#### SUPREME COURT, U.S. WASHINGTON, D.C. 20543

## OFFICIAL TRANSCRIPT PROCEEDINGS BEFORE

THE SUPREME COURT OF THE UNITED STATES

### DKT/CASE NO. 85-88

- TITLE BARBARA ANN PAULUSSEN, Appellant V. GEORGE RONALD HERION
- PLACE Washington, D. C.
- DATE March 5, 1986
- PAGES 1 thru 41



(202) 628-9300

IN THE SUPREME COURT OF THE UNITED STATES 1 2 -x BARBARA ANN PAULUSSEN, 3 : 4 Appellant, -۷. No. 85-88 : 5 GEORGE RONALD HERION 6 7 -x Washington, D.C. 8 Wednesday, March 5, 1986 9 The above-entitled matter came on for oral 10 argument before the Supreme Court of the United States 11 at 10:02 o'clock a.m. 12 APPEARANCES: 13 ESTHER L. HORNIK, ESQ., Narberth, Pennsylvania, on 14 behalf of the appellant. 15 16 17 18 19 20 21 22 23 24 25 1 ALDERSON REPORTING COMPANY, INC. 20 F ST., N.W., WASHINGTON, D.C. 20001 (202) 628-9300

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.1	PROCEEDINGS
2	CHIEF JUSTICE BURGER: We will hear arguments
3	first this morning in Paulussen versus Herion. Ms.
4	Hornik, you may proceed whenever you are ready.
5	ORAL ARGUMENT OF ESTHER L. HORNIK, ESQ.
6	ON BEHALF OF APPELLANT
7	MS HORNIK: Mr. Chief Justice, and may it
8	please the Court:
9	The issue in this case is whether the
10	Pennsylvania statute of limitations of six years from
11	birth in a support action for illegitimate children
12	violates the equal protection clause of the Fourteenth
13	Amendment where no similar restriction exists in support
14	actions for legitimate children.
15	There are two points to be made: first, the
16	statute is unconstitutional. It treats legitimate and
17	illegitimate children differently without a substantial
18	state interest for such discrimination.
19	In particular, the only conceivable state
20	interest of protection from stale and fraudulent claims
21	is clearly weak. Current scientific procedures are
22	sufficiently precise so that the risk of false paternity
23	charges in no sense balances against unfair loss of
24	support for illegitimate children.
25	Secondly, this case is not moot. Although
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current Pennsylvania law estabishes an 18-year statute 1 of limitations in response to federal law, the law 2 operates only from December 1st of 1985. Pennsylvania 3 4 precedent suggests that the new law does not apply retroactively to a back child support award so that the 5 illegitimate child in this case would lose all right to 6 child support from the date of filing of the complaint 7 in this action, February 11th of 1980. 8 QUESTION: Mrs. Hornik, may I ask, that 9 statute was enacted since this case was decided below? 10 MS HORNIK: Yes, that is correct. The statute 11 was enacted --12 QUESTION: If it did apply retroactively, 13 would there be any issue for us to decide? 14 MS HORNIK: If it did apply retroactively, no, 15 there would be no issue. But Pennsylvania precedent 16 suggests that the law --17 QUESTION: Well, suggests, you say? 18 MS HORNIK: Well, actually, no, there's 19 definite Pennsylvania precedent, the cases of Williams 20 versus Wolfe, Hatfield versus Hazel, Hatfield versus --21 QUESTION: Well, I just wondered if we ought 22 not to -- why should we address this issue if in fact a 23 new statute applies to this case? Why shouldn't we send 24 it back to find out? 25

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1 MS HORNIK: Because this new -- the new 2 statute, the one that gives an 18-year limitation 3 period, contains no language in it to suggest that it • 4 would apply retroactively. Pennsylvania has a rule of 5 statutory construction that in the absence of --6 QUESTION: Well, my only suggestion is, 7 wouldn't the Pennsylvania courts be better able to -more qualified to address this application than we are? 8 9 MS HORNIK: No, because it's already been 10 decided under Pennsylvania precedent that the law in 11 existence at the time of the filing of a paternity 12 complaint is the law to be applied in the case, and since this case was filed in February of 1980, the law 13 14 to be applied would be the six-year statute of 15 limitations that was in existence in 1980. 16 QUESTION: And has the -- the courts of 17 Pennsylvania, in any case other than yours here, dealt 18 with this statute? MS HORNIX: With the six-year statute, or with 19 20 the 18-year? 21 QUESTION: The 18-year. 22 MS HORNIK: No, because it's so new, it just 23 became effective on December 31st of 1985. No court to 24 my knowledge has had an opportunity to review its 25 implicatiosns.

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QUESTION: Well, as Justice Brennan has suggested, can you suggest a reason why the Pennsylvania courts shouldn't deal with this first before we undertake to do something, just as a matter of policy and practice if nothing else?

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MS HORNIK: I believe that it's more important for this Court to make a determination regarding the constitutionality of the six-year statute of limitations that was in existence at the time of the filing of the complaint rather than sending the case back to the Pennsylvania court for a determination that has already been made under Pennsylvania precedent.

