LIBRARY SUPREME COURT, U.S. WASHINGTON, D.C. 20543 THE SUPREME COURT OF THE UNITED STATES

CAPTION: RAYMOND J. MOSKAL, SR., Petitioner -v- UNITED STATES

CASE NO: 89-964

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ALDERSON REPORTING COMPANY 1111 14TH STREET, N.W. WASHINGTON, D.C. 20005-5650 202 289-2260

1 IN THE SUPREME COURT OF THE UNITED STATES. 2 - - - - X 3 RAYMOND J. MOSKAL, SR., : 4 Petitioner : 5 : No. 89-964 v. 6 UNITED STATES : 7 - X 8 Washington, D.C. 9 Monday, October 1, 1990 10 The above-entitled matter came on for oral 11 argument before the Supreme Court of the United States at 12 11:07 a.m. 13 **APPEARANCES:** DENNIS M. HART, ESQ., Washington, D.C.; on behalf of the 14 15 Petitioner. 16 STEPHEN L. NIGHTINGALE, ESQ., Assistant to the Solicitor General, Department of Justice, Washington, D.C.; on 17 18 behalf of the Respondent. 19 20 21 22 23 24 25 1

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1	PROCEEDINGS
2	(11:07 a.m.)
3	CHIEF JUSTICE REHNQUIST: We'll hear argument
4	next in No. 89-964, Raymond J. Moskal, Sr. v. United
5	States.
6	ORAL ARGUMENT OF DENNIS M. HART
7	ON BEHALF OF THE PETITIONER
8	MR. HART: Mr. Chief Justice, and may it please
9	the Court:
10	From the lofty world of holding companies to the
11	more mundane world of a 1984 Ford, I'd like this Court to
12	revisit section 2314 of title 18 and decide what Congress
13	meant when it inserted two words into that statute 50
14	years ago. Those two words are "falsely made."
15	As petitioner sees it, the question, really the
16	bottom line question is whether the term falsely made
17	means false in execution versus false in content. The
18	Government has asserted, and so far they have won that
19	assertion, that the term should mean false in content.
20	They call this the broader definition of the two words.
21	The petitioner submits that this Court should reject that
22	position, because in the final analysis the only good
23	reason the Government can give for defining falsely made
24	as false in content is that it catches more people, and we
25	don't think that should be good enough for a criminal
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statute.

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2 QUESTION: (Inaudible) claim that you have to 3 give some meaning to this provision, and it hasn't any 4 meaning if it really -- if we accept your interpretation 5 of the statute it has really no meaning.

6 MR. HART: Yes, sir, that is their first 7 argument, and if the tape could reflect that I am 8 scratching my head, because I don't know why it must have 9 an independent meaning. Certainly courts, the lower 10 circuit courts who have considered the question have often 11 used the words forgery and falsely made interchangeably, 12 and --

QUESTION: Don't we usually follow the principle that each -- each word or sentence or phrase of a law is supposed to be given an independent meaning so that it won't be simply superfluous?

17 MR. HART: Yes, and that is the general rule. I 18 do agree with that. But that is not a rule that covers everything, because, as I think anyone who reads these 19 20 statutes can find that the words falsely made, forged, 21 altered, or counterfeited are sort of a term of art, that 22 are contained in dozens of Federal statutes. And falsely 23 made is never defined. And that is why lower courts over 24 many years have always concluded that falsely made equals 25 forged, with the exception of one or two cases which the

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Government points out. Yet the Government also agrees --QUESTION: Like this case.

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3 MR. HART: Yes, Your Honor, like this case. The 4 Government also agrees that that is not, number one, the 5 common law definition of falsely made, and number two, they also agree that if you are to give this the 6 7 independent meaning which they advocate, it is a much 8 broader definition than what courts have normally 9 accepted. But even if we accept the United States' 10 position that this must have an independent meaning, the 11 term falsely made, we believe this Court can supply that 12 meaning, that is, give an independent meaning to the word 13 falsely made, yet still not necessarily include the 14 conduct for which petitioner is charged with, that is the 15 inclusion of false information in an otherwise valid document. 16

Now, the second position the Government 17 advocates is that -- if I can phrase this correctly -- is 18 19 that they agree that the common law definition of falsely 20 made would not include what Mr. Moskal did. They also say 21 that Congress is usually presumed to know what the common 22 law meaning was, and that it is the usual presumption that 23 Congress used the common law definition when they wrote 24 the words. Yet they then argue that Congress cannot be 25 presumed to use the arcane, or what they call the

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1 antiquated definition of the word. And then they argue 2 that what we posit as falsely made is arcane and 3 antiguated.

4 And we submit they have never shown that. We 5 submit that the only reason they can suggest the broader definition is more modern is that it encompasses more 6 7 conduct. Yet the United States and petitioner both agree, 8 number one, that there is nothing in the statute to 9 indicate that Congress wanted to expand the common law 10 definition of falsely made. There is no legislative 11 history that indicates Congress wanted to expand the common law definition of falsely made. And there is no 12 13 subsequent conduct by the Congress which reflects on that. 14

Now --

15 QUESTION: Mr. Hart, may I ask whether there is 16 any other statutory provision under which your client 17 could have been charged for transporting these Virginia 18 certificates?

19 MR. HART: Certainly, Your Honor.

20 What might that be? OUESTION:

21 MR. HART: He was also charged with section 513 22 violation, which is the possession of forged State securities. There were two counts in the indictment for 23 24 that. But even if that -- that were not permitted he 25 could be charged under the mail fraud statute. I think

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this Court last term decided a case, I am going to call it Schmuck, I can't remember exactly how it is spelled, where the operation was nearly identical to what Mr. Moskal did. This Court affirmed that conviction. But if this Court will remember, that man was not charged with section 2314 at all. He was charged with mail fraud, criminal mail fraud.

8 QUESTION: Could Mr. Moskal have been charged 9 under section 2314 with regard to the Pennsylvania 10 certificates?

MR. HART: Certainly, Your Honor.

 11
 MR. HART: Certainly, Your Honor.

 12
 QUESTION: Just not the Virginia titles.

 13
 MR. HART: Certainly, and let me -

 14
 QUESTION: But he wasn't charged with

 15
 transporting those?

