

OFFICIAL TRANSCRIPT  
PROCEEDINGS BEFORE  
**THE SUPREME COURT**  
**OF THE**  
**UNITED STATES**

CAPTION: JANET RENO, ATTORNEY GENERAL, Appellant v.  
BOSSIER PARISH SCHOOL BOARD, ET AL. and  
GEORGE PRICE, ET AL., Appellants v. BOSSIER  
PARISH SCHOOL BOARD, ET AL.

CASE NO: No. 95-1455, No. 95-1508

PLACE: Washington, D.C.

DATE: Monday, December 9, 1996

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Supreme Court

1 IN THE SUPREME COURT OF THE UNITED STATES

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3 JANET RENO, ATTORNEY GENERAL, :

4 Appellant :

5 v. : No. 95-1455

6 BOSSIER PARISH SCHOOL BOARD, :

7 ET AL.; :

8 and :

9 GEORGE PRICE, ET AL., :

10 Appellants :

11 v. : No. 95-1508

12 BOSSIER PARISH SCHOOL BOARD, :

13 ET AL. :

14 - - - - -X

15 Washington, D.C.

16 Monday, December 9, 1996

17 The above-entitled matter came on for oral  
18 argument before the Supreme Court of the United States at  
19 11:04 a.m.

20 APPEARANCES:

21 DEVAL L. PATRICK, ESQ., Assistant Attorney General,  
22 Department of Justice, Washington, D.C.; on behalf of  
23 the Federal Appellant.

24 JOHN W. BORKOWSKI, ESQ., New Orleans, Louisiana; on behalf  
25 of the Appellants Price, et al.

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APPEARANCES:  
MICHAEL A. CARVIN, ESQ., Washington, D.C.; on behalf of  
the Appellees.

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1 PROCEEDINGS

2 (11:04 a.m.)

3 CHIEF JUSTICE REHNQUIST: We'll hear argument  
4 now in Number 94-1455, Janet Reno v. Bossier Parish School  
5 Board, and George Price v. Bossier Parish School Board.

6 How do you pronounce the name of this parish, do  
7 you know, Mr. Patrick?

8 MR. PATRICK: It -- we -- it is usually referred  
9 to and has been in the litigation as Bossier Parish, but  
10 in Louisiana it's Bossier.

11 CHIEF JUSTICE REHNQUIST: Bossier, okay.

12 MR. PATRICK: And if you say Bossier -- if you  
13 say Bossier in the course of this I'll probably be  
14 confused, so if you say Bossier it would be helpful.

15 CHIEF JUSTICE REHNQUIST: You would think in  
16 French it would be Bossier rather than Bossier.

17 MR. PATRICK: Bossier, oui.

18 CHIEF JUSTICE REHNQUIST: Very well,  
19 Mr. Patrick --

20 (Laughter.)

21 CHIEF JUSTICE REHNQUIST: -- you may proceed,  
22 whatever the name of the parish.

23 (Laughter.)

24 QUESTION: Allez-y.

25 MR. PRICE: Oui. Allons.

1 ORAL ARGUMENT OF DEVAL L. PATRICK

2 ON BEHALF OF THE FEDERAL APPELLANT

3 MR. PATRICK: Thank you, Mr. Chief Justice, and  
4 may it please the Court:

5 The Bossier Parish School Board adopted the  
6 redistricting plan at issue in this case with a  
7 discriminatory purpose, plain and simple, and in finding  
8 otherwise, the district court ignored evidence that this  
9 Court has required fact-finders to consider since its  
10 decision in the Arlington Heights case, evidence of racial  
11 block voting and of the recent history of discrimination  
12 in voting and otherwise in Bossier Parish, evidence that  
13 was undisputed, indeed was stipulated below.

14 QUESTION: Mr. Patrick, when you say the  
15 district court ignored the evidence, you don't mean that  
16 it excluded it as a matter of admission of evidence, but  
17 just that it refused to take it into consideration in  
18 making its conclusion?

19 MR. PATRICK: Frankly, Mr. Chief Justice, it's  
20 very hard to say. There was not an evidentiary ruling in  
21 the classic sense, in -- because all of the evidence came  
22 into the record by way of stipulation without objection by  
23 the parties, but what is plain is that the court did not  
24 even mention the Arlington Heights case or the Arlington  
25 Heights standards, and in one point in the decision went

1 so far as to say that it would not expressly consider the  
2 evidence of the history of discrimination in the school  
3 board, and when you -- excuse me, Mr. --

4 QUESTION: If it came in by stipulation, or it's  
5 not an evidentiary point, really, it's an argument that  
6 the court's refusal to take it into consideration makes  
7 its findings clearly erroneous or wrong as a matter of  
8 law, I --

9 MR. PATRICK: Well, as a matter of law in the  
10 first instance, Your Honor, because under Arlington  
11 Heights, which requires that in making a determination of  
12 purposeful discrimination that the court take into account  
13 the totality of the circumstances, and where Rogers v.  
14 Lodge has said that this specific kind of evidence is  
15 important to a determination of purposeful discrimination,  
16 we argue in the first instance that there was a violation  
17 of -- that there is a legal error and, indeed, when you  
18 take --

19 QUESTION: How do we know that they didn't take  
20 that into account?

21 MR. PATRICK: Because they did not, in the first  
22 instance, even cite the Arlington Heights precedent. They  
23 did not indicate what standard was being used in the -- if  
24 you look at the analysis

25 QUESTION: I'm talking about particular

1 evidence. What particular evidence do you maintain they  
2 did not take account of --

3 MR. PATRICK: It's --

4 QUESTION: -- and how do you know that they  
5 didn't take account of it?

6 MR. PATRICK: There are two kinds of evidence  
7 that bends to the question, Your Honor, about how we know  
8 they didn't take account of it. First of all, the  
9 evidence of racial bloc voting. This is a community where  
10 the parties have stipulated that 80 percent of the voters  
11 in the parish will not vote for a candidate of a race  
12 different than them. That is stipulated at 122a of the  
13 record.

14 QUESTION: But didn't the -- I mean, the  
15 response that's made by the appellee here is that the  
16 court -- that all that that would prove is that therefore,  
17 since there was bloc voting, it would advantage the black  
18 voters if there were majority black districting, but  
19 didn't the court assume that to be true?

20 MR. PATRICK: No, Your Honor. I don't think --

21 QUESTION: It didn't assume that -- I thought  
22 it --

23 MR. PATRICK: I -- excuse me. Did you -- I'm  
24 sorry.

25 QUESTION: Yes. I thought that the court's



1 discussion just takes as a given that it would be to the  
2 benefit of the blacks if they had a majority-minority  
3 district.

4 MR. PATRICK: I'm not sure that we can fairly  
5 assume that from the district court's opinion. What the  
6 district court said is that evidence of this kind is  
7 relevant to section 2, there's no question about that.

8 But we contend, and Arlington Heights supports  
9 us, that it is independently relevant to the question of  
10 purposeful discrimination. There is no evidence, in fact,  
11 on this record which is relevant to the one question, the  
12 section 2 question, but not relevant to the purpose  
13 determination in the case and, indeed, the court expressly  
14 refused in its opinion at 34a, footnote 18, the evidence  
15 that the board itself was in violation of the Federal  
16 desegregation order with respect to the schools, so that  
17 when you take into account the evidence that was excluded  
18 and the -- both the racial bloc voting and the history of  
19 discrimination, all of which is stipulated and uncontested  
20 below, and you think -- and you consider that in light of  
21 the other evidence that was considered, that the plan --

22 QUESTION: Well, the evidence wasn't so much  
23 excluded as not considered --

24 MR. PATRICK: I think that's --

25 QUESTION: -- in the technical sense here.

1 MR. PATRICK: I think that's fair to say.

2 When I think of excluded as a trial lawyer I  
3 think of a --

4 QUESTION: Evidentiary rule, yes.

5 MR. PATRICK: Of a rule of evidence -- that's  
6 right, and because all of the stipulations came into the  
7 record without objection on relevance or any other  
8 grounds, I think Your Honor is right.

