# OFFICIAL TRANSCRIPT PROCEEDINGS BEFORE

### THE SUPREME COURT

## OF THE

### **UNITED STATES**

CAPTION: JUAN MELENDEZ, Petitioner v. UNITED STATES

CASE NO: 95-5661

PLACE: Washington, D.C.

DATE: Tuesday, February 27, 1996

PAGES: 1-45

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1	IN THE SUPREME COURT OF THE UNITED STATES
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3	JUAN MELENDEZ, :
4	Petitioner :
5	v. : No. 95-5661
6	UNITED STATES :
7	x
8	Washington, D.C.
9	Tuesday, February 27, 1996
10	The above-entitled matter came on for oral
11	argument before the Supreme Court of the United States at
12	11:10 a.m.
13	APPEARANCES:
14	PATRICK A. MULLIN, ESQ., Hackensack, New Jersey; on behalf
15	of the Petitioner.
16	IRVING L. GORNSTEIN ESQ., Assistant to the Solicitor
17	General, Department of Justice, Washington, D.C.; on
18	behalf of the Respondent.
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25	

#### CONTENTS

1

2	ORAL ARGUMENT OF	PAGE
3	PATRICK A. MULLIN, ESQ.	
4	On behalf of the Petitioner	3
5	ORAL ARGUMENT OF	
6	IRVING L. GORNSTEIN, ESQ.	
7	On behalf of the Respondent	25
8	REBUTTAL ARGUMENT OF	
9	PATRICK A. MULLIN, ESQ.	
10	On behalf of the Petitioner	44
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

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The issue before this Court is whether that

Government motion was sufficient to permit a sentence

which both departed from the guidelines and was also below
a statutory minimum.

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Petitioner submits that the Government's motion was sufficient, and bases his position on the language in the pertinent statutory and Sentencing Guidelines provisions.

QUESTION: It's agreed, is it not, Mr. Mullin, that the Government's motion was not filed under section

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e)	?
	e)

2	MR. MULLIN: That no, Mr. Chief Justice, I
3	don't agree with that. The motion that was filed by the
4	Government was brought under section 5K1.1, but it
5	encompassed the requirements under section 3553(e) that
6	permitted

QUESTION: Well, the question presented, and I believe it was presented in your petition, is -- let me get the petition. It's, once the prosecutor moves for a sentencing departure in recognition of a defendant's substantial assistance to law enforcement, does a Federal court have authority to impose a sentence beneath both the guideline range and a minimum term set by statute, even when the Government does not seek the latter degree of departure?

You say, then, the Government did move under section 3553(e)?

MR. MULLIN: Oh, no, no, I'm not saying that they brought -- that they specific -- they specify their application as being under section 3553(e), Mr. Chief Justice. What I'm saying is that the court had authority to --

QUESTION: Well then the Government -- at least the Government's motion by its terms was not made pursuant to 3553(e), you agree with --

1	MR. MULLIN: Oh, that is correct, Mr. Chief
2	Justice, yes. Their motion was brought by letter, I would
3	note, but was accepted as a form of notice of motion by
4	both parties as specifying that a motion was being brought
5	under section 5K1.1 of the guidelines.
6	It is our position that that motion permitted
7	Judge Sarokin in the District Court of New Jersey to
8	depart not only from the applicable guideline range, which
9	in that case was 135 to 168 months, but also below the 10-
10	year statutory minimum that was in place in that case, or
11	in this case.
12	The three provisions enacted in the Anti-Drug
13	Abuse Act of 1986 establish a regime to reward substantial
14	assistance by defendants. Section 3553(e) imposes a
15	Government motion requirement for sentences below
16	statutory minimums. In section 994(n), Congress directed
17	the Sentencing Commission to, and I'm quoting from the
18	statute now, which it is found at the appendix A1
19	assure that the guidelines reflect the general
20	appropriateness of imposing a sentence lower than would
21	otherwise be imposed.
22	QUESTION: Whereabouts is that found, Mr.
23	Mullin?
24	MR. MULLIN: I'm sorry, Mr. Justice, in my

brief, my first brief to the Court. In A1 I specifically

1	cite,	at	the	bottom	of	the	page,	the	statute.	
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2 QUESTION: Thank you, and would you tell us

3 again what you're quoting from the statute?

4 MR. MULLIN: Moving down to the first line,

5 Congress directed -- let me state the language. Assure

that the guidelines reflect the general appropriateness of

imposing a sentence lower than would otherwise be

imposed -- and this is the key language -- including a

sentence that is lower than that established by statute as

a minimum sentence.

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And it's petitioner's position that the Congress directed the Commission to establish a regime to regulate the substantial assistance motions to include, and as it states here, not only departures from the applicable guideline range but also departures below mandatory minimums.

QUESTION: Well, that's quite consistent with 3553(e), isn't it, that the Commission was to have a role in both of those kinds of departures?

MR. MULLIN: That's correct, Mr. Chief Justice.

In the second sentence of 3553(e), and again I have that

on Al of my brief --

QUESTION: Well, counsel, do you agree that the Commission certainly could have set up an implementation of the statutes that would have set up this kind of two-

1	tier approach that the Government urges?
2	MR. MULLIN: Justice O'Connor, I agree with you.
3	QUESTION: But you simply say to us that that

That is correct. MR. MULLIN:

isn't how the Commission implemented it.

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OUESTION: And set up instead a one-tier --

That is correct, yes. That's what MR. MULLIN: the Commission did.

The Commission took the motion requirement under section 3553(e) together with its directives under 994(n) and created a one motion, or a single motion approach, and required that once the Government brings a single motion, then the court has the authority to depart not only from the applicable guideline range, but also below statutory minimums, and this can be found not only in section 5K1.1, but also in the commentary to section 5K1.1 and other commentary found throughout the guidelines.

