

OFFICIAL TRANSCRIPT PROCEEDINGS BEFORE

THE SUPREME COURT OF THE UNITED STATES

DKT/CASE NO. 85-2099

TITLE PENNSYLVANIA, Petitioner V. DOROTHY FINLEY

PLACE Washington, D. C.

DATE March 2, 1987

PAGES 1 thru 36



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1 IN THE SUPREME COURT OF THE UNITED STATES

2 -----x

3 PENNSYLVANIA, :

4 Petitioner, :

5 v. : No. 85-2099

6 DOROTHY FINLEY :

7 -----x

8 Washington, D.C.

9 Monday, March 2, 1987

10 The above-entitled matter came on for oral
11 argument before the Supreme Court of the United States
12 at 11:05 a.m.

13 APPEARANCES:

14 MRS. GAELE M. BARTHOLD, ESQ., Deputy District
15 Attorney, Philadelphia, Pennsylvania;
16 on behalf of the Petitioner.

17 MS. CATHERINE M. HARPER, ESQ., Lansdale,
18 Pennsylvania; on behalf of Respondent.

C O N T E N T S

ORAL ARGUMENT OF

PAGE

MRS. GAELE M. BARTHOLD, ESQ.,

on behalf of the Petitioner

3

MS. CATHERINE M. HARPER, ESQ.,

on behalf of the Respondent

17

1 P R O C E E D I N G S

2 CHIEF JUSTICE REHNQUIST: We will hear
3 arguments next in No. 85-2099, Pennsylvania against
4 Finley.

5 Mrs. Barthold, you may proceed whenever you're
6 ready.

7 ORAL ARGUMENT OF MRS. GAELE M. BARTHOLD, ESQ.,

8 ON BEHALF OF THE PETITIONER

9 MRS. BARTHOLD: Mr. Chief Justice, and may it
10 please the Court:

11 Twenty years ago this Court imposed strict and
12 unique briefing requirements on appointed attorneys
13 seeking to withdraw because they concluded that a
14 client's first appeal was frivolous.

15 In addition, reviewing courts, charged with
16 hearing such appeals, were charged with the
17 responsibility of conducting an independent review of
18 the record to determine whether the appeal was in fact
19 frivolous.

20 This issue presented by this case is whether
21 those procedures, those prophylactic rules as
22 articulated by this Court in *Anders v. California*,
23 should be held applicable on collateral review.

24 It is our position that they should not be
25 held applicable, and that in the collateral review

1 context, a no merit letter, with notice to the client
2 and an opportunity to proceed pro se, is a
3 constitutionally acceptable alternative.

4 Now before detailing our reasons in support of
5 that conclusion, I would like rather briefly to address
6 the respondent's claim that this Court is without
7 jurisdiction to decide that issue because the opinion
8 below rests on an adequate and independent state basis.

9 The opinion is, of course, a Pennsylvania
10 Superior Court opinion; although that is an intermediate
11 appellate court, it is the highest court in which the
12 decision could be had in this case.

13 The respondent is a state prisoner having been
14 convicted in 1975 of second degree felony murder and
15 related offenses.

16 She was represented by appointed counsel
17 during his trial, and during her unsuccessful direct
18 appeal to the Pennsylvania Supreme Court.

19 She next sought collateral review under the
20 State Post Conviction Hearing Act statute, and counsel
21 was not appointed for her because the claims that she
22 raised were finally litigated under Pennsylvania law.

23 The Pennsylvania Supreme Court, however, held
24 that under its supervisory rules, its rules of criminal
25 procedure, that any defendant is entitled to counsel on

1 a first PCHA petition, or on a subsequent petition
2 raising new issues.

3 When counsel was appointed for Mrs. Finley, he
4 reviewed the record and concluded that he had no
5 arguable issues to raise.

6 He, as a result, after consulting with his
7 client, filed a no merit letter with the Post Conviction
8 Hearing Act court, and detailed in that letter the
9 additional claims which Mrs. Finley wanted raised on her
10 behalf.

11 Based on that letter and his own independent
12 review of the record, the Post Conviction Hearing Act
13 judge dismissed the petition and allowed counsel to
14 withdraw.

15 QUESTION: Have you any knowledge as to
16 exactly what his review of the record consisted of? Was
17 he looking at the notes of testimony or what?

18 MRS. BARTHOLD: We know from his letter tha he
19 looked at the notes of testimony.

20 QUESTION: Is that enough?

21 MRS. BARTHOLD: Judge Blake indicated in his
22 opinion that he looked at the entire record. We also
23 know that he consulted with his client. So I think we
24 are reasonably certain that he did the kind of
25 conscientious review that he should have done, and which

1 this Court, of course, in Strickland, has said that
2 counsel is presumed to do their job and to be competent.