9 QUESTION: Has this Court applied Arlington  
10 Heights in a section 5 determination, do you know?

11 MR. PATRICK: What this Court has done --

12 QUESTION: I thought we had not, but what do you  
13 rely on for that?

14 MR. PATRICK: I rely on Rogers v. Lodge, which  
15 is a -- which, as you know, is a case where the court has  
16 said that the Arlington Heights factors are probative of  
17 the judgment about whether there's purposeful  
18 discrimination under the Voting Rights Act.

19 I think what is key in your analysis and  
20 consideration of this case is that you bear in mind all of  
21 the facts, as Arlington Heights requires, all of the facts  
22 and circumstances known to the board at the time, and ask  
23 yourself, does it add up?

24 This is a plan, you understand, that is against  
25 the school board's own interests, both its districting and

1 its governance interests. This is a school board that is  
2 typically concerned about distributing the schools among  
3 the school districts, and yet adopted a plan that has some  
4 school districts with no schools in it at all. That is  
5 stipulated at 112a and 73a of the record. It --

6 QUESTION: Mr. Patrick, would you clarify for me  
7 what you think the legal standard is before we go much  
8 further into the argument?

9 That is, we know that the effect, what they call  
10 the effect problem of section 5 is about retrogression.

11 MR. PATRICK: Yes.

12 QUESTION: What does the purpose -- what does it  
13 mean? What does the statute mean when it says, shall not  
14 have the purpose of denying the right to vote on account  
15 of race?

16 MR. PATRICK: We take that to mean that the  
17 factors -- that the school board has to show a  
18 nondiscriminatory purpose within the meaning of Arlington  
19 Heights by taking into account the totality of the  
20 circumstances, looking at the actions and inactions in  
21 this case of the school board, in reaching the conclusion  
22 they did, all the facts and circumstances known to the  
23 board at the time.

24 QUESTION: And that it has the burden of proof  
25 on that point.

1 MR. PATRICK: That's right.

2 I was saying that the -- about the plan that  
3 they did adopt that this is a plan which it is conceded  
4 does not respect school attendance zones. That's also  
5 stipulated in this record, at 112a.

6 It pits incumbents against each other. The way  
7 the district court put it was that it wreaks havoc on  
8 incumbent -- incumbency. That's 28a in the court's  
9 opinion. About half of the parish was placed in one  
10 district. That's also at 120a, and in other places it  
11 fractures neighborhoods, 110a to 111a. These are all  
12 stipulated facts.

13 QUESTION: Mr. Patrick, would it have been open  
14 or was it open at the district court to accept all of this  
15 and say, look, all of this evidence does point in the  
16 direction of intent to discriminate, but there's a piece  
17 of counterevidence here and that is, the moment at which  
18 the board seemed to turn around and suddenly embrace the  
19 police district plan, which it did not originally want,  
20 was the moment at which it became apparent that there was  
21 going to be a fight about this. It was the moment  
22 following the NAACP's submission, I think, of a couple of  
23 plans.

24 And it is findable on this record that what the  
25 board wanted to do was to avoid 7 years of litigation, and



1 basically the board said, look, we'll take peace, even  
2 though we don't like the way we're getting it. We'll take  
3 peace with all of these defects.

4 If that was the court's reasoning process, would  
5 that have been clearly erroneous, or, indeed, was that  
6 clearly erroneous?

7 MR. PATRICK: It was clearly erroneous. It's  
8 not entirely clear that that was the court's --

9 QUESTION: I realize that.

10 MR. PATRICK: -- the court's reasoning. What  
11 the court said was that it might be a legitimate reason to  
12 seek easy preclearance. What Your Honor's question  
13 implies is that the reason was that they wanted to avoid a  
14 controversy with the black citizens, but --

15 QUESTION: Well, they wanted to avoid  
16 litigation, and they could see it coming.

17 MR. PATRICK: If that's what it was.

18 I do think Your Honor is right that the process  
19 and the sequence of events leading up to the decision is  
20 extremely telling and, indeed, Arlington Heights requires  
21 that that be considered as well.

22 This was a process that was undertaken more than  
23 3 years before they needed the plan.

24 QUESTION: So if we didn't have the process and  
25 the sequence, if we just had a lazy school board that

1 said, oh, the police jury got this plan, and it was  
2 precleared, so we'll take it with all its faults, if it  
3 hadn't been that, would this -- would it have been okay?

4 MR. PATRICK: I think it would be a very  
5 different case.

6 Clearly, the -- that's not the case we have  
7 here, because we have a board that expected to draw a plan  
8 different from the police jury plan at the outset. That  
9 is stipulated, too, as well in the record and, indeed, we  
10 have a board that had a different plan from the police  
11 jury for a decade or more before they were faced with the  
12 redistricting considerations.

13 This is a board that hired a cartographer with  
14 the expectation he would spend 200 -- 250 hours drawing a  
15 plan different from the police jury and went about that at  
16 a leisurely pace for over a year.

17 Everything changed when the black citizens came  
18 forward and asked that they be fairly represented in the  
19 districting --

20 QUESTION: Are you --

21 MR. PATRICK: -- process.

22 QUESTION: Are you certain that the district  
23 court here meant to exclude evidence that he called  
24 relevant to the section 2, meant to -- was he saying, I'm  
25 not even going to consider that when I think about whether

1 section 5 is violated, or is he saying, you can't build a  
2 section 5 case out of only that?

3 MR. PATRICK: Well, we're certainly not  
4 contending that you can build a section 5 out of only --  
5 section 5 case out of only that, but frankly there is no  
6 way to understand the district court's opinion by saying  
7 that it won't consider for section 5 purposes evidence  
8 that's relevant to section 2 on a record where all of the  
9 evidence is relevant both to section 2 and section 5, as  
10 other than -- meaning the purpose prong of section 5 as  
11 other than --

12 QUESTION: What is the evidence -- and this was  
13 what Justice Scalia asked at the very first, and --

14 MR. PATRICK: Yes.

15 QUESTION: -- I wasn't sure that you completed  
16 your answer, and it's relevant to what you're discussing  
17 now with Justice Breyer.

18 What is the evidence, other than bloc voting,  
19 that should have been considered and that was not?

20 MR. PATRICK: That no black person had ever been  
21 elected to the school board. That's stipulated at 115a.  
22 That there had never been more than one black member of  
23 the police jury. That's in the joint appendix at 55 to  
24 60. That blacks had rarely been elected anywhere in the  
25 parish at the time. That's stipulated at 127a --

1 QUESTION: Those are all subsidiary elements of  
2 the bloc voting.

3 MR. PATRICK: That's right, and then in terms of  
4 the history of discrimination, at the time of the decision  
5 this board was in violation of its duty to redress school  
6 segregation under Brown. That was noted by the district  
7 court, to be sure, in footnote 2 of --

8 QUESTION: All right. So again, most of these  
9 things are in the record. It's just not clear that the --

10 MR. PATRICK: Well, they're all --

11 QUESTION: -- district court weighed them in a  
12 section 2 context.

13 MR. PATRICK: They're --

14 QUESTION: Is that a fair statement?

15 MR. PATRICK: You're right that they're all in  
16 the record, Justice Kennedy, there's no question about  
17 that.

18 What is apparent, however, is that the district  
19 court was not taking them into account as is required by  
20 Arlington Heights in making its judgment about purposeful  
21 discrimination.

22 And with respect to the history of  
23 discrimination, remember, this is a school board that  
24 stipulated on the record that segregation has increased  
25 since the court -- since they've been under Federal court



1 order and, indeed, that they were assigning teachers to  
2 schools on racial grounds.

3 This is a -- the district court said expressly  
4 in footnote 18 of its opinion that it would not consider  
5 evidence that the board itself was in violation of its  
6 duties under the Federal court order to desegregate the  
7 schools. That's the evidence that was not considered.

