

Supreme Court of the United States

OCTOBER TERM, 1970

In the Matter of:

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MRS. ROBERT LEE MOORE, et al. :
Appellants :
vs. :
CHARLOTTE-MECKLENBURG BOARD :
OF EDUCATION, et al. :
Appellees. :
----- X

Docket No

OCT 19 3 41 PM '70
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TABLE OF CONTENTS

	<u>ARGUMENT OF:</u>	<u>P A G E</u>
1		
2	Whiteford S. Blakeney, Esq., on behalf of Appellants	2
3		
4	William J. Waggoner, Esq., on behalf of Appellees	21
5	James M. Nabrit, III, Esq., on behalf of Appellees	30
6		
7	<u>REBUTTAL</u>	
8	Whiteford S. Blakeney, Esq.	76
9		
10		
11	* * * * *	
12		
13		
14		
15		
16		
17		
18		
19		
20		
21		
22		
23		
24		
25		

B

1
2
3
4
5
6
7
8
9
10
11
12
13
14
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16
17
18
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IN THE SUPREME COURT OF THE UNITED STATES

OCTOBER TERM 1970

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MRS. ROBERT LEE MOORE, ET AL,

Appellants,

vs.

No. 444, 498

CHARLOTTE-MECKLENBURG BOARD
OF EDUCATION, ET AL,

Appellees.

Washington, D. C.,
Tuesday, October 13, 1970.

The above-entitled matter came on for argument at
10:10 o'clock a.m.

BEFORE:

- WARREN E. BURGER, Chief Justice
- HUGO L. BLACK, Associate Justice
- WILLIAM O. DOUGLAS, Associate Justice
- JOHN M. HARLAN, Associate Justice
- WILLIAM J. BRENNAN, JR., Associate Justice
- POTTER STEWART, Associate Justice
- BYRON R. WHITE, Associate Justice
- THURGOOD MARSHALL, Associate Justice
- HAROLD BLACKMUN, Associate Justice

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P R O C E E D I N G S

1
2 MR. CHIEF JUSTICE BURGER: Moore vs. Charlotte-
3 Mecklenburg, No. 498.

4 Mr. Blakeney, you may proceed whenever you are
5 ready.

6 WHITEFORD S. BLAKENEY, ESQ., ON BEHALF OF APPELLANTS

7 MR. BLAKENEY: Mr. Chief Justice, may it please the
8 Court, I believe that this Moore case will furnish to the
9 Court more truly than is to be found elsewhere in the
10 Charlotte-Mecklenburg litigation clarity and certainty and,
11 indeed, their solution for the problem with which the Court is
12 now wrestling.

13 These qualities emerge, if the Court please, first,
14 I think, because in this case and only in this case are there
15 individuals before the Court pleading their constitutional
16 right against the compulsions which have been imposed below.

17 This Court has often recognized, of course, that
18 that puts constitutional questions in its clearest light.

19 Furthermore, if the Court please, the compulsions
20 which have been imposed are all opposed by these Moore plain-
21 tiffs for whom I appear. They do not accept some and reject
22 the rest. They oppose all the compulsions of racial nature
23 which have been fastened upon them below.

24 By contrast, as Your Honors will have noted, the
25 plaintiffs in Swann, of course, in the District Court below,
to be sure, support all the compulsions which have been imposed.

1 On the other hand, the Charlotte-Mecklenburg Board
2 of Education, defendant in this case, acquiesces in some of
3 the compulsions and oppose some of them.

4 The Solicitor General acquiesces in such as may be
5 regarded as reasonable -- pardon me, the Solicitor General
6 more specifically in such as may be regarded as feasible.
7 And the Circuit Court below, in such as may be regarded as
8 reasonable.

9 Q Are you able to draw any dictionary distinctions
10 between those two words?

11 A I myself am not able to draw any distinction
12 satisfactory to myself, Your Honor.

13 In any event, we stand against all the racial com-
14 pulsions, and that is our posture in this case. And from be-
15 ginning to end, our position may be summarized thus briefly:

16 We obtained an injunction below which expresses it.
17 This injunction said to the Charlotte-Mecklenburg Board of
18 Education and to any agency imposing these compulsions, it
19 said do not bar any child from any school in Charlotte-
20 Mecklenburg because of his race, and do not assign children to
21 any Charlotte-Mecklenburg school on the basis of race.

22 This is our theme, as I say, at all stages.

23 Q Your clients are who, Mrs. Moore --

24 A And others. I don't need to know their names.
25 I am not interested in that. But they are the parents of white

1 public school children as well as Negro public school children.

2 Q Both?

3 A Both, Your Honor.

4 Q What do you do about the problem of disestab-
5 lishing the de jure segregated school system?

6 A Your Honor, that is, of course, a central sub-
7 ject that I will come to, but --

8 Q In your own time.

9 A I will answer it now. I will, if I may, be-
10 cause it is indeed, of course, the heart, the ultimate heart
11 of the problem.

12 Q Because taking what you said literally, then,
13 there is no power.

14 A There is no power, we say, Your Honor --

15 Q To disestablish it.

16 A There is no power to trample the constitutional
17 right of any citizen in the disestablishing process, and the
18 constitutional right of these citizens, these plaintiffs, is
19 that they shall not be barred on racial grounds and they shall
20 not be assigned on racial grounds, and that is what is being
21 done to them.

22 Q But a person, we assume, is caught in a ghetto
23 as established by the state, and he doesn't have the resources
24 to get out. What is your solution then?

25 A The Constitution says --

1 Q That he should take his course?

2 A The Constitution says to him, the Constitution
3 is expounded in Brown, we say that the Constitution, seeing
4 his situation, says to him, every effort is going to be ex-
5 erted and all zeal and all absolute good faith must be put into
6 effect to see to it that you are given freedom, that you shall
7 not be barred anywhere on account of your race, and that you
8 shall not be assigned anywhere on account of your race. And I
9 think that is what this Court was referring to in the cases it
10 has recently decided. This Court was expressing its stern
11 impatience with the fact that freedom was not truly accorded
12 as this Court considered in many of these cases, such as New
13 Kent and Carter and Alexander vs. Holmes.

14 And we go one-hundred percent with all and any who
15 will see to it that the freedom is truly there. But once that
16 freedom is truly accorded, that freedom from governmental
17 action based on race, once that freedom is truly accorded, then
18 we say it is not to be said that the Constitution then requires
19 that the freedom of any person be taken from him in the process
20 of the dismantling.

21 To express it otherwise, Your Honor, the dismantling
22 process shall not itself reconstruct the very thing that is
23 being dismantled. Or, to use still another analogy, the
24 Constitution, so Brown commanded us, says you shan't travel
25 the racial road in the matter of public schools.

1 Now, Your Honor, our basic theme is you can't
2 travel that same racial road in, so to speak, remedying the
3 constitutional wrong of the past. You do not remedy past con-
4 stitutional wrong of a racial nature by imposing present con-
5 stitutional wrong of racial nature.

6 Q Would you consider that it is under the
7 Constitution if the school board, not the Court, the school
8 board closed all of the entirely Negro schools and provided
9 public transportation of the students of those schools into
10 other schools to accomplish the dismantling as they saw it?

11 A We think that the Constitution, Your Honor,
12 cannot be said to require that any action be taken which has
13 as its sole objective racial assignments.

14 Q Does it prohibit it?

15 A It prohibits it.

16 Q In other words --

17 A That is what Brown says.

18 Q -- your answer to my question would be, then,
19 that the school board could not close these schools and trans-
20 port the students out to other schools in the outlying dis-
21 tricts?

22 A If, Your Honor, in the operation of the schools
23 on a natural geographic or other non-racial basis, such
24 action can naturally, can normally educationally, very well.
25 But if the school board's action and purpose was to accomplish

1 assignments on racial basis, which otherwise would not be done,
2 but if indeed done, the child is pushed, the child is taken,
3 the child is compelled solely because of his color, then that
4 runs afoul of the Constitution right there, just as truly as
5 what existed in Brown, and we plead the same constitutional
6 right here that the plaintiffs pled in Brown.

7 Now, quickly, Your Honor, since jurisdiction in
8 this case was deferred, I should spend a moment on how we come
9 here, I think. I will try not to take too much time on that
10 because it is developed in our brief, our jurisdictional
11 statement, and also a typewritten response which we filed only
12 a few days ago in answer to a suggestion filed by the Swann
13 plaintiffs, only a few days. We beg the Court's attention to
14 those documents.

15 But to outline briefly, these plaintiffs, upon
16 learning in February of this year that certain compulsions
17 were being imposed -- were about to be imposed upon them, went
18 into the State Court of North Carolina. There they obtained
19 an injunction, an injunction which we say is in the terms of
20 the essential meaning of Brown, and an injunction which is in
21 the terms of a North Carolina statute also, and those terms
22 simply were what I have already repeated -- do not assign a
23 child on the basis of his race, any other basis but not his
24 race, do not exclude him from a school because of his race.

25 Now, that injunction was -- our case was moved into

1 the federal court at that point, upon valid federal grounds,
2 as we understand, and the defendant Board of Education asked
3 for a three-judge court to determine the constitutionality of
4 the pronouncement of the statute which, as I say, was the
5 very words of the injunction that we had.

6 Before the three-judge convened and heard the case,
7 the district court below set aside our injunction, the single
8 judge set it aside, saying, in the express terms that he did
9 so, pending the rulings of the three-judge court and of this
10 Court.

11 Now, the three-judge court heard the case and ruled
12 that the words I have already expressed, Your Honor, are un-
13 constitutional, and here came a remarkable inconsistency, an
14 inconsistency that is deep and inherent and afflicts all who
15 seek, I respectfully say, rises again and again to plague all
16 who seek to say we will obey Brown, which commands operating
17 schools on a non-racial basis, we will obey Brown by the
18 very act of operating them on a non-racial basis.

19 Here is the inconsistency that the court itself
20 expressed: It says it is constitutional, quite constitutional,
21 indeed it is the essence of Brown, that you shall not exclude
22 a child from a public school on the ground of his race, but it
23 is unconstitutional to say that he may not be assigned to a
24 school on the basis of his race.

25 Those two things, Your Honor, are absolutely in

1 conflict. They are inherently so. Is it not obvious that if
2 there can be no prohibition against assigning the child on the
3 basis of his race, and if you do therefore assign him on the
4 basis of his race, you are excluding him on the basis of race
5 from another school, the school to which he wishes to go or
6 which he may have been attending, and to which it is natural
7 geographically or otherwise that he should attend.

8 Q Your argument is based entirely on the 14th
9 Amendment of the United States Constitution and not at all on
10 any federal statute, is it?

11 A Entirely.

12 Q Entirely on this?

13 A Yes. We stand or fall, of course, on the
14 Constitution.

15 Q And your clients are the parents of school
16 children, there are no teachers, you don't represent any
17 teachers, do you?

18 A Parents and children. The children themselves
19 by proper process have been made parties.

20 Q And therefore you are making no claim with
21 respect to the constitutionality of the integration of faculty?

22 A No.

23 Now, we present this question, Your Honors, not in
24 the abstract. We show the factual background in Charlotte-
25 Mecklenburg, where these children go to school. We show in

1 this record, and it is concise, these things, quickly: That
2 as far back as 1965 this school system was adjudged by the
3 district court, the Southern District Court, the same district
4 court, albeit a different judge, was adjudged to be operating
5 on a non-racial basis, a basis in which there was no gerry-
6 mandering of school attendance zones and there was complete
7 freedom of transfer, and so it was adjudged non-racial, and
8 the Circuit Court upheld that.

