OFFICIAL TRANSCRIPT

PROCEEDINGS BEFORE

## THE SUPREME COURT

## OF THE

## **UNITED STATES**

CAPTION: ANTONIO MASTROBUONO AND DIANA G.

MASTROBUONO, Petitioners v. SHEARSON LEHMAN

HUTTON, INC. ET AL.

CASE NO: No. 94-18

PLACE: Washington, D.C.

DATE: Tuesday, January 10, 1995

PAGES: 1-45

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WASHINGTON, D.C. 20005-5650

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1	IN THE SUPREME COURT OF THE UNITED STATES
2	X
3	ANTONIO MASTROBUONO AND :
4	DIANA G. MASTROBUONO, :
5	Petitioners :
6	v. : No. 94-18
7	SHEARSON LEHMAN HUTTON, INC. :
8	ET AL. :
9	X
10	Washington, D.C.
11	Tuesday, January 10, 1995
12	The above-entitled matter came on for oral
13	argument before the Supreme Court of the United States at
14	11:10 a.m.
15	APPEARANCES:
16	WILLIAM J. HARTE, ESQ., Chicago, Illinois; on behalf of
17	the Petitioners.
18	MALCOLM L. STEWART, ESQ., Assistant to the Solicitor
19	General, Department of Justice, Washington, D.C.; on
20	behalf of the United States, as amicus curiae,
21	supporting the Petitioners.
22	JOSEPH POLIZZOTTO, ESQ., New York, New York; on behalf of
23	the Respondents.
24	
25	

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1	PROCEEDINGS
2	(11:10 a.m.)
3	CHIEF JUSTICE REHNQUIST: We'll hear argument
4	next in Number 94-18, Antonio Mastrobuono v. Shearson
5	Lehman Hutton.
6	Mr. Harte.
7	ORAL ARGUMENT OF WILLIAM J. HARTE
8	ON BEHALF OF THE PETITIONERS
9	MR. HARTE: Mr. Chief Justice, may it please the
10	Court:
11	The issue presented in this case is a
12	straightforward one identified by paragraph 13 of the
13	client's agreement which was presented to the
14	Mastrobuonos Antonio Mastrobuono, a teacher of medieval
15	history, and his wife, an artist, and the client's
16	agreement provision provides, in relevant part, this
17	agreement shall be governed by the State of New York.
18	This is a choice-of-law clause. It then moves forward
19	into a comprehensive arbitration agreement.
20	Now, the point I guess which we diverge on,
21	myself and Shearson's counsel, is just essentially what
22	was agreed by the Mastrobuonos. Parenthetically, to
23	suggest that they agreed to give up any substantive rights
24	knowingly is preposterous, but what they are said to have
25	agreed

1	They are said to have agreed to the Garrity rule
2	by the first sentence of paragraph 13. The Garrity rule,
3	a rule in New York of approximately 20 years, states
4	essentially that arbitrators are not empowered to grant
5	punitive damages, and therefore, essentially, resort must
6	have to be taken to the judicial forum.
7	You move to the next aspect of the agreement,
8	the comprehensive agreement which relates to arbitration,
9	and it is straightforward. They agree to arbitrate any
10	controversy arising out of or relating to my accounts, the
11	transactions with you, your officers, directors, agents,
12	or employees, the grants that say they shall be settled by
13	arbitration in accordance with the rules in effect of the
14	National Association of Securities Dealers.
15	Now, the point that we have sought to stress in
16	our papers is that either the FAA is going to be employed
17	or it isn't, so if the assertion is that the only judicial
18	forum the only forum in New York available for punitive
L9	damages to the Mastrobuonos is a judicial forum, because
20	of the comprehensive nature of the arbitration, and the
21	statements of this Court time and again that if punitive
22	damages are to be obtained only in the judicial forum,
23	then there is a preemption because Federal law applies
24	QUESTION: Mr. Harte, does the ultimate
25	resolution of this case depend upon what it is the parties

1	contracted to do with regard to this matter?
2	MR. HARTE: It can be, yes, but
3	QUESTION: And in that regard, help me out a
4	little bit. It isn't clear to me that the arbitrator ever
5	interpreted the parties' agreement. There was language
6	that indicated that as a matter of equity, or justice, or
7	something, the arbitrator thought that punitives should be
8	awarded, but it was not expressly stated that the
9	arbitrator was interpreting the parties' agreement as
10	permitting the award of punitive damages.
11	MR. HARTE: Well, there was a reference made in
12	the arbitrator's award that reliance was placed upon some
13	papers filed by the Mastrobuonos. We assert in our
14	supplemental brief that, indeed, within those papers was a
15	statement that, look, there is preemption, and I frankly
16	don't know and can't help you, because all I have is what
17	the arbitrator said, but it would seem to me that they had
18	to interpret it in order to get to a resolution.
19	They had in front of them
20	QUESTION: Well, I wasn't asking you about
21	preemption. I was asking about what the parties
22	MR. HARTE: Agreed
23	QUESTION: provided in their agreement as a
24	matter of contract interpretation.
25	MR. HARTE: They would

1	QUESTION: Did they or did they not contemplate
2	the award of punitive damages as a possibility?
3	MR. HARTE: It would be my view that necessarily
4	they would have had to do that, and did, because the
5	issues were all presented to them. If we are to look into
6	that determination, necessarily you would have to assume
7	that they had interpreted what the parties had agreed to
8	and what they had not agreed to.
9	QUESTION: But they also said they agreed to be
10	bound by the laws of the State of New York.
11	MR. HARTE: Yes, Mr. Chief Justice. The
12	QUESTION: And the laws of the State of New York
13	do not allow arbitrators to award punitive damages.
14	MR. HARTE: But what the Garrity rule states
15	that you do have punitive damages. You have them in a
16	judicial forum.
17	QUESTION: Well, but
18	MR. HARTE: However, you cannot get them
19	QUESTION: just a minute.
20	MR. HARTE: from an arbitrator.
21	QUESTION: Are you questioning my statement that
22	the law of the State of New York says that arbitrators
23	cannot award punitive damages?
24	MR. HARTE: No.
25	QUESTION: Well, then, what difference does it

