you have a run-off, as can happen in some States.

8 GENERAL IEYOUB: That's correct, Your Honor.
9 QUESTION: Later on, before January.

10 GENERAL IEYOUB: That's correct, and that is 11 possible, but the State legislature of Louisiana, which we 12 contend has the primary authority to set the manner of 13 elections, has acted in such a way as to hold this scheme, 14 the open primary scheme, as the law of our State.

15 If we look at the hist --

QUESTION: But what interest of Louisiana would be affected if Louisiana said, we're going to do our same thing, except we're going to do it on Federal Election Day and, if need be, in the 20 percent of the cases, we'll have a run-off. Then you would be acting consistently with all of the State goals, and with the Federal law.

GENERAL IEYOUB: Louisiana could do that, Your Honor, but what we're saying here is that Louisiana's open primary scheme in no way really clashes or conflicts with the Federal Election Day statute.

9

1 QUESTION: Well, it does conflict, because it has an election on a day other than the day specified by 2 the Federal statute. That's why we're here. Isn't that a 3 clear conflict? 4 GENERAL IEYOUB: No, Your Honor, because I 5 6 believe that you can't necessarily give a literal interpretation in this particular --7 QUESTION: Why not? 8 9 GENERAL IEYOUB: Well --OUESTION: The statute's clear. 10 GENERAL IEYOUB: -- simply because I think that 11 it might -- it would lead to unreasonable --12 OUESTION: What's unreasonable about it? 13 Congress has decided that it wants the election to occur 14 uniformly on a given day in November throughout the United 15 States. What's unreasonable about --16 17 GENERAL IEYOUB: We have that, Your Honor. We have that --18 19 QUESTION: No, you don't have that. Your election, if there is a majority, occurs in October, not 20 in November. 21 GENERAL IEYOUB: Well, Your Honor, we submit 22 that under the sovereignty of the State we have a right at 23 least to set the manner in which our representatives to 24 Congress will be elected, and it does not conflict in the 25 10

1 sense that it's closely --

2 QUESTION: There is no constitutional authority 3 on the part of Congress to determine the time, uniformly 4 throughout the country?

GENERAL IEYOUB: There is, Your Honor, but as 5 was pointed out by Mr. Madison in his answer to Mr. 6 Monroe's question about the Times, Places, and Manner 7 Clause, the States should have the primary responsibility. 8 9 The reason why the Federal Government might have some control is that they were afraid that if the Federal -- I 10 11 mean, if the State legislatures did not act appropriately, it could bring about the dissolution of the Union, and 12 that's what --13

QUESTION: Is it us -- is it up to this Court to decide whether Louisiana has acted appropriately in determining whether a pretty clear Federal statute is going to be applied or not? Is that what you're asking us to do?

19 GENERAL IEYOUB: No, Your Honor. I am -- I 20 think that Congress has a right to decide whether or not 21 there is a determinative election on Federal Election Day. 22 Under Article I, section 5, also --

23 QUESTION: Do you think that this is a 24 justiciable controversy?

25

GENERAL IEYOUB: No, Your Honor, I do not think

11

it's a justiciable controversy, because I fail to see the
 injury that the respondents have really suffered.

They had a right to vote. They had the right to vote in October. Now --

QUESTION: So that --

5

6 QUESTION: But I want to make sure I understand 7 your position. Your position, then, is not really an 8 argument about whether the statute applies, and if so, 9 how, and whether there is an inconsistency between it and 10 the Louisiana statute. Your position is that this issue 11 really does not belong in the court.

12 GENERAL IEYOUB: Yes, Your Honor, that is my 13 position. It does not belong in the court.

The right of an individual to vote in any manner is not absolute, and this Court so stated in Burdick v. DeCoushy, that the manner of voting is not necessarily an absolute right.

Now, if Your Honors would look at the appendix, 18 joint appendix on page 43, one of the respondents says, I 19 did not vote in the October open primary in which Billy 20 21 Tauzin received a majority of the vote and was thereby elected outright under Louisiana law. I was, therefore, 22 prevented by the Louisiana law from exercising my right 23 under the Constitution and Federal law to vote in an 24 25 election.

12

1 She did not vote in the primary, and now she's 2 saying that since I did not vote in the manner in which 3 Louisiana prescribed, I have been deprived, and I have 4 been injured, and Your Honor, we say that will not do. 5 That is just not correct, and the matter should not be in 6 this Court.

7 QUESTION: Then your view is that no voter, as 8 long as they could vote in something they called a 9 primary, would have standing to object to Louisiana's 10 deviating from most of the country in having what is the 11 election a month before everyone else does.

12 GENERAL IEYOUB: Well, Your Honor, I would say 13 that certainly there would -- in our situation, where 14 there is an open primary and an October election, when one 15 fails to vote they have not really suffered an injury to 16 the extent that this Court, or to the extent it would 17 create a justiciable controversy in which this Court --

QUESTION: If you -- General Ieyoub, that's how you -- if you fail to vote you have no standing, and if you vote you haven't been injured, I suppose, so the result would be that no individual voter could ever challenge the violation, or claim violation of the congressional statute.

24 GENERAL IEYOUB: Your Honor, when it comes to 25 the manner of voting, I think that's correct, when it

> ALDERSON REPORTING COMPANY, INC. 1111 FOURTEENTH STREET, N.W. SUITE 400 WASHINGTON, D.C. 20005 (202)289-2260 (800) FOR DEPO

13

comes to a State being able to set forth the manner of
 voting, as Louisiana has done in the open primary.

3 QUESTION: Yes, but of course, you can have 4 someone who became 21, or whatever your voting age is, on 5 November 1, couldn't have voted in October, but had the 6 Federal statutory right to vote in November but you say, 7 well, that's tough luck.

