OFFICIAL TRANSCRIPT PROCEEDINGS BEFORE THE SUPREME COURT

OF THE

UNITED STATES

CAPTION: R.A.V., Petitioners V. ST. PAUL, MINNESOTA

CASE NO: 90-7675

PLACE: Washington, D.C.

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1 IN THE SUPREME COURT OF THE UNITED STATES 2 - - - - - - - - X R.A.V., 3 : 4 Petitioners : 5 v. : No. 90-7675 6 ST. PAUL, MINNESOTA : 7 - - - - - - - - - X 8 Washington, D.C. 9 Wednesday, December 4, 1991 10 The above-entitled matter came on for oral 11 argument before the Supreme Court of the United States at 12 10:05 a.m. 13 **APPEARANCES:** EDWARD J. CLEARY, ESQ., St. Paul, Minnesota; on behalf of 14 15 the Petitioners. 16 TOM FOLEY, ESQ., Ramsey County Attorney, St. Paul, 17 Minnesota; on behalf of the Respondent. 18 19 20 21 22 23 24 25

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1	PROCEEDINGS
2	(10:00 a.m.)
3	CHIEF JUSTICE REHNQUIST: We'll hear argument
4	now in 90-7675, R.A.V. v. St. Paul, Minnesota.
5	Mr. Cleary.
6	ORAL ARGUMENT OF EDWARD J. CLEARY
7	ON BEHALF OF THE PETITIONERS
8	MR. CLEARY: Mr. Chief Justice, and may it
9	please the Court:
10	Each generation must reaffirm the guarantee of
11	the First Amendment with the hard cases. The framers
12	understood the dangers of orthodoxy and standardized
13	thought and chose liberty.
14	We are once again faced with a case that will
15	demonstrate whether or not there is room for the freedom
16	for the thought that we hate, whether there is room for
17	the eternal vigilance necessary for the opinions that we
18	loathe.
19	The conduct in this case is reprehensible, is
20	abhorrent, and is well-known by now. I'm not here to
21	defend the alleged conduct, but as Justice Frankfurter
22	said 40 years ago, history has shown that the safeguards
23	of liberty are generally forged in cases involving not
24	very nice people. He might just as well have well said,
25	involving cases involving very ugly fact situations.

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I am here to discuss and to ask the Court to
 review the Minnesota supreme court's interpretation of a
 St. Paul ordinance. Justice --

4 QUESTION: Mr. Cleary, in reading your briefs, 5 it appeared to me that you were arguing a case other than 6 the one presented, which I thought involved the statute as 7 construed by the Minnesota supreme court.

8 MR. CLEARY: I did go into great --9 QUESTION: Now, do you agree at this point that 10 we are looking at the statute as the Minnesota supreme 11 court has interpreted it?

12 MR. CLEARY: Yes.

13 QUESTION: Not as it could theoretically have 14 been interpreted?

MR. CLEARY: Yes. The reason I went into as much detail as I did with the ordinance as written was to show the distance from A to B and the attempt to narrowly construe that law. We have to acknowledge the State has a right under Federal statute to construe their laws.

20 QUESTION: And in essence what the Minnesota 21 supreme court appears to have said is, we interpret the 22 law as reaching only those exceptions that the Supreme 23 Court has recognized to the First Amendment -- fighting 24 words, for instance, out of our prior Chaplinsky case. 25 Now, do you agree that that's what they've done?

1 MR. CLEARY: I agree that the Court attempted to 2 narrow the ordinance and in doing so cited Chaplinsky and 3 Brandenburg to this Court.

4 QUESTION: Right, and in essence they said what 5 that statute means is what the Supreme Court has permitted 6 in Brandenburg and Chaplinsky.

7 MR. CLEARY: They did cite those cases, Your 8 Honor. I do believe, however, that the expansive language 9 that was used shows a much broader reach than what this 10 Court indicated in those cases.

In discussing Chaplinsky they cite several times the afflict injury dictum from that case. That took a standard that was very close to an offensiveness standard and raises the adverse emotional harm idea from the Hustler Magazine case in that the outrageousness standard is raised, and it really opens a hole to the First Amendment.

QUESTION: Well, if we thought that the Minnesota court recognized that the Minnesota statute reaches only what was said in Chaplinsky could survive and in Brandenburg what survived, would you still be here? MR. CLEARY: I would still object to the

23 ordinance as construed, Your Honor.

24 QUESTION: So you would ask us to somehow 25 overturn those older holdings.

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MR. CLEARY: No, I don't believe it's necessary 1 2 to do that, Your Honor, to get to the position that I'm requesting. The Court has acknowledged that the court 3 cited Chaplinsky and Brandenburg, the lower court, but in 4 doing so in Brandenburg, for instance, they refer to the 5 6 provocative standard, and the Government may censor provocative conduct, and it does so in a manner where it 7 8 cites the likely to incite imminent lawless action as opposed to the likely to and directed to, and I think the 9 10 real significance of that is that you could have a hostile audience censor the expression. I believe that 11 12 Brandenburg was written in terms of a sympathetic 13 audience, and I believe you get into the heckler's veto problem if you allow that type of interpretation, and the 14 15 language of that opinion, combined with the language of 16 the ordinance as originally written, really leaves that 17 open as a possibility -- as a significant possibility, 18 combined with the injury language from Chaplinsky.

The problem is that the language is so broad that it leaves open the possibility of an outrageousness standard, a dignity standard as imposed, and just generally an offensiveness standard, and that is --QUESTION: Well, in your view, what is the constitutional boundaries for the fighting words doctrine, only those words which would provoke some other person to

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1 an assault on the speaker, physical assault?

MR. CLEARY: From this Court's opinions, Your 2 3 Honor, I believe it's limited to those words that bring on 4 an immediate breach of peace, the reflexive violence idea. 5 I don't believe that the Court has construed, nor did the New Hampshire court originally construe, the inflict 6 injury dictum as part of that holding. I believe the 7 Court has limited that to immediate breach of the peace 8 9 type of cases.

10 QUESTION: May a State validly proscribe words 11 that cause alarm and fear for one's safety, even if the 12 fear for the breach of the safety is some act that will 13 occur maybe 24 hours, 48 hours later?

