

ORIGINAL

OFFICIAL TRANSCRIPT PROCEEDINGS BEFORE

SUPREME COURT OF THE UNITED STATES

DKT/CASE NO. 81-5195
TITLE MICHAEL JONES, Petitioner
v.
UNITED STATES
PLACE Washington, D. C.
DATE November 2, 1982
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IN THE SUPREME COURT OF THE UNITED STATES

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MICHAEL JONES, :
Petitioner :
v. : No. 81-5195
UNITED STATES :

Washington, D.C.
Tuesday, November 2, 1982

The above-entitled matter came on for oral argument
before the Supreme Court of the United States at
10:01 a.m.

APPEARANCES:
SILAS J. WASSERSTROM, ESQ., Washington, D.C.; on behalf
of Petitioner.
JOSHUA I. SCHWARTZ, ESQ., Washington, D.C; on behalf of
Respondent.

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1	<u>C O N T E N T S</u>	
2	<u>ORAL ARGUMENT QE</u>	<u>PAGE</u>
3	SILAS J. WASSERSTROM, ESQ.,	
4	on behalf of Petitioner	3
5	JOSHUA I. SCHWARTZ, ESQ.,	
6	on behalf of Respondent	29
7	SILAS J. WASSERSTROM, ESQ.,	
8	on behalf of Petitioner - rebuttal	54
9		
10		
11		
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

1 P_R_O_C_E_E_D_I_N_G_S

2 CHIEF JUSTICE BURGER: We will hear arguments
3 first this morning in Jones against the United States.

4 Mr. Wasserstrom, you may proceed whenever
5 you're ready.

6 ORAL ARGUMENT OF SILAS J. WASSERSTROM, ESQ.,
7 ON BEHALF OF THE PETITIONER

8 MR. WASSERSTROM: Mr. Chief Justice, may it
9 please the Court:

10 In September 1975 the Petitioner was arrested
11 when he tried to steal a coat from a department store.
12 Six months later he was brought to trial on a charge of
13 attempted petty larceny. Had the Petitioner pled guilty
14 to that offense or been convicted of it after trial, he
15 could have received a maximum sentence of one year in
16 jail. He would have been released, at the very latest,
17 in September of 1976. He would now long since have been
18 a free man.

19 But Petitioner did not plead guilty and was
20 not convicted. Instead, he raised an insanity defense,
21 claiming that because he was mentally ill at the time he
22 tried to steal the coat he should not be blamed for his
23 act.

24 The Government did not contest this claim and
25 the trial court found, after a stipulated trial, that

1 the Petitioner was not guilty by reason of insanity. On
2 the basis of this acquittal and on this basis alone, the
3 Petitioner was ordered committed indefinitely to a
4 mental hospital. That is, he was ordered confined until
5 he could prove that he was not mentally ill and
6 dangerous.

7 The Petitioner still remains confined in the
8 hospital on the basis of that commitment, even though
9 more than seven years have now passed since his initial
10 incarceration and more than six years have passed since
11 the time he would have necessarily been released had he
12 been convicted rather than acquitted. Conceivably, he
13 will remain committed in the hospital for the rest of
14 his life.

15 Petitioner contends that whatever the validity
16 of his initial commitment to the hospital, once he has
17 been confined there for longer than he could have been
18 incarcerated upon conviction, his commitment became an
19 indefinite one. Thus, the Government was
20 constitutionally required to prove the need for his
21 commitment by clear and convincing evidence, something
22 which the Government has yet to do with respect to Mr.
23 Jones.

24 If it cannot do so now, Petitioner submits, he
25 is entitled to release.

1 QUESTION: Mr. Wasserstrom, you're not
2 challenging, as I understand it, the initial
3 commitment. The only question, if I understand your
4 position correctly, that you raise is whether he must be
5 released at the time that the sentence period would have
6 expired under the criminal statute, is that right?

7 MR. WASSERSTROM: Our position is, Your Honor,
8 that he has to be released at that time unless the
9 Government can at that time prove his committability by
10 the standards required.

11 QUESTION: And you are not challenging, then,
12 the standard or burden of proof at the time of his
13 commitment?

14 MR. WASSERSTROM: It's our position that
15 question is not raised in this case. There are arguable
16 justifications for that initial commitment, and we dont
17 discuss one way or another whether those justifications
18 are sufficient to validate that initial commitment and
19 we don't think the Court need reach that question.
20 Whatever reasons there are that might have justified his
21 initial commitment, those reasons would have justified
22 only a commitment that could have lasted, without the
23 Government meeting a burden of proof, for as long as he
24 could have been incarcerated upon conviction.

25 QUESTION: If his initial commitment is not

1 punitive, then how is the statutory period of time that
2 he could serve on the criminal charge relevant?

3 MR. WASSERSTROM: Well, we think the only
4 justifications that could, the only justifications that
5 could countenance that initial commitment are punitive
6 in nature, that is, are a kind of punitive rationale.

7 QUESTION: And so for us to agree with your
8 position we would have to conclude that his initial
9 commitment was punitive?

10 MR. WASSERSTROM: Your Honor, I don't think
11 that it's terribly important whether the word "punitive"
12 is used, but I do think that any kinds of justifications
13 which would justify the initial commitment are what I
14 would call backward looking justifications, that is,
15 justifications that do turn on the fact that he was
16 found to have committed a criminal act beyond a
17 reasonable doubt. And whether they're treated as purely
18 punitive or not doesn't seem to me is important, or the
19 label that we attach to them it doesn't seem to me is
20 important.

21 The point is, though, those rationales all do
22 turn on the nature of his act, and his act is one which,
23 we submit, justifies confinement only for a year.

24 QUESTION: But hasn't this Court, as well as
25 the United States Court of Appeals in the D.C. Circuit,

1 said there's no rational connection between the possible
2 sentence and the possible length of stay after an
3 acquittal, not guilty by reason of insanity?

4 MR. WASSERSTROM: I believe that the law in
5 the United States Court of Appeals in Brown against the
6 United States and in Wade v. Jacobs, in both of those
7 cases the Court suggested that there is a relationship
8 between the sentence that might have been imposed and
9 the length that the commitment can persist without the
10 Government proving committability under civil commitment
11 standards. I don't think that this Court has addressed
12 that question, and I think this is the first case that
13 raises it.

14 QUESTION: Oh, the Court has said expressly
15 that there's no connection, in one case some time ago.
16 Well, excuse me.

17 MR. WASSERSTROM: Well, it is true in Lynch v.
18 Overholser this Court suggested certain rationales for a
19 commitment, but it didn't then go on to say whether
20 those rationales were ones which would justify an
21 indefinite commitment or simply one that would persist
22 as long as the sentence might have been imposed.

23 And it's our view that those rationales,
24 whether you call them punitive or not, are all ones
25 which evaporate once the insanity acquittee has been

1 confined for as long as he could have been confined if
2 he had been convicted.

3 QUESTION: Does your position depend at all on
4 whether or not the initial crime was a crime of
5 violence? Suppose this had been a street mugging, for
6 example?

7 MR. WASSERSTROM: Well, of course, the more
8 serious the crime, the longer the maximum sentence that
9 could have been imposed and the more distant the rights
10 that we're talking about, the more distant in time the
11 rights we're talking about would become available.

12 QUESTION: Is a maximum sentence the standard
13 or the actual sentence?

14 MR. WASSERSTROM: Well, of course, there never
15 is an actual sentence. You mean the actual sentence
16 that likely would have been imposed?

17 QUESTION: Right.

18 MR. WASSERSTROM: Well, all we're arguing for
19 here is that at the time, once he's been incarcerated as
20 long as the maximum sentence that could have been
21 imposed is up --

22 QUESTION: Doesn't the statute say he should
23 be there until he's "eligible for release"? Isn't that
24 what the statute actually says?

25 MR. WASSERSTROM: That is what the statute

1 says, Your Honor.

