

OFFICIAL TRANSCRIPT  
PROCEEDINGS BEFORE  
**THE SUPREME COURT**  
**OF THE**  
**UNITED STATES**

CAPTION: PAUL SCHENCK AND DWIGHT SAUNDERS,  
Petitioners v. PRO-CHOICE NETWORK OF  
WESTERN NEW YORK, ET. AL.

CASE NO: No. 95-1065

PLACE: Washington, D.C.

DATE: WEDNESDAY, OCTOBER 16, 1996

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IN THE SUPREME COURT OF THE UNITED STATES

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PAUL SCHENCK AND DWIGHT :  
SAUNDERS, :  
Petitioners :  
v. : No. 95-1065  
PRO-CHOICE NETWORK OF WESTERN :  
NEW YORK, ET AL. :

- - - - -X  
Washington, D.C.  
Wednesday, October 16, 1996

The above-entitled matter came on for oral  
argument before the Supreme Court of the United States at  
10:05:00 a.m.

APPEARANCES:

JAY ALAN SEKULOW, ESQ., Washington, D.C.; on behalf of  
the Petitioners.  
LUCINDA M. FINLEY, Buffalo, New York; on behalf of the  
Respondents.  
WALTER DELLINGER, ESQ., Acting Solicitor General,  
Department of Justice, Washington, D.C.; on behalf of  
the United States, as amicus curiae, supporting the  
Respondents.

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1 P R O C E E D I N G S

2 (10:05 a.m.)

3 CHIEF JUSTICE REHNQUIST: We'll hear argument  
4 first this morning in Number 95-1065, Paul Schenck and  
5 Dwight Saunders v. Pro-Choice Network of Western New York.  
6 Mr. Sekulow.

7 ORAL ARGUMENT OF JAY ALAN SEKULOW

8 ON BEHALF OF THE PETITIONERS

9 MR. SEKULOW: Mr. Chief Justice and may it  
10 please the Court:

11 Whatever one thinks of abortion, this Court in  
12 both Bray and Casey has recognized that there are common  
13 and respectable reasons for opposing it. We are not here  
14 challenging the prohibitions of the injunction which  
15 prohibit blockades, trespass, or obstruction of access.  
16 In the Western District of New York, the opposition to  
17 abortion with which we are concerned involves  
18 demonstrations such as picketing, leafleting, the holding  
19 of a sign, or a prayer vigil.

20 Under the one-size-fits-all injunction issued by  
21 the district court, the petitioners are prohibited from  
22 engaging in these form of demonstrations inside  
23 overlapping speech-free zones that float without  
24 geographic limitation.

25 The injunction also allows, to a very limited

1 extent, a form of demonstration that --

2 QUESTION: Mr. Sekulow --

3 MR. SEKULOW: Yes, Justice --

4 QUESTION: -- I think we can hear you quite well  
5 if you were to lower your voice a little.

6 MR. SEKULOW: Yes, Mr. Chief Justice.

7 The other provision of the injunction that we  
8 are challenging involves a sidewalk counseling allowance.  
9 It allows sidewalk counseling. However, that sidewalk  
10 counseling can be terminated based on facial gestures.

11 In other words, what we call and the lower  
12 courts recognized as a cease-and-desist provision. This  
13 provision of the injunction is implemented on verbal or  
14 nonverbal indications.

15 In fact, the injunction itself prohibits and  
16 allows for -- prohibits any person being approached. It's  
17 not just limited to women seeking the services of an  
18 abortion facility.

19 On page 183 of the petition appendix --

20 QUESTION: You'd be content if we modified that  
21 so only verbal indications would suffice?

22 MR. SEKULOW: No, Justice Scalia, we would not.  
23 That would be certainly a step in the right direction.  
24 The ACLU in their brief has acknowledged that --

25 QUESTION: And that's not really what you're

1 after here, is it?

2 MR. SEKULOW: That is not. We think that the no  
3 consent, and that's what this is, without consent, the  
4 speech stops, and that could be before a word is even  
5 uttered, and we think that provision of the injunction,  
6 like the no approach zone in Madsen, because it is  
7 dependent upon consent of the people speaking and the  
8 people that are listening, therefore it is  
9 unconstitutional, because without a doubt it burdens more  
10 speech than necessary to serve any of these purposes.

11 QUESTION: How does it stop? I mean, we're 15  
12 feet apart now.

13 MR. SEKULOW: Yes.

14 QUESTION: Even without this microphone I think  
15 I can hear you perfectly well.

16 MR. SEKULOW: The Chief Justice certainly said  
17 that.

18 QUESTION: Yes. So what is the problem? I  
19 mean --

20 (Laughter.)

21 QUESTION: -- here we are, we're having a  
22 conversation, and we're 15 feet apart --

23 MR. SEKULOW: We're in the --

24 QUESTION: -- and the judge's decree allows  
25 everybody to go 15 feet apart, doesn't it?

1 MR. SEKULOW: Justice Breyer, I think that in  
2 reality we're talking about, of course, in Buffalo city  
3 sidewalks and city streets, with sidewalk escorts trying  
4 to get people into the clinic.

5 It's the hustle and bustle of any metropolitan  
6 area, and to carry on intimate conversation, one-on-one  
7 communication with a desire to dissuade, to tell someone  
8 we really don't you -- want you to go into this particular  
9 abortion facility. That is intimate conversation.

10 Sure, you could be 15 feet away, but in that 15  
11 feet, if you were to ask me, as a demonstrator, if I was  
12 the demonstrator, you wanted some information, under this  
13 injunction consensual speech is also prohibited, and  
14 that's where I think, if we look at the burdening-no-  
15 more-speech-than-necessary standard, why is it that 15  
16 feet serves as a standard, especially --

17 QUESTION: Let me ask you --

18 MR. SEKULOW: Yes, Justice Stevens.

19 QUESTION: Would 5 feet be okay?

20 MR. SEKULOW: I don't think so in the particular  
21 situation here. If there is --

22 QUESTION: Two feet?

23 MR. SEKULOW: Two feet I think would approach  
24 what we would consider probably blocking, certainly  
25 crowding, and crowding is prohibited by section 1(c) of



1 the injunction and we're not challenging that, but  
2 crowding in the sense that if I were blocking your access.

3 One of the examples that we use, and I think it  
4 was one of the contempt proceedings -- it's found in the  
5 Joint Appendix on page -- beginning -- commencing on page  
6 101, actually 102 going forward.

7 Bonnie Behn and Carla Rainero were engaged in  
8 sidewalk counseling. They were held in contempt. The  
9 court held them in contempt.

10 On page 107 of the Joint Appendix, in describing  
11 what exactly was taking place, and then going on to page  
12 108, and I'll refer to page 108, Bonnie Behn and Carla  
13 Rainero walked alongside the young woman, her companions  
14 and the escorts, and continued talking to the young woman.  
15 They were engaged in a conversation.

16 Now, ultimately, the woman in that particular  
17 case that was seeking the abortion said, please stop  
18 talking. There's no finding of yelling, no finding of  
19 blockades, no finding of impeding access. She just said,  
20 stop talking.

21 The two individuals, Carla Rainero and Bonnie  
22 Behn, continued to communicate, and for that the court  
23 held them, the district court held them in contempt,  
24 because the injunction itself prohibits that type of  
25 speech on a public sidewalk in New York absent evidence of

1 yelling, absent evidence of blockades.

2 That information or that concern is handled by  
3 the injunction, as is the noise restrictions. We're not  
4 challenging those.

5 QUESTION: Yelling. Yelling. You would accept  
6 this injunction if it prevented you from raising your  
7 voice to anyone going into the clinic?

8 MR. SEKULOW: Oh, no, I don't think that is the  
9 prohibition that we're concerned with. The noise  
10 provision, Justice Scalia, excessively loud noise to be  
11 heard inside --

12 QUESTION: To be heard inside.

13 MR. SEKULOW: Yes.

14 QUESTION: But you wouldn't say that this  
15 injunction would be okay if it prevented the counselors  
16 from shouting at the --

17 MR. SEKULOW: No. I think that's robust speech,  
18 and this Court has talked about the need to protect robust  
19 speech in public forums. This is clearly a public forum.  
20 The fact that these sidewalks abut an abortion clinic does  
21 not mean that they become enclaves immune from the First  
22 Amendment.

23 QUESTION: Well, are you challenging the fixed  
24 15-foot limit?

25 MR. SEKULOW: We are challenging that as well.

1 Justice O'Connor, the way that these zones work  
2 in operation, you have, as you acknowledge, the 15-foot  
3 fixed zone, which actually is really 45 feet, because as  
4 an individual approaches the clinic their bubble zone,  
5 their floating zone goes with them.