MR. CLEARY: I believe so, Your Honor, and I 14 believe so in terms of a viewpoint-neutral type of law 15 16 that may address the content of what you're referring to but would do so in terms of immediate breach of peace, or 17 18 would do so in terms of another law such as a threat law, a terrorist or threat law which I think would be 19 20 permissible and even fit the alleged fact situation in 21 this case. I don't mean to downplay the victims -- in 22 this case, for instance, certainly in the fact situation there were laws available to the State, significant and 23 24 hard and tough laws, to deal with an ugly fact situation. 25 Instead, they chose a law that's not as serious,

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that addresses and attempts to address expression and the content of that expression with interest in its communicative impact, which is a totally different type of --

5 QUESTION: Mr. Cleary, isn't one of your 6 complaints that the Minnesota statute as construed by the 7 supreme court of Minnesota punishes only some fighting 8 words and not others?

MR. CLEARY: It is, Your Honor. That is one of 9 10 my positions, that in doing so, even though it is a 11 subcategory, technically, of unprotected conduct, it still 12 is picking out an opinion, a disfavored message, and 13 making that clear through the State. It's a paternalistic idea, and the problem that we have is that the Government 14 15 must not betray neutrality, and I believe it does, even 16 when it picks out a subcategory.

17 With the First Amendment, it does not 18 necessarily follow that if you punish the greater you can 19 punish the lesser. If we had a law that banned the 20 posting of signs, for instance, somewhat akin to Vincent, 21 and if we had in there including but not limited to signs 22 regarding the Democratic Party symbols, now that might be 23 a mere example, and it might be a subcategory, but I 24 believe this Court would be offended by that.

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I believe the Court would feel that that was

betraying sympathy or hostility to a political viewpoint, and I believe the same principle is in course here, because I think the problem we have is that we have -regardless of whether those symbols are mere examples, we have the possibility, the real possibility, that we have a Government signaling its disagreement with the particular type of opinion.

8 QUESTION: Do you understand the Supreme Court 9 of Minnesota to have decided one way or another whether 10 the conduct of this particular petitioner is included in 11 the statute?

MR. CLEARY: No, I did not decide -- I did not see their opinion as directly deciding whether or not the conduct of the petitioner was included.

15 QUESTION: It left that presumably for the State 16 district court.

MR. CLEARY: Yes, Your Honor. Yes, Your Honor. I believe that that -- this is significant to Justice O'Connor's point, too. I did spend a lot of time in the briefing on the --

21 QUESTION: But it held that the complaint should 22 not be dismissed, didn't it?

23 MR. CLEARY: I'm sorry, Justice.

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24 QUESTION: Didn't it uphold the charge? Didn't 25 the case go back for trial?

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1MR. CLEARY: No, it has not gone back for trial.2QUESTION: The Supreme Court did not send it3back for trial?

MR. CLEARY: Oh, I'm sorry, I misunderstood the
question. I thought you asked whether it was tried.
QUESTION: If they did send it back for trial,
is it not necessarily true that they held that the
allegations in the complaint alleged a violation of the
statute?

10 MR. CLEARY: I don't believe so, Your Honor, 11 because it was an overbreadth challenge and I think what 12 they were saying was that the ordinance itself was 13 constitutional after the narrow construction, but I --

QUESTION: But in the other case you cite, or your opponent, I guess, that's the S.L.J. case, when they narrowly construed it they said, therefore the conduct isn't within the statute and they dismissed the charge.

18 MR. CLEARY: They did. They handled that in a
19 different fashion than they handled this case.

20 QUESTION: But you think they left open the 21 question whether the complaint should be dismissed or not.

MR. CLEARY: Well, I think they left open how the ordinance, once narrowly construed, would affect this alleged conduct, yes. I think certainly the reasoning of the opinion is such that they are --

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QUESTION: But normally you're more interested in judgments. I mean, the defendant ought to know whether or not he's been charged with an offense or not, and he still doesn't know. That's your point.

5 MR. CLEARY: If you've been charged with an 6 offense --

7 QUESTION: But whether permissibly
8 charged -- well, okay. I don't understand.

9 QUESTION: Mr. Cleary, I don't understand the comments you made earlier in response to the Chief 10 11 Justice. You seem to concede that the statute here merely gives -- or could be interpreted to be giving just some 12 13 examples of a general prohibition. How can it be read that way? I mean, isn't it the case that the ordinance 14 15 only considers disorderly conduct the placing on public or private property of a symbol, object, et cetera, which one 16 17 knows or has reasonable grounds to know arouses anger, 18 alarm, or resentment in others, on the basis of race, 19 color, creed, religion, or gender? Now, that's selective, isn't it? Aren't there a lot of other reasons why anger 20 might be aroused? 21

22 MR. CLEARY: Yes, there are, Your Honor. 23 QUESTION: So then why do you have any doubt 24 about whether it's just giving examples? I mean, it does 25 give the examples of burning a cross or a Nazi swastika,

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but in fact the text of the ordinance is limited to 1 2 causing alarm or resentment for only certain reasons, and if you cause alarm or resentment for other reasons, that 3 is not unlawful under the ordinance, isn't that right? 4 5 MR. CLEARY: That is right. 6 QUESTION: That's what you said to me, was it not? 7 MR. CLEARY: Well, what I said was, the 8 9 respondent's position is that these were mere examples and that there was not a viewpoint selected and discriminated 10 11 against. 12 QUESTION: Yes, and I thought you said, even if 13 that is so, and I didn't understand you to be contradicting that categorically. 14 . MR. CLEARY: Well, I am -- I am suggesting 15 16 that's not true. I'm simply suggesting the worst-case 17 scenario, that if the Court were to believe that they were mere examples, that there's still problems with the narrow 18 19 construction in that it does not address speech that would 20 not be -- that would either be tolerant or would be intolerant in other areas, and in that sense it's 21 betraying a viewpoint from the Government that is no 22 longer neutral. They're picking out certain categories in 23 that sense. 24

QUESTION: With respect to words that injure, is

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it your position that the only words that injure that can 1 constitutionally be punished are threats? 2 3 MR. CLEARY: No, Your Honor. QUESTION: Threats to immediate harm? 4 MR. CLEARY: No, Your Honor. I'm not 5 6 suggesting --7 QUESTION: How do you -- where do you want to draw the line? 8

9 MR. CLEARY: Well, I'm not suggesting the Court 10 need overrule Chaplinsky, which talks about immediate 11 breach of peace, and those would not necessarily have to 12 be threatening words. What I am suggesting is that when 13 you get into an offensiveness standard --

QUESTION: I guess I was drawing the Chaplinsky distinction between the fighting words and the words that injure, and I thought they were talking about two separate categories. Do you think they are not talking about two separate categories, or the Court was not talking about two separate categories in Chaplinsky?

