Supreme Court of the United States

OCTOBER TERM 1970

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In the Matter of:

THE UNITED STATES, :
Appellant, :
vs, :

DONALD FREED AND SHIRLEY
JEAN SUTHERLAND,
Appellees.

Docket No. 345

SUPREME COURT, U.S. HARSHALL'S OFFICE

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## CONTENTS

- 1									- 1
2	ARGUMEN.	P OF:						PAS	E
3	Matthew	J. Zinn,	Esq.,	on	behalf	of	Appellants.	2	1
4	Luke Mc	Kissack,	Esq.,	on	behalf	of	Appelles.	19	)
5	Matthew	J. Zinn,	Esq.,	on	behalf	of	Petitioners.	44	1
6									
7									
8					%%%%%%				
9					/0/0/0/0/0/0				
10									
11									
12									
13									
14									
15									
16									
17									
18									
19									
20									
15									
22									
23									
24									
	11								

25

HAM

25

IN THE SUPREME COURT OF THE UNITED STATES 2 OCTOBER TERM 1970 3 13 UTHE UNITED STATES, 53 Appellant 6 No. 345 VS DONALD FREED AND SHIRLEY JEAN SUTHERLAND, 8 Appellees 9 10 The above-entitled matter came on for argument at 11 11:10 o'clock a.m., on Monday, January 11, 1971. 12 BEFORE: 13 WARREN E. BURGER, Chief Justice HUGO L. BLACK, Associate Justice 84 WILLIAM O. DOUGLAS, Associate Justice JOHN M. HARLAN, Associate Justice 15 WILLIAM J. BRENNAN, JR., Associate Justice POTTER STEWART, Associate Justice 16 BYRON R. WHITE, Associate Justice THURGOOD MARSHALL, Associate Justice 97 HARRY A. BLACKMUN, Associate Justice 18 APPEARANCES: 19 MATTHEW J. ZINN, ESQ. Office of the Solicitor General 20 Department of Justice Washington, D. C. 21 On behalf of Appellant 22 LUKE MC KISSACK, ESQ. Suite 521 23 6430 Sunset Boulevard Hollywood, California 24 On behalf of Appellees

## PROCEEDINGS

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MR. CHIEF JUSTICE BURGER: We'll hear arguments next in Number 345, the United States against Freed and Sutherland. Mr. Zinn, you may proceed.

ORAL ARGUMENT BY MATTHEW J. ZINN, ESQ.

## ON BEHALF OF APPELLANTS

MR. ZINN: Mr. Chief Justice and may it please the Court:

This case is here on the Government's direct appeal from a decision of the District Court for the Central District of California, dismissing a two-count indictment against Appellees, the first for conspiracy to possess and the second for the completed substantive act of possession of unregistered hand grenades, in violation of 26 USC, Sec. 5861(d).

That provision, which appears on page 4 of our brief, makes it unlawful for any person, and I quote: "to receive or possess a firearm which is not registered to him in the National Firearms Registration and Transfer Records.

Q Does this involve only hand granades?

A That's correct, Mr. Justice Harlan; only
hand grenades, and I guess I ought to point out now, although I
was going to do so later, that the provisions that we are concerned with here do not apply to all firearms, but generally
to sawed-off rifles and shotguns, short-barreled rifles and

shotguns, silencers, machine guns, other automatic weapons and destructive devices such as bombs, rockets and hand grenades."

TA.

The District Court dismissed the indictment on two constitutional grounds. First it ruled that 5841(c) was that certain information be furnished the government before a firearm is transferred, and Section 5861(d) are unconstitutional because Section 5841(c) requires Appellees to furnish evidence incriminating to themselves under California law, making it unlawful to possess hand grenades.

Second, the District Court ruled that Section 5861(d) violates the Due Process Clause because it does not require the Government to allege and prove that a transferee obtained possession of the firearm with specific knowledge andintent that the firearm be unregistered.

Section 5861(d) and 5841(c) were enacted as part of the Gun Control Act of 1968, and that act was passed by Congress in response to the violence occurring earlier in 1968 and to the fact that during 1967 more than 130,000 people in the United States were victimized by gunmen.

Title II of the Gun Control Act of 1968 with which we are concerned here, substantially amended the National Firearms Act which this Court had dealt with in Haynes against the United States, which was decided in January of 1968 to gether with Marchetti and Grosso. In Haynes this Court concluded that the old registration and possession provisions of

the National Firearms Act compelled self-incrimination and that the privilege was a complete defense to a prosecution under either the possession or registration provisions.

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In amending the National Firearms Act in October of 1968, Congress set out to cure the constitutional infirmities which were pointed out by Mr. Justice Harlan in his opinion as existing under the prior statutory scheme. The pertinent legislative history is replete with Congressional references to its purpose to overcome the fire infirmities and in this respect the Congress was doing just what Mr. Justice Harlan invited it to do in his opinion in Haynes. He explained that a valid statute could be enacted which would achieve substantially the same purposes as the statutory scheme dealt with by the Court in Haynes and which would not run afoul of constitutional limitations.

Our position here is that Congress has done just this.

Q The bill that we've got now, was that a product of the Department of Justice, the drafting of the bill?

A Yes, sir; it is.

I think it would be helpful at the outset for me to describe briefly how the new National Firearms Act works in actual practice.

To illustrate the provisions of the new act, let us

assume that a manufacturer who is licensed to manufacture hand grenades, in fact, does so. He is required to register the hand grenades with the Alcohol, Tobacco and Firearms Division of the Internal Revenue Service. That's the ATFD, by giving notice of their manufacture and of the serial number of each grenade. This is required by Section 5841(b) and (c), which is set out on pages 3 and 4 of our brief.

