OFFICIAL TRANSCRIPT PROCEEDINGS BEFORE THE SUPREME COURT

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OF THE

UNITED STATES

CAPTION: RONALD ALLEN HARMELIN., Petitioner

v. MICHIGAN

CASE NO: 89-7272

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- PLACE: Washington, D.C.
- DATE: November 5, 1990
- PAGES: 1 thru 46

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1 IN THE SUPREME COURT OF THE UNITED STATES 2 - - - X 3 RONALD ALLEN HARMELIN, : 4 Petitioner . 5 : No. 89-7272 v. 6 MICHIGAN : 7 - X 8 Washington, D.C. 9 Monday, November 5, 1990 10 The above-entitled matter came on for oral argument before the Supreme Court of the United States at 11 12 12:59 p.m. 13 **APPEARANCES:** 14 CARLA J. JOHNSON, ESQ., Detroit, Michigan; on behalf of the Petitioner, appointed by this Court. 15 16 RICHARD THOMPSON, ESQ., Prosecuting Attorney, County of 17 Oakland, Pontiac, Michigan; on behalf of the 18 Respondent. 19 20 21 22 23 24 25

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1	<u>PROCEEDINGS</u>	
2	(12:59 p.m.)	
3	CHIEF JUSTICE REHNQUIST: We'll hear argument	
4	now in No. 89-7272, Ronald Allen Harmelin v. Michigan.	
5	Ms. Johnson.	
6	ORAL ARGUMENT OF CARLA J. JOHNSON	
7	ON BEHALF OF THE PETITIONER	
8	MS. JOHNSON: Mr. Chief Justice, and may it	
9	please the Court:	
10	This case is about the most severe penalty,	
11	short of death, coupled with a total lack of discretion at	
12	any critical stage in the sentencing process. The	
13	petitioner, Ronald Harmelin, was convicted of possession	
.14	of over 650 grams of cocaine in Michigan. He was	
15	entenced to mandatory life in prison with no chance of	
16	parole ever. The question is whether this is cruel and	
17	unusual under the Eighth Amendment.	
18	Before we go any further let me make one thing	
19	perfectly clear. Mr. Harmelin is not eligible for parole	
20	ever. Under this statute he will not see the parole	
21	board. The notion that a well-behaved lifer, who is	
22	punished by life in prison, will not actually serve life	
23	is wrong. He will serve life in prison with no chance of	
24	parole.	
25	QUESTION: Ms. Johnson, does the State allow	
	3	

1 commutation of sentences by the Governor or something of 2 that sort? Pardon or a commutation? 3 MS. JOHNSON: Every State in the Nation has 4 commutation by the Governor for any crime, whether it be a 5 mass murderer or a serial rapist. But --6 OUESTION: Is that ever -- is that a provision 7 that is used on occasion in Michigan? 8 MS. JOHNSON: It is -- it is -- it has never 9 been used in a drug offender scenario by our Governor. 10 OUESTION: Is it used in some circumstances in 11 Michigan? 12 MS. JOHNSON: It has been used very infrequently 13 in Michigan. However, this Court in Solem v. Helm has said that the mere ad hoc chance of executive clemency is 14 15 not enough to preclude Eighth Amendment review, because if 16 it was the Eighth Amendment review would be meaningless. 17 Our Governor does not have a history of pardoning people, 18 however. 19 Seven years ago, this Court in Solem v. Helm 20 fashioned a proportionality test to determine whether a 21 sentence is proportional to the crime. 22 QUESTION: Well, Ms. Johnson, Solem against Helm 23 was a 5 to 4 decision, and it cut back on Rummel against 24 Estelle, which was also a 5 to 4 decision. Do you think

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the Court has reached equilibrium, or do you think that

1 more changes might take place?

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(Laughter.)

MS. JOHNSON: I don't think that this Court
should treat stare decisis too cavalierly.

5 QUESTION: Well, do you think they did treat it 6 -- how do you think they treated stare decisis in Solem 7 against Helm?

8 MS. JOHNSON: I don't think that Solem v. Helm 9 reversed or even narrowed Rummel. I think the facts in 10 Rummel, who was eligible for parole and was going to be 11 paroled within 10 or 12 years, was the whole difference. 12 We're talking about a case where a person is in mandatory 13 -- with mandatory life with no parole ever. That is a whole different thing than somebody that serves a life 14 15 sentence and is eligible after 10 years. I think --

QUESTION: You see no conflict in the reasoning of the cases? I must submit I think the cases are difficult to square, so far as their approach and their reasoning are concerned.

MS. JOHNSON: Well, the majority in Solem v. Helm said that there was no conflict. They said that the difference was that in Solem v. Helm the person was -- Mr. Helm was sentenced to mandatory life with no parole, which is different in kind than a sentence of life where you can be paroled. And in Rummel v. Estelle this Court, even the

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minority in Rummel v. Helm -- or, no, the -- in Rummel v.
Helm the majority of this Court said that a ticket, a
parking ticket -- if someone was sentenced to life in
prison for a parking ticket, that would be
disproportionate. So I don't think that -- if you were to
reverse Solem v. Helm, I don't think you would necessarily
have to throw out the whole proportionality test.

8 But going back to the test, the three factors 9 that were used are the harshness of the penalty, the 10 gravity of the offense, what other States do with your 11 crime and what your State does with other crimes. Taking 12 those in reverse order, Michigan is way out of line with every other State in the union. It is way out of line 13 with what the Federal statutes are. As far as the other 14 15 States, the majority of the States have sentences for 16 possession of 650 grams somewhere between 0 and 10 years, 17 and all of the States have discretion somewhere to factor in the mitigating factors, whether the person is a first 18 time offender, whether he is a minor participant, whether 19 20 there is some sort of violence or not, whether the person 21 is a drug addict.

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QUESTION: Maybe --

MS. JOHNSON: There is some sort of discretion.
QUESTION: Maybe Michigan has a bigger problem
with drugs than Oregon and most of the other States do.

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Isn't, isn't a State entitled to feel more deeply about
 some crimes than other States do?

