

OFFICIAL TRANSCRIPT PROCEEDINGS BEFORE

SUPREME COURT OF THE UNITED STATES

DKT/CASE NO. 81-1064 TITLE CITY OF LOS ANGELES, Petitioner v. ADOLPH LYONS PLACE Washington, D. C. DATE November 2, 1982 PAGES 1 thru 51



(202) 628-9300 440 FIRST STREET, N.W. WASHINGTON, D.C. 20001

1 IN THE SUPREME COURT OF THE UNITED STATES - - - - - - - x 2 3 CITY OF LOS ANGELES, : 4 Petitioner : No. 81-1064 : 5 v . 6 ADOLPH LYONS : - - - - - - - - - - - x 7 Washington, D.C. 8 Tuesday, November 2, 1982 9 The above-entitled matter came on for oral argument 10 before the Supreme Court of the United States at 11 12 11:03 a.m. APPEARANCES: 13 FREDERICK N. MERKIN, ESQ., Los Angeles, California; 14 on behalf of Petitioner. 15 MICHAEL R. MITCHELL, ESQ., Woodland Hills, California; on behalf of Respondent. 16 17 18 19 20 21 22 23 24 25

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1	<u>PROCEEDINGS</u>
2	CHIEF JUSTICE BURGER: We will hear arguments
3	next in City of Los Angeles against Lyons.
4	Mr. Merkin, I think you may proceed whenever
5	you're ready.
6	ORAL ARGUMENT OF FREDERICK N. MERKIN, ESQ.,
7	ON BEHALF OF THE PETITIONER
8	MR. MERKIN: Mr. Chief Justice and may it
9	please the Court:
10	This case concerns the important
11	constitutional questions of: Under what circumstances
12	may an individual seek protection from the federal
13	district court against local law enforcement agencies
14	relative to the force techniques that the officers of
15	those agencies may in the future apply against such
16	individual?
17	The case also concerns the circumstances
18	where, if the court is going to entertain such a plea,
19	the federal judiciary may assume control over the force
20	techniques utilized by local law enforcement agencies.
21	I think at the outset it's important to
22	acknowledge what is almost obvious, namely that the
23	situations faced by police officers on the streets are
24	often difficult ones, and sometimes situations that most
25	of us are unable easily to relate to. Secondly, from

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the governmental standpoint the issues are also quite complex and difficult and often deal, when you're speaking of use of force, with the kinds of questions that are often faced, for example, in deciding upon military tactics. These are very difficult of resolution.

Now, there are really two decisions from the 7 Ninth Circuit Court of Appeals that are at issue here, 8 and the city of course submits that they were 9 erroneously reasoned. But before going to the defects, 10 the most important and significant defects in the 11 12 reasoning of those two opinions, it may be helpful to have some background in this matter, in particular with 13 reference to recent developments which may or may not 14 affect the justiciability of the case. As you probably 15 know, the city believes that the case is not moot and 16 needs to be resolved. 17

But, beginning with the beginning, about five 18 and a half years ago the Respondent Mr. Lyons filed an 19 action in federal district court seeking both a 20 declaration and an injunction against the Los Angeles 21 police department to limit the use of the 22 unconscious-rendering control holds to situations where 23 an officer is faced with deadly force. We submit that 24 that's the effective prohibition of such holds. 25

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1 And his primary theory and the theory that 2 developed was that the control holds shock the 3 conscience. And the Respondent's position is that the 4 control holds shock the conscience intrinsically, having 5 little to do, if anything, with the training of the 6 officers, but they're intrinsically of the kind that 7 shock the conscience.

Now, the control holds of which we speak are 8 neck restraints that are really of two different 9 fundamental varieties. The first are techniques that 10 officers apply with their arm on both sides of the neck, 11 to put pressure on the carotid arteries which transmit 12 oxygenated blood to the brain. The second family are 13 techniques known as bar-arm restraints, which rely upon 14 pressure of the forearm against the front of the neck 15 and the trachial tube. 16

The purpose of both of those techniques is to 17 assume control of the individual, and in the vast 18 majority -- and the record demonstrates this -- people 19 submit. They do have the potential, as the record 20 reflects and the district court found, of rendering 21 people unconscious if necessary, whereupon they can be 22 turned onto their belly, which is the typical approach, 23 and handcuffed such that that person is now in control. 24 Now, these are techniques that officers are 25

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trained in, but they're relatively infrequently
 applied. We're speaking of thousands upon thousands of
 encounters between police officers and citizens, and in
 a large city such as Los Angeles we're speaking of a
 tremendous number of arrests.

QUESTION: You speak of training. Isn't7 training an issue in the case?

8 MR. MERKIN: The case need not be decided on 9 training, this case need not. The district court 10 certainly had that issue before it, but the fundamental 11 error here is legal. More specifically, Mr. Justice 12 Blackmun, it has to do with the legal standards that 13 were demanded of the district court upon review in the 14 Lyons II decision, as we call it, the review of the 15 preliminary injunction.

We submit that the Court of Appeals failed to 16 look for the application of the appropriate legal 17 standards, and those legal standards of which I speak 18 are really two and they are quite related. One is the 19 standard that derives from principles of federalism and 20 equity, which says that the federal courts should only 21 assume control over the activities, let's say, of a 22 police department in the most extraordinary 23 circumstances. 24

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Secondly, to have a constitutional violation

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1 here the court had to find that the tactic involved 2 shocked the conscience. That too requires in effect the 3 most extraordinary type of conduct. Indeed, I believe 4 in a concurring opinion you wrote, Mr. Justice Blackmun, 5 outrageous conduct is what triggers the constitutional 6 violation. 7 QUESTION: Well, you had a number of deaths 8 here, didn't you? MR. MERKIN: There are deaths in the record, 9 10 yes. QUESTION: A number of them, aren't there? 11 MR. MERKIN: There are indeed. 12 QUESTION: 16. 13 MR. MERKIN: There are at least, yes. 14 QUESTION: Let me ask another question. 15 There's been a six-month moratorium? 16 MR. MERKIN: Yes. 17 QUESTION: It expires in ten days. 18 MR. MERKIN: That's right. 19 QUESTION: What's the city going to do then? 20 MR. MERKIN: I don't know, and I don't know 21 that the city knows. 22 QUESTION: You're representing them. You 23 24 don't know? MR. MERKIN: I don't know, and part of the 25

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1 reason for that is that the city submits that this is
2 the kind of thing that is subject to reasonable debate,
3 indeed there's a debate going on, not just within city
4 government but to some extent nationwide; and that these
5 decisions, especially in this particular situation, are
6 such that there may be tentative decisions such as we
7 have already now from the city of Los Angeles, that are
8 subject to change and modification.

