

**OFFICIAL TRANSCRIPT  
PROCEEDINGS BEFORE  
THE SUPREME COURT  
OF THE  
UNITED STATES**

**CAPTION:** G. P. REED, Petitioner V. UNITED  
TRANSPORTATION UNION, ET AL.  
**CASE NO:** 87-1031  
**PLACE:** WASHINGTON, D.C.  
**DATE:** November 2, 1988  
**PAGES:** 1 thru 32

1 IN THE SUPREME COURT OF THE UNITED STATES

2 -----X  
3 G. P. REED, :

4 Petitioner :

5 v. :

No. 87-1031

6 UNITED TRANSPORTATION UNION, :

7 et al. :  
8 -----X

9 Washington, D.C.

10 Wednesday, November 2, 1988

11 The above-entitled matter came on for oral  
12 argument before the Supreme Court of the United States  
13 at 2:03 o'clock p.m.

14 APPEARANCES:

15 JOHN W. GRESHAM, ESQ., Charlotte, North Carolina; on  
16 behalf of the Petitioner.

17 CLINTON J. MILLER, III, ESQ., Cleveland, Ohio; on behalf  
18 of the Respondents.  
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P R O C E E D I N G S

(2:39 p.m.)

CHIEF JUSTICE REHNQUIST: We'll hear argument next in No. 87-1031, G. P. Reed v. United Transportation Union.

Mr. Gresham, you may proceed whenever you're ready.

ORAL ARGUMENT OF JOHN W. GRESHAM

ON BEHALF OF THE PETITIONER

MR. GRESHAM: Mr. Chief Justice, and may it please the Court:

In this case the Court must determine whether it will apply its longstanding practice of borrowing the analogous State statute of limitations and apply that to a free speech claim under Title I of the LMRDA, or whether it will apply the narrow exception to that normal borrowing procedure which was described in *DelCostello v. Teamsters*, and in applying that exception, then select the six-months' limitation period of 10(b) of the NLRA.

The facts in this case indicate that it is a prototypical Title I claim. It is retaliation against a union member for protesting both the improper use of union funds and for opposing a dues increase in the local.



1           What are these facts? Well, Mr. Reed was the  
2 treasurer of his local. He discovered that the general  
3 chairman was obtaining funds that he was not entitled  
4 to. He was getting funds for the local for time for  
5 which the company had paid him. Mr. Reed demanded  
6 repayment of this money from the general chairman.

7           At the same time, during the same time period,  
8 he opposed the general chairman's efforts to get a dues  
9 increase in the local.

10          Reed went so far as to tell the auditor from  
11 the international about the general chairman's double  
12 dipping, getting union funds for work where he'd been  
13 paid by the company. What was the auditor's response?  
14 He didn't have time to think about that sort of matter.

15          The auditor, however, then demanded that Reed  
16 pay back funds that he had received from the local,  
17 funds that had been approved by the local after Mr. Reed  
18 had taken time from his job to perform duties for his  
19 union. The reason given: Mr. Reed had not received  
20 prior approval; that is, he had not gotten their  
21 approval prior to doing the work. The problem with that  
22 response? There had never been a prior approval  
23 requirement.

24          At the same time that Mr. Reed was being  
25 required to repay this money, one of the general

1 chairman's subordinates, the vice general chairman, went  
2 to another dissident union member, told him they could  
3 get him too, but at that point, they were just after Mr.  
4 Reed. The vice chairman also suggested that perhaps  
5 this other union member might want to withdraw from the  
6 race for national delegate where the general chairman  
7 was also running.

8 What did Mr. Reed do? He paid back the money  
9 as demanded. It was equal to about six months of the  
10 small stipend that he received for his usual duties as  
11 treasurer and he protested to the international  
12 president, Mr. Hardin. And Mr. Hardin denied the  
13 protest.

14 Mr. Reed then tried to apply the same prior  
15 approval policy to reimbursement requests by other local  
16 members. He was chastised by the international  
17 president and required to pay the money in spite of the  
18 fact there was no prior approval.

19 This discriminatory treatment ultimately led  
20 Mr. Reed to file this claim, and the Title I claim, we  
21 argue to this Court, is not one which necessitates  
22 departure from the longstanding practice of this Court  
23 in labor law, as the Court said in DelCostello, as  
24 otherwise of borrowing the appropriate state statute of  
25 limitations. The reason that there is no need for such

1 a departure is that the conditions present in  
2 DelCostello are not present in this case.

