EME COURT. J. B. (2)/69 Supreme Court of the United States Office-Supreme Court, U.S. FILED

OCTOBER TERM, 1969

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In the Matter of:

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HUGH BRYSON	00
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Petitioner	:
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VS.	°.
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THE UNITED STATES	00
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Respondent	
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Place Washington, D. C.

Date October 14, 1969

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Docket No. 35

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rank.	IN THE SUPREME COURT OF THE UNITED STATES
2	OCTOBER TERM, 1969
3	107 405 605 109 102 107 105 109 100 100 100 100
ß	HUGH BRYSON,
5	Petitioner,)
6	vs) No. 35
7	THE UNITED STATES,
8	Respondent)
9	473 1011 102 102 102 102 103 104 104 104 104 104 104 104 104 104 104
10	Washington, D. C. October 14, 1969
dan dan	The above-entitled matter came on for argument at
12	12:40 o'clock p.m.
13	BEFORE:
14	WARREN E. BURGER, Chief Justice
15	HUGO L. BLACK, Associate Justice
16	JOHN M. HARLAN, Associate Justice WILLIAM J. BRENNAN, JR., Associate Justice
17	POTTER STEWART, Associate Justice BYRON R. WHITE, Associate Justice
18	THURGOOD MARSHALL, Associate Justice
19	APPEARANCES :
20	RICHARD GLADSTEIN, ESQ., San Francisco, California
21	Counsel for Petitioner
22	FRANCIS X. BEYTAGH, ESQ., Office of the Solicitor General
23	Department of Justice Washington, D. C.
24	
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çun	PROCEEDINGS
2	MR. CHIEF JUSTICE BURGER: Number 35, Bryson against
3	the United States.
4	Just wait one moment, Mr. Gladstein, until Counsel
5	get clear. Now you may proceed.
6	ORAL ARGUMENT OF RICHARD GLADSTEIN, ESQ.
7	ON BEHALF OF THE PETITIONER
8	MR. GLADSTEIN: Thank you, Your Honor. May it
9	please the Court, this case brings into question the Constitu-
10	tionality of Section 9(h) of the Taft-Hartley Act of 1947.
diar diar	That provided, in substance, that before a labor union could
12	resort to the facilities of the National Labor Relations Board,
13	each of its offices must annually sign and file a non-communist
14	affidavit. The constitutionality of that statute was upheld in
15	1950 in the case of the American Communications Association
16	against Douds. The chief opinion was written by Chief Justice
17	Vinson, in which two other members of the Court concurred.
18	Justices Frankfurter and Jackson wrote separate opinions, con-
19	curring in part, and dissenting in part.
20	Mr. Justice Black dissented on a number of grounds,
21	including explicitly an expression of his view that Section 9(h)
22	was a bill of attainder and therefore violated Article I,
23	Section 9 of the Constitution.

24The Congress, it appears was not satisfied with its25experience under Section 9(h) and twelve years after its

passage, nine years after this Court was persuaded to sustain it, the Congress repealed that law and replaced it with Section 504 of the Labor-Management Relations Act. That section provided that it was a crime for a man simultaneously to hold union office and to be a member of the Communist Party. That statute was held unconstitutional by this Court in the United States against Archie Brown, 1965.

In an opinion written by the Chief Justice, four other members of the Court concurring in the opinion, on the express grounds that Section 504 was an unconstitutional bill of attainder.

One of the questions certified in this case, is whether, in the comparative light of the American Communications Association versus Douds and the United States versus Brown, Section 9(h) is constitutional. Let me say a few words about the background of this case in order to put the other two certified questions in perspective.

The petition here was one time the president of a small maritime labor union, numbering some 3,000 members. He served on vessels plying in and out of the Pacific Coast ports in the steward's department of those ships.

In 1951 he signed and filed the affidavit which was required at the time under the Taft-Hartley Law.. The union was, and had been for some time, engaged in a bitter jurisdictional dispute, which ultimately led to the dissolution of

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the organization itself.

Now, the affidavit that he filed was in printed form that the Labor Board supplied and it recited three basic things: it recited that the affiant at the time that he signed, did not then support any organization that advocated the overthrow of the Government by force, violence or other unconstitutional or illegal means. It provided second, that he said he not a member of the Communist Party, specifically naming the Communist Party in the second portion. It provided third, that he was not then affiliated with the Communist Party.

In 1954, almost three years after the filing of the 1951 affidavit, although I should state that in 1952 Bryson filed the affidavit; he did the same thing in 1953 and again in 1954, if my memory serves me correctly, even after he was indicted on the 1951 affidavit.

He was charged in the indictment with three counts of violations; all three, of course, all three of the portions that I mentioned. Prior to the trial, the Government dismissed the count that charged him with supporting an organization that advocated the overthrow of the Government. He went to trial on the counts concerning membership; and concerning affiliation.

The jury returned the verdict, holding -- I should say that this was brought under the False Statements Statute which is set forth in our brief and in the position. They returned a verdict holding that when he swore that he was not

then a member of the Communist Party, he was not falsely swearing.