9 And now it was adjudged within the past year, the
10 same district court, with now the new judge, reaffirmed many
11 of those factual findings, adjudged, for example, that in no
12 other public school system had the board of education achieved
13 as much in the way of racial mixing -- no other case that had
14 come before the appellate court had so much been achieved of
15 that nature, that there was and is now no racial purpose,
16 motive or element in the spending of money, in the providing
17 of facilities, faculties, schools, buildings, books, and
18 enumerated numerous others.

19 Nevertheless, Your Honors, upon that picture there
20 came order of unusual severity, these orders said, despite
21 the factors just found, it is also true that in some schools
22 there is not the mixture of the community, therefore this
23 court will order that the mixture of the community shall
24 take place in every school.

25 And the court went on to say, this shall be main-

1 tained henceforth, and note these words, almost revealing in
2 its paradox, these words -- just as was done for decades
3 before Brown. And there is the situation, Your Honors, non-
4 racial until now ordered to be racial.

5 Now, furthermore, I have already mentioned that
6 these plaintiffs occupy a posture different from any other
7 parties in the Charlotte-Mecklenburg litigation in that they
8 plead their own constitutional right; none others do. They
9 also raise opposition on an issue which the Chief Justice,
10 concurring in Northcross, said was one of the questions that
11 needed attention. Only these plaintiffs raise that issue. No
12 other parties do. That issue is uncontested before this Court,
13 except and unless than we raise it.

14 That issue is this: One of the compulsions here --
15 they are of two essential natures, all the compulsions can be
16 categorized under two headings. Number one, the gerrymandering
17 of the school attendance zones, which the school board itself
18 proposed, and which of course all parties other than ourselves
19 are now accepting. We oppose that gerrymandering. It is of
20 racial nature. The circuit court says it drastically is
21 racial gerrymandering at the same moment that it upheld it.
22 It says that is what it is.

23 And now all other compulsions here come under the
24 heading of requirement that the child go long distances to
25 school, even beyond the gerrymandered boundaries.

1 Q What is the longest distance?

2 A Beg pardon, sir?

3 Q What is the longest distance as the record
4 shows?

5 A There are distances of as much as 15 to 16
6 miles. Now, the distances, however, are not our point, nor
7 in our point as such. That is a colloquialism. We oppose the
8 compulsion, the requirement that we go away from the natural
9 geographic school and near the child's home that he be forced
10 to go away from that, whether in a gerrymandered new zone or
11 whether crossing the boundaries of the gerrymandered zone into
12 another zone.

13 Q You don't mean to say it is a matter of --
14 that absolutely a school board could never send a child away
15 from neighborhood for any reason?

16 A No, I do not say that.

17 Q There can certainly be a lot of good reasons
18 to send children away from -- you say they should not --
19 where were they sending them that they couldn't do so on ac-
20 count of race?

21 A Brown forbids their doing so on account of
22 race.

23 Q And you say that gerrymandering, racial gerry-
24 mandering, carrying, transporting or doing it on a racial
25 basis is invalid.

1 A Invalid.

2 Q And I suppose you would say the majority, the
3 minority transfer rule is equally invalid?

4 A Indeed, this Court so held in Goss, Goss vs.
5 Board of Education.

6 Q Well, if there is no compulsion involved,
7 would you still say it is invalid? I thought your objection
8 was to compulsory assignments.

9 A No. There was an interaction, compulsory upon
10 the child and shaped and based on no grounds, it is solely
11 that. The child is looked that, his color is observed, and
12 that determines where he will go to school.

13 Q So there are two rules that apply under the
14 transfer from the majority to minority transfer rule, and one
15 of them is white and one of them is black, and the transfer
16 is to a school with a white majority and a black minority,
17 the two children transferring will not both be transferred,
18 only one will be.

19 A That is true, but --

20 Q The black one will get the transfer and the
21 white one won't.

22 A Yes, and that is --

23 Q Or the reverse, if a transfer from a white
24 school is requested.

25 A And that is selectivity on the basis of race.

1 Q And you say it is invalid?

2 A It is prohibited by the Constitution, and I
3 repeat, Your Honor, that specific subject was dealt with by
4 this Court in Goss vs. Board of Education. It was in the
5 other direction, but it was held unconstitutional.

6 Q I see that you told Justice Stewart that you
7 didn't rely on any federal statute.

8 A Yes, sir.

9 Q I see you cite the federal statute that is in
10 the Civil Rights Act of 1964.

11 A That is true, Your Honor, but only for this
12 purpose, of showing that when it comes to the action of the
13 elected representatives of the people, this is not a consti-
14 tutional point, but it is significant to note that no elected
15 representative of the people have ever enacted any legislation
16 in the direction which we here oppose and which we say the
17 Constitution prohibits.

18 The Congress, in the Civil Rights Act specifically,
19 twice expressed itself to this effect -- let it not be thought
20 --this is the meaning of it, I take it -- let it not be thought
21 that in this Civil Rights Act we mean to condone or to provide
22 for or in any way authorize racial balance, racial ratios
23 compelling anybody to go anywhere just because of his race.
24 This Act does not mean that. That is the sence in which we
25 cited it, Your Honor.

1 But we stand or fall on the Constitution.

2 Q Because the statute, you think, is restricted
3 to de facto segregation rather than --

4 A No, sir. I think that statute clearly meant
5 to say that we, the Congress, are not to be understood as we
6 enact this civil rights law, we are not to be understood as
7 providing for any kind of --

8 Q This is a directive to federal judges.

9 A Well --

10 Q Section 2006(a).

11 A -- I think in the interpretation and adminis-
12 tration of that statute is meant. But, Your Honor, whatever
13 may be the true interpretation of that statute, I cannot stand
14 upon it against the Constitution. My adversaries say that the
15 Constitution requires the racial compulsion which they espouse.
16 I say the Constitution forbids the racial compulsion which
17 they espouse.

18 Q Are you suggesting that Green was improperly
19 decided under the Constitution?

20 A No, Your Honor. I can only speak to Green --
21 I have sought to find the exact facts of Green as nearly as I
22 could. The factual situation in Green is far different from
23 here. I think that this Court did not mean to say anything
24 in Green contrary to what I am here arguing for.

25 In Green, for example, each child was assigned to

1 the district that he formerly -- to which he formerly attended.

2 Q It was still dual zone.

3 A Yes, sir. And I think -- and, furthermore,
4 right of transfer was accorded only after that suit was in-
5 stituted. Here it has been accorded for five years and here
6 for five years it has been judicially found nobody has been
7 excluded from any school on account of his race. Nobody claims
8 that anybody has, by governmental action and compulsion.

9 Now, we must remember, I think, Your Honors, it
10 must constantly be borne in mind, that we here are applying
11 the Constitution in its primal elemental provisions. There is
12 no legislation here in which it might be considered that there
13 is leeway for the policymaker -- excuse me, that is not the
14 situation.

15 Here it is purely a question and a question we pro-
16 pound and contend for is simply this, that the Constitution,
17 in the Fourteenth Amendment, as Brown declared it, ruled the
18 case and rules in favor of the pronouncement, injunctive pro-
19 nouncement and statutory announcement that we had below and
20 which has been taken from us.

21 Now, let me come back for just a moment -- my time
22 draws to a close -- for just one moment to this basic propo-
23 sition. The Constitution comes to a condition of separateness.
24 What does it do? I say that the Constitution, as declared in
25 Brown, says with regard to the condition of separateness,

1 every diligence must be exerted, every effort must be put
2 forth in good faith, if the hand of government is to be found
3 in that separateness, causing it, producing it, directly or
4 indirectly, by subterfuge or subtly or in any manner, it must
5 be sternly removed. And that, I say, we agree with, we argue
6 for one-hundred percent.

7 Q What did Charlotte-Merklenburg do for the ten-
8 year period after Brown, since you say that is what Brown
9 said? What did they do for ten years?

10 A They moved gradually in the direction --

11 Q Like what? What specific was done?

12 A The zoning -- the attendance districting was
13 made geographic and --

14 Q When? When was that done?

15 A About 1963, thereabouts.

16 Q Well, what did they do for the eight years
17 after '55?

18 A After Brown?

19 Q Yes, sir.

20 A There was a state statute in effect which did
21 not say take the hand of government out of racial compulsion,
22 but it did --

23 Q And in '65, what you did was to draw boundar-
24 ies and when you drew those boundaries how much mixing did
25 you get?

1 A A considerable degree of it, Your Honor.

2 Q How much?

3 A I cannot say the exact degree.

4 Q You said this was a very clear record.

5 A But I am saying this, Your Honor, if I may --

6 Q Yes, sir?

7 A -- that this is not how much racial mixing
8 occurs. The test is did -- and in any situation today, the
9 test is in good faith is there governmental compulsion forcing
10 children to be racially separate in the schools or is there
11 not.

12 Q Do you recognize that there is a need for
13 government compulsion to desegregate and set up a unitary
14 system?

15 A Yes, sir, I --

16 Q You have no quarrel with that?

17 A -- I recognize that there is a constitutional
18 mandate that governmental action shall not bar any child from
19 a school because of his race and shall not assign him to any
20 on the basis of race.

21 Q That is not my question. Is it not true that
22 you are required to take affirmative action to disestablish
23 the segregated system? Is it or not?

24 A Affirmative action to take the hand of govern-
25 ment out of any racial compelling.

1 Q And just leave it as it is?

2 A Once that governmental hand is removed and
3 freedom is truly accorded --

4 Q Well --

5 A -- if it is, then the Constitution --

6 Q -- my question is, you just say take the
7 governmental hand off and let it stay like it is. Is that
8 your position?

9 A Yes, sir, the government cannot --

10 Q Well, won't you still have a segregated system?

11 A The government cannot go further and take the
12 children by the coat collar and say to them, "You must go
13 there, and you must go there because of your race."

14 Q Well, what did the government tell them in '55?
15 The government told them, "You have got to go to that white
16 school, and you can't go to any school but that school." Didn't
17 the government do that?

18 A The Charlotte authorities?

19 Q The government of North Carolina.

20 A No, sir, they did not.

21 Q Well, you didn't have segregated schools?
22 You had segregated schools, didn't you?

23 A We removed governmental action compelling
24 segregation, and when that is done, Brown is of age. And
25 when the government goes further, it reverses Brown.

1 Q Well, you rely so much on Brown, what about
2 Green?

3 A What about what?

4 Q Green.

5 A The true meaning of Green is consistent with
6 Brown. Green has not reversed Brown. This Court would not
7 have taken so crucial an action without saying so.

8 Q Well, I don't think this Court reversed Brown.
9 I just say that Brown is a more recent case.

10 A Green is more recent.

11 Q I mean Green is more recent.

12 A Yes, sir.

13 Q And Green says you can't have pupil placement.

14 A Green, like Brown, says you must accord true
15 freedom and that we say has been done here. And I will end
16 with this, if I may: We stand upon this, the individual
17 constitutional right against governmental action on the basis
18 of race and any individual, Your Honor, no matter how little,
19 no matter how alone, he can stand against the powers of all
20 government, state and federal, and stand upon that proposition
21 and he can say, no matter when, by whom or where, racial
22 compulsion was formerly imposed, I object to it now being
23 imposed upon me and I object to being moved anywhere because
24 of my race.

25 Now, that is a lot to which he can claim and it

1 will save him, because that is the uniqueness and the tran-
2 scending power of individual liberty under the Constitution,
3 and our faith is that this Court will keep it so.