3 The claim in DelCostello that hybrid duty of  
4 fair representation, Section 301 claim under Taft  
5 Hartley, unlike the Title I claim, which is simply a  
6 straightforward claim, a union member suing union for  
7 violation of rights under Title I, this DFR 301 claim  
8 directly challenged the collective bargaining agreement.  
9 And the private resolution of disputes under that  
10 agreement which are at, as this Court indicated in  
11 DelCostello, at the center of the labor law policy  
12 passed by Congress in the NLRA and Taft Hartley.

13 Indeed, I think the hybrid DFR 301 action that  
14 was brought in DelCostello is perhaps the most direct  
15 challenge that can be made to that consensual process.  
16 What is the worker asking there? He's asking the  
17 federal court to set aside the private dispute  
18 resolution.

19 His basis and to get to court and to avoid the  
20 requirements of exhaustion and the way the court would  
21 normally look at the arbitration, what must he do? He  
22 must show that the union has failed to properly  
23 represent him. Not only that, he must show that the  
24 arbitrator made the wrong decision and, in fact, he was  
25 entitled to relief. He has a very heavy incentive to

1 sue both, the union and the employer, for otherwise he  
2 will not collect his full measure of damages.

3 As this Court indicated in DelCostello, the --  
4 it spoke to its concern because there was no doubt that  
5 there was an unquestioned impact by the hybrid DFR 301  
6 action on the consensual and private dispute resolutions  
7 process, and I think that it was that fact that drove  
8 the Court to apply the exception which it did in  
9 DelCostello.

10 This Title I claim, however, does not involve  
11 a work place dispute as did DelCostello, DelCostello  
12 being that situation where Mr. DelCostello had been  
13 terminated from his job. The other plaintiffs in  
14 DelCostello had varying disputes over the work place,  
15 layoffs, poor job assignments. It does not implicate  
16 the collective bargaining agreement. The employer is  
17 not a party.

18 Rather, the claim is very straightforward.  
19 The union member asserts that the union has violated his  
20 rights under the union members' bill of rights, Title I  
21 of the LMRDA. This bill of rights was promulgated  
22 because of policy considerations present in neither the  
23 NLRA nor the LMRDA. Congress, at the time of the  
24 passage of Title I, had become aware that some unions  
25 were acting in a very autocratic fashion and, indeed,



1 some unions were corrupt.

2 Congress was casting for a way to deal with  
3 these problems. One would have been far more direct  
4 government interference, but Senator McClellan rejected  
5 that approach when he put forward the labor union  
6 members' bill of rights. His approach was by granting  
7 union members the rights of free speech, of assembly, of  
8 due process, of participation in elections, of the vote,  
9 that by applying the very model which had worked so well  
10 for this country in the relationship between citizen and  
11 government to the relationship between union member and  
12 union, that the democratic process itself would correct  
13 the abuses which Congress had found.

14 I think you can see how wide Congress sought  
15 to sweep and that it applied Title I not just to unions  
16 that are governed by the NLRA or unions that are  
17 governed by the Railway Labor Act but, indeed, to all  
18 unions, even the agricultural unions which are not  
19 subject to the other federal labor policies.

20 At the time of the passage of the LMRDA,  
21 commentators realized that this democratic process which  
22 Congress sought to establish was a fragile one. As  
23 Archibald Cox recognized in his article in the Michigan  
24 Law Review, most men are reluctant to risk the cost  
25 incurred in vindicating those intangible rights that

1 were set out in Title I, and those who sued under Title  
2 I ran, in Mr. Cox' words, enormous risk for they were  
3 going up against the power, the entrenched power of the  
4 union.

5 But as this Court has noted in Hall v. Cole,  
6 the principal beneficiary of these Title I actions is  
7 not the individual union member, it is the union  
8 membership as a whole, it is the general public interest  
9 that labor unions in this country be run  
10 democratically. Indeed, as Justice Marshall in  
11 rejecting a six-months' limitation in a case involving  
12 similar rights asserted against the government noted,  
13 these are the very claims which belong in court. They  
14 do not or should not be curtailed by a short statute of  
15 limitation.

16 Secondly, what about the practicalities of the  
17 litigation because that again was a factor which  
18 concerned this Court in DelCostello and again drove it  
19 away from the usual practice? I think the  
20 practicalities of this litigation indicate that there is  
21 a need for the longer state statute of limitations, the  
22 analogous statute in this case being the personal injury  
23 statute in North Carolina.

