## OFFICIAL TRANSCRIPT PROCEEDINGS BEFORE THE SUPREME COURT

## **OF THE**

## **UNITED STATES**

CAPTION: CITY OF MILWAUKEE, Petitioner v. CEMENT

DIVISION, NATIONAL GYPSUM COMPANY, ET AL.

- CASE NO: No. 94-788
- PLACE: Washington, D.C.
- DATE: Monday, April 24, 1995
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IN THE SUPREME COURT OF THE UNITED STATES 1 2 - - - - - - - X CITY OF MILWAUKEE 3 : Petitioner 4 : : No. 94-788 5 v. 6 CEMENT DIVISION, NATIONAL : 7 GYPSUM COMPANY, ET AL. : 8 - - - - - - X - - - - - -9 Washington, D.C. 10 Monday, April 24, 1995 The above-entitled matter came on for oral 11 12 argument before the Supreme Court of the United States at 2:01 p.m. 13 14 **APPEARANCES**: 15 DAVID A. STRAUSS, ESQ., Chicago, Illinois; on behalf of 16 the Petitioner. HARNEY B. STOVER, JR., ESQ., Milwaukee, Wisconsin; on 17 behalf of the Respondents. 18 19 20 21 22 23 24 25 1

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1	PROCEEDINGS	
2	(2:01 p.m.)	
3	CHIEF JUSTICE REHNQUIST: We'll hear argument	
4	next in Number 94-788, the City of Milwaukee v. Cement	
5	Division, National Gypsum Company.	
6	Mr. Strauss.	
7	ORAL ARGUMENT OF DAVID A. STRAUSS	
8	ON BEHALF OF THE PETITIONER	
9	MR. STRAUSS: Thank you, Mr. Chief Justice, and	
10	may it please the Court:	
11 .	The question in this case is whether a district	
12	court in an admiralty collision case may in the exercise	
13	of its discretion withhold prejudgment interests on the	
14	ground that the plaintiff was the party predominantly at	
15	fault, and that the defendant, throughout much of the	
16	litigation, had reason to believe it would not be held	
17	liable at all.	
18	The collision involved in this case occurred on	
19	Christmas Eve, 1979, when a storm blew up in Lake Michigan	
20	near Milwaukee. A ship called the EM FORD, loaded with	
21	cement, broke away from its mooring, crashed into its	
22	berth, took on water, and sunk. The respondents are the	
23	. owners and insurers of the ship, and they sued in	
24	admiralty for \$6.5 million. They claim that the city was	
25	negligent in not warning of the danger of storms.	
	3	

The city denied negligence and said that the accident had been caused by the negligence of the ship's master in leaving the ship essentially unattended in its berth, without any means to monitor the weather or to call for help. The city also counterclaimed for a quarter of a million dollars in damage to its dock.

7 The suit didn't come to trial until 1986, at 8 which point the issue of liability was tried. The 9 district court decided the liability issue in 1989, and it 10 ruled at that point that the respondents were almost 11 entirely at fault. Specifically, the city was liable for 12 only 4 percent of the damages.

That ruling of the district court, 10 years 13 after the accident, was reversed by the Seventh Circuit a 14 15 year later. The Seventh Circuit held that the district court had inadequately explained its apportionment of 16 liability. Instead of remanding, however, the Seventh 17 Circuit itself reapportioned the liability, still 18 19 assigning the bulk of the share to respondents, two-thirds to respondents, one-third to the city. 20

At that point, the parties entered into a settlement agreement on the liability issue. The city agreed to pay \$1.67 million, compared to the \$6.5 million initially sought, to the respondents. The parties further agreed in this settlement that the district court would

determine whether prejudgment interest was to be awarded,
 and if so, in what amount.

The district court then denied the respondents' 3 request for \$5.3 million in prejudgment interest. 4 The district court recognized, and it is common ground here, 5 6 that in admiralty the presumption is in favor of awarding prejudgment interest, but the district court denied 7 prejudgment interest in this case on the ground that the 8 9 plaintiff was far more at fault than the city, and that 10 throughout most of the litigation, nearly all of the 11 litigation, there was a good chance that the city would not be held liable in any way. 12

The Seventh Circuit again reversed, holding that the district court may never exercise discretion to withhold prejudgment interest on the grounds that the plaintiff was at fault, and this Court then granted certiorari.

Now, there is no general Federal prejudgment interest statute. Instead, judge-made rules govern prejudgment interest in Federal courts in admiralty, and in cases arising under Federal statutes that are silent on the matter of prejudgment interest.

The one constant in these -QUESTION: Are you saying there's no Federal
statute governing prejudgment interest, period, or

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1 prejudgment interest in admiralty cases?

2 MR. STRAUSS: There is no Federal statute 3 governing prejudgment interest in admiralty cases. 4 There's also no umbrella Federal statute, as there is for 5 postjudgment interest. There are prejudgment interest 6 provisions in certain specific Federal programmatic 7 statutes.

8 In the judge-made cases that govern admiralty 9 and also the Federal statutes that are silent on 10 prejudgment interests, the one constant has been that an 11 award of prejudgment interest is by no means automatic, as 12 this Court said in its most recent such case. Rather, the 13 trial court has discretion in deciding whether to award 14 prejudgment interest.

Here, the district court exercised its discretion, and withheld prejudgment interest because two factors coalesced. First, for the first 11 years of the 13-year litigation, the city had every reason to think • that it would be subject to no significant liability.

The suit was initially brought by a ship that had broken loose from its mooring. The city did not moor the ship. The claim was only negligent failure to warn. When the district court decided the liability issue, the district court reapportioned the liability on a 96 to 4 basis, holding the city only 4 percent at fault.

