OFFICIAL TRANSCRIPT PROCEEDINGS BEFORE

THE SUPREME COURT OF THE UNITED STATES

DKT/CASE NO. 82-786 TITLE UNITED STATES, Petitioner v. JOHN DOE PLACE Washington, D. C. DATE December 7, 1983 PAGES 1 thru 44



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1 IN THE SUPREME COURT OF THE UNITED STATES 2 - - - - - - - - - - x 3 UNITED STATES, : 4 Petitioner, : 5 : No. 82-786 v . 6 JOHN DOE : 7 - - - - - - - x 8 Washington, D.C. 9 Wednesday, December 7, 1983 10 The above-entitled matter came on for oral 11 argument before the Supreme Court of the United States 12 at 10:01 o'clock a.m. 13 APPEAR ANCES: SAMUEL A. ALITO, ESQ., Office of the Solicitor General, 14 15 Department of Justice, Washington, D.C.; on behalf of 16 the Petitioner. RICHARD T. PHILIPS, ESQ., West Orange, New Jersey; cn 17 18 behalf of the Respondent. 19 20 21 22 23 24 25

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1 PROCEEDINGS 2 CHIEF JUSTICE BURGER: We will hear arguments 3 first this morning in United States against John Doe. 4 Mr. Alito, you may proceed whenever you are 5 ready. ORAL ARGUMENT OF SAMUEL A. ALITO, ESQ., 6 7 ON BEHALF OF THE PETITIONER 8 MR. ALITO: Mr. Chief Justice, and may it 9 please the Court, this case concerns the application of 10 the Fifth Amendment privilege against compelled 11 self-incrimination when a subpoena is issued for the 12 standard business records of a sole proprietorship. 13 A federal grand jury in Newark, New Jersey, 14 was investigating corruption in the awarding of county and municipal contracts. The grand jury issued five 15 subpoenas for the records, the standard business records 16 of sole proprietorships operated by respondent. These 17 documents included records such as general ledgers, bank 18 statements, telephone toll records, vouchers, invoices, 19 20 in other words, wholly business records, and the sort of records kept by virtually every business, no matter what 21 22 its size or form of organization. When respondent argued that the act of 23 24 producing these records would tend to incriminate him, the government offered in exchange for receiving the 25

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1 records not to use the act of production against him in 2 any way in any subsequent criminal case. 3 QUESTION: Mr. Alito, did the government ever explain to the court that it would give the statutory 4 5 kind of use immunity? MR. ALITC: The government never made an offer 6 7 of statutory immunity for a number of --QUESTION: Why not? 8 9 MR. ALITC: For at least two principal 10 reasons, Justice O'Connor. First of all, both of the 11 lower courts in this case rejected the very concept of 12 act of production immunity. The district court held 13 that even if such immunity were given and the evidence 14 could not be used in any way against respondent in a criminal trial, he would nevertheless inevitably be 15 16 incriminated in the eyes of the grand jury. QUESTION: Well, as I read the record, the 17 government was just never clear at all that it would 18 give statutory use immunity, and I wondered whether your 19 position is that that's the appropriate way to proceed, 20 if it is covered, if the act of production is covered at 21 all. 22 MR. ALITC: Well, Justice O'Connor, our 23 24 position is that the non-statutory constructive act of production immunity that was offered in this case is 25

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1 sufficient, but we also believe that statutory immunity 2 would be available for the act of production and would 3 also be sufficient in this area, and if the Court were 4 to make clear in deciding this case that such statutory 5 immunity would obviate any Fifth Amendment objection, 6 then I think we would have no serious objection to such 7 a holding. 8 QUESTION: Mr. Alito, is one of your 9 submissions that production wouldn't incriminate at all 10 in this case? 11 MR. ALITO: We believe that here, as in 12 Fisher, the act of producing the documents would not 13 amount to testimonial self-incrimination. 14 QUESTION: Is that one of your submissions 15 here? MR. ALITO: That is one of our submissions, 16 but, Justice White, we are not interested and never have 17 been interested in the act cf production, and therefore 18 19 we are quite happy to give respondent immunity from any 20 use --QUESTION: What do you mean, you weren't 21 interested in the act of production? 22 23 MR. ALITO: We have no interest in using the act of production in evidence or any evidence --24

25 QUESTION: But you are interested in the

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1 materials.

| 2 | MR. ALITC: We are interested in the |
|----|---|
| 3 | materials, and we are interested in the issue of act of |
| 4 | production only if it helps us get the materials. |
| 5 | QUESTION: Well, both courts below thought the |
| 6 | act of production would incriminate in this case. |
| 7 | MR. ALITO: Well, we respectfully disagree |
| 8 | with them, but I think |
| 9 | QUESTION: Well, we have to decide that issue |
| 10 | here, don't we, whether it would incriminate or not? We |
| 11 | can't decide that you must offer statutory immunity |
| 12 | unless it is incriminating. |
| 13 | MR. ALITC: I don't believe it's necessary to |
| 14 | reach that issue. |
| 15 | QUESTION: Why? |
| 16 | QUESTION: Doesn't the statute require that |
| 17 | there be some threat of self-incrimination before the |
| 18 | government can grant immunity or some claim made? |
| 19 | MR. ALITO: Well, there certainly was a claim, |
| 20 | and a colorable claim. I don't believe |
| 21 | QUESTION: Here is the United States saying |
| 22 | that the predicate for immunity is not present in this |
| 23 | case, namely, incrimination, unless you are going to |
| 24 | withdraw that. |
| 25 | MR. ALITO: We don't withdraw that submission, |
| | |

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1 and if the Court wishes to reach that before reaching
2 the issue of immunity --

3 QUESTION: Wishes. I would suppose we would4 have to.

MR. ALITC: Well, I don't believe that when
statutory immunity, for example, is offered, it is
necessary to fully adjudicate the legitimacy of the
Fifth Amendment claim before immunity can be conferred,
and I would suppose --

QUESTION: Do you think the United States is free in the District Court to say, well, we are quite sure that there is no incrimination in this case, but even if there isn't, we will offer statutory immunity?