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Upon giving the notice to the ATFD the hand grenades are then registered to the manufacturer. Ifhe wishes to transfer them to another he may do so lawfully and the transferee may receive them lawfully only in accordance with the provisions of the Section 5812 of Title XXVI, which appears on pages 2 and 3 of our brief.

Under Section 5812 a grenade may not be transferred unless the transferor has filed the requisite application in duplicate with ATFD and has paid the transfer tax, which is \$200 in the case of grenades. The transferor, the transferee and the firearms to be transferred must be identified in the application. In addition, there must be appended to the application a set of fingerprints of the transferee, his photograph and a statement from the local chief of police or other civil official that receipt or possession of the firearm would not place the transferee in violation of state or local laws.

Q I'm curious, what use have the grenades got

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A State -- they don't have to pay the tax, but -- except in the case of a firearm in the possession or in the control of the United States. The application must be filed and notice must be given that it is being transferred to a local official.

The fact remains that there actually people who enjoy having these things.

As I have said, in addition to the transferor's application, there is appended the set of the fingerprints of the transferee, his photograph and statement from the local chief of police that receipt or the possession of the firearm would not place the transferee in violation of local law.

Now, this package is sent to the ATFD right here in Washington. That body is empowered to approve an application only if, and this is critical to our case -- receipt or possession of the firearm would not place the transferse in violation of state, local or Federal laws.

If ATFD rejects an application it returns the original application and gives the reason for its action. If it approves it so indicates on the original and returns it to the transferor and places a duplicate in the National Pirearms Transfer Registration Record.

Only after the transferor has received the approved application is he permitted to transfer the firearm to the transferee; only then is the transferee permitted to take

possession of the firearm and only then when he takes
possession, together with the approved application which the
transferor delivers to him with the weapon.

Q Well, your position is that this is, in effect, then a prohibition against transfers which violate local law?

A Which violate local or Federal law, Mr.

Justice White.

Q And that the transferee is just faced with simply a prohibition against his receiving the weapon as long as it's a violation of the law.

A That's right; similar to what you suggested in Minor and Buie. I should like, before turning to that aspect of the case, if I may, to set out in some detail our understanding of the old National Firearms Act which this Court found in Haynes.

The old Section 5841 imposed on anyone possessing a firearm the duty to register that firearm unless it had been made or transferred in accordance with the provisions of the old act. But, if a person possessing a firearm required to be registered, came forward to register it under the old act, he necessarily incriminated himself for possession of a firearm that had been made or transferred in violation of the act, which was proscribed by the old Section 5851.

In short, a person was required to come forward to

comply with one provision of the statutory scheme, but as the risk of incriminating himself under another provision.

As Mr. Justice White pointed out subsequently in the Minor and Buie case last: term, the vice of the old
National Firearms Act was the same vice that this Court found existed with respect to the occupational and excise taxes on gambling in the Marchetti and Grosso cases. In those cases a person was required to come forward and reveal information as to the gambling activities to Federal authorities, even though disclosure of those activities could be made to other Federal authorities and to state authorities and even though such activities were proscribed by both state and Federal law.

Moreover, Mr. Justice Harlan found in Haynes that under the old statute, the only persons required to register were those unlawfully in the possession of firearms. The registration requirements thus applied only to those inherently suspect of criminality as did the requirements held impermissible in the Albertson case.

In the new National Firearms Act, Congress has eliminated any possibility of self-incrimination of a transferee of a firearm, whereas the old statute requiring registration only by those unlawfully in possession of firearms, the new statute requires registration by all possessors of firearms with the single exception of the United States. Appellees do not refute this.

permitted to accept possession of firearms are those whose possession would not place them in violation of law. Insofar as relevant here, this limitation is spelled out in the last sentence of Section 5812(a) which appears on page 3 of our brief.

Thus, unlike the sitution in Haynes, not only did

Thus, unlike the sitution in Haynes, not only did
the person unlawfully in possession, not have a duty to come
forward and admit his unlawful possession, but he cannot
register a firearm. A person is not compelled as he was in
Haynes, to come forward under one provision, only to be incriminating nimself under another.

act occurs when a person accepts possession before the AFTD has approved the transfer to him. After that there is no duty imposed upon the unlawful transferee as there was in Haynes, and if he is convicted of unlawful possession it is not because of any information he furnished, but simply because of his unlawful possession.

The Appellees' position here is not that they are whipsawed between one provision of the Federal statute and another, as was the Petitioner in Haynes. They make no such contention. They allege only that the self-incrimination hazard for them arises because California law prohibits them from possessing hand grenades. But, since the statute provides

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that ATFD may approve a transfer only if it is lawful under California law, Appellees would not risk self-incrimination under that law by complying with the Federal requirements.

If possession by Appellees would be unlawful under California law, the application for transfer would be denied by the ATFD.

Mr. Zinn, what would happen if California law were doubtful in its reading? Would permission be denied, then, do you know?

A I think that ATFD would make a judgment as to its opinion, Mr. Justice Blackmun. It has codified, or I should say, corrected all the local laws and I don't think there is any real dispute, however, about California laws in this case.

I gather there isn't. And one last question: was the argument you have presented today given to Judge Ferguson, do you know?

I say in substance it was, Mr. Justice. There is a very short record appendix and I think that you will see that the essence of the argument was made, if not in the full detail which we are making here and which we have made in our brief.

The position of the United States is that Appellees are in the same position as was the seller of narcotics in the Minor case, which was decided last term. If a person would be

an unlawful transferee it is extremely unlikely that he would approach someone who is lawfully in possession in order to obtain the firearm. It is far more likely that he would approach a would-be transferor who is unlawfully in possession. And if the transferor is unlawfully in possession there is no way that he can transfer the firearm to the transferee under the provisions of the new National Firearms Act. The act provides that weapons may be transferred only by those lawfully in possession.

