

# OFFICIAL TRANSCRIPT PROCEEDINGS BEFORE

THE SUPREME COURT OF THE UNITED STATES

ORIGINAL

DKT/CASE NO. 83-1368

TITLE NORTHWEST WHOLESALE STATIONERS, INC., Petitioner  
v. PACIFIC STATIONERY AND PRINTING CO.

PLACE Washington, D. C.

DATE February 19, 1985

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IN THE SUPREME COURT OF THE UNITED STATES

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NORTHWEST WHOLESALE :

STATIONERS, INC., :

Petitioner, :

V. : No. 83-1368

PACIFIC STATIONERY AND :

PRINTING CO. :

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Washington, D. C.

Tuesday, February 19, 1985

The above-entitled matter came on for oral  
argument before the Supreme Court of the United States  
at 10:08 o'clock a.m.

APPEARANCES:

DAVID J. SWEENEY, ESQ., Portland, Oregon; on behalf  
of the petitioner.

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amicus curiae in support of petitioner.

JOSEPH P. BAUER, ESQ., Notre Dame, Indiana; on behalf  
of the respondent.

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1 cooperative membership for purchases of odd lot and  
2 round out items when it could not stock them in its own  
3 wholesale inventory. It had additional sources of  
4 supply from manufacturers and other suppliers.

5 After Pacific's ownership changed, it filed  
6 another membership application. That application was  
7 denied, although they were informed that they could  
8 continue to purchase from the cooperative.

9 Pacific then filed a Sherman One antitrust  
10 lawsuit alleging that a group boycott had occurred, that  
11 its denial of cooperative membership in the absence of a  
12 due process hearing constitute a per se violation under  
13 liability theory based on Silver versus the New York  
14 Stock Exchange.

15 At the District Court level on cross motions  
16 for summary judgment, the District Court dismissed  
17 plaintiff's claim, reasoning that Pacific failed to  
18 submit any evidence showing a restraint on competition  
19 as distinguished from alleged unilateral harm to  
20 itself.

21 The Ninth Circuit, in a divided opinion,  
22 reversed, finding per se liability for the cooperative's  
23 actions. It stated that termination in the absence of a  
24 hearing made the practice so likely to be  
25 anticompetitive that it was per se unreasonable.

1           Our petition followed. The recent decisions  
2 of this Court make it clear that under either a rule of  
3 reason or a per se analysis, the goal is to form a  
4 judgment about the competitive significance of conduct,  
5 that courts must view the purpose and effect on  
6 competition.

7           The Ninth Circuit should be reversed because  
8 it found per se liability under a simplistic analysis  
9 which simply characterized the conduct instead of  
10 viewing what actual effect, if any, the conduct had. In  
11 recent cases, this Court has authorized the use of an  
12 analysis of competitive impact: What is the economic  
13 reality which occurred as a result of the conduct?

14           QUESTION: Mr. Sweeney, I take it there is  
15 nothing in the record to support the District Court's  
16 observation that the exclusion of Pacific didn't affect  
17 competition.

18           MR. SWEENEY: The District Court in its oral  
19 opinion made no specific findings of fact or --

20           QUESTION: Well, I know that. Is there  
21 anything in the record that would support it?

22           MR. SWEENEY: Your Honor, yes, there is. The  
23 only factual impact in the record is the loss of rebate,  
24 which amounted to approximately \$9,800. That was the  
25 \$9,800 in its last year with the cooperative. So the

1 record would reflect that in fact a rebate had been  
2 lost.

3 There is nothing in the record that would  
4 indicate what effect the loss of that rebate had on  
5 Pacific unilaterally as a competitor. There is nothing  
6 in the record to demonstrate --

7 QUESTION: Would there be enough then in the  
8 record to even apply the kind of quick look analysis the  
9 SG is suggesting should be applied?

10 MR. SWEENEY: I believe that there would be,  
11 because we submit that it must be the plaintiff's burden  
12 to show in fact what competitive impact has occurred.  
13 If they fail to set forward any evidence as to an impact  
14 on competition itself, then that absence of material  
15 from the record would allow the Court, faced with a  
16 summary judgment motion, to conclude that there had been  
17 no meaning of the burden of proof on --

18 QUESTION: But if a per se rule is applied,  
19 that burden doesn't exist, I suppose.

20 MR. SWEENEY: I would -- arguably, although I  
21 would submit that there must be a showing of an impact  
22 on competition to act as a predicate for any antitrust  
23 injury, so that if in fact there was no showing of  
24 anticompetitive injury, then antitrust liability would  
25 not follow from that.

1           Facing liability, as we submit the Ninth  
2           Circuit did, on rank characterization ignores the  
3           competitive impact, and in terms of economic policy will  
4           deter pro-competitive conduct by cooperatives. Here the  
5           plaintiff made no showing that membership in the  
6           cooperative was a prerequisite or necessary to compete  
7           in the marketplace.

8           The plaintiff was not foreclosed from any  
9           supply -- it had multiple sources of supply from  
10          manufacturers and other wholesalers -- nor was it  
11          foreclosed from any markets in the competition. Nothing  
12          in the record indicates that the cooperative Northwest  
13          possesses any significant market power in an industry  
14          which in fact has been characterized as fragmented. It  
15          is in a retail industry.

16          Because there was no showing by the plaintiff  
17          of an impact on competition as distinguished from an  
18          impact on itself, the District Court correctly dismissed  
19          the suit and correctly, we submit, utilized the rule of  
20          reason. We believe it is now appropriate for this Court  
21          to clarify the method for appropriately analyzing  
22          concerted refusals to deal.

23          We submit that lower court decisions reflect a  
24          continuing uncertainty regarding how they approach a  
25          group boycott case. Lower courts realize that when they



1 engage in a strict characterization of conduct, it may  
2 thrust a defendant into the maw of a per se violation  
3 when it may be obvious that the purpose and intent of  
4 the conduct was not a naked restraint.

5 QUESTION: Mr. Sweeney, do you agree that this  
6 is a concerted refusal to deal?

7 MR. SWEENEY: I believe that there are a  
8 number of factors which would take it at least out of  
9 the traditional paradigm of concerted refusal to deal.  
10 Certainly we have joint -- we have a joint grouping of  
11 competitors.

12 QUESTION: Do you think you could answer my  
13 question yes or no?

14 MR. SWEENEY: Traditionally yes. I think the  
15 answer is yes, Your Honor.

16 QUESTION: You think it is a concerted refusal  
17 to deal?

18 MR. SWEENEY: Well, I guess -- let me back  
19 up. No, Your Honor. I will change my mind, because  
20 there are a number of factors involved. This is a  
21 cooperative that has membership scattered throughout  
22 five western states. I believe -- it is hard for me to  
23 conceive that --

24 QUESTION: Well, if it is not a concerted  
25 refusal to deal, isn't that the end of the case?

1 MR. SWEENEY: It may very well be. Our  
2 point --

3 QUESTION: Maybe it is really a very easy  
4 case.

5 MR. SWEENEY: I hope so. We believe that  
6 simply because you have an aggregation of economic units  
7 that may be classified as a joint grouping, that that is  
8 not the end of the analysis, and in fact you must show  
9 some competitive impact. The effect of the cooperative  
10 was really more of a singular acting as a wholesaler.  
11 It was really in essence a vertical relationship between  
12 Northwest acting in its capacity as a wholesaler.

13 There certainly can be no showing that a small  
14 retailer in Montana competed with Pacific, which  
15 operated in downtown Portland. So we would in essence,  
16 Your Honor, characterize the basic nature of the case,  
17 although it certainly was analyzed as a concerted  
18 refusal to deal, although the District Court stated that  
19 he didn't believe it was appropriate to consider it as a  
20 group boycott.