9 QUESTION: Mr. Merkin, can you tell us at
10 least who will probably make that decision --

11 MR. MERKIN: Yes.

12 QUESTION: -- about which Mr. Justice Blackmun 13 inquired?

MR. MERKIN: Yes, and I can tell you a little 14 bit about how and on what basis that decision will be 15 made, I believe. The controlling autority over the Los 16 Angeles police department is a five-member board of 17 police commissioners, who are civilians appointed by the 18 mayor and confirmed by a 15-member city council. That 19 board, if it has all five at the session that takes up 20 the issue, will decide by majority vote what policy to 21 follow. 22

23 QUESTION: Is the commission holding off until24 this Court rules, in effect?

25 MR. MERKIN: No. I have no indication that

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1 that is their desire. My most recent information is as 2 follows. I did recently file a memorandum indicating that they were going to take up the matter one week from 3 4 today. My most recent information is it will probably be later this month, but I do not have a specific date. 5 QUESTION: But in any event, I gather there'll 6 be no outstanding restraint which would prevent the 7 restoration of the practice if the commission decides to 8 restore it? 9

MR. MERKIN: That is correct, and the 10 commission and the city government as a whole believes 11 that these tactics are constitutional. They may or may 12 not be good tactics. Reasonable people, reasonable 13 chiefs of police, reasonable experts, can liffer, and so 14 long as that's the case we're not in the extreme 15 situation where reasonable people, reasonable people who 16 are informed and have reflected on the subject, are 17 going to concur that these tactics are not civilized, 18 they're barbaric, and they cannot be tolerated in this 19 society. 20

21 QUESTION: What is the policy that you would 22 have this Court hold the city is free to adopt if it 23 wants to with regard to the use of these holds? 24 MR. MERKIN: I think the policy is derived 25 from two different notions. The first is the standard

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1 that is referred to, the shock the conscience standard 2 --QUESTION: No, no. What is the policy that 3 you want this Court to in effect say the city is free to 4 adopt if it wants to? When could the city use the holds 5 and under what circumstances, in your view? 6 MR. MERKIN: Returning to the description of 7 the control holds themselves, the latitude that I think, 8 Justice O'Connor, that we speak of is to use the holds 9 in circumstances such as they were most recently used 10 before. Now, that is one possibility, but the city 11 government has yet to decide that, if it chooses to use 12 13 the holds, whether it will want that extent of 14 latitude. It may, for example, compromise and may 15 prescribe the holds are to be used in some circumstances 16 but perhaps not in others. But I think they want -- the 17 city government wants the full constitutional latitude. 18 QUESTION: Would it be all right if the rule 19 said that they should only use it unless the application 20 of such force is necessary to prevent serious bodily 21 22 harm to the officer? Would that be all right? MR. MERKIN: That is a reasonable approach, 23 but it's not --24 QUESTION: Well, isn't that what the court 25

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1 said? MR. MERKIN: That is what the court said, but 2 3 the court --QUESTION: That's what the court said, didn't 4 it? 5 MR. MERKIN: The district court did make that 6 determination, yes. 7 QUESTION: Well, what's wrong with it? 8 MR. MERKIN: There are two problems. 9 QUESTION: You just said it was all right. 10 MR. MERKIN: There are two problems wrong with 11 that, Mr. Justice Marshall. The first is the notion of 12 what is a threat of serious bodily harm is ambiguous. 13 And the policy that was followed by city government up 14 15 to that point was broader. There were circumstances --QUESTION: Excuse me, Mr. Merkin. Isn't the 16 answer that you should give Justice O'Connor that what 17 you want is the same latitude that the city had before 18 with respect to the use of these holds? 19 MR. MERKIN: Yes. 20 QUESTION: Everything that you used to be able 21 to do, you want still to do. 22 MR. MERKIN: Constitutionally, yes. 23 QUESTION: And you want us to say that you're 24 free to do it, isn't that right? 25

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MR. MERKIN: Well, that the policy that was 1 followed, yes. 2 QUESTION: You want us to say that 3 constitutionally you're completely free to follow the 4 practice you followed before you were enjoined? 5 MR. MERKIN: That is correct, yes. 6 7 QUESTION: Subject to being sued by people who are injured. 8 MR. MERKIN: Subject to being sued and 9 defending those suits in, for example, a damages action 10 brought under the Monell decision. 11 QUESTION: Well, what recourse does a man have 12 whom you kill? What recourse does the man that you kill 13 have? 14 MR. MERKIN: Well, the individual, the 15 deceased him or herself does not have any personal 16 recourse, of course. They are very unfortunate 17 situations when people die. 18 But when it's a remote consequence -- if we 19 were to -- if the Court were to formulate a rule that a 20 person fearful of a remote consequence can get an 21 22 injunction, then so many of us who fly airplanes, for example, do all kinds of things, walk just the streets 23 24 QUESTION: Well, isn't the answer to the 25

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1 guestion that the decedents' representatives would have the same right as though a police car had negligently 2 3 run them down on the street and killed them in the pursuit of someone else? 4 QUESTION: Do you consider murder and 5 negligence on the same level? 6 MR. MERKIN: No, we do not. 7 QUESTION: Thank you. 8 QUESTION: May I ask you a guestion about the 9 posture of what we're asked to review. You pointed out 10 that you're interested primarily in the standard of 11 review. What's before us, as I understand it, is a 12 preliminary injunction --13 MR. MERKIN: Yes. 14 QUESTION: -- which has been affirmed by the 15 Court of Appeals. And there were findings made by the 16 district court which were also affirmed. 17 Do you question any of the findings? 18 MR. MERKIN: Yes. 19 QUESTION: You're asking us to say some of the 20 findings are clearly erroneous? For example, the 21 district judge found that the use of the bar arm and the 22 carotid artery holds engender a high risk of irreparable 23 injury or death as presently used. Do we accept that as 24 true or do we have to look at the record and decide it's 25

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1 not true?

You will have an opportunity to prove this at3 the full trial, as I understand.

MR. MERKIN: That's quite correct. Mr.
Justice Stevens, I think you could make two
determinations of clearly erroneous findings, but you
need not do that. You need not, to support the reversal
of the Ninth Circuit, make those determinations or even
quibble with the facts.

