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IN THE SUPREME COURT OF THE UNITED STATES

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ANDRE MARTELLO BARTON,)

Petitioner,)

v.) No. 18-725

WILLIAM P. BARR, ATTORNEY GENERAL,)

Respondent.)

- - - - -

Washington, D.C.

Monday, November 4, 2019

The above-entitled matter came on
for oral argument before the Supreme Court of
the United States at 10:06 a.m.

APPEARANCES:

ADAM G. UNIKOWSKY, ESQ., Washington, D.C.; on behalf
of the Petitioner.

FREDERICK LIU, Assistant to the Solicitor General,
Department of Justice, Washington, D.C.; on behalf
of the Respondent.

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1 P R O C E E D I N G S

2 (10:06 a.m.)

3 CHIEF JUSTICE ROBERTS: We'll hear
4 argument first this morning in Case 18-725,
5 Barton versus Barr.

6 Mr. Unikowsky.

7 ORAL ARGUMENT OF ADAM G. UNIKOWSKY

8 ON BEHALF OF THE PETITIONER

9 MR. UNIKOWSKY: Mr. Chief Justice, and
10 may it please the Court:

11 The question before the Court today
12 is, what does it mean for an offense to render
13 an alien inadmissible for purposes of the
14 stop-time rule? The Court should hold that an
15 offense renders an alien inadmissible if the
16 immigration judge finds that the offense renders
17 the alien inadmissible at the removal hearing
18 that precipitates the need to apply the
19 stop-time rule.

20 If the Court disagrees with that and
21 agrees with the Eleventh Circuit that
22 inadmissible is a status, it should hold that an
23 alien acquires that status when the alien is
24 capable of being charged with inadmissibility.

25 In this case, neither condition is

1 satisfied. Petitioner was not found
2 inadmissible. He wasn't capable of being found
3 inadmissible. Therefore, he was not rendered
4 inadmissible.

5 So I'd like to begin this morning with
6 a concession the government makes at pages 29
7 and 30 of its brief which I think narrows the
8 issues in this case somewhat. So the government
9 concedes that when the words "inadmissible" and
10 "removable," which are the crucial words in the
11 stop-time rule, when those words are used in a
12 statute that has a connection to the alien's own
13 removal proceeding, they're a reference to the
14 charge against the alien at that proceeding.
15 They're not a status.

16 So the government agrees that in those
17 contexts, its proposed interpretation of the
18 words "inadmissible" and "removable" in the
19 stop-time rule is incorrect. So, in
20 Section 1226, the mandatory detention statute,
21 that says that an alien who is inadmissible by
22 reason of having committed an offense under
23 Section 1182 is subject to mandatory detention,
24 the government agrees there that "inadmissible"
25 is a reference to inadmissible at the

1 proceeding, not just the status of being
2 inadmissible.

3 The government says that's natural in
4 that context, and we agree, because that's a
5 statute with the relationship to the alien's
6 removal.

7 Same thing in Section 1252. That's
8 the jurisdiction-stripping statute. That says
9 that courts of appeals don't have jurisdiction
10 to hear petitions for review by an alien who is
11 removable for certain specified reasons. There,
12 too, the government agrees removable is not the
13 status; it's a reference to the actual charge at
14 the hearing, and they say that's natural in that
15 context because the statute has a connection to
16 the alien's removal proceeding.

17 So the question in this case boils
18 down to whether the government has put forward a
19 sufficient case for holding that the words
20 "inadmissible" and "removable" in the stop-time
21 rule mean something different from what it
22 concedes they mean in these adjacent or nearby
23 statutes addressing the same subject matter.

24 And I don't think the government has
25 put forward that case, because I think that many

1 of the contextual clues that apply in the nearby
2 statutes also apply in the stop-time rule, or at
3 least there isn't a sufficient reason for
4 construing those statutes differently.

5 So, first of all, I think it's
6 important to recognize that the stop-time rule
7 is applied only in the context of removal
8 proceedings after the immigration judge has just
9 decided whether an alien is inadmissible or
10 removable. So there's like two steps.