MS. JOHNSON: Yes. I think States certainly can create laws trying to solve problems, and Michigan does have a big drug problem, as do California and D.C., some other States who -- that don't have those --

7 OUESTION: And it's a problem that causes the 8 loss of human life. Not just the people that use the 9 drugs, but the people who buy and sell it kill one another 10 and innocent by-standers. Why can't Michigan feel very 11 strongly about that and say -- and say by George, we're 12 going to put a stop to it? We don't care whether other 13 States want to ride along with it. We're going to impose 14 a severe penalty so that no one will use drugs. We can't 15 impose capital punishment, but we'll put them to prison 16 for life. Why is that wrong?

MS. JOHNSON: There are a couple answers to 17 18 that. One is that a State can propose legislation, but it still has to pass constitutional muster. In this war on 19 20 drugs we have to fight it with constitutional weapons. 21 And if a State is going to legislate against drugs, they 22 should -- they should keep it within some sort of rational 23 basis. This legislation has the ability to sentence to 24 life people who are major traffickers, people who are 25 mules, aiders, and abetters, minor participants, or there

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is always the possibility of somebody who would merely 1 2 possess the 650. That is not out of the question. 3 Oakland County is the richest county. So what my --4 QUESTION: Most unlikely. You're not willing to concede that having that much is very good indication that 5 it's not being held for personal consumption but for 6 7 distribution? 8 MS. JOHNSON: The State didn't prove anything, 9 so my position is that my client has been convicted of 10 mere possession. QUESTION: Of an awfully large quantity of --11 12 MS. JOHNSON: I don't know if it's an awfully 13 large quantity. In the Federal system in order to be a 14 kingpin under the criminal -- Continuing Criminal Enterprise statute a person has to have five people 15 16 working under him, he has to distribute 150 kilos of cocaine in a year, or make \$10 million, and have a 17 18 continuing criminal enterprise going. So --19 OUESTION: Ms. Johnson --20 MS. JOHNSON: -- that would be -- in the scheme 21 of things, I am not sure -- I am sorry. 22 QUESTION: At page 6 of the joint appendix the presentence report is present. And the presentence report 23 24 that the judge had before him, as I gather it, said that 25 police investigators described the defendant as a large-8

scale drug trafficker, delivering down to mid-level
 dealers. Now the judge, even in a different jurisdiction,
 would have taken, been able to take that fact into
 consideration, wouldn't he?

5 MS. JOHNSON: That is correct. The presentence 6 report did say that, and the reason it said it is because 7 Michigan defines a large-scale drug trafficker as someone 8 who possesses over 650. So who is the Oakpark police or 9 the Michigan State police to argue with that? This 10 presentence --

QUESTION: It just -- this doesn't seem to me to rely on the statutory definition. It says police investigators described the defendant as a large-scale drug trafficker, delivering down to mid-level dealer. If the statute says that, you don't need this.

MS. JOHNSON: I would -- if -- if there were a sentencing hearing on this I would object to that language. Since there was --

QUESTION: We're not talking about a Sixth Amendment case here. You're challenging this on the basis of the Eighth Amendment. It's a cruel and unusual punishment. And I think we have to take as a fact what the judge had before him in the presentence report. Certainly he would have used that in sentencing had he had discretion, wouldn't he?

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1 MS. JOHNSON: I think you have to take as a fact 2 that that was in the presentence report, but I think you 3 have to take it -- you have to realize also that because 4 Michigan doesn't make any -- any difference between a 5 major or a minor trafficker -- anybody with 650 gets life 6 in prison -- it discourages advocacy at the sentencing 7 proceeding. So something that would have been objected to by counsel was not. So --8

9 QUESTION: How do we know that?

10 MS. JOHNSON: I guess we don't know that, and 11 that's the whole point. You can -- you can infer that 12 some things would not be objected to if it didn't make any 13 reason to object to them. I don't think you can -- you 14 don't have any facts in front of you on this case -- the 15 facts are pretty bare. But the fact that Michigan defines 16 a person who is possessing 650 as a major trafficker, then 17 no one argues with that. There is no reason. It 18 discourages advocacy at the sentencing level.

19 QUESTION: I'm a little puzzled. This is a 20 mandatory sentence, isn't it?

21 MS. JOHNSON: That is correct.

22 QUESTION: I mean, why would you argue about it 23 before the judge, then?

24 MS. JOHNSON: That's my point exactly. Since it
25 is a mandatory sentence, nobody objected to the

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presentence report. Nobody said whether he was a major trafficker or not, because it didn't matter. Whether he was a major trafficker, or whether he had it for his own possession, or whether he was a minor participant carrying the package across the street for somebody who owned the package, you still get the same sentence.

7 QUESTION: But you said a moment ago, Ms. 8 Johnson, that you are taking the position your client had 9 only be convicted of possession and that therefore it was 10 at the very bottom end of the scale. I think the 11 presentence report tends to cut against that.

MS. JOHNSON: And my position is that the presentence report is inaccurate. But, whether it is accurate or not, my position is that the very statute on its face, because it is so broad, because it is possible to sentence people who are traffickers, people who are mules, people who are minor participants, or possessors --

18 QUESTION: Well, wouldn't you, wouldn't you 19 think that if there was clear proof that here was a real 20 drug kingpin, that this mandatory sentence might be 21 constitutional as applied to him, and yet be quite 22 unconstitutional as applied to somebody else, some minor, 23 some person walking across the street as the delivery boy? 24 This isn't a First Amendment case that has over-breadth or 25 anything.

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1 MS. JOHNSON: Well, there are some, there are 2 some problems with the over-breadth of the statute and 3 some presumptions in this statute as well. But this --4 this definitely would be cruel --5 QUESTION: Well, would you say, would you say that the statute is necessarily, would necessarily be 6 7 unconstitutional on its face if this was really a drug 8 kingpin and everybody admitted it? 9 MS. JOHNSON: That would be a closer question. 10 However, I don't believe that mandatory life --11 QUESTION: Well, how would you answer the close 12 question? 13 MS. JOHNSON: I don't believe that in nondeath 14 cases mandatory life in prison is a constitutional sentence. I think that --15 16 QUESTION: For anything? MS. JOHNSON: For anything. I think that --17 18 QUESTION: You can imagine no crime -- how about 19 first degree murder? MS. JOHNSON: Well, that's a non -- that's a 20 21 death case. 22 QUESTION: No, no. Suppose you have a, suppose 23 you have a State which doesn't have a death penalty? MS. JOHNSON: Well, I am sorry. My definition 24 25 of a death -- of a nondeath case, I am talking about -- in 12

Michigan we have a first degree murder statute where we do
 get mandatory life in prison, and there is no groundswell
 of judges who are having a problem with that.