16 MR. HART: No, Your Honor. And that -- that 17 really -- the crux of our argument, is that the Government 18 argues that Mr. Moskal has found a loophole in this law 19 and he is trying to squeeze through it. And they say this 20 with such force that it makes me even feel quilty when I 21 read that. But that is really rhetoric, because Mr. 22 Moskal didn't determine the charges that were placed 23 against him. The U.S. attorney for the Eastern District of Pennsylvania decided to charge him only with the 24 25 Virginia titles.

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1 QUESTION: Is this whole case just a tempest in 2 a teapot then? If we decide for you the Government isn't 3 hurt, because it could have charged him with transporting 4 the Pennsylvania certificates. Is that it? 5 MR. HART: Well, to Mr. Moskal it's not a tempest in a teapot. We submit that --6 7 QUESTION: And for you, if you win you are still 8 -- your client or people like him are still going to be 9 subject to prosecution. 10 MR. HART: Certainly, Your Honor, but not the 11 type of prosecution that Mr. Moskal was. 12 Not prosecution under a -- under a QUESTION: regiment such as Virginia's. 13 MR. HART: Exactly, Your Honor. Well, let me 14 15 take that back. I should add, in response to Justice O'Connor's question, that it also is a violation of State 16 17 law. 18 QUESTION: Yes, but not subject to Federal 19 prosecution under a licensing scheme such as that of 20 Virginia. Is that correct? 21 MR. HART: I am not certain I understand the 22 Court's question. 23 Why can he be charged under your **OUESTION:** 24 theory with the Pennsylvania titles but not the Virginia 25 titles?

8

1 MR. HART: That's a -- that's an important 2 question, I think. I would be happy to answer it in 3 detail. The Pennsylvania titles were physically altered. 4 They were changed. They were changed in a number of ways. 5 They were changed in Pennsylvania by what in the title-6 washing business is called an artist. The artist takes 7 the titles, changes them, gives them to an office manager, who is Mr. Moskal. Mr. Moskal sends them to another 8 9 State, and in this case it was Virginia. The titles come 10 back clean. 11 QUESTION: Now, in Virginia -- how would you 12 describe those washed certificates? Forged? 13 MR. HART: No, Your Honor. 14 QUESTION: Falsely made? 15 MR. HART: No, Your Honor. 16 QUESTION: Altered? 17 MR. HART: No, Your Honor. 18 QUESTION: Well, how could you be prosecuted 19 under this statute? 20 MR. HART: Our belief is we could not be 21 prosecuted under 2314 for those Virginia titles. 22 . QUESTION: No, no, not the Virginia, the 23 Pennsylvania titles. 24 MR. HART: The Pennsylvania titles were altered. 25 QUESTION: Yes, well all right, so he could have 9 ALDERSON REPORTING COMPANY, INC.

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1	been charged under 2314
2	MR. HART: Most certainly.
3	QUESTION: for sending those in interstate
4	commerce.
5	MR. HART: Most certainly, Your Honor, most
6	certainly.
7	QUESTION: What you're getting down to then is
8	merely prosecutorial error, aren't you?
9	MR. HART: I would be happy to call it that.
10	But the point is that we argued that both in the trial
11	court and the appellate court and they disagreed with us.
12	They said it was perfectly all right to charge Mr. Moskal
13	for those Virginia titles under 2314.
14	QUESTION: Maybe we'll find out excuse me, go
15	ahead.
16	QUESTION: Did you indicate at the outset that
17	you think the terms forged and falsely made may have a
18	different meaning?
19	MR. HART: Well, we have two positions on that.
20	QUESTION: Yes and no.
21	(Laughter.)
22	QUESTION: Yes and no.
23	MR. HART: Yes, they can have different
24	meanings.
25	QUESTION: What is the different meaning? Can
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you give me an example of where a document is not forged
 but it is falsely made?

3 MR. HART: Yes. A document that's obtained, for 4 instance, through bribery. That is a valid vehicle title 5 in this case, we'll take vehicle titles. A vehicle title 6 is obtained by someone passing a \$50 bill to the title 7 clerk to generate a title.

8 We recently tried a case down the street where 9 someone stole a drivers license making machine, and just 10 spewed out drivers licenses that were valid in every 11 aspect.

QUESTION: Well, those are forged, are they not? MR. HART: Well, that wasn't the question, but they -- they were valid in the sense that they contained the person's picture, his correct name, address. Everything was valid, except it wasn't issued by the State where they stole the license-making equipment. Such a

18 situation can happen --

19 QUESTION: I would be very surprised to see that 20 that is not forgery. And your bribery, I'm not quite sure 21 how that works.

22 MR. HART: Well, Your Honor, it would not be 23 forged in the sense that anything was changed on the 24 title. It would be a correct title. It may well reflect 25 actual ownership of the vehicle. Everything on the face

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of the title may be correct, but the point is it wasn't
 obtained through the State Secretary of State; it was
 obtained through illegal means, bribery or theft or
 something of that nature.

5 QUESTION: I think what you are arguing is that 6 falsely made, if it does not mean the same thing as 7 forged, altered, or counterfeited, at least means that the 8 person who makes it must know that he is falsely making 9 it.

10

MR. HART: Yes.

11 QUESTION: So the bribery doesn't have anything 12 to do with it. The point is that if the person who makes 13 it is not being false, if he thinks it's accurate, you 14 would not consider that falsely made.

15 MR. HART: I would agree with that.

QUESTION: Whereas if the official himself knows he is writing down something that is in error, he would be making it falsely.

19 QUESTION: But how does that help you? I'm 20 sorry, go ahead.

QUESTION: And you assert that that helps your case by giving some different meaning to falsely made, if a different meaning is required. And that is your other position, that a different meaning isn't required anyway. MR. HART: I couldn't have said it better.

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1 QUESTION: Well, but Mr. Hart, the statute 2 itself says "knowing the same to have been falsely made" 3 as an additional requirement. What is the sense of 4 reading that language into one of the other provisions of 5 the statute? How does that help make it clear? 6 MR. HART: I am not sure that it does make it 7 clear. 8 QUESTION: Well, I thought you just said that 9 you agreed with Justice Scalia's hypothesis? 10 MR. HART: Well, I -- I do, but I don't think 11 that necessarily makes it clear in Mr. Moskal's case. 12 QUESTION: But the knowingly, knowing the same 13 to have been so and so applies to the defendant in the criminal case. 14 15 MR. HART: Certainly. 16 QUESTION: Not to some State official who may or 17 may not know that this instrument is falsely made. 18 MR. HART: Yes. Because the Virginia people didn't 19 QUESTION: 20 know that there was anything phony about this whole deal, 21 did they? 22 MR. HART: That's correct. That's correct. 23 QUESTION: But if they had -- what if the 24 Virginia guy was in on it? Then I think you would think, 25 you would say it was falsely made.

