OFFICIAL TRANSCRIPT PROCEEDINGS BEFORE THE SUPREME COURT

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OF THE

UNITED STATES

CAPTION: FULTON CORPORATION, Petitioner v. JANICE H. FAULKNER, SECRETARY OF REVENUE OF NORTH CAROLINA

CASE NO: 94-1239

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- PLACE: Washington, D.C.
- DATE: Tuesday, October 31, 1995
- PAGES: 1-53

ALDERSON REPORTING COMPANY

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IN THE SUPREME COURT OF THE UNITED STATES 1 2 - - - - - - - X 3 FULTON CORPORATION, : 4 Petitioner : No. 94-1239 5 v. : JANICE H. FAULKNER, SECRETARY : 6 7 OF REVENUE OF NORTH CAROLINA : 8 - - - - - - X 9 Washington, D.C. Tuesday, October 31, 1995 10 The above-entitled matter came on for oral 11 12 argument before the Supreme Court of the United States at 13 10:10 a.m. **APPEARANCES**: 14 JASPER L. CUMMINGS, JR., ESQ., Raleigh, North Carolina; on 15 16 behalf of the Petitioner. 17 CHARLES ROTHFELD, ESQ., Washington, D.C.; on behalf of the 18 Respondent. 19 20 21 22 23 24 25 1

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1	PROCEEDINGS	
2	(10:10 a.m.)	
3	CHIEF JUSTICE REHNQUIST: We'll hear argument	
4	now in Number 94-1239, Fulton Corporation v. Janice	
5	Faulkner.	
6	Mr. Cummings.	
7	ORAL ARGUMENT OF JASPER L. CUMMINGS, JR.	
8	ON BEHALF OF THE PETITIONER	
9	MR. CUMMINGS: Mr. Chief Justice and may it	
10	please the Court:	
11	The outcome of this case will depend on three	
12	points. First, the North Carolina tax upon the intangible	
13	value of stock discriminates, both facially and in actual	
14	operation, against interstate commerce.	
15	Second, there is no defense to this	
16	discrimination either under the compensating tax defense	
17	or otherwise.	
18	Thirdly, this case is not controlled by the 1912	
19	decision in Darnell v. Indiana.	
20	First, I would like to speak to the	
21	discrimination. That the discrimination in the tax is	
22	facial is admitted either explicitly or implicitly by the	
23	decision of the North Carolina supreme court and by the	
24	State in its brief before this Court. Were it not for	
25	that facial discrimination, there would not be necessary	
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1111 FOURTEENTH STREET, N.W. SUITE 400 WASHINGTON, D.C. 20005 (202)289-2260 (800) FOR DEPO the attempt to prove the compensatory tax defense which
 both the State supreme court and the State before this
 Court have argued.

4 Not only is there facial discrimination against
5 interstate commerce, but perhaps more importantly, this
6 tax --

QUESTION: May I just ask you, it's really not discrimination against commerce as it's discrimination against those who own stock that -- the company of which does business elsewhere. It's discrimination against the stock ownership, not against the activity, is what I'm saying. The ownership in different kinds of companies is taxed differently.

14 MR. CUMMINGS: That's correct, Your Honor, just 15 as in the very early case of I. M. Darnell Company, which 16 in fact was the same corporation involved in the Darnell 17 case, the company that receives logs shipped from another 18 State and was taxed in that case differently from logs 19 that it had received from the taxing State, while it might 20 not have been the outside shipper of the logs, it suffered the first impact of discrimination. 21

22 QUESTION: Was the tax on the ownership interest 23 in the company the tax on the stock there?

24 MR. CUMMINGS: The tax at issue here is the 25 tax --

4

QUESTION: Here it is, yes.
 MR. CUMMINGS: -- on stock, yes, sir.
 QUESTION: It wasn't in that case though, was
 it?

5 MR. CUMMINGS: Well, there it was a tax on logs 6 which were owned by the in-State company, but we've had 7 many cases before this Court where the party who was 8 objecting before this Court was not the party dealing in 9 interstate commerce but was just a local party who had 10 dealt with someone who was in interstate commerce.

QUESTION: But have we squarely held that it would be impermissible to tax at a different rate the ownership in stock of a company that did its business in the State, as opposed to stock in a company that only did its business out of State? Forget all the gradations of, you know, half -- just the extreme polar cases. Is that -- you think that's clearly invalid.

18

MR. CUMMINGS: Yes, sir.

19 QUESTION: And what is the closest case on that 20 point, in your view?

21 MR. CUMMINGS: The closest case to the facts in 22 this case, I believe, is Westinghouse v. Tully, the 1984 23 decision of this Court written, I believe, by Justice 24 Blackmun.

25

Westinghouse v. Tully also involved the tax on a

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shareholder. The shareholder in that case was 1 Westinghouse Corporation. It had a subsidiary that was a 2 DISC, a domestic international sales corporation, and the 3 tax at issue was the parent's franchise tax. The 4 franchise tax was computed in a way that increased the 5 6 parent's franchise tax as the subsidiaries exports through the ports of other States increased. It didn't matter 7 that the exports through the ports of the State of New 8 York stayed the same, but if the subsidiary did more 9 10 activity in interstate commerce, the shareholders' franchise tax went up. 11

We submit that that same type of discrimination
exists here. Under the --

14 QUESTION: The Court -- are you saying the Court 15 struck down the tax in Westinghouse v. Tully?

MR. CUMMINGS: Yes, Your Honor, the Court struck down the tax on the shareholder, which was a franchise tax in that case.

So we have here both the facial discrimination, which as I indicated was admitted both in the brief and by the North Carolina supreme court, we have the actual penalty against interstate commerce, in that here the corporation could do the same amount of business in the State of North Carolina but could expand its business in interstate commerce and as a result of that the

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1 shareholders' stock tax will go up.

2 So therefore the two taxes, the stock tax which 3 my client has paid and the corporate income tax which is 4 said to be a compensatory tax, which we will get to in a 5 minute, are not in this case mutually exclusive proxies 6 for each other. This is not an either-or case.

7 This is not a situation where one tax goes down 8 and the other tax goes up. Just as in Westinghouse v. 9 Tully, or by analogy to that, the tax paid by the 10 corporation to North Carolina could remain the same, the 11 shareholders' tax could go up just because the subsidiary 12 of the corporation had increased this interstate commerce.

Having shown both actual and facial discrimination against interstate commerce, we turn to the compensating tax defense on which the State and the North Carolina supreme court primarily relied.

First, it is important to notice that the compensating tax defense has never been allowed to impose an actual penalty on interstate commerce by its operation. As I have illustrated, it would do so if it were allowed to be applied in this case.

QUESTION: Your theory of the penalty is the theory that, in effect, the investment will be siphoned out of interstate commerce and into investment in corporations that do business solely intrastate.

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MR. CUMMINGS: Yes, Your Honor.