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On the other hand, it returned a verdict holding that he did violate the law when he swore that he had not been affiliated with the Communist Party. Bryson was sentenced to five years in prison at a fine of \$10,000, which was the maximum, and in addition, the trial judge provided expressly that he was subject to further imprisonment in the event that he failed to pay the fine.

He served nearly two years of his term and then was paroled. In the intervening years he has managed to pay \$2,000 of the \$10,000 fine, but there is a balance of \$8,000.

Shortly before we filed a petition in the District 13 Court that connects the proceedings that are now here, the 14 Government noticed the taking of Bryson's deposition in the 15 original criminal proceedings and did take his deposition, 16 seeking assets for the purpose of enforcing the collection of 17 the \$8,000 balance. And thereafter, the Government filed a 18 criminal action in the Federal District Court in San Francisco 19 seeking judgment for the \$8,000. 20

A week or two after that, Bryson's petition was filed with the District Court seeking a writ of <u>error coram</u> <u>nobis</u> or relief under the other applicable post-conviction statutes. One of the basic grounds upon which that relief was sought was the allegation that under United States versus Brown

the constitutional basis of Section 9(h) had been eroded, along without being confirmed; that it should be controlled by the decision of this Court in United States against Brown and therefore, the Petitioner's original conviction had been unconstitutional. The District Judge granted the petition in all respects except not granting a prayer for the return of the \$2,000 which Bryson paid to the Government on his fine.

The Government took an appeal to the Court of Appeals and that Court, in returning a decision, reversed, holding that Bryson was precluded from brining his petition by reason of a petition of this Court in Dennis versus the United States. That case was a case in which this Court declined to review a challenge against the constitutionality of Section 9(h) on the ground that the petitioners in that case were shown to have been engaged in a conspiracy to deceive and to defraud the Government and therefore, that they had lost standing.

The Court of Appeals, holding that Dennis presented an insuperable obstacle to us, declined to pass on the other questions and did reverse.

The other two questions presented and certified here, then, are: one, whether the petitioner is precluded by reason of this Court's decision in Dennis, from attacking the constitutionality of 9(h). The other is whether the petitioner qualifies, regardless of Dennis, upon the ground that it is inapplicable, inasmuch as this is a post-conviction proceedings

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and under the oral writs section and the other section providing for such relief, he would qualify for this relief.

Q When you talk about the constitutionality of 9(h), it's really whether 9(h) was constitutional, because the section is no longer on the books.

A Yes, I know. I concede that; yes, Your Honor. However, the vitality of it here affects Bryson. And as I hope to argue, also affects to its detriment, the bill of attainder provision in our Constitution.

Now, let me say something about the petitioner. and the evidence here, because I suppose, in the last analysis, this Court is not going to look merely at forms, as the Government invites it to do and say, "Well, in Dennis there was a conspiracy to defraud and in Bryson's case the jury found that he lied about whether or not he was affiliated with the Communist Party, therefore they are on a par," this is the Government's position.

I would suppose that if Dennis lays down a rul :, Court-created, by which the Court will determine in its own discretion whether or not a particular person is entitled to be heard, has standing to be heard, one must look at the character of the particular petitioner, insofar at least, as the record and the evidence would seem to show.

In Petitioner's case the facts are these: There is no question that for a period of ten years, from 1937 to 1947,

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he was a member of the Communist Party. He was an officer of that Party. He was an officer on what is called the waterfront section level in San Francisco, and he was an officer on a state level -- state committee.

There is no suggestion in this record that Bryson ever attempted to conceal the fact of his membership or holding office in the Communist Party when he was a member of it.

Now, in 1947 he terminated his association and there is no evidence -- there was no evidence at the trial to sustain any charge that there was an active relationship between him and the Party thereafter. The evidence upon which he was convicted, not of membership, but of affiliation.

It was summarized by the Government in its brief, and I assume that they have recorded from it as much as there is, and that this is what it amounts to and is found on Pages 5 and 6 of the Government's brief.

First they said that in 1949 at an open union convention he -- I quote what they say: "premised -- he refused to seat a delegate at the union convention premised on the delegate's failure to accept an opportunity to join the Communist Party. Now, not only was that two years before he filed the affidavit in this case, but I mention that this is the type of evidence on which the affiliation count was based.

Q But is it not after he now says that he terminated his membership?

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çun	A There was no announcement; there was a
2	cessation of all relationships of all active relationships
3	Q In °47?
Ą	A In 1947.
5	Q This event that you have just described,
6	out of the Government's brief, was two years later.
7	A This, and two or three other statements, were
8	attributed to him; one in '49 and several in 1951, one of
9	which, as the Government correctly points out, was two months
10	after he had filed this affidavit in 1951. He then, it was
çunş Çunş	testified that he said in the course of an argument between him
12	and one of the men who was forming a dual union a rival union
13	was in the organization, this man testified that Bryson said to
14	him in the course of an angry exchange, "If you are referring
15	to me, I'm still a Communist, and proud of it."
16	There is another piece of testimony that was given
17	by another person who, was expelled from the union or was in
18	the process of being expelled. It was an argument about whether
19	or not Bryson was discriminating against him or ordering him to
20	be discriminated against regarding getting union jobs. And the
21	man testified: "What do you have to do to get a job around
22	here, be a Party member or something," and he said, That might
23	help."
24	And his reply to another question that Bryson said
25	when he was accused: "Are you still a member?" And he said,

"Yes, and proud of it." That's the evidence.

