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THE SUPREME COURT OF THE UNITED STATES

DKT/CASE NO. 84-1744

TITLE THOMAS J. HENDERSON, SCOTT O. THORNTON AND RUTH FREEDMAN,
Petitioners V. UNITED STATES

PLACE Washington, D. C.

DATE April 1, 1986

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IN THE SUPREME COURT OF THE UNITED STATES

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THOMAS J. HENDERSON, SCOTT C. :

THORNTON AND RUTH FREEDMAN, :

Petitioners, :

V. : No. 84-1744

UNITED STATES :

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Washington, D.C.

Tuesday, April 1, 1986

The above-entitled matter came on for oral
argument before the Supreme Court of the United States
at 1:41 o'clock p.m.

APPEARANCES:

DENISE ANTON, ESQ., San Francisco, California; on behalf
of the petitioners.

ROGER CLEGG, ESQ., Assistant to the Solicitor General,
Department of Justice, Washington, D.C.; on behalf of
the respondent.

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P R O C E E D I N G S

CHIEF JUSTICE BURGER: We will hear arguments next in Henderson, Thornton, and Freedman against the United States.

Ms. Anton, I think you may proceed when you are ready.

ORAL ARGUMENT OF DENISE ANTON, ESQ.,
ON BEHALF OF THE PETITIONERS

MS. ANTON: Mr. Chief Justice, and may it please the Court, this case involves the question of how the pretrial motion exclusion of the speedy trial action be applied. This exclusion of Section 3161(h)(1)(f), Subsection (f), excludes from the 70-day period in which the defendant must be tried under the Speedy Trial Act, delay resulting from pretrial motions, the statutory language reads "delay resulting from any pretrial motion from the filing of the motion to the conclusion of the hearing on or other prompt disposition of such motion."

The deceptively narrow issue presented in this case is what is the scope of this exclusion. Does it exclude only reasonable delay? Does it exclude all delay? And at what point does the automatic exclusion end? This narrow question cannot be answered, however, without addressing and resolving the issue of whether the Speedy Trial Act is going to have the effect of

1 expediting criminal cases that Congress clearly intended
2 when it passed this legislation.

3 Congress passed the Speedy Trial Act because
4 it was dissatisfied with the way that courts were
5 interpreting the Sixth Amendment. It was dissatisfied
6 with the way that the participants to the criminal
7 justice system were processing their criminal cases, so
8 it passed legislation which it certainly intended would
9 have some sort of an effect on the status quo which
10 would require the parties to move at a pace at which
11 they were not moving.

12 How this Court interprets the pretrial motion
13 exclusion will determine whether Congress was at all
14 successful in its efforts. This particular case is an
15 excellent vehicle for considering this question since it
16 involves a delay of over 789 days from the point
17 superseding indictment until the defendants were
18 ultimately brought to trial.

19 This is not a case where we are talking about
20 one or two days of delay that are at issue. Depending
21 on how the Court interprets the pretrial motion
22 exclusion, literally hundreds of days will either become
23 automatically excludable or nonexcludable as far as the
24 Speedy Trial Act computations.

25 But the true issue involved in this case

1 really transcends the facts of this particular case,
2 because it is clear that the pretrial motion section of
3 the Speedy Trial Act lies at the very heart of the
4 Speedy Trial Act. Virtually every criminal case that
5 comes to court is going to involve filing some pretrial
6 motions, and how this Court interprets this section will
7 resolve how all these cases will be processed, virtually
8 every criminal case in the federal courts. This Court
9 is presented with --

10 QUESTION: Ms. Anton, may I ask you whether
11 you would agree that the legislative history of this
12 thing suggests that Congress thought the circuits
13 themselves would police the requirements under these
14 rules to provide some guidance to trial courts to set
15 times within which the motion should be resolved rather
16 than to think that Congress itself was imposing an
17 overall time limit?

18 MS. ANTON: I have no dispute with the
19 government or the Ninth Circuit in this case that
20 Congress intended that local guidelines be developed. I
21 do not agree that Congress intended that the viability,
22 the effectiveness of the Act would rest solely with the
23 development of local guidelines.

24 If that were the case, I don't believe they
25 would have had any need to enact this legislation since

1 Rule 50(b) of the Federal Rules of Criminal Procedure at
2 least provided that local guidelines should be adopted
3 for the prompt disposition of criminal cases.

4 If Congress believed that the local guidelines
5 were effective and were addressing the problem that it
6 perceived, it would not have enacted this legislation.

7 QUESTION: Well, in your view, just exactly
8 when did the prehearing delay in this case become
9 unreasonable?

10 MS. ANTON: This case presents numerous
11 examples, I think, of the kind of excessive delay that
12 should not occur in a criminal case.

13 QUESTION: Well, can you pinpoint a single
14 time when you think it is clear that the time became
15 unreasonable and the government should have known at
16 that time?

17 MS. ANTON: I think that the clearest example,
18 the most illustrative situation is the delay that
19 occurred in this case following the hearing on the
20 pretrial motions. The pretrial motions were held in
21 this case on March 25th, 1981.

22 That was approximately four months after the
23 first motion was filed. Regardless of whether the
24 period of delay from the filing of the motion until the
25 hearing was considered reasonable, the period of time

1 that was excluded by the Ninth Circuit under Subsection
2 (f) following the hearing was, I believe, totally
3 unreasonable.

4 QUESTION: You say it was unreasonable. One
5 gets the impression from reading the briefs and the
6 opinions of the Ninth Circuit that at the conclusion of
7 the hearing in the District Court the District Court was
8 allowing the record to remain open because there were
9 further factual submissions to be made.

10 MS. ANTON: Well, the government -- we differ
11 as far as how many really -- how many issues really
12 remained unresolved. The one that is clear that
13 remained unresolved was the issue of whether defendant's
14 request for an evidentiary hearing should be granted.
15 That motion was filed in November of 1980.

