## OFFICIAL TRANSCRIPT PROCEEDINGS BEFORE

THE SUPREME COURT OF THE UNITED STATES

SUPREME COULT

DKT/CASE NO. 85-554 TITLE UNITED STATES, Petitioner V. HUGHES PROPERTIES, INC. PLACE Washington, D. C. DATE April 23, 1986 PAGES 1 thru 54



IN THE SUPREME COURT OF THE UNITED STATES 1 2 - - - - X 3 UNITED STATES, -4 Petitioner : No. 85-554 5 V. -HUGHES PROPERTIES, INC. 6 5 7 - -x 8 Washington, D.C. Rednesday, April 23, 1986 9 10 The above-entitled matter came on for oral argument before the Supreme Court of the United States 11 12 at 12:58 c'clcck p.m. 13 AFFEARANCES: 14 ALBERT G. LAUBER, JR., ESQ., Deputy Solicitor 15 General; on behalf of Petitioner. 16 O. CLAYTON LILIENSTERN, ESQ., Houston, Texas; 17 on behalf of Respondent. 18 19 20 21 22 23 24 25 1 ALDERSON REPORTING COMPANY, INC. 20 F ST., N.W., WASHINGTON, D.C. 20001 (202) 628-9300

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2	QRAL_ARGUMENT_OF	PAGE
3	ALBERT G. LAUBER, JR., ESQ.	3
4	cn behalf of Petitioner.	
5	O. CLAYTON LILIENSTERN, ESQ.	28
6	on behalf of Respondent.	
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1	PROCEEDINGS
2	[12:58 p.m.]
3	CHIEF JUSTICE BURGER: Mr. Lauber, you may
4	proceed whenever you are ready.
5	ORAL ARGUMENT OF ALBERT G. LAUBER, JE.
6	ON BEHALF OF THE PETITIONER
7	MR. LAUBER: Mr. Chief Justice, and may it
8	please the Court:
9	This case involves the proper time for
10	claiming deductions by taxpayers that use the accrual
11	basis of accounting. Under this Court's decision, the
12	proper time for accruing tax ieductions is governed by
13	the "all events" test, a test that this Court enunciated
14	in 1926.
15	As the Court noted 50 years ago, in Brown
16	versus Helvering and more recently in Thor Fower Tool
17	Company in 1979, the all events test helps to serve the
18	objectives of tax accounting.
19	QUESTION: Well, Mr. Lauber, you refer to the
20	Ccurt enunciating a principle, and it was just a
21	sentence in Justice Stone's opinion, wasn't it?
22	MR. LAUBER: Well, that's all it began its
23	life as, but it has since taken on a kind of talismanic
24	quality in tax jurisprudence. It's one of the great
25	traditional tests that has come down to us through the
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years. And, the meaning of the test is what governs the time of taking accrued deductions by taxpayers, previous accrual, accrual basis.

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I don't think Justice Stone intended it to have that quality, but it has been seized upon and elaborated by the Court itself in later years. And the way the all events test helps to serve the objectives of tax acccunting is to protect the fiscal -- to help achieve equality of treatment for taxpayers by insisting upon a high degree of certainty before deductions are permitted for tax purposes.

12 The relevance test has two elements. It 13 requires that an item of expense be taken as a tax deduction, be accrued for the taxable year in which all the events have occurred that create on the part of the 15 16 taxpayer a fixed and urconditional obligation to pay the expense, and secondly, which permit the amount of that payment to be determined with reasonable accuracy.

19 This case involves the proper application of 20 the first component of the test, that is, the 21 requirement that the taxpayer have at the end of the 22 year a fixed chligation to make a payment. The taxpayer 23 here is a Nevada gambling casino that operates, on the 24 casinc flccr, gambling devices called progressive slct 25 machi ne s.

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A progressive slot machine is like an ordinary slot machine except that it has, besides its usual jackpot, an additional progressive jackpot whose amount is shown on a little meter on the face of the machine, and every time scmebcdy plays the machine and loses, the meter goes up and it keeps on going up until somebody actually wins the jackpot.

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In order to win a jackrot the player must gamble the required amount of money, which is the case cf a multiple ccin machine is the maximum amount that can be gambled. And, he must rull the handle and come up with the winning combination of symbols.

The cdds of winning a progressive jackpot are 13 determined by the casino. By adjusting the number of 14 wheels on the machine, the number of symbols on each 15 wheel, the number of winning symbols, the casino can 16 determine the odds of winning the jackpot, and based on 17 the expected frequency of the machine's play, it car 18 predict a projectel payoff date of any particular 19 progressive jackpot. 20

QUESTION: Mr. Lauber, can I interrupt you? Dees this case just concern progressive jackpots? Thy 22 wouldn't it also concern regular jackpots, if you had a 23 fixed amount that would be payable, predictably within --24 MR. LAUBER: My understanding is that the 25

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regular jackpots tend to be in smaller amounts and are won much more frequently, and I don't believe the Nevada Caming Commission regulates regular jackpets, enly progressive jackpots.

Sc, respondents don't have the argument available to them here, that the Commission's regulations give them a fixed liability --

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QUESTION: The regular jackpcts, they just do that on a cash basis, then, presumably?

10 MR. LAUBER: I couldr't be sure of that. The projected payoff date for these jackpots can range from 12 several months down the road to several years down the 13 road. The money corresponding to the jackpots loes not sit physically in the machine.

The casinos typically collect the coins out of the machine a couple of times a week. They are free to use that money and to earn income upon it, as they see fit, until a jackpot is actually won. When a jackpct is won, the winner typically will go and seek payment from the cashier's cage at the casinc.

QUESTION: You demonstrate great familiarity, 21 22 Mr. Lauber.

23 MR. LAUBER: Well, I have read the record. I 24 can't claim this is firsthand kncwledge, but this is 25 what is told to me by the record.

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QUESTION: I'm told that they bring it to you 1 and pay you at the window, not at the cashier's window 2 3 but right at the machine. 4 MR. LAUBER: Oh, did they come back and --QUESTION: So that everybody can see you and 5 6 they can take pictures. 7 [Laughter.] MR. LAUBER: Now you know who --8 9 OUESTION: That is what I am told. 10 [Laughter.] MR. IAUBER: But it doesn't actually come cut 11 of the machine. It comes over from a human being. 12 There is no dispute here that progressive 13 jackpots intrinsically are the kind of expense that 14 qualify for deduction as a proper expense of running a 15 16 gambling business. The only question here concerns the proper time for taking the deduction. 17 18 And the question is really one of timing. It is an important question because of the time value of 19 20 money, both from government and the taxpayers' point of view. 21 22 We contend that the proper year for conducting a progressive jackpot is a year in which the jackpot is 23 actually won by the customer. Respondent argues that 24 the actual wirning of the jackpot is irrelevant, and 25 7

that its liability for the jackpots becomes established the minute the machine is placed on the gambling floor to begin with.