2 QUESTION: But isn't that clear?

3 MR. WASSERSTROM: It's clear that that's what
4 the statute says.

5 QUESTION: That doesn't say he automatically
6 gets out in one year.

7 MR. WASSERSTROM: Well, we're not arguing that
8 he should automatically get out after one year. All
9 we're arguing is that after one year the state should
10 have to prove the need for his continued confinement.
11 We're asking this Court to in effect read into the
12 statute or strike down the statute to the extent that it
13 authorizes --

14 QUESTION: Well, I mean, he asked for this,
15 didn't he? Didn't he plead guilty by insanity?

16 MR. WASSERSTROM: He pled insanity.

17 QUESTION: Well, so then he says -- I don't
18 understand what the one year has to do with it. He
19 agreed to the sentence, that he should be there until he
20 could be released --

21 MR. WASSERSTROM: Your Honor, it would be our
22 position --

23 QUESTION: -- in very broad terms.

24 MR. WASSERSTROM: Well, it would be our
25 position that by raising the insanity defense he

1 shouldn't be held to have agreed to anything. The
2 insanity defense is a defense which is available to him
3 under the District of Columbia law.

4 QUESTION: Well, the law says -- the law
5 doesn't say any time that he shall be given this
6 examination, is that right?

7 MR. WASSERSTROM: The law -- that's correct.
8 But it's our view that the statute, to the extent that
9 it doesn't provide this protection --

10 QUESTION: Well, when do you say he must have
11 a hearing?

12 MR. WASSERSTROM: We say that he must have a
13 hearing after he's been confined for as long as he could
14 have been upon conviction, not because the statute
15 suggests that, but because we think the Constitution
16 requires it.

17 QUESTION: So you say he should have had a
18 hearing four years ago.

19 MR. WASSERSTROM: That's right, he should have
20 had one then, and he asked for one then. He went, as
21 soon as he had been incarcerated -- confined, rather,
22 for a year, he asked for a hearing.

23 QUESTION: I know that. But your position is
24 that's when he should have had it?

25 MR. WASSERSTROM: That's when he should have

1 had it. However, the relief we're asking for now is
2 simply that he be given one at this point, or released.

3 QUESTION: Isn't your major point, perhaps, or
4 a main point the matter of where the burden of proof
5 lies at the time of that hearing?

6 MR. WASSERSTROM: That's right, and for that
7 we rely on this Court's decision in Addington against
8 Texas.

9 QUESTION: Of course, that was a civil case,
10 wasn't it?

11 MR. WASSERSTROM: Addington was a civil
12 commitment. However, it seems to Petitioner that there
13 is no way to distinguish Addington from this case once
14 the insanity acquittee has been incarcerated --
15 confined, rather -- for a year.

16 QUESTION: Addington was a case where the
17 person was being committed and it was suggested that he
18 was insane for the first time. Here your client was the
19 one who raised the insanity and persuaded the court that
20 he was insane.

21 MR. WASSERSTROM: Your Honor, Mr. Addington
22 had been committed seven times in the eight years
23 preceding his commitment.

24 QUESTION: Well, but that didn't enter into
25 the Court's assessment, I don't think.

1 MR. WASSERSTROM: It's part of the facts in
2 Addington. He had been committed, and it's mentioned by
3 this Court in its statement of the facts, he had been
4 committed seven times.

5 QUESTION: Well, do you think a different
6 burden of proof would attach if he was being committed
7 for the first time? Do you think that can be fairly
8 derived from Addington?

9 MR. WASSERSTROM: No. But I think that, in
10 view of the fact that Addington had in fact been
11 committed all these other times, that this Court did not
12 consider that to be relevant to its determination.

13 QUESTION: Well, I thought the case mentioned
14 one of the interests is not being stigmatized. Your
15 client brought the stigma on himself by pleading
16 insanity.

17 MR. WASSERSTROM: Well, first of all, Your
18 Honor, it seems to me that the rationale of Addington is
19 primarily based on the liberty at stake there and this
20 Court's determination that where there was the kind of
21 massive curtailment of liberty that's involved in an
22 indefinite commitment to a mental hospital, one that can
23 last for a person's life, that the risk of error with
24 respect to that determination should be borne
25 disproportionately by the state.

1 It's true that the Court mentions the fact
2 that there is the additional stigma attached.

3 QUESTION: It says there are two interests,
4 one the one you've just described and one the stigma. I
5 didn't realize it had treated them as disparate
6 interests.

7 MR. WASSERSTROM: Well, I think the liberty
8 interest far overshadows the stigma interest. But let
9 me say this --

10 QUESTION: Do you think that Addington says
11 that in so many words?

12 MR. WASSERSTROM: It doesn't say it in so many
13 words, Your Honor, but I think that it is clear from the
14 opinion.

15 Let me say also, though, that it seems to me
16 there is an added stigma when a defendant who prevails
17 on an insanity defense is then ordered committed to a
18 hospital. The hospitalization itself may involve a
19 stigma, and as this Court said in Vitek against Jones,
20 the hospitalization itself also may involve such things
21 as behavior modification and forced treatment in a way
22 that even a prison may not involve.

23 And so the actual hospitalization, whether you
24 call it a stigma or not, is certainly an oppressive sort
25 of condition.

1 QUESTION: Well, he invites that by pleading
2 insanity.

3 MR. WASSERSTROM: Well, the question is
4 whether he invites it beyond what the Constitution
5 permits. We'd agree that he is making a claim that he
6 should be held not guilty for an act some time in the
7 past because at that time in the past, at the time he
8 committed this single act, he was mentally ill and not
9 responsible for his acts.

10 That's all that he's claiming. He's not also
11 asking that he should be committed to a hospital because
12 he's now mentally ill and dangerous.

13 QUESTION: No, but society can certainly take
14 into account his behavior in the criminal trial and what
15 he has asserted there in determining what should happen
16 to him thereafter.

17 MR. WASSERSTROM: Well, to begin with, there's
18 no question that society can take that into account in a
19 civil commitment proceeding. Obviously, they could
20 introduce in the civil commitment proceeding the
21 evidence of his criminal activities. They could
22 introduce into evidence the fact that he had himself
23 claimed that he was mentally ill at some time in the
24 past. Under ordinary evidence rules those kinds of
25 things would be admissible.

1 The question is whether they could take it
2 into account in such a way as to, simply because he
3 raises an insanity defense, put him in a hospital in a
4 situation where he may stay there for the rest of his
5 life unless he can prove that he's no longer mentally
6 ill or dangerous. And simply because the statute
7 provides that is not a reason to hold that the statute
8 is constitutional.

9 QUESTION: Mr. Wasserstrom, he had the initial
10 50-day release hearing, did he?

11 MR. WASSERSTROM: Yes, Your Honor. And I
12 think there may be some confusion about the 50-day
13 hearing. It's true that the statute does provide a
14 hearing for people who are found not guilty by reason of
15 insanity, and it's an automatic hearing and it is held
16 50 days after the return of the verdict of not guilty by
17 reason of insanity.

18 But that hearing is a hearing at which the
19 Government bears no burden whatsoever.

20 QUESTION: In any event, I gather at the
21 conclusion of that that his confinement to St.
22 Elizabeth's was continued?

23 MR. WASSERSTROM: That was because, we submit,
24 the statute says that unless he proves that it shouldn't
25 be continued, it is continued. That's all the 50-day

1 hearing provides.

2 QUESTION: And was the second hearing six
3 months later or some time longer after?

4 MR. WASSERSTROM: No, he never had -- well, he
5 didn't really have a second hearing. Once he had been
6 confined for over a year, a legal challenge was raised
7 to his continued confinement.

8 QUESTION: Did he initiate -- did he request
9 it at that time, after he had been confined over a
10 year?

11 MR. WASSERSTROM: His attorney did, in his
12 behalf.

13 QUESTION: Yes.

14 MR. WASSERSTROM: And there was no evidence
15 held at that -- no evidence was taken at that time. It
16 was purely a legal question of whether, since he had
17 been confined for over a year, the Government should be
18 forced to prove the need for his continued confinement
19 by clear and convincing evidence. And the trial court
20 ruled against him. The Court of Appeals affirmed, then
21 reversed itself, and then reversed itself again.