QUESTION: Mr. Mullin, what is the clearest indication that that is indeed what the Commission meant, because I found that there was at least some ambiguity.

MR. MULLIN: The clearest indication I would state, Justice Ginsburg, is found in Note 7 to section 2D1.1.

Section 2D1.1 -- and I apologize to the Court. I failed to put it in my appendix. I really should have.

1	QUESTION: You certainly should have.
2	MR. MULLIN: And I apologize to the Court for
3	failing to do that, but section 2D1.1 deals with drug
4	cases.
5	Most of the cases that involve mandatory
6	minimums that come before the Federal courts
7	QUESTION: Are we now 2D1, are we talking
8	about something that you did manage to put in your
9	appendix, or is that the one that you left out?
10	MR. MULLIN: Chief Justice, I didn't put it in
11	my appendix. I did note it in the relevant language in my
12	reply brief, on page well, it's noted in on page 30
13	of my brief, so it is in there. I'm sorry. It's not in
14	my appendix, but it is in page 30.
15	QUESTION: In the reply brief, or brief?
16	MR. MULLIN: Of my original brief.
17	In Note 7, as I was stating, section 2D1.1 deals
18	with drug cases. Most of the mandatory minimum cases at
19	the Federal courts entertained are drug cases. That's the
20	reality of it, and Note 7 deals with this issue of
21	departure below mandatory minimums, and the language I
22	think is very instructive as to what it says and what it
23	doesn't say.
24	Note 7 says that a mandatory minimum sentence

applies, this mandatory minimum sentence may be "waived,"

1	and	a	lower	sentence	imposed,	including	a	sentence	below
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- the applicable guideline range as provided in 28 U.S.C.
- 3 section 994, by reason of a defendant's substantial
- 4 assistance in the investigation and prosecution of another
- 5 person who has committed an offense.

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And then it cites section 5K1.1 for that

7 proposition. Nowhere in this note is there any reference

to section 3553(e). If the Commission were looking to

create a two-track system, or if the Commission were

looking to not get involved in departures below mandatory

minimums, and to basically not accept the authority that

is given to them by the Congress, they would not have put

that in there, section 3553, and they did not.

QUESTION: Does 994(n) not refer to 3553?

MR. MULLIN: I don't believe it does, judge.

Justice, I'm sorry. Justice.

QUESTION: Well, section 994(n) doesn't refer by

number to 3553(e), I take it, but it does say the

commission shall ensure that the guidelines reflect the

general appropriateness of imposing a lower sentence,

including a sentence that's lower than established by

statute as a minimum sentence, to take account of a

defendant's substantial assistance.

MR. MULLIN: Yes.

QUESTION: And 3553(e) is titled, Limited

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1	Authority to Impose a Sentence Below a Statutory Minimum,
2	suggesting that that may be the only source of authority
3	to impose a sentence below the mandatory minimum to me.
4	MR. MULLIN: Well, it was yes. It was passed
5	as the exception to the otherwise rule that a court can't
6	depart, or can't sentence below mandatory minimums, so it
7	does create the authority for that.
8	But what it requires is a Government motion
9	based upon a defendant's substantial assistance.
10	QUESTION: I'm not sure what your point about
11	the guidelines is. The statute itself requires a
12	Government motion, right?
13	MR. MULLIN: Correct.
14	QUESTION: Now, are you saying that the
15	guidelines could dispense with the necessity for a
16	Government motion despite the fact that the statute says
17	you need it?
18	MR. MULLIN: Absolutely not.
19	QUESTION: Then what do the guidelines achieve?
20	Can the guidelines say that even where there is not such a
21	motion we will deem such a motion to exist?
22	MR. MULLIN: No, they cannot, Justice Scalia.
23	QUESTION: Well then, what is it that you claim
24	the guidelines do?
25	MR. MULLIN: What the guidelines do is require

1	that the Government bring a motion based upon a
2	defendant's substantial assistance, and that is what
3	section 3553(e) requires, before there can be departure
4	below a mandatory minimum, and it's the petitioner's
5	position that under section 5K1.1 the Commission devised a
6	scheme where only one motion has to be brought for a
7	departure both from the applicable guideline range as well
8	as below statutory minimums, so there is the motion

requirement met under section 3553.

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OUESTION: You are saying that the guidelines have the power to say that a motion to move downward in the guidelines, to depart from the guidelines is, ipso facto, a motion under 3553. Isn't that what you're saying?

MR. MULLIN: That's correct. It envelops --

QUESTION: Well, that isn't correct as a statement of law, is it? I mean, as a statement of law the Commission can't monkey around at all with the statute, has nothing to do with it. The Commission's job is simply to say what the circumstances are under which you can depart from a guideline.

MR. MULLIN: That's correct, Justice Breyer.

QUESTION: All right, and if that's true, they could say, I'll tell you one situation in which you can depart downward from a guideline. One situation -- and

1	there may be others, but one situation in which you can
2	depart downward from a guideline, 99 percent of which have
3	nothing to do with mandatory minimum statutes, one
4	situation is where the Government makes the same kind of
5	motion and shows the same kind of assistance that they'd
6	have to show if this were a statutory case and they were

That's the situation in which you can depart from a guideline for that reason. That would have been within the Commission's power.

MR. MULLIN: That's correct.

interested in the statute.

QUESTION: All right. Then how does that affect your case? If, as I read this, the Commission said just that, we'll tell you -- we'll tell you when you can depart downward from the guideline on the question of substantial assistance.

Judge, you can do that if you are in the same kind of situation where, if there were a mandatory minimum, which most of the time there isn't, it would suffice to get you below the mandatory minimum. The Commission might well have thought that.