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Even after the court of appeals reversed, the 1 plaintiffs were still the party predominantly at fault by 2 a ratio of 2 to 1, and that was the second factor that 3 influenced the district court's exercise of its 4 discretion. 5 OUESTION: Well, of course, that line -- how far 6 along in that 11-year period did the 96-4 percent judgment 7 I mean, that's not the whole 11 years. 8 come? MR. STRAUSS: That was 11 years after the 9 10 accident, Justice Scalia. QUESTION: The first decision was 11 years --11 MR. STRAUSS: The first -- the decision was 12 10 years after the accident. The court of appeals did not 13 . reverse it until 11 years after the accident. 14 15 QUESTION: So at most 10 years. At most, 1 year they thought they were not very much responsible. 16 MR. STRAUSS: Well, the district court, which 17 18 was --OUESTION: You leap to the conclusion from the 19 fact that the district court gave a 96-4 break that all 20 during the period up until then the city thought it would 21 22 have negligible liability. I don't know why that follows. 23 Certainly it's reasonable to say that from the time of the district court decision until the time of the 24 court of appeals decision the city thought, what the heck, 25

1 I'm not -- the interest won't amount to anything. It's only for that 1 year. That's not such a big deal. 2 MR. STRAUSS: Well, Justice Scalia, I think 3 that's guintessentially the kind of issue that the 4 district court is in a position to resolve, and were the 5 6 district court to say, in the exercise of its discretion, you should have known all along that you might be held 7 substantially liable, the district court could exercise 8 9 its discretion and award prejudgment interest in some amount. 10 11 But the district court here reached the opposite 12 conclusion, and all we're contending for is that the district court should be able to exercise its discretion 13 14 in that regard. QUESTION: Then what --15 16 QUESTION: How did this award get -- excuse me. 17 How did this award get to be \$5 million of 18 interest on a \$1 million award? MR. STRAUSS: The accident occurred on Christmas 19 Eve, 1979, Justice Kennedy, and the interest was 20 21 accumulating all that time. 22 QUESTION: What was the base sum on which the 23 interest was accumulating? 24 MR. STRAUSS: 1.677 million. That's the claim, 25 is for \$5.3 million. That's the claim that the 8 ALDERSON REPORTING COMPANY, INC.

1111 FOURTEENTH STREET, N.W. SUITE 400 . WASHINGTON, D.C. 20005 (202)289-2260 (800) FOR DEPO 1 respondents are making.

As I said, the other factor that influenced the district court and that has been prominent in the --

4 QUESTION: I'm still somewhat astounded that it 5 can be almost two-and-a-half times the amount of the 6 principal.

7 MR. STRAUSS: And needless to say, Justice 8 Kennedy, we'd be delighted if it were a lower amount, but 9 that's the amount the respondents are asking for, I assume 10 calculating it at prime rate, which is of course a serious 11 question whether that should be the rate, when it's a 12 municipal government that's being asked for the interest, 13 but respondents make that calculation.

14QUESTION: Did you challenge that as well?15MR. STRAUSS: Well, we, in -- the district court16denied all prejudgment interest. The Seventh Circuit17reversed that and remanded for a calculation of the -- of18interest.

19 QUESTION: So in the district court you were 20 just arguing straight up interest or no interest, not any 21 question if interest, then the rate.

MR. STRAUSS: We also argued about the rate in the district court, Justice Ginsburg, and it's our position that prime rate is completely inappropriate for a municipal government that can, after all, borrow in the

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1 market at less than half of prime rate, and that would 2 continue to be our position.

3 QUESTION: That issue would still be open to you
4 if you --

MR. STRAUSS: That --

5

6 QUESTION: If the Seventh Circuit were to be 7 affirmed --

8 MR. STRAUSS: If the Seventh Circuit were to be 9 affirmed, the issue of rate would still be open, that's 10 right, Justice Ginsburg, although the Seventh Circuit did 11 seem to say that prime rate -- the choice should be 12 between prime rate and the short term borrowing rate of 13 the city, so it made some remarks about the rate, but the 14 issue of rate would, subject to those limits placed on it by the Seventh Circuit, be open on remand, that's right. 15

QUESTION: I guess I don't know why the amount should depend on what the city could borrow for as opposed to what the person to whom the city should have paid the money sooner would have been able to get for the money.

20 MR. STRAUSS: Well, there again, Justice Scalia, 21 that points to a problem that I think the district court 22 is in a position to resolve, although I should say that 23 our contention is the district -- what we're asking this 24 Court to do is simply to announce the principle that in a 25 case where the plaintiff is predominantly at fault and the

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defendant had a reason to think it wasn't liable, the
 district court can exercise its discretion.

The other factor, as I said, that influenced the 3 4 district court was just, as this Court has said in its prejudgment cases, the relative equities of the parties, a 5 6 factor that this Court has frequently said should play a role in deciding the award of prejudgment interest, and 7 the district court was influenced by the fact that the 8 9 plaintiffs were not only at fault but predominantly at 10 fault.

After all, in a regime of contributory negligence, which to be sure admiralty has never had, in a regime of contributory negligence, a party who is even somewhat at fault receives nothing.

15 QUESTION: How does it work out in the Jones 16 Act? For example, a sailor is found to be two-thirds at 17 fault and the ship one third, would that person, even 18 though he was two-thirds at fault, get prejudgment 19 interest?

20 MR. STRAUSS: I -- under the Jones Act, I 21 believe, Justice Ginsburg, prejudgment interest is not 22 available, I believe. Here's why. The Jones Act remedial 23 provisions are aligned with those of the FELA, and this 24 Court decided in Monessen that there's no prejudgment 25 interest available under the FELA, so that while I can't

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say that it's a settled issue, I believe prejudgment 1 interest is simply unavailable under the Jones Act. 2 3 QUESTION: Is there any other comparative negligence analogy in the realm of admiralty where this 4 question comes up, other than collision? 5 MR. STRAUSS: In personal injury cases as well, 6 7 other than Jones Act cases, such as a personal injury arising out of a collision, the issue would come up. I 8 9 don't know of any other context in which it comes up. 10 QUESTION: And how would it be resolved in that 11 context? 12 MR. STRAUSS: I think that's the same question as the Court is faced with here. That's a question that's 13 open. Traditionally, the cases have said the district 14 court has discretion. The presumption is in favor, which 15 16 we don't contest, but the district court has discretion, 17 and the position that we contend for and that many courts 18 of appeals have endorsed is that when there's a dispute about the existence of any liability, and the plaintiff is 19 20 at fault, the district court may -- need not, but may exercise its discretion to deny prejudgment interest. 21 QUESTION: What are the cases in which the 22 23 presumption is operative? 24 MR. STRAUSS: I believe all admiralty -- all admiralty cases, I believe, Justice Ginsburg. All 25 12

admiralty collision cases. I don't know if the presumption is operative in general average cases, for : example. I don't know the answer to that.

4 QUESTION: Did the plaintiff recover damages 5 from any other defendant in this case other than the City 6 of Milwaukee?