MR. ALITO: When there is a Fifth Amendment15 claim, I believe that is essentially what happens.

16 QUESTION: Well, I guess the government could 17 say, we are not sure whether there is a Fifth Amendment 18 protection here, but if there is, we offer the immunity 19 under the statute.

20 MR. ALITC: That is my --

QUESTION: That is fine, but that isn't your
submission here. You are sure there is no

23 incrimination. That is your submission.

24 MR. ALITC: That is our submission. I think25 that because the lower courts found the colorable claim,

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1 the immunity issue could be reached first, but we have 2 absolutely no objection to the Court reaching the issue 3 of self-incrimination by means of the act of production 4 first, because we firmly believe that that is not self-incriminating, for the same reasons, as in Fisher. 5 6 We think that the existence, possession, existence and possession of standard business records is not 7 8 testimonial, and does not pose a real and substantial danger of self-incrimination in the case of sole 9 proprietorships just as that is true in the case of 10 11 corporations and partnerships. 12 QUESTION: You would concede that it could be in some cases, would you not? 13 MR. ALITO: Certainly, in special 14

15 circumstances it could, but it is up to the claimant of 16 the privilege to make it appear to the judge that those 17 circumstances are present.

18 QUESTION: Well, he did. He did. Both courts
19 agreed with him.

20 MR. ALITO: Well, he did, but we would submit21 that that was incorrect.

QUESTION: I am a little puzzled by one thing. Three times now you have, perhaps without emphasis, but at least I detected an emphasis, you have referred to the act of production. Now, are you distinguishing

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between the act of producing and then the content cf
 what is produced?

3 MR. ALITO: Yes, we draw a very clear
4 distinction between that --

5 QUESTION: Of course, the only thing he is 6 interested in protecting is the content of what is 7 produced. The act of producing doesn't -- couldn't 8 possibly incriminate him.

9 MR. ALITO: That is our submission, and I
10 think it is crystal clear in these cases that the
11 practical concern of the witnesses is solely the
12 contents of the documents.

13 QUESTION: But you concede that in some cases 14 where, for instance, merely identifying the person who 15 had the records and was able to produce them might cast 16 suspicion on that person which hadn't existed before, 17 that it is at least abstractly possible that the act of 18 production might incriminate.

MR. ALITO: It is abstractly possible, but I
think when you are talking about standard business
records, the kind of records that every company has,
that it will seldom be the case that the act of
production will amount to testimonial
self-incrimination.

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QUESTION: Well, what of his uncertainty about

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1 who owns the company?

2 OUESTION: Yes. 3 QUESTION: Maybe you don't -- The subpoenas themselves are not in the record. At least I haven't 4 seen them, I don't think. Are they? 5 6 MR. ALITO: The subpoenas are in the appendix 7 to the petition. 8 QUESTION: And do they identify the name of the person and the names of the companies? 9 10 MR. ALITO: They do in their original form. They are redacted in the petition. 11 12 QUESTION: Suppose the government knows there is a silent partner involved in some shady enterprise 13 but doesn't know who it is. They know it may be one of 14 ten pecple, and they know that the silent partner is 15 reputed to have the records, so they simply issue 16 subpoenas for the records to each of the ten suspects. 17 MR. ALITO: I think this is possible in 18 certain cases, but there is no question in this case 19 about who owns these companies. When this case was 20 21 first argued in District Court, respondent came in and said, these are my companies, and they are sole 22 23 proprietorships, and the government and the District Court accepted that for purposes of argument. So there 24 is no issue here about who owns the companies and who is 25

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1 in control of the records.

| 2 | QUESTION: But if he produces them, if he |
|----|---|
| 3 | produces them and you want to use them at trial, would |
| 4 | you have to further authenticate them? |
| 5 | MR. ALITO: Yes, if |
| 6 | QUESTION: Why would you? He produced them. |
| 7 | And isn't the inference that they are his records, and |
| 8 | were prepared under his authority? |
| 9 | MR. ALITO: Well, I believe they could easily |
| 10 | be authenticated by numerous other means. |
| 11 | QUESTION: That is not my question. Would you |
| 12 | have to offer further authentication? |
| 13 | MR. ALITC: We would have to authenticate them |
| 14 | in some way at trial. |
| 15 | QUESTION: Well, would it be enough to say he |
| 16 | produced them in response to our subpoena? |
| 17 | MR. ALITO: It would be sufficient to |
| 18 | authenticate them. It would not |
| 19 | QUESTION: Exactly. It would. |
| 20 | MR. ALITO: It would not necessarily be |
| 21 | sufficient for their admission as an exception to the |
| 22 | hearsay rule. |
| 23 | QUESTION: Well, that is another question. |
| 24 | QUESTION: Typically, that would be stipulated |
| 25 | to, if it has been produced under a subpoena. You don't |

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1 go through a long formality about authentication, do
2 you?