22 QUESTION: And that is the -- that actually
23 then is the sequence before the case gets here?

24 MR. WASSERSTROM: That's right, Your Honor.
25 Let me say one other thing --

1 QUESTION: That's six years ago.

2 QUESTION: At the 50-day hearing, there was
3 evidence taken, wasn't there?

4 MR. WASSERSTROM: At the 50-day hearing there
5 was evidence taken from a psychologist, although the
6 statute requires that it be a psychiatrist.

7 QUESTION: Who presented it? Who presented
8 it?

9 MR. WASSERSTROM: The Government put on the
10 only witness that was put on at that hearing.

11 QUESTION: So the Government assumed at least
12 the burden of going forward with the evidence?

13 MR. WASSERSTROM: Although the statute didn't
14 require it to do so, it appears that the Government did
15 assume that burden.

16 QUESTION: And there was no contrary
17 evidence?

18 MR. WASSERSTROM: No, the defense counsel put
19 on no evidence.

20 QUESTION: And so the testimony of the
21 psychiatrist --

22 MR. WASSERSTROM: It was a psychologist.

23 QUESTION: -- psychologist was
24 uncontradicted?

25 MR. WASSERSTROM: It was uncontradicted.

1 QUESTION: And if you believed him and thought
2 he was right, the burden would have been satisfied.

3 MR. WASSERSTROM: Well, Your Honor, we would
4 submit that clearly a burden of proof by clear and
5 convincing evidence would not have been satisfied.

6 QUESTION: Just by the testimony of a
7 psychologist?

8 MR. WASSERSTROM: Just because the judge --
9 there's no reason to think that the judge felt it was
10 satisfied. The judge was not operating under that
11 burden of proof. The judge didn't think that the
12 Government had to prove anything at all, much less had
13 to prove it by clear and convincing evidence.

14 QUESTION: Do you think we're free to operate
15 under that rule here and say, whatever the rule is, it
16 was satisfied?

17 MR. WASSERSTROM: Well, Your Honor, our
18 position is that the Constitution --

19 QUESTION: Unless you think, unless you also
20 think, which I suppose you do, that there should have
21 been a jury trial.

22 MR. WASSERSTROM: As a matter of equal
23 protection, although not as a matter of due process, we
24 do think that there should have been a jury trial.
25 We're not arguing that due process required one.

1 Your Honor, the judge who made the finding at
2 the 50-day hearing that the Petitioner was mentally ill
3 and dangerous was operating under a statute which told
4 him he should make that finding in any case where the
5 Petitioner didn't prove that he was entitled to be
6 released. And there's just no way, it seems to me, to
7 read into his finding anything affirmative at all.

8 QUESTION: What should have happened at the
9 hearing is that the Government shouldn't have put on
10 anything?

11 MR. WASSERSTROM: That's right, they shouldn't
12 have.

13 Let me suggest something else, Your Honor. It
14 seems to me that to some extent that hearing may have
15 progressed the way it did because the prevailing law in
16 the District of Columbia at that time appeared clearly
17 to be that the Petitioner was going to be entitled to
18 his release after a year if the Government couldn't meet
19 civil commitment standards.

20 Brown against United States and Waite v.
21 Jacobs, two cases from the U.S. Court of Appeals, had
22 said that once the insanity acquittee is committed, is
23 confined for as long as he could have been upon
24 conviction, then the burden shifts to the Government to
25 prove the need for his commitment. That was the law in

1 the District of Columbia, to the extent there was any
2 law, at the time of this hearing.

3 QUESTION: Which hearing?

4 MR. WASSERSTROM: The 50-day hearing, the
5 50-day hearing, which came eight months after the
6 Defendant was arrested.

7 So you see, at that time the worst it appeared
8 that Mr. Jones' situation would be was that within three
9 or four months he would be entitled to that hearing
10 where the Government had the burden of proof anyway.
11 And so it seems to me that to read into what actually
12 happened at that hearing what the Government would have
13 this Court read into it is grossly unfair to Mr. Jones
14 and to Mr. Jones' lawyer.

15 That lawyer thought that no matter what
16 happened at that hearing after a year his client would
17 be entitled to a full civil commitment proceeding. And
18 as a matter of fact, at that time it was a civil
19 commitment proceeding at which the burden of proof would
20 have been on the Government to prove committability
21 beyond a reasonable doubt.

22 QUESTION: Well, there was one stage in this
23 proceeding, as I understand it, when the Court of
24 Appeals agreed that he was entitled to a civil
25 commitment proceeding.

1 MR. WASSERSTROM: That's right. The Court of
2 Appeals panel first ruled against the Petitioner and
3 then reversed itself. When it reversed itself,
4 interestingly enough, the Government did not proceed
5 with civil commitment proceedings.

6 QUESTION: Is there any reason this has all
7 taken six years to get here?

8 MR. WASSERSTROM: Well, the Court of Appeals
9 each time they decided the case took a year, year and a
10 half, and it decided it three different times. But the
11 Petitioner's, not his trial counsel, not his counsel at
12 the 50-day hearing, but a counsel from the Public
13 Defender's Office, brought a petition for his release
14 right after he had served, been confined in the
15 hospital, for one year.

16 QUESTION: Is there anything in the record to
17 suggest why no evidence was offered on his behalf? Was
18 that a tactical move to sharpen the issue?

19 MR. WASSERSTROM: Your Honor, no, I think
20 that's very unlikely. The lawyer that represented him
21 -- frankly, I don't know the lawyer that represented him
22 at the 50-day hearing. He's not a lawyer from the
23 Public Defender Service.

24 Whether he didn't present evidence simply
25 because he thought he had none to offer or whether he

1 just didn't take the trouble that maybe he should have
2 taken in trying to accumulate evidence, or again,
3 perhaps he simply was relying on the fact that after a
4 year under the prevailing law as it appeared to be at
5 that time his client was going to be entitled to relief
6 anyway. And this hearing occurred eight months after
7 his incarceration, eight months after his arrest and he
8 had been confined from that day forth.

9 So the lawyer may simply have felt that at
10 this hearing it doesn't really matter much what happens;
11 three months from now the Government's going to have to
12 prove this person is committable beyond a reasonable
13 doubt.

14 QUESTION: Also, probably the average person
15 doesn't have psychiatrists waiting around to testify for
16 them, isn't that true?

17 MR. WASSERSTROM: Well, that, Your Honor,
18 raises what I think is a very interesting point, which
19 is not in any of the briefs. I was looking at the --

20 QUESTION: I mean, is there any organization
21 of psychiatrists like legal aid?

22 MR. WASSERSTROM: No, there isn't.

23 QUESTION: Psychiatrists aid or something?

24 MR. WASSERSTROM: No. And interestingly
25 enough, when I was looking at the statutes involved

1 here, it turns out --

2 QUESTION: Well, there is in Massachusetts.

3 MR. WASSERSTROM: I thought you meant in D.C.

4 There may be in other places.

5 But in the statute, where people are civilly
6 committed in the District of Columbia there is provision
7 made for the appointment of a psychiatrist to help him
8 at a release hearing, and he's paid if the committee is
9 indigent. There are no comparable provisions with
10 respect to insanity acquittees. So the insanity
11 acquittee is not supplied with a psychiatrist if he
12 can't afford to hire one, and it's not even clear he's
13 entitled to one should he be able to afford it.

14 QUESTION: Let me just ask one question about
15 your legal theory. Are you primarily relying on the due
16 process clause or the equal protection clause?

17 MR. WASSERSTROM: Your Honor, as we said in
18 our reply brief, I think we concede that if our due
19 process argument fails, that is if this Court thinks
20 that the Petitioner here is sufficiently different from
21 the committee in Addington that these procedures that
22 are accorded to him or that are not accorded to him meet
23 due process standards, then it's likely that the Court
24 would uphold the difference, would on the same theory
25 uphold an equal protection claim, but not necessarily.