11 At step one, the immigration judge
12 decides whether an offense renders the alien
13 inadmissible or removable. And then the
14 immigration judge decides eligibility for
15 cancellation.

16 JUSTICE SOTOMAYOR: That's not quite
17 true, though. Some aliens concede removability
18 and are seeking cancellation.

19 MR. UNIKOWSKY: Yes, that's correct.

20 JUSTICE SOTOMAYOR: And then there are
21 some that are ordered -- who are found
22 inadmissible or removable not on the basis of a
23 crime at all.

24 MR. UNIKOWSKY: So that's true, but
25 in --

1 JUSTICE SOTOMAYOR: So you have two
2 classes of people that aren't covered by the way
3 you're reading admissibility now.

4 MR. UNIKOWSKY: No, but there's still
5 a threshold finding of inadmissibility or
6 removability. It's true there might not be a
7 hearing; there might be a concession. But, in
8 the most typical cases, it's based on an
9 offense, and in every case, there's just been a
10 holding, an adjudication, that for some reason
11 the alien is inadmissible or removable.

12 JUSTICE SOTOMAYOR: But --

13 JUSTICE ALITO: Mr. Unikowsky, could I
14 -- could -- could I possibly get an argument off
15 the table? Do you really want to argue that the
16 concept of inadmissibility is not a status?

17 MR. UNIKOWSKY: I think that the word
18 varies depending on the context in which it's
19 being used. So I can't --

20 JUSTICE ALITO: Okay. Well, that's a
21 different question in -- but is -- is or is not
22 the concept of inadmissibility a status?

23 MR. UNIKOWSKY: I think that it can --
24 the word can mean two things. I mean, I agree
25 with you that the DLE sounds like a status at

1 least in some contexts. I can't -- I'm not
2 conceding -- I'm not going to argue something
3 that's obviously wrong.

4 There are certain contexts in which
5 the way using that word it sounds like a status.
6 So I agree, if you go to your lawyer before the
7 hearing and say, hey, I want to go to Niagara
8 Falls, am I inadmissible, in that context, it's
9 talking about a status. That's clear.

10 But I also think it's clear that in
11 certain contexts when you're talking about the
12 removal proceeding itself --

13 JUSTICE ALITO: Give me a -- give me
14 an example in ordinary speech where
15 inadmissibility is not a status. You just gave
16 the example of -- you just gave an example
17 yourself where it would be.

18 MR. UNIKOWSKY: Yeah.

19 JUSTICE ALITO: Somebody is in Europe
20 and is going to buy a ticket to come to the
21 United States. If that person does not
22 satisfy -- that person is inadmissible, that
23 person is inadmissible at the time when the
24 ticket is purchased --

25 MR. UNIKOWSKY: So I --

1 JUSTICE ALITO: -- or at the time when
2 the person gets on a bus in Central America to
3 come to the southern border, or if evidence is
4 inadmissible, it's inadmissible before the
5 attorney tries to admit it at trial, right?

6 MR. UNIKOWSKY: That -- so that's
7 true, but it seems to me that when you're using
8 the word in the context of talking about the
9 removal proceeding itself, what you really mean
10 is inadmissible at that proceeding. So, again,
11 I think 1226 is a perfect example of this.

12 JUSTICE ALITO: Okay. So --

13 MR. UNIKOWSKY: Yeah.

14 JUSTICE ALITO: -- that -- that's the
15 -- what I want to get off the table. So it is a
16 status when -- you may or may not agree with me,
17 I gather that you don't. But, if I think it is
18 a status, then the question is whether -- is the
19 context in which this status can be assessed,
20 right?

21 MR. UNIKOWSKY: Yeah, I mean, I'm
22 comfortable calling it a status if we define the
23 relevant status as status of inadmissible at
24 that proceeding, as opposed to status of
25 theoretically --

1 JUSTICE ALITO: Okay. Then you have
2 to show why, in the context of a -- a removal
3 proceeding for an LPR who has not left the
4 country, there cannot be a -- an assessment of
5 inadmissibility of the status. You have to show
6 why that is so.