24 QUESTION: And how long is that, Mr. Gresham?

25 MR. GRESHAM: That is three years under

1 GS1-51-5. It is a general statute of limitation for  
2 personal injury.

3 That -- that longer state statute of  
4 limitations is the more appropriate vehicle, again  
5 quoting the language in DelCostello, for this bit of  
6 interstitial lawmaking. As both Archibald Cox  
7 recognized in his article and Judge Coffen recognized in  
8 his decision in Doty v. Sewall where he applied the  
9 normal practice and rejected any exception, there are  
10 good reasons for a union member who has suffered  
11 internal union harassment not to come forward  
12 immediately. After all, he still has his job.

13 This is not a work place dispute. It's a  
14 dispute over his rights in the union. Maybe if the  
15 union member keeps quiet, the problem will go away, or  
16 maybe someone else will step forward. After all, I  
17 think the union member must always keep in mind those in  
18 power, as Judge Coffen indicated, do have long memories.

19 Yet, if the union membership as a whole and  
20 the public interest is to be served, the union member  
21 must step forward, and when he does, what must he do?  
22 He must in most cases find and pay a lawyer. And what  
23 must the lawyer do? The lawyer must investigate. The  
24 lawyer -- the lawyer must ensure himself that the facts  
25 are there sufficient to meet any challenge under Rule 11

1 and file his complaint.

2 That is different from the situation in  
3 DelCostello. The DelCostello plaintiff, Mr.  
4 DelCostello, had already lost his job. He had already  
5 lost his arbitration. He was casting about for one more  
6 forum which might bring him relief and might get him  
7 back his job and his wages.

8 Additionally I would note that there were  
9 practicalities in the DelCostello litigation after the  
10 case was filed. It's a problem of the two different  
11 actions with the two different conceptual underpinnings.  
12 In the issue of damages, as this Court has noted, one  
13 collects damages from the union only to the extent that  
14 the union has created damages over and above the actions  
15 of the employer.

16 If you apply the short statute of limitations  
17 in DelCostello, the 90-day arbitration period, to the  
18 action against the employer, you've truncated the  
19 damages. If you apply the long statute, the two-year  
20 statute of limitations that this Court found was the  
21 most analogous statute to the -- for the duty of fair  
22 representation claim, you again run head on into the  
23 problems of the effect and interference that that long  
24 statute of limitations would have on the private dispute  
25 resolution process that is at the heart of the



1 collective bargaining agreement, again, not something  
2 that you have in this case.

3 And the difference, the difference in the  
4 conceptual underpinnings of these two statutes, brings  
5 me to a third point. In DelCostello there was simply no  
6 good state analogy. The Court thought perhaps after  
7 wrestling with the issue in Mitchell, 90 days, the very  
8 short statute of limitations for arbitration in most  
9 states -- some states had 60. I think some had perhaps  
10 a bit more -- was not sufficient. It did not allow the  
11 union members sufficient time to come forward if you did  
12 have a legitimate grievance.

13 And the two-year malpractice statute had no --  
14 no connection at all with the action against the  
15 employer. And again, if it were implied -- if it were  
16 applied, it would again cause that disturbance with the  
17 underlying collective bargaining.

18 I would note that that interference is set  
19 forth in the NLRA and in the Taft Hartley Act. And in  
20 the DelCostello case, those were the acts which gave Mr.  
21 DelCostello his claim, the act or the action inferred  
22 against the union in this Court and the duty of fair  
23 representation and the specific statutory right under  
24 Section 301. Those statutes brought forward the  
25 problem, the labor policies that were being interfered

1 with, at the same time that they granted the right.

2 There is no such problem with the analogous three-year  
3 statute of limitations here.

4 This Court's analogies I think in Wilson and  
5 Goodman in selecting the general personal injury statute  
6 for the federal rights which again are the rights of a  
7 citizen, those intangible rights to vote, to participate  
8 in the elections, for due process -- this Court quoted,  
9 as had the Fourth Circuit in a pre-DelCostello decision  
10 in which they also applied the three-year personal  
11 injury statute to Title I actions -- quoted -- and I  
12 think the Court's word -- the persuasive analogy of Kent  
13 v. Alman, that indeed actions such of this are personal  
14 rights and that violations of those create a personal  
15 injury such that the appropriate statute is the general  
16 personal injury limitations period.