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Now, the District Court told the jury, based on the record, what the kind of evidence was, that existed when Bryson was a member of the Party and he told the jury that they should take into consideration whether or not he held office or official position in the Communist Party; whether he had ever attempted to participate in Communist Party meetings; whether or not he took instructions from Communist Party leaders; whether he participated in distributing literature; whether he solicited members for the Party; whether or not he cooperated closely with and worked for their benefit, and so on.

There was evidence that during the period of his active membership -- of his membership between 1937 and 1947 there was evidence that these are the activities in which he engaged. There was no evidence, I might say, that he ever advocated or was ever present when there was advocated, or whether he ever understood in whatever portion of the Communist Party he was associated with, that there was forbidden doctrine or policy advocated to further or that he himself believed in the overthrow of the Government of the United States by force or violence and of course, there is no evidence in the case itself offered by the Government to establish what the teachings of the Communist Party were; what their doctrines were; what their policies were; what their objectives were.

The case went to the jury on the sole question of

whether or not he was a member or affiliated with the Communist Party, without any evidence to indicate either what he understood it to be, based on his associations, or what the Party itself stood for, in fact, from the viewpoint of the Government.

Ω Well, aren't those arguments that were addressed to the Court when the case was tried?

All of the arguments that are offered now A were addressed to the Court when the case was tried. We addressed these arguments on appeal to the Court of Appeals. The Court of Appeals rejected the arguments. This Court did not grant a position for certiorari we sought twice; first, after the original conviction was upheld, and I should say, that in the petition for rehearing that we filed with the Court of Appeals was calling their attention to the fact that in their first decision we thought they were establishing novel law (?) they reiterated and they said, and I have copied out a sentence from their opinion, which is referred to in our brief and as well as in the Government's. They answered us by saying that although it was true that there was no evidence in the case of active affiliation, they didn't have to be in. They said that affiliation, iand this is a quote: "Affiliation is a relationship that can exist even when not manifested by an activity."

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As to the argument that we advanced that there had to be some showing of what the Communist Party stood for, either calling political strikes, which was the purpose of Section 9(h)

according to the legislative history. The Congress wanted to inhibit the threat that strikes might be called in the labor movement. There was no evidence of anything of that sort, either as to Bryson, or as to the Party, but specifically as to Bryson. Never had he advocated or suggested or anything of that sort. Although he was being found, in effect, guilty because Congress assumed that anybody found to have been affiliated with the Communist Party, necessarily presented a threat to the country in which he would throw the country into political strikes.

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The Court of Appeals answered that argument by saying that the requirement of adherence to Communist Party purposes was covered by the instruction to the jury that said, in effect, affiliation is a very difficult concept to define. I tell you in essence, that it's everything but membership in name only, and suggested that it is comparable to a relationship between a man and woman who are not married. There was no instruction to the jury advising that affiliation would be 18 found only if there was some evidence that Bryson adhered to 19 some forbidden doctrine, or that he advanced some policy or 20 believed in some policy, whether it be the overthrow of the Government by violence, or the calling of political strikes. 22

Now, this was the evidence against the man, and 23 nothing else. He didn't take the stand. We have tried to show 24 in our brief why. It was the practice then, and it may be 25

still be, that in cases of this kind, or any kind, perhaps, if a person has been a member of the Communist Party, it is uniformly practiced through the prosecutor to inquire on crossexamination for the names of other persons who were in the party at the time that the witness was.

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It was clear at the time, and we have set forth in detail the reasons, that if he were asked questions of that kind and if he declined to become an informant on persons he had known long years ago in the Communist Party, he would be sentenced to a jail term for contempt of court by the trial judge and, of course, that would take place in the presence of the jury, and if he had any chance of becoming acquitted he would lose it with a thing like that happening, as well as gaining a jail term.

But there are some things to some men that are even more important than the risk of spending a term of years in prison and one of them is a matter of honor. Bryson chose not to testify in order to avoid being placed in this dilemma of having to become either an informer or showing disrespect for the court by declining to answer questions that he would be ordered to answer.

In the absence of Bryson's testimony, because he couldn't, under those circumstances he was not a free agent to get up and either deny those statements that he claimed had not been made that were attributed to him or if he made some of them,

to explain the context in which they were made so that the jury could know what he was doing and what he was saying. In the absence of his own ability to testify; in the presence of no evidence by the prosecution at all, concerning associational activities; association of ties of any kind to the party, we did what we considered the next best thing:

Fourteen witnesses -- reputable people from various walks of the community were called to testify that he anjoyed an excellent reputation for truth, honesty and integrity. His record of having sailed at seas for many, many years, and being subject to the United States Coast Guard regulations, of course, was a fact that he had never been arrested on any charge, either a charge of violating a regulation or for that matter, a violation of any law.

