COURT, U. S.

Supreme Court of the United States

October Term, 1968

Office-Supreme Court, U.S. FILED

MAR 17 1969

JOHN F. DAVIS, CLERK

Docket No.

473

In the Matter of:

JOHN H. BINGLER, DISTRICT DIRECTOR OF INTERNAL REVENUE,

Petitioner,

VS.

RICHARD E. JOHNSON, et al.,

Respondents.

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Place

Washington, D. C.

Date

March 4, 1969

ALDERSON REPORTING COMPANY, INC.

300 Seventh Street, S. W.

Washington, D. C.

NA 8-2345

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IN THE SUPREME COURT OF THE UNITED STATES

October Term, 1968

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John H. Bingler, District Director : of Internal Revenue, :

Petitioner,

v. : No. 473

Richard E. Johnson, et al.,

Respondents.

Washington, D. C. Tuesday, March 4, 1969.

The above-entitled matter came on for further argument at 10 a.m.

BEFORE:

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EARL WARREN, Chief Justice
HUGO L. BLACK, Associate Justice
WILLIAM O. DOUGLAS, Associate Justice
JOHN M. HARLAN, Associate Justice
WILLIAM J. BRENNAN, JR., Associate Justice
POTTER STEWART, Associate Justice
BYRON R. WHITE, Associate Justice
ABE FORTAS, Associate Justice
THURGOOD MARSHALL, Associate Justice

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PROCEEDINGS

MR. CHIEF JUSTICE WARREN: No. 473, John H. Bingler,
District Director of Internal Revenue versus Richard E.
Johnson, et al.

Mr. Larrimer, you may continue with your argument.
ORAL ARGUMENT OF JAMES C. LARRIMER, ESQ.

ON BEHALF OF RESPONDENT

MR. LARRIMER: Mr. Chief Justice and may it please the Court.

The issue in this case is essentially whether or not an employer can make a scholarship grant to an employee with that scholarship grant being excludable from gross income under the Internal Revenue Code.

The Government's position is that it cannot because Congress expressly stated that any continuing salary arrangement was not to have attached to it tax exempt consequences.

This statement on behalf of the Government is repeated throughout its briefs as though the constant repetition
would add some validity to it.

The legislative history, however, does not support the statement that a scholarship which may in fact be labelled a continuing salary arrangement. The legislative history does not support that statement.

The 1954 Code in which Section 117 was inserted with respect to scholarships and fellowships was new with the 1954

Code. There was no specific provision of the Internal Revenue Code previous to that time.

Q May I ask you a question?

The Fifth Circuit went the other way in this case, did it not?

A Yes, sir.

Q Are there any other circuits that have gone that route, too?

A There is another circuit. I think it is the Fourth Circuit, if I am not mistaken. There are at least two circuits which are in conflict with the decision of the Third Circuit in this case.

The Congress at the time of enacting Section 117 recognized the state of confusion which existed as to the tax consequences of the scholarship and fellowship grant. It set about to attempt to provide what it labelled a clearcut method of determining the tax consequences of these grants without the necessity of deciding each case, case by case.

It did so under the format of Section 117 in which it set forth specifically that a scholarship at an educational institution shall not be included in gross income. It also provided that a fellowship shall not be included in gross income.

Then, considering the compensatory possibilities of these grants, it inserted limitations in the Code in Section 117

First it provided with respect to scholarships and it is recognized by Congress at this point that scholarships must be at an educational institution as it is defined in the Internal Revenue Code.

The Internal Revenue Code specifically defines an educational institution as an institution which has a regular faculty and a regular student body and a regular curriculum. So Congress intended that a scholarship would relate only to a student at an educational institution.

Q Would you mind telling me precisely what is the relationship of the student after they give him the scholarship with reference to the company?

A The student is on a leave of absence from the company.

Q Completely?

A Completely. He has got no duties whatsoever. He does not report to the company. They either mail to him his monthly stipend or is deposited in a bank in his account.

Other than that he has got no contact whatsoever with the employer.

Q What is his contract for the future?

A He has no contract except that when he goes on this educational leave he agrees that he will come back to the employer for a period of at least two years.

Q Is that a binding contract?