4 QUESTION: Well, do you have a problem with it? 5 MS. JOHNSON: No, I do not have a problem --6 QUESTION: So that there are some statutes --7 some crimes that in your view can constitutionally be 8 punished with a mandatory life sentence?

9 MS. JOHNSON: Yes. The intentional taking of a
10 human life.

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QUESTION: All right, so -- That's all?

12 MS. JOHNSON: In my view. In Michigan's view as 13 well, other than this 650 statute, first degree murder and 14 felony murder are punished with mandatory life in prison 15 with no parole. But those statutes by their very nature, 16 the very elements of the crime narrow the class of people 17 who can be punished by the elements of the crime. You have to have premeditation, deliberation, you have to 18 19 actually take a life and -- or in felony murder you have 20 to have, you have to take a life or you have to intend to 21 kill, intend to do great bodily harm, or act with reckless 22 disregard. So you have that mental culpability in those 23 areas, proof of intent, proof of moral depravity that man 24 -- or that would, that would make the sentence of 25 mandatory life with no parole more proportional.

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QUESTION: It's only about a decade or so ago that we found in the Constitution a prohibition on imposing capital punishment for anything except the killing of a human being, and now you say that we also can't impose life -- it is also unconstitutional to impose life imprisonment for anything except the taking of a human life. I sense a certain ratchet effect here.

8 MS. JOHNSON: Well, you're -- this Court has
9 said that the --

10 QUESTION: What, what about 30 years to a 50 11 year old, or to a 60 year old? Does that amount to life 12 imprisonment?

MS. JOHNSON: I think the Court needs to have some sort of discretion to decide whether the person under this statute, whether they are a major or a minor participant, whether they are a first time offender or just a mule of transport. But my main problem is with the nonparolability.

QUESTION: Well, what do you, what do you do about someone who is not likely to live 35 years, and he gets a mandatory 35 years under a statute? He's a -- he is 60 years old when he is convicted. Is -- does that come within your prohibition? You can only give that sentence to someone who has taken a human life? MS. JOHNSON: That would be a close question,

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1 but outside the realm of these facts.

2 QUESTION: Well, I am just, you know, testing 3 what you're -- you're asking us to create a new 4 constitutional rule that I have not heard of before. What 5 is -- what's the criterion for it?

6 MS. JOHNSON: I think there needs to be some 7 sort of discretion to decide -- this statute where there 8 is no discretion to decide the culpability of the person, 9 coupled with the mandatory life with no chance of parole 10 ever, is cruel and unusual. As to numbers of sentences 11 where the person probably won't live, I am not sure. But 12 the fact -- they would still serve --

QUESTION: Well, I thought this Court had made reasonably clear that outside the capital murder context that mandatory sentencing was all right. You seem to be arguing that no mandatory sentencing scheme can remain in effect.

18 MS. JOHNSON: Well, --

19 QUESTION: That the Constitution requires
20 judicial discretion. And yet I had thought in Sumner and
21 Woodson, and perhaps Rummel, that the Court had made clear
22 that's not the position this Court has taken.

MS. JOHNSON: This Court has said that the
sentence of death is different in kind, qualitatively
different than any other sentence with a length of years.

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1 But my position is that mandatory life in prison with no 2 chance of parole ever is death in prison. There is no way 3 out. He will die in prison. So for that reason it is 4 qualitatively different. And I feel that a statute that has no discretion to decide who is going to be punished by 5 6 that statute, and coupled with the fact that he will die in prison, makes it more like a death penalty case than 7 8 any other number of years. And this Court has developed a 9 doctrine of constitutionality in the death penalty cases 10 for individualized sentencing.

As far as mandatory minimum sentencings, if they are small, like 5 or 10 years, I don't have a position on that because I haven't really studied that issue.

QUESTION: Well, and yet you, I thought you said a while ago that, but there are some crimes that, for which a mandatory life sentence without parole is okay?

MS. JOHNSON: Yes. I think the intentional
taking of a human life is a crime that is universally held
to be that -- to show that sort of depravity.

20 QUESTION: Well, what about some very aggravated 21 recidivist situation, someone who four successive times 22 has committed aggravated rape, or has committed mayhem? 23 Do you think it would be a violation of the Eighth 24 Amendment to sentence them on the conviction for the 25 fourth time to life imprisonment without possibility of

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1 parole?

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2 MS. JOHNSON: I don't know if that would be a 3 violation. A State has a different interest in trying to 4 stop recidivist behavior. And a person who has shown by their behavior that they can't conform their behavior to 5 societal norms, there's a whole different interest there 6 7 than in this drug scenario where we have a first time 8. offender, where we have possibly just a minor participant, 9 and where we have no indication that if he were paroled 10 that he would be any danger of recidivism. So there is a 11 different interest there.

12 QUESTION: I am not sure that I understand the 13 principle on which you are distinguishing mandatory life 14 in a homicide case from mandatory life in a nonhomicide 15 case. What is the principle?

16 MS. JOHNSON: The principle -- I believe that 17 society agrees that the intentional taking of human life 18 is the worst possible crime there is. This Court said in 19 Coker v. Georgia that it was all right to -- it was not all right to give the death penalty to a person who raped 20 21 an adult woman. This Court drew quite a line there at the 22 intentional taking of human life, and I think that that 23 line still holds.

24QUESTION: Yes, but we are dealing here with25mandatory life imprisonment. Why -- why do you draw the

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1 line where you do on this penalty? 2 MS. JOHNSON: Because mandatory life in prison 3 is death in prison. The person has no hope to get out 4 ever. 5 QUESTION: What about --QUESTION: So in effect you are saying we must 6 7 regard it as the equivalent of a death sentence? Is that 8 what your argument hinges on? 9 MS. JOHNSON: Well, that is one of the things my 10 argument hinges on. 11 OUESTION: Well, what if -- what if we don't 12 accept that? What do you have left? 13 MS. JOHNSON: A couple of things. You have the 14 Solem v. Helm test, where you have to measure the gravity 15 of the offense with the severity of the crime -- I mean 16 the gravity of the punishment with the gravity of the 17 crime. You have to look at what is done with other 18 This Court in Stanford v. Kentucky developed an States. 19 evolving standard of decency test, where you looked at 20 what the other 50 States did. And as far as this crime, 21 Michigan has the only statute where there is no discretion 22 and there is no parole. Michigan has perhaps a big drug 23 problem, but so do other States. And our drug problem 24 doesn't seem to be getting any better with -- because of 25 this law.