17 We note that although this Court was faced in  
18 DelCostello with the lack of a viable state statute of  
19 limitations, the potential for the direct interference  
20 with the collective bargaining process and the private  
21 dispute resolution thereunder and the practicalities of  
22 the litigation involved, it still was hesitant to move  
23 away from its traditional policy and only did so because  
24 it had a good analogy, Section 10(b) of the NLRA.

25 In this case, I do not think the Court has to

1 reach the issue of is there a limitation other than the  
2 appropriate state statute of limitations for the factors  
3 I've set out. But should the Court -- should the Court  
4 look to see if Section 10(b) is analogous, I think the  
5 Court will find that that close analogy -- clearly a  
6 closer analogy is I believe the language of the Court in  
7 setting out its standards in DelCostello -- is not  
8 present here.

9 First of all, what did the Court find with  
10 regard to the DFR hybrid action and the unfair labor  
11 practice statute of limitations? They found, if they  
12 took the NLRB's position, a complete overlap of those  
13 claims. The Court said, not -- not yet ready to decide  
14 that point, we at least understand that there is a  
15 substantial overlap. Yet, with the Title I claim, which  
16 involves the internal union procedures used to violate  
17 the rights of the union member, both the NLRB and this  
18 Court have consistently held that those internal union  
19 procedures and that discipline, no matter what the  
20 motive, is excluded from the reach of the unfair labor  
21 practice.

22 As recently as Pattern Makers' I think in  
23 1985, this Court reaffirmed that the union in its  
24 internal procedures was not subject to an unfair labor  
25 practice. Indeed, the amicus for the respondent, the

1 AFL-CIO in that case, argued that that exception reached  
2 so broadly that the NLRB could not reach the situation  
3 where the union tried to discipline members that  
4 resigned.

5 I would note that that position is entirely  
6 opposite from the one that the AFL-CIO takes in its  
7 amicus brief here today where they talk of the  
8 substantial overlap of the two claims. Indeed, I think  
9 a shift of that major proportion is such as to make the  
10 argument of the AFL-CIO what they term in their brief  
11 "content-free."

12 Additionally, the policy considerations of  
13 Section 10(b), as this Court noted in DelCostello, were  
14 specifically attuned to that balance which the Court was  
15 trying to find in DelCostello, the balance between the  
16 worker, the worker with the work place dispute, trying  
17 to assert his claim and the need for speedy resolution.  
18 The Court found that that was what Section 10(b) was  
19 attuned to and that that's what was at issue in  
20 DelCostello.

21 That is not what is at issue in this case.  
22 There is no work place dispute. There is no dispute  
23 over the collective bargaining agreement. There is no  
24 effort to set aside that private resolution of the  
25 dispute.



1           Thus, Section 10(b) is simply not an  
2 appropriate analogy for this case. Even if the Court  
3 were to determine that given the practicalities of the  
4 litigation, given the federal policies, given the  
5 available limitations, it had to look elsewhere, it is  
6 not a clearly more appropriate statute of limitations.  
7 Rather, it is an action by a member of a private  
8 organization to protect his federally protected rights  
9 and to ensure that his organization functions  
10 democratically.

11           DelCostello in some way does apply to this  
12 case. It applies in its directive that the prior  
13 practice of borrowing state statute of limitations is to  
14 continue in labor law as elsewhere unless the stringent  
15 conditions of DelCostello have been met. They have not  
16 been met here, and the three-year statute of North  
17 Carolina is to apply.

18           I will reserve my additional time for  
19 response, if I may.

20           QUESTION: Thank you, Mr. Gresham.

21           Mr. Miller, we'll hear now from you.

22           ORAL ARGUMENT OF CLINTON J. MILLER, III

23           MR. MILLER: Mr. Chief Justice, and may it  
24 please the Court:

25           The rights sued upon that are at issue in this

1 case today do not arise out of the federal Constitution,  
2 nor do they arise out of the civil rights laws. Rather,  
3 they arise out of a clearly stated continuum of the  
4 national labor policy in federal statutory labor law.

5 The facts have not been established in this  
6 case to the degree that my opponent has discussed them  
7 today. For instance, there is much dispute with respect  
8 to the characterization of the conduct of both the  
9 Plaintiff in this litigation, the Petitioner here, as  
10 well as the general chairman. Moreover, the --

11 QUESTION: Was this case tried?

12 MR. MILLER: No, Your Honor. It was dismissed  
13 on summary judgment.

14 QUESTION: (Inaudible) a statute of  
15 limitations?

16 MR. MILLER: That is correct, Your Honor.

17 Additionally, the Title V claim that the  
18 Plaintiff brought in the district court below was  
19 dismissed as procedurally defective. When the matter  
20 was granted interlocutory review on the DelCostello  
21 statute of limitations question, there was no  
22 cross-appeal with regard to the Title V claim that had  
23 been dismissed by the district court.