3 Now when the Pennsylvania Supreme Court
4 reversed because Anders' prophylactic requirements on
5 direct appeal had not been complied with, they said,
6 among other things, since Anders has been applied in
7 similar circumstances, we hold, quote unquote, Anders is
8 applicable here.

9 And in addition, they noted that the
10 Pennsylvania law with respect to the withdrawal of
11 counsel is dervied from -- and those were their exact
12 words -- Anders v. California.

13 I think those two statements by the Superior
14 Court make it very clear that there is not an
15 independent state basis for this opinion.

16 That conclusion is underscored by the fact
17 that there is no clear statement in the opinion saying
18 we used the Federal authority only for purposes of
19 guidance. And of course in this Court's opinion,
20 Michigan v. Long, you made clear to state courts that if
21 they wanted to make such a statement, they could.

22 So I think there's no question but that this
23 Court has jurisdiction to consider the very significant
24 issue which is presented here.

25 Now, I think the starting point for that

1 consideration is twofold. First, it must be recalled
2 that collateral review is in fact a procedure which is
3 three, if not four, steps removed from the trial court
4 process.

5 By that point in the proceedings, a defendant
6 has had the opportunity to raise matters in post trial
7 motions. A defendant has had a direct first appeal. A
8 defendant, in a majority of jurisdictions, has had the
9 opportunity to either have or to seek discretionary
10 review.

11 Collateral review is three or four steps
12 removed, and it's a procedure which is intended to
13 identify those rare cases in which there is error that
14 has not been previously identified.

15 Secondly, it is of course very important that
16 there is no general constitutional right to counsel on
17 collateral review.

18 Nonetheless, the respondent claims that since
19 counsel was given, although only under a supervisory
20 rule, not under a constitutional basis, and so far as we
21 can determine, there is no state in the country that
22 gives counsel on collateral review based on a state
23 constitutional basis, the respondent contends that since
24 the right to counsel is there, all of the procedures
25 that are given with respect to the right to counsel on a

1 first appeal should be given; in other words, that
2 Anders should be applied even though we are only talking
3 about a supervisory right to counsel.

4 And I think respondent has really three
5 misconceptions. First, respondent assumes that an
6 Anders brief is in fact an advocate's brief.

7 And of course, an Anders brief is not that.
8 What it is is a device to determine, to monitor, whether
9 counsel has in fact conducted the sort of conscientious
10 and thorough review of the case to be certain that the
11 appeal is in fact -- or the petition is in fact --
12 frivolous.

13 I think counsel does not take account of the
14 fact that when you get to collateral review, you are
15 getting to a procedure that is so far removed that there
16 simply are cases without arguable issues by the time you
17 get to collateral review.

18 And I think finally the respondent assumes
19 that Anders is the only way of being sure that attorneys
20 do their job. And I think that is just not so.

21 Attorneys do their job. Attorneys are
22 presumed to be competent. Attorneys have an obligation
23 not to clog the courts with frivolous arguments.

24 And I think that you need not apply the
25 precise procedures of Anders on collateral review to see

1 that counsel do what they're charged to do, which is to
2 do their job.

3 Now, the important considerations are:
4 fundamental fairness; meaningful access; and the fact
5 that there are not the invidious discrimination, the
6 fact that arbitrary obstacles not be put in a
7 defendant's way so that --

8 QUESTION: May I just interrupt for a second?
9 Is it correct in your view that if Pennsylvania -- the
10 Pennsylvania courts decided they would like to apply
11 Anders as a matter of state law, you would agree they
12 would have the power to do that?

13 MRS. BARTHOLD: Oh, absolutely, Justice
14 Stevens.

15 QUESTION: But your view is that when they
16 refer to the Pennsylvania law in this area, it is
17 derived from Anders, that they thought they were
18 compelled by Anders to apply the Anders rule in
19 collateral proceedings?

20 MRS. BARTHOLD: That is our position.

21 QUESTION: Has any other state so read Anders,
22 as far as you know?

23 MRS. BARTHOLD: Yes, the District of Columbia
24 has so read Anders; has applied Anders on collateral
25 review. Iowa has. I believe it's Arkansas has, and

1 Texas has.

2 Illinois has not.

3 QUESTION: In Iowa, Arkansas, and Texas, do
4 you understand they did it because they thought Anders
5 compelled them to do it?

6 MRS. BARTHOLD: Yes, I believe so.

7 QUESTION: I see.

8 MRS. BARTHOLD: I could be in error, but I
9 believe so. And we have about three other states that
10 have found Anders inapplicable on collateral review:
11 Illinois, Arizona, and I believe Utah.