Now, how does that affect your case, because they're telling you that in this case it isn't that kind of situation. That kind of motion wasn't made, and I guess the Government has the right not to make that kind

1	of motion.
2	MR. MULLIN: Well, the Government here brought a
3	motion under section 5K1.1. Once
4	QUESTION: But they didn't do it right. It's a
5	motion, according to them, that doesn't satisfy 5K1.1, if
6	5K1.1 means what I think it means.
7	MR. MULLIN: Well, section 5K1.1, as I -
8	QUESTION: 5K1.1 says if you want to move under
9	5K1.1, bring a mandatory statutory type motion, and
10	they're telling you they didn't do it.
11	MR. MULLIN: As I read section 5K1.1, it doesn't
12	require that, though, Justice
13	QUESTION: Oh, yes it does. I'm trying I
14	mean, I think it does, all right. I think it's saying
15	you've got to bring a mandatory, statutory type motion.
16	I'm trying to show you something. If they didn't bring
17	that motion, what happens next, if they're right about
18	that?
19	MR. MULLIN: Well, if there's no if
20	there's
21	QUESTION: If they never brought a 5K1.1.
22	MR. MULLIN: If they never brought the 5K1.1
23	
24	QUESTION: Yes.
25	MR. MULLIN: then the court has no authority
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- to depart. 1 OUESTION: That's right. 2 3 MR. MULLIN: Yes. 4 QUESTION: And so now what happens to your 5 client? 6 MR. MULLIN: At that point he has, at best, under this scenario, a 135-month sentence. 7 QUESTION: Why? 8 9 MR. MULLIN: Because that's the bottom of the --QUESTION: Didn't they make a promise that they 10 would bring such a motion? 11 MR. MULLIN: They had -- they said they would 12 13 bring a motion if there was substantial assistance. OUESTION: Yes, and didn't they break that 14 15 promise if they didn't do it? 16 MR. MULLIN: Well, that gets into the Wade case, 17 and what this Court decided in Wade. QUESTION: To just -- all right, I'll take it up 18 19 with them, but I -- what I -- I'm not certain about this 20 case. If it's the case that 5K1.1 means you have to bring 21 a statutory type motion to get any departure, it could be up to them whether they did or they didn't do it, but if 22
  - MR. MULLIN: Well, they're -- to the extent that

they didn't do it, aren't they in violation of the plea

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agreement?

1	the Government agreed in the plea agreement here to bring
2	a motion for departure under section 5K1.1, and didn't
3	state, as they didn't in this plea agreement, that they
4	would seek a cap on the reduction, I agree with Your Honor
5	that they certainly are either in violation of the
6	agreement or in effect may have waived their right to
7	arque.

QUESTION: Well, you didn't raise any question like that in your petition for certiorari, did you?

MR. MULLIN: I did not.

QUESTION: No.

MR. MULLIN: That is correct.

QUESTION: So what are we supposed to do if that's the -- that's why -- I mean, suppose I did think that was the correct interpretation, how should I decide this case?

MR. MULLIN: Well, the Government moves -- its position is that section 3553(e) motion is necessary. The Third Circuit found it that way, so I think what -- this Court is charged with the responsibility of determining whether an application under section 5K1.1 involves departures from the guideline range and from mandatory minimums. And it is our position that once that motion is brought, the sentencing court has the authority to depart not only from the guideline range but also below any

L	statutory	minimum	that	may	be	in	effect.
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QUESTION: I have a question that I don't think will bear on the outcome of the case, but I think it's a necessary predicate for understanding the scheme here.

Suppose that the court in a guidelines case where there's no mandatory minimum imposed by statute, it's just a question of departing from the guidelines or not, suppose the court said, I think this defendant has cooperated with the Government, and the Government said, well, Your Honor, we're not making a motion for downward departure, and the court said, I disagree with that, he has cooperated with the Government, can the court depart downward absent the motion from the Government in a quidelines case?

MR. MULLIN: Absolutely not. Section 5K1. --

QUESTION: Where does the Commission get the authority to tell the court that the court cannot depart downward in such an instance?

MR. MULLIN: Under section 994(n), Congress directed the Commission to avouch that to create a scheme for dealing with rewarding substantial assistance, and Congress came up with, or the Commission came up with this scheme for departure.

QUESTION: And you think 994(n), you concede that 994(n) authorizes the Commission to require a

1	Government motion before there can be a downward departure
2	under the guidelines for cooperation?
3	MR. MULLIN: 994(n) does not. 994(n) is silent
4	as to the mechanism in which the Commission can establish
5	the scheme.
6	QUESTION: All it says is that the Commission
7	shall ensure the guidelines reflect the general
8	appropriateness of imposing a lower standard to take into
9	account a defendant's substantial assistance. I don't
10	know where that gives authority for the executive to be
11	involved in the judicial function of sentencing.
12	Now, I recognize that this is true under the
13	statute, because the statute requires this.
14	MR. MULLIN: Yes.
15	QUESTION: And I suppose you can say, well, the
16	Commission is simply borrowing from the statute to assume
17	that the Justice Department has a sufficient interest here
18	that there can be no departure absent its motion, but I
19	seriously question whether or not the judge is prohibited
20	from downward departure absent the Government's motion in
21	a guidelines case.
22	QUESTION: Well, I would think perhaps that 5K1

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that you were just quoting, that requires a Government motion, does it not?

MR. MULLIN: Yes, it does. That's the way the

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QUESTION: But it doesn't 5k1.1 doesn't say
it's the exclusive way to get a downward departure for
substantial assistance. None of the 5K's say they're
exclusive, and the beginning of the guideline specifically
says at the beginning, in discussing departures, that the
Commission specifically says it, that the with
specific exceptions, and it doesn't mention 5K1.1 is one
of them

The Commission does not intend to limit the kinds of factors, whether or not mentioned anywhere else in the guidelines, that could constitute grounds for departure in an unusual case, so that to me has left open this question.