24 QUESTION: So, then we assume that the  
25 allegations set forth in the complaint are true.

1 MR. MILLER: That is correct, Your Honor. The  
2 only reason that I mentioned it was that the -- there  
3 were counter-affidavits that were filed in opposition to  
4 the motion for summary judgment. But I recognize, Your  
5 Honor, everything must be construed in favor of my  
6 opponent since we were the moving party with regard to  
7 limitations grounds.

8 The Petitioner, as well as the United States,  
9 and the other amici supporting the Petitioner's  
10 position, would have this Court narrowly construe its  
11 decision in DelCostello out of existence by failing to  
12 give effect to all that was said in that decision and by  
13 cutting too finely the language chosen to be analyzed.

14 In DelCostello, while this Court noted the  
15 general rule that in the absence of a specific statute  
16 of limitations in federal statutory law, it is not to be  
17 assumed that Congress intended that there be no statute  
18 of limitations, but rather to borrow from some other  
19 source, usually state law. It further noted that state  
20 legislatures do not devise their statutory statutes of  
21 limitations with -- with national interests in mind.

22 In so doing, this Court noted that United Auto  
23 Workers v. Hoosier Cardinal, the bench mark that we're  
24 using here for the normal rule of application of a state  
25 statute of limitations, involved a straight Section 301

1 LMR claim by a union, not a member, against an employer  
2 that did not at all involve arbitration.

3 In those circumstances, it's hardly surprising  
4 that the ordinary state statute of limitations with  
5 regard to contracts was applied. We learned later that  
6 the reason the six-year oral contract statute was  
7 applied was because this Court felt the 15-year written  
8 statute of limitations on written contracts did not  
9 provide sufficiently for the rapid resolution of labor  
10 disputes. Labor disputes were spoken of generically.

11 DelCostello did, in fact, involve a hybrid  
12 suit, that is, a suit by the member against his employer  
13 for breach of the contract and a suit against his union  
14 for breach of the duty of fair representation implied in  
15 the law owing to the exclusive representative status  
16 that the organization has.

17 This Court found that, obviously, those claims  
18 were inextricably interdependent because of its previous  
19 decisions in *Vaca v. Sipes* and *Hines v. Anchor Motor*  
20 *Freight* for that reason, deciding that there could not  
21 be one statute applicable to the employer without a  
22 comparable statute being applicable to the union in the  
23 case if the party were to be afforded complete relief.

24 The Court noted that these difficulties cannot  
25 be tolerated in the Court's view where there is a



1 federal statute that is designed to accommodate similar  
2 interests. And that's the key here. Has Congress  
3 spoken clearly enough with respect to Landrum Griffin  
4 Title I rights? We submit that it has.

5 In DelCostello, it was very important to this  
6 Court that the National Labor Relations Board has  
7 consistently found all breaches of the duty of fair  
8 representation to constitute unfair labor practices,  
9 thus triggering the operation of Section 10(b) with  
10 regard to any charge filed with the general counsel at  
11 the Board.

12 However, the Petitioner, as well as the amici  
13 on that side of argument, totally ignore in their  
14 briefing the fact that the National Labor Relations  
15 Board has taken a consistent view, not always agreed to  
16 by the AF of L-CIO, that any union coercion constitutes  
17 the basis for an appropriate 8(b)(1)(A) charge. There  
18 is ample precedent for the National Labor Relations  
19 Board having so held, and even as late as 1985.

20 This Court in DelCostello noted that this  
21 Court itself has never passed upon the validity of that  
22 Board policy, that is, that all breaches of the duty of  
23 fair representation are unfair labor practices.  
24 Nonetheless, that wasn't important to this Court because  
25 the family resemblance was there. We submit that since

1 the Board also has found any form of union coercion that  
2 would be comparable to a Landrum Griffin Title I charge  
3 to also constitute an unfair labor practice, it also  
4 bears a family resemblance, thus triggering the  
5 application of Section 10(b).

