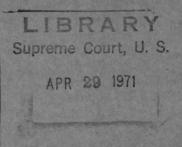
Supreme Court of the United States



Docket No. 821

APR 29

10 03 AM "

In the Matter of:

UNITED STATES OF AMERICE

Appellant

vs.

GREATER BUFFALO PRESS, INC. et al.

APPELLEES

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Place Washington, D.C.

Date April 19,1971

ALDERSON REPORTING COMPANY, INC.

300 Seventh Street, S. W.

Washington, D. C.

NA 8-2345

MAHN IN THE SUPREME COURT OF THE UNITED STATES 8 OCTOBER TERM 1970 2 3 THE UNITED STATES OF AMERICA, 14 Appellant, 5 No. 821 VS 6 GREATER BUFFALO PRESS, INC., 7 ET AL., 8 Appellees 9 10 The above-entitled matter came on for argument at 99 1:00 o'clock p.m. on Monday, April 19, 1971. 12 BEFORE: 13 WARREN E. BURGER, Chief Justice HUGO L. BLACK, Associate Justice 14 WILLIAM O. DOUGLAS, Associate Justice JOHN M. HARLAN, Associate Justice 15 WILLIAM J. BRENNAN, JR., Associate Justice POTTER STEWART, Associate Justice 16 BYRON R. WHITE, Associate Justice THURGOOD MARSHALL, Associate Justice 17 HARRY A. BLACKMUN, Associate Justice 18 APPEARANCES: 19 DANIEL M. FRIEDMAN, ESQ. Office of the Solicitor General 20 Department of Justice Washington, D. C. 20530 21 On behalf of Appellant DENTE M. TRUCENCES SEG 22 FRANK G. RAICHLE, ESQ. 10 Lafayette Square 23 Buffalo, New York 14203 On behalf of Appellees 24 25 1

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MR. CHIEF JUSTICE BURGER: Mr. Friedman you may proceed whenever you are ready.

MORAL ARGUMENT BY DANIEL M. FRIEDMAN, ESQ.

PROCEEDINGS

ON BEHALF OF APPELLANT

MR. FRIEDMAN: Mr. Chief Justice and may it please the Court:

This case, which is here on a direct appeal to the United States District Court for the Western District of New York, brings before the Court the validity of a 1955 merger between the two leading firms engaged in the printing of color comic supplements for newspapers.

The appeal presents a group of typical Section 7 questions: the definition of the relevant product market; the question of whether the effect of the merger might be to substantially lessen competition; the question of whether the acquired company is a failing company and the question of whether divestiture is appropriate relief.

The threë principal firms involved in this case which I will describe briefly. The acquiring firm, the Appellee, Greater Buffalo Press, at the time of the acquisition had a plant in Buffalo and also a plant in Dunkirk, New York.

The second firm is the acquired company: International Color Press. At the time of the acquisition it also had two plants; one in Wilkes Barre, Pennsylvania, and the other

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in Peoria, Illinois, but the Peoria plant has been closed.

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The third principal actor in this story is a firm 2 called. King Syndicate that is a division of the Hearst 3 Corporation. King itself is not a printer; it is engaged in A snydication of copyrighted articles, such as comic strips, 5 cartoons, to newspapers. What King does, it engages in two 6 forms of activity: first, it licenses features to the news-7 papers, and secondly, it arranges for the printing of various 8 comic supplements to the newspapers that wish it. 9

The Government complaint, which was filed in 1961, 10 challenged not only the merger that is here before the Court, 11 but also alleged that Greater Buffalo, Hearst, through King, 12 and another syndicate had engaged in a conspiracy to divide 13 customers, to fix prices and to monopolize the printing of 10 color comic supplements; alleged that King and the other news-15 paper syndicate had also engaged in illegal tie-in agreements, 16 under which the plan was that the licensing of the comic sup-17 plements was tied to the dealing with the syndicate for 18 printing. 19

In 1965 the Government settled the case against Hearst, through the entry of a consent judgment under which there were various prohibitions upon Hearst, including the prohibition upon engaging in time agreements, although the judgment, that judgment would not preclude King from quoting a single price for features and printing; for the licensing, that

is, and printing. Que. However, that judgment also contains provisions 2 that in the event that Greater Buffalo is found to have 3 violated any provision of the anti-trust laws the judgment may A. then be reopened. 5 Why did it take so long, ten years to bring Q 6 this case ---7 Ten years ---A 8 Before this case gets up here? 0 9 If I may, Mr. Justice, I would just like to A 10 briefly describe the chronology of it and explain why. 11 Excuse me, Mr. Friedman, isn't it more than Q 12 ten years? 13 Well, ten years from the time the complaint A 10 was made. 15 Yes, but 16 since the merger. Q 16 Sixteen since the merger. A 17 Let me, if I may explain just what happened in this 18 case. The merger took place in 1955. Two or three years 19 thereafter, an employee of another firm made a complaint to the 20 Department of Justice that Hearts was engaging in tie-ins. 21 Following this complaint in some preliminary investigation 22 there was a grand jury investigation in Buffalo. At the con-23 clusion of the grand jury the Government decided not to seek 24 an indictment, but instead to bring a civil suit. 25