In other words, in the Hatfield versus Hazel Baker case, in the Jenner versus Stillman case, and most particularly the Williams versus Wolfe case, the Pennsylvania courts have spoken and said the appropriate -- that the date of the filing of the complaint is the date --

19 QUESTION: May I ask you this. Supposinc you 20 filed this complaint on the 1st of December of last year 21 instead of now, and then on January 15th of something 22 they came in with the statute of limitations defense.

Would you not then have argued that the new statute applies? You wouldn't have just thrown in the towel on the issue, would you?

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MS HORNIK: Well --

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QUESTION: I mean, there must at least be an 2 3 arguable position to the contrary? Are you willing to 4 concede on behalf of your client that it does not 5 apply? I hope you won't, but --6 MS HORNIK: Well, I -- there's one peculiarity 7 of Pennsylvania law which must be made clear, and that 8 is that the order of child support in every support case 9 is retroactive to the date of the filing of the 10 complaint, and so that in Pennsylvania --11 QUESTION: I understand. You're making the 12 argument against the statute applying. It seems to me 13 if you were really put to the test you might come up 14 with some arguments for the other position, wouldn't you? 15 MS HORNIK: Well --16 QUESTION: After all, you're representing a 17 client here. You're not trying to get a constitutional 18 issue decided. MS HORNIK: That's correct, Justice Stevens, 19 20 but since there's this particular rule of civil 21 procedure which states that an order of support is 22 retroactive to the date of the filing of the complaint, 23 and I know of no Pennsylvania case in which child 24 support was awarded for a period prior to the date cf 25 the filing of a chili support complaint, I think I would

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have a difficult time in the Pennsylvania court, finding 1 a favorable response to that argument. 2 QUESTION: I ion't understand way we can't 3 4 allow the State of Pennsylvania to interpret its own laws. Isn't that what we normally do? 5 MS HORNIK: No, for example --6 QUESTION: Well, tell me where we didn't. 7 MS HORNIK: In the Mills case that was before 8 you the same thing happened. During the pendency of the 9 Mills case the Texas statute was changed from one year 10 11 to four years, and you decided the constitutionality of the one-year statute of limitations in paternity cases 12 in the Mills case, because you made the determination 13 that the child in that case would not have gotten the 11 benefit of the four-year statute and would have been 15 barred from continuing on in a paternity case. 16 OUESTION: It's a little different. 17 MS HORNIK: Well, in this case ... 18 QUESTION: All we're saying is, there's a 19 Pennsylvania statute that's come in between this case 20 and this Court, and in the interim we will send it back 21 22 to let the State pass on it, on its statute. MS HORNIK: Justice Marshall, I believe that 23 one must distinguish between the right to file a 24 complaint and the remedy in this -- now, under the new 25

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1 statute it's clear that Georgeann would have the right to file a new paternity and support petition. 2 3 That petition -- her award of child support 4 would be retroactive to the date of the new filing, which would be a date after December 31st of 1985. Her 5 6 rights to back support from February 1980 are 7 jeopardized, and it's an amount --8 QUESTION: Well, I didn't suggest that. I 9 suggested that we send this case back, not the new case. 10 MS HORNIK: The new statute is not in issue in 11 this case. This case falls under the old statute. 12 OUESTION: We send it back -- well, who decides whether it is under this statute or the old one? 13 14 MS HORNIK: That's --15 QUESTION: The state court should decide 16 that. The state court decides its jurisdiction, not us. MS HORNIK: I believe that the state court has 17 18 alreaty decided that. OUESTION: Under the old statute? 19 20 MS HORNIK: But the old statute -- well, okay, 21 the old statute was enacted in 1978. For example, in 22 this case, this chill was born in 1973. Now, in 23 Williams versus Wolfe the Court was considering the retroactivity of a statute of limitations, and if you 24 25 look at the facts in that case the child was already six 9

years old in 1979 when the complaint was filed.

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And so, what the Court was asking is, can we apply a newly enacted statute of limitations of six years to a case which has been filed one year after the effective iste of this Act, and the child was already five at the age of the enactment of any statute, and the Court ruled that the date of the complaint determined the law that would be applied in the case, not the date that the child was born, and not the effective date of the Act, but the effective date that the complaint was filed.

Georgeann Veronica Paulussen was born on 12 today's date, March 5th, in 1972. At the time of 13 Georgeann's birth her mother, Barbara Paulussen and her 14 putative father, George Ronald Herion, were not married 15 to each other. Georgeann's mother and father continued 16 to have a relationship through April of 1975, and 17 throughout this time George Herion made voluntary 13 contributions to Georgeann's support, and then in April 19 of 1975 all support ceased. 20

Barbara Paulussen filed a paternity action on behalf of Georgeann in the Court of Common Pleas of Bucks County on February 11th of 1980. In this complaint George Herion is named as her father.

George Herion immediately raised at bar the

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six-year statute of limitations to Georgeann's claim, pleading that the case was filed more than six years after Georgeann's birth and more than two years after he had made voluntary contributions to her support.

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There was no trial on the merits of Georgeann's claim in the lower court. By operation of law, she was barred from presenting her evidence to a tryer of fact.