16 The government responded to that motion in
17 February of 1981, and basically said, regardless of what
18 the defendants have argued -- it was a motion claiming
19 that there were misstatements in a search warrant
20 affidavit -- the government's attitude was, regardless
21 of whether these statements are true or not, we don't
22 believe that a hearing is required.

23 For the first time at the hearing on March
24 25th, another month and a half later, the court -- the
25 government stated, well, we have changed our mind about

1 how we want to respond to this motion, and I would like
2 an opportunity to obtain information which will show
3 that in fact there were no misstatements in the
4 affidavit.

5 I think that that is unreasonable that she
6 raised that issue at that late date. Whether she in
7 fact should have raised it at that date, she said at the
8 time of the March 25th hearing that she believed that
9 she would have the information by the end of the week.

10 She in fact waited three months before
11 providing the information, and she never stated her --
12 she never asked for more time, she never stated that
13 there was some reason why more time was necessary, and
14 the court made no attempt to monitor this situation.

15 Our position is that what should have occurred
16 at that hearing if it was reasonable to give the
17 prosecutor any more time at all. In any event, which we
18 do not think that that was reasonable, is that the court
19 should have said that additional time is necessary, how
20 much time do you think you need, and the prosecutor
21 would have said, I think I need ten days, or I need two
22 weeks, and the court would have said, fine, I will grant
23 you this two-week period of time, and you will respond
24 within that period of time, and if you don't respond,
25 tell me why, or I will proceed and rule on the motions

1 based on the reply that you filed two months ago.

2 I think that what should happen, especially at
3 the point of a hearing, is that any delay occurring
4 after the hearing should be justified under the ends of
5 justice exclusion, continuance exclusion that is found
6 within the Speedy Trial Act. I think this is a similar
7 analysis to that that this Court took in the Rojas
8 Contreras case, the recent Speedy Trial Act case that
9 this Court considered.

10 QUESTION: Of course, it doesn't really fit in
11 under the continuance section, does it, I mean, the sort
12 of delay attending the hearing and disposition of the
13 motion.

14 MS. ANTON: No, I think that it probably
15 would. It would be in the interest of justice to allow
16 the prosecutor to prevent additional -- to present
17 additional information which would resolve the hearing.

18 QUESTION: Well, you know, in drafting the
19 statute, I certainly think you could make that argument,
20 and perhaps it would be very persuasive, but just the
21 way this statute is drafted, it seems like the ends of
22 justice is limited to your continuance of trial
23 situation.

24 MS. ANTON: Well, that isn't how I exactly
25 read the Rojas Contreras case. In that case this Court

1 held that the 30-day preparation period during which the
2 defendat cannot be brought to trial does not begin anew
3 with the filing of the new superseding indictment. The
4 Court found that this does not mean that more time might
5 not be necessary because of the filing of the new
6 indictment, and the Court explicitly suggested that the
7 courts, that the trial courts or the parties resort to
8 the ends of justice continuance if it needed more time.

9 QUESTION: But that again is continuance in
10 the traditional sense of the word that Rojas Contraras
11 referred to, wasn't it, the continuance of a previously
12 set trial date?

13 MS. ANTON: Well, it would be a similar
14 situation, I think, under the pretrial -- our opinion,
15 to begin with, to step back a little bit, in our
16 opinion, the language of the Subsection (f) exclusion
17 could not be plainer. There is absolutely no ambiguity
18 that the pretrial motion exclusion ends when there is a
19 hearing conducted on pretrial motions, at the conclusion
20 of the hearing on pretrial motions.

21 QUESTION: Ms. Anton, how many times did you
22 try to get this case moving by form of a motion of any
23 kind?

24 MS. ANTON: We have not -- there is nothing in
25 the record that indicates that the defendants made a

1 formal objection --

2 QUESTION: Don't you think you had some
3 responsibility?

4 MS. ANTON: No, I -- oh, I think that under
5 the statute there is clearly no responsibility. It is a
6 mandatory statute if the time constraints --

7 QUESTION: Well, have you ever heard of one
8 sleeping on one's rights?

9 MS. ANTON: Well, there is no question but
10 that the defendants in this case wanted the court and
11 wanted the prosecutor -- the motions were essential to
12 this case. There is no question. And they wanted all
13 parties to take them seriously, and if the parties were
14 in fact considering the motions, if they were pondering
15 difficult legal issues --

16 QUESTION: Aren't there cases where a defense
17 would have a delay or would like to have it --

18 MS. ANTON: Certainly.

19 QUESTION: -- in the trial of a criminal
20 case?

21 MS. ANTON: Certainly, but the Speedy --

22 QUESTION: And if you sit idly by, can't
23 somebody assume that that is what you are doing?

24 MS. ANTON: This is not a situation where
25 because of the defendant's idleness delay occurred.

1 This is a situation where the court and the prosecutor
2 failed to do certain things that they not only have an
3 obligation to do but which they said they would do, and
4 the defendant in a criminal case certainly has enough
5 responsibility in defending against the charges that he
6 should not also take on the responsibility of monitoring
7 the court and the prosecutor.

8 It is not a situation where the defendants
9 just failed to file the information. This is a
10 situation where the government waited three months, when
11 it said it would have information within a week, and
12 just practically speaking, for the defendant to bear the
13 responsibility of moving his case along, of requiring
14 the judge to monitor the cases, of trying to control the
15 judge's calendar, I don't think that is a responsibility
16 of the defendant, and I don't think it should be the
17 responsibility of the defendant.

18 And as I said, I think that the defendants
19 wanted the court to consider the motions, and if the
20 court were considering the motions, the defendant had no
21 desire to cut that short. In fact, it was not apparent
22 until the court issued its order ten months later that
23 it was not using that time to consider the motions at
24 all. The only issue he addressed in his order that he
25 finally filed was the one issue that was fully submitted

1 at the time of the hearing. He never addressed the
2 issue that the court, -- that the prosecutor wanted to
3 present additional information on.

4 QUESTION: Can you give me a little help? The
5 period of dispute, as I understand, is primarily the
6 period after the hearing on March 25th, 1981, and I
7 gather the government argues the motion really wasn't
8 submitted until, I think it is December 15th of '81,
9 because there were a number of filings that took place.