13

1 MR. HART: Yes, yes. But the question then 2 would be is Mr. Moskal guilty of the transportation of 3 those facially valid titles from Virginia to Pennsylvania. 4 They were falsely made. OUESTION: 5 MR. HART: No. No, they -- because there was 6 nothing wrong with the execution of the document. If the 7 document accurately reflects what its intended purpose is, and that is the ownership of the vehicle, it is a valid 8 9 title, and the transportation of that across a State line 10 should not be against the law. 11 OUESTION: Even if the official preparing and 12 issuing the document has knowledge of the falsity and 13 intends thereby that people be deceived by it? 14 MR. HART: I would say yes, Your Honor. Is that your position now? 15 QUESTION: 16 MR. HART: Yes, I would say yes. 17 QUESTION: So you have changed your position a 18 little bit, I take it. 19 MR. HART: Yes, but I would make one 20 distinction, because the case -- that question has arisen 21 before. If the intention is to deceive ultimate consumers 22 by the identity of the vehicle or the ownership of the 23 vehicle, then we believe that that piece of paper, even if 24 facially fine, is invalid as a document. But that was not 25 the case here, because ownership or identity of each

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1 vehicle was never questioned. It was only the odometer. 2 QUESTION: I don't understand why that makes a 3 difference. 4 MR. HART: It makes a -- well --5 QUESTION: Because the odometer reading is an important material part of the piece of paper, isn't it? 6 7 MR. HART: Well, I disagree with that, Your 8 Honor. 9 QUESTION: You think that is just put in for the 10 fun of it? 11 MR. HART: No, sir, but I don't believe it is 12 any more important than say horsepower, or color, or make. 13 QUESTION: Maybe not, or what about the name of 14 the former owner? Why is that important to a purchaser? 15 MR. HART: Well, it's important for title 16 purposes, that is you would want to know the chain of 17 title. 18 QUESTION: Well, but if the statute on titles 19 requires the odometer reading to be put in, I presume it 20 wants an accurate one, doesn't it? 21 MR. HART: Yes, and there are laws that make 22 that an offense to --23 QUESTION: Well, sure, and there are separate 24 laws that make it an offense to forge documents, too. We 25 are talking about an offense of transporting certain kinds 15

of documents in interstate commerce, documents that are
 equivalent to false documentary evidence. And that is
 what this is, as I understand it.

4 MR. HART: Well, yes, in some respects it is, 5 but if I can pose the question would the title pass if the 6 odometer was completely false? And the answer to that --7 QUESTION: It would pass even if you had a

8 forged signature of the owner, you had a forged name --9 you have all sorts of forgery on that title and it will 10 still pass.

MR. HART: It will still pass, but it's subject
to challenge. Whereas an odometer reading, it would not.
It would be no different than the wrong color of the car.

14 QUESTION: You don't think if someone could come 15 in and prove that the seller lied about the odometer 16 reading he could rescind the transaction?

MR. HART: Not under the theory that the titledid not pass.

19 QUESTION: Are you telling me that it's 20 important to have the name of the person who owned the 21 car?

MR. HART: I believe that the State statutesusually require that.

24QUESTION: But is it important to the purchaser?25MR. HART: Well, I imagine that would vary from

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1 purchaser to purchaser. Many purchasers --2 Because my next question is the OUESTION: 3 odometer interesting to the purchaser? 4 It certainly is. It certainly is. MR. HART: 5 QUESTION: And that was what was changed on this 6 one. 7 MR. HART: I am sorry, Your Honor. 8 QUESTION: That's what was changed on this one. 9 MR. HART: Yes, yes. But we --10 QUESTION: I want to make sure that --11 QUESTION: (Inaudible). 12 Are you talking about material QUESTION: 13 misrepresentations when you are discussing, such as you 14 could set aside the thing that is between the buyer and 15 the seller, or something that would enable -- enable a bona fide purchaser to prevail? 16 17 No, I am talking about --MR. HART: 18 Are you talking about materiality in QUESTION: 19 the sense of is this particular representation important 20 to a possible purchaser? 21 MR. HART: Yes, and our answer to that is no. Ι 22 am sorry, our answer to that is yes. 23 QUESTION: It would have to be. That surely the 24 representation of the odometer reading is important to a 25 potential purchaser, if that means anything in construing 17

1 the statute.

2 MR. HART: Yes, I certainly agree it's 3 important, and it may be very important. But the question 4 is is that -- is that document which contains the false 5 odometer reading an invalid document? And the answer to 6 that is no. 7 QUESTION: Well, the statute doesn't say invalid 8 document. 9 MR. HART: It does not. 10 QUESTION: Yeah, the question is is it falsely 11 made? 12 MR. HART: Yes, yes. 13 But is it your position that if in QUESTION: 14 Pennsylvania they altered the certificate to show a different year of car, different odometer reading, 15 16 different owner, and then it was washed in Virginia, that it is falsely made because there are some materials --17 18 misstatements? It seems to me you are switching your 19 argument, that all of a sudden you conceded that 20 materiality is the test. 21 MR. HART: No. We don't concede that 22 materiality is the test. 23 QUESTION: So that even if -- suppose there's no 24 car at all, and you have a Pennsylvania certificate that 25 is forged, falsely made to show that there was, and then 18

it is washed in Virginia. And the title comes back, or
 the certificate comes back purporting to be an authentic
 Virginia certificate. Falsely made?

4 MR. HART: No.
5 QUESTION: That has to be your position.
6 MR. HART: Yes.
7 QUESTION: So materiality has nothing to do with

8

it.