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QUESTION: Mr. Lauter, how does the Internal Revenue Service treat funds that are set aside by insurance companies out of premiums to pay off potential expected claims, and is there some correlation between the rules for that and the rules applicable here?

9 MR. LAUBER: Well, there is a lct to say about 10 that. The Revenue Code treats insurance companies in a 11 unique manner. There's a whole subcharter of the Code. 12 Subchapter L, that just governs insurance companies, and 13 Congress allows insurance companies alone of all 14 taxpayers to claim current deductions for additions to 15 reserves they establish to pay off life insurance and 16 disability claims.

So, they are allowed to induct these reserves anticipatorily through a particular congressional statute that covers just insurance companies. Ordinary taxpayers may equally be motivated to establish reserves on their books, but they can't deduct them because they're not allowed to by the Revenue Code.

There are some reserves, like bad debt reserves, that Congress has authorized, but generally speaking reserves are reserved for life insurance

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companies and casualty insurance companies.

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QUESTION: Is there any other broad category of business deductions that would potentially be affected by a decision here on the application of the all events test?

MR. LAUBER: Well, that could depend on how the decision was written. This is an issue, as I mentioned to Justice Rehnquist, that's been around for a great number of years and there have been an awful lot of Court of Appeals cases that have construed the old events test as applied to accruals for Workmer's Compensation liabilities, tort claims, all kinds of things.

And the principle of what you need to have in 14 fixed obligations to make a payment is very important in 15 the tax law generally, and all these other chligations 16 could be affected by it. Now, Congress has amended the 17 18 tax laws in 1984 to take care of some of these problems, Workmen's Compensation and the like, but generally 19 speaking the old events test remains the basic judicial 20 test that Congress has modified in some ways the years 21 after '84. Sc, the Court's decision would affect 22 virtually all deductions claimed by accrual basis 23 taxcayers. 24

Respondents' argument is that they should be

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1 allowed to accrue as a deduction for any year the net 2 increase in the amounts shown on those jackpot meters 3 for the year, as of midnight on the last day of their 4 tax year. That argument is based on the theory that 5 it's very likely that scmebcdy will eventually win the 6 jackpot due to the laws of averages, and that when 7 scmebcdy does win the jackpot the amount they win will be at least as big as the amount on the year-end meter 8 9 because Nevada regulations prohibit casincs from turning 10 those meters back down to a lesser amount.

In analyzing this case we start from the premise that the type of liability presupposed by the all events test is not some kind of inchoate or abstract liability, but the obligation to make a payment. This is what distinguishes the accrual method of accounting from the cash method.

Under the cash method an item is deductible when the taxpayer actually pays the expense. Under the accrual method, it is deductible when he incurs the cbligation.

21 QUESTION: Let me ask just one other 22 preliminary question. Would you not agree, and I know 23 you would suggest it's not dispositive, but that sound 24 accounting practices normally, for example, for 25 disclosure for SEC purposes and the like would require

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setting up reserves for this kind of contingent liability?

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ME. LAUBER: Ne agree with that. In fact the 3 4 accountants for the respondent required that a reserve 5 be set up for these contingent liabilities at the end of 6 the year, and they found that was consistent with 7 generally accepted accounting principles, but this Court has often held, most recently in Thor Fower Tool 8 9 Company, and earlier in Triple-A, that the fact that a deduction, an accrual is proper for financial accounting 10 purposes, is not dispositive for tax purposes because of 11 very different objectives that the two accounting 12 systems have. 13

In this case we think it is clear that respondent at the close of its tax year had incurred nc chligation to pay the progressive jackpots to anyone. Indeed, there is no one in the world who could at that moment assert any possible claim to those funds.

19 QUESTION: Why should the identity of the 20 eventual rayee matter, as long as it's certain there 21 will be a payee? What difference does it make that you 22 don't know specifically who, as long as you know someone 23 will be getting it?

24 MR. LAUBER: Well, I would agree with the 25 premise that the ultimate identity of the payee is not

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1 important. But we think what precludes the deduction 2 here is that nobody has won the jackpot. It's not that 3 someone has won and we don't know who. We --4 QUESTION: No, but you know that someone will, under the Nevada gaming regulations --5 6 MR. LAUBER: There is a probability that every 7 time scmebody pulls the machine programmed to pay cff at 8 one in 10,000, he has a one in 10,000 chance of 9 winning. That is true indefinitely into the future. It 10 is only half years and probability --11 QUESTION: Well, Congress has made the very 12 same kind of a determination in its treatment for 13 insurance reserves. There's a probability that we'll all die someday and they're going to let you set aside a 14 15 certain portion of the premium. Ncw, why isn't this essentially ectivalent to 16 17 that? 18 MR. LAUBER: Well, I would agree it is guite 19 similar in economic terms, but from a tax point of view 20 they're very different because Congress has authorized 21 insurance companies to set up these reserves for very 22 sound reasons. 23 Congress has not authorized taxrayers to set up their own reserves for contingent liabilities based 24 25 on mere probability of occurrence of these future 12 ALDERSON REPORTING COMPANY, INC.

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events. And that principle goes back to Justice Erandeis's opinion in Brown v. Helvering where the taxpayer was an insurance commission agent and he received insurance commissions.

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And, he showed to the Court there was a great probability that he would have to refund large portions of those premiums in later years because of cancellations of the policies. He showed that policies were always cancelled, every year.

10 The Court denied deduction for that reserve, 11 pointing out the tax law requires not probabilities but 12 certainties.

13 QUESTION: Supposing, Mr. Lauber, that in this 14 case it was demonstrated beyond peradventure, so to 15 speak, on the basis of past performance how many people 16 come in, what the machines are set for, but there was 17 going to be a payoff, a certain number of payoffs on 18 this jackpot within a given year. Would your case be 19 much different?

20 MR. LAUBER: I think it wouldn't really matter 21 if the probability were based on the laws of averages, 22 and the odds of winning, on past experience. In either 23 event our position would be that a mere projection that 24 he likely will incur a liability is not sufficient to 25 justify tax deduction.