What you can do is say that the Ninth Circuit 10 Court of Appeals in reviewing the findings of fact and 11 conclusions of law should have been looking for some 12 particular things. For example, one thing it should 13 have looked for was a finding that there was a clearly 14 superior alternative; moreover, that this clearly 15 superior alternative -- and there had to be some gross 16 disparity between the alternative and the technique 17 before the court -- was prevalent nationwide. 18

19 QUESTION: The thing that puzzles me is, you 20 brought the case up by appeal, rather than taking 21 advantage of the normal opportunity of a trial litigant 22 to adduce additional evidence at the trial court level 23 and straighten out all these factual matters. As we get 24 the case, the standard of review for us, I understand, 25 is whether it was an abuse of discretion for the trial

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judge, having made these findings, to say we'll have a 1 preliminary injunction subject to further review, and 2 you develop evidence that shows that he went too far. 3 MR. MERKIN: Mr. Justice Stevens, to that I 4 would say there are really two issues we brought to the 5 Court. The standard is one, but the other is standing. 6 This trial would be of gargantuan proportion, and the 7 review by the Ninth Circuit and then ultimately perhaps 8 by this Court might be years in the coming. 9 QUESTION: You're saying that no one would 10 have standing to challenge this practice, is that 11 12 right? MR. MERKIN: By declaratory or injunctive 13 relief, no. But there are other remedies, not only that 14 the Respondent in this case has --15 QUESTION: No one could challenge it. You 16 just have to wait until people get hurt and then they 17 can sue for damage, is that your view? 18 MR. MERKIN: Because it is remote. If it were 19 not a remote consequence. 20 QUESTION: Well, there are 16 cases. How many 21 would it have to be before you could have injunctive 22 relief? 23 MR. MERKIN: I can't give you a mathematical 24 formula, Mr. Justice Stevens. But I think we can 25

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distinguish between -- when a person has reason to be
anxious walking down the street in some town or city,
there you're really fearful of your encounters with the
police, and we must apply an external standard: Is a
person being reasonable in such fear? There there's a
serious problem indeed in that community.

7 But when you're talking about a remote
8 consequence -- now, there are 16 deaths that have been
9 ascribed to the control holds out of literally thousands
10 of applications of the control holds. Now, the city is
11 --

12 QUESTION: Does that figure appear in the
13 record, Mr. Merkin? The 16 deaths constitute what
14 proportion of the total number of holds, do we know?

MR. MERKIN: We know by extrapolation. There is in the record the following calculation, that in one 17 18-month period the control holds were applied 935 times 18 and that the Respondent contends that 3 people died. We 19 calculated that that's, I think, a percentage of 0.31 20 percent of the individuals die maximum.

QUESTION: Mr. Merkin, if you're talking about standing, you don't have to get killed to have standing. If you have the hold applied to you and you find it objectionable and if it is an invalid police procedure, don't you have a right to sue about it?

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Isn't the proper number to look at the 935 who 1 were subjected to the hold? And all of them claim it 2 was an improper procedure. At least they theoretically 3 might so claim. And you say none of them would have 4 5 standing unless they get killed? QUESTION: I thought you said they could sue 6 for damages. 7 QUESTION: But none of them's going to have a 8 suit for equitable relief? 9 MR. MERKIN: You cannot sue for equitable 10 relief in circumstances where the threat of injury is so 11 12 remote. QUESTION: But there's some injury to 13 everybody who's subjected to it, isn't there? Maybe 14 it's not enough to get all that excited about. But 15 you're talking about standing. Is there any injury 16 whatsoever? 17 MR. MERKIN: There is a possibility of injury 18 indeed, okay. But --19 QUESTION: But only 935 people have been hurt, 20 so we don't think there's a sufficient probability to 21 justify anybody having standing to litigate, to 22 challenge the practice? Are you serious? 23 MR. MERKIN: We're talking about the 24 Constitution. 25

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QUESTION: Yes. 1 MR. MERKIN: And the Constitution talks about 2 -- truly, it speaks relatively, I think, in this area, 3 4 the compared to what. QUESTION: The Constitution speaks of 5 "individual rights," "individual." 6 MR. MERKIN: Yes, Mr. Justice Marshall. 7 OUESTION: So each one of those 900 would have 8 a constitutional right, wouldn't they? 9 10 MR. MERKIN: But see, I think standing -- and the Court's decisions seem to suggest this, Mr. Justice 11 Marshall and Mr. Justice Stevens, require that the 12 threat to the individual be guite meaningful. And it's 13 going to be -- the individual's going to be fearful 14 15 rationally --QUESTION: Well, when the police puts his arm 16 around my neck, can I object then? 17 MR. MERKIN: You can object, certainly. 18 QUESTION: Mr. Merkin, there was a motion in 19 this case to dismiss the writ as improvidently granted 20 or dismiss on the grounds of mootness, and as I read the 21 Respondent's brief they assert not that the case is 22 actually most in the technical sense, because of course 23 I guess there's an action for damages pending, but that 24 the need for the preliminary injunction has disappeared 25

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in view of the department's change of policy, and
 therefore that we should simply vacate the preliminary
 injunction and presumably let the case proceed in the
 district court.

5 Your response in your reply brief is an 6 argument that the case isn't moot in the technical 7 sense. But I didn't understand the Respondent to 8 contend that it was moot in the technical sense. I 9 thought they were simply saying that the need for 10 injunctive relief had disappeared.

11 Do you disagree? I take it you disagree with 12 that, but could you say why?

MR. MERKIN: Yes, Mr. Justice Rehnquist. One 13 of the points we did make in response was we're speaking 14 of the question of whether or not there's a case or 15 controversy. And while it's true that the recent city 16 policy conforms to more or less what the Respondent is 17 asking for, that may change and it may change guickly. 18 It could change this month, it may not. It may change 19 in three months, it may change before the matter comes 20 to trial. It may not. 21

We're speaking of a very fluid situation at this moment. But in any event, one of the fundamental problems is that we're speaking of whether or not there's a case or controversy to begin with, and the

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1 sooner that that kind of issue is resolved the better it 2 is for the judicial system to dispose of cases that are 3 advisory in nature. QUESTION: Mr. Merkin, the policy of using 4 5 these control holds is based -- is expressed in the 6 regulations or the training manual, isn't it? MR. MERKIN: Yes. 7 QUESTION: And they are authorized only in 8 9 order to overcome resistance? MR. MERKIN: Yes, generally. 10 QUESTION: Well, that's the policy. That's 11 12 the policy. MR. MERKIN: That's not the full panoply of 13 14 the policy. It's a little more specific than that. QUESTION: Well, is an officer free to --15 according to the policy, is an officer free to apply a 16 17 control hold to a person he's arresting for a traffic 18 offense who is entirely peaceful? MR. MERKIN: Of course not. 19 QUESTION: Would that violate -- that would 20 violate the regulations? 21 MR. MERKIN: It would be out of policy indeed, 22 Mr. Justice White, and probably -- it could be 23 24 unconstitutional. QUESTION: Would a person to whom the control 25

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hold is erroneously applied, erroneously in terms of
what he's told to do, would a person who is subjected to
that kind of control hold have a cause of action under
California law?