7 MR. STRAUSS: I believe not. Is that -- I 8 believe not, Your Honor, but I'll have an answer to that 9 for you on rebuttal.

10 QUESTION: Mr. Strauss, I guess I'm just missing 11 the basic logic of the position.

12 If we reject the contributory negligence concept 13 in which the -- you know, the tortfeasor is not going to get a nickel, so that we do not have a per se rule that 14 those who commit torts or are in some way responsible for 15 their own damages get nothing, and in fact we do, as here, 16 have a rule in which the only thing you are paying for is 17 the share with respect to which you are at fault, why 18 should you be treated any differently from any other 19 20 tortfeasor who is at fault, whether in fact there was negligence on the part of the other party or not? Why 21 shouldn't you pay for the time value of the damage that 22 23 you caused?

24 MR. STRAUSS: Well, Justice Souter, we're not 25 asking to be treated any differently from any tortfeasor.

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The common law rule was that you don't recover prejudgment 1 interest in torts. You recover it only in contract cases, 2 3 or in cases where the damages were ascertainable, which I 4 think meant liquidated. QUESTION: And that -- now, you correct me. I 5 6 assume that did not survive the rejection of the old 7 contributory negligence concept, did it? MR. STRAUSS: That's an independent rule, 8 9 Justice Souter, even in cases not involving contributory negligence. 10 OUESTION: But wasn't that the difference 11 12 between admiralty and common law? MR. STRAUSS: Yes. 13 QUESTION: At admiralty it was, you just had the 14 15 opposite rule. MR. STRAUSS: At admiralty you had the 16 17 presumption in favor, that's right. The common law was much more hostile to prejudgment interest than admiralty, 18 19 which was not hostile to it, but --QUESTION: So let's take, then, in the admiralty 20 setting, Justice Souter's question. Why, when you're just 21 22 paying on your percentage of the fault, and the main rule 23 in admiralty is interest, prejudgment interest, why 24 doesn't the -- why shouldn't that rule apply? 25 MR. STRAUSS: Well, I think the answer, Justice 14

Ginsburg, is that prejudgment interest has had a separate status in our system. Prejudgment interest hasn't been seen as something that automatically went along in order to make the plaintiff whole. This is --

5 QUESTION: Yes, but maybe the point of the 6 question is, why should it? In other words, there -- I 7 suppose we're simply invoking a concept of equity or 8 fairness. If you are not being forced to pay for anything 9 more than your own negligence, why shouldn't you pay the 10 time value of the -- for the period of recovery?

MR. STRAUSS: Justice Souter, I mean, I think the -- if the sole objective of the system were to provide a plaintiff with full compensation, there would be no answer to your question.

15 QUESTION: All right. What's the countervailing . 16 objective that justifies a different result?

MR. STRAUSS: Well, there are two things really, Justice Souter. The first is not -- I don't know if it's an objective, but it's the traditional treatment of prejudgment interest. Prejudgment interest --

QUESTION: No, but that's just -- if I'm selling you short, don't let me do it, but it seems to me you're saying, well, we just haven't done it.

24 MR. STRAUSS: Well, what it would mean in this 25 case, saying that prejudgment interest must be awarded not

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1 as a matter of discretion but must be awarded, period --

2 QUESTION: Not to be awarded without a good 3 reason, and I'm saying what are the good reasons, and your 4 first answer is, well, it's been treated differently, 5 which is I think the equivalent of saying we just haven't.

MR. STRAUSS: Well, there really -- okay, 6 Justice Souter there are two questions, and I think I may 7 have been confused over which you were asking. If the 8 9 question is, why should there be any discretion at all, 10 then my principal and only answer is to say that -- is that to say there's no discretion would be to overrule 11 12 over 100 years of precedent with which Congress has apparently been satisfied. 13

14

QUESTION: Okay.

15 MR. STRAUSS: If the question is, given that there's discretion, why should it be exercised in a case 16 17 like this, then there really are two points to be made. The first is that awarding prejudgment interest puts 18 pressure on a defendant to settle. There may be cases in 19 which, the district court apparently thought this was one, 20 that it would be unfair to put so much pressure on a 21 22 defendant to settle.

When prejudgment interest is going to be awarded, defendant, the city in this case, is in the position of saying to itself, if we don't settle on

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whatever terms the plaintiff is offering, we are in effect going into the market and borrowing money from them and guaranteeing them a return at possibly prime rate for the duration of the litigation, 13 years. That's a major decision for a city. It's a nice thing for a plaintiff to have, a guaranteed investment at that rate.

7 QUESTION: But it's a major decision for any 8 party in litigation in which there may be discretion 9 exercised to award such interest. I mean, the little 10 angel on the other shoulder of the city can say, if we 11 don't settle, and it takes a long time to pay -- to 12 litigate, then it's going to -- and we lose to some 13 degree, then they are going to be a long time without the 14 value which we ultimately will be adjudicated to have taken from them. 15

MR. STRAUSS: Yes, that's right, Justice Souter, and it's why we don't contend for anything more than a degree of discretion in the district court when it decides, as it evidently did here, that the defendants have acted in a reasonable fashion, it can then withhold the award of prejudgment interest.

22 QUESTION: Now, what's the -- you had a second 23 reason.

24 MR. STRAUSS: Well, the second reason is this 25 history of using prejudgment interest to respond to

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equity-like considerations, the relative equities of the parties, considerations of fundamental fairness, which I think is best interpreted as reflecting the kinds of concerns that underlay both contributory negligence and different kinds of comparative fault rules.

6 There are, after all, comparative fault regimes 7 in which a plaintiff that is 50-percent at fault doesn't 8 recover at all, and the best interpretation, I think, of 9 the Court's repeated references to fundamental fairness, 10 considerations of the equities, is to say that a district court can say, well in this case the plaintiff was so much 11 12 more at fault that we're going to deny not its recovery, it gets its recovery, but we're going to deny it 13 prejudgment interest. 14

15 QUESTION: Do you think historically the reason 16 was the divided damages rule?

MR. STRAUSS: No, I don't --

17

QUESTION: Because it -- interest -- to the extent the divided damages rule produced an inequity, an economic inequity, prejudgment interest can distort that even further, but you don't think that's the reason for the solicitude over the years?

23 MR. STRAUSS: No, not at all, Justice Souter. I 24 mean, there are many reasons to believe the contrary, one 25 of which is the body of cases Justice Ginsburg alluded to.

