

Supreme Court of the United States

In the Matter of:

Docket No. 42

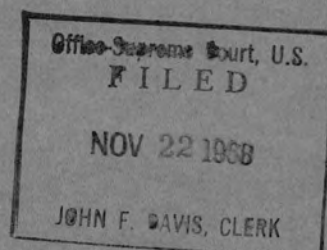
FRED L. SHUTTLESWORTH,

Petitioner

vs.

CITY OF BIRMINGHAM, ALABAMA

Respondent.



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Place Washington, D. C.

Date November 18, 1968

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C O N T E N T S

ORAL ARGUMENTS OF:

P A G E

Jack Greenberg, Counsel for the Petitioner

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Earl McBee, Counsel for the Respondent

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IN THE SUPREME COURT OF THE UNITED STATES

October Term, 1968

FRED L. SHUTTLESWORTH,

Petitioner,

vs.

CITY OF BIRMINGHAM, ALABAMA,

Respondent.

No. 42

Washington, D. C.

Monday, November 18, 1968.

The above-entitled matter came on for argument at
10:15 a.m.

BEFORE:

HUGO L. BLACK, Associate Justice
WILLIAM O. DOUGLAS, Associate Justice
JOHN M. HARLAN, Associate Justice
WILLIAM J. BRENNAN, JR., Associate Justice
POTTER STEWART, Associate Justice
BYRON R. WHITE, Associate Justice
ABE FORTAS, Associate Justice
THURGOOD MARSHALL, Associate Justice

APPEARANCES:

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Birmingham, Alabama 35203
Counsel for respondent

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MR. JUSTICE BLACK: The next case is Shuttlesworth

COUNSEL FOR THE PETITIONER

MR. GREENBERG: Mr. Justice Black and may it please

This petitioner, Fred Shuttlesworth, was sentenced

Q When was the conviction, in 1963?

A This was in 1963.

Q How in the world has it taken this long to get

A Well, Mr. Justice Harlan, the case was tried in

And appeal was promptly taken to the Alabama Court

1 State of Alabama then took it to the Alabama Supreme Court
2 which did not decide the case until November of 1967, and we
3 promptly took it here.

4 The time was essentially spent in the very lengthy
5 consideration or very lengthy time that was consumed while the
6 case was pending before the two Alabama courts.

7 The ordinance in question which appears on page 4 of
8 our brief states that it shall be unlawful to organize or hold
9 or assist in organizing or holding a parade or procession or
10 other public demonstration unless a permit has been secured,
11 and then it sets forth standards according to which the permit
12 may be granted or denied.

13 Those standards include, beginning on the very last
14 line on page 4 of our brief, public welfare, peace, safety,
15 health, decency, good order, morals or convenience.

16 As I stated, this arose in 1963, and this is what one
17 might call a prototype case. This is the case of the one
18 petitioner whose conviction has been appealed and there are
19 approximately 1500 other cases pending in the Juvenile Court
20 and the Circuit Court of Jefferson County awaiting disposition
21 of this case.

22 The case arose out of what one might call a classical
23 type of civil rights march.

24 Q How many cases did you say?

25 A Approximately 1500, with about 900 in the

1 Juvenile Court and 600 in the Circuit Court are being held,
2 pending the outcome of this case.

3 Q How is that possible? I thought there were only
4 15 marchers.

5 A Well, other persons were prosecuted for viola-
6 tion of this ordinance. This occurred during the series of
7 demonstrations in Birmingham in 1963, which ultimately led to the
8 passage of the 1964 Civil Rights Act, and there were a series
9 of demonstrations and marches over a period of some time, while
10 there were 52 persons arrested in this particular demonstration
11 there were 1500 altogether.

12 Civil Rights marches are what one might call a classi-
13 cal type of Civil Rights March. The group of marchers which
14 Petitioner Shuttlesworth, with which he was connected, left
15 the church at approximately 2:00 or 2:30 in the afternoon.
16 They walked on the sidewalks. They were entirely orderly.
17 There is no question about that at all.

18 They proceeded approximately four or somewhat more
19 than four blocks and then they were stopped by police officers
20 who asked whether or not they had a permit and when they said
21 they did not have a permit they were arrested.

22 I might state that the Respondent's brief is written
23 in an effort or written as if this were some sort of disorderly
24 conduct or breach of the peace case.