12 And only three circuits have spoken on this
13 point. The Second and Fifth Circuits have found Anders
14 applicable, and I believe the Seventh Circuit has not.

15 QUESTION: (Inaudible) prohibited from going
16 further than Anders, is it?

17 MRS. BARTHOLD: Oh, absolutely not, Justice
18 Marshall. Absolutely not.

19 So it's our point that --

20 QUESTION: Mrs. Barthold, while you're
21 interrupted, may I inquire whether the record reflects
22 whether the respondent was sent a copy of the attorney's
23 no merit letter?

24 MRS. BARTHOLD: The no merit letter indicates
25 a carbon copy to the respondent. There has been no

1 evidence to rebut the fact that it was received.

2 The respondent speaks in terms of, quote
3 unquote, apparent lack of notice. But that notice has
4 not been rebutted, and there are, I think, a number of
5 arguments to be made, which perhaps I'll reserve, which
6 would demonstrate that even if you want to assume for
7 the sake of argument that the notice was not received,
8 that there was no prejudice to this particular defendant
9 because of the peculiarities of both this case and of
10 Pennsylvania practice.

11 So if you take the fundamental fairness, the
12 meaningful access, and the no invidious discrimination
13 concepts, and I think apply the balancing test which
14 this Court has articulated in *Matthews v. Eldridge*, and
15 then applied in *Ake v. Oklahoma*, what we should look at
16 is the individual interest, which is, here, the accuracy
17 of the criminal proceeding itself; the governmental
18 interest, which would be the cost to the criminal
19 justice system of applying *Anders*; and finally, what
20 value is to be derived from applying the procedure here
21 sought, *Anders*, whether it is more likely than not that
22 cases would be identified that would otherwise be lost
23 in the shuffle, so to speak.

24 And I would submit that when you apply that
25 balancing test, the line should be drawn to say that

1 Anders is not applicable on collateral review.

2 The chances of it resulting in the
3 identification of cases on collateral review that truly
4 have even arguable issues, I think, is just not likely.

5 I think that the Court should look at the
6 strains on the criminal justice system, if you conclude
7 that Anders should be applied on collateral review.
8 Because we are talking about post conviction hearing
9 remedies and petitions which are burgeoning out of all
10 proportions, at least in the states, and I would assume
11 in the federal system too.

12 We are talking about a complete change in the
13 role of the courts, who are not sitting as courts, but
14 are required to conduct this independent review of
15 records, which puts a great strain on one of our
16 scarcest resources at this time, which is the time of
17 our judges.

18 QUESTION: Mrs. Barthold, what do you think
19 the Federal Constitution requires, at a minimum, through
20 its due process clause, when the state has granted an
21 avenue for state post conviction review?

22 MRS. BARTHOLD: I think --

23 QUESTION: Must the state afford counsel at
24 all to indigent defendants in that situation?

25 MRS. BARTHOLD: I think, Justice O'Connor,

1 that they need not afford counsel except in those rare
2 cases where, as a matter of due process, counsel is
3 necessary, which is a statistically insignificant number
4 of cases, I believe, even in the federal system.

5 I think a no merit letter with -- which states
6 that counsel has conducted a meaningful and thorough
7 review, with notice to the client and an opportunity for
8 the client to proceed pro se, so that the client is in
9 substantially the same position as they would have been
10 had counsel not been appointed.

11 QUESTION: Well, you say the facts of this
12 case are at least enough to meet it. But at bottom,
13 what must the state provide?

14 MRS. BARTHOLD: The state must provide access
15 to the courts. The -- if they have collateral review,
16 as do all states, they must allow counsel -- or indigent
17 defendants to file their petitions; to not have fees
18 which would keep them out of court; to give them, if
19 they are incarcerated, the benefit of law libraries,
20 under Bounds v. Smith; the use of their jailhouse
21 lawyers, if necessary, under Johnson v. Avery --

22 QUESTION: And in some cases, it must provide
23 counsel?

24 MRS. BARTHOLD: I think that would be a very
25 rare case where it would be an idiosyncratic case where

1 a court with prescreening would discover that there was
2 something that would make it only possible for counsel
3 to handle this matter.

4 I know the rule in the Federal courts usually
5 is if there is an evidentiary hearing on Federal habeas,
6 they give counsel. We have at least --

7 QUESTION: Well, in Pennsylvania, it is the
8 practice to provide counsel uniformly for indigent
9 defendants, I take it, in post -- state post conviction
10 review proceedings?

11 MRS. BARTHOLD: On any first petition. Any
12 first post conviction hearing at petition, or any
13 subsequent petition that raises new issues.