9 MR. HART: No, as our back-up position, if I may 10 point that out, a number of courts, lower courts have 11 considered the question of materiality, and they have concluded, quite frankly, that odometers are a material 12 13 part of the transaction. But they have done that in the context of stolen cars and frauds in which the identity of 14 the owner was concealed, in which vehicle identification 15 16 numbers were changed. A traditional fraud in which cars 17 are -- are stolen, in which cars are, the parts are 18 interchanged, in which new vehicles are made and titles 19 are created to reflect ownership of that vehicle, which is 20 a fraud in itself. So that is my problem with 21 wholeheartedly embracing that position, is that the lower 22 courts have always considered materiality as an important 23 part, as what they call material, only in the context of stolen cars. And that's not the case here. 24 25 The United States, as their final argument,

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believes that broad purpose of 2314 as an antifraud statute could only be upheld by a definition of the broad meaning of falsely made. We don't believe that's the case. We believe this Court has considered similar arguments, for instance when this Court considered the case of bootleg records, as whether they were counterfeit or whether they were stolen, under 2314 and rejected that.

8 Although this Court many years ago considered 9 the prospect of the inclusion of aircraft as vehicles 10 under the predecessor of the Motor Vehicle Theft Act, the 11 statute, the language of the statute at that time said any vehicle that -- any self-propelled vehicle that wasn't on 12 rails, if it were transported would be a violation of the 13 14 Motor Vehicle Theft Act. And the Government's position 15 was well, you now have airplanes, and if you steal one of 16 those it should be included in that because the meaning 17 was arcane and antiquated. This Court rejected that 18 argument.

19 We think similar reason should apply to this 20 case. There is no indication that Congress ever 21 considered this type, this specific type of fraud. That 22 is -- and I will admit that it's a fraud. But the 23 specific conduct of sending facially valid titles from one 24 State to another as within the gambit of 2314. And this Court has -- has long concluded that when Congress has the 25

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will it makes thing clear. When this Court has to make decisions for what Congress didn't talk about, because it's a criminal statute, the less broad meaning has preference, that the Government position in this case to broaden the statute is given a very careful and scrutinous eye by this Court.

But our position is that this Court does not 7 8 have to reach that -- that interpretation of what Congress 9 meant, because the plain meaning of the words falsely 10 made, even if this Court must assign an independent meaning to those words, can be defined as conduct which 11 12 does not cover Mr. Moskal's conduct. And of course then 13 we reach the problem of -- of notice. Because if the 14 Government has their way, they have a problem with the 15 notice requirements of criminal statutes, and exactly what Mr. Moskal did was that effective notice to all 16 17 individuals. We suggest that if the Government has its way in broadening the statute, they have that problem. 18 19 But we suggest that --

20 QUESTION: It was on notice that if he shipped 21 these Pennsylvania titles across the State line he was 22 subject to prosecution.

23 MR. HART: No question about it. And I can tell 24 the Court that in Pennsylvania for years dealers were 25 given what amounted to a ticket for that activity. In

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Pennsylvania it was against the law to tamper with the odometer and change the odometer documents, and I believe it was a \$100 fine for each document. So he knew that that was against the law. The question is when he got the facially valid Virginia titles back, did he know that was against the Federal law 2314? He did not. We believe he was correct in that.

Thank you.

8

9 QUESTION: Thank you, Mr. Hart.

10 Mr. Nightingale.

11 ORAL ARGUMENT OF STEPHEN L. NIGHTINGALE

12 ON BEHALF OF THE RESPONDENT 13 MR. NIGHTINGALE: Thank you, Mr. Chief Justice, 14 and may it please the Court:

15 This case presents the question whether washed automobile titles constitute falsely made securities 16 17 within the meaning of section 2314. Our position is that 18 they are, for essentially three reasons. First, the 19 ordinary meaning of the term falsely made securities fits those documents. Second, that interpretation accords with 20 21 the history and purpose of this statute. And third, there 22 are -- is no canon of construction that would justify 23 imputing an artificially narrow interpretation. 24 OUESTION: Who made that -- how were these

25 Virginia certificates falsely made?

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MR. NIGHTINGALE: Your Honor, the making of a 1 2 automobile title involves the incorporation of information 3 from the prior title, plus some additional information 4 supplied by the new purchaser to State authorities. They 5 then return a new title incorporating the information. A 6 washed automobile title is falsely made because that 7 process is corrupted through the addition of false 8 information, and the end product, the Virginia title 9 bearing false odometer figure, is indistinguishable in 10 substance from the classic forgery, a situation in which 11 you get a purportedly valid document that is capable of 12 being used to mislead used car purchasers.

13 QUESTION: And so the same rationale would apply 14 to the color of the car on the title?

15 MR. NIGHTINGALE: There may be a limit on the 16 statute for materiality. I mean, if you made a mark on an automobile title that had no effect on it, whatever, that 17 18 might not violate the statute. But the color of the car I 19 don't think would fall within the de minimis situation. 20 That would be a means by which, if for example it was a 21 stolen car, someone could mislead the purchaser as to the 22 true identity of the car. But I believe that a false 23 addition or an introduction of a falsity through this 24 process --

QUESTION: Would the name of the seller --

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1 MR. NIGHTINGALE: The name of the seller would 2 qualify, because it would prevent the purchaser from being 3 in touch with him to find out the history of the car. 4 QUESTION: Would you read the same sort of 5 materiality requirement into the terms forged, altered, or 6 counterfeited? 7 MR. NIGHTINGALE: Your Honor, I would in this 8 sense, that if you had a valid title and the only 9 alteration was the addition of a pencil mark on it, I 10 quess it would be altered in some sense. But it would be 11 completely immaterial. 12 QUESTION: Mr. Nightingale -- I'm sorry. 13 QUESTION: Mr. Nightingale, do we normally look 14 at the terms used in the statute in light of their common 15 law meaning? 16 MR. NIGHTINGALE: That is a general principle, 17 yes, Your Honor, but it's -- it's one that has some 18 important limitations as well. 19 Well, do you, before you get to the OUESTION: 20 limitations, do you concede that at common law the terms 21 falsely made would not include the Virginia title? 22 MR. NIGHTINGALE: The term falsely made at 23 common law drew a distinction between false in execution 24 and false in content. QUESTION: Right. 25 24

1 MR. NIGHTINGALE: Now, there were fictions 2 developed because that line was not entirely satisfactory. 3 I agree that none of the fictions present in 1934 would 4 have covered the Virginia title, but it's important to 5 recognize that they existed.

6 QUESTION: Your answer to the question is that 7 these Virginia titles would not have been falsely made at 8 common law?

9 MR. NIGHTINGALE: At common -- under the old 10 common law term.

11 QUESTION: And presumably the Government could 12 have charged Mr. Moskal with transporting altered 13 certificates, the Pennsylvania certificates?