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2 OUESTION: Is that argument affected by the fact 3 that, by and large, the investment market is a national investment market? I mean, if the stock were being sold 4 entirely in the State, your argument would be a very 5 strong one. Stock characteristically, though, is sold on 6 national markets, and is this fact, this tendency to favor 7 intra rather than interstate investment in effect going to 8 be diluted almost to the point of the incidental by the 9 10 fact that we have a national market, and that the investor in Oregon isn't going to be worrying about this? 11

MR. CUMMINGS: Your Honor, it might be somewhat 12 13 invested. I can say from personal experience that I know from many persons in North Carolina they like to invest in 14 corporations like CP&L, Carolina Power & Light, Duke 15 Power, local corporations that they know about, and it 16 17 motivates them, and there is some evidence in the record of this motivation -- there's an affidavit -- to invest in 18 a corporation in which there will be less intangibles 19 20 taxed.

There are many decisions of this Court stating that we do not need to know how great the impact on interstate commerce is to strike down discrimination. A third point, just 2 weeks ago, the supreme court of the State of Kentucky, in a case titled

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1 St. Ledger, dealt with a very similar tax upholding it, 2 relying on the Darnell case, which we will come to in a 3 minute, but finding, as a factual matter, the very 4 discrimination that you just described to actually occur 5 and to be a concern to that court, by analogy.

6 QUESTION: Why do you say that none of the other 7 compensating facts cases involve any discrimination, 8 discriminatory effect on interstate commerce? I would 9 think even the classic one does. I mean, that is the 10 offsetting sales and use taxes.

Every time such a tax is imposed, it becomes much less attractive to buy a car in another State where there's no sales tax. I mean, you know, if there's a sales tax in Virginia and no sales tax in North Carolina, I will go and buy my car in North Carolina all the time.

MR. CUMMINGS: I don't think that sort of interstate luring by nontaxation is the type --

QUESTION: Oh, you can call it luring, but any difference in price is a luring. This happens to be a difference of price caused by the imposition of a sales tax.

22 MR. CUMMINGS: Well, up to this point, this 23 Court's opinions in that type of case have -- by my 24 reading have looked to two types of discrimination. 25 First, is the imported good taxed by this State?

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Let's talk about the State of North Carolina. Is the imported car taxed by North Carolina at the same rate as the car bought locally? If the answer is yes, that's the first cut that there is no discrimination.

QUESTION: Okay.

5

6 MR. CUMMINGS: Then, as this Court discussed in 7 the decision in Jefferson Lines, there needs to be a 8 credit applied by this State -- let's say North 9 Carolina -- for any sales tax paid to the other State from 10 which the car was imported. When that credit is applied, 11 that's the second cut to ensure that there is no 12 interstate discrimination.

QUESTION: Okay. Well, you can say that there cannot be undue interstate discrimination, perhaps, no more than is necessary to prevent your higher taxes from having what would be the normal economic effect of higher taxes.

MR. CUMMINGS: Perhaps the response to your 18 question would be a statement that was made in Armco v. 19 20 Hardesty, which is a very important case to us. As you may recall, in Armco v. Hardesty, there was concern about 21 22 the fact that out-of-State manufacturers had to pay the in-State wholesaling tax, but in-State manufacturers only 23 24 had to pay the in-State manufacturing tax and did not have 25 to pay the wholesaling tax.

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1 The decision -- of course, that was struck down. The decision posited the situation where one State might 2 3 impose simply a wholesaling tax and one State might impose simply a manufacturing tax, and the decision said that 4 would be okay, that's not a discrimination, and I think 5 6 that's somewhat analogous to your situation that one State might choose not to tax at all, and another State might 7 8 tax.

9 QUESTION: Now, in order to win, Mr. Cummings, I 10 guess you would have to persuade us to overrule Darnell. 11 MR. CUMMINGS: Your Honor, no. I believe 12 Darnell -- if it please the Court, I believe Darnell can 13 be distinguished. If you choose not to distinguish it, we 14 do ask you to overrule it, and if you'd like me to turn to 15 Darnell now, I will.

Darnell is a very cryptic decision. It's a decision that is hard to understand, and it's hard to understand the facts without resort to the decision of the underlying Indiana supreme court, which I've done and will embroider a little bit on the facts of Darnell.

21 QUESTION: Well, when you say embroider, you 22 mean take it from the Indiana --

23 MR. CUMMINGS: Take it from the Indiana supreme 24 court -- I certainly will not add to that -- yes, Your 25 Honor.

11

1 It is important to notice that in Darnell there was not the set of facts that we had here. In Darnell, 2 3 there was not a situation where the tax paid by the corporation to the State of Indiana could remain level, 4 and the tax paid by the shareholder could increase, 5 6 because the corporation had entered into interstate commerce. That was not the way the regime in Indiana 7 worked. 8

9 The regime in Indiana was a true, either-or 10 situation. It was a true set of mutually exclusive taxes. 11 The taxpayers would either pay one or the other.

What the State of Indiana tried to do, I believe, was to tax all stock that it could get its hands on at 100 percent. If the stock were owned by a local resident in an out-of-State corporation, the State of Indiana made that local shareholder pay tax on 100 percent of the value of the stock he owned, a very unremarkable sort of tax, sort of property tax.

19 If the corporation was domestic -- and this is 20 where the either-or comes in. If the corporation was 21 domestic, the shareholder didn't have to pay tax on his 22 stock, but the corporation paid tax, in essence, on all of 23 its stock as if it were paying for the shareholder, and 24 the way that was done was, the corporation paid tax on the 25 greater of the value of the tangible personal property in

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Indiana that it owned, or the capitalization value of all
 its market value stock.

And therefore, Justice Holmes looked at this 3 situation and said, well, certainly Indiana can tax the 4 stock of residents, and certainly Indiana can make the 5 6 corporations pay tax on their property, including their capital stock, and we don't see anything wrong with that, 7 8 and by the way, we're not going to consider the situation where the corporation might own property in Indiana and in 9 10 other States, because --

11QUESTION: Was capital stock a net or gross?12MR. CUMMINGS: Gross. Well, it was the true13market capital value of the stock.

14 QUESTION: Yes, but if they had liabilities, did 15 they subtract it?

16 MR. CUMMINGS: Yes, Your Honor.

17 QUESTION: They subtracted liabilities.

18 MR. CUMMINGS: Correct.

QUESTION: So therefore in almost every case the gross -- if there's goodwill in the company, and unless in an unusual circumstance except for that, then the value of the -- the total value of the stock will be greater than the intangible or tangible property -- the tangible property.

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MR. CUMMINGS: That was my --

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1 QUESTION: So almost every case, what they're 2 really paying tax on in the corporation is the stock.

3 MR. CUMMINGS: Is the stock, right. I agree, 4 Your Honor, and therefore it seems that Indiana was simply 5 trying to tax all the stock in the State. It taxed the 6 stock to the domestic corporate issuer, and it taxed the 7 stock to the local shareholder of the foreign corporation.

QUESTION: If we don't look any further than what Justice Holmes wrote, wouldn't it be simpler to say that what Holmes was, and what the Court was holding in that case was really something about equal protection in judging economic regulation, and the one thing that is clear today is that that is not the standard for dormant Commerce Clause taxation and let it go at that?