A It is binding. I think so. Yes, Mr. Justice. 200 I think it is binding but I don't think it is enforceable to the extent of requiring him to come back. 3 A suit could be filed for the breach? 1 A Yes. 5 Q What is the salary he had agreed to be paid when 6 he gets back? 7 A At the commensurate salary of other persons with 8 his qualifications. 9 What about in comparison with when he left? 10 The record in this case establishes that they 11 receive the same salary when they return as they were receiving 12 at the time they left. 13 For how long? 0 14 Pardon? A 15 For how long? How long do they hold that same 0 16 salary? 17 A Well, they are classified. They have various 18 classifications of engineers, they have an associate engineer 19 and a junior engineer and so forth. These are classifications that prevail throughout the company. 21 When they reach -- when they are elevated into another 22 classification, this is dependent on merit. When they reach 23 that classification, then their salary is adjusted accordingly. 24 And the company gets him for the same salary 25 28

after he had the two years' training in college?

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A They get him for the same salary that he was receiving at the time he left.

Q How long do they hold on that do you say?

A The agreement is for two years. But that doesn't peg his salary. His salary is pegged -- the contract provides the salary will be commensurate with the duties assigned to him.

In other words, if he is assigned as a junior engineer he will be paid as a junior engineer. If he is assigned as an associate engineer, he will be paid at that rate.

Q Well, that is inconsistent with, isn't it, with the other thing you just said? He comes back at the same salary.

A I am saying the record, the evidence in this case was that when a man left he came back at that same grade because there was no elevation of his classification. There was no change of his classification.

Q But how long does he keep it?

A There is no contractual provision. As to how long he stays at a certain salary. The agreement is that he will come back at a salary commensurate with the duties assigned.

Q At the salaries that are being paid at the time he comes back?

A Right.

Gent of Not at the time that he leaves? 0 That is right. I thought you said the opposite to Mr. Justice 3 4 Black. I thought you said that he came back at the pay that he left with. 33 As a matter of fact he did, but that was ---6 No, but he came back with all seniority rights; 7 didn't he? 8 Yes, sir. A 9 And that would entitle him to whatever pay was 0 10 being made for people in his grade at the time he comes back? the same A That is right. 12 May I ask you, how did the company treat this 13 expenditure tax-wise? 14 A Mr. Chief Justice, the evidence in the case 15 established that this amount of money, this living allowance or 16 stipend as we call it, was classified on their accounting 17 records as indirect labor. 18 O As indirect labor? 19 As indirect labor. 20 O Yes. 21 And the company withheld income tax or with-22 holding tax from this stipend, but did not withhold the income 23 tax from the tuition that was paid under the same program. 24 Q How does that break down in dollars? 25 30

- A Well, the tuition is rather nominal compared to the living allowance paid.
 - Q Most of it they counted as business expense?
 - A Yes, sir.

- Q And they counted his service during the interim as indirect labor so they could do that?
 - A That is right.
- Q If they hadn't called it indirect labor, could they have done that? Could they have taken a deduction for that? Couldn't it be considered operating expenses?
- A My opinion is that a company can have a scholarship program or fellowship program and deduct the cost of it as an ordinary and necessary business expense.
 - Q They call it indirect labor then?
- A There is no clear answer to that except to the extent that they had no account which they labeled fellowships and scholarships.
- Q Why shouldn't they if that was an exempt expenditure?
- A I don't know why they did not have, except

 perhaps it may have been because of the contractual relationship

 between Westinghouse Electric Corporation and the Atomic Energy

 Commission, because these men were employed at Bettis Atomic

 Power Laboratory which was a Government-owned but contractor
 operated plant, which means that the Government owned it and

paid for all the expense of operation, but it was operated by Westinghouse. And perhaps it was an accounting method which required this to be labelled as indirect labor.

- Q Westinghouse was on a cost-plus basis?
- A Essentially, yes.
- Q And then they took a deduction for this?
- A This would be charged to the AtomicEEnergy Commission.
- Q So they actually got from the Government 10 percent more than they put out for this?
 - A Well, I don't know that, Mr. Chief Justice.
- Q Why wouldn't they have, if it is an operating expense and they are entitled to cost-plus, why couldn't they get it?
- A Well, assuming that premise is correct, that they get 10 pecent of whatever they spend, then that would be true, yes. I am not sure that that is true in this case.
- Q It might not be the exact percentage. That is what you mean?
 - A Right.

Now, Congress established the tax exempt status for a scholarship in an educational institution and a fellowship. It then inserted limitations considering the compensatory aspect of these two grants.

With respect to the scholarship at an educational

institution, the House report states ---

Q What do you mean by shuring the compensatory aspect?

- A Considering the compensatory aspect of the grant.
- Q What do you mean by compensatory?

A Considering that there may be a compensatory aspect to the grant. In other words, previous to 1954, the tax consequence of a scholarship or fellowship grant was determined by whether or not it was gift or compensation.

And you had to eliminate the compense in order to have a scholarship considered tax free, you had to eliminate the compensatory aspect of it.