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1 QUESTION: Supposing just hypothetically that 2 the Government, surely mistakenly in your view, had 3 stipulated in the trial court that it was certain that 4 this thing would happen within the year. Would you feel 5 that you couldn't argue the same grounds then that you 6 are arguing new? 7 MR. LAUBER: It certainly would harren within 8 the next succeeding year? 9 OUESTION: Yes. 10 MR. LAUBER: We would take the same position, 11 Your Honor. 12 QUESTION: What happens if you don't have a jackpot for two and a half years and then you close it 13 14 up and throw that machine out? MF. LAUBER: I think, Justice Marshall, that 15 16 although the rules of the Commission, Gaming Commission, 17 don't speak to this, there is a policy that they car't 18 just retire a machine from service willy-nilly. They have to transfer --19 20 CUESTION: What if it turns down? 21 MR. LAUBER: Then they're off the hook, if it 22 is stipulated --23 QUESTION: Then they don't pay any taxes at 24 a 11? 25 MR. LAUBER: Well, if they had deducted that 14 ALDERSON REPORTING COMPANY, INC. 20 F ST., N.W., WASHINGTON, D.C. 20001 (202) 628-9300

amcunt in the year one, when they shut the casino down they might have to recognize income under the tax benefit rule when they got relieved of the obligation. But you're right, you're absolutely right that they would be relieved of the obligation, that they're waiting for bankruptcy, that they've stopped being a gambling casino, people have stopped playing the slot machines, they would be off the hook. And that --

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9 QUESTION: Mr. Lauber, it seems to me that the 10 possibility that a corporation or a husiness will go out 11 of business or go bankrupt or have a disaster is always 12 present for any accrual based taxpayer, and that 13 shouldn't defeat the accrual deduction. It just strikes 14 me is very extreme position to argue.

MR. LAUBER: That isn't cur position. Cur position is, what precluies a deduction is not the fact that they have a liability now, which might be -- they might be divested of if they go out into bankruptcy cr go out of business, or lose their license.

Cur position is, they can't deduct it because they have no present liability to make a payment. It's not that they have a liability that they might get cut of. Their obligation is to pay a jackpot, and they have no obligation to pay a jackpot until somebody wins the jackpot.'

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Sc, it's the fact that nobcdy -- at the end of the year nobody could claim those jackpot funds. They have not parted with anything. And we think that all the Nevada regulatory scheme requires is that, in a casino, keep the machines in play indefinitely without reducing the meter so that future patrons will have the opportunity to win a jackpot.

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8 But, the Commission's regulations don't 9 require them to pay a jackpot until somebody wins the 10 jackpot. It is that winning of the jackpot which 11 creates the liability to make a payment.

Until then, all the casino has is an inchcate obligation to keep the machines in play on the floor, rending reorle's future rlay and ressible future wirning of the jackpot. But, that obligation keeps --

16 QUESTION: As I understand it, they don't even 17 have that obligation because they could decide to go out 18 of business.

MR. LAUBER: That's right. That would be
another contingency that could relieve them. But we're
not relying on that mere possibility of going bankrupt.

22 QUESTION: Well, I'm not suggesting -- or even 23 bankrupt. Well, are there other cases where -- well, 24 let's take the bankruptcy for a minute, where a business 25 would go bankrupt and have -- of course, if it had a

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liability, recognized in the bankruptcy proceeding and have to be paid off, which would not be true here, that are there situations where a bankruptcy would -- you could satisfy the test even though at the time of tankruptcy there would be no liability at all, which is what I understand to be the case here.

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MR. LAUBER: I don't think so, and that's a very good point. That's right.

9 Our position is not that they might go 10 bankrupt, but if they did gc bankrupt nc cne cculd even come into bankruptcy court and assert a claim for these 11 items. The items would not escheat to the State. They 12 would go right back to the casino, the part of the 13 bankruptcy estate. They would not go to the State of 14 Nevada. 15

And we think that's right. Since no one can 16 make a claim for these funds in any tribunal at the end 17 of the year, that shows there is no present chligation.

To put it simply, we think an obligation 19 20 presupposes an obligor and an obligee. But, there is no obligee at the end of the year. 21

OUESTION: It seemed to me that the issue -and I don't know that the case is answered, is whether 23 the liability is unconditional if it can be avoided by gcing cut of tusiness. And, it would be avoided here by 25

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gcing cut of tusiness, as I understand.

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MR. LAUBER: It would be. That's right. That's another way of phrasing the issue, but you get into trouble because you ion't want to argue that the possibility of going out of business prevents an accrual, because then no one could ever accrue anything.

QUESTION: It wouldn't prevent an accrual if you had a liability?

9 MR. LAUBER: Right. And we think, in fact, 10 that the going out of business example is kind of 11 evidentiary, that there is no year end liability, 12 because if it did go out of business they would be off 13 the hook.

QUESTION: We ion't have any real possibility of casines going out of business or going bankrupt.

MR. LAUBER: Well, they could go bankrupt and they can lose their license.

18 QUESTION: When last did you hear of one? 19 MR. LAUBER: I don't think they gc hankrupt, 20 but they do lose their licenses sometimes because --21 QUESTION: I suppose somebody could burn the 22 place down. That's happened to more than one place. 23 MR. LAUBER: But the point about the 24 Commission's regulations, the regulatory scheme 25 respondent relies on, is that they don't require a

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jackpot to be paid until the jackpot is won.

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Here is might be useful to compare what life was like in casinos before 1972 when this rule about not turning meters back was promulgated. Before that time, respondents seemed to agree that they had merely a contingent liability that they could not deduct for tax purposes.

They are resting their case entirely on the '72 rule saying they can't turn the meters tack.

QUESTION: That's right.

MR. LAUBER: But in cur view, that rule saying you can't turn the meters back doesn't have any effect at all on the contingent nature of that liability. The liability remains before and after that rule was issued in '72 to pay a jackpot if and only if the jackpot is won.

All that rule about, turn the meters back, 17 18 gces tc -- is the amount of the liability. It enables the casino to estimate the minimum amount of its 19 contingent liability because it knows it can't turn the 20 meter back from the amount shown at midnight on the last 21 day of the tax year. Which means, if it ever loes incur 22 the liability, it will be in at least that minimum 23 amount. That rule loss not affect the contingent nature 24 of the pre-existing obligation the casino had to pay the 25

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jackpot if and only if somebody wins.

We think a good way of analyzing these progressive jackpots is that they are prizes offered to the public tc induce people to gamble on the slot machines. The Gaming Commission's rules basically require the casino to keep that offer open indefinitely. It required that it make an irrevocable offer of a prize.

9 But, they don't require the casinc tc actually 10 pay the prize until someboly wins it, so while the 11 casinc has an irrevocable offer, that cffer is still --12 its liability on the offer is still contingent until 13 some lucky patron in effect accepts the offer by 14 satisfying the precenditions for payment, which is to 15 gamble a required anount of money and to come up with 16 the winning combination of symbols on the slot machine. 17 It has to be both the offer and the acceptance of the 18 offer before you have an obligation to make a payment, and that's what the tax law recuires. 19

20 We think it would be quite a different case if 21 the Nevada gaming authorities required a casino to pay an amount corresponding to the year-end jackpot totals 23 to an escrow agent, or to a trustee, to be held for the 24 benefit cf future jackgct winners. In that event it 25 would be an obligation to make a payment to an

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independent party the would held the noney for the beneficiaries, ultimate winners of the jackpots, with the money never being able to revert back to the casino.