6 QUESTION: I'm not talking about the floating  
7 bubble, I'm talking about the fixed buffer zone provision.

8 MR. SEKULOW: The fixed buffer zone in and of  
9 itself, Justice O'Connor, we are challenging. Two  
10 reasons. Number 1, the Court here, before -- when it  
11 issued the temporary restraining order had a speech-  
12 restrictive provision initially.

13 I think what this Court said in Madsen as it  
14 relates to the entire issue of was there a -- before a  
15 broader injunction is issued, is there a least restrictive  
16 or less restrictive injunction that just didn't do the  
17 job, and I don't think that's the facts here.

18 The reality is that the injunction had a speech  
19 restriction at the outset. Then the Court increased that  
20 speech restriction in the final -- the preliminary  
21 injunction.

22 QUESTION: Is it your position that there was no  
23 post-TRO conduct that justified the 15-foot limit?

24 MR. SEKULOW: That is our position, and I think  
25 the record in that sense shows it, because there would

1 have been six contempts, or actually seven contempt  
2 actions brought in an almost 18-month period, three of  
3 them involving cease and desist -- yes, Justice Ginsburg.

4 QUESTION: As I recall, Judge Meskill in the  
5 panel ruling did find that there had been violations after  
6 the issuance of the TRO, and if you would look at A-57 he  
7 refers to an incident on March 26, 1991, in which two men  
8 blocked the doorway to the clinic, and then another one on  
9 January 1, so Judge Meskill, whose position I think you  
10 are not challenging --

11 MR. SEKULOW: That's correct.

12 QUESTION: -- did find post-TRO conduct that  
13 violated the Court's order.

14 MR. SEKULOW: Yes, Justice Ginsburg, that's  
15 correct, and we've acknowledged, and they're in the Joint  
16 Appendix, there are also contempt actions that have been  
17 filed.

18 QUESTION: But you did say in your reply brief  
19 that the district judge found no defendants physically  
20 blocked access after the issuance of the TRO, and as I  
21 read Judge Meskill's opinion that's not so.

22 MR. SEKULOW: What it's talking about there in  
23 the particular page A-57, the way we understand the  
24 evidence was submitted at trial and the way we've seen the  
25 case was, this was not a mass blockade, and what we were



1 talking about in our reply brief, Justice Ginsburg, is,  
2 this is not a case involving mass blockades. There have  
3 been occasions where protesters have trespassed, and we  
4 believe --

5 QUESTION: But I wanted to inquire, what is the  
6 principle that limits the Court to the conduct post-TRO  
7 and pre-preliminary injunction, given the long history of  
8 discord, to use the mildest term, what is it that confines  
9 the district judge in thoughtfully drawing a preliminary  
10 injunction after trying to preserve the peace with a TRO,  
11 from crafting it in a sensible way in light of all of the  
12 past history? Why is he confined just to this post-TRO  
13 conduct?

14 MR. SEKULOW: I think that the Court should only  
15 be looking at this particular injunction in light of the  
16 facts that the district court have. Was the injunction  
17 that was issued, Justice Kennedy, then, the question that  
18 we would submit is, did it burden more speech than  
19 necessary, and the provisions that we're challenging --  
20 we're not saying that it was inappropriate to say, as the  
21 court did -- it increased the -- under provision 1(c) from  
22 the TRO to the preliminary injunction, it did increase  
23 things such as no touching, no physical contact. We're  
24 not challenging that.

25 But there's nothing that justifies the speech-

1 free zones that float without any geographic limitation,  
2 and speech can be silenced on command.

3 Justice Scalia.

4 QUESTION: Was that 15-foot -- not the floating  
5 zone, but the 15-foot absolute, that was in the TRO  
6 originally. That wasn't added.

7 MR. SEKULOW: Actually, the --

8 QUESTION: Wasn't that in the original TRO as  
9 well?

10 MR. SEKULOW: Justice Scalia, actually it was  
11 the floating zone was in the TRO.

12 QUESTION: Ah.

13 MR. SEKULOW: And the fixed zone came  
14 afterwards, and I think that points to the nature of what  
15 took place here, so we have these automatic floating  
16 zones, if you will, without geographic limitation, and  
17 then a 15-foot zone is imposed, and we would --

18 QUESTION: What Meskill says on A-57, after  
19 noting that there were these two violations after the TRO,  
20 he says, however, the Supreme Court's First Amendment  
21 jurisprudence clearly requires more than two isolated  
22 incidents over the course of 1-1/2 years before a court  
23 may banish an entire protest demonstration from a given  
24 area, and that's your contention here.

25 MR. SEKULOW: And that is our contention, and

1 also --

2 QUESTION: But Mr. Sekulow, I think you will  
3 agree that it is a standard in law regarding injunctions  
4 that if there is no incident following the TRO -- the TRO  
5 is a very temporary thing.

6 MR. SEKULOW: Right.

7 QUESTION: And if there is no violation of it,  
8 that shows the injunction is working, not that it should  
9 be stopped. I think your proposition is extraordinary,  
10 that if the very brief TRO is working, then the injunction  
11 must be stopped, rather than maintained.

12 MR. SEKULOW: But Justice Ginsburg, if it is  
13 working but infringes on free speech at the same time --

14 QUESTION: Well, then -- then there was  
15 something wrong with the TRO.

16 MR. SEKULOW: Well, precisely.

17 QUESTION: But the notion that I thought you  
18 were putting forward to us was that because there was  
19 compliance with the TRO there was no longer need for that  
20 restraint.

21 MR. SEKULOW: We have not challenged, nor are we  
22 here challenging the restrictions other than the two  
23 speech provisions, but the district court and the court of  
24 appeals acknowledge, and it's on A-8 of the petition  
25 appendix, that the demonstrations are mostly peaceful in

1 nature.

2 Twelve judges of the Second Circuit Court of  
3 Appeals stated that in fact this was very different record  
4 than in Madsen. And in Madsen, this Court held that in  
5 fact the issue of a fixed zone was debatable. We think  
6 the debate should tip in favor of free speech here,  
7 especially since this Court in Madsen said that precision  
8 of regulation is required, couched in the narrowest  
9 possible terms.

10 QUESTION: We also said in Madsen, Mr. Sekulow,  
11 that some deference was due to the trial court's  
12 formulation of the thing.

13 MR. SEKULOW: Yes, and this Court, in looking at  
14 the -- in giving some deference to the trial court struck  
15 down the no-approach zone in Madsen and also declared that  
16 a portion of the 36-foot zone burdened more speech than  
17 necessary.

18 Mr. Chief Justice, I think that's precisely our  
19 point, that the pinpoint precision that this Court talked  
20 about in Madsen is absent here. This is a one -- this  
21 injunction applies to every single facility where  
22 abortions are performed in the Western District of New  
23 York, and it is one size fits all. They did not carve it  
24 to specific needs, and we think a floating zone is not  
25 justified anyways, and a cease-and-desist provision --



1 QUESTION: May I ask on the floating zone --

2 MR. SEKULOW: Yes.

3 QUESTION: -- is it your position that a  
4 floating zone, no matter how carefully tailored, could  
5 never be justified as a remedy for repetitive speech? Say  
6 a person operated a fur store and some animal rights  
7 person wanted -- day after day walked -- followed the  
8 person going to business, repeating the same message over  
9 and over and over again, would the First Amendment permit  
10 or prohibit some kind of floating zone for -- to protect  
11 that person from just the repetition of the same message  
12 over and over again?

13 MR. SEKULOW: I think it would be prohibited by  
14 the First Amendment. I don't think we can say --

15 QUESTION: There's no -- floating zone is per se  
16 bad?

17 MR. SEKULOW: There are times, Justice Stevens,  
18 where floating zones have been adopted in domestic  
19 violence situations where -- of course, that's not  
20 involving speech.

21 QUESTION: No. I'm just talking --

22 MR. SEKULOW: Right.

23 QUESTION: -- about harassing only in the sense  
24 of one must listen to the same message over and over and  
25 over again, and you say you just have to -- you have to

1 swallow that.

2 MR. SEKULOW: Well, I think on a public sidewalk  
3 or a public street we're going to hear messages we may not  
4 like, we may disagree with, but it can --

5 QUESTION: Yes, but I'm talking about the same  
6 message over and over and over --

7 MR. SEKULOW: By one person to the same person.  
8 Could that approach harassment? Maybe it could.  
9 However --

10 QUESTION: And then if one could do it, why is  
11 it different if, instead of one doing it 20 times, 20  
12 different people do it in succession?