14 MR. NIGHTINGALE: Your Honor, in this case the 15 option was available, because Mr. Moskal was both the 16 sender and the receiver. He was at both ends. But I want to add, in light of the Court's questions about the 17 18 significance of this case, that that is by no means a 19 certainty in these cases. There are many cases in which -20 - potential cases one can visualize in which a different 21 person sends the altered documents one way, then receives 22 them on the return trip. And there may also be problems -23

24 QUESTION: Are there other statutes, such as the 25 mail fraud statute and some of these others that might be

25

1 available?

2 MR. NIGHTINGALE: In some of them, right, but in 3 this case the evidence demonstrated that the documents 4 were sent by Federal Express, and in some cases hand 5 carried. And the prevailing rule in the courts of appeals 6 right now is that Federal Express does not qualify as a 7 use of the mails. So that was not an available option in 8 this case.

9 QUESTION: Mr. Nightingale, don't you think it's 10 at least a reasonable meaning of falsely made, when I say 11 a document is falsely made, that I would -- assuming it 12 means something beyond the common law meaning, don't you 13 think I would think that the person who made it must know 14 that it's false, as opposed to just having been given 15 incorrect information and then he writes it out, and you 16 say it is falsely made because he has written down false 17 information that somebody else has given him? That's a 18 very --

MR. NIGHTINGALE: Your Honor, there were --QUESTION: Isn't it at least reasonable to give it the other meaning? And if it's reasonable, why doesn't the rule of lenity suggest that that is the meaning we ought to give it?

24 MR. NIGHTINGALE: In the context that this
25 statute operates it is not a reasonable interpretation. I

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1 would

would -- I want to point out as well that --

2 QUESTION: I don't know what you mean by that, 3 in the context in which this statute operates. You mean -4 -

5 MR. NIGHTINGALE: Let me indicate -- let me 6 refer to a case decided 8 years ago by the Court, Bell v. 7 United States, in which the question was whether a statute that prohibits people from taking and carrying away money 8 9 from a bank was designed to extend beyond common law 10 larceny. Now, those words had a distinct common law ring 11 to them, and the question was did -- did Congress, when it 12 enacted a statute prohibiting taking and carrying away 13 money, mean to incorporate all of the common law limitations. 14

In general the common law required that the taking be from the possession of the owner rather than the acquisition of title. And the Court found that in the context of a statute that was designed to protect banks from losing money, the distinction between title and possession made no sense whatever. And essentially that is our position in this case.

In the context of securities there is no difference in substance between a document run off an illicit printing press with a false odometer reading and a document prepared by means of the scheme that Mr. Moskal

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and his confederates followed. The question is in the
 context that Congress acted, did the statute -- would the
 distinction drawn by the common law make sense.

QUESTION: Well, you could have said that about the common law, too. The very first statute wouldn't make -- I don't know why there is anything special about this statute.

MR. NIGHTINGALE: Your Honor, in fact in the 8 9 common law there was difficulty with your proposition. 10 There is a case cited in our brief, Count de Toulouse 11 Lautrec, in footnote 10 of our brief on page 17. The facts there were that a printing company printed 12 13 securities for a corporation, printed a few extra copies 14 for its own files by way of samples of its work. The 15 defendant obtained the samples and negotiated them as 16 valid bonds. And that defendant was convicted of forgery. 17 The Court found that where there was no authority to use 18 the documents in that fashion there was a forgery.

19 There was another case, one not cited in our 20 brief, Commonwealth v. Foster out of Massachusetts in 21 around the 1870's. In that case the defendant called in a 22 gentleman who had the same name as a rather well known 23 commercial firm, had him sign some notes in his Wilson & 24 Co., by Mr. Wilson, and then that person took the -- of 25 course Mr. Wilson was not a party to the fraud. The

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defendant took those notes out and represented them to be
 the notes of the large commercial outfit. And again there
 the Court held that that qualified as forgery.

This is illustrative, Your Honor, of the sorts of distinctions and difficulties that were present in the common law at the time Congress was called upon to legislate in the area of falsely made production of securities.

9 QUESTION: Well, if at the time the statute was 10 passed the committee report had said "and we expect these 11 terms to be given their normal common law meaning," would 12 you still be making the same argument? Same context.

MR. NIGHTINGALE: If there were an indication that that meaning could be attributed to Congress as a whole, yes, Your Honor. Those circumstances aren't present here. Let me review, if I could, the history of the statute.

18 QUESTION: Yes, you would -- you say you would 19 still be making the same argument?

20 MR. NIGHTINGALE: Let me -- I don't believe 21 there is an ambiguity in this statute, in its context, for 22 which legislative history would be helpful in clarifying, 23 no.

24QUESTION: When was this passed?25MR. NIGHTINGALE: It was passed in 1939, Your

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Honor. Essentially the history was as follows. In 1934
 the Attorney General sent a series of bills --

3 QUESTION: Has the department made any effort to 4 clarify it in Congress?

5 MR. NIGHTINGALE: Not that I am aware of. There 6 is one --

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QUESTION: You want us to clarify it.

8 MR. NIGHTINGALE: The Justice Department has not 9 made -- the Justice Department has not made an effort to 10 clarify it. Maybe I should back up and review the history 11 of this statute.

In 1934 Attorney General, the Attorney General 12 13 sent a set of bills to the Hill, all of which had as their common purpose the creation of Federal criminal penalties 14 15 for criminal activity that extended across State lines. 16 Congress enacted those bills, recognizing that interstate criminal activity is more difficult to detect, it is more 17 difficult to prosecute, threatens, in a large number of 18 19 cases, more serious harm to the individuals.

As originally enacted that bill, the National Stolen Property Act, prohibited the interstate transportation of stolen securities; 5 years later Congress extended the prohibition by adding a separate paragraph including falsely made securities. And it is fair to assume that Congress' intention in enacting the

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extension was its recognition that -- of the difficulty of detecting and apprehending offenders and prosecuting those sorts of offenses.

4 There is no distinction in terms of that 5 context, and I recall Bell again, where the purpose was to 6 protect the assets of banks.