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It would also be very different if respondent, to insure its chligations on the jackpots, were to pay -- take out insurance policies covering its contingent liability on the jackpots and paid a premium to an insurance company. They could deduct that premium. If they took out a bond to cover their obligation, they could deduct their bonding fee paid to the third party.

What they can't isduct is a reserve they set up on their own books. They still have the money, still earn income on the money, on the mere theory they may ultimately have to pay that money to somebody else. They haven't externalized their obligation. They've kept it completely within-house.

QUESTION: In that Code case though, that this thing arose from, where the American Code -- where the question was the First World War tax liability, now they said you could accrue that.

21 MR. LAUBER: I think that was the Anderson 22 case.

23QUESTION: Anderson, yes.24MR. LAUBER: That's --25QUESTION: You have the Anderson case. They

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said you could accrue that, and these people certainly haven't transferred anything on their books, I ion't think.

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MR. LAUBER: Well, what the Anderson court held is that -- there was a munitions tax which was payable on the manufacturing and sale of munitions during the year. And what the court held there was because the manufacturer had by definition finished manufacturing and selling munitions for the year, at midnight on the last day of the year, all the events required to give it an obligation to pay the tax had arisen by the end of the year.

The mere fact the tax was actually raid in
April the following year, the court held was not
relevant.

QUESTION: Then it must be that the transfer cf money on your books -- or from your books to somewhere else, is not one of the events?

MR. LAUBER: That's absolutely right. Under
the cash basis the actual transfer of money is the
crucial thing, you have to actually make payment.

QUESTION: But for accrual taxpayers, it surely doesn't make any difference that the taxpayer has the use of the money in the meantime?

MR. LAUBER: But they must have incurred an

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obligation to pay the money to somebody else. That is the key thing. But what must -- all of the events must have occurred to give you an obligation to make the payment.

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QUESTION: But then, why would your example about the escrow make it all that much different?

7 MR. LAUBER: Because there it would be an 8 obligation to make a payment to an escrow agent or to a 9 trustee who would hold the money, never come back to 10 you, is gone irrevocably, to hold the money and 11 distribute it to the ultimate jackpot winners years down 12 the road. That would be an externalization, would have incurred the obligation to pay that money to an 13 independent third party. 14

That, we think, is the key thing that you have to have for an accrual for tax purposes.

QUESTION: May I just ask a rather simplistic question, and probably never get a simplistic answer. Let's assume a taxpayer who agreed at the end of the year that it owed me \$1,000, and then assume further, I just disappeared somewhere and he never had a chance to pay me.

Wculd that liability have accrued?
 MR. LAUBER: If the taxpayer had signed a
 contract obligating himself --

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1 QUESTION: Let's say it's a contract 2 cbligation. 3 MR. LAUBER: It would be proper to accrue the 4 liability, and if you vanished and he never had to pay 5 it, he would then have income in later years. 6 OUESTION: What would be the tax 7 consequences? Would the taxes be paid on the basis of 8 the year in which that liability accrued, or would it be 9 paid in some future speculative year on the assumption 10 that maybe I'd disappeared for --11 MR. LAUBER: No, it would be in the year it 12 happened. For example, if somebody performed work for 13 you and you agreed to pay that, the painter or the 14 plumber, and you didn't pay them during the year but you are obligated to them, you are an accrual basis 15 16 taxpayer. Even if the plumber vanished and never got 17 raid, yeu would get a deduction for a proper accrual in 18 the year you incurred the obligation to pay him. 19 OUESTION: Where would I get the deduction? 20 When would the taxpayer get the deduction? 21 MR. LAUBER: The year in which you incurred 22 the obligation to pay --23 QUESTION: But is there any question about the 24 fact that the obligation had accrued by the end of the 25 year, in this case? 24

MR. LAUBER: We think it has not, because the obligation issue is the obligation to make a payment of a jackpot and nobody has any claim to a jackpot until they win it.

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I mean, your example, Justice Powell, the painter paints your house, he has a claim to payment because he painted your house. Here, no one has any claim to this money until they win the jackpot. That's the crucial difference.

QUESTION: But so far as the casino is concerned, it owes that money to whoever identifies himself or herself as --

MR. LAUBER: It owes the money to somebody who succeeds in winning the jackpot. If people stop playing the machines the next day, it doesn't owe a penny to anyone. What if people just gave up gambling, some kind of new amendment that made gambling unconstitutional, they'd never owe the money to anyone.

19 QUESTION: I sort of like my example of 20 disappearing. Normally, cf course, you take a deduction 21 the same year you have the income. In other words, you 22 charge your expenses against the income.

23 MR. LAUBER: That is what is a normal rule for
24 financial accounting.

QUESTION: How does the government benefit

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from your position?

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2	MF. LAUBER: Well, where we benefit is that
3	the isiuction that they wish to have is deferred until
4	they pay the jackpot, maybe three or four years away,
5	and because the deduction today is worth more for the
6	tax period than a deduction five years from now.
7	QUESTION: Sc, the government gets the use of
8	the money until
9	MR. LAUBER: Exactly right. That's always the
10	issue in all events tax cases, because which is
11	always a proper time for taking deductions. So, all
12	these cases always involve the time value of money.
13	That's why you're going to get deductions in
14	year one, you want to have deductions in year ten.
15	QUESTION: But if in a future year the
16	taxpayer has no money, it loses the benefit of the
17	liability?
18	NF. LAUBER: I'm scrry, I missed that question.
19	QUESTION: Some year an individual will come
20	along and pull a jackpct. Then that year happened to be
21	a year in which the casino lost money.
22	MR. LAUBER: It would have
23	QUESTION: It wouldn't have any income to
24	charge it cff against.
25	MR. LAUBER: I think with the it could have
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a loss that year which you could then carry back ten years and carry forward. You must remember that casincs have iozens and iozens of these machines on the floor and they all tend -- some are paying off this year, some are paying off next year, and they result in a fairly constant flow of income and expense to the casino.

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It's not like they have a cataclysmic event in one year that destroys them. There are always other machines that are not paying off at that time. Sc, the likelihood of a casino having to pay a jack pot and not being able to get a tax benefit from it is extremely unlikely, because they can carry forward and back their tax losses.

We think that what respondent's position toils iown to is the argument that they have a probability of incurring a liability in the future to pay these jackpots. That should be sufficient to justify a leduction for tax purposes.

But this Court has rejected that argument repeatedly over a 50-year period. Brown versus Helvering, as I mentioned before, the taxpayer argued there was a probability it would have to make refunds of a certain portion of the insurance premiums, but the Court rejected that argument.

CHIEF JUSTICE BURGER: Mr. Lilienstern.