21 We believe the lower courts, in line with the  
22 Court's recent decision, should now be given the tools  
23 of analysis for a joint venture or joint actions, so  
24 that a trial court can deter truly anticompetitive  
25 conduct without risking harm to joint conduct which is

1       procompetitive.

2               The courts already recognize that boycotts are  
3       not a unitary phenomenon. As a starting point, this  
4       Court could confirm that not all conduct which  
5       definitionally could be called a concerted refusal to  
6       deal, is deserving of per se treatment. This will free  
7       lower courts from the shackles of characterization so  
8       that they can roll up their sleeves and really get down  
9       to the job at hand, and that is seeing what conduct is  
10      truly anticompetitive.

11              How do they do that? We would submit that in  
12      line with the Court's opinion in *GT Sylvania*, followed  
13      up last term by *Jefferson Parish* and *NCAA*, the trial  
14      court could make a threshold analysis of competitive  
15      impact, which may likely require a market definition  
16      before characterizing the conduct as rule of reason or  
17      that which would merit per se condemnation.

18              QUESTION: Mr. Sweeney, procedurally, there  
19      are motions to dismiss, there are motions for summary  
20      judgment, there are motions for partial summary  
21      judgment, there are trials, there are judgments after  
22      trials. Where does this threshold analysis -- what  
23      category procedurally does it fit under? Is it a motion  
24      for partial summary judgment?

25              MR. SWEENEY: It could fit nicely there, under

1 a motion for partial summary judgment. It could in fact  
2 be utilized as a tool at a pretrial level for narrowing  
3 the issues that the trial court has to deal with. This  
4 may aid the District Court or the trial judge in  
5 focusing on whether or not a rule of reason trial is  
6 appropriate.

7 It could be done on a partial summary judgment  
8 basis. Conceivably, a motion to dismiss. In fact,  
9 there was absolutely no showing of anticompetitive  
10 impact. The trial court could in fact call a conference  
11 at some stage and request that the issue of  
12 anticompetitive impact be briefed.

13 QUESTION: You see it as simply a motion on a  
14 question of law that is involved in the case, that the  
15 trial judge could decide that question of law at any  
16 stage of the trial just like he might decide any other  
17 question of law.

18 MR. SWEENEY: I see it can be utilized in that  
19 function and at that level so that he could funnel down  
20 this important. It could also be, if the issues were  
21 not focused, if the litigants for some reason did not  
22 want to file motions, it could be used -- the trial  
23 court could indicate that the first portion of the trial  
24 should be devoted to some showing.

25 And if in fact there was a showing of



1 anticompetitive impact, the burden of going forward  
2 would then shift to the defendant to explain what his  
3 reason is, if there is some plausible  
4 efficiency-enhancing argument that exists, and if there  
5 is, then it would be appropriate to analyze it under a  
6 rule of reason basis.

7 If he can't come forward with any plausible  
8 efficiency-enhancing argument, then in fact per se  
9 condemnation may be appropriate, but at that point when  
10 the plaintiff meets his burden of going forward and  
11 showing that there is some anticompetitive impact, then  
12 the defendant should be given the opportunity to say why  
13 he engaged in this conduct, and if in fact there is a  
14 plausible argument for it, then a rule of reason trial  
15 should ensue so that whatever restraint exists can be  
16 balanced against the pro-competitive arguments that the  
17 defendant may have.

18 If you apply that test here, we submit that  
19 the only evidence in the record is a nominal loss of  
20 year-end rebates by the plaintiff Pacific. A threshold  
21 analysis would demonstrate that no pernicious market  
22 effects did or were likely to occur. It was not  
23 foreclosed from any source of supply, including the  
24 cooperative.

25 On the record, the loss of rebates were the

1       only damage element the president of Pacific knew of,  
2       and stated that it was impossible to give any specific  
3       examples of how the loss of those rebates would affect  
4       it pricing policy or damage it.

5               All this was in the context of a fragmented  
6       industry spread over five different states, where there  
7       has been no showing that the cooperative possessed any  
8       market power or leverage to enforce its will or to  
9       preclude the plaintiff from any markets.

10              We submit that even if you saw anticompetitive  
11       impact, that it was the function of vital  
12       self-regulation by cooperatives. Cooperatives must  
13       engage in some self-regulation in order to become more  
14       efficient. We had a rule, the cooperative had a rule  
15       which required notification of change of ownership  
16       within 15 days after that ownership changed.

17              Now, this is a basic and an important rule for  
18       a cooperative. The cooperative simply must know who in  
19       fact its owners are. A change in ownership could signal  
20       a change in credit history, could signal a change in  
21       buying patterns. The cooperative's efficiencies would  
22       be sacrificed if its credit and buying policies had to  
23       be made in the absence of actual knowledge of who was  
24       doing the paying and who was doing the buying.

25              Now, the Ninth Circuit applied Silver versus

1 New York Stock Exchange, and really went off on a due  
2 process theory that held that it required  
3 self-regulation. Now, Silver requires self-regulation  
4 as a result of the Securities and Exchange Act. The  
5 Robinson-Patman Act does not hint that the cooperatives  
6 of this country should engage in self-regulation.

7 Absent self-regulation, there is absolutely no  
8 reason even under Silver that a due process hearing  
9 should occur. The lower court's ruling should be  
10 reversed, and this Court can now make it clear that  
11 group boycotts or any joint economic action should be  
12 analyzed on the basis of its competitive impact rather  
13 than its label.

14 Based on the record in this case, no impact  
15 has been shown, and the District Court's order of  
16 dismissal should be reinstated. Alternatively --

17 QUESTION: Don't you think the Court of  
18 Appeals said that there was a competitive impact,  
19 adverse competitive impact because of denial of a  
20 rebate? Didn't it say that?

21 MR. SWEENEY: They said that, Your Honor, but  
22 there is no reasoning behind that statement.

23 QUESTION: It is a fact, though, that they  
24 were denied a rebate.

25 MR. SWEENEY: They were denied the ability --

1 QUESTION: And you think that it is just  
2 really an unsupported inference that denial of a rebate  
3 that competitors are getting would hurt the competitive  
4 position?

5 MR. SWEENEY: I believe it is an unsupported  
6 inference, Your Honor. The loss of a rebate is  
7 something that --

8 QUESTION: Well, you may argue what the  
9 significance of the evidence is, but that is what the  
10 Court of Appeals relied on, and said that absent the  
11 Robinson-Patman Act exemption, there would be a per se  
12 liability. That is what it held, isn't it?

13 MR. SWEENEY: They held that, but --

14 QUESTION: And then said they couldn't take  
15 advantage of this so-called exemption because of  
16 procedural default.

17 MR. SWEENEY: In essence, where we submit the  
18 Ninth Circuit went afoul, Your Honor, is that they made  
19 no competitive impact analysis, and we believe it is --

20 QUESTION: You mean beyond saying that --

21 MR. SWEENEY: Beyond simply --

22 QUESTION: Beyond saying that there was a  
23 denial of a rebate which had an anticompetitive impact.

24 MR. SWEENEY: Really, beyond saying that there  
25 was a lack of --



1 QUESTION: That is what they relied on.

2 MR. SWEENEY: Well, we submit that they also  
3 relied on --

4 QUESTION: How much more analysis do you  
5 want?

6 MR. SWEENEY: We want an analysis, Your Honor,  
7 of what in fact happened on competition, how the loss of  
8 a rebate affected Pacific, and there was no discussion  
9 of that. We believe it was a conclusory opinion. We  
10 submit that the decision of the Ninth Circuit should be  
11 reversed.

12 CHIEF JUSTICE BURGER: Mrs. O'Sullivan.

13 ORAL ARGUMENT OF CATHERINE G. O'SULLIVAN, ESQ.,  
14 ON BEHALF OF THE UNITED STATES

15 AS AMICUS CURIAE IN SUPPORT OF THE PETITIONER

16 MRS. O'SULLIVAN: Mr. Chief Justice, and may  
17 it please the Court, the fundamental reason for concern  
18 in this case from the government's perspective is that  
19 an overly literal application of the per se group  
20 boycott label to conduct of joint ventures threatens to  
21 substantially undercut their procompetitive potential.