14 QUESTION: And given that as a factor, then
15 what do you think due process requires, above and beyond
16 that?

17 MRS. BARTHOLD: I think due process requires
18 that the attorney conduct a conscientious and meaningful
19 review of the case and the record. So that having given
20 that indigent an attorney, they have the benefit of that
21 attorney's best review of the record.

22 If the attorney then determines that there is
23 nothing even arguable to raise, I submit that it is
24 appropriate for him to be allowed to withdraw from the
25 case.

1 I mean, we are talking about at least 23
2 states, as nearly as we can determine, that have very
3 liberal policies with respect to the appointment of
4 counse; far more liberal than the federal system.

5 And the strain of requiring all 23 of these
6 states to superimpose Anders on top of what they're
7 giving, above and beyond what they must, will, I submit,
8 put a very great strain on the criminal justice system.

9 QUESTION: Of course, Pennsylvania has control
10 of that in its own hands. It can simply stop affording
11 counsel.

12 MRS. BARTHOLD: Yes, and I believe that that
13 is something that might well occur, if not in
14 Pennsylvania, in some of the other 23 states, if it is
15 held by this Court that Anders must be applied on
16 collateral review.

17 And I would submit, Mr. Chief Justice, that it
18 would be unfortunate if that should happen. Because
19 these states have determined, for either -- for one
20 reason or another to give indigents counsel when it's
21 not necessary for them to do so constitutionally.

22 And I think we should encourage that, but not
23 superimpose other procedures which will make that
24 burdensome on the states.

25 Now turning to this defendant's, this

1 respondent's case, she undoubtedly will argue to you
2 that there was no notice, therefore, she must
3 necessarily win the case; and secondly, that her
4 appointed PCHA attorney was ineffective because he did
5 not raise certain arguably meritorious issues.

6 We have addressed both of those in our reply
7 brief. With respect to the so-called issues, I have
8 dealt with them in a footnote, and I truly believe that
9 they are in fact frivolous issues.

10 With respect to the notice matter, even if we
11 want to assume for the sake of argument that Dorothy
12 Finley did not receive the no merit letter -- and as I
13 indicated, it shows a carbon copy to her -- she still
14 had the benefit, in this particular case, of having the
15 time consuming independent review of the record, which
16 was conducted by the Post Conviction Hearing Act judge.

17 And he concluded, independently, that there
18 was nothing there.

19 And finally, under the peculiarities of
20 Pennsylvania practice, she is not barred from filing yet
21 another Post Conviction Hearing Act petition, and
22 raising whatever issues she would want to.

23 So I would in conclusion, Your Honors, urge
24 you to hold that Anders does not apply on collateral
25 review. And I would urge you to reverse the

1 Pennsylvania Superior Court decision.

2 CHIEF JUSTICE REHNQUIST: Thank you, Mrs.
3 Barthold.

4 We'll now hear from you, Ms. Harper.

5 ORAL ARGUMENT OF MS. CATHERINE M. HARPER, ESQ.,

6 ON BEHALF OF THE RESPONDENT

7 MS. HARPER: Thank you, Mr. Chief Justice
8 Rehnquist, and may it please the Court.

9 First, let me address Ms. Barthold -- some of
10 the issues that she had raised, before getting into my
11 argument.

12 In response to Justice O'Connor's question, in
13 this case my client told me that she never received that
14 letter. Since we didn't get the hearing that the
15 Superior Court had awarded to us, that's a question of
16 evidence that is still open.

17 I would argue that she didn't receive the
18 notice that was required under Anders in this case.

19 Secondly, the district attorney repeatedly
20 characterized collateral review as three or four steps
21 removed from the actual trial. That's not exactly
22 accurate.

23 In Pennsylvania, as I would imagine in most
24 jurisdictions, the only issues which can be raised in
25 the higher courts are those which were raised in post

1 trial motions. Therefore, we're actually one step
2 removed, if you consider that there was -- if there was
3 an issue that was not raised in post trial motions,
4 neither the Superior Court nor the Pennsylvania Supreme
5 Court had that issue before it when they were deciding
6 the direct appeal.

7 Thirdly, I'd like to note that the district
8 attorney points to this case as a case of fundamental
9 fairness. I agree with that. I think that what
10 happened --

11 QUESTION: May I ask you on that question, a
12 matter that was not raised on direct appeal of course
13 wouldn't have gone to the Supreme Court of Pennsylvania.

14 Does Pennsylvania have a rule in its
15 collateral proceedings that issues which could have been
16 raised on direct appeal but were not raised are barred
17 from collateral review?

18 MS. HARPER: I don't believe it's a matter of
19 what could have been raised. I think the PCHA says that
20 matters that were already litigated to a final
21 determination are barred.