Her evidence included results of red and white
blood tests in which samples had been taken from her,
from her mother, Barbara Paulussen, and from George
Herion. The results of these tests indicated that there
was a 99.8 probability that George Herion was the father.

Cross motions for summary judgment were filed. The mother's motion challenged the constitutionality of the six-year statute. The father's motion raised the bar of the statute.

The lower court granted the father's motion, George Herion, and denied Parbara Paulussen's motion thereby dismissing the complaint. The matter was then appealed to the Superior Court of Pennsylvania where again Barbara Paulussen's constitutional challenge was denied.

A Petition for Allowance of Appeal was filed in the Supreme Court of Pennsylvania. It too was denied

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and the appeal to this Court followed.

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The Superior Court of Pennsylvania ruled 2 against Barbara Paulussen on the basis of a Pennsylvania 3 4 precedent. In the Pennsylvania Supreme Court case of Astemborski versus Susmarski, the Pannsylvania Supreme 5 Court upheld the constitutionality of the six-year 6 7 statute, and the Superior Court, being a lower court, felt compelled to follow the precedent of the higher 8 9 court.

The Astenborski case had -- the Astemborski court had initially considered the constitutionality of the six-year statute. A petition for certionari was granted by this Court, and then judgment was vacated and the case was remanded back to the Supreme Court of Pennsylvania for consideration in light of this Court's decision in Pickett versus Brown.

The Astemborski court reconsidered the constitutional question in light of this Court's decision and reaffirmed its original decision finding the six-year statute constitutional.

In Mills, this Court struck down a one-year statute of limitations from Texas as constitutionally invalid, and in Pickett a unanimous court struck down a two-year statute of limitations on the same basis. In Mills and in Pickett this Court established a two-part

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test for analysis of the constitutionality of a paternity statute of limitations.

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There had to be an adequate time frame for a paternity action to be instituted on behalf of illegitimate chiliren. There had to be a substantial state interest in avoiding stale and fraudulent claims to justify the discriminatory impact of this statute on the rights of illegitimate children, and other countervailing state interests.

Despite these guidelines for constitutional analysis, the Astemborski court found that the Pennsylvania six-year statute was constitutionally adequate. The holding of the Astemborski court was in error.

First, is six years a constitutionally adequate length of time to bring a paternity action? The answer must be no. First, the child, Georgeann Paulussen, is a call party in interest here although her mother's name appears in the caption, and there can be no assurance that her interest is identical to her mother's interest.

The child cannot act on her own behalf but she loses important rights. She cannot toddle into court to find her Daddy. Her mother may be unwilling to sue in a timely fashion for her own reasons, whether these

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reasons be out of hate, love or utter indifference to the father. The mother's feelings can continue for many years, even if the father makes voluntary contributions to the support of the child or acknowledges the child's paternity in writing after the six-year period.

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Second, the financial needs of a minor child are not always predictable before he or she is six. A child may not require her father's financial assistance at age five, but at age 12 or age 17 may be in desperate need of such assistance.

As to the second prong of the test suggested 11 by this Court, joes the prevention of stale and 12 fraudulente claims counterbalance the interest of the 13 child and the countervailing interest of the State? We 14 present this issue by issue. 15

Is the prevention of stale claims really an 16 issue? No. Can an illegitimate child's claim for 17 ongoing financial support be considered stale? The claim of a legitimate child is not considered stale. 19

Then, is the prevention of fraudulent claims a 20 substantial state interest? As this Court has noted, 21 advances in scientific testing have attenuated the 22 relationship between the statute of limitations and the 23 State's interest in the prevention of prosecution of 24 25 stale and fraudulent claims.

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In the Congressional report accompanying the Child Support Enforcement amendment of 1985, it was noted that, "Increased reliability of scientific paternity teting can exclude over 99 percent of those wrongfully accused fathers, regardless of the age of the child."

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7 Pennsylvania recognizes that the results of 8 HLA testing are so reliable that they can be introduced 9 as affirmative evidence of paternity in a paternity 10 proceeding. In our concern over the prevention of 11 fraudulent claims, it should be recalled that in 12 addition to the right to call upon powerful scientific 13 tests, the accused father does not lose other defenses 14 in contesting paternity.

The accused father has the right to a jury trial. If indigent, the accused father has the right to counsel. If indigent, the accused father has the right to free blood tests. The accused father has the right to have the petition dismissed immediately if blood tests and tissue tests show that he is excluded as the father.

If the father is not indigent, then he has the right to be notified that he can have counsel at the proceeding and he has to be given an adequate amount of time to secure such counsel. Also, the accused father

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can appeal the lower court decision on the basis of ineffective assistance of counsel.

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And it's clear in another context that Pennsylvania recognizes that it is possible to establish paternity well after six years have passed. An illegitimate child can probe paternity after the father is dead, for purposes of intestate succession, if he orshe can show paternity by clear and convincing evidence.

Ironically, more liberal rights are given to a child after the after the lips of his father have been sealed by death than when the father is alive to contest the claim.