6 QUESTION: (Inaudible) material in this record  
7 then to file an unfair labor practice charge?

8 MR. MILLER: Yes, Justice White, if the  
9 Plaintiff had reduced to writing his allegations that he  
10 made --

11 QUESTION: Yes.

12 MR. MILLER: -- then he could have filed an  
13 unfair labor practice charge with the general counsel.

14 QUESTION: And he would have had to do it in  
15 six months?

16 MR. MILLER: That is correct, Justice White.  
17 He would have had to have filed it within six months.

18 QUESTION: And if he also sued, you say they  
19 both should have been dismissed on statute of  
20 limitations grounds.

21 MR. MILLER: That is correct, Justice White,  
22 and that raises the important point. If he couldn't  
23 file it as an unfair labor practice charge, why should  
24 he -- as the National Labor Relations Board clearly  
25 holds that he can under its precedent, why should he be

1 permitted to go to court?

2 The facts of this case are -- are truly  
3 peculiar on this point, Justice White, in that --

4 QUESTION: Because he -- you concede he could  
5 have gone to court if he had filed it on time.

6 MR. MILLER: That is --

7 QUESTION: So, there wasn't exclusive -- there  
8 is not exclusive jurisdiction.

9 MR. MILLER: No, Justice White, I am not  
10 intimating that there is. I -- I'm merely noting that  
11 just as the Board has consistently held that all  
12 breaches of a duty of fair representation are unfair  
13 labor practices, although most of that ends up in  
14 litigation, so too it has consistently held that any  
15 form of union coercion with regard to Landrum Griffin  
16 rights or the exercise thereof are also unfair labor  
17 practices, thus triggering the application of 10(b).

18 In this case, the very --

19 QUESTION: But if a union wants to file a  
20 breach of duty case against the union, it has to do so  
21 in six months?

22 MR. MILLER: I'm sorry, Justice White? If a  
23 member?

24 QUESTION: If a union member wants to sue a  
25 union for breach of its duty of fair representation --

1 MR. MILLER: Yes, Justice White.

2 QUESTION: -- he can go right to court.

3 MR. MILLER: That is correct, Justice White.

4 QUESTION: And he must do it in six months?

5 MR. MILLER: He must do it within six months  
6 from the date of accrual.

7 Many of the defects that are discussed here  
8 today by the Petitioner are satisfied in the accrual  
9 analysis. For instance, an action has been consistently  
10 held by the circuits to accrue only when a member knows  
11 or in the exercise of reasonable diligence should know  
12 of the acts constituting a claim of breach of the duty.  
13 With respect to investigation, that won't occur until  
14 adequate investigation and knowledge is present.

15 In this case the counsel sitting at this table  
16 for Petitioner wrote a letter to the president of the  
17 union -- this is in the record -- stating that since the  
18 organization had not adjusted matters satisfactorily to  
19 his -- to his client, that he had advised his client to  
20 sue within six weeks, stating that -- that suit -- that  
21 he had recommended to his client to sue by September 15,  
22 1983. Yet, this -- this counsel and Mr. Reed waited  
23 nearly two years after the sending of that letter.

24 This case doesn't present a very good one for  
25 retention of counsel as a factor to be considered



1 because counsel was already retained. The action did  
2 not accrue until the counsel wrote a second letter to  
3 the organization noting his dissatisfaction with the  
4 resolution of the matter with the organization itself.

5 Moreover, the factors with regard to  
6 practicalities of litigation that are mentioned by the  
7 Petitioner were also considered by this Court in  
8 DelCostello, the very same factors. It was for that  
9 reason -- that -- that is the presence of the very  
10 factors that we're talking about today -- that this  
11 Court chose to apply the six months from Section 10(b)  
12 of the LMRA rather than the shorter arbitration statutes  
13 from the states. With regard to those litigation  
14 factors, this Court determined that was just  
15 insufficient time.

16 We would submit that therefore the presence of  
17 the factors that are mentioned by the Petitioner have  
18 already been considered by this Court and have already  
19 been determined to be fully served by applying Section  
20 10(b) of the Act.

21 This Court also observed in DelCostello that  
22 it was not only the private settlements under the labor  
23 laws that were at issue, but also the formation of the  
24 agreement which is too little recognized by the  
25 Petitioner and amici on that side. Collective

1 bargaining consists of negotiating the agreement and  
2 administering that agreement.

3 As the court below and as the Third Circuit  
4 noted in the Steelworkers case, which is the principal  
5 case for the pro-Costello -- DelCostello view here, if  
6 internal problems are permitted to fester too long,  
7 union officials become overly concerned with regard to  
8 their political struggles and that detracts from their  
9 ability to deal with management.