18

In personal injury actions in admiralty the rule has always been comparative fault, yet courts applied the principle there as well.

4 QUESTION: I thought that they applied that, the 5 exception only if a defendant had protracted the 6 litigation, some notion of litigation misconduct, but not 7 in this situation.

8 MR. STRAUSS: No, I think this principle that --9 mutual fault with a good faith dispute is the way they put 10 it, meaning, I think, that the defendant had reason to 11 think it would not be held liable at all, they've applied 12 that principle as well. That's a separate principle from 13 the plaintiff's prolonging its -- prolonging the 14 litigation.

15 QUESTION: Do you have cases to that effect 16 outside when it was the old 50-50 rule?

MR. STRAUSS: Well, we have cases to that effect involving personal injury which was never subject to the 50-50 rule cited in our brief, a case called Ceja from the Fifth Circuit, another case called Pluyer from the Fifth Circuit, which was cited in our brief.

22 But there are other reasons for this as well. 23 This -- I mean, if what you were -- when courts --24 QUESTION: That's not a very long tradition that

25 · you're referring to. I mean, two cases?

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1 MR. STRAUSS: The tradition, Justice Scalia --2 the tradition is a tradition of discretion in the awarding 3 of prejudgment interest, of not regarding prejudgment 4 interest simply as an element of the plaintiff's 5 compensation.

6 QUESTION: Yes, but I -- but what's important to 7 me is why should the discretion be exercised in this case? 8 You assert that the prejudgment interest is sort of a 9 penalty upon the losing party for not settling sooner. I 10 don't know why one has to look at it that way. One can 11 look at it as simply natural justice.

12 The person who's been injured has been deprived 13 of the value of what was taken from the time it was taken, 14 not from the time the judgment occurred. Why isn't that 15 an equally valid way to look at it, and if you look at it 16 that way, I see no reason to reduce the amount simply 17 because the city had no reason to think it was going to 18 . lose.

The fact is, the city was at fault to a certain amount, and it should pay up and do justice. What's wrong with that?

22 MR. STRAUSS: If the -- Justice Scalia, if the 23 sole objective were to provide the plaintiff with full 24 compensation, it would be very difficult to explain why 25 prejudgment interest at some rate shouldn't be awarded.

20

1 The rate would be highly controversial.

But prejudgment interest, like attorney's fees,
is one of the elements of our system, or like indirect
economic costs, or like approximate causation, these are
elements of our system in which compensation of the
plaintiffs has not been the sole objectives.

7 Plaintiffs aren't fully compensated when they 8 have to pay their own fees. Nonetheless, in our system 9 they have to pay their own fees. They're not fully 10 compensated when they don't get prejudgment interest, but 11 the tradition in our system for over 100 years, which 12 Congress not only hasn't changed, but when Congress 13 thought about enacting a general Federal law, it left 14 discretion alone --

15 QUESTION: The only substantial series of cases that you show where this discretion was exercised are 16 17 cases where it was exercised in order to again move in the 18 direction of greater fairness, not taking account of the 19 fact that the city couldn't settle. Certainly, the 20 majority of cases where it was exercised, it was exercised 21 to mitigate the old rule that no matter how minimally 22 negligent you were, you ended up paying 50 percent.

23 MR. STRAUSS: Justice Scalia, I don't want to 24 deny that some courts of appeal used the rule that way, 25 but it's not the case that discretion was only exercised

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1 to mitigate unfairness. In fact, one of --

2 QUESTION: What else was it used for? MR. STRAUSS: Well, one of the cases we cite 3 4 from this Court, The Scotland, Justice Bradley's opinion from 1884 or '5, upheld a denial of prejudgment interest, 5 and Justice Bradley, explaining why he was upholding the 6 denial, talked about how reasonable it was for the 7 defendant in this case to pursue the position it was 8 9 pursuing in the case. He didn't --10 QUESTION: Was that a case of 50 percent? MR. STRAUSS: It was not, Justice Ginsburg. I 11 12 think it was a case of undivided damages. Now, the 13 Court --OUESTION: How is it in this case that it took 14 15 10 years to get to trial, to get a trial court decision? 16 MR. STRAUSS: I'm sorry, Justice O'Connor. 17 OUESTION: How is it that it took 10 years in 18 this case to get a trial court decision? MR. STRAUSS: There are no findings on this 19 20 point, Justice O'Connor, but so far as one can infer from 21 the record, there were really, well, three things going 22 on. 23 One was there was some collateral litigation 24 about a plaintiff, disgualification of plaintiff's counsel. Plaintiff's original lead counsel was 25

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disqualified for a conflict of interest, and there was a
 trip to the court of appeals about that.

The second was the case was transferred from the docket of one district judge to another, and the third was that the district judge took 3 years from the date of the submission of the case to the date of rendering the judgment, so those three factors, combined with the usual delays of discovery, so far as I can tell from the record. As I say, there are no findings on the question of --

10QUESTION:Mr. Strauss, may I just go back and11ask you another question about the case that you referred12to in answering Justice Ginsburg? You said that was a13case of undivided damages. Would it have been a divided14damages case if there had been fault on the other side?15MR. STRAUSS: Yes, it would. It was a -- this16is the Scotland, the case from this Court?

17 QUESTION: Yes.

18 MR. STRAUSS: Yes, it would.

19 QUESTION: Okay.

20 MR. STRAUSS: It was I believe a limitation of 21 liability case.

As I said in answer to Justice Souter's question about the one reason that the district court -- that the court of appeals gave for denying all discretion in these cases, the court of appeals said that that discretion had

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been used to offset the harsh effects of the divided
 damages rule.

We lay out many reasons in our brief, including 3 the one I mentioned to Justice Souter, the cases that were 4 5 cited, that we cited in our brief that the divided damages rule wasn't in play and nonetheless this mutual fault 6 approach to prejudgment interest was applied, but I 7 8 suppose the best way to explain the weakness of the court 9 of appeals reasoning is that this -- denying prejudgment interest is a very crude way of dealing with the supposed 10 inequities of the divided damages rule. 11

When lower courts wanted to deal with those -with the perceived harshness of that rule, what they did was to design rules to deal with it, the so-called majorminor fault rule, that when a party was only somewhat at fault they would not divide damages, and the so-called in extremis rule, which operated to somewhat the same effect.