1	make to rephrase it to say you can get punitive damages in
2	a nonarbitrable forum, i.e., a judicial forum?
3	MR. HARTE: Because
4	QUESTION: They've agreed to be bound by the
5	laws of the State of New York. The laws of the State of
6	New York says arbitrators can't give punitive damages.
7	MR. HARTE: Yes. However, you move to the next
8	sentence. The next sentence in the comprehensive
9	arbitration agreement is that the parties are going to
10	arbitrate any controversy. Now, at that point, one of the
11	controversies would be that the Mastrobuonos were entitled
12	to punitive damages in a judicial forum. Now, if you
13	QUESTION: Well, now, did the contract also
14	provide that the NASD rules apply
15	MR. HARTE: Yes.
16	QUESTION: to any arbitration?
17	MR. HARTE: Yes.
18	QUESTION: Now, under the NASD rules, is it
19	clear that punitives can be awarded, or not?
20	MR. HARTE: Yes.
21	QUESTION: So there may be a conflict in the
22	terms of the contract.
23	MR. HARTE: Yes. One of our points is that the
24	ambiguity
25	QUESTION: So it may become important to know

1	what the parties intended.
2	MR. HARTE: Yes.
3	QUESTION: Is it correct, Mr. Harte, that the
4	NASD rules do not require punitives to be awarded, nor do
5	they preclude it? The NASD rules are simply agnostic on
6	the question, is that correct?
7	MR. HARTE: That's correct. However
8	QUESTION: So what we have is a juxtaposition of
9	NASD rules which do not answer the question, they leave
10	the question open, and a New York common law rule which
11	does answer the question to the effect that an arbitrator
12	may not, in fact, award punitive damages. Is there any
13	conflict there that needs to be resolved?
14	MR. HARTE: I would respectfully submit, Justice
15	Souter, that if the NASD rules are interpreted themselves,
16	they're interpreted by the manual, and the manual
17	addresses the arbitrators that they are permitted to grant
18	punitive damages.
19	QUESTION: But not required. In other words,
20	it's left open.
21	MR. HARTE: Well, I assume that they are
22	required if they're going to arbitrate any controversy,
23	and one of the controversies was punitive damages.
24	QUESTION: So you're
25	MR. HARTE: If it's given to them, they must

1	QUESTION: So you're saying on the point in
2	question the NASD rules really are not agnostic. They say
3	you can award them, New York law says you can't. Clear
4	conflict, that's your position.
5	MR. HARTE: Well, my position is that no. My
6	position is that when you put in a comprehensive
7	arbitration agreement to arbitrate any controversy, then
8	the NASD rules are required to move forward with that
9	issue, and the arbitrators must address it because
10	obviously it is a controversy then that would be left not
11	resolved.
12	QUESTION: Let me ask you a different kind of
13	question. Under the FAA, there may be a judicial appeal
14	on the question of whether an arbitrator has exceeded his
15	authority as an arbitrator.
16	MR. HARTE: Yes.
17	QUESTION: Isn't the question here, whether an
18	arbitrator may or may not award punitive damages, an issue
19	properly considered as one of the arbitrator's authority?
20	MR. HARTE: Under the FAA?
21	QUESTION: Yes.
22	MR. HARTE: Under the FAA, it is my view that
23	the arbitrators can, should, and must award punitive
24	damages
25	QUESTION: No, but that's

1	MR. HARTE: if it is a controversy.
2	QUESTION: Excuse me. No, that's not my
3	question. The question is, is the issue of whether they
4	may award punitive damages an issue of their authority,
5	which is subject to judicial appeal?
6	MR. HARTE: I do not believe that is an issue.
7	I believe that is resolved, has been resolved continuously
8	in
9	QUESTION: Why isn't it an issue of the
LO	arbitrator's authority? One side says, you may award
11	punitive damages under our contract. The other side says,
L2	you may not.
L3	Isn't that an issue of the arbitrator's
L4	authority? All I want to know is whether that is subject
L5	to a judicial appeal, and it seems to me that it is an
L6	issue of the arbitrator's authority.
L7	MR. HARTE: Respectfully, I believe the issue is
18	resolved with the arbitrator's determination, and
.9	QUESTION: So that there can never be an appeal
20	to the courts on that issue, under the FAA.
21	MR. HARTE: As to the authority? I believe that
22	the FAA, as it has been construed by this Court, states
23	essentially that where the parties agree to arbitrate any
24	controversy, which is the issue here any controversy
.5	and it is given to the arbitrators, then they have the

1	authority
2	QUESTION: Well, that I think what you're
3	telling me is the answer to the question if there is an
4	appeal on that subject. I simply want to know, at this
5	stage of the game, is the question of the arbitrator's
6	authority to award punitive damages an issue which is
7	properly subject to a
8	MR. HARTE: The power
9	QUESTION: judicial appeal under the FAA?
10	MR. HARTE: The power of the arbitrators, I
11	would say yes, we have stated that that is an issue. The
12	United States says that it is not an issue. It is not an
13	issue to be resolved by the courts. Once the arbitrators
14	have determined the scope of the agreement and their
15	authority, it is not subject to appeal to the court
16	system.
17	QUESTION: May I ask you this question, then?
18	It's along the same line of the questions the chief
19	justice was asking about, the status of the laws of New
20	York.
21	Suppose you have two people in New York it's
22	a hypothetical case, two people in New York. They sign an
23	agreement where they say, we simply agree to arbitrate.
24	MR. HARTE: Yes.
25	QUESTION: It happens that their transaction
	11

1	occurs in New York, and the arbitrator applies New York
2	law. Do you take the position that in that case the FAA
3	displaces the Garrity rule?
4	MR. HARTE: Yes. That would be
5	QUESTION: All right, so your position, then, is
6	that the FAA preempts the Garrity rule.
7	MR. HARTE: Yes. It is stated in our papers,
8	assuming there is no choice of law agreement, assuming the
9	most significant context rule is applied in conflict,
10	assuming that the choice of law is necessarily under the
11	New York law New York law, and the Garrity rule applies
12	to New York law it is clear that when, in our view,
13	anyway, where you agree to a comprehensive resolution to
14	resolve any controversy, that the Federal law would
15	preempt the New York law.
16	QUESTION: And so I take it it's your further
17	position, or am I correct about this, that when the
18	parties incorporate New York law in an agreement where
19	they expressly refer to New York law
20	MR. HARTE: Yes.
21	QUESTION: they incorporate New York law
22	subject to Federal rules of preemption?
23	MR. HARTE: Correct, that it is the Federal law
24	which applies to the comprehensive arbitration