3 MR. ALITO: No, I don't believe you do. I 4 think that is just our point. Authentication is not a substantial barrier under modern law to the admission of 5 standard business records, and it is essentially a 6 fiction to argue that the unprivileged contents of these 7 records should be blocked, that the grand jury's access 8 to these unprivileged contents should be blocked based 9 upon this largely academic argument that the act of 10 11 production would amount to tacit authentication, and 12 would result in self-incrimination of the sole 13 proprietorship. QUESTION: Well, if it is largely academic, 14 why don't you just tender him immunity for any use of 15 the act of production? 16 MR. ALITO: Well, that's what we attempted to 17 do, Justice Stevens. 18 QUESTION: Well, you didn't attempt to do it. 19 You made no tender in a formal way. You didn't ask for 20 21 statutory --MR. ALITC: We did not ask for statutory --22 QUESTION: What in the record supports what 23 24 you are telling me, that you actually made a clear --The district judge, as I read it, was trying to figure 25

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out what the government was willing to do and never got
 a clear, unambiguous statement.

MR. ALITO: The district judge felt that our immunity offer was insufficient because he believed that incrimination in the eyes of the grand jury was sufficient to invoke the Fifth Amendment privilege. We disagree with that, and for that reason, he disagreed with the entire concept.

9 QUESTION: But you never offered immunity from
10 that particular exposure. You thought it was
11 unnecessary. You may be right, but -- If your position
12 is that this is all academic, it seems to me you can
13 solve the problem by giving him statutory immunity.

MR. ALITO: If the Court were to make it clear 14 that we could do that on remand, we would be entirely 15 16 satisfied. We believe that non-statutory immunity here is appropriate because of the special circumstances cf 17 18 act of production, but if the court were to make it clear that statutory immunity would obviate respondent's 19 20 Fifth Amendment claims, that would be wholly satisfactory to us. 21

22 QUESTION: But why wouldn't it? I mean, in a 23 direct Fifth Amendment case, doesn't that solve the 24 problem?

MR. ALITO: I think it --

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1 QUESTION: I just don't understand the 2 position at all, I confess. 3 OUESTION: Do you think the District Court --4 As I understand your submission, even if you had formally offered statutory immunity, the District Court 5 would not have required the records to be produced 6 because the immunity wouldn't effectively replace the 7 8 privilege. Is that right? MR. ALITO: That was certainly the logic of 9 10 his position. 11 QUESTION: It was the logic, except that he

12 didn't have to rule on that against the -- in the face
13 of an offer of statutory immunity.

14 MR. ALITO: Well, we did not offer statutory15 immunity.

QUESTION: That's right.

16

MR. ALITO: We did not offer it in large
measure because it was unclear that either of the courts
below would have construed an offer of statutory
immunity as limited to the act of production, because
both courts felt that there were serious problems with
the concept of act of production immunity.

23 QUESTION: Wouldn't it have been easier to24 have offered it and had it refused?

25 MR. ALITO: In retrospect, Justice Marshall,

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1 it might have been. It might have been easier. We 2 didn't --3 QUESTION: Well, you want us to retrospect you 4 back and give you another bite. 5 On this guestion of the act, you say that 6 simply because these are ordinary business records, the 7 act of production doesn't involve anything? 8 MR. ALITO: I think that's correct, Justice 9 Marshall. 10 QUESTION: Well, do you know of any IRS cases 11 that were decided solely on regular business records? I 12 mean, how many millions, do you think? MR. ALITO: I am not sure I understand the 13 14 question. 15 QUESTION: Many IRS cases are decided solely 16 on rayrolls, for example. MR. ALITO: That's true. 17 QUESTION: So the act of production does 18 incriminate you, doesn't it? 19 MR. ALITO: Well, perhaps I am not making --20 21 QUESTION: I mean of producing ordinary 22 records. 23 MR. ALITO: The act of producing certain 24 documents in certain situations may well be 25 incriminating. Our position is I think essentially what

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you said in concurrence in Fisher. You said that the
 existence of corporate records is not in doubt, and
 therefore conceding the existence and possession of
 those records is not testimonial, and the same must be
 true of partnership records in light of Bellis, and we
 would argue the same would be true of the standard
 business records of a sole proprietorship.

8 There simply is not a rational basis for drawing a distinction between these forms of business 9 units on this ground. If it is a foregone conclusion 10 that corporations have general ledgers, for example, it 11 is equally a foregone conclusion, I would submit, that a 12 13 sole proprietorship has such document, and the logic of that position means that in the case of a subpoena fcr 14 15 standard business records, regardless of the form of company involved, this -- the act of production would 16 not amount to testimonial immunity -- it would not 17 amount to testimonial self-incrimination. 18

19 QUESTION: Well, it wouldn't be necessary to 20 prove that it had some general ledgers, but it would be 21 necessary to show that these were the particular general 22 ledgers that this company had. Quite a difference, it 23 seems to me.

24 MR. ALITO: But in honoring the subpoena, the25 witness is not vouching for the accuracy of the contents

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of the documents. He is simply saying, I have these
 documents --

QUESTION: Well, he is saying, these are the
documents described in the subpoena, and then up until
now they have been in my custody. That is what he is
saying. So you are not going to argue about that after
the documents are produced.

8 MR. ALITO: If there is some question about 9 whether he has possession of the documents, then I 10 suppose the act of production would be incriminating, 11 but in the case of standard business records, where it 12 is a foregone conclusion that the company has those 13 records, I don't think it amounts to testimonial 14 self-incrimination.

But in any event, that was not the point that I intended to press here this morning. The point that we want to make clear is -- that we would like the Court to address is that a person in respondent's position has no basis for asserting a Fifth Amendment claim based on the act of production when act of production immunity is tendered.

Now, if that argument is self-evident, that -QUESTION: I take it you hope that this is the
only trouble we are going to have with your submission.
MR. ALITO: I certainly hope so.