The original complaint did not relate, of course, to the merger; the original complaint related to the tie-ins 2 by Hearst and King, but in the course of our investigation we 3 developed other facts, including the facts relating to the A merger which led us to conclude that there were violations in 5 addition to those that had been brought to our attention. 6

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Now, the ten years between the time that the complaint was filed and the case comes to this Court, has been occupied by serious situations. First, two or three years were occupied by the Government's first successful attempt to obtain a preliminary injunction against the transfer of certain assets in the Wilkes-Barre plant of International to a plant that they built down in Sylacauga, Alabama.

Following that we had negotiations over the consent decree, which led to the consent decree against Hearst.

The trial actually began in October of 1965. And, of course, in the interval, I might add, that after we had gotten the preliminary injunction then there were further proceedings; there was more testimony taken on a motion by the Appellees to modify the injunction.

Following the completion of the Government's case in October of 1965, in 1966 there was a hearing on whether the Government had established a prima facie case. And a year and a half elapsed after that hearing until the defendant's case came and the defendant's case came in the summer of 1967;

briefs were filed about a year thereafter. Present arguments 8 were not held until about a year thereafter, which was in 2 December of 1969. 3

Now, the reason for all this delay is basically this, as I understand it: At that time in the latter part of the 1960s there was only one judge on the bench in Baltimore. That was Judge Henderson.

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After a successive judge was appointed the man selected for the post was the United States Attorney, and as a result this new judge was not qualified to hear any of the pending criminal cases. And since criminal cases were given priority it was meant that Judge Henderson was required to spend the major part of his time in this area on trying the criminal cases. He just had to work this case in as he could. This is the reason for the delay. And I don't think that the delay is attributable to the Government, Mr. Chief Justice. I think it is unfortunate. I think these delays in these cases are always unfortunate. I am afraid this was just one of those circumstances. We tried to do everything we could to drop the charge of violating Section 2, the monopolization charge, for the purpose of trying to expedite the thing. We did everything 23 we could to get the case moving but I think it was just one of 24 those unfortunate things in which the judicial process 25

eres. sometimes moves slowly. 2 The only issue that is here now is the Q Section 7 issue? 3 13 That is correct, Mr. Justice; that's all A that is appealed from is the Court's dismissal of the Section 5 7. 6 Is that the reason, Mr. Friedman, why the 0 7 monopolization charge was dropped? 8 We stated explicitly in our, in a motion --A 9 in a notice we filed, stating that we were dropping the mono-10 polization charge; that we were doing so for the purpose of 11 expediting the trial of the case. 12 That is set forth at page 516, 518 and 19, I 13 think, of the record. 14 That that was the reason? 15 Now, coming to the facts of the case, most A 16 Sunday newspapers in this country have what I have in my hand, 17 the typical color supplements. The supplement has two ele-18 ments to it, basically. A newspaper that wants a supplement 19 has to get two things. The different features are all copy-20 rights, and the newspaper has to get the license for these 21 features. In addition, the newspaper has to arrange to have 22 the supplement printed and the printing of comic color supple-23 ments is a very, requires special skills. It's not something 20 that can be done -- they are done with four different inks and 25

it takes a great technique to accomplish this.

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The licenses for using the comic -- color comics themselves, are controlled by the syndicates and the syndicates license to the newspaper as many of these particular comics as they want. Sometimes the newspaper will get all of its particular comics from a single syndicate. More likely it will be a combination and this one of the Washington Post shows that the different comics come from half a dozen or more syndicates.

Now, approximately one-third of all of these color comic supplements are printed by the newspapers themselves. The remaining two-thirds are printed by the so-called "Comic Color Supplement Printers," of which, the two merging companies are the two leading ones.

At the time of the acquisition and even to this day everyone concedes that Greater Buffalo Press is the ledder in the comic supplement field. This is the most skilled one; it is the firm that can produce the best product. Both of these firms, of course, produce the same product. The end result is identical, whether or not it's produced by Greater Buffalo or International; it's this comic supplement.