4 MR. CHIEF JUSTICE BURGER: Thank you, Mr. Blakeney.

5 Mr. Waggoner?

6 WILLIAM J. WAGGONER, ESQ., ON BEHALF OF APPELLEES

6 MR. WAGGONER: Mr. Chief Justice, may it please
7 the Court. I will speak very briefly to the statute. The
8 position the board has taken with reference to the statute,
9 that it is a reexpression of the statements of Brown, non-
10 racial assignment of students; but, like Brown, we say that
11 the statute also carries with it a permission to disestablish
12 a dual system.

13 A statute should be construed in a constitutional
14 manner where it can without the Court straining for a ridicu-
15 lous or unwarranted result.

16 Q That isn't the construction that the state
17 court gave it, though, is it?

18 A The state court, in a non-adversary proceed-
19 ing, used the language of Brown, as I recall, in its order.
20 I might point out the circumstances of the --

21 Q As I understand it, your argument is based on
22 the fact that the Constitution forbids discrimination on
23 account of race.

24 A That's correct.

25 Q And it forbids discrimination, even when the

1 effort may be the beneficent one of trying to prevent dis-
2 crimination?

3 A Insofar as assignment of students, that is
4 correct.

5 Q Discrimination.

6 A Yes, sir.

7 Q That is the key.

8 A Yes, sir, that is the key. Our position would
9 be that it is perfectly possible under this statute, a system
10 being found dual, to be required to undo racial assignments
11 and reassign children to other schools based on proximity and
12 convenience and other non-racial factors of sound school
13 administration. This would be our position with reference to
14 this.

15 There is some question about perhaps the legisla-
16 tive intent. The legislature must make findings, must deter-
17 mine public policy, and if it finds that the liberties of the
18 children involved, we find that thus far this year we are
19 transporting an additional 20,000 students. This is a sub-
20 stantial number of students that are being transported. I do
21 not say the full 20,000 are assigned involuntarily or by
22 reason of race. Some of them would have been assigned to their
23 school by reason of proximity and convenience.

24 Q Now, are you saying that you now transport
25 20,000 more than you did last year?

1 A Yes, sir.

2 Q Where did you get the buses?

3 A We are running school from 7:30 in the morning
4 until 9:15 for opening schedules. We have some buses that we
5 acquired in the past year. We have received a loan of some
6 14- to 16-year-old buses from the State of North Carolina for
7 the purpose of transport. We have also found that the legis-
8 lative position with reference to safety of children in
9 congested areas was very much warranted. We are transmitting
10 not quite twice as many students. Our accident rate is up
11 440 percent.

12 Q I gather you haven't bought any new buses, is
13 that it?

14 A We were furnished 28 new buses by the state
15 that were scheduled for replacement of old buses.

16 Q Mr. Waggoner, since we are addressing the
17 factual matters --

18 A Yes, sir.

19 Q -- there would be a considerable amount of
20 busing, would there not, under the board's plan in this case,
21 right? Intra-zonal busing, would there not?

22 A Yes, sir.

23 Q Because of the size and the odd shape of some
24 of those?

25 A That is correct.

1 Q Of the zones that the board created.

2 A Right.

3 Q There would be necessarily?

4 A There would be. At one time we had hoped that
5 we would be able to stretch Brown, being intellectually
6 honest, to permit a strained concept of gerrymandered lines.
7 I don't feel that the board plan would be truly constitution-
8 al because it does take race too much into account and goes
9 outside the compactness that Brown spoke of.

10 I don't think that the statute would prohibit a de-
11 segregation technique such as the location of a new school.
12 This would accomplish the assignment of students, by locating
13 a school in a border zone, where again they would be assigned
14 to a school on objective, non-racial criteria.

15 Now, a great deal of criticism has been directed
16 to --

17 Q If a board has a choice of locating a new
18 school in a black zone or white zone or in a border zone and
19 it chooses the border because of racial considerations, would
20 you think that was stretching Brown or not?

21 A If the nearby schools are overcrowded and a
22 school must be built in this area --

23 Q It must be built somewhere.

24 A -- it must be built somewhere -- I think the
25 board can go to the next step and construct the school, knowing

1 that the general attendance lines will lie in this area --

2 Q That would be one of the reasons. What if
3 there was a choice?

4 A If there was a choice --

5 Q Can they decide, well, we are going to built
6 it where we will have the most blacks and whites going to
7 school together.

8 A I assume your question does not contain an
9 overcrowding of nearby schools.

10 Q Well, they need a new school somewhere but it
11 could easily be a half mile or a half mile that way.

12 A I think that it would be within the leeway of
13 the board to locate the school on the basis we must build a
14 school, this is an educational reason, and as ancillary we are
15 going to promote desegregation.

16 Q Well, you would suggest that a school board,
17 as part of its educational decision-making, could say we
18 choose to education -- if we have a choice, we prefer to
19 educate white students and blacks together rather than
20 separately?

21 A That is correct.

22 Q And if we have some legitimate decisions to
23 make such as location of the school, drawing of zone lines,
24 we just prefer to get as many of them together as possible,
25 and you would think that would be permissible, even though

1 they are specifically taking race into account.

2 A I would not agree on zone lines, redrawing
3 zone lines.

4 Q What is the difference between drawing the
5 zone lines and deciding where to build a school?

6 A Because a student has no right to the location
7 of a school. There have been many cases in North Carolina
8 where school construction was sought to be restrained, and
9 this is a decision from the Board of Education, unless there
10 is use of discretion, the school will be constructed where
11 the board determines.

12 Now, there has been some suggestion that there was
13 some overreaching on the part of the board. I would like to
14 clear up one point. The board was served with an injunction
15 on 25 February. On the 26th we renewed at the federal court,
16 which was on Thursday. On Monday morning we presented an
17 order to the district court for relief from this state court
18 order because it was interfering with our implementation
19 efforts.

20 We were at that time faced with a district court
21 order that directed us to desegregate April 1. We had a
22 state court order that said do nothing now, and the contempt
23 powers of the court are approximately equal, so we had to take
24 the choice of honoring the one that had immediacy.

25 The legislature may have had in mind the affirmative

1 duty that was first spelled out by Judge Sobeloff in Bradley
2 vs. Richmond; and in his concurring opinion in the Swann case,
3 when it was in the court of appeals in 1966, you recall that
4 Judge Sobeloff dissented and gave a very strong dissent in
5 our case.

6 In his concurring end result in our approval of our
7 1966 plan, he said this: "This is far from suggesting that
8 children are to be uprooted arbitrarily and bused against
9 their will to distant places merely to place them with children
10 of the other race."

11 Here Judge Sobeloff was talking about affirmative
12 duty even before Green fully enunciates, I think.

13 I thank you.

14 MR. CHIEF JUSTICE BURGER: Mr. Vanore, whenever
15 you are ready.

16 MR. VANORE: Mr. Chief Justice, may it please the
17 Court, I think that some of us have mislabeled the statute
18 which is now before the Court as an anti-busing statute. In
19 effect, it is an anti-discrimination statute, which it
20 embraces in toto the pronouncements of this Court in Brown
21 vs. Board of Education, in that it says that no child shall
22 be compelled to attend any school on the basis of race, and
23 no child shall be excluded from any school on the basis of
24 race.

25 We have all been labeled in North Carolina, as have

1 some of the other States, as having de jure segregation. The
2 problem, as I see it, may it please the Court, is when does
3 one remove this label of de jure segregation.

4 When this Court made its pronouncement in Brown at
5 that time, as a matter of law, segregation was forever out-
6 lawed in North Carolina. De jure segregation was outlawed.
7 I need not remind the Court --

8 Q I presume you are saying segregation was out-
9 lawed, whatever you call it?

10 A That is correct, Mr. Justice Black. I think
11 there is no question but what segregation was wrong but, of
12 course, we in North Carolina simply until 1954 and until this
13 Court reversed its decision in
14 we were doing no more than was allowed by this Court until
15 that time.

16 Now, I think the Court stated in Green, we must --
17 the boards of education have an affirmative duty to do what
18 is necessary to come up with a plan that will realistically
19 work. We contend that the only realistic plan that will work,
20 both for the North and the South, and I do think that the de
21 jure-de facto distinction is legal fiction. I think we must
22 recognize that whatever the Court does, this Court must con-
23 sider that it will be the law of the land, not only for the
24 South but also for the North. The only realistic approach to
25 this is to allow that each child attend the school nearest

1 his home which serves his grade consistent with school
2 capacity.

3 Now, the statute that is now before this Court pro-
4 vides for that very thing. The legislature of North Carolina
5 intended as best it could to preserve the neighborhood school
6 concept, a concept which will work both in the North and the
7 South.

8 It seems that, in listening to the arguments that
9 were made yesterday, if this Court is to adopt an approach
10 other than the neighborhood school system of student assign-
11 ment, if this Court is to adopt a reasonableness approach or
12 a feasibility approach, we are going to have the same amount
13 of litigation if not more litigation than we have experienced
14 since Brown, since the Court said that you must use all de-
15 liberate speed.

16 At the time the North Carolina General Assembly en-
17 acted this legislation, which was in July of 1969, there were
18 two cases that had been decided by the Supreme Court that it
19 had to go by, that is Brown and Green. And also the General
20 Assembly was guided by sections 401 and 407 of the Civil
21 Rights Act of 1964, which we think this statute embraces, as
22 it does embrace Brown and Green.

23 Now, in Green, as this Court suggested, of course,
24 that was a rather simplistic fact situation there where you
25 had only two schools involved, and the Court suggested, as I

1 recall, in footnote 6, that the easiest way to eliminate the
2 dual school system there was to draw a line down the middle
3 of the county and all of the children in the eastern end of
4 the county would attend the New Kent School, and all of the
5 children in the western end of the county would attend the
6 Watkins School.

7 Now, this, we say, was a -- not necessarily a pro-
8 nouncement, but certainly a suggestion by this Court that a
9 child be assigned or be allowed to attend, not on the basis of
10 race but be allowed to attend a school nearest his home. And
11 we say that this is exactly what the statute does. The
12 statute does not allow any assignments, as this Court pro-
13 hibited, on the basis of race. All of the children are al-
14 lowed to go to the school nearest their home, and we think
15 this is the only reasonable way that this Court can approach
16 the facts now before it.

17 I would like to save some time for rebuttal, if I
18 may.

19 MR. CHIEF JUSTICE BURGER: Very well.

20 Mr. Nabrit?

21 JAMES M. NABRIT, III, ESQ., ON BEHALF OF APPELLEES

22 MR. NABRIT: Mr. Chief Justice, and may it please
23 the Court, the main theme of my argument is that the three-
24 judge district court which heard this case below correctly
25 held that a portion of this State law, two sentences in it,
the last two sentences of the second paragraph, violated the

1 Constitution by interfering with a school board's duty to de-
2 segregate the schools. That court held unanimously that this
3 was the effect of the law as well as its purpose.

4 Let me begin by simply listing the matters I hope
5 to cover in my allotted time. First, I would like to state a
6 bit about the procedural history of this case and discuss some
7 of the facts about school busing, the factual background
8 against which this statute was enacted, and against which it
9 actually functions.

10 And in that connection I shall tell the Court that
11 in No. 498 the parties have stipulated, and the court below
12 also considered, that the entire record in the Swann case,
13 which was argued yesterday, was a part to be considered in
14 the three-judge court case.

15 Third, I hope to discuss briefly the meaning of
16 the statutory reasons and the various interpretations the
17 parties have given of it; and, fourth, the main point, why we
18 think the statute violates the equal protection clause.