22 QUESTION: That means it was litigated in the
23 trial court and no --

24 MS. HARPER: And on appeal.

25 QUESTION: And on appeal?

1 MS. HARPER: The distinction I'm drawing,
2 Justice, is not -- is between issues that were raised
3 and which could have been raised.

4 I believe Pennsylvania --

5 QUESTION: On appeal, or in the direct
6 proceeding? I mean, say it was raised in the trial.
7 For example, there's a motion to suppress evidence, but
8 no appeal was taken from the adverse ruling.

9 In Pennsylvania practice, could that be raised
10 in collateral proceeding?

11 MS. HARPER: Only through the back door.
12 You'd have to argue, Your Honor, that --

13 QUESTION: Ineffective assistance of counsel?

14 MS. HARPER: Exactly. You'd have to argue
15 that the counsel on appeal was ineffective for failing
16 to raise that earlier. And then you could get to it.

17 Yes, Justice Marshall?

18 QUESTION: (Inaudible) that should have been
19 raised?

20 MS. HARPER: Well, Justice Marshall, I believe
21 in my brief, at footnote 7, I've listed several issues
22 of arguable merit.

23 But I don't believe that Anders requires me to
24 show prejudice at this stage. And I would ask this
25 Court not to put that burden on me.

1 QUESTION: But the judge went through the
2 record.

3 MS. HARPER: The PCHA court says that they --
4 yes, the court went through the record.

5 QUESTION: No, no. He did go through the
6 record.

7 MS. HARPER: Yes, Your Honor. My problem is,
8 Your Honor, that on collateral review, court appointed
9 counsel should look beyond the record; should not only
10 scour the record to determine whether there are issues
11 that should have been raised, but should also consult
12 with the petitioner, and should perhaps even look into
13 investigation beyond that based on whatever the
14 petitioner tells him is there.

15 QUESTION: If there's nothing there?

16 MS. HARPER: If there's nothing there, which
17 is not this case, Your Honor, he should follow Anders.

18 QUESTION: Would you make the same argument if
19 there were 86 eyewitnesses?

20 MS. HARPER: Your Honor, that's a tough
21 question.

22 QUESTION: Would you?

23 MS. HARPER: I guess you're asking me whether
24 there is a case where there are no arguable --

25 QUESTION: Would you make the same argument,

1 if there were 86 eyewitnesses who testified that this
2 person committed the crime?

3 MS. HARPER: I would make the argument that
4 Anders applies. I would not have the liberty or good
5 grace to be able to say that there are issues.

6 QUESTION: I see.

7 MS. HARPER: But I would make the argument
8 that Anders applies, and one should file an Anders brief.

9 QUESTION: (Inaudible.)

10 MS. HARPER: And in this case --

11 QUESTION: Can you leave me off at 85?

12 MS. HARPER: Yes, I will, Your Honor.

13 The argument of the respondent basically is
14 that since Pennsylvania does provide a post conviction
15 hearing act procedure, and it does provide counsel, and
16 it explicitly provides effective counsel, that when
17 counsel seeks to withdraw from a PCHA petition, then due
18 process considerations come into play.

19 And the Fourteenth Amendment says you can't
20 arbitrarily deprive a petitioner of counsel without
21 following due process.

22 When counsel seeks to withdraw, due process
23 means the Anders procedure.

24 QUESTION: Well, what do you think the
25 constitutional basis of the Anders case is, Ms. Harper?

1 MS. HARPER: I believe that Anders does rest
2 on the fact that there was a constitutional right to
3 counsel in that case; but I don't think it was necessary
4 for the holding.

5 I think that this Court obviously handed down
6 that case, knowing that there was a constitutional right
7 to counsel. But that's not really discussed in the
8 opinion, and I can only assume --

9 QUESTION: I just read the opinion and I had a
10 hard time figuring out what the basis for the right was.

11 MS. HARPER: Well, I didn't see it discussed
12 there explicitly either, Your Honor. I think the Court
13 simply assumed that it was a right. Now, the question
14 is, what do we do when the counsel wants to withdraw,
15 assuming the right exists.

16 Which is the same in this case. I'm not
17 arguing that there is a constitutional right to an
18 attorney on collateral review, because I don't have to.
19 There is a very clear Pennsylvania right to a lawyer,
20 and to an effective lawyer.

21 Conversely, the no merit letter that --

22 QUESTION: Well, wait, it's just a
23 Pennsylvania right we're talking about. Why couldn't
24 Pennsylvania -- suppose the Pennsylvania statute had
25 been very clear and had said, the only right we're

1 giving here is the right to have a member of the bar, in
2 good standing, look over this case, and in his or her
3 judgment, decide whether there's anything worth arguing.

4 Suppose that's how it read. Would there be
5 anything wrong with that? Would that be
6 unconstitutional?

7 MS. HARPER: I guess Pennsylvania could give
8 that limited right, and the question would be whether
9 that limited right is entitled to due process; am I
10 understanding you correct?