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1 OR AL ARGUMENT OF O. CLAYTON LILIENSTERN 2 ON BEHALF OF THE RESPONDENT 3 MR. LILIENSTERN: Mr. Chief Justice, and may 4 it plaase the Court: 5 There is one additional requirement which is 6 necessary in order for us to accrue the deduction which 7 we seek to accrue in this case, and that is that, guite 8 agart from the all events test, the accrual must result 9 in a clear reflection of income. 10 That relates, we believe, to some of the 11 questions that were asked about the period of time 12 between the accrual and the payoff. The record of the 13 case indicates that that period of time was four and a half months. 14 15 We're saying this because there are other cases, generally from the lower courts, in which the 16 17 period of time between the accrual and the payoff could 18 be perhaps as much as 20 years. These cases, we 19 suggest, don't deal with the notion of the all events 20 test, which is what we are talking about here today. 21 They deal with the concept of the clear reflection of 22 income. 23 OUESTION: What kind of transactions would 24 these 20-year defectals be? 25

MR. LILIENSTERN: I beg your pardon?

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QUESTION: What kind of transactions would 1 2 these --

3 MR. LILIENSTERN: Well, one example, there's a 4 Accney Aircraft case in which an aircraft manufacturer gave a bond at the time it sold a plane which was to 5 6 mature at the time the plane was retired from service. 7 The estimate was that the average life of these aircraft would be 20 to 30 years.

9 The Court, in the Mooney Aircraft case, the 10 Fifth Circuit, held the all events test is satisfied because there is an irrevocable obligation in the year 11 the bond was given, but under Section 446(b) of the 12 Cole, there was no clear reflection of income. 13

CUESTION: That isn't a very common 14 transaction, is it? 15

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MR. LILIENSTERN: No, Your Honor. It is not 16 17 common. That is not common. As a matter of fact, in our case here the government -- neither the government, 18 nor have any cf the lower courts suggested that our 19 20 transaction, the way we accrue it, given the period of time between payoffs, is other than a clear reflection 21 of income. 22

QUESTION: Is that money that's taken from 23 these machines every night, is that put in the pool with 24 all the other money, or is that segregated? 25

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MR. LILIENSTERN: Well, Justice Marshall, for the years in question here, 1973 to 1977, there was no identifiable fund. In 1979 the Nevada Gaming Commission rassed a regulation which required that that be maintained in an identifiable form, in cash equivalency.

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We think, however, that that regulation doesn't really bear on the issue of our liability here. We say that under the regulation, and in fact Justice Rehnquist suggested something about a stigulation the court below -- in the claims court the Government stipulated -- this case is here on Cross Motions for Summary Judgment.

In the claims court the government stipulated that upon the adoption of Nevada Gaming Regulation 5.110, which is the one that is cited throughout our briefs, the liability became fixed. This is contained in the Joint Appendix.

18 The government's Motion for Sunmary Judgment 19 attaches in surport the affidavit of its coursel in the 20 claims court, and the exhibit to that affilavit. That exhibit was cur rretrial submission in the claims court.

22 And, one contention of fact by us which was 23 adopted by them, because all of these facts were 24 stipulated, one contention was that once the increased 25 jackpot amount is lisplayed on the machine, the

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1 increased jackpot amount becomes a fixed liability which cannot be avoided. 2 3 OUESTION: Where do we find that? 4 MF. LILIENSTERN: Your Honor, that is at pages 15 and 16 of the Joint Appendix, the Motion of the 5 6 United States for Summary Judgment on page 15, the affidavit of counsel on page 16. Then our pretrial 7 submission is attached to that. The actual language I 8 read appears at page 42 of the exhibit. 9 Now, in the courts below the government took 10 11 the position, somewhat like the question concerning bankruptcy. They took the resition that, lock, even if 12 you accrue this liability --13 QUESTION: Before you leave that, I want to be 14 sure I follow you. 15 MR. LILIENSTERN: Yes, Your Honor. 16 QUESTION: You referred us to page 42 which is 17 Flaintiff's Memorandum of Contentions of Fact and Law, 18 Contentions of Fact -- this is a government document, is 19 it? 20 MR. LILIENSTERN: Your Honor, no. It is our 21 iocument which was incorporated by reference in the 22 affidavit, the only affidavit they had in support of 23 their motion for summary judgment in the claims court. 24 25 If you look at page 15, the affidavit of counsel in the 31

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1	claims court is there. It says "The Affidavit of David
2	C. Hickman" in the exhibit there toc.
3	QUESFION: So, that the defendant relies on
4	that?
5	MR. LILIENSTERN: Yes, Your Honor.
6	QUESTION: And that's the government's
7	MR. LILIENSTERN: Yes, Your Honor. I mean,
8	there was really no lispute. We were attempting to
9	stipulate facts, and there seemed to be at that time no
10	dispute as to this issue.
11	In the lower courts the government male an
12	assertion that it no longer
13	QUESTION: But it says it's a fixed liability
14	which cannot be avoided. That simply isn't correct,
15	because if you went out of business it would be avoided.
16	MR. LILIENSTERN: Well, Your Honor
17	QUESTION: Isn't that right?
18	MR. LILIENSTERN: No well, it is a fixed
19	liability as of the time it's accural. Now, there's a
20	<pre>tcdy cf case law, as Justice O'Connor said, any</pre>
21	QUESTION: Stick to my question.
22	MR. LILIENSTERN: Yes, Your Honor.
23	QUESTION: If you went out of business, say
24	the place burned fown and you totally terminated
25	business, would the liability have to be paid or noit?
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MR. LILIENSTERN: The liability would not have to be paid but the tax benefit rule would require that --

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QUESTION: That's quite a different point.

MR. LILIENSTERN: Yes, Your Honor.

QUESTION: Sc, it is not correct that there is a fixed liability which cannot be avoided. It would be avoided by going out of business.

8 MR. LILIENSTERN: Well, Your Honor, for 9 purposes of the all events test, we say -- in fact, the 10 government -- and this Court conceled in its reply memo 11 that contention of events like that, remote, speculative 12 events are not to be considered in determining the 13 snapshop issue of whether or not there's a fixed 14 liability.

I don't believe they disagree with us on that, Your Honor. I think they would concede that. In fact, they have conceded --

QUESTION: They may not issignee with you, but you have just acknowledged to me that it is not correct, that this is a fixed liability which cannuot be avoided, hecause it would be avoided by going out of business.

22 MR. LILIENSTERN: Well, we put summary 23 judgment evidence into the record, Your Honor, 24 concerning the revenues of the casino. We had 25 affidavits to the effect that these are ongoing

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1 operations and are not likely to go out of business. 2 As the case reaches this Court, that's 3 unrefuted. I will concele that if we want to speculate, 4 these casincs cr really any other business could theoretically a voil liabilities by going cut of business. 5 6 QUESTION: Well, can you give me another 7 example of a proper accrual under the all events test in 8 which the liability would be avoided by going out of 9 business or going into bankruptcy? I'm not saying, not 10 have to pay the liability, but the existence of the 11 liability would be terminated by terminating the 12 business. MR. LILIENSTERN: Your Honor, I'm not saying 13 14 that the existence of the liability would be 15 terminated. I'm saying that the requirement that it be 16 ravable would be terminated. 17 QUESTION: If you want out of business, to 18 whom would the liability be cwed? MR. LILIENSTERN: If you go out of business 19 20 the liability will not be paid to anyone. 21 JUESTION: To whom would it be owed? 22 MR. LILIENSTERN: At the time it's accrued, it 23 is owed to a player. If you go out of business before 24 the jackpot is won, it will not be gaid to the player. 25 QUESTION: Would it be owed to anyone at the

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time you went out of business?