25 The fact is the petitioners were not prosecuted for

1 anything of the sort. They were prosecuted for parading
2 without a permit. The opinion of Judge Johnson in the Court
3 of Appeals which has been adopted essentially by the Supreme
4 Court of Alabama is express on the fact that the petitioners
5 were orderly.

6 The testimony of police officers is unequivocal
7 that they were orderly. There was a group of on-lookers,
8 there is some dispute as to whether or not the on-lookers were
9 disorderly. They were, however, a discrete group and even
10 the alleged disorder which came out of the conduct of the
11 on-lookers occurred after the arrest.

12 I don't think that it can be seriously contested or
13 contended at all that these petitioners acted in violation of
14 any disorderly conduct or breach of the peace statute, and
15 indeed they have not been prosecuted for that.

16 Now Judge Cait's opinion in the Alabama Court of
17 Appeals which reversed the conviction of the trial court is a
18 lengthy opinion, appearing at page 88 of the record. However,
19 it is summarized in his conclusion in a brief section on
20 page 143.

21 His position was that the permit ordinance is un-
22 constitutional because it is vague, and includes such terms as
23 welfare, decency, and good morals, which are not susceptible
24 to any precise meaning. Relying upon judicial notice of
25 records in several other Alabama cases he held that the pattern

1 of enforcement, that is, prosecuting these petitioners for walking
2 down the sidewalk was discriminatory in the sense of Yick Wo
3 against Hopkins and he also held in his third point that there
4 was no need shown, no State interest shown in enforcing an
5 ordinance of this sort against persons who were merely walking
6 down the sidewalk.

7 The dissenting opinion of Judge Johnson which was
8 adopted and without any variation really by the Alabama Supreme
9 Court consisted essentially of reconstruction of the statute
10 in the mode of Cox against New Hampshire. He read the statute
11 and he said, if the statute contains the word decency, and
12 morals, and welfare and the various other vague terms, but I
13 read all of those words out of the statute so those words are
14 no longer there, and now I am going to read something into the
15 statute, and after having read that out he read into the
16 statute those traffic considerations and considerations that
17 avert to convenience of the public, which was the basis of
18 the Cox decision and the Supreme Court of Alabama said that is
19 right, we read out the bad words and read in some good words,
20 and therefore the conviction stands.

21 Now, our position in this case in summary is that
22 under the decisions of this Court, it uniformly has been held
23 that a permit ordinance which imposes a prior restraint on
24 First Amendment rights may be disobeyed with impunity if it is
25 unconstitutional on its face.

1 This Court held that in Staub against Baxley and in
2 Lovell against Griffin and in case after case since then.
3 There seems to be conceded that the language in question just
4 to take three of the terms, welfare, decency and morals, are
5 so vague that they ought to be unconstitutional, and indeed
6 that is why they were read out of the statute by Judge Johnson
7 and by the Alabama Supreme Court.

8 There is the question of the Cox case. Our position
9 on the Cox case and I will come to it in a moment, it is that
10 it is distinguishable and that in any event it did not take
11 into account and did not discuss certain due process consider-
12 ations appearing which are central to this petition.

13 Q Which Cox case is that?

14 A I will be speaking about the Cox against
15 New Hampshire, yes.

16 Q You don't claim there is anything unconstitu-
17 tional as such in the state of having a permit requirement for
18 a parade, would you?

19 A Oh, no, providing that it meets certain sub-
20 stantive and we might add certain procedural standards, and we
21 say that this statute as rewritten, even if it were consti-
22 tional as rewritten, first cannot be applied to convict this
23 petitioner who acted before it was rewritten, and secondly we
24 claim it is not constitutional because it does not provide
25 for a speedy review and certain standards and record keeping

1 requirements and so forth, that would be necessary upon review.

2 Secondly, we claim that five years after the event
3 this statute cannot be reconstructed without violating fair
4 notice. To convict this petitioner in a substantive sense as
5 distinguished from the procedural sense, such a rewritten
6 statute might be constitutional.

7 Now under decisions of this court, as I stated at
8 the outset, a march made without a permit, contrary to a regu-
9 lation requiring a permit is constitutional and it is protected
10 by the First Amendment if the permit ordinance or regulation is
11 unconstitutional on its face.

12 Now it is conceded that this ordinance is uncon-
13 stitutional in its face, and I have seen no argument serious or
14 otherwise to the contrary.

15 An alternative would be if the Staub doctrine and
16 the Lovell doctrine were not the law of this court, that dis-
17 senters before they march would have to engage in expensive
18 litigation, as in let us say the Dombrowski case, or would
19 have to submit themselves to lengthy administrative proceedings
20 and there would be a chill upon free expression.