But the two firms file a different method of distributing those products. Greater Buffalo sells primarily directly to newspapers. It sells to a few of the syndicates, but basically sells to newspapers. International has no business relations at all with the newspapers except that it

ships the comics. It deals exclusively with King and it has dealt exclusively with King for almost 30 years. King, under 2 the contracts, is obligated to give at least 75 percent of its 3 printing requirements to International. The other 25 percent, A I might add in passing, is because on the West Coast it is just 5 not economically feasible to print in the East and ship it to 6 the West Coast, because printing is very expensive. 7

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Now, what happens in the case of King is that King 8 goes out and actuallysells the comics to the newspapers. King 9 sells the comics to the newspapers. King has this arrangement 10 with International and has had it for many years and Inter-11 national does the printing. And King's profit, of course, 12 represents the difference between what it pays International 13 and what it can sell the comic to the newspapers for. 14

And the newspapers, all of their business dealings are with King. They pay their bills to King and King in turn then pays International. But, of course, the price that King pays International necessarily determines what kind of an offer King, in turn, can make to the newspapers. And, not unexpectedly the record in this case shows that over the years there was a constant battle between King on the one hand, and International on the other over price. And King, on occasion has forced International to cut its prices in order that King could meet a particular competitive situation. 20

King had something of a club over International

in this respect, because up to the time of the merger King had a six month cancellation clause in its contract. It could cancel for any reason within six months.

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At the time of the merger in June of 1965, King and International were negotiating a new printing contract which they wanted to be a long-term contract. About a month after the acquisition was consummated they did sign a long-term contract and it was the same prices they had before, but they had no six months cancellation clause. However, and we think this is quite significant, and I will come to it in a moment -- at the time the merger was taking place, a week before the merger agreement was finally signed, International and King had agreed upon the prices to be charged under that contract. At the time of the merger King and International each had sales of about eight-and-a-half million dollars.

There is a dispute between the parties as to what their respective shares of the market was. The dispute is over whether or not in calculating the market you include in the market printing that is done by newspapers themselves. The Government contends that that printing should not be included because, as we say, while a newspaper might give its business to one of these printers, it is unlikely that any newspaper would be a source of printing for any other newspapers.

Under our study of the market, as we interpret it under our evaluation of this, together these two firms had

roughly 75 percent of the volume of printing done at the time of the acquisition under the --

Q You mean 75 percent of that two-thirds portion which you were talking about?

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A 75 percent of the two-thirds; right.

Under the defendant's evaluation the two firms together had just under 42 percent of the whole market; their 42 percent is 42 percent of the whole market; ours is 75 percent of the two-thirds. But, under either standards, these two firms simply dwarfed the rest of the industry. Each of these firms was at least five times as large as any of the other four or five independent printers.

Now, the facts relating to the acquisition are relatively simple. The original organizer of International, the acquired company, had been dead for many years. The stock of the company at the time of the acquisition was owned by two of his children, who had made no investment in the company, who had nothing to do with the running of the business. They let a Mr. Gorman, the President of International, run it. Their sole interest was in the dividends they could get out of the company. And finally, they tried to sell this plant in 1952 to Hearst and King and Hearst was not interested.

In December 1954 negotiations began between the President of International and the President of Greater Buffalo. International's man indicated the property he thought could be

1 purchased at the book value and that was ultimately done in June of 1955, at a price of \$575,000. But, the record show 2 that Gorman, the President of International, kept King fully 3 informed during the whole course of these negotiations, of B. what was going on. And, three months before the acquisition 5 took place, in March of 1955 the sales manager of King, a man 6 named Nicht, wrote a letter to his superior in which he pointed 7 out the King role that King occupied in connection with this 8 merger. As he said, "Although the owners of International are 9 anxious to sell, they can hardly sell without our consent and 10 cooperation." He further added that "Greater Buffalo realizes 11 they can hardly continue to purchase plans without our approval. 12

Now, of course, the reason for King's control over
this thing is quite obvious: without the arrangements that
International had with King or International had with the
printing plants, there were no customers. International did
not have anyselling organization.

On the other hand, King also had a very real stake 18 in this thing because King at this time, was basically dependent: 19 upon International for its printing. And I will come in a 20 minute now to what the District Court said in explaining the 21 significance of why this interrelationship, as a practical 22 matter, meant that even though the contracts between King and 23 International was not signed until a month after the merger, 24 in fact, at the time of the merger Greater Buffalo knew that by 25

acquiring International it was acquiring basically King's printing presses.

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The District Court held against us on the Section 7 issue on really two grounds. First, the District Court said that because of the advantage King has in selling printing as a result of its control over the features, there were two different markets here; "One market," said the Court, "Is the printing of comic color supplements for sale directly to the newspapers, and the other market was for sale to the syndicates which then sold them to thenewspapers.

And the Court went on and said: "The effect of 11 this acquisition may not have been substantially to lessen 12 competition because in the first place," it said, "Greater 13 Buffalo and International are not in competition; they are not 14 in the same market. International is selling to one market; 15 that is to the syndicates. Greater Buffalo is selling to the 16 othermarket, to the newspapers themselves. They are not in the 17 same market, so there could be no elimination of competition 18 between them." 19

Secondly they said that since the time that the -the Court said that since at the time of the acquisition King had no firm contract with International, Greater Buffalo was not acquiring any share of the printing business; it was a tiein expectation that with its skill it could pick up some of this business, and finally it said in any event, International was a

failing company.