10 Is it your view that after March 25th, 1981,
11 say there was a clear understanding that the government
12 filed something more in 15 days, and they did file it
13 within 15 days. Would that 15 days be excludable or not
14 under your view?

15 MS. ANTON: In our view, the pretrial motion,
16 the automatic exclusion for pretrial motions ends at the
17 time of the hearing.

18 QUESTION: Of the hearing, right.

19 MS. ANTON: If the court had said, if it were
20 apparent from the record that additional time was
21 reasonably necessary, and it was apparent from the
22 record that a specific period of time was being set --

23 QUESTION: Say you both wanted to file written
24 submissions to make it easy, and they filed something in
25 writing concerning, and then the judge at the end of the

1 15 or 20 days after the first argument said, I will now
2 submit it. Would you not agree that the hearing really
3 wasn't concluded until those additional filings were
4 made?

5 MS. ANTON: No, but I would agree that what
6 had happened would be sufficient to create a
7 continuance, an ends of justice continuance, so that it
8 would be excludable under that situation.

9 QUESTION: Would the judge have to make a
10 special finding in your view that we need an extra 15,
11 20 days for papers to be filed, therefore I will make a
12 finding that the ends of justice will be served?

13 MS. ANTON: I think that is how the Speedy
14 Trial Act should work. I think that implicit --

15 QUESTION: Do you find that in the statute,
16 though, that kind of a procedure?

17 MS. ANTON: I think you find specifically in
18 the statute that the court is to take control, that the
19 court is to immediately try to set a trial date. That
20 is the first --

21 QUESTION: I understand, but you are concerned
22 with the problem, a trial judge has to decide these
23 pretrial motions. He has a hearing, and everybody says,
24 I guess I had better take somebody's deposition, or I
25 ought to file a brief, or call the court's attention to

1 some authorities.

2 Is it your view the hearing is over even
3 though there are going to be more papers filed directed
4 at the matter the judge is to be deciding?

5 MS. ANTON: Yes.

6 QUESTION: It is?

7 QUESTION: Even if the judge says, this
8 hearing will not conclude until this further material is
9 presented, and I suppose if your rule were in place,
10 what the judge would say, this hearing is continued
11 until -- for six weeks, and then you all appear here and
12 we will continue the hearing.

13 MS. ANTON: I think all the judge needs to do
14 is make it clear that time is necessary, and say what
15 time that is. The problem is, in this particular case,
16 the court said -- the court didn't say anything. The
17 prosecutor said, I will have the information by the end
18 of the week. She waited three months before filing that
19 information.

20 Under the government's and the Ninth Circuit's
21 interpretation of the statute, that delay is
22 excludable. It is not only excludable, it is
23 automatically excludable, and not subject to review.

24 QUESTION: Do you have some controlling
25 principle you want to apply here? There are some courts

1 who -- what do they do, they apply a reasonable
2 necessity rule?

3 MS. ANTON: Our position is that the period
4 from the filing of the motion until the hearing on the
5 pretrial motions should be subject to a reasonableness
6 standard.

7 QUESTION: A reasonable what?

8 MS. ANTON: A reasonable -- that only
9 reasonable delay should be excluded, that unreasonable
10 delay is not covered by the statute.

11 QUESTION: Suppose after those six days you
12 had notified the judge, who has got a very active
13 calendar, I assume, and said, hey, judge, they said they
14 would have this in in six days, and it is not in. What
15 do you think would have happened?

16 MS. ANTON: In this particular case?

17 QUESTION: Yes.

18 MS. ANTON: I really don't know what would
19 have happened.

20 QUESTION: Do you think the judge would ignore
21 it? And if so, why?

22 MS. ANTON: Well, because in July, the --
23 because the court did not seem to make an effort to move
24 the case along in any way. When things were --

25 QUESTION: Didn't he take as much effort as

1 you did?

2 MS. ANTON: No, I do not think that is true.

3 QUESTION: What did you do?

4 MS. ANTON: We complied with everything that
5 the statute requires.

6 QUESTION: What did you do during that period
7 of time? You said you didn't file anything.

8 MS. ANTON: We waited for the court --

9 QUESTION: You did the same thing the judge
10 did, which was nothing.

11 MS. ANTON: No, but the court had said at the
12 end of the hearing on March 25th, I will take these
13 under submission. I will rule on them promptly so that
14 we can get on with the case, and when I have ruled on
15 it, I will schedule a court appearance and call you in
16 and we will set a trial date. He did not mean for
17 another ten months, and he did not set a trial date for
18 another 13 months, and that was the obligation and the
19 responsibility of the court. It is not the defendant's
20 obligation.

21 Even in the Sixth Amendment context this Court
22 in the Barker v. Wingo case said it is not the
23 defendant's obligation to bring himself to trial. It is
24 the obligation primarily of the government, and
25 certainly of the court, and I don't think that that

1 burden should be shifted to the defendant, and clearly
2 under the statute it is not. It is an automatic
3 mandatory dismissal if there has been a violation.

4 It may be pertinent to whether the case should
5 be dismissed with or without prejudice, but it is not
6 pertinent to whether there has been a violation, and
7 this is also true because the Speedy Trial Act was
8 passed not only to protect the defendant's rights, it
9 was passed to protect society's rights, and certainly
10 the protection of society's right to a criminal trial
11 cannot be left to the defendant's demand.

12 The defendants did everything that they were
13 and could have done as far as their obligations of
14 filing the motions --

15 QUESTION: None of these motions were
16 dispositive, were they? Even if you had won the motions
17 there was going to be a trial.

18 MS. ANTON: Not necessarily. There were
19 various Fourth Amendment motions to suppress.

20 QUESTION: Well, I know, court suppression of
21 evidence.

22 MS. ANTON: I believe that they would have
23 been dispositive, yes. And as I said --

24 QUESTION: Well, usually defendants, if there
25 is going to be a trial anyway, defendants usually aren't

1 in such a great hurry.