19 Q Where have you printed the statute so that I
20 can see the exact part of it which you say is unconstitutional?

21 A If you will turn rather to the Appellees
22 brief, Case No. 498, the brief for Appellees --

23 Q Yes.

24 A -- the first page of the argument, which is
25 quoted there in the footnote number 8.

1 Q Number what?

2 A The footnote at page 20.

3 Q 20?

4 A Page 20, and the part that the court below
5 held was unconstitutional --

6 Q And that is the part that you are claiming --

7 A And it is the only part that we attack, was
8 the last two sentences in the second paragraph, and they
9 appear near -- over on 21, continuing in that footnote, those
10 two sentences.

11 I also hope, if I have time, to -- well, in con-
12 nection with the main argument about the statute violating
13 the equal protection clause, I think particularly interesting
14 the contradictory positions taken by the parties, because if
15 I heard them correctly, Mr. Waggoner, representing the School
16 Board, stated quite clearly that he thought the School Board's
17 plan of desegregation, which the board has presented to Judge
18 McMillan, defended in the Fourth Circuit, defended here by its
19 own petition for certiorari, and in its brief, that the
20 School Board's plan, says Mr. Waggoner, violates the Brown
21 case and is unconstitutional because, he says, it accomplishes
22 too much desegregation. That is, indeed, an amazing turn of
23 events.

24 Q I heard him say that the same way except for
25 the "because" clause. That is not the reason he said he

1 thought it violated Brown.

2 A Well, because of the technique --

3 Q Because of the compulsion of people to attend
4 certain schools --

5 A Yes.

6 Q -- based on their race.

7 A That is correct.

8 Q What he said was that in obeying the Brown
9 decision, in his opinion, they went a little too far. That is
10 all I understood him to say.

11 A Right.

12 Q And I didn't understand him to say he was
13 abandoning any of the argument.

14 A Well, I -- let me address that, because I
15 think that my reply is that his position is inconsistent and
16 I hope to develop that as part of my argument.

17 Q Mr. Nabrit, I am looking at the statute now,
18 so I want to know which part of those sentences you say is
19 unconstitutional.

20 A The court below held that both of the sen-
21 tences were unconstitutional.

22 Q The entire sentences?

23 A Yes.

24 Q No student shall be assigned or compelled to
25 attend any school on account of race -- surely it didn't

1 hold that as unconstitutional.

2 A Yes, it did, I think so.

3 Q That no student shall be compelled to attend
4 or not attend a school on account of race was held unconsti-
5 tutional?

6 A Mr. Justice Black, the court below held that
7 that sentence, the whole sentence, was unconstitutional, in-
8 cluding --

9 Q And do you --

10 A -- that clause and the next clause.

11 Q And do you think that is, that part of it is
12 unconstitutional?

13 A Yes, sir, I do, because it interferes with the
14 school board's -- it imposes blinders on the school board. It
15 says you cannot consider race in the context of a segregated
16 system.

17 Q I thought that is what the Constitution says.

18 A Well --

19 Q I thought that is what the Constitution says,
20 and that is what we held. You can't discriminate on account
21 of race.

22 A I understand that to be the argument, however--

23 Q I am not talking about argument. I thought
24 that is what we held in every case and that is what your
25 client had been insisting on in every case.

1 A Mr. Justice Black, I understand the Brown case
2 to hold that compulsory school segregation violates the equal
3 protection clause and that this statute, the court below
4 held, in North Carolina, where they still have school segre-
5 gation, prevents the school board from doing its duty of
6 abolishing that discriminatory system.

7 Q But this --

8 A It tells the school board --

9 Q This provision of the statute says that there
10 shall be no discrimination.

11 A Well, the court --

12 Q That is what I just read to you.

13 A Well, the court below didn't understand it
14 that way and that is not the understanding that state court
15 judges gave us or that --

16 Q Well, this is saying that people can be com-
17 pelled to go to a school or refrain from going to a school
18 because of their race.

19 A Mr. Justice Black, I think we cannot under-
20 stand that sentence merely on the basis of that first clause,
21 you see.

22 Q Well, at least that one is something. If the
23 whole sentence is held unconstitutional, I don't see how any
24 part of it can be based on that clause.

25 A Well -- the statute --

1 Q Are you distinguishing in the application of
2 this statute between its application and the abstract of that
3 sentence and its application in the context of a remedy for
4 what was stricken in Brown?

5 A That's right, the statute was specifically de-
6 signed to overturn Judge McMillan's order, and that is its
7 history. And it attempts to do this by saying the state must
8 be colorblind, it cannot integrate the schools because it can-
9 not take into account race at all in assigning students or in
10 transferring, and that it cannot do anything for a racial
11 purpose in connection with assigning students.

12 And if you can't -- if you have an existing system
13 of all black schools and all white schools, this statute says
14 you can do nothing about it, that you must be blind to the
15 race of a school. And that was the understanding that the
16 three judges below gave to this statute, and that was cer-
17 tainly its intent, Mr. Justice Black.

18 Q Intent of whom?

19 A This is the way it has been applied by the
20 North Carolina judges.

21 Q You mean --

22 A This is the way it is -- this is its purpose,
23 it is the way it is applied by the North Carolina judges.

24 Q You are not, I hope, relying on our probing
25 the mind of the legislature?

1 A Not at all.

2 Q I can understand your second argument.

3 A I am merely saying, Mr. Justice Black, that on
4 this issue the federal courts have been entirely consistent
5 that this sort of evasion of Brown cannot be permitted, that
6 an artificial assertion of nondiscrimination of neutrality
7 cannot be permitted to stand in the way of actually accomplish-
8 ing a reform of the segregated system. All of the federal
9 courts that have considered this argument have rejected it
10 quite uniformly.

11 Q Well, the courts rejected that from the begin-
12 ning.

13 A And it is important that none of the argument
14 on --

15 Q What I am saying is they can't be discriminated
16 against --

17 A And that this statute is a subterfuge, and
18 that is what Judge Craven held in the court below, is a subter-
19 fuge.

20 Let me state a few facts, Mr. Justice Black, about
21 busing, and let me begin by answering the question that you
22 have asked twice about what is the longest bus ride.

23 If you will turn to the Petitioners brief in No.
24 281, Judge McMillan made a specific finding on this at
25 Appendix page 34, in the brief in No. 281.

1 Q No. 281.

2 A Page 24 of the Appendix. Judge McMillan
3 states, The longest bus routes in the entire county are the
4 routes by which four- and five-year-old kindergarten children
5 are transported to child development centers. See
6 Principal's Montly Bus Report, Defendant's Exhibit 63.

7 The Pineville Child Development Center has one bus,
8 No. 297, which travels over 79 miles a day on one round-trip
9 with four- and five-year-old children -- 79 miles round-trip
10 with four- and five-year-old children.

11 Mr. Justice Black, Judge McMillan made a detailed
12 study of this substitute busing. I have in my hand the ex-
13 hibits which list every bus route in the country, driver's
14 name, all the stops he makes, all the time. Judge McMillan's
15 findings on this were based on an in-depth study of this bus-
16 ing system. And, of course, in that paragraph, there are
17 descriptions of other buses. That one I mention, the longest
18 one, was the kindergarten bus. But, of course, there are
19 other trips nearly as long involving the regular elementary
20 classes.

21 In the same paragraph, he mentions another trip
22 of over 70 miles a day, round-trip, others 48 to 60 miles a
23 day, five-year-old children.

24 Bane Elementary School, Bus No. 115, a bus over 60
25 miles a day on one round-trip, requiring two hours in the

1 morning and two hours in the afternoon.

2 Q Do the findings show --

3 A This is last October, before the plan.

4 Q Does that finding show how far it would have
5 been to the nearest school, nearer than the 79-mile trip?

6 A Well, the --

7 Q Just suppose --

8 A -- the Bane Elementary finding, which is an
9 ordinary elementary school, the busing was based on the school
10 board's zones, which are not drawn on the basis of proximity
11 but drawn on a basis of discretion. Nevertheless, they are
12 zones. In other words, the school board decides where it
13 shapes its zones to its own purposes.

14 But, in any event, this case has a complete record
15 on the subject of the busing and the transportation and all
16 of those questions, the answers to all of those questions can
17 be ascertained by the record.

18 Let me state just a few general facts about busing.
19 First, it is widespread. In this Nation, 40 percent of all
20 the children who go to school every day ride school buses,
21 18 million of that, and that is documented in the amicus
22 curiae briefs, the excellent one by the National Education
23 Association. It is also a finding in this record.

24 In North Carolina, 610,000 children are day, 55
25 percent of all the children ride school buses every day. They

1 are not merely --

2 Q But not for the purpose of creating a balance
3 or ratio of race, religion or national origin, you don't
4 claim that?

5 A Oh, no, no.

6 Q That is what this is directed to.

7 A Well, I was trying to state a few facts, the
8 background of when the statute was enacted, before I discuss
9 its application.

10 These are not only children in the counties; they
11 include city children. The way the law is applies in North
12 Carolina, the state up until last year paid for all children
13 who were bused in the counties and also in those areas inside
14 city limits that have been annexed in the past thirteen years,
15 any area annexed since 1957, and these are exhibits I got out
16 of the record room this morning to show that a large part of
17 Charlotte has been annexed, and these children are bused at
18 state expense in the red area, and of course all of those
19 outside.

20 In addition, anyone who travels from the center to
21 the outside is bused at state expense and anyone who travels
22 in either direction. Since Judge McMillan's opinion, the
23 state has changed its regulation and now all children in the
24 State of North Carolina under the current regulations, no
25 matter where they live, in the city or county, are entitled

1 to busing at state expense if they live more than a mile and a
2 half from school.

3 Q As I understand it, I want to be sure that I
4 am right about this, someone has argued that you are saying
5 that the state would be without power to pass a regulation
6 doing away entirely with busing if the Constitution would
7 permit. Is that your argument?

8 A Mr. Justice Black, that argument is not
9 necessary to our logic in this case.

10 Q Has it been made?

11 A It has not been made, because we don't face
12 any such facts.

13 Q I didn't see it.

14 A However, if that were to happen, the inquiry
15 would have to be whether or not it had a racially discrimin-
16 atory effect. It wouldn't seem in neutral circumstances to
17 be discriminatory to say all -- no one gets a bus ride; but,
18 just like the school closing in Prince Edward County, it
19 might under some circumstances, taking away busing, have a
20 discriminatory effect.

21 Q The reason I ask that, I have always supposed
22 that it was within the power of a state to operate schools
23 or not as it saw fit without federal interference. And I
24 would suppose that the State of North Carolina would repeal
25 all of its laws providing for public schools that no one

1 could insist that the federal Constitution prevented it. And
2 I think the same thing about busing.

3 A. The state's power is plenary unless the ef-
4 fect is to make a racial discrimination. At that point, the
5 equal protection clause would prohibit it, and that requires
6 an examination of a record and facts, and we don't have that
7 case. But --

8 Q Well, I thought the state's power was plenary
9 to determine whether or not it has schools. I didn't think
10 we had --

11 A That was the argument, that was the argument
12 that was made in the Griffin case, Your Honor, where the
13 school board abolished, just closed down all the public schools
14 and reserved it to the parent.

15 Q We found there was discrimination there on
16 account of not closing them all down.

17 A Well, that is the inquiry I am suggesting
18 would have to be made.

19 Q Yes.

20 A Whether or not it is discriminatory. That is
21 the only inquiry I am suggesting. The state's power is also
22 plenary in determining the boundaries of municipalities, but
23 in Gremillion vs. Lightfoot, the court inquired as to whether
24 or not that kind of power was used to get a discriminatory
25 effect, to deprive blacks of the right to vote. It is the

1 same kind of --

2 Q That was under equal protection.

3 A Equal protection, that is the only thing I
4 was saying.

5 Q Under the state law.

6 A That's correct.

7 Q What I was talking about was the absolute
8 abolition of public schools. I wouldn't think there could
9 be any question about that. Are states allowed to do that or
10 absolutely to do away with buses?