8 That is the evidence that should have been  
9 considered under the Arlington Heights standard, and if  
10 you add to that, and I'm going to come back to the  
11 sequence issues in just a moment, but if you add to that  
12 that this is a school board that came before the United  
13 States district court, to say nothing of the Attorney  
14 General, and urged false reasons -- false reasons for why  
15 it was -- why it made the decision it did, I -- we submit  
16 that a jurisdiction with a clean, nondiscriminatory motive  
17 does not come to the United States District Court and urge  
18 false reasons, and --

19 QUESTION: Mr. Patrick, here's what footnote 18  
20 says. It seems to me entirely reasonable. Defendant  
21 mentions the continuing duty of the --

22 QUESTION: Where are you reading?

23 QUESTION: It's on page 34a of the appendix to  
24 the jurisdictional statement.

25 Defendant mentions the continuing duty of the

1 school board to "remedy any remaining vestiges of the dual  
2 school system under the order in Lemon v. Bossier Parish  
3 School Board, citing in particular the school board's  
4 failure to maintain a biracial committee. We fail to see  
5 how this can be in any way related to the school board's  
6 purpose in adopting the police jury plan."

7 I don't -- that seems to me quite reasonable.

8 MR. PATRICK: Well, Your Honor, it --

9 QUESTION: The court considered it, but in its  
10 judgment did not find it to be related. Now --

11 MR. PATRICK: Well --

12 QUESTION: -- must the court find that it proves  
13 what you want it to prove in order to comply with the law?  
14 It seems to me the court need only consider it, and then  
15 it's a matter of judgment whether it shows the animus or  
16 not.

17 MR. PATRICK: What weight it's given is a matter  
18 of judgment, guided by the precedents of this Court, but  
19 whether it relates has been resolved by this Court.  
20 That's what Arlington Heights is about. Arlington Heights  
21 says --

22 QUESTION: I take it, can be in any way related,  
23 means whether it has anything to do with as a factual  
24 matter.

25 MR. PATRICK: That's right, and Arlington

1 Heights says that it does have something to do with the  
2 determination about whether there was or was not  
3 purposeful discrimination.

4 Legislative or administrative history at 268 of  
5 the Arlington Heights opinion was specifically noted and,  
6 indeed, the Rogers v. Lodge case states that that  
7 evidence, evidence of this very kind, bears heavily on the  
8 issue of purposeful discrimination, is, indeed, important  
9 evidence of purposeful exclusion.

10 I'd like to reserve the balance of my time for  
11 rebuttal, if I may.

12 QUESTION: Very well, Mr. Patrick.

13 MR. PATRICK: Thank you.

14 QUESTION: Mr. Borkowski, we'll hear from you.

15 ORAL ARGUMENT OF JOHN W. BORKOWSKI

16 ON BEHALF OF THE APPELLANTS PRICE, ET AL.

17 MR. BORKOWSKI: Mr. Chief Justice, and may it  
18 please the Court:

19 I'd like to start with the question Justice  
20 Scalia just asked about footnote 18, because that shows  
21 very clearly, I think, what has been going on in Bossier  
22 Parish.

23 The evidence that the court didn't look at that  
24 dealt with the board's exclusion, admitted exclusion of  
25 blacks from educational policy issues. The court had

1 ordered that a committee be established to allow blacks to  
2 have an opportunity for input into school board issues.  
3 This is the kind of nonresponsiveness, the kind of  
4 exclusion that is exactly what happened in the  
5 redistricting process.

6 QUESTION: Well, if we're -- if you're going to  
7 get into the sort of detail that you say Arlington Heights  
8 requires us to get into, I would think that it would be  
9 important to know whether the school board's failure to  
10 maintain a biracial committee was the result of hostility  
11 to the idea, neglect, maybe unable to have the funds,  
12 maybe just got lost in the shuffle.

13 In other words, just saying it failed to  
14 maintain a biracial committee, if we're going to get into  
15 the sort of textual detail that Arlington Heights says,  
16 you have to know more about it than that.

17 MR. BORKOWSKI: That's absolutely right, and the  
18 facts on this record are that the board admitted in the  
19 direct testimonies of Mr. Musgrove and Mr. Myrick, the two  
20 board members who testified, that when this committee  
21 started getting into educational policy issues, they  
22 disbanded, because they did not want this committee having  
23 a role in it.

24 QUESTION: Well, was the committee set up to  
25 deal with educational policy issues?



1 MR. BORKOWSKI: Yes, it was. The consent decree  
2 established it for that purpose, and the representations  
3 to the contrary, as we point out in our reply brief, in  
4 the appellee's brief, are simply false, and the record  
5 bears that out. The --

6 QUESTION: And your position is that all these  
7 matters and many others like them must become a part of a  
8 section 5 case and must be resolved under section 2  
9 standards before there can be -- the preclearance decision  
10 can be made?

11 MR. BORKOWSKI: These facts only become relevant  
12 in a purpose determination. Had the board come forward  
13 and not -- and been able to show legitimate reasons, and  
14 there were not these -- not this pattern there, this  
15 evidence wouldn't come in. This is an unusual case. In  
16 this purpose determination these factors have to be  
17 considered. Justice O'Connor --

18 QUESTION: Well, but I thought there were two  
19 points. One is that it may be relevant to purpose. The  
20 other is that there must be a specific ruling on whether  
21 there is or is not a section 2 violation. Don't you  
22 have -- don't you make both arguments here?

23 MR. BORKOWSKI: I'm focusing here on the purpose  
24 argument only, and Justice O'Connor asked whether the  
25 Arlington Heights standard was the standard for section 5,

1 and in Pleasant Grove even the dissenters, who did not  
2 find discriminatory purpose, cited Arlington Heights as  
3 the proper standard to apply, and decisions that this  
4 Court has affirmed -- Busbee v. Smith and Port Arthur --  
5 also apply to Arlington Heights, and it's the  
6 constitutional standard, and -- so I'm just talking at  
7 this point about the purpose argument.

8 All of these factors under Arlington Heights are  
9 relevant to showing discriminatory purpose, and the court  
10 erred in excluding it.

11 As Justice Scalia asked, how do we know that the  
12 court did this? Well, the court said we will not permit  
13 section 2 evidence to prove discriminatory dis --

14 QUESTION: Where are you reading from, Mr.  
15 Borkowski?

16 MR. BORKOWSKI: Twenty-four a, in the appendix  
17 to the jurisdictional statement. On 23a the court said we  
18 must -- it's argued that we must consider --

19 QUESTION: Whereabouts on 23a, so we can follow  
20 you when you read.

21 MR. BORKOWSKI: On 23a and 24a, the court at  
22 three different times says that it's not going to consider  
23 this evidence.

24 QUESTION: Well, point out at least one of them,  
25 will you?

1 MR. BORKOWSKI: Twenty-three a, at the beginning  
2 of the first paragraph, we -- it's argued that we must  
3 still consider evidence of a section 2 violation as  
4 evidence of a discriminatory purpose under section 5. We  
5 again disagree.

6 At the bottom of that paragraph, and Miller  
7 forecloses the permitting of section 2 evidence in a  
8 section 5 case, and then, at the end of that section, in  
9 24a, we will not permit section 2 evidence to prove  
10 discriminatory purpose under section 5.

11 Judge Kessler, in dissent, in footnote 4 --

12 QUESTION: Well, excuse me. I took that --  
13 evidence of a violation, I took that to mean evidence that  
14 a violation existed, rather than evidence which could be  
15 used to show a violation for the one could be used to show  
16 a violation for the other.

17 I took that to mean, we reject the notion that  
18 you can come in and say, the district is in violation of  
19 section 2, and you quarrel with that statement, too. You  
20 would allow a section 2 violation to be brought in.

21 MR. BORKOWSKI: Yes.

22 QUESTION: What we're discussing here is whether  
23 evidence that would go to show a violation may be brought  
24 in, and I don't see this as contradicting that.