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Then, at the end of its opinion, in the last sentence of the portion dealing with the Section 7 violation, the Court said that even if there were some violations of Section 7 here it would not be appropriate for divestiture 15 years after the acquisition took place.

Q Did the record show anything as to new entries into the market since 1961 or since the trial?

A There is evidence that there is one firm that developed very rapidly in the early 1960s. There is a dispute between us as to the ease of entry. The District Court found that there were no substantial barriers to entry. The claim is that anybody can print; all you need is a printing press; that there is plenty of surplus capacity in this great ease of entry.

Now, we think that there are serious barriers to entry in this business for two reasons: first, this is a very skilled thing. This is not just turning the press on and printing. You have got to know what you are doing, and the fact of the matter is that a large number of newspapers have it is financially advantageous to them to shift their printing business from their own printing facilities to one of these printers.

In addition, once you have a firm which has 75 percent of the printing market available. That is with papers

who don't print their own, it seems that this itself, as it has been recognized, creates a substantial barrier to entry. And 2 I can say that I know of no new firms that have gone into the 3 business. In fact, in 1955, shortly after this acquisition, 4 another independent color printer went out of business. That 5 was a firm called Buffalo Colorprint, a smaller printer, which 6 Greater Buffalo also acquired, that was doing printing for 7 another one of the syndicates in this case. 8

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Now, we start, it seems to me, with a self-9 evident proposition, which is basically: Greater Buffalo and 10 International are in the same business. They are both print-11 ing this thing and of course, an essential element of the 12 printing of this thing is getting it distributed to its cus-13 tomers, the ultimate customers: the newspapers. and it seems 14 to us it doesn't amake any difference that a particular dis-15 tributor, such as King, may have had some advantages in dis-16 tribution; it's still the same product. It doesn't cease to 17 be -- it doesn't become a different product merely because one 18 firm is distributing it through King and the other firm is 19 distributing directly. 20

And therefore, under the decisions of this Court, 28 we think that the business of printing and selling color comic 22 supplements was a relevant market. I stress the word "a," 23 because it may well be that printing for syndicates is also an 24 independent relevant market, but certainly this is "a" relevant 25

1 market. International did, what was it, two-thirds 0 2 or three-quarters of King's printing? 3 International -- three-quarters. A 13 Three-quarters of King's printing. But, Q 5 now was 100 percent of International's printing done for King? 6 All of it. International printed only for A 7 King. International had no contracts -- no printing itself 3 for any -- that is right, and that's the way International had 9 done business. I think when it started in 1925 it had two 10 small customers and for almost 30 years it had been printing 11 exclusively for King. 12 Now, within this borderline of promise, which we 13 think is the relevant market; that is sale and printing, we 14 think that there would be no doubt that the effect of this 15 acquisition may have been substantially to lessen competition. 16 The District Court found, and no one disputes it, 17 that Greater Buffalo and King were engaged in active competi-18 tion for the business of printing color comic supplements, and 19 this competition between them in selling the printing 20 necessarily reflected and was dependent upon the competition 21 between Greater Buffalo and International in printing, because 22 only if International kept its prices low enough, would King be 23 in a position to compete effectively with Greater Buffalo. 28 And I think the realities of this were recognized

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in 1954 in a letter that Mr. Gorman, the President of Inter-5 national, wrote to the unions when he was complainig that the 2 unions were putting very onerous conditions upon them; that he 3 couldn't deal with, because he was complaining, as he said --1 he referred to Greater Buffalo as his competitor and he is 5 complaining that Greater Buffalo is taking business away from 6 him because of the onerous burdens. 7 International claimed that Greater Buffalo 0 8 was taking business away from it? 9 From it; yes. International said -- this is A 10 Exhibit P-9 at 785 of the record -- it's a rather long letter 11 and he complains, and he says: "I'm losing business to my 12 competitors and the demands you are making for me in the way of 13 labor conditions are unfair ---10 Q Now, was Greater Buffalo doing any printing 15 for King? 16 A Greater Buffalo was doing a little printing 17 for King back in the mid-1950s and it has -- there was evidence 18 that on one occasion that it began that Mr. Nicht, of King, 19 was distressed because he didn't think he was getting a good 20 enough deal from International so he transferred some business 21 to Greater Buffalo and as a rather revealing quotation in which 22 he said, and this is at page 1428 of the record. He said he 23 had shifted business to Greater Buffalo at a lower rate and that 213 Gorman, the President of International understands he is likely 25