1 The fact is that in the District of Columbia
2 civil committees are afforded protections that go beyond
3 those which are constitutionally required, and we still
4 would argue --

5 QUESTION: The thing that troubles me about
6 your due process argument, supposing we have precisely
7 the same facts, say in Texas, and say in Texas they had
8 a maximum sentence of ten years for this offense. I
9 take it under your theory there would be no due process
10 claim.

11 MR. WASSERSTROM: He would have a due process
12 claim once the ten years were up.

13 QUESTION: But otherwise -- different process
14 is required depending on the length of the sentence.

15 MR. WASSERSTROM: This is because -- this is
16 because the legislature in Texas would have said that
17 this kind of conduct merits a possible sentence of up to
18 ten years, and because the rationales for committing
19 people found not guilty by reason of insanity of that
20 conduct are, if there's a justification for commitment
21 at all, ones that look to the nature of the conduct.

22 QUESTION: But it seems to me if your case
23 turns on a comparison between his treatment and the
24 treatment of a person who is convicted of the offense,
25 you're really in the final analysis relying on the equal

1 protection clause.

2 MR. WASSERSTROM: Well, I think the two in a
3 case like this are almost coterminous.

4 QUESTION: Suppose it were a life sentence?

5 MR. WASSERSTROM: Then -- again, we're not
6 conceding that a commitment based purely on a not guilty
7 by reason of insanity is ever justifiable. But this
8 Court, I submit, needn't reach the question in this
9 case. This was not an offense that carried anywhere
10 near life.

11 QUESTION: Well, unless the rationale you
12 propose inevitably would at least be relevant to the
13 claim, on the very moment that he is acquitted that he
14 may not be committed without having a hearing in which
15 the Government takes the burden of proof.

16 MR. WASSERSTROM: Your Honor, it's the
17 Government, not us, that take the position that this
18 commitment after not guilty by reason of insanity is
19 just like a civil commitment. Its sole purpose,
20 according to the Government in its brief, is to commit
21 people who are mentally ill and dangerous.

22 We concede that there may be other purposes
23 for an automatic commitment following a not guilty by
24 reason of insanity.

25 QUESTION: If we agree with you, the next

1 challenge will surely be the next day after the
2 acquittal.

3 MR. WASSERSTROM: Then this Court will have to
4 decide whether those other rationales which we are not
5 challenging will justify a commitment, automatic
6 commitment following not guilty by reason of insanity.

7 QUESTION: But agreeing with you has a lot to
8 do with deciding about those other rationales.

9 MR. WASSERSTROM: I don't think they do, Your
10 Honor. The point is, on whatever rationale the
11 commitment is justified, it's not one that can justify a
12 confinement that lasts longer than the maximum
13 sentence.

14 QUESTION: Because after all, the acquittal
15 was based on the fact that at the time of the crime the
16 person was insane.

17 MR. WASSERSTROM: That's true.

18 QUESTION: Not at the time that he was tried
19 or at the time he's acquitted.

20 MR. WASSERSTROM: And that's why if the only
21 rationale for the commitment is a conclusion that he's
22 presently mentally ill and dangerous, it seems to me it
23 can't survive. But this Court in *Lynch v. Overholser*,
24 for example, did mention other possible rationales, and
25 it's clear that Congress when they enacted this statute

1 had other rationales, that is for the purpose of
2 deterring false insanity pleas and trying to close what
3 Congress perceived as a revolving door.

4 We're not asking this Court to open that
5 revolving door. All we're asking is that it not be
6 wedged shut permanently with respect to people such as
7 Mr. Jones who are found not guilty of a misdemeanor.

8 QUESTION: But you're also asking -- are you
9 not also asking that the Government must maintain the
10 burden of proof at all times?

11 MR. WASSERSTROM: All we're arguing here is
12 that it must meet the Addington standard of proof once
13 the Petitioner has been confined for as long as he could
14 have been confined if he had been convicted.

15 QUESTION: In other words, you'd like to have
16 us import the civil standard into the criminal law?

17 MR. WASSERSTROM: Well, again, Your Honor,
18 it's because the rationales which support his initial
19 commitment are ones which simply do not justify a
20 commitment of an indefinite duration. They're ones
21 which would justify, arguably, a commitment to the
22 maximum term that he could have been subjected to.

23 QUESTION: Mr. Wasserstrom, if you rely on a
24 comparison to the criminal proceeding to judge the
25 adequacy of the insanity procedures, would it be

1 constitutional to do away with the 50-day hearing that
2 you now have and substitute a hearing at the time when
3 the man first becomes eligible for parole?

4 MR. WASSERSTROM: I would see no problem with
5 that at all. I don't think the 50-day hearing as
6 provided here for is any kind of due process
7 whatsoever.

8 We suggest at the end of our brief that the
9 Government has several alternatives. After a person is
10 found not guilty by reason of insanity, they could right
11 then and there initiate civil commitment proceedings,
12 and if they can show in a way that satisfies those
13 standards that he is committable he then can be
14 indefinitely committed. Or they can wait until his
15 maximum sentence is up, at which time then they have to
16 meet a standard of proof.

17 QUESTION: No, but I'm just thinking that the
18 other side of the coin is, would it be permissible to
19 govern the scheduling of potential release hearings by a
20 schedule that just paralleled what would be appropriate
21 if the man had not been found not guilty by reason of
22 insanity?

23 MR. WASSERSTROM: Again, Your Honor, this
24 Court would have to first answer the question whether
25 those other rationales for an automatic commitment are

1 justifiable ones. We're not contending that they're
2 not. They're not raised by this case, but those
3 rationales, to the extent that they exist, are ones
4 which are geared to the offense which the person was
5 found not guilty by reason of insanity of. And
6 therefore, once he's been confined for as long as he
7 could have been upon conviction, he's entitled to
8 release unless the Government can then prove by clear
9 and convincing evidence that he is committable.

10 I'd like to reserve whatever limited time I
11 have left. Thank you.

12 CHIEF JUSTICE BURGER: Very well.

13 Mr. Schwartz.

14 ORAL ARGUMENT OF JOSHUA I. SCHWARTZ, ESQ.,
15 ON BEHALF OF THE UNITED STATES

16 MR. SCHWARTZ: Thank you. Mr. Chief Justice
17 and may it please the Court:

18 This case presents to the Court for review
19 under the due process clause of the Fifth Amendment a
20 key portion of the coordinated scheme enacted by the
21 United States Congress to govern in the District of
22 Columbia two critical problems: One is the question of
23 whether persons who claim that because of reason of
24 mental illness they should be excused from criminal
25 responsibility should in fact be so excused. The second

1 is the question whether it is sufficient that persons
2 who successfully raise that criminal defense may be
3 treated like other persons who are candidates for civil
4 commitment.

5 The question, in other words, is whether it
6 was proper for Congress to recognize, as it did, that
7 special procedures are warranted for the treatment of
8 criminal acquittees to protect society's public
9 interests in preventing the injuries that may be caused
10 by those individuals who have been excused from criminal
11 responsibility by reason of criminal at the time of a
12 crime.

13 These are issues that every jurisdiction
14 confronts. They're fundamental to our criminal justice
15 system. We do not submit that every jurisdiction must
16 answer them the same way, and in fact, as the briefs
17 indicate, there is considerably flux in this area. We
18 do deem it very significant that the majority of the
19 states have chosen to enact special procedures for the
20 handling of criminal acquittees.

21 But even if that were not so, in confronting
22 this case we think the Court should not lose sight of
23 the fundamental fact that Congress or any state
24 legislature entering into this sphere must confront two
25 conflicting imperatives. One is to convict only those

1 persons who may justly be held criminally responsible.
2 At the same time, a state legislature or Congress must
3 provide adequate safeguards to society.

4 The two procedures rest, one on the other.
5 It's not tolerable to have an insanity defense unless
6 some mechanism for providing a tolerable degree of
7 safety to society is available to ensure another means
8 of protecting society from those persons who do remain
9 dangerously mentally ill.