11 A In Charlotte-Mecklenburg, the board's own
12 figures -- and this is at page 619a of the Swann record, the
13 record in No. 281 -- show 10,414 elementary children last
14 year rode buses, in other words 42 percent of the total
15 children bused in Charlotte were elementary children, even
16 though the elementary schools are ordinarily closer to home
17 than the high schools. So the system that we are dealing
18 with has busing as an integral part of the normal educational
19 program, for elementary children as well as for high school
20 children.

21 This record, I think, dispels some of the miscon-
22 ceptions about how costly busing gets to be. The average
23 state cost for a pupil for a whole year in the State of
24 North Carolina is \$23.40. The cost in Charlotte-Mecklenburg
25 is about the same, around \$20 to bus a pupil for the whole

1 year.

2 What is involved, as McMillan found, was the cost
3 that amounted to about the operating expenses of the Charlotte
4 school system for two days out of the year. That is the kind
5 of finances we are dealing with in relation to the overall
6 picture. It is a \$66 million budget for the school system;
7 this is just two days a year out of it.

8 The busing plan that Judge McMillan ordered is, as
9 the Court knows, in effect, Judge McMillan found that it went
10 into effect -- the plan we have been talking about for two
11 days is in operation, it is functioning this morning, it has
12 been for several weeks, under this Court's denial of this day
13 under the rule of Alexander vs. Holmes.

14 Judge McMillan found that the board had no need to
15 make any additional capital expenditures in the current year,
16 because he found out at the last hearing in July that the
17 board had, in effect, been hiding buses, his opinion states,
18 and it is in that same opinion that I referred you to a
19 moment ago, Mr. Justice Black, at page 18 of the Appendix
20 to Petition's brief in No. 281. This is the August board
21 memorandum, that the school board had in effect not only
22 been exaggerating its bus needs in all of the argument, but
23 had led the court to believe that they actually owned 107
24 or around 100 less buses than they had. And he found that
25 their \$5 million cost estimate that was bandied around all

1 over the Nation, including the papers filed in this Court
2 last spring, bordered on fantasy and he referred it to Alice
3 in Wonderland. And I was there and again in July we had
4 five days of testimony about these bus estimates, and Judge
5 McMillan's finding, and he heard the witnesses and he saw
6 all these thousands of reams of paper, these opinion state-
7 ments about the busing were not worthy of belief.

8 Q Were any of those findings on the busing
9 issue disturbed by the court of appeals?

10 A No, sir. The court of appeals accepted Judge
11 McMillan's findings, based on a study of the record.

12 Q Well, except the proceedings of last summer,
13 of last July and August, haven't been through the court of
14 appeals yet.

15 A That is correct, but his conclusion was that
16 his original findings were essentially still correct, based on
17 all of this new --

18 Q But then he found some more factors.

19 A That's correct.

20 Q And that hasn't gone to the court of appeals
21 yet.

22 A That record is here. It was printed and it
23 was just filed recently by the school board. It is the
24 printed Appendix in No. 349. This has the entire transcript
25 and many of the exhibits for the hearing.

1 Q Talking about what Mr. Waggoner told you
2 earlier, I gather that the experience of the last several
3 weeks has confirmed the accuracy of Judge McMillan's find-
4 ings, hasn't it?

5 A Mr. Waggoner is asserting some new facts,
6 brand new facts this morning about it.

7 Q I thought he answered me earlier that they
8 have got the buses, they borrowed them from the state, they
9 did the things that Judge McMillan said they could do to get
10 them, didn't he?

11 A Entirely correct.

12 Q They haven't had to make any capital invest-
13 ment, I gather.

14 A That is true.

15 Q Does that also apply to next year?

16 A Well, Judge McMillan -- no, it does not --
17 Judge McMillan's finding was that they could establish the
18 needs on the basis of actual practice with the buses that
19 were available free of charge from the State Board of Educa-
20 tion. But they would have to buy them next year.

21 What one must understand, in relation to that, is
22 that the school board -- Judge McMillan's findings are based
23 on what they need to do, but it has always been in the school
24 board's interest to exaggerate this and to devise routes
25 based on inefficient principles, and all of their estimates

1 were based on running a less efficient bus system than they
2 were actually running, and that is why they got all of those
3 inflated estimates.

4 Q Mr. Nabrit, if you will permit me to say so,
5 I think this business about busing and whether it is \$23.40
6 throughout the State of North Carolina, and \$20 per pupil
7 per year in Charlotte-Mecklenburg, and how many buses they
8 have and how old they are and what the mileage is, is of
9 some interest; but, so far as I am concerned, it is really
10 collateral and peripheral to the basic question that this
11 case poses.

12 The first sentence of the statute, the first sen-
13 tence that was held to be unconstitutional doesn't say any-
14 thing about the busing. It just says "no student shall be
15 assigned or compelled to attend any school on account of
16 race, creed, color, or national origin, or for the purpose
17 of creating a balance or ratio of race, religion or national
18 origin."

19 Now, that involves the fundamental question, and
20 that is, it seems to me, the fundamental question in this
21 case, and that question exists whether or not children walk
22 or go by horseback or public transportation or buses. If you
23 are right, of course, buses are going to be needed where and
24 if the distances are great. But that is a rather peripheral
25 to the basic question, isn't it? Or am I all wrong when we

1 get to the busing?

2 A Well, I agree and what I want to talk about is
3 the subject you are raising. I think it is not peripheral,
4 because of the arguments by the school board and the Solicitor
5 General and the Fourth Circuit opinion. The reasonableness
6 doctrine depends on assessing all of these factors in some way
7 and adding them up --

8 Q Well, it begins with the proposition. This, I
9 appreciate, is at least a tripartite controversy, but if you
10 begin with the proposition that it is the duty of a school
11 board to maximize compulsory integration to the extent that
12 it is (a) feasible, or (b) reasonable, or (c) humanly possible,
13 that is one thing. But the question is whether that is the
14 constitutional duty of a school board. Isn't that the basic
15 question?

16 A Well, certainly, and Judge McMillan --

17 Q And the question of busing is just a collateral
18 issue.

19 A -- Judge McMillan made all these detailed
20 findings about the busing and the cost and all of that at the
21 request of the court of appeals at the time the stay was
22 granted. The court of appeals stayed his order and said give
23 us detailed findings about this.

24 Let's talk about the central issue in this statute.
25 The law prohibits assigning or compelling students on the

1 basis of race, that is the colorblind provision, and also in
2 the same purpose, assignment for the purpose of creating a
3 balance or ratio of race.

4 Now, the court below, in its opinion, held that this
5 was a legislative effort to limit school boards to either
6 freedom of choice plans, another part of the statute, or the
7 so-called neighborhood school concept. This is the basis on
8 which the Attorney General in the court below defended this
9 statute. The decision below relies on this. This is from
10 the brief by the Attorney General of North Carolina about what
11 this statute means.

12 He says, "The above quoted statute, General Statute
13 115-176.1, is really nothing but the embodiment of the
14 neighborhood school concept, and as we attempt to show, the
15 neighborhood school is a legitimate and legal school facility
16 and should not be broken up or fragmented to correct racial
17 imbalance. This statute was designed obviously to eliminate
18 transportation costs and permit the student to remain as near
19 his or her home as possible. Stated another way, the statute
20 was designed to require that local school administrative units
21 throughout the state operate as nearly as possible under the
22 so-called neighborhood assignment system."

23 Q Standing right there, do you have any quarrel
24 with that as a statement of legislative policy or school board
25 policy?

1 A My quarrel --

2 Q Laying aside for a moment the --

3 A My quarrel is based on the equal protection
4 clause and only that.

5 Q Laying aside for the moment a situation where
6 it has as its purpose to frustrate the mandate of Brown.

7 A I agree with the court below. It says federal
8 courts don't sit to review school board policies or legislative
9 policies about how they allocate their resources. Our argu-
10 ment is based only, based only on the claim that this statute
11 denies the equal protection of the laws because it interferes
12 with school boards in carrying out their obligations, their
13 affirmative duties under the Brown case.

14 The Attorney General's brief in this court makes a
15 firm challenge to Green, it takes a sentence out of Green
16 where this Court said there shall be no white schools and no
17 black schools, there should just be schools. The Attorney
18 General's brief takes a sentence out of Green and says that
19 can never happen. That is pointed out in our brief in this
20 case.

21 Q Has the State Attorney General filed a brief
22 in this case?

23 A He has indeed.

24 Q In either 444 or 498?

25 A The Solicitor General filed a brief, memorandum

1 of the United States as amicus curiae in 444 and 498. And it
2 is my submission -- and he urges, as we do, that the court
3 below should be affirmed. However, it is my view that this
4 position of the Solicitor General in this case is entirely
5 inconsistent with the arguments yesterday. As I understood
6 the Solicitor General's argument yesterday to be that the
7 choice for the court was between something called racial
8 balance, which he attributed to us, and something that the
9 Solicitor General supported, which was called a neighborhood
10 school assignment system.

11 Now, the holding of the court below, the three-judge
12 court case, is that this statute embraces, embodies the
13 neighborhood school assignment system, and yet the Solicitor
14 General's memorandum in the three-judge case says this: In
15 many cases neither freedom of choice nor racially neutral
16 zoning is adequate to disestablish the former dual system. We
17 agree with that exactly.

18 He goes on to state: "Other steps, such as pairing
19 or consolidating schools, redrawing boundary lines, restructur-
20 ing transportation routes or any combination of these may be
21 required."

22 Now, I cannot understand how someone who adheres to
23 that position can contend that Judge McMillan's decision must
24 be overturned. I just don't understand how the two are going
25 to fit. I do understand why the Solicitor General has to adopt

1 that view. It is because this statute would also invalidate
2 the HEW plan, because the plan for Charlotte developed by the
3 Department of Health, Education, and Welfare embraces the
4 school board's gerrymandered zones and goes further with them,
5 it combines them into groups of schools, so that the Solicitor
6 General has not made the argument that Mr. Waggoner made for
7 the school board's plan is unconstitutional.

8 Mr. Justice White, in questioning one of the coun-
9 sel, asked whether or not rezoning to promote integration,
10 changing of lines that by which the school board defines what
11 a school's neighborhood is for the purpose of integrating the
12 schools, whether or not that violates this statute. I under-
13 stood counsel to say that it did.

14 Q That would be a different law suit, wouldn't
15 it?

16 A I think not. I think that is precisely this
17 law suit --

18 Q You mean that the court --

19 A -- because --

20 Q -- should now comple, in a general case like
21 this, to look into the question and examine whether the
22 schools in this country have been put in the right places?

23 A Not in a general sense, but in a particular
24 sense. There is no escaping the fact that those choices,
25 those decisions, those routine, everyday decisions by the

1 school board about where a school goes, how -- the size, the
2 grade structure, that is the -- those are the decisions that
3 are used to manipulate these school systems and keep them all
4 black and all white. So it is necessary to look at that, at
5 those techniques in order to stop the segregation, to stop
6 the discrimination.

7 Q That would be requiring us to review questions
8 with reference to the constitutional validity of the states
9 putting a school in a certain place in some case other than
10 where it directly has raised that point. That is where you
11 have gone.

12 A Well, I think the case does raise that point,
13 because Mr. Blakeney's clients went into the State Superior
14 Court in Mecklenburg County and got an injunction which re-
15 strained the school board from carrying out this kind of step.