to lose other business "because of inability to meet the rates -I have been able to obtain from Greater Buffalo." 2 Q Well, was this contemporaneous to the letter 3 to which you just referred? 4 A This was about --5 0 -- to the union? 6 A Yes; this was about a month or two apart. 7 Both of these were 1954. 8 Now, the effects of this merger was to very 9 drastically change the structure of the market. Previous to 10 the merger what you had was two very large firms, each with 11 roughly 35 to 40 percent of the market, competing with each 12 other and four or five smaller firms. 13 After the merger you had one major firm that really 14 stood out as a colossus over this market; it had 75 percent 15 of the business. The competition that previously had existed 16 between International and Greater Buffalo in printing and keep 17 ing prices down and improving service, necessarily was basically 18 eliminated and while my opponent will tell the Court, as he has 19 in his brief, that despite all of these facts, there was plenty 20 of competition in the industry. The significant thing, it seems 21 to me, for Section 7 purposes, is wehther or not this merger 22 significantly lessened competition. And on that issue we 23 think the record abundantly shows that it did. 20. I would like, if I may, to reserve the balance of 25

my time. 8 MR. CHIEF JUSTICE BURGER: Very well, Mr. 2 Friedman. 3 Mr. Raichle. A ORAL ARGUMENT BY FRANK G. RAICHLE, ESQ. 5 ON BEHALF OF APPELLEES 6 MR. RAICHLE: Mr. Chief Justice and may it please 7 the Court: 8 This is an unusual anti-trust case. Its genesis 9 is this: a man by the name of Hornaday who worked for King, 10 which is a division of Hearst. When Counsel is referring to 11 King he is referring to Hearst, Hearst newspapers. Hornaday 12 left King and went to work for another smaller syndicate sell-13 ing color comic supplement printing. Now, while he had a 14 little initial success, he soon encountered the effects of the 15 tie-in of Hearst with its features and its printing. Hearst 16 would tell a fellow: well, if you aren't going to have your 17 printing done through us, why, you will have to pay more for 18 your features; a typical violation. 19 So, Hornaday began to complain about Hearst; in 20 fact he complained about the things he used to do while he was 21 with Hearst. And so the Government got busy and started an 22 investigation of the industry at the instance of Hornaday, who 23 had not complained about us in any way, and in the course of 24 events there was a grand jury investigation which resulted in

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a "no bill," as I recall it, and subsequently the commencement of this suit in the year 1961. And a strange course of events, at least to me, a strange course of events ensued.

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The original argument by Counsel for theGovernment told the Court that the action was brought primarily against Hearst, to stop Hearst from its tie-in practices; indeed it was brought for our protection. You will find that oft repeated in the record; a strange kind of protection in light of the relief by way of divestiture of our Sylacauga plant that's sought in the complaint.

Well, in any event, Greater Buffalo, if I might take just a minute to describe it, had a very inauspicious and humble beginning back in 1926. The Koessler family: Walter Koessler who was a reporter on a newspaper, who entered the business for himself, with members of theffamily assisting him, with an investment of \$1,000 to \$3,000; and they put up a little printing press right in their own home. Membhrs of the family worked and they printed a little neighborhood newspaper, and I guess they were helped by the depression in the 30s, because it began to print these mortgage foreclosures and happenings, legal notices connected with bankruptcies and so forth.

And they began to print a few ads for the local stores, and started to print colored ads. Sometime in the 30s one of the Buffalo papers suggested to them that they might be

able to print the comic sections, and furnished them with an old press, and they started to print. From that they started to print for the Syracuse paper and then from that the Chicago paper, and the thing grew. It's one of the typical American success stories of its time.

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So, as the year 1950 and '51, 52', '53 rolled around, the Buffalo Press, by some innovations of Walter Koessler, as president, and some ingenuity of all of them, hard work on the part of the whole family, they had succeeded in developing quite a business in this color comic supplement. field. And they began to feel the effects of the King tie-in. King had the major features; not only comic features, but the syndication of the columnists popular of the day, and the competition between Greater Buffalo and Hearst, as I put it, King, if you please, was intense; there is no question about it. We didn't concede that we were competing with International which printed exclusively for Hearst.

The strange thing about it to me has always been -and I will say more about that when we talk about the absence of barriers there to entry in this field. International never printed for the Hearst papers; they always printed their own. The whole country, the Hearst papers print their own comics.

Well, in any event, in 1951, 2 and 3 Greater Buffalo Press built a plant down in Lufkin, Texas to accommodate itself to the transportation charges more beneficial to its

customers in that area, and began to plan - in fact at an earlier date, began to plan for a plant in Sylacauga, Alabama, and it's that plant with which we are particularly concerned, and it's more or less unmentioned by my opponent, so I will have to get to that in a few minutes.

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But, in any event, the owners of the International, the Golden family by name, who lived --- I think one of them lived in Cuba and one of them in Alabama and refused to make any investment in the company after the original investment and were content to let this man Gorman, a very competent operator, run the plant for them. But I don't suppose I could say with candor to the Court that by 1955 International squared with your decisions, definitions of a failing company, but if it wasn't a failing company then it was destined to become one -- whatever artificial difference they are making in that observation -- Its working capital was impaired; its machinery was obsolete and getting worse. It's only customer, King, was threatening to take the business away and put it somewhere else.