10 The scheme that the Court is confronted with
11 today is actually the product of several revisions. On
12 two occasions, in 1955 and then again in 1970, Congress
13 reacted to decisions in two cases of the D.C. Court of
14 Appeals and in one case a decision of this Court. And
15 Congress has attempted, made what we think is a
16 constitutionally acceptable effort to fine-tuning this
17 statute to meet various constitutional and statutory
18 concerns.

19 The first amendment that's of relevance here
20 by way of background occurred in 1955. Congress
21 responded to the decision of the United States Court of
22 Appeals for the D.C. Circuit in Durham against the
23 United States. In Durham, the D.C. Circuit acted to
24 expand the insanity defense, adopting the rule that
25 every individual who can show -- every individual whose

1 crime is the product of mental illness or mental disease
2 or defect at the time of the crime is to be excused from
3 that responsibility.

4 Congress was concerned that the effect of the
5 Durham decision, abandoning the M'Naughten rule which
6 had theretofore prevailed, was to make the insanity
7 defense much more widely available. Congress was
8 concerned that some mechanism should be provided to
9 assure that insanity acquittees did not simply fall
10 through the cracks and that they be appropriately
11 considered for civil commitment.

12 The next thing that's of relevance here is
13 this Court's 1962 decision in Lynch against Overholser.
14 In that case the Court was confronted with a
15 constitutional challenge quite similar to the one
16 presented today. It was argued that the 1955 version of
17 the statute at issue here, which simply provided for an
18 automatic indefinite commitment, was unconstitutional
19 because it did not provide for any follow-up hearing to
20 determine the present mental illness or dangerousness of
21 the acquittee.

22 It was especially contended that that
23 procedure was unconstitutional because under Davis
24 against the United States this Court had prescribed the
25 rule for the federal courts that an insanity defense

1 might be sustained simply because the Government had
2 failed to prove beyond a reasonable doubt that the
3 defendant was sane at the time of the crime.

4 The Court ultimately found it unnecessary,
5 however, to answer the constitutional questions
6 presented. The Court concluded that the statute as then
7 written did not apply to persons such as Lynch, who had
8 not affirmatively availed themselves of the insanity
9 defense. The court in that case had imposed the
10 insanity defense upon him.

11 Nevertheless, Mr. Justice Harlan in his
12 opinion for the Court noted that whatever problems of
13 rationality might infect such a statutory scheme, which
14 is, as I say, significantly different from the present
15 one, might well not exist when the statute is applied to
16 persons such as the present Petitioner, who have
17 affirmatively availed themselves of the insanity
18 defense.

19 The issues which this Court was not required
20 to answer in Lynch against Overholser were answered by
21 the D.C. Circuit in Bolton against Harris. There the
22 Court answered the constitutional questions by
23 engrafting onto the statute the requirement that a
24 second hearing be held similar to the 50-day hearing now
25 required by statute, at which time the issues for the

1 court would be the present mental illness and
2 dangerousness of the acquitted defendant. And the D.C.
3 Circuit required that that hearing conform generally to
4 the requirements of civil commitments.

5 In 1970, Congress enacted the reform statute
6 for the District of Columbia courts, and among the
7 problems it addressed were those it perceived arising
8 from the decisions in Lynch and Bolton against Harris.
9 The court codified this Court's -- excuse me. The
10 Congress codified this Court's decision in Lynch,
11 making it clear that this procedure which we are
12 discussing today does not have any application to an
13 individual who does not wish to raise the insanity
14 defense but who is nonetheless adjudicated to be
15 insane.

16 Congress also undertook to repair the
17 constitutional defect recognized by the D.C. Circuit in
18 Bolton against Harris. Congress, however, had options
19 open to it which it as a legislature had available,
20 which were not available to the D.C. Circuit. The
21 problems that the D.C. Circuit had recognized were the
22 absence of affirmative proof at the criminal trial of
23 actual insanity. In addition, the D.C. Circuit had
24 commented upon the gap, the possibility that the mental
25 status of the acquittee had changed in the interval

1 between the time of the crime and the time of the
2 commitment.

3 Congress undertook to repair both of these
4 problems, as I say. Congress in Bolton increased the
5 probative value of the adjudication of not guilty by
6 reason of insanity, by requiring that that defense could
7 not be made out unless the court concluded by a
8 preponderance of the evidence shown by the defendant,
9 that the defendant was in fact mentally ill and legally
10 insane and that that insanity was, under the substantive
11 legal standard prevailing, sufficient to excuse the
12 crime.

13 QUESTION: That was at the time of the crime.

14 MR. SCHWARTZ: That's right.

15 Congress, however, took a different approach
16 than the D.C. Circuit --

17 QUESTION: Mr. Schwartz, was that in effect an
18 overruling of Davis against the United States by the
19 Congress?

20 MR. SCHWARTZ: No, it clearly was not, Your
21 Honor. Davis, as the Court subsequently made clear in
22 Leland against Oregon and reaffirmed in Patterson
23 against New York, Davis was a rule prescribed by this
24 Court through its supervisory power. It was not a
25 constitutional rule, and it appears therefore to have

1 been open to Congress to prescribe a different rule for
2 the District of Columbia.

3 QUESTION: So in effect it was an overruling
4 of Davis.

5 MR. SCHWARTZ: Well, it changed the result of
6 Davis for the District of Columbia. I took a different
7 inference from the term "overruling," obviously, than
8 was intended. It did change the rule of Davis for the
9 District of Columbia, thereby creating a predicate which
10 had not therefore existed in to be considered in
11 prescribing the appropriate procedures for the
12 subsequent commitment procedure.

13 Congress, rather than placing the burden of
14 proof upon the Government at the follow-up hearing,
15 however, which was required, Congress did place the
16 burden of proof upon the defendant, the acquitted
17 defendant. However, it compensated for this, in its
18 view, by requiring that the proof at the criminal trial
19 be affirmative by a preponderance of the evidence.

20 The particular thing of importance to this
21 Court's decision that we believe emerges from the
22 legislative history is that Congress deemed it
23 particularly unacceptable that there be a disparity in
24 the burdens of proof between the procedures used at the
25 criminal trial and the procedures used in the commitment

1 phase. As this Court's decision in Addington and its
2 more recent decision last term in Santosky against
3 Kramer stress, the purpose of a burden of proof is to
4 reflect a societal judgment as to the fair allocation of
5 the risk of error.

6 Congress believed that it was unfair that the
7 risk of an erroneous factfinding decision be allocated
8 in a manner in the commitment proceeding that was not
9 coordinated with the allocation of the risk of error at
10 the insanity trial. So Congress adopted comparable
11 burdens, in each case a preponderance of the evidence.
12 Were that not so, were that not done, Congress
13 recognized that the so-called revolving door phenomenon
14 would exist. That is, individuals could be adjudicated
15 to be not criminally responsible by reason of insanity
16 and merely because of the disparity in the burdens of
17 proof, not because of a change in mental status, that
18 individual might escape commitment. Congress thought it
19 unacceptable for there to be that disparity.

20 Section 301(d) therefore provides today for a
21 temporary automatic commitment. Following that
22 temporary commitment, which is not to exceed 50 days, a
23 hearing is held. In that interim period, although the
24 statute does not say so in so many words, the decisions
25 of the D.C. Court of Appeals and the D.C. Circuit both

1 interpret the statute to require that the hospital to
2 which the individual is temporarily committed undertake
3 a psychiatric or psychological evaluation.

4 By the way, so far as we're aware there's
5 nothing in the statute which specifies in any way what
6 type of professional is to undertake that evaluation,
7 and certainly there is no issue in this case.

8 QUESTION: But "temporary" here in this case
9 is six years.

10 MR. SCHWARTZ: No. No, Mr. Justice Marshall.
11 The Government disagrees with the Petitioner's
12 contention that his present confinement rests upon that
13 temporary commitment or upon his acquittal.