20 MR. CLEARY: I think the Court was talking about 21 two separate categories.

QUESTION: Okay. Now, with respect just to the words that injure, where would you draw the line on what is permissible?

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MR. CLEARY: I believe, Your Honor, that that --

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1 I'll be very honest. I think that's a very hard line to 2 draw, and I think that's perhaps the crux of this case to 3 a certain degree, is the offensiveness idea and how --

4 QUESTION: Is it hard enough so that in fact we 5 have to say that that simply was a mistaken statement and 6 disavow it and leave Chaplinsky with the fighting words 7 category in the strict sense as a lone subject to 8 punishment?

9 MR. CLEARY: No, I don't believe so. I believe 10 that the Court must draw the line in favor of the 11 individual right of self-expression. I think that if the 12 line --

QUESTION: Well, I agree, but aren't you really coming to the point of saying that the Chaplinsky reference to words that injure was in fact, at least by today's standards, an erroneous reference and we should disavow Chaplinsky to that extent?

18 MR. CLEARY: I am.

19 QUESTION: Okay.

20 MR. CLEARY: The debate in this case is not 21 about the wisdom of eradicating intolerance, the debate is 22 about the method of reaching that goal. I believe that 23 the city council officials in this case and in other 24 communities are very well-meaning, and that's usually the 25 case, but the problem is that I believe these type of laws

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cross the line from the Fourteenth Amendment duty of the
 State to not participate in any racist State action or any
 intolerant State action, in that sense, with the First
 Amendment right of self-expression, even if it be
 intolerant, provided it does not cross the line of illegal
 conduct itself.

I believe the danger in a law like this is that
it does pick out viewpoints, that it is
viewpoint-discriminatory, and that there's nothing to stop

10 another State from taking a law just like this, having a 11 different symbol such as -- and it uses the example in the 12 briefs of the Star of David -- and suggesting that you can 13 narrowly construe that to fighting words, that leaving 14 that open to the law enforcement officials, it's not only 15 vague --

16 QUESTION: Mr. Cleary, do you think that 17 Chaplinsky was wrongly decided?

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MR. CLEARY: No, Your Honor, I'm not suggesting 18 19 Chaplinsky has to be overruled. I believe the immediate 20 breach of peace language is still active, I believe 21 there's been a lot of confusion over the injury language. 22 QUESTION: Of course, it was written on behalf 23 of the Court by one of the great liberals of the country. 24 It always amused me that Chief Justice Stone assigned it to Frank Murphy to write. But you feel it can still stand 25

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1 as good law.

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2 MR. CLEARY: I don't believe that it has to be 3 overruled to reverse this decision, Your Honor, because I 4 think the inflict injury and the Brandenburg 5 misconstruction is more important in terms of this 6 opinion.

7 QUESTION: I thought your answer to me was that 8 an immediate breach of the peace is not required.

9 MR. CLEARY: No, I didn't mean to suggest that, 10 Your Honor. I don't mean to suggest Chaplinsky is no 11 longer good law in terms of the immediate breach of peace 12 standard.

13 QUESTION: What is the constitutional test that 14 you propose for those fighting words, whatever that means, 15 which can be proscribed?

MR. CLEARY: If the Court -- the Court has spent 50 years redefining the lines of Chaplinsky. The immediate breach of peace language, as I understand it, is the only language that has really been construed because that is what New Hampshire construed.

I believe the reflexive violence theory of it perhaps is not as strong now as it was 50 years ago, but at the same time, I think that the Court need not overrule that type of thinking to get to this opinion and this decision.

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1 QUESTION: Well, is the theory that the hearer 2 will commit violence on the speaker? 3 MR. CLEARY: I think the theory of Chaplinsky is 4 a hostile audience idea as opposed to Brandenburg. 5 QUESTION: And is that the theory the State 6 proceeds on here so far as you understand the case? 7 MR. CLEARY: Yes, I believe so. But I believe the State is --8 QUESTION: And is that theory constitutional so 9 10 far as applied to this statute? MR. CLEARY: It's constitutional in the sense 11 12 that immediate breach of peace is still good law under 13 Chaplinsky, yes. But it's my position that the balance of 14 the language in the opinion leads to a vagueness which 15 under Kolender is much more serious in terms of selective 16 and discriminatory law enforcement. 17 QUESTION: All right. Could this conduct be punished by a narrowly drawn statute that proscribes 18 19 threats that cause violence? Could that state a cause of action against your client? 20 21 MR. CLEARY: I believe it could. QUESTION: On these facts? 22 23 MR. CLEARY: I believe it could. I believe, I have never argued that -- again, that the conduct alleged 24 25 in this case could not be addressed by viewpoint-neutral 17

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laws, but this type of a law leaves open the possibility
 for viewpoint discrimination, and it opens up, again, the
 selective enforcement idea.

4 QUESTION: Well, you say it's underinclusive. 5 MR. CLEARY: I do, Your Honor, in the sense, not 6 necessarily exactly like Erznoznik, but in the sense that 7 it definitely picks and betrays government neutrality. I 8 think the government must be neutral when they go about 9 compiling laws or construing laws that may effect First 10 Amendment rights.

11 Certainly in this current time there is a great 12 deal of fear, and that First Amendment -- and as it is 13 construed and as it is before this Court has to face the 14 environment that we find ourselves in as a Nation. 15 Justice Brandeis once said that fear breeds repression and 16 repression breeds hate.

I believe that this is the hour of danger for 17 the First Amendment in that there are many groups that 18 19 would like to encroach upon its principles with 20 well-meaning intentions, but in doing so, they are still punishing the content of the communication and they are 21 22 doing so in a discriminatory manner, and the government is betraying a neutral principle in the sense that they are 23 24 allowing that to happen and they are partaking in that. 25 QUESTION: Mr. Cleary, going back to what

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Justice Kennedy was asking about, the fighting words doctrine, it depends case by case on the reaction of the person who hears the words, is that right?