16 Q Well, he didn't restrain them from building a
17 school, did he?

18 A He restrained them -- well, let's look at the
19 terms of --

20 Q That is where this started. If it is wrong,
21 it would seem that the pattern would probably be wrong all
22 over the United States and we would have to -- our courts
23 would be busy trying cases of whether schools were located
24 at the right spots constitutionally.

25 A Mr. Justice Black, that is why we submit that

1 the test we urge for -- that the Court ought to adopt, is a
2 test based on results, a test based on actually desegregating
3 the system, and that: these other -- and that no one else in
4 the case, not the Solicitor General, not the school board,
5 none of the amicus curiae supporting their position, are
6 answering the questions that they rhetorically assert have to
7 be answered as to what is a unitary system. But none of them
8 are saying how -- giving any concrete basis for instructing
9 the school superintendent or district court how it is he runs
10 his school system so he won't be discriminatory and can remove
11 segregation.

12 Q Mr. Nabrit, let me try this question out on
13 you. This statute that you challenge here today has been
14 adopted by the state on its admission to the Union and en-
15 force strictly from the beginning right down to the present
16 time. Would you have a quarrel with it?

17 A If I leave out the whole history of state
18 racial discrimination against the blacks in the country or in
19 the state --

20 Q I said "and enforced it." If the state had
21 adopted it and enforced it, there wouldn't have been any
22 segregation, would there?

23 A If the states had been colorblind from the be-
24 ginning and we never had slavery and we never had racial
25 segregation, then I wouldn't be here.

1 Q Then this statute would be all right, wouldn't
2 it?

3 A (No response.)

4 Q If a statute 200 years old was strictly en-
5 forced right from the beginning.

6 A That's right. But the essence of my submission
7 is to look at this statute as it exists in the world we know,
8 the world where the states have done everything they can, in-
9 cluding the school board, and they have resisted Judge
10 McMillan's orders in every way they know how, to keep racial
11 segregation. And this Court knows that history. The Solicitor
12 General referred to it yesterday, in talking about Little Rock
13 and all that, but I disagree that it is all over. This war
14 against the Brown case is still going on, it is just in a much
15 more subtle form, and that is why we have to deal with these
16 details about how school boards run their system, because
17 they are not engaging in -- they are engaging in more sophis-
18 ticated types of evasion, that is what this case is all about
19 here.

20 Q Well, if this statute is unconstitutional, it
21 is only because the Constitution requires precisely what this
22 statute prevents in the circumstances of this case. You are
23 saying that the Constitution of the United States requires
24 assignments based on race in this case, requires it because
25 of past discrimination, and that as a matter of remedy you

1 would say that the Constitution absolutely requires it. Other-
2 wise I suppose the statute would be constitutional, wouldn't
3 it?

4 A Well, that is correct, but my main argument
5 is --

6 Q Well, would you say -- are you saying --

7 A -- it is not correct about my other two argu-
8 ments.

9 Q Or are you saying that a United States court or
10 any judge has got some -- or a United States court has got
11 some discretion as to how to fashion a remedy and that a state
12 statute which purports to interfere with his discretion is
13 invalid?

14 A Right.

15 Q Which one are you saying?

16 A Well, I am saying that and I am also saying --

17 Q That the Constitution requires it?

18 A -- I am also saying -- well, I certainly say
19 that, but I also submit that the Brown case requires a result.
20 The Brown case requires an actual reform of the school system,
21 so the Constitution does require, if that is to be accomplished
22 in fact, that the goal be achieved.

23 Q You say Brown says that racial discrimination
24 in school assignments are unconstitutional and we should have
25 remedied the situation by making some more racial assignments?

1 A I am not saying that. I --

2 Q Well, why did you answer yes?

3 A Well, maybe I didn't hear the question.

4 Q All right. Never mind.

5 A I understood -- the answer is yes, but the
6 Brown case requires something more, that is my only point.
7 The Brown case requires -- the Brown case held that the
8 separate schools for black were inherently unequal and had to
9 be abolished, and it was not simply a decision based on the
10 existence of a racial classification.

11 This neighborhood school concept in the context of
12 a system like Charlotte, and so far as I have been able to
13 tell in the context of all of these school segregation cases
14 in the courts nowadays, this neighborhood school concept is
15 really a fiction.

16 Q Is what?

17 A A fiction. It certainly never existed in
18 Charlotte. No one in this case in Charlotte, certainly not
19 the school board, not the HEW plan that the United States
20 presented, is proposing that pupils be assigned on the simple
21 basis that Mr. Vanore stated, that is no one has proposed
22 that you assign pupils in Charlotte schools to the closest
23 school that can hold them.

24 Q Suppose it did, would you think that was un-
25 constitutional?

1 A I would think that on the facts of Charlotte
2 it is unconstitutional.

3 Q You think it would be unconstitutional --

4 A Yes, sir. Yes, sir.

5 Q -- forget Charlotte for the moment -- do you
6 think it is unconstitutional to have schools where the main
7 objective is to have them close to the children in the sur-
8 rounding community, whether they call them neighborhood schools
9 or anything else?

10 A I have nothing against that policy and that
11 policy is not per se unconstitutional. But it does produce an
12 unconstitutional result where the neighborhoods are racially
13 defined by the state, as in Charlotte, or where --

14 Q The problem is that the state has been racially
15 defining schools, and then this is a different problem to
16 this. If you are saying that they pass laws that required
17 people to concentrate in one section rather than another, I
18 think you would admit that is quite a different law suit.

19 A Well, they accomplished precisely that by a
20 series of administrative steps in the small decisions, pre-
21 cisely that. They defined a neighborhood racially --

22 Q You mean the population is set there by the
23 laws of the state, where they are?

24 A This has really two aspects. Yes, the --

25 Q What laws of North Carolina did this?

1 A There is no law applicable to Charlotte, no
2 racial segregation ordinance applicable to Charlotte, but
3 the same thing has been accomplished in Charlotte by the use
4 of -- by the whole record we made on the zoning, on the way
5 the black neighborhoods were treated differently than the
6 zoning on the way the public housing was built and the way
7 the urban renewal moved the people around --

8 Q That is a pretty good job to assign to us,
9 isn't it, to try to rearrange the areas of all the Nation
10 where the people have naturally concentrated in one place
11 because of poverty or because of wealth, or because of some-
12 thing else?

13 A Well --

14 Q Isn't that more than a court ought to have to
15 do?

16 A I think the choice is that we -- Judge McMillan
17 made a finding that that is what had been going on in
18 Charlotte, so that the choice is --

19 Q What has been going on?

20 A That the government had been accomplishing
21 residential segregation by the several methods in Charlotte,
22 so that choice that gives us --

23 Q Well, then, your complaint should be against
24 what the government has been doing there, wouldn't it? How
25 can you rearrange the whole country in such a fashion?

1 A We don't seek to. We seek to integrate the
2 schools on the simple case that --

3 Q Yet you state your case by challenging the
4 place people live and not letting them have schools in their
5 areas.

6 A Well, the school board is not proposing to
7 give them schools in their areas and they never have, so that
8 is not a decision that I have made or that the plaintiffs in
9 the case have made, but --

10 Q And I understand that you want to haul people
11 miles and miles and miles in order to get an equal percentage
12 of the races in the schools where they don't live close to
13 them.

14 A Mr. Justice --

15 Q Is that right?

16 A I don't describe my position that way, no,
17 sir. Let's take a concrete example. Let's look at an example
18 of what Judge McMillan was faced with. He is faced with
19 something that -- on this piece of cardboard which we showed
20 you yesterday, we have just simply made tracings of a proposal
21 about how you treat the pupils in a particular area, and the
22 red outline is the government proposal for this particular
23 area, and the black outline is the one Judge McMillan ordered,
24 and let me take it very specifically, in an effort to show
25 you, not that there is something particularly wrong with --

1 not that somebody made a mistake about this particular thing,
2 but an effort to illustrate the principle that there really is
3 no difference between this racial balance idea that we are
4 chartered with and the neighborhood school idea that the
5 others say they assert.

6 Q You wouldn't show the neighborhood school
7 outline that some parties would be urging, would you?

8 A This is the HEW neighborhood school --

9 Q I know, but there are parties in the case who
10 say that that is a gerrymandered district --

11 A Oh, yes.

12 Q -- a racially gerrymandered district, and
13 they object to it on that basis.

14 A I am saying --

15 Q So I am not sure you should suggest that that
16 is the neighborhood school system that some people are talk-
17 ing about.

18 A I agree with that, Mr. Justice White.

19 Q All right, go ahead.

20 A I will call it the HEW neighborhood plan.

21 Here is what it does, the one that the Solicitor General sup-
22 ports. There is a black school here down at this part I am
23 pointing to that is called Lincoln High School. And there is
24 a white school here called Deryder, and there is a white school
25 here called Statesville Road, and all three of them have

1 grades one through six, last year.

2 The school board constructed some zone lines to
3 -- in their proposed integration plan, and it left Lincoln
4 High 100 percent black. So HEW proposes to cure that by com-
5 bining all three into one big school zone, combining all three
6 into one big school zone, and saying that the children in the
7 first two grades will go to Deryder over here, children in
8 grades three and four will go to Statesville Road, and the
9 children in grades five and six, even those white children
10 who live way out here, will go to the black school in the
11 ghetto in grades five and six.

12 Now, that is defended as neighborhood schools, and
13 this is a particularly large -- not a compact example of this,
14 but this is neighborhood school HEW style.

15 Now, the black --

16 Q What is the school board's plan vis-a-vis
17 that?

18 A The school board opposes this.

19 Q Yes.

20 A But I am not trying to advocate this particu-
21 lar zone. I am trying to --

22 Q Nobody in this case really is advocating the
23 HEW plan.

24 A Yes, Your Honor, the brief of the United
25 States --

1 Q Except the Solicitor General in a very unen-
2 thusiastic way, as I understood him.

3 (Laughter.)

4 A The Solicitor General's submission, to be
5 accurate about it, is that the case ought to be remanded and
6 Judge McMillan should understand the correct legal principle
7 that that is a valid plan and the school board ought to be
8 permitted that choice.

9 Q None of the parties to the litigation that
10 we have got here, no court and none of the parties in their
11 briefs have had very much good to say for the HEW plan.

12 A But, this really isn't --

13 Q Now, this doesn't mean that they have a
14 neighborhood plan, either.

15 A Let me be clear, this is very much representa-
16 tive of what the United States government is requiring all
17 over the South, because their principle is the only way to
18 integrate -- it is in the Solicitor General's brief -- the
19 only way to integrate is you rezone or you combine contiguous
20 zones -- he has the three methods listed there in his brief
21 -- it is combining contiguous zones.

22 Our point is that from the standpoint of the actual
23 practical operational of the school system, of the actual
24 practical effect on the child, this principle of contiguity
25 doesn't have any meaning. It is the same to the child.

1 whether he is bused across this intervening area or if you
2 draw a big line around it and he is bused the same distance.

3 Q Well, I think surely you are not saying it
4 makes no difference to the child. He might be separated
5 from his brothers and sisters. He might be transported 15
6 miles, may have to go to a school, one of them two miles
7 away and one of them six miles away. I think that there is
8 something to the concept of the neighborhood school that is
9 worthy of consideration in this Court, particularly when we
10 have to decide by looking at maps.

11 A Well, what I would suggest is that Judge
12 McMillan said it precisely right when he said that the
13 neighborhood school concept, whatever may be its value, has
14 no standing in the Constitution to override the constitutional
15 duty of the school board. It has no standing to block the
16 board from performing its affirmative duty to change the
17 unitary system.