21 Petitioner in a case such as this would be in an
22 especially grave disadvantage in an administrative proceeding,
23 and in a judicial proceeding, because of the scope of review
24 on appeal in the Alabama courts is so circumscribed that in
25 dealing with a vague statute he would have great difficulty in

1 proving just what right of his had been denied. But this
2 ordinance like the one in the Cox case was construed in the
3 Supreme Court of Alabama for the first time apparently to make
4 it constitutional, and it was held below that Cox saved the
5 ordinance and saved the conviction.

6 Our position is, as I stated before, that even if
7 this were the case, it could not save the ordinance in the
8 sense that it could convict this petitioner.

9 We distinguish the Cox case on a variety of grounds.
10 First of all in Cox there was a statute which was essentially
11 blank as to standards, and it is conceivable that one might have
12 read the ordinance and said, well, what is it they mean and
13 reasonably might apply to traffic considerations, but here is
14 a statute which quite explicitly has other standards in it,
15 welfare, decency, and good order and so forth.

16 One need not be at a loss to guess what the State
17 means. The State means these various vague general things about
18 which one can't really predict whether one is entitled to
19 march or not.

20 Q Did the Cox case of New Hampshire have any
21 standards whatever?

22 A No, no, none. No standards. It is just that
23 you needed a permit.

24 Q That was Chief Justice Hugh's opinion?

25 A Yes, I think it was, yes. It just said that you

1 needed a permit but it did not have any standards in it. This
2 case on the contrary has a series of vague standards, and
3 while I would not agree with this, but it would be conceivable
4 to say that one might imagine that standards could be imported
5 into a statute which is silent, I think it is asking a great
6 deal to expect a layman or indeed a lawyer to read out of the
7 statute a series of vague standards, and read into the
8 statute a series of traffic-type standards.

9 Secondly, as we pointed out in our brief, the Cox
10 case was in some of the earlier days of First Amendment juris-
11 prudence in this court, and it may be that the court at this
12 time was not sufficiently alert to the chilling effect that
13 such a retroactive interpretation might have, and further that
14 the court had not really fully developed its jurisprudence
15 of First Amendment rights to apply to marches and parading and
16 picketing and things of that sort.

17 But in any event, even if the statute could be said
18 to be now made constitutional retrospectively by reading out
19 and reading in, we say that in a procedural sense it is not
20 constitutional in the sense of the Bantam B case and the
21 Interstate Circuit case, which says that when First Amendment
22 rights are denied they must be speedy, precise and efficacious
23 opportunity for review and none of that exists here at all.

24 It is not even as reconstructed, standards like that
25 weren't read into the statute.

1 Q Now, do you know of any case where that doctrine
2 in obscenity cases has been applied to an ordinance, a valid
3 ordinance, as it relates to the control of the streets?

4 A No, Mr. Justice Harlan, but we would say that
5 a fortiori should apply, perhaps not necessarily to a case
6 involving use of the streets, but to a case involving what one
7 might call political rights, because I think it might be argued
8 that in the case involving a book or motion picture, for
9 example, while it is undesirable and it is unconstitutional
10 to frustrate or delay the publication or the showing of the
11 motion picture, that something which involves a political
12 consideration in which timeliness is exceedingly important and
13 the necessity for avoiding delay is crucial, as it was in this
14 case, the Good Friday March had a significance on Good Friday
15 and on Easter Sunday as such, that a fortiori that rapid
16 and effective review notion should apply to this kind of a
17 case, even more so than to a movie case.

18 But the Cox case, the point we make in addition, did
19 not address itself, and perhaps it wasn't raised in the case,
20 to the fair notice doctrine. This petitioner, according to the
21 law as it stood then, and as he under any reasonable sense
22 could read this statute, had reason to believe that he could
23 march with impunity.

24 He did not have fair notice that five years later
25 the statute would be reconstructed in a way which could convict

1 him, and this court not long ago, in this case of Bouie vs
2 the City of Columbia, which was one of the sit-in cases, dealt
3 with the trespass statute, and the court may recall that the
4 statute said that it was a misdemeanor to enter upon the lands
5 of another after notice from the owner prohibiting entry.