In the unusual case where he does approach a lawful transferee, it seems to us unlikely that such a transferee would file an application for transfer, knowing that it would be rejected because the possession of the firearm would place the transferee in violation of local law.

Q I take it these transfers here were made after the passage of these amendments?

A That's correct. The statute was passed for enactment of the law on October 22, 1968.

Q What does the act do for people -- let's assume these people had these grenades for five years.

A If they were in the records of the ATFD before the new act --

Q They had never registered them.

A If they had never registered them the act has a 30-day amnesty period, beginning on November --

Q Well, that means then that the fellow who is then in possession must come in?

A That is correct. That's not this case, Your Honor.

Q It has a -- that would be a different case?

A Well, I don't think -- well, it is a different case, but our position is that even that situation would not run afoul of constitutional limitations.

O Because of the use limitations?

A The use limitations; that's correct.

Q What is the use -- you are going to get --

A I will in just one moment.

Even in the case where the would-be transferee approaches a lawful transferor and the lawful transferor agrees to file an application, our position is that the would-be transferee is not required to incriminate himself. The burden of filing the application is on the transferor under the statute.

Now, while it's true that the transferee, the proposed transferee must submit his fingerprints and a photograph, these have never been thought to be protected by the Fifth Amendment privilege.

Our provision is that the foregoing statutory scheme would be sufficient without more to sustain the indict-ment against Appellee's self-incrimination challenge. But, any

doubt as to the constitutionality of the new Federal National Firearms Act is resolved legally by two other steps that Congress took in 1968.

First, it appealed 23 USC 6107, whichprovided for the sharing of firearms registration and transfer information, with other law enforcement officials.

Secondly, it enacted Section 5848, which provides that no information provided to the Government in connection with the registration or transfer of firearms can be used directly or indirectly, as evidence against the registrant or applicant in a criminal proceeding involving prior or concurrent offenses.

While the immunity from use provision does not apply to future crimes, there is no realistic possibility of self-incrimination with respect to future acts.

This Court did not hold, as a general rule, in the Marchetti case, that the possibility of future incrimination is sufficient to justify present invocation of the privilege in all circumstances.

On the contrary, the Court pointed out quite clearly that in most instances the problem of future conduct will not give rise to substantial risks of self-incrimination.

The Marchetti case was atypical, because anyone who pays the occupational tax imposed on gamblers can be expected to engage in gambling, an activity that is prohibited

or limited in 49 states. Here, on the other hand, possession of type or another of the kind of firearms that are dealt with in Title II, is permitted by state law, as evidenced by the fact that more than 180,000 firearms have been registered.

More importantly, unlike the situation in Marchetti an application to transfer will only be approved if the application would not place the transferee in violation of law. Had a similar provision been operative in the gambling tax area, only gamblers in Nevada would have attempted to register. The possibility that a person once having lawfully having obtained possession of a firearm under these registration provisions, would subsequently permit an unrelated, unlawful act and that the prior registration will incriminate him in that act, is in our view, too speculative to warrant protection of the privilege.

I will turn briefly to the due process issue. This breaks down into two sub-issues: first the question of whether Congress intended that violations of this statute can be punished without specific intent on the part of the transferee to obtain an unregistered firearm and secondly, whether if Congress so intended, as we submit it did, such a statute runs afoul of due process limitations.

On the first aspect of this, well, we don't believe there is any substantial problem; nothing in the statute indicates that scienter is required. Moreover, every Court of

Appeals whichpassed on this question under the old National Firearms Act, which insofar as pertinent here, was identical to the new one, ever held anything but that scienter was not required. Nor does anything in the legislative history hint that Congress was going to change the ground rules in this regard. There is not one word to this effect.

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Under these circumstances, we believe it would be wholly improper for this Court to read in a specific intend requirement, particularly since another subsection of the same provision of the act: Section 5861(1) expressly requires a known violation for prosecution and particularly since, to read in such a requirement would totally frustrate the Congressional purpose in this case.

Finally, as to the due process claims, as we understand Appellees' position it is based in large part on this Court's 5 to 4 decision in Lambert against California, which found repugnant under the due process clause the Los Angeles ordinance requiring convicted felons who spent more than five days in Los Angeles, to register with the chief of police.

We think that accepting Lambert as stating the present view of this Court, that it is quite clearly distinguishable from the situation we have here. We're not concerned with somebody passively remaining in Los Angeles for more than five days; we're concerned here with people acquiring highly dangerous weapons; hand grenades. And we believe that the

authorities of this Court as early as the Balint case in 258 US, which dealt with narcotics and in the Baender and Barnett case in 255 US, dealing with possession of dies for the making of government coins, established quite clearly that this kind of conduct can be regulated without regard to a specific intent requirement, no more than Congressional reasonableness in this area, involving dangerous weapons, is necessary to satisfy the constitutional requirements.

We urge, therefore, that the indictment be reinstated and that this case be returned to the District Court for further proceedings.

Q May I ask you one question: under the statute is receiving an unregistered firearm a crime?

A Receiving an unregistered firearm? I believe it is.

Q Or also possessing one?

A Possession of an unregistered firearm; yes.

Q He can be convicted not only for receiving it but for possessing it, or for both?

A Yes. To receive or possess, page 4 of our brief, Mr. Justice; to receive or possess a firearm, which is not registered to him by the National Firearms --

Q And let's assume that a person who receives an unregistered firearm has committed a crime. Can he keep from further violating the act by registering himself?

A There is no way he can register. The crime is complete under this act when he receives the firearm.

Q He could not go in and --

A That's correct, except for the amnesty period to which you referred earlier there is no way that a recipient of an unregistered firearm can cure his failing.

Q Thank you.