14 QUESTION: I am all ears. I am all ears.

15 MR. SCHWARTZ: The Government's contention is
16 that the reason that Mr. Jones is today committed are
17 twofold: One, a hearing was held at the conclusion of
18 50 days. At that hearing the only proof that was
19 presented was the Government's proof, by Dr. Gertrude
20 Cooper, a psychologist from St. Elizabeth's Hospital.
21 She testified that Mr. Jones remained mentally ill, that
22 he remained dangerous to himself and to others. She
23 testified that he suffered from auditory hallucinations,
24 that he heard voices that other people did not hear,
25 that his thinking was infected with delusional ideas,

1 and that, notwithstanding the fact that he was receiving
2 900 milligrams of Thorazine daily, a very high dose
3 according to all the testimony, he nonetheless continued
4 to have these hallucinations.

5 QUESTION: Mr. Schwartz, who had the burden at
6 that hearing?

7 MR. SCHWARTZ: The statute on its face does
8 prescribe that the burden is upon the acquittee. That
9 burden of proof obviously must be subdivided into its
10 two components, the risk of nonpersuasion and the burden
11 of going forward.

12 In this case it is perfectly clear, we submit,
13 that the Government bore the burden of going forward.

14 QUESTION: Yet, according to the transcript of
15 that hearing, Mr. Kraekoff -- the attorney for the
16 Government, wasn't he?

17 MR. SCHWARTZ: Yes.

18 QUESTION: -- began by stating that the burden
19 is on the Defendant.

20 MR. SCHWARTZ: That's right. In fact, it's
21 fair to say that transcript reveals a certain amount of
22 confusion.

23 QUESTION: Well, I certainly would say so, in
24 view of that comment.

25 MR. SCHWARTZ: He also said that this is a

1 Bolton hearing, and Bolton of course teaches that the
2 burden of proof is on the Government. But let's let --
3 if I may, I'd like to deal with the risk of
4 nonpersuasion and the burden of going forward one at a
5 time.

6 Certainly the burden of going forward was in
7 fact borne by the Government. Mr. Kraekoff, the
8 Assistant United States Attorney, on the page you're
9 referring to, as I recall, said that he thought the
10 burden was upon the Defendant, but nevertheless the
11 Government was prepared to proceed, and he asked whether
12 that would suit the pleasure of the court and of the
13 Petitioner's counsel. In fact, Petitioner's counsel had
14 no witnesses and all agreed that the Government should
15 put on its evidence, and it did so.

16 Furthermore, that evidence was uncontradicted
17 and was not challenged in any way by the
18 cross-examination. Indeed, we suggest that it's
19 possible to read the transcript as embodying a
20 concession by Petitioner's counsel that the facts were
21 as the Government's witness claimed they were.

22 In any event, what is critical, we think, to
23 the Court's decision is that this case does not present
24 any issue about whether the burden of going forward with
25 the evidence may be placed upon the acquittee, because

1 it was not in this case. And furthermore, we are
2 advised by St. Elizabeth's Hospital and the U.S.
3 Attorney's office here in the District of Columbia that
4 it simply has not ever occurred so far as we know that
5 an individual's commitment has been continued simply
6 because of a lack of proof. That is, the Government
7 always undertakes to present or to sponsor the testimony
8 of the doctors from St. Elizabeth's Hospital who have
9 examined the individual.

10 There are times when the Government does not
11 particularly agree with that testimony. The decision of
12 the U.S. Court of Appeals for the District of Columbia
13 in United States versus Ecker refers to the peculiar
14 situation and the fact that this hearing is not always
15 strictly adversary because the Government, as counsel
16 for St. Elizabeth's Hospital, does not in fact in its
17 capacity as prosecutor agree with that testimony.

18 But the testimony is nevertheless provided.
19 The hospital provides a report. It is open to the
20 Government to find other witnesses if it wishes if it
21 doesn't agree with that report. But evidence is
22 provided to support the commitment, and clearly the
23 record reveals that happened in this case and it's our
24 understanding that that is the norm.

25 The other issue is the burden, the risk of

1 nonpersuasion. We would submit that the relevant datum
2 in this case is the ultimate conclusion of the Superior
3 Court in this case. The court entered its findings, and
4 I'd like to read them if I may, that Petitioner "is
5 mentally ill and as a result of his mental illness at
6 this time he constitutes a danger to himself or
7 others."

8 We'd suggest that, particularly in light of
9 the absence of any contrary argument by Petitioner's
10 counsel, it is perfectly reasonable to infer that the
11 court concluded that, wherever the law might place the
12 risk of nonpersuasion, the Government had successfully
13 shouldered it. And therefore we --

14 QUESTION: Well, on that basis the case
15 shouldn't be here at all, I suppose.

16 MR. SCHWARTZ: Your Honor, that may be
17 correct. I suppose it's fair to point out that we had
18 not read this transcript at the time we filed our brief
19 in opposition and these facts were not called to the
20 Court's attention. In fact, it was my brother Mr.
21 Wasserstrom who took the initiative of submitting this
22 transcript to the Court with a copy to us.

23 It may well be that this case does not present
24 all of the questions or some in the focus that the Court
25 believed that they were in when it granted the

1 petition. That's obviously not for us to say.

2 In any event, it is our contention that,
3 although these issues are not presented as we see it on
4 this record, it is of course our contention that the
5 statute assigning the risk of nonpersuasion, as well as
6 adopting a burden of the preponderance of the evidence
7 as the standard of proof, is in any event
8 constitutional.

9 QUESTION: Mr. Schwartz, by way of background
10 information, if you will, under the present statutory
11 scheme is it still possible for an automatic commitment
12 to be made of a defendant who doesn't himself raise the
13 plea of not guilty by reason of insanity, but who is
14 acquitted on those grounds, as occurred in the
15 Overholser case?

16 MR. SCHWARTZ: Justice O'Connor, the answer is
17 clear that that is not possible.

18 QUESTION: All right. How about, then, a
19 defendant who effectively establishes a not guilty by
20 reason of temporary insanity? Is that an automatic
21 commitment under this scheme?

22 MR. SCHWARTZ: The statute doesn't -- neither
23 the statute for commitment nor the statute on insanity
24 defenses -- and they are all part of Section 301,
25 enacted at one time -- does not recognize any

1 difference. In fact, in law there is no defense of
2 temporary insanity. The issue is, of course, insanity
3 at the time of the trial and whether it's the product of
4 the time.

5 So of course there is a possibility that an
6 acquittal reflects temporary insanity. Of course, the
7 jury's verdict -- the jury makes, or in this case the
8 judge because the right of jury trial was waived, makes
9 no finding on that subject. It is not the Government's
10 contention that the finding of insanity which produced
11 the crime is sufficient in itself to support a
12 commitment.

13 QUESTION: Was there any -- as I understand
14 it, he was insane at the time of the crime, but he
15 wasn't insane at the time of the trial?

16 MR. SCHWARTZ: No, he wasn't incompetent at
17 the time of the trial.

18 QUESTION: There is a difference?

19 MR. SCHWARTZ: Yes, there is. The standard
20 for competency --

21 QUESTION: Can you be committed if you're
22 incompetent?

23 MR. SCHWARTZ: If you're incompetent --

24 QUESTION: The question is, if you're
25 incompetent, solely incompetent, can you be committed to

1 St. Elizabeth's?

2 MR. SCHWARTZ: You cannot be committed under
3 this scheme. The courts --

4 QUESTION: Could you in a civil commitment be
5 put in St. Elizabeth's because you're incompetent? And
6 the answer is no.

7 MR. SCHWARTZ: Only if you are independently
8 found to be mentally ill and dangerous. The relevant
9 decision is the Court's decision in Jackson against
10 Indiana.