18 QUESTION: What amount of discretion did the 19 · Seventh Circuit's opinion in this case leave to district 20 courts in the future to deny prejudgment interest?

21 MR. STRAUSS: None on the grounds of the 22 plaintiff being predominantly at fault, or the defendant 23 having a reasonable litigation position throughout the 24 litigation. None on that ground.

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The -- I believe they left open the possibility

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1 that prejudgment interest could be denied if the plaintiff 2 delayed in litigating, although, of course, Justice Scalia's line of questions could be asked about that, too, 3 even if the plaintiff's delaying, the defendant still has 4 5 the money, the plaintiff still doesn't have the money, why not award the interest. 6 7 If the Court has no further questions, I'll reserve the balance of my time. 8 9 QUESTION: Very well, Mr. Strauss. 10 Mr. Stover. 11 ORAL ARGUMENT OF HARNEY B. STOVER, JR. 12 ON BEHALF OF THE RESPONDENTS 13 MR. STOVER: Mr. Chief Justice, and may it 14 · please the Court: 15 I'd like to go directly to a couple of questions 16 asked here, because I've lived with this case since that 17 ship went down and I saw it the next morning, and I know some of the answers and I don't think Mr. Strauss does. 18 19 First of all, in personal injury cases as well 20 as in all admiralty cases, prejudgment interest is the 21 rule. As a matter of fact, Anderson v. Whittaker, which 22 is cited in our brief, out of the Sixth Circuit, which 23 disagrees with the Fifth Circuit, holds that prejudgment 24 interest in a personal injury case is the rule. 25 All admiralty courts in all circuits, including

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the Fifth and the Eleventh, hold that prejudgment interest is to be awarded. Now, whether you want to talk about it in terms of a court has the discretion to award it, or it is the rule and the court has discretion to deny an award of prejudgment interest, the measure is still the same. Did the court abuse its discretion by denying prejudgment interest?

8 The reason we're here is because the Ninth, 9 Sixth, and Seventh Circuits hold that the exception to 10 awarding prejudgment interest is special circumstances, 11 and all courts agree on that.

12 The Ninth, Sixth, and Seventh Circuits hold that 13 mutual fault, or if you want to call it magnitude of 14 fault, or if you want to call it genuine dispute in a 15 mutual fault situation, they are not special 16 circumstances, and they do not justify by themselves a 17 denial of prejudgment interest.

18 The Third and Eighth Circuits have not ruled on 19 the question, but have given indication in cases that 20 . they probably are going to go along with the Sixth, 21 Seventh, and Ninth in that line of reasoning.

District courts in the First, Second, Third,
Fourth, and Eighth Circuits have held that mutual fault is
not a special circumstance.

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The Fifth Circuit and the Eleventh Circuit,

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which generally goes along with it, have held that it is a special circumstance, and a judge may exercise his discretion to deny prejudgment interest if he wants to because of mutual fault, and that's why we're here. There's a split in the circuits on this, and the majority rule is what I'm espousing, and the minority rule is what Mr. Strauss is espousing.

It seems to me that this is a relatively simple 8 9 thing, although nothing is ever simple, I guess, in life, 10 but the underlying philosophy for the award of a prejudgment interest is that it is a part of damages. 11 It is compensation. It serves to compensate for the loss of 12 the use of money as damages from the time of the -- when 13 the cause of action arose until the time of judgment. 14 15 In admiralty, which is a separate body of law, and I think this Court recognizes that because in Miles v. 16 17 Apex Marine, where the Court spoke through Justice O'Connor, it very clearly talked about admiralty as a 18 separate regime. It has some statutory things that apply 19 20

20 to it, but by and large it is a judge-made law, and has
21 been since the beginning of this country.

22 Certainly, there are the Death on the High Seas 23 Act, the Longshore & Harbor Workers Compensation Act, the 24 Jones Act, the rules of the road and those kind of things, 25 but by and large the law in admiralty in this country has

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1 been case law.

2 QUESTION: Mr. Stover, if you're not accepting that, and assuming that we've got some policy choices to 3 4 make, can you tell us what percentage of cases as a general rule in admiralty involve mutual fault, so that if 5 we were to rule, for example, that mutual fault was a 6 reason to deny them, what percentage of cases would we be 7 excluding from the general rule if we did that? 8 9 MR. STOVER: Well, Justice Souter, I can't -you have to look at it two ways, I would think. One is in 10 what percentages of cases is fault ascribed by each party 11 12 to the other, and that would probably --13 QUESTION: How about the cases in which fault is 14 ascribed to each party by the ultimate fact-finder? 15 MR. STOVER: I would think well over 50 percent 16 of collision cases involve mutual fault. 17 QUESTION: In -- that is, they are finally resolved. 18 19 MR. STOVER: They are finally resolved as --20 QUESTION: So that we would be excluding, on 21 your view, more than half the cases from the operation of 22 the rule, of the interest rule. 23 MR. STOVER: Not under my view. 24 QUESTION: No, no, no --25 MR. STOVER: I want interest awarded. 28 ALDERSON REPORTING COMPANY, INC.

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QUESTION: If we went Mr. Strauss' way, we would 1 2 be excluding more than half the cases from the possibility 3 of --MR. STOVER: I would think so, oh yes, 4 5 definitely --6 OUESTION: Yes. 7 MR. STOVER: -- and as a matter of fact you 8 would be doing even more, because you'd be sending signals 9 and doing all sorts of things which I'll get to a little later, but I -- the majority of collision cases, if we're 10 going to restrict this to collision cases, the majority of 11 12 collision cases involve mutual fault, just as I think 13 almost a rule of thumb in the insurance industry, when 14 you're talking about intersection accidents with automobiles, I think they think that virtually all of them 15 16 have dual fault on them, and they approach them on a 90-10 basis even when it's a rear end accident, but --17 18 QUESTION: This wasn't that sort of a collision. 19 This wasn't two vessels. 20 MR. STOVER: No, this wasn't. This was a 21 collision of a vessel moored at a dock in Milwaukee in the 22 outer harbor, and a violent storm occurred and the ship 23 sank in the slip, an unusual circumstance, a little bit 24 like looking at the Andrea -- the Ile de France burning at the dock in. New York. 25 29

But in admiralty, prejudgment interest has always been awarded. You can go all the way back to the beginning of this country, and in the earliest cases, and these are cited in, I think, the briefs of both parties, there's a case, Del Col v. Arnold, way back in 3 Dallas, before they ever even were doing anything but summarizing cases.