5 MR. MERKIN: Yes. If the amount of force that 6 was applied was not reasonable and necessary, then there 7 is an action under California law. The penal code sets 8 that standard for California peace officers.

9 QUESTION: Well now, do you think the
10 injunction forbids the use of the control holds at all?
11 Is that what it does?

12 MR. MERKIN: No, it does not.

13 QUESTION: What does it do? It says, just14 please obey the regulation?

15 MR. MERKIN: No.

16 QUESTION: What does it say?

MR. MERKIN: It rewrites the regulation. It 17 says that you've allowed too great a latitude in when 18 these holds can be applied and we want to limit it to 19 really serious threats to an officer. The immediate 20 response to that is, when an officer is faced generally 21 with a serious threat -- and that's where the definition 22 of serious bodily harm comes in -- then --23 QUESTION: The training bulletin says: 24

25 "Control holds should be used only when necessary to

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stop a suspect's resistance." Now, the injunction
 thought that that was too lenient a standard?

MR. MERKIN: Apparently so. But there are 3 circumstances where an officer has yet to be in a 4 situation where he or she is faced with a very serious 5 threat to his or her well-being, which might require the 6 7 pulling of a baton if the officer has a baton or the pulling of the revolver where there's a threat to the 8 officer's life, but it may escalate very quickly. And 9 one thing that's very important is for an officer to 10 take control of a situation to prevent the escalation. 11

12 We're speaking of a grappling physical 13 encounter between two individuals, and the sooner that 14 the officer has control of the other person's body and 15 his or her weapon, for example the revolver, in a 16 position of safety, the better.

17 QUESTION: Doesn't the gun sort of get 18 control?

MR. MERKIN: Excuse me, Mr. Justice Marshall?
QUESTION: Doesn't a loaded gun usually get
control?

MR. MERKIN: It usually does, when people areacting rationally.

24 QUESTION: Why do you have to choke him to 25 death?

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MR. MERKIN: Well, you don't have to choke 1 people to death. And I think that we do, as I say, take 2 3 issue with the general conclusion that all of these deaths have been caused by the control hold system. 4 5 This is an incredibly complex medical phenomenon that does require further study and will be studied. The 6 process of review in the city of Los Angeles is not an 7 episodic thing. 8 QUESTION: If you're looking at the city 9 policy or what the rules are, the governing rule about 10 the control holds, a person is not going to have a 11 control hold applied to him unless he resists. 12 MR. MERKIN: Almost always --13 QUESTION: Isn't that what the training manual 14 says? 15 MR. MERKIN: Yes, that's the policy. 16 QUESTION: And so you have to count -- as far 17 as the city's liability is concerned or as far as the 18 validity of the policy is concerned, the control hold is 19 only applied, supposedly, if there's been resistance to 20 the arrest. 21 MR. MERKIN: Yes, but there's one additional 22 predicate I would add here, that it's only where the 23 officer has tried lower force techniques and they

failed, or at the time it just didn't seem reasonable to 25

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try to twist the arm or bend the wrist to cause pain.
 What they do teach the officers is to escalate and
 de-escalate the level of force to no higher level than
 necessary to control somebody.

5 QUESTION: Well, again -- again, my question 6 still stands. As far as the policy is concerned, 7 control holds are authorized only when there's 8 resistance, when it's necessary to use force.

9 MR. MERKIN: When it's necessary to use force,
10 that is correct. That is the policy. And it's not to
11 use them at the officer's complete discretion.

12 QUESTION: Well, if the person to be arrested 13 or confronted is entirely peaceful, there would never be 14 an occasion to use a control hold, as far as the policy 15 is concerned.

16 MR. MERKIN: That is correct, and that is 17 Respondent's -- Respondent's charge here is that when he 18 had his encounter with the officer department the 19 control hold was put on for no reason whatsoever, that 20 he did nothing to prompt it.

21 QUESTION: That's a violation of the 22 regulation, or it's a violation of his duty.

MR. MERKIN: Exactly. It's a violation of a
number of things. And if the case ever does go to
trial, of course we would have to determine if that

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1 actually happened.

2	QUESTION: Well, in terms of standing, in
3	terms of showing some future risk to himself, he would
4	have to show that, not only that he is liable to be
5	stopped for a traffic incident again, but another
6	policeman is likely to disobey his orders.
7	MR. MERKIN: There are two cases he's
8	bringing, in a sense. There's the primary case and then
9	there's the hidden case. The primary case is, you have
10	to be fearful that the hold would be applied according
11	to policy, and that's his Monell theory.
12	QUESTION: Well, I know. But if it's applied
13	according to policy, the predicate for that is that he
14	resists.
14 15	resists. MR. MERKIN: That's correct.
15	MR. MERKIN: That's correct.
15 16	MR. MERKIN: That's correct. QUESTION: That he resists, and in short that
15 16 17	MR. MERKIN: That's correct. QUESTION: That he resists, and in short that he is committing an illegal act himself.
15 16 17 18	MR. MERKIN: That's correct. QUESTION: That he resists, and in short that he is committing an illegal act himself. MR. MERKIN: Yes. And the other, the hidden
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15 16 17 18 19 20 21	MR. MERKIN: That's correct. QUESTION: That he resists, and in short that he is committing an illegal act himself. MR. MERKIN: Yes. And the other, the hidden case that he is in a sense is that the control hold is applied without provocation. And that is an entirely different case, and whatever the probabilities may be
15 16 17 18 19 20 21 22	MR. MERKIN: That's correct. QUESTION: That he resists, and in short that he is committing an illegal act himself. MR. MERKIN: Yes. And the other, the hidden case that he is in a sense is that the control hold is applied without provocation. And that is an entirely different case, and whatever the probabilities may be with regard to the policy, they've got to be, hopefully,

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1 issues, very remote possibilities of injury to the individual. 2 QUESTION: To the same person. 3 MR. MERKIN: To the same person. 4 5 QUESTION: There was no class certification 6 here? MR. MERKIN: There was no class 7 certification. 8 9 I would like to reserve my time for rebuttal, 10 please. CHIEF JUSTICE BURGER: Mr. Mitchell. 11 12 ORAL ARGUMENT OF MICHAEL R. MITCHELL, ESQ., ON BEHALF OF RESPONDENT 13 MR. MITCHELL: Mr. Chief Justice and may it 14 15 please the Court: This case should be dismissed because my 16 client no longer needs the injunction that was granted. 17 The city has now complied with the terms of that 18 injunction and my client --19 QUESTION: But it would like to cease 20 21 complying. MR. MITCHELL: Pardon? 22 QUESTION: It would like to cease complying. 23 24 I take it if it ceased -- it revoked or suspended the 25 rule only under the force of the injunction.