8 GENERAL IEYOUB: Your Honor, they do have a 9 statutory right to vote in November.

10 QUESTION: But there's no election in November 11 under your system.

12 GENERAL IEYOUB: At times there are, Your Honor. 13 At times there are -- there is the opportunity to vote in 14 November.

15 QUESTION: Indeed, most of the time it's 16 resolved in the primary, as I understand it.

17 GENERAL IEYOUB: The history has been, Your Honor, that in the past most of the time they have been 18 elected during the primary, and I will point out that 19 under Article I, section 5, the Congress has the authority 20 to challenge the seating of any individual elected to 21 Congress and after 20 years Congress has never moved to 22 23 remove the credentials of any Louisiana Senator or 24 Congressman because they were elected in October as 25 opposed to November.

14

1 I think the results would be unreasonable and 2 impractical to say that if a Congressman got over 50 percent of the vote in a primary, they're not qualified to 3 serve in Congress. The fact that they would get 50 4 percent of the vote is an indication of the favor that the 5 6 people hold him in, and to say that just because it was in 7 October as opposed to an election day in November, that they do not have a right to serve after the people have 8 9 chosen, I think would lead to unreasonable --

QUESTION: Under that argument you could maybe have your primary in September and then if you need a runoff have that in October. It would still be all right under your analysis.

14 GENERAL IEYOUB: That's correct, Your Honor.
 15 QUESTION: You don't -- they could -- you could
 16 just ignore the November date.

17 GENERAL IEYOUB: Well, we could, but we did not,18 Your Honor.

19QUESTION: You didn't. I understand that.20GENERAL IEYOUB: We did not, and in fact --21QUESTION: But as a matter of law, if we're22trying to figure out what the law requires, you could.23The law really is a nullity as far as it requiring any24particular date for the congressional election in25Louisiana.

15

1 GENERAL IEYOUB: Well, Your Honor, I submit that 2 the --

3 QUESTION: Maybe it isn't necessary, and maybe 4 it doesn't make any sense, but under your view it seems to 5 me it really just isn't even on the statute books.

6 GENERAL IEYOUB: Well, I think that Louisiana's 7 scheme really does not in any way offer an abuse to its 8 constitutional authority to set the manner, the primary 9 authority to set the manner of elections. We have a 10 primary, or an election, in October closely tethered or 11 closely associated with the Federal Election Day in 12 November.

QUESTION: Yes, but you don't have to, if the statute means what you says it does. Maybe you do out of your -- you know, the goodness of your heart to try and cooperate with what Congress would like you to do, but you don't have to under your reading of the statute.

GENERAL IEYOUB: Under our reading of the 18 19 statute, Your Honor, you're correct. If we have a 20 majority vote-getter in October, then we feel that it's a 21 useless exercise and a useless expense of money and time to have another election and, by the way, that was one of 22 23 the objectives of passing the Federal Election Day. 24 Butler and Thurman didn't want multiple Federal elections so that the poor working man would have to take multiple 25

16

1 trips to the polls, and that's --

2 OUESTION: General levoub, you are making an 3 argument here today, at least in part, that the voters don't have standing and this is not a justiciable 4 controversy. That was not included in the question, was 5 6 it, that you brought forward on certiorari? 7 GENERAL IEYOUB: Your Honor, we have in our brief --8 9 QUESTION: As I read the question presented, you 10 said the specific question presented is whether the 11 election system employed by the State of Louisiana to elect its Members to Congress conflicts with Federal laws 12 governing the time for holding congressional elections. 13 GENERAL IEYOUB: That's right, Your Honor. 14 15 QUESTION: And I thought that was the question we were going to decide. 16 17 GENERAL IEYOUB: That -- that --OUESTION: Although you seem to be arguing 18 19 something different today. 20 GENERAL IEYOUB: Your Honor, we raised subject matter jurisdiction in our brief. 21 QUESTION: Not in the question presented, 22 23 however. 24 GENERAL IEYOUB: No, Your Honor. No, we did 25 not.

17

QUESTION: No.

1

2 GENERAL IEYOUB: Your Honor, we have a very --3 QUESTION: Did you raise it in your brief? I 4 confess not even to have seen it in -- I mean, I'm perfectly willing to consider it, even if you didn't raise 5 6 it. Gee, I think -- I think I ought to consider it, but I 7 didn't even see it in your --GENERAL IEYOUB: Your Honor, it's either in the 8 appendix, the joint appendix, or in the brief. I think 9 it's -- it may be in the joint appendix where we raise 10 subject matter jurisdiction, and in any event I --11 The joint appendix? 12 OUESTION: QUESTION: Why would it be in the appendix? 13 GENERAL IEYOUB: It's certain particular motions 14 15 that we had filed. OUESTION: Not in this Court. 16 GENERAL IEYOUB: No. No. 17 OUESTION: This is all new stuff to me. I mean, 18 19 I -- vou know. 20 GENERAL IEYOUB: But Your Honor, I would submit that this Court alone can raise the --21 QUESTION: Well now, just a minute. You said 22 you had raised it in your brief. Where in your brief? 23 24 GENERAL IEYOUB: I apologize, Mr. Chief Justice. We did not raise it in our brief. I was thinking of page 25 18

24 of the joint appendix, where, in the United States
 District Court for the Middle District of Louisiana we
 raised that the court lacked subject matter jurisdiction
 in our answer, in that, so I apologize, Mr. Chief Justice.

5 QUESTION: It would have been nice to say 6 something in your brief if you were going to make a big 7 deal about it in your oral argument --

8 GENERAL IEYOUB: Well, Your Honor, I made a big 9 deal about it in response to a question by Justice Souter, 10 and I think it's a big deal when you really come down to 11 it.