15MR. CUMMINGS: I'm with you all the way,16Justice. I agree completely.

17QUESTION:But I mean, it really could be --18MR. CUMMINGS:It really could be --19QUESTION:--20couldr/t it?

20 couldn't it?

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MR. CUMMINGS: Yes, Your Honor.

The case can be parsed between the Commerce Clause discussion and the Fourteenth Amendment discussion, and the Commerce Clause discussion falls in the middle of the second paragraph, I believe, where they said -- where

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Justice Holmes said, we're not dealing with the case where 1 2 a foreign corporation owns some Indiana property, and 3 property tax was paid to the State of Indiana but there was no deduction allowed against the shareholders' stock. 4 5 He said, we're not going to deal with that, because they're not our facts, and that is the very paradigm case 6 that I stated at the outset that represents the actual 7 penalty here, where we can have --8

9 QUESTION: Well, what did the Court say it was 10 deciding in Darnell?

MR. CUMMINGS: It said it was deciding, Your Honor, whether a State can tax the property of a domestic corporation, that property including the capital value of its stock, in the stock of a foreign corporation.

QUESTION: Yes, but it didn't say that in the abstract. I mean, if the State couldn't do it, it would have to be some provision of the Constitution that would prevent it. What provision of the Constitution did the Court say was involved in Darnell?

20 MR. CUMMINGS: The citation follow -- well, the 21 Court said at the outset of the opinion that there had 22 been a claim made under the Fourteenth Amendment and under 23 the Commerce Clause, but when it got to the last 24 paragraph, where it discussed the stock tax on in- and 25 out-of-State corporations, it cited the case of Kidd v.

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Alabama, which was a 1903 decision that was purely under
 the Fourteenth Amendment.

And Kidd v. Alabama went off on Coe v. Erroll, and Coe v. Erroll was one of those early cases which dealt, again, with timber -- they seemed to have a lot of timber in the early days -- and it simply held that the State from which the timber was cut could tax the timber, and then if the timber was shipped across the State line, the State where it was received could tax the timber.

10 QUESTION: Well, but that's not equal 11 protection, even Fourteenth Amendment. That's due 12 process, isn't it?

MR. CUMMINGS: Yes, Your Honor. I believe it was both due process and to some extent equal protection. QUESTION: Well, did it -- is there any mention of equal protection in the opinion?

MR. CUMMINGS: There's a mention of "substantial equality." Justice Holmes in the last paragraph said that substantial equality is attained by taxing the stock of the foreign corporation and the property of the domestic corporation, and I agree that the Commerce Clause, part of the decision was really not decided by the Court because it did not have the facts before it.

QUESTION: Do you think we follow that approach today, that is, evaluate the tax just on the basis of how

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1 it applies to the particular petitioner before the Court 2 and not how it applies overall?

MR. CUMMINGS: No, Your Honor.

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QUESTION: I don't know that we've done that in the cases since I've been sitting here, anyway. It seems to me we look at the tax's overall impact, so no matter how you slice it, you're asking us to cut back on what we said in Darnell.

9 MR. CUMMINGS: Well, I believe -- yes, Your 10 Honor, and I believe a straw has already been put into the 11 wind on that issue in the Jefferson Lines decision earlier 12 this year. It was the first time that this Court has 13 cited Darnell since 1935.

14 And in that citation, in the footnote in 15 Jefferson Lines, the Court was dealing with giving credit 16 for -- to one taxpayer for a tax paid by another taxpayer, or perhaps for a different tax paid by that taxpayer, and 17 18 this Court said, if a State chooses to have an apportioned 19 gross receipts tax on a bus company, and if it chooses to 20 give a credit for the sales tax paid to that State by the 21 bus rider, then it must give a credit for out-of-State 22 sales taxes paid by bus riders that bought their ticket 23 out of State.

The last line in that footnote said, however, we're not now deciding -- probably because cert had been

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granted here -- we're not now deciding whether a similar
 credit must be given to a tax paid by a "third party," C.
 F. Darnell, the first cite of Darnell since the 1935
 decision in Colgate v. Harvey.

5 I think you were sending us a signal that you 6 saw the inconsistency of Darnell with the credit mechanism 7 set up in footnote 6 in Jefferson Lines, and I say to you 8 that your question about third party is, I think, easily 9 answered, because Darnell is no more a "third party" --10 excuse me.

11 The corporation in relation to its shareholder 12 is no more a "third party" than is the buyer of the bus ticket a third party in relationship to the bus company. 13 14 In fact, there is an even closer relationship, because 15 these are related parties. These are corporation and shareholder, and if the State chooses to think that 16 17 there's a close enough relationship that the State can 18 create this sort of intertwining of the corporate tax and the shareholder tax, then certainly this Court can see 19 that there's a close enough relationship to be concerned 20 21 about the impact on interstate commerce.

QUESTION: Is it your position that there is no tax that a State can constitutionally impose on the in-State shareholders of an out-of-State operating corporation? There is no constitutionally permissible

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The The

1 tax?

2 MR. CUMMINGS: No, Your Honor. We believe --3 QUESTION: What tax could a State impose on the 4 shares that its taxpayers hold in corporations acting out 5 of State?

6 MR. CUMMINGS: We have no objection to a tax on 7 100 percent of the value of stock in an out-of-State 8 corporation.

9 QUESTION: All stock, so if they didn't --10 MR. CUMMINGS: A hundred -- if the State of 11 North Carolina wants to tax 100 percent of the value of 12 all the stock owned by everybody, that suits us fine, 13 because --

QUESTION: But nothing singularly. Is there any tax that could be imposed on North Carolina shareholders of out-of-State corporations that are operating out of State, period? Are you saying that any tax -- of course, if you tax domestic corporations you can put it on evenly, but just with respect to the out-of-State --

20 MR. CUMMINGS: I would not think so, Your Honor, 21 and that question is somewhat similar to the question that 22 was raised recently in the Perini case from Massachusetts 23 involving the distinction between how you were going to 24 give a franchise tax relief for in-State and out-of-State 25 corporations, and the Massachusetts supreme court held for

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the taxpayer and this Court did not issue certiorari, my 1 2 closest analogy in a recent case. OUESTION: Well, has North Carolina repealed 3 this tax --4 MR. CUMMINGS: Yes --5 6 QUESTION: -- do I understand? MR. CUMMINGS: Yes, Your Honor. 7 OUESTION: How many other States have a similar 8 9 scheme, do you know? MR. CUMMINGS: At least four. 10 QUESTION: And what would they be? 11 12 MR. CUMMINGS: One is Kentucky. I believe 13 Georgia is another. They are listed in the response of the State to our petition. 14 15 Whether --QUESTION: The same -- I mean, I -- just perhaps 16 17 following up on Justice O'Connor's question, I suppose 18 your reasoning here is going to be equally applicable when we're talking about related taxes on different taxpayers 19 who are themselves related not as shareholder in 20 corporations but as debtor and creditor. 21 22 I mean, I suppose this is going to be applied, 23 your rule would be applied in the area of taxation of savings account interest, and so on, on banks, wouldn't 24 it? A bank could not say, well -- a State could not say 25 20

well, we will not tax interest earned in the banks of our
 State, but we will tax interest earned in the banks of
 other States. The rule would be the same.