QUESTION: But limiting factors is quite different from saying whether or not there has to be a motion. You agree that 5K1.1 requires a motion.

QUESTION: Yes.

MR. MULLIN: Yes. 5K1.1 as drafted requires a motion.

QUESTION: Justice Kennedy doesn't think that --

QUESTION: I -- could I ask you this

hypothetical case? Supposing in the plea agreement the Government says, we will not make such a motion, but we do agree that if you call these following facts to the

1	attention of the court, we will confirm their accuracy, we
2	will acknowledge that these are true, and there's no
3	motion.
4	They then go to the judge at the time of
5	sentencing, say, and the defendant asks for a downward
6	departure on the basis of substantial cooperation and
7	says, these facts are sufficient to establish what we
8	think is going to justify a lower sentence. Would the
9	judge have the authority to impose a lower sentence?

MR. MULLIN: No.

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QUESTION: He does not.

MR. MULLIN: Under section 5K1.1 there has to be a Government motion. Without the motion, the court doesn't have the --

QUESTION: You read it as being exclusive, just the opposite of what Justice Breyer said.

QUESTION: It's a very good question. It's never been answered as to the extent to which, in a very, very, very unusual case a judge might depart for substantial assistance outside the framework of 5K1.1, so I take it that's never been answered, and I don't know that we'd have to answer it here.

MR. MULLIN: I'm not aware of any case that has addressed --

QUESTION: No.

MR.	MULLIN:	 that	issue,	no.

So it's the petitioner's position that in section 994(n) Congress directed the Commission to establish a framework for departures from the guideline range and from mandatory minimums, and that section 5K1.1 in fact did it.

A motion was brought here under section 5K1.1 for departure, and it's our position Judge Sarokin had the authority to depart below the mandatory minimum range.

QUESTION: Mr. Mullin, suppose the Commission should say, we understand there's some confusion about this downward departure for cooperation, so now we're going to speak clearly, and we're going to say the discretion is with the prosecutor, 1) to go below the guidelines, 2) to go below the mandatory minimum.

The discretion is not with the judge. The judge cannot act unless -- cannot go below the guidelines unless there is a motion to that effect, cannot go below the mandatory minimum unless there's a request to that effect, so it's not a question of whether one motion or two, but who has the discretion.

If the Sentencing Commission made it clear that it thought it had -- the prosecutor had the discretion on both questions, do you have any case left? Are you making a statutory argument independent of the Commission's

1 authorit	y?
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2	MR. MULLIN: Is Your Honor's question if I
3	can rephrase it, is Your Honor's question if the
4	Commission decided to establish a two-track system for a
5	motion, one motion from the guidelines and a second motion
6	below?

QUESTION: Not numbering the motions. Motions doesn't matter. Who has the discretion if the Sentencing Commission said, we think the prosecutor and not the judge has the discretion to initiate a departure from the guidelines, and/or a departure from the mandatory minimum?

MR. MULLIN: Under those circumstances, then we

MR. MULLIN: Under those circumstances, then we would have a different case than we have now. It would be -- whatever -- whether it's 5K --

QUESTION: So essentially, then, you're arguing that we have an ambiguous statutory scheme, the Sentencing Commission could go either way on it, whatever way it goes the court should follow?

MR. MULLIN: Yes, I don't know if it was -- I don't know if ambiguous is the right term, but the Congress said to the Commission, here's what we want you to do, do it, and what the Commission did under 5K1.1 was to establish a scheme, and it was a single motion scheme that they set up to deal with departures for substantial assistance.

QUESTION: I gather the court of appeals had
some doubt as to whether it the Commission could have
gone either way on this question. I think they expressed
the view that very likely, even if the Commission had
wanted to exercise its discretion to set up a single track
system, they thought it might lack that power under 35
whatever it is.
MR. MULLIN: 53(e).
QUESTION: 53(e).
MR. MULLIN: They raised some question about it,
but then they focused on what the Commission actually did.
QUESTION: Mr. Mullin, you're not relying on any
language in the operative portion of 5K1.1. You're just
relying on the application note, which simply notes that
under circumstances set forth in 3553 and 994, substantial
assistance would justify a sentence below the statutory
required minimum, but the text of 5K1.1 simply says, upon
motion of the Government, blah, blah, blah, blah, the
court may depart from the guidelines. That's all that the
operative provision says it may depart from.

MR. MULLIN: Justice Scalia, that is correct, and that is the operative language, departure from the guidelines.

There is nothing in that section which limits where the departure can take place, and 5K1.1 --

1	QUESTION: Right, nothing that limits it, but
2	nothing that approves departure from something else,
3	either. It approves a departure from the guidelines upon
4	motion.
5	MR. MULLIN: That is correct, but bear in
6	mind
7	QUESTION: And then as a reminder, it's set
8	forth in the application note. Under circumstances set
9	forth in 3553, circumstances which include a motion by the
10	Government, substantial assistance may justify a sentence
11	below a statutory required minimum.
12	MR. MULLIN: But please bear in mind that policy
13	statements under section 1B1.7 of the guidelines had the
14	same effect has the commentary, so when I cite to the
15	commentary, it has the same impact as the policy statement
16	here does, and it's
17	QUESTION: I'm sure it's just as authoritative,
18	but the question that we're discussing here is whether the
19	operative portion of 5K1.1 was meant to establish a one-
20	tier system, as you call it
21	MR. MULLIN: Yes.
22	QUESTION: to make one motion do the work of
23	two, and for that purpose, whatever the application notes

say, it seems to me you look to the text of it, and that

text does not suggest that it's a two-tier system.