12 I think that -- in Ex parte Siebold this Court construed Article 1, section 4 not as any Federal 13 juggernaut just totally wiping out regulation, or the 14 manner of regulations that were passed by the State, but 15 what they asked for, what this Court said was that we need 16 17 cooperation between the Federal sovereignty and the State sovereignty, a harmonizing combination into one system of 18 regulations made by the two sovereignties. That's what we 19 have here in Louisiana. 20

The open primary system, it doesn't really clash or conflict. What it does is, it harmonizes two sovereignties, putting together election regulations.

24 QUESTION: But you conceded that you could 25 harmonize also if you just shifted the day that you have

19

this election from October till November. Then you would be totally on track with the Federal statute. You would serve the State purpose. I don't understand why the harmonizing doesn't work against you, because it seems so easy for Louisiana to comply.

GENERAL IEYOUB: Your Honor, that is within the purview of the State legislature to do exactly what you say. They chose not to do it in the last legislative session, although they were faced with that issue.

We argue, however, that the history of the adoption of Article I, section 4, title 2, section 7 and its adoption, indicates that at the time it was passed, at the time the -- first of all, it indicates that the State has the primary authority to regulate the manner of elections.

Second, it indicates that they didn't foresee primaries, and that primaries have been seen by this Court as an integral part of the electoral process, and that what the statute fathers of -- in 1872 were trying to do was to ensure the right to choose, and the people of Louisiana have a right to choose their representatives that go to Congress.

23 QUESTION: Is it not a fact that at least in 24 presidential election years the percentage of voter 25 turnout at the primary is only around 30 percent or so,

20

1 whereas the percentage of turnout at the November election 2 is in the fifties and sixties percent?

3 GENERAL IEYOUB: That's correct, Your Honor.
4 QUESTION: So it does make a -- perhaps make a
5 difference to the outcome of the election if you have a
6 very low turnout in one time and a very high turnout in
7 the other.

8 GENERAL IEYOUB: Well, that's correct, Your 9 Honor, but I submit that Louisiana has had very high voter 10 turnout in the October primary and

11 QUESTION: Well, in 1980 it was 28 percent, I 12 think, in 1984, 31 percent, and at the General Election 13 was over 50 percent.

14 GENERAL IEYOUB: Well, that's correct, Your 15 Honor, but we still say that we have a very close 16 relationship with the Federal Election Day, not such that 17 it's an abuse of our constitutional authority simply to 18 have a system whereby the person that gets the majority of 19 the vote is elected, and there's no need for another 20 useless election on October, on November 2, or whenever.

21 QUESTION: General Ieyoub --

22 GENERAL IEYOUB: Yes, Your Honor.

QUESTION: -- what is the State's position, if it has one, on the suggestion of Justice Dennis, or Judge Dennis, who I believe dissented in the court below, that

21

if this is such a problem the Federal court could simply
 enjoin a declaration that the candidate was elected? You
 can't do that any more, but you could still conduct a
 primary.

5 GENERAL IEYOUB: That's correct, Your Honor. 6 The State's --

QUESTION: That's correct, I know, what Judge
Dennis said. What's the State's reaction to it?

9 GENERAL IEYOUB: The State's reaction is that 10 that can be done, and the State's reaction would be that 11 that -- we could absolutely do that. We could have the 12 October primary and just simply not say, well, they're not 13 declared elected, but that they would be declared elected 14 as of the Federal Election Day. The State would do that, 15 Your Honor.

QUESTION: But would they do that with or without putting their names on the ballot in the November election?

19 GENERAL IEYOUB: They --

20 QUESTION: It doesn't seem to me it's much of a 21 change if you simply make your declaration later but don't 22 let anybody vote after the October date.

23 GENERAL IEYOUB: We could certainly put the 24 names of the candidates on the ballot, though.

QUESTION: And give them --

25

22

QUESTION: And what happens if the other one 1 2 wins? 3 GENERAL IEYOUB: I'm sorry, Your Honor. 4 QUESTION: Suppose A gets a majority of the 5 votes in the primary, and then we put their names on the 6 ballot again in November, but more people turn out, and this time B wins. Who's elected? 7 8 QUESTION: Or there's a big scandal in between, and who came in second now comes in first. 9 10 OUESTION: Right. GENERAL IEYOUB: Well, Your Honor I --11 12 QUESTION: You've got -- you're --13 QUESTION: You'd only put one name on the November ballot. 14 GENERAL IEYOUB: That's exactly --15 QUESTION: Isn't that the answer? You'd only 16 17 put one name on. GENERAL IEYOUB: That's exactly right, Your 18 19 Honor. OUESTION: So it would be an election with --20 GENERAL IEYOUB: That's right, and that's 21 22 basically what happened in --23 QUESTION: Yes or no, I guess. 24 GENERAL IEYOUB: That's exactly right, Your 25 Honor. We would put one name on the --23

1 QUESTION: Is there a write-in procedure in your 2 State? GENERAL IEYOUB: No, Your Honor, there is not. 3 4 There's not a write-in procedure. But my time is --OUESTION: Well, what about conforming by 5 putting the two top names, so you have your open primary, 6 7 as you call it, in October, and then in November, number 1 8 and number 2 get on the ballot. You could do that, too. You just --9 10 GENERAL IEYOUB: That --QUESTION: You put the second -- the one who 11 12 took second place on even --GENERAL IEYOUB: Even if they don't --13 14 QUESTION: Right. GENERAL IEYOUB: Even if there's a majority? 15 QUESTION: Right. That would be compliance, 16 17 too, I quess. GENERAL IEYOUB: Yes, Your Honor, that would be 18 compliance. 19 20 QUESTION: Do you want a Federal court to pick which one of these things will be compliance and enjoin --21 22 GENERAL IEYOUB: No. No, Your Honor. QUESTION: Well then, you don't agree with the 23 dissenting judge below. Why should we figure out how you 24 should come into compliance? 25 24

1GENERAL IEYOUB: Well, Your Honor, I'd --2QUESTION: You know, what your State legislature3considers severable from the rest of the scheme.