22 This Court has often observed that group  
23 boycotts are per se illegal, but it has only  
24 characterized conduct as a group boycott in cases  
25 involving an attempt to eliminate rivalry in the sense

1 of an attempt to exclude a competitor from the market or  
2 to eliminate a form of competition such as price  
3 discounting.

4 The group boycott or concerted refusal to deal  
5 label, however, literally covers a wide variety of  
6 conduct, and that conduct can range from the seriously  
7 anticompetitive to the substantially procompetitive.

8 QUESTION: Mrs. O'Sullivan, do you think it  
9 covers the conduct in this case?

10 MRS. O'SULLIVAN: I think that is a question  
11 of characterization. In our view, the essential issue  
12 in the case is whether this conduct should be  
13 categorized as a concerted refusal to deal, because that  
14 category --

15 QUESTION: Do you think it should be?

16 MRS. O'SULLIVAN: Our view is that from the  
17 record that stands before the Court, it is not possible  
18 to say whether the net result of this conduct is  
19 procompetitive or anticompetitive.

20 QUESTION: Surely it is possible to say  
21 whether it is a concerted refusal to deal or not. You  
22 know what they did. You don't know the consequences of  
23 what they did. Is it in the first instance a concerted  
24 refusal to deal?

25 MRS. O'SULLIVAN: It is possible to

1 characterize it that way, but if that characterization --

2 QUESTION: I know that.

3 MRS. O'SULLIVAN: -- implies per se  
4 illegality, if concerted refusal to deal is understood  
5 as a term which means not merely concerted action by  
6 competitors but concerted action by competitors ought to  
7 be per se illegal, then we say it is not possible to  
8 characterize it that way on this record.

9 QUESTION: Is there any case you can cite in  
10 which this Court has called something like this a  
11 concerted refusal to deal?

12 MRS. O'SULLIVAN: No. Precisely, or at least  
13 as we understand the facts on this record, and part of  
14 our concern is that we don't know enough about what was  
15 actually happening here in terms of the purpose or  
16 effect, but we believe --

17 QUESTION: Why do you need that information to  
18 know whether it is a concerted refusal -- what is a  
19 concerted refusal? Isn't it an agreement among  
20 competitors not to do business with a certain person?

21 MRS. O'SULLIVAN: If one characterizes it that  
22 way, then yes, this would be a concerted refusal to  
23 deal.

24 QUESTION: Why? They did agree to do business  
25 with them. They will sell to them.

1 MRS. O'SULLIVAN: They agreed not to do  
2 business on a particular basis.

3 QUESTION: But is that a total refusal to  
4 deal?

5 MRS. O'SULLIVAN: That is not a total refusal  
6 to deal, and it is not necessarily anticompetitive, but  
7 that is precisely our point, that if one says that any  
8 time one refuses to do business on a particular basis,  
9 that that is necessarily per se illegal, that leads to  
10 the results that we are concerned about, and this  
11 Court's decisions have very carefully limited that  
12 characterization. They have used that term, which  
13 implies per se illegality, only in cases that involved  
14 some effect on the competitive marketplace.

15 QUESTION: They have also only used it in  
16 cases in which there was a refusal to deal, haven't  
17 they, which isn't true here.

18 MRS. O'SULLIVAN: That is, I think, basically  
19 accurate. One can dispute whether in cases such as  
20 Associated Press, whether the restrictive membership  
21 requirements.

22 QUESTION: That was a total refusal to deal,  
23 wasn't it? All the members agreed they wouldn't do  
24 business with people who didn't belong to the Associated  
25 Press. You don't have that here, do you?



1 MRS. O'SULLIVAN: There was a possibility of  
2 membership on very restrictive terms, but I certainly  
3 agree with your point, which is that the effect in those  
4 cases has been to exclude someone from the market, and  
5 we think that that is the essential characteristic. We  
6 think that it is important that before characterizing  
7 something as a per se illegal concerted refusal to deal,  
8 there be a determination that it is the kind of conduct  
9 that --

10 QUESTION: It certainly can't be a per se  
11 refusal to deal unless it is a refusal to deal.

12 MRS. O'SULLIVAN: I think that is fair  
13 enough.

14 QUESTION: And I have been trying to figure  
15 out whether it is a refusal to deal or not, and  
16 everybody is kind of wishy-washy on that point.

17 MRS. O'SULLIVAN: That is fair enough, and I  
18 think that this illustrates precisely the problem, that  
19 there has been a tendency to use per se labels as just  
20 that, a label. If it is literally possible to include  
21 something within a label, then the courts have tended to  
22 assume that the inquiry was ended.

23 And I think as your questions point out, that  
24 is simply the beginning of the inquiry. Even if one can  
25 put certain words on the conduct, that does not

1 necessarily tell one very much about their competitive  
2 status under the Sherman Act.

3 QUESTION: Mrs. O'Sullivan, when does the  
4 so-called quick look that you espouse shade into the  
5 closer look of a rule of reason? It seems to me that  
6 there is a shading there that is a little difficult to  
7 understand or apply for courts.

8 MRS. O'SULLIVAN: As the Court noted in the  
9 NCAA opinion, sometimes the distinction between the rule  
10 of reason and the per se approach becomes a little  
11 blurred. In our view, the quick look is a method of  
12 analysis. It refers to the questions that one must ask  
13 before deciding what evidence one needs to determine  
14 that something is anticompetitive and thus a violation  
15 of the Sherman Act. It is an analysis that could be  
16 applied, I think, at virtually any stage of the  
17 proceedings. It could well be used --

18 QUESTION: Well, but presumably here you would  
19 suggest that the trial court has to have certain facts  
20 before it before it can determine whether a per se rule  
21 is appropriate, or whether a trial on the rule of reason  
22 is appropriate, and the question is, how much does it  
23 have to have, and are you going to have a mini-rule of  
24 reason trial to determine whether to apply the rule of  
25 reason? How do you approach it in a case like this?

1 How much do you need to establish?

2 MRS. O'SULLIVAN: In this case, for example,  
3 where there were summary judgment motions, it would be  
4 appropriate for a court that was confronted with a  
5 motion claiming that the offense was per se illegal to  
6 apply the quick look and determine whether the offense  
7 -- whether the conduct that is alleged in fact meets the  
8 Broadcast Music standards, that it is plainly  
9 anticompetitive, it is the kind of conduct that by its  
10 very nature --

11 QUESTION: How do you decide that on summary  
12 judgment if there are factual disputes?

13 MRS. O'SULLIVAN: If there are factual  
14 disputes, then summary judgment may not be appropriate.  
15 I think the question of what has been proven is not  
16 necessarily the same question as the quick look, what  
17 one needs to know.

18 QUESTION: If summary judgment isn't  
19 appropriate, how does the Court know whether to go to  
20 trial on a rule of reason or apply a per se rule? I  
21 mean, you are just locked in this endless cycle, it  
22 seems to me, and I want to know how you break out of it,  
23 and what a poor trial court judge is supposed to do as  
24 applied to a case like this.

25 MRS. O'SULLIVAN: The quick look is a tool

1 that I think can help a trial court faced with a case  
2 where there are conflicts in the facts, and therefore  
3 summary judgment is not appropriate to shape the issues  
4 for trial. It can help to determine what issues would  
5 be relevant at trial and what --

6 QUESTION: Well, I suppose you don't go to  
7 trial if you apply a per se rule.

8 MRS. O'SULLIVAN: It may be necessary to go to  
9 trial even if one applies a per se rule. It may be  
10 necessary to prove that what is alleged was in fact  
11 committed. That may be a separate issue. But it would  
12 help the court, for example, if there were a dispute of  
13 fact as to what was done, it would help the court to  
14 narrow the issues in advance to say that if it is proved  
15 at trial that this conduct, which is facially  
16 anticompetitive and for which there are no plausible  
17 deficiency defenses, is proven at trial, then that will  
18 be per se illegal. That kind of analysis could be  
19 done --

20 QUESTION: Is there enough on the record in  
21 this case, in the cross motions for summary judgment,  
22 for a court to have applied your so-called quick look?