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agreement --

1	QUESTION: How do you
2	MR. HARTE: and we state that excuse me.
3	QUESTION: How do you reconcile your position
4	with our decision in the Volt case several years ago?
5	MR. HARTE: Well, the if I can just continue
6	a response well, I will respond to Volt.
7	It is, I guess, to some surprise that we look at
8	Volt differently from the other side. It would seem that
9	everybody would simply accept Volt as written, you know,
10	what was said, but our position is that Volt is entirely
11	consistent to your decision in Volt, because what you said
12	there is, look, we're going to take a look at what's
13	happening here, and if the California statute is such that
14	it says we're going to wait with respect to arbitration,
15	there are other litigants involved, the issue may be
16	resolved, there is no magic in the procedure, it does not
17	appear to us to be inconsistent with what the FAA is
18	seeking to do.
19	There is no removal of our right under
20	arbitration, and you state, quote, if I may, the FAA
21	"preempts State laws which require a judicial forum for
22	the resolution of claims which the contracting parties
23	agree to resolve by arbitration."
24	So what I say is that also in Volt you said
25	sections 3 and 4 have never been applied to State fori,

1	only to district court, but we're dealing with section 2,
2	and we're dealing with entirely different issue here.
3	This issue is that the Garrity rule forecloses
4	punitive damages in an arbitrable forum, and that is why
5	return again and again to what was agreed. There was
6	agreed a choice of law forum which, if you accept their
7	view, stated to the Mastrobuonos you must go to a judicial
8	forum in order to obtain punitive damages under the choice
9	of law.
10	But then you go to the arbitration agreement,
11	the next sentence, and it fits entirely into what you've
12	said in Volt, quoting from Perry v. Thomas, that State law
13	must give way if the only way a person can get a remedy is
14	to go to a judicial forum, and they have been they have
15	entered into this arbitration agreement.
16	And for example, in Perry v. Thomas, the
17	California State of California said in order to get a
18	wage situation resolved they had to go to a judicial
19	forum, and what you said is that the State law must give
20	way if if the State law says judicial forum alone, and
21	it leads from the decision.
22	You see it in McMahon, the concern about
23	arbitration, the jealousy of the courts, and it is very
24	paradoxical and ironic that this sophisticated group
25	the SIC, the industry and what would fight for

1	arbitration, would fight for this panel of three
2	sophisticated people, would state that judges and juries
3	were not to be trusted, and then weep and whine and hand-
4	ring about the decision made in the forum that they wanted
5	by this mumbo-jumbo now-you-see-it, now-you-don't
6	QUESTION: Mr. Harte, may I maybe I
7	misunderstood your interpretation of this contract clause,
8	but I thought you were presenting the simple case that
9	when we have a choice of law clause, New York law New
10	York law permits punitive damages.
11	MR. HARTE: Yes.
12	QUESTION: And then we move on to the choice of
13	forum clause, which is we're choosing arbitration under
14	the NSAD rules, which are neutral, so you choose New York
15	substantive law which permits punitive damages, you've
16	chosen arbitration, the arbitration forum, which is
17	governed by in this case NASD rules, not California rules,
18	as in the other case, and that's it's as simple as
19	that, is your contract interpretation, I thought, but what
20	I'm hearing is a little more complicated.
21	MR. HARTE: Well, if you move into a
22	requirement, and I simply state that the choice of law of
23	New York adopts the law, that's not preempted by Federal
24	law. Federal law applies to that second sentence.

QUESTION: Because if all you had --

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1	MR. HARTE: That's what I'm saying, and that's
2	preemption.
3	QUESTION: If all you had in this contract was a
4	choice of law clause, then New York law permits punitive
5	damages.
6	MR. HARTE: Yes.
7	QUESTION: And but that would say nothing
8	about the forum. Then, going over to the forum, your
9	position is, on the forum the NSAD rules control. There's
10	no inconsistency.
11	MR. HARTE: Correct, but if if it is said
12	that you cannot get punitive damages in an arbitra see,
13	the Mastrobuonos get hit twice. First, they are said to
14	have waived their right to punitive damages in any place
15	but a judicial forum. Then they move to the next sentence
16	and say they're going to arbitrate any controversy, and
17	then it is claimed that they can't get punitive damages at
18	arbitration because again they're hit with a choice of law
19	forum.
20	QUESTION: Thank you, Mr. Harte.
21	Mr. Stewart, we'll hear from you.
22	ORAL ARGUMENT OF MALCOLM L. STEWART
23	ON BEHALF OF THE UNITED STATES, AS AMICUS CURIAE,
24	SUPPORTING THE PETITIONERS
25	MR. STEWART: Mr. Chief Justice and may it
	16

1	please the Court:
2	In our briefs, and I think in the cases, we've
3	spent a lot of time stressing the similarities between
4	labor arbitration and Federal Arbitration Act arbitration
5	but I think there's one respect in which the two are
6	different that's fairly central to this case.
7	That is, in labor arbitration, the arbitrator's
8	power is typically restricted to the interpretation and
9	the enforcement of the collective bargaining agreement
10	itself, and if a dispute arises between an individual
11	employee and the employer based upon some other source of
12	law for instance, a title VII claim typically that
13	would not be resolved by the arbitrator, it would be
14	resolved in a judicial forum just as though there were no
15	collective bargaining agreement.
16	Under in commercial arbitration under the
17	FAA, the thing is really fundamentally different. That
18	is, you do have a contract here. It's certainly possible
19	that the Mastrobuonos could have filed an action for
20	breach of contract contending that Shearson Lehman had
21	breached its contractual duties, but the arbitrator's
22	authority is not limited to suits arising under the
23	agreement itself.
24	Typically, the presumption is that the
25	arbitrator will resolve disputes arising under all sorts

1	of different other provisions of law that happened to
2	involve the same transactions, and the arbitration
3	agreement here stated that it would apply to all disputes
4	arising out of or involving the petitioner's accounts, and
5	consequently it was always within the natural
6	contemplation of the parties that the arbitrator might
7	ultimately be called upon to apply a variety of different
8	bodies of law.
9	And therefore when the contract said that the
10	contract, the agreement would be governed by the laws of
11	the State of New York, it certainly implied that a breach
12	of contract action would be governed by that law, but it
13	certainly didn't imply that every aspect of every dispute
14	between the parties would be so governed.
15	And, in fact, here the petitioner has filed
16	claims based on Federal securities laws, based on Illinois
17	and Texas law. Obviously nobody contended that New York
18	law should have applied to
19	QUESTION: So in your view this is just strictly
20	a question of contract interpretation. You disagree with
21	the court of appeals.
22	MR. STEWART: It's a question of contract
23	interpretation subject to two caveats. First, that the
24	policies underlying the FAA are influential in the

interpretation of the contract, although they don't

1	preclude	the	e par	rties	from	agreeing	to	waive	pun:	itive
2	damages	if t	hey	wish,	and	second,	it's	our	view	that