GENERAL IEYOUB: I suggest that you shouldn't, that it's really Congress. If Congress wishes to do that, it may do that at any time.

7 QUESTION: I don't think Judge Dennis' position was that he would leave it to the State to decide. He --8 9 I understood him to say that you could accept all of your opponent's arguments and still solve the constitutional 10 problem by simply declaring unconstitutional that part of 11 the Louisiana statute which declared the person at the 12 October primary who won to be elected, and just say that 13 wasn't so, that there would be only one name on the ballot 14 in November, but the person wouldn't be actually elected 15 until then because you would strike out the declaration. 16

17 GENERAL IEYOUB: Mr. Chief Justice, that's 18 exactly right. That's what Justice Dennis said, but prior to the time he said that, he disagreed with the holding of 19 the other two judges that it was in any way a conflict, or 20 that our system was in any way in conflict with the 21 Federal Election Day statute, and we certainly hold to 22 that particular position, that the State has the primary 23 authority from the Court's earliest reading of Article I, 24 section 4, that the State has the primary authority to set 25

> ALDERSON REPORTING COMPANY, INC. 1111 FOURTEENTH STREET, N.W. SUITE 400 WASHINGTON, D.C. 20005 (202)289-2260 (800) FOR DEPO

25

1 the manner of elections.

QUESTION: May I ask if it also means you would 2 take the position that they could say whoever has the most 3 votes in the primary shall be the only candidate whose 4 name appears on the November ballot? Could you do that? 5 6 GENERAL IEYOUB: Under our present --7 QUESTION: No, it's not under -- but as a matter of -- consistent with your legal position as a matter of 8 9 constitutional Federal law and all the rest of it. Could Louisiana enact a statute that said the person who has the 10 highest votes in the primary is the only person whose name 11 may appear on the November ballot. 12 GENERAL IEYOUB: I think that it could do that, 13 Your Honor. 14 And now my time is short, so I'll try to 15 conclude. We say that the unfounded fears of the Fifth 16 17 Circuit majority are contrary to this Court's earliest reading of Article I, section 4, and to this Court's 18 19 harmonizing manner of interpreting Federal statutes and

20 companion State election regulations. I mean, of course,21 as in Ex parte Siebold.

Of course regulations made by Congress are paramount and supersede those of the State, but only -and here I quote one of this Court's great judges, Justice Bradley -- but only insofar as the two are inconsistent

26

1 and no farther.

2	We say there is no conflict, no clash between	
3	the Federal Election Day and Louisiana's primary law. As	
4	Justice Bradley said so well in Siebold, let a spirit of	
5	national as well as local patriotism prevail. Let	
6	unfounded jealousies cease, and we shall hear no more of	
7	the impossibility of harmonious action between the	
8	national and State governments on a matter on which they	
9	have a mutual and vital interest.	
10	If the Court please Your Honors, the judgment	
11	below must be reversed.	
12	QUESTION: Thank you, General leyoub.	
13	Mr. Baker, we'll hear from you.	
14	ORAL ARGUMENT OF M. MILLER BAKER	
15	ON BEHALF OF THE RESPONDENTS	
16	MR. BAKER: Mr. Chief Justice Rehnquist, and may	
17	it please the Court:	
18	The key issue in this case, Your Honors, is that	
19	this is not an attack on Louisiana's prerogative to	
20	maintain this type of election system. Justice Ginsburg	
21	got it exactly right. Louisiana can maintain what it has,	
22	but it has to conform it to the requirements of Federal	
23	law, and that would mean this primary, which is really an	
24	election, on Federal Election Day, with a run-off	
25	thereafter as required by section 8.	
	27	

QUESTION: There's about 20 percent of the cases
 where a runoff is held now.

MR. BAKER: That's correct, Justice Kennedy. QUESTION: So under your proposal on -- and I take it those are the closest elections, so under your proposal the closest elections are the one where there's the lowest turnout.

8 MR. BAKER: I'm not sure I understand the 9 question, Justice Kennedy.

QUESTION: Well, if the close elections are this, this 20-percent category, under the corrective remedy that you've just proposed the closest elections are going to be decided by the ones with the lowest turnout.

MR. BAKER: That's correct.

14

QUESTION: Is that the only corrective, or could -- would it suffice in your view if Louisiana simply certified the successful candidate on the Federal Election date? He had to be alive, and then he's to get certified?

20 MR. BAKER: Well, it -- Justice Kennedy, with 21 respect to the former, the hypothetical you gave me, the 22 Federal statute requires that any runoff election be held 23 at some point after the --

24 QUESTION: I understand that.

25 MR. BAKER: And the fact that turnout may be

28

lower is inconsequential to the Federal statutory scheme.
That's just a fact of life, and that -- we saw that in
Georgia in 1992, where Georgia had an election for the
United States Senate in which no candidate obtained a
majority of the vote in November and there was a run-off
thereafter, at which point the turnout was actually lower.
OUESTION: Mr. Baker --

8 QUESTION: What about the next point? Can --9 would it be satisfactory if this election scheme basically 10 stayed in place but the winner was just certified as of 11 the General Election date? He had to be alive, his name 12 on the ballot?

MR. BAKER: Not at all, Justice Kennedy, and -not at all, because the real election, the de jure election, is in fact still on --

QUESTION: Well, suppose it's not de jure any more. He's certified under -- Louisiana changes the law simply to certify the winner on the Federal Election Date.