7 MR. UNIKOWSKY: So I think it's for
8 many of the same reasons why we agree with the
9 adjacent statute that that is so.

10 So, first of all, just contextually,
11 it seems to me it's quite natural when at step
12 one of the proceeding there's an adjudication.
13 Maybe it's conceded, but there's some kind of
14 adjudication that the alien is, in fact,
15 inadmissible or removable.

16 And then the next step, the
17 immigration judge is asked to decide, does this
18 offense render the alien inadmissible or
19 removable? I just think it's natural to talk
20 about what just happened, rather than this new
21 proceeding that imagines what would have
22 happened if the person had left and tried to
23 come back.

24 I -- I also think that the -- the
25 opening stanza of the cancellation of removal

1 statute is actually quite good for us. It says
2 something to the effect of the attorney general
3 may cancel removal for an alien who is
4 inadmissible or deportable. That's actually
5 quite a lot like 1226, the mandatory detention
6 statute, in that it has removal and then
7 inadmissible and deportable sort of in the same
8 breath.

9 JUSTICE ALITO: Do you dispute the
10 fact that there are other provisions in the
11 immigration laws in which inadmissibility is
12 assessed at a time other than when an alien is
13 seeking admission to the country?

14 MR. UNIKOWSKY: So I -- yes, I do.
15 And let me walk through all of those because I
16 don't -- it's almost like the exception that
17 proves the rule in the cases that the government
18 addresses. So the primary example is adjustment
19 of status or adoption of a temporary status,
20 which I think is sort of a constructive
21 admission, like you don't have to leave the
22 country and come back.

23 JUSTICE ALITO: Well, I mean, when you
24 say it's a constructive admission,
25 "constructive" is a word that lawyers use in an

1 effort to show that something that is not
2 something else actually is that other thing,
3 right?

4 MR. UNIKOWSKY: Yeah, but the point is
5 you're -- you're trying to get into a new
6 status, which is sort of like trying to get into
7 a new country, like the status is as if you're
8 being admitted into a new -- it's not like a
9 latent -- the government says that in 1996 this
10 like latent status was conferred on him that
11 just stuck with him for all these years, which
12 is different from when you're affirmatively
13 seeking eligibility for a new status, which is
14 kind of like affirmatively seeking eligibility
15 to enter the country.

16 So I think that's just conceptually
17 different. And, by the way, that doesn't apply
18 to -- to LPRs like Petitioner. There actually
19 is no other concept -- context in which the
20 concept of inadmissibility has any relevance to
21 an LPR.

22 JUSTICE GINSBURG: When -- when --

23 MR. UNIKOWSKY: The government also
24 has --

25 JUSTICE GINSBURG: -- when can an LPR

1 fit -- fit that status? You say if he leaves
2 the country for more -- more than 180 days.

3 MR. UNIKOWSKY: Yes.

4 JUSTICE GINSBURG: What other sit --
5 in what other situations can a lawfully
6 permanent resident be subject to the status of
7 ineligibility?

8 MR. UNIKOWSKY: So there's --

9 JUSTICE GINSBURG: Inadmissibility?

10 MR. UNIKOWSKY: I'm sorry. So there's
11 several enumerated criteria. Probably the one
12 most relevant to this case is that the statute
13 provides that if you've committed a crime on the
14 inadmissibility list, under 1182, and then you
15 leave, you need to seek admission again.

16 Now there's one wrinkle on the
17 specific facts of this case, that that statute
18 doesn't apply to Petitioner because he committed
19 his crime before the -- IIRARA's enactment. But
20 in the general mine run -- and we're not relying
21 on that as the basis to decide this case.

22 JUSTICE GINSBURG: But what else
23 besides leaving the country and coming back?

24 MR. UNIKOWSKY: So leaving for 180
25 days, abandonment of the status. I think one of

1 them is committing a crime in a foreign country,
2 and -- and there's a couple of other ones.
3 There's like a list of enumerated criteria in
4 Section 1101.