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Q I have trouble understanding, Mr. Gladstein, what the relevance of all this is to the issues now here before the Court. After all, the jury did convict him under instructions that have been expressively approved by this Court, as I understand it, of being affiliated with the Communist Party at a time he said and swore under oath that he was not so affiliated. That's a finding of his appeal; that's a finding. That's water over the dam; he was convicted.

Now, what questions as to why he might not have
 testified and what his motivations have been are of interest,

but I don't see what relevance they have to the issues now here before this Court and this is --

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A I'm sorry. I failed to make myself sufficiently clear. It's because the Government relies on the decision in Dennis to constitute a barrier to Bryson having standing in this case to be heard that I considered important for the Court -- I know I can't attack the finding of guilt, and I am not doing that; I'm not seeking that. Nothing like that is being done, but I would think that it is relevant to the exercise of discretion, if that's what's involved; if Dennis is a relevant decision to consider here, it would be important to consider what the record was, whatever the jury found, what the record was concerning Bryson so as to determine whether he compares with or contrasts with the defendants in the Dennis case.

I wanted to wind up with one more thing concerning what happened and that was this:

We called as a witness for the defense, the agent of the Federal Bureau of Investigation that was in charge of the prosecution against Bryson and he testified that under cover informants and agents of the FBI were and had been, throughout this period, before and after 1947, within this group that Bryson at one time had been a member of; that none of his informants and none of his agents testified and nobody came forward to testify against Bryson. Now, I realize that's

consistent with a policy, a decision of the FBI that it did not want, for reasons of its own, that it has the right to make, did not want to reveal the identity of someone who was in that section. But it is also consistent with the assertion that Bryson has steadfastly made from the beginning and has never deviated from that he was innocent; that he was neither a member or affiliated with the Communist Party at any time after 1947.

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Q As Mr. Justice has suggested, isn't that the issue that has long since been settled and disposed of. You have spent most of your time and haven't yet suggested any reasons why, for example, the United States against Kapp doesn't apply.

Ω If we overrules bouds, we would have to overrule Kapp also, wouldn't we?

A No, I think that the basic distinction between those cases and this are that those are cases that deal with money transactions. We are talking here about a statute that involves the political liberties of the individual. We are talking about rights of the caliber that the First Amendment protects; rights that are embraced within the provision that prohibits -- absolutely prohibits the passing of bills of attainder.

I do not think that this Court's decision can possibly equate cases like the Kapp and those decisions which

we treat in our brief, at all with what this Court again and again has said to be rights that are enshrined.

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I didn't realize that I was taking up so much time. I am sorry about that, but I'd better make my points rather fast.

This case, I think, is controlled by Brown; the United States against Brown. This statute, as we took pains to show in our brief, by coming from the Government's brief in Brown, there the Government argued that 9(h) and 504 were enacted to serve the same purpose, the same substance, only a little difference in form and there were things to show that the force exerted on 9(h) was just as forceful, just as effective, just as punitive as 504. If that was true then, it is equally true today. 504, I submit, is controlled. Dennis, for the reasons that I am sorry I took so much time to try to develop, would not on the facts of this case, warrant or would not justify the Court in preventing Bryson from being hurt. And, moreover -- moreover, in any event, the post-conviction statutes which entitle him by Congressional enactment. MR. CHIEF JUSTICE BURGER: Mr. Beytagh. ORAL ARGUMENT BY FRANCIS X. BEYTAGH, ESQ.

ON BEHALF OF THE RESPONDENT

MR. BEYTAGH: Mr. Chief Justice, and may it please the Court, with all respects to the positions of the several

parties in this case, it is something like ships passing in the night. Counsel started with the proposition that the basic question here is the constitutionality of Section 9(h) to the Taft-Hartley Act, repealed some ten years ago and then proceeded to spend, as Mr. Justices pointed out, most of his time seeking, it seemed to me, to reopen and discuss again the basic underlying facts which had been found against the Petitioner at his jury trial of some 15 years ago.

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We look at the case somewhat differently. As we understand it, the basic question here is the basic issue that the Court of Appeals thought it was faced with and the principle on which it decided this case had to do with the question of whether the rationale of this Court in Dennis versus the United States, decided several terms ago, applies here.

In short, that rationale is simply this: that one fains or purports to composite the law, by taking some sorts of action as required by the Government of him, but in fact, is proceeding falsely or fraudulently in se-doing, lacks standing when he is discovered to have acted fraudulently, to challenge the law that he purported to comply with.

That principle was not established in Dennis. It goes back to earlier cases of this Court, such as Kay and Kapp. It has been accepted by every circuit, to my knowledge, that has considered it.

It's simply, it seems to me, a basic principle of

judicial administration. Any other rule would breed, I would suggest, disrespect for law; it would invite avoidance -attempted avoidance of the orderly processes of law when one took it upon himself to proceed fraudulently and then said, "Well, yes, I did that, but it's justifiable because the statute, you see, is involved."