Q With respect to this question of scienter
I understand your brief to concede that the possession under
the statute has to be knowing and intentional.

A We do concede that, Mr. Justice.

Q And yet Count 2 of the indictment doesn't allege knowledge and intention.

"possession" in Count 2 is self-sufficient to mean a conscious possession, but I will remind this Court that this case is here on direct appeal under 18 USC 3731, that if the Court resolves the question of the constitutionality or construction of the statute in our favor, the question of whether Count II sufficiently states the offense is not one that can be reached by this Court at this time.

That would be subject to --

A It goes only to the sufficiency of the indictment, Mr. Justice Stewart and that clearly could not be reached under the Criminal Appeals Act.

siderations; that it's replete with notion that the judge

decision was quite hybrid and was based upon a number of con-

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felt that inasmuch as the bill of particulars informed the Court that what actually happened in this case is that the Los Angeles Police Department officer, apparently in conjunction with the alcohol and tobacco people of the Federal Government, had gone to the Long Beach Arsenal and picked up a hand grenade andhe himself, had sought no exemption which is available to him and he deliberately flouted the law and did not obey the law. And only by his action did he cause the transferees to become criminals at all, he suggested that this might amount to entrapment as a matter of the law. And we would say that that's not to say that necessarily this is even a correct decision, even though it would appear he was following the line of thinking of the concurrent justices in the Sorrels and Sherman thinking; basically that society has no interest in trying to transform criminals and actual ones, but whether or not this is a correct interpretation and this Court would follow it today, I think it does recognize the fact that the judge was thinking along that line.

Ω How would the possession or nonpossession of this permit on the part of the police officer have anything to do whatever, with the conduct of the purchaser? What's that got to do with it?

A Well, because the conduct of the police officer creates the crime; without which there would be no

crime.

Q If you had a piece of paper it would be all right?

A If he complied with the law the transferee would not have committed the crime; that is correct.

In other words, the police officer, by violating the law, created the criminal; that is the transferee. Had the police officer done what the law required the transferee would not have been a criminal. Only because of the activities of the police officer did the transferee become a criminal, and this was the thinking expressed by the Court.

Q Wasn't it the purpose of Congress to put the burden on the purchasers, the receivers to finding that out, and did he make any effort to find out whether --

history one way or the other. The Appellants concede, for example, that it's entirely silent. But there doesn't seem to be much discussion at all, other than the fact that they would like to get around the Haynes decision and pass some new legislation.

I don't know -- there is nothing in there suggesting that transferee should have any affirmative burden. I know nothing in the legislative hearings to say that and there is no basis for really assuming that he has any kind of a burden. As I say, the statute is entirely silent.

But, I'm saying in this case that we are not talking about prosecution under a state charge; we're not talking about using the commerce clause, as perhaps the Congress could, to make just raw possession a crime. We are talking about something that's a crime only because the transferee takes possession of something which the transferor has failed to do. In this case the transferor is an agent of the government.

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And the judge did considerable thinking along that line. I would suggest that an examination of his thinking would show that perhaps it would put this case outside the legitimacy of the appeal. And I will add to that that we are not just talking about interpretation of Federal statutes here, but for those dissenters in the Mersky decision we have involved a number of integral Treasury regulations, some of them which preexisted the Haynes decision and haven't even been altered, and a couple of them which don't even make the change between transferee and transferor.

And there is some interpretation of the Treasury regulations. As a matter of fact, most of the self-incrimination material, which I will get to in a minute, is found in the Treasury regulations, rather than in the officiel statutes, because the statutes will say that the transferor must do certain things to have the weapon registered and the transferor must do certain things that must be specified by the Secretary of the Treasury's authorized delegate.

And then in certain of these sections: 178.98, et cetera, it explains that there has to be — there is an affirmative obligation on the transferee to get a photograph of himself that is no more than one year old and plaster that on the application. He has to put his fingerprints on there. There has to be an identification and a serial number of the weapon, et cetera, and all of these things — there even has to be an approval by a sheriff or police official or someone who the Secretary of the Treasury finds suitable, to verify that this is his photograph and this is his identification and it's going to be used lawfully.

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Q I'm afraid you're losing me. How is this different from what you have to do on passports and automobile driver's licenses, and a great many other things?

A Well, I don't think there is a great deal of difference, in terms of what you actually have to do, but if you take the raw activity of something -- let's say we have no Fifth Amendment. Nothing testimonial, let's say, about a fingerprint or her handwriting exemplar for the majority of the Court to dispose of that opinion.

But, if you take that material and you require the person to lay that information on top of something which amounts to manifestation, that he is seeking to take possession of hand grenades, which would then amount to perhaps a conspiracy of violating California law or maybe even an attempt

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and at the very, very minimum furnish a link in the chain that his man may be a person who is desirous of buying hand grenades and if the authorization didn't go through you go ahead and purchase it anyhow so they can key on his house or on his business.

I suggest this is highly incriminatory. I don't think it can be simply headnoted by just calling it a finger-print case or a photograph. I think it's the totality of the context, and when these things appear — in fact there has to be a witness to it, which is a witness afforded the Government who is standing ready to testify in a state proceeding against the man who does these things.

I think when it's put in the context of saying: I'm going to take possession of a hand grenade," that it certainly has a testimonial character and this would be our position.

But, just to set up this point, because I want to move on to the others, I think there is a serious question on two grounds as to whether this Court should or can retain jurisdiction. The problem of jurisdictionhas been noted, but there is a question of to what extent the judge relies on the Treasury regulations as opposed to the statutes for those justices who think that's important.

And secondly, there is a question as to whether or not we had more than just a determination of self-incrimination or scienter, but an investigation of the facts, and rightfully

or wrongfully, a determination by Judge Ferguson that this entrapment is a matter of law.