2 MS. ANTON: Defendants thought these motions
3 would be dispositive. They thought they were not
4 frivolous motions. They were good motions, and I think
5 they wanted everyone to give them due consideration, and
6 to the extent that they believed that the court was
7 giving them due consideration, they were not going to go
8 and antagonize the judge in any way by saying that he
9 was not being responsible, or he was not ruling on the
10 case, or not monitoring the case in any official way.
11 That is just -- practically the defendants cannot be
12 forced to take that position. But --

13 QUESTION: Looking at it from that angle, that
14 you don't want to antagonize the judge, I suppose the
15 prosecutor must feel the same way.

16 QUESTION: Don't try the case.

17 MS. ANTON: All I am trying to say is that the
18 defendants do not have this burden of forcing the judge
19 and forcing the prosecutor to meet their obligations.
20 It may be nice if they take that responsibility, but it
21 is certainly not placed upon them, and it should not be
22 placed upon them in the context of the criminal justice
23 system.

24 QUESTION: But certainly it can't be a reason
25 for the fact that it is not -- that you can't ask a

1 defendant's attorney to antagonize the judge.

2 MS. ANTON: I am not saying that is a reason.
3 I am saying as a practical matter it is very difficult
4 for a defendant awaiting a ruling from a trial court to
5 be forced to tell the judge that he does not believe
6 that he is ruling on it in a prompt fashion, especially
7 when it is not apparent that the judge is not
8 considering the motion until after the fact.

9 If he is in fact considering the motion, there
10 is no reason why the delay should not be excludable.
11 But we find that regardless of whether the court
12 determines that the pretrial motion ends at the time of
13 the hearing, there is a reasonableness standard that
14 must be applied both before the time of the hearing and
15 after the time of the hearing, and that reasonableness
16 standard is not found solely in the purpose of the
17 Speedy Trial Act, which is to ensure a speedy trial. It
18 would be ground, our interpretation, on the language of
19 the pretrial motion exclusion, which states that the
20 exclusion ends at the time of the hearing or other
21 prompt disposition.

22 I read that language to say quite clearly that
23 prompt modifies all dispositions, including a
24 disposition by hearing. One could not reasonably --

25 QUESTION: That isn't an inevitable reading of

1 the provision.

2 MS. ANTON: I think if one considers it for a
3 while, it is. One would not say the conclusion ends
4 until the unreasonably delayed hearing or other prompt
5 disposition. It doesn't make sense. It is as if
6 saying --

7 QUESTION: Well, there may be dispositions
8 other than by hearing, those that don't require a
9 hearing.

10 MS. ANTON: And those should be prompt. It
11 doesn't say hearing or prompt other disposition. The
12 prompt disposition, a hearing is a subset of prompt
13 disposition. It is like saying diamond or other
14 precious stone. One would not say pebble or other
15 precious stone, because it is not a -- it is a stone,
16 but it is not a precious stone.

17 I believe that the way that the sentence is
18 constructed, that prompt applies to both or to all
19 dispositions, whether it be by hearing or otherwise, and
20 I think if there is any question about that, one only
21 needs look at the Senate report, the Senate committee
22 report, where there is a paragraph where they
23 specifically discuss the other prompt disposition
24 language, and it continues on, and ends with the final
25 sentence, that "Nor does this committee intend that

1 additional time be made eligible for exclusion by
2 postponing the hearing date or other disposition of the
3 motions beyond what is reasonably necessary."

4 QUESTION: In case you don't see it, your
5 warning light is on now.

6 MS. ANTON: I do. I just saw it. Thank you.

7 We believe that that excerpt demonstrates that
8 Congress intended that the prompt disposition language
9 apply a reasonableness limitation not only to the time
10 pending other dispositions, but also to the time pending
11 hearings.

12 Unless there are any other questions, I will
13 save the rest of my time.

14 CHIEF JUSTICE BURGER: Mr. Clegg.

15 ORAL ARGUMENT OF ROGER CLEGG, ESQ.,

16 ON BEHALF OF THE RESPONDENT

17 MR. CLEGG: Thank you, Mr. Chief Justice, and
18 may it please the Court, this case involves the meaning
19 of a particular section of the Speedy Trial Act. In
20 determining the meaning of a statute, the courts have
21 always looked first to its plain language, which
22 petitioners hardly mentioned today, and they have also
23 considered its legislative history and whether a given
24 interpretation will make the statute unworkable.

25 The point that I want to make today is that

1 whichever of these three guideposts are looked to,
2 lanuage, legislative history, or practical effect on the
3 statutory goal, the same conclusion should be reached.
4 The petitioners' trial and convictions met the
5 requirements of the Act. The Court of Appeals' decision
6 should therefore be affirmed.

7 The time period specifically in question here
8 is from November 3rd, 1980, through September 14, 1981.
9 The United States contends that all of this time is
10 excludable under the Act. As we have seen by their
11 inability to respond to Justice O'Connor's question,
12 petitioners do not specify exactly how much of it they
13 think is excludable, but they do argue that enough of it
14 was nonexcludable that the Act was violated.

15 The time period in question is divisible into
16 two parts, the part from November 3rd, when petitioners
17 filed their first pretrial motion, until March 25th,
18 when the judge held a hearing on their motion, and the
19 part after March 25th.

20 Petitioners argue that some unspecified amount
21 of time before the March 25th hearing was not reasonably
22 necessary for holding a hearing. I had understood them
23 to be arguing in their brief that once the hearing was
24 held, the Speedy Trial Act automatically started ticking
25 again, even though the trial judge had requested

1 additional information and had not yet taken the motion
2 under advisement.

3 Today, though, it appears that petitioners
4 believe there is a reasonable necessity requirement in
5 the post-March 25 period as well.

6 Without going into all the motions and
7 continuances filed in the disputed period, I think that
8 any fair reading of the record makes clear two things.
9 The first is that there were a lot of claims that
10 petitioners wanted resolved as a pretrial matter. As
11 they said, they considered this very important to the
12 case.