11 QUESTION: (Inaudible) there. I mean, so long
12 as you give it to a lawyer whose in good standing,
13 you've complied with the Pennsylvania statute and
14 treated everyone alike.

15 MS. HARPER: This would be a different case if
16 that were the Pennsylvania practice. But this is not --
17 that's not Pennsylvania practice.

18 QUESTION: Why is this Pennsylvania statute
19 different?

20 MS. HARPER: First of all, the Pennsylvania
21 statute explicitly calls for counsel. Secondly, there's
22 a criminal rule for civil -- a rule of criminal
23 procedure that calls for counsel, and there's case law
24 that says, the right to counsel means the right to the
25 effective assistance of counsel, not only to make

1 arguments, but also to marshall the facts and go through
2 th record and see what else might be there.

3 For that reason, even petitioners who raise --
4 who draft their own petitions and name things that have
5 already been litigated on a first PCHA are entitled to
6 counsel, the reasoning being not only that they're
7 entitled to an advocate, but also because an attorney
8 can better explore the issues.

9 QUESTION: So you're saying although
10 Pennsylvania need not provide for effective assistance
11 of counsel, it could just provide to have some lawyer
12 look over your case, if it does provide for effective
13 assistance of counsel, whether the assistance is in fact
14 effective is a federal constitutional question?

15 MS. HARPER: That's correct. I think that you
16 cannot withdraw the effective assistance of counsel
17 without due process.

18 So I think that that would contemplate that
19 there might be a constitutional issue raised if counsel
20 were very ineffective.

21 It's not necessary to get to that, though,
22 because Pennsylvania's own collateral review procedure
23 provides for ineffective assistance of counsel questions
24 to be raised right in our Commonwealth courts, and to be
25 taken care of there.

1 For that reason I'd also take issue with the
2 idea that applying Anders in collateral review cases
3 would clog the courts.

4 I think, on the contrary, applying Anders in
5 these cases would make sure that the court more readily
6 reached the merits of the case, and if it is frivolous,
7 got rid of it. Rather than -- of have a no merit
8 letter, which I think would encourage the petitioner to
9 go to the federal courts with a habeas petition saying
10 that they weren't dealt with fairly.

11 QUESTION: Ms. Harper, may I interrupt again?
12 Because one of your responses to Justice Scalia puzzled
13 me.

14 Do you think that the holding of the
15 Pennsylvania Supreme Court in this case is based on its
16 view that this procedure in Pennsylvania is mandated by
17 the federal Constitution?

18 MS. HARPER: No, I do not. I think that -- my
19 argument in the alternative is that it rests on
20 independent and adequate state grounds.

21 I think that the Pennsylvania Court did not
22 feel compelled to apply Anders, but merely applied
23 Anders because it's a very sane, fair, humane approach
24 to this problem, and because Pennsylvania has had 20
25 years experience with Anders; because very shortly after

1 this Court handed down Anders, it was applied in
2 Pennsylvania in direct appeal cases.

3 So the Pennsylvania courts are familiar with
4 it; had 20 years practice with it; and the opinion
5 indicates that Pennsylvania law is derived from Anders,
6 but it doesn't say it's constitutionally compelled by it.

7 QUESTION: It doesn't say, modelled after; it
8 says derived from. I think that that's normal language
9 to indicate that you feel that one case requires a legal
10 rule in this case.

11 MS. HARPER: I respectfully disagree, Justice
12 Scalia. And I point out that it also relies --

13 QUESTION: You wouldn't say it's at least
14 ambiguous?

15 MS. HARPER: No, I would not. I think it's
16 very clear. I perhaps would wish for a better scrivener
17 of the opinion. But I think it's better clear that
18 "derived from" is different from "is constitutionally
19 compelled by".

20 I don't think this opinion indicates that it
21 -- that the Court felt compelled by the federal courts
22 to do this.

23 QUESTION: You don't think if I said this rule
24 is derived from Marbury v. Madison, that it couldn't be
25 read to mean that I think Marbury v. Madison requires

1 this rule in the present case?

2 Maybe not, must, but could.

3 MS. HARPER: No, Your Honor, I think that this
4 -- I think this opinion's clear.

5 QUESTION: But your point is that they said,
6 this Pennsylvania rule was derived from Marbury v.
7 Madison.

8 MS. HARPER: This is a Pennsylvania law, is
9 dervied from, is what it says. Thank you.

10 But it also points to crimminal rules of
11 procedure in its opinion --

12 QUESTION: But, counsel, haven't we said, in
13 Michigan v. Long, that when the court doesn't make that
14 clear, we're going to assume that they mean it's
15 required by federal law, when the opinion cites federal
16 authority and doesn't make it clear.k

17 MS. HARPER: That is what Michigan -- that is
18 what Michigan v. Long says. Apparently Justice Scalia
19 and I have a disagreement on whether or not it's clear.