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1	just says, upon motion the court may depart from the
2	guidelines.
3	It could have said, from the guidelines and from
4	any applicable statutory minimum, but that's not what it
5	said.
6	QUESTION: How could it have said the latter,
7	since the Commission has no authority whatsoever to govern
8	the statutory part.
9	QUESTION: Well, and also, aren't departures
10	from the mandatory minimum are a subcategory of departures
11	from the guidelines.
12	MR. MULLIN: That's correct.
13	QUESTION: Yes.
14	MR. MULLIN: That's correct.
15	QUESTION: So the term guidelines itself
16	embraces both the broader category and the subcategory.
17	MR. MULLIN: That is correct, and section 5G1.1
18	is a perfect example. Where you have a guideline sentence
19	below the mandatory minimum under section 5G1.1 the
20	guideline sentence becomes the minimum, so they are used
21	in it is a subcategory, and I agree with Your Honor.
22	I would ask that I be permitted to reserve some
23	time for rebuttal.
24	QUESTION: Very well, Mr. Mullin.
25	MR. MULLIN: Thank you.

1	QUESTION: Mr. Gornstein, we'll hear from you.
2	ORAL ARGUMENT OF IRVING L. GORNSTEIN
3	ON BEHALF OF THE RESPONDENT
4	MR. GORNSTEIN: Mr. Chief Justice, and may it
5	please the Court:
6	Our position is that a district court has the
7	authority to impose a sentence below the statutory minimum
8	only when the Government files a motion requesting such a
9	sentence, so that when the Government moves for a
10	departure from the guidelines to reflect the defendant's
11	cooperation, but does not move for a sentence below the
12	statutory minimum, a district court does not have the
13	authority to impose a sentence below the statutory
14	minimum.
15	We think that result is compelled by the text of
16	18 U.S.C. 3553(e), which is on page 2 of our brief.
17	QUESTION: Is the one a subgroup of the other?
18	Is every departure from the guidelines when you approve
19	a departure from the guidelines do you automatically
20	approve a departure from the statutory minimum?
21	MR. GORNSTEIN: No, you do not.
22	QUESTION: No, but the converse is what's the
23	subcategory yes.
24	MR. GORNSTEIN: The converse is true, but to
25	address Justice Stevens' point, what the Commission has

1	said in application Note 1 is that the only time you can
2	do that is under the circumstances set forth in 18 U.S.C.
3	3553(e), so it sends you back to the statute, and what you
4	have to decide is what is the meaning of the statute, and
5	it says that, upon motion of the Government, a court shall
6	have the authority to impose a sentence below a level
7	established by statute as a minimum sentence so as to

reflect a defendant's substantial assistance.

QUESTION: Well, could the Commission expressly adopt a rule that says, we will deem a Government motion asking the court to consider the defendant's substantial assistance to be a motion that satisfies 3553(e) as well as any guideline?

MR. GORNSTEIN: We do not think it could. We think that 3553(e) means that there has to be a Government request for a sentence below the statutory minimum. If there is not that kind of request, the Commission cannot deem it one.

I would say -- I would distinguish that from the situation where the Commission set up a guideline system and said we will only open up a guidelines departure for assistance if the Government first comes in and says, we move for a sentence below the statutory minimum, but the Commission clearly did not do anything like that.

QUESTION: It didn't?

1	MR. GORNSTEIN: No, it didn't.
2	QUESTION: Because I thought that what it could
3	have said was this. Couldn't it have said the following?
4	There is a thing, a certain animal. We'll call this
5	animal what happens when you want to go below a statute.
6	The animal has two parts. The Government makes a motion,
7	and the Government says, a special assistance, and there's
8	a statute that describes in words just what that is.
9	Doesn't the Commission have the authority to
10	say, we will tell you when you can depart from a
11	guideline, you can depart from a guideline when you have
12	the statutory animal? Doesn't it have the authority to
13	tell people when it can depart downward for substantial
14	assistance, and doesn't it have the authority to choose
15	that those times are when you have the kind of animal that
16	would allow you to depart from the statute?
17	MR. GORNSTEIN: I think I would distinguish the
18	two situations, again, where the Commission
19	QUESTION: I understand that they're different.
20	I understand that.
21	MR. GORNSTEIN: And what I would say that what
22	the Commission cannot say is that a motion for a departure
23	from the guidelines is, ipso facto
24	QUESTION: Of course you're right. Now
25	MR. GORNSTEIN: Okay, and now

_	QUESTION: Now, but then the question becomes,
2	did it choose to allow the departure from the guidelines
3	only where, under 5K1.1, there is the statutory animal?
4	The evidence that they give is that they used almost
5	identical words. The words of 5K1.1 are identical to the
6	statute, almost, with irrelevant differences.
7	The second piece of evidence is the note you
8	cited refers to circumstances set forth both in 3553(e),
9	which is the statute, and 994(n), which is the guideline,
10	so there are two pieces of evidence that they meant the
11	same animal, and I see no evidence that they didn't mean
12	it.
13	MR. GORNSTEIN: I we disagree.
14	QUESTION: Well, I know that, but I'm looking
15	for the argument.
16	MR. GORNSTEIN: And now I'll explain why.
17	First of all, just by using the term,
18	substantial assistance, the terms mean the same thing, but
19	
20	QUESTION: Oh, no, it's more words than that.
21	MR. GORNSTEIN: Well, let me start just, that
22	was part of what was similar, and I'll take one bit of it
23	at a time.
24	Just by using the term, substantial assistance,
25	that is a necessary condition, but not a sufficient one
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1	for	filing	a	motion	to	depart	from	the	statutory	minimum.
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The Government must go on to decide whether, in light of

3 that substantial assistance, the seriousness of the

4 defendant's conduct, the level of operation, and a host of

other factors, whether that warrants a motion by the

Government to seek a sentence below the statutory minimum.