13 MR. SEKULOW: I don't think that necessarily  
14 that would be inappropriate.

15 QUESTION: Oh.

16 MR. SEKULOW: In the context of robust debate on  
17 a public issue like this, there is going to be a variety  
18 of speech. This injunction, though, which is interesting,  
19 prohibits a person from -- a demonstrator from approaching  
20 anyone.

21 In fact, interestingly, this injunction does not  
22 limit its impact to women seeking the services of an  
23 abortion clinic, or physicians and staff. It applies to  
24 any person seeking access, and provision 1(c), the no  
25 approach zone, it's similar to the no-approach zone. It's

1 the cease-and-desist provision, says on its face -- I  
2 mean, it's very clear that a person or a group of persons  
3 can prohibit, or use the provision and prohibit speech.  
4 How does a group of persons do that? Is it one individual  
5 wants to hear a message, the other does not? What happens  
6 if --

7 QUESTION: Is that the way you would  
8 distinguish, if you would distinguish this situation from  
9 the application of some of the new stalker laws?

10 MR. SEKULOW: I think the stalker laws are  
11 different in that regard.

12 QUESTION: Because?

13 MR. SEKULOW: Because the persistence is not  
14 necessarily, Number 1, protected speech. There's a number  
15 of issues.

16 QUESTION: Well, let's assume that the stalker  
17 does have a message, and my guess is a lot of them do.

18 MR. SEKULOW: And at some point that crosses the  
19 line from speech to harassment. We've looked at that  
20 issue. Is there a way to prohibit one-on-one persistent  
21 speech on a public forum?

22 I have trouble with that, because I think it  
23 leads to a dangerous provision, but if there was  
24 harassment, you had -- we have the case in the Second  
25 Circuit involving Ms. Onassis, and there the court said

1 that a zone was appropriate. But of course, there the  
2 court cut the zone.

3 I also think --

4 QUESTION: This injunction doesn't prohibit  
5 following, does it?

6 MR. SEKULOW: It does not.

7 QUESTION: It prohibits speaking.

8 MR. SEKULOW: That's correct. It is targeted  
9 directly at speech.

10 QUESTION: And you would feel differently about  
11 an injunction that prohibited following.

12 MR. SEKULOW: It's a different scenario. It's  
13 the purpose of the communication, but --

14 QUESTION: But I don't think this injunction  
15 prohibits the speech. It just requires the speaker to  
16 stay 15 feet away, which is prohibiting following.

17 MR. SEKULOW: No, I think not, Justice Stevens,  
18 with respect, for two reasons. Number 1 -- and I want to  
19 draw an analysis, if I could. In NAACP v. Claiborne  
20 Hardware, one of the most effective tools for the civil  
21 rights protestors was the stationing of sidewalk-based  
22 store watchers. They were sometimes called deacons,  
23 sometimes called black hats.

24 And the Court acknowledged -- this Court  
25 acknowledged that, as the lower courts found, that the

1 volition of many black citizens were just overcome by  
2 sheer fear because the presence of these black hats was so  
3 strong and it was intimidating, but the Court still said  
4 that that was protected speech, and the fact that here the  
5 speech is vigorous, and it's about an issue that is part  
6 of a debate, doesn't entitle it to less constitutional  
7 protection, or alternatively protecting platitude.

8 QUESTION: I still don't understand, what is the  
9 word, or the idea, or the expression that one could make  
10 if you're within a 15-foot radius that you couldn't  
11 communicate being the distance, a little bit less than the  
12 distance that we are now. Is there some word, or  
13 expression, or thought, or idea, or view that is only  
14 communicable when I'm closer to you than I am at this  
15 moment, and if so, what is it?

16 MR. SEKULOW: I think, Justice Breyer, all of  
17 the above. I think someone that is on the streets of New  
18 York that wants to talk to a woman who is about to engage  
19 in an abortion procedure, or for that matter a salesman  
20 who does business with this abortion facility, wants to  
21 communicate a message one-on-one, maybe wanting to share,  
22 as the records happen in this case, a Bible verse. It's  
23 hard to show someone a Bible 15 feet away.

24 QUESTION: But then they can go up and do that,  
25 can't they, unless the person affirmatively says that they



1 don't want that.

2 MR. SEKULOW: Actually, there's no demonstration  
3 allowed within the 15-foot zones at all. The only carve-  
4 out is the sidewalk counseling, which is the distribution  
5 of literature, according to the lower court, to dissuade  
6 someone from not having an abortion based on a particular  
7 statement, and then, of course, the cease-and-desist  
8 language comes in.

9 But if someone were simply holding a sign, or  
10 handing a religious tract, or simply trying to show a  
11 Bible to someone, they cannot do it, and in the decorum of  
12 this courtroom, it's quite easy for you and I to  
13 communicate.

14 QUESTION: Why couldn't the counselor show the  
15 person the Bible within the 15 -- if the person doesn't  
16 object.

17 MR. SEKULOW: Well, the counselor could.

18 QUESTION: Yes.

19 MR. SEKULOW: Unless, of course, somebody in  
20 that group says, get away.

21 QUESTION: You need more than two people to show  
22 the passage from the Bible?

23 MR. SEKULOW: Well, I don't think that's -- I  
24 don't think that's what I'm saying, Justice Stevens. What  
25 I'm saying is, the Bible itself may not be deemed a form

1 of demonstrating -- a form of sidewalk counseling.

2 QUESTION: But you're saying that because it's  
3 small print you have to be close for the person to be able  
4 to read it. Fifteen feet, you can't read the Bible,  
5 obviously.

6 MR. SEKULOW: I think it's more than print. I  
7 think it's the communication and the print. I think if  
8 someone wearing a button that makes a statement, a  
9 religious statement, or a sentiment, that person --

10 QUESTION: No, but you're responding to a  
11 question about what can't you do at 15 feet that you could  
12 do in less than 15 feet, and it seems to me your point is  
13 you've got something they couldn't read.

14 MR. SEKULOW: I have something they couldn't  
15 read, it's hard to shout over sidewalk counselors, the  
16 lower courts acknowledge that the sidewalk counselors, the  
17 escorts, rather, trying to get these women in the clinic  
18 create an increased atmosphere, it's noisy, and it's hard  
19 to communicate.

20 QUESTION: I understood from the record that  
21 the -- whatever you call them, the antiabortion people had  
22 people called sidewalk counselors --

23 MR. SEKULOW: Sidewalk counselors, yes, Justice.

24 QUESTION: -- and the clinics had people who  
25 were meant to counter the sidewalk counselors.

1 MR. SEKULOW: Escorts.

2 QUESTION: Who would surround the person coming  
3 in and talk about everything and anything, make noise,  
4 which made it quite difficult to speak to that person from  
5 15 feet.

6 MR. SEKULOW: Precisely, and in that nature  
7 would also inform these women about their rights under the  
8 injunction, would encourage them to engage in a  
9 communication to stop the communication, they would  
10 surround them -- this was not, as I said, courtroom  
11 decorum discussion. This is discussion on a street where  
12 there's people on both sides of the issue.

13 QUESTION: Mr. Sekulow, you had --

14 QUESTION: But would that solve the problem if  
15 the injunction only applied to unescorted persons?

16 MR. SEKULOW: I don't think so. I think that  
17 would be like --

18 QUESTION: So really you're not resting on the  
19 fact that they are escorts there.

20 MR. SEKULOW: My response was, Justice Stevens,  
21 that Justice Breyer and Justice Scalia were asking about  
22 the issue of communicating a message. It's difficult to  
23 communicate a message on a public sidewalk.

24 How does one hand someone a leaflet 15 feet away  
25 when this Court recognized that one need not ponder the

1 contents of a leaflet to mechanically take it out of  
2 someone's hand. You can't take it unless you have an  
3 awfully long hand. You can't take it out of someone's  
4 hand --

5 QUESTION: Well, you can offer it, presumably,  
6 at the 15-foot boundary and say, here, I'd like you to  
7 take this to read it. The person can refuse, and if you  
8 were closer and offer a leaflet, the person can refuse.

9 MR. SEKULOW: But I think the point is, Justice  
10 O'Connor, that 15 feet away on a city street in Buffalo,  
11 New York, is not this courtroom, and I cannot just hand  
12 the leaflet, and I think I have the right --

13 QUESTION: I thought the injunction let you.

14 MR. SEKULOW: Excuse me?

15 QUESTION: I'm sorry. Doesn't the injunction  
16 allow someone to go right up next to the woman and say  
17 here, I'm 1 foot away, would you like to read this, I want  
18 to counsel you, and then the woman can say no.