25 MR. BORKOWSKI: Well, there are three different

1 statements, and one of the statements that -- the  
2 statement you referred to could be interpreted that way,  
3 but Judge Kessler in dissent says to the -- says in  
4 footnote 4 on page 42a that the majority is not  
5 considering this evidence, and the majority never says it  
6 is.

7 If you look at the evidence the majority  
8 analyzes, it only analyzes two types of evidence, and  
9 doesn't look at all sorts of evidence.

10 You asked what was excluded. The fact that the  
11 board's plan fractures black neighborhoods, the same  
12 neighborhoods that the school board members consciously  
13 kept together in drawing 75-percent black school  
14 attendance boundaries were fractured by the plan. That's  
15 a -- those are stipulated, unrebutted facts on this record  
16 that appear nowhere in the majority's discussion of  
17 discriminatory intent, because they would also be relevant  
18 to section 2.

19 There are communities of interest that our  
20 clients have and other black voters in Bossier Parish have  
21 that are established by the testimony. That is nowhere  
22 discussed in the majority's opinion. The -- what this  
23 Court has called the inexorable zero, the fact that no  
24 blacks have ever been elected to the school board, is  
25 nowhere discussed in the analysis of the board's purpose,

1 and we think these -- this kind of evidence cannot  
2 logically be excluded just because it's also relevant to a  
3 section 2 --

4 QUESTION: Well, when you say excluded, you mean  
5 the court may not fail to consider it.

6 MR. BORKOWSKI: Yes. I'm sorry, I misspoke  
7 there.

8 All of this evidence is stipulated facts, is  
9 testimony admitted into the record before this Court.  
10 It's just not considered in the majority opinion.

11 QUESTION: Did -- isn't mentioned in the  
12 majority opinion. Suppose the court considered it but  
13 didn't mention it in its opinion. Is it -- is the  
14 judgment invalid because it was not mentioned in the  
15 opinion?

16 MR. BORKOWSKI: No.

17 QUESTION: I mean, there are two different  
18 points. Number 1 is that the court didn't even consider  
19 it, and if I agree with your interpretation of the  
20 language we were just discussing, then you would have  
21 established that the court didn't even consider it, but  
22 arguably the court could have considered it but not have  
23 thought it germane enough or significant enough to be  
24 mentioned in its opinion. Would that also be a violation?

25 MR. BORKOWSKI: I don't believe it would be a



1 violation per se simply not to mention evidence that is  
2 considered. The point here is that if the court actually  
3 did consider this evidence, which in every category of  
4 evidence in Arlington Heights shows discriminatory  
5 purpose, it could not have reached the conclusion that it  
6 reached.

7 As Judge Kessler said in dissent, this is -- the  
8 evidence is far from being equally convincing on either  
9 side. If you look at all of the stipulated and unrebutted  
10 evidence, this is not a close case.

11 The problem here with the majority's approach,  
12 and the problem in -- if this Court would affirm the  
13 majority's decision, is that it would effectively  
14 eviscerate the purpose prong of section 5.

15 It would mean that the only kind of  
16 discriminatory purpose that would be reachable under  
17 section 5 would be publicly admitted or covertly tape  
18 recorded discriminatory purpose, because every other  
19 category of evidence that this Court has said in Arlington  
20 Heights requires a sensitive inquiry is here.

21 QUESTION: So what would you say is the  
22 instruction, on your view of this case, that the district  
23 court should be given were we to remand? We'd say,  
24 district court, you did wrong, and this is what you should  
25 do.

1           MR. BORKOWSKI: I believe that on this record  
2 the Court should not -- should simply remand with  
3 instructions that preclearance be denied, because the  
4 record here overwhelmingly establishes discriminatory  
5 purpose. There's no way, unless --

6           QUESTION: But if we don't agree with you on  
7 that and we think that the first shot, anyway, should  
8 be -- or the second -- done by the district court, what  
9 then?

10           MR. BORKOWSKI: Then I would say that you would  
11 have to remand with instructions to apply Arlington  
12 Heights and to look at all of the evidence that this Court  
13 in the voting context, in section 5 cases, in school  
14 cases, in all cases where intent is an issue, to look at  
15 that evidence in all of those categories, keeping in mind  
16 that the burden of proof is on the school board here.

17           There was also evidence that the court  
18 considered that the court offered its own explanations  
19 for, which we cite in our briefs as another legal error.  
20 The only evidence, contemporaneous, direct evidence of the  
21 board's intent are admissions that tend to show  
22 discriminatory purpose.

23           There are no contemporaneous minutes offering  
24 nonracial reasons for why the board did what it did.  
25 There's no legislative history indicating nonracial

1 reasons. There are statements that some board members are  
2 hostile to black --

3 QUESTION: Thank you, Mr. Borkowski.

4 Mr. Carvin, we'll hear from you.

5 ORAL ARGUMENT OF MICHAEL A. CARVIN

6 ON BEHALF OF THE APPELLEES

7 MR. CARVIN: Mr. Chief Justice, and may it  
8 please the Court:

9 Let me begin by focusing on the standard that  
10 the district court actually did apply in assessing the  
11 evidence.

12 Appellants would have this Court believe that  
13 the district court had in front of it a body of evidence  
14 that it considered probative to the question of purpose,  
15 and it sifted through that evidence and threw out all the  
16 evidence that it also thought was relevant to section 2,  
17 but of course the district court did not say that, and did  
18 not do that.

19 QUESTION: Well, my difficulty --

20 MR. CARVIN: What -- excuse me.

21 QUESTION: My -- I'm sorry. My difficulty with  
22 that argument is -- goes to a statement which the court  
23 made back on 23a, which we were referring to a moment ago,  
24 in the appendix. Do you have that handy?

25 MR. CARVIN: Yes, I do.

1 QUESTION: Okay. I will agree that some of the  
2 court's statement about what it was doing with evidence  
3 perhaps were ambiguous and lent themselves to your  
4 interpretation, but at the bottom of the page the court  
5 quotes from --

6 QUESTION: Twenty-three a?

7 QUESTION: Yes, page 23a. The court quotes from  
8 a panel opinion of a different panel but at the same  
9 court, and this is what it says:

10 As the panel noted, the court in Miller  
11 reaffirmed that the purpose prong of section 5 must be  
12 analyzed within the context of section 5's purpose, which  
13 has always been to ensure that no voting procedure changes  
14 would be made that would lead to a retrogression in the  
15 position of racial minorities.

16 Now, it seems to me that the court is there  
17 making it clear that the only purpose evidence it would  
18 consider was evidence of purpose to effect a  
19 retrogression, as opposed to a broader purpose to  
20 discriminate. Isn't that fairly clear?

21 MR. CARVIN: No, it's not, Your Honor.

22 QUESTION: Then explain that.

23 MR. CARVIN: First of all, the case he is citing  
24 from did not -- was making the point that in analyzing  
25 purpose you must look at the limited purpose of section 5

1 and not get into these additional section 2 issues that  
2 the Justice Department had urged upon the court in Texas  
3 and was also urging upon the court here.

4 But more directly to answer your question, of  
5 course, it was stipulated in this case that there was no  
6 retrogressive effect of the plan, so under your  
7 understanding of the district court opinion, the district  
8 court would have only been looking at, at did they have a  
9 purpose to effect a retrogression? This would have been a  
10 very short opinion indeed if that had been its analysis.

11 It did not look at the purpose of the new plan  
12 compared to the status quo ante. It looked at the purpose  
13 of the new plan as compared to the maximization  
14 alternative proposed by the NAACP.

15 The plan adopted had no black majority  
16 districts. The NAACP plan had two black majority  
17 districts. The district court spent its entire opinion  
18 analyzing, did the board do that -- it's decision because  
19 of its negative impact on minority voters or in spite of  
20 it? Did it have legitimate nondiscriminatory motives for  
21 rejecting the NAACP plan, or was it motivated by a racial  
22 reason?