And the Anna Maria, and the Amiable Nancy, both 8 9 of which were decided by Chief Justice Marshall, were 10 prize cases, and the rule developed from that that in the prize cases, where they were dealing with privateers who 11 12 had seized vessels and seized cargo illegally, the rule was to have them pay back to the owner the value of the 13 vessel or the value of the cargo plus interest to the date 14 of judgment, and admiralty has always awarded prejudgment 15 interest, except these exceptions. 16

17QUESTION: But there's always been a18discretionary exception, hasn't there?

MR. STOVER: There has been a discretionary exception, but other than in the Fifth and Eleventh Circuits, where they exercise it to include mutual fault, it has never in any of the other circuits included mutual fault.

24QUESTION: How about The Scotland?25MR. STOVER: The Scotland I believe was the

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forerunner -- I'm -- if that steam navigation company 1 case, they talked about prejudgment interest in it and 2 said that it was to be awarded, but The Scotland and 3 another case that's cited by the city, the Maggie Smith, 4 5 involved limitation of liability and stipulations for value, or value bonds, which in those days were not 6 7 required to contain interest and didn't, and so they said, 8 you don't have to award it in these -- under these 9 circumstances.

10 QUESTION: Well, but they do contain statements 11 by the authors of the opinion that the award of 12 prejudgment interest in admiralty is discretionary.

MR. STOVER: But no courts have denied 13 prejudgment interest except -- or not awarded it except 14 15 where their. -- except in the Fifth Circuit and the Eleventh Circuit, except under -- where there are special 16 17 or peculiar circumstances, and the special or peculiar 18 circumstances, except in those two circuits, have always 19 been postcasualty or postaccident circumstances such as 20 laches or even less than laches, delay in starting the lawsuit, delay in prosecuting a claim, exaggerated or 21 22 fraudulent claims, postaccident fraud, frivolous claims, 23 bad faith estimate of damages, no damages sustained.

24 QUESTION: Mr. Stover, what about -- this one 25 case keeps running through my mind. I don't know whether

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1 it makes a difference or not as to whether it's a special 2 or unusual circumstance as you use the term, had the 3 ultimate outcome been the same as at the end of the first trial, 96 percent fault on the part of the plaintiff and 4 4 percent fault on the part of the defendant, but this 5 6 tremendous disparity, tremendous amount of damage makes this 4 percent -- could make even the 4 percent a very 7 8 significant item. Would even a 96, 97 percent fault be 9 a -- possibly be an unusual circumstance that would 10 justify denial of prejudgment interest?

MR. STOVER: I don't think so, Your Honor, but 11 12 one of the basic reasons that that particular finding of 13 the trial court was overturned was because 96 percent/4 percent is the exact ratio of the claimed 14 15 damages, \$6.5 million and a quarter of a million dollars, 16 and that obviously is no grounds for apportioning fault 17 under a true comparative negligence regime, and that's one 18 of the reasons why it was turned over.

QUESTION: No, but conceivably there could be a valid reason for that kind of an apportionment, and instead of it coming out even, it might have been the city's damages were just half of that amount, and then you'd have a lot of money involved.

24 MR. STOVER: Justice Stevens, to my way of 25 thinking, and I think the correct way of thinking, is that

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1 prejudgment -- is that mutual fault either is a reason or 2 it is not a reason, but there's no halfway between. QUESTION: Well, logically what you say makes a 3 lot of sense, but somehow or other it seems sort of 4 strange to me to say somebody's 96 percent -- assuming 5 such a case, 96 or 99 percent fault, and they end up 6 7 collecting a huge sum of money and getting prejudgment 8 interest. 9 Somehow it doesn't seem to make sense. 10 Logically it, does, I --MR. STOVER: But that's the true comparative 11 12 negligence regime. 13 OUESTION: Yes. MR. STOVER: You take into account the equities 14 between the parties, their stance, their fault, whatever, 15 16 down to the point of accident, when you apportioned your negligence. That's true comparative negligence. 17 18 Prejudgment interest shouldn't have anything to do with the negligence. It's an element of damages. It 19 20 has to do with compensation. It's awarded to make the 21 recovery, whatever the recovery is, the recovery today, 22 not the recovery 5 years, 10 years ago, in this case 23 13 years before, because that isn't a just recovery. 24 The reason it isn't a just recovery is because the party that's getting it isn't getting -- isn't being 25 33

put in the place today that it would have been in had the accident not occurred, whereas the -- and that's the object, I think, of tort liability. That's the object of tort litigation, is to get the parties today where they would --

6 QUESTION: But it doesn't work very well when 7 there is such a long delay in getting the issue resolved. 8 I'm not sure which party ought to have to bear the burden 9 of the fact that the court didn't get around to it for 10 . 10 years.

MR. STOVER: Well, I can only quote, Justice O'Connor -- not quote, but state what the Seventh Circuit said in the Amoco Cadiz decision, which is that delay isn't a reason not to award it. Delay is a reason to award it. In this particular case, the court questioned why the delay.

The only abnormal parts of this litigation were 17 18 a 1-year delay due to the trial court changing, and there 19 was a pending motion on disqualification of counsel, and 20 the court that got it was burdened and didn't have time to 21 do it, and took a year to decide. The other is that the 22 trial court took 3 years and 3 months to render a decision 23 following the conclusion of submission of briefs. I can't 24 speak to that.

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QUESTION: Who was the judge, just out of

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1 curiosity?

MR. STOVER: Judge Curran.

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QUESTION: Was it?

MR. STOVER: Judge Thomas Curran in Milwaukee. 4 But I would like to speak to a couple of things, 5 because I think it bears on what the Court would be 6 7 interested in in this, and that is what would happen -- I said before that to my way of thinking the underlying 8 policy -- and I think this is to this Court's way of 9 thinking, too. I think it was espoused very clearly in 10 the West Virginia case. 11

12 The underlying policy or objective is not to put 13 the parties in the same position they would have been in 14 back at the time of casualty, but to put them in the same 15 position today that they would have been in had the 16 casualty not occurred, and the only way to do that is to 17 award interest during the intervening period.