19 MR. SEKULOW: The woman can say no, which we  
20 think the consent provision alone is the reason this  
21 provision of the injunction should be declared to burden  
22 more speech than necessary and therefore unconstitutional,  
23 but that's one --

24 QUESTION: Mr. Sekulow --

25 MR. SEKULOW: Yes, Justice Ginsburg.

1                   QUESTION: Unlike a statute that's just  
2 regulating everybody, we do have an injunction that's  
3 supposed to be tailored to these circumstances, and you  
4 had no objection, I take it, to injunction against  
5 grabbing, pushing, shoving.

6                   MR. SEKULOW: That is correct.

7                   QUESTION: The district court did make a finding  
8 that the sidewalk counselors often crowded around the  
9 patients, and mustn't there be some kind of keep-your-  
10 distance rule to prevent the pushing, shoving, grabbing  
11 that had gone on before? There is a past history here  
12 that the judge was taking into account.

13                  MR. SEKULOW: I think, though, the way to -- if  
14 someone pushes, if someone grabs, if someone crowds so  
15 that someone can't move forward, there's provisions of the  
16 injunction that cover that, and they should be prosecuted  
17 for contempt. I don't think to limit speech, including  
18 prohibiting demonstrations completely -- I mean, under --

19                  QUESTION: No, but isn't the answer to that,  
20 Mr. Sekulow, that the closer they are, given the history,  
21 the more likely there are going to be incidents of pushing  
22 and shoving, and you can't as a practical matter, simply  
23 as a court, prosecute 100 contempts a day under these  
24 orders, so the idea, to have something -- you're making a  
25 practicality argument. I think the court is making a



1 practicality argument.

2 The court is saying, let's have some kind of a  
3 zone which isn't going to cut off speech entirely, but  
4 which is going to reduce the probability that we are going  
5 to have a multiplicity of contempt actions every time  
6 somebody walks into an abortion clinic.

7 MR. SEKULOW: Justice Souter --

8 QUESTION: Isn't that the answer?

9 MR. SEKULOW: I don't think it is in this  
10 regard. The court tailored its injunction, or attempted  
11 to tailor its injunction to say no grabbing, no physical  
12 abuse. We're not challenging that, but this injunction  
13 itself says, no --

14 QUESTION: No, but don't you agree that the  
15 probability of grabbing is going to be greater the closer  
16 people are in these situations? Isn't that the point upon  
17 which the court's order rests, and isn't that point  
18 correct?

19 MR. SEKULOW: Well, they made that argument.  
20 That was one of the --

21 QUESTION: Isn't that point correct?

22 MR. SEKULOW: Public access was one of the  
23 concerns that the court raised.

24 QUESTION: Yes.

25 MR. SEKULOW: But I think --

1 QUESTION: And that's -- I mean, the point is  
2 correct.

3 QUESTION: Well, do you think that the  
4 requirement of very precise tailoring is consistent with  
5 sort of a prophylactic provision like that?

6 MR. SEKULOW: I think no. It has to be tailored  
7 specifically to what's taking place, and I think that  
8 precision of regulation is the standard, and --

9 QUESTION: Mr. Sekulow, can you enter the 15-  
10 foot zone, crowd, and even grab, so long as you don't try  
11 to talk?

12 MR. SEKULOW: You know, that's interesting. It  
13 doesn't prohibit standing. It doesn't prohibit --

14 QUESTION: As long as you don't have a poster,  
15 and so long as you don't try to talk to the person, you  
16 can get within the 15 feet, grab, crowd, do --

17 MR. SEKULOW: Well, you know, it says that no  
18 demonstrator shall physically abuse, grab, or touch, but I  
19 mean --

20 QUESTION: But the 15-foot zone does not apply  
21 to someone who is not trying to communicate.

22 MR. SEKULOW: That's -- that is how I think this  
23 injunction can be read, and that's, I think, again --

24 QUESTION: Is there any evidence that the people  
25 who were grabbing and shoving before were tightlipped?

1 MR. SEKULOW: No, there isn't, but I think -- I  
2 think that --

3 (Laughter.)

4 QUESTION: The two go together, don't they?

5 MR. SEKULOW: I think not in this context. I  
6 think yes, they can go together in the sense, is there a  
7 need for an injunction of some type? The answer, yes.  
8 We're not challenging the issuance of the injunction.

9 However, does that mean that demonstrations, the  
10 holding of a sign, the wearing of a button within 15 foot,  
11 15 feet of an individual, any person seeking access, is  
12 constitutional, and we think not. It has to burden more  
13 speech than necessary.

14 QUESTION: Mr. Sekulow, what was -- what is the  
15 meaning of something that the Government emphasizes in its  
16 brief, the provision that if the court concludes that some  
17 of the relief requested by the plaintiff should be  
18 granted, that the defendants will consent to the entry of  
19 an injunction against each and every one of them, and the  
20 Government tells us that the defendants thus stipulated  
21 below that any unlawful conduct found to have been  
22 performed by any of them could be attributed to all of  
23 them for purposes of the preliminary injunction. So that  
24 sounds like if you did have some people crowding, pushing,  
25 needing this kind of keep-your-distance rule, that that

1 same rule could apply to all of the people.

2 MR. SEKULOW: There was a concession, Justice  
3 Ginsburg, in the district court regarding the nature of  
4 the evidence, and it simplified in a pretty real way, and  
5 a not necessarily beneficial one, it simplified the  
6 evidence that was presented. It does not change the  
7 nature of what's being challenged here, though.

8 We're not saying that an injunction should not  
9 be issued. We're not saying it applies to one person and  
10 not the other. We're saying that any demonstrator is  
11 prohibited from demonstrating within a 15-foot zone and a  
12 floating zone that goes without geographic limitation  
13 whatsoever. No geographic limitation of this zone. It  
14 just floats, and we think that burdens more speech than  
15 necessary, and --

16 QUESTION: Did you ask to have that clarified,  
17 because wasn't there a point where the district judge  
18 said, gee, that's not what I meant.

19 MR. SEKULOW: I found that -- we found that  
20 fascinating, too. The Court said, my gosh, it would be  
21 impractical. In fact, it says -- it goes further. He  
22 said, no one would know how to comply with the floating  
23 zone, but then he acknowledges it's floating, and the  
24 Second Circuit acknowledges it's floating, so maybe the  
25 judge at the district court level forgot what he meant, I

1 don't know, but it burdens more speech than necessary  
2 because it does exactly what the judge was concerned  
3 about. How does one know when to back off?

4 QUESTION: Mr. Sekulow, was it suggested at any  
5 point in the proceedings that it was inappropriate or  
6 inadvisable for the district court to maintain pendant  
7 jurisdiction in this case?

8 MR. SEKULOW: Yes, it was. It was raised below,  
9 and it was rejected.

10 QUESTION: You don't raise that point here?

11 MR. SEKULOW: Well, I think we're beyond that  
12 point. I think that at this point -- we thought it was a  
13 valid issue. It's not part of the cert petition in that  
14 sense.

15 Mr. Chief Justice, I'd like to reserve the  
16 remainder of my time for rebuttal.

17 QUESTION: Very well, Mr. Sekulow.

18 Ms. Finley, we'll hear from you.

19 ORAL ARGUMENT OF LUCINDA M. FINLEY

20 ON BEHALF OF THE RESPONDENTS

21 MS. FINLEY: Thank you, Mr. Chief Justice, and  
22 may it please the Court:

23 I think we cannot lose sight of the record and  
24 the evidence in this case. We have here an unrelenting  
25 campaign by defendants of illegal and tortious harassment,



1 intimidation, obstruction, and trespass at health care  
2 facilities. We have to keep that in mind as well.

3 The activity that the district court found  
4 occurred repeatedly is antithetical to the need of  
5 surgical facilities and hospitals for quiet and calm. The  
6 idea of quiet zones and buffer zones around hospitals is a  
7 well established traditional principle in law, and all  
8 we're trying to do here is make sure such a zone pertains  
9 outside these surgical facilities.

10 QUESTION: By requiring people to speak from a  
11 distance of 15 feet --

12 MS. FINLEY: All -- sorry.

13 QUESTION: -- instead of coming up close, does  
14 that --

15 MS. FINLEY: The --

16 QUESTION: -- make the zone quieter or noisier?

17 MS. FINLEY: The preliminary injunction allows  
18 sidewalk counselors to come right up to people, which is  
19 far more accommodating of defendants' free speech rights  
20 than the buffer zone affirmed by this Court in Madsen and  
21 by the buffer zone around polling places affirmed by this  
22 Court in Burson v. Freeman. The injunction here gives far  
23 more leeway to defendants than buffer zones previously  
24 upheld by this Court, despite their record of dangerous,  
25 medically risky, intimidating and harassing activity.