10 In other words, whether a breach of either  
11 Landrum Griffin or the duty of fair representation  
12 occurs internally or externally, the effect is the  
13 same. Both have been held by the National Labor  
14 Relations Board to constitute unfair labor practice  
15 charges. There is no reason to treat them differently.

16 Indeed, the rights that are protected by  
17 Landrum Griffin are the very same rights that are at the  
18 core of the federal labor laws, the Section 7 rights  
19 that were granted by the Wagner Act. In -- in Taft  
20 Hartley, the Congress acted to ensure that those rights,  
21 the rights to engage in concerted activity, were not  
22 taken away by unduly harassing tactics by unions, added  
23 a whole class of unfair labor practice charges in  
24 Section 8(b).

25 In 1959 with Landrum Griffin, the Congress

1 again was concerned that the rights that were so granted  
2 and so insulated from harassment by Taft Hartley would  
3 not be driven by undemocratic processes, but we're still  
4 talking about the rights to collective -- to  
5 collectively bargain. We're not talking about  
6 constitutional rights.

7 As this Court soundly noted in *Steelworkers v.*  
8 *Sadlowski*, the bill of rights in *Landrum Griffin* are not  
9 coextensive with First Amendment rights because the  
10 offering of the bill of rights by Senator McClellan on  
11 the floor was modified by virtually unanimous adoption  
12 of a floor amendment which permitted the union  
13 reasonable regulation of those rights.

14 This Court does not permit reasonable  
15 regulation of First Amendment rights. And in that  
16 regard --

17 QUESTION: How -- how does that bear on the  
18 statute of limitations issue? Are you suggesting that  
19 constitutional rights, because they're at the top of one  
20 hierarchy, must have the longest statute of limitations?

21 MR. MILLER: Not at all, Mr. Chief Justice.  
22 I'm merely suggesting that constitutional rights will be  
23 handled differently because there's an appropriate state  
24 statute. In other words, this Court has determined with  
25 regard to, for instance, the civil rights acts, 1983 and

1 1981, that those are more in the nature of personal  
2 injury, and the Constitution is at the core of the  
3 enforcement of those rights.

4 My point here is that one can't leap to the  
5 conclusion that just because the statute says bill of  
6 rights, that that automatically makes it civil rights.  
7 These are labor law rights, federal statutory labor law  
8 rights. And this Court has consistently made that  
9 clear. By quoting Professor Cox that Landrum Griffin  
10 being a product of political compromise, one can't  
11 absolutely apply every word, but must realize the  
12 context in which it arose. This Court has consistently  
13 done that and has recognized that those rights are not  
14 coextensive with the First Amendment.

15 Again, it just bolsters the argument that the  
16 organization has here that this class of rights are  
17 labor law rights. They all relate back to the right to  
18 bargain collectively. They all were an attempt to  
19 assure democratic processes within the union so that  
20 bargaining collectively meant something. The union  
21 can't, by its reasonable regulation, take away or  
22 detract from those rights.

23 If it does, it perforce commits an unfair  
24 labor practice and it should be dealt with appropriately  
25 but within a relatively short span of time because the



1 rapid resolution of labor disputes of any character,  
2 internal or external, are at the core of the national  
3 labor policy whether they deal with private settlements  
4 or whether they deal with the formation of agreements  
5 initially.

6 Some lower courts prior to this Court's  
7 decision in Plumbers', as observed by the AFL-CIO in  
8 this case, felt that one had to analyze the propriety of  
9 a Section 301 action to enforce a union constitution.  
10 This Court had little difficulty in holding that Section  
11 301 was available as a remedy for a violation of a union  
12 constitution.

13 For the same reason that this Court found  
14 Section 301 available to remedy a violation of a union  
15 constitution, we suggest that Section 10(b) amply  
16 supports an appropriate limitations period for  
17 enforcement of the rights here. It should be a  
18 consistent right. It should be the same time period for  
19 all violations, and it should be Section 10(b) because  
20 that governs unfair labor practice charges, and the  
21 National Labor Relations Board has consistently held  
22 violation of Landrum Griffin Title I bill of rights  
23 claims are susceptible to being filed as unfair labor  
24 practice charges.

25 Whether these rights can be characterized as

1 economic or as civil, the point is that they're part of  
2 the fabric of federal statutory labor law which is  
3 intended to protect the fundamental statutory right to  
4 act collectively. That demands quick resolution so that  
5 the collective bargaining relationship remains stable.  
6 It doesn't have to deal with private settlements. It  
7 deals with the formation and maintenance of the  
8 agreement itself.