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MR. MITCHELL: No, that's not correct, Justice 1 White. There was another death in April of 1982 and a 2 firestorm of public criticism that, along with this 3 lawsuit -- I believe this lawsuit did have some impact 4 -- resulted in the moratorium. 5 QUESTION: Well, when did the moratorium 6 occur, before or after the entry of the preliminary 7 8 injunction? MR. MITCHELL: After entry of the preliminary, 9 10 by a year and a half. So for a year and a half --QUESTION: It had been stayed, hadn't it? The 11 injunction had been stayed? 12 MR. MITCHELL: The injunction has always been 13 stayed. There has never been a --14 QUESTION: So it was a voluntary decision, 15 then? 16 MR. MITCHELL: Correct. 17 QUESTION: Mr. Mitchell, from my point of view 18 the threshold question here is the standing to bring 19 this case. Let me give you a hypothetical to see if it 20 will shed any light on it. There is a good deal of 21 debate in police circles and public circles about the 22 hot pursuit by police cars, and sometimes that spills 23 over into the speed of fire engines. But confinding our 24 hypothetical to the hot pursuit, where police will 25

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pursue a bank robber or whatever, and frequently injure
 other people, citizens, or kill them, do you think a
 citizen who is fearful of that has standing to go into
 the courts and stop the practice of hot pursuit?

5 MR. MITCHELL: Well, Your Honor, it's a 6 complex question. What you need to know, of course, is 7 whether or not that citizen, I believe, has a 8 justifiable fear of real immediate injury.

9 QUESTION: Let's assume, then, that on one
10 occasion a police car in hot pursuit collided with his
11 car and did very substantial damage and injured him.
12 Now, with that addition, does he have standing?

MR. MITCHELL: Well, it's certainly not -QUESTION: Other than for damages? Damages,
clearly he has a claim. Does he have standing for
equitable, injunctive relief to change the practice of
the police or the fire department?

18 MR. MITCHELL: No, Your Honor, he would not,
19 because that policy would not be that police cars
20 collide broadside with citizens' cars. The policy is
21 that you chase people that you need to chase.

In this instance we have a policy, a direct policy, that you choke people who do not threaten serious bodily harm. That's like saying you take your car and run it into a citizen's car.

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1	QUESTION: But the rule is, as I understand
2	it, the rule is that you are not supposed to apply these
3	control holds, you're not supposed to choke them, unless
4	it's necessary to overcome resistance.
5	MR. MITCHELL: Your Honor, if you'll look at
6	the record, the city training officer says that, Mr.
7	Speer his deposition is at page
8	QUESTION: Well, is the policy written or
9	isn't it? .
10	MR. MITCHELL: It's written several different
11	ways, Your Honor. Yes, it is.
12	QUESTION: Where is it in the record?
13	MR. MITCHELL: At number 74, page 21, 30, and
14	91 in the official record, and the training bulletin
15	the training bulletin, at the city's petition for cert,
16	41A in the appendix. It says "subdue any resistance."
17	QUESTION: You say that 41A, is that policy
18	not the city policy or isn't it?
19	MR. MITCHELL: Well, it's not the city policy
20	today.
21	QUESTION: Well, I know, but was it? That is
22	the policy? That's an adequate description of the
23	policy?
24	MR. MITCHELL: To subdue any resistance or if
25	an officer felt a bodily attack was going to be made

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upon him. That was the city policy as best I understand
 it.

3 QUESTION: So if a person -- if an officer
4 simply applies the control hold for no reason
5 whatsoever, he's disobeying his instructions.

6 MR. MITCHELL: Absolutely. But in the case of 7 Adolph Lyons, of course, presumably the officer felt 8 that something was about to happen. Presumably he felt 9 that there was about to be a bodily attack. We don't 10 really know, since we have nothing from the officers in 11 the case.

But consider the position of Adolph Lyons. As 12 a black male in the city of Los Angeles, if you take the 13 statistics -- and let me point you in the record to the 14 statistics. The only ones that we have are in the city 15 cert petition at page 11. It shows application of a 16 total of 113 -- 1,113 strangle holds, with a total of 17 six deaths in the period. Which means that 18 approximately one out of every 200 times that the 19 strangle holds are applied, a death will result. 20

Now, I submit to you that that, plus the fact that they are quite obviously having a disparate impact on the black male population of Los Angeles -- you are 12 times more likely to be strangled if you are black, to die of strangulation, if you are a black male than if

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you are white. And 12 of the 16 deaths have been black
 males.

There are 200,000, approximately 200,000, 3 4 black males in the city, and they're killing approximately 2 per year with strangle holds. We've got 5 12 in 6-1/2 years. If you take those statistics, it's a 6 7 simple calculation to show that your chances as a black male of being strangled are one in 500 versus one in 8 6,000 for anybody else in the city. 9 10 So Adolph Lyons, who suffered almost death -he was almost death number 17 in this case. He 11 defecated and urinated, he lost consciousness. He 12 suffered --13

14 QUESTION: It was a traffic violation, wasn't 15 it?

16 MR. MITCHELL: Yes, it was, for a traffic
17 violation.

He suffered this conduct and is terrified that he'll suffer it again. He has one chance in 500 of being stopped and choked by the LAPD, and if he is one chance in 200, because one out of every 200 times they choke, of dying. It is not reasonable to expect the black population, black male population of Los Angeles, to suffer that continuing threat.

25 QUESTION: Mr. Mitchell, was it the position

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of the Respondent for purposes of getting the
 preliminary injunction that the Los Angeles city police
 routinely use these choke holds for routine traffic
 stops?

5 MR. MITCHELL: No, it was not, Your Honor, not 6 that they did that routinely. And we haven't developed 7 all the facts yet. There's a massive amount of work to 8 be done before we get to the trial. Whether they do it 9 routinely in traffic stops or not, we don't know.

10 QUESTION: And in any event, Mr. Lyons would 11 continue to have his damages action, would he not? 12 MR. MITCHELL: If he lives, if he lives. And 13 I submit that the risk that he might die far outweighs 14 the possibility that he might be satisfied with any 15 damage action.

16 What the LAPD is requiring Mr. Lyons to do 17 every day is to play a game of roulette that's a very 18 unusual one. It's one where the LAPD says, our policy 19 is you've got to choose a number with this roulette 20 wheel with 100,000 places as your chances of dying, and 21 we're going to spin this wheel and if that ball should 22 fall in your slot you die.