11 QUESTION: But I understand that in this case
12 they said that he was insane at the time he committed
13 the crime.

14 MR. SCHWARTZ: But that he nevertheless had
15 become competent by the time of trial.

16 QUESTION: Well, why was he committed?

17 MR. SCHWARTZ: He was committed because the
18 standard for -- first of all, the standard for
19 competency in law is --

20 QUESTION: Well, there was no hearing at all
21 about his competency at that time, was there? I mean,
22 after he was found not guilty by reason of insanity, was
23 there any other hearing held at that time?

24 MR. SCHWARTZ: Yes, after --

25 QUESTION: Before he was committed?

1 MR. SCHWARTZ: No.

2 QUESTION: Well, that's what I'm talking
3 about.

4 MR. SCHWARTZ: 50 days elapsed.

5 QUESTION: So I'm talking about when he was
6 committed, there was no hearing at all on whether or not
7 he should be committed to St. Elizabeth's.

8 MR. SCHWARTZ: No. At the time he was
9 committed there was a hearing, the hearing at --

10 QUESTION: What was the hearing?

11 MR. SCHWARTZ: The hearing was --

12 QUESTION: I thought the hearing was whether
13 or not he committed the crime.

14 MR. SCHWARTZ: No. We're talking about two
15 hearings. The Defendant received a criminal trial. In
16 this case he was tried upon a set of stipulated facts.
17 He was committed for 50 days to St. Elizabeth's
18 Hospital. He was evaluated by the doctors there.
19 He was returned to court. A second hearing
20 was held. At that hearing the Government --

21 QUESTION: But there was no hearing on that
22 day? I've asked that three times now.

23 MR. SCHWARTZ: On the -- I'm afraid I --

24 QUESTION: On the day that he was committed to
25 St. Elizabeth's after he had been acquitted, was there

1 or was there not a hearing?

2 MR. SCHWARTZ: I understand now. I'm sorry
3 for being obtuse.

4 There was no hearing at that time. Petitioner
5 concedes that it was nevertheless lawful to commit him
6 for that 50-day period. There is no issue before the
7 Court as to whether that was lawful.

8 The issue is whether the hearing that was held
9 50 days later is sufficient to continue his commitment
10 in the nature of a civil commitment.

11 QUESTION: Was it a civil commitment or a
12 criminal commitment?

13 MR. SCHWARTZ: Labels in this area can be
14 confusing and they're rather arbitrary. But the
15 important fact is that the Government's contention is --
16 the Government's contention is that this commitment may
17 be sustained as a civil commitment.

18 QUESTION: It's both?

19 MR. SCHWARTZ: Well, there's no need to reach
20 the issue that Mr. Wasserstrom says that potentially
21 exists, if the Court accepts our argument that Addington
22 is distinguishable and that this class of individuals
23 may be civilly committed, with the full consequences of
24 a civil commitment, with the procedures that are
25 afforded under this statute. There is no reason to

1 decide whether Congress could in any event adopt a
2 verdict of guilty but mentally ill and sentence someone
3 and empower a judge to sentence someone to St.
4 Elizabeth's Hospital.

5 There is really no dispute in this case that
6 that was not Congress' intention. The only question
7 presented -- the only way the Court could reach that
8 result in our view is if the Court rejects our arguments
9 distinguishing Addington. And it's to those arguments
10 that I'd like to turn more directly now.

11 QUESTION: May I ask one question before you
12 do. Do I understand, one of your positions is that the
13 50-day hearing in this case, it was equivalent to a
14 hearing at which the Government sustained the burden of
15 proof by clear and convincing evidence and therefore is
16 tantamount to a civil commitment? Are you in effect
17 arguing that?

18 MR. SCHWARTZ: We are arguing that in this
19 case that was a commitment hearing and that the
20 Government did bear the risk of nonpersuasion as well.
21 However, we would argue, should the Court view the facts
22 in a different manner, that that nevertheless was a
23 commitment hearing and not a release hearing, because
24 the statute prescribes that the hearing must be held,
25 that the court must make findings, determine the issues

1 and making findings and conclusions which are reviewable
2 upon appeal, and that in effect -- and that the only way
3 commitment can be continued without a determination of
4 the issue of present mental illness and dangerousness is
5 if the defendant waives that hearing.

6 So it's not possible for the commitment to
7 just go on of its own force unless the defendant
8 exercises his right to waive it. So that we contend
9 that, even if it were not true, if in another case or if
10 in this case this was not -- the Government didn't bear
11 the burden of proof, it still is a commitment hearing,
12 which simply cannot be ignored as Petitioner would have
13 the Court do, as though it had never happened.

14 QUESTION: I'm still not entirely clear on
15 what your view of the legal significance of that having
16 been tantamount to a civil commitment hearing would be.
17 Are you saying that his subsequent history has been the
18 same as if he had been civilly committed?

19 MR. SCHWARTZ: Well, we may be saying other
20 things, but we are among other things saying that,
21 certainly.

22 QUESTION: Did he get the same periodic review
23 by the head of the hospital and all that sort of thing?

24 MR. SCHWARTZ: The release procedures which
25 Mr. Jones now confronts are the same in material respect

1 to those that confront a civil committee. That is, the
2 standard prescribed by the statute, proof by a
3 preponderance of the evidence of releasability, is the
4 same as that prescribed for civil committees, and the
5 criteria for release are the same.

6 QUESTION: There are some crucial procedural
7 differences, aren't there?

8 MR. SCHWARTZ: Well, I'm not sure I would
9 agree that they're crucial. One thing that is clear is
10 that the D.C. Court of Appeals said that the Petitioner
11 had not raised them and therefore it declined to comment
12 on them.

13 The judicial avenues for release are exactly
14 comparable, are comparable. There are other avenues for
15 release which may or may not be identical.

16 QUESTION: Doesn't notice go to the prosecutor
17 and you have an opportunity to contest it, or
18 something?

19 MR. SCHWARTZ: That is true. But that issue
20 is not in this case. Mr. Jones -- in fact, the hospital
21 in Mr. Jones' case, so far as that aspect of the statute
22 is relevant, the hospital on one occasion recommended
23 his conditional release. The court approved his
24 conditional release. So he has no claim that he has
25 been injured by the requirement of judicial review.

1 That conditional release, as is mentioned in our brief,
2 did not work out and the hospital recommended that it be
3 terminated.

4 There's really no occasion to --

5 QUESTION: Mr. Schwartz, he was entitled after
6 the 50-day period periodically to further hearings, was
7 he not? How long are those periods?

8 MR. SCHWARTZ: I'm afraid, Mr. Justice
9 Brennan, that the answer is not really simple. The
10 statute does not --

11 QUESTION: Well, really what I'm coming to --
12 I know your time is running, and I don't want to take it
13 -- is there a distinction between periodic hearings for
14 civil committees and this kind of committee?

15 MR. SCHWARTZ: Under the statute as written,
16 the right to judicial hearings has the same -- in both
17 cases has a periodic element.

18 QUESTION: Well, are the periods the same?

19 MR. SCHWARTZ: They're six-month periods at
20 which the criminal committee may seek his release. On
21 the other, on the civil side, there is no statutory
22 procedure. The statute simply says you have a right to
23 habeas corpus, which the Petitioner also has access to.
24 But a six-month period is the requirement imposed upon
25 the hospital-initiated medical review which may lead to

1 judicial review.

2 QUESTION: Well now, you suggested to my
3 brother Stevens that he in effect had all the procedures
4 that a civil committee gets on the occasion of the
5 50-day hearing, is that right?

6 MR. SCHWARTZ: On the occasion of the 50-day
7 hearing, it is our submission that in this case he did.

8 QUESTION: As if he had been a civil
9 committee. Well, since that date has he been treated as
10 a civil committee?

11 MR. SCHWARTZ: He is treated as a civil
12 committee in the sense that his continued confinement
13 rests upon the fact that he is unable to show that he is
14 no longer mentally ill and dangerous,

15 QUESTION: Is he entitled to demand a periodic
16 review?

17 MR. SCHWARTZ: He is entitled to go to court
18 periodically to review, to seek his release.

19 QUESTION: As a civil committee or as a
20 criminal committee?

21 MR. SCHWARTZ: I'm not sure the meaning of
22 that term. He is entitled to go to court and the things
23 he must show are the same things that he would have to
24 show. Therefore, one point that is particularly
25 important here is that the effect of Petitioner's

1 argument is that he seeks something that a civil
2 committee would not have. He seeks to be recommitted de
3 novo.