- 3 because this comes down to a matter of contract
- 4 interpretation, ultimately great deference is owed to the
- 5 views of the arbitrator, and therefore --
- 6 QUESTION: But we don't know what those views
- 7 are, because the arbitrator never said, this is what the
- 8 parties agreed, and that's what I'm applying.
- 9 MR. STEWART: It's typically the case, Your
- 10 Honor, that arbitrators will not give the reasons for
- 11 their awards.
- This Court recognized that in the steelworkers'
- 13 trilogy, particularly in Enterprise Wheel, and the fact
- 14 that the arbitrator doesn't make clear what the basis for
- his opinion is doesn't mean that we don't defer, so long
- 16 as there is -- in a sense it's like review of an act of
- 17 Congress, and the question is whether we can hypothesize a
- valid basis for the award, rather than whether there is a
- 19 statement.
- QUESTION: But in those cases, Mr. Stewart,
- 21 there was a great deal of talk about the law of the shop
- 22 and that sort of thing, which is really peculiar to labor
- 23 arbitration, and I don't think you have any factors like
- 24 that here.
- MR. STEWART: It's certainly true that some of

1	the factors that this Court has relied on in the labor
2	cases in stressing the difference owed to the arbitrator
3	are unique to labor.
4	However, this Court also recognized in Wilko v.
5	Swan that the arbitrator's decision under the FAA is not
6	subject to review for legal error.
7	The Court has continued to recognize in McMahon,
8	for instance, that the bases for overturning the
9	arbitrator's decision remain limited, and the courts of
10	appeals have uniformly been of the view that an arbitrator
11	cannot be said to exceed his powers simply because the
12	reviewing court believes that the arbitrator got wrong the
13	question of contract interpretation.
14	QUESTION: Well, don't you have
15	MR. STEWART: There has to be some sort of gross
16	or clear error.
17	QUESTION: Don't you have something more here,
18	though? The arbitrator in effect said in so many words,
19	I'm not really following the contract as written, I'm
20	following its spirit. I'm doing justice here.
21	MR. STEWART: Well, I don't think

the arbitrator said, I'm ignoring the contract and acting 20

QUESTION: Doesn't the arbitrator in effect say,

MR. STEWART: We would certainly agree that if

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I'm remaking it my way?

22

23

24

1	on the basis of my own views of justice, that award should
2	not be sustained even if we could imagine a valid basis.
3	QUESTION: Well, he isn't going to be quite that
4	dumb, but he came close to that, didn't he?
5	MR. STEWART: I don't think, with respect, Your
6	Honor, that that's what he said.
7	What he said was that he was awarding punitive
8	damages based on the authority as cited in the
9	petitioner's brief to the arbitrator, and the petitioners
10	made a number of arguments, some of which are quite
11	similar to the ones that we're making today, namely that
12	if punitive damages are awardable in a judicial forum they
13	should ordinarily be awarded in arbitration as well.
14	One of the other things they said, and it was
15	really just a passing comment, was to the effect that the
16	arbitrator could look to the spirit rather than the letter
L7	of the agreement, but
L8	QUESTION: Well, if a reviewing court isn't
19	sure, and thinks maybe the arbitrator was just relying on
20	some spirit or sense of justice, and not relying on the
21	contract terms at all, what is the reviewing court to
22	do
23	MR. STEWART: Well, I
24	QUESTION: to send it back to the arbitrator?
25	I mean, what's the role of the reviewing court, and is

1	your office taking a position in this First Options case
2	that's going to be argued that seems to sort of raise this
3	question? Third Claude which says do now review of
4	MR. STEWART: Well, I guess there are about
5	three different answers I should give.
6	First, the reviewing court will typically be
7	unsure, because typically arbitrators give no explanation
8	at all, so that really can't be
9	QUESTION: But this one did give an explanation.
10	MR. STEWART: And the explanation was, I'm doing
11	it for the reasons stated in the petitioner's brief, and I
12	think probably the best indication it's about a four-
13	page brief. It contains a number of arguments.
14	One of them was, you can look to the spirit
15	rather than the letter of the agreement, but even that was
16	taken as a direct quotation from a New York court of
17	appeals case which said, arbitrators can look to the
18	spirit rather than the letter of the parties' agreement,
19	so even that isolated sentence was not an appeal to ignore
20	the law, it was simply a statement of what the law was.
21	As to the First Options case, one of the
22	questions presented is, if a district court denies a
23	motion to vacate an award, what should the standard of
24	review be on appeal, and the flip side is the question
25	presented here, namely, when a district court grants a

1	motion to vacate an award, what is the standard of review?
2	The conflict in the First Options case is
3	between the Third Circuit, which says de novo review of
4	denial of a motion to vacate, the Eleventh Circuit which
5	says an abuse of discretion review. But even the Eleventh
6	Circuit in Robbins v. Day, which is discussed in the
7	petition in First Options, said that when you have granted
8	a motion to vacate, that should be reviewed but de novo,
9	so I think under the standard of any circuit, the Seventh
10	Circuit was correct in reviewing de novo the determination
11	of the district court that the arbitrable award should be
12	vacated. I claim or grievance or cause of action was
13	I want to address just briefly a comment that
14	Justice Souter Ly Charmons I municer of this Courts
15	QUESTION: Mr. Stewart, may I just ask, going
16	back before the First Options question, wasn't that spirit
17	of the law sentence followed up in that same brief by what
18	I thought was the plaintiff's interpretation the
19	petitioner's interpretation of the contract, that is, the
20	choice of law clause governed only New York substantive
21	law The only question is, what standard of les
22	MR. STEWART: That's correct.
23	QUESTION: i.e., punitive damages are
24	available, and arbitration was governed by the NSAD rules?
25	MR. STEWART: That's correct.