Now, as we understand it, principally from Petitioner's brief, we suggest that there are several respects in which Dennis is distinguishable. He says first that Dennis involved a conspiracy and this case does not. Well, that's true.

As the Cour', however, noted'in Dennis, some of the petititioners involved in the conspiracy there charged, which was a conspiracy to defraud the United States by doing exactly the same thing that Petitioner did, filed false affidavits under Section 9(h) of Taft-Hartley.

The Court noted there that at least some of the petitioners could have been charged under the False Statement Act that Petitioner himself was discharged under, 18 U.S.C. 1001. I take it the reason they weren't was because some of the petitioners who allegedly and were found to have engaged in a conspiracy there were not, themselves, union officers required to file these affidavits, but instead, participated with union officers in the conspiracy to file them.

We can't really see that the fact that the

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conspiracy was charged and was involved in Dennis that makes the case of substantial difference. There is some language in the Court's Opinion in Dennis that refers to the fact of conspiracy, but as we understand it, that language related basically to the threshold issue in Dennis as to whether the indictment was appropriate there. And the Court concluded that it was appropriate, over strenuous arguments made to the contrary and in the course of that, noted a conspiracy was involved.

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Petitioner also notes that the case is now on collateral and not direct review, and in that respect, differs from Dennis and for some reason that this presents a different situation.

Now, we're quite aware of the increasing breadth and the scope of collateral review, but we have not thought that we have reached the point where collateral was broader than direct. And it seems to us that it's a rather difficult lesson to accept that Petitioner is in better position with respect to the basic rationale that the Court relied in Dennis than the individuals involved in Dennis, because he is now on collateral and not on direct.

The Petitioner also suggests and at great length, that the facts are different than the facts in Dennis. Well, frankly we don't quite understand that. In his brief he relied extensively on an affidavit that he filed on a later collateral

proceeding and here he has noted that Mr. Bryson terminated all relationships with the Communist Party in 1947, at least in his view. Now, of course that was one of the issues that the jury had to resolve, and as I have indicated, the jury resolved against him.

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Insofar as he seeks to reopen and relitigate those facts, it seems to us that's not an appropriate question as presented to this Court.

The question of supposed ambuity in the notion of affiliation is also raised by Petitioner. There may well be contexts in which the notion of affiliation with the Communist Party or some other organization would be a difficult and dubious thing to present to a jury. But as Mr. Justice Stewart noted, in the context here under a very narrow and limited instruction which is set out in the Government's brief, which followed and was confirmed by this Court's decision in the Killian case, Pages 6 and 7 in the Government's brief, Note 5, we set out the basic instructions. The jury was told that in order for Petitioner to have been affiliated with the Communist Party, he must have been a member in everything but name. And as the Chief Justice has indicated, the fact as developed for the jury trial, indicated that various incidents in the evidence were related, which indicated the Petitioner had continued to maintain at least some connection withe the Party. Connection in the sense that the jury could find that he was affiltated 21

with the Party when he filed the false affidavit in 1951.

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I think that any analysis of the Dennis opinion makes it rather clear that it's difficult, if not impossible for Petitioner to say that the Court of Appeals erred in concluding that Dennis was controlling here. Dennis said petitioners are in no position to attack the constitutionality in 9(h) because they sought to circumvent the statute; not to challenge it.

Ways are open to challenge the validity of statutes 9 like 9(h) of Taft-Hartley. It was challenged in the Doud case 10 but it was upheld. As we indicate, and as the facts before the 11 Court of Appeals indicated, a number of union men, after the 12 passage of -- union officers, after the passage of Section 13 9(h), who were members of the Communist Party, determined that 14 the best course of action was for them to formally disassociate 15 themselves with the Party and then file, when and if necessary 16 those affidavits that Section 9(h) required. 17

As the facts also indicate here, in 1950 a jurisdictional dispute in the union that Petitioner was president of and petitioner then took it upon himself to file this affidavit that the jury found to be false.

Douds was decided in 1950. This affidavit was 22: filed less than a year later. I think that the situation is not at all dissimilar from that that the Court referred to in Dennis. In Dennis the Court said that "In view of these 25

circumstances" -- what Petitioner did there was to flout --1 not simply overlook the law. The Court in Dennis further noted 2 that there are appropriate and inappropriate ways to challenge 3 the validity of a statute and that even though in some cir-A cumstances it may be necessary to violate a statute, in order 5 to challenge its constitutionality; that a person who fains to 6 comply with it, who purports to act consistent with it, cannot 7 then later be heard to challenge it when he's discovered to 8 have acted fraudulently. 9 It seems to me that there --10 (Inaudible) 0 28 A Yes, Your Honor. 12 As I understand it you are saying that where a 0 13 man commits perjury, where a statute requires that oath be made 14 that if that statute is itsel voided, he is barred from 15 raising any question. 16 I would say yes, with the exception of your A 17 use of the term "void," Your Honor. 18 Well, isn't that the challenge that he's 0 19 making; that it's unconstitutional? 20 Well, he is seeking to challenge Section 9(h). A 21 It has not been held unconstitutional. 22 Well, it has not been held unconstitutional, 0 23 but he's challenging it as unconstitutional. As I understand 20. what you are saying is when a man has been forced to swear 25

