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SUPREME COURT, U.S. WASHINGTON, D.C. 20543

OFFICIAL TRANSCRIPT PROCEEDINGS BEFORE

THE SUPREME COURT OF THE UNITED STATES

DKT/CASE NO. 83-1158

TITLE ESTATE OF DONALD E. THORNTON AND CONNECTICUT, Petitioners v. CALDOR, INC.

PLACE Washington, D. C.

DATE November 7, 1984

PAGES 1 thru 52



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IN THE SUPREME COURT OF THE UNITED STATES

ESTATE OF DONALD E. THORNTON :

AND CONNECTICUT,

V.

Petitioners

10010101101

No. 83-1158

CALDOR, INC.

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Washington, D.C.

Wednesday, November 7, 1984

The above-entitled matter came on for oral argument before the Supreme Court of the United States at 1:34 p.m.

APPEAR ANCES:

NATHAN LEWIN, ESQ., Washington, D.C.; on behalf of the Petitioners.

JOSEPH I. LIEBERMAN, ESQ., Attorney General of Connecticut; on behalf of Connecticut.

PAUL GERWITZ, ESQ., New Haven, Connecticut; on hehalf of the Respondent.

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PROCEEDINGS

CHIEF JUSTICE BURGER: Mr. Lewin, you may proceed whenever you're ready.

ORAL ARGUMENT OF NATHAN LEWIN, ESQ.,

ON BEHALF OF THE PETITIONERS

MR. LEWIN: Thank you, Mr. Chief Justice, and may it please the Court:

This case, which is here on writ of certicrari to the Supreme Court of Connecticut, concerns the constitutionality of a Connecticut law that declares, and I quote, that "No person who states that a particular day of the week is observed as his Sabbath may be required by his employer to work on such day.

QUESTION: Has there been any change in that statute that would affect the resture of this case?

MR. IEWIN: Mr. Chief Justice, there's been no change at all with regard to that statute. There has been a statute subsequently enacted in Connecticut which tracks the language of the federal provision -- Section 701(j) of the Civil Rights Act -- which provides that an employer must accommodate to religious requirements of employees and need not do so if there is undue hardship. Of course, that provision was before this case in the TWA and Hardison case.

It's cur position with regard to that statute

that that neither affects this case in any technical

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portions of the State's brief -- that the legislature

was guite conscious of the existence of this statute and said no, that is -- the new statute they were in enacting was, in a certain sense, much broader. It covered a whole range of religious practices in addition to Sabbath observance. And indeed, this statute with regard to Sabbath observance is really guite clear with regard to the matter of working one day in seven.

Sc the statutes can coexist, and I think the legislature intended that they coexist, and did not intend in any way to -- to affect the issue that's before this Court. And I think the issue, as I say, is even rendered more important by reason of the other statute because the reasoning of the Connecticut Supreme Court, which is stated clearly in its opinion, would require that both statutes, both their old statute, which they declared unconstitutional, and their new statute both be struck down --

QUESTION: And Title VII.

MR. LEWIN: And Title VII. Indeed, the Solicitor General has so stated in his brief. We made that argument. We think that the rationale clearly would require that.

The reason for that is that what the Connecticut court said is quite simple. It said that the problem with a statute that protects Sabbath

"Sabbath" is used and that it permits an employee who has religious scruples to take off on that day, that means that the statute comes with religious strings attached -- that's the Connecticut court's language -- and for that reason it violates all three parts of the Lemon and Kurtzman test.

The court said so far as the first part of that test is concerned, so far as the purpose portion of the test is concerned, the unmistakable purpose of any such statute -- and this is the Connecticut court's language -- is to allow those persons who wish to worship on a particular day the freedom to do so. And because the Connecticut court said such a statute has that purpose, which is to allow people the freedom to worship on their Sallath, it is unconstitutional under the first prong of the Lemon and Kurtzman test.

The court also said it was unconstitutional under the second -- the second and third parts -- the second part because the benefit of the law, the right to claim a particular day off, is conferred on an explicitly religious basis; and therefore it says since it is limited to people who have a religious belief, therefore, its primary effect must be to enhance religion. And the court went on to say that since as

part of any such -- any court proceeding or administrative proceeding enforcing that statute a body, a governmental body will be examining the religious beliefs of the individual, it will inevitably result in excessive governmental entanglements.

Now, I've reviewed those three portions of the Connecticut court's opinion because I think it is important to emphasize at the cutset what is not before the Court, and what is not before the Court, we submit with all respect, the issue that the respondent has argued principally in its brief. And the respondent argues principally in its brief that the fault of the Connecticut statute is that it is absolute, that it is unconditional; it is unconstitutional because it does not provide for an undue hardship exception.

But, in fact, the only issue on constitutionality that was litigated before the Connecticut courts, at both levels, at the trial court and the supreme court, and the only issue of constitutionality that was decided by the Connecticut Supreme Court was not whether the statute is unconstitutional because it is absolute, but simply whether the statute was unconstitutional because it provided an exemption for religious observers.

QUESTION: Mr. Lewin, what should we do if we

think it is unconstitutional because it's absolute?

MR. LEWIN: Well --

QUESTION: Should we not affirm, if we think that?

MR. LEWIN: No. No. We submit -- first of all, there -- there are several. We think on this case what you have to do is reverse. If this statute is unconstitutional because it is absolute, then that is something which would have to be raised in another litigation under the Connecticut law brought by some other party at some future time. That's true in any case.

The Court, for example, has had before it other cases in which the nct passed upon, not pressed and not passed upon principle has been -- has been applied. The Court says if a statute is or a procedure is declared unconstitutional by a state court on a ground that has not been urged below, we have to go on the record as it is presented to this Court. On the record and the arguments made to this Court, this statute is constitutional.

QUESTION: Well, but the absolute argument if anything is a more narrow ground than the ground you say that the Connecticut court adopted.