17

QUESTION: Well, you don't need the Supreme 1 2 Court of the United States to tell you that. 3 MR. ALITO: Well, many of the lower courts have had difficulty with that problem. In this case, 4 5 the Court of Appeals held that the contents of these 6 documents were privileged. 7 QUESTION: That is the major issue here, I take it. 8 9 QUESTION: And that is really what you want reversed, isn't it? 10 11 MR. ALITO: That is the principal thing that 12 we want reversed. 13 QUESTION: I guess we should let you argue that. 14 15 MR. ALITO: All right. (General laughter.) 16 MR. ALITO: On the guestion of the contents, 17 whether the contents of the records are privileged, we 18 are really asking the Court to do nothing more than 19 follow its reasoning and its holding in Fisher. The 20 Fifth Amendment, the Court has held, applies only when a 21 witness is compelled to make a testimonial communication 22 that is incriminating. 23 24 As the Court made clear in Fisher, when a document is voluntarily prepared before a subpoena is 25

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1 issued, obviously, no one compells the production of the 2 document. A subpoena that is later issued for the 3 document may compell the witness to turn over the 4 document, but it does not compell the witness to restate 5 or reaffirm the contents of the document, and therefore 6 the contents of the document as distinct from the act of 7 production do not constitute compelled testimony, and 8 they fall outside the privilege.

9 Now, I would quickly add that there are 10 undoubtedly certain highly personal documents -- a diary 11 is perhaps the best example -- that may well be 12 protected by other provisions of law, the Fourth 13 Amendment or the First Amendment, but not by the Fifth Amendment privilege against self-incrimination, which 14 15 applies only when a witness is compelled to make a 16 testimonial communication that is incriminating.

17 The Court of Appeals and respondent attempted
18 to distinguish Fisher on two grounds, authorship and
19 ownership of the papers, and we think neither of these
20 distinctions make sense either under Fisher's reasoning
21 or under a protection of privacy rationale taken from
22 Boyd.

23 Under Fisher, of course, what matters is
24 whether the documents were voluntarily created, not who
25 created them and not who owned them. Fisher expressly

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rejected the idea of authorship as a distinguishing
 factor, and the idea of ownership as a sufficient basis
 for claiming the privilege had earlier been rejected in
 Couch, where the Court wrote, "To tie the privilege
 against self-incrimination to a concept of ownership
 would be to draw a meaningless line. It would make the
 privilege turn on fine distinctions of property law."

8 Even under a protection of privacy rationale 9 taken from Boyd, these ideas of authorship and ownership 10 don't make sense. A person may well have a far greater privacy interest in a document he did not write than in 11 12 one he did write. A letter written by a relative cr 13 close friend may be far more private to the witness than a cancelled check that he himself wrote to pay last 14 15 month's gas bill.

16 QUESTION: Would there be anything left of17 Boyd for a diary or private letter?

MR. ALITO: We believe that certain highly 18 private documents might well be protected by other 19 provisions of law, but not by the Fifth Amendment, and 20 insofar as Boyd stands for the proposition that private 21 papers voluntarily created are protected by the Fifth 22 Amendment, there would be nothing left of that -- of 23 that rule, which, as we tried to argue in our brief was 24 never the rule of Boyd in the first place. 25

20

1 The same thing that is true for authorship is 2 true for ownership. One does not necessarily have a 3 greater privacy interest in something that one owns than 4 in something else. A diary belonging to a relative or 5 close friend may be far more private than a document of 6 a relatively trivial nature belonging to the witness 7 himself.

8 And even if the Fifth Amendment privilege did protect private papers, as Justice Brennan argued in his 9 10 concurrence in Fisher, it is abundantly clear that most 11 of the documents in this case are not private papers. 12 They are papers of a wholly business, non-personal nature, and they are not papers that respondent kept 13 private. They are papers that were exposed to other 14 persons at various times. 15

16 QUESTION: May I ask you a question about -- I must confess, I had some difficulty following part of 17 the government's brief. I just don't read the Court of 18 Appeals as having held, as I think you seem to assume, 19 that these business records are protected themselves. 20 There were no testimonial act in the producing of them. 21 Do you think that they held that all of these documents 22 are protected by the privilege? 23

24 MR. ALITO: I think they did, Justice Stevens.
25 If you --

21

1 QUESTION: Where in the opinion do you find 2 that? As I understood them, they were rejecting the 3 argument that a private sole proprietor is totally 4 outside the Fifth Amendment just as a representative of 5 a corporation or partnership is, and that's all they 6 held.

7 MR. ALITO: On 14A of the Appendix, Gould,
8 which is one of their prior cases, then stands for the
9 proposition that an individual's business papers cannot
10 be subpoended by a grand jury.

11 QUESTION: I am sorry, 14A?

MR. ALITO: Fourteen A of the Appendix, the
13 last sentence of the first partial paragraph at the top
14 of the page. The Appendix of the petition.

15 QUESTION: They are describing what they think
16 Gould --

MR. ALITO: Gould is one of their prior
cases. Gould stands for the proposition that an
individual's business papers as well as his personal
records cannot be subpoenaed by a grand jury, and there
is a footnote in which they discuss --

QUESTION: But that is in the section of the
opinion in which they are addressing the question
whether the act of production is a testimonial act.
That is in Part B of the opinion.