MR. BAKER: If there's no opportunity to cast -if there's no possibility for a choice on Federal Election Day, Louisiana has foreclosed an election on Federal Election Day, and it's legally impossible --

QUESTION: Is that with every single election?
MR. BAKER: Well, if -QUESTION: With every single candidate? In

29

every one of the States there has to be an opponent on the 1 final election date, on the Federal election date? 2 3 MR. BAKER: State law has to provide for the possibility of an election. That is, there has to be the 4 possibility of an election on Federal Election Day. 5 6 OUESTION: Well, there is on Louisiana. If the -- if one person doesn't get a majority, there will an 7 election on Election Day. 8 9 MR. BAKER: That's --OUESTION: 20 percent of the time. 10 11 MR. BAKER: That's correct. QUESTION: So you have no problem. 12 MR. BAKER: I have -- well --13 QUESTION: You can go home. 14 15 (Laughter.) MR. BAKER: Your Honor, the statute doesn't say 16 17 you can have an election for Federal office only 20 percent of the time. It says in every Federal election 18 19 the election must occur on --QUESTION: So you demand more than a possibility 20 of an election on Election Day. What do you demand? 21 MR. BAKER: An election, Justice --22 QUESTION: An election on Election Day. Then 23 24 what do you do about the States that have a filing requirement and only one person files? 25 30

MR. BAKER: The State has provided for the 1 possibility --2 3 QUESTION: Ah, you're back to possibility, now. 4 Which is it? Is a possibility enough, or does it have to 5 be a certainty? 6 MR. BAKER: A possibility is sufficient as long 7 as State law hasn't foreclosed --8 QUESTION: Do you have a possibility here? How do you distinguish the -- I mean, I wonder, you know, 9 where this case leads us to. What do you do with those --10 11 what do you do with the State where only one -- both parties nominate the same person? 12 13 MR. BAKER: Where both parties have nominated 14 the same -15 QUESTION: You have party primaries, closed 16 party primaries --17 MR. BAKER: Yes, sir. OUESTION: And both of them nominate the same 18 19 person, Dwight David Eisenhower, or whoever, you know, 20 some great American --OUESTION: Or Earl Warren in California. 21 22 QUESTION: Or Earl Warren in California, and 23 comes Election Day there's no election on Election Day. 24 MR. BAKER: If -- well, there's an election to 25 the extent that State law provided for the possibility of 31

more than one person being on the ballot. An election was provided for. Through the State's ballot access rules, only one person appeared to qualify for --

4 QUESTION: Through Louisiana's primary rules 5 only one person qualified. I mean, it's the same thing.

6 MR. BAKER: That's not correct, Justice Scalia. 7 Through Louisiana's -- Louisiana's primary is not a 8 qualifying primary. It elects Members of Congress in 9 October. Only to the extent that there is a failure to 10 elect in the Louisiana primary is, in fact, there an 11 election in October.

12

QUESTION: So you --

QUESTION: But in answer to my question you said that if the certification laws were changed, and you just -- and Louisiana just delayed certification until the General Election, that would not be sufficient.

MR. BAKER: That's -- it's not a question of timing or certification, Justice Kennedy. It's a question of the timing of the election that selects the Member for office.

21 QUESTION: It's a question of what is a de jure 22 election, I suppose, and --

23 MR. BAKER: On --

QUESTION: -- it's very clear that there is a possibility that the de jure election will be in -- on the

32

Federal election date, and you've indicated that's all 1 that's necessary, and that's what Louisiana has. 2 MR. BAKER: No, Justice Kennedy. Justice 3 Kennedy, Louisiana has a conclusive election in its 4 5 October primary. The voters --QUESTION: Well, only if some candidate gets a 6 7 majority. MR. BAKER: But --8 9 QUESTION: I mean, you're all tangled up in your possibility language. It doesn't wash. 10 11 (Laughter.) QUESTION: It doesn't fly. You're -- I don't 12 know what you're up here arguing. 13 MR. BAKER: Because the --14 QUESTION: There are statutes, as my colleagues 15 have indicated, where you could end up with a two-party 16 17 primary, and the same candidate on the ballot in November, so that it's only one name, or you could have a situation 18 19 where one party doesn't make a nomination, and again 20 there's only one name. 21 MR. BAKER: Your --QUESTION: Is that a problem? 22 23 MR. BAKER: No, it's --24 QUESTION: And Louisiana presumably could go to a system whereby they still have their primary election 25 33 ALDERSON REPORTING COMPANY, INC.

but they provide that the -- if there is a majority winner at the primary election date, that name has to go on the General Election ballot before it's official that there's an election. Now, will that do it?

5 MR. BAKER: No, Justice O'Connor. In response 6 to your hypotheticals, those are all situations in which 7 the party primaries are not conclusive as a matter of law. 8 The party primaries have merely nominated a person who may 9 appear on the November ballot.

10 The Louisiana October primary is conclusive as a11 matter of law.

QUESTION: Well then, all then -- if that's your argument, then all Louisiana would have to do to meet your contention is to say the October primary isn't conclusive. The person still has to be alive in November and be on the ballot, and it's that time that he's officially elected.

MR. BAKER: If it's not possible, if it's not legally possible for the winner of the primary in October to lose in November, if it's not -- if a State doesn't allow for some other candidate to appear on that ballot, if by winning that October primary you have won the election, that -- you're selected for office, that's the violation of the Federal statute.

24 QUESTION: Well, but then you're -- then you 25 have trouble dealing with the question whether -- where

34

both parties nominate the same candidate, and there is
 only one candidate on the November ballot.