O

Now, if I may, perhaps in reverse order, go to the issue of scienter. And Mr. Justice Stewart asked a question about whether or not there was an allegation of any kind of knowledge here and the judge at the trial level found that, as we see the indictment neither the statute nor the indictment requires any kind of scienter, not even the most minimal kind; not even the kind which says that the transferee knows that he has something and knows what he has; that is his characteristics that it's a hand grenade or whatever, much less does it allege that he knows it is unregistered at the time of its receipt. And none of these things were alleged.

Q But you are talking only about Count 2 of the indictment --

A We're talking only about Count 2 of the indictment at that point; yes.

Q Because Count 1 does contain those allegations; doesn't it?

A Yes; it does. I would quarrel with Count l of the indictment on another -- but not on that point; no.

Count 2 we are talking about there is no kind of scienter whatsoever. Now, the Government below conceded and the Government here conceded that scienter had to be proved. So, the question is: does the indictment have to obtain, have to

spell out some kind of scienter requirement? And although this would not be perhaps the place to reinvestigate the whole function of the grand jury system, et cetera, I assume that the — as the statute was laid out to the grand jury and even they, in passing prima facie on some kind of responsibility that would justify taking the man to trial, would not have had knowledge apparently that the transferee was suppose to know what they had andknow the character of what he had; so we don't know anything about the findings there.

Secondly, as I say, there is a string of cases saying that the indictment has to allege this and it can't be cured by a bill of particulars, as the old Caryll case, C-a-r-y-l-l, which I refer to, were the failure of the indictment to allege the necessary scienter requirement, renders it fatal.

And I would suggest that on that ground that indictment in this case is deficient. Moreover, I feel that the statute is deficient because it, because it doesn't have any allegation of even that kind of knowledge.

There is, in the Government's brief, footnote 9, page 14, the suggestion that perhaps the statute without any kind of scienter, could reach ridiculous results and they point that out. The suggested remedy is that if you have a noble prosecutor that he won't prosecute and this same question was argued again before Judge Ferguson and he seemed to feel that

there should be a government of laws and not of men and this was not an adequate answer and consequently at page 38 of the appendix he insisted that the government must allege scienter.

Now, I also make the argument that regarding Count

1, if we take the reigning law in this country that when we
havea conspiracy to violate any particular statute, that it
requires more of an intent than in a substantive crime. And
definitely in law, knowledge of the law and an attempt to want
to follow the law. And there are a string of cases that are
cited: state cases and Federal cases, indicating that if that's
the case, at least insofar as malum prohibitum or public welfare
crimes are concerned.

I don't think that either one of those terms are too helpful in trying to decide whether — there has been much dispute and many text writers have had an argument as to what fits into that category. But, some of the cases that are cited, for example, do refer to the Mann Act, white slavery, allegations of fraud and things of that sort, but they are not generically different than say, perhaps the possession of firearms in this case in terms of perhaps the gravity of the action.

But, nevertheless, the conspiracy must embrace an intent to run afoul of the law and that is not alleged and that was another one of the grounds which the trial court used for dismissing the indictment.

Now, in the issue of the allegation of scienter, insofar as the unregistered character of the firearm is concerned, it is our contention that this is one of the elements of the crime. Although we cite the Lambert decision, we do not wish to be understood as having totally relied upon that.

There is no question that that, in simplest terms, is an example of where the Court has decided that all things considered, that ignorance of the law must be an excuse and a majority of the Court so held.

But, here we're not even talking about ignorance of the law; we're talking, if anything, about one of the facts of the case. Let me distinguish two situations.

The crime involved here — in other words, the defense is not that the defendants did not know that there was a law saying that you could not possess a firearm unless it was registered, what we are saying is that one of the elements which should be pled and proved is that the defendants took possession of a firearm knowing that the transferor had not had it registered. There is a world of difference, because in the one case we are talking about just not knowing what the law is and the person is presumed to know the law. Here we are talking about one of the elements of the crime that brings the legal proposition into play and one of the elements of the crime is the characterization of the weapon being taken. And that characterization is that it is an unregistered character.

The question of whether or not the scienter requirements reach this far and the question of analysis of what kind of scienter this Court should decide the statute is intended to contain or as a matter of due process, I have gone through the various authorities and analyzed the whole notion of mens rea, history et cetera. And I'm disposed to think that perhaps the Court should reevaluate the whole area and I sort of found that Sayre's test, when he talks about the fact that when you get to a crime that is sufficiently grave, that it's still not a regulatory measure, we're trying to single out -- where is the criminal treatment, which was expressed in the law before Haynes and has been reexpressed that they are trying to do away with people who are engaged in wrongful acts and it even expanded the number of weapons to cover rockets and missiles and things like this which are not normally possessed by people just for hobbies.

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And secondly, where imprisonment is too grave to allow the deletion(?) of mens rea, as he puts it, I think the Court should at that point intercede and require a stronger scienter requirement. Or, in the absence of any legislative finding that is not required, the Court should assume that it should be there, based upon the common law history and the gravity of the crime.

This crime's count 2, for example, carries a penalty of up to ten years or \$10,000. Formerly it was five years or

\$5,000. The Court might wish to borrow my analogy from its decisions in the area of whether you have a right to a jury trial evaluating the potential length of sentence or the actual sentence or decisions on the question of right to counsel, as to whether he may have a right to counsel for a traffic ticket, as opposed to, say, a felony or major felony or major misdemeanors, and I think perhaps some of the same considerations that go into making a decision as to whether it's significant enough to attach the right to counsel and to insist on the right to jury might also be implemented here in deciding whether or not we could have a strict liability statute or in effect, punish somebody for a crime that's meant not to be a crime, unless we are possessing an unregistered firearm and say that the person doesn't have to have knowledge of it.