1	As I say, there were a number of arguments made
2	in that brief, many of which are similar to the ones that
3	we're making today, so it was not at all a brief which in
4	its essence asked the arbitrator to avoid applying the
5	contract, it was essentially a brief about how the
6	contract should be interpreted.
7	I want to return to a question Justice Souter
8	asked as to whether this is a case about the arbitrator's
9	authority, and I think that there are two kinds of issues
.0	that may arise about authority.
.1	One is arbitrability jurisdiction, whether a
.2	particular claim or grievance or cause of action was
.3	properly presented to the arbitrator rather than to the
.4	court, and certainly there are a number of this Court's
.5	decisions saying that the determination on that issue is
.6	for the court, albeit with a presumption of arbitrability.
.7	This is not a case about arbitrability. This is
.8	a case in which it is clear that the determination as to
.9	whether punitive damages should be awarded is to be made
0	by the arbitrator. This Court said, we won't review that
1	The only question is, what standard of law
2	should the arbitrator apply, and the Court has held in
3	Enterprise Wheel, in Misco, in W. H. Grace, that when a
4	claim is clearly properly before the arbitrator, the
5	arbitrator's determination as to what remedies are

1	appropriate is typically entrusted to his sound
2	discretion, and that's particularly true here when the
3	propriety of the remedy turns on interpretation of the
4	contract. The Politizotto
5	That is, the respondents don't contend that the
6	Garrity rule applies of its own force. They don't contend
7	that there is some other provision of law which bars an
8	award of punitive damages. They simply contend that the
9	contract properly construed reflects the parties'
10	agreement that punitive damages will not be awarded.
11	The question of whether they're right is a
12	question of contract interpretation. The arbitrator
13	evidently reached a different determination, and that
14	judgment is entitled to substantial deference from the
15	reviewing court. The partition agreement accounting to the series
16	As to Volt, we think really that's the
17	fundamental difference between this case and Volt. In
18	Volt, the State court determined that the choice of law
19	clause was properly construed to incorporate California
20	procedural rules. This Court said, we won't review that
21	determination. Assuming it's correct, the FAA does not
22	prohibit enforcing the agreement according to its terms.
23	Here, by contrast, the decisionmakers whose
24	judgment is entitled to deference, namely the arbitrators,
25	concluded that the choice of law clause did not have that

1	effect I'm sorry. Would ask you to communic on 117
2	Thank you, Your Honor.
3	QUESTION: Thank you, Mr. Stewart.
4	Mr. Polizzotto. To appeals and so that it
5	ORAL ARGUMENT OF JOSEPH POLIZZOTTO
6	ON BEHALF OF THE RESPONDENTS
7	MR. POLIZZOTTO: Mr. Chief Justice, may it
8	please the Court: was a under your wlaw of the contract
9	I'm somewhat confused by the preemption argument
10	advanced by the petitioner. He's gone back and forth on
11	that issue in the past. The have authority to enter the
12	In our reading of this Court's cases, the serve
13	particularly the Volt case, the overriding, if not the
14	sole concern of the Federal Arbitration Act, is the
15	enforcement of the parties' agreement according to their
16	terms. This Court has said that repeatedly in virtually
17	every case decided in the mid to late eighties on the
18	arbitration subject, and perhaps most explicitly as it
19	pertains to this case in the Volt decision.
20	The preemptive force, if any, that the FAA has,
21	is with respect to attempting to determine what the
22	agreement of the party was what the agreement of the
23	parties were, so I am somewhat at a loss to understand the
24	argument of preemption under the Federal Arbitration Act.
25	QUESTION: Well, can I put my understanding of

1	the argument before you and ask you to comment on it?
2	I suppose one could interpret the language,
3	governed by the laws of the State of New York, in one of
4	two ways, the way the court of appeals did so that it
5	picks up the Garrity rule, or one can read it to say,
6	apply the laws that a New York court would apply in the
7	same controversy, and they obviously took the latter view.
8	Now, supposing under your view of the contract
9	New York law, instead of providing punitive damages shall
10	not be awarded, provided that no damages shall be awarded,
11	and the arbitrator shall only have authority to enter the
12	equivalent of a declaratory judgment construing the terms
13	of the contract. Would that foreclose the award of
14	damages?
15	MR. POLIZZOTTO: That arguably might foreclose
16	the award of damages, because the claims sought to be
17	brought under the FAA included claims for compensatory
18	damages. However, the preemptive force of the FAA with
19	respect to what the parties' agreement is, in my view,
20	paramount and dispositive here.
21	The contract argument now being advanced here
22	was not advanced below. In our view, the only fair
23	reading of the contract, and the clear constraint on
24	arbitral authority here, was that New York law applies,
25	New York law includes the Garrity rule, which is clear and

1	unmistakable, and the arbitrators exceeded their power
2	under section 1084 of the FAA in not permitting an award
3	of punitive and permitting
4	QUESTION: Why isn't it a reasonable
5	construction of this contract to say it's got a choice of
6	law clause ordinarily that means substantive law,
7	punitive damages okay under New York law it's got a
8	choice of forum clause, that forum is arbitration governed
9	by the NSAD rules, you read them compatibly to say, New
10	York law says substantive damages, punitive damages are
11	okay, NSAD procedural law says it's neutral, and so that's
12	a reasonable construction of the contract? If the
13	contract is ambiguous, you drew it. It should be
14	construed against you.
15	MR. POLIZZOTTO: I've several responses to that.
16	First of all, under New York law, it's fairly clear that
17	the Garrity rule itself is a substantive rule. It is more
18	than simply a procedural rule. There's an extremely
19	strong and powerful policy under New York law, and a fair
20	reading of Chief Judge Bertel's opinion I think reveals
21	that. In addition, on their face
22	QUESTION: So the parties could not have said,
23	we want New York substantive law, and not New York
24	arbitration law. We want New York substantive law to
25	govern, and then we want the NSAD rules to govern

2	Suppose they had they certainly could have
3	done that. There's nothing obligatory about New York law.
4	This is for the parties to dispose of, right?
5	MR. POLIZZOTTO: I think that would have been a
6	terribly confusing way of going about the issue, had they
7	done so. Tion is, what bargain did they draw, and why isn't
8	QUESTION: It's a question of what the parties
9	mean, right?
10	MR. POLIZZOTTO: Correct.
11	QUESTION: They can write their own law into the
12	contract. So they say, as a shorthand, instead of writing
13	out all the terms and conditions, we pick New York. It's
14	got good substantive law, good contract law. So we pick
15	New York law to govern the terms and conditions, and we
16	pick the NSAD arbitration rules.
17	MR. POLIZZOTTO: But the NASD rules themselves
18	are totally silent on the issue of punitive damages.
19	There's Eode of Arbitration
20	QUESTION: Which means they're allowed. Which
21	means which means that so far as the NASD rules are
22	concerned, the arbitrator can award them.
23	MR. POLIZZOTTO: To the extent to the extent
24	that the parties' agreement otherwise would prohibit them,
25	and in this case the adoption of the New York choice of

1 arbitration.