In a case of mutual fault and mutual damage like 18 19 this, it doesn't make any difference in dollars and cents whether you assess the true comparative negligence and 20 21 then take the damages and assess prejudgment interest on the city's damages and assess prejudgment interest on the 22 23 ship's damages and then offset them, or whether you just 24 offset the damages and assess prejudgment interest on the 25 difference. The dollars and cents comes out identically.

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But what is important is that prejudgment interest achieves the objective of placing the parties today where they would have been today had the accident not occurred.

If this Court were to adopt a rule awarding 5 prejudgment interest in mutual fault cases, or making 6 7 it -- well, awarding prejudgment interest in mutual fault 8 cases, which is what I wanted to do, what would be the result? It would only change the law in the Fifth and 9 Eleventh Circuits, and strangely enough, the Eleventh 10 Circuit, I don't quite understand what happened in the 11 12 Eleventh Circuit, but --

QUESTION: Both the Fifth and the Eleventh
Circuits have a very substantial amount of admiralty
business.

MR. STOVER: Yes, they do, Your Honor, but I would -- Mr. Chief Justice, but I would think that if someone claimed that the Fifth Circuit overshadowed the Second Circuit today in the admiralty field that would cause consternation in the ranks.

21 QUESTION: Well, they do in numbers of cases 22 decided --

23	MR. STOVER: They probably do.
24	QUESTION: I'm told.
25	MR. STOVER: They may now. I don't think,

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Justice O'Connor, that anyone in New York would ever concede that they overshadow New York in history or in importance.

But if this Court were to adopt the rule that the Seventh Circuit and the Sixth Circuit and the Ninth Circuit follow, it would only change the law in the Fifth and Eleventh Circuits.

I started to say, strangely enough, Judge Nangle 8 in a case, it's not cited in anyone's brief, but Judge 9 10 Nangle of the Southern District of Georgia in June, June 29 of last year, decided a case, a Death on the High 11 Seas Act case, and talked about this very thing, and said, 12 I have already assessed the -- taken into account the 13 fault of the parties when I apportioned negligence, and I 14 15 will not do it again.

16 QUESTION: He came from the Eighth Circuit. He 17 used to sit in St. Louis.

MR. STOVER: Oh, did he? I don't think that explains -- well, maybe it does explain it, but he then awarded prejudgment interest to a plaintiff who was -- in that case, this was a personal injury case, wrongful death, plaintiff decedent, awarded prejudgment interest to one who was 33-1/3 percent negligent.

24 QUESTION: Other than saying that the law of the 25 two circuits would be displaced, as opposed to a

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substantial number of others, would there be any other
 adverse effects from the rule that the petitioner --

3 MR. STOVER: Adverse effects from a rule that 4 they want?

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MR. ARROW: -- is espousing?

MR. STOVER: I would believe there would be if 6 7 the rule that they want were adopted by this Court, which 8 is that the Court has discretion to deny prejudgment 9 interest or not to award prejudgment interest in mutual fault cases if it wants to. It would change the law 10 11 everywhere except the Fifth and Eleventh Circuits. It would increase uncertainty in a mutual fault admiralty 12 13 collision case, and there would be no uniformity.

And as a matter of fact, if that were the rule adopted, I don't know what would be the standard of review. It would certainly be almost undiscernible as to when a court would abuse its discretion.

18 QUESTION: I take it the district court under 19 the proposed rule would have, of course, more discretion 20 than the court of appeals on the same subject.

21 MR. STOVER: I would think so, yes, but how 22 would you measure an abuse of discretion? I can't see a 23 way to do it.

24 QUESTION: It would be hard to figure out what 25 to settle for, if you didn't -- a lot would depend on

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whether the district judge chose to give prejudgment
 interest or not.

MR. STOVER: Yes, sir. I think it would
preclude settlements, or slow them down because of the
uncertainty, the lack of uniformity --

6 QUESTION: Presumably a settlement itself would 7 make the litigation itself and the amount payable become 8 due much earlier, so that prejudgment interest would be a 9 smaller factor than if you tried to assess it after trial 10 and appeal.

MR. STOVER: By the same token, Mr. Chief Justice, I think that leaving open the question as to prejudgment interest, leaving it up to the discretion of the trial judge, would encourage a party, particularly a party which had incurred lesser damages, to gamble, to roll the dice.

What have we got to lose? If they decide against us, we just pay what we would have to pay anyway, but in the meantime, we have had -- we gamble that we have had this interest free, because the judge in a mutual fault decision will deny prejudgment interest, whereas if the rule is to award it, there is certainty.

And in fact I think that a rule that would award prejudgment interest in mutual fault cases would encourage participation in such things as, certainly in bifurcation,

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because you know that when you get done with the initial trial on liability, you're going to have certainty. It isn't going to come back and face you again when it comes to damages.

5 I think it would encourage the use of mini 6 trials and summary trials again because of certainty. You 7 know that when you get a decision there it's going to be a 8 reading on what is going to finally occur. It may not be 9 the exact reading, and half the time it doesn't agree with 10 what you think it's going to be, but it's a reading, an 11 educated reading on the case.

12 QUESTION: The rule does -- that the city 13 advocates does give the district court some insulation 14 against the shock produced by the court of appeals 15 reallocating the fault that he assessed.

16 MR. STOVER: Well, Justice Kennedy, I don't 17 think the Seventh Circuit is the only one that has ever 18 stepped in and reassessed a fault and even said what it is instead of sending it back, and off-hand I can't cite you 19 20 the authority, but I remember going through this at the 21 time of the appeal, and they weren't the first who ever did that, but they followed the clearly erroneous rule, 22 23 and on the face of it the 96-4 apportionment, which was in 24 exact proportion to the damage occurred, claimed to be 25 incurred by the parties, was not exactly cricket for that

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1 sort of thing.

2 QUESTION: I was wondering how they got that 3 percentage. That's how it was, just the basis of how much 4 each one had incurred.

MR. STOVER: Well, there was --

6 QUESTION: So in other words, a pox on both of 7 you, go bear your own loss, essentially.

8 MR. STOVER: Yes, Justice Scalia. They didn't 9 exactly come out and say that, but --

10 QUESTION: It's a sophisticated application of 11 the old divided damage rule.

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(Laughter.)

MR. STOVER: Well, it seems to me that this Court has before it a true comparative negligence regime, and if you are considering true comparative negligence, then when you compare the negligence and reach a final conclusion as to it, it should be final, and however the outcome after that in damages one party probably is going to recover something from the other.