20 I think the opinion is clear that it relies on
21 Pennsylvania law. I kept trying to say that --

22 QUESTION: Well, suppose that we disagree with
23 you. And we have to face up to what we do here.

24 MS. HARPER: Well, then, if you disagree with
25 me, it's not necessary to find that this rests on

1 adequate and independent state grounds.

2 Then I go back to my due process argument. If
3 a state grants an important right, the state can't
4 willy-nilly take it away without providing due process.

5 Anders is the measure of due process for
6 withdrawing attorneys. So it's not necessary to find
7 that this rests on adequate and independent state
8 grounds.

9 QUESTION: No, Ms. Harper, I didn't see any
10 reference to due process in the Anders opinion. There's
11 certainly reference to the Sixth Amendment, to equal
12 protection.

13 But the Anders opinion itself isn't grounded
14 on the view that you can't withdraw an attorney because
15 of due process considerations, is it?

16 MS. HARPER: It wasn't necessary in Anders,
17 because it rested -- arguably rested on a constitutional
18 right. It wasn't necessary to talk about the Goldberg
19 and Kelly type of cases where the state does grant a
20 right, even if it's not granted constitutionally.

21 I think there's a clear line of cases with the
22 Griffin/Douglas line of cases that would provide support
23 for that. And *Evitts v. Lucey* is very close to this
24 case, and rests on due process grounds.

25 Although of course I'm also arguing equal

1 protection, because I have an indigent who is, with a
2 court appointed attorney, forced to take whatever the
3 state gives her.

4 Pennsylvania law gives no right to the
5 indigent to complain about which attorney she gets. And
6 the indigent has to take whichever attorney it is and
7 can't request them.

8 I think for equal protection reasons, it would
9 probably be reasonable for the Court to more closely
10 scrutinize court appointed counsel's conduct in this
11 regard, and to make sure that the poor defendant,
12 petitioner, gets the same justice that the wealthier one
13 can afford to get.

14 So my argument rests both on due process and
15 on equal protection.

16 The no merit letter, by contrast, does
17 violence to both due process and equal protection. The
18 district attorney has suggested that there may be other
19 ways to deal with this problem. I can conceive that
20 there may be other ways. I don't think the district
21 attorney has suggested anyway that we can deal with it,
22 but there may be other ways.

23 The no merit letter is not the way to deal
24 with it. This Court specifically disapproved of the no
25 merit letter in the Anders case. I see no reason to

1 distinguish between direct appeal and collateral review
2 when talking about the sufficiency of the no merit
3 letter.

4 It has the terrible handicap that it forces
5 the court appointed counsel to argue against his own
6 client, and it puts the petitioner in the position of
7 having the state give her a lawyer who thereafter briefs
8 the case for the prosecution.

9 I think the no merit letter is affirmatively
10 bad in that respect, and is not a substitute for Anders.

11 It may be that there's another state in the
12 union that has come up with a better way to deal with
13 this problem, but the district attorney hasn't suggested
14 one, and the no merit letter is not that case.

15 As I also stated --

16 QUESTION: What would you do with another
17 lawyer?

18 MS. HARPER: In this case?

19 QUESTION: Uh-huh.

20 MS. HARPER: I think what should have been
21 done is apply Anders, so that --

22 QUESTION: So that -- go ahead.

23 MS. HARPER: So that the court could get to
24 the merits of the case with the benefit of an advocate's
25 marshalling of the facts and evidence.

1 And the court would not be compelled to do it
2 on its own.

3 QUESTION: I see.

4 MS. HARPER: So I think Anders would be the
5 proper solution here, and that's what the Pennsylvania
6 courts decided was the proper solution.

7 QUESTION: And what do you think Anders says?
8 That the lawyer has to file a brief?

9 MS. HARPER: Yes, I think Anders requires a
10 brief.

11 QUESTION: And he has to say more than he said
12 in that letter?

13 MS. HARPER: He has to say not only more than
14 he said in that letter, but he has to avoid making an
15 argument against it.

16 I think Anders calls for citations to the
17 record and to legal authority. It doesn't -- and I
18 think that it affirmatively disapproves of the idea that
19 you can write out what the petitioner wants raised, and
20 then say, but it's a terrible argument, or it won't fly,
21 or don't pay any attention to this, court.