1	law provision, sweeping in the Garrity rule, makes that
2	prohibition TION- Word Where are you reading from?
3	QUESTION: No, but
4	QUESTION: The question is whether it does sweep
5	in I mean, you have admitted, and I think as you must,
6	that the parties could draw their own bargain here, and
7	the question is, what bargain did they draw, and why isn't
8	it a logical reading to say that they picked up only New
9	York substantive law?
10	MR. POLIZZOTTO: Well
11	QUESTION: If you had nothing but that first
12	sentence, you'd go into a court, because you have no
13	arbitration, the agreement shall be governed by the laws
14	of the State of New York. Bring that case in New York,
15	you get punitive damages.
16	MR. POLIZZOTTO: The submission itself, the
17	submission of the dispute itself before the NASD
18	contemplated in the submission this is section 12 of
19	the NASD Code of Arbitration.
20	QUESTION: Are you reading from somewhere in
21	your brief?
22	MR. POLIZZOTTO: Yes. Page 29 in my brief. I'm
23	reading from the NASD Code of Arbitration Procedure,
24	section 12(a). The claim is submitted before the
25	arbitrators as provided by a duly executed and enforceable

1	written agreement. The claim itself incorporates
2	QUESTION: Now, where are you reading from?
3	MR. POLIZZOTTO: I'm reading from the quote of
4	the rule, actually, which is the block in indented quote
5	on page 29 of the respondent's brief.
6	QUESTION: Okay, go ahead.
7	MR. POLIZZOTTO: It includes other material
8	provisions in the contract of which the
9	QUESTION: Well, I don't are you sure you're
10	on page 29?
11	MR. POLIZZOTTO: Yes, of respondent's brief,
12	page 29.
13	QUESTION: And then tell us again where you're
14	reading from.
15	MR. POLIZZOTTO: I was reading I was
16	paraphrasing section 12 of the NASD Code of Arbitration
17	Procedure.
18	QUESTION: Well, maybe that's what I didn't get.
19	I thought you were reading verbatim.
20	MR. POLIZZOTTO: No. I'm sorry, Mr. Chief
21	Justice.
22	QUESTION: Mr. Polizzotto, isn't the choice open
23	to you something like this. If you read the contract the
24	way Justice Ginsburg was suggesting, there's no conflict
25	and there's no ambiguity as between the choice of law

1	provision and the choice of forum provision.
2	If you read the contract the way you were
3	suggesting, there is an ambiguity, but that ambiguity
4	would normally be resolvable against you as the party who
5	drew the contract, so either way, you lose, and either way
6	the arbitrator's award should be upheld.
7	MR. POLIZZOTTO: Well, I would say this.
8	Virtually every case that has reviewed this question, the
9	question of the applicability of the New York choice of
10	law provision and whether it involves an exceeding of
11	arbitral powers, has taken a fresh de novo review and I
12	think that that would be the appropriate course here.
13	QUESTION: Well, have each I'm sorry, go
14	ahead. No, go on.
15	Well, have each of the instances that you allude
16	to been instances in which there was a potential conflict
17	situation as between contractual provisions so that the
18	reading in question either avoids the conflict, as in
19	Justice Ginsburg's suggestion, or reads the other way to
20	provide an ambiguity in which, under the rule of
21	construing the contract against the maker, you would lose.
22	MR. POLIZZOTTO: I guess I don't see the
23	QUESTION: Has that been the case in all of
24	those instances that you allude to?
25	MR. POLIZZOTTO: I guess I don't see the

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1	conflict, because the choice of law provision in our
2	agreement is the preceding sentence to the dispute
3	resolution provision, if you will, and I think for a
4	better and more appropriate construction is that they're
5	one and the same, for this purpose.
6	QUESTION: Mr. Polizzotto, do you think that the
7	New York law at issue here has any existence except as
8	something to be referred to by private parties? That is
9	to say, if it were not adopted voluntarily by the parties,
10	would this New York rule be enforceable under our current
11	interpretation of the FAA?
12	MR. POLIZZOTTO: I think the answer to that
13	question is probably yes, and let me explain why. The
14	Court has made quite clear that the FAA does not preempt
15	the whole law of arbitration, and in fact there needs to
16	be a clear and unmistakable congressional intent to
17	preempt. There's nothing in the FAA that says anything
18	about punitive damages, so in the absence of an agreement
19	between the parties on this question, I think it is
20	entirely possible that a State rule such as this would

23 QUESTION: So in --

MR. POLIZZOTTO: So we disagree with the

25 Government on that point.

21

22

force.

33

have applicability when New York law applies of its own

1	QUESTION: So instead of declining to honor
2	arbitral awards, which would violate the FAA as we've
3	interpreted it, the States could instead render arbitral
4	awards worthless by piece-by-piece saying you can't give
5	punitive damages, maybe you can't give expectation
6	damages, maybe you can give nothing but a declaratory
7	judgment. Could they do that, and that would wouldn't
8	that violate the FAA?
9	MR. POLIZZOTTO: Well, the FAA has preemptive
LO	force in the context in which people are attempting to
11	derive or get access to the arbitral forum as an initial
L2	matter.
L3	QUESTION: Well, then, don't you think it means
L4	that the States cannot render the arbitral forum nugatory
15	by simply saying, yes, we have a general law, but this law
L6	won't be applicable in an arbitral forum? That seems to
L7	me to violate the
.8	MR. POLIZZOTTO: It may mean that, Justice
.9	Scalia, but that's not this case. This case is a far
20	clearer case.
21	QUESTION: It may be this case, because if this
22	provision of New York law is totally preempted and is only
23	there so it's a handy referral for a private agreement,
24	which we've said can supersede the FAA, then maybe it's
25	not New York law any more. I mean, if it has no binding