23 QUESTION: Then why did it quote what I just  
24 read?

25 MR. CARVIN: Again --



1 QUESTION: I mean, it doesn't -- the quotation  
2 doesn't seem to make any sense on your theory of the  
3 court's view of purpose.

4 MR. CARVIN: No, but in isolation it may not,  
5 but the context is this, Your Honor. You have five  
6 section 5 courts who were trying to analyze why did the  
7 submitting jurisdiction make a change? What was the  
8 purpose behind that change? And they are examining all  
9 the circumstantial and direct evidence relating to the  
10 change.

11 The Justice Department in all five of those  
12 cases and here says, don't just look at what was  
13 motivating the board at the time. We also want you to  
14 consider all of this additional section 2 evidence, as  
15 they're arguing here. We want you to consider racial bloc  
16 voting in prior elections. And the district courts in  
17 section 5 cases have consistently responded to the Justice  
18 Department, section 5 has a much more limited purpose.

19 QUESTION: Well, what is your position here? Is  
20 it your position here that the only purpose that is  
21 relevant under section 5 is purpose to cause  
22 retrogression, as distinct from purpose to discriminate by  
23 effecting a purposeful dilution?

24 MR. CARVIN: Oh, no. No, not at all. I think  
25 that decision, the Court's decision in Richmond and

1 Pleasant Grove has already decided that issue and, indeed,  
2 since it was stipulated that it didn't even have the  
3 effect of retrogression, you can obviously assume they  
4 didn't have the purpose to retrogress, and this would have  
5 been a one-paragraph opinion.

6 QUESTION: But there could have been a purpose  
7 to dilute.

8 MR. CARVIN: Yes. That's the whole point.

9 QUESTION: Yes.

10 MR. CARVIN: Even though you're not making  
11 things worse. We can conceive of circumstances where  
12 there's a fully reasonable alternative put in front of you  
13 that preserves black concentrations pursuant to  
14 traditional districting principles, but nonetheless,  
15 because you are a racist school board you say, no, we're  
16 not going to do that.

17 QUESTION: So if everybody agrees on that, if  
18 everybody agrees that the purpose is really the purpose to  
19 cause discrimination, not just the purpose not to  
20 retrogress, if everybody agrees at least sometimes a lot  
21 of this section 2 evidence in this case would be relevant,  
22 if not dispositive -- not necessarily dispositive but  
23 relevant to showing that, and all we're arguing about is  
24 how ambiguous the district court's opinion is, why don't  
25 we just send it back to the district court to work it out

1 and say, be clear, take it into account and do it?

2 MR. CARVIN: There is no dispute as to what the  
3 district court did. Appellants have now changed their  
4 opinion as to the legal standard applying.

5 Let me proceed in two steps. The district  
6 court, in analyzing whether or not two nonretrogressive  
7 plans reflect discriminatory purposes, compares the  
8 maximizing alternative to the plan adopted and again asks,  
9 do we have a legitimate, nondiscriminatory purpose? There  
10 is an impact here. One's got black majority districts,  
11 one does not.

12 Now, what the appellants are asking the district  
13 court to do is, after they've figured out whether that  
14 impact is motivated by a discriminating purpose, go ahead  
15 and analyze racial bloc voting.

16 Well, what would that show you? All racial bloc  
17 voting is relevant to is whether the black majority  
18 districts have an impact.

19 If you have no racial bloc voting, if you have  
20 no history of discrimination that currently excludes  
21 blacks, then there's no difference, as this Court noted in  
22 Johnson v. DeGrandy, between white majority districts and  
23 black majority districts. Blacks can be elected in both  
24 districts.

25 So if the district court had gone on this detour

1 that appellants insist they -- insist it do, and agreed  
2 with them entirely, it would have returned to precisely  
3 the place it started, which is, yes, the NAACP plan, the  
4 failure to adopt it has an impact, but the relevant  
5 question under section 5 is whether that was motivated by  
6 a discriminatory purpose.

7 You see, all of the confusion comes here is  
8 because they keep quoting cases where plaintiffs, minority  
9 plaintiffs have the burden and, of course, in section 5  
10 the burden is reversed.

11 So yes, in Rogers v. Lodge and Gingles and all  
12 of those cases, plaintiffs must prove racial bloc voting.  
13 They must prove that you can create a compact black  
14 majority district, and then they must show that the  
15 failure to do so has an effect, and as Justice Brennan  
16 noted quite clearly in Gingles, it only has an effect if  
17 there is racial bloc voting.

18 So that is plaintiff's burden and, if they had  
19 the burden in the court below, they would have had to show  
20 that, but we had the burden, and we were making a much  
21 simpler argument. We were saying, fine, the plan has an  
22 impact, but that's not the reason it did it -- didn't --  
23 took the police jury plan over the NAACP plan. We took  
24 the police jury plan over the NAACP plan because the NAACP  
25 plan clearly and irretrievably violated State law.

1 QUESTION: But this other evidence not only  
2 shows impact, it also shows what you might call  
3 disposition. Doesn't the evidence of a violation on  
4 racial grounds of section 2 show that you're talking about  
5 people here who are likely to discriminate on the basis of  
6 race --

7 MR. CARVIN: Oh, I --

8 QUESTION: -- and isn't that relevant to the  
9 section 5 determination?

10 MR. CARVIN: Your Honor, again, as appellants  
11 have correctly pointed out, the board was aware of the  
12 impact of this plan. I mean, they can count. They knew  
13 that the NAACP plan had two black majority districts and  
14 their plan had none. Nobody's disputing that they were  
15 aware of the impact of this plan.

16 QUESTION: No, but the question goes to --

17 QUESTION: I'm not talking about awareness.

18 MR. CARVIN: Yes, but -- okay.

19 QUESTION: I'm talking about intent.

20 MR. CARVIN: Right.

21 QUESTION: I'm talking about disposition.

22 MR. CARVIN: Right.

23 QUESTION: I'm talking about the character of  
24 the people who made the decision.

25 MR. CARVIN: And how would that inquiry be aided



1 by looking at regression analysis of racial elections that  
2 was done 3 years after the board's decision? They brought  
3 in an expert to go through and produce this evidence of  
4 racial bloc voting which, by the way, it failed to produce  
5 and, of course, this plan has elected two black people --

6 QUESTION: Well, I suppose the answer is that  
7 people haven't changed that much over the course of 3  
8 years.

9 MR. CARVIN: Well, I think --

10 QUESTION: Do you dispute the fact that evidence  
11 of bloc voting, which, in fact, is evidence which  
12 discloses an intent, is irrelevant --

13 MR. CARVIN: No.

14 QUESTION: -- to evidence of intent under  
15 section 5?

16 MR. CARVIN: No. Again, it is not irrelevant,  
17 particularly when plaintiffs have a burden, but it adds  
18 nothing to what --

19 QUESTION: You're saying it was just cumulative,  
20 is that it?

21 MR. CARVIN: It was superfluous and cumulative  
22 because racial bloc voting only tells you, again, whether  
23 black majority districts have an impact.

24 QUESTION: So -- but if I may just --

25 MR. CARVIN: Sure.

1 QUESTION: -- get clear on this, it would have  
2 been perfectly proper for the court to say, we will  
3 consider this evidence for the section 5 purpose issue.  
4 That would have been legally correct.

5 MR. CARVIN: Oh, sure, and remember the issue  
6 here is whether the court committed legal error.

7 QUESTION: Did the court ever say that the  
8 reason it was keeping it out was that it was superfluous  
9 and cumulative?

10 MR. CARVIN: It said, I am considering evidence  
11 that is relevant to purpose. No, Your Honor, it didn't  
12 say what it's implicit assumptions were, just like this  
13 Court in Miller.

14 This Court in Miller analyzed a section 5  
15 purpose case, and it compared the legitimate  
16 nondiscriminatory reasons for adopting the plan with less  
17 majority black districts than the plan with more majority  
18 black districts. The Justice Department in that brief  
19 urged upon them to -- in this Court to independently  
20 consider the stark evidence of racial bloc voting in  
21 Georgia and the history of discrimination and all those  
22 sorts of things.