23 MRS. O'SULLIVAN: In our view, there is not  
24 enough to determine -- there is not enough to justify a  
25 conclusion that the conduct was per se illegal. We took



1 the position that it was inappropriate to grant summary  
2 judgment to the defendant because we think that the  
3 plaintiff did place in issue the question of the effect  
4 on its ability to compete, and the purpose, the  
5 competitive effect of a purpose with respect to  
6 excluding dual distributors.

7 We think that there was enough of a conflict  
8 in the evidence that it was inappropriate to grant  
9 summary judgment.

10 QUESTION: You just think the look was a  
11 little too quick?

12 MRS. O'SULLIVAN: We think the District Court  
13 was certainly justified in concluding that on the  
14 evidence before it at that time, plaintiff was not  
15 entitled to judgment on a per se theory. We think it  
16 was therefore for the same reason inappropriate for the  
17 Court of Appeals to --

18 QUESTION: Well, the Court of Appeals  
19 purported to find an anticompetitive effect. You just  
20 disagree with that conclusion based on whatever there  
21 was in the record.

22 MRS. O'SULLIVAN: Your Honor, I think our  
23 disagreement with the Court of Appeals goes to more than  
24 just the amount of evidence in the record. The Court of  
25 Appeals did in fact talk about impairing the ability to

1 compete, but their reasoning was that rebates had been  
2 denied, but those were an economic benefit.

3 The court did not purport to determine the  
4 significance of that economic benefit, did not purport  
5 to determine that denying that economic benefit would  
6 have the effect of excluding a competitor from the  
7 market or excluding some sort of competitive practice.

8 It simply noted the obvious, that they are an  
9 economic benefit, said that denying an economic benefit  
10 necessarily impedes to some degree, necessarily impairs  
11 to some degree the ability to compete, and that  
12 therefore this was a per se illegal group boycott. In  
13 our view, that was not sufficient.

14 QUESTION: Why wouldn't you be willing to say  
15 that if there really are good faith arguments on either  
16 side as to what the possible effects on competition  
17 might be, that that in itself is enough to say that you  
18 cannot apply a per se rule? It just isn't so plainly  
19 antcompetitive that there can't be any argument about  
20 it.

21 MRS. O'SULLIVAN: I think certainly on the  
22 record if there were no more than we have in this case,  
23 it would be accurate to say that there is no way one  
24 could determine --

25 QUESTION: If the so-called quick look review

1 is that there really are good faith differences of  
2 opinion about it, how can you ever say that this conduct  
3 is so plainly anticompetitive it should be per se  
4 illegal?

5 MRS. O'SULLIVAN: Indeed, if one could not get  
6 to the point where the record showed that it was  
7 facially anticompetitive and by its nature would tend  
8 to --

9 QUESTION: By that time you have tried it out,  
10 like a rule of reason case.

11 MRS. O'SULLIVAN: Certainly, Your Honor, that  
12 is a possibility, and if one cannot determine at any  
13 earlier stage, such as summary judgment, that the  
14 conduct is or is not facially anticompetitive, one would  
15 indeed need to move on to a more extensive inquiry at  
16 trial.

17 Thank you.

18 CHIEF JUSTICE BURGER: Very well.

19 Mr. Bauer.

20 ORAL ARGUMENT OF JOSEPH P. BAUER, ESQ.,

21 ON BEHALF OF THE RESPONDENT

22 MR. BAUER: Good morning, Mr. Chief Justice,  
23 and may it please the Court, I would like to begin with  
24 a brief summary of our position. The essence of our  
25 argument is that the record reveals a classic concerted

1 refusal to deal, the classic group boycott,  
2 characterized by anticompetitive intent.

3 QUESTION: You say classic. What is the  
4 closest case to this in our cases?

5 MR. BAUER: Mr. Justice Stevens, there are a  
6 number of cases which are like this case. The  
7 Associated Press case, for example, involved a group of  
8 competitors who had combined into creating a joint  
9 venture there in the newspaper industry and who refused  
10 to admit potential new entrants, and this Court held  
11 that considering --

12 QUESTION: Not just a refusal to admit. They  
13 also refused to sell news to nonmembers, didn't they?

14 MR. BAUER: Precisely, Your Honor.

15 QUESTION: And this co-op does not refuse to  
16 sell goods to your client, does it?

17 MR. BAUER: I was listening to your questions  
18 to petitioner, Your Honor. I was struck by that, and we  
19 recognize in our brief that this is not a complete  
20 refusal to deal. The refusal to deal here consists of a  
21 denial of rebates, but there is a willingness to sell.

22 There are several responses to that. One, in  
23 this Court's opinion in Silver, and we mentioned that in  
24 Footnote 15 of our brief, this Court said, and if I  
25 might just read very briefly from the Court's opinion,



1 "Nor does any excuse derive from the fact that the  
2 collective refusal to deal is only with reference to  
3 private wires. The members remaining are willing to  
4 deal with petitioners for the purchase and sale of  
5 securities."

6 That is, a partial concerted refusal to deal  
7 was unlawful just as a complete concerted refusal to  
8 deal was, and the Court went on to say, "A valuable  
9 service germane to petitioner's business and important  
10 to their effective competition with others was withheld  
11 from them by collective action." That was enough to  
12 create a violation of the Sherman Act.

13 Here what you have in the record is --

14 QUESTION: This is a partial refusal to deal  
15 in your view because it is a refusal to sell at the same  
16 price that they sell to everyone else, in effect? The  
17 net price is not the same.

18 MR. BAUER: No, Your Honor, I think we would  
19 characterize it differently. As a practical matter,  
20 this is a refusal to deal. The purpose of forming a  
21 cooperative --

22 QUESTION: Refusal to deal, but what did they  
23 refuse to sell to your opponent? Not warehouse space.  
24 Not pencils and paper. What did they refuse to sell?

25 MR. BAUER: They refused to sell the same

1 goods that they were selling to every one of Pacific's  
2 competitors at the same price.

3 QUESTION: It is a price discrimination case.

4 MR. BAUER: No, it is more than a price  
5 discrimination case, Your Honor. This is not a  
6 Robinson-Patman case. This is a Sherman Act claim.  
7 What happened in this case was that a group of  
8 competitors created a cooperative organization to allow  
9 them better to compete with their larger rivals.

10 The function of a cooperative organization is  
11 to use joint buying power of individuals to obtain goods  
12 at lower prices, to confer a competitive benefit on  
13 every one of the members.

14 QUESTION: Is it your view that such a group  
15 has a duty to admit anyone who applies?

16 MR. BAUER: Your Honor, that raises different  
17 problems. This case does not raise that issue. Now, in  
18 fact, in both the Associated Press case --

19 QUESTION: Do you have a view on my question?

20 MR. BAUER: I would think in this case there  
21 might be reasons that the defendant cooperative might  
22 not have had to admit the plaintiff in 1978. When the  
23 cooperative was founded in 1953 and the defendant chose  
24 not to apply --

25 QUESTION: Specifically, could they have had a

1 rule that we will not admit combination wholesalers and  
2 resalers, we will just admit retailers? Would that have  
3 been unlawful?