6 And the Petitioner in that case entered upon the
7 lands and he did not have notice prohibiting entry, and he was
8 told to leave. The Supreme Court of South Carolina said well
9 that means the same thing, and this court said no, he did not
10 have fair notice that the retrospective interpretation of the
11 statute would cover his particular situation.

12 While the case is not entirely precise, I think the
13 notion of retrospective interpretation to convict without fair
14 notice is applicable in this case as well as in the Bouie case.

15 I would like to address for a moment the question of
16 fair procedure, which I say I think is crucial in this case
17 because the statute remains unconstitutional even after
18 rewritten.

19 There is no regularity, nothing provided for in the
20 ordinance concerning administrative procedure and processing
21 applications. So far as practice is concerned, there is no
22 evidence concerning that. There are no reasons to be given
23 as to why a permit is denied. There was an effort to develop
24 upon cross-examination of the witness Sarah Nowger who gave
25 out the permits, when permits are granted and when they are

1 denied and are they given to walking on sidewalks as dis-
2 tinguished from walking in the streets. That line of ques-
3 tioning was cut off very soon after it began, so it was not
4 even possible to develop this at the trial.

5 There are no time limits, lengthy or brief. There
6 is some suggestion about judicial review, but as the best we
7 can define from reading the Alabama law, the judicial review
8 would at least involve 30 days for answer in the trial court,
9 and there are no stated precise periods for appealing in the
10 Supreme Court of Alabama.

11 And the scope of review is extremely narrow. It
12 would be by mandamus a certiorari, at which all one reviews is
13 the discretion of the grant or deny of the permit and in a
14 statute as vague as this, it would be very difficult to liti-
15 gate something of that sort.

16 So for all of these reasons we submit to the court
17 that the conviction of Petitioner Fred Shuttlesworth should not
18 be permitted to stand, that the statute as rewritten does not
19 save that conviction, that even if in a substantive sense and
20 as to future defendants that statute might be valid in a
21 procedural sense it is and remains unconstitutional.

22 MR. JUSTICE BLACK: You may proceed, Mr. McBee.
23
24
25

1 ORAL ARGUMENT OF EARL MCBEE

2 COUNSEL FOR THE RESPONDENT

3 MR. MCBEE: Mr. Justice Black and may it please the
4 Court, some 18 months ago, I believe, I had the privilege of
5 appearing before this court in reference to the case of Walker
6 versus the City of Birmingham, in which we think is a closely
7 related case inasmuch as it deals with the identical parade
8 and, of course, deals with and involves the same parties.

9 That is the City of Birmingham, and in this instance
10 the respondent or rather the petitioner, F. L. Shuttlesworth.
11 We think the facts in that case should be considered in this
12 case, because they are related and even if the court has
13 authority to so consider we would like to call attention to
14 the fact that in the City of Birmingham, at the time this
15 particular litigation began, there had been a number of mass
16 parades and leading into the violence and had taxed the Police
17 Department of the City of Birmingham to protect the demon-
18 strators and also to protect the citizens of the City of
19 Birmingham.

20 On the evening of the 10th of April, the city acquired
21 an injunction from the State Court enjoining the holding of
22 mass parades in violation of 1159; that is, the ordinance in
23 question.

24 The reaction to that injunction was an immediate
25 denial of any right of a state or any intent of the parties

1 involving the petitioner to pay any attention to the injunction,
2 but as a matter of fact they said that the injunction was not
3 to be respected and not to be obeyed but that they did not
4 believe in obeying laws that they considered to be opposed
5 to their way of life.

6 Q Mr. McBee, there is no issue about any injunc-
7 tion in this case. It seems to me you are rearguing the
8 Walker case. You already won that one.

9 A No, sir, I don't mean to be doing that. I just
10 mean to try to connect the two cases in this respect, that
11 there was an effort on the part of the petitioner here to say
12 that he had been mistreated and mislead into the arrest on
13 this case. And we believe that the facts in the Walker case
14 are at least to some extent relevant.

15 Q I don't see how any issue of an injunction is
16 in this case, and I didn't understand it to be, after having
17 carefully read your brief.

18 A Well, we agree that it is not an issue in the
19 case, but we believe or we thought at least that the factual
20 situation was relevant.

21 Q Well, this is a conviction for holding a parade
22 without a permit.

23 A Yes, sir, that is true.

24 Q And it has nothing to do or there are no issues
25 here of disorderly conduct or violence or defiance of a court

1 order. None of those things are in this case.