In answer to the inquiry from the bench: the first business of King that Greater Buffalo got was in the year 1954 when a run from Youngstown, Toledo and I think Erie, Pennsylvania, was transferred to it by Nicht of Hearst.

In the extremness in which International found itself, it sought to sell the plant, the business, if you could

call it that, to Hearst. Importunities were made, insistent importunities were made to Hearst to buy it and the answer was: Hearst wasn't interested in it at any price and refused to. Mr. Gorman testified at the trial that he knew of no other purchaser, so he offered this to Mr. Koessler of Greater Buffalo Press. Koessler bought it for \$575,000 back in 1955, and all this anti-trust litigation has ensued since.

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Now, at the time of the purchase International was engaged in negotiations looking toward a long-term contract. Those negotiations had not ripened into a contract and at the time that Greater Buffalo bought it on June 25, 1955, it had no contract assurance of business and it took a calculated business risk and bought what was the equivalent of some obsolete machinery which it hoped to modernize with its own techniques and make efficient.

Well, there is an element in the case which I dont' shrink from, which I think I should talk about for just a moment. After Greater Buffalo built its Lufkin plant, or the Lufkin plant became a reality and Nicht learned that -- and about the time of the purchase of the International plant, tha: Nicht began to put pressure on Koessler, through his tie-ins, in other words, that he wanted to become the exclusive sales agent for the Greater Buffalo Press and that Greater Buffalo Press should print only for International and there is extensive correspondence on that subject in the record. And I would

characterize it as a flirtation on the part of the parties
 looking toward a line-up when and whereby Hearst would be the
 seller -- King would be the seller and the Greater Buffalo
 would be the printer.

And this went on over a period of two or three 5 years and accounts for some of the documents in the record, 6 which at first blush, are somewhat embarrassing, I think to 7 both King and Greater Buffalo. But, in the course of events 8 Koessler was advised and Nicht was advised that any such 9 arrangement as Nicht was proposing would be in violation of the 10 anti-trust laws. It was abandoned. There is no dispute about 11 the fact of the abandonment of their plan. 12

Well, Greater Buffalo went ahead and built the Sylacauge plant, five years after this acquisition and that's what they to divest us of. Now, I don't care at the moment, and for the purpose of this discussion, whether you take the relevant market as that which the Court found, or the relevant market as Counsel contends that it should be considered, the fact remains that there are no barriers.

An interesting thing, people, newspapers for whom we have printed, and who we thought we had sewed up because of our vaunted efficiency, had gone back to printing their own. I think I can say without fear of serious dispute, certainly not an effective dispute, that most any newspaper in this country can print its own and that there is great excess

capacity in this country for the printing of these comic
 color supplements. Your Honors know, from your daily reading,
 most any newspaper you pick up prints colored ads for stores,
 for automobile companies, dress designers and whatever; and it
 takes very little adaptation to put those presses to work to
 print the color comic supplements.

Now, we cite in our brief and the Government's 7 exhibits show that certain newspapers print for other news-8 papers. Exhibit -- I think on page 1823 in the record, is 9 something that's printed at page 14 in my brief, the red one, 10 which shows that Hearst, the Hearst papers in Chicago print 11 for two nonHearst papers, one in Chicago and one in Pittsburgh. 12 The same exhibit shows that the Hearst plants have the surplus 13 capacity for the printing of 12,500 four-page sections. That's 14 the unit of production that's talked about. 15

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Q What page was that, Mr. Raichle?

Page 14 of our brief and page 1823 of the

record.

Q 1.823?

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20 A 1823, of the Appendix. I said "record;" I 21 mean appendix.

Now, then, I say that the competitive effects, if any, were minimal and immediately dispelled, long since dissipated. I don't have time, but let me cite one example. The principal competitor of Greater Buffalo Press who runs head

onto Greater Buffalo Press and its Sylacauga plant, is Southern 1 2 Colored Prints. It's an undisputed fact, clear as a pikestaff in the records, that between the time that we acquired Inter-3 national and the time of the trial that Southern Color, which A incidentally is a Hornaday company, the man who started all 53 of this stuff, has gone from 477,714 four-page sections per 6 week, to 3,400,000 per week; that during the same period of 7 time, translated into dollars, he's gone from a \$600,000 8 volume to \$3,300,000. 9

10 It's an established fact that every printing 11 company that is a factor in this industry, or was a factor in 12 1955, at the time of our acquisition, has increased its busi-13 ness and it is an undisputed that most of the increase in the 14 business came from us and that we took no compensating business 15 from them.