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MR. LILIENSTERN: At the time you went out of business, no, Your Honor. That's correct.

The regulations, Justice Stevens, which we say fixes our liability, effectively precludes us from taking any voluntary action which would result in our failing to pay the liability when it's accrued. And we say that out of the all events test, that's really the test, want to insure that when individuals or entities take these ieductions that there's a legree of certainty that they will be paid.

In fact, the evidence in this case shows that all of the accruei liabilities were in fact pail. That remote contingency, I suggest, would exist in any situation, and any accrual basis taxpayer could be saddled with that.

QUESTION: Eut you say, in any situation. Eut R I asked you if you could give me a case in which the all events test was satisfied, even though the taxpayer could have avoided the creation of the liability by terminating voluntarily his fusiness entirely, and I haven't heard you cite a case.

MR. LILIENSTERN: If his assets are -- if he
is in bankruptcy and if his assets are insufficient to
satisfy -- if it's a contractual liability --

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QUESTION: I'm not talking about satisfying the liability. I'm talking about whether there would be a liability on the statement of assets and liabilities filed in the bankruptcy court, or whatever it might be.

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If he burns down his business voluntarily, says, "I want to retire, I'm 85 years old, I don't want to run a gambling place any more." He burns down his business. In that situation is there any case -- and he has no liability when he does it -- is there any case you can cite me which says that the all events test is satisfied?

MR. LILIENSTERN: But, Your Honor, I am afraid I must disagree with your premise, and that is, you said there is no liability when he does it. We say there is this liability that is imposed by state law.

I think your question goes to what we interpret the government's argument as being, that is, the only sort of liability which would satisfy the all events test is a bilateral contractual obligation. We say that's not so, because the all events test ioesn't require that.

Intersection that the obligation there was not payable at the time

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the accrual was taken.

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2	This was an excise tax case on munitions. The
3	tax. The taxpayer sought to deduct the excise tax in
4	the year following the manufacture and sale. In 1916
5	the munitions were manufactured and sold. The tax was
6	not due until it was assessed the following year.
7	The taxpayer took the position that the
8	government is taking here. It said, wait, until this is
9	payable by the assessment, the tax is not going
10	cannot be accrued. The tax is not yet due.
11	The government took the position in Anderson
12	that we're taking here, and said the liability exists at
13	the end of the manufacture and sale, similar to the end
14	of our tax year here by the operation of the machines.
15	Eecause at that point, all events necessary to fix the
16	liability had occurred.
17	The government is trying to turn that around
18	and say in our situation, we must impose on the all
19	events test the additional requirement of payability,
20	and that that payability would exist at the time a
21	customer pulls the winning handle of the slot machine.
22	Sc, we say that we are on all fours with the
23	Anderson case, and that to adopt the government's
24	position would really reconstrue Anderson in a different
25	way than it's existed on the books since 1926.
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As to the guestion of how other -- so-called regular slot machines are treated, let me see if I can illustrate our liability argument in that way. The cnly reason we say we're able to accrue the liability for the progressive slot machines is because of the existence of the Nevala regulation, statutes and policies which are discussed in cur briefs. Those pertain only to the progressive slct machines.

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9 We also have summary judgment evidence in the 10 form of affidavits that the reason for the existence of those regulations is that because the jackpot amount 12 increases with each play on all the casino customers, 13 that the Commission views that as being an investment, 14 if you will, by the players in the jackpot amounts.

15 Regular slot machines don't have any such regulations. We would say, as to the regular slot 16 machines, we're not entitled to and we do not accrue 17 18 these liabilities. These could be taken off the floor at any time. 19

20 Those could be removed, and any jckpots on 21 regular nonprogressive machines could be taken off at 22 any time, but we're not permitted under the regulations 23 to remove the progressive slot machines. Cnce they're 24 on the casino floor and are put into play, they must 25 stay there until they're won.

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Now, in this case we're not trying to anticipate and to accrue as an expense the amount of the eventual payout. We are simply taking the amount which exists on the machine at the end of our fiscal year.

The winning of the jackpot is the equivalent, we believe, of the assessment of the tax in Anderson. The winning of a jackpot doesn't fix the liability. It does identify a payee, but the record -- and our briefs are replete with cases which indicate that you don't really have to be able to identify a payee. We know that there will be a payee. We don't have to identify that payee by name.

The economic and the practical effect of the regulation is that we're going to have to pay that jackpot, and in fact the record indicates that we did pay all of these progressive jackpots.

What the government is trying to do, we 17 18 believe, is to impose some of the requirements which were established in the 1984 legislation, which is the 19 referred to as the Fax Reform Act of 1984 on the one 20 hand, or the Tax Deficit Act of 1984 on the other, which 22 established in addition to the existing law and regulations on the all events test, it established a 23 principle of economic performance. 24

We believe the government is trying to -- is

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asking this Court to judicially legislate in this case a principle that is the practical equivalent of the economic performance of the 1984 legislation which is applicable only to deductions that occur after July of 1984.

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There is, however, a --

QUESTION: Suppose an accrual basis taxpayer signs a promissory note that, in one year that's payable, six months later in another year. Does he accrue that, the first year?

MR. LILIENSTERN: If that's an enforceable cbligation in year one, he may accrue that.

QUESTION: Well, what if at the time the payment comes along and he claims that it was a fraud, and it's determined that he never did owe the money, he's relieved of his chligation?

MR. LILIENSTERN: In the second year the tax
benefit rule, I believe, would require that he would
take any income that --

20 QUESTION: What it means is that it is void ab 21 initio, he never had an obligation?

MR. LILIENSTERN: Well, I'm responding to how
the Internal Revenue Service would construe it.

QUESTION: Well, I know, but I would think in that case, and according to their argument, that you

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would never be able to accrue that liability because of 1 the possibility that it might he a fraudulent 2 transaction and he never had an obligation. 3 4 MR. LILIENSTERN: Well, as I said earlier --OUE STION: Wouldn't that be their argument? 5 MR. LILIENSTERN: I'm not sure, Your Honor. I 6 wouldn't want to speak for them. But the law is 7 absolutely clear that these remote contingencies such as 8 bankruptcy or a defense for promissory note, those are 9 10 not sufficient to destroy accrual at the time the accrual is taken. 11 QUESTION: Well, there's another one. What 12 happens if the machine breaks completely, I mean, just 13 breaks fown and has to be replaced? 14 ME. LILIENSTERN: All right. If the machine 15 breaks down, under the regulations and policy the 16 machine can be taken off the floor for a brief pericd cf 17 time and repaired. 18 QUESTION: That's not my question. It's 19 20 brcken rermanently. MR. LILIENSTERN: All right. Then the amount 21 of that jackpct must be added to another machine. If it 22 has \$100 on it, that \$100 must be put on an adjacent 23 machine to give a total of \$200. 24 The liability must remain on the machines, on 25

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the floor.