2 A I believe that is correct, that there is no
3 question of any misconduct on the part of these particular
4 defendants in the sense of any disorderly conduct. And it
5 wasn't in that case either, but they did say that they were
6 going to disobey a court order.

7 Q Disobey a court order, that is not in this
8 case at all.

9 A In the facts in the case, in this particular
10 instance, there is no question but that the evidence clearly
11 shows the violation of the law.

12 Now, the question of the precedents that were before
13 the court and which the court must consider as we believe in
14 determining the rightfulness or wrongfulness of the conviction
15 in this case will be, among other things, of course, the Cox
16 case. That is the New Hampshire Cox case.

17 Now the New Hampshire Cox case did not place any sort
18 of restrictions upon the issuance of the license. The license
19 was particularly and fully and completely based upon the
20 monetary consideration, plus whatever restrictions the deciding
21 body might want to put into it.

22 For example, they could if they wanted to, use racial
23 lines for denying the applications, and they could use religious
24 lines to deny the application, and they could also presumably
25 use any other criteria for denying the application.

1 In considering the question, and we don't believe
2 that the ordinance in 1159 is any more void or invalid than
3 is the ordinance in the case of Cox because of the fact that
4 there was reference to some action on the part of the court
5 in connection with the city commission with the various aspects
6 of the police power of the city.

7 In other words, it does relate to specifically the
8 aspects of the police power. Now, the Supreme Court of
9 Alabama in its ruling which by the way followed the ruling of
10 this court in the case of Walker versus the City of Birmingham,
11 the City of Birmingham versus Walker, did hold in line with
12 that case that the ordinance was not unconstitutional.

13 Now, there has been a question raised as to why the
14 Court of Alabama waited so long. I have a strong suspicion
15 that they were waiting until this court made its decision in
16 the Walker case.

17 The court in this case, in the Walker case, was
18 dealing with a particular ordinance in question, and, of course
19 was certainly expected and anticipated there would be some
20 guidelines for the court to follow.

21 I think that there is some misapprehension at least
22 in the argument of the petitioner in this case as to the sig-
23 nificance of the two lines of cases.

24 Now we certainly respect and know that there are
25 some permissible regulations that can be used in connection

1 with parades and other types of actions upon the streets.
2 But on the other hand, there is also in the connection with
3 the regular pure speech cases a less privilege on the part
4 of local governing bodies to present and to enforce regulations
5 which restrict or do impair the right of the demonstrators
6 or the people using free speech.

7 In the Cox case the court made it clear that there
8 is a difference in use of public streets and in pure speech,
9 if a municipality has authority to control the streets for
10 parades or processions, it cannot be denied to give con-
11 sideration to the time and place and manner as to the proper
12 use of the streets, we find it impossible to say the limited
13 authority conveyed by the statute in question as thus con-
14 strued by the State court as contravening any constitutional
15 right.

16 It must be borne in mind that this statute was con-
17 strued just as in our case, in a conviction situation in-
18 volving Cox, and it was construed post the act for which he
19 was convicted. That is after the act for which he was convicted.

20 The conviction was upheld and we think in line with
21 other decision of this Honorable Court for the reason that when
22 he violated the ordinance he did so with the fact that it was
23 conceivable that a valid construction could be placed upon the
24 ordinance which would render it constitutional, and he then did
25 at his peril violate the particular constitution of that

1 that interstate ordinance as it should be made valid by the
2 construction of the court.

3 We come on to the Walker case and, of course, I think
4 Mr. Greenberg refers to the fact that Lovell and Staub and
5 Freedman, the doctrine of those cases are at odds with the
6 holding of the court, in Alabama court in this case.

7 But, however, in the Walker case, we find the
8 reference to Cox versus Louisiana, in which the court said
9 that we emphatically reject the notion that the First and
10 Fourteenth Amendments afford the same kind of freedom, of
11 those who communicate ideas by conduct, such as patrolling,
12 marching or picketing on streets and highways, as these
13 amendments afford to those who communicate ideas by pure
14 speech.

15 At another point in the Walker case, the court said,
16 there ought to be a body on this to impose regulations in order
17 to assure safety for these people in the use of public high-
18 ways has never been regarded as inconsistent with civil
19 liberties, but rather is one of the means of safeguarding good
20 order.

21 Then in going on over to the question of this par-
22 ticular ordinance, the generality of the language contained
23 in the Birmingham ordinance on which the injunction was based,
24 will unquestionably raise substantial constitutional issues
25 concerning some of its provisions.