4 MR. BAUER: I am not prepared to answer that  
5 question, Your Honor. That is not the question  
6 presented by this case. It seems to me that in this  
7 case we were talking about an organization formed to  
8 confer a competitive benefit on all the members of the  
9 organization, which then arbitrarily, without any due  
10 process, without any notification, without any hearing,  
11 arbitrarily expels one of the members of that  
12 organization for anticompetitive purposes, that that is  
13 a classic concerted refusal to deal.

14 And the mere fact that the defendant remained  
15 prepared to sell goods to Pacific at elevated prices, at  
16 a different price than every other member of the  
17 cooperative had to pay, is not a real honest willingness  
18 to sell.

19 QUESTION: What does the absence of due  
20 process, as you put it, add to the concerted refusal to  
21 deal? What if they had had elaborate hearings and all  
22 sorts of evidence had been admitted before the board of  
23 governors, and they had reached exactly the same  
24 result? Would that make it any less a concerted refusal  
25 to deal if it was a concerted refusal to deal to start

1 out with?

2 MR. BAUER: Well, Justice Rehnquist, one  
3 response might be, if they had gone through that  
4 elaborate procedure, and if in fact the facts which are  
5 suggested in the record, which suggested that the  
6 expulsion of the plaintiff Pacific was inappropriate,  
7 had that hearing been held, our suggestion is that the  
8 plaintiff would never have been expelled from the  
9 organization.

10 QUESTION: Yes, but my question was, what if  
11 after such a hearing the board reached exactly the  
12 result that it reached here as you claim without due  
13 process?

14 MR. BAUER: Well, the Silver case talks to  
15 that.

16 QUESTION: Does the Silver case make much  
17 sense in this context?

18 MR. BAUER: Your Honor, Silver addresses two  
19 very --

20 QUESTION: Well, do you think it makes much  
21 sense in this context?

22 MR. BAUER: Short answer, yes. Maybe I can --

23 QUESTION: Go ahead.

24 MR. BAUER: -- go into a little more detail,  
25 Justice Rehnquist. Silver talks to a particular issue.



1 That is, the antitrust laws made the conduct of the New  
2 York Stock Exchange unlawful, and this Court said that  
3 conduct would have been a per se unlawful concerted  
4 refusal to deal absent the possibility that the  
5 self-regulation duty imposed on the New York Stock  
6 Exchange by the Securities and Exchange Act might have  
7 conferred an exemption.

8 QUESTION: But now where is your correlative  
9 self-regulation function in the case of cooperatives?

10 MR. BAUER: Your Honor, that is not necessary,  
11 because I am going to suggest that Silver stands for two  
12 very separate propositions. The first proposition, and  
13 the one that has been talked to before, is the  
14 possibility that if self-regulation exists, the conduct  
15 which might otherwise be -- excuse me, the conduct which  
16 might otherwise be unlawful might in fact now be subject  
17 to a rule of reason analysis instead.

18 That is, the presence of a self-regulation  
19 duty, in that case imposed by the SEcurities Exchange  
20 Act, might have converted what was otherwise unlawful  
21 into lawful conduct. This case involves precisely the  
22 opposite, and so self-regulation is not an issue.

23 In fact, what is involved in this case is that  
24 you have already a concerted refusal to deal which is  
25 arguably ambiguous. That is, it may be difficult to

1 characterize the conduct. We allege that this conduct  
2 is characterized clearly by anticompetitive intent. We  
3 assert that this conduct was done with anticompetitive  
4 purposes.

5 But arguably that is ambiguous. In this case,  
6 where there is a complete absence of due process, no  
7 notice, no hearing, no explanation offered, in that  
8 case, what that absence of due process does is help us  
9 to characterize the conduct and make --

10 QUESTION: I had thought due process applied  
11 to state action. I don't understand your trying to  
12 import it into purely private action. That seems to me  
13 both unnecessary and unwise to your argument.

14 MR. BAUER: Justice O'Connor, in fact, in the  
15 Silver case, where the Court suggested --

16 QUESTION: Oh, but that was the Securities and  
17 Exchange Act, which had certain provisions that  
18 certainly aren't applicable here, and I can't imagine  
19 that we would want to extend that on, nor do I think it  
20 is necessary to your Sherman Act argument.

21 MR. BAUER: Well, I was merely addressing  
22 myself to your state action question, Your Honor.  
23 Clearly the New York Stock Exchange is not a state,  
24 although some might think it rises to that level.

25 QUESTION: That is why the decision may be one

1 that relies particularly on provisions of the Securities  
2 and Exchange Act and isn't really relevant to this  
3 situation.

4 MR. BAUER: But in the Silver case, what the  
5 Court recognized was the importance of due process even  
6 in those kinds of private transactions to ensure that  
7 persons did not engage in anticompetitive conduct, and  
8 so to return to Justice Rehnquist's question, our  
9 suggestion here is --

10 QUESTION: Why don't we return to whether it  
11 is anticompetitive conduct, because it seems to me that  
12 is the fundamental inquiry that is at issue here,  
13 whether it is anticompetitive. Is there anything in the  
14 way of harm to Pacific other than the loss of rebates?

15 MR. BAUER: Well, Your Honor, there is more,  
16 and I would like to amplify on --

17 QUESTION: Well, what?

18 MR. BAUER: What happened was that --

19 QUESTION: Just spell out in brief form what  
20 harm occurred other than the loss of rebates.

21 MR. BAUER: Well, in addition to the loss of  
22 rebates, since Pacific was no longer a member of --  
23 excuse me, was no longer a member of the cooperative,  
24 and as a practical matter then was precluded from  
25 buying, not that it could not, but that as a practical

1 matter, given the elevated prices, it would not buy,  
2 what happened was, Pacific then had to engage in greater  
3 inventory, had to expand what went on in their own  
4 warehouses.

5 QUESTION: Well, let's see. Pacific was a  
6 much larger entity in terms of volume of business than  
7 all of Northwest co-op combined? Is that right?

8 MR. BAUER: No, it is not quite right, Your  
9 Honor. In fact, what you have is that in terms of total  
10 sales, as the brief suggests, Northwest's total sales  
11 were somewhat less than Pacific's total sales.

12 On the other hand, when you compare apples and  
13 apples, that is, the particular supply lines that  
14 Northwest engaged in, and then the particular supply  
15 lines that Pacific engaged in, and then compared them at  
16 the wholesale level, my recollection was that Pacific  
17 was of the order of \$1.9 million and Northwest was  
18 approximately \$5 million.

19 So in fact on a comparable apples to apples  
20 level, Pacific was somewhat smaller than Northwest.

21 Your Honors, we suggest that in this case what  
22 you have is the arbitrary expulsion of a member of the  
23 cooperative for anticompetitive purposes with an  
24 anticompetitive effect. Let me talk for a moment to the  
25 anticompetitive purposes, and if I could do that, I



1 would like briefly to talk a little bit about the facts  
2 of this case.

3 What happened was that in 1972, the present  
4 owner of Pacific, Mr. John Stirek, began purchasing  
5 stock in Pacific. In 1974, Northwest adopted bylaws  
6 which did two things. One, it made membership in the  
7 cooperative by so-called dual operators, companies which  
8 were both wholesalers and retailers, unavailable, but  
9 that new bylaw contained a grandfather clause which  
10 exempted Pacific.

11 QUESTION: Do you think that would have  
12 violated the Sherman Act without the grandfather  
13 clause?

14 MR. BAUER: If they had adopted the new bylaw  
15 in 1974, Your Honor, and then because of the --

16 QUESTION: And not grandfathered, so this of  
17 course means that you have to get out because you have a  
18 dual operation.

19 MR. BAUER: We would maintain absolutely. In  
20 fact, our position, Justice Stevens, is that that in fact  
21 is precisely what happened.

22 QUESTION: And that is the anticompetitive  
23 purpose you are talking about?

24 MR. BAUER: Absolutely. In fact, our --

25 QUESTION: Could they have organized in the

1 first instance having that anticompetitive rule in the  
2 bylaws? You don't want to answer that, I guess.