13 Seccond, as Justice Marshall has pointed out,
14 petitioners were in no hurry to have their claims
15 resolved. They pursued them zealously and thoroughly.
16 I make these two points not because they somehow estop
17 petitioner's claim of a Speedy Trial Act violation, but
18 they should be kept in mind because they illustrate a
19 common occurrence.

20 Defendants, particularly in cases involving
21 drugs or other contraband, will typically raise a lot of
22 pretrial issues, and want to have them seriously and
23 carefully considered by the trial judge. It is safe to
24 say that in many cases resolution of these issues
25 decides the case.

1 Petitioners confirm all this today. It would
2 not be unusual for the claims to be at least as
3 complicated as those raised here. This is an important
4 point, because, as I hope to discuss more later, the
5 construction of the Speedy Trial Act petitioners urge
6 will make the Act unworkable, will encourage trial
7 judges to give these pretrial motions short shrift, and
8 will necessitate constant appellate second-guessing of
9 how trial judges set priorities, schedule, and otherwise
10 handle their dockets.

11 QUESTION: You mean he might rule for the
12 government very quickly?

13 MR. CLEGG: Well, actually --

14 QUESTION: Or whatever --

15 MR. CLEGG: -- two things can happen, and I
16 argue either one of them will be bad. Either -- I mean,
17 assuming that they rule incorrectly. If they are
18 hastened into ruling for the defendant, of course, that
19 is bad for the government. Even if they rule very
20 precipitously in the government's failure -- in the
21 government's favor, if that is reversed on -- that also
22 defeats the purpose of the Speedy Trial Act, because we
23 have to go through the whole exercise again.

24 QUESTION: Where in the Act -- is there a
25 requirement that the defendant make any motion of any

1 kind?

2 MR. CLEGG: No, there is not, and that is why
3 I say that the point I am making is not that the Act --

4 QUESTION: Well, did you promise the court
5 that you would have this information --

6 MR. CLEGG: No.

7 QUESTION: -- within six days?

8 MR. CLEGG: I think that is an overstatement.
9 In the Joint Appendix, at Page 53, we said that we were
10 going to try to get it by the end of the week, but we
11 made clear that that was only going to be an effort. In
12 fact, there was some difficulty --

13 QUESTION: Well, did you comply with what you
14 said? Did you do it?

15 MR. CLEGG: What we said was that we would use
16 our best efforts to get it by the end of the week, and
17 we did comply with that, yes.

18 QUESTION: And when did you file it?

19 MR. CLEGG: Well, there were actually two bits
20 of information that we were supposed to get.

21 QUESTION: When did you file it?

22 MR. CLEGG: One one month from the hearing,
23 one two months from the hearing.

24 QUESTION: And you think that you fulfilled
25 your duty to the court?

1 MR. CLEGG: Yes.

2 QUESTION: You do?

3 MR. CLEGG: Yes.

4 QUESTION: You promised him six days, and you
5 took two months.

6 MR. CLEGG: We didn't promise in six days. We
7 said that we would do our best to get it by the end of
8 the week, and unfortunately we weren't able to do that,
9 but we did get it as quickly as we could.

10 QUESTION: Well, is it the government's
11 position that there is just no limit at all on the delay
12 between the filing of a motion and the hearing? Or how
13 long the hearing takes?

14 MR. CLEGG: Well, the government --

15 QUESTION: Can a judge just adjourn a hearing
16 in the middle of it and say, I am going to play golf for
17 a couple of weeks, and will come back and continue the
18 hearing a month from now?

19 MR. CLEGG: The statutory scheme that Congress
20 envisioned was one where any time limits on when a
21 hearing is supposed to be held and when the papers in
22 connection with the hearing are supposed to be filed and
23 all of that are supposed to be made by court rule, as
24 Justice O'Connor pointed out.

25 Congress in fact knew that without the court

1 rules there would be a loophole in the Act. Now, this
2 is discussed in the paragraph on Pages 30 to 31 of our
3 brief.

4 In this regard, I should stress that the court
5 rules are central to the Act. More than half --

6 QUESTION: How about answering my -- are you
7 getting around to answering my question, I guess?

8 MR. CLEGG: No, I mean --

9 QUESTION: No?

10 MR. CLEGG: The answer to your question is
11 yes, if the judge did that, and there were no local
12 rules, that time would be excludable.

13 QUESTION: Just no -- however unreasonable the
14 delay might be.

15 MR. CLEGG: That's correct, because what
16 Congress had in mind was that the unreasonable --

17 QUESTION: I suppose you have to take that
18 position in this case, too.

19 MR. CLEGG: I don't think that the facts in
20 this case are particularly egregious, and in fact we
21 would argue in the alternative, that the time taken by
22 the judge here to rule was reasonably necessary. But to
23 answer your question, yes.

24 QUESTION: Is there any barrier to the
25 defendant raising the question to a judge who might be

1 going off, if there are such, to play golf for six
2 weeks?

3 MR. CLEGG: Absolutely not.

4 QUESTION: You can go to the chief judge of
5 the court or the chief judge of the circuit, can you
6 not?

7 MR. CLEGG: That's correct. That's correct.
8 And of course none of that was done here.

9 QUESTION: You say there are rules, court
10 rules that normally take care of this anyway.

11 MR. CLEGG: Well, they should, yes. And --

12 QUESTION: As I understand your position, the
13 issues would be the same even if they filed 1,000
14 motions saying please decide this tomorrow, please
15 decide this right away. That wouldn't have helped him,
16 would it?

17 MR. CLEGG: Well, it --

18 QUESTION: Your position is, the time is
19 flatly excludable, I think.

20 MR. CLEGG: That's correct, but I think that,
21 as I understood the Chief Justice's question was that if
22 there really is a difficulty or an abuse, there are, in
23 addition to the court rules, the litigants themselves
24 have certain protections that they can avail themselves
25 of, and in this case they didn't.