1 There is the citation of a number of cases. The
2 petitioners, however, did not even attempt to apply to the
3 Alabama courts for an authoritative construction of the orders,
4 and this we think is very significant.

5 Had they done so, those courts might have given the
6 licensing authority granted in the ordinance a narrow and
7 precise scope, as the New Hampshire Courts in Cox versus the
8 State of New Hampshire and Poulos versus the State of New
9 Hampshire.

10 Here, just as in Cox and Poulos it could not be
11 assumed that this ordinance was void on its face. And then
12 going into the question of the application of the ordinance,
13 the petitioners also claim they were afraid to question the
14 ordinance.

15 These precedents, and that is to say the other cases,
16 clearly put the petitioners on notice that they could not
17 bypass orderly judicial review and claimed that they were
18 trapped or mislead is entirely unfounded.

19 Now, may it please the court we think that the
20 significance of that is this: That the precedent of Cox versus
21 New Hampshire and also Poulos versus New Hampshire was avail-
22 able to the petitioner of this case at the time that he
23 violated the injunction, and violated the ordinance of 1159.

24 Also the Kansas case would be something he should
25 be informed of or should have known about, so these decisions

1 should be known to him and he could not claim entrapment
2 because he should have known about them, and also the evidence
3 showed that they did it with expectation of going to jail.

4 So far as Cox versus New Hampshire is concerned, we
5 find that that case and also Poulos versus the State of New
6 Hampshire, has been accepted by the courts with a steady and
7 an unbroken line and I suppose have been cited maybe at least
8 50 or 100 times, as sound decisions.

9 Coming on down through, of course, in 1965, the Cox
10 versus Louisiana, and by the way the decision in the Walker
11 Case in 1967, and then the most recent case is Amalgamated
12 Food Employees Union versus Logan Valley Plaza, and in that
13 case Mr. Justice Marshall, writing for the court and I believe
14 there was one concurring opinion and one dissent, said in
15 addition the exercise of First Amendment rights may be regu-
16 lated where such exercise will unduly interfere with normal
17 use of public property by other members of the public, with
18 equal right of access to it.

19 Thus it has been held that persons desiring to
20 parade along city streets may be required to secure a permit
21 in order that the municipal authorities may be able to limit
22 noninterference with the use of the sidewalks by other members
23 of the public by regulating the time, place and manner of the
24 parade.

25 Now, of course, as the Supreme Court of Alabama has

1 construed the 1159 ordinance, it can only be applied in
2 reference to actually the good order and the convenience and
3 use of the streets.

4 The essential contention as we understand it is being
5 made at this time that the ordinance did not give fair notice.
6 As a matter of fact, Bouie has been referred to, and I believe
7 Lanzetta.

8 The Bouie case involves a situation where the facts
9 showed an intent to apply an ordinance to a factual situation
10 that it wasn't on its face designed to accommodate. For
11 instance, the ordinance was designed to prevent or rather to
12 punish going upon property when you were warned not to go on it.

13 It was applied to a situation where the parties
14 were already on it without the notice being put up and they
15 were warned to get off. Of course, that construction was not
16 one that the ordinance on its face showed as a possibility of,
17 and therefore the courts held that it was not fair notice.

18 Lanzetta was a situation where anybody who was a
19 member of a gang, a gang consisting of two or more persons,
20 which, of course, is too broad and no one could really describe
21 what a gang was really, know what a gang was within the
22 meaning of the statute.

23 Now, in reference to the question of fair notice
24 and the administrative procedures, here again the court in
25 Poulos versus New Hampshire had occasion to deal with that

1 particular and specific problem.

2 In that case the ordinance or rather statute, which-
3 ever one it was, had been construed by the Supreme Court of
4 New Hampshire and had been approved by this court, in the
5 opinion written by Chief Justice Hughes -- the court in the
6 Poulos case said that the application had been made for a
7 permit but wrongfully the licensing authorities had refused
8 to grant the permit, and because they had refused to grant the
9 permit the defendant had proceeded to violate it.

10 In other words, he proceeded to go ahead and have
11 his speech or whatever he was going to have without the benefit
12 of the permit. A great question was raised in this court that
13 you have put him in that situation of going into a mandamus
14 proceeding, would be expensive, would be difficult for him to
15 accomplish, and would delay him in his exercise of his
16 freedom of speech and so forth.

17 The court rejected that argument, that is, the New
18 Hampshire Court rejected the argument and said that that would
19 not be permissible because he had a remedy, and he could have
20 gone into the courts and enforced his right to speak.