Now, that kind of policy is different from one
where it says, you put down your money, we'll spin the
wheel and if the ball falls in your slot you lose your

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money, because the next day you can go back into court
 and say, that policy is a taking without due process and
 it's unconstitutional. It's not true when they take
 your life.

5 QUESTION: Was there any evidence in the 6 record, Mr. Mitchell, about the conduct of these various 7 people that had the fatal consequences? That is, were 8 they intoxicated, under the influence of drugs, or how 9 did they react to the police encounter? What does the 10 record show about that?

MR. MITCHELL: Your Honor, the record shows 11 that apparently several of them were under the influence 12 of various drugs, and that may have well contributed to 13 their deaths, because when you're under the influence of 14 narcotic-type drugs, including alcohol, you're 15 insensitive to pain, and so when a police officer puts a 16 choke hold on you and seeks to obtain your compliance by 17 causing you pain, like that bar arm control, you don't 18 feel it. And if you don't feel it, he can continue to 19 give pressure before you stop, and you die by virtue of 20 that insensitivity to pain. 21

So those are especially people who you want to avoid choking. The district court made that finding, in fact, that those people are ones who are very, very delicate.

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Now, the cases that the Court seems to rely on 1 in terms of judging whether Mr. Lyons has standing do 2 not involve the threat of death, and that's what 3 distinguishes them. A threat, an immediate threat, is 4 comprised of at least four elements: First of all, 5 you've got to know you're threatened. There's got to be 6 7 some real probability that you're going to be subject to -- the threat's going to be carried out. And there's a 8 consequence to the threat as well as an immediacy of the 9 10 threat.

Now, the consequence is what in many cases, it seems to me, is implicitly assumed but never expressed.
The threat of death as a consequence is much different than the threat that bail will be too high, as in
O'Shea, or that you'll be treated discriminatorily by a judge.

The fact that the Philadelphia police 17 department doesn't have a disciplinary process that 18 adequately disciplines police officers, as in Rizzo, 19 doesn't involve a threat of death, a direct threat that 20 we can calculate, as we can in this situation. I don't 21 22 think anyone in this room would like to trade places with Adolph Lyons and have that chance that they're 23 going to die. 24

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You can avoid deciding the case, however, and

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1 you have in the past on many occasions avoided 2 addressing complex and very important constitutional 3 questions, on the grounds that my client no longer needs 4 the injunction, with the assurance that the city cannot 5 return to its former policy. QUESTION: How can you say that? Excuse me. 6 7 How can you say that when they've said ten days from now 8 they may return to their policy? MR. MITCHELL: Because I have seen -- and it's 9 10 not in the record -- the massive outrage and outcry of that community. I just simply believe it's politically 11 impossible for the city to do that. 12 QUESTION: You would not object, then, to 13 vacating the injunction? It's been stayed. 14 MR. MITCHELL: That's correct. 15 QUESTION: But I don't know when the stay 16 expires. When we get through with this case, I 17 suppose. But you would not object to our vacating the 18 injunction? 19 MR. MITCHELL: Not in the least. 20 QUESTION: Well, how would we -- on what basis 21 would we vacate the injunction, that the case is just 22 not ripe? You can't say it's moot, can you? 23 MR. MITCHELL: I can say it's moot, Your 24 Honor, because my client walks the streets of Los 25

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1 Angeles these days with none of that fear that he had 2 before. He doesn't have the standing to have the 3 injunction any longer. QUESTION: Well, I don't know how we can do 4 that, how we have all that knowledge of what the reality 5 6 is in Los Angeles. MR. MITCHELL: He has no controversy any 7 more. He wants to settle. 8 QUESTION: Well, I don't quite understand. 9 Would we vacate the injunction and dismiss the 10 proceeding, or direct the district court to dismiss the 11 suit? 12 MR. MITCHELL: Well, there are several counts 13 down there for damages that remain. The damage claims 14 15 would remain. QUESTION: Oh, then as far as you would go 16 would be vacate the injunction, but otherwise let the 17 lawsuitproceed, is that it? 18 MR. MITCHELL: Yes, Your Honor. 19 QUESTION: Does your client agree with you? 20 MR. MITCHELL: Your Honor? 21 QUESTION: Does your client agree with you? 22 MR. MITCHELL: That it should be dismissed at 23 24 this point? QUESTION: Yes. 25

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1 MR. MITCHELL: Yes, Your Honor, he does. QUESTION: When did he tell you that? 2 3 MR. MITCHELL: After the moratorium was 4 imposed. I must in all candor --5 QUESTION: What's his position right now? I 6 mean, I'm just wondering about you standing up there 7 giving away half of your case. MR. MITCHELL: I haven't spoken to him this 8 morning, Your Honor, but I don't think that his position 9 has changed. 10 In all candor, should that moratorium be 11 lifted on November the 12th, we'll be right back in the 12 district court and we'll want that injunction that day.

QUESTION: Well, isn't that itself more or 14 less a confession that the Kamenish doctrine really 15 doesn't apply to you and that there is a real prospect 16 that the moratorium could shift, and if it does you'll 17 be back in district court right away? 18

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MR. MITCHELL: Justice Rehnquist, there's 19 chances that they could do hundreds and hundreds of 20 different things. I can't speculate as to what the 21 police commission is going to do. But I don't think 22 this Court, not this Court, should concern itself with a 23 case like this where it's involving --24

QUESTION: Under your suggested disposition, 25

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1 if we vacate it and you go back to trial, I gather all 2 of the issues, constitutional and everything else, would 3 have to be resolved in any event by the district court 4 in the first instance, would they not? Wouldn't you in 5 the damages aspect of the suit raise all these 6 constitutional questions, the validity of the choke 7 holds and the rest of it?

8 MR. MITCHELL: Your Honor, the way the 9 complaint is drafted, those are not raised with respect 10 to the primary count, count one. We would in fact have 11 to prove, I suppose, that it was a taking of my client's 12 right to liberty without due process.

13 QUESTION: In this specific instance.
14 MR. MITCHELL: In this specific instance.
15 QUESTION: Is this a 1983 suit? What is it?
16 MR. MITCHELL: Yes, it's a 1983 suit.

17 QUESTION: I guess it's your position that all 18 that's gone on in the past in this case is just wasted 19 effort?

20 MR. MITCHELL: No, Your Honor, I don't take 21 that position at all.

QUESTION: I don't see what else you can say.
You've gone through all of this for how many years? How
many years has this case been pending?