1 I think we need to focus on -- yes, from 15 feet  
2 away they can, in fact, communicate. As Justice Breyer  
3 pointed out, we are approximately 15 feet away now, and  
4 he --

5 QUESTION: Without any traffic and without any  
6 opposing escort.

7 MS. FINLEY: He refers to the hustle and bustle  
8 of streets. In fact, the record shows most of the time  
9 when people are trying to get in it's about 7:00 in the  
10 morning, and there isn't much traffic on the streets at  
11 7:00 in the morning. The record also shows that the  
12 greatest amount of noise being created is by the  
13 defendants themselves. If occasionally other people lose  
14 their cool and shout back, that's to be expected and  
15 understood in this kind of volatile situation.

16 The district court found that it's the  
17 persistent face-to-face harangue by the defendants that  
18 often triggers other people into starting to yell back.  
19 It's the defendants' conduct who initiates all of this  
20 noise and cacophony outside of surgical facilities, and  
21 that is what the district court found.

22 QUESTION: Well, Ms. Finley, are you suggesting  
23 that there's some special rule for abortion clinics that  
24 wouldn't apply in other cases where people are being  
25 perhaps harassed or counseled or argued with?

1 MS. FINLEY: No, not at all, of course --

2 QUESTION: Certainly Madsen doesn't say that.

3 MS. FINLEY: No, it does not.

4 QUESTION: Then why do you keep stressing the  
5 quiet zone outside the abortion --

6 MS. FINLEY: Because Madsen did recognize that  
7 the governmental interest ensuring -- in ensuring safe  
8 conditions for health care is a compelling interest, and I  
9 think we must keep in mind that that interest is very  
10 present in this case.

11 So I think there are a different calculus of  
12 governmental interests that are involved when protest is  
13 occurring outside hospitals and surgical facilities, as  
14 this Court recognized in the labor cases, NLRB v. Baptist  
15 Hospital and Beth Israel Hospital, so sometimes what might  
16 be a no more burdensome provision than necessary at a  
17 hospital, it may be different from what is no more  
18 burdensome than necessary at another sort of facility that  
19 doesn't have the same need for people being able to get in  
20 without being in stressed-out hysterics.

21 QUESTION: Did Madsen suggest that there has to  
22 be some underlying violation of statutory or common law to  
23 support a preliminary injunction burdening speech?

24 MS. FINLEY: Well, of course, to get a  
25 preliminary injunction anyone has to show a likelihood of

1 success on the merits of some valid cause of action.

2 That's --

3 QUESTION: Okay, and what is it here that you  
4 rely on?

5 MS. FINLEY: Our causes of action -- well, the  
6 district court found that in addition to the Federal civil  
7 rights claim that the --

8 QUESTION: I thought that claim under section  
9 1985(3) was dismissed here.

10 MS. FINLEY: Dismissed, and subsequently the  
11 complaint was amended and it was reasserted, but the  
12 district court also found that the State law causes of  
13 action for trespass, which under New York law broadly  
14 protects people's use and enjoyment of their property  
15 rights, and the causes of action under New York State law  
16 for harassing people for exercising their right --

17 QUESTION: Could there be trespass on a public  
18 street or sidewalk, or would that just apply to the  
19 property of the clinic?

20 MS. FINLEY: In -- under New York law, trespass  
21 is not simply the physical invasion of a line-demarcated  
22 private property. It also includes interference with the  
23 fair and unfettered use and quiet enjoyment of your  
24 property.

25 We also have State law claims in the case for

1 intentional interference with business relations,  
2 infliction of emotional distress. Our State law causes of  
3 action are virtually identical to the State law causes of  
4 action involved in Madsen. But this issue of whether the  
5 State law claims in this case still warrant relief has  
6 never been raised by the petitioners in the lower court,  
7 which I think is the forum that should first be given the  
8 chance to look at the remaining causes of action in light  
9 of the evidence.

10 QUESTION: Did Madsen state that the consent  
11 requirement alone invalidated the no-approach provision in  
12 that case?

13 MS. FINLEY: That is, I believe, an accurate  
14 quotation from Madsen, yes, Justice --

15 QUESTION: So are you asking that we ignore that  
16 here?

17 MS. FINLEY: No. We do not have a no-approach-  
18 without-consent provision in this injunction. The cease-  
19 and-desist provision is substantially different. The  
20 cease-and-desist provision specifically allows all  
21 uninvited approaches without consent. It specifically  
22 allows the very thing the Madsen no approach zone did not  
23 allow. There's a substantial difference under First  
24 Amendment law between not letting someone try to go up to  
25 somebody versus saying you have to respect that other



1 person's right to refuse you.

2 This Court has repeatedly emphasized that the  
3 right to refuse a messenger, and the right to make your  
4 own choices about what you do and do not listen to --

5 QUESTION: But the reason -- the reason we  
6 struck down the uninvited approach provision in Madsen is  
7 as follows, quoting from Boos v. Barry: As a general  
8 matter, we have indicated that in public debate our own  
9 citizens must tolerate insulting and even outrageous  
10 speech in order to provide adequate breathing space to the  
11 freedoms protected by the First Amendment.

12 Now, if you apply that same statement to -- to  
13 what -- unwanted speech just as we applied it to uninvited  
14 speech, it seems to me you get the same result.

15 MS. FINLEY: Nobody under this injunction, Your  
16 Honor, is protected from any speech at all. They're just  
17 protected from the forced physical proximity of an  
18 intimidating person with medical evidence that that forced  
19 physical proximity elevates health risks. Everyone here  
20 is going to have to encounter the message whether they  
21 want to or not.

22 QUESTION: Medical evidence that the forced  
23 physical --

24 MS. FINLEY: Yes.

25 QUESTION: -- proximity -- where is that?

1 MS. FINLEY: Dr. Hoagland's testimony, which is  
2 extensively recounted --

3 QUESTION: He did studies on forced physical  
4 proximity, and it's --

5 MS. FINLEY: Dr. Hoagland was certified as an  
6 expert in both behavioral medicine and social impact  
7 theory, and social impact theory is, in fact, the study of  
8 how invasions of personal space create physical stress  
9 reactions, and the adverse effect of such reactions on  
10 medical care. That was her precise area of expertise, and  
11 she testified about that at great length.

12 QUESTION: So we have experts like that now in  
13 any case where we're talking about this sort of thing?

14 MS. FINLEY: I -- it may be advisable for people  
15 to put on medical testimony.

16 QUESTION: What was she a specialist in, social  
17 impact theory?

18 MS. FINLEY: Behav -- it's an established area  
19 of social science.

20 QUESTION: Would you name it again?

21 MS. FINLEY: It's called social impact theory, a  
22 scholar named Edward Hall developed it in the fifties, and  
23 there's been an extensive body of research in the fields  
24 of psychology, medicine, and anthropology that have  
25 further studied it. It's the idea, the basic idea that

1 there is a zone of personal space, and it varies according  
2 to the nature of the encounter.

3 For example, the appropriate zone of personal  
4 space here for this sort of encounter is about 15 feet.

5 QUESTION: But I thought we had to -- the Court  
6 had to find some violation of statutory or common law to  
7 justify a preliminary injunction.

8 MS. FINLEY: And it did. It found a likelihood  
9 of success on the merits.

10 QUESTION: So I don't know what this argument  
11 does to bolster that. I mean, it's not a theory of a  
12 violation of law.

13 MS. FINLEY: No. I think the relevance as I was  
14 responding to Justice Scalia's question, which I  
15 understood to be is there -- what is the problem with  
16 having somebody force their physical proximity on you, so  
17 I was highlighting that particularly when people are going  
18 in for medical care, that is a -- it escalates the health  
19 risks, which is a factor, of course, for injunctive  
20 relief.

21 QUESTION: But you say the preliminary  
22 injunction could be based solely on testimony of an  
23 expert --

24 MS. FINLEY: Oh -- oh, no -- oh, I --

25 QUESTION: -- on this social theory?

1 MS. FINLEY: I'm sorry, Your Honor, if you  
2 understood me to say that.

3 QUESTION: I did.

4 MS. FINLEY: Certainly I misspoke if I did. No,  
5 that is not my position. My position is that to get a  
6 preliminary injunction you have to show likelihood of  
7 success on the merits of a valid cause of action,  
8 irreparable injury, no adequate remedy at law, which the  
9 district court found that we in fact did, amply.

10 QUESTION: Do I understand, Ms. Finley, that  
11 that is still something that's open to inspection by the  
12 district judge? We did start out with a 1985(3) claim  
13 that the district judge erroneously thought was solid.  
14 Then he said, but there are these State claims that can be  
15 substituted for it, and the Second Circuit refused -- did  
16 not deal with that.

17 MS. FINLEY: Absolutely yes, Your Honor, it is  
18 very much open to the district court. This is a  
19 preliminary injunction. Everything is open to the  
20 district court.