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1 The other States have some kind of discretion so 2 that you can decide whether a person is a minor or a major 3 participant. There has to be some discretion somewhere.

QUESTION: Ms. Johnson, let me just see if I don't understand what you are trying to say but you haven't quite said it. Has -- the Court has drawn a line between some crimes for which death is a constitutionally permissible punishment and some for which it is not. And you are saying this is on the side of the line that would not permit death to be imposed.

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MS. JOHNSON: Yes.

QUESTION: And therefore it -- but the punishment nevertheless is different from all -- therefore there may well be a different rule for this category of punishment than there would be for crimes for which death would be a permissible punishment. And that line has already been drawn by the Court.

18 MS. JOHNSON: Yes. And that would fall in with 19 the Solem v. Helm analysis as well. In Helm, the seven-20 time recidivist, this Court found that his sentence was 21 cruel and unusual as to him because the sentence of 22 mandatory life in prison with no chance of parole was so 23 harsh compared to even his seven-time recidivist behavior. 24 QUESTION: But we could say in the death penalty 25 cases, as we have many times, that death is different.

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You really can't say that life imprisonment is different.
 Life imprisonment for a 20 year old is no different from a
 20 year sentence for a 70 year old.

MS. JOHNSON: Life imprisonment --

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5 QUESTION: How can we say that -- I mean, if the 6 criterion is whether you will die in prison, a mandatory 7 life sentence is no different from a mandatory term of 8 years, depending upon the age of the person convicted.

9 MS. JOHNSON: Well, under a mandatory term of 10 years there is parolability. There is good time, special 11 good time, all kinds of --

12 QUESTION: No, I'm positing a mandatory term of 13 years without any good time, without anything else. Just 14 20 years. You do 20.

15 MS. JOHNSON: Michigan has recently --

16 QUESTION: That's -- is that different too? 17 Does that come within your prescription, depending upon 18 how old the person condemned is?

MS. JOHNSON: Michigan has recently struck down cases with what they call basketball scores, where people were given 100 to 200 years. And they did it with actuarial tables where the sentences had to come into what the life realm, the life span of the defendant would be. So in Michigan, no matter what kind of years you are given, you still have some hope that some day you will be

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1 able to get out. Whereas in this mandatory life --2 QUESTION: Well, that may be the case in 3 Michigan. It's not the case in my hypothetical. And how 4 do you answer my hypothetical? Why is -- you know, we say 5 death is different, and you tell us that life imprisonment is different. But life imprisonment isn't different from 6 7 a flat term of years for an elderly person, is it? QUESTION: It's not different from a very rare 8 9 occasional hypothetical, no. 10 (Laughter.) 11 MS. JOHNSON: Thank you, Justice Stevens. 12 QUESTION: That's your answer? 13 (Laughter.) 14 MS. JOHNSON: And an excellent one. 15 (Laughter.) 16 QUESTION: You want us to say that the taking of 17 a human life is constitutionally different, and that 18 society could not agree on any other crime that was so 19 close to that that mandatory life in prison is correct, 20 and I, as with some of my colleagues, don't understand the 21 principle for that. Is it -- you say it's because it's 22 universal acceptance, or universal condemnation? I am not 23 sure that all of society doesn't take some crimes and 24 elevate them to the status of intentional killing: child 25 molestation of a young child, kidnapping. We have to

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write the opinion, so we need to know what standard it is
 that we are supposed to use in order to adopt your view.

3 MS. JOHNSON: Well, the standard I would 4 propose, of course, is the standard that this Court 5 fashioned in Solem v. Helm, where you would take --

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6 QUESTION: Well, we write -- it's just the 7 difference between -- I've just pointed out that if you, 8 if you say that this is based on some societal consensus, 9 I have no evidence that that consensus exists.

10 MS. JOHNSON: I was taking that from the Coker 11 case, where the -- this Court said that rape was different 12 than intentional taking of human life, and so the sentence 13 of death was unconstitutional for a person who was convicted of rape. That's where I was drawing that line. 14 15 In Michigan it is clear that serious criminal acts, such 16 as rape, second degree murder, and armed robbery, are 17 punished with less severity than possession of cocaine. 18 So you have vicious people, dangerous criminals who are 19 convicted who can only in Michigan get up to life in 20 prison, but it is not mandatory life, it is life with 21 parole, and it is life with some discretion. The judge 22 has a chance to look at the mitigating factors and decide 23 what kind of sentence to give a person. There is 24 discretion somewhere, and there is also parole.

In this case, however, we've got no discretion

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1 anywhere, we have got people who can be kingpins, people 2 who can be mules, people who can be possessors, and they are all getting mandatory life in prison with no 3 discretion at all. 4 5 QUESTION: Ms. Johnson, is it true that this hasn't had any effect in cutting down the number of dope 6 7 cases? 8 MS. JOHNSON: I think the prosecutor in his 9 brief has admitted that the drug problem is getting worse 10 and worse in Michigan. Every time you put --11 OUESTION: So it hasn't had an effect on cutting 12 it down? 13 MS. JOHNSON: No, it hasn't. Every time you 14 catch a mule --QUESTION: Well, it might be even worse if it 15 16 weren't for this statute. 17 QUESTION: It looks to me like it's worse from 18 the --19 MS. JOHNSON: Every time you put a mule in 20 prison there is someone else to take his place. So as far 21 as deterrence, this isn't working. If that is going to be 22 a -- any reason for it. But --23 OUESTION: So deterrence is not a reason for 24 sentencing? 25 MS. JOHNSON: Deterrence is a reason for 23 ALDERSON REPORTING COMPANY, INC.