MR. LEWIN: It is a more narrow ground.

QUESTION: And you can we cannot affirm on a narrower ground just producing the same result.

MR. LEWIN: For several reasons. One,
because, as I say, we -- you -- this Court does not know
what the Connecticut court -- how the Connecticut court
would construe that statute. Second of all, because
there's been no opportunity to make a factual record.

We submit that even on the absolutist argument, this case would have to be reversed because this individual was entitled to be exempted on Sundays because there was no undue hardship. In other words, the Court certainly will not decide, I submit, on a purely abstract and hypothetical basis that a statute which has no exception for undue hardship is unconstitutional as applied to an individual as to whom there would have been no undue hardship if they had accommodated to him.

Mr. Thornton --

QUESTION: Well, but, you know --

MR. LEWIN: -- had no opportunity to present that.

QUESTION: -- I have some trouble with that point. If -- if you're dealing with a statute that is absolute on its face as to this Sabbath observance, and the employer comes into court and says well, I want to

MR. LEWIN: If that were true, Justice
Rehnquist, if that argument had been made, and
therefore, the trial court or the board of mediation had
said this statute is absolute, and I won't allow it,
we'd have one record. That's not the issue that was
presented. In other words, no court below had an
opportunity to determine whether or not this statute was
or was not absolute.

QUESTION: You say even the Connecticut Supreme Court hasn't decided that question?

MR. IEWIN: The Connecticut Supreme Court had not decided that question, no. They -- because it was never presented to them. It's been an issue that has been -- that has been created only in this Court. The Connecticut Supreme Court was never told this statute is either unconstitutional because it's absolute, or you should construe it as being not absolute. And the reason I submit why the second wasn't done was because

there was no factual record that would have supported a judgment for the employer on that ground. No opportunity was given to Mr. Thornton or his counsel to rebut any claim of undue hardship or to present evidence.

We submit that even on -- on the facts in the record it's clear there would not have been undue hardship because the employer in this case by a voluntary collective bargaining agreement had agreed that he would excuse anybody who would take off, rank and file employees who would take off on Sundays or holidays.

So it's clear, we submit, that had they claimed undue hardship, they could not have — they could not have made their case. But whether or not they could have made it, it is more — even more so clear, we submit, that this (curt has not under its prior cases agreed that it's going to hypothesize a set of facts for an argument that was not presented below, and the other side had no opportunity to meet below.

And in that regard, just one final point with regard to this whole -- the uncertainty of the -- the statute with regard to its allegedly absolute quality -- the -- there would be no reason either for any remand for that reason, I mean to the Connecticut Supreme Court

for any construction, because no matter how the Connecticut -- a remand makes sense when the remand, the issue that's going to be decided on remand, might result in a ruling that would eliminate the constitutional issue.

But no matter how the Connecticut Supreme

Court construes this law, whether it says the statute is absolute, or whether it says the statute is not absolute, the reasons it has given in its crinicn, which is now before this Court, would apply to the statute in any event. If the statute is absolute, the Connecticut Supreme Court would say it's unconstitutional because it fails the three-part test of Lemon and Kurtzman, and if the statute is not absolute, the very same reasons would apply, as Justice White noted, because it would apply -- the very same reasons would apply to Title VII and --

QUESTION: Mr. Lewin, do you think we review judgments or opinions of the state court?

MR. LEWIN: Pardon?

QUESTION: Do you think we review judgments or opinions of the court?

MR. LEWIN: Your Honor, I believe the Court reviews judgments in light of the reasons stated by the lower court, which is exactly the reason that is -- that the Court has the rule of saying that constitutional

issues that are neither pressed nor passed upon below are not bases for determination here.

QUESTION: Your view is quite different from the Solicitor General's view, who suggests that we should decide -- he suggests on page 24 of his brief that this case presents a different question than the Title VII question that he -- because of the absolute character of the statute.

MR. LEWIN: I believe that the Solicitor

General, unless I have misurderstood his brief, I

believe the Solicitor General has said that the

reasoning of the Connecticut court would apply to Title

VII as well.

QUESTION: Yeah, I understand that.

MR. LEWIN: He does say -- you were pointing to page 27?

CUESTION: Twenty-four, the last paragraph before the boldface; that if the statute goes too far, it's because of a per se rule, and that such a holding would not jeopardize Title VII. So he's taking a different view than you are.

MR. LEWIN: Well --

QUESTION: I think.

MR. LEWIN: No. I think, Your -- Your Honor, what I am saying is that the rationale -- and I think he

So I do see a distinction, and I'm not denying that distinction. I'm just saying that the Connecticut court's reasoning applies equally to both --

QUESTION: Well, Mr. -- Mr. Lewin, let's -let's suppose that -- that your opponents gets up and
says well, we don't defend the rationale of the -- well,
we defend it, but even if we didn't, we will support the
judgment on the argument that the statute is absolute.
And then the respondent is entitled to do that if the
record -- even if it wasn't presented below. That's
what our cases seem to indicate.

MR. LEWIN: Your Honor, I think you can sustain a judgment on any ground, that's true; but you can't declare -- I think the cases of this Court have said -- you can't declare a statute unconstitutional on grounds that were not pressed or passed on below. You

couldn't declare a search or seizure on constitutional grounds.

Mr. Lewin. But what I really wanted to ask you about was let's suppose the -- that the respondent here, or your opponent, is -- is entitled to argue that the judgment should be sustained on the ground that this statute is an absolute statute, and therefore, the judgment below of unconstitutionality should be affirmed. Let's assume that's a proper argument.

What's your response to that?

MR. LEWIN: My response to that is that even if the statute is absolute, it is constitutional; because all that the statute does is what it does is put an added cost, an economic --

QUESTION: I would think you ought to argue that, because that's part and parcel of your argument.