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Casa .	to something under a law which is unconstitutional, he is
2	barred from raising the question of that constitutionality,
3	he is prosecuted for perjury?
4	A Well, Your Honor, you say he is forced to
5	take
6	Q By statute. The statute said he had to do it,
7	didn't it?
8	A That's correct.
9	Q And he had to do it. As I understand it, you
10	say that even though that statute is unconstitutional, and
-	therefore, as I always understood it, has no effect you could
12	prosecute? He is barred from raising the question when he is
13-	charged with perjury?
14	A Well, with all due respect, Your Honor, I
15	don't think the statute is its simply no effect.
16	Q Suppose it's unconstitutional?
17	A Well, that's the judgment, of course, this
18	Court has to make.
19	Q It can't make it; this man can't raise it.
20	A It can't make it at the instance of this par-
21	ticular individual because what he has sought to do
22	Q I can't agree. He's the one that's caught in
23	the pinch.
24	A But he had ways available to him.
25	Q He had other ways also, but how can the
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Government in good faith and good conscience and not in -attempt to prosecute him for perjury under a statute which, by the oath that is charged to have perjured himself on, is unconstitutional? It looks to me like the Government's more at fault there than he is.

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Q Isn't the answer to that in part, at least, Counsel, that if you answer the questions for the Government you make an election. You may elect not to answer at all and challenge the constitutionality of the statute by that course, but if you answer you must answer truthfully or take the penalties of perjury. That's what this Court's held; hasn't it?

Yes, Your Honor. A 13 And there were ways and are ways open to ---0 14 Which case did it hold it in? 0 15 A The Court has held this, Your Honor, as far as 16 Which case did it hold that in? Q 17 A In the Kapp case; the Kay case and in the 18 Dennis case. 19 Which Dennis case? 0 20 The one decided three terms ago in 384 U.S. A 21 855, Your Honor. 22 Well, your point is, Counsel, that -- it .. 0

23 " Well, your point is, counsel, that -- it 24 dbesn't make any difference whether the statute is unconstitu-25 tional.

A No, I really don't think it makes any difference.

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Q Isn't that what you say Dennis holds? That it just doesn't make any difference even if the statute is unconstitutional.

A Well, in one of the cases that we referred to, the Kapp case, the Agricultural Adjustment Act had already been held unconstitutional and the Court still applied it as a principle.

Q That's right. As I read your brief, whichever way the constitutional question is decided, his conviction for making a false statement would stand. And that's the basis for the "no stand" issue, isn't it, rather than --

A That's right. But I am suggesting that in the circumstances here we don't even have that extreme a situation, because as the situation exists right now the statute was upheld in Douds.

Q And that's going beyond Dennis?

A Well, that's one way of looking at it. It's not even reaching the problem presented, if you assume the unconstitutionality.

Q Are there any cases around here that you know of that support this present theory of standing you are promoting; because he really was a bad fellow, he han't got standing to raise this argument?

I didn't think I was suggesting it was because A he was a bad fellow.

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That's the way it sounded to me. 0

It's simply that he violated a False Statement A Act. That's what he was charged with violating, and that's what he was convicted on.

But because he told a lie he shouldn't be 0 able to challenge the constitutionality of the statute?

A Well, because he purported to comply with the statute and now he is seeking to turn around when he's caught in complying with it in a fraudulent manner.

Well, would you make that argument if it were 0 really true and -- if it would make a difference under the False Statement Statute, whether the statute was unconstitutional or not? Would you still make this standing argument?

A I'm not sure that I understand, ~ I agree with you that it doesn't matter whether the statute's unconstitutional or not.

Well, assume that it did make a difference 0 whether the statute was constitutional or not. Would you say that he would be barred from raising this constitutional question just because he told a lie?

A. But I think that's an entirely different situation, and that's the situation we had in Dennis and the situation here don't involve that. 25

Dennis stated in conclusion, that the governing principle is that a claim of unconstitutionality will not be heard to excuse a voluntary, deliberate and calculated course of fraud and deceit. One who elects such a course as a means of self-help cannot escape the consequences by urging that his conduct be excused because the statute which he sought to evade was unconstitutional.

As I have indicated, the Government feels that there are policy considerations that support the rationale of Dennis, as well.

If the law were otherwise, it seems to me it would be but an open invitation to individuals to seek to circumvent a law by purporting to comply with it in the course of which they would commit a violation of the statute, such as the False Statement Act.

Q The conviction in this case-was what, a violation of Title 18, 1001?

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Yes, Your Honor.

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Which is not, itself, 9(h), of course.

A Right. As I pointed out earlier, the charge here was not that the Petitioner had violated the very statute he is seeking to challenge as unconstitutional, but in the course of purporting to comply with that statute which he now says is unconstitutional. He violated a general statute applicable to a variety of circumstances by filing a false affidavit.