3 MR. BAUER: I didn't want to answer you before,  
4 and I am not sure I --

5 QUESTION: Even though it is the heart of your  
6 case when they make the change.

7 MR. BAUER: Excuse me?

8 QUESTION: Even though it is the heart of your  
9 case when they make a change in the bylaws to impose  
10 that requirement.

11 MR. BAUER: Well, our proposition, Justice  
12 Stevens, is the following, that what you have here is an  
13 organization composed of members designed to confer  
14 competitive advantages on one another by coming together  
15 and amalgamating their joint buying power. And what  
16 they have done is arbitrarily decided, but we don't like  
17 one of our members. We don't like him because --

18 QUESTION: Well, you say arbitrarily.  
19 Supposing they said, we will have one member from each  
20 market area, and no more than one member from any given  
21 market area. Would that be per se illegal?

22 MR. BAUER: Now we are talking about a  
23 concerted refusal to deal, and we are getting closer to  
24 the Topco case, and I guess if this is like Topco --

25 QUESTION: You are getting closer to a

1 concerted refusal to deal.

2 MR. BAUER: I would say absolutely. In fact,  
3 in Topco you will recall, Justice Stevens, this Court  
4 said one of the things that was unlawful about that  
5 conduct was the unwillingness to admit perspective  
6 members.

7 What the members of Topco did, you will  
8 recall, is, they got together because they wanted to  
9 confer a competitive advantage on one another, the  
10 so-called private brand labels, so they could compete  
11 better with A&P and Kroeger and National.

12 And they were leaving all the mom and pops out  
13 of the organization, and they applied and wouldn't be  
14 admitted. The District Court said that is okay because  
15 it confers a competitive benefit on the members of  
16 Topco, allowing them better to compete with A&P, and  
17 this Court reversed, and this Court said, it is not for  
18 those members to make that decision as to whether or not  
19 to benefit themselves to the disadvantages of  
20 prospective members.

21 That is precisely what we would have here  
22 under your hypothetical. Now, what we have here,  
23 however, arguably the facts are more ambiguous. If in  
24 1974 they had simply amended the bylaws and kicked  
25 Pacific out, it seems to me that would clearly evidence

1        anticompetitive intent.

2                What you have here is arguably more ambiguous,  
3        because what you have is a bylaw adopted which is  
4        designed to impact only on Pacific. There is lso this  
5        notification provision, but they go along without any  
6        problem.

7                In 1977, the sale of stock from the former  
8        owner of Pacific to Mr. Stirek was completed, and Mr.  
9        Stirek doesn't notify Northwest, and one of the reasons  
10       he may not have notified Northwest is because he didn't  
11       even think the provision applied to him. He started  
12       buying this stock in 1972. He was already a  
13       shareholder. This goes to Justice Rehnquist's  
14       question.

15               The reason I suggested due process was  
16       important is, if that hearing had been held, that fact  
17       would have come out. It would have come out that we  
18       shouldn't kick this guy out because he is entitled to  
19       stay in here. They had a hearing -- excuse me. They  
20       had a meeting where they decided to throw him out, and  
21       never gave him any notice. Never gave him any warning.

22               QUESTION: That is a matter of Oregon law,  
23       isn't it, whether they are entitled to throw him out  
24       under the rules of the cooperative?

25               MR. BAUER: Well, it is clear that under



1 Oregon law cooperatives can adopt bylaws, and it is  
2 clear that under Oregon law a coop can regulate itself,  
3 but I would have thought that the antitrust laws  
4 supersede the Oregon laws under the supremacy clause.

5 QUESTION: But what in the antitrust laws, the  
6 Sherman Act or the Robinson-Patman Act talks about  
7 applying due process to private corporations other than  
8 the very unusual facts of the Silver case?

9 MR. BAUER: As I suggest, we do not assert  
10 that the conduct is unlawful because of the absence of  
11 due process, and so I want to make that clear. Our  
12 assertion, Your Honor, is that this is a classic  
13 concerted refusal to deal. The reason it is a classic  
14 concerted refusal to deal is because the defendants  
15 threw the plaintiff out of the cooperative for  
16 anticompetitive intent with an anticompetitive effect.

17 How do we know that they had an  
18 anticompetitive intent in an arguably ambiguous record,  
19 arguably ambiguous? I would suggest the facts leave  
20 absolutely no ambiguity. But one of the ways we resolve  
21 the ambiguity is because of the procedure, so it is not  
22 that due process is necessary, and I think that would be  
23 my response to Justice O'Connor's question, it is not  
24 that due process is necessary, it is that due process is  
25 relevant to characterization.

1                   When we throw him out of the cooperative  
2 without any due process, we have a better handle on what  
3 went on, we have a better way of knowing that it was  
4 with anticompetitive intent. We have a better way of  
5 knowing that the reason they didn't want him in there is  
6 because he was a more efficient competitor. They wanted  
7 to get rid of him because he was maybe working a little  
8 bit better, and that is precisely --

9                   QUESTION: Isn't a necessary element of your  
10 argument there that they threw him out in a way that  
11 they didn't throw other people out?

12                  MR. BAUER: Well, in fact, Justice Rehnquist,  
13 they did not throw anybody else out. Now, in fact,  
14 there is some evidence in the record which suggests that  
15 other members of the cooperative may -- now, I say may  
16 -- may have violated some bylaws, just as I say we may  
17 have violated some bylaws.

18                  It seems to me that an examination of the  
19 record would suggest that since the purchase of stock  
20 began in 1972, and the bylaw didn't even go into effect  
21 until 1974, the plaintiff itself did not violate the  
22 bylaw, and had that come forward, the plaintiff would  
23 not have been thrown out of the organization.

24                  QUESTION: Are you defending the Court of  
25 Appeals' judgment, I take it, that if there had been a

1 hearing, and it had come out exactly the same way, that  
2 then there wouldn't have been a per se -- it wouldn't be  
3 a per se case, but a rule of reason case, because of the  
4 Robinson-Patman Act?

5 Do you agree with that part of the judgment?

6 MR. BAUER: Absolutely not, Justice White.

7 QUESTION: I didn't think -- you are not  
8 defending the Court of Appeals across the board.

9 MR. BAUER: No, we are not. That is, our  
10 position is that this is --

11 QUESTION: Well, it also sounds to me as  
12 though you are saying that this whole cooperative, this  
13 joint venture of competitors is itself in violation of  
14 the Sherman Act, and suppose some supplier that the  
15 cooperative refused to deal with because it could get a  
16 cheaper price from somebody else, suppose some supplier  
17 sued them under the Sherman Act. This is a joint buying  
18 effort by competitors that hurts me. Isn't that what  
19 you are saying?

20 MR. BAUER: No, Justice White, that it not  
21 what we are saying. What we are saying is -- and by the  
22 way, the argument is made that this Court ought to be  
23 reluctant to affirm the judgment of the Court of Appeals  
24 because of some perceived adverse impact that this might  
25 have on cooperatives, and I say quite the opposite.

1           Indeed, not only do we agree that cooperatives  
2           have procompetitive efficiency-enhancing  
3           characteristics. Cooperatives are desirable. That is  
4           why we want to be back in the cooperative. So we are  
5           not challenging the cooperative generally. Indeed, we  
6           are not even challenging the possible requirement that  
7           notification has to be given.

8           QUESTION: I can't imagine why you would make  
9           a serious argument that the per se rule ought to apply  
10          in this case.

11          MR. BAUER: Because what we are challenging is  
12          very limited conduct. What we are challenging is the  
13          arbitrary expulsion --

14          QUESTION: Well, that just sounds like that on  
15          the facts of this case, there ought to be antitrust  
16          liability under the rule of reason.