7 QUESTION: In your view were these certificates
8 forged?

9 MR. NIGHTINGALE: The jury was not instructed on 10 a theory that would have --

11 QUESTION: But we're talking about questions of 12 law here, and so --

MR. NIGHTINGALE: Yes, it is our position that there could be jury instructions that would encompass the sort of activity I spoke of with Justice Scalia. The last footnote in our brief indicates that we believe that were the Court to reverse the conviction, the proper disposition would be a remand for a new trial in which forgery would be defined.

20 QUESTION: So, in your view this was both forged 21 and falsely made?

22 MR. NIGHTINGALE: That's true, Your Honor. 23 QUESTION: Can you give me an example of a case 24 where a document is falsely made but not forged? Because 25 if you can't, then your argument that we have to give

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independent meaning to the two terms, it seems to me,
 fails.

3 MR. NIGHTINGALE: Your Honor, the one that comes 4 to mind is as follows. A check signed by an agent, 5 purportedly for a principal, in which the agent has no 6 authority is at common law not a forgery. The reasoning 7 behind that is that that check is made by the person 8 purporting -- is endorsed by the person purporting to make 9 it. It contains, though, only a false representation, 10 which is that the agent had authority to act for the 11 principal. In my judgment that would quality as a falsely 12 made security within the meaning of the statute.

13 QUESTION: But if you run that analysis there, I 14 think your answer to whether -- whether this document was 15 forged would probably come out the other way.

But I had a similar question to Justice Kennedy's. Can you tell me -- give me an example of something that is forged but not counterfeited or counterfeited but not forged?

20 MR. NIGHTINGALE: Your Honor, no.
21 Counterfeiting is a subset of forged.

QUESTION: So -- so isn't that whole thing just, you know, just a vera test? You know, lawyers use the same words to mean the same things often, and you admit that two of those words mean exactly the same thing.

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Falsely made, forged, altered, or counterfeited. Altered perhaps is something different, although it's a sub -- a subcategory in common law, a type of forgery, a type of counterfeiting. You could either falsely make or alter.

5 But once you say that counterfeit and forge mean 6 one and the same thing I think your argument that we have 7 to depart from the common law meaning, because otherwise 8 falsely made would also mean the same thing, doesn't have 9 much force.

MR. NIGHTINGALE: I don't believe that we need view this statute as a series of independent boxes for the Government to prevail. I do believe that when you consider this statute in the context of its passing, you -- you are justified in recognizing the fuzziness at the edges of the definition of forgery.

QUESTION: I thought we'd give the fuzziness to the defendant. That -- that's what the rule of lenity means.

MR. NIGHTINGALE: Your Honor, again harkening back to the Bell case, the words take and carry away have both an ordinary meaning and, as my colleague indicates, they have a term-of-art meaning. The common ordinary meaning is when you go into a bank without money and you come out with money, that is taking it and carrying away. The common law term-of-art meaning was that when you go

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into a bank without money you have to get it by means of a
 scheme that involves depriving the victim of possession.

3 And I think that the same can be said of this situation. If we walked out through those doors and asked 4 100 people in the street whether there was a difference in 5 6 substance between the documents that Mr. Moskal sent to 7 Virginia and those that came back, 100 people would fail 8 to perceive that. They would all recognize that the 9 corruption of the process of making, through the 10 introduction of the falsity, made those documents falsely 11 made.

12 Now it is true that at common law those words 13 had a somewhat narrower meaning. They entailed a basic 14 distinction which, as I have indicated, was somewhat 15 riddled with fiction, that there was a distinction between 16 truth in the execution and truth in content. But I believe that there's a situation there where we have a 17 18 common ordinary meaning that can be given effect by the 19 Court in the context of this statute.

Again, without harping on it, it's fair to point out that Mr. Moskal's confederates were paying the people in Virginia \$100 to convert the altered documents into washed documents. They recognized that not only were they equally deceptive, but they were significantly more deceptive enough to justify the \$100 a shot. And in that

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situation, and given the common ordinary understanding of
 falsely made, there is no justification for reverting back
 to what we submit are arcane, obsolete distinctions
 without meaning in this context.

5 I do want to call attention to one subsequent 6 enactment that bears on the problem before the Court. In 1984 Congress amended the definition of security to which 7 8 this statute applies to include valid or blank automobile 9 titles. The legislative history is very sparse on this. 10 The one indicator of Congress' intention was a committee 11 report directed to the same bill in a prior Congress, but 12 the indication is that Congress believed that valid titles 13 were already covered by the statute. The amendment was needed to add blank titles to those sorts of securities 14 15 that could be transported.

16 It is clear though that in 1984 Congress 17 understood there to be such a thing as a falsely made, 18 forged, counterfeited, or altered valid automobile title. 19 And it is our position that one cannot conceive of a 20 forged, counterfeited, or altered valid automobile title. 21 There has to be something for the -- that operates on the 22 term valid, and we believe it is falsely made. This Court 23 has --

24 QUESTION: Did this -- assuming that the statute 25 before 1984 had meant something else, that is assuming

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1 that falsely made meant what your opponent says, or meant 2 what the common law says, this incident in the 1984 3 legislation, or rather the legislative history of 4 legislation that preceded the 1984 legislation but didn't 5 get passed, has the effect of altering the meaning that 6 the statute originally had? 7 MR. NIGHTINGALE: Not at all, Your Honor. This Court --8 9 MR. NIGHTINGALE: Then what does it, then what 10 is the purpose of that? Just to show that Congress 11 misunderstood it or understood it correctly, one or the 12 other. 13 MR. NIGHTINGALE: There was no alteration in 1984. In 1984 Congress by action (inaudible) its 14 15 position. 16 QUESTION: Well, but the position of the 1984 17 Congress which did not enact this statute is totally 18 irrelevant, isn't it? 19 MR. NIGHTINGALE: Your Honor --20 QUESTION: This statute was enacted in 1937 you 21 told us -- '37? 22 MR. NIGHTINGALE: '39, Your Honor. 23 QUESTION: '39. Of what possible relevance 24 could be the 1984's Congress' misunderstanding of the law, 25 or correct understanding, whichever one it was? Of what

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possible relevance is it, unless it is amending the law? 2 MR. NIGHTINGALE: Your Honor, the Court has 3 often indicated that subsequent interpretations of a 4 statute by Congress, though not dispositive, are entitled 5 to significant weight.

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6 QUESTION: And you think this is an 7 interpretation of a statute by Congress, this snippet of 8 legislative history in '83 pertaining to an '84 statute?