21 The Second Circuit instructed petitioners and  
22 the panel 2 years ago that they should take these  
23 arguments to the district court where they belong, and  
24 they never have.

25 QUESTION: So the viability of this whole case

1 under State law has yet to be fully tested in the district  
2 court, and it hasn't been touched by the court of appeals.

3 MS. FINLEY: That is correct, Your Honor.

4 QUESTION: But the district judge did make a  
5 preliminary finding that you had under New York law a  
6 probability of success on the merits.

7 MS. FINLEY: That is correct, Your Honor, yes.

8 QUESTION: But even -- regarding -- you're not  
9 contending that the provisions of the injunction do not  
10 have to be designed to prevent a violation of the law, as  
11 opposed to prevent the kind of emotional upset that your  
12 expert testimony related to. You still acknowledge that  
13 the provisions of the injunction must be ordained to  
14 preventing a violation of law.

15 MS. FINLEY: Yes, of course. The expert  
16 testimony documented elevated physical medical risk, which  
17 is substantially greater than mere emotional upset.

18 I want to move a moment --

19 QUESTION: I don't understand that. Does that  
20 have anything to do with whether State law is being  
21 violated?

22 MS. FINLEY: No, Your Honor. No. No. Well, it  
23 may. We've never yet tested in the district court the  
24 State law claims for tortious harassment, for example, and  
25 whether someone is being put under medically dangerous



1 physical stress may be highly relevant to whether you've  
2 made out a claim for harassment. That issue has never yet  
3 been tested in the district court.

4 Also, the amount of stress caused, and distress,  
5 may be highly relevant to whether we've made out a claim  
6 under our State law cause of action for intentional  
7 infliction of emotional distress.

8 In this context of antiabortion protest, there  
9 are State law-based decisions finding that conduct very  
10 similar to what defendants here do constitutes intentional  
11 infliction of emotional distress.

12 QUESTION: I would say that persons who walk  
13 through a picket line in order to work despite a strike  
14 face extreme stress. Have we ever in the labor area  
15 recognized that stressed individuals is ground for  
16 enjoining picketing and labor protest activities?

17 MS. FINLEY: In the labor context, many courts  
18 have established buffer zones to keep the picketers out of  
19 the face of people, particularly when they're picketing at  
20 hospitals.

21 QUESTION: But this is an order to prevent  
22 violence, et cetera.

23 MS. FINLEY: Violence and intimidation.

24 QUESTION: Those cases do not talk about stress  
25 to the individual. That's somewhat antithetical to very,

1 very essential First Amendment values.

2 MS. FINLEY: Well, I think that when people are  
3 going in for surgery, and there's medical evidence that to  
4 safely perform the surgery the stress needs to be reduced,  
5 not elevated, that is a governmental interest that is  
6 present in this context that is only present in labor  
7 contexts when people are picketing at hospitals or nursing  
8 homes, and --

9 QUESTION: And I submit to you that anybody who  
10 walks through a picket line at any facility in order to  
11 take a job during the pendency of a strike is subjected to  
12 great emotional stress, and our cases have never  
13 recognized that as a ground for injunction.

14 MS. FINLEY: Well, Madsen recognized that the  
15 elevated medical risks are a governmental interest that  
16 needs to be weighed in assessing whether the restrictions  
17 on speech are no more burdensome than necessary to protect  
18 that governmental interest in ensuring safe conditions for  
19 health care.

20 QUESTION: But only in the context of keeping  
21 the noise down outside the hospital which could be heard  
22 inside. We studiously avoided using that as a basis for  
23 validating any of the restrictions imposed outside the  
24 facility which could not -- with respect to speech that  
25 could not be heard inside. Isn't that what we did in

1 Madsen?

2 MS. FINLEY: Well, I'm sure Your Honors know  
3 better what you did in Madsen than I do.

4 QUESTION: Oh, I doubt it.

5 (Laughter.)

6 MS. FINLEY: That discussion was -- yes, Your  
7 Honor, that discussion was linked to the noise provision,  
8 but the same interest pertains when people are having  
9 others screaming in their face.

10 QUESTION: Well, what about a situation such as  
11 Justice Kennedy posits, where you walk through a picket  
12 line to go to work, and you've got a very important  
13 assignment that day, and you feel you're subjected to a  
14 great deal of stress, you're not going to be able to do  
15 that work. Now, is that kind of a separate governmental  
16 interest that has to be taken into consideration, too?

17 MS. FINLEY: Whether the protest conduct  
18 disrupts the safe and normal functioning of the place is a  
19 basic governmental interest that this Court has recognized  
20 many times in *Grayned v. Rockford* on, so I think yes,  
21 whether --

22 QUESTION: Ms. Finley, why do you lay such  
23 stress on this point, when I thought the major reason for  
24 the injunction and for its provisions was that there was a  
25 history of grabbing, pushing, shoving, and the district

1 judge thought that it was reasonable to have a keep-your-  
2 distance rule to make sure that the pushing, grabbing, and  
3 shoving didn't go on again? I did not regard whatever you  
4 call that expert as central to your case, and perhaps you  
5 ought to clarify whether it is an extra, or whether it's  
6 pivotal.

7 MS. FINLEY: No, I would agree, Your Honor, with  
8 your point that the defendant's persistent, proven conduct  
9 of crowding, grabbing, punching, sometimes knocking people  
10 down is what necessitates some kind of a clear zone in  
11 this case.

12 I also want to emphasize this idea of  
13 floating --

14 QUESTION: It's not enough that the zone be  
15 reasonable, though. You use the language, necessitates.  
16 It isn't enough that it be reasonable to establish --

17 MS. FINLEY: No. In Madsen --

18 QUESTION: -- such a zone. The zone must be no  
19 more than is necessary.

20 MS. FINLEY: That's right, and here the 15-  
21 feet, the length of a car, is necessary to ensure that a  
22 car can safely drive down the road.

23 QUESTION: Well, it's 15 feet on all sides.

24 MS. FINLEY: All sides of --

25 QUESTION: Of the person, I take it, or the

1 vehicle.

2 MS. FINLEY: Yes. It would be like a circle  
3 around, yes.

4 QUESTION: All right, and so if you have two  
5 people, that amounts to a 60-foot exclusion zone, I take  
6 it.

7 MS. FINLEY: No. Two people are walking side by  
8 side --

9 QUESTION: No. I have two people walking 15  
10 feet away from each other.

11 MS. FINLEY: But at all points sidewalk  
12 counselors can always come right up.

13 QUESTION: I'm talking about the extent of the  
14 zone. It can be 60 feet if two people are walking 15 feet  
15 away from each other, each being protected by the bubble.

16 MS. FINLEY: I think I would say it could be 30  
17 feet but not 60, 15 in this direction and 15 -- that's 30.

18 QUESTION: At the outer extremities it would be  
19 60. There's a 60-foot slot.

20 MS. FINLEY: It could possibly be, although --

21 QUESTION: Fifteen -- well, it's not -- it's  
22 mathematical. It's 15 feet to the left, 15 feet to the  
23 right, 15 feet each between, that's 60, right?

24 MS. FINLEY: The reason I said possibly is  
25 there's no evidence in the record of that problem ever



1 happening.

2 QUESTION: Do we need evidence to add 15 X 4?

3 (Laughter.)

4 MS. FINLEY: No, Your Honor, we don't need a  
5 mathematical expert.

6 But this -- the point you're raising --

7 QUESTION: Of course, we don't have to limit it  
8 to two. They could have four each, 15 feet apart.

9 (Laughter.)

10 QUESTION: It would take care of a four-lane  
11 highway. I don't know why Justice Kennedy limits it to  
12 two.

13 MS. FINLEY: I think you're alluding to the  
14 notion of the floating bubble, and I want to remind this  
15 Court that judges under a Federal statute, 18 U.S.C. 1507,  
16 have what amounts to a floating bubble around any building  
17 or residence you use or occupy. People can't go near --

18 QUESTION: Yes, but the building doesn't float.

19 (Laughter.)

20 MS. FINLEY: But judges move from building to  
21 building, and it says building or residence used or  
22 occupied by judges, so you are protected from people  
23 demonstrating near your courthouse, your home, an office  
24 you may use off-premises --

25 QUESTION: Yes, but I have to get -- On the

1 hypothesis you're raising, I have to get to the courthouse  
2 or to the house, or whatnot, before the zone appears.