It may be a lot, it may be a little, but they're going to recover something. If you want to look at it as each party recovering from the other, each party being a winner and a victim, and each party recovering something from the other, prejudgment interest should be awarded on each recovery, and then you offset them. What we did here

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is just bypass that and offset them to begin with, and
 there was a net recovery.

But the party entitled to the net recovery is entitled to that recovery as if its value today, not its value in this case 13 years previously. Unfortunately, litigation does take time once in a while.

7 QUESTION: Would it be, in your view, a 8 permissible special circumstance if the trial -- finder of 9 fact thought that the prevailing party for its share of 10 the responsibility was guilty of wilful and wanton 11 misconduct that in other contexts were adjusted by 12 punitive damages?

MR. STOVER: Well, Justice Stevens, I think if one party is guilty of wanton and wilful misconduct in your comparison of negligence you take that into account.

QUESTION: But even though what they did only contributed -- was only the causal factor for half of the damages? I mean, the malicious or wilful character of the conduct might not affect the division between whether it's 75-25, or 35-65, but it would just be a factor that would normally justify punitive damages.

MR. STOVER: Well, if that's your hypothetical, Justice Stevens, I would say that it should not be considered, but I don't think that would be a proper hypothetical, because I can't imagine a trial court faced

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1 with wanton and wilful misconduct on the part of one party 2 and ordinary negligence on the part of the other party not 3 taking that into account in apportioning the fault. I 4 would think every court would do that.

5 I would like to say one thing. If this Court 6 should see fit to uphold the Seventh Circuit and to uphold 7 the underlying policy and all, I believe that it would be 8 within the scope of the consideration and within the scope 9 of this case if the Court could lay down some parameters 10 for the awarding of prejudgment interest.

I don't mean talking about prime rate, or Government bonds, or U.S. Treasury bills, or anything like that, because that is within the discretion of the trial court, but fixing some parameters so that it is clear that prejudgment interest is to be awarded as compensation, as damages.

17 The purpose of it is to place the party that's 18 getting -- that's recovering the money in the position that it would have been today had the accident not 19 20 occurred, and the way to do that is to assess interest 21 during the intervening period at a reasonable -- let's say 22 to assess a reasonable or just interest during the intervening point -- period from the point of view of the 23 24 plaintiff to make the plaintiff receive -- not the plaintiff, the recovering party, to make the recovering 25

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1 party receive just compensation.

2 QUESTION: Mr. Stover, how does that differ from 3 the holding of the Seventh Circuit that mutual fault of 4 the parties in a collision case does not constitute a 5 circumstance justifying denial of prejudgment interest. 6 What more do you want this Court to say, other than that's 7 right or wrong?

MR. STOVER: Well, personally, if the Court will 8 say that, and says I'm right, the Seventh Circuit is 9 right, I wouldn't want any more, but I would just think 10 that as a matter of policy, since this Court is 11 considering prejudgment interest in a mutual fault case 12 and this Court has a history of developing a philosophy to 13 award prejudgment interest unless it's precluded by 14 something in admiralty, by special or peculiar 15 16 circumstances, of course where there's a statutory 17 prohibition against it, where there's a longstanding legal principle against it, but in other cases this Court has 18 19 been developing a history of awarding prejudgment interest, so this might be a likely case to fix some 20 parameters, not specific or anything, but some general 21 parameters for the award. 22

Thank you, Mr. Chief Justice.
QUESTION: Thank you, Mr. Stover.
Mr. Strauss, you have 3 minutes remaining.

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REBUTTAL ARGUMENT OF DAVID A. STRAUSS

ON BEHALF OF THE PETITIONER

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3 MR. STRAUSS: Thank you, Mr. Chief Justice. 4 Two clarifications, and then just one point. 5 I'm told that one party to the case did settle at the very 6 beginning of the trial, but no effort was made to 7 integrate that settlement with the settlement with the 8 city.

9 Secondly, Justice Scalia, the passage in The 10 Scotland I was thinking of is at 118 U.S. 519, at 519, the 11 beginning of that page, and let me be clear about what my 12 submission is. The Scotland is not a mutual fault case, 13 so the claim cannot be made that the prejudgment interest 14 is being used to adjust the -- to compensate for the 15 divided damages rule.

What Justice Bradley did there, it seems to me, is to take into account the reasonableness of the defendant's posture in the litigation, and say that justified the exercise of discretion to deny prejudgment interest.

21 QUESTION: Well, as I read what he says, the 22 posture was that the defendant tried to put up the money 23 into the court, and the court wouldn't have it.

24 MR. STRAUSS: The issue was limitation of 25 liability, and the defendants -- what Justice Bradley is

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saying, I think, is that the defendant tried to pursue
 this in good faith.

3 QUESTION: Proffer the money and the court4 wouldn't allow it.

MR. STRAUSS: Right.

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6 QUESTION: Well, I can see a possible reason 7 for -- and the plaintiff refused it.

8 MR. STRAUSS: There is a certain coherence to 9 the idea that we should have a nondiscretionary regime in which prejudgment interest is simply awarded as a matter 10 of course no matter what, in order to make the plaintiff 11 12 whole and take away any windfall from the defendant. There's a certain coherence to that regime. Of course, 13 that regime would require upsetting literally a century of 14 precedent. 15

If we are not going to have that regime, if we are going to have a discretionary regime, then our submission is that a case in which one party pursued the litigation in a reasonable fashion, or at least so the district court apparently thought, and that party was much less at fault than the other, is an appropriate one in which to exercise discretion.

23 We're not saying that in all such cases 24 prejudgment interest must be denied. We're not saying 25 that remotely. What we are saying is that in those cases

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1 where the defendant is much less at fault than the plaintiff, and the defendant had reason to think it would 2 not be liable at all, the district court, if there is to 3 be discretion -- if there is to be discretion -- that is 4 an appropriate case in which the district court should be 5 6 allowed discretion. 7 Thank you very much. CHIEF JUSTICE REHNQUIST: Thank you, 8 9 Mr. Strauss. 10 The case is submitted. 11 (Whereupon, at 2:59 p.m., the case in the above-12 entitled matter was submitted.) 13 14 15 16 17 18 19 20 21 22 23 24 25

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## CERTIFICATION

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CASE NO. :94-788

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BY Ann Mani Federico (REPORTER)