1	effect in and of itself, maybe it's not New York law.
2	I mean, I don't consider it law if it's just
3	something that can be referred to by the parties if they
4	want to adopt it, but that could not be imposed upon the
5	parties absent their agreement. You think this could be
6	imposed on the parties absent their agreement.
7	MR. POLIZZOTTO: I think there's an argument to
8	suggest that the FAA does not have the type of preemptive
9	force that would override the natural power of New York
10	law, in an appropriate case.
11	QUESTION: But isn't this always
12	QUESTION: It seems to me that your case may
13	very well turn on that, because it strikes me as rather
14	odd that if the parties simply agree to arbitrate without
15	a choice of law clause or a mention of New York, and it
16	happens to be that the transaction is in New York, the
17	parties are in New York, they apply New York law, that
18	they would apply the Federal preemptive portion of New
19	York law and ignore the Garrity rule.
20	It seems to me rather strange that when the
21	parties go one further step and say, we want New York law,
22	that suddenly you interpret the contract as saying we want
23	New York law absent prevailing Federal preemption law.
24	That seems to me very odd.

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MR. POLIZZOTTO: Well, it's --

1	QUESTION: And it seems to me that's what you
2	have to say in order to win your case.
3	MR. POLIZZOTTO: Well, I think that's right to
4	some extent, but that's because the animating policy and
5	the animating preemptive force of the FAA is, what did the
6	parties agree to in this case? So that's why I believe
7	Justice O'Connor was correct in the very first question
8	that she asked the petitioner, that fundamentally here
9	what we are talking about is what did the agreement
10	provide? We're not
11	QUESTION: Mr. Polizzotto, on the question of
12	what the parties could dispose of, these the
13	Mastrobuonos, as I understand it, brought this case in
14	Federal district court, and you removed it, is that
15	correct?
16	MR. POLIZZOTTO: Correct.
17	QUESTION: So if they had brought this case in
18	New York Federal District Court, or they brought it in
L9	Illinois Federal District Court and said, see this choice
20	of law clause, shall be governed by the laws of New York,
21	and so we want compensatory and punitive damages, suppose
22	you had not asked to have the case dismissed because of
23	the arbitration clause. You were not required to do that.
24	That was something that no law required, no Illinois law,
25	no New York law, no Federal law. It was yours to dispose

1	of.
2	So if they had just gone into Federal court, and
3	you hadn't asked to have the arbitral forum, they would
4	have gotten compensatory and punitive damages, right,
5	assuming they proved their case?
6	MR. POLIZZOTTO: And assuming that the judge and
7	jury would have agreed the same way
8	QUESTION: Yes.
9	MR. POLIZZOTTO: that the arbitrators did
LO	here.
.1	But that is precisely the distinction that is so
.2	powerful with respect to the Federal Arbitration Act. The
.3	provision that we relied on to compel the case was, of
.4	course, section 4 of the FAA, and it doesn't say, parties
.5	who are signatories to arbitration agreements, you can get
.6	orders from the Federal court directing that the matter
.7	proceed in arbitration.
.8	What it says is that parties are entitled to an
.9	order directing that such manner arbitration proceed in
20	the manner provided for in such agreement. Again, even in
21	the procedural, largely procedural section of title 9
2	relating to motions to compel, there is a harkening back
23	to what was the parties' intent under the agreement?
4	QUESTION: So that's why I keep coming back to
5	Justice Ginsburg's original question. The question as you

1	see it is, what did they agree to?
2	MR. POLIZZOTTO: Correct.
3	QUESTION: In my agreement, it says they agree
4	to be governed by the laws of New York, and then they also
5	agree that any controversy will be settled by the NASD
6	rules.
7	The NASD rules specifically say in their
8	arbitrator's manual that punitive damages may be a remedy,
9	so it seems why isn't there at least an ambiguity as to
10	what they meant, and once you find an ambiguity, then why
11	aren't we simply required to follow what the arbitrator
12	interpreted them to mean?
13	MR. POLIZZOTTO: The rules are the manual are
14	not the rules, first of all. The manual is the manual.
15	QUESTION: But beside that's all I'm
16	saying is, isn't it at least ambiguous as to what they
17	meant, and once you find it even a little bit ambiguous,
18	then doesn't the court don't the courts have to follow
19	the arbitrator's interpretation of the contract as to what
20	they meant? In other words, isn't this case way north of
21	Misco? You don't have to get, you know, too technical
22	about it. There's at least a big ambiguity here.
23	MR. POLIZZOTTO: I think the issue of arbitral
24	power I think to some extent you're underestimating the
25	force of section 10 of the Federal Arbitration Act, which

1	specifically gives to the courts it's a directive to
2	the courts that says, you are obligated to vacate awards
3	to the extent that the arbitrators have exceeded their
4	authority.
5	QUESTION: Well, I mean, Misco says, yes, that's
6	right, but don't ever do it, and that's in the labor area,
7	so maybe we always used to follow it that way in the court
8	of appeals, anyway, and now this isn't the labor area, so
9	perhaps because it's not the labor area, it isn't true
10	don't every do it, maybe sometimes do it, but at least
11	there there I'm exaggerating, but you see my point.
12	MR. POLIZZOTTO: But there seems to me to be a
13	distinction, and a valid one, between the question of
14	whether an arbitrator has the power to award such
15	relief
16	QUESTION: Yes.
17	MR. POLIZZOTTO: and the question of whether,
18	under the facts of a given case, the arbitrators correctly
19	exercised that power. We're saying that this is the
20	former situation.
21	QUESTION: Yes, I know, but I'm trying to get
22	your answer to the question specifically, isn't there at
23	least enough ambiguity as to what they meant that we'd
24	have to follow the arbitrator? Why not? Is it because
25	the arbitrator didn't give that as a reason? Is it

1	because there really isn't that ambiguity? What, in your
2	view, is the basic reason
3	MR. POLIZZOTTO: Well, one
4	QUESTION: why we don't have to follow the
5	arbitrator?
6	MR. POLIZZOTTO: One clear answer to that is the
7	fact that this is not what the arbitrators were asked to
8	do in this case.
9	QUESTION: Normally we pay no attention to that,
10	except in extreme circumstances, in a court of appeals.
11	That is, normally an arbitration award has no reasons, so
12	normally you don't really cross-examine the arbitrator.
13	MR. POLIZZOTTO: Part of the record
14	QUESTION: Why is this different?
15	MR. POLIZZOTTO: Part of the record in the
16	district court was the submission made by the petitioners
17	in which they urged the arbitration panel to disregard the
18	law, disregard the authority and the constraints on that
19	authority placed in the agreement that you signed.
20	QUESTION: Yes, but the next sentence
21	contradicted that, and the parties say all kinds of things
22	in their brief. The first said, spirit of the law, the
23	second one said, this contract means New York substantive
24	law, so I don't think you can hang a party on one sentence
25	in a brief that's contradicted by the next sentence.