MR. LEWIN: Yes, sir. I'm sorry. I -- that even if the statute is absolute, it is constitutional, because the only burden it imposes on an employer is not a burden to engage in some religious practice or to pay for a worship service or anything. It imposes an economic burden.

This Court has said in cases -- in the Turner-Elkhorn case, last term in the Pension Benefit

Guaranty Corporation and Gray, that when the only imposition really that a statute imposes is the allotment of economic lenefits and burdens, that's up to a legislature to determine.

This legislature has decided -- the

Connecticut legislature has decided that with regard to
the simple question of one day in work out of seven an
employee may say I don't have to work seven days a week
-- that's entirely clear. I don't think anybody
questions that a legislature can do that. And that an
employee -- an employee may also say the one day I take
off is the day that I observe as a religious day of
rest. That's within the spirit of the free exercise
clause. We're not saying --

QUESTION: Well, it does benefit religion, doesn't it? You don't deny that.

MR. LEWIN: Well, it benefits --

QUESTION: But I thought your argument was that sure, it benefits religion, but the state is entitled to benefit it that much to protect the freedom of religion.

MR. LEWIN: An -- it is an indirect benefit to religious people in the sense -- one says to religion, yes. It's not of benefit to a particular church.

QUESTION: You have a hard trouble -- you have

a hard time arguing it doesn't benefit religion if you say that the state is entitled to protect the freedom of religion this much.

MR. LEWIN: Yes, Your Honor. But -- but the point I would like to make is that the extent to which it benefits religion is that it says you're doing something very cruel to an employee if you're requiring him to violate a divine command in order to keep his job. The state --

QUESTION: What about --

MR. LEWIN: Yes, Your Honor.

QUESTION: What about Thomas against the Review Board? How do you distinguish that from --

MR. LEWIN: We think Thomas against the Review Board certainly supports our position, Mr. Chief Justice; that what it shows --

QUESTION: Do you think it benefitted religion any more or less than the hypothetical Justice White just put to you?

MR. LEWIN: I think it -- Thomas v. the Review Board benefitted religion the same way as this -- as this statute does. It involved, of course, government benefits. We recognize that. But nonetheless, in cases such as Gillette and various other cases, this Court has talked about the fact that the free exercise clause

values may go beyond merely situations where government is involved and government prohibitions or government benefits are involved. And we think that applies in this situation as well.

QUESTION: Mr. Lewin, does it make any difference in analyzing a free exercise case if it's an accommodation by the state for itself as compared to extending a requirement to private persons? Does that make a difference in the analysis do you think?

MR. LEWIN: Justice O'Connor, I think it makes a difference in the sense that certainly that the free exercise clause applies directly to the state itself. But I think that this Court's recognition of the fact that the freest expression of religion is promoted by the free exercise clause means that the very same propositions ought to permit a majority of the community through its legislature to protect against private employers as well.

QUESTION: Well, do you think that the state can impose on private people exactly the same things that it could require cf itself under the free exercise clause?

MR. LEWIN: Ic the extent that what it does is that it removes inhibition, yes, I think it can do the same thing. The state can say to a private employer

just as we're required to accommodate to permit pecple to observe their Sabbath or to worship, so you may not prevent people from worshiping or observing their Sabbath.

QUESTION: Dc you think that there is any element, if the statute is an absolute one, of discrimination against employees who don't observe a Sabbath?

MR. IEWIN: I think not, because those employees are not being required to violate any First Amendment rights of theirs. They are being required, just as they might with a statute that says you have to provide maternity leave, you have to provide leave if an -- if an employee is off for an extended period of time for illness. Other employees have to fill in. This is a personal circumstance that the other employees have to accommodate to, but they are not being required to violate their own religious convictions in any way. Consequently, their only hardship and their only harm is a harm that is economic and social. It is not a conscientious harm.

I would like to reserve the remainder of my time for rebuttal.

CHIEF JUSTICE BURGER: Very well, Mr. Lewir.
Mr. Lieberman.

ON BEHALF OF CONNECTICUT

MR. LIEBERMAN: Thank you, Mr. Chief Justice, and may it please this Court:

As Attorney General of Connecticut, I am
particularly troubled by the decision of our supreme
court in this case, because of the message that it gives
to our legislature, which is that any act that it may
choose to adopt which gives special benefit or
recognition to religious observance like the observance
of the Sabbath is automatically unconstitutional. That
is clearly not the message that this Court has given.

This Court has repeatedly warned against absolute and inflexible application of the establishment clause which would lead to mechanically invalidating any law that recognized religious observance in any particular way.

This Court has also defined --

QUESTION: General Lieberman, was the new statute that's been passed, passed by the legislature after the opinion of the surreme court was available?

MR. IIEBERMAN: Yes, it was, Justice Stevens.

QUESTION: So the message didn't deter them from enacting a statute just like Title VII.

MR. LIEBERMAN: Well, I'd like, if I may, to

give you some legislative history there.

In fact, the new statute was proposed to the legislature by a group of Sabbatarians who were concerned about the effect of the Connecticut Surreme Court decision.

After the legislative process began, this

Court granted cert. There is then on the record some

discussion of whether the new statute, which was seen

originally as a stopgap, should go forward or should

stop. And the chairman of the Judiciary Committee said

quite clearly that the two statutes are different; that

the Sabbath observer statute, the one that we're arguing

today, is targeted towards Sabbath observers, while the

-- the so-called new statute is broader and much like

Title VII.

This Court has made clear in its decisions that there are different categories of the relationship -- appropriate categories of the relationship between government and religion. There are certain forms of accommodation like that in the McCollum case which are prohibited by the establishment clause. There are others like that in Sherbert which are required by the free exercise clause. And between those two there is a zone in which a legislature may properly act; it is permitted to act to accommodate religious observance.