4 MR. CLEARY: That is as I understand it, Your 5 Honor.

6 QUESTION: So you can use any language whatever 7 in a Quaker community, if you are in a solid Quaker 8 community, you can be much more insulting than you can 9 somewhere else. Does that make a lot of sense?

10 MR. CLEARY: I think it -- pardon me? 11 QUESTION: Does that make a lot of sense? 12 MR. CLEARY: No, but it does rely on audience 13 reaction, the idea of Chaplinsky does rely on audience 14 reaction, the reflexive violence idea, and everyone is 15 going to be different, but that kind of runs right into 16 what I am referring to on the injury idea. What if someone injured offensively --17

QUESTION: Might it not be a reasonable man standard? I guess you could have to consider Quakers not reasonable men, at least insofar as their strong aversion to violence is concerned, but might not that be the standard for the fighting words doctrine?

23 MR. CLEARY: In terms of the immediate breach of24 peace, it might be.

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QUESTION: Yes. I mean, if you happen to be in

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1 a pacifistic community, why should the law take that into 2 account, why should the law subject these people to that 3 kind of abuse which other people would be provoked to 4 respond to with violence.

MR. CLEARY: I agree --

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6 QUESTION: So it doesn't necessarily depend on 7 the particular people to whom the words are addressed. Is 8 that right?

MR. CLEARY: No, except that I think it has been 9 10 a case-by-case adjudication for 50 years under Chaplinsky 11 in terms of the immediate breach of peace and getting into 12 a reasonable man standard on immediate breach of peace I 13 think would be much easier to litigate than the inflict 14 injury because I think the inflict injury brings us back 15 to the Boos v. Barry and Hustler Magazine idea, that 16 political discourse involves outrageousness, and these are 17 the some of the major issues of our day and there are going to be intolerant opinions displayed. 18

19 And the question --

20 QUESTION: Have you had anymore cross burnings 21 in St. Paul since this incident?

22 MR. CLEARY: I am not aware of any, Your Honor. 23 That doesn't mean there haven't been any, but I am not 24 aware of any.

QUESTION: Well, there certainly would be

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1 publicity --

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MR. CLEARY: I think there would in St. Paul, 2 3 Your Honor. The possibility, as Justice Scalia has indicated earlier, for the application of this ordinance 4 to all kinds of opinions is clear. We have again the 5 6 most, perhaps the most hateful example that could come 7 under this type of a law, but we are left with all the 8 other political discourse and debate that could fall under 9 its parameters, and that is the danger of the Minnesota supreme court opinion. It leaves that possibility wide 10 11 open.

12 It even talks about hate symbols at one point as 13 not being totally banned and then in another point 14 indicates, very close to indicating that they are fighting 15 words per se, that swastikas and burning crosses are 16 always symbols of hatred communities have the obligation 17 to confront. That reads very closely as being a ban in my 18 view.

19 QUESTION: So you think they can't be fighting 20 words per se?

MR. CLEARY: The symbols themselves?

QUESTION: There is no such thing as a fighting word per se, you always -- this is going back to our prior discussion. You have to look at the particular group.

MR. CLEARY: I agree. I don't think that

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1 fighting words, per se, would ever work. I think that 2 that would really involve a censoring of expression and 3 that would --

QUESTION: So the Quakers have no protection or the peaceful family that would not punch out someone who waved a swastika in their face, that's their misfortune, that they are so law-abiding as not to be violent, and therefore, what would otherwise be fighting words can be used against them.

10 MR. CLEARY: I think the tension, Justice Scalia 11 is between the First Amendment right of expression and 12 the --

QUESTION: Well, I know that is the tension, but why is it that there can't be such a thing as a fighting word per se, a kind of a word that would be likely to provoke a violent reaction from an ordinary person. Whether this person or this crowd in particular would be violent doesn't matter.

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MR. CLEARY: I think the danger in that is that it could lead to a total ban of language or of symbols or other expression that any community would call fighting words per se. I think when you get --

QUESTION: Certainly the Court's opinion in Texas against Johnson suggested that there couldn't be a fighting symbol at any rate, per se, did it not?

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1 MR. CLEARY: That's correct, Chief Justice. I 2 think that the Court's holding in Texas v. Johnson 3 supports the petitioner's position in this case, and I 4 also would point out that I do not think that the dissents 5 are necessarily inconsistent with the petitioner's 6 position on this law.

7 I would say that is particularly true because of the fact that this Court put a great emphasis on the 8 9 unique nature of the American flag and in doing so, I believe acknowledged the Stromberg red flag of the '30's, 10 the black armband in the '60's, a tinker, and was mindful 11 of the fact that once that door is opened, that it could 12 lead to a ban on symbolic behavior in such a fashion that 13 a great deal of expression would be prohibited. 14

15 QUESTION: Suppose the listener fears for the 16 listener's safety? Is that a proscribable kind of 17 expression?

MR. CLEARY: Describing a threat, Your Honor?
 QUESTION: Yes. The listener fears for the
 listener's safety.

21 MR. CLEARY: I think it is pursuant to a 22 viewpoint-neutral law in terms of a decision as to whether 23 there is an intent to threaten.

24 QUESTION: I take it the threat in your view has 25 to be imminent?

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1 MR. CLEARY: I believe that there would need to 2 be a finding of intent to threaten and so therefore that 3 would be one of the considerations as to whether or not it 4 was imminent or not.

5 QUESTION: Suppose the listener fears for the 6 listener's safety over the period of the next month. Is 7 that an imminent danger?

8 MR. CLEARY: It is hard to draw the line on --9 QUESTION: There are 15 policemen there when the 10 cross is being burned and so there is no imminent danger 11 in that sense.

MR. CLEARY: There is certainly communication and it certainly could be considered a threat, and I believe a prosecution pursuant to a viewpoint-neutral law such as terroristic threats might address that, but I don't believe this law either as written or narrowly construed would be the law to address that.

I would like to reserve the balance of my time.
 QUESTION: Thank you, Mr. Cleary. Mr. Foley, we
 will hear now from you.

QUESTION: Mr. Foley, before you get started, let me ask a couple of questions. You are the county attorney, aren't you?

24MR. FOLEY: Yes, I am, Justice Blackmun.25QUESTION: And yet the city is the respondent

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1 here.