9 Overall an application of Section 10(b) as the  
10 appropriate statute of limitations in this case will  
11 support the federal labor law policy of quick resolution  
12 of labor disputes. The application of the three-year  
13 North Carolina personal injury statute will not promote  
14 that interest and is not related thereto, it being at  
15 most related to civil rights or constitutional rights  
16 actions which are not at issue here. These are labor  
17 rights. These rights simply cannot be divorced from the  
18 statutory background in which they arise.

19 The federal statute of limitations is  
20 obviously more appropriate. The federal policy at stake  
21 is clear. The practicalities of litigation are no  
22 different in this matter than they are in actions for  
23 breach of the duty of fair representation. This Court  
24 chose Section 10(b) in DelCostello. It should choose it  
25 here mandating affirmance of the decision below.

1 Thank you very much.

2 QUESTION: Thank you, Mr. Miller.

3 Mr. Gresham, you have 10 minutes remaining.

4 REBUTTAL ARGUMENT OF JOHN W. GRESHAM

5 MR. GRESHAM: I think the most important point  
6 that I would make on rebuttal is the great disagreement  
7 I have with Mr. Miller's contention with the question  
8 from Justice White that this would constitute an unfair  
9 labor practice that Mr. Reed could have, in fact, gone  
10 to the Board. I think this Court's law and cases -- I  
11 think the very recent decision of the Third Circuit in  
12 NLRB v. Local 139 which said that the 8(b)(1)(A) should  
13 not be interpreted so literally as to make it a unfair  
14 labor practice to enforce compliance with internal rules  
15 and policy is precisely what is at fact here.

16 The government in its brief makes exactly the  
17 same point. There is very, very little overlap between  
18 the Title I claim and the unfair labor practice claim.

19 The year after Title I was passed in its 25th  
20 annual report, the Board itself said we don't reach  
21 these disputes, these internal union matters, even if  
22 there is a bad motive. For -- for the union to now  
23 argue essentially, as I understand it, that Title I  
24 really wasn't needed, that -- that Senator McClellan's  
25 bill was simply to in somehow reinforce rights that were

1 already granted, I think would make a mockery of the  
2 legislative history of Title I.

3 QUESTION: Wouldn't you think there are some  
4 things that broadly are matters of internal union  
5 business that are unfair labor practices?

6 MR. GRESHAM: There are and I have been able  
7 to identify two areas where the Board has taken those.  
8 One is where they beat the fellow up. The second is  
9 where they try to discipline because he has gone to the  
10 Board or he has gone to the Department of Labor before.  
11 They protect their jurisdiction.

12 QUESTION: Well, and are -- and are those --  
13 are those suable on without going to the Board?

14 MR. GRESHAM: They would be suable on as a  
15 Title I claim, yes.

16 QUESTION: Yes, exactly.

17 And even in those circumstances you think the  
18 six months should not apply?

19 MR. GRESHAM: That is correct because there is  
20 such a minute overlap between the two. We don't have to  
21 reach that in this case because I think it -- it is  
22 clear that this type of discipline simply would not  
23 constitute an unfair labor practice under any of this  
24 Court's decision, under the recent Third Circuit  
25 decision, under the Board's own language.



1           The proviso -- I did not hear Respondent  
2 mention that all the proviso that is -- that is included  
3 in 8(b)(1)(A) which is that it does not reach these  
4 mechanisms. And I think that -- that keeps this from  
5 being an analogy.

6           And I think the important point there is that  
7 when this Court looked in DelCostello to see whether  
8 10(b) should apply, I think the terms this Court used  
9 was "substantial overlap." I would -- I would submit to  
10 this Court that at most in this case there is a very  
11 minimal overlap.

12           I think as -- as -- as the Solicitor General  
13 indicated in his brief, these actions vindicate  
14 important public rights.

15           There is no basis for this Court to depart  
16 from its usual practice. None of the problems noted in  
17 DelCostello are present here. There is no interference,  
18 direct interference -- and I believe again that is the  
19 language of this Court in DelCostello -- with the  
20 collective bargaining agreement. Therefore, the usual  
21 practice is the practice that is available here.

22           Thank you.

23           QUESTION: Thank you, Mr. Gresham.

24           (Whereupon, at 2:43 o'clock p.m., the case in  
25 the above-entitled matter was submitted.)

# CERTIFICATION

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No. 87-1031 - G. P. REED, Petitioner V. UNITED TRANSPORTATION UNION, ET AL

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