1	MR. POLIZZOTTO: Except in this case the
2	application, I believe, and I think Garrity's a fair
3	reading of Garrity indicates this. The Garrity rule, as
4	it relates exclusively to arbitration, is a substantive
5	pronouncement of law in the State of New York, and the
6	petitioners concede this in their main brief. They say
7	that flat out in their brief.
8	I would also say in partial further response to
9	your question, Justice Breyer, there's a happy synergy, if
LO	you will, between the statutory language under section 10,
1	which speaks about arbitrators exceeding their powers, and
12	the Garrity case itself.
13	Garrity, Chief Judge Bertel uses precisely the
.4	same word in disposing of the case right at the beginning
.5	of the case. He says, the holding of this court is that
.6	the arbitrators do not have the power to award punitive
-7	damages.
.8	QUESTION: that means we don't look at their
.9	reason. We assume that they would have given a right
20	reason. So if they would have given a right reason here,
21	namely, he'd said specifically, there are two sentences in
22	this contract, one of which seems to contradict the other,
13	I interpret those sentences to mean, just what I said, why
4	would that exceed his power?
5	MR. POLIZZOTTO: Well, I suppose I don't agree

1	with your interpretation of the contract
2	QUESTION: In other words, you're saying it's so
3	clear.
4	MR. POLIZZOTTO: And I don't think the contract
5	is can be interpreted in that fashion.
6	QUESTION: Okay.
7	MR. POLIZZOTTO: I think to some extent the
8	Court needs to focus more on the historic purpose of
9	choice of law clauses generally. I think under your
10	analysis, Justice Breyer, the clause here would be given
11	short shrift. In fact, they are very important aspects to
12	American jurisprudence. They sweep in a whole compendium
13	of issues that might otherwise bear on a dispute that
14	parties may have with each other. They're powerful.
15	QUESTION: May I just point out this one problem
16	with it's the first sentence, of course, we're focusing
17	on in the agreement, and it says, the agreement shall be
18	governed by the laws of the State of New York.
19	Now, as I understand it, thinking following
20	up on Justice Ginsburg's thought, if the agreement had
21	been construed in the Federal court it would have one
22	meaning. If it was construed by an arbitrator, it would
23	have a different meaning.
24	MR. POLIZZOTTO: No, because this particular
25	Federal court construed the agreement the same way.

1	QUESTION: No, no, if the trial had been held in
2	a Federal court
3	MR. POLIZZOTTO: Oh
4	QUESTION: if you had not removed it.
5	MR. POLIZZOTTO: There's no question that
6	QUESTION: Then, applying the laws of New York,
7	the agreement would have a different meaning than it was
8	given in this case than the court gave it in this case.
9	MR. POLIZZOTTO: But that's precisely the
10	difference. We are in arbitration. The parties have a
11	contract, and the contract defines the agreement, and the
12	difference is, is that the Garrity rule is a substantive
13	rule that only relates to arbitrations. That's precisely
14	the difference.
15	We're not contesting that these individuals, had
16	we stayed in Federal court, might have been able to
17	maintain State common law claims that might have had as a
18	component some element of punitive damages. Of course,
19	from a procedural safeguard perspective
20	QUESTION: It would be different if this first
21	sentence had said, any proceedings held pursuant to this
22	clause shall be governed by the laws of the State of New
23	York. It says, the agreement shall be governed, and then
24	it's odd to say that the same law will give the same
25	agreement two different meanings, depending on what judge

1	is interpreting it.
2	MR. POLIZZOTTO: This is, however, a rather
3	lengthy agreement, and I think the fact that these
4	QUESTION: Paragraph 13 isn't very long.
5	MR. POLIZZOTTO: these two thoughts are in
6	tandem in the contract is of some significance.
7	QUESTION: Well, it would still be governed by
8	the same law, whether brought in Federal court or in
9	arbitration, to wit, the law that you can't give punitive
10	damages in arbitration. That rule wouldn't be
11	contradicted by the Federal suit. It just wouldn't be
12	applicable in the Federal suit.
13	MR. POLIZZOTTO: Absolutely.
14	QUESTION: So it's not that two different laws
15	would be applied.
16	MR. POLIZZOTTO: No, that's correct.
17	I would again urge the Court that with respect
18	to the preemption issue, it's really a nonissue here.
19	Volt controls that most particularly. I think the Court
20	is correct in focusing on the contract questions. It's
21	our view that the contract is clear.
22	It's also, if I may spend a few minutes on the
23	section 10 argument, I think the Government the
24	Government's advancement of their argument under section
25	10 which, by the way, is not an argument that the

1	petitioners advanced until the reply brief, is an overly
2	constrained reading of the proper meaning of section
3	10(a)(4).
4	Section 10(a)(4) is a clear directive of the
5	courts to act in appropriate cases. That is something
6	that is entitled to de novo action on the part of the
7	courts, and to read it in any other fashion does violence
8	to the force behind it.
9	There are only limited bases upon which
10	arbitration awards can be vacated, but to remove that
11	basis, which is I think effectively what the Government is
12	arguing, from a party who believes to be aggrieved from an
13	arbitration award really severely undercuts the force of
14	the vacation statute, section 10.
15	If the Court doesn't have any further questions,
16	I would rest.
17	CHIEF JUSTICE REHNQUIST: Thank you,
18	Mr. Polizzotto.
19	The case is submitted.
20	(Whereupon, at 12:04 p.m., the case in the
21	above-entitled matter was submitted.)
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## CERTIFICATION

Alderson Reporting Company, Inc., hereby certifies that the attached pages represents an accurate transcription of electronic sound recording of the oral argument before the Supreme Court of The United States in the Matter of:

ANTONIO MASTROBUONO AND DIANA G. MASTROBUONO, Petitioners v. SHEARSON LEHMAN HUTTON, INC. ET AL.

CASE NO.:94-18

and that these attached pages constitutes the original transcript of the proceedings for the records of the court.

BY Am Mani Federico

(REPORTER)

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