2 MR. FOLEY: Yes, under Minnesota law, Justice 3 Blackmun, the county attorney handles all matters involving juveniles and this matter was a prosecution of a 4 5 juvenile, so we represent any activity, whether the matter 6 is under a city ordinance or State ordinance or a Federal 7 crime. 8 QUESTION: And this is why the city is a party to 9 one of the amicus briefs as well as being the respondent 10 in the case. 11 MR. FOLEY: That's correct, Justice Blackmun. QUESTION: A little unusual, I suppose. 12 MR. FOLEY: It is an unusual --13 QUESTION: Let me ask one other trivial 14 question. The cross burning took place on Earl Street, 15 didn't it? 16 17 MR. FOLEY: Yes, it did. 18 OUESTION: Whereabouts on Earl Street? That is

19 a long street, it runs from Mounds Park to Finland Park.

20 (Laughter.)

21 MR. FOLEY: 290 Earl Street.

22 QUESTION: Hm?

23 MR. FOLEY: 290 Earl Street.

24 QUESTION: I know that, but where is 290? What 25 is the cross street?

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1 MR. FOLEY: I don't have the cross street, 2 Justice Blackmun. QUESTION: You don't know --3 4 (Laughter.) 5 OUESTION: It is near Mounds Park or is it near 6 Finland Park? 7 MR. FOLEY: It's near Mounds Park. 8 QUESTION: I was up there last June with some U.S. Marshals who had never been there. And I think it's 9 10 one of the most beautiful views in the City of St. Paul. But the grass was so high you couldn't see the view. Have 11 your maintenance man cut the grass. 12 13 (Laughter.) 14 MR. FOLEY: Justice, under our Constitution everyone is presumed innocent until they've had a trial. 15 16 (Laughter.) QUESTION: Mr. Foley, if you're going to make 17 all these concessions you might as well sit down now. 18 19 (Laughter.) ORAL ARGUMENT OF THOMAS J. FOLEY 20 ON BEHALF OF THE RESPONDENT 21 22 MR. FOLEY: Mr. Chief Justice, and may it please 23 the Court: 24 The First Amendment was never intended to 25 protect an individual who burns a cross in the middle of 26

the night in the fenced yard of an African-American
 family's home. The City of St. Paul has the right to
 prohibit and prosecute such conduct.

The ordinance at issue in this case has been interpreted by the Minnesota supreme court to prohibit only conduct that inflicts injury, tends to incite an immediate breach of the peace, or provokes imminent lawless action.

9 QUESTION: Mr. Foley, do you agree with your 10 colleague on the other side that the supreme court of 11 Minnesota in its opinion did not decide whether the 12 conduct with which R.A.V. was charged came under the 13 ordinance?

MR. FOLEY: Your Honor, it's our contention that the Minnesota supreme court, yes, did decide that the conduct came under the ordinance and set it back for trial on the merits.

18 QUESTION: So you and he disagree on that?
19 MR. FOLEY: Yes, sir.

And unless this Court is willing to abandon its holdings in Chaplinsky and Brandenburg, holdings that it has upheld for the last 50 years, this ordinance must be upheld.

In this oral argument I'm going to touch on fourpropositions. First is the purpose of the ordinance.

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Second, that the ordinance has been narrowly construed by
 the Minnesota supreme court only to apply to fighting
 words. Third, that the ordinance as construed is not
 overbroad or vague. And fourth, that the ordinance does
 not interfere with legitimate First Amendment rights.

6 QUESTION: Well, Mr. Foley, would you address 7 the concern expressed by your opponent that the ordinance 8 is limited to only fighting words that arouse anger, 9 alarm, or resentment on the basis of race, color, creed, 10 or religion or gender and not other fighting words that 11 could cause the same reaction in people?

12 The argument is that the statute is13 underinclusive.

MR. FOLEY: Your Honor, it's our position that the statute is not underinclusive, that this is a fighting words case, that this is unprotected conduct under the First Amendment, and that the City of St. Paul has the right to determine which harms it can proscribe within the limits of its jurisdiction.

20 QUESTION: Well, certainly it is limited by 21 subject matter or content of the fighting words that are 22 spoken, is it not? In that sense it is a content-based 23 ordinance.

24 MR. FOLEY: Your Honor, it's our position that 25 it is not a content-based ordinance, that it certainly

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1 could be used to be a content-neutral ordinance.

2 QUESTION: Well, but it doesn't cover fighting 3 words that are not limited to words on the basis of race, 4 color, creed, religion, or gender.

5 MR. FOLEY: That's correct, Your Honor. 6 QUESTION: So why, I mean, how can you possibly 7 say it isn't content-based to that extent?

MR. FOLEY: Your Honor, we have alternative 8 9 theories that it is content-based, but it is unprotected 10 conduct because it is fighting words, but we also believe 11 that the main purpose of the ordinance is not to limit 12 freedom of expression in that the harm that it's attempting to regulate is neutral and it could be 13 14 considered content-neutral under the Renton-Barnes analysis that this Court has engaged in, but even if the 15 16 Court feels that it is content-based, that there is a compelling State purpose in public safety and order and 17 18 safety of their citizens for the City of St. Paul to pass 19 such an ordinance.

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QUESTION: Why is that? Mr. Foley, suppose you, the other major area of speech that we have called nonspeech, I guess it's just a matter of analysis, but we call it obscenity, not speech, not protected by the First Amendment.

Now I assume that it would be bad, would it not,

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to have an ordinance that says you cannot use obscene photographs to advertise -- I don't know, the Republican Party.

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(Laughter.)

5 QUESTION: You may not use obscenity for the 6 following purposes, and then picking very content-based 7 purposes for advertising the Republican Party, this cause, 8 the other cause. That would be bad, wouldn't it, even 9 though you're dealing with unprotected speech. If you 10 want to prohibit obscenity, prohibit obscenity.

11 So it's the same here, if you want to prohibit 12 fighting words, prohibit fighting words. But why pick 13 only if you use fighting words for these particular 14 purposes, race, color, creed, religion, and gender? What 15 about other fighting words?