In sum, it is Barbara Paulussen's belief that the state interest in preventing stale and fraudulent claims is now as it was in 1980, guite minimal. In contrast the countervailing state interest and the child's interest in the timely determination of paternity are much greater.

As this Court has noted, there is a substantial countervailing state interest in seeing that justice is done and genuine claims for child support are litigated. This conflicts with the arbitrary nature of a limitations period, that provides no exceptions for determination of a child's paternity after the statutory

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deadline has passed, based on either the case's unique facts and circumstances, or the quantity or quality of the evidence that a particular child can produce to prove that a particular man is its father.

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Another countervailing state interest requires consideration of the cost benefit of a statute which grants financial immunity to a father for support obligations and possibly shifts that support obligation to taxpayers when the child's mother is unable to support the illegitimate child, or is not adequately able to support the illegitimate child.

QUESTION: Counsel, I take it you would make th same argument whatever the statutory period is?

14 MS HORNIK: That's correct, and in 15 Pennsylvania a child beyond the age of 18 has a right to 16 ask the father for child support if she needs money for 17 college expenses, if she's impoverished or disabled, and 18 so that the right for a legitimate child could continue 19 on throughout the father's lifetime, and so that even 20 under the 18-year statute, I believe that there is an 21 equal protection problem.

QUESTION: Of course, there is an important issue in the case of the illegitimate child, is the question of paternity, and with your legitimate child you generally don't have that issue. All you're talking

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about is, how much does the father make and what are the needs of the child.

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MS HORNIK: Justice Rehnquist, that's correct, but the illegitimate child never has the same procedure as the legitimate child because the illegitimate child has a two-part procedure. For every case of an illegitimate child, you have to go through a paternity proceeding and then a support proceeding.

A paternity proceeding is a safeguard. If you 9 10 can't make it through the paternity proceeding, you don't go on to the support proceeding. Whereas, for the 11 legitimate child, because of the presumptions that 12 operate in favor of legitimacy, all a legitimate child 13 has to do is say, my parents were married, you know, at 14 the time I was conceived or at the time I was born, or 15 my parents were married after I was born, and I'm 16 legitimate so I have the right to proceed to --17

QUESTION: Well, that was really my point, 18 that there is this separate issue in the case of the 19 illegitimate child that might justify a state in 20 treating that sort of issue and the time you can raise 21 it differently, and all you're arguing about, really, 22 23 are the assets of the father and the needs of the child. MS HORNIK: Well, the thing is that the 24 procedure itself is a safeguard. In other words, as 25

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long as -- in other words, the legitimate child and illegitimate child should have equal opportunity to ask for a father's support, and if a legitimate child has through age 50, to ask for a father's support, then the illegitimate child should have the same time period.

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However, the illegitimate child will always have the burden of proving paternity. Now, as I stated before, over 99 percent of fathers today can be excluded by tests as potential fathers.

10 So that you're looking at a fractional class 11 of fathers whose rights are being affected here, one 12 percent are going to go to trial. Whereas, you have the 13 entire class of illegitimates which is over 18 percent 14 now, of all births in the United States, are children born out of wedlock, which I believe the last statistic 15 16 was that over 700,000 children being born out of wedlock 17 each year.

Finally, the interests of the child are sacrificed, and the interest here -- the child's interests are paramount and I think that that's out of focus in the way that these cases are being analyzed. And the child's interests are far more substantial than any risks associated with a post-six year paternity suit. There is clear discrimination in the statute

against an illegitimate child, and this Court has stated

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very clearly in many opinions that there must be a special concern shown for an illegitimate child, and there are statutes that have classifications based on illegitimacy, are subject to a heightened level of scrutiny, because an illegitimate child is not responsible for his or her status. It's the parents who produced the child.

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Had Georgeann been considered a legitimate 8 child on the date that her support petition was filed, 9 10 she would have been receiving support from both of her parents in accordance with their means and needs as 11 determined by a court using a best interest of the child 12 standard, and she would have been receiving support from 13 February of 1980, unlike in this case where she has 14 never received one penny of support from her father 15 because she's never had an opportunity to litigate the 16 17 paternity case.

18 It's also submitted that Georgeann's right to
 19 a determination --

20 QUESTION: Well, when you say that, I thought 21 she had received some support from her father in the 22 early days.

23 MS HORNIK: Oh, yes, she did in the early 24 days, but after her complaint was filed she hadn't. 25 It's submitted that Georgeann's right to a

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determination of paternity is a fundamental personal 1 right. This determination is the keystone upon which 2 all of her rights as her father's child depend. 3 CHIEF JUSTICE BURGER: Mr. Onek. 4 ORAL ARGUMENT OF JOSEPH N. ONEK, ESC., 5 ON BEHALF OF APPELLEE 6 MR. ONEK: Mr. Chief Justice, and may it 7 please the Court: 8 At the outset, we do not oppose remand in this 9 Although in fact we agree with appellant's view case. 10 on retroactivity, the cases we both rely on are cases 11 from the intermediate courts in Pennsylvania such as 12 Williams v. Wolfe. There has been no definitive 13 resolution by the Supreme Court of Pennsylvania on the 14 retroactivity of the 18-year statute and we would not 15 oppose a remand on that issue. 16 QUESTION: But you think the law of 17 Pennsylvania is as your opponent has stated it? 18 MR. ONEK: Yes, we is agree to that. In fact, 19 the Pennsylvania courts, at least as we understand the 20 law, would interpret it the way appellant has. But there has been no definitive resolution, and indeed the 22 cases we both rely on, Williams versus Wolfe, are 23 Superior Court, not Supreme Court cases. 24 QUESTION: And if a new action were filed, is 25

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the law settled that the Pennsylvania courts would not 1 2 permit recoveries for that interval prior to the filing 3 of the new paternity --4

MR. ONEK: That is my understanding.