That is the zone in which the Connecticut legislature adopted this act. And I believe very strongly that it is the legislature that is best suited to make the kind of balancing of interests, the kind of weighing of burdens and benefits that is involved in the statute that is before you today.

QUESTION: Excuse me, Mr. Attorney General.

Did I hear you say that the new statute was regarded by the legislature as just a stopgap?

MR. LIEBERMAN: Justice Brennan, the new statute was -- a group of Sabbatarians proposed to the legislature that it adopt the new statute in the aftermath of the Connecticut Supreme Court invalidation of the statute before you today, and it was after this Court granted cert.

QUESTION: Well, suppose we reverse, what's going to happen to the new statute?

MR. LIEBERMAN: Well, as my brother Lewin indicated, we believe very strongly that these two statutes can stand side by side.

QUESTION: And will continue?

MR. LIEBERMAN: I -- I would guess that they will. One is broader, and the other is more narrow.

The statute before you clearly gives a benefit to those few people in our state who observe Sabbath to the

extent that they feel it forbids them from working on that date.

The burdens it imposes are very slight -- some administrative inconvenience, in this case for the employer Caldor, very little, and some arousal of some envy among Mr. Thornton's fellow employees. But there is in this statute in this case no interference with the right of Mr. Thornton's fellow employees to observe their religion in any way they wish. There were --

QUESTION: How did the Connecticut Supreme

Court -- I have forgotten since I read it -- how did the
opinion treat Sherbert and Verner, Thomas against the
Review Board?

MR. LIEBERMAN: Mr. Chief Justice, the

Connecticut Supreme Court ignored those decisions, did

not cite them, went off particularly on the Sunday

closing law cases, and more to the point, rigidly and

inflexibly applied this Court's three-part

purpose-effect-entanglement test. So it never even

considered those cases.

QUESTION: Thomas came quite long after Lemon against Kurtzman, didn't it?

MR. LIEBERMAN: Yes, it did, Your Honor. And
-- and we feel very strongly that this decision of the
Connecticut Supreme Court is so out of line with a

My brother Lewin has talked about the question of whether this statute is absolute, and I'd like to address that for a moment. This Court has repeatedly held that the interpretation of a law given by the administrative agency charged with the responsibility to enforce it is entitled to creat deference.

In this instance, the Connecticut Board of Mediation and Arbitration, which enforces this statute, has quite clearly read it as not being absolute. The board has said that it will judge every case on the facts of the case, and in fact, the cases that have been decided indicate quite clearly that the board will apply a good faith or reasonable accommodation standard.

In the case before you they determined that Donald Thornton could have been accommodated without undue hardship for Caldor, and Caldor did not make reasonable efforts to accommodate him.

There was another case which respondent cites in its brief and which we deal with in our reply brief, the case of Rinaldi v. G. Fox. And there a Sabbath observer was reasonably accommodated by the employee -- by the employer and still refused to accept that

accommodation. The Foard of Mediation and Arbitration ruled in favor of the employer and said that reasonable accommodation had occurred, and therefore, the employee was not entitled to relief.

Surely in the case before you there is no evidence that Mr. Thornton could not have been accommodated without undue hardship. There are none of the standards that this Court found, none of the facts that this Court found in the Hardison case present in this case.

Mr. Thornton could have been accommodated without breaching a seniority agreement. There were no contractual rights of his fellow employees that would have been violated. The cost, as the record shows, to Caldor would have been not only de minimis but ultimately nil.

And in the last line of the Hardison case

Justice White said that, "In the absence of statutory

language or a clear legislative purpose to the contrary,

this Court would not impose a burden on some employees

to allow other employees to observe their Sabbath."

Members of the Court, in this case the Connecticut legislature, operating in the context of the repeal of Sunday closing laws, quite specifically had in mind the allowance of some special protection to those

who observed the Sabbath.

The burden on employers is much discussed in the respondent's brief in commenting on the alleged abscluteness of this statute. In fact, only six cases have been brought to the Board of Mediation and Arbitration in the eight years that this statute has been in effect. In fact, Mr. Thornton was the only one of Caldor's employees to assert this right, and in fact, Caldor itself entered a collective bargaining agreement with its nonsupervisory employees -- certainly more numerous than supervisory employees like Mr. Thornton -- which allowed those nonsupervisory employees to take Sunday off if they do so for religious reasons.

If the decision of the Connecticut Supreme
Court is allowed to stand, the purposes of the
establishment clause are literally, in my opinion,
turned on their head, for that clause, which surely
aimed at protecting religious diversity and promoting
religious freedom, is used here as an instrument for
invalidating a law which our legislature adopted with
the best of motivations and in the finest tradition,
permissible tradition of accommodating the values
embodied in the religion clauses of the First
Amendment. If this decision is allowed to stand, it
really does speak to the ability of the state to act

with hostility and callous indifference toward religious freedom that this Court has repeatedly warned against.

And for those reasons, we respectfully ask you to reverse.

CHIEF JUSTICE BURGER: Very well, Mr. Attorney General.

Mr. Gewirtz, you may proceed when you're ready. ORAL ARGUMENT OF PAUL GEWIRTZ, ESQ.,

ON BEHALF OF THE RESPONDENT

MR. GEWIRTZ: Mr. Chief Justice, and may it please the Court:

This case is not a situation in which the Government has merely acted to lift a burden that its own governmental actions have placed on the way of religious exercise. Here instead the government has thrust itself into the private market to lend its strength to religion, giving certain religious observers affirmative rights to the detriment of other people.

To put our constitutional argument in a sentence, our main argument at least, the Connecticut statute violates the equal protection clause because it involves excessive governmental favoritism towards religion. It does so because of two features which taken together distinguish the statute from somewhat similar state and federal statutes.

First, the Sabbath law is not a neutral law, but explicitly favors employees with religious reasons for wanting a particular weekend day off or other employees who have compelling secular reasons. And second, the government strengthened that message of favoritism and endorsement by insisting that religious observers have an absolute right to have every Sabbath day off without regard to any furden that is placed on other employees or on the employer.