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QUESTION: How could someone determine that that is carried out? Who determines that they to make the transfer?

MR. LILIENSTERN: Your Honor, the Nevada gambling industry is one of the most highly regulated industries in this country. The affidavit of Mr. Griffith in the Joint Appendix indicates that they count the jackpots twice a day. They have to file reports with the Gaming Conmission, I believe weekly.

It's very highly regulated, for two reasons. One, of course, in any industry where there's a lot of cash exchanging hands, it's to everyone's benefit to have it highly regulated. But in the case of progressive slot machines, as I alluded to earlier, there is a notion -- there is an investment concept here.

Since players are putting their noney in, and increasing the amount of the jackpot, the Commission wants to insure that those jackpot totals remain available for players to win on the floor. So, I think there'snc question about that, Mr. Chief Justice, that it's highly regulated and that that duty imposed by the Nevada Gaming Commission is complied with.

The government relies on the Nightingale case. It's a Ninth Circuit case that preceded ours.

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It's, in all its material respects, like ours factually.

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Nightingale cited a number of cases including this Court's Brown versus Helvering opinion, which involved cancellation of -- accruing of liabilities for anticipated insurance policy cancellations. In that case, we simply say there's no fixed liability. There is no way to determine in that case whether indeed, based on estimates or otherwise, the policies would in fact be cancelled.

In cur case we don't rely on estimates. We have the amount we say we can accrue, on the machines. It's referred to as a meter but it's really a large display meter. That is the amount of the progressive jackpot which must be maintained in play and which the evidence shows will be paid out on the average of four and a half months.

Once the machine is in play --

QUESTION: I don't know that your case is so nuch different than Brown on that percentage, because they have a stipulated percentage in Brown of 23 percent on the basis of past experience. And, isn't that pretty much what your probability is?

23 MR. LILIENSTERN: Well, Justice Rehnquist, our 24 probability is 100 percent of the amount shown. We 25 ion't rely on estimates. We know that we are going to

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1 pay the total of all the amounts reflected at the end of 2 the fiscal year. 3 QUESTION: But it's an estimate as to when you 4 will pay them? 5 MR. LILIENSTERN: Well, we don't estimate when 6 we're going to pay it. No, the four and a half months 7 is a retrospective average. That was a computation 8 made, and is in the Sunnary Judgment --9 QUESTION: Well, but supposing it came cut 10 that the retrospective calculation showed 14 months. 11 Certainly, ycu cculdn't deduct it in the next year. 12 MR. LILIENSTERN: No, Your Honor. You deduct it in year one. You accrue it in year one. 13 QUESTION: Well, supposing this thing had 14 showed 26 months. Could you still have deducted it? 15 16 MR. LILIENSTERN: You isjust it in year one. 17 Now, the greater --18 QUESTION: But only the impunt that's shown at the end cf year cne? 19 20 MR. LILIENSTERN: Only the amount shown at the end of year one, that's correct, Justice Rehnquist. In 21 22 other words, at the end of year one if it shows \$100, at the end of your fiscal year, you accrue \$10C. 23 24 By the time it pays off it might have gone to 25 5400 and you will in fact pay the 5400. We're not 44

1 trying to deduct that 9400. We're accruing only the amount that exists at the end of our fiscal year. 2 3 And, as the period of time goes into the 4 future, we recognize -- not in this case but we recognize in other situations, there may well be the 5 6 rrcblem cf a clear reflection of income. And the 1984 legislation is in part at least designed to impose an 7 additional requirement to the all events test which 8 would prevent the accrual of these liabilities when the 9 period of time into the future is very great. 10 11 There is an exception to that, which is the referring item exception, which imposes an eight an a 12 half month theory, and we believe we would be 13 frightfully satisfied in that case. 14 QUESTION: Mr. Lilienstern, as I understand it 15 the Internal Fevenue Service has regulatory authority to 16 determine whether the accrual of counting system is 17 properly reflecting income. 18 MR. LILIENSTERN: That's correct, Justice 19 O'Connor. Under --20 QUESTION: How does that authority fit into 21 this question? 22 MR. LILIENSTERN: Kell, in our case they have 23 not challenged that our accrual clearly reflects 24 25 income. That really is not an issue here. The 45

Commissioner, however, does have the authority under Section 446(b) to in effect disallow an accounting system if he determines that it does not clearly reflect income.

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But that -- that authority combined with the '84 legislation has really given the Internal Revenue Service some new teeth, we think. We don't know how the basic legislation there would apply to us. It talks in terms of property.

10 There is a suggestion that money is not 11 property, and we really don't know pending the 12 promulgation of regulations where we're going to come 13 out on that, but we -- and it's really not involved in 14 this case, but it seems clear to us that we're talking about the exception, which means we would be permitted 15 16 to continue to accrue the progressive slot machine 17 liabilities.

In its reply brief the government gave an example of a solf tournament, an irrevocable pledge in year one by a company to sponsor gold tournaments, perhaps as long as ten years in the future. We believe that if the obligation is irrevocable and the tax -- the all events test is satisfied.

Again, though, the longer you go into the future, the more likely it is there could be a problem

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with clear reflection of income. But just to set us where we stand, from their example and their brief, we believe that -- and the example in which the payments of the golf tournaments could extend ten years into the future, we believe there that the all events test was satisfied but that the taxpayer there might well have an additional problem.

The reason -- really the reason for the all events test is to insure that taxpayers won't obtain deductions for expenditures that might not ever cocur, and we think we satisfy that, and we lon't just mean you have to look retrospectively in order to see that we did ray all of these amounts that were accrued.

We think we satisfied, because the sanction that can be imposed on a casinc if it doesn't pay the 15 amounts on its progressive slot machines are far out of 16 17 rreportion to the amount in controversy in this case. A casino can lose its license. It can be fined up to 18 9250,000. It is this notion of state law and the --19

QUESTION: Well, what if a casino does lose 20 its license for some other transgression? What about 21 this supposed liability? 22

MR. LILIENSTERN: If the casino is sold, it is 23 the policy of the Jaming Commission -- that's typically 24 what happens. One entity will lose the license. They 25

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1 dcn't bcard the casinc up. Someone else comes in and assumes the license.

So, it's -- to my knowledge it's always an instance in which the license is transferred.

QUESTION: And then what happens?