17          MR. BAUER: No, Your Honor. We are saying  
18          that this is a classic group boycott, a classic  
19          concerted refusal to deal, but that this Court can write  
20          a very narrow opinion holding that we are only talking  
21          about very specific conduct, what is a classic concerted  
22          refusal to deal --

23          QUESTION: Did you cross-appeal here?

24          MR. BAUER: No, we did not, Your Honor.

25          QUESTION: Well, you want more relief than the



1 Court of Appeals would give you.

2 MR. BAUER: No, in fact, the Court of Appeals  
3 decision -- let's --

4 QUESTION: You say that this is a classic  
5 refusal to deal and it wouldn't have made any difference  
6 whatsoever whether there was a hearing or not.

7 MR. BAUER: Let's go back to the trial court  
8 for a moment, Justice White.

9 QUESTION: Let's go back to the Court of  
10 Appeals. That is the judgment that is under attack  
11 here.

12 MR. BAUER: Well, the reason I wanted to start  
13 at the trial court was, at the trial court level there  
14 are cross motions for summary judgment, but in the  
15 District Court all that the plaintiff sought, all that  
16 we sought was partial summary judgment with respect to  
17 liability and no determination with respect to the  
18 damages or injunctive relief.

19 In fact, what we are principally asking for is  
20 injunctive relief. Now, what the Court of Appeals held  
21 was that not only did the District Court err in granting  
22 summary judgment for the defendant, but it should have  
23 granted summary judgment for the plaintiff, and in fact  
24 entered that judgment.

25 Now, it is that judgment with respect to --

1       excuse me, that partial summary judgment with respect to  
2       liability that we are asking this Court to uphold, but  
3       our position is that what we have --

4                QUESTION: Do you want us just to affirm the  
5       Court of Appeals? Is that what you want?

6                MR. BAUER: Absolutely.

7                QUESTION: And then say that the reason that  
8       the per se rule applies here is that there was not due  
9       process?

10               MR. BAUER: No.

11               QUESTION: Well, that is what the Court of  
12       Appeals said.

13               MR. BAUER: I would ask you to affirm the  
14       judgment of the court but not necessarily its  
15       reasoning.

16               QUESTION: Well, that is giving you more than  
17       you would get under the Court of Appeals judgment.

18               MR. BAUER: Well, I think the relief we are  
19       asking, Your Honor, is precisely the same. That is, the  
20       relief we are asking is that if you remand it to the  
21       District Court for a determination of the proper remedy,  
22       the proper remedy, we suggest, is principally one of  
23       injunctive relief, that the plaintiff be readmitted to  
24       the cooperative.

25               I come back to your earlier question, Justice

1 White --

2 QUESTION: Well, yes, but if it goes back  
3 under the Court of Appeals position, with a hearing they  
4 could keep you out.

5 MR. BAUER: No, as I was saying, because --

6 QUESTION: You don't want that. You don't  
7 want that.

8 MR. BAUER: I don't think that the Court of  
9 Appeals has -- I don't think the Court of Appeals  
10 decision is, give these guys a hearing and try over  
11 again. That is not what the Court of Appeals said.  
12 What the Court of Appeals said is, this is a classic  
13 concerted refusal to deal.

14 Then the Court of Appeals went on to examine  
15 the possibility that because of the duty of  
16 self-regulation imposed under the Silver line of cases,  
17 that what would otherwise be a classic group boycott  
18 might nonetheless be subject to rule of reason analysis,  
19 and then because it found that the Denver Rockets  
20 exception didn't exist, came back to where it started  
21 and said, yes, this is a classic concerted refusal to  
22 deal subject to per se liability.

23 And that is exactly what we are asking this  
24 Court to hold, that what you have here is -- again, I  
25 think it is important to focus on what we are

1 complaining about and the very narrow aspect of this  
2 case that we are asking this Court to look at, that is,  
3 the arbitrary expulsion of a member of the cooperative,  
4 a cooperative which was formed for competitive benefits,  
5 designed to confer competitive benefits on all the  
6 members, which threw one member of the cooperative out  
7 for anticompetitive purposes, and with adverse effects  
8 not only on a competitor but on competition.

9 Maybe it would be useful to address that  
10 question. What kind of effect was there on  
11 competition? The plaintiff, Pacific, was denied  
12 rebates. The rebates were the very reason for creating  
13 this cooperative.

14 If there were no rebates, there wouldn't have  
15 been any need to have the cooperative. The plaintiff  
16 was thrown out of the cooperative. The plaintiff was  
17 denied the rebates. And so when the plaintiff was  
18 competing with all of the other members of the  
19 cooperative it competed at a price disadvantage.

20 QUESTION: Is it not true that its business  
21 has flourished?

22 MR. BAUER: It is true that its business has  
23 prospered. However --

24 QUESTION: More relatively than others.

25 MR. BAUER: We have no evidence whatsoever in



1 the record about the others.

2 QUESTION: I see.

3 MR. BAUER: There is evidence in the record as  
4 to the percentage increase that the plaintiff's  
5 business.

6 QUESTION: And the dollars are much larger  
7 than the dollar amount of the rebates, aren't they?

8 MR. BAUER: The actual dollar increase of  
9 sales is larger than the amount of rebates. We have no  
10 information, again, on the profit margin, but there are  
11 several responses, Justice Stevens.

12 One, even if it is true that the plaintiff has  
13 prospered, the fact of the matter is, it may have  
14 prospered even more had that conduct not taken place.  
15 This Court addressed that question in the Standard  
16 Stations case.

17 There is a second response, and it seems to me  
18 an important response.

19 QUESTION: But if you make that argument,  
20 isn't Justice White right that you will always have that  
21 kind of competitive impact, and if that is enough, why  
22 then that is a per se rule?

23 MR. BAUER: Well, in fact --

24 QUESTION: That is what you are arguing for, I  
25 suppose.

1 MR. BAUER: That may well be a part of our  
2 argument, Justice Stevens, but I would make a different  
3 argument as well. What you have here is conduct which  
4 is characterized clearly by anticompetitive effect. A  
5 review of the scenario here reveals that what the  
6 defendant did was throw the plaintiff out of the  
7 cooperative because the plaintiff was undesirable, it  
8 was more efficient, it was bigger, for whatever  
9 reason.

10 The plaintiff -- excuse me, the defendant  
11 wanted to get rid of the plaintiff for those  
12 anticompetitive reasons. Perhaps it didn't have quite  
13 the anticompetitive effect that they desired.

14 QUESTION: Let me stop you right there for a  
15 moment. Can a co-op -- could a co-op, like Topco, for  
16 example, say, we won't let A&P in, we won't let big  
17 companies in to join our co-op?

18 MR. BAUER: Well, but this case perhaps raises  
19 a different kind of question. What if 30 years ago --

20 QUESTION: Let me just ask, could a co-op put  
21 a size limit on and say, we won't have big members who  
22 exceed a certain sales volume?

23 MR. BAUER: The answer, Your Honor, yes, if  
24 there is a reasonable procompetitive justification for  
25 doing it.

1 QUESTION: Why do you have to have a  
2 procompetitive justification for that? What in the law  
3 says that -- say they just want to have people whose  
4 names begin with X as members. The Sherman Act would  
5 forbid them from having some kind of an arbitrary  
6 limitation on membership. Is that what you are  
7 saying?

8 MR. BAUER: Again, you are asking a third time  
9 a question I haven't answered -- I recognized the first  
10 two -- which is, is there a difference between admitting  
11 members and expelling members? The case that we would  
12 have here is, if they impede --

13 QUESTION: And does the Sherman Act require  
14 open membership in co-ops?

15 I think you said no to that.

16 MR. BAUER: I think -- the answer is that they  
17 do not, and I will stand by that. In fact, in two cases  
18 in this Court, both the Associated Press case and the  
19 Terminal Railroad case, this Court required admission to  
20 membership when that was an essential function of  
21 competition. No, we do not assert that this is an  
22 essential function. That is, Pacific can indeed compete  
23 even if it is not a member. But go back to Topco. The  
24 mom and pops --

25 QUESTION: In Topco, of course, there were

1 agreements restricting where the members could sell, the  
2 territories in which they could sell, and the like,  
3 which you don't have here, and that is why you don't  
4 rely heavily on it, as I understand it.