QUESTION: Didn't Thomas against the Review Board do something like that?

MR. GEWIRIZ: That case, Your Honor, arises under the free exercise clause. It involved a government compensation program which this Court held was required under the free exercise clause of the Constitution to provide special treatment for Thomas.

There are no constitutional free exercise -QUESTION: Special treatment for Thomas for what reason?

MR. GEWIRTZ: Because the free exercise clause of the Constitution gave Thomas the right.

QUESTION: Because of his religion.

MR. GEWIRTZ: That is correct, Your Honor. A distinction which we think is critical in this case is where the free exercise clause of the Constitution gives

individuals rights as against the government, that's one situation. But this situation is where the government is not exempting itself from a burden it itself is imposing on religion, but it's going into the private market and bringing religion into the picture. And we think that it -- it viclates the establishment clause in that situation for two reasons: because of the nonneutrality of what it does when it enters the private market, and because of the absolute way in which it acts.

And I'd like to begin by underscoring the
law's nonneutrality and by emphasizing the practical
real world problem that this case reflects. In the
retail trades weekend work is the lifethood of the
enterprise, but it's also true that most employees would
prefer to get as many weekend days off as possible.
What the State of Connecticut has done in this case is
that it has insisted that that problem be resolved by
means of explicitly sorting people based on religious
observance. It gives Sabbath observers the right to
designate a weekend off, even though other employees
have compelling secular reasons which they, too, would
like to have Sabbath off to fulfill. And, in addition --

QUESTION: Your opponent, though, says that at least as to the secular concerns, when you're not being allowed to indulge those, you aren't breaking a

religious tenet. You say, I suppose, that the state ought not to give any special preference to a religious tenet, if an employee's violating a religious tenet as opposed to a preference to go to, you know, the child's baseball game.

MR. GEWIRTZ: Well, it is true that there is a difference the state says exists between having religious reasons and compelling secular reasons for wanting the holiday off -- the weekend day off. Our point, at least in this context with this kind of absolute statute, is that the state may not choose to value a religious reason for wanting the weekend off as compared to some competing secular ones.

I can give you a couple of examples of strong secular reasons which people have for wanting the weekend day off. For example, in a two working -- a two -- if both spouses are working, a spouse may want a weekend off because the spouse is only off on the weekend; or if a child is playing once a week only on a weekend in a Little League game, the employee may want the weekend off for that purpose; or if there's been a divorce and the custody arrangement says that the father can only see the child when the child is out of school on a weekend, that person may want the weekend off.

What the state is doing, and which we think,

at least in this context, the establishment clause prohibits, is saying we value the religious reason more than any other compelling secular reason. And not only that, there's an extra twist in the effect of the statute, because what the state, in effect, is saying is that in order to let the religious person have that Sabbath day off, the nonobservant people have to work lots of extra days. That, I think, amounts to endorsement of religion with the consequence of divisiveness --

QUESTION: Well, they're going to get -- the nonreligious are going to get their days off anyway.

It's just that they won't come on the weekends, isn't it?

MR. GEWIRTZ: That's --

QUESTION: So when you say extra days, it isn't quite accurate. You mean extra weekend days.

MR. GEWIFIZ: That's right. Fut our position is that there are a range of strong reasons people have for wanting in particular the weekend day off. And that it isn't the business of the state to enter the market and pick and choose and say your reasons are more valuable; we don't value your reasons as much. That's endorsement of the religious reason and offends the establishment clause.

But further, we don't rest simply on that

simple fact of preference, because this statute -- this statute's favoritism and endorsement of religion is underscored, strengthened by this absolute feature which is that Sabbath observers get every weekend day off --

QUESTION: Well, Mr. Gewirtz, the Attorney

General says the statute isn't absolute and that the

administrative agency charged with its enforcement

doesn't interpret it that way. The court below didn't

decide that question. What should we do if that's

important?

MR. GEWIRTZ: Well, it's true that the Attorney General and Mr. Lewin have -- have said that, and it may be best if I just take a minute or two to try to explain why the statute is clearly absolute and why their assertion is both inaccurate and I think unfair to introduce at this point.

First, the words of the statute clearly and unambiguously say the employee must be given every Sabbath day off if the employer -- even if the employer doesn't want it.

QUESTION: Well, I suppose it's theoretically possible the Connecticut courts could say it doesn't mean what it appears to say.

MR. GEWIRTZ: It would have been thecretically possible, but in practice, in actuality, that isn't what

happened. What happened was before the arbitration board, Thornton came in and said this statute's absolute and took full advantage of its absolutism, by the way. Indeed, it's worth noting that Thornton never filed a complaint under Title VII, but took advantage of the absolutism of this statute.

Caldor, in return, agreed that the Connecticut statute looked absolute, argued explicitly -- and I can return to that in a moment -- that this statute if absclute would be unconstitutional because it was absclute, and therefore offered certain defenses.

The arbitration board construed the statute absolutely, holding not that Caldor's offenses -- defenses were insufficient in the sense that Caldor's efforts had been unreasonable, but the arbitration board accepted, as Thornton had argued, that this statute required Caldor to give Thornton every Sunday off whether the employer wanted it or not.

Fourth, the Connecticut Supreme Court construed -- accepted the board's construction. It accepted and deferred to the board's construction of the law and held that this law, which was an absolute law, was unconstitutional.

QUESTION: Well, now -MR. GEWIRTZ: One --

MR. GEWIRTZ: The issue is one of Connecticut law, Justice Rehnquist, which may strike you as unusual, but it -- Connecticut law -- and that is set forth explicitly in the Connecticut Supreme Court's opinion -- states that on legal questions which go to the arbitration board, as opposed to constitutional ones, the arbitration board's legal conclusion is binding. And therefore, as this case comes to this Court, it's the arbitration board's construction of the statute acceded to by the state supreme court which is the relevant construction.