Again, I repeat, I know nothing in the statutory history that causes a person to have to seek out and find whether or not the weapon had been registered. It has been suggested by the Appellant in his brief that if you are dealing with firearms or you are dealing with hand grenades, you must know that there is some kind of requirement that they be treated this way.

I suggest that this is just a matter of speculation.

If I were taking possession of a firearm or hand grenade, I might think a number of things. One thing I might think is that it is totally illegal and I'd better not get caught with it.

The second thing I might think is that perhaps it's illegal, but it may not be illegal to possess, but I'd better be careful what I do with it. If I throw it on the mantel piece, it's okay.

Thirdly, I might think that perhaps you have to have some kind of permit in order to get it. Fourthly, I might think that it's all right for me to take possession of it, but after I do so I'd better report it to someone and register it.

reasonable kind of thinking, the fourth type is certainly -- you would have to have a statute which would allow a reasonable period of time to register the weapon. And as the Appellant candidly concedes: once the person takes possession of it, that is a crime and there is nothing on earth that he can do to make himself law abiding thereafter.

So, I just think the fact that we're dealing with hand grenades should not cause the Court to feel like a strong mens rea requirement should not be exacted when we're talking about a very severe crime with a great deal of gravity.

Q Do you mean exacted by the constitution or by statute?

A That's a tricky question and I have some thoughts on it, but on either basis I think the Court might say in the matter of constitutional law, but if it chooses not to put it on that basis I think it would be a reasonable statement

to say that when we're talking about this kind of crime with this kind of penalty that Congress should have the affirmative obligation of making it quite express as to whether they feel they want strict liability or whether they are going to eliminate a mens rea requirement, rather than to rely upon the position of the Appellant, because it's not spelled out in the statute and Congress never intended it to be there.

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I don't see anything inherently unfair or imprudent in asking Congress to do that, given the -- each common law background and given the gravity of the offense and all of the statements to the effect that mens rea in grave times does play a great role in our jurisprudence, and I see no imposition on Congress. They can hold hearings; it would be very simple to pass a statute and say, "We find, based upon information, that the only way we can control these weapons or get them properly taxed or -- is to do such and such and if we put the mens rea requirement in there it cannot effectively be done because of this or because of that and then the Court would have a legislative basis for the elimination or the failure to put a mens rea requirement in there.

Now, I see nothing in the statutory history along this line --

Q Do you rely on the constitutional level?

A On the constitutional level? Well, frankly, you know we have a dearth of authority, as this Court said in

the Powell case. The Court has not laid out a definitive doctrine of mens rea and all we had is the old Morissetti case to --

Q What about the Dodowich case(?) written by Mr. Justice Frankfurter.

involved only a misdemeanor, really. You are talking about there the imposition of a penalty on a corporate officer and I think there the decision is that the majority of the Court felt that — the Court might feel that — I think it was Mr. Justice Frankfurter's phrase about we are living in an age where the consumer is made unwary of certain conditions of modern industrialism.

I can see why in certain regulatory statutes why you might, or for instance in a business, let's say, dealing with certain items, that you might have an affirmative duty to seek out the law pertaining to them and know the rules and regulations. I think that's the case there and again I think the maximum penalty was one year in that case.

Q Well, would that make any difference constitutionally-speaking?

A It could. I think it would be for this Court to say one way or the other. As far as I know it's never been ruled upon, but I think if we do not limit Morissetti to its particular facts in saying that the crime there was of common

law origin or a composition of certain common law crimes, but extract from it the basic proposition that we are talking about a potentially serious crime and there should be a mens rea requirement. I think that would lend itself to the conclusion that the gravity of the crime should perhaps play some role.

I think we're always dealing with the balancing of interests, and you might say that a person who parks overtime in the zone that perhaps he was even unconscious of the time he did it that he should have to pay a penalty and a fine. But

body in prison for a period of time it's got to be some affirmative obligation shown by Congress as to why there should not be some kind of criminal culpability or corrupt mind or some kind of mens rea that has historically been accepted and is a part of this culture, because otherwise then we run into the problem suggested by the tax writers that if the laws do not reflect the general moral outlook of the society there is an extent — some extent they are going to crumble.

Q The implication of that argument would be that Congress is incapable constitutionally of making the possession alone, the mere possession, a felony?

A No; I wouldn't necessarily say that, even though that's I think, a tenable proposition, but what I am saying is I think they would have to justify it. I think they

would have to say that -- I think constitutionally they could, but if you are talking about eliminating scienter I think that Congress would have to make the finding or that the scienter would be such a detriment to the enforcement of the statute.

I mean, thinking along that line would be permissible.

And if they said, "We've got more killings in the streets and the weapons are going to do this and that and if we had the scienter requirement they will be able to dodge here and there. Then I can see that as an acceptable proposition, but without that kind of finding, I think this Court should require that mens rea be --

Q Constitutionally or construction of the statute?

A Well, of course the easiest thing would be to make it construction of the statute, because then Congress has the option of making a change --

Q But, what power would the Court have to hold it unconstitutional? They merely said that the possession is a crime.

A Well, the Court wouldhave to -- that particular proposition, Mr. Justice Black, I think adopts the kind of thinking that's been reflected in some of the members of the Court about using the due process clause in debate contours. I don't think you could spring necessarily from the kind of --

O But ---

A I wouldn't expect that we would get your vote on that kind of analysis, reaching that kind of result.

If I may turn to the self-incrimination argument.

I think here that the Appellant ignores a number of things.

I think here we are talking really about potential selfincrimination. I don't think this has been analyzed really in
the Bule case or Minor or any of them to the fullest extent.