MR. FOLEY: I think the city has an absolute right and purpose to try to regulate the harm that goes onto its citizens. And certainly this bias-motivated conduct and violence is much more harmful and has more harmful impacts to its citizens --

QUESTION: That's a political judgment. I mean, you may feel strongest about race, color, creed, religion, or gender. Somebody else may feel strong as to about philosophy, about economic philosophy, about whatever. You picked out five reasons for causing somebody to breach

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the peace. But there are a lot of other ones. What's
 your basis for making that subjective discrimination?

3 MR. FOLEY: Your Honor, the City of St. Paul is 4 attempting to fashion responses to violence that it deems 5 necessary to prohibit and will add additional harms to be 6 regulated as it finds them.

7 Under this particular ordinance, it seemed that
8 this is a particular harm going on that is necessary
9 within the City of St. Paul to prohibit and regulate.

10 QUESTION: It doesn't have to add anything. You could just drop the words and, you know, just say that 11 12 arouses anger, alarm, or resentment in others, period, or 13 shall be quilty of a misdemeanor. It didn't have to say 14 arouses anger, alarm, or resentment on the basis of race, color, creed, religion, or gender. You don't need that 15 for Chaplinsky. If it's a fighting word, it's a fighting 16 17 word. They could get the cross burning, they could get all sorts of activities. 18

MR. FOLEY: Your Honor, I think it's the city's position that this is a fighting words case, that the ordinance has been sufficiently narrowed by the Minnesota supreme court. And you could reread that ordinance under these facts to say that whoever based on race, places an object or symbol with the intent to inflict injury, incite immediate violence, or provoke imminent lawless action is

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guilty of a crime. And I think that the Minnesota supreme
 court's narrowing of that ordinance is sufficient to
 uphold its constitutionality under the Chaplinsky and
 Brandenburg holdings of this Court.

5 QUESTION: Well, are you saying that because 6 they can prevent or punish all fighting words, they can 7 select any category within the broad scope of fighting 8 words for it to be singled out?

9 MR. FOLEY: Yes, Your Honor.

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QUESTION: If that is true, then why isn't it equally true in a case in which there's a time, place, or manner restriction? Why can't that be, since time, place, and manner restrictions are constitutional, why can't they, too, be limited to certain particular harms based on content?

16 MR. FOLEY: The -- I think they can specify the 17 harm.

18 QUESTION: We can have content-based time, 19 place, and manner?

20 MR. FOLEY: Yes. No, no. Excuse me, Your 21 Honor, I didn't catch the question. The content-based 22 application of this ordinance, under fighting words, is 23 clearly within the power, if you find that it is a 24 fighting words case outside the protection of the First 25 Amendment, certainly the city has the right to prohibit

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harms that it sees are very harmful to citizens of St.
 Paul.

3 QUESTION: So you're saying fighting words 4 simply is not protected speech as such, and therefore, we 5 can select anything within the category of fighting words. 6 It's different from time, place, and manner in that 7 respect, is that what you're saying?

8 MR. FOLEY: Yes, Your Honor.

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9 QUESTION: Isn't it true that the, at least up 10 to now, that any concept we may have had of fighting words 11 has been a concept which took fighting words as a whole 12 and assumed that to the extent that they could be 13 punished, they would be punished as fighting words, not as 14 categories within fighting words? So that if we accepted 15 your view, we would be making new law, wouldn't we?

MR. FOLEY: I don't believe we would be makingnew law under that analysis.

I think under the fighting words doctrine, if 18 there is action that either inflicts injury or causes 19 20 immediate breach of the peace and under this particular 21 ordinance as construed by the Minnesota supreme court, 22 there has to be action combined with an intent to cause 23 that action with the defined affect of being based on the 24 race, in this particular case, of the Jones family. And I 25 think under that narrowing of the elements of this

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particular crime, it falls within a very narrow category
 of fighting words and falls within the

3 Chaplinsky-Brandenburg doctrine as outlined by this Court.

QUESTION: Mr. Foley, does the fact of the burning of the cross on the lawn of the Jones family have any bearing here? Perhaps I misunderstood you, but I take it in your approach it doesn't have any great bearing.

8 MR. FOLEY: It does have a bearing on the 9 violation of this ordinance in how you analyze what is a 10 violation of fighting words.

11 In this particular case there was the burning of the cross within the fenced yard of the Jones family. It 12 13 was an immediate threat to inflict injury and fear to the 14 Jones family to cause an immediate breach of the peace. 15 And in analyzing the ordinance, you really have to look at the total circumstance and the context used. 16 The 17 Minnesota supreme court indicated that not all cross 18 burnings were illegal, only those that --

19 QUESTION: What if the burning were done in 20 front of the Ramsey County courthouse at Wabasha and 21 Kellogg Boulevard?

22 MR. FOLEY: Your Honor --

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23 QUESTION: Or in a different situation, around 24 the plaza of the State Capitol?

MR. FOLEY: Your Honor, we believe this

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ordinance would not be applicable if the burning cross was done in a public forum or in a political parade of some sort. It's only when the conduct in this case is done in a manner to inflict injury or cause an immediate breach of the peace that it violates this particular narrowed ordinance as construed by the Minnesota supreme court.

7 QUESTION: Let me -- may I interrupt with this 8 question? As you read the Minnesota supreme court, would 9 it violate the statute for a person to, who lived in an 10 integrated neighborhood to burn a cross in his own front 11 yard?

MR. FOLEY: Not with -- it would not unless
there was the intent to cause, to inflict injury --

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QUESTION: Those are the only facts you know. If they burn the cross, is there an element of intent that you allege in your count against these people?

MR. FOLEY: There's an element of intent with the ordinance saying know or have reason to know that it would arouse --

20 QUESTION: That it would arouse anger, alarm, or 21 resentment in others. And if you made this same 22 allegation against a person who lived in an integrated 23 neighborhood where people go by his front yard all hours 24 of the day and night, would you not think that would 25 arouse, alarm, and resentment that perhaps --

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1 MR. FOLEY: It would not arouse anger, alarm, or 2 resentment under the fighting words doctrine as the 3 Minnesota supreme court had previously construed that 4 language in the S.L.J. case. It's only when it arouses 5 anger, alarm, or resentment that arises to fighting words, 6 again, inflicting injury. It has to be more than 7 offending the sensibilities. I think you have to look at 8 the injury and the immediate breach of the peace. Is it 9 targeted and directed at a particular individual? And under --10 11 QUESTION: But you have not alleged in count 2

11 QUESTION: But you have not alleged in count 2 12 that is targeted at a particular individual, as I 13 understand it.

MR. FOLEY: The burning of the cross in the
fenced yard --

16QUESTION: We don't know anything except what's17in the -- alleged in counts 1 and 2 of the information.18MR. FOLEY: I think it's important to look at

19 the facts that --

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20 QUESTION: But this, it came up on motion to 21 dismiss, didn't it?