4 That is a substantial burden which is not
5 imposed on the state or the Government in a civil case,
6 and it is our position that were Petitioner's contention
7 to be accepted criminal committees would be better off
8 than the class of civil committees, which strikes us --

9 QUESTION: Mr. Schwartz, isn't this much
10 true? It's awfully hard to get all these procedures in
11 mind, but that if he were committed as a civil committee
12 under the normal civil procedures he would be entitled
13 to have every six months, at no less -- no greater
14 period than every six months, the chief of the hospital
15 make an independent review of the status?

16 He's not entitled to that. You don't say he's
17 now entitled to that, do you?

18 MR. SCHWARTZ: We really don't say anything
19 about that issue, frankly, Mr. Justice Stevens. There
20 is a decision of the D.C. Court of Appeals --

21 QUESTION: Well, but don't you have to say
22 something about it? If you're saying he's treated
23 exactly as though he were a civil committee, don't you
24 have to tell us whether that means he gets the same
25 periodic review that a civil committee gets?

1 MR. SCHWARTZ: In major respects, he clearly
2 is treated the same way. The D.C. Court of Appeals --

3 QUESTION: Well, what about particular
4 respects? Let me get that straight. In this particular
5 respect, is he entitled to the periodic review?

6 MR. SCHWARTZ: The law of the D.C. Circuit --

7 QUESTION: Under your view of the law.

8 MR. SCHWARTZ: -- in Bolton versus Harris is
9 that he is, and there's nothing further.

10 QUESTION: Has he received that?

11 MR. SCHWARTZ: I frankly do not know that the
12 record reveals that. I do not know the answer to that
13 question, I'm sorry.

14 My time has expired.

15 CHIEF JUSTICE BURGER: Do you have anything
16 further, Mr. Wasserstrom?

17 REBUTTAL ARGUMENT OF SILAS J. WASSERSTROM, ESQ.

18 ON BEHALF OF PETITIONER

19 MR. WASSERSTROM: Yes, Your Honor. I'd like
20 to make two points, if I might.

21 First, with respect to the hearing that was
22 held after 50 days, we would submit that, although the
23 Government did call the only witness who testified, that
24 witness in fact presented no evidence whatsoever as to
25 the Petitioner's dangerousness. Her only testimony was

1 that he at one point refused to carry out a project
2 involving lacquering some copperwork and gave some
3 anxiety to his supervisor. That was the extent of the
4 evidence with respect to his dangerousness.

5 She also said something to the effect that,
6 well, I don't know what crime he committed before, but
7 whatever it was he might very well commit it again. She
8 obviously did not give any meaningful testimony with
9 respect to dangerousness.

10 We don't know what the judge's finding --

11 QUESTION: You're addressing the weight of the
12 evidence.

13 MR. WASSERSTROM: Well, our contention is that
14 it was required to be proved by clear and convincing
15 evidence. In Santosky against Kramer this Court made
16 clear that that means qualitatively meaningful evidence,
17 and I don't think there's any question, I don't think
18 the Government would argue that the testimony here would
19 meet a test of clear and convincing evidence.

20 But I submit there was really no evidence
21 whatsoever on the issue of dangerousness.

22 QUESTION: Is that the real issue that we've
23 taken this case for?

24 MR. WASSERSTROM: Well, I hope not, Your
25 Honor. I hope the Court will decide that at that

1 hearing the burden was on the Petitioner there, and that
2 and our challenges as to the statute as written in that
3 respect, and I hope the Court won't decide the case on
4 the grounds that somehow what happened in this case
5 makes it different.

6 QUESTION: May I ask this question. I
7 understand your position, there was not clear and
8 convincing evidence at that hearing. But assume that we
9 thought there was just for purposes of my question.
10 Would there be anything left of your case? And assume
11 not only that there was clear and convincing, but that
12 the judge said, I think the burden is on the Government
13 to prove by clear and convincing and I so find.

14 MR. WASSERSTROM: We would still have an equal
15 protection argument, Your Honor. If this Court was to
16 rule that due process did require that evidence be shown
17 by clear and convincing evidence because of Addington
18 and such cases as that, then the Court would have to
19 address our equal protection claim, which is that he was
20 not accorded all the procedural protections, such as a
21 right to a jury trial, which civil committees are
22 accorded.

23 QUESTION: I see.

24 MR. SCHWARTZ: Your Honor, one final point.
25 The Congressional concerns which Mr. Schwartz so

1 eloquently described when he began his presentation we
2 would submit are fully vindicated by the rule which
3 we're asking this Court to adopt. That is, a rule which
4 says that the Petitioner can be confined under a
5 procedure where he bears the burden of proof, but only
6 so long as he could be confined had he been convicted.
7 Those concerns about revolving doors and so on are
8 simply fully vindicated under the rule we ask this Court
9 to adopt.

10 Whatever burdens this Court may feel the
11 Defendant was saddling himself with when he raised an
12 insanity defense, surely he did not expect that as a
13 result of raising that insanity defense he would be
14 treated worse than he would have been treated had he
15 pled guilty or been convicted.

16 QUESTION: Let me ask one more question, if I
17 may, because I'm still not entirely clear on your
18 position. Assume there were a 50-day hearing, clear and
19 convincing proof, and I know this is not realistic, but
20 there were also a jury trial. Are you complaining of
21 any difference in the treatment of your client after
22 that date and the treatment he would have received had
23 he initially been committed in a civil proceeding?

24 MR. WASSERSTROM: Your Honor, those --

25 QUESTION: Difference in the sense of ability

1 to obtain his release?

2 MR. WASSERSTROM: We would submit that there
3 are meaningful differences in the release procedures.

4 QUESTION: But you haven't really relied on
5 them.

6 MR. WASSERSTROM: But we're not challenging
7 them, because they weren't really raised in the
8 Petitioner's case. He has not run into -- he has not
9 been hurt by those different procedures. That's why
10 they're not raised here.

11 QUESTION: So your case really boils down to
12 the absence of what you consider to be a necessary
13 predicate for indefinite detention, namely a clear and
14 convincing showing in a civil hearing?

15 MR. WASSERSTROM: That's right. Now, it is
16 true that when the Government talks about Addington it
17 mentions the fact that one reason the Court decided
18 Addington as it did and did not impose a higher burden
19 of proof, that is guilt beyond a reasonable doubt, was
20 because of the safety valves that are built into the
21 system after commitment. And so to the extent, I think,
22 that the Government itself relies on that sort of
23 thinking, the different release provisions that apply
24 for insanity acquittees should perhaps go into this
25 Court's decision.

1 But they aren't strictly speaking raised by
2 this case, because the Petitioner here has not been hurt
3 by those differences.

4 The major difference is that where there's a
5 civil commitment the hospital can release the Petitioner
6 outright or give him a conditional release without going
7 back to court, whereas with insanity acquittees the
8 court has to approve even conditional releases.

9 CHIEF JUSTICE BURGER: Thank you, gentlemen.

10 The case is submitted.

11 (Whereupon, at 11:02 a.m., the case in the
12 above-entitled matter was submitted.)

13 * * *

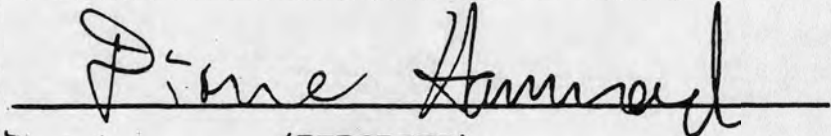
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MICHAEL JONES v. UNITED STATES #81-5195

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BY

A handwritten signature in cursive script, appearing to read "Pine Hunsaker", is written over a horizontal line.

(REPORTER)