And I -- and I want to add just one -- cre -one additional point, because the Connecticut Supreme -the Connecticut legislature responded to this statute -see, people knew what was going on in this statute.

People knew that this was an absolute law. And the
connecticut legislature, not wishing to be in conflict
with the new judgment of the Connecticut Supreme Court,
stopped at a reasonable accommodation law -- the new

statute. It adopted a reasonable accommodation law.

So it seems to me clear that this statute before you, the statute the petitioner has until this moment argued was absolute, really is an absolute law.

QUESTION: One doesn't get that flavor -- at least I don't -- from the supreme court of Connecticut opinion; that since the arbitration board construed this as to be absolute, we're bound by the arbitration board's construction.

Now, perhaps I missed some sentence in the opinion, but I -- I didn't get that flavor from it.

MR. GEWIRTZ: Well, there are explicit passages in the opinion when challenges are made by Caldor and others to the legal construction of words in this statute that the Connecticut Supreme Court says as long as the issue was submitted to the arbitrator, this court doesn't sit to redecide the legal questions or to reexamine the factual questions.

Let -- let me just add one final -- final point on this issue of whether the statute's absolute. If you don't believe the accuracy of what I've just said, or if you have doubts about whether the statute is really absolute, it seems to me that's another reason this Court might consider dismissing the writ as improvidently granted.

We've set out some reasons at the conclusion of our brief bearing on the existence of this new statute where we recommend that course. But if there's lack of clarity about whether this law really is absclute, if there's uncertainty, that might be an additional reason to return -- to dismiss the case.

But I would like at least to spend some time on the assumption that my perhaps lengthy, overly lengthy narrative about the actual content of this law is -- is -- is viewed to be correct -- that is, that this statute is properly seen by this Court as an absclute law, just to explain why an absolute law, in our view, is both different from lots of other laws and different in a constitutionally relevant way. And it goes back to the basic theme that I started with, which is that the problem of this law is that it amounts to excessive favoritism of religion.

Absolute statutes do two things.

QUESTION: Well, Mr. Gewirtz, I suppose you have to be emphasizing there the word "excessive," because you wouldn't -- I -- I guess you don't suggest that Title VII is unconstitutional.

MR. GEWIRTZ: I don't suggest Title VII is -QUESTION: Or that the new Connecticut statute
is unconstitutional.

MR. GEWIRTZ: At least if it's construed the way this Court construed it in the Hardison case --

QUESTION: Even though here is the state entering into the private market and making employers do what they don't want to do, and even though that does favor religion to some extent. It just doesn't favor it as much, is that it?

MR. GEWIRTZ: Well, this Court's opinion in Hardison, which you, Justice White, chviously are very familiar with --

QUESTION: Apparently not familiar enough.

MR. GEWIRTZ: -- construed the statute, the Title VII statute, to require accommodation only where the burdens imposed were de minimis. The consequence of that seems to me to be several.

First, this statute --

QUESTION: Was that just an issue of statutory construction?

MR. GEWIRTZ: It is only an issue of statutory construction, but the question is whether this statute, Title VII, is constitutional if the Connecticut statute is unconstitutional. And I think the differences are captured in the way in which this Court construed Title VII.

One, Title VII is an antidiscrimination law.

It arises in the context of an antidiscrimination statute. As construed by the Court in Hardison, the burdens imposed on the -- on anybody else by accommodating the religious person may only be de minimis; otherwise, no accommodation is required.

Therefore, the endorsement of religion is less because the degree of secular burden that has to be overcome to accommodate religion is extremely small.

Second --

QUESTION: Well, so -- so in answer to my question, I -- I suppose it is that -- that the law we have before us today, it just excessively benefits religion. It could benefit religion less -- lesser -- less, to a lesser extent and pass muster, is that --

MR. GEWIRTZ: Well, the reason I put the word "excessive" in my sentence was because this Court's cwn discussion of the establishment clause has indicated that rigidity --

QUESTION: Well, let's -- why don't -- why -tell me how -- you say this statute -- this statute is
unconstitutional for certain reasons. Now, why don't -why wouldn't those reasons apply to invalidate the
Connecticut -- Connecticut's new statute, its
accommodation statute?

MR. GEWIRTZ: First, as -- as both Mr. Lewin

and Mr. Lieberman indicated, that statute tracks literally Title VII.

OUESTION: All right.

MR. GEWIRTZ: So it's plausible at least to think in the first instance that -- that the meaning given that -- that new statute will be the meaning this Court gave to Title VII. So I'll respond to the question in those terms.

The problem with an absolute law is, one, that it permits burdens to be imposed on other people without any regard to the burden, without -- it deems all competing interests legally irrelevant. Different from Title VII because Title VII constrains the burdens that may be imposed -- not burdens in the abstract, but burdens in the name of facilitating religious exercise, which is the establishment clause principle.

The second point, and it's in many ways a more important point, is that an absolute law amounts to endorsement of religion. Why does it amount to endorsement of religion? What does an absolute law say? It says all competing interests must give way automatically to religion. That's what the absolutism says. And if you think about the way an absolute law operates in a workplace, one can literally imagine the government speaking to workers and saying not only does

A reasonable accommodation law like Title VII seems to me to send an altogether different kind of message. Ultimately, what a reasonable accommodation law permits is for an employer to take account of everyone's interests, to respond to some, to give reasons to waiver --

QUESTION: Well, but certainly -- certainly the accommodation the Title VII -- says you've got to give consideration to religious preferences in a way you don't have to give consideration to any secular preferences at all.

So I think Justice White is quite right. If

-- if the Title VII thing is all right under the

establishment clause, it must be because -- and your

statute is not good, it's because of excessive.