25 MR. MITCHELL: Since 1977, Your Honor.

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1 QUESTION: And all of that's just going to be washed down the drain? 2 MR. MITCHELL: Your Honor, I think this case 3 4 --QUESTION: You say you'll start again after 5 6 the moratorium's lifted? MR. MITCHELL: Your Honor, if it's lifted we 7 will. 8 9 QUESTION: Didn't you just say that? MR. MITCHELL: Yes, we will. 10 OUESTION: So you wasted your time and you've 11 wasted other people's time all along. 12 MR. MITCHELL: No, Your Honor. I think this 13 case --14 QUESTION: Well, I object to you wasting 15 mine. 16 QUESTION: More than that, if I understand 17 your speech about the fear that your client suffers as 18 he wanders around Los Angeles, that you're going to let 19 him suffer that fear during the period between the 20 lifting of the moratorium and the time you can get back 21 and get another injunction, which may well take a couple 22 23 of months. MR. MITCHELL: Well, Your Honor --24 QUESTION: I don't suppose -- you don't know 25

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for sure what the judge will do, if you have to prove
 your case all over again.

3 MR. MITCHELL: Your Honor, my understanding is 4 that on the 9th of November the police commission must 5 make a decision as to whether the moratorium is lifted 6 or not.

7 QUESTION: Supposing they say, we're going to
8 lift it. You say, well, we don't care. That's somewhat
9 inconsistent with the argument you made a little while
10 ago.

MR. MITCHELL: No, Your Honor. I misspoke if
I said that. I'll be in court on November the 10th, the
day after November the 9th, to get a preliminary
injunction.

15 QUESTION: Yes, but you may not get it, and 16 you're saying you don't care if we lift the one that's 17 now protecting your client.

18 MR. MITCHELL: This one has never been in19 effect.

20 QUESTION: Well, because it's been stayed. 21 But you say you don't even ask us to lift the stay. You 22 just say, well, just dismiss the injunction, I'm 23 confident I can get it again if I need it. It's a 24 strange posture for representing a client.

25 QUESTION: Well, isn't it essential to your

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1 posture, the statement that you really don't think the 2 political authorities in Los Angeles will ever 3 reinstitute this procedure? MR. MITCHELL: Indeed. 4 5 QUESTION: So you'll be back in the district 6 court if you have to be, but you think the chances are 7 99 out of 100 that you won't have to be? MR. MITCHELL: Precisely. 8 QUESTION: That also is very relevant to your 9 10 standing, too, isn't it? 11 MR. MITCHELL: Standing to be here today? QUESTION: To ask for an injunction. You say 12 13 that you don't need any protection, that the threat to 14 you is nonexistent in the future. So you don't need an 15 injunction. MR. MITCHELL: Because the city has changed 16 its policy. 17 QUESTION: Yes. 18 MR. MITCHELL: And now it only chokes when it 19 should. 20 QUESTION: It not only has changed its policy, 21 but you say you have no fear with respect to its present 22 policy. 23 MR. MITCHELL: Correct. 24 QUESTION: So you don't need an injunction. 25

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MR. MITCHELL: Absolutely. 1 QUESTION: When will you get to trial on your 2 3 case in the ordinary course of events down there? 4 MR. MITCHELL: With that calendar, probably 5 not until next summer, late spring. 6 QUESTION: It's going to be a protracted 7 trial, I gather? 8 MR. MITCHELL: I'm sorry? 9 QUESTION: It's going to be a long trial? 10 MR. MITCHELL: Yes, Your Honor, I expect it 11 will be. QUESTION: The city indicates it'll go on for 12 a very long time. 13 QUESTION: Will the only issue that remains be 14 the damages issue if we do as you suggest? 15 MR. MITCHELL: Yes, Your Honor, assuming the 16 moratorium is not lifted, absolutely. 17 The question of federalism, it seems to me in 18 this case, that has been raised by the city is not a 19 real question any longer. The city claimed that this 20 injunction, if issued, would completely -- cause them to 21 22 completely revamp all their training procedures, spend a great deal of money. And now the city on its own in May 23 24 of '82 has ione precisely what the injunction required, did it with great ease. 25

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But I don't think that the way they raised the 1 question addresses the issue of federalism that concerns 2 Adolph Lyons, which is that the Constitution is the 3 principle of federalism that he was seeking to be 4 5 protected by. He wanted to be protected from deprivation of his life without due process of law. 6 That's the principle of federalism that he was concerned 7 with, and there's no other principle of federalism, it 8 seems to me, that in any way makes a local police 9 department immune from this federal protection for the 10 citizen. 11

12 The city would have this Court institute a 13 policy that, no matter what policy the city had, the 14 federal judiciary would be powerless to enjoin the 15 policy. If Adolph Lyons does not have standing to 16 challenge this policy, there's absolutely no one in the 17 city of Los Angeles who did, and he's the man, he's one 18 of the men, who was almost killed by it.

19 So if you do not dismiss as improvidently
20 granted, vacating the injunction --

21 QUESTION: Mr. Mitchell, am I right, the only 22 judgment before us is the judgment of the Court of 23 Appeals affirming the preliminary injunction, isn't it? 24 MR. MITCHELL: Yes.

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QUESTION: And there was another judgment, was

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1 there not, that's not here at this time? MR. MITCHELL: Justice Brennan, there was a 2 3 Lyons I, if you like --OUESTION: Yes. 4 5 MR. MITCHELL: -- where the court did 6 reinstitute the lawsuit. It had been dismissed because 7 of the standing problem. So there are two judgments. QUESTION: But the only one before us now is 8 9 the affirmance by the Ninth Circuit of the preliminary 10 injunction, isn't it? MR. MITCHELL: No, Your Honor, I think they're 11 12 both before you now. Those were issues presented in the 13 petition for cert. QUESTION: Well, what do we do with the other 14 15 one under your submission? MR. MITCHELL: Well, if you dismiss as 16 improvidently granted and vacate the injunction, you 17 needn't do anything else. 18 QUESTION: Well, we're not dismissing as 19 improvidently granted if we vacate the injunction. 20 21 MR. MITCHELL: I beg your pardon? QUESTION: We're not dismissing as 22 improvidently granted if we vacate the injunction, are 23 24 We? QUESTION: No, you're taking action on the 25

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1 merits then.