Now, let me get to the divestiture and introduce 16 Your Honors to that subject, and I know this historic court-17 room, this Court has heard many strange contentions, but I 18 call attention to one advanced by my friend as one of the 19 strangest that I've ever heard -- now they say that this 20 violation, this purchase of this old machinery back in 1955, 21 took with it the planning which International had for the plants 22 at Sylacauga, Alabama. And at page 37 of their brief they 23 say: "Effective relief in this case which would create a 20. viable independent color comic supplement printer capable of 25

providing King with an ultimate source of printing from Greater Buffalo, requires divestiture of all of the assets owned by International at the time of the acquisition and the Sylacauga, Alabama plant planned by International, but constructed and operated after the acquisition by Dixie Color Printing Company, a Buffalo subsidiary. Dixie Color is the company who owns the title to the building which we built.

Now, that's cumulative to the effect that the intended beneficiary of the requested divestiture is Hearst. Now, in the early days of this case, I repeat: we were described as the victim and Hearst was described as the predator. This is the first time I ever heard a Government Counsel seek a divestiture from the victim for the benefit of the predator.

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Now then, let me give you the history of the building of the Sylacauga plant. Why did two or three people hit upon Sylacauga and that might sound like a strange coincidence; not at all. There is something called the Coosa River Paper Company down there, and as early as 1950, Coosa River Paper Company had called on Greater Buffalo to see if they could built a plant for us if we would take their product and use it in our printing. Well, at that time we were engrossed in going forward with Lufkin and we didn't pursue it seriously, although we made some investigation and indeed, that's five years before the acquisition; back in 1947, which was eight years before the acquisition, we had planned a plant

in the Deep South and in 1950 we had in writing, committed ourselves to the -- that Atlanta Paper, I forget the name of it, to build the plant. We didn't specify Sylacauga, but we said in the Deep South, probably in Alabama.

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Well, it seems that this Coosa River, contacting printers generally to see if they could get someone to build a plant, also contacted International and that International, had, at least in the minds of Gorman, its operating end had planned to pursue the subject on its own. Well, he went to Hearst and Hearst wouldn't give him a long-term contract at a price that would permit the investment in a new plant. Hearst, as I said, wouldn't buy the International plant. Hearst wouldn't do a thing to promote the development of the plant in Sylacauga.

Now, after -- not before, but after the acquisition, we built the plant, completed it five years later. Now, this I say in all -- the Government's brief says that we changed some details that can furnish some things -- details, well we built the plant in accordance with the same plans which we had used some years before in Lufkin. It's a reproduction of our Lufkin plant. We went to Baltimore and bought a press. Our competitor bought the other available press from the same newspaper -- I forgot the name of the Baltimore newspaper .

The press was worked on, transiently in Wilkes-Barre by the International employees. This is after the

1 acquisition, but we reimbursed them for all the work. The 2 plant was built to install the press; the press was installed. 3 No equipment of consequence came from Wilkes-Barre. The only 4 equipment that did come was a little office furniture, and I 5 think one color duplicator, and I think the inventory is in 6 evidence, was worth less than \$350 in the aggregate, and the 7 plant cost us \$3 million.

Now he says; or the brief says that for some 8 reason or another we should divest that plant so that Hearst 9 can buy it. Preposterous, I say, Your Honors. Now, then, 10 continuing, because that's what the case is all about, ' 11 apparently, did we build the plant for any business from 12 Hearst? No. Seventy-four percent of the color comic supple-13 ment printing which is done in that plant is by contracts made 14 by Greater Buffalo, not International, directly with newspapers 15 who had theretofore printed their own. 16

Now, 30 percent of the business down there is what 17 they call "commercial printing," a subject to which we have not 18 al uded. That means advertising for chain stores: Sears 19 Roebuck, Montgomery Ward, Safeway Stores and all that sort of 20 thing; that constitutes 30 percent of the printing being done 21 in that plant. And if you give an effect of 30 percent, then 22 84 percent of the printing down there is ours, and I think 23 some -- that is from contracts of ours and a minimal amount 24 came from Wilkes-Barre, from International. 25

Now, then, one or two more things. This attempt on the part of the Government to make a printer out of Hearst and out of King is so incongruous, because time and again the evidence shows and it's undisputed that as a matter of policy that Hearst would not enter the printing, often citing a statement by Hearst,'s senior officer that -- let me get it right. It sums up the case from Hearst's point of view, but the Government's trying to foist it on us.

Mr. Green, who is Mr. Nicht, senior, said that Hearst was never interested in printing. Then he cites the fact that Luden's sold 50 million gumdrops a year and never made one; they made money notwithstanding. Now, I just don't know. I respectfully submit to you that under all cases, that under any case on the subject there cannot be divestiture for equitable reasons, let alone those associated with due process.