1 QUESTION: What was so difficult that it took
2 two months? What was it you filed?

3 MR. CLEGG: Well, the issue was some telephone
4 toll records. We had -- in our affidavit that was
5 attached to the search warrant the agent had said that
6 one of the defendants had made several phone calls to
7 another one of the defendants. We had -- and he relied
8 on records of, I believe it was a Holiday Inn, which
9 said that the room where one of the defendants was
10 staying had reported several phone calls to this other
11 defendant.

12 The delay took place because, first of all, we
13 -- well, because we were trying to get material not only
14 from the Ohio phone company but also from the Holiday
15 Inn, and we had some difficulty doing that.

16 QUESTION: This was about a couple of phone
17 calls?

18 MR. CLEGG: That's correct.

19 QUESTION: It took two months?

20 MR. CLEGG: That's correct.

21 With regard to the court rules, I should say
22 that more than half of the sections in the Speedy Trial
23 Act involve these district plans, and the Act requires
24 that the administrative office of U.S. courts report to
25 Congress about the plans and about suggested legislative

1 changes.

2 This court rule approach makes the most sense,
3 because the case loads will vary. The major point that
4 I wanted to make with regard to the workability of the
5 statute and how the government's interpretation is one
6 which ensures that the statute will remain workable and
7 the petitioners is one which will make the statute
8 unworkable really has three separate points.

9 The first point is that the Act cannot work
10 unless everyone knows ahead of time when the clock will
11 start and stop. Courts and prosecutors have to be able
12 to set time priorities for their cases, and have to know
13 when to seek an ends of justice continuance, and they
14 have to know generally how much time they have. You
15 can't make that sort of calculation under petitioner's
16 standard.

17 As the Second Circuit has said, by its nature
18 that standard is retroactive. Presumably this
19 insertion of reasonably necessary language into Section
20 (f) would also apply to all the other sections in
21 Section (h)(1).

22 Second, the retrospective nature of this
23 standard ensures that there will be a great deal of
24 appellate second guessing of how trial judges manage
25 their dockets. On Page 35 of our brief, we list some of

1 the appellate litigation that has already been spawned
2 in those circuits which have adopted this standard.

3 And third, the standard that petitioners urge
4 will encourage courts to give short shrift to pretrial
5 motions. In this regard, their post-March 25 argument
6 also leads to a bad result, because judges will be
7 discouraged from asking for post-hearing material, and
8 prosecutors will be discouraged from offering it.
9 Ironically, this is all probably going to do more damage
10 to defendants than to the prosecution, but the whole
11 system will really suffer.

12 The reversals that will result, as I said
13 before, will not result in speedier trials, either.

14 Petitioners' response to all this, which you
15 have heard today, is a superficial argument that amounts
16 to saying that since their interpretation will panic and
17 confuse everyone into moving precipitously, that that
18 will speed up trials, and that that will further the
19 spirit of the Speedy Trial Act.

20 Congress did not intend to sacrifice
21 everything for speed. The government's interpretation
22 of the Act best serves prosecutors, defendants, and
23 courts alike. Courts will not be speeded up if they
24 don't know how fast they are supposed to go. The
25 government's interpretation of the Act makes it coherent

1 and workable. The clock stops when the pretrial motion
2 is filed.

3 QUESTION: Well, you say it makes it coherent
4 and workable, Mr. Clegg. Certainly it confirms the idea
5 in one part of the legislative history that this would
6 be a great big loophole in the Act.

7 MR. CLEGG: Well, that loophole is supposed to
8 be filled by court rules.

9 QUESTION: Yes, not that nothing can be done
10 about it, but everything else is kind of pushed along,
11 but one of the classic causes of litigation delay,
12 judges sitting on things that are under advisement for
13 too long, is that it is just left unremedied.

14 MR. CLEGG: Well, I think that the --

15 QUESTION: Well, I thought the rule expressly
16 limited the time that something could be held under
17 advisement to 30 days, and what we are talking about is
18 the provision for the conduct of a hearing, and we say
19 under the rule, it is your position that that doesn't
20 run so long as all the documents necessary to resolve it
21 had not been submitted. It was my understanding once
22 they are all submitted there is a 30-day limit.

23 MR. CLEGG: That's correct, Justice O'Connor.
24 Thank you. That is Subsection (j), which says that once
25 the motion -- once the papers are all in, then the judge

1 has 30 days from that period.

2 QUESTION: So this situation arises only when
3 either one of the parties at the hearing on the motion
4 says, I want to submit something more, and the judge
5 agrees, or the judge says, I want more material from
6 you, and the parties agree to supply it.

7 MR. CLEGG: That's right. The government's
8 interpretation will, I think, fit Section (j) and
9 Section (f) together very well. The clock stops when
10 the pretrial motion is filed, and it doesn't start up
11 again until the judge has everything he needs to make a
12 ruling. Then the under advisement section kicks in, and
13 he has 30 days to make his decision.

14 QUESTION: What about our golf-playing judge
15 that was previously hypothesized? And the end of the
16 hearing on the motion, nobody says, I am going to submit
17 more materials, and he doesn't ask for any more, but he
18 simply does not say it is submitted, he doesn't say I
19 will take it under advisement. Then 60 days later he
20 sends around a notice to the parties, I have just taken
21 this motion under advisement.

22 MR. CLEGG: In that situation, I think that if
23 it is -- in the first place, if it is objectively clear
24 that he is expecting more information, then we don't
25 have that problem.

1 QUESTION: No, let's say it is objectively
2 clear he isn't expecting more information.

3 MR. CLEGG: The government's position in that
4 situation is that the time is excluded until he gets
5 everything he needs to rule on the motion, and if there
6 is a 60-day delay while he is playing golf, that is an
7 abuse that has to be addressed by court rule.

8 The court rules will ensure that the timing is
9 consistent with the Act regarding filing the motion,
10 responding to it, holding hearings.