22 MR. FOLEY: Yes, Your Honor.

QUESTION: Now how can we look at anythingexcept what you've alleged in the complaint?

MR. FOLEY: On a, on a motion to dismiss the

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facts of the file are all construed on behalf of the 1 nonmoving party. 2 QUESTION: But you can't make up that if you 3 4 have it alleged. MR. FOLEY: No, but the facts that have been 5 6 submitted to the court and all of the police reports that go to the intent of the --7 8 QUESTION: You mean the police reports are a part of the charging papers? 9 10 MR. FOLEY: In Minnesota we have filed all of the police reports in, with the petition to the court. 11 12 QUESTION: Are they in the record? 13 MR. FOLEY: They should be submitted to you and have all the police reports. 14 OUESTION: Mr. Foley, I'm having trouble with 15 terminology and it may be my fault, but I have assumed 16 17 that Chaplinsky spoke to two different categories, the words that injure category and the fighting words 18 19 category. 20 Are you claiming that at least as the Minnesota 21 supreme court understands those two sets of terms, or those two categories, that this is a fighting words case 22 23 or a word or expression that injures case? Or does it

25 court's construction?

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have to be both as you understand the Minnesota supreme

MR. FOLEY: My understanding of the Minnesota 1 supreme court's construction is that it could be either. 2 3 It could either be the inflicts injury prong of the Chaplinsky decision, which this Court has never really 4 addressed since announcing it in Chaplinsky, or the 5 6 immediate breach of the peace prong, and that the Minnesota supreme court upheld both prongs as still good, 7 8 viable law and sent it back to the trier of fact to look 9 at the totality of circumstances in the context in which 10 this occurred.

11 QUESTION: Do you at least allege that there is 12 a fighting words offense here, that there is an immediate 13 breach of the peace implied by what you have alleged about 14 the burning of the cross?

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MR. FOLEY: Your Honor, I think we allege both 15 16 prongs in this and that we would rely more heavily on the 17 inflicts injury prong to the family, the Jones family, the burning of the cross in the middle of the night outside of 18 19 their home is more than just outrageous conduct. It is a 20 direct harm to these people, causing fear, intimidation, 21 threats, and coercion and I think that this Court could 22 look at that inflicts injury and indicate what does the 23 injury prong of Chaplinsky, what does it do?

It invaded a substantial privacy interest of these people in a totally intolerable manner, and we think

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1 that the injury prong should be addressed, but there is 2 still --

3 QUESTION: -- I am sorry, I didn't mean to
4 interrupt you.

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5 MR. FOLEY: Excuse me. We also feel that the 6 immediate breach of the peace prong is viable under these 7 facts as alleged in the petition.

8 QUESTION: Going back to your earlier answer, if 9 I understand it, with respect to the infliction of injury 10 point, your theory is that because the category of words 11 that inflict injury are outside First Amendment protection, it is not an objection in this case that the 12 13 particular words or expression that inflict injury are identified by means of content. Is that a fair statement 14 15 of your position?

MR. FOLEY: We think they can be content-based under those circumstances.

QUESTION: For the reasons I just gave? 18 19 MR. FOLEY: Yes. I think it is important to look at bias-motivated violence which is significantly 20 21 more harmful on the impact than similar criminal conduct not similarly motivated. The burning of the cross and the 22 23 African-American family is not the equivalent of a simple 24 trespass or minor arson, either to the targeted victims or to the community in which it occurred. 25

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QUESTION: Well, you say bias-motivated, but it 1 depends on what your biases are. If a family with a 2 mentally deficient child should move into the neighborhood 3 or if there should be established in the neighborhood a 4 home for the mentally ill, and someone should burn a cross 5 6 on the lawn of that home or institution with a sign that says, mentally ill out, that would not be covered by this 7 8 ordinance, isn't that correct?

9 MR. FOLEY: I don't believe under the facts that10 you described that it would.

11 QUESTION: It's the wrong kind of bias. 12 It's -- at least until they come around to adding -- which 13 may well be the next one, gender, religion, gender or 14 disability, until they come around to adding that, it's 15 the wrong kind of bias and therefore you can't --

16 MR. FOLEY: It's probably not addressed under 17 this particular ordinance. There are other alternative 18 criminal laws that may apply to that particular situation.

19 QUESTION: Why is that? I mean, if you are 20 concerned about breaches of the public peace, if it's a 21 fighting words problem, why is it okay for the State to 22 have the public peace broken for that reason? It's only 23 these other reasons they are worried about, why is that? 24 That seems to me like the rankest kind of subject matter 25 discrimination.

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1 MR. FOLEY: Well, there are many reasons that 2 cities and State legislatures look to a particular wrong 3 that they are attempting to address, and I don't think 4 they address all of those wrongs at the same time, and 5 they attempt to get as many of them as they can and they do address in a content-based -- under certain 6 7 circumstances, certain harms that they want to address and including --8

9 QUESTION: It wasn't hard, it wasn't hard to 10 write this in such a way that it wouldn't discriminate in 11 that fashion. They just had to drop out, on the basis of 12 race, color, creed, religion or gender, but those are the 13 only things that they seemed to be concerned about.

MR. FOLEY: I think the Minnesota supreme court addressed or made reference to that issue when it said that the particular city ordinance could have been drawn a little bit better, but then went on to clearly narrow the impact of that ordinance and narrowed it only to apply to fighting words.

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And in the context of the facts of this case, the burning of the cross, the historical context of a burning cross in the middle of the night is a precursor to violence and hatred in this country --

24 QUESTION: Well, Mr. Foley, I would have thought 25 you might respond to Justice Scalia's question by citing

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New York against Ferber for the proposition that if the language is unprotected by the Constitution as you assert is the case here, then underinclusiveness just doesn't apply. The State can single out what it wants, at least that's what the Court said in that case. Do you rely on that?