18 If you assume, Mr. Justice Black, that the
19 neighborhoods are really natural and that the people all
20 voluntarily move there --

21 Q Of course, they are natural.

22 A -- you still have to face -- no, they are not,
23 not in these findings -- but you still, even if you make that
24 assumption --

25 Q You mean they made findings that they are

1 artificial, that the neighborhoods are artificial?

2 A No, that the neighborhoods are racial, that
3 the neighborhoods -- that say the neighborhood system is the
4 same as saying racial system, is not the same as saying non-
5 racial and neutral system, that is the finding.

6 Q Well, now I may say to you, sir --

7 A And I may say --

8 Q -- that what I am interested in and have been
9 interested in from the first case is if there is plain dis-
10 crimination on account of race in a particular instance, I
11 think we should correct it, under the Constitution. But it
12 disturbs me to try to challenge the whole arrangement of the
13 living practices and the way of life of the people all over
14 this Nation.

15 A Mr. Justice Black, if we had ever seen in any
16 of these cases the real neighborhood system, based on every
17 child going to the closest school system -- to the closest
18 school, then we might say that the judgment of the court is
19 upsetting some established practice. But we don't have that
20 in Charlotte. They have never had that in Mobile.

21 Q You don't have any schools, any people that
22 have moved to places because they are close to a school?

23 A It certainly happens that sometimes pupils
24 attend the closest school, but these city school systems are
25 not operated on any kind of basis of strict proximity. Where

1 you have got 103 schools, like Charlotte has, it is just not
2 run that way.

3 Q I would like to ask you this question now,
4 which your statement just prompted. Do you consider Judge
5 McMillan's findings as to state action after 1954 or after
6 Brown essential to the defense of Judge McMillan's order?

7 A No, Your Honor, not at all. I take it by
8 that that you mean state action with reference to housing?

9 Q Yes.

10 A No, the housing --

11 Q There were no findings made whatever as to
12 state action post-1954, and you have come to this Court with
13 the history of racial segregation in schools up to 1954.
14 Would you be defending this case as you are now, defending the
15 order as you are now?

16 A Yes, I would, provided --

17 Q I assume you would, naturally.

18 A But it is because -- it is not only the
19 housing practices that are racial, the school assignment
20 practices have been racial ever since Brown.

21 Q Well, I am just wondering if you are not taking
22 on a little more baggage than you have to.

23 A Your observation is entirely correct that
24 that is not essential to Judge McMillan's decision, and we
25 don't believe it is so, because the school assignment practices,

1 the dual zones of using buses to keep the schools segregated,
2 busing children past their nearest school to keep them
3 segregated, all of those practices -- Mr. Justice Black,
4 there is an exhibit in the opinion by Judge McMillan, at
5 page 1206a of this third volume of 281, which lists the nine
6 schools that the school board would leave all black, and all
7 of them but one were either built since Brown or had additions
8 put on them since Brown, enlarged or improved.

9 So what we are looking at is institutions con-
10 structed on an all-black segregated basis since Brown, and
11 Judge McMillan is dealing with the reality of life in a com-
12 munity where the school board has been engaging in all of
13 the chicanery to keep the schools segregated, and it is his
14 job to find a remedy for that, and we suggest that the only
15 administrable principle is not some -- you will never get
16 these schools integrated if you tell the district judges to
17 go develop reasonable plans or operate on one of these
18 verbal formulations that is based on something other than
19 doing the job.

20 Q Well, if you can show us from any of these
21 particular things where the order has been approved which
22 shows in the record that it is discrimination against a race,
23 then I will be interested in it. But I don't like this
24 wholesale method of trying to condemn a whole practice and
25 do away with what I consider to be a valuable part of our

1 society, at least it is traditional, of the neighborhood school
2 idea.

3 A Well, Judge McMillan proceeded in precisely
4 that kind of common law tradition. He said he was deciding
5 this case on its facts and on Charlotte, and he wasn't trying
6 to make law for the whole country, he was trying the case on
7 the record before him. It is a detailed record. It is the,
8 I am sure, most detailed record on the subject of busing in
9 relation to school desegregation that has ever been made.
10 And the suggestion that we ought to have a remand for some
11 further proceedings, it seems to me, is a suggestion that not
12 that the court clarify the law for the guidance of the school
13 board but a suggestion that we have more confusion and more
14 lack of clarity.

15 Q Do you consider that Judge McMillan's findings
16 with reference to de jure segregation arising out of racial
17 prevalence, zoning -- I am not speaking now of school zoning --
18 zoning ordinances and regulations is essential to his conclu-
19 sions?

20 A No, I thought I answered --

21 Q Why did you --

22 A It is not --

23 Q I should think your answer could be consistent.
24 Why did you offer evidence on the subject and why did he make
25 findings on it if it is irrelevant?

1 A Well, it is because the court's traditional
2 approach to these problems in state actions is to look at the
3 whole factual pattern and all the background pattern, and we
4 don't rely on any one factor and we certainly don't rely on
5 any one novel state action approach, so you have got all this
6 conventional state action, namely schools run on a compulsory
7 segregated basis right up until July 1969, this school system
8 ran with 25 black schools, two-thirds of the children on a
9 freedom to transfer plan, just like that in the Monroe case,
10 from Jackson, Tennessee, that was a companion of Green.

11 So there is so much conventional state action we
12 don't have to deal with --

13 Q You are still on the Chief Justice's question.
14 I understood that this post-1954 state action evidence was
15 introduced and considered by Judge McMillan as bearing upon
16 the question of whether these schools was in the context of
17 original, an original dual system, could still be regarded as
18 racially identifiable.

19 A Certainly he thought it had some bearing on
20 the matter, and I think that is correct. But I do not believe
21 it is correct to say that the decision hinges on it or that
22 it depends on it.

23 Q Well, that was the question I put to you first.

24 A If I may take an example of the relevance of
25 this kind of evidence in a concrete way, the two schools that

1 HEW were going to leave all black were Oak Lawn and Double Oaks.
2 Now, Double Oaks school is a school built right in the midst
3 of a low-income federal housing project. That is the most de
4 jure neighborhood in town. And the suggestion that that is
5 the school to be left all-black, it seems to me, contradicts
6 the Brown decision.

7 MR. CHIEF JUSTICE BURGER: Counsel, we have absorbed
8 some little time of yours in the process of our questions, and
9 if after lunch there are some points that you wish to make
10 that you feel you haven't covered on your argument in chief,
11 we will give you some additional time, five or ten minutes.

12 MR. NABRIT: I appreciate that.

13 MR. CHIEF JUSTICE BURGER: You can indicate how
14 much you need.

15 MR. NABRIT: I appreciate that.

16 MR. CHIEF JUSTICE BURDER: Thank you.

17 (Whereupon, at 12:00 o'clock meridian, the Court
18 was in recess, to reconvene at 1:00 o'clock p.m., the same
19 day.)
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21
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25

1 AFTERNOON SESSION

2 1:00 p.m.

3 MR. CHIEF JUSTICE BURGER: Mr. Nabrit, you may
4 proceed.

5 MR. NABRIT: Mr. Chief Justice, and may it please
6 the Court, I would like to use an additional ten minutes, if
7 the Court would allow.

8 MR. CHIEF JUSTICE BURGER: Very well.

9 MR. NABRIT: Merely to state two additional argu-
10 ments which are made in our brief and in the process, I think,
11 add to my answer to the Chief Justice's question which suppose
12 that this statute was adopted in an entirely neutral atmos-
13 phere, perhaps hundreds of years ago outside any context of
14 a history of segregation and so forth.

15 The first of the two arguments is the one we set
16 out in our brief and which the court below relied on, based
17 on the supremacy clause. Now, that argument, of course, would
18 not apply to this hypothetical statute adopted in another en-
19 vironment.

20 The second argument I will make is based on the
21 principle decided in Hunter vs. Erickson and the lucid opinion
22 by Judge Paul Hays last week involving the New York statute,
23 might apply in that other situation, and then I will talk
24 about that.

25 And I would like to conclude by returning to what

1 we mean by the racially identifiable school.

2 Now, the supremacy clause issue is, I think, quite
3 simple and quite fundamental. It is that the statute con-
4 stitutes a practical interference with the remedial powers of
5 the district judge.

6 Even if we accept Mr. Waggoner's interpretation of
7 what the statute means, that is true. Mr. Waggoner says that
8 the statute only applies after you have a unitary system, and
9 then when you do you can no longer use race and that the
10 statute forbids or prohibits the school board from using race
11 to go beyond the requirements of Brown. You can go up to the
12 requirements of Brown but not beyond.

13 Now, practically what does that do? What did it
14 do in this case? It put the school board in the position of
15 having a federal judge who would enjoin them, to come up to
16 the requirements of Brown, to do at least the minimum neces-
17 sary to comply with Brown, and a state judge who would enjoin
18 them, that you can't take one step beyond it, that you can go
19 one inch beyond the minimum federal constitutional require-
20 ments.

21 Now, the statute is over-broad in general and
22 vague, as this one is, which sets up that kind of collision
23 between the federal power and the state judge's power is a
24 practical interference with the remedial powers of the federal
25 court, the courts below, and the same thing is found in an

1 Alabama case, which we have reprinted in the rear, on 29a, of
2 the brief for Appelles, a 1970 Alabama statute which the
3 three-judge court in Alabama, Judges Gewin, Thomas and
4 Pittman, held unconstitutional on the same grounds that the
5 legislature was trying to overturn the decisions of the
6 federal court and under the supremacy -- on a constitutional
7 matter, they were trying to review the federal court's de-
8 cisions about constitutional rights in this case called
9 Alabama vs. the United States, and that the law was unconsti-
10 tutional under the supremacy clause as well as under the
11 Green case, and the Brown case.

12 Now, by making that argument on Mr. Waggoner's
13 assumption that the statute is neutral, I don't mean to sug-
14 gest for a moment that we accept that interpretation of the
15 statute. The real meaning is the one the Attorney General of
16 North Carolina urged in the court below and the three-judge
17 court accepted, in that the statute was intended to prohibit
18 school boards from using these ordinary techniques of school
19 administration, such as busing, pairing, clustering and re-
20 zoning, any of them, if the purpose was to affect any racial
21 ratio on the basis of race, any kind of racial balance.

22 Q It says what?

23 A Well, the words of the statute, the second
24 clause of that first sentence we were talking about in this
25 North Carolina statute, is what I refer to, Mr. Justice Black.

1 It is page 21 of our brief and it is that "No student shall be
2 assigned or compelled to attend any school on account of race,
3 creed, color or national origin." That was the clause we
4 talked about, and it says "or for the purpose of creating a
5 balance or ratio of race, religion or national origins." It
6 was understood -- this is what the Attorney General and the
7 court below accepted as embodying this limitation on the power
8 of the court to reorganize the system, and this is what is in-
9 volved.

10 Now, the Hunter vs. Erickson point I do not intend
11 to argue at any length but merely to state. The point is
12 simply this, that the statute does make an expressly racial
13 classification. It says to a school board, you cannot, for
14 example, bus children in order to racially balance schools,
15 but you can bus them for any other purpose. You can bus
16 children to segregate them by sex, you can bus them any dis-
17 tance, any age, for any other reason the school board might
18 want to use, to save money, to build the schools out -- and
19 this is realistic -- to build the schools out where the land
20 is cheap, or any of these kinds of reasons you can bus. The
21 only reason you can't use is busing for racial balance. And
22 Hays' opinion doesn't presuppose any duty to integrate, even
23 if as he assumed there was no duty to racially balance as a
24 constitutional matter. Nevertheless, the statute disables
25 the school board from doing something that the black community

1 is interested in getting, namely advancing the cause of racial
2 integration in the schools.