5 JUSTICE SOTOMAYOR: Could you go back
6 and finish your answer to Justice Alito? I
7 understand he asked about the other
8 provisions --

9 MR. UNIKOWSKY: Yes.

10 JUSTICE SOTOMAYOR: -- that refer just
11 to a status.

12 MR. UNIKOWSKY: Yeah.

13 JUSTICE SOTOMAYOR: And you mentioned
14 the first one, and --

15 MR. UNIKOWSKY: Right.

16 JUSTICE SOTOMAYOR: -- that seems
17 somewhat logical. But how about the others?

18 MR. UNIKOWSKY: So I think that the
19 only other ones are these two, for these very
20 narrow classes for temporary aliens, like
21 certain entrance before 1982 and something about
22 special agricultural workers.

23 And, actually, those provisions in the
24 -- in the sections talking about adjustment of
25 status for those people, it also says that if

1 they're inadmissible, they also have to leave.
2 Their status is terminated.

3 Those statutes were enacted many
4 years -- I think in the '80s, many years before
5 IIRARA. So, I mean, it's different subject
6 matters. It's not about LPR. They're enacted
7 at different times. I think they're less
8 relevant in these cluster of statutes about
9 removal which were all or almost all enacted in
10 IIRARA itself. They all address the same
11 subject matter.

12 To me, if you're going to look at
13 consistent usage, those are the ones to use. I
14 actually think that like our best argument on
15 consistent usage is maybe just the intro to the
16 cancellation of removal statute. And I -- I
17 mentioned a few minutes ago, but I'd just like
18 to elaborate a little bit.

19 It -- it says the Attorney General may
20 cancel removal for an alien who is inadmissible
21 or removable -- or deportable, excuse me, and so
22 like that's just like 1226. You're talking
23 about removal and inadmissible in the same
24 sentence.

25 And so it just seems quite natural

1 that inadmissible is a reference to inadmissible
2 at the hearing, right? And you can't actually
3 cancel removable --

4 JUSTICE KAVANAUGH: But the point --
5 the point of the overall provision is to allow
6 cancellation of removal for those who've been in
7 the U.S. for a long time and have had clean
8 records. You agree so far?

9 MR. UNIKOWSKY: Well, clean -- it
10 doesn't have to be completely clean --

11 JUSTICE KAVANAUGH: Right.

12 MR. UNIKOWSKY: -- but yes.

13 JUSTICE KAVANAUGH: But generally
14 clean.

15 MR. UNIKOWSKY: Yes. Right.

16 JUSTICE KAVANAUGH: Okay. And on the
17 clean record point, the statute excludes those
18 who have aggravated felonies --

19 MR. UNIKOWSKY: Yes.

20 JUSTICE KAVANAUGH: -- right? And
21 then it excludes, arguably, two more categories,
22 those who have the list of crimes that make you
23 deportable or the list of crimes that make you
24 admissible.

25 So those are the three categories that

1 seem to suggest if -- if those have been
2 committed within the first seven years for those
3 latter two, right? The aggravated felony at any
4 time, but deportable crimes, seven years, the --
5 the inadmissible crimes, seven years.

6 Why isn't that the overall structure
7 to look at that makes you ineligible for
8 cancellation of removal, if you understand the
9 structure?

10 MR. UNIKOWSKY: Well, I -- I think the
11 structure has a different conclusion. I think
12 it's -- it's quite relevant that for this
13 aggravated assault offense here, Congress has
14 actually decided that that's not a basis to
15 deport him, period.

16 So like it doesn't interrupt his
17 continuous residence in the literal sense, that
18 ICE can't come to his house and -- and deport
19 him for it. He -- Congress has decided he gets
20 to stay here, so --

21 JUSTICE KAVANAUGH: Right. But the --
22 the point is you're already been determined that
23 you're inadmissible or deportable.

24 MR. UNIKOWSKY: Yes.

25 JUSTICE KAVANAUGH: Now the question,

1 are you eligible for cancellation of that
2 removal, and the two things that Congress said
3 we should -- that IJs should look at are, have
4 you been here for a sufficient period of time
5 and have you not committed certain crimes:
6 aggravated felonies, deportable offenses within
7 seven years, inadmissible offenses within seven