MR. MITCHELL: Indeed. You could order it 2 3 remanded for vacation of the injunction. QUESTION: Mr. Mitchell, if every policeman on 4 5 the beat had carried out the instructions in the manual 6 that Justice White read earlier in the argument, would 7 there be any problem, that is, that it's used only when it's necessary to subdue violence? 8 9 MR. MITCHELL: That wasn't the words I heard 10 Justice White reai. 11 QUESTION: Well, that's the essence of it, 12 isn't it? MR. MITCHELL: The essence is to subdue any 13 14 resistance. That's what the bulletin says. And that 15 means subdue all resistance, Your Honor. QUESTION: Well, it says "necessary to subdue 16 resistance," "necessary." Not just when it's applied 17 18 for the purpose of. MR. MITCHELL: Mr. Justice White, a police 19 officer may subjectively feel that it's necessary for 20 him to choke a black man on the streets of Los Angeles 21 because --22 QUESTION: That isn't what the bulletin says. 23 It says "necessary" and it doesn't say if the officer 24 25 feels it's necessary.

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MR. MITCHELL: Well, combined with the --1 QUESTION: It may be objectively. It may be 2 3 an objective test. MR. MITCHELL: I don't think it is, Your 4 5 Honor. I think the other statements in the record --QUESTION: You'll find out in your trial. 6 7 You'll find out in your damage suit. MR. MITCHELL: Well, I don't think you should 8 leave people to a damage remedy in a situation like 9 10 this, not with this overwhelming threat. So if you do not dismiss --11 QUESTION: Well, this overwhelming threat that 12 13 you say you don't need any protection against any more. MR. MITCHELL: Well, it's gone, and hopefully 14 15 it'll be gone forever. Thank you. 16 17 18 19 20 21 22 23 24 25

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CHIEF JUSTICE BURGER: Do you have anything 1 2 further, Mr. Merkin? QUESTION: Excuse me, Mr. Merkin. Will you 3 4 tell me what do you think is before us? You brought the 5 case here. What judgment is here? ORAL ARGUMENT BY FREDERICK N. MERKIN, ESQ. 6 ON BEHALF OF THE PETITIONER -- Rebuttal 7 MR. MERKIN: The one you stated, Mr. Justice 8 9 Brennan. The judgment that comes from the court of 10 appeals in affirming a preliminary injunction, but there are decisions of this Court --11 QUESTION: No, no. What other judgment is 12 13 before us? MR. MERKIN: No other judgments. 14 QUESTION: That's the only one. 15 MR. MERKIN: Only judgment, yes. 16 QUESTION: And that is stayed by the courts. 17 MR. MERKIN: And that is stayed. 18 QUESTION: But there's a special standing 19 issue even in that judgment. 20 MR. MERKIN: That's right. It's inherent in 21 it, and this Court has ruled in the past that decisions, 22 -- the term "early in the proceedings" upon which this 23 Court has a rule, can be raised at a later point. It's 24 inherent and indeed, the court could raise it on its 25

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1 motion if it so desired because it's a case of 2 controversey under Article III which is at issue 3 There are just two points I would like to 4 address on rebuttal. The first is to clarify a point 5 relative to what the city wants. The city wants 6 flexibility. It's not clear that the city ever will go 7 back to the control holds -- wants the flexibility to do 8 so should it make that determination. 9 The second issue goes to whether the 10 respondent believes the case is moot. If the respondent 11 believes that the need for a declaration or injunctive relief is moot, respondent would move to dismiss all 12 aspects of the case other than damages. And counsel for 13 14 the respondent said, apparently, that only the damages issue remains. 15 I think what the respondent is trying to do, 16 however, is to have the spectre of federal judicial 17 control there overseeing the police department's 18 decisions on this matter. And if they're not 19 satisfactory to the respondent, then the respondent will 20 be in court perhaps --

QUESTION: Respondent could have said that 22 when you filed your petition for certiorari. And we 23 wouldn't be here. We wouldn't have all this problem. 24 Right? 25

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1 MR. MERKIN: Well, I --QUESTION: Couldn't respondent have said we 2 3 don't care about the injunction, and let it go. 4 MR. MERKIN: Respondent could have said that, 5 yes. QUESTION: You wouldn't be up here, would you? 6 7 MR. MERKIN: That's right. QUESTION: I think in fairness to respondent, 8 9 though, the moratorium hadn't taken place at the time you filed your petition, had it? 10 MR. MERKIN: I don't believe so. I believe, 11 Mr. Justice Rehnquist, we filed our petition in December 12 13 of 1981. The moratorium followed roughly six months thereafter. And debriefing was well underway at the 14 time on May 12th, that the police commission instituted 15 the moratorium. It was shortly thereafter that 16 respondent moved to have the writ dismissed as having 17 been improvidently granted. 18 QUESTION: And we didn't take action on that 19 20 motion. MR. MERKIN: That's right. And I believe 21 22 correctly so. QUESTION: Mr. Merkin, do you think we could 23 safely assume, in view of what's been said in court 24 today, that if we were to dismiss the write as 25

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improperly granted, that your opponent means what he
 says and he would just go in and move to dismiss the
 injunction before the district court? You don't believe
 him, I take it.

5 MR. MERKIN: I don't think that's a fair
6 assumption. For example, --

7 QUESTION: He's, in effect, represented to the 8 Court that he's prepared to do that, as I understand 9 what he said. And it seems sort of silly to be deciding 10 the kind of a case in which obviously, there's some 11 difference of opinion if no matter what we do he's going 12 to say let's vacate the injunction and then you'd 13 probably be happy, wouldn't you?

MR. MERKIN: Mr. Justice Stevens, I think he's sayin vacate -- he's not concerned about the preliminary injunction, but his primary causes for declaratory injunctive relief I think he still wishes to pursue. Because otherwise, he would dismiss all injunctive, all equitable aspect of the case.

20 QUESTION: It would seem to me that a couple 21 of good lawyers would be able to settle this case and 22 save the damage issue without requiring this Court to do 23 very much about it.

24 MR. MERKIN: Well, there is a problem that the25 city faces with respect to the doctrines enunciated by

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1 the Ninth Circuit. Whatever control hold policy the 2 city chooses is immediately challengeable in district 3 court, and not just the control hold policy; any use of 4 force policy. 5 QUESTION: That narrows your complaint down to , 6 the standing issue, then, doesn't it? MR. MERKIN: Well, that --7 QUESTION: You'd like an advisory opinion on 8 9 the standing issue is what I understand. MR. MERKIN: I don't believe it's advisory. 10 11 QUESTION: Maybe you'll get a different panel in the Ninth Circuit next time. 12 (Laughter.) 13 MR. MERKIN: Perhaps. But that's basically 14 15 all I have. Thank you. CHIEF JUSTICE BURGER: Thank you, gentlemen, 16 17 the case is submitted. (Whereupon, at 11:55 a.m., the case was 18 19 submitted.) 20 21 22 23 24 25

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