Now, i he wants to talk about a divestiture of the old machinery that we bought 15 years ago up in Wilkes-Barre, that at the moment, is idle. I think that all the arguments I have evinced, though showing that there were no anti-competitive effects; if, indeed, there was any technical violation, easy access to the market, the passage of time, the development and the growth of competition -- and just one more thing that probably is the least important --

In the early days of the case the unions were appearing as amicus here, urging that we not take things out of

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Wilkes-Barre, predicting dire consequences to the economy if qua we did. Why, the economy has grown largely through what we 2 have done up there, if I might boast about it. All their 3 fears have gone away. Senator Sparkman was coming after us if A. we didn't bring the things down to Sylacauga after we started, 52 and I think we brought pro perity to that part of the country. 6 We buy the newsprint; we employ people; we do a wholesome 7 business and I think it's wholesome that this little family 8 business in the tradition of free enterprise, can flourish as 9 it has and do so well and violate no laws. 10 Thank you. 11 Mr. Raichle, what do you say about the 0 12 District Court's view of the relevant market? 13 Well, of course I agree with them. A 10 You agree with him? 0 15 Yes, I do. A 16 Well, supposing one disagrees with that; 0 17 where does the case go? 18 I still say there is no violation if it A 19 raises -- I'm kind of tieing into some of your decisions -- if 20 it raises an inference or presumption that there was a 21 violation, that some anti-competitive effects -- I think the 22 presumption has been completely overcome by the evidence some 23 of which I have alluded to and the rest of it is in the brief. 24 MR. CHIEF JUSTICE BURGER: Thank you, Mr. Raichle. 25

Mr. Friedman, you have got about four minutes left. 8 REBUTTAL ARGUMENT BY DANIEL M. FRIEDMAN, ESQ. 2 ON BEHALF OF APPELLANT 3 MR. FRIEDMAN: Thank you Mr. Chief Justice, and may 4 it please the Court: 5 The Government is seeking the divestiture of the 6 Sylacauga plant, not to aid the wrongdoer, Hearst, but 7 we think that under normal principles governing divestiture, 8 which you have to have if the plant, the entity to be divested, 9 must be capable of functioning as a strong effective competitive 10 factor in the marketplace. Now, the way this market is now 11 structured, what it means is for International to take up and 12 become the kind of plant that is necessary to provide competi-13 tion for Greater Buffalo, it's got to have a facility in the 14 South because the newspaper customers down there now are used 15 to a southern plant; they save substantial money as a result of 16 the saving of transportation costs. 17 We are not, of course, suggesting, as Mr. Raichle 18 somehow suggests, that we are trying to put Hearst into the 19 printing business. We're not saying that the plant has to be 20 divested to Hearst. All that we are saying is that when you 21

divest International and of course I just mention in passing, divestiture is the normal remedy when you have a stock acquisition that violates the act, when you divest it you've got to divest it in a way thatmakes it into a strong competitive force

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in the market and that requires, we think, that the Sylacauga plant be included.

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Q Well, what do you think about the equities of ordering a divestiture 15 years after the event and in the face of what the District Court found was an inappropriate remedy even as of the time he tried the case?

A Well, I think, Mr. Jusice, that the equities relating to the situation of the individual firms in this situation, must be balanced against the demands of the public interest in destroying effective competition here and I think that in this situation it is appropriate to divest it.

But, I would like to add, if I may, just one thing on how this Sylacauga plant was developed. For a year before the acquisition, International wasplaying a very active role in working out its own plant and many of its people had made lengthy trips to Sylacauga to investigate the situation. International was under constant pressure from King to build a southern plant and indeed, they have written in the spring of 1955 International had twice informed the Chamber of Commerce of Sylacauga that it had definitely decided to move to Sylacauga to build a plant in Sylacauga and they still at that point did not have the financing available, but it seems, in the light of the pressure that were coming upon International from King in the light of all this extensive plant it certainly is most reasonable and most likely that if there hadn't been this

situation International somehow would have found a way to build a plant.

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Now, it's quite clear that the plant was actually 3 built by Greater Buffalo and Greater Buffalo paid for it, but a. it seems to, at least in the inception the spirit of the thing, 5 that this was enough of an International plant that it would be approprirate to require that it be divested in order to establish the kind of strong company that is necessary to restore competition in this industry.

There is nothing very remarkable, though, 0 about this move into the Deep South by an expanding industry; is there?

There is nothing remarkable about it, with A this exception, Mr. Chief Justice: this move into hthe Deep South was not the typical move where a firm finds that this is an attractive area for various reasons to develop a new factory. This move into the Deep South is because of the -basically because of the transportation situation. That is: newspapers are located in the Deep South, which is much better off financially if they had a nearby plant. It's the newspapers, not the printers, that pay the cost of transporting the supplement from the printing plant to the newspaper plant. And I think this is what's involved in this case. It is an attempt -- they moved in there because they needed the plant and I think it was a realistic matter if you divest International.

1	Without this plant down south it's going to be very, very	
2	difficult for there to be any really effective competition	
3	created by International.	
Q.	That, it seems to us, is the basic purpose of	
5	relief in this case.	
6	MR. CHIEF JUSTICE BURGER: Thank you, Mr. Friedman.	
7	Thank you, Mr. Raichle. The case is submitted.	
8	(Whereupon, at 2:00 o'clock p.m. the argument in	
9	the above-entitled matter was concluded)	
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