Now, there are many cases in which the Government, where there is a difference between the guidelines range, which is significantly above the statutory minimum because a defendant may have a long criminal history, he may be dealing in quantities that are much larger, and --

QUESTION: May I interrupt -- may I, just with this one thought, concentrating on the words, substantial assistance, you are in effect arguing there are two kinds of substantial assistance, one that justifies a departure from the statute, and the other just justifies a guideline departure, but there's nothing in the text of either document that describes two kinds of substantial assistance.

MR. GORNSTEIN: And I'm not saying there are two kinds. I'm saying the same kind of substantial assistance might lead the Government to move only for a guidelines departure or only -- for both a guidelines departure and a departure from the statutory minimum in light of the

1	serious if the Government might, for example, say,
2	this conduct is so serious that we are not going to move -
3	- we are not going to seek to get this defendant's
4	cooperation by moving for

QUESTION: Yes, but the -- well, let me just interrupt you. The seriousness of the defendant's conduct, it seems to me, has already been evaluated in the guidelines, and the general purpose here is to say, to what extent shall we go below what would normally be the correct evaluation of the seriousness of the conduct?

MR. GORNSTEIN: But on the statutory minimum sentences the Government is perfectly free to take into account that the defendant has engaged in serious conduct and, notwithstanding that he may be giving substantial assistance, we're not going to reward that substantial assistance for somebody who has a 16 to 20-year guideline sentence with something that goes below the statutory minimum.

QUESTION: Mr. Gornstein, I was surprised to hear you agree with Justice Breyer that the Commission could establish a rule, we will allow no departure below the guidelines unless there is also a departure below the minimum. Isn't -- you said --

MR. GORNSTEIN: That --

QUESTION: -- the Commission could do that.

2	think that
3	QUESTION: Would that be in accordance with the
4	requirement of section 994(n) that it assure assure

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assistance.

MR. GORNSTEIN: The Commission could do that. I

that the guidelines reflect the general appropriateness of imposing a lower sentence than would otherwise be imposed, including a sentence that is -- including a sentence that is lower -- to take into account a defendant's substantial

I would think to say arbitrarily, well, unless the Government is willing to go below the minimum, we're not going to reduce this -- allow the sentence to be reduced at all, even within the guidelines, above the minimum. I don't think that would comply with (n).

MR. GORNSTEIN: Well, we think the Commission would have that authority under 994(n), because we think it would satisfy the charge that it provide -- that it's generally -- for the general appropriateness of departures before the guidelines, because in --

QUESTION: What relevance does the Government's unwillingness to go below the minimum have to do with the appropriateness of reducing it within the guidelines above the minimum? I can't -- I just don't see the --

MR. GORNSTEIN: Well, I think that in a large category of cases the Government would be willing to do

1	both, so you are talking about a discrete category of
2	cases
3	QUESTION: Well, I know that, but
4	MR. GORNSTEIN: where the Government
5	QUESTION: that's no justification for
6	treating them irrationally.
7	MR. GORNSTEIN: Well, I think that it doesn't
8	have much to recommend it, and we wouldn't advise the
9	Commission to do something like that
10	QUESTION: Well, I wouldn't advise you to accept
11	the proposition, because number 1, it hurts your case, and
12	number 2, it doesn't seem to me to be there in the
13	statute.
14	QUESTION: Mr. Gornstein, you argued a moment
15	ago that because of the seriousness of the conduct, the
16	Government might very well say, well, we'll go below the
17	guideline but not below the minimum, and you say we
18	shouldn't be placed in a position in which we're forced to
19	do that.

But your argument seems to assume that if there is, we'll say, a one-motion procedure and if you speak the magic words, substantial assistance, in for a penny, in for a pound, that's not true.

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I mean, the Government, on that assumption, does not have to stand moot after its motion is filed. The

1	Government	can come	in and	say,	look,	judge,	don't	go
2	below the	statutory	minimu	m.				

The reason you shouldn't go below the statutory minimum is, the conduct is this serious, for reasons A, B, and C, and the second reason is, that isn't the deal we made. The deal we made with this guy was that we would file the motion, and we would then come in and say just what I'm saying. Go below the guideline, but don't go below the statutory minimum.

MR. GORNSTEIN: The difficulty there, Justice Souter, is there are -- the difference in perspective between the Government and the court. In many instances, there is a difference in perspective, and the -- where they're going to reach differing conclusions about the value of that assistance.

QUESTION: Which was -- as it was under the old law, as it were.

MR. GORNSTEIN: And -- but I -- and I --

QUESTION: That's always been true. When you came in, the Government might sort of run away with your deal in a way that was favorable to the defendant.

MR. GORNSTEIN: But I think what that translates into is the behavior of the prosecutor as he makes the deal.

If -- there -- if you're in a situation where

1	the prosecutor thinks that by filing any sort of motion at
2	all it's going to open up a departure below the statutory
3	minimum as well as the guidelines, then there will be a
4	significant number of cases in which the prosecutor will
5	be unwilling to make any deal at all.

QUESTION: Yes, but couldn't you --

QUESTION: Your argument at any rate is that Congress left that to the prosecutor and not to the court.

MR. GORNSTEIN: That's right. Apart from the policy considerations that --

QUESTION: But isn't there a possible answer to that, and that's why both Justices -- I don't know if this why Justice Kennedy asked the question, but his question raises this.

Supposing you lost the case, and I'm not suggesting you will, would it not thereafter still be possible for you to say in a plea bargain, we're not going to make any motions, but if -- but we will agree to tell the judge that you had done the following cooperative things, and then the defendant could ask the judge for a departure saying, I've given substantial assistance, and is there anything in the statute that would prevent the judge from going ahead and taking that into account without any motion at all?