3 MR. BAKER: But that satisfies Federal law 4 because those primaries, Chief Justice Rehnquist, were not 5 conclusive. They did not select, as a matter of law, the 6 person for Congress.

A primary, as traditionally understood, merely selects a person to appear on a ballot, either a partisan nominee, or otherwise serves the function of -- it's a ballot access funnel, and it winnows down the number of candidates who will ultimately appear on a General Election ballot, but it doesn't select Members of Congress. An election does, and that's the crucial --

QUESTION: Then you're back to the Chief Justice's earlier question. All you have to change in this law is the determination that he's elected, and just say, you know, he'll -- this is just a primary, and he'll be the only candidate on the ballot in November.

I don't see how you can get around that, unless you want to repudiate those State laws that allow partisan primaries, both of which can name the same candidate.

22 MR. BAKER: Justice Scalia, we don't --23 QUESTION: That candidate's the only name on the 24 ballot, and the same would be the case in Louisiana. 25 Whoever gets a majority in the primary, his will be the

35

1 only name on the ballot. What's the difference?

2 MR. BAKER: The difference is, Justice Scalia, 3 is that the hypotheticals you gave me, the two -- there 4 are two partisan primaries. The part -- that each provide 5 a place on the ballot. Neither primary is conclusive as a 6 matter of law. This Louisiana October primary is 7 conclusive, and merely delaying the --

8 QUESTION: I understand that. But I'm asking 9 the Chief Justice's question. If all that you changed 10 about Louisiana law was the statement that the primary is 11 conclusive if someone wins a majority, if you just change 12 that and say he's not elected then, he will be the only 13 name on the ballot in November, would that make you happy? 14 MR. BAKER: No, Justice Scalia.

QUESTION: Then you've got to tell me why that's any different from the two-party primary that puts one name on the ballot in November.

MR. BAKER: It's not -- Justice Scalia, that's not an election, because there's not the possibility --State law has not allowed for -- assuming there's no write-in possibility, what section 7 requires is an election on Federal Election Day, which --

23 QUESTION: But you're saying one thing more. 24 You're saying there's got to be a -- how shall I put 25 it? -- a legally unconditional opportunity for voting on

36

the November date. That's what you're saying, isn't it?
 Not merely a possibility. You're saying that the
 possibility has got to be legally unconditional.

Now, if the voters make a choice, as in the Earl
Warren case, that would not be a problem under your
criteria, because the law was not precluding the
possibility of the voting that you're talking about.
You're saying that the law cannot preclude that
opportunity, and this law does in the 80 percent of the
cases. Isn't that what you're arguing?

MR. BAKER: Absolutely, Justice Souter. 11 QUESTION: All right, and do we have to get into 12 13 this other issue? I mean, I don't know, maybe in California my recollection is they all provided for write-14 ins. I don't know whether they do or don't. Maybe all 15 16 these other -- I don't know what Louisiana will do. I 17 mean, here the statute says now a candidate who receives a 18 majority of the vote that's cast for office in a primary election is elected. 19

Now, do we have to go into the question of what
happens if that is illegal under the statute and they
decide to fix it up by declaring him elected or not? Is
it necessary or not necessary for us to go into that?
MR. BAKER: It's not necessary, Justice Breyer.
A declaratory -- affirming the court of appeals, and the

ALDERSON REPORTING COMPANY, INC. 1111 FOURTEENTH STREET, N.W. SUITE 400 WASHINGTON, D.C. 20005 (202)289-2260 (800) FOR DEPO

37

declaratory judgment of the court of appeals as satisfactory, then it will be the prerogative of the --QUESTION: In other words, the court of appeals just dealt with this language, so if they decide to fix it

5 up through this -- saying, okay, they changed the words, 6 so a candidate who receives the majority of the votes cast 7 for office in a primary election will have his name placed 8 on the ballot in November and no one else will, and there 9 are no write-ins. If that's how they fix it up, then we 10 have to deal with this guestion we're now discussing?

MR. BAKER: Absolutely, Justice Breyer.
QUESTION: We'll also have to deal with the
writing of an opinion in this case.

14

25

QUESTION: Yes.

QUESTION: I mean, we can't simply say in one word, the judgment of the court of appeals is affirmed. We customarily give reasons why we're affirming.

18 (Laughter.)

19 QUESTION: Sometimes.

20 MR. BAKER: I wouldn't object to that, Chief 21 Justice Rehnquist.

22 QUESTION: Well, what reasons would you suggest 23 we give for affirming?

24 (Laughter.)

MR. BAKER: The reasons that I would provide is

38

that the State statute is in hopeless conflict with Federal law. Federal law requires a uniform national date for congressional elections, Louisiana law provides for conclusive congressional elections in October that cannot be reconciled --

QUESTION: Mr. Baker, did I understand you to 6 7 agree with me -- I think General Ieyoub did -- that when 8 you have the two things, one is everybody votes in this, call it what you will, in this thing, and to be in the 9 running you must run in this thing, that whatever label 10 you put on it, that is an election, unlike a primary, 11 12 where only Democrats can vote in one, Republicans can vote in the -- they're not specific. This is everybody who 13 wants to vote votes in this. Everybody who wants to run 14 runs in this. What is that, and if the answer is, an 15 election, then you have a conflict with the Federal 16 17 statute.

18 MR. BAKER: Absolutely, Justice Ginsburg, which 19 leads me to respond to a point made by my colleague, the 20 Attorney General.

The Attorney General suggested that partisan primaries were unknown in 1872, and he's absolutely right, so this is not a situation of applying old law to new facts. We're applying old law to, in fact, an election system that Congress exactly understood at the time it

39

1 enacted this statute.