9 MR. NIGHTINGALE: Your Honor, it's not just the 10 legislative history. It is the action. This is not a 11 situation where congressmen got up in committee hearings 12 and said we believe that this statute we passed 3 years 13 ago meant X. In this case the Congress as a whole passed 14 a statute that makes sense only if there is such a thing 15 as a valid automobile title that can violate section 2314.

16 And I think the closest parallel that I was able 17 to find is the Red Lion case. That was a case in which 18 the FCC had promulgated a rule adopting the Fairness 19 Doctrine. There was question about whether the Commission 20 had authority to do that, and a subsequent piece of 21 legislation, Congress amended the FCC act and noted --22 provided however that this amendment is not intended to 23 alter the obligation that in effect broadcasters have 24 under the fairness doctrine. The Court relied very 25 heavily on that as an indication that Congress believed

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1 the FCC had the authority before to issue the doctrine. 2 QUESTION: Suppose -- suppose you have an 3 automobile title that is counterfeited only with the --4 the odometer, that that is the only thing altered. 5 MR. NIGHTINGALE: Yes. 6 QUESTION: It is issued correctly by the State, 7 and somebody alters the odometer reading, or the color of 8 the car. Is that a valid automobile title? 9 MR. NIGHTINGALE: Your Honor, I believe that the 10 State that issued it would not believe it was a valid 11 automobile title, but --12 QUESTION: Because the color of the car has been 13 altered? 14 MR. NIGHTINGALE: It's not the same title that 15 was issued by the State. It doesn't validly --16 QUESTION: Would you acknowledge that as a highly debatable proposition at least? 17 18 MR. NIGHTINGALE: Your Honor, the reason it's a 19 difficult question to answer, I don't believe that that is 20 what -- that the situation that you have in mind is what 21 Congress had in mind. The difficulty in answering --22 QUESTION: Well, I don't know, but if it is you 23 could fully explain the language Congress enacted in the 24 1984 statute as covering a situation where you have a 25 title in which something quite irrelevant has been --38

irrelevant to the title at least, has been altered.

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2 MR. NIGHTINGALE: Your Honor, let's focus a 3 little bit on what automobile titles do, and then I think 4 it will become clear why I am having difficulty with the 5 question. States have attached different significance to 6 automobile titles. In some States a title is the 7 exclusive means by which you can pass title to a car. If 8 you buy my car but I don't give you the title, I sell it 9 to someone else, he gets it. In other States titles are 10 prima facie evidence of ownership, but the -- the 11 transaction involves the sale of the car, and the evidence is altered to reflect the real transaction. 12

In that context, Your Honor, I believe that we are cut loose in many States from the concept that the title is needed to pass title as such. The validity of the title, it seems to me, refers to the title being in its, in the condition that it had when it is issued by State authorities.

QUESTION: But you just said in many States.
 MR. NIGHTINGALE: Yes, Your Honor.

QUESTION: But in order for you to run the argument you are with respect to the 1984 statute, you would have to be able to say in all States, and therefore the 1984 statute can have no meaning unless it refers to what you claim it refers to.

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1 MR. NIGHTINGALE: Your Honor, I think that the 2 way that would be handled in the rules of evidence would 3 be to say that it would go to the weight assigned to the 4 argument, but not to the correctness of the argument. I 5 don't believe that it's necessary to exclude all 6 possibilities.

QUESTION: No, your argument is that this '84 statute is utterly meaningless. And what I am suggesting is even if there are only a few States where the title would be valid even though there has been an alterization -- alteration, the statute would not be utterly meaningless. It doesn't go to weight. It goes to whether your argument is valid or not.

MR. NIGHTINGALE: Your Honor, I believe that the 14 -- again, looking at it in the context -- let me say that 15 16 the 1984 legislation that added this provision was 17 designed to deal with the problem of washing and changing titles to deal with stolen cars primarily, although there 18 19 was indication of odometer fraud as well. The committees that were dealing with the problem were told that a good 20 21 way to title a stolen car would be to get a hold of an 22 automobile title, alter the identification number to match 23 the one of the car that had been stolen, wash that title, 24 and then end up with an apparently valid -- validly titled 25 document.

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1 And I believe that when Congress enacted the legislation making it a -- making a valid title one that 2 3 could be the subject of 2314, it was intending to deal with the same aspects of that kind of fraud and scheme 4 5 that we have before us today. And that they had evidence before them of -- Congress had evidence before it of this 6 7 type of operation, altered only in the fact that the 8 identification number was altered rather than the odometer reading. So I believe it is a fair inference. 9

10 QUESTION: Mr. Nightingale, at the beginning of 11 your argument you said your third point was going to be 12 that no canon of construction interferes with your 13 position. Would you want to discuss the rule of lenity at 14 all?

15 MR. NIGHTINGALE: Your Honor, I would like to do that. I believe the classic statement of the rule of 16 lenity is Justice Blackmun's in the Huddleston case in 415 17 18 U.S. There are two reasons for the rule of lenity in 19 effect. One reason is to give fair notice to individuals. 20 The second is to be sure that legislatures define crimes 21 and not courts. And the rule is subject to the important 22 qualification that although penal laws are to be strictly 23 construed, they ought not to be construed so strictly as 24 to defeat the obvious intention of the legislature. 25 I submit that this is a case in which neither of

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the underpinnings of the rule of lenity are applicable.
Mr. Moskal was not endowed as to the illegality of his
conduct, and if he had given any attention to section
2314, I submit that looking at the common ordinary meaning
of falsely made, he would not have believed that he would
have been free -- not free to send the documents down, but
free to receive them back.

8 In the context that this statute operates, I 9 think that it's clear that Congress was acting against an 10 evil, the interstate transportation of falsely made 11 securities, which fully covers this situation. It would 12 be highly inconsistent with Congress' intention to exclude 13 from this statute a scheme, the essence of which was the 14 use of interstate transportation --

QUESTION: Suppose the Virginia issuer knew that this odometer reading was false. That would be -- this document then would be within the common law definition, wouldn't it?

MR. NIGHTINGALE: I'm sorry, Your Honor, I
 didn't understand.