11 QUESTION: You mean, having a court rule that
12 the judge is supposed to live up to. Is that it?

13 MR. CLEGG: That's right.

14 QUESTION: And what if he doesn't?

15 MR. CLEGG: Well, if he --

16 QUESTION: Then the judicial council is
17 supposed to get after him?

18 MR. CLEGG: That's right.

19 QUESTION: But not -- it doesn't affect the
20 criminal case.

21 MR. CLEGG: Well, if a local rule says that
22 the judge is supposed to rule the next day --

23 QUESTION: Well, suppose the local rule says
24 that there is going to be no more delay between the
25 filing of a motion and a hearing than is reasonably

1 necessary, and hearings will not last any longer than
2 reasonably necessary. Then what? Then this happens.
3 The judge goes off and plays golf between the filing of
4 motions and the hearing.

5 MR. CLEGG: The whole point of the court rules
6 is to make precise what these deadlines are supposed to
7 be. In other words, what a court rule should have, and
8 what -- the kind of court rules that Congress endorsed
9 in the legislative history are ones like the judicial
10 council for the Second Circuit had, where there are
11 actual, you know, ten-day or fifteen-day deadlines that
12 are set. In that case --

13 QUESTION: Then the clock really starts and
14 stops according to those rules?

15 MR. CLEGG: That's right. If the local rule
16 is violated, then the petitioners have the same recourse
17 that they would have whenever a local rule is violated.
18 And, of course, if it resulted in a Speedy Trial Act
19 violation, then they would still be able to challenge
20 their convictions in that regard.

21 QUESTION: May I ask you one question to be
22 sure I understand your reading of the statute? Is it
23 your view that the period between the hearing when the
24 arguments took place on March 25th of '81 and I think it
25 is December 15th, '81, when the final paper was filed,

1 and the judge took it under submission, that we should
2 treat the period right up to December 15th, 1981 --
3 December 15th, 1981, as the date the hearing concluded
4 within the meaning of the statute?

5 MR. CLEGG: That's correct. That is the time
6 that is excludable under Section (f).

7 QUESTION: But you do it by treating
8 post-hearing submissions as though they were actually a
9 continuation of the hearing itself.

10 MR. CLEGG: That's correct, and again, I think
11 that the legislative history and the structure of the
12 Act with respect to Subsection (j) bears that out. The
13 idea was that here again, this is also something that
14 the Second Circuit judicial council had adopted, that
15 the clock is stopped until -- once a pretrial motion is
16 filed until the judge gets everything that he needs to
17 rule on that motion.

18 When that happens, he has -- Subsection (j)
19 kicks in, and he has 30 days.

20 QUESTION: Then, may I ask, is it correct that
21 the case really boils down to the question whether the
22 word "prompt" in Subsection (f) not only modifies this
23 position but also, as your opponent contends, modifies
24 the word "hearing" that precedes? Isn't that what we
25 really have to decide? Because if it does -- I know you

1 alternatively argue that the time was reasonable, but
2 the basic issue we have to decide is that. Is that
3 correct?

4 MR. CLEGG: Well, I think that that
5 oversimplifies it somewhat. Let me answer that as
6 briefly as I can, but it is going to require a little --
7 I think first of all we have to divide the time period
8 here into two parts. There is the part up to March 25
9 when we have the hearing, and then there is the part
10 after it.

11 QUESTION: That's what I don't understand. If
12 you agree that the hearing really didn't conclude until
13 December 15th, I am not sure why you have to divide the
14 period. That is really what prompted my question.

15 MR. CLEGG: Well, I think that the -- focusing
16 on the word "prompt," first of all, you are correct that
17 -- the first point is that it doesn't modify hearing,
18 and that is, I think, consistent with the legislative
19 history, as we discuss on Page 23 of our brief.

20 Second, prompt in any event doesn't mean
21 reasonably necessary. All it does is tie Subsection (f)
22 in with Subsection (j), and stop the clock until the
23 motion is under advisement.

24 We would also say that again you can't look at
25 even Section (f) in a vacuum. You need to look at the

1 rest of Section (h) as well, which makes clear, and the
2 legislative history makes clear that the things that are
3 listed in Section (h) are automatic exclusions, as they
4 are referred to in the legislative history.

5 And I think that Section (h) begins by saying,
6 you know, any period of delay, and I should also point
7 out that "reasonable" appears elsewhere in (h), but not
8 in the part we are talking about, and the other parts of
9 (h) have absolute limits, which we don't have here, too.

10 The other result that petitioners' reading of
11 the Act would have would be to have a very artificial
12 distinction between motions that are decided with
13 hearings and those that are decided on the papers. The
14 effect of that is something that I think Congress also
15 clearly had no reason to effect.

16 I guess the final point that I would make in
17 terms of just the plain statutory language is that
18 (h)(1) itself makes clear that the list is follows is
19 not an exhaustive list, and we would argue that
20 something like including in excludable time the time
21 necessary after the hearing for the judge to get
22 something that he asked for at the hearing is clearly
23 appropriate to be included in (f).

24 QUESTION: May I ask this? Do you agree that
25 if the judge decides not to hold a hearing, to take the

1 matter on briefs, that there is a duty to make a prompt
2 disposition?

3 MR. CLEGG: Well, this, I think, is also
4 discussed in our brief, around Page 23. Our position is
5 that in that situation, too, the effect of the word
6 "prompt" is really to tie in Section (f) and Section
7 (j). By prompt disposition, it means --

8 QUESTION: It means 30 days.

9 MR. CLEGG: That's right. That's right. That
10 is the end result, that once he has gotten everything,
11 he's got 30 days, and that that is what prompt
12 disposition refers to.

13 QUESTION: That surely doesn't mean that if he
14 takes it on brief, it must be resolved within 30 days of
15 the time the motion is filed.

16 MR. CLEGG: No, it is 30 days within the time
17 that he receives everything that he needs to rule on the
18 motion.

19 QUESTION: The motion is filed, and supported
20 by memorandum of law, and there is a response to the
21 motion, and it is supported by -- and right then if the
22 judge isn't going to have a hearing, the time starts to
23 run, doesn't it?