We're talking here about the Appellant says that there is no way in the world that the transferee in this case can incriminate himself. We claim that the transferor is being used as a conduit to do that. They say that he can't incriminate himself because after the application is turned in with all this germane material about name and address and fingerprints and photograph, et cetera, that the Secretary of the Treasury, who, I don't know if he has any legal background, but would read California law, I presume and all of its decisions, and tellhim whether or not he is going to run afoul of it. And if he does so he will receive a letter and therefore, knowing it's unlawful he won't do anything and therefore the compliance with the statute will not require him to incriminate himself.

Now, my objection to that is that all of this that he's had to do before he meets that stage is highly incriminatory and attempting to comply with the statute, in filling out

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all of this information and lodging it in the registry, in making this information available he makes it quite clear that he's a person who would very much like to possess a hand grenade, perhaps illegally if not legally, and the person who may well be in the possession of other hand grenades and I would then borrow from the futuristic analysis of the Marchetti case that there we have an assumption, really, that we're not just talking about law-abiding people. We may have individuals—— I see that my time is up. Thank you.

MR. CHIEF JUSTICE BURGER: No. We are just recessing and we will come back after lunch.

(Whereupon, at 12:00 o'clock p.m. the argument in the above-entitled matter was recessed to resume at 1:00 p.m. o'clock this day)

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1:00 o'clock p.m.

MR. CHIEF JUSTICE BURGER: Mr. McKissack, you have about eight minutes left, so if you will just time yourself.

ORAL ARGUMENT (CONTINUED) BY LUKE MC KISSACK, ESQ.

## ON BEHALF OF APPELLEES

MR. MC KISSACK: Thank you, Your Honor.

I think I have reached the self-incrimination argument and I was saying that I think that much more is required of the transferee here than would be the party we would be concerned about in, say, the Minor case or some others.

I mentioned also the question of statutory regulations that were used to embroider the statute exacting insofar as the transferee is concerned. I'd like to refer to a couple of them.

I'm referring now to Title XXVI, the Code of
Federal Regulations 179.99 and this is the one where the
individual himself has to attach a copy of a photograph made
within a year and affix his fingerprints to this application,
where he is saying: "I want to take charge of hand grenades,"
indicating he is ready, willing and able. They have got to be
cleared, et cetera, and then his application has to be authenticated by the local chief of police and the sheriff, the
United States Attorney, United States Marshal, or anybody acceptable to the Director of Alcohol, Tobacco and Tax Division,
saying that the fingerprints in the photograph are correct and

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Now, if you take this in conjunction with another section, which is 178.98 which talks about a delivery or a sale and is prohibited unless the person to receive such device furnishes the licensee a sworn statement in triplicate, setting forth: "(a) the reasons why there is a reasonable necessity for such person to purchase or otherwise acquire the device or weapon, and (b) that such persons receipt for possession of the device or weapon would be consistent with public safety. Such sworn statement shall be attached to the application to transfer and register the firearm acquired by 179 of this chapter. The sale or delivery of the device shall not be made until after the application is approved," et cetera.

Now, all of these things take place before the director makes the ultimate determination as to whether he thinks it's lawful and whether the transfer is going to be approved.

So, I think then we have the kind of situation envisioned by much of the language in the Marchetti decision where we're not just talking about confession of past crimes; I think it was Mr. Justice Harlan who said something about the fact that the person may confess before the act is evidenced, or maybe before the act is done.

And then we're not talking about just totally in the

Fifth Amendment area: the protection of necessarily innocent people, but we're talking about society making a judgment by virtue of the Fifth Amendment to place off limits as a criminal investigative team, a defendant, presumably his lawyer and in some jurisdictions, perhaps his wife, and I don't think that's unreasonable. I think by doing that we not only preserve domestic tranquility, the legal process through the presence of the attorney and also the sanctity of the individual. And that's all we're talking about: not using the individual as his own accuser.

And, in Marchetti the Court has mentioned that we're protecting the imprudent as well as the innocent and the foresighted.

I think, therefore, if we put all of this together and you get all of the fingerprints, the photographs, the affidavit as to why he should have it, et cetera, and all of this stuff is transferred, then would it say that subsequently someone makes a decision that it's unlawful for him to have it, doesn't mean that there is no self-incrimination problem.

In fact, as the Government concedes on page 6 of its jurisdictional statement of facts, something to the effect that it's true that the regulations involve the potential transferee more deeply in the application process than was the case in Minor. And he's quite deeply involved.

And of course, we are concerned here with the

question of future acts. The Appellant suggests that there is an immunity provision that they feel is sufficiently pervasive to justify the legislation so that we would have no objections to it. However, they were only talking about these items that are in the registry, not being used to prove past crimes or contemporaneous crimes, crimes contemporaneous with the filing, I assume.

I would assert that certainly the information, the immunity provision does not prevent this information from being made available to numerous people. That is to say: "Here is a person who obviously wants to get hand grenades and may get them illegally and tell other things about him, et cetera. This is available.

And it also raises the problem which Mr. Justice

Harlan asserted in a couple of the -- the Grosso and Haynes

decisions or Marchetti, about we would already be embroiled in

the state team hearing. We're talking about a violation of

state law and summoning witnesses to decide whether or not this

information had been passed down by the officials and of course,

this is a difficult problem to wrestle with.

I think that all these things together mean nothing more than the fact that the transferee is saying: I do -- I am willing to receive hand grenades and does point the finger of suspicion at himself in dealing with a highly dangerous object

that indeed he would like to possess, perhaps even illegally if not legally.

And And

This law, in summary, tends to make the transfer of weapons lawful, but even if it's determined to be unlawful, as I say, the transferee incriminates himself.

Now, the Appellant has suggested that where we have a lawful procedure there has been the concession that a number of people apparently have registered these items to put on their mantels or whatever they do with them; maybe make war films.