22

1 MR. ALITO: I don't think that's true, Justice 2 Stevens. 3 QUESTION: You don't think it's in Part B of 4 the opinion? 5 MR. ALITO: They are continuing to discuss 6 their holding in the Johansen case, which held that the 7 contents of an office diary were protected by the 8 privilege, and they extend that --9 QUESTION: Well, there they are talking about 10 whether the act of producing those papers is protected, 11 I respectfully submit. 12 MR. ALITO: Well, if they held that the 13 contents are privileged, we would argue that they are 14 wrong. 15 QUESTION: Yes, if they held that, they would 16 obviously be wrong. 17 MR. ALITO: If they did not hold that, then I 18 think it was certainly not clear to us --19 QUESTION: If they didn't hold it, there isn't anything we need to decide. That is all I am 20 suggesting. 21 MR. ALITO: Well, I think that it is unclear, 22 and certainly respondent believes that they held that 23 24 the contents are privileged, so --25 QUESTION: If I were respondent, I would be so

23

1 arguing, of course.

2 MR. ALITO: In any event, our position is then 3 that the contents are not privileged, and the only issue remaining is whether our offer of act of production 4 immunity was sufficient. We believe that non-statutory 5 act of production immunity here was adequate, and I 6 believe that our position finds support in Murphy versus 7 8 Waterfront Commission, which held that testimony given under a state grant of immunity may not be used in any 9 10 other jurisdiction, including in federal court. This means in effect that state courts are empowered to give 11 12 non-statutory federal use immunity.

No federal statute confers upon them the
authority to do that, and their state statute, I would
think, could give such authority. They compelled the
witness over objection to testify, and his testimony
thereafter is automatically immunized.

We think it would be appropriate for the 18 federal courts to do this in the limited area of act of 19 production immunity. On the government's motion, the 20 courts would order witnesses to produce documents over 21 objection if the act of production would be 22 incriminating, and the act of production thereafter 23 would be immunized. This would be essentially what 24 takes place now, when state courts grant immunity under 25

24

1 their own statutes or procedures.

QUESTION: Why wouldn't the government feel it
3 had to follow the statutory procedure? I guess that's
4 what I don't understand.

5 MR. ALITC: We don't have serious objections 6 to following the statutory procedure, but we don't think 7 it is necessary. We think the non-statutory procedure 8 is more convenient since subpoenas for documents are an 9 everyday occurrence, unlike requests for testimonial 10 immunity.

11 QUESTION: Will you refresh my recollection, 12 Mr. Alito, on the source and nature of non-statutory 13 immunity? Is it just the right of every assistant U.S. 14 Attorney to tell the judge that is trying the case that 15 the government won't use this person's testimony if he 16 is ordered to testify over the claim of privilege?

MR. ALITO: I think that the executive has the
authority to seek the admission of relevant evidence. I
don't think there is anything in the immunity statute
that rules out non-statutory act of production

21 immunity.

QUESTION: Why did you ever need a statute?
MR. ALITO: I think --

QUESTION: The reason was, I suppose, that thecourts kept excluding the evidence, absent a grant of

25

1 immunity.

| 2 | MR. ALITO: I think there were two reasons for |
|----|--|
| 3 | the long string of statutes for immunity for actual |
| 4 | testimony. One was that when these first started to be |
| 5 | enacted beginning, I think, in 1863, most of the |
| 6 | questions that have now been answered about immunity |
| 7 | were still unanswered, about the scope of immunity, the |
| 8 | circumstances in which a witness was required to claim |
| 9 | the Fifth Amendment privilege, and so forth, and so the |
| 10 | statutes were an attempt to address those guestions, and |
| 11 | of course it took a long time to sort out the answers. |
| 12 | The other reason is that in the case of |
| 13 | immunity for testimony, at least the procedures that |
| 14 | have almost invariably been built into the statute |
| 15 | worked to protect the government, because of the serious |
| 16 | taint problems that can arise when immunity is given for |
| 17 | testimony. The statutes require |
| 18 | QUESTION: It certainly leaves the witness in |
| 19 | some quandary, doesn't it? |
| 20 | MR. ALITO: I don't see |
| 21 | QUESTION: If he doesn't have to be offered |
| 22 | immunity, and he just has to guess whether his testimony |
| 23 | could be used against him in a criminal case? |
| 24 | MR. ALITO: I don't think he is in any more |
| 25 | uncertainty than he is when a state court orders him to |

26

1 testify under a state immunity.

| 2 | QUESTION: So the government really wouldn't |
|----|--|
| | guestion. So the government featly wouldn't |
| 3 | object if a judge just said, don't worry, Mr. Witness, I |
| 4 | guarantee you that any of these any of your testimony |
| 5 | or none of these papers can be used against you in a |
| 6 | criminal |
| 7 | MR. ALITO: We would have serious objection in |
| 8 | that case, because |
| 9 | QUESTION: I would think you would. I would |
| 10 | think you would. |
| 11 | MR. ALITO: it was not done upon our |
| 12 | motion. |
| 13 | QUESTION: I would think you would want to be |
| 14 | in control on immunity issues. |
| 15 | MR. ALITC: We are equally in control whether |
| | |
| 16 | we request non-statutory immunity or statutory immunity. |
| 17 | QUESTION: You say a judge can't do it on his |
| 18 | own without the government requesting it. |
| 19 | MR. ALITO: No, this is not a case like |
| 20 | Goldsbury versus Convoy last term, where immunity |
| 21 | where the court was asked to give immunity without the |
| 22 | government's participation. We asked for it here. |
| 23 | There is no question of |
| 24 | QUESTION: Well, would that estop him from |
| 25 | changing |