24 MR. CLEGG: You are talking about in this
25 particular case.

1 QUESTION: I am talking in a hypothetical case
2 where he doesn't have a hearing, he just -- his practice
3 is to have motions supported by memoranda on either
4 side, and not to have a hearing unless he calls for it.

5 MR. CLEGG: Well, in that case, yes, once he
6 has received everything that he needs to rule on the
7 motion, then Subsection (j) will kick in, and --

8 QUESTION: I suppose within the 30 days,
9 before the 30 days runs, he could say, I need something
10 else, or I am going to have a hearing.

11 MR. CLEGG: Yes, that's right.

12 QUESTION: What if at the time all the papers
13 are submitted to him and he is not going to hold a
14 hearing, he says, I have 15 other motions under
15 advisement right now, I just can't get to this one right
16 away, so he says, I will delay submitting it for 30
17 days, and at the lapse of the 30-day period he says, now
18 the motion is submitted? Can he do that?

19 MR. CLEGG: I think, yes, he could, but in
20 that situation I think it would be more appropriate to
21 get an ends of justice continuance under (h).

22 QUESTION: But you are saying he wouldn't
23 violate the Speedy Trial Act if he did that, that the
24 time would not start running until he actually announced
25 that it was submitted rather than the time at which he

1 had received all the papers.

2 MR. CLEGG: Well, I think that in order to
3 avoid violating the Speedy Trial Act in that situation,
4 he probably would have to state his reasons for not
5 being able to rule on it within 30 days.

6 In short, the interpretation of the statute
7 urged by the government is borne out by its plain
8 language and the legislative history, and it ensures
9 that the Act will remain workable. Petitioners'
10 construction, on the other hand, is at odds with both
11 the language and the history of the Act.

12 Moreover, their standard will make it very
13 hard for the Act to work. It makes it impossible for
14 courts and the prosecution to know how much time is on
15 the clock at any given point, and will necessitate a
16 great deal of needless appellate review, and will
17 discourage trial courts from considering pretrial
18 motions carefully.

19 Accordingly, the decision of the Ninth Circuit
20 is correct and should be affirmed.

21 Any other questions? Thank you.

22 CHIEF JUSTICE BURGER: Do you have anything
23 further, Ms. Anton?

24 ORAL ARGUMENT BY DENISE ANTON, ESQ.,
25 ON BEHALF OF THE PETITIONERS - REBUTTAL

1 MS. ANTON: Briefly.

2 CHIEF JUSTICE BURGER: You have four minutes
3 remaining.

4 MS. ANTON: Petitioners are not asking that
5 the courts rule precipitiously on motions. I think it is
6 important in the context of this case that we realize
7 what occurred prior to the pretrial motion. In this
8 case, the motion asking for evidentiary hearing was
9 filed November 24th, 1980, the motion that dealt with
10 the telephone toll records.

11 The hearing was held four months later. At
12 that hearing, for the first time the government said, I
13 would like to try to obtain these toll records in
14 response to your motion. The government then waited not
15 two months, but three months in order to provide those
16 toll records.

17 I do not think this is reasonable, and under
18 the government's interpretation, the prosecutor in this
19 particular case could have waited in fact three years.

20 QUESTION: Well, when they furnished that
21 information at the end of 60 days, at least they
22 presented an explanation as to what had delayed them.

23 MS. ANTON: At the end of 90 days Yes, but
24 she did not present an explanation as to why she waited
25 four months before even deciding to obtain them. The

1 issue was filed in November of 1980. And then -- and
2 she had already presented her response in February of
3 1981. The court could have ruled based on her previous
4 response, and in fact the court didn't ever rule on this
5 issue until May of 1982.

6 QUESTION: Well, do you take any major
7 exception to the government's chronology of what has
8 happened in its statement of the case, in its brief?

9 MS. ANTON: I have a few problems with a few
10 dates, but nothing --

11 QUESTION: Nothing major?

12 MS. ANTON: Nothing major. I think it is
13 similar to the facts that we set forward. I do take
14 exception to certain of the statements they make as far
15 as what occurred in the March 25th hearing, but I think
16 I address those in our reply brief.

17 I would just like to address the question of
18 whether this entire case rests on whether the prompt
19 language applies to hearings or just to other
20 dispositions. I think that the language of the statute
21 could not be clearer that the hearing ends at the time
22 -- I mean, that the exclusion ends at the time of the
23 hearing, and in this case even if you assume that that
24 means at the point at which all post-hearing briefs have
25 been filed, that point is in July of 1981.

1 The briefs that were filed in December of 1981
2 related to a totally different issue, and was not an
3 issue that was argued at the March 25th hearing. So
4 even if you say that the hearing continues on until the
5 last post-hearing memoranda is filed, that point is in
6 June or July, not in December, 1981.

7 QUESTION: Yes, but then you've got another
8 motion, don't you.

9 MS. ANTON: Not until September.

10 QUESTION: Right.

11 MS. ANTON: There is a period between the
12 filing of the last memoranda and September.

13 I think that the government's argument that
14 the language is plain on its face and then that prompt
15 does not mean prompt, and it does not mean that the
16 parties have any obligation to file their papers with
17 any speed, and that hearing does not mean hearing, but
18 the point at which post-hearing memoranda are filed is
19 not a plain interpretation of the language.

20 I think that any ambiguity is being created by
21 the government's interpretation of the language, and to
22 no ends that I can see. I don't believe that it is
23 necessary that this broad interpretation be adopted in
24 order to ensure that the system will work efficiently.
25 If anything, the only way that the system can work

1 efficiently is if the courts are required to monitor
2 their cases and are required to only continue cases if
3 there is a reason to do so.

4 CHIEF JUSTICE BURGER: Thank you, counsel.
5 The case is submitted.

6 (Whereupon, at 2:37 o'clock p.m., the case in
7 the above-entitled matter was submitted.)
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CERTIFICATION

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4-1744 - THOMAS J. HENDERSON, SCOTT O. THORNTON AND RUTH FREEDMAN,
petitioners V. UNITED STATES

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BY Paul A. Richardson

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