MR. GORNSTEIN: Well, yes, 3553(e) would

1	certainly preclude the court from
2	QUESTION: He couldn't go below the minimum
3	MR. GORNSTEIN: That's right.
4	QUESTION: no, no, but he could go below the
5	guidelines.
6	MR. GORNSTEIN: Well, no, 5K1.1 requires a
7	Government motion to go below the guidelines.
8	QUESTION: That's true
9	QUESTION: Well, it says he may do. It doesn't
10	say it must do it.
11	MR. GORNSTEIN: Well, we read 5K1.1
12	QUESTION: You read that as disabling that
13	possible solution which would protect your interest and
14	keep the scheme alive that you're arguing for.
15	MR. GORNSTEIN: Well, 5K1.1 simply doesn't leave
16	that option open.
17	QUESTION: Okay.
18	MR. GORNSTEIN: And our interest is better
19	protected by affirming the judgment in the court of
20	appeals in this case.
21	QUESTION: Mr. Gornstein
22	QUESTION: I have a feeling it really doesn't
23	make any difference who wins this case.
24	QUESTION: What is the authority of the
25	Commission to limit the power of the district judge to
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1	depart under the guidelines downward based on an
2	encouraged factor without the motion without the
3	consent of the United States?
4	MR. GORNSTEIN: Without the consent
5	QUESTION: Without the consent of the United
6	States, in a guidelines case. I understand about the
7	mandatory minimum.
8	MR. GORNSTEIN: Well, I think 994(n) gives the
9	Commission authority, general authority to decide how to
10	proceed with substantial
11	QUESTION: No, it just says it should provide
12	assurance, I think is what it says.
13	MR. GORNSTEIN: That's right, but I think beyond
14	that the Commission generally has authority
15	QUESTION: To assure that the guidelines reflect
16	the general appropriateness. I don't find in there a veto
17	power given to the United States Attorney on a downward
18	departure under the guidelines.
19	MR. GORNSTEIN: No. I think all it does is give
20	the Commission the responsibility to decide how that
21	should be done, and here the Commission decided that that
22	should be done with a motion.
23	OUESTION: That there be a veto power in the

QUESTION: That there be a veto power in the United States Attorney's Office.

MR. GORNSTEIN: That's correct.

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1	QUESTION: I don't find that under the statute.
2	QUESTION: Mr. Gornstein, my understanding that
3	those instructions are what the U.S. Attorney the U.S.
4	Attorneys all over the country are telling district judges
5	you do not have authority for any downward departure for
6	substantial cooperation unless we ask you to.
7	MR. GORNSTEIN: That's correct.
8	QUESTION: And I one question I had about the
9	current status of the Sentencing Commission's thinking on
10	this subject, is there not ongoing some kind of review
11	within the Commission of substantial cooperation
12	departures?
13	MR. GORNSTEIN: There is not.
14	QUESTION: There is not?
15	MR. GORNSTEIN: There is a study currently under
16	way not addressing this particular problem, but the
17	Commission has a study underway studying how substantial
18	assistance departures have worked out in practice, and
19	there is a preliminary report, not a final report, that
20	QUESTION: But it doesn't touch this problem at
21	all.
22	MR. GORNSTEIN: No, it does not.
23	QUESTION: Is there any indication I mean,
24	there are circuits, most of them, perhaps, or some of them

that just have the one motion rule, the Second Circuit, I

1	think,	right?
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MR. GORNSTEIN: There are four circuits that have ruled against us in this case.

QUESTION: And has there turned out to be a problem, a practical problem that's led you perhaps to think of asking the Commission to create a kind of substantial assistance light, a 5K1.1 light, if you were to -- you know, that --

MR. GORNSTEIN: We actually have been involved legislatively, but that is on hold pending the outcome of this case.

QUESTION: Has the Commission considered it at -- I mean, you could -- there's nothing -- it's not illogical to have a 5K1.1 light. I mean, it is -- that's maybe a good thing to do, but is there anything we can look at where you -- that's public? I mean --

MR. GORNSTEIN: We have not gone to the Commission with this. I think what -- we think the rule is right now that there is a window, and that that would only need to be changed if this Court ruled against us in this case.

QUESTION: Could you tell me, counsel, are there many cases in which this undertaking, this promise by the Government to move downward, either under the guidelines or the sentence, is made in the field during part of the

1	investigation, or is this usually just done with a plea
2	bargain after the defendant has counsel, et cetera?
3	MR. GORNSTEIN: Right. It's done at the plea
4	bargaining stage.
5	QUESTION: Never in the field in this
6	MR. GORNSTEIN: I wouldn't I don't want to
7	say never. I think almost always
8	QUESTION: Almost always.
9	MR. GORNSTEIN: at the plea bargaining stage.
10	QUESTION: If you're finished, I do have a
11	suppose I did think I mean, I put these questions more
12	forcefully, often, than I when I'm actually uncertain,
13	but if it turned out that I did think that the 5K1.1 is
14	meant to pick up the statutory animal, you know, what I've
15	been saying, still, it would be up to the Government to
16	say what kind of motion they've made. So how would
17	what would be the outcome in this case?
18	You see, I mean, it's you're absolutely right
19	that the Commission can't control
20	MR. GORNSTEIN: That the consequence
21	QUESTION: Yes.
22	MR. GORNSTEIN: if you're saying that it
23	requires a motion to go below the statutory minimum
24	QUESTION: Yes, but that
25	MR. GORNSTEIN: then the consequence in this
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1	case is the court had no authority, and then
2	QUESTION: So we would affirm, but then you
3	might be in violation of the plea agreement. Is that how
4	it would work?
5	MR. GORNSTEIN: I think our plea agreement only
6	committed us to file a motion under the guidelines.
7	QUESTION: That's
8	MR. GORNSTEIN: Which we did. In our view we
9	did.
10	QUESTION: What I'm trying to figure out is, if
11	you took the view, if it turned out that 5K1.1 is meant to
12	say you have to have a certain animal, and that is the
13	statutory animal, and you tell us you don't have that
14	animal therefore you don't have the 5K1.1 animal, if
15	that's what we thought, if that's what I thought, I can't
16	figure out how this case should come out.
17	MR. GORNSTEIN: Well, first of all, the question
18	of the plea agreement is not here, because the
19	QUESTION: Yes, that's right.
20	MR. GORNSTEIN: petitioner has never raised
21	an issue in either the district court, the court of
22	appeals, or anywhere else that there's been a breach of
23	the plea agreement.
24	QUESTION: That's right.