Q How could they do that?

A Well, they couldn't very well do it. There was only one case that held that a fellowship was a gift. But it is difficult, and in my way of thinking you cannot eliminate the compensatory aspect of a scholarship or fellowship because the very nature of the grant requires you to render services, to go to school.

The fact that those services are not of benefit to the grantor does not eliminate a compensatory aspect.

Q Suppose one of those scholars had decided not to go back to the company. Could he be sued?

A He can be sued, Mr. Justice, but I doubt if there are any damages.

Q Why wouldn't there be? He was a capable man and he was worth more than before, by reason of his training.

A Essentially they can replace him with another employee.

Q At the same salary?

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A At the same salary. They have other employees that ---

Q Suppose it could be established that they couldn't do that at the end of two year's training?

A If they could establish damages, yes, he would be liable on damages for not returning.

Q Isn't that one of the big considerations on that?

A The basic consideration is the allowance of the educational leave in return for the promise to come back to the employ.

Q And work for them for that salary?

A For a salary commensurate with the other employees.

But our position is that Congress specifically provided in the Code the compensatory aspect of a scholarship.

Once it is determined that a grant is made for the education of an individual, if it is a scholarship at an educational institution there is only one circumstance in which a part of it is taxable and that is specifically provided under Section 117 in the limitation, and that provision is that if he is

required to render services, in the nature of part-time employment, then the value of those services is taxable, and it is only the balance of the scholarship which is tax free.

And there is a further exception on that is if those services which are required to be rendered are services which are required as part of the curriculum for the grant of the degree then even they do not result in taxable income. And this is a classic ---

Q I take it the other way around.

Suppose the Westinghouse and the AEC said to one of its employees, you go to the University. You are now engaged full time with us, on the development of something or other, the Wigid, let us say. You go to the University and you spend all of your time now on that same project. The development of the Wigid and we will give you what we call a scholarship or a fellowship of 90 percent of your prior salary.

Is that payment for services that he has received, payment for services to Westinghouse and AEC, is it taxable, or is it within the statutory provision for deduction?

A Mr. Justice, I think the factual circumstance which you have set forth is not possible under the ---

Q Well, it is possible. I just imagined it. And I put it to you because I hope that it may serve to dramatize what to me is one of the basic problems in this case, and that is to some extent here, to some extent Westinghouse and the

AEC are keeping control over what this employee does, to some extent what the employee does at the university is a thing of value to Westinghouse and the AEC.

And I am asking you to assume a case where that is crystal clear and dramatic, namely where the employee does at the university precisely what he would be doing if he weren't in the university and were working in the plant.

A Mr. Justice, I have to know one more fact and that is whether or not this Wigid that this man is working on is required research for investigation as part of the curriculum of the university for the grant of the degree.

I suppose that most of these people are working in areas where they have a wide choice as to the subject of their thesis.

Your clients were all working on thesis, weren't they?

A Yes.

Q Well, they have a wide choice as to that and it is permitted and approved by the university just as it was in your case. I won't give you that fact.

A I would have to say then that if it is not part of the curriculum that it would not be ---

- Q Is a doctor's dissertation part of a curriculum?
- A Yes.
- Q The fellow looks over the whole spectrum of knowledge and selects from it something of particular interest

to him. Is that part of the curriculum?

A The thesis topic in the dissertation and the defense of it is part of the curriculum. It is required for the grant of the degree.

Q Well, if that is what you are talking about, if you are using curriculum in that sense that the topic of the dissertation is approved, of course, it has to be approved by the university authorities. Does that make any difference?

A It has to be approved and it has to be required.

That type of an investigation has to be required for the grant of a degree. If it is not required for the grant of a degree then it is services rendered and it would not qualify as a scholarship at an educational institution.

and this situation in which, as I understand it, the dissertation has to be in some measure to some degree related to the work of the laboratory, in any event if there is a dispute between you and the Government as to what the record shows on that, in any event the dissertation subject has to be approved by Westinghouse or the AEC or both of them.

And so that there is some measure of service. I should arguably there is some measure of service being rendered by the scholarship recipient between Westinghouse and AEC?

A The best response I can make to this, your Honor, is when in fact occurred in this case, and one of the students

selected a thesis topic which he had investigated during his leave of absence. It was a course in an engineering field which would have been of value to engineering generally. But after studying it and investigating this for his entire leave period he gave it up because he didn't have enough time and he didn't have enough equipment to really arrive at an answer which would satisfy the requirements of the university for the thesis.

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The evidence was then put in the record that Westing-house was not interested in this particular thesis to the extent that they would take it upon themselves to pick it up where this man had left it off and get the answer to it.