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1 QUESTION: So if a judge says, I am not going 2 to ray any attention to you, Mr. Attorney General, until 3 you -- if you come up here and offer statutory immunity, that is another question. That may be all right. But --4 5 MR. ALITO: Well, District Court judges 6 generally do not require the Attorney General to arrear 7 in person to --QUESTION: No, I know that, but I can call the 8 U.S. Attorney the Attorney General if I want to. 9 10 MR. ALITO: No, but my point, Justice White, was that this is purely a matter of internal management 11 12 in the Justice Department. In any event --OUESTION: There is quite a difference between 13 granting the immunity and accepting a U.S. Attorney's 14 prediction that this testimony would not be admissible. 15 16 MR. ALITO: I would submit it is not a prediction if the judge orders the witness to testify 17 over a Fifth Amendment objection, and I think it is 18 settled, and I think you said it more clearly than 19 20 anyone else in Manness versus Meyers, that the testimony thereafter may not be used. In fact the term 21 "functional immunity" was taken from your concurring 22 opinion in Manness versus Meyers. 23 QUESTION: Yes. 24

MR. ALITO: We felt that under Third Circuit

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1 precedent especially statutory immunity was not
2 necessary here, but as I said, and can't make too clear,
3 we think the important question is the principle of act
4 of production immunity, and if the Court were to make it
5 clear that that is sufficient in a case like this, that
6 would be wholly satisfactory.

7 I would like to reserve the rest of my time.
8 CHIEF JUSTICE BURGER: Mr. Philips.
9 CRAL ARGUMENT CF RICHARD T. PHILIPS, ESQ.,
10 ON BEHALF OF THE RESPONDENT

11 MR. PHILIPS: Mr. Chief Justice, and may it 12 please the Court, I would submit that this case boils 13 down to an impermissible attempt by the government to use investigative techniques that are not 14 15 constitutionally sanctioned. What the government has done in this case is rather than go out and do the 16 footwork necessary to conduct an investigation, to 17 secure the documents necessary in the course of that 18 investigation, they have served on the target of the 19 20 investigation a grand jury subpoena requiring him to 21 produce his personal financial records as well as the financial records of several sole proprietorships which 22 the government intends to use against him at a later 23 24 date in a criminal trial.

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I suggest to the Court that this is

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impermissible, and the Court should not sanction this
 type of investigative technique. These five subpoenas
 served upon my client were immediately objected to in
 the District Court by a motion to guash. In the
 District Court, the government made several major
 concessions.

First, they stipulated that my client was a target of the grand jury investigation, and second, they stipulated that the documents that they sought would or may incriminate my client. The District Court guashed the subpoenas, using the rationale of this Court's decision in Fisher, finding that the subpoenas compelled a testimonial communication --

QUESTION: Mr. Philips, do you have at your fingertips the citation in the record before us to the stipulation of the government as to the incriminating nature?

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(Pause.)

19 QUESTION: If you don't have it, I didn't mean20 to interrupt your argument to that extent.

21 MR. PHILIPS: It is at Page 21 of the Joint
22 Appendix, Your Honor.

23 QUESTION: Thank you.

24 MR. PHILIPS: The court asked the government,25 "Do you also concede that the documents which you seek

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will or may incriminate my client?" The Assistant
 United States Attorney answered, "Yes, Your Honor."

3 So the stipulations that the government made in the District Court, Number One, that my client was a 4 5 target of the investigation, and Number Two, that the 6 documents sought would or may incriminate him, I suggest to the Court are extremely important. The District 7 Court guashed the grand jury subpoenas using this 8 9 Court's rationale in the United States versus Fisher, 10 finding that the subroenas compelled a testimonial 11 communication that was in fact incriminating.

12 There was little discussion about compulsion,
13 and little discussion about the incriminating nature of
14 the testimonial communications, since the --

15 QUESTION: Was the ruling of the District 16 Court, Mr. Philips, based on the notion that the act of 17 production would incriminate as opposed to the contents 18 of the documents?

MR. PHILIPS: That is correct, Your Honor.
That was the ruling of the District Court. When the
case got to the Third Circuit, I believe the Third
Circuit expanded and discussed the protection of papers
rationale as set forth in this Court's opinions from
Boyd to the present.

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QUESTION: I don't take it the government

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denies that the contents of the documents would
 incriminate.

3 QUESTION: It is just not compulsory. MR. PHILIPS: No, I don't believe the 4 5 government denies that the contents would incriminate. QUESTION: Exactly. So the stipulation, I 6 would -- if you just ask, will these papers incriminate, 7 I would think you would say yes, which is exactly what 8 9 the government says. 10 MR. PHILIPS: Yes, I believe that's correct. 11 OUESTION: So you still have the question, 12 though, would it be compulsory self-incrimination, and the government's argument is that when you produce 13 14 papers pursuant to subpoena that have already long before the subpoena issued been compiled, the subpoena 15 16 doesn't compell you to record what you record in those papers because you recorded it beforehand. 17 MR. PHILIPS: I understand that, but the 18 subpoena does compell you to produce those records, and 19 20 I don't understand how the government can separate the contents of the records from the act of production. If 21 we discuss the immunity that the government offers as to 22 the act of production --23

QUESTION: Let's go back just a minute to theact of production, because I understood the earlier

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discussion between Mr. Alite and members of the bench to
focus on the idea of the act of production as being a
separate incriminating act guite apart from the contents
of the papers. The mere fact that you had these
records, whatever the records may have said, might tend
to incriminate you.

Now, I gather from what you just said that you
8 look upon the act of production as being able to relate
9 back to the contents of the papers in some way. Dc you?
10 MR. PHILIPS: Yes, I do, Your Honor. I don't
11 see how you could separate the contents of the papers
12 where the government says the contents are
13 incriminatory.

QUESTION: Under Fisher, that is just not
compulsory self-incrimination. Maybe it is
self-incrimination, but it is not compulsory, because
the papers were compiled long ago.