QUESTION: Is your Supreme Court still so far behind as it used to be, so that a new action would take 7 forever?

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MR. ONEK: Your Honor, I'm a Washington 8 lawyer, not a Philaielphia lawyer. I do not know how 9 10 long it would take the Pennsylvania Supreme Court to resolve this issue. 11

And, I turn to the constitutional issue. In 12 1980 petitioner filed -- appellant filed a petition for 13 support, at issue in this case. At that time there was 14 a six-year statute of limitations for paternity actions. 15

We submit that that statute of limitations was 16 constitutional and that therefore appellant's petition 17 was properly barred. This Court has established the 18 criteria for determining whether a statute of 19 limitations in a paternity action is constitutional 20 under the Equal Protection clause. 21

QUESTION: Mr. Onek, incidentally, is there 22 much argument here that this is the father of the child? 23 MR. ONEK: That has always been denied in this 24 C1 53 . 25

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1	QUESTION: It has always been denied?
2	MR. ONEK: That is correct.
3	QUESTION: On the other hand, I take it he has
4	contributed to the support?
5	MR. ONEK: That was also denied, Your Honor.
6	I don't think that appellee has admitted support during
7	the early years of the child.
8	The first criterion is whether the statute of
9	limitations is substantially related to the state's
10	interest in preventing stale or fraudulent claims. The
11	second criterion is whether the statute of limitations
12	provides a reasonable opportunity for the child to
13	obtain child support through litigation.
14	QUESTION: If I might interrupt, to get back
15	to that question of whether or not he has eve:
16	contributed support, was there a finding, a judicial
17	finding, that he had?
18	MR. ONEK: No, I believe there has been no
19	such finding.
20	QUESTION: But is it not true that there's an
21	allegation that he did support
22	MR. ONEK: Yes, there was an allegation.
23	QUESTION: on the face of the complaint?
24	MR. ONEK: Yes, we take it on the face of the
25	complaint. There was an allegation that he contributed
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1 support through --QUESTION: For purposes of our decision we 2 assume that's true, even though it may not be? 3 4 MR. ONEK: That is right. QUESTION: He did concede, as I understand it, 5 that he is potentially liable to pay the child support 6 today? 7 MR. ONEK: No, no, that just states that he is 8 potentially liable on a going forward basis if paternity 9 is proved. 10 QUESTION: It's really not much of a 11 concession. 12 MR. ONEK: I hope not. I certainly hope not. 13 Let me turn to the state's interest in this 14 case. Every statute of limitations has two purposes, 15 first to assure the accuracy of the fact finding 16 process, and second, to maintain settled expectations, 17 so-talled principle of repose. 18 With respect to the fact finding issue, it is 19 of course true that scientific testing has reduced the 20 possibility of false accusations of paternity, but the 21 new scientific tests, including the HLA test which is 22 used in Pennsylvania, is not conclusive. 23 The leading study, the one cited by amici, the 24 25 Terasaki study of 1,000 people, shows that in ten 24

percent of those cases the HLA test could make no resolution at all, and in the other cases where it did indicate probatively that the defendant was the father, the degree of probability ranged from 90 percent to higher.

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There is no court in the United States which treats HLA tests as conclusive. To the contrary, all of them permit a defendant to submit evidence on such issues as non-access to the mother during the relevant time period.

What kind of evidence must the defendant rely on? Obviously, he must rely on witnesses who are available, on the memory of those witnesses and his own memory, and in some cases, of course, he must rely on documentary evidence like appointment calendars, credit card records and so forth.

There can be no question that the accuracy and reliability of that evidence diminithes over time. It is far more difficult for a defendant to reconstruct his activities and the activities of the mother six years or ten years after the event than it would be for him to reconstruct those activities one year, two years, or three years after the event.