There are analogies that exist in the law, apart from Dennis, Key and Kapp. It's long been established, as held in the Williams case, one who takes the stand and commits perjury in the course of a prosecution later held invalid, can be tried for that perjury.

Moreover, the Government needs statutes like Section 10001 in order to fulfill its very obligations of obtaining information in order to carry on a variety of programs.

Q There that would apply to all kinds of cases, with reference to the False Statement. You said in order to obtain the necessary information. The First Amendment has some rights in the country still, doesn't it? Doesn't it bestow some rights on the people?

A Of course, Your Honor.

Q With reference to exposing their political views? Telling them to have one political view, rather than another?

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What we're maintaining, Your Honor, is --

What was this an oath about?

A In order to be a member -- in order to hold office in the union under this statute -- it has been repealed some ten years ago -- an officer had to file an affidavit to the effect that he did not support the Communist Party and was neither or a member nor affiliated with the Communist Party.

The purpose of the Congress in enacting that provision, as Counsel has indicated ---

Q Suppose he had to make an oath that he was not affiliated with the Republican Party, and had not cast a vote for it? Would that be required of him?

A I would have more difficulty with that, Your Honor, in light of the --

Q Why would you?

A Because ---

Q They are both political.

A Because the Congress made a number of findings on which it premised its legislative judgment here.

Q The Congress hasn't made any findings yet, as far as I am concerned, would justify interfering with a man's political faith in view of the First Amendment. And could not make any findings, in my judgment. What he's trying to do is to challenge prosecuting him for making that statement.

A Yes, Your Honor. We are suggesting that there were ways that he could have properly proceeded to challenge this law, but he didn't do that. Instead, he filed this affidavit which purported to comply with it, and which the jury found was false.

Q You were trying him -- on his grounds, you were trying him for making the statement which could not be required of him constitutionally under the law. And you want to

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prosecute him for it.

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A Well, again, Your Honor, the Douds case the Court held that --

Which Douds?

A The American Communications Association versus Douds, decided in 1950, just prior to the filing of this false affidavit, held that the statute, Section 9(h) was valid and was --

9 Q Do you have to stand on Douds?
10 A No, we don't have to stand on Douds, Your
11 Honor. We ---

Q I wouldn't want to, myself.

A Well, we suggest in our brief that there are ways of distinguishing the Court's holding in Brown which held the successive statute, Section 504 of Landrum-Griffin, invalid. Ways of distinguishing Brown and ---

Q Well, isn't your basic -- (inaudible) -even if Douds ought to be overruled, nevertheless that's not the issue the 's involved here. The issue here is whether 9(h) was constitutional or not. Even if it was unconstitutional. we are dealing with an indictment under a different statute.

Q I just wonder why you argue in defense of Douds. You don't have to, do you?

A I'm seeking to respond to Mr. Justice's inquiry. We're not willing to concede that Douds has been

overruled.

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2 A I would prefer to rely on the elaboration in 3 our brief, however, rather than on any more of oral argument. 4 Well, you are the one that mentioned Douds. 0 5 But you are the one that mentioned that the A 6 statute was unconstitutional, and I suggested that the Court 7 is right. mhac -8 But you mentioned Douds, that's what he was 0 asking about and then you had to defend it. 9 10 A Douds was the case that held to the contrary 11 of your supposition here. As Your Honors have suggested, we feel that the 12 Petitioner's conviction should be upheld regardless of whether 13 the Court feels that Douds should be reached and overruled 14 here or not. 15 Section 9(h) is no longer on the books; it hasn't 16 been for ten years. Petitioner is asking this Court to reach 17 back and hold unconstitutional an Act that Congress itself has 18 repealed some ten years ago. 19 Petitioner is also asking the Court, as we under-20 stand it, to apply the decision in United States versus Brown 21 retroactively. He's not suggesting any compelling reasons for 22 doing so, but he seems to assume that that should be done. 23 Moreover, statutes that are enacted and later held 24 invalid ... or repealed, do have as the Court held in 25

the Tri-County Drainage District case and has held over and over again, they do have an operative effect. And they are of some significance for the time that they are in existence.

It seems to us that, as Mr. Justice Brennan pointed out, since there is no element of a separate crime of violating 18 U.S.C. 1001, the False Statement Act, involved in the matter relating to the validity of Section 9(h), that Petitioner's conviction is a valid one and should be upheld.

Basically, as has been indicated, we stand on the Dennis rationale and we suggest to the Court that the Court of Appeals properly concluded that Dennis controlled here unless this Court is willing to overrule Dennis, we think the Petitioner's conviction was properly upheld below and that the judgment of the Court of Appeals should be affirmed.

Q Are you arguing that the Dennis case should be overruled?

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Of course not, Your Honor.

That his-contention is still wrong?

A I suggested, Your Honor, that even if the Dennis case is overruled, there are circumstances in this particular situation here which, it seems to me, don't warrant the Court's exercise of its power to reach these questions as raised here.

> MR. CHIEF JUSTICE BURGER: Thank you, Mr. Beytagh. Mr. Gladstein, you have three minutes left.