4 QUESTION: Yes, Your Honor, and that issue has 5 percolated up through the appellate courts.

Justice O'Connor, if you are concerned about the repeal, the repeal occurred on April 18 of this year, days after the last due date for the filing of the '95 returns, and therefore the repeal has not even taken effect yet.

Last week I called three attorney -- three accountants and was told of five cases of assessment of this tax that have occurred since the repeal, and therefore this tax is ongoing in the State of North Carolina.

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The Court has not questioned the compensating tax defense, and I will not dwell on it except to say that it is designed to prevent a preference for interstate commerce. It is designed to address the situation where the normal taxing regime somehow misses taxation of interstate commerce.

Well, here, the normal taxing regime, the compensated tax, according to the decision of the North Carolina supreme court, is the corporate income tax. What does the corporate income tax fall on? It falls on all of

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the income earned from business in the State of North
 Carolina.

This Court has said many times that's all the State of North Carolina is entitled to tax the corporation upon, and therefore, nothing has been missed. There's nothing left to be compensated for, and yet the North Carolina supreme court decision did indicate that the stock tax was a proxy for tax on corporate income earned out of State.

No doubt realizing the difficulty of this 10 11 position, the State has developed a new theory on its appeal brief to this Court that somehow there must be a 12 13 payment for access to capital markets by foreign corporations, and if the foreign corporation is not paying 14 15 a corporate income tax to the State, then its shareholders 16 must pay a stock tax, which is a proxy tax on the foreign 17 corporation.

Getting back to Justice Ginsburg's question, we have no objection to a tax on 100 percent of the value of the foreign corporation's stock, as long as it's also applied to the value of the local corporation's stock.

The issue is not really so much the compensating tax defense as the need, as the other shoe that the State has to drop, which is, oh, by the way, we don't just want to tax 100 percent of the value of the stock for access to

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capital markets, we want to give this deduction so that we
 don't have double taxation intrastate, and that is, I
 believe, the real issue in this case.

And that brings us, Justice Souter, back to Jefferson Lines, because I believe Jefferson Lines indicated that a State cannot attempt to avoid intrastate double taxation and at the same time create interstate double taxation and ignore taxes paid to other States.

9 And Justice Rehnquist, this also brings us back 10 to -- Mr. Chief Justice Rehnquist, this also brings us 11 back to Darnell, because in Darnell Mr. Justice Holmes 12 said, we need not, or the State of Indiana need not 13 concern itself with the taxes paid by the corporation to 14 other States. That can just simply be irrelevant.

Well, we know that the more modern Commerce 15 Clause jurisprudence of this Court indicates that a State 16 17 must concern itself with taxes paid to other States, and that was mentioned in Armco v. Hardesty, where the 18 19 decision said, this out-of-State manufacturer who is paying the local wholesaling tax undoubtedly is paying an 20 21 out-of-State manufacturing tax, or may be paying an outof-State manufacturing tax and therefore it is subject to 22 dual taxation, whereas the manufacturer who sells at home 23 24 only pays one tax.

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Now, there might be some question of whether

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other States have manufacturing taxes. Frankly, we don't 1 2 have one in the State of North Carolina, but there's not 3 much question that almost every State in these 50 States 4 has a corporate income tax, so with respect -- so regardless of how many States have stock taxes, every 5 6 State has a corporate income tax, and therefore to the extent other States are collecting corporate income taxes 7 8 on multi-State corporations, when their stock is held in 9 North Carolina there will be double taxation, whereas if the stock is owned by the local corporation, and more 10 11 importantly if the local corporation just keeps its business at home, only one tax is paid. 12 13 If there are no further questions, thank you. QUESTION: Very well, Mr. Cummings. 14 15 Mr. Rothfeld, we'll hear from you. 16 Mr. Rothfeld, how does an individual taxpayer in 17 North Carolina, who perhaps owns some shares or something, 18 figure out what he ought to pay? 19 ORAL ARGUMENT OF CHARLES ROTHFELD 20 ON BEHALF OF THE RESPONDENT 21 MR. ROTHFELD: Mr. Chief Justice, and may it please the Court: 22 23 Do you mean in filing as individual tax return? 24 OUESTION: Yes. There's a graded scale? Is he 25 supposed to find out for himself whether the shares he 24

1 owns are of an out-of-State corporation or in-State, and 2 that sort of thing?

3 MR. ROTHFELD: My understanding, Your Honor, is 4 that there is a list of stocks that's maintained by the 5 State, and he can determine that simply by looking to that 6 list to determine which percentage of the stock is 7 taxable, so I think it's a fairly routine and easy 8 mechanical matter.

9 I should say, I think that this case involves 10 two distinct Commerce Clause principles. The first is the 11 principle of nondiscrimination, which we think in this 12 case turns on application of the compensatory tax 13 doctrine.

14 The second distinct principle is the principle 15 of apportionment, which we think in this case turns on the 16 application of the internal consistency test, and I think 17 it's useful to keep these principles straight, and I'll 18 discuss them separately, starting with the question of 19 discrimination, and on that question, given some of the 20 discussion thus far, I think it's useful to begin with 21 what the State understood the relationship to be between 22 the income tax and the shares tax at the time that it 23 enacted the taxable percentage deduction that's at issue 24 in this case.

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Now, at that time, before it enacted the taxable

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percentage deduction -- and I think I should note, as has
 been observed, the taxable percentage deduction and,
 indeed, the entire intangibles tax, have been repealed.
 QUESTION: Why don't you slow down a little bit,

5 Mr. Rothfeld.
6 MR. ROTHFELD: Oh, I'm sorry. We're so excited
7 to get to the meat of the case, Your Honor, that I'm
8 speeding along.

Before the State enacted the taxable percentage 9 10 deduction it entirely excluded corporate shares from the reach of the intangibles tax, and when the State began to 11 12 consider an expansion revision of the intangibles tax, it 13 was of the view that intangibles were simply paper representations of other values that might already be 14 subjected to other State taxes, and in particular, that 15 16 corporate shares were representations of other corporate 17 values that might be subjected to the State property tax 18 or income tax, and when the State determined to expand the 19 intangibles tax to reach corporate shares, it decided to 20 try to avoid duplicative taxation of these related 21 intrastate values.

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Now, the State considered but rejected the idea of a discriminatory tax that would exempt the shares of domestic while taxing the shares of foreign corporations, and instead hit upon the idea of the taxable percentage

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deduction under which the shares of a corporation that pays income tax are exempted from the shares tax, and the shares of a corporation that does not pay income tax are subject to the intangibles tax. The idea was to impose a single, nonduplicative tax on all related intrastate corporate values.

QUESTION: Why didn't you do the same thing with8 the whiskey tax?