21 This court, considering that question, said that that
22 is exactly correct, that he could have gone in to court, and
23 he could have presented his wrongful disallowance of the
24 permit, and not having followed that procedure which the State
25 courts permitted he, therefore, was not entitled to the

1 protection of the constitutional amendment that he was
2 relying on.

3 Q Mr. McBee, suppose a convention in your city
4 in one of the convention halls adjourned and this many people
5 walked in exactly the same manner as these people did in this
6 case back to their hotel.

7 Would they be violating the ordinance?

8 A No, sir, they would not.

9 Q What is the thing then in this case that makes
10 this a violation of the law?

11 A The ordinance as construed.

12 Q No, what is the thing that these people did that
13 makes them liable to the ordinance, where they wouldn't be
14 liable under the circumstances that I just suggested to you?

15 A Well, I was trying to answer that question in
16 saying this, that there was -- the ordinance does, as con-
17 strued, refers to formal actual procesion-type of walks. They
18 had the same issue in the Cox-New Hampshire case, where I
19 think in that case there were 3 or 4 or 5 or 6 groups, of some
20 10 or 15 walking in single file, peaceably, and there was no
21 question about that, and nobody raised that question, but they
22 did walk in single file, and the issue raised was, whether or
23 not that amounted to a parade within the meaning of the
24 authorities.

25 And, of course, that was that they held that to be

1 a violation of the New Hampshire statute or ordinance. Now,
2 in this case, of course the court said again there must be
3 a formal parade, and, of course, the reason why we think that
4 a permit is required for a demonstration or a parade of this
5 type is simply this: That the city or local governing body is
6 required by law, by this court, to provide safe-guarding
7 procedures and police protection to take care of possible
8 disorders that might interfere with their right to parade.

9 And, of course, in this instance, if they had no
10 permit requirement they would not know where the parade was
11 to be or when it was to be or what route it was to take and
12 would have no information as to what to do in providing
13 the protection.

14 Q Wouldn't the same thing occur when they broke
15 up the convention and went to some other part of the city, and
16 walked along the sidewalk in exactly the same manner?

17 A I don't know of any likelihood of anybody
18 committing disorder in a crowd walking from one event to
19 another event. I never have heard of that.

20 Q I understood you to say that there was no dis-
21 order in this case?

22 A Well, actually, I don't believe that -- of
23 course, the question of the participation of the body of so-
24 called on-lookers; that is the question really I think is
25 disputed.

1 Q The so-called what?

2 A The so-called on-lookers. They had recruited
3 these people to come and they had assembled them in the
4 vicinity of the church, and while only about 52 came out of
5 the church in the formal march, wearing blue-jeans, I believe,
6 the numbers of the on-lookers which came along took up around,
7 I think, maybe 1,000 or 1500, and they took up the streets and
8 also both sidewalks. They were blocking both sidewalks.

9 They were completely utilizing and completely en
10 masse moving along and pre-empting the use of both sidewalks.

11 Q Were they arrested?

12 A Some of them were, but they couldn't catch them,
13 not very many of them.

14 Q But they did take all of these who were going
15 peacefully?

16 A Yes, your Honor, but those that went peacefully
17 wanted to be arrested. That was a part of the procedure.

18 Q It has to be?

19 A Yes, sir, they had recruited people to be
20 arrested and go to jail. That is what they came there for.
21 They had intended to do that. Now they had purposes in mind,
22 I suppose, money-raising was one of the reasons that they did
23 it. Of course, we can't be certain about it.

24 But I would assume that that was for other reasons
25 of their own. But they did recruit people to come and to

1 march and to be arrested. And they were arrested.

2 Q When the case was tried, did they deny that
3 they intended to parade?

4 A I think the only case we have tried, that is to
5 say now at the Recorder's trial, they didn't take the stand
6 at all, as I recall.

7 Q But it went up to the Circuit Court, didn't it?

8 A Well, now, the only thing is, may it please the
9 court, in this case, Mr. Justice Black, this is the only case
10 that has been tried so far as I know, of these cases.

11 Q Well, did it go to the Circuit Court?

12 A Yes, it went to the Circuit Court.

13 Q It was tried before a jury?

14 A Yes, sir.

15 Q Did they defend on the ground that they had not
16 paraded or on the ground that the law was unconstitutional?

17 A Well, their main objection was, and so far as
18 I know, as I recall, there was no serious objection, no serious
19 denial of the fact that they paraded. Certainly the evidence
20 was clear that they did.