REBUTTAL ARGUMENT OF RICHARD GLADSTEIN

ON BEHALF OF PETITIONER

MR. GLADSTEIN: I will try to take less.

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I think the basic inquiry was answered, I hope, in our briefs.

My inquiry is this: Does Congress have to pay attention to the Constitution of the United States? Congress makes the laws. It has the right to make laws of general application. It has the right and it does have the duty to pass those laws and they ought to be general laws. What right does Congress have at any time, under any guise, to --

Q (Inaudible) all these things when you were trying thise case 15 years ago? And weren't they passed on?

A Well, I can't recall, Your Honor, whether they were all presented. I am sure they were; I am sure they were all rejected, in the District Court and in the Court of Appeals. They never were heard here. This Court never granted a petition for certiorari.

Congress passed a law that we suggest clearly violated the provision against bills of attainder. Now, if that's true, if that law was unconstitutional, or for other reasons, for instance the Fifth Amendment which we argued, then it seems to me the threshold inquiry is where is where you stop the minute you determine that Congress has offended the

Constitution. If that's true, then Congress's enactment should be nullified and it doesn't matter at all what the citizen is required to do under the coercion of an unconstitutional statute.

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It was suggested that suppose Congress did this to the Republican Party and Counsel said he'd have more trouble. Suppose they did it to the Socialist Party? Mr. Justice Jackson in the Douds case said, "I have no trouble saying that. the Congress can't do this with the Republican Party or the Democratic Party or the Socialist Party. We know from history that the Socialists were expelled after being lawfully elected in the New York Legislature.

Congress have no more right and the the state have no more right to pass a bill that lumps all of the people in a political group, no matter what their opinions are, and precisely because they are unorthodox, hated, unpopular; precisely those are entitled to the protections of the Bill of Attainder of the First Amendment and it must have been for those reasons that the framers of the Constitution put those provisions in there.

All that Congress has done is say that 0 citizens when dealing with the Government, can't lie.

Your Honor is talking about Section 1001. A But this case is based upon -- the underlying statute is 9(h). 20 Without Section 9(h) or some other section of the law, without 25

some other section of law, 1001 has no meaning in itself. Congress can't just pass laws saying -- answering any question that anybody ever asked. It must be connected to some power that Congress has.

In this case, utilizing the Congress's power, or purporting to do so, Congress passed Section 9(h) and then it simply used it as an alternative method of permitting prosecution or enforcement, the use of 1001.

It could just as easily have put such a provision in 9(h). It does it all the time.

Q I don't think that is an accurate way of looking at it. All that the Congress has done here is to say: Irrespective of whether — to translater it a little bit irrespective of whether what we did in Section 9(h) is good or bad, if you are dealing with the Government you cannot lie to the Government as a means of avoiding Section 9(h). If you want to attack it; go and attack it in another way.

A I submit that the more basic question is that when dealing with its citizens, Congress has no right to enact a statute which deprives them of their constitutional liberty, particularly in the field of politics.

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Q May I ask you one other question?

A Yes, Your Honor.

Q About the lying business. Suppose Congress passes a series of laws, as it might well do sometimes, making

you file all kinds of affidavits, with reference to your political beliefs and persuasions and what you have done. Is the man then to be denied the privilege of challenging that law on the grounds that he lied?

A That's what they say, and if this Court should ever close its doors in that kind of a situation, then the Constitution will have lost its vitality for many, many people in --

That's a pretty broad statement.

Is it, Your Honor?

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Q I think it's a pretty broad statement. I would suppose the Government's position would be the same on Mr. Justice's hypothetical. If it passes a law that violates the First Amendment and the prosecution is for lying about -- to an agency that has jurisdiction, whether it's the Republican Party, the Democratic, Communist Party or anything else, Congress is well within its power in doing that.

A Mr. Justice, haven't you assumed in your statement when you said an agency that has jurisdiction --

Q Well, I am using jurisdiction in the broad sense: punitive, I'm not using it in any technical sense.

A It is my contention that there just isn't any jurisdiction if the statute upon which power is being exerted is itself, violating the Constitution.

May I suggest to you that a Congress can do

that whenever it gets heated up over some political question it has a way of setting millions of traps for citizens who ought not to be convicted by it.

A Well, history shows that the bills of attainder in England and in the colonies were precisely used, and that's the one distinguishing feature of them; they were all politically inspired and utilized against political groups.

Q Is there anything, Mr. Gladstein, in any of these hypothetical situations that you have suggested that would prevent a citizen from challenging the constitutionality on First Amendment grounds? Is there any other ground when he refuses to comply with the law? Anything at all?

A Well, the Court has reviewed cases of both types in the United States against Brown to show their unconstitutionality. But here, of course, we are told by Counsel that a year before my client filed the affidavit, this Court had that 9(h) was constitutional.

MR. CHIEF JUSTICE BURGER: Mr. Gladstein and Mr. Betagh, we thank you for your submission in the cases submitted.

(Whereupon, at 1:40 o'clock p.m. the oral argument in the above-entitled matter was concluded)

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