3 Now, finally, our definition of the school board's
4 duty under the Constitution does not rest on a notion that
5 racial balance is required. We state our view of the rule
6 that the court ought to adopt very precisely in our brief in
7 the Mobile case. As the Solicitor General pointed out, we have
8 adopted it in the Swann case.

9 It is that every black child is to be free from as-
10 signment to a black school and an identifiable racial minority
11 school at every grade of his education, and we define identi-
12 fiable racial minority school not in terms of mathematical
13 percentages or any precise notion of a balance, but in these
14 terms:

15 The racially identifiable black schools are those
16 which by reason of a very considerable disproportion or a
17 very considerable racial concentration are conceived as de-
18 signed to receive black children. The schools that are set
19 aside for the black children is what we are talking about.
20 And the definition doesn't rest on anything like your mathe-
21 matical position. We recognize that a range of results or
22 ratios would satisfy the definition of a school not identified
23 racially.

24 The definition embodies both the concept of dispro-
25 portion, which everybody is familiar with in the debate, and

1 also the concept of a considerable racial concentration, on
2 the idea of concentration, referring to where even though a
3 race is a very small part, they are all clustered in one
4 school, or in a particular school. But the test depends, in
5 the final analysis, and you can't get away from it, not on
6 application of a mathematical rule but on the court's exer-
7 cising judgment about whether the school in all the circum-
8 stances is one which is conceived and designed for black
9 children, as a separate, segregated school set out as the in-
10 stitution, the principal institution of the segregated system,
11 the principal vestage of the segregated system.

12 Thank you, Mr. Chief Justice.

13 MR. CHIEF JUSTICE BURGER: Thank you, Mr. Nabrit.

14 You may proceed.

REBUTTAL ARGUMENT OF WHITEFORD S. BLAKENEY, ESQ.

15 MR. BLAKENEY: May it please the Court, counsel on
16 our end of the table have agreed that I may speak briefly in
17 the few minutes that remain in the time that we were to
18 divide.

19 MR. CHIEF JUSTICE BURGER: I think you have 13
20 minutes, Counsel.

21 MR. BLAKENEY: Thank you, sir.

22 MR. CHIEF JUSTICE BURGER: If you find you need a
23 little more, we can give you some more.

24 MR. BLAKENEY: I don't believe I will.

25 I would like to address my observations at this

1 time, if I may, Your Honors, to what seems to me to have
2 emerged as the main focus of contention, and that is this
3 matter of remedy, remedial action to cure or correct undue or
4 dismantle a situation caused by, let us assume for the moment,
5 caused by wrongful governmental action in the past, or indeed
6 wrongful governmental action presently existing.

7 And may I take as my point of departure the ques-
8 tion that the Chief Justice asked Mr. Nabrit earlier to this
9 effect, whether he was arguing under Mr. Justice Black's
10 questioning about the constitutionality of the statute on
11 its terms. The Chief Justice put the question to Mr. Nabrit,
12 are you contending that that wording is unconstitutional in
13 itself or are you contending that it won't due, it is invalid,
14 it is unconstitutional in its application to this factual
15 situation?

16 And I understood Mr. Nabrit to reply it is the
17 latter.

18 Now, I make bold to take the position, this
19 position, Your Honors, I cannot conceive of any situation, no
20 matter what the presence of governmental action in the past
21 or in the present may be, in which any remedy can be utilized
22 to redress a past constitutional wrong by imposing a new con-
23 stitutional wrong upon anybody who objects.

24 Now, I stand upon that and I think that is con-
25 stitutional gospel. But let me develop that just a little

1 more, if I may.

2 I say that on the question of determining whether
3 or not there is or has been governmental action that is caus-
4 ing, producing a situation of compelled segregation, that is
5 the true issue to be litigated in this respect: If it can be
6 found -- and this is essentially what I argued earlier -- if
7 it can be found through careful litigation in any case that
8 freedom is not being truly accorded now to the child, then
9 whatever it takes to remove that governmental action that is
10 denying that child that true freedom today -- by true freedom,
11 I mean freedom to go to school on non-racial basis, without
12 regard to his color, without consideration of his race -- if
13 that freedom is not being truly accorded to him, then that is
14 what the litigation should be about in each and every case as
15 it arises, and they will of course arise still, no matter what
16 the decision here is.

17 But that should be the inquiry and the result
18 should be to root that out, as has been said by this Court.
19 That freedom genuinely must be accorded. But, Your Honors,
20 it is not the course to take to say to him, we will now put you
21 back on the road of racial compulsion, rather see that he gets
22 freedom, individual freedom.

23 Now, let me give an illustration to indicate further
24 what I am speaking of. Shall it be said to a Negro child, for
25 example, today at a given school, the Negro child, let us say,

1 is attending a school that is convenient to his home and that
2 he prefers to go there, his parents prefer him to go there,
3 they say so, they say so in the Moore case, this is where he
4 wants to attend. Shall school authorities be allowed to go
5 to that child and say, because your parents were by law or
6 governmental action forced to go here, now therefore you are
7 going to be forced to leave here for that -- because of that
8 racial compulsion that was imposed upon them, we now will im-
9 pose a racial compulsion upon you to go somewhere else, though
10 you do not wish to go. And it is only because of your race
11 that we now take you and move you.

12 Or to the white child, shall governmental authori-
13 ties say to him today, because your parents attended this
14 school, let us say, in the past, in the neighborhood of your
15 home, and at that time Negro children were not allowed to come
16 here, by law they weren't, therefore, you the white child
17 must now leave here and go to another school you do not wish
18 to attend. And we send you away from here because you are
19 white.

20 There must be retribution effected here for what
21 was. Or let us bring it to the present. If it be not a
22 matter of retribution for the past but here is a condition of
23 separateness existing today, we must correct this separateness
24 and therefore we must force you against your will and we will
25 pick you by your color and send you.

1 Now this, it must be starkly called what it is. It
2 is government compelling people, driving people on the basis
3 of race.

4 Q Take a case where there has been no dual
5 system, no discrimination, but it just so happens that there
6 are some white schools and some black schools in the city, by
7 whatever circumstances causes it, there are black schools and
8 white schools, and some black and white schools, and the
9 school board says to itself, we think we will have a better
10 educational result right across the board, people will come
11 out better citizens if they are educated better, so we are
12 going to pair some schools and we are going to make sure that
13 all through all the grades education is furnished to blacks
14 and whites together rather than separately, not because we are
15 required to, not because there is any -- not because we have
16 to give a remedy for anything. We just think as an educational
17 matter it is going to further the public interest to do it
18 this way.

19 So they go to your black child and say you have been
20 going to this school but you are not going to go to this school
21 any more. You are going over here to another school where you
22 can go to school with whites. And they say to the white
23 people the same thing. I take it you wouldn't say that is
24 proscribed?

25 A I would say this to them, Your Honor, that --

1 Q Well, is it yes or no? Is it proscribed or
2 not under the position you took a while ago?

3 A I think that the protesting child is entitled
4 to an inquiry as to whether or not the hand that drew the
5 boundaries and decided where that school --

6 Q The school board said that we concede freely
7 that the reason you aren't going here is because we want
8 blacks and whites to go to school together and this is a racial
9 -- to that extent, it is a racial reason for the change. We
10 want them to be educated together.

11 A Your Honor, if there is anything in the
12 natural geographic situation consistent --

13 Q There is nothing whatsoever in geography that
14 would indicate -- they say this used to be the first six
15 grades here, but it isn't going to be the first six grades
16 any more. It is going to be the junior high school and you
17 are going to have to go to grade school over here with all the
18 other people who are going to those grades.

19 A And my answer, Your Honor, is that if the school
20 board was formerly utilizing or at any time utilizing natural
21 geography and then left it, departed from it for no reason
22 other than to force people against their will, on the basis of
23 race, then the objectors --

24 Q Well, the school board says we are going to
25 force you against your will to be educated with members of the

1 opposite race. That is our decision. We are going to force
2 you to do that. We think it is better for education. You
3 would say that is unconstitutional?

4 A I would say, Your Honor, that the sole test is
5 what Brown laid down, namely, look to inquire, look to see, is
6 the action of government here, is it shaped according to race
7 and race alone, race alone, then it cannot be.

8 Q Well, the school board freely concedes the only
9 reason we are making this change is to make sure that blacks
10 and whites go to school together.

11 A Race alone, then Brown does not permit it, Your
12 Honor.

13 Q Would you say that that is critical to your
14 position?

15 A In this case?

16 Q Yes.

17 A We, of course, rest upon the exact facts of
18 this case, but the proposition generally --

19 Q Well, what if you are wrong on that, that a
20 school board could do what I just described?

21 A Then in this case they have not done so, Your
22 Honor. Here it is not the situation you have just described.
23 Here --

24 Q Let's assume a school board could do what I
25 described, consistently with Brown and the Fourteenth Amendment,

1 does that make any difference in terms of your argument about
2 the acceptability of this order of the district court in this
3 case?

4 A I will say, Your Honor, where the facts are as
5 here admitted, namely, we drew these lines for no reason ex-
6 cept to include blacks or exclude whites or vice versa, we
7 drew them for no reason than that. It was not educational
8 purpose that motivated us or moved us here, it was not that.
9 This was conceded here in this Moore record. These lines were
10 drawn, these moves were made, these people are being sent here
11 and there not for educational reasons but for racial reasons.

12 Q Mr. Blakeney, when did this bill pass, in '69,
13 the no-busing bill?

14 A The no-busing bill?

15 Q Yes, sir, the no-busing bill, what month?

16 A In the spring of '69, early '69.

17 Q Well, suppose that same bill had been passed in
18 '55, we wouldn't have this problem, would we?

19 A Might indeed still have this problem, Your
20 Honor.

21 Q Well, isn't there a difference between when you
22 pass this bill or do you admit that this bill was passed with
23 the express purpose of offsetting the judgment of the district
24 court?

25 A No, sir, the district court orders were entered

1 a year after this statute was passed.

2 Q Well, why was it passed?

3 A This statute was passed to express the policy
4 of the state as being the same as the decision of this Court
5 in Brown.

6 Q Well, it was after the '65 decision of this
7 Court, wasn't it, the district court?

8 A The district court in '65 said that Charlotte-
9 Mecklenburg was a non-racial system and being operated non-
10 racially.

11 Q Well --

12 A And the circuit upheld that.

13 Q Well, it was obviously after '65, it was '69.

14 A The statute was in '69.

15 Q In '69?

16 A Yes, sir.

17 Q And don't we have to consider in that context
18 not just as an ordinary statute that was passed 80 years ago --

19 A Well, whatever context it is to be considered
20 in, Your Honor, the point is this: This statute said, the
21 State of North Carolina adopts as its policy this principle,
22 specifically, from here on, namely, children shall not be barred
23 from a school on account of race and they shall not be assigned
24 to a school on account of race. That is all it said, and that
25 is all we ask enforcement of and that is all that our injunction

1 said, and the only reason we are entitled to enforcement of our
2 injunction is because Judge McMillan has ruled the opposite.
3 He has said, contrary to Brown, he has said, children, you
4 must go because of your race now into the schools where I send
5 you. That is what we complain of, Your Honor.

6 MR. CHIEF JUSTICE BURGER: Thank you, Mr. Blakeney,
7 Mr. Waggoner, Mr. Vanore. Thank you, Mr. Nabrit. The case
8 is submitted.

9 (Whereupon, the argument in the above-entitled
10 matter was concluded.)

11 - - -