MR. ROTHFELD: Well, I --

10 QUESTION: I mean, people out of State don't pay 11 the whiskey tax --

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MR. ROTHFELD: Well, I think --

QUESTION: -- and foreign corporations don't pay tolls. I suppose the reason they don't pay income tax in North Carolina is they don't have income in North Carolina, nor do they buy whiskey in North Carolina, nor do they use North Carolina bridges, so I mean, that's obviously the thing that's bothering me.

MR. ROTHFELD: Well, I think what you say is right, Your Honor, but I think that the State's view -and I'll suggest in a minute the State's view is clearly supported by the decision in Darnell. The State's view is that these paper representations that it's trying to tax are representations that exist elsewhere, but they're values that also are present in the State in the form of

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the corporate shares, and the States -- I think as a matter of economic reality, it is true that there is a close relationship between the value of a corporation's shares and the amount of the corporate income, and therefore the States took the position --

6 QUESTION: I -- you're saying that the ones that 7 do business in North Carolina pay an income tax to North 8 Carolina, and what you're trying to do is make up for the 9 fact that the people who don't do business in North 10 Carolina, unfortunately North Carolina will lose that 11 income for the income tax.

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MR. ROTHFELD: Well, I think --

QUESTION: And the problem that I have with that is not the technical thing, it's just the practical thing. Of course North Carolina loses the income tax of a California company. So do they lose the whiskey tax. So do they lose a lot of things.

18 If we were to uphold this, wouldn't we have to 19 say a State could impose some kind of tax on a Maine 20 company to make up for the fact that its employees don't 21 buy whiskey in North Carolina? What's the difference?

22 MR. ROTHFELD: I think the difference, Your 23 Honor, is that there is something in the State that's 24 taxable, and that's the corporate shares, and the 25 corporate shares represent something. They represent an

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ownership interest in a part of the corporation, and there are various ways that one could look at what those shares represent.

4 In Darnell, we think that the State looked at 5 it, and this Court --

6 QUESTION: Let me try once more. Could you 7 assess a tax on shares in North Carolina of a foreign 8 company to make up for the fact that that foreign company 9 has employees who don't buy food in North Carolina so they 10 don't pay the sales tax, to make up for the fact that they 11 don't use bridges in North Carolina? You see --

MR. ROTHFELD: Yes, I --

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13 QUESTION: -- if I accept your principle, 14 wouldn't I also have to accept that?

MR. ROTHFELD: I think clearly not, Your Honor.
QUESTION: Because. Because.

17 I think that the -- what we visualize this tax 18 as being, we visualize corporate shares and corporate income as having a particular relationship, just as 19 20 corporate shares and perhaps corporate property do. We 21 don't think that corporate shares and the food purchases 22 of the corporation's employees have that relationship. We 23 don't think that that's what corporate shares represent, 24 or were understood to represent when the State passed this 25 test.

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What we think the shares represent are corporate 1 2 values, and we think income is one of those values. 3 QUESTION: Well, then if that is true, you could 4 tax 100 percent of the income of any corporation regardless of where its income was earned --5 6 MR. ROTHFELD: Well, we --QUESTION: -- which you know you can't do --7 8 MR. ROTHFELD: We clearly --9 QUESTION: -- and why does that not point to the problem in this case? 10 11 MR. ROTHFELD: Well, I think that leads us to 12 the compensatory tax analysis here. It certainly is true 13 that --14 QUESTION: You're saying compensatory tax 15 analysis in effect can supplant the rule that requires an 16 apportionment of income. MR. ROTHFELD: Well, I --17 18 QUESTION: I think that's what you're saying. MR. ROTHFELD: I don't think so. We're -- both 19 of these taxes --20 21 QUESTION: Well, that's going to be the effect of it, isn't it? 22 23 MR. ROTHFELD: I don't --24 QUESTION: That's the effect of your theory, 25 isn't it? 30

MR. ROTHFELD: I don't think so, Your Honor. I
 think that --

3 OUESTION: You're saying the intangible stock is in effect a surrogate for income, and therefore the two 4 5 may be considered in relation to each other in determining 6 what I should tax, and if, in fact, there is this surrogate relationship, and you are justified in taxing 7 the one, you would be justified, I suppose, in taxing 8 9 100 percent of the income even though 80 percent of it was 10 earned out of the State.

MR. ROTHFELD: Well, we certainly recognize that the State can't tax 100 percent of the income, or any of the income which is earned outside of the State, unless the State has apportionable taxing nexus to it, and we're not trying to tax the income.

16 What we're suggesting is that under the 17 compensatory tax doctrine, related values that are present 18 in the State and out of State may be subject to tax, and I think it's important, Your Honor, not to confuse the 19 20 apportionment principle which relates to credits for taxes 21 paid elsewhere and the nondiscrimination principle, which 22 relates to whether or not the taxable percentage deduction 23 here must be struck down as being discriminatory.

Now, our understanding of how that deduction should be viewed is that there is one -- there are

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substantially related values, and that is the test the 1 2 Court has articulated in the compensatory tax doctrine cases, that there are substantially related values between 3 the value of corporate shares and the amount of corporate 4 5 income as a matter of economic reality, and we think given that substantial relationship, imposing a tax, a tax as a 6 7 mutually exclusive proxy either on income, if income is 8 taxable, or on the corporate shares which represent those 9 values, that that does not impose a discrimination.

Now, the question of whether or not we're taxing too much total value, whether the tax is on apportionment, is a separate internal consistency question which I'll get to once we've disposed of the discrimination problem.

Now, I think that first of all the Court has addressed this issue in Darnell. Now, I know Mr. Cummings said that it was a cryptic decision. We don't find it cryptic.

QUESTION: Mr. Rothfeld, the Kentucky supreme court recently dealt with this matter, and as I understand its decision, it rejected your argument up until the last step.

It found that there was discrimination against interstate commerce. It went all the way down the line as though it were going to hold for the taxpayer, but in the end it said, but Darnell is the Supreme Court's

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instruction, and so despite the prior steps that went in
 the taxpayer's favor, at the bottom line, Darnell is the
 Supreme Court's instruction and so we follow it.

But as I understand the Kentucky supreme court,
it rejected the argument that you have been making so far.

6 MR. ROTHFELD: Well, I'm not sure that I agree with everything in the opinion of the Kentucky supreme 7 court in that case, although the Kentucky tax was a 8 different tax than this tax. The Kentucky tax was a 9 10 property tax which actually differed even from the property tax in Darnell, in that as I understand the 11 12 Kentucky system, if a corporation paid tax on 75 percent of its property to Kentucky, then there would be an 13 automatic complete deduction in taxability of the shares, 14 which is not the system we have here. 15

But insofar as the Kentucky court was saying 16 17 that the kind of system we have here is discriminatory and is not saved by the compensatory tax doctrine, which we 18 disagree with that analysis, as I say, first of all we 19 20 think that the Court addressed precisely this problem in 21 Darnell, which we don't find cryptic, and I think looking 22 at what Justice Holmes said for a unanimous Court, and 23 looking at the arguments that were made to the Court in 24 Darnell, the argument was precisely the argument that's being made here, that there was a discrimination in the 25

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1 treatment of the corporate shares.