3 MS. FINLEY: Yes, and it --

4 QUESTION: It doesn't come out to meet me.

5 MS. FINLEY: No, and if there were a record that  
6 protestors started impeding your paths as you tried to go  
7 to work or to home, I submit someone could easily get an  
8 injunction to keep a clear zone --

9 QUESTION: But wouldn't the --

10 MS. FINLEY: -- around you so you could get to  
11 work.

12 QUESTION: But wouldn't there be a difference,  
13 and isn't this the difficulty in this case, that if there  
14 were simply a 15-foot zone around one person, that's  
15 fairly easy to administer and to police, but when you've  
16 got multiple, intersecting 15-foot zones around a lot of  
17 people who may even be subject to argument as even covered  
18 by the zone, you've got something which is far more  
19 difficult to administer.

20 And I was suggesting a moment ago that -- when  
21 Mr. Sekulow was arguing that there was a kind of a  
22 practicality consideration in having a zone at all, but  
23 there's another practicality argument, and that is when  
24 the zones are moving and intersecting like this, it may be  
25 difficult to enforce with reliable evidence, with reliable

1 proof.

2 And isn't that a good argument for saying, don't  
3 have floating zones, have fixed zones. Realize that  
4 things are going to be unpleasant outside the fixed zones,  
5 they're going to be less unpleasant inside, but everybody  
6 will know where the line is, and the First Amendment isn't  
7 going to suffer from the uncertainty. Isn't that a fair  
8 argument?

9 MS. FINLEY: I think it is, Your Honor, and just  
10 if I may conclude the point -- I see the red light is  
11 on -- that a lot of the problems you're alluding to are  
12 precisely because the district judge here gave the  
13 defendants more leeway than the fixed zone in Madsen. He  
14 allowed them on the same side of the sidewalk, which  
15 creates the need to have a clear zone around people. If  
16 you push them across the street, as you affirmed in  
17 Madsen, a lot of these problems would not arise, and  
18 this --

19 QUESTION: Thank you, Ms. Finley.

20 MS. FINLEY: Thank you.

21 QUESTION: General Dellinger, we'll hear from  
22 you.

23 ORAL ARGUMENT OF WALTER DELLINGER  
24 ON BEHALF OF THE UNITED STATES, AS AMICUS CURIAE,  
25 SUPPORTING THE RESPONDENTS

1                   GENERAL DELLINGER: Thank you, Mr. Chief  
2 Justice, and may it please the Court:

3                   In light of the questions about the practicality  
4 of how this injunction works, it might be useful to look  
5 at this case from the vantage point of the trial judge in  
6 February of 1992. At that point, he had had several days  
7 of hearings on the preliminary injunction and weeks of  
8 testimony on the contempt proceedings against Paul and  
9 Robert Schenck and others who violated the temporary  
10 restraining order.

11                   One of his findings, and they're set out at  
12 pages 79 to 149 of the Joint Appendix, one of his findings  
13 was that these named defendants had deliberately engaged  
14 in a technique of physically crowding in an intimidating  
15 and obstructing manner.

16                   What's a trial judge supposed to do in the face  
17 of that kind of finding? If he were to issue an  
18 injunction precisely in those terms ordering the  
19 defendants to cease crowding in an intimidating and  
20 obstructing manner, what problems would that cause for a  
21 police officer who is at the scene, trying to understand  
22 how to enforce that?

23                   QUESTION: Well, one of the things he's supposed  
24 to do is read the First Amendment, I take it, and what  
25 he's doing here is, he's prohibiting certain conduct based

1 on speech, and that means that the injunction must be  
2 precisely tailored. It's not just to eliminate  
3 harassment.

4 GENERAL DELLINGER: I'm --

5 QUESTION: This injunction goes much further  
6 than that, and if you want to defend it as saying that  
7 everything here is necessary to avoid the touching,  
8 grabbing aspect, that's one thing, but the harassment  
9 rationale as I see it goes much further. It protects  
10 people against repeated, very annoying, very stressful  
11 expression of views by those who differ with them --

12 GENERAL DELLINGER: Justice Kennedy, I --

13 QUESTION: -- and that's a very difficult First  
14 Amendment case.

15 GENERAL DELLINGER: I believe that it is not  
16 difficult because the trial judge did tailor this to  
17 burden no more speech than necessary by making it clear  
18 that this message, or messages could continue to be  
19 conveyed. There's no speech that is silenced by this  
20 injunction.

21 I think the judge understood that the message  
22 that someone is about to commit a deeply immoral act is  
23 disturbing and upsetting, but that's the price of the  
24 First Amendment. One of our citizens has a constitutional  
25 right to convey that message to another, but in this case



1 to avoid a different kind of problem, not the message, but  
2 two aspects of the crowding that are not related to the  
3 message are at issue here.

4 QUESTION: In --

5 GENERAL DELLINGER: Justice Breyer, if you  
6 wish -- well, in further response to Justice Kennedy, one  
7 of those issues is the sheer effect of the crowding  
8 itself, that is, the use of what were called constructive  
9 blockades by having 4, 6, 10 people literally crowd around  
10 a patient as she attempted to approach the clinic, and to  
11 use that in an intimidating way.

12 The second --

13 QUESTION: I don't under -- why is that a  
14 constructive blockade? I -- a blockade means preventing  
15 somebody from entering. Were these people preventing  
16 anyone from entering?

17 GENERAL DELLINGER: It was a construct --

18 QUESTION: They were just annoying the person --

19 GENERAL DELLINGER: No.

20 QUESTION: -- and that's why it was a  
21 constructive blockade.

22 GENERAL DELLINGER: Well, they were not  
23 physically barring the people from entering, but --

24 QUESTION: Well then, it's not a blockade --

25 GENERAL DELLINGER: Then it's not a blockade.

1 QUESTION: -- constructive or otherwise, it  
2 seems to me.

3 GENERAL DELLINGER: The term, constructive  
4 blockade I think came from those who were engaged in them,  
5 Justice Scalia, because the use of 4, 6, or 10 people to  
6 crowd around an individual and to use that effect -- we  
7 had testimony, or the plaintiffs had testimony in this  
8 case of one of the women who said she felt like she was in  
9 the middle of a lynch mob.

10 That is intended to dissuade people from  
11 continuing to go, not by appealing to her conscience or  
12 her shame or her medical self-interest, but to dissuade  
13 her because of running this gauntlet, and if that prevents  
14 people --

15 QUESTION: I see. Are you going to apply that  
16 to labor picketing, too?

17 QUESTION: And Claiborne Hardware case, where  
18 the Court -- this Court struck down a speech-restrictive  
19 injunction because the violence that accompanied it was  
20 episodic and isolated.

21 GENERAL DELLINGER: Here, Justice O'Connor --

22 QUESTION: How do you distinguish that?

23 GENERAL DELLINGER: Here I think it is --

24 QUESTION: And it effectively prevented people  
25 from entering a restaurant, or what have you.

1                   GENERAL DELLINGER: I think the difference is  
2 that in this case the -- first of all, there was a  
3 record -- the contempt proceedings are probably the most  
4 accessible place -- that this was constant and ongoing,  
5 and this was an attempt that this was a medical facility,  
6 its --

7                   QUESTION: But I thought there were something  
8 like five episodes over 18 months.

9                   GENERAL DELLINGER: Those were the ones, I  
10 think, that were raised in the contempt proceedings. The  
11 actual controversy itself, the actual proceedings were  
12 continuous and, of course, they were under, as several  
13 justices noted, under a TRO, so that, you know, ideally  
14 they're -- they -- there shouldn't have been any.

15                   What the judge did in this case, faced with this  
16 situation and trying to give some kind of guidance that  
17 would be useful to the parties, to the police, is to set  
18 what Justice Ginsburg called a keep-your-distance rule.  
19 Basically --

20                   QUESTION: In answer to Justice Kennedy and  
21 Justice O'Connor, and I wonder, I'm just asking this, is  
22 it relevant to consider this is not labor picketing or  
23 civil rights picketing because the people by and large are  
24 pregnant women who are undergoing a serious medical  
25 procedure. You haven't brought that up, and I wonder the

1 extent to which that is constitutionally relevant. I  
2 would think it might be.

3 GENERAL DELLINGER: I do think it is relevant in  
4 precisely this way. The Court's decisions, like Grayned  
5 v. City of Rockford, about a public school, NLRB v.  
6 Baptist Hospital, cases like that, note that the  
7 Government interest is sometimes dependent upon the nature  
8 of the activities that are to occur.

9 You don't need social science -- you don't need  
10 social science evidence to reach the conclusion that  
11 having to go through this kind of obstructive and  
12 intimidating crowding is not good for people who are on  
13 their way to see the doctor.

14 QUESTION: Is there -- well, that's it, on their  
15 way to see the doctor. Surely it's not the case that  
16 every woman who's going in there is going in to have an  
17 abortion. I assume they must visit the clinic at least  
18 once beforehand.