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sentencing. What I am saying is that this --

2 QUESTION: Well, if there is, if there is a mule 3 ready to take their place every time someone is put in 4 prison, then isn't it a plausible answer that more 5 deterrence is needed? If the price -- if the profits from 6 doing business in cocaine are so tremendously high that 7 people would take these risks, doesn't it follow from that 8 that a severe sentence must be required?

9 MS. JOHNSON: Well, most of the people that are 10 taking this, these risks don't even know what the law is. 11 This encourages the recruitment of juveniles and young 12 people from the inner city that are the ones that are 13 carrying these packages for the major dealers. So it 14 isn't deterring any crime at all. The drug problem is not 15 such an easy problem. It's a problem of unemployment and 16 poverty, and just putting more and more young people in 17 jail is not going to solve anything. What are you going 18 to do next? Cut their arms off or put -- just sentence 19 them all to death? There is -- you are not solving the 20 problem by doing that.

QUESTION: Apparently the Michigan legislature thought differently. I mean, that's a good argument. It may well be correct, but I assume it was made to the Michigan legislature when they passed this law.

MS. JOHNSON: At the time they passed this law,

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the -- some of the opponents of the law realized that what is in reality happening might happen, that the mules of transport would be hired by the kingpins to carry the drugs, and that perhaps those people who are often drug addicts would end up doing this mandatory life in prison. The proponent of the law now has come out in opposition of it and has said that that is what is happening.

Of the 123 people in Michigan prisons, that's --8 and there's one other point that I would like to make. 9 10 When a major trafficker is caught in a State court, the Feds come in, take him over to the Federal courthouse, and 11 12 give him a chance to cooperate, or a chance to make some sort of a deal to get a lesser sentence. So the people 13 that we have in our State court are the smaller guys, the 14 ones that don't know enough to cooperate, don't have any 15 16 information to trade. And they are the ones that are doing this mandatory life. And that is one --17

QUESTION: Ms. Johnson, is there any prosecutorial discretion still in Michigan for whether to prosecute someone for this particular offense, more than 650 grams? Could a prosecutor decide the facts warranted prosecution for a smaller amount?

MS. JOHNSON: I think they have a -- they have
the ability to cut deals with people who cooperate.
QUESTION: Or just not to charge the full

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potential offense. Is that right?

2 MS. JOHNSON: Yes, I think that's true. 3 QUESTION: So, while there may not be judicial 4 discretion, there still is some built in at the charging 5 stage, in effect.

MS. JOHNSON: Yes, there is prosecutorial 6 7 discretion. That is all there is, and that is one of the 8 problems with the law. Because if, if the person has 9 information they will take him to the Federal courthouse 10 where he can make a deal and get 3 or 4 years, instead of 11 mandatory life. So the people who have no information, the very, very small people, the mules of transport, are 12 13 the ones that are getting this mandatory life in prison. 14 And that is what is wrong with this law.

QUESTION: Ms. Johnson, may I ask you, at the back of your brief you have a discussion of the pros and cons of the legislation. What is the official status of that? It's called the law librarian. Do you know what I'm talking about?

20 MS. JOHNSON: Yes.

21 QUESTION: What -- tell me a little bit about 22 that, if you would.

23 MS. JOHNSON: The people who were proposing this 24 law thought it would deter crime by putting major 25 traffickers in prison for the rest of their life.

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1 QUESTION: No, I know what it says, but I mean 2 what is the -- is this an official legislative history in 3 Michigan? MS. JOHNSON: Yes, yes. That's the House 4 5 legislative history, the proposed bills that were -- that 6 were circulated at the time, in committee and at the time 7 that they were making the laws. 8 OUESTION: So that when it recites that the 9 Office of the Attorney General opposed the legislation, we 10 can count on that as being an official statement? 11 MS. JOHNSON: Yes. Yes, that is official from 12 the legislative journals in Michigan. 13 I would like to reserve the rest of my time for 14 rebuttal. QUESTION: Very well, Ms. Johnson. 15 16 Mr. Thompson. 17 ORAL ARGUMENT OF RICHARD THOMPSON 18 ON BEHALF OF THE RESPONDENT 19 MR. THOMPSON: Mr. Chief Justice, and may it 20 please the Court: 21 As you consider the petitioner's case, I think 22 it is important to keep in mind the potential harm to 23 society of the 672 grams of cocaine that the petitioner 24 possessed at the time he arrest -- he was arrested. That 25 amount is equivalent to 12,000 hits on the street. That 27

1 amount makes more than 5,400 rocks of crack, the most 2 addictive and dangerous form of cocaine in use today. 3 QUESTION: But Mr. Thompson, it would be the 4 same even if it were diluted, wouldn't it? 5 MR. THOMPSON: Yes. Yes, Your Honor --6 OUESTION: And so the number of hits that are 7 possible has nothing to do with the sentence, does it? 8 MR. THOMPSON: Well, it has something to do --9 QUESTION: I mean, if there is 672 grams, 1 10 percent cocaine, it would be the same sentence. 11 MR. THOMPSON: Yes, if that -- that is 12 theoretically possible, but it has something to do about 13 why the State legislature used the 650 gram as the mark 14 off for mandatory life in prison. This was a lot of cocaine, and the State legislature recognized the 15 16 devastating effect of that much cocaine when it introduced 17 this law and made this part of the law. The individual 18 culpability of this --19 QUESTION: But you said it, you said it was 20 addictive, that is why they did it. That is not what the 21 report says. It says it's a nonaddictive drug. 22 MR. THOMPSON: It is an addictive drug as far as 23 its psychological and physiological effects has on the 24 person that takes crack cocaine.

QUESTION: Is that in the legislative history?

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MR. THOMPSON: No, Your Honor, it's not.
 QUESTION: It's just the opposite in the
 legislative history. It is described as a nonaddictive
 drug.

5 MR. THOMPSON: The law enforcement lab people 6 who are experienced in this, the professionals that handle 7 this, indicate it is a highly addictive drug. A significant number of people who use crack for the first 8 9 time become addicts. That is common knowledge in the law 10 enforcement area. The other thing I would like to 11 indicate, Justice Stevens, is that the legislative history is not really an official part of the legislature. 12 That 13 is merely a document that was prepared by the staff of the 14 Senate and the House. So it is not really something that 15 is in the official records of the legislature.