23 Now, the Court didn't do that because, like the  
24 court below, it assumed that --

25 QUESTION: Well --

1 MR. CARVIN: -- the absence of the majority  
2 districts had an impact.

3 QUESTION: Mr. Carvin, I just don't think the  
4 court's opinion on page 23a is consistent with what you're  
5 saying.

6 MR. CARVIN: Well --

7 QUESTION: Go up to the top of that first full  
8 paragraph.

9 MR. CARVIN: Right.

10 QUESTION: The court summarizes the argument  
11 that it's responding to.

12 Defendant argues that even if we decide that a  
13 section 2 action cannot be brought in a section 5  
14 preclearance proceeding, we must still consider evidence  
15 of a section 2 violation as evidence of discriminatory  
16 purpose under section 5. Again, we disagree. As we have  
17 said, the statutory language sets forth differing  
18 standards for the two sections.

19 Isn't that, when read in relation to the quote  
20 that I started from, the bloc vote from the earlier  
21 opinion, isn't that a pretty clear indication that what  
22 the court was finding was, or assuming was, not that this  
23 evidence was cumulative or superfluous, but that it was  
24 irrelevant?

25 MR. CARVIN: Well, it --

1 QUESTION: And you have conceded that it was  
2 relevant.

3 MR. CARVIN: Well -- well, but in that technical  
4 sense, as this Court has already pointed out, the court  
5 didn't rule it was irrelevant. It admitted it into  
6 evidence, and --

7 QUESTION: Well, it says the two sections have  
8 different purposes, and the argument was that you must  
9 consider the evidence that might go to section 2 for  
10 section 5 purpose, and the court says we disagree.

11 MR. CARVIN: Right. You must still consider  
12 evidence of a section 2 violation.

13 Now, that means that section 5 courts trying to  
14 figure out the purpose of this discrete change must engage  
15 in the amorphous and very complicated analysis of  
16 whether -- not, the change is purposefully discriminatory,  
17 but whether the underlying electoral system has the result  
18 of discriminating. It therefore must analyze racial  
19 bloc --

20 QUESTION: But that is not what the court said.

21 MR. CARVIN: Yes --

22 QUESTION: The court says, these two sections  
23 have different purposes.

24 QUESTION: Let Justice Souter finish his  
25 question --

1 MR. CARVIN: Sorry.

2 QUESTION: -- before you answer, Mr. Carvin.

3 QUESTION: It says, these two sections have  
4 different purposes.

5 MR. CARVIN: And, of course, they do.

6 QUESTION: They do, but they also have a purpose  
7 in common, don't they --

8 MR. CARVIN: Sure.

9 QUESTION: -- because intent to cause dilution  
10 is relevant under section 2 and under section 5.

11 MR. CARVIN: Absolutely.

12 QUESTION: And doesn't the court's explanation  
13 indicate that that's not what the court thought?

14 MR. CARVIN: If the court had said, we are not  
15 going to consider evidence that is relevant to both  
16 section 2 and section 5, you would be correct. But what  
17 the court said was, we'll consider evidence that's  
18 relevant to section 5 but not relevant only to a section 2  
19 violation.

20 How do the two statutes differ? One has a  
21 purpose standard, and one has a result standard. Some  
22 evidence of section --

23 QUESTION: No, they both have purpose standards.

24 MR. CARVIN: Yes, they both have that in common,  
25 but how do they differ?



1           They differ because section 2 can be violated  
2 wholly without regard to purpose and, therefore, the  
3 evidence for a section 2 violation has been consciously  
4 constructed to focus the court's inquiry not on the  
5 purpose for adopting this plan but on the results of the  
6 system, racial bloc voting and those sorts of things, and  
7 it was that subset of evidence that the court clearly said  
8 was the only evidence it wasn't --

9           QUESTION: But on your own argument, as I  
10 understand it, there was an error there, because evidence  
11 of racial bloc voting would indeed go to purpose, wouldn't  
12 it?

13           MR. CARVIN: The error has -- no.

14           QUESTION: Didn't -- I thought you agreed that  
15 that was so --

16           MR. CARVIN: No.

17           QUESTION: -- and that the reason it was kept  
18 out was cumulateness.

19           MR. CARVIN: The argument was, in that court and  
20 this Court --

21           QUESTION: What is your position? Do you  
22 think -- you agree, don't you --

23           MR. CARVIN: We --

24           QUESTION: -- that evidence of racial bloc  
25 voting would be relevant evidence under the purpose prong

1 of section 5, don't you?

2 MR. CARVIN: It would be relevant but  
3 superfluous. Therefore, what section 5 courts should do  
4 is not exclude it as a matter of law, but pay attention to  
5 it only if it furthers the inquiry.

6 What appellants are asking this Court to do is  
7 to rule as a matter of law that they must always consider  
8 racial bloc voting, and my question again is, how does  
9 that further the analysis?

10 You have just gone through a comparison of a  
11 plan that you assume is better for black voters compared  
12 to one that you have assumed is not good for black voters,  
13 and you've found it is legal because it's not motivated by  
14 a discriminatory purpose.

15 Now, you could spend 20 or so pages discussing  
16 the extraordinarily voluminous evidence showing that,  
17 indeed, plans with black majority districts are better for  
18 black voters, but I don't think that this Court as a  
19 matter of law should rule that section 5 courts must  
20 engage in that sort of thing.

21 QUESTION: Well, what do we do if we're truly,  
22 at the end of the day, uncertain what it is the district  
23 court really excluded from consideration, if it's unclear  
24 to us?

25 MR. CARVIN: I think --

1 QUESTION: Don't we have to remand?

2 MR. CARVIN: Your Honor, I had understood this  
3 Court's rule to be that ambiguities would be resolved in  
4 favor of district courts. Rogers v. Lodge is a perfect  
5 example of that.

6 Rogers v. Lodge did not apply this Court's  
7 subsequent decision in Mobile v. Bolden, but the Court did  
8 a very searching analysis and said, could the district  
9 court have applied the purpose test under Mobile v.  
10 Bolden, and therefore it gave it the benefit of the doubt.

11 I would submit, however, in the context, and  
12 given the language, that this Court did not make the  
13 ruling that appellants said. I --

14 QUESTION: May I ask you a question?

15 MR. CARVIN: Sure.

16 QUESTION: I think I understand your theory, and  
17 your argument's been very helpful to me, I might say. But  
18 say there is in the record evidence that they drew  
19 boundary lines to segregate blacks when they were working  
20 out school districts and just the opposite kind of lines  
21 when they were doing voting districts. Under your  
22 argument, that would be relevant and should have been  
23 considered?

24 MR. CARVIN: Yes, Your Honor, of course.

25 QUESTION: Yes. Because that goes to purpose.

1 MR. CARVIN: Of course.

2 QUESTION: And if there's evidence in the record  
3 that that happened, and there's nothing -- no mention of  
4 it in the opinion, doesn't that lend some support to the  
5 view that the court took a different line of reasoning  
6 than you're advocating?

7 MR. CARVIN: Your Honor, if there was any  
8 evidence of fracturing in this case, I think that would  
9 not be my reasonable inference. There was no evidence of  
10 fracturing based -- Your Honor, if they had fractured  
11 black concentrations in Bossier Parish to create -- to  
12 fail to create the black majority districts, then  
13 obviously appellants' job would be real easy. All they  
14 would have to do is re -- undo the fracture, and redraw  
15 the lines to create the black majority districts.

16 But we know that's not what occurred because if  
17 you look at the maps, no one redrew --

18 QUESTION: But let me interrupt you with one  
19 other point there. I don't think our question is whether  
20 the court should have accepted the other proposed map. I  
21 agree with you, that isn't it. The question is whether it  
22 was correct to adopt the plan it did adopt.