2 QUESTION: I do find it cryptic, so maybe you 3 can explain it to me.

MR. ROTHFELD: As I understand it, and perhaps 4 5 I'm missing the crypticism there, but as I understand it, 6 what was happening in Darnell was that there was a tax on 7 real and tangible property that was imposed on 8 corporations, and there was an intangibles tax imposed on 9 the value of all corporate shares in the State, and 10 insofar as the State paid intangible -- insofar as the 11 corporation paid tax on its tangible and personal property 12 in the State, then the taxpayer was relieved, the 13 individual shareholder was relieved of paying a shares tax, just as there is relief here for the individual 14 15 shareholder if the corporation pays income tax.

16 And the Court, looking at this scheme, said that 17 a tax on the property of a domestic corporation -- and 18 this was the Court's language -- a tax on the property of 19 a domestic corporation and on the shares of a foreign one 20 is consistent with substantial equality, and that's 21 precisely what we're saying here, that there are related 22 values that are being taxed in precise proportion to one 23 another.

24 QUESTION: Well, why are they any more related 25 than whiskey is related? I'm sorry to go back to that,

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but it just seems to me that the reason that you don't
 have an income tax on California companies in North
 Carolina is because the California companies don't have
 income in North Carolina.

5 MR. ROTHFELD: Well, I think the best I can 6 do -- perhaps I can't satisfy you completely, Your Honor, 7 but the best I can do is that the share is a 8 representation of something else. It's a representation 9 of other values.

QUESTION: It's a discounted value of a future income stream, and some of that income stream will be taxed when it reaches a North Carolina person, and the other is taxed in the form of an income tax.

14 MR. ROTHFELD: And --

15 QUESTION: And North Carolina gets its share of 16 that, and the others get their --

17 MR. ROTHFELD: Well, I think --

18 QUESTION: I mean, I agree that's what it 19 represents. You don't have to -- so --

20 MR. ROTHFELD: Well, and our analysis is that 21 taxing both the representation of the income stream and 22 taxing the income stream is in a sense a kind of 23 duplicative taxation, and -- because one is a 24 representation of the value, the other is the value 25 itself. I mean, that is the rationale for what the State

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1 is doing here.

2 OUESTION: Do you agree with Darnell that the shares represent property? 3 MR. ROTHFELD: Well, in a sense -- I mean, when 4 5 you look at the shares of --QUESTION: I don't think anybody --6 7 MR. ROTHFELD: No, I think --OUESTION: -- any moderately sophisticated stock 8 analyst would value shares on the basis of book --9 10 MR. ROTHFELD: I think that's right. That's why this --11 12 QUESTION: So Darnell must be wrong. MR. ROTHFELD: Well, I think this case is a 13 14 stronger case for the State than Darnell, because as you say, clearly investors understand shares as representing a 15 portion of income. I mean, that's why price-to-earnings 16 17 ratio is such an important instrument for investors, so I think that -- Darnell makes our case a fortiori if Darnell 18 19 was a representation of equivalent value. 20 QUESTION: Mr. Rothfeld, how many cases have we 21 had that have approved compensating taxes? What kinds of 22 taxes have been approved as compensated? 23 MR. ROTHFELD: There have been very few 24 decisions of this Court involving compensating taxes at 25 all. I mean, there was a recent decision, the Oregon 36

Waste decision, which rejected a compensated tax argument.
 QUESTION: Right.

MR. ROTHFELD: There was a decision, the Arctic Maid case, which is cited in the briefs, which accepted a compensating tax argument involving one tax which was imposed upon the canning of fish and another tax that was mposed upon the freezing of fish. Now, that is not a perfect analogy to our case because both taxes were --

9 QUESTION: So canning and freezing of fish, and 10 sales and use taxes. What other ones?

MR. ROTHFELD: Well, we plead that Darnell --QUESTION: Darnell.

MR. ROTHFELD: -- is a compensating tax which is directly on point, and I think it's useful, Your Honor, to contrast this case with the Oregon Waste Systems decision from 2 years ago, which I think is very instructive on how to analyze this.

The Oregon Waste Systems case, Oregon argued 18 that its discriminatory tax on disposal of waste at Oregon 19 landfills and its income tax were substantially related 20 21 and that the taxes were compensatory, and the Court 22 rejected that argument because it found that disposal of 23 waste at an Oregon landfill and earning income are not 24 substantially related, and to prove that point, the Court found it decisive that an Oregon firm that disposed of 25

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1 waste in an Oregon landfill would be subject both to the 2 income tax and to the discriminatory landfill fee, meaning 3 that the case -- that the taxes were not mutually 4 exclusive proxies for each other.

Now, I mean, here, I think that the test -QUESTION: I know, and these are
substantially -- because you said here what is going on is
basically a tax on access to capital markets, is that --

MR. ROTHFELD: Well, I think that -- that should 9 10 not be misleading here, Your Honor. Neither of these 11 taxes is a tax on access to capital markets as such. The 12 income tax is a tax on the earning of income in the State, 13 and it's justified by the benefits that the State provides 14 to corporations that earn income there, and the shares tax 15 is a tax on the ownership of property, intangible property 16 in North Carolina, and the taxpayer here is a North 17 Carolina resident --

18 QUESTION: So I should ignore all the stuff19 about access to capital markets.

20 MR. ROTHFELD: Well, we make that point, Your 21 Honor, simply because, in response to the taxpayer's 22 argument here that the effect of this tax is to burden 23 out-of-State corporations in their issuing of shares, and 24 that somehow that's unfair because those corporations get 25 no benefit from North Carolina.

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In fact, we think they derive substantial benefits from services provided by North Carolina which allow those firms to sell to residents who have accumulated capital and to engage in transactions with these out-of-State firms, so we don't justify these taxes because each tax is imposed in precisely the same way on access to capital markets.

8 We justify these taxes because, and perhaps my 9 exchange with Justice Breyer was unsatisfactory, but we 10 justify these taxes because we view, as we think the Court 11 did in Darnell, corporate shares as being representation 12 of other values, and those values may be equivalent. They 13 may be substantially similar within the meaning of the --

14 QUESTION: The taxes are not equivalent, and 15 there is no substantial equivalent of taxing event.

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MR. ROTHFELD: Well --

QUESTION: I mean, if your argument is sound,
then we're going to read an awful lot of recent
compensatory taxation law going off --

20 MR. ROTHFELD: I don't think that's right, Your 21 Honor. I think that the only really relevant recent 22 compensatory taxation law is the Oregon Waste Systems 23 case, and as I say, the decisive fact, the Court 24 identified as the decisive fact in that case that the two 25 taxes were not imposed as mutually exclusive proxies for

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1 one another.

Here, the taxes are mutually exclusive proxies by definition. They're linked in the text of the tax statutes. If a corporation pays income tax, then its shares are exempt from tax, from the shares tax. If a corporation does not pay income tax, its shares are subjected to the shares tax, so they are by definition mutually exclusive proxies.