MR. GORNSTEIN: If we were going to address what

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1	the plea
2	QUESTION: I don't want to address it.
3	MR. GORNSTEIN: Okay.
4	QUESTION: I just want to know, how would we
5	decide
6	QUESTION: No, but
7	MR. GORNSTEIN: It's not here.
8	QUESTION: How in your opinion
9	QUESTION: we should how should I decide
10	this?
11	MR. GORNSTEIN: If the issue were here, or not?
12	If the issue were here, and we were deciding,
13	did the Government breach its plea agreement? The answer
14	is no, it didn't, because it filed the relevant motion.
15	Now, it may be that that turned out to be
16	worthless under the circumstances of this case. But
17	that's okay. There's nothing wrong with the Government
18	doing something that's worthless on some occasions as long
19	as that's what the agreement required it to do. And that
20	would be the case under your hypothetical.
21	QUESTION: Is the office of the Commission to
22	issue a policy statement helping courts interpret what
23	motions are that there's a presumption that if you make

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the motion without distinguishing between the two that it

means both guidelines and statutes, but that you still

1	have the option to be more specific?
2	MR. GORNSTEIN: We don't think that the
3	Commission does have that role. We think the Commission's
4	responsibility is with respect to 3553(e) motions it comes
5	in after the Government makes its motion for a sentence
6	below the statutory minimum. It's at that point that the
7	Commission's responsibility takes over in deciding what
8	the sentence will be after that.
9	With respect to 5K1.1, yes, the Commission
10	probably has authority with respect to the guidelines to
11	decide what sort of motion should be filed.
12	QUESTION: May I ask how you would deal with the
13	following motion: motion of the Government for a sentence
14	which will appropriately reflect the defendant's
15	substantial assistance with the Government
16	MR. GORNSTEIN: That would be a very
17	QUESTION: and attach yes, but supposing
18	that was the way it was phrased, would the judge have any
19	authority or not
20	MR. GORNSTEIN: No.
21	QUESTION: to go below you think not.
22	MR. GORNSTEIN: Right, because I think that the
23	statutory minimum penalties are so important, and were
24	deemed so important by Congress, that you really need a

very explicit and clear statement by the Government that

1	it is seeking a sentence below the statutory minimum.
2	I think that's what 3553(e) contemplates, that
3	specific judgment that we think that this is not just
4	substantial assistance. And it's not just substantial
5	assistance that warrants a departure from the guidelines
6	or a reduced sentence. It is substantial assistance that,
7	in our judgment, makes it appropriate for this defendant
8	to receive a sentence below the statutory minimum.
9	QUESTION: Do you think the Justice Department
10	ought to have sort of a Miranda warning in its plea
11	agreements: "Watch out, there are two kinds of
12	departures."?
13	MR. GORNSTEIN: Well, I think after the Court
14	decides this case, everyone will know.
15	(Laughter.)
16	QUESTION: Well, would you object to having a
17	Miranda warning in every plea agreement just in case
18	someone doesn't?
19	MR. GORNSTEIN: We would object to including
20	that sort of thing.
21	QUESTION: Why would you object to informing the
22	defendant of the fact that he may be trapped by your plea
23	agreement?
24	MR. GORNSTEIN: It's not a matter of objecting.
25	As a matter of policy, it's a good idea, but the question
	43

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1	comes up in those rare cases where that warning wasn't
2	given what should happen, and we think that what should
3	happen should be dictated by the statute in that
4	situation.
5	If the Court has nothing further
6	QUESTION: Thank you, Mr. Gornstein.
7	Mr. Mullin, you have 3 minutes remaining.
8	REBUTTAL ARGUMENT OF PATRICK A. MULLIN
9	ON BEHALF OF THE PETITIONER
10	MR. MULLIN: Yes, Mr. Chief Justice, I know I
11	have a couple of minutes.
12	I just want to address a point raised by Justice
13	Breyer. I believe that Your Honor was questioning the
14	Solicitor General about statistical evidence showing the
15	effect of the departures under section 5K1.1 not only
16	below the guidelines but also below mandatory minimums.
17	I believe the annual report of the Commission,
18	the Sentencing Commission, reflects those statistics, and
19	if this Court wishes I can certainly produce an additional
20	submission to that effect.
21	I would note, and again it's not in my papers,
22	but of the research that I've done in a couple of the
23	circuits, the Ninth Circuit and the Second Circuit that
24	have ruled in favor of petitioner, the number of

departure -- number of departure applications by the

1	Government has gone up, and has gone up significantly
2	since those decisions were made.
3	But again, if the Court wishes for me to provide
4	that information, I'd be delighted to do it in each one of
5	the circuits where this decision was made in favor of the
6	petitioner.
7	Otherwise, I'll simply rely upon my briefs and
8	on the arguments that I submitted before this Court today,
9	and ask that you rule in favor of Mr. Melendez.
10	Thank you.
11	CHIEF JUSTICE REHNQUIST: Thank you, Mr. Mullin.
12	The case is submitted.
13	(Whereupon, at 11:59 a.m., the case in the
14	above-entitled matter was submitted.)
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#### **CERTIFICATION**

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JUAN MELENDEZ, Petitioner v. UNITED STATES

CASE NO: 95-5661

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BY Am Mani Federico

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