18 MR. PHILIPS: But it is not the compulsory
19 self-incrimination. It is the compulsion to produce
20 those records which we object to. It is the
21 self-incrimination that the government stipulates is
22 contained within the contents of the documents.

QUESTION: Mr. Philips, what if you were given
statutory immunity, your client was, that nothing could
be -- no adverse inference of criminal conduct could be

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drawn from the act of producing these documents? 1 2 MR. PHILIPS: If statutory immunity were offered in this case, if it were conferred, I believe we 3 4 would be at a different stage. First, I would argue --5 First, I would have no legal objection to the conference 6 of immunity. The District Court would grant the immunity as requested by the government. The only 7 objection that possibly could be made is, is the 8 immunity that is being offered under the statute 9 10 coextensive with my client's Fifth Amendment privilege. 11 QUESTION: Well, supposing it clearly covered everything relating to the production, but did not cover 12 13 the government's ability to use what was found within the documents. In other words, it would allow them to 14 treat them as though they found them out in the park 15 16 somewhere. MR. PHILIPS: Then I would argue that that is 17 not coextensive with my client's privilege. 18 QUESTION: And my question is, why not? 19 MR. PHILIPS: It is not coextensive with the 20 privilege because I cannot separate the contents of the 21 documents from the act of production. If the government 22 is seeking to immunize the act of production in a case 23 like this where the existence of the documents has not 24 in any way been demonstrated by the government, the 25

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immunity must also extend to the fact that those
 documents are in existence, and if it extends to the
 fact that those documents are in existence, it must
 necessarily extend to the contents of the documents.

I don't understand how the government can separate them. If the documents are in existence, and if the government has no -- if the documents are in existence, the government has no indication that they are in existence, then the immunity must extend to the existence of the documents, which necessarily has to cover the contents. So therefore --

QUESTION: Isn't it true that the Fifth
Amendment only protects compelled testimony concerning
the existence of the documents? There is nothing in the
Fifth Amendment about existence of evidence that is
protected.

MR. PHILIPS: I believe the Fifth Amendment 17 protects compelled production of incriminatory 18 documents, and where the existence of the document is 19 20 unknown to the government, to immunize only the act of 21 production without immunizing the fact that the 22 documents are in existence is not coextensive with my client's Fifth Amendment privilege. You must immunize 23 also the contents. The use and derivative use of the 24 act of production must cover the contents of the 25

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documents in order for the immunity to be coextensive
 with the privilege.

3 QUESTION: That certainly isn't what Fisher
4 was based on. I just don't see how you can make that
5 argument.

QUESTION: I don't either.

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MR. PHILIPS: That is my understanding as to 7 the testimonial nature of the act of production as 8 9 discussed in Fisher. In Fisher, the Court found that the act of production was non-testimonial, because there 10 11 the documents were -- it was a foregone conclusion that the documents were in existence. Here there has never 12 been any conclusion or indication that these documents 13 are in existence. In fact, the Third Circuit found that 14 this is an attempt by the government to link up my 15 client with these proprietorships, and that the 16 government has no indication and has come forward with 17 no evidence that these documents are in existence. 18

19 QUESTION: But that shifts over again to the 20 act of production type of self-incrimination compelled 21 that we were talking about during the government's 22 case. Why don't you go back to Justice Stevens' example 23 of what if the government agreed in this case that all 24 connection between the production and location of these 25 documents and your client would be immunized, but

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nonetheless the government would be free to use the
 contents of the documents against your client.

3 MR. PHILIPS: Only if they agreed that the
4 existence of the documents, the very existence of the
5 documents would be immunized would I then say that the
6 immunity that they are offering is coextensive with --

QUESTION: Well, why would your client say
8 that the very existence of the documents would tend to
9 incriminate him?

MR. PHILIPS: Because of the government's own
stipulation that the contents tend to incriminate him. I
cannot separate the contents from existence.

13 QUESTION: That is just contrary to Fisher, in14 my view, your position.

MR. PHILIPS: In any event, the point is that the government never did use the statutory immunity which they had the right to in the District Court, and I suggest to this Court that the reason they did not use that statute was because they themselves were unsure of what was to be immunized.

21 My argument today, briefly outlined, is that 22 first of all, my client is entitled to the privilege on 23 the protection of papers rationale based on this Court's 24 cases from Boyd through Fisher and including Andresen. 25 If not under the privacy rationale and the protection of

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papers rationale of those cases, then the compelled
 production of these documents in this case would amount
 to a compelled testimonial communication which is
 incriminatory as the Third Circuit and District Court
 found, and that based on that, his Fifth Amendment
 privilege would be valid.

7 The government rests their argument completely 8 on Fisher. They pick and choose language from Fisher 9 and disregard the context that that language is used. 10 The government ignores the factual background of Fisher 11 that there, the documents that were being sought were 12 being sought from attorneys, they were not the 13 taxpayers' records. There was no compulsion upon the 14 taxpayer in that case, and in fact the records were not his, but they were the work papers of the accountant. 15

In numerous cases, this Court has recognized that the privilege belongs to the individual. In Wilson, the Court held that a corporation had no privilege, but the Court carefully distinguished the situation where an individual was involved. In White and Bellis, I suggest the same distinction between a separate entity and an individual was made.