16 QUESTION: It is no more official than your 17 reference to this general understanding about --

18 MR. THOMPSON: That is correct, Your Honor.19 (Laughter.)

QUESTION: Given the fact that the 650 grams could be diluted down, as Justice Stevens said, isn't the real point of the 650-point cut off not so much to identify the seriousness of the specific offense, because he could be selling the -- the person possessing could be possessing something greatly diluted. Isn't the point of

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1 it really to, as kind of a surrogate way of identifying a 2 distributor? In other words, isn't the statute really 3 saying regardless of what the dilution may be, anybody who 4 possesses this quantity of a substance must be possessing 5 it for something other than personal consumption? Isn't 6 that the real point?

7 MR. THOMPSON: Yes, Your Honor, that was a 8 legislative inference I think they made when they decided 9 that cut off, that 650 grams. Someone does not possess 10 that for personal use. Someone possesses that with the 11 intent to deliver. In fact, petitioner admits in his own 12 brief that I am a mule of transport, in an attempt to 13 minimize his culpability. However --

14 QUESTION: Is there a separate State offense for 15 possession with intent to distribute?

MR. THOMPSON: There -- it is a separate State
offense, Your Honor, but the penalties are the same.

18 QUESTION: And here the offense charged and for 19 which the conviction was obtained was mere possession, not 20 possession with intent to distribute?

21 MR. THOMPSON: Yes, Your Honor. And the 22 prosecutor's office, with the facts that we had, could 23 easily have charged possession with intent to deliver. 24 QUESTION: Which would -- which would import the 25 same penalty, life.

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1 MR. THOMPSON: Which would import the same 2 penalty, life, but there we would have a different 3 element, an additional element that we would have to 4 prove, which we could have in this case, but which we felt 5 not necessary and not prudent to make it more difficult 6 for us to win a prosecution.

7 QUESTION: Could you have proved it with a 8 lesser quantity? Let's say for example you had 500 with 9 intent to distribute. What would the penalty have been 10 there?

11 MR. THOMPSON: That would be a lesser penalty on 12 that, Your Honor. It would be mandatory 20 years to a 13 maximum of 30 years.

14 QUESTION: But if we're dealing with 650 the 15 penalty is the same whether it is mere possession or 16 possession with intent to distribute?

MR. THOMPSON: Yes, Your Honor. Again, going
back to the inference --

19 QUESTION: What's the basis for the distinction 20 then?

21 MR. THOMPSON: The legislature just developed 22 two laws. The inference is the same. If you have 650 23 grams of cocaine, then that is not for your personal 24 consumption. That is an indication to the legislature 25 that this was going to be for transport, for delivery.

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And in fact in this case the defendant admits in the
 petition that I was merely a mule. Now --

3 QUESTION: But let, let me go back to my 4 example. Does the Michigan law read that if he possesses 5 650 with intent to distribute, it is life without parole, 6 and if he possesses 650, period, it is life without 7 parole?

MR. THOMPSON: Yes, Your Honor.

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9 QUESTION: Well, that pretty much destroys the 10 suggestion I made a moment ago, doesn't it, that the real 11 point of the law was to identify these people? Because 12 the, the law seems to be drawing a distinction that does 13 not, that is not consistent with the distinction that I 14 was making.

MR. THOMPSON: I think that, not trying to read what the legislature was thinking when they did that, there is no difference as far as the penalty goes. But I do believe that the legislature was identifying, as you indicated, people who have that much cocaine on their possession do -- are going to be involved in the trade. It is not for personal consumption.

QUESTION: How did these two statutes come to be? Was the old -- is the intent to distribute statute an older one and this possession statute was simply added to it?

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1 MR. THOMPSON: No, Your Honor. They have had 2 these, those kinds of crimes for a long time. However, 3 back in 1977 the legislature started to hold hearings, 4 public hearings across the State trying to address the 5 problem of drugs. And they listened to the community.

6 QUESTION: And you say that they enacted 7 simultaneously two statutes, one of which says you get 8 life for possessing 650 grams with intent to distribute, 9 and in addition, at the same time, the same legislature 10 drafted another statute that said you get 650 for 11 possessing 650 -- or you get --

MR. THOMPSON: It was a part of the same act. However, as you go down further, when you get below 50 grams, then the penalties do change. Where if you have possession of less than 50, 50 grams, you have a 4-year possibility of sentence, but if you possess with intent to deliver, then the penalty is more. But at the top level --

19 QUESTION: Mr. Thompson, now suppose there is a 20 grandmother that is keeping a suitcase for her grandson, 21 who is the mule, and it contains cocaine. He's gone for 22 the weekend, she keeps it for him. Life without parole, 23 right? Mere possession.

24 MR. THOMPSON: No, Your Honor. No, Your Honor.
25 Merely having that suitcase in your closet does not

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1 fulfill the requirements of possession. The person must
2 know the nature of the contents, must have that knowledge
3 plus the intent to establish some control, whether it be
4 constructive or -- true control over the --

5 QUESTION: The grandson says I hate to tell you 6 this, grandmother, it's cocaine, keep it for me for the 7 weekend.

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(Laughter.)

9 MR. THOMPSON: Your Honor, if we had -- if the 10 prosecutor had that kind of information, there is that 11 prosecutorial discretion that could be exercised in 12 deciding whether you are going to charge the grandmother 13 or whether you are going to use the grandmother to testify 14 against the --

15 QUESTION: And would that be -- would that be 16 exercising the interest of justice?

MR. THOMPSON: I can't give a definite yes or no on that, Your Honor, because I can see circumstances where --

20 QUESTION: Discretion by the prosecutor would be 21 exercised in some cases in the interest of justice.

22 MR. THOMPSON: Yes. Yes, Your Honor. 23 QUESTION: So that this statutory scheme does 24 permit an exception in the occasional case in the interest 25 of justice by the prosecutor, but not by the judge?

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1 MR. THOMPSON: There are checks and balances. 2 Even -- once that, once the warrant is issued, Your Honor, 3 if the prosecutor wants to make an agreement of some kind 4 with the defendant in this level of drug dealing, the 5 prosecutor must get permission from the court. Because 6 what the legislature --

7 MR. THOMPSON: So, the point is you think this 8 is an element in defending the statute, that there is a 9 grounds in some cases not to impose the full sentence. 10 But that's exactly what the petitioner is saying ought to 11 be the case and that you are resisting.