MR. GEWIRTZ: Maybe another way to try the answer is to -- is to underscore the fact that Title VII is a nondiscrimination provision.

QUESTION: Well, I don't see what's that gct to do with it?

MR. GEWIRTZ: Because -- because a nondiscrimination provision says no discrimination based on religion, sex, race and other things, and doesn't speak about other sorts of characteristics, and therefore, might at first blush look like it's treating religion more favorably. But we say it doesn't. We say a nondiscrimination statute doesn't violate the Constitution, the establishment clause, because a nondiscrimination statute is simply lifting essentially irrational barriers in the way of people's employment. This --

QUESTION: Well, but what's -- what's irrational about an employer saying everybody should work five days a week or six days a week and we're open Monday through Saturday, everybody gets Sunday off whether that's your Sabbath day or not? From the employer's point of view that's perfectly rational. Title VII comes in and says no, you can't do that because we're going to make you consider religion.

MR. GEWIRTZ: I do think there's -- there's a significant difference between the government saying to an employer you may not take account of someone's religion and say to someone because you're a Catholic, because you're a religious observer, you can't work here, and when the government says, as it says to Caldor

here, you may not rely on legitimate job criteria, which is that managers of your store in an industry where weekend business is the lifeblood of the enterprise, you have to work.

QUESTION: Yeah, but Title --

MR. GEWIRTZ: That's a big, big difference.

OUESTION: -- Title VII Sabbath provisions are not classical antidiscrimination provisions at all.

They're not saying an employer can't discriminate against somebody because he's a Catholic. An employer could be absolutely neutral in all of his hiring policies about religion and still violate Title VII's Sabbath clause because it says you've got to give special consideration to Sabbatarian matters.

I don't think your -- your antidiscrimination analogy doesn't work, I don't think.

MR. GFWIRTZ: Well, let me try with just two quick responses to that last question. One, I think one way to understand Hardison is that an employer who doesn't make even de minimis accommodation is plausibly viewed by Congress really to be discriminating. And second -- and I think that's really the strongest point.

But second, even if that's not guite right, even if what Congress is saying in Title VII is be fair

to religion, be especially sensitive, it is not saying give them a flat preference automatically, always. And that -- that statement, that first kind of statement which is captured in the Title VII statute which says be fair, it may be that there's some play at the joints, as this Court has said, and there may be a slight preference, a slight degree of attention, that is altogether different, I think, from that Connecticut statute which on its face says you want Sablath off, you always get it. Everything else is irrelevant.

It seems to me it's a real difference both in -- in content and appearance and perception and impact in the work force. If you read the record in this case, you'll see that even with one person, Thornton saying, insisting on his rights, there was division and rebellion -- that's not my word; that was the word in the record. One of the real advantages of -- of a reasonable accommodation provision is that it allows competing interests to harmonize, both religious and secular.

QUESTION: Mr. Gewirtz, can I interrupt you with a guestion about the statute as applied in this case, and putting to one side for a moment the guestion of the absolute character of the statute. Supposing the statute just does this. It says that the deceased gets

every Sunday off, and the other three supervisors who would normally work every fourth Sunday must work every third Sunday. That's the net practical effect.

As so applied, in your view would it be constitutional or unconstitutional?

MR. GEWIRTZ: Well, it would turn -CUESTION: That's all we know.

MR. GEWIRTZ: It might turn on the extent of burden, and one of our central objections in this case is that we never had an opportunity under this statute to argue whether one or another kind of accommodation would or wouldn't really be reasonable.

What this statute says is if the employee wants Sunday off and the employer says we can't have it, that ends the inquiry. So the objection to an absolute law I think doesn't -- doesn't answer the question of where precisely along the continuum --

QUESTION: I wonder if you could answer my hypothetical, because it seems to me that this much is clear about my hypothetical: there's some burden on the employer, not very much, and there's also some burden on three other employees who want to see their -- their children or whatever it may be. Is that enough?

MR. GEWIFTZ: My hesistance, my shifting my feet is in part, I think, a product of the fact that

this Court's own doctrine under the establishment clause indicates that matters of degree, fine lines, that's our constitutional fate. There might have been a simpler course that this Court's doctrine could have taken which is simply religion may never be taken account in any way, shape or form by the government, in which case this case would be -- our case, which is clear, would never have arisen, and yours wouldn't even be difficult.

In that middle range, in that middle range where there is some burden, there is some preference, I could distinguish it from this case, there's less endorsement. There's less endorsement as the benefit to the religious person decreases and as the burden to competing secular interest deepens.

QUESTION: But as I understand you, that's still different from Thomas. It's a clear difference, that is.

MR. GEWIRTZ: Clear difference. Clear difference.

QUESTION: And, of course, Hardison really didn't reach the constitutional question. That was a statutory --

MR. GEWIRTZ: Right. Hardison did not reach the constitutional questions, but I think two things about Hardison are relevant. One is the Court did seem

to recognize the degree of burden, the degree of burden is relevant to the fairness of the situation. And second, the Court used characterizations -- unequal treatment, discrimination -- to describe a situation which I think covers this case.

Let me -- let me say something about the entanglement question with -- is another feature of this statute which I think indicates its aberrational quality, indicates why this statute is so different as construed by the Connecticut Supreme Court from somewhat similar statutes.

This -- this Connecticut Supreme Court construed this statute to require a particular kind of inquiry. The inquiry that was required was not simply into the subjective sincerity of the observer, but included two other features. One is an inquiry into whether the religious practice -- whether the religious sect -- that's my word, not their word -- said that observance of the Sabbath, a work-free Sabbath, was part of that religious observance. And the second was inquiry into what the individual person actually did, what the scope of observance actually was.

And one of the things which occurred in this very hearing was a series of questions, extremely awkward and unpleasant questions, open air, on public

record, inquiring into what Thornton actually did, how did he celebrate or observe his Sabbath. And one of the distinctive things which we think is wrong with this statute -- I emphasize as construed by the Connecticut Supreme Court -- is the degree of government intrusion which such questions pose.