9 That, I think, is the first and most important 10 evidence that the taxes are --

11 QUESTION: Mr. Rothfeld, could I ask you a sort 12 of preliminary question that I want to be sure I'm right 13 on?

You do concede, do you not, that if the State repealed its income tax on corporate activity and merely taxed the stock of the residents at different rates, depending on whether the corporation did business out of State on the one hand or was a local corporation on the other, that that would be invalid?

20 MR. ROTHFELD: Well, as your initial question to 21 my colleague suggested, I think the Court has never 22 actually squarely resolved that, and it is arguable that, 23 given the nature of intangible property, this is something 24 we can get to in the apportionment part of our argument. 25 It is conceivable that duplicative taxation,

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1 those intangibles would be permissible, and that principle
2 might also suggest that discriminatory taxation --

QUESTION: But you really haven't argued that. MR. ROTHFELD: We have not made that argument. We have argued on the assumption that there is a discrimination within the meaning of the Court's cases, that there is a compensatory tax that overcomes that discrimination.

9 I think one should look to the three parts of 10 the compensatory tax test that the Court has identified. 11 It has asked that the taxpayer -- that the State identify 12 the intrastate tax burden for which it is trying to 13 compensate. Here, that is clearly the income tax.

It has asked that the taxes be shown to be a roughly equivalent amount. Here, the North Carolina supreme court demonstrated that in its opinion, pages 12 to 14, the petition -- the appendix to the petition for certiorari to the North Carolina supreme court ran through an analysis showing that the actual dollar amounts imposed --

QUESTION: I'm beginning to see something in what you say, that this is a -- the State has a use tax, say 4 percent, on refrigerators bought out of State. Can it charge that use tax if I go -- say you have that in North Carolina. I buy my refrigerator in New York, and I

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1 have to pay a New York sales tax. Do I have to pay the 2 New York sales tax of 4 percent, then take the refrigerator back to North Carolina and also pay the use 3 tax? 4 5 MR. ROTHFELD: Well, probably not, Your Honor, 6 although the Court has never squarely resolved in a holding that --7 8 OUESTION: If that were so, I could understand 9 why you have this income tax argument. 10 MR. ROTHFELD: Right, but let me say --QUESTION: It's not so, or it is so, in your 11 opinion? 12 MR. ROTHFELD: Well, I think it is an open 13 question, and --14 15 OUESTION: Most States allow for the rebate. 16 MR. ROTHFELD: Virtually all States do, but I 17 think this is an important point --18 QUESTION: And when this Court addressed it, it 19 was in the context of a credit situation, was it not? 20 MR. ROTHFELD: The Court in Jefferson Lines very 21 strongly suggested that such a credit would be necessary, 22 but I think that that --23 QUESTION: So that if you were a betting man, 24 you would know the answer to the open question. 25 MR. ROTHFELD: Oh, I --42

(Laughter.)

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2 MR. ROTHFELD: Fortunately I am not a betting man, Your Honor, so I quess that gives me the right not to 3 express an opinion on how that would be -- on the outcome. 4 But assuming that such a credit would be 5 6 necessary in the sales and use tax situation, and I will assume that for purposes of answering your question --7 8 QUESTION: Can I ask you a question about your other argument? If you want to finish -- are you 9 finished? 10 MR. ROTHFELD: Well, I think that the outcome 11 12 would be different here. Even if a credit is necessary 13 there, we think that because this is a tax on intangible property, there's a different outcome here. 14 15 The reason that the credit is required, if it is required in that situation, is the apportionment 16 17 requirement, not the nondiscrimination requirement of the 18 Commerce Clause. It's an internal consistency problem, and 19 20 apportionment and internal consistency go to the question 21 of whether the State is taking more than its fair share of 22 the value from any one transaction, more than its fair 23 share of any tax value, and the Court has said in 24 Jefferson Lines that a failure of internal consistency 25 is -- as a general matter shows that one State is taking

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WASHINGTON, D.C. 20005 (202)289-2260 (800) FOR DEPO 1 more than its fair share.

That's the problem generally with duplicative taxation, that two States are taxing the same thing, each taking 100 percent of the value, which might be the situation you hypothesized, the sales and use tax. Then we assume that one State is taking -- or perhaps both States are taking more than their fair share.

But the Court has said that principle does not 8 apply to the taxation of intangible property, and while 9 with income one can see where the inputs that go to the 10 creation of income are located and apportion taxing 11 authority over that income accordingly, one can see where 12 13 tangible property is located and can assign taxing authority to the States of that location, the Court has 14 said, and I'm here quoting from the Court's opinion in 15 Curry v. McCanless which was written by Justice Stone, and 16 17 it's very closely associated with that element of the 18 Court's modern due process doctrine -- or modern Commerce Clause doctrine. 19

The Court has said that very different consideration is both theoretical and practical applied in the taxation of intangible property, and that is because it is impossible to identify a single location for something that has no physical characteristics and that is intimately associated with the laws in more than one

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1 State, and the Court --

2 QUESTION: But how can you rely on that kind of 3 an analysis when in your earlier breath you stood here and 4 told us that the State's theory in effect is that this 5 intangible is, in fact, a surrogate, and for purposes of 6 Commerce Clause analysis somehow can be identified with 7 the income of the corporations?

If we accept that analysis, then we, I suppose, 8 should not give any kind of special status to the taxation 9 of the intangible here, and if we accept that analysis, it 10 seems to me that backs you right into the internal 11 12 inconsistency, because on that analysis, if all States 13 enact the same tax there's going to be more than 100 percent of taxation on the identical segment of value, 14 or the identical event. I mean, you can't have it both 15 16 ways.

MR. ROTHFELD: I would strive to make my
arguments not internally inconsistent themselves, Your
Honor.

It is certainly our position that the values reached by the income tax and the shares tax are substantially related within the meaning of compensatory tax doctrine in the Oregon Waste Systems decision, but we do not say that the shares tax is, in fact, a tax on income. It's a tax on the ownership of intangible

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property, and as the Court has said, even though substantially related values are reached by two taxes, the constitutionality of the tax, and indeed the apportionability of the tax, may turn on the form in which the tax is pleased, the legal incidence of the tax, the nature of the tax --

7 QUESTION: Well, if the form is going to govern, 8 then it seems to me you've got a different problem, and 9 that is the problem of compensatory taxation, supposedly, 10 but involving different classes of taxpayers, and to the 11 best of my knowledge, unless you rely on Darnell, we have 12 never applied the analysis under those circumstances.

13 MR. ROTHFELD: Well --

14 QUESTION: Isn't that true?

15 MR. ROTHFELD: Well --

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QUESTION: Maybe I'm overlooking something.

MR. ROTHFELD: Well, I think, I mean, the sale
and use tax situation, one tax is imposed upon --

QUESTION: The buyer of the property is -- the class of buyers is the only class that's being taxed. Here, to the extent that you cut the ownership of shares adrift from the corporation and its earned income, you've got two classes of taxpayer.

24 MR. ROTHFELD: Well, I think many States like 25 North Carolina impose the legal incidence of their sales

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tax on the seller, whereas the legal incidence of the use tax is invariably on the buyer, so in that situation you have different categories of taxpayers, and the very first of the Court's compensatory tax cases, Hinson v. Lott, involved a tax on -- one tax on distillers, another tax on distributors and dealers in liquor, so there are different categories who can be subject to the tax.