23 MR. CARVIN: Right --

24 QUESTION: Yes.

25 MR. CARVIN: -- and the appellants try and make

1 something very sinister about the adoption of the police  
2 jury plan. The consistent, contemporaneous evidence has  
3 been that they rejected the NAACP plan because it violated  
4 State law, and they adopted the police jury --

5 QUESTION: But Mr. Carvin, this -- clarify one  
6 thing about what you call the NAAC plan that was rejected.  
7 I didn't think that plan was put forward as a rival to  
8 some other plan. This case is not like the one we just  
9 heard in that regard. I thought that plan was just put  
10 forward to show that it would be possible to create  
11 minority districts, not that this was a finished plan that  
12 was a rival to some other plan.

13 MR. CARVIN: Well, whether it was a work in  
14 progress or a final plan, the point is that it is  
15 stipulated that it is impossible to create even a single  
16 black majority district without splitting a precinct, and  
17 it is also quite clear from Louisiana --

18 QUESTION: But splitting a precinct is something  
19 that even the jury -- the -- whatever it's called, the  
20 police jury did. Not terribly many, but they did for  
21 their plan, didn't they?

22 MR. CARVIN: Yes, and appellants have confused  
23 this issue, and it's very important that the Court be  
24 clear on it.

25 The police jury had no power under State law to



1 split any precincts. It was a facial violation for the  
2 police jury to split a precinct. It was a facial  
3 violation for the board to split a precinct. That is on  
4 joint appendix at 277. The law could not be clearer under  
5 Louisiana.

6 QUESTION: But you get permission to do it.

7 MR. CARVIN: No. No.

8 QUESTION: Well then, how was it done?

9 MR. CARVIN: Because from April 1, '91 through  
10 May 15, 1991 police juries can split precincts. The board  
11 here asked to work with the police jury at that time so  
12 they could split the precincts in April and May of 1991.  
13 That's stipulated. The police jury rejected the overture.

14 After May 15, 1991, it was impossible for the  
15 police jury to split precincts or the board to split  
16 precincts, and that is because that window of opportunity  
17 that the State legislature had consciously given to police  
18 juries so they could account for the '90 redistricting was  
19 now gone.

20 QUESTION: Where is that in the joint appendix?

21 You gave a page number.

22 MR. CARVIN: Yes.

23 QUESTION: I didn't write it down.

24 MR. CARVIN: That's joint appendix 277, Justice  
25 Scalia, and it says, notwithstanding any other provision

1 of the law, the precinct boundaries shall not be divided,  
2 abolished, consolidated, or the boundaries otherwise  
3 changed until after December 31, 1992.

4 Now, could the board have waited until after  
5 December 31, 1992 to do its redistricting as appellants  
6 contend? The answer to that is found at the joint  
7 appendix on page 65.

8 The United States' own chronology of events  
9 states quite explicitly at the top of 65, 12/31/92 -- of  
10 course, the same date -- date under Louisiana law by which  
11 school boards must reapportion.

12 So during the time that the school board was  
13 legally obliged to reapportion, the police jury and the  
14 board were legally prohibited from splitting a single  
15 precinct.

16 That law is not, unfortunately, in the joint  
17 appendix, but it is Louisiana Revised Statutes at  
18 17:71.5A.

19 QUESTION: Is that law consistent with one-  
20 person-one-vote requirements, do you think?

21 MR. CARVIN: Your Honor, because of the window  
22 of opportunity. You see, the logic of the law is this.  
23 You get --

24 QUESTION: I'm sorry, I don't understand. Is  
25 such a State law consistent with the requirements of one

1 person, one vote in drawing districts?

2 MR. CARVIN: I took your question to mean, could  
3 they make adjustments for the 1990 census, but I may be  
4 misunderstanding --

5 QUESTION: Well, I'm asking, this Court has had  
6 several opinions that have required the utilization of the  
7 principle of one person, one vote in districting for  
8 whatever purpose, if it's for voting, a police jury or a  
9 school board that votes, and so forth, so is it consistent  
10 with that principle for a State law to say, you can't  
11 ignore a precinct boundary? What if you have to in order  
12 to --

13 MR. CARVIN: Oh, in order to -- I now  
14 understand. In order to achieve --

15 QUESTION: -- draw equal districts and achieve  
16 that requirement?

17 MR. CARVIN: Right, but there was no violation,  
18 I don't believe, of the one-person-one-vote constitutional  
19 standard.

20 QUESTION: I'm asking, if it were, do you think  
21 that State law could prevail?

22 MR. CARVIN: Oh, I believe there's an exception  
23 in the law for boards with different numbers of members  
24 than police juries to -- they may split a precinct to come  
25 within plus or minus five in terms of ideal population

1 deviation, but there was no argument --

2 QUESTION: Has this Court said plus or minus  
3 five is okay?

4 MR. CARVIN: I thought Mahan v. Howe used that  
5 as even just a presumptive guideline. In congressional  
6 redistricting you must be much clearer.

7 I had understood this Court's decisions in Mahan  
8 and others to give local and State jurisdictions much  
9 broader discretion. As long as within -- it was within --  
10 roughly within 10 percent, then everything was okay, and  
11 even -- I think Mahan went to about 16.4, and they did  
12 that to preserve the town boundary and here, so if you  
13 have to preserve a precinct boundary I think you'd also be  
14 okay under law, now that I understand your question,  
15 Justice O'Connor.

16 QUESTION: Why doesn't your -- your argument,  
17 which is a very good argument as to why there was no  
18 purpose that violated section 5, not show -- in order to  
19 see whether you're right or not we ought to introduce all  
20 the other evidence. I mean --

21 MR. CARVIN: Well --

22 QUESTION: -- on the other side they say that  
23 here are all these people on this board, which at that  
24 time had had only a black member for a very short period  
25 of time. They didn't want the police jury district

1 because they'd have to run against each other.

2 MR. CARVIN: Mm-hmm.

3 QUESTION: And they didn't want the police  
4 district for some reasons that then later on they just  
5 ignored, and what happened in between? What happened in  
6 between was that the NAACP got busy and began to talk  
7 about a more proportionate system, so why isn't whether  
8 there could have been a more proportionate system or had  
9 to be a more proportionate system highly relevant?

10 MR. CARVIN: It is highly relevant. The court  
11 looked at the NAACP as an alternative, and then asked  
12 itself the question, the proportionate plan, was this  
13 alternative objectively reasonable, and was the board's  
14 rejection of it motivated by discriminatory purpose, and  
15 in doing so, just to eliminate any ambiguity on this, it  
16 went through precisely the analysis that this Court  
17 articulated in Arlington Heights.

18 It did not cite Arlington Heights by name, I  
19 agree. The court had noted earlier on in its opinion  
20 citing cases where minority plaintiffs have the burden  
21 makes it confusing when you're dealing with a section 5  
22 case where, of course, the burden is on the other side, so  
23 it cited this Court's voting rights cases of City of  
24 Richmond and McCain v. Lybrand, the purpose cases under  
25 section 5.



1           But if I could briefly go through the Arlington  
2 Heights factors, did it look at the specific sequence of  
3 events?

4           There is a heading in the court's opinion that  
5 says, we'll now look at the specific sequence of events.  
6 Did it look at the contemporary statements of the affected  
7 board members? It spends about two pages walking through  
8 what it ultimately concluded were these ambiguous  
9 statements by other board members.

10           QUESTION: Mr. Carvin, I take it from what you  
11 said that you do accept that Arlington Heights is a  
12 relevant precedent.

13           MR. CARVIN: Sure.

14           QUESTION: Right, so you think that it was just  
15 so understood that the district court didn't need to  
16 mention it.

17           MR. CARVIN: Your Honor, to be candid, I don't  
18 think what people look at, what district courts look at in  
19 discriminatory purpose cases is a very complicated  
20 inquiry. I mean, I think they looked at the direct and  
21 circumstantial evidence of, why did the board do this, and  
22 do we believe them, and is it objectively reasonable?