1

2	Congress in 1872 there were elections. There
3	were no pre-election primaries. But Congress also
4	anticipated that States in these elections might have
5	majority vote requirements.
6	QUESTION: But let me just are you
7	MR. BAKER: Yes.
8	QUESTION: If you are, let me go back to the
9	Chief Justice's question, because I was asking seriously
10	whether we have to reach it, and to force you to focus on
11	it, I'll say, now we are writing the opinion in your
12	favor, hypothetically, and we come to the section where
13	remember the alternative I gave you you said we didn't
14	have to reach, they change it, all right, to say only this
15	name appears on the ballot and no write-ins?
16	MR. BAKER: Correct.
17	QUESTION: All right. It is argued that it
18	would be fine to have a statute that says, no write-ins,
19	and the only name on the ballot, and that this statute is
20	the same, but that argument is unconvincing, because
21	and now I want you to fill in the blank.
22	(Laughter.)
23	QUESTION: That's why I'm uncertain whether we
24	have to reach it. How would you fill in the blank?
25	MR. BAKER: The argument is unconvincing because
	40
	ALDERSON REPORTING COMPANY, INC.

1111 FOURTEENTH STREET, N.W. SUITE 400 WASHINGTON, D.C. 20005 (202)289-2260 (800) FOR DEPO the election that selected the Member for office was held
 in October, and there was no election in November, Justice
 Breyer.

QUESTION: Mr. Baker, maybe I misunderstood you, but I think the premise of Justice Breyer's question is that it would be okay to comply just by saying that the one who gets the most votes in October is on the ballot, and nobody else, and nobody else qualifies. I thought your answer to that was that that would not be compliance with the Federal elections statute.

MR. BAKER: That's -- maybe I misunderstood
 Justice Breyer's question.

13 OUESTION: So --

MR. BAKER: That would not comply with the
Federal --

16 QUESTION: But it would if you said the two top 17 runners.

MR. BAKER: That's -- there are numerous
correct, Justice Ginsburg -- there are numerous
possibilities for fixing this system so that it --

QUESTION: I see two. One is, you move the -what they call the open primary to Election Day. Another one is, you put the top two.

24 QUESTION: Or maybe the first and the last. 25 (Laughter.)

41

1 QUESTION: I mean, that would give you an 2 election on Election Day, wouldn't it?

QUESTION: What if you had a scheme in which the Louisiana statute said, whoever gets a majority in October will be on the November ballot and will be the only name on the November ballot, and there will be no write-ins, but unless in November that person gets at least one vote, that person will not or cannot be elected, would that satisfy the Federal law?

10 The reason I ask the question is, I think what 11 you're saying is, there's got to be voting on the November 12 date which is operative to elect, and in my silly 13 hypothetical there would in fact be voting in November 14 that would be operative to elect, and so that's why I'm 15 asking. Is that sort of the nub of what you're arguing 16 here?

MR. BAKER: It would be -- well, under your hypothetical it would be legally possible to be elected or not be elected if a candidate did receive a vote, as I understand your hypothetical.

21 QUESTION: That's right. Nobody votes for the 22 October winner, and therefore no one is elected for that 23 office.

24 MR. BAKER: Which is distinguished from most --25 all right, under that -- if State law were as you posited

42

it, Justice Souter, and it would only take one vote to elect this person, this person was on the ballot, there would be an election on Federal Election Day, but it would not -- there would be serious, profound questions raised whether or not this election satisfied this Court's First and Fourteenth Amendment jurisprudence --

7 QUESTION: What is the reason for that? Are you 8 saying the reason is there's got to be a choice as between 9 at least two candidates on that date?

MR. BAKER: An election, by definition, presupposes a choice. That's --

12 QUESTION: Or at least an opportunity so far as13 State law is concerned for a choice.

MR. BAKER: Correct, Justice Souter.
QUESTION: Now, wait a minute, there is a
choice. You -- I mean, you don't say there has to be a
choice, because you say it's okay if you have two separate
primaries and you have no choice on Election Day.

19MR. BAKER: But what has happened -- two20separate primaries that have elected the same nominee --

21 QUESTION: Yes. There's no choice. 22 MR. BAKER: The State law has not prevented that 23 choice, Justice Scalia. It's the choice of the voters in 24 a preceding -- State law has allowed for the possibility 25 of an election in November.

43

QUESTION: Why should it make any difference that in one hypothesis the reason you have only one name is on the ballot is there were two separate primaries and in both of those the same person, and in the Louisiana case there were a number of people on the ballot and only one person survived.

7 MR. BAKER: The difference, Justice -- Chief 8 Justice Rehnquist is that the -- that those primaries, 9 neither primary elected as a matter of right the person to 10 office. Each primary merely selected a person who 11 happened to be the same person to appear on that ballot.

12 QUESTION: And why does that make a difference? 13 MR. BAKER: Because the State law has provided 14 for its conclusive election in November.

QUESTION: May I ask a question -- we're talking about a lot of hypotheticals here. Since the decision of the court of appeals in this case, do you know whether or not the Louisiana legislature has given any attention to what remedy it might provide for this, or are they just sitting waiting for us?

21 MR. BAKER: Yes, Justice Stevens, they looked at 22 this in the most recent legislative session. There were 23 some efforts to address the problem, and then they decided 24 apparently to wait until this Court's disposition of this 25 case, so the legislation went nowhere.