5 MR. BAUER: That's right. That's right. But  
6 I would like to give another illustration, Justice  
7 Stevens, to the inquiry to what extent is a competitive  
8 effect necessary, and the assertion that here the  
9 plaintiff has prospered, so no harm.

10 Let me give an analogy. Let's assume that we  
11 have a marathon race, and one member of that group that  
12 is going to be in the race is a little bit faster or a  
13 little bit more determined, or has a little bit more  
14 stamina than all the rest, and so they all get together  
15 with the exception of this one individual and say, hey,  
16 let's push him off the track somewhere down into the  
17 race. And they do that.

18 But this man is so determined, he dusts  
19 himself off and gets back on the track and runs, and  
20 maybe he even wins. He does well. Now, he has been  
21 pushed off the track in the same way that the plaintiff  
22 here has been pushed out of this organization, and the  
23 conduct --

24 QUESTION: Well, they just said to him, we  
25 will sell to you like everybody else on the track, but



1 we are just not going to invite you to dinner.

2 (General laughter.)

3 MR. BAUER: I would suggest, Your Honor, that  
4 the analogy is a little closer to saying, we will let  
5 you run, but we will put three-pound weights in your  
6 shoes, because what they are doing is, they are saying,  
7 we will sell to you, but we will sell to you at a  
8 substantial competitive disadvantage, and we are selling  
9 to you at such a disadvantage that no rational business  
10 person would do that.

11 QUESTION: Sounds like a price discrimination  
12 case.

13 MR. BAUER: If it were not for the exemption,  
14 Section 13B of the Robinson-Patman Act, it would be, and  
15 we would have added that count, too. But the fact that  
16 it nails something post-discrimination does not make it  
17 not a Sherman Act violation.

18 See, in my example, Your Honor, what you have  
19 is an attempt to injure. Now, they may not have  
20 succeeded, but they sure as heck intended to injure.  
21 What they did was unfair. What they did was unlawful.  
22 And the fact that it wasn't successful doesn't make it  
23 any the less unfair or unlawful.

24 What you have here is an attempt by members of  
25 an organization who have a competitive advantage among

1 themselves, and they finally decide, hey, we don't like  
2 one of our members, he is a little too efficient, he is  
3 a little bit too much of a threat, let's get rid of him  
4 so we can compete more, so we will hobble him.

5 And that is precisely what the Sherman Act  
6 prohibits. It prohibits conduct which is designed to  
7 injure competition. It is, as I suggest, a classic  
8 concerted refusal to deal. And even though it may be  
9 true that they have not absolutely refused to deal with  
10 him, they have refused to deal with him in any  
11 meaningful sense.

12 I see my time is up, Your Honor. If there are  
13 no further questions, thank you very much.

14 CHIEF JUSTICE BURGER: Very well.

15 Do you have anything further, Mr. Sweeney?

16 ORAL ARGUMENT OF DAVID J. SWEENEY, ESQ.

17 ON BEHALF OF THE PETITIONER

18 MR. SWEENEY: Briefly, Your Honor.

19 I believe that the respondent is trying to  
20 characterize and try a case before this Court that was  
21 never tried below. They are trying to attempt to argue  
22 and try a classic group boycott case when it was clear  
23 that below the liability theory was based on Silver  
24 versus New York Stock Exchange and a due process  
25 theory.

1           The record simply does not support an  
2           inference of increased inventory, of expanded  
3           warehousing, anticompetitive animus, reasoning for the  
4           action, and in fact if there is any inference or any  
5           equivocation on the record, what the Ninth Circuit did  
6           was grant summary judgment on the basis of liability  
7           against Northwest, so before this Court, any --

8           QUESTION: Mr. Sweeney, don't you think the  
9           record does raise an inference that the reason this man  
10          was excluded was because he was a partial wholesaler?  
11          Isn't that at least a permissible inference, that he had  
12          a dual operation?

13          MR. SWEENEY: The record reflects that that  
14          was discussed. That is correct, Your Honor.

15          QUESTION: And we are on summary judgment.

16          MR. SWEENEY: We are on summary judgment.

17          QUESTION: So conceivably that -- but it seems  
18          to me that nobody really argues about it, but is that  
19          permissible or not, to exclude somebody for that  
20          reason? Your opponent says it clearly is not, because  
21          that is an anticompetitive purpose, and you haven't  
22          talked much about it.

23          MR. SWEENEY: No, we would -- it is not on  
24          this case, Your Honor, whether --

25          QUESTION: Well, if it is in the record, and

1       there is an inference there that would raise a question  
2       of fact of summary judgment, I would submit it is in the  
3       case.

4               MR. SWEENEY: Well, if there is an inference  
5       there on a summary judgment record, those inferences at  
6       this Court have to be weighed most favorably with  
7       Northwest, since summary judgment was rendered against  
8       Northwest --

9               QUESTION: Yes, but are you asking -- what are  
10      you asking for? Are you asking for a trial, or for  
11      summary judgment in your favor?

12              MR. SWEENEY: What we are saying for --

13              QUESTION: You don't take the same position  
14      the government does as I read it.

15              MR. SWEENEY: No. What we take is a fallback  
16      position, Your Honor, that if the Court --

17              QUESTION: You would rather try the case and  
18      lose.

19              MR. SWEENEY: -- if the Court feels that the  
20      record is equivocal or not strong enough, we submit the  
21      inferences, if there are, should be accorded to  
22      Northwest, and that the case should be reversed and  
23      remanded for decision by the trial judge.

24              We submit that the Sherman Act, if there is no  
25      showing of necessity, would not require a blanket open



1 admission to a cooperative. There are a number of  
2 different reasons. A cooperative, just in terms of  
3 economic size, may not be able to handle an open  
4 admission basis.

5 QUESTION: What about an admission policy  
6 excluding dual distributors? Do you think that is  
7 lawful?

8 MR. SWEENEY: Just in the abstract, Your  
9 Honor?

10 QUESTION: In this case, that that had an out  
11 and out -- this very bylaw they have got in this case.  
12 Do you think that is permissible?

13 MR. SWEENEY: The exclusion of a  
14 wholesaler-retailer combination I think can be justified  
15 economically on a number of different grounds. A  
16 wholesaler will always have the ability to purchase  
17 because of its wholesaling ability at the same level  
18 that the cooperative would, so that the the  
19 wholesaler-retailer combination, it can feed that  
20 retailer through its wholesaling arm, whereas going  
21 through the cooperative will simply increase any  
22 transaction's cost.

23 What that does, and the record does show this,  
24 that the wholesaler-retailer combination here bought in  
25 odd lot, small quantity items. Now, a cooperative

1 really lives and dies by getting bulk aggregate  
2 purchases. It relies on its members who traditionally  
3 buy through the cooperative, day in and day out, high  
4 prices, low prices.

5 What a wholesaler-retailer combination will do  
6 is simply take those small items that it happens to run  
7 out of, increasing the transaction cost from the  
8 cooperative, because they have to engage in more  
9 stocking and other kinds of things, and not improve its  
10 efficiencies.

11 Thank you.

12 CHIEF JUSTICE BURGER: Thank you, gentlemen.  
13 The case is submitted.

14 (Whereupon, at 11:10 o'clock a.m., the case in  
15 the above-entitled matter was submitted.)  
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CERTIFICATION

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#83-1368 - NORTHWEST WHOLESALE STATIONERS, INC., Petitioner v. PACIFIC

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