In each of those cases, the Court was very
careful to distinguish that the rights of an individual
not to be compelled to produce incriminating private

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1 papers.

| 2 | I suggest to the Court in those cases the |
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| 3 | Court was faced with a policy decision of whether there |
| 4 | was an overriding governmental interest that the |
| 5 | government had to seek access during the course of its |
| 6 | investigations to the records of a collective entity. |
| 7 | The Court found that there was because of the scope cf |
| 8 | the economic activity of a corporation or a labor union |
| 9 | or a partnership. |
| 10 | Here, the Court is faced with a somewhat |
| 11 | similar policy question, but here, there is no |
| 12 | overriding concern or governmental interest to seek the |
| 13 | records of a sole proprietor. There is no mass |
| 14 | abandonmnt of a or there would be no mass abandonment |
| 15 | of the corporate form of doing business or the |
| 16 | partnership form of doing business to become a sole |
| 17 | progrietor. |
| 18 | There is no large scope of activity of sole |
| 19 | proprietors that The government makes a distinction |
| 20 | between business and personal records. I submit to the |
| 21 | Court that that distinction is invalid, that the only |
| 22 | distinction that this Court has that finds support in |
| 23 | the cases of this Court is the distinction between an |
| 24 | individual and a representative of a collective entity. |
| 25 | There can foresee endless litigation over particular |

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documents whether they are business or whether they are
 personal.

In summary, I would urge this Court to affirm4 the decision of the Third Circuit.

Thank you.

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6 CHIEF JUSTICE BURGER: Do you have anything
7 further, Mr. Alito? You have three minutes remaining.
8 ORAL ARGUMENT OF SAMUEL A. ALITO, ESQ.,
9 ON BEHALF OF THE PETITIONER - REBUTTAL

10 MR. ALITO: I have just two very brief 11 points. The first is to emphasize that in this case we 12 are not asking enforcement of the subpoenas. The 13 subpoenas were quashed below, and if the Court were to 14 vacate that decision or otherwise make clear that we 15 would be free on remand to grant statutory immunity, our 16 interests would be substantially served.

17 And the second point is just a point of 18 clarification. We are not pressing the argument of 19 non-statutory immunity in the case of immunity for 20 testimony, but only in the very limited area of act cf 21 production immunity, where we think that the argument 22 about the incriminating nature of the act of production 23 is essentially academic, and where there are no serious 24 taint problems.

QUESTION: May I -- I am puzzled. You are not

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1 asking for enforcement of the subpoenas? 2 MR. ALITC: No, the order below -- the 3 District Court guashed the subpoenas. The Court of 4 Appeals affirmed --5 QUESTION: And you say -- Well, then why isn't 6 the case moot? 7 MR. ALITO: The case is not moot because what 8 we are -- we are not asking for anyone to be held in contempt. I suppose that is what I am attempting to 9 10 say. 11 QUESTION: Are you asking for enforcement of 12 the subpoenas? 13 MR. ALITO: We are asking for the judgment to 14 be vacated below, and the judgment below merely guashed the subpoenas. It didn't enforce them. 15 QUESTION: Well, if you vacate a judgment but 16 refuse to enforce the subpoena, presumably you have to 17 write something about why you are vacating the judgment, 18 19 and when you write that, ought the Court to discuss whether the subpoena should have been enforced or not? 20 21 MR. ALITO: Yes, and what I am saying is that if it is made clear that on remand a grant of statutory 22 23 immunity would obviate Fifth Amendment objections, that would satisfy our position, although we continue to 24 maintain that in the limited area of act of production 25

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immunity, this non-statutory functional immunity would
 be sufficient.

3 QUESTION: It sounds to me like you are asking for an advisory opinion. What order do you ask us to 4 5 direct the District Court to enter? MR. ALITO: To enter an order vacating the 6 7 quashing of the subpoenas. QUESTION: And therefore enforcing the 8 subpoenas? 9 MR. ALITC: Well, my understanding is that 10 those would not be equivalent. There would still be 11 12 other procedures that would have to be followed before 13 the subpoenas were enforced. 14 QUESTION: What you really want is for us to say, you made a mistake, you are not asking for 15 16 immunity, and we will vacate and send it back so you can do what you should have done before. 17 MR. ALITO: Well, we are making alternative 18 arguments, Justice Marshall. We believe --19 20 QUESTION: Are you making that one? MR. ALITO: We believe that our offer of 21 non-statutory immunity was satisfactory, but if that --22

23 if the Court disagrees and makes clear that an offer of
24 statutory immunity would have sufficed, that would be -25 that would serve our interests.

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1 QUESTION: Well, how did this case get into the District Court? You issued some subpoenas, and 2 3 there was a motion to quash, wasn't there? 4 MR. ALITC: That's correct. QUESTION: What if there hadn't been a motion 5 6 to gua sh? 7 MR. ALITO: The witness would have been ordered to comply, I presume, and if he had refused to 8 9 comply, he might have been held in contempt, but that 10 never occurred. 11 QUESTION: I know, but did the -- What would the government have to do to secure compliance? 12 13 MR. ALITO: Well, in --14 QUESTION: Suppose there had been no motion to quash, he just didn't -- he just didn't produce. 15 MR. ALITO: We would have gone to the District 16 17 Court and asked for an order of enforcement. QUESTION: That he be ordered to produce. 18 Now, do you still have to do that? 19 MR. ALITO: Yes. 20 QUESTION: Mr. Alito, are you telling us that 21 the government will grant -- wishes to grant statutory 22 immunity as to the contents of these documents? 23 MR. ALITO: No, absolutely not. 24 QUESTION: Sc we still have to address that 25

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1 issue, I take it. MR. ALITO: That's correct. Absolutely not. We don't -- We do not intend to grant immunity as tc --QUESTION: That is the principal issue, you think, here? MR. ALITO: That is one of the principal issues, yes. Thank you. CHIEF JUSTICE BURGER: Thank you, gentlemen. The case is submitted. (Whereupon, at 10:47 o'clock a.m., the case in 12 the above-entitled matter was submitted.)

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