So that the nature of the thesis topic had to be in engineering, which is about the limit of the value of the specific topic to Westinghouse itself.

May I ask you this? This is what is bothering me. If this is justified as a business expense, on the basis that it is part-time employment, why shouldn't there be some pro tanto recognition of the part that is employment and the part that is not employment when the tax returns are made?

A The answer must be, Mr. Chief Justice, that Congress felt that if a student on a scholarship at an educational institution was pursuing the curriculum required by that university, then no part of it should be treated as compensation and taxable.

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Q Well, might it not be one thing if the company just out of the goodness of his heart gave this stipend to a man for this particular period and did not consider it as business expense in its operation? On the other hand, treating it as a business expense and justifying it because it was parttime employment?

I don't think there has to be a correlation. I don't think because it is deductable by the company it must be taxable to the recipient. There are other ---

Q Don't you think one of them should at least pay something by reason of it being part-time employment? Do you think if it is part-time employment that the company should take all of it as a tax deduction, or if the employee is being paid partially for work he does for the company that he shouldn't pay some income?

A I think that if it is in fact part time employment that -- and it is outside the curriculum requirements, then he should pay tax.

Q Well, would you say then that they were wrong in calling it part-time employment?

- Westinghouse was wrong?
- 0 Yes.

I think they did it out of an abundance of caution because of the fact that there are other sections of the Code which say that if an employer does not withhold tax -- may

I answer your question -- there is another section of the Code which provides that if an employer does not withhold tax from something which is taxable, then the employee who receives it does not pay tax on it, then both the employee and the employer are responsible for the same tax.

So out of an abundance of caution, the employer without fail, usually withholds tax unless the employee litigate the tax consequences of it.

Q Does that mean that Westinghouse wanted to eat its cake and keep it?

A No, I think Westinghouse was just attempting to protect itself.

Q In that respect. In that respect, so it could consider it as a business expense?

A Well, I don't -- I am not sure why Westinghouse did it other than for the protective feature of it.

Q Is there any limitation of the amount in your submission that could be exempt from tax as a scholarship under -- if a person is working toward a degree?

A There is no limitation under amount so long as the amount is initially determined to be a scholarship. An amount to enable the student to pursue his education at an institution. There is only a limitation on amount as to a fellowship.

Q As to a fellowship, somebody not working toward

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then of your clients as taxpayers?

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A That is right.

MR. CHIEF JUSTICE WARREN: Mr. Weinstein.

REBUTTAL ARGUMENT OF HARRIS WEINSTEIN, ESQ.

ON BEHALF OF PETITIONER

MR. WEINSTEIN: Mr. Chief Justice.

If I may quickly deal with several points, particularly ones of record and other decisions.

In response to Mr. Justice Harlan's question, the cases in conflict are in the Fifth and Sixth Circuit and the Court of Claims and there are two cases, one in the Tenth and a procurium in the Fourth that would be leave in conflicting rationale and they are discussed in our brief beginning on page 23.

In terms of the relationship between Westinghouse and the employer during the leave, there is a requirement of periodic progress reports and this is discussed, I believe, in the testimony of page 18 of the record, at least. It may be in other places.

In terms of Westinghouse's rights against the employer he who defaults on his obligation to come back, we set out the Pennsylvania cases which we think at least give a right to sue for the actual expenditures made on behalf of the employee during the leave.

In terms of limitations on amount, respondents now

say there is a rule of reason. Congress didn't even think things would go that far because as we pointed out in our brief, Congress expected that this would be relatively small amounts.

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Although my time is up, if I may just speak to this question of the relationship of the thesis topic to Westinghouse's program, at page 104 of the record, which is Westinghouse's regulations, on this subject, encourages employees to find topics of technical interest to Bettis.

In the testimony at pages 61 and 62, a Westinghouse official testifies on this question of thesis review; in the first line of page 62 he uses the word 'relevance' to determine the relationship between thesis topic and Westinghouse work.

Pages 74 and 75 the responsible official of the Atomic Energy Commission speaks of job relatedness in terms in connection with the thesis.

just on the fact that the thesis topic is reviewed, but this thesis topic review and the entire program is part of an overall package of compensation that Westinghouse and the AEC have designed to obtain people like the respondents for six or seven years, and in the fifth year they get this leave and this obligates them to return as in the case of one respondent, in the sixth year. In the case of the other two, for the sixth and seventh years. And it is this obligation that to us is

the keystone of this case.

(Whereupon, at 10:42 a.m. the oral argument in the above-entitled matter was concluded.)