21 Q Without a permit?

22 A Yes, without a permit. They made no contention
23 that they ever had a permit.

24 Q Well, except, Mr. McBee, they must have raised
25 it, because in the Court of Appeals, Judge Cait's opinion, and

1 I am reading now from the very last paragraph of his very
2 lengthy opinion, appearing on page 143 of the record here, it
3 says that the city failed to make a case under the purported
4 meaning of Section 1159 of there being a need for the appellant
5 in this case to be covered by a permit to use the sidewalk in
6 company with others.

7 That is a clear holding as I read it and you tell me
8 if I am mistaken, that the ordinance at issue here simply was
9 not applicable to the conduct of these petitioners. And then
10 I understand, of course, that the Supreme Court of Alabama
11 disagreed with that, but if there is that much room for dis-
12 agreement, as it appears that there was here between the Court
13 of Appeals and the Supreme Court, don't the petitioners have
14 a very valid and fair notice argument as to the very meaning
15 and coverage of this ordinance?

16 A Well, as a matter of fact, they also had notice,
17 I think there was some statement made at some point along the
18 line that perhaps because they were on the sidewalk as opposed
19 to being in the middle of the street, that they possibly were
20 not violating the ordinance.

21 However, though, there was in the city code a section
22 which defined the meaning of street to include sidewalks and
23 had been in all of these years. So that, Mr. Justice Stewart,
24 Judge Caits either did not know that or hadn't made any effort
25 to find out, because it was actually in the law of the city.

1 Q I don't understand him to be necessarily making
2 a distinction between the paved part of the street and the
3 sidewalk part of the public way, but rather just to use the
4 streets in company with others.

5 I gathered, perhaps again I am wrong, that his
6 language could simply be construed that 52 people, which he
7 elsewhere characterizes in this very lengthy 56-page opinion,
8 is about the size of a football squad walking down the street
9 simply is not the kind of procession or parade contemplated by
10 the Birmingham ordinance.

11 Now he holds that as a matter of law in your inter-
12 mediate Court of Appeals in Alabama. Of course, it is clear
13 that the Supreme Court subsequently disagreed, but as I say,
14 if there is that much doubt about it, don't the petitioners
15 have a very colorful argument with respect to the notice that
16 the ordinance gave them?

17 A Of course, we think this: We think that the
18 Court of Appeals primarily was addressing itself to the idea
19 that it was a sidewalk rather than a street case. But he did
20 write a very lengthy opinion and we frankly think that he
21 would not have written the opinion had he had the benefit of
22 the Walker case in this court for his guidance when he wrote
23 that opinion. But he did write a very lengthy report, as we
24 know.

25 Q Well, the Walker opinion rather relied on his

1 opinion, didn't it, at least referred to it in a footnote?

2 A Well, I think it mentioned the case and it
3 said, of course, it could perhaps be construed to be
4 unconstitutional.

5 Q He pointed out that it had been held to be?

6 A Well, yes, I think it mentioned that.

7 Q And as support for the proposition that the
8 place for the petitioners to have gone in the Walker case was
9 to court?

10 A We would like to make one more observation in
11 connection with the organized march. That is to say that an
12 organized march does compete for the use of the sidewalks with
13 other use of the sidewalks on the part of the people who have
14 the right to use them. And that is the reason why an organized
15 march which is known to be planned requires the permit. If
16 you didn't have that permit there would be no opportunity to
17 provide against overlapping parades, and there would be no
18 opportunity to prevent violence and disorder which would result
19 from possible situations, could develop.

20 And, of course, in this instance, there was an
21 exploded situation in the City of Birmingham at the time.

22 The Police Department was hard put to it to try to
23 keep the situation from developing into a very serious situa-
24 tion. I believe that my time has run out.

25 MR. CHIEF JUSTICE WARREN: Mr. Greenberg.

1 MR. McBEE: May I say this, though, may it please
2 the court, since I was here before I have accumulated a little
3 tremor here and some impediment in speech for which I apologize.

4 MR. CHIEF JUSTICE WARREN: I am very sorry to hear
5 that, Mr. McBee.

6 Mr. Greenberg, would you proceed.

7 MR. GREENBERG: We have nothing further to add, your
8 Honor.

9 (Whereupon, at 11:15 a.m. the above-entitled oral
10 argument was concluded.)
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