7 MR. FOLEY: We do rely on Ferber and FCC v. 8 Pacifica as certain harms that this Court has looked at 9 and addressed to protect certain individuals from harm, 10 and certainly didn't mean to overlook the Ferber decision.

11 In the case of bias-motivated crimes, there is a 12 compelling State purpose to deal with what is a cancer on 13 society and it will unless effectively dealt with spread 14 throughout the community. Bias-motivated crimes have a 15 devastating effect on the particular target victims and equally profound effect on all members of the minority 16 17 that is indirectly targeted and a pervasive effect on the 18 community as a whole.

19 QUESTION: Mr. Foley, I take it you are not 20 arguing that if the statute or the ordinance had not been 21 narrowed by the supreme court that it would have, that it 22 would be constitutional?

23 MR. FOLEY: No, Your Honor. We think it would 24 have been constitutional, unconstitutional under the --25 QUESTION: Well, don't you have some trouble,

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1 then, with the Lewis case in this Court --

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MR. FOLEY: I don't believe so --

QUESTION: Lewis seemed to hold that although a State supreme court purported to narrow an ordinance to fighting words, that it just hadn't successfully done so, and do you think the narrowing that was done or attempted in this case was somewhat different than what the Louisiana court did, for example?

9 MR. FOLEY: I believe, Justice White, your first 10 question is that it would have been unconstitutional as 11 written under the Gooding decision, and when the Lewis 12 case was sent back in light of Gooding, the Louisiana supreme court essentially made very little effort to abide 13 14 by the Gooding decision in how it referenced fighting words, but clearly the statute had a broader, more 15 16 sweeping view of --

QUESTION: Well, the supreme court said it was narrowing the law to fighting words. It covers only fighting words and any fool would know what a fighting word is.

21 MR. FOLEY: It said it was narrowing it to 22 fighting words, but left in effect some of the language 23 that was clearly -- appropriate language that was clearly 24 broader --

QUESTION: Your court didn't -- it left the

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ordinance reading exactly what -- left all the words in the ordinance in there. They didn't say, which they might have -- they should have said that to the extent this statute reaches other than fighting words, the statute is unconstitutional. It didn't say that, it just gave a construction, and left those words -- all the words in the --

8 The Lewis Court just made a MR. FOLEY: 9 reference to fighting words. The Minnesota supreme court not only made reference to fighting words, but each of the 10 individual prongs cited in the opinion also cited 11 12 Brandenberg in the imminent lawless action, it attempted to follow the directions of this Court as precisely as it 13 14 could from the Lewis decision and cites to -- and attempts to distinguish the Lewis decision, and I think the 15 16 Minnesota supreme court did include fighting words and 17 limit according to previous rulings of Minnesota, very 18 similar to what the New Hampshire supreme court did in 19 Chaplinsky.

20 So I think it did make -- is different than the 21 Lewis holding. Given the historical experience of 22 African-Americans, a burning cross targeted at a black 23 family under the circumstances outlined is an unmistakable 24 threat. Terroristic conduct such as this can find no 25 protection in the Constitution.

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Thank you, Your Honors.

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QUESTION: Thank you, Mr. Foley. Mr. Cleary, you have 4 minutes remaining. REBUTTAL ARGUMENT OF EDWARD J. CLEARY

5 ON BEHALF OF THE PETITIONERS 6 MR. CLEARY: Thank you, Chief Justice. 7 In reference to Justice White's and Justice 8 O'Connor's observations, this is Lewis, this is not

9 Ferber. This is not marginal effects on the First
10 Amendment expression. This is a huge hole and I believe
11 it really represses a great deal of expressive conduct,
12 much more so than the marginal impact of Ferber.

Mr. Foley mentions in relation to Justice Scalia's question concerning the underinclusiveness, there was a content-neutral disorderly conduct ordinance available that did not -- underinclusive, fighting words.

More importantly perhaps, since Mr. Foley spends a lot of time talking about the terroristic factual allegations here, there were other more serious laws available that didn't make this kind of a political statement.

This is not a question about whether anyone here approves of this alleged conduct. There were tough ways of dealing with it without implicating the First Amendment.

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1 QUESTION: Excuse me. Are you saying there was 2 another general breach of the peace ordinance that could have covered this? 3 4 MR. CLEARY: Yes. 5 QUESTION: A general breach of peace ordinance 6 that would have covered fighting words? MR. CLEARY: The S.L.J. was --7 8 QUESTION: All fighting words. 9 MR. CLEARY: S.L.J. was narrowly construed by 10 the Minnesota court to read, just fighting words without any subgroups or any of the rest of this language. 11 12 QUESTION: So then you could say that the 13 municipality's law as a whole did not discriminate on the 14 basis of subject matter? I mean, under this particular ordinance you can only get certain types of fighting 15 16 words, but you are saying under another ordinance you 17 could get the rest. What's wrong with that? 18 MR. CLEARY: I am saying -- the other ordinance 19 would implicate the First Amendment but not in terms of

20 the viewpoint neutrality and not in terms of the under 21 inclusiveness.

22 QUESTION: Do we have that other ordinance,
23 that --

24 MR. CLEARY: It's cited in the briefs, Your25 Honor.

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QUESTION: Were there differences in penalties 1 2 under one or the other? MR. CLEARY: No. 3 4 OUESTION: They are exactly the same --MR. CLEARY: They are both misdemeanors. 5 6 QUESTION: In S.L.J. wasn't it a statute, not an ordinance? 7 8 MR. CLEARY: Excuse me, it was a statute. The 9 penalty was the same, however. They are both 90 days 10 maximum. 11 OUESTION: Where is the citation? Will you 12 furnish it later so we don't use up your last minute? MR. CLEARY: Certainly, Your Honor. 13 14 In closing, I would ask the Court to consider this, that it would be a sad irony if we diminished the 15 First Amendment right of free expression to American 16 17 citizens in this way when the countries of Eastern Europe and the Baltic States and the Soviet bloc are returning 18 their liberties to their citizens. 19 20 I would ask the Court to reverse the Minnesota 21 supreme court decision to remand this case for trial on 22 the remaining charge. 23 Thank you. 24 CHIEF JUSTICE REHNQUIST: Thank you, Mr. Cleary. 25 The case is submitted. 47

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BY Michaelle Sounder

(REPORTER)