MR. THOMPSON: There -- we'll always have -- if I understand your question or your statement, we always have discretion in the system someplace. Sometimes it's with the prosecutor and sometimes it's with the court. In this particular case the legislature said --

17 QUESTION: But then --

18 MR. THOMPSON: -- we are going to eliminate that
19 discretion from the court.

QUESTION: Mr. Thompson, supposing the statute -- the legislature passed a statute and said it shall be mandatory duty of the prosecutor to prosecute to the full extent of the law because this problem is so serious, we've got to get these people off the street. You eliminated discretion from the prosecutor for this

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particular area. Would that be constitutional? That 1 2 doesn't trouble you, does it? 3 MR. THOMPSON: Well, the prosecutor has, the 4 prosecutor must enforce the law. 5 OUESTION: Right. MR. THOMPSON: And in Michigan if there is --6 7 QUESTION: I find it surprising that you defend the law on the ground that the prosecutor might ignore it, 8 9 which is what you are saying. 10 MR. THOMPSON: The prosecutor does not ignore it, Your Honor. The prosecutor has discretion, as it has 11 12 in any law that it, the prosecutor is going to enforce. 13 QUESTION: Do you think that is essential to sustain the constitutionality of this law? 14 15 MR. THOMPSON: No, Your Honor. 16 QUESTION: Do you think the law would be equally 17 constitutional if instead of 650 grams it was 50 grams? 18 MR. THOMPSON: Yes, Your Honor. 19 QUESTION: So -- it's a very simple case, then. 20 In my view it is, Your Honor. MR. THOMPSON: 21 What we have here is the democratically elected 22 representatives of the people saying -- expressing a 23 societal interest in deterring this crime and permanently 24 removing people from society who participate in this crime. And if we have a --25

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QUESTION: Is it correct that for this kind of sentence, unlike most others, the -- there is no interest in rehabilitation to justify the punishment? The sole interest is deterrence?

5 MR. THOMPSON: Yes, Your Honor. Deterrence, 6 both general and individual. Deterrence to prevent other 7 people from getting involved, and deterrence to keep this 8 person from getting back out on the street to purvey his 9 drugs again.

10 QUESTION: Well, on the deterrence point, what 11 about those 1,200 that are in prison now?

MR. THOMPSON: The -- we have in prison right now 123 individuals charged and convicted under this act, Your Honor. Those people will never deal their drugs again. And contrary --

16 QUESTION: Is there any evidence that all of 17 them knew of this sentence, of this law?

18 MR. THOMPSON: Your Honor, it would be merely
19 speculation on my part. I know that the law --

20 QUESTION: And in this case, any evidence that 21 this petitioner knew of the law?

22 MR. THOMPSON: I don't know, Your Honor. Again, 23 it would be speculation on my part. The defendant did not 24 take the stand. The defendant, by the way, was given an 25 opportunity to address the court at the time of

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1 sentencing, and did not address the court. The defense 2 counsel was given an opportunity to address the court at 3 time of sentencing, and the defense counsel said I have 4 read the presentence report and it is accurate. He didn't 5 deny --6 QUESTION: Mr. Thompson, I just don't understand

7 this. What good would it do to address the court under 8 this statute?

9 (Laughter.)

10 QUESTION: I mean, what are you going to say to 11 him, I don't like the statute?

12 (Laughter.)

MR. THOMPSON: Well, I was responding to the question of what is in --

15 QUESTION: I know, I'm not criticizing your 16 response. But really, are we talking about anything that 17 has to do with the decision of the issue before us?

18 MR. THOMPSON: No, Your Honor.

19 QUESTION: Was it at the sentencing hearing that 20 the Eighth Amendment issue was raised?

21 MR. THOMPSON: No, Your Honor.

22 QUESTION: When was that raised?

23 MR. THOMPSON: It was at the appeals level, the 24 first appeal -- the court of appeals. At the point, at 25 the trial --

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QUESTION: Okay.

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2 MR. THOMPSON: -- it was a trial by a judge, and 3 the only questions there were search-and-seizure 4 questions. Those were resolved in the prosecutor's favor, 5 and we had a 1-day trial.

6 QUESTION: At any point was a request made to 7 supplement the record with evidence that might be relevant 8 to the Eighth Amendment issue beyond what was already in 9 the record?

10 I don't believe so, Your Honor. MR. THOMPSON: 11 Getting to the petitioner's culpability in this 12 case, which I think is important, not only did he have a 13 pound and a half of cocaine on his person, pure cocaine, 14 by the way, not mixed, he had on his person also \$3,500 in 15 cash, a sifter, which is commonly used to crush cocaine to 16 dilute it with other material, other narcotics. He has on 17 his person a beeper, a pager. He had on his person a 18 coded address book. He had on his person a .38 caliber 19 pistol strapped to his ankle. This was a person that just 20 did not happen to come upon a pound and a half of cocaine. 21 This was an individual that was deeply involved in the 22 drug trade.

At the time of his arrest he was, it was at 5:10 At the time of his arrest, but even before then police observed him going in and out of the motel area

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between 2:45 a.m. and 5:00 a.m. in a highly -- in a high
 drug trafficking area.

3 QUESTION: Mr. Thompson, in addition to the fact
4 that the Governor can grant clemency to this -- I gather
5 you agree that the Governor could --

MR. THOMPSON: Yes, Your Honor.

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7 QUESTION: -- grant clemency if he wishes. I 8 assume the Michigan legislature, if it, if it came to the 9 conclusion that this is a stupid law and is in fact not 10 deterring, as counsel asserts it is not, I assume they 11 could repeal the law and could retroactively reduce the 12 sentence? Could the Michigan legislature do that, or is 13 it writ in stone?

MR. THOMPSON: The Michigan legislature could do that. The Michigan Supreme Court can do that. They have done it before when a law has become more lenient from the time that the person was convicted of the crime. But, Your Honor, I think that's an important point --

19QUESTION: So, so we, we could wait several20years to see if the Michigan legislature really believes21this things works, and if it doesn't they might well22repeal it and reduce the sentences meted out under it?23MR. THOMPSON: Your Honor, the Michigan24legislature has twice visited this law since it was25adopted in 1978. Back in 1987 they amended some of the

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penalties below the 650 level and reduced them by half. A year later they revisited again and raised those penalties back up, because they said that the law stopped to have the deterrent effect. And that is what is important about this.