QUESTION: May I just be sure I understand your reference to the scientific tests. Do you

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acknowledge that in nine cases out of ten the test is 1 accurate? 2 3 MR. ONEK: Your Honor, I think that, 4 regrettably, is too'simple a way of putting it. The statistical basis for these tests is very complex. In 5 some cases the tests will show up nothing at all. In 6 7 the --QUESTION: Ten percent? 8 MR. ONEK: Ten percent, the cases will provide 9 no evidence whatsoever, and of course in advance --10 QUESTION: But in the other 90 percent, as I 11 understand, the range is from 90 to something higher? 12 MR. ONEK: That is correct. 13 QUESTION: So that, it's not one out of ten, 14 it's -- I mean, there's nine chances out of ten you'll 15 be in a predictable group? 16 MR. ONEK: That is correct. 17 QUESTION: Then if you're in that group, the 18 chances are ten to one that they can identify --19 MR. ONEK: That is correct, and in some cases 20 even higher. But nevertheless, every court enables 21 defendant to put on evidence, and as I said, that 22 evidence diminishes over time. It becomes more and more 23 difficult. 24 Now, there's no magic to a six-year statute of 25 26

limitations, but we do think that a state could reasonably conclude that after that period of time the reliability of all the evidence that it loss permit the defendant to put in, testimony from the mother and the defendant, testimony of other witnesses and so forth, decreases.

And so, with respect to the fact-finding process, we submit that six years is a reasonable period.

9 QUESTION: May I ask again, is it possible --10 I gather the Pennsylvania statute in effect treated 11 these as two kinds of claims, those in which there had 12 been no support at all, the flat six years, and the 13 second category is one in which there would be a finding 14 there had been support for a period of time. And they 15 allege that they're in the second category.

Do you think your argument applies with the same force in that category as --

18 MR. ONEK: Under Pennsylvania law, if the 19 father has contributed support, that's an exception to h 20 six-year statute and it gives the mother more time. In 21 other words, if the father had provided support for 22 seven years, then the mother could come in two years 23 later, even in nine years, and bring it. But that's not 24 the case here.

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That is, even the allegation of support says

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that it ended in 1975..

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2	QUESTION: I understand, but do you think your
3	argument on the fact finding process argues with the
4	same force to a case in which there had been a period
5	it had to be proved, of course of support?
6	MR. ONEK: Oh, absolutely, Your Honor, because
7	there are many circumstances in which a man may support
8	a child of a friend because he admires and loves the
9	mother, not because he concedes in any way that he is
10	the father of that child. So, I don't think the
11	argument is changed.
12	There was a second purpose of the statute of
13	limitations. It's to maintain settled expectations, and
14	I think that's particularly important in defendant's
15	in these types of cashs.
16	After all, the defendant does not necessarily
17	know that he's the father. He's contesting that. And
18	in some cases he may not even know that the child in
19	guestion has been boin.
20	Yet, under appellant's theory, ten years after
21	the fact or 25 years after the fact, he can sudienly be
22	accused of being the father of an illegitimate child.
23	And what are the consequences of that? I think there
24	are two sets of first, there can be enormously
25	significant adverse emotional and social consequences to
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1 being accused 15 years after the event of being the 2 father of an illegitimate child. 3 It can disrupt your relationship with your 4 current family. It can jeopardize your status in the 5 community, even your employment. 6 For that reason we think that a state can 7 reasonably say, give the defendant fair notice. If you think he's the father, tell him within six years so he 8 9 can make the necessary adjustments. 10 QUESTION: I suppose in light of the federal 11 requirements today, there is hardly any state that isn't 12 going to an 18-year --13 MR. ONEK: That is correct, Your Honor. QUESTION: -- period of limitations? 14 15 MR. ONEK: That is correct. 16 QUESTION: Your argument may fall on deaf ears 17 for the most part because states just aren't going for 18 the shorter time period? MR. ONEK: I believe that every state, You: 19 20 Honor, will move to the 18-year period. I'm merely 21 saying that when this petition was filed and when 22 Pennsylvania passed this law, was it reasonable for them 23 to say, fair notice should be given to the defendant 24 within six years, and we think it should. In addition to these emotional and social 25 29

1 consequences, of course there are the financial consequences. A defendant who has not known that he has 2 3 a child for ten or 15 years, has not saved up money or made the other kind of planning that legitimate fathers 4 often do to take care of their children. 5 So, in some cases, there can be a sudien and 6 unexpected burden. 7 QUESTION: Well, that could happen under the 8 '85 statute, couldn't it? 9 MR. ONEK: Oh, under the new statute, that is 10 correct. I'm merely saying --11 QUESTION: Mr. Onek, you draw a distinction 12 between the six-year statute here and the one and two 13 year statutes have been stricken down. 14 Where is the dividing line, five, four, three? 15 MR. ONEK: Your Honor, I don't think there is 16 a magic dividing line, but I think there are several 17 things that can be said about the six-year statute of 18 limitations. If you look at statutes of limitations 19 generally, in the State of Pennsylvania or other states, 20 six years is on the high end. 21 In Pennsylvania, for example, generally torts 22 are two years; contracts are four years. Six years, if 23 you look at the state's general policies with regard to 24 settled expectations, with regard to the accuracy of the 25 30