19 GENERAL DELLINGER: There are different --

20 QUESTION: And maybe once afterwards.

21 GENERAL DELLINGER: That is correct.

22 QUESTION: So probably less than half of the  
23 women who are going in, just to speak of the women who are  
24 going in -- does this injunction apply only to women going  
25 in?

1           GENERAL DELLINGER: No. It applies to all of  
2 those, including staff members, who --

3           QUESTION: Who go in, so even if you take just  
4 the women, probably less than half of them are going in to  
5 have --

6           GENERAL DELLINGER: That is --

7           QUESTION: -- a medical procedure --

8           GENERAL DELLINGER: Well --

9           QUESTION: -- at that time.

10          GENERAL DELLINGER: Yes. At least there are  
11 probably less than half of them are going in. Some may be  
12 being treated for cervical cancer, or for a number of --

13          QUESTION: So would the same reasoning apply  
14 simply to a group of, a building where doctors had offices  
15 but no surgical procedures were performed? Would the same  
16 stress analysis apply?

17          GENERAL DELLINGER: It would apply, Chief  
18 Justice Rehnquist, but with, I think, significantly less  
19 force than it does in those facilities where stress  
20 applies.

21                 Basically these -- what the judge came up with,  
22 here, while protecting the ability to convey this message,  
23 was a simple set of rules. If you read -- if you read the  
24 preliminary injunction at pages 183 and --

25          QUESTION: Mr. Dellinger, may I interrupt you --



1 GENERAL DELLINGER: Yes.

2 QUESTION: -- because I think you're going on to  
3 another point, and I just want to raise another point  
4 along Justice Breyer's lines. Is your argument that when  
5 the State is -- or when the court is enforcing, let's say,  
6 a trespassing law, in determining what would be an  
7 appropriate injunction to enforce that star to preclude  
8 threatened violations, it may take into consideration the  
9 activities of the victims, and if the activity of the  
10 victim may be to obtain medical treatment, then high blood  
11 pressure can be taken into account. Is that basically  
12 your argument?

13 GENERAL DELLINGER: Yes, that is certainly part  
14 of a calculation here.

15 QUESTION: So labor picketing in the context of  
16 air traffic controllers would be a different case?

17 GENERAL DELLINGER: I think --

18 QUESTION: Because you don't want to upset air  
19 traffic controllers.

20 (Laughter.)

21 GENERAL DELLINGER: It is -- it is not at all  
22 clear that there would be any prohibition in the First  
23 Amendment or elsewhere on the use of close physical  
24 proximity and an intimidating and obstructing manner  
25 whether you're dealing with judges coming to work or air

1 traffic controllers.

2 I mean, I think what you want to look at the  
3 cases and be careful about, as this judge was, is that you  
4 do not want to predicate an injunction on the fact that  
5 the message would be upsetting to the air traffic  
6 controllers or the judge. The message is something we  
7 have to tolerate.

8 QUESTION: General Dellinger, what is careful  
9 about 15 feet of any personal vehicle seeking access to or  
10 leaving? One point that was made is, there's no  
11 definition of when access begins or when leaving ends, so  
12 this could go on and on and on. There's no stopping point  
13 and there's no starting point.

14 GENERAL DELLINGER: Justice O'Connor, at page 29  
15 of the Joint Appendix the judge -- I'm sorry. I'm sorry,  
16 Justice Ginsburg -- at page 8 -- 29 of the Joint Appendix  
17 the judge notes precisely that this is limited to  
18 activities that are at the sites, not anywhere you may go  
19 in doing it, and it is limited as well by the fact that it  
20 simply says, stop crowding these patients and let them  
21 walk away. It doesn't --

22 QUESTION: Thank you, General Dellinger.

23 GENERAL DELLINGER: Thank you.

24 QUESTION: Mr. Sekulow, you have 3 minutes  
25 remaining.

1 REBUTTAL ARGUMENT OF JAY ALAN SEKULOW

2 ON BEHALF OF THE PETITIONERS

3 MR. SEKULOW: Thank you, Mr. Chief Justice.

4 Actually, what General Dellinger was referring  
5 to on page 29 says that the scope of the injunction and  
6 these injunction floating zones do float without  
7 geographic limitation. It says that they are structured  
8 to protect the rights of all party and directed to the  
9 activities at the site chosen for demonstration. Anyplace  
10 these individuals are demonstrating is the site chosen for  
11 demonstration.

12 As I understand the Government's argument and  
13 the respondents', there is now a medical exception to the  
14 First Amendment. This Court in Madsen dealt with evidence  
15 that came to the same conclusions regarding increased  
16 stress. Despite that increased stress, the no-approach  
17 zone was still deemed to burden more speech than  
18 necessary.

19 If the owner of Claiborne Hardware had a heart  
20 condition, would he now say, get these protesters away  
21 from the front of my store because I've got a heart  
22 condition that's going to be aggravated when I go in  
23 there, and I think the answer has to be no to that,  
24 that -- the owner of a fur store is aggravated because  
25 there's animal rights protesters out there picketing. I

1 think these are the types of things which is part of our  
2 free debate.

3 QUESTION: Sticks and stones will break my bones  
4 but words can never hurt me. That's the First Amendment.

5 MR. SEKULOW: That's certainly our position of  
6 it, and that is exactly correct, and those verbs might be  
7 aggressive advocacy, and I think it's also important --

8 QUESTION: And your point is they've never used  
9 sticks or stones.

10 MR. SEKULOW: Not these clients.

11 QUESTION: No.

12 MR. SEKULOW: But they do use words, but it's  
13 interesting, those words under this injunction, if they  
14 were directed at, say, a Xerox salesman who was doing  
15 business with the abortion facility and a demonstrator  
16 were to try to approach him and say, please don't do  
17 business with this facility because they're engaged in a  
18 practice that we personally find abhorrent. That Xerox  
19 salesman -- not just the woman seeking abortion -- that  
20 Xerox salesman has the advantage of this injunction.

21 On page 183, it says it applies to any person  
22 seeking access.

23 QUESTION: But if in fact, coming right next to  
24 a person, right in their face, screaming at them and so  
25 forth, does physically hurt them, then it's like a stick

1 or stone.

2 MR. SEKULOW: Well, I think that's actually  
3 prohibited by the injunction that we're not challenging,  
4 screaming in someone's face to the point where --

5 QUESTION: And if pressing around them and so  
6 forth hurts them as they're going into a medical  
7 procedure, then it's like a stick or stone.

8 MR. SEKULOW: And I think that's why section  
9 1(c), Justice Breyer, prohibits crowding, and we're not  
10 challenging that.

11 But this injunction on the cease-and-desist  
12 provision on paragraph 1(c) says that it can be imposed by  
13 any person or any group of persons, so a group of persons  
14 are entering the abortion facility, the woman seeking the  
15 abortion wants to get the information, wants to talk to  
16 the sidewalk counselor, but the companion says no. Under  
17 this injunction, under section (c), 1(c), the cease-and-  
18 desist provision is implicated. That's the way it's  
19 drafted. That burdens more speech than necessary.

20 The citation, and it's consistent in the briefs,  
21 we think it just misses the mark, and that is the Beth  
22 Israel Hospital v. NLRB did not say you can't distribute  
23 literature inside a hospital. It said that -- which by  
24 the way, of course, as this Court knows, NLRB was not a  
25 First Amendment case, but it overturned a prohibition on



1 leafleting and solicitation in the cafeteria and in the  
2 lunchroom in a private hospital where patients did gather  
3 on occasion, so --

4 QUESTION: Mr. Sekulow, was there any followup  
5 to the colloquy with the district judge, who seemed to  
6 recognize that there was some ambiguity in this 15 -- what  
7 has been referred to here as the bubble zone within 15  
8 feet of persons or vehicles seeking access to, or leaving  
9 the facilities -- you've called our attention to that  
10 colloquy where the judge said, gosh, I didn't mean that.

11 MR. SEKULOW: Your Honor, I was referring to the  
12 reply brief, the attachment at appendix A-3.

13 CHIEF JUSTICE REHNQUIST: Thank you,  
14 Mr. Sekulow.

15 The case is submitted.

16 (Whereupon, at 11:06 a.m., the case in the  
17 above-entitled matter was submitted.)

18  
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## CERTIFICATION

*Alderson Reporting Company, Inc., hereby certifies that the attached pages represents an accurate transcription of electronic sound recording of the oral argument before the Supreme Court of The United States in the Matter of:*

*PAUL SCHENCK AND DWIGHT SAUNDERS V PRO-CHOICE NETWORK OF WESTERN NEW YORK, ET. AL.*

*CASE NO: 95-1065*

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BY *Donn Marie Fedele*-----

(REPORTER)