MR. LILIENSTERN: If it's transferred, either the jackpots must be paid prior to the transfer, which it scunds like in your example it would not he, or they must be assumed by the purchaser of the casino. They are not extinguished.

QUESTION: But -- this may never harren, but if a casino just decided -- a corporate entity owning a casino just wanted to liquidate and they just decided to sell all assets and liquilate, what about the machines?

MR. LILIENSTEEN: And there's no surviving entity? Well, in that situation, Judge --

17 QUESTION: Say they put the machines right on 18 the auction block and they're bought. Does anybody then 19 assume the liability on that machine?

20 MR. LILIENSTERN: The liabilities are not 21 assumed on those machines, and the tax consequences 22 would be, of course, as earlier described, they would 23 take into income in the year of sale any amounts 24 previously deducted.

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We tried to refute that argument --

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QUESTION: Well, what if a casino buys a bunch 1 of slot machines and they don't pay for them. They're 2 3 going to -- they have an installment payment contract 4 and they default, and then purchaser -- or the seller just comes along and repossesses them? 5 MR. LILIENSTERN: So that you can no longer 6 have them in play? 7 QUESTION: Yes. 8 MR. LILIENSTERN: Well, there's nc remedy 9 available. 10 CUESTION: Well, there's nc -- there's 11 certainly -- why should you accrue in those situations? 12 MR. LILIENSTERN: Because, Justice White --13 QUESTION: I near, just --14 MR. LILIENSTERN: The all events test and the 15 fixing cf liability is not dependent on the kind of 16 17 remote contingency you just described. QUESTION: Well, the liability, as Justice 18 Stevens pointed out to you, what's really contingent is 19 the liability. 20 MR. LILIENSTERN: Well, Your Honor, the 21 liability is fixed. Now, it may be avoided. You may 22 avoid paying the liability. That is my analysis. The 23 liability is fixed but payment for that liability --24 QUESTION: You think it's fixed because the 25 49

1 state law says that, look, George, you must accrue this 2 money and pay it out if and when somebody ever wins it? 3 MR. LILIENSTERN: And ycu may not remove ycur 4 machines and you may not sell your casino and avoid the 5 liabilities. 6 QUESTION: If certain events happen, nobody is 7 ever going to win it. 8 MR. LILIENSTERN: That's right, but that 9 affects the payment rather than the imposition of the 10 liability, under our view of the case. QUESTION: Well, it affects -- surely it 11 affects both? 12 MR. LILIENSTERN: Well, sysin, if a company 13 14 goes into bankruptcy and has insufficient assets tc ray its liabilities, it's in no different situation than we 15 16 are there. 17 QUESTION: Well, except that you -- except 18 your statement shows that it is. You say, ray your 19 liabilities. 20 MR. LILIENSTERN: If they can't pay them. We 21 -- in your example the jackpots are not paid to people 22 who win them. In the situation in which the company 23 gces into bankruptcy and doesn't have the money, those 24 are not paid to the persons to whom they --25 QUESTION: But everybody agrees there was a 50

liability?

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MR. LILIENSTERN: Eut everybody agrees there's a liability.

OUESTION: Well, not here.

MR. LILIENSTERN: Well, no.

QUESTION: That's the question in the case. MR. LILIENSTERN: I understand, Your Honor.

There are other cases in which state law applies liabilities. There's a whole series of coal mining, strip mining cases.

The liability there is imposed not by bilateral contract, but it's imposed by state law which 12 requires that once strip mining has occurred, the mined 13 area must be tackfilled. That's exactly what we have 14 here, it's imposed by state law. 15

If the coal companies -- and there's a whole 16 line of cases that supports our view on that -- if the 17 coal companies to bit of bisiness before backfilling 18 thcse, there's nc --19

20 QUESTION: So, a casino operator could say, "I'm just dissatisfied with these newfangled progressive 21 slot machines. I just want to get rid of them and go 22 back to the old style." And he goes to his next-door 23 neighbor, "Would you like to buy my progressive slot 24 machines?" And the fellow says, "Yes, I like these 25

51

1 devices." And so they just sell them. 2 MR. LILIENSTERN: A casino operator will 3 probably lose his license and be fined up to \$250,000. 4 QUESTION: I know, but he wouldn't be liable. 5 He wouldn't have to pay that. 6 MR. LILIENSTERN: Well --7 QUESTION: He wouldn't have to pay the accrual. 8 MR. LILIENSTERN .: We have addressed that, Your 9 Henor, by showing how the progressive slot machine 10 productions are immaterial compared to the total wealth 11 of -- and revenues of the casino. They're not joing to 12 shut down their casincs in order to save £433,000 over 13 four years. 14 QUESTION: I agree with that, but I can imagine that they'd want to sell their slot machines. 15 16 QUESTION: If they sold them to an operator in 17 New Jersey, what liability would remain if they took 18 their --MR. LILIENSTERN: Before they take the 19 20 machines cff the floor, they must address the issue cf 21 payment. They must have a free-for all one day and 22 insure that all those progressive slot machine jackpots 23 are paid prior to disposing of them, Justice Stevens. 24 QUESTION: They couldn't sell them to a casino 25 in New Jersey?

52

1	MR. LILIENSTERN: Not without first
2	discharging the jackpot liability.
3	QUESTION: Well, how would you find out who's
4	going to win?
5	MR. LILIENSTERN: I beg your parder, Justice
6	Marshall?
7	QUESTION: How are you going to find out who's
8	going to win? You said you have to pay off.
9	QUESTION: Who do you pay it to?
110	MR. LILIENSTERN: You mean, once someone has
111	won it? You know that
112	QUESTION: No, noboly has won.
113	MR. LILIENSTERN: Ch, ycu have to keep them in
114	play until they're won.
115	QUESTION: I thought you said that they can
116	sell them to Atlantic City?
117	MR. LILIENSTERN: That's correct, Justice
118	Marshall, but
19	QUESTION: What do they do then on their
20	federal taxes?
:21	MR. LILIENSTERN: If they sell them to
:22	Atlantic City before delivering them to Atlantic City,
23	they must first make provision for paying those
:24	progressive jackpots to their customers in Las Vegas.
:25	QUESTION: How are they going to do that?
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## CERTIFICATION

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#85-554 H UNITED STATES, Petitioner V. HUGHES PROPERTIES INC.

and that these attached pages constitutes the original transcript of the proceedings for the records of the court.

BY Paul A. Richardoon

(REPORTER)

1	MR. LILIENSTERN: Keep them in play until
2	they're won, Justice Marshall. You can't in other
3	words, you cannot sell them and deliver them tomorrow.
4	You must discharge that liability first.
5	CHIEF JUSTICE BURGER: Thank you, gentlemen.
6	The case is submittel.
7	[Whereupon, at 1:59 o'clock p.m., the case in
8	the above-entitled matter was submitted.]
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