1 fact finding process, six is on the high end. 2 QUESTION: Well, it's a slippery slope. We 3 have the same problem with the six-man jury case --4 MR. ONEK: I am familiar with that case, Your 5 Honor, and I don't deny the slippery slope. I merely 6 say that if you look at statutes of limitations 7 generally, six years is at the high end, and that leads 8 me to this point --9 QUESTION: In the Pickett case, Mr. Onek, the 10 Court looked at the incongruity of a longer statute of 11 limitations in the event of the death of the father, and 12 recovery by the illegitimate child, and that same 13 peculiarity or incongruity exists in Pennsylvania, does 14 it not? MR. ONEK: Yes, but I think it's a very 15 16 different situation because all the arguments I have 17 just made about fairness to the father don't apply with 18 the same force when the father is dead. The emotional 19 and social impact on the father obviously doesn't exist 20 when the father is already deceased. 21 So, I think you have different factors. In 22 addition, in Pennsylvania you do have a much higher 23 standard when the father is dead, clear and convincing 24 as opposed to preponderance of the evidence. 25

Now, in assessing, and I think this goes to

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your point, Justice O'Connor, in assessing the validity of Pennsylvania's interest in the statute of limitations, it's important to emphasize that prior to 1984 Pennsylvania did not have a provision generally totalling the statute of limitations during impact. In other words, any child, a legitimate child or illegitimate child who was involved in a slip and fall case had a two year statute of limitations.

I think this demonstrates that Pennsylvania 9 took very seriously its statute of limitations. It also 10 demonstrates that you cannot say that Pennsylvania was 11 somehow singling out paternity actions and 12 discriminating against paternity actions. 13

To the contrary, the six-year statute of 14 limitations, in effect, the paternity action in 1980, 15 was substantially longer than the two-year statute of 16 limitations that was in effect for tort cases, for 17 illegitimate or legitimate children. 18

Now, it is true that in 1984 Pennsylvania 19 changed its position. It did adopt, like many other 20 states, a general totalling provision. 21

The guestion then becomes whether, when 22 Pennsylvania eliminated the statute of limitations for infants, in most general cases, did it also have to 24 eliminate the six-year statute of limitation for 25

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paternity actions, and we submit that it did not.

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There are very different interests at stake in a paternity action situation. The general totalling provision applies primarily to tort cases. It is one thing for a defendant to be accused 15 years after the fact of being a tort feasor. It is another thing for a defendant to be accused 15 years after the fact of being a father of an illegitimate child.

As I have just noted, the emotional and social
consequences of that accusation and that determination
are much greater, so that any state --

QUESTION: May I just interrupt. Maybe your argument is valid, because you are arguing as of the time the statute was passed. But that risk is available now, and now we're only talking about past due support obligations?

MR. ONEK: That is correct. Pennsylvania has
 changed its law. I'm just saying --

19QUESTION: Supposing that were the only state20interest that supported the statute. I'm not suggesting21it is, and if that state interest is no longer viable22because of the change in law, would that be a proper23ground on which to uphold an otherwise discriminatory24statute?

MR. ONEK: I'm not certain, now, which statute

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we're talking about.

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2	QUESTION: Well, I'm talking about the one at
3	issue here. Supposing and this is not right, it's
4	kind of a hypothetical supposing the only interest
5	the state has to justify the statute, with this concern
6	about the emotional impact on the father who is sued too
7	late, and supposing now that possibility will exist
8	regardless of how we decide this case because you've got
9	a new statute, and that therefore there really is no
10	present state interest to justify the statute.
11	Would it be valid or invalid?
12	MR. ONEK: I think the statute as it existed
13	prior to the new statute is still valid. I think that
14	when the state
15	QUESTION: Even if there's no longer any state
16	interest to justify the discrimination?
17	MR. ONEK: Yes, because I believe that when a
18	state changes its policy on a going-forward basir, that
19	doesn't mean that prior to that, the previous statute
20	was unconstitutional. Also, on the facts of this case,
21	you'd have a very awkward way of making that argument
22	because here it is probably true that Pennsylvania
23	changed its law, not because it revisited the question
24	of its interest but under duress from the federal
25	legislation.

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1 QUESTION: Well, whatever the reason, the 2 interest is no longer -- no longer carries any weight? 3 MR. ONEK: That is correct, but I don't 4 believe that when a new statute is enacted, the previous 5 statute suddenly becomes unconstitutional. 6 As I was saying about the change in 1984, I 7 believe the Legisliture in 1984 could legitimately say, 8 we are changing the statute of limitations in tort 9 cases. Paternity actions are much more sensitive and 10 we're not sure what we're going to do about that. 11 After all, this Court has often said that a 12 state does not have to reform all its laws all at once. 13 Just last week in the City of Renton case, this Court 14 heli that a city iii not have to resolve all its 15 problems with so-called adult entertainment at the same 16 time. 17 To the contrary, the Court sail, we can 18 resolve the problems posed by adult theaters, without at 19 the same time dealing with other adult entertainment 20 such as bookstores and night clubs and so forth. And 21 this case is similar. 22 Pennsylvania was entitled to say in 1984, we 23 are going to change the law with respect to tort actions 24 but we are not at this point going to deal with the 25 tougher problem of paternity actions. As it turned out, 35 ALDERSON REPORTING COMPANY, INC.

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of course, Pennsylvania did deal with the problem of paternity actions less than a year and a half later, because a year and a half later Pennsylvania did in fact, in effect, eliminate the statute of limitations.

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Let me tirn now to the other criteria established by this Court for equal protection, and that is, ipes the statute of limitations provide an ample opportunity for paternity and child support actions to be brought.