8 I think -- I mean, the way that the Court has 9 described the compensatory tax doctrine has not required 10 precise equivalents on every aspect of the tax, has not 11 required that the taxes be graphed and all the peaks and 12 valleys match exactly, as long as the ultimate burden on 13 interstate and intrastate commerce match up.

And indeed, the way the Court has described the 14 compensatory tax doctrine in the Oregon Wastes Systems 15 case is that the taxes must be substantially similar, not 16 17 that they must be identical, which mirrors the language very closely in the Darnell case upon which we rely that 18 their taxes must be consistent with substantial equality, 19 20 so I don't think that we have to find precision to satisfy 21 the compensatory tax --

QUESTION: The only substantial equality we've ever recognized is between sales and use, isn't it? MR. ROTHFELD: Well, I guess that depends in part upon the --

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QUESTION: Darnell.

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2 MR. ROTHFELD: Darnell. Alaska Maid was not a 3 question --

QUESTION: Darnell was a case that precedes modern compensatory taxation analysis, so that the question is, do we subsume Darnell under the modern law, that Darnell was not applying anything like the modern law, was it?

9 MR. ROTHFELD: Well, I think that it was, Your Honor. I think that -- as I say, the Court in Hinson v. 10 11 Lott, the case that this Court cited in Oregon Waste 12 Systems decision as the genesis of the compensatory tax doctrine, long preceded Darnell, and the language the 13 Court used in Darnell is similar, substantially similar to 14 15 the language that it uses in the Oregon Waste Systems 16 case, so there's no reason to think the Court was applying 17 different standards.

18 In any event, in Oregon Waste Systems, the 19 Court's most recent decision, it referred -- has used the 20 language of substantial similarity, and not precision.

I think the point of the doctrine is not a formalism that's designed to match up the taxes, as I say, at every point. The idea of the doctrine is to be sure that interstate commerce is not being disadvantaged, ultimately, in contrast to intrastate commerce, and I

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think we can demonstrate to you that as a matter of
 economic reality, that that is not happening.

But to return to the question of apportionment, and in terms of consistency, which I think is a crucial question here, and whether or not this should be treated as an intangible property tax and an income tax, the fact is, this is an intangible property tax.

As in Jefferson Lines, the fact that the tax is put in that form may determine whether or not it's apportionable, and if -- look at it this way. The taxpayer's complaint here, ultimately, on the apportionment part of the argument, is that its values are being subjected, or could be subjected to duplicative taxation in other States.

15 If we're right about the treatment of intangible 16 property, and we think that the Court's holding on that 17 are absolutely clear, then if this precise tax, this 18 precise shares tax on 100 percent of the value, were 19 replicated in some other State, he would have no 20 complaint. The taxpayer would have no complaint because 21 of that duplicative taxation.

22 So if other States had shares taxes at 23 100 percent of value, there would be no complaint by the 24 taxpayer here. The fact that the State had income taxes 25 and that is a duplicative taxation because of the

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substantial similar value shouldn't give him more of a complaint than he has now, and I think Jefferson Lines is very good authority on that point, that one looks to the nature of the taxes being challenged.

5 Even though the economic effect of the tax, 6 economic reality of the tax may be similar to a tax that 7 has to be apportioned, the fact that the tax is put in 8 forms that does not require apportionment should be 9 dispositive.

10 So I think ultimately for the Court to rule for 11 the taxpayer in this case, it clearly would have to 12 overrule Darnell v. Indiana, which we think is clearly on 13 point, it would have to set aside the precedents holding 14 that duplicative taxation of intangible property is 15 permissible.

16 It would also, we think, have to cut back on the principle and say intrastate commerce can be made to pay 17 18 its own way and need not be placed in a favored position, 19 because if the taxpayer's position here prevails, the 20 State will have to either impose duplicative taxation of 21 intrastate commerce, which is clearly, as an historical matter, what it was trying to avoid, or it will have to 22 23 abandon any taxation of intangibles altogether, which 24 means it will have to give up the chance to tax values 25 that clearly are present in the State and that it has a

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1 right to tax.

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2 There is no reason for the Court to take such a 3 substantial step in the decision, and the North Carolina supreme court therefore should be affirmed. 4 If there are no further questions --5 6 QUESTION: Thank you, Mr. Rothfeld. 7 MR. ROTHFELD: Thank you very much. QUESTION: Mr. Cummings, you have 2 minutes 8 9 remaining. REBUTTAL ARGUMENT OF JOSEPH L. CUMMINGS, JR. 10 ON BEHALF OF THE PETITIONER 11 12 MR. CUMMINGS: If this Court finds for Fulton 13 Corporation, I would request that the Court in its decision give some indication of the application of its 14 decision to the 1990 tax year issue. 15 16 The reason for my concern is that the only 17 decision we have below, which was a decision of the North 18 Carolina court of appeals, which ruled for Fulton 19 Corporation and found the tax to be unconstitutional, 20 postponed the effective date of its decision for a year-21 and-a-half after the date of the decision, and therefore 22 Fulton Corporation received no remedy. 23 We moved before that court for rehearing on the 24 basis of this Court's decision in Harper v. Virginia, 25 which expressed a very strong desire for --

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1 QUESTION: Yes, but is it not clear that they 2 have an alternative, either doing away with the exemption 3 or doing away with the tax? You could lose, and you could win the legal principle and lose this in dollars. 4 5 MR. CUMMINGS: I agree, yes --6 QUESTION: Yes. MR. CUMMINGS: -- Your Honor, but I would like 7 8 to make sure that they -- that the State makes that 9 decision either to do away -- either to make everyone pay 10 the full tax on stock they -- in 1990 forward, or to give 11 refunds. 12 Thank you, sir. 13 QUESTION: You agree that there could be a 14 retroactive imposition of a tax on people who had no notice at the time that the tax liability accrued? 15 16 MR. CUMMINGS: This -- yes, Your Honor. This 17 Court many times has indicated that is a theoretical 18 possibility. 19 QUESTION: And they said that without the party affected before the Court. 20 21 MR. CUMMINGS: I'm never aware of that having 22 actually been done, and I would not expect it to be done 23 in North Carolina. I think all we're talking about here is refunds. 24 25 Thank you. 52

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1	CHIEF JUSTICE REHNQUIST: Thank you, Mr.
2	Cummings. The case is submitted.
3	(Whereupon, at 11;07 a.m., the case in the
4	above-entitled matter was submitted.)
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CERTIFICATION

Alderson Reporting Company, Inc., hereby certifies that the attached pages represents an accurate transcription of electronic sound recording of the oral argument before the Supreme Court of The United States in the Matter of:

FULTON CORPORATION, Petitioner v. JANICE H. FAULKNER, SECRETARY OF REVENUE OF NORTH CAROLINA

CASE NO. : 94-1239

and that these attached pages constitutes the original transcript of the proceedings for the records of the court.

BY <u>Ann Mani Federico</u> (REPORTER)