I don't know. But, still I think it's quite clear from the fact that we have all these destructive weapons added together that it is basically still a criminal statute. It is an attempt to try to isolate individuals that they think are violating the law and use a tax statute for that kind of purpose.

Q Well, would you make the same argument about this if they wanted to possess fissionable material under the Atomic Energy Act? You can't possess it lawfully except by license. You can't manufacture it; you can't have a power plant to be powered by nuclear energy without a license issued by the Atomic Energy Commission.

Can you distinguish this from that situation?

A Well, if there are other statutes that would make the possession of fissionable material unlawful per se, then I would think that we would have a Marchetti-Grosso-Haynes

situation. I think that you can't have two coexisting statutes whether on the state or Federal level where one punishes raw possession and and the other demands that the possessor register or make it clear that he wants to possess it.

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Q On your thesis the Atomic Energy Act has an infirmity in it, then?

that familiar with the details of the act, but it's possible that if it's constructed along those lines it would have an infirmity; perhaps remedial, perhaps not, but I think that's the guts of the whole case is that I don't know why Congress can't simply, if we're talking about preserving the right of Congress, it could probably pass a statute against possession, as far as that's going and could set up certain exemptions like states do, by the law enforcement people or people who fight fires or whoever needs these various items can have them, or if you are a collector and you come in andprove it that's right.

But, I think to just require that they be registered and make every individual who touches them in any way, lawful or unlawful, come forth in the form of a written declaration or in person, is the kind of evil that those cases are designed to prevent.

And I therefore feel that the Haynes problems have not been overcome in this legislation and so the trial court

held.

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If there are no further questions, I am finished.

MR. CHIEF JUSTICE BURGER: Thank you, Mr. Mc Kissack.

Mr. Zinn.

REBUTTAL ARGUMENT BY MATTHEW J. ZINN, ESQ.

ON BEHALF OF PETITIONERS

MR. ZINN: Mr. Chief Justice and may it please the Court:

It seems to us that the Appellees' position here is internally inconsistent. In order to make their self-incrimination argument they explain that the Appellees were incriminated because these are dangerous weapons and even if they just register them lawfully it's going to lead to their exposure at some future crimes.

But, in making their due process argument they say they need scienter. If the weapon is so dangerous that anybody would be on notice that some regulation may be in order it seems to us that they can't make the due process argument and the self-incrimination argument at the same time.

As we go into the question of future --

- Q Well, what are you suggesting, that either one or the other of these arguments is perfectly good?
- A I'm suggesting that they are both incorrect,
  Mr. Justice.
  - Q Then they're not entirely inconsistent; are

they?

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A I think they are entirely inconsistent, but looking at --

Q You mean they both are bad?

A Yes. I think both are bad as far as due process; I think they are sufficiently dangerous to put some-body on notice that in order require that before they take possession of such weapons as to whatregulations may be applicable to them.

And as far as the self-encrimination to the only possible self-incrimination is for future incrimination.

I think we have to break it down between applications that are accepted on the one hand, and those that are rejected on the other.

As to applications that are accepted, I think it's far-fetched to think that somebody who goes through this registration procedure and is entitled to take possession of a firearm, a hand grenade, is later going to commit an unlawful act completely unrelated to the possession of the hand grenade, such as blowing up a building. And that this registration record will provide a link in the chain. That is far more speculative than the kind of future incrimination the Court is concerned with, in the Marchetti case.

Now, turning to applications that are rejected. I think it is important for me to makeclear to the Court just

what happens to those applications which, if they are accepted, they have to become part of the National Firearms Transfer and Registration records. If they are rejected they do not become part of that record; they do not go into the permanent file. We are advised by ATFD that they go into a correspondence file, under correspondence with the proposed transferor; that those files, unlike the permanent record of accepted applications are cleared periodically, as are all government files of general correspondence. And there is just no record of a rejected application that could incriminate anybody.

Finally, I'd like to address myself to the jurisdictional questions which Appellees continually press in this
Court. As far as the entrapment question, I refer the Court
to pages 26 and 38 of the record appendix where the trial
judge indicated unmistakably that he wasn't ruling on entrapment grounds. And I will, of course, refer the Court to the
dismissal order itself, where he made it perfectly clear that
he was going off only on the constitutional grounds.

As for Appellees' argument and reliance on the descending opinion in the Mersky case, our position here is that even under the dissenter's view this Court properly has jurisdiction. There is no question here about the meaning of the regulations as there was in Mersky. We're concerned with the statute itself; the regulations merely elaborate the statute. The requirements imposed upon proposed transferee are set out

in fairly good detail in Section 5812 and there is no basis even under the dissenting opinion in Mersky for the conclusion that this Court is without jurisdiction under 18 USC 3731.

Q If the judge had undertaken to pass on the entrapment issue as suggested, perhaps, could that have reached here? Could we decide that in any event?

A It seems to me --

Party.

Q That would be a case for the Court of Appeals; wouldn't it?

A It usually would be, but it seems to me that if the Court adhered to the views expressed by the majority in the Sorrels and Sherman case that the question of entrapment is one of going to the statutory interpretation — going to statutory interpretation rather than supervisory power of the Court it is conceivable that some entrapment issues could be brought directly to this Court. But, as this Court well knows, the cCriminal Appeals Act has now been, is now being phased out, unfortunately these kinds of questions won't be brought in directly in any event.

To answer your question: I think in most cases entrapment could be a question of fact, irrespective of which the view of entrapment is adopted by this Court, even when it's called upon to pass on it. It's not involved in this case at this time.

MR. CHIEF JUSTICE BURGER: Thank you.

The case is submitted, and thank you gentlemen.

(Whereupon, at 1:14 o'clock p.m. the argument in the above-entitled matter was concluded)