Again, we submit that the six-year statute passes muster. We believe that six years gives an ample opportunity for the mother to overcome the various problems which might inhibit her from bringing a child support action.

First, let's take a look at the financial problems. In the state of Pennsylvania, if a mother is on welfare, the Department of Public Welfare will provide legal assistance to bring a paternity and a whild support action. Other poor mothers can use community legal services to bring patenity or child support actions.

I don't think it can be fairly said, in the State of Pennsylvania, that a mother will be financially unable to obtain the legal assistance that she needs to pursue a paternity or a child support action within the

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requisite six-year period.

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2 Now, this Court has suggested that there are 3 other barriers that a mother may face, personal, 4 psychological barriers that might inhibit her from 5 bringing a suit within six years. Let me say first that 6 there is little evilence that there is a substantial 7 number of women who will not overcome whatever 8 inhibitions they have within the six-year period. 9 Furthermore, there is little evidence that --10 OUESTION: Well, I think the concern is with 11 the person who is living with the father out of wedlock 12 and doesn't want to interrupt that ongoing relationship 13 by bringing action against him. There's an allegation 14 of that sort of situation in the Carey case. 15 MR. ONEK: If the man an woman are living 16 together and the man is contributing any support, any 17 amount of support for the child, the statute isn't 18 running because the woman would then have two years 19 after the ceasing of support to file it. So, your 20 hypothetical only exists in a situation where the man 21 and woman are living together and the man is not

providing a jot of support to the child, which is a highly unlikely situation.

The father is paying -- or if the defendant is even paying a dollar of rent, he presumably is helping

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to contribute to the support of the child, and as long as that is true the mother is not bound by the six-year statute of limitations. She can sue two years after the defendant's support stops.

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So, I think that problem, which was a very real problem in the Mills case, as this Court pointed out, is not a problem under the Pennsylvania statute. Under the Pennsylvania statute that is not a problem.

9 So, we don't think that there are going to be 10 a great many women inhibited from filing within six 11 years. Furthermore, even if there are such women, there 12 may be some women who will not file at any time. In 13 other words, what evidence is there that a woman who 14 won't file in six years will file in the interim between 15 six and 18 years?

We have to recognize the fact that there are some women who for whatever reason will not file the child support action. That is not a statute of limitations problem. There's simply nothing in the statute of limitations --

QUESTION:Then why in the world did22Pennsylvania change its law?

23 23 24 MR. ONEK: Pennsylvania changed the law -- the 24 short answer, I think, is that it was required to do so 25 in order to receive AFDC money. As you know, in 1984

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Congress enacted a law which said that unless a state moves to an 18-year statute of limitations, it would be deprived of AFDC money.

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Although I don't know the exact amount of AFDC money that Pennsylvania receives, I assume that it's in the tens or hundreds of millions of dollars. Therefore, Pennsylvania and I assume every other state in the union will now move to an 18-year statute of limitations.

9 That may in fact be a good policy judgment. 10 All I am arguing here is that the State of Pennsylvania 11 prior to that was not required constitutionally to have 12 an 18-year statute, that it could have a six-year 13 statute, and that such a statute is constitutional.

14 If you have no further questions, I conclude
15 my argument.

CHIEF JUSTICE BURGER: All right, Ms. Hornik. ORAL ARGUMENT OF ESTHER L. HORNIK

ON BEHALF OF APPELLANT -- REBUTTAL

MS HORNIK: In my opponent's argument, first of all it seems to be more like a due process argument in favor of fathers, rather than the issue that's before this Court, is how legitimate children are treated differently than illegitimate children. And who is to say that every birth of every child is a planned event? You can have families where the parents are

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married and they can have a surprise child, and then they have to plan for the financial future of that child, and so that, this kind of argument that a father -- that especially a father who has been engaging in sexual relations outside of the bounds of matrimony gets financial immunity if someone happens to haul him into court after six years, is absurd.

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Now, this Court has pointed out that in this kind of situation the children's interest -- the child's interest is paramount. Not one word here was said about the child. What about the social embarrassment of the illegitimate child? What about the child who is given a school assignment to fill out his family tree and she can only fill out one branch, her mother's side. She has nothing to put on her father's side.

And so that, an illegitimate child, because of what the father has done, his irresponsibility, is stuck with the consequences and if you can follow that argument, that the statute of limitations is supposed to work as a statute of repose for the father, it's plainly unfair and doesn't balance against the interests of the child.

In closing, I would like to state that this statute of limitations is a violation of the due process -- pardon me, of the right to equal protection of an

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1	illegitimate child, and I would urge this Court to find
2	the six-year statute of limitations unconstitutional,
3	and reverse the Superior Court of Pennsylvania.
4	Thank yo1.
5	CHIEF JUSTICE BURGER: Thank you, counsel.
6	The case is submittei.
7	(Whereupon, at 10:52 a.m., the case in the
8	above-entitled matter was submitted.)
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BY Paul A. Richardon

(REPORTER)

SUPREME COURT, U.S. MARSHAL'S OFFICE

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