QUESTION: Suppose the issuer, the Virginia issuer knew that there was a false -- false information in that document that he was issuing. Wouldn't that document then satisfy the common law meaning of falsely made? MR. NIGHTINGALE: There was dispute on that

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question, Your Honor. The Goucher and Corfield cases in footnote 9 of our brief, even a corrupt official could not forge an official document. Under the Hibbs and Wilson cases --

5 QUESTION: Could he falsely make it? 6 MR. NIGHTINGALE: The -- those cases did not 7 distinguish between falsely made and forgery. Under the 8 Hibbs and Wilson cases though, that was a forgery. It's 9 -- it's our belief that Congress meant not to, meant to go 10 beyond that dispute.

QUESTION: But assume it was a forgery and was falsely made because the fellow knew it. Will the person who sent in the false information, who sent in the false titles, if he could be prosecuted it would only be because the Virginia fellow knew it. So I don't see what difference it makes whether the Virginia fellow knew it or not as far as his liability under the statute's concerned.

18 MR. NIGHTINGALE: That is our position, Your 19 Honor. The end product is a document which is falsely 20 made because false information has been introduced into it 21 in the process of its making.

22 QUESTION: And this defendant was responsible 23 for the false information.

24 MR. NIGHTINGALE: Right. The defendant in this
25 case had intent to defraud, and made the interstate

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transportation knowing of the falsely made document.
 Those are the two mental elements of this statute, and
 they are fully satisfied.

4 QUESTION: Mr. Nightingale, in determining whether the rule of lenity should be applied, it doesn't 5 6 seem to me it is fair to take this particular defendant as 7 the sole example. Suppose somebody who intends to get his 8 car painted, but it isn't painted yet, and he tells the 9 person when he is making over the title put down red. It 10 isn't red yet; it is actually green. And then he 11 transports it in -- in interstate commerce. He would be 12 in violation of this law, although, you know, if I were he 13 reading the law I certainly wouldn't think that it would 14 cover anything like that.

MR. NIGHTINGALE: Your Honor, I don't think a jury could find that that gentleman had the intent to defraud that is required for this statute. The statute prohibits -- covers whoever with unlawful or fraudulent intent transports in interstate commerce, and so on and so forth.

21I see my time is up. Thank you.22QUESTION: Thank you, Mr. Nightingale.23Mr. Hart, do you have rebuttal?24REBUTTAL ARGUMENT OF DENNIS M. HART25ON BEHALF OF THE PETITIONER

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1 MR. HART: Yes, Your Honor. If I may, I would 2 like to make four observations. The first is the 3 Government places great reliance on congressional action 4 and section 2311, the amendment that they spoke about, 5 about the valid or blank titles.

6 I had to wade through all that congressional 7 testimony, and I didn't see one mention of odometer fraud, 8 of title washing for roll-backed odometers. What Congress 9 was concerned with in 1984 was interstate car thefts and 10 what they called chop shops, the assembly of vehicles from 11 odd parts. They were concerned with vehicle identification numbers, and there was no concern at all 12 13 for odometer roll backs of title washing. The Government is in error if it tries to convince this Court that that 14 15 was the purpose of the 1984 amendments. It does not in 16 any way affect section 2314.

17 The second observation I would like to make is
18 the Court asked the United States --

19 QUESTION: I don't understand that last point.
20 Why wouldn't it affect 2314 if it affected chop shops and
21 all that that put together different pieces --

22 MR. HART: I am sorry, the Court is correct. It 23 does affect it in that sense.

24 QUESTION: It just doesn't affect odometer roll 25 backs.

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MR. HART: Yes.

2 QUESTION: And this is just another species of 3 phony documents for getting to the same purpose, though, 4 really.

5 MR. HART: No, it's not for the same purpose. 6 It is -- if the general purpose is defraud, yes, it is the 7 same purpose. But --

8 QUESTION: Well, fraud and selling automobiles 9 that are represented as having a certain history when they 10 have quite a different history.

11 MR. HART: Yes, yes. But we submit there is a 12 significant difference between an old car sold as a new 13 car, and a car sold that was assembled from 23 other 14 different cars or was stolen across State lines --

15 QUESTION: The latter one might be a better car.
16 (Laughter.)

MR. HART: The -- secondarily we would like to 17 make the observation that in 1979 a district court in Iowa 18 19 decided the Rudge case, which decided that what Mr. Moskal 20 did in this case wasn't a violation of 2314. In 1980 I 21 believe it was the Tenth Circuit in Sparrow made basically 22 the same decision, that if it was a valid automobile title 23 that passed title, even though it had alterations, it was 24 not subject to 2314 prosecution.

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Now subsequent to that other courts have

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disagreed. But since 1980 Congress has had the 1 2 opportunity to clear that up, and has not. And the reason 3 I mention that is because in examining the history of 2314 4 circuit courts have concluded that 2314 did not cover certain things. And what comes to mind specifically is 5 6 travelers' checks. There was a circuit court decision in 7 the 1960's, I believe, that said this statute doesn't 8 cover interstate transportation of travelers' checks. 9 When that opinion was issued Congress came back and 10 changed the law and said put travelers' checks into the They realized they could change it, they 11 section. 12 realized it wasn't there, and they made the effort to change it. And they have never done anything since 13 14 Sparrow and Rudge in 1980.

15 QUESTION: But we have a different history here.
16 Most of the lower courts have agreed with the Government,
17 haven't they?

18 MR. HART: I disagree with that entirely, Your 19 Honor. I believe two of the circuit courts have agreed 20 with the Government, the Tenth Circuit has agreed with the 21 petitioner, and what we consider a similar case, the 22 district court in Rudge have agreed with the petitioner. 23 And so I would call it at best an even split, and at 24 worst, for the Government, it's consideration of different 25 factors, because no one has ever considered exactly what

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1 the petitioner did in this case.

2	And finally we'd observe that the Government is
3	going to get into problems if it talks about materiality,
4	because what the Government didn't mention is that one of
5	the titles in this case was altered by a pencil mark, just
6	a small pencil mark in the number. And that's all that
7	was done in Pennsylvania. Now, if the Government is going
8	to draw a bright line between vehicle model and vehicle
9	make, and odometer, and put on the other side of the line
10	a pencil mark, they are going to run into problems with
11	this case. We suggest no such bright line can exist.
12	Thank you.
13	CHIEF JUSTICE REHNQUIST: Thank you, Mr. Hart.
14	The case is submitted.
15	(Whereupon, at 12:04 p.m., the case in the
16	above-entitled matter was submitted.)
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Raymond J. Moska, Sr., Petitioner -v- United States

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