23           QUESTION: The factors of Arlington Heights are  
24 not so arcane. If you asked somebody on the street, what  
25 would you look at, he'd probably come up with the same

1 things.

2 MR. CARVIN: So I really must insist that the  
3 appellants here are really seeking to elevate form over  
4 substance. They're seeking to require district courts to  
5 recite the blazingly obvious. We're now looking at the  
6 black majority district, and we're looking at the other  
7 plan. The black majority plan, if it's not chosen, has an  
8 impact.

9 The court didn't do that in Miller. I don't  
10 know of any purpose case that does --

11 QUESTION: If the appellants' argument is that  
12 the findings were clearly erroneous because there was so  
13 much other evidence pointing in the other direction, that  
14 isn't requiring the district court to put its opinion in  
15 some sort of procrustean bed. That's an ordinary clearly  
16 erroneous argument.

17 MR. CARVIN: Oh, sure, and -- but I don't think  
18 they think they can win the clearly erroneous argument,  
19 because no race-blind actor would have behaved in any way  
20 different from this board.

21 Again, the NAACP plan violated State law. The  
22 police jury plan did not. Even assuming there was this  
23 loophole that appellants talked about, you could only make  
24 the NAACP comply with State law by going to the police  
25 jury, taking some affirmative steps.

1           The argument to the police jury for complying  
2 with State law would have been objectively irrational. It  
3 would have been, we'd now like you to create 65 additional  
4 precincts in a district with 56 precincts.

5           No rational person would have taken the NAACP  
6 plan if you were blind to the racial composition, so their  
7 clearly erroneous case reduces to the proposition that  
8 it's not plausible to believe that this board did the only  
9 rational thing for rational reasons. You must conclude,  
10 as a matter of law, that this board did the rational  
11 thing for a racial purpose.

12           I concede that that is conceivable, but I don't  
13 think it's grounds for finding the district court's  
14 contrary conclusion clearly erroneous, particularly since,  
15 again, it was a facial violation.

16           QUESTION: Why was it rational to set up school  
17 districts with some districts that had a few schools,  
18 several schools, and some districts that had no schools at  
19 all? It just seems a very odd kind of a school  
20 districting.

21           MR. CARVIN: Your Honor, school districts  
22 represents parents and children, they don't represent  
23 buildings. It was never a redistricting criteria in  
24 Bossier Parish to have a school building in each district.  
25 Mrs. Jackson's testimony below was that under the 1980

1 plan, the old plan, she did not have a building in her  
2 district.

3 It is stipulated that well before the NAACP plan  
4 ever came into existence they did not provide their  
5 cartographer, Mr. Joiner, with school attendance zones,  
6 so --

7 QUESTION: But I thought that was one of the  
8 reasons why they were resisting the jury police --

9 MR. CARVIN: No --

10 QUESTION: -- plan originally.

11 MR. CARVIN: That is what the appellants are  
12 attributing to them, and there is a stipulation that  
13 school boards typically look at that, but the undisputed  
14 evidence is, this school board did not care about that,  
15 and we know that to a certainty, because it didn't give  
16 their line-drawer any evidence of where the school  
17 buildings were, so --

18 QUESTION: So are you saying that it was --  
19 incumbency was the only thing that kept them from  
20 resisting the --

21 MR. CARVIN: And the incumbency paled in  
22 significance to the advantages of the police jury plan for  
23 guaranteeing preclearance.

24 Pairs of incumbents are, of course, only a  
25 problem if both incumbents are going to run again. There

1 was two pairs of incumbents here. But the evidence again,  
2 by Mr. Musgrove at trial, by Mr. Harvey at trial, and by  
3 Ms. Jackson, again in a deposition --

4 QUESTION: I think you've answered the question,  
5 Mr. Carvin. Thank you.

6 MR. CARVIN: Thank you.

7 QUESTION: Mr. Patrick, you have 5 minutes  
8 remaining.

9 REBUTTAL ARGUMENT OF DEVAL L. PATRICK

10 ON BEHALF OF THE FEDERAL APPELLANT

11 MR. PATRICK: Thank you, and if the -- Mr. Chief  
12 Justice, if the Court please, I'd just like to return to a  
13 question I didn't answer very well from Justice O'Connor.

14 You asked about cases where the Court has, in  
15 the section 5 context, reflected its respect for the  
16 Arlington Heights standards, and they -- those cases are  
17 cited -- they're beyond Rogers v. Lodge. They're cited in  
18 the first full paragraph on page 17 of our brief. I'm  
19 sorry it wasn't very complete earlier.

20 Also, there was a statement made about precinct  
21 changes and precinct-splitting that was -- has been argued  
22 by the parish. In fact, precincts could be split, indeed,  
23 were split by the police jury. They split 20 precincts.  
24 You'll see that on -- stipulated at 88a and 88 -- 89a.

25 The only argument is, the only --



1 QUESTION: Did they do that within the window  
2 that the legislature gave them?

3 MR. PATRICK: I believe they did, yes, and the  
4 only argument, Justice Kennedy, is that the school board  
5 could not split precincts without the police jury's  
6 permission. The school board never tried to get the  
7 police jury's permission. They expected to do so. They  
8 set out to draw a different plan --

9 QUESTION: No, the argument's a little further  
10 than that, as I understood the last argument. That is,  
11 even the police jury itself could not do it once the  
12 window of opportunity had closed.

13 MR. PATRICK: Well, but the window of  
14 opportunity opens again on -- after the 1st of January,  
15 1993, and that's important. That was known to the school  
16 board at the time --

17 QUESTION: But they had -- but again, the  
18 argument made was that they had an obligation to come up  
19 with districts before then.

20 MR. PATRICK: Well, that's right. They -- I  
21 understand that argument, but what we do know is that --

22 QUESTION: Is it wrong? Did they have no  
23 obligation to come up with --

24 MR. PATRICK: I'm not convinced it's right,  
25 Justice Scalia, but what is clear is that consolidation

1 after the window opened again has happened in Bossier  
2 Parish.

3 It was done by the police jury and could have  
4 been done, and indeed the record indicates that the school  
5 board could have drawn a plan with two majority-minority  
6 districts in it that ended up with fewer precincts in it  
7 than the police jury plan.

8 The other point I wanted to make is that the  
9 Court needs to understand that this is not a choice. This  
10 case is not about a choice between the plan they adopted  
11 and the NAACP alternative. That is a -- that's a ruse.

12 It's very important to understand that this is  
13 about the school board's unwillingness to consider any  
14 alternative at all to the plan that they knew at the time  
15 was dilutive, and which they admit on the record at the  
16 time they knew they could have drawn one with two  
17 reasonably compact majority-minority districts.

18 It is not maximizing for the Department of  
19 Justice to question a jurisdiction that draws a plan which  
20 hardly serves its own interests, that pits incumbents  
21 against each other, that distributes the schools in  
22 irrational ways, and is dilutive, rather than adopting a  
23 plan that is fair, and that is really what this case is  
24 about.

25 If there are no other questions --

1 CHIEF JUSTICE REHNQUIST: Thank you,  
2 Mr. Patrick.

3 MR. PATRICK: Thank you.

4 CHIEF JUSTICE REHNQUIST: The case is submitted.

5 (Whereupon, at 12:02 p.m., the case in the  
6 above-entitled matter was submitted.)

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## CERTIFICATION

*Alderson Reporting Company, Inc., hereby certifies that the attached pages represents an accurate transcription of electronic sound recording of the oral argument before the Supreme Court of The United States in the Matter of:*

JANET RENO, ATTORNEY GENERAL, Appellant v. BOSSIER PARISH SCHOOL BOARD ET AL.; and GEORGE PRICE, ET AL., Appellants v. BOSSIER PARISH SCHOOL BOARD, ET AL.

CASE NO. No. 95-1455,95-1508

*and that these attached pages constitutes the original transcript of the proceedings for the records of the court.*

BY Ann Marie Federico

(REPORTER)