By raising that issue I don't mean to step back from the central point which is that this statute endorses religion impermissibly; that as such, it is sharply distinguishable from the score or more of state statutes and from Title VII of the Civil Rights Act.

It is also -- presents a very different constitutional question than the McGowan case, McGcwan against Maryland presented in this Court more than two decades ago. The McGowan against Maryland case, it seems to me, points to a way of government acting which doesn't involve excessive government favoritism.

In McGowan the Court upheld the Sunday closing law. It was a controverted decision, but the Court's decision was explicitly based on the fact that there was a common day of rest created, and that the statute applied to everyone. In this case, the central constitutional deficiency is that the statute prefers some people for certain rights and disprefers others, and does so in a way, in an absolute way where it sends

this powerful message of endorsement.

QUESTION: Well, Mr. Gewirtz, suppose -suppose a statute was passed that said no employer may
fire an employee because he wants to go to school on
Saturdays or on Sundays. Anybody who's trying to get a
degree or something who wants to go on those days can
go, and even though that means other employees are going
to have to work more weekends than they would have.
Would that he constitutional?

MR. GEWIRTZ: That case does not involve action taken by the government in the name of religion -QUESTION: Exactly. It does not. Then, so what's your answer to my question?

MR. GEWIRTZ: It might well be constitutional. There are -- the question of burden -- QUESTION: And yet -- and yet a statute that prefers religion as much as it prefers education would be unconstitutional.

MR. GEWIRTZ: And the -- and the reason is that there's an establishment clause and that this Court's construction of substantive due process has indicated there's only minimal limitation on what the government can do in regulating the marketplace. Fut where the establishment clause exists, we're concerned distinctively about favoritism and about endorsement of

religion.

QUESTION: So suppose -- suppose the law said anylody who either wants to -- to observe his Sabbath or go to school may get -- get Saturday or Sunday off, just in an absolute way. You would strike down part of it and sustain the other?

MR. GEWIRTZ: Well, the difference in that statute -- in that statute is that the category of coverage is enlarged.

QUESTION: Well, how about -- that may be difficult, but what's the quick -- have you got a quick answer to would you or wouldn't you just strike down part of it and sustain the other?

MR. GEWIRTZ: I dcn't have a quick answer. I probably would strike it down. But the important point

QUESTION: You wouldn't strike down the whole statute, would you?

MR. GEWIRTZ: No, no. No, but the important point is to recognize the principle of neutrality and its central role here. In the Walz --

QUESTION: Well, that isn't very neutral, is it, between religion and education if you strike down the religious thing and -- and sustain the educational provision. That's not very neutral, is it?

MR. GEWIRTZ: No, but in that situation, the Walz case, which was actually decided by this Court, might be a good -- a good analog. In Walz we have two features. Walz is a case in which -- in which the Court upheld tax exemptions for churches, schools and other nonprofit entities. And the challenge was made is that a violation of the establishment clause. No, because the category of coverage was broader than the religion, and that was an exemption from a government program. Neither is the case here.

Thank you.

CHIEF JUSTICE BURGER: Do you have anything further, Mr. Lewin? You have two minutes remaining.

ORAL ARGUMENT OF NATHAN LEWIN, ESQ.,

ON BEHALF OF THE PETITIONERS -- REBUTTAL

MR. LEWIN: Thank you, Mr. Chief Justice.

If I might just rick up on the question that Justice White was just asking and really maybe tie it in with Justice O'Connor's question originally to me.

This Court last term in Lynch and Donnelly talked in the course of its opinion about the fact that Thanksgiving and Christmas are national holidays which have religious significance, and it noted that it's clear that the government has long recognized, indeed has subsidized, holidays with religious significance by

giving federal employees off on that day.

To take your hypothetical, Justice White, if in fact a legislature said you cannot fire somebody who takes off on Thanksgiving or Christmas for religious reasons, we think that would be obviously an absolute statute that would have religious significance in the sense that this Court has recognized those were religious days and indeed were subsidized.

I think there's no question it almost follows a fortiori, Justice O'Connor, that if the federal government can subsidize those days that this Court has recognized to be religious holidays, that it should certainly be able to say to a private employer you can't fire somebody. That's the spirit of the free exercise clause that this Court talked about in Gillette where the Court specifically said that apart from the question whether the free exercise clause might require some sort of exemption, it is hardly impermissible for Congress -- and I submit for a local legislature -- to attempt to accommodate free exercise values in line with our happy tradition of avoiding --

QUESTION: Mr. Lewin --

MR. LEWIN: -- unnecessary clashes with the dictates of conscience. That's --

QUESTION: Mr. Lewin, do you think --

MR. LEWIN: -- exactly what this statute does.

QUESTION: Do you think the fact that
government can susidize a minister to say prayer at the
opening of legislative sessions would authorize the
government to pass a statute saying there must be a
minister at the board of directors meeting?

MR. IEWIN: No, Your Honor. I think that would be -- that would be unconstitutional. But that's not because -- in terms of legislative prayer, I think the fact is this Court has said there's a historic hasis for it in Marsh and Chambers. There's really a minimal effect on any taxpayers.

That, I submit, would be an extreme case in which an employer is being asked to subsidize directly some religious performance. This statute doesn't say to an employer you have to pray on Saturdays, you have to go work on Sundays, or you have to go to church on Sundays, or you have to perform religious observances. It says permit your employees to do it and don't force them to the cruel choice of choosing between their livelihood and divine command.

Thank you.

CHIEF JUSTICE BURGER: Thank you, gentlemen.
The case is submitted.

(Whereupon, at 2:34 p.m., the case in the above-entitled matter was submitted.)

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By Paul A Puchardson

(REPORTER)

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24:42 pr vov 14 P2:42