6 QUESTION: I wonder if there was an intervening 7 election.

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(Laughter.)

9 MR. THOMPSON: I don't know. We're always
10 having elections in Michigan, Your Honor.

11 But that is an important part. They are 12 representing the will and the societal interest in this, 13 in this area. And I think this Court, through its stated 14 concerns about separation of powers and federalism and 15 judicial restraint, ought to leave this case where it is, 16 in the hands of the legislature, who are preeminently 17 involved with the line drawing schemes when you are 18 dealing with crimes and the punishments for those crimes.

Now, Petitioner says I am not a drug kingpin. Now, I don't know what a drug kingpin is, because it is not defined in the Michigan statute. But assuming it is someone that has a lot of drugs, what, what is the level that we have to decide that makes a drug kingpin? We do know he was involved in a lot of drugs. This statute, I submit respectfully to the Court, was anchored in the

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practicalities of the drug distribution network.

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2 We realize that when you are dealing with drugs you have got the street level dealer that has to depend on 3 4 a large supplier to get the drugs, and you have the large supplier that needs to depend on the street level dealer 5 to get the drugs. What we were focussing in on was the 6 7 entire drug distribution network, not the man at the top, 8 because we realize the man at the top doesn't even get 9 close to the drugs. And if we had this statute focused in 10 on the kingpin, it would have been doomed to failure from the start. But what we do have is a focus on the entire 11 12 distribution network.

13 And contrary to petitioner's position, it has had a dramatic impact on the drug distribution problem 14 that we have in Michigan. Before this act when someone 15 16 got caught they had a very lenient sentence. They would 17 serve their time, they would go right back out on the 18 streets and commit their acts again. It was merely a cost of doing business. Now when we catch someone under this 19 20 act, the first thing they do is talk to the prosecutor about making a deal, wanting to turn the bigger man in. 21 22 Contrary to what the petitioner says, this has had an 23 impact on us getting the drug kingpin, because this 24 statute was anchored on the practicalities of the drug 25 distribution network in the State of Michigan.

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1 QUESTION: What -- do you have any figures to 2 back you up? 3 MR. THOMPSON: I have --4 OUESTION: You've said --5 MR. THOMPSON: -- not a part of the record, Your 6 Honor, but the Michigan State Police in their annual 7 report indicated that it does have a deterrent --QUESTION: I don't want -- I don't want anything 8 outside the record. I didn't ask for it. 9 10 MR. THOMPSON: Okay. Well, I don't have 11 anything in the record itself, Your Honor. 12 QUESTION: I assumed that what you tell me is in 13 the record. 14 MR. THOMPSON: No, Your Honor. 15 QUESTION: And you haven't told me a crying 16 thing about the fact that it -- the crime of selling drugs 17 has dropped off since this statute was passed. 18 MR. THOMPSON: That is correct. But as it was 19 observed before, we don't know how high it would have been 20 without the statute. And that is where you get into those 21 22 QUESTION: But you don't know anything about 23 what's happened. 24 MR. THOMPSON: Not regarding the impact of a 25 particular statute --43

QUESTION: Right.

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2 MR. THOMPSON: -- with the entire drug 3 distribution sea out there. No, Your Honor. 4 QUESTION: You don't know anything about that 5 part. 6 MR. THOMPSON: We don't, and it would be very 7 difficult to develop a scientific study about that. 8 QUESTION: Well, what in the world are you 9 arguing about? 10 MR. THOMPSON: Because the purpose -- the 11 purpose of this statute was deterrence. And the State 12 legislature has indicated that, and when they reduced the 13 charge they brought it back up, the penalties, they 14 brought it back up because the State legislature said that 15 we weren't getting deterrence out of the more lenient 16 sentences. 17 QUESTION: What standard do you think we apply 18 to test proportionality under the Eighth Amendment? Or do 19 we just not make an examination at all? 20 MR. THOMPSON: Your Honor, I think the test that 21 this Court has enunciated in Solem is whether there is 22 gross disproportionality involved. And a lot has been 23 said about what other States do as far as the drug laws 24 qo. 25 QUESTION: And does any other State have a

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similar penalty for mere possession?

MR. THOMPSON: Not as tough, Your Honor. Not -2 3 -we have, and I will admit we have the toughest penalties, 4 but this Court has said that merely because a State has the toughest penalty in any area does not mean it is 5 6 grossly disproportionate. Because under our Federal 7 system there will always be a State that has the 8 distinction of having the severest penalty in some 9 offense. That's the beauty of the federal system. That 10 people can look to the State of Michigan and see what 11 Michigan's experience is with the drug laws. And as the 12 Solicitor General has said in his brief, that States are 13 starting to follow Michigan's lead, that they are making 14 stricter penalties in the drug area. That in fact the Federal Government in the last 10 years has amended its 15 16 controlled substance act 3 times, and each time it has 17 made the penalties tougher.

18 Now, petitioner doesn't say it's 19 unconstitutional to create a crime such as we have 20 created, and petitioner admits that this crime is a grave 21 one, admits it in the brief. The only question that 22 petitioner has is has the State-mandated law gone so high 23 as to make it constitutionally impermissible? Now, what that issue does is thrust this Court into the line-drawing 24 process which this Court has said on many occasions is 25

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1 preeminently -- belongs to the legislative branch of 2 government.

3 There's no question about it, Your Honor, that the decision, Your Honors, that the decision in this case 4 5 will affect the extent to which the State legislatures and 6 the Federal Government can enact tough laws to deal with this grave crisis that our Nation is facing. And I 7 8 respectfully request that this Court send a clear signal 9 that under the war on drugs that tough penalties, such as Michigan's, are constitutionally permissible. 10

If you have no further questions, thank you,
 Your Honor.

13 CHIEF JUSTICE REHNQUIST: Thank you, Mr.
14 Thompson.

15 The case is submitted.

16 (Whereupon, at 1:51 p.m., the case in the above-17 entitled matter was submitted.)

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