22 Because that places in the lawyer the job that
23 belongs to the court. In the adversary system it's a
24 spirit of give and take --

25 QUESTION: What would you do --

1 MS. HARPER: Pardon?

2 QUESTION: What would you do if the client
3 said that my ground for appeal was that I was sentenced
4 on count two before I was sentenced on count one; and
5 that's the only grounds that I have for appeal?

6 MS. HARPER: And counsel had conducted a
7 careful review?

8 QUESTION: And I warn you in advance that
9 there's an actual case that that happened.

10 MS. HARPER: I can conceive of that case. I
11 guess what --

12 QUESTION: And what would you do in that case?

13 MS. HARPER: I guess what counsel should do in
14 that event is simply set out that she was sentenced on
15 count two before count one; point the court to the
16 appropriate sentencing rules and whatever cases construe
17 them in their fairness; and point to whatever position
18 there is in the record that might support the argument
19 on behalf of the advocate; and let the court decide.

20 And if it gets thrown out, then that's the way
21 the adversary system works.

22 QUESTION: Well, what's the difference between
23 that and this letter here, except that it doesn't have
24 all the detail in it?

25 MS. HARPER: Well, that's a big difference,

1 because -- there's a couple of differences. First of
2 all --

3 QUESTION: Well, in this case, is it --

4 MS. HARPER: -- I was able to find arguable
5 issues that don't appear in that letter.

6 QUESTION: Is it true that her only defense
7 was an alibi?

8 MS. HARPER: It is true that her defense was
9 an alibi. But --

10 QUESTION: That's what you say.

11 MS. HARPER: It is true -- no, it is true that
12 her defense was an alibi. But you have to remember that
13 the most important witness at her trial was a
14 prosecution witness who received two years' probation
15 for his part in this.

16 And after the trial, Dorothy Finley asked to
17 speak to the court. After she was convicted -- it was a
18 bench trial -- she asked to speak to the court, and the
19 court permits her, and she begins to tell why the
20 prosecution witness would have other reasons to be
21 biased against her, and would be unfairly disposed, for
22 his own reasons, to give testimony that would benefit
23 the prosecution.

24 None of that's in this case, because that
25 wasn't raised by the PCHA counsel.

1 QUESTION: But you did raise that her defense
2 was an alibi. You put that in footnote 7.

3 MS. HARPER: That is correct. That is a
4 portion --

5 QUESTION: And we are bound by that, aren't we?

6 MS. HARPER: That is the course chosen. I
7 wouldn't take footnote 7 to be a statement of all the
8 reasons that could be raised in this case.

9 You have to remember, first of all, that when
10 I got this case, I was in the Superior Court. I had no
11 right to raise evidentiary issues.

12 I merely raised them for illustrative
13 purposes, and the court let me do that.

14 You also have to remember that I only had the
15 record that was available in the court -- which by the
16 way didn't include the suppression motions and other
17 pieces of paper that I think counsel should look at
18 before they make a determination on collateral review.

19 So I would not -- I would ask this Court not
20 to take footnote 7 as anything other than illustrative
21 of the issues that could have been raised and should
22 have been raised by counsel.

23 I'd like to state in summary, then, that where
24 the state grants a valuable right to its citizens, in
25 this case, the right to the effective assistance of

1 counsel in collateral review, that right cannot be taken
2 away without giving the affected citizens due process.

3 The Anders procedure is the due process that
4 is required in this case.

5 Because this is a case involving a court
6 appointment, I would also ask Your Honors to consider
7 that there are equal protection considerations as well;
8 and that is because she cannot choose her own attorney,
9 she has to take what the state gives her.

10 And also, because the court wants to ensure
11 that the indigent prisoners get the same equal
12 protection and due process as wealthier individuals.

13 I'd also ask the Court to consider that the
14 alternative in this case -- and what we are really
15 talking about here is a procedure, the no merit letter
16 -- is not sufficient under due process or equal
17 protection guidelines for the reasons ably stated in
18 Anders.

19 And in the alternative, I'd argue that this
20 decision of the Superior Court rests on adequate and
21 independent state grounds, and that this Court can
22 decline to accept jurisdiction and let the
23 Pennsylvania's court choice to deal with this difficult
24 problem stand.

25 If there are no further questions, thank you.

1 CHIEF JUSTICE REHNQUIST: Thank you, Ms.
2 Harper.
3 Ms. Barthold, you have 12 minutes remaining.
4 MRS. BARTHOLD: If there are no questions, I
5 see no reason to use my 12 minutes.
6 CHIEF JUSTICE REHNQUIST: Thank you, Ms.
7 Barthold. The case is submitted.
8 (Whereupon, at 11:42 a.m., the case in the
9 above-entitled matter was submitted.)
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-2099 - PENNSYLVANIA, Petitioner V. DOROTHY FINLEY

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BY Paul A. Richardson

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