44

QUESTION: Do you know -- have you looked up, or 1 do you know how many States other than Louisiana do not 2 allow write-ins on the November election? 3 MR. BAKER: I don't know the answer to that, 4 5 Justice Breyer. 6 OUESTION: Do we know if there are any others? 7 Is it common? MR. BAKER: I know that Hawaii doesn't allow --8 9 OUESTION: Does not? MR. BAKER: Does not allow write-in --10 11 OUESTION: So there are other States. MR. BAKER: That's --12 OUESTION: There are other States that don't 13 allow write-ins in the primaries? 14 15 MR. BAKER: Correct, Justice Breyer. QUESTION: Well then, we may have to reach 16 17 the --MR. BAKER: Section 8 --18 19 QUESTION: Would you be happy if there were a write-in provision? I mean, if there were just a write-20 21 in? MR. BAKER: Absolutely, Justice Scalia. That 22 would satisfy -- there would be an election. 23 24 OUESTION: There would be a real election. MR. BAKER: There'd be an election. 25 NOW, 45

1 whether or not that election --

2 QUESTION: So I guess you'd be satisfied if we 3 allowed the -- you know, the first and the last in the 4 primary to be put on the ballot. Right?

MR. BAKER: If --

6 QUESTION: Anything. Just pick a name. You 7 know --

8 MR. BAKER: There -- well, not anything, Justice 9 Scalia. There has to be the -- as long as there is the 10 possibility for a choice in November --

11

5

V

QUESTION: Right --

QUESTION: That's the problem. I can understand why you'd want to limit it, because if you can limit it any way at all, even with one vote, or even with the first and last, you've distinguished your case. I understand that. Now we don't have to reach the others.

17 But what's worrying me now is that if we say 18 here there is no election, it's not an election, then 19 there may be X other States that suddenly will discover they don't have an election in November for the reason 20 that it is more than theoretically possible that both 21 parties have selected the same nominee, and that's what is 22 driving this concern, and at the moment I don't know the 23 24 answer to that.

25

It seems to me a genuine concern, and that's --

46

I mean, everybody's asking you to focus on it. I don't
 want to give up before getting the most out of your
 thought on this that I can.

MR. BAKER: Well, Justice Breyer, if a State's ballot access selection device is not conclusive as a matter of law, that ballot access selection device in the form of a primary would pass muster under the Federal statutes.

9 QUESTION: In other words, you're saying that if 10 Hawaii or other States that don't have write-ins in 11 November do end up with the Democratic and Republican 12 parties selecting the same candidate, that their election 13 will be invalid. That's your position.

MR. BAKER: That's not my position, Justice -QUESTION: All right. Well, I -- then -- it
sounds as if it is.

MR. BAKER: Well, Justice Breyer, that --

17

QUESTION: It ought to be, if I understand the rest of your argument, or if it isn't, then the rest of your argument has to be different. I -- You keep --

QUESTION: I think if people had focused on this we'd have a few briefs here from other States that would be concerned about it, and so I'm a little uncertain what to do. It seems to me it's coming up for the first time now.

47

Mr. Baker, I thought that you had 1 OUESTION: 2 answered my question that this is an election when 3 everybody votes. I thought that was your distinction between party primaries that happen to come up with the 4 same candidate but not everybody votes together, and this, 5 which you agreed, I thought, that it is an election 6 because everybody votes and everybody who's running must 7 run, that those two things in combination equal an 8 election, and if that's so, then you would distinguish 9 your case from the party primaries that may happen to come 10 11 up with the same candidate.

MR. BAKER: That's correct, Justice Ginsburg, 12 and for the added reason that those party primaries don't 13 as a matter of law select the congressional officer. They 14 15 simply have selected a nominee who will appear on a 16 ballot, and if by happenstance the same person has been chosen by the respective Democratic and Republican 17 primaries, the election is still held in -- the conclusive 18 19 election is held in November, and the primaries were not legally -- were not the legal selection of the 20 21 congressional officer.

QUESTION: And Louisiana has been candid in describing its system, because it says, if you have somebody who comes out of this race, whatever it is, with a majority vote, that person is elected.

> ALDERSON REPORTING COMPANY, INC. 1111 FOURTEENTH STREET, N.W. SUITE 400 WASHINGTON, D.C. 20005 (202)289-2260

> > (800) FOR DEPO

48

MR. BAKER: Correct. That's correct, Justice Ginsburg, and section 8, the companion statute to section 7, 2 U.S.C. section 8, is a statute that answers this -that gives us the answer in this case.

Elections in 1872 were like the elections that 5 6 Louisiana has today. Everybody appeared at the polls. 7 Everybody voted. In most States, a plurality election was sufficient to elect a person to Congress, but a number of 8 States have majority vote requirements as does Louisiana 9 today, so therefore Congress inserted section 8 into title 10 2 to provide for the contingency of a failure to elect on 11 Federal Election Day, and that's the statute that 12 Louisiana could follow and have its post Federal Election 13 Day run-off if it so chose to do that. 14

15 If there are no further questions, that 16 concludes my argument.

QUESTION: Thank you, Mr. Baker.

18 General Ieyoub, you have 2 minutes remaining.
 19 GENERAL IEYOUB: Mr. Chief Justice, and may it
 20 please the Court, I have no rebuttal.

21 CHIEF JUSTICE REHNQUIST: Thank you. The case22 is submitted.

23 (Whereupon, at 12:02 p.m., the case in the24 above-entitled matter was submitted.)

25

17

49

CERTIFICATION

Alderson Reporting Company, Inc., hereby certifies that the

attached pages represents an accurate transcription of electronic

sound recording of the oral argument before the Supreme Court of

The United States in the Matter of:

MURPHY J. FOSTER, JR., GOVERNOR OF LOUISIANA, ET AL., Petitioners v. G. SCOTT LOVE, PAUL S. BERGERON, KATHLEEN B. BALHOFF AND BENNIE **BAKER-BOURGEOIS** CASE NO: 96-670

and that these attached pages constitutes the original transcript of the proceedings for the records of the court.

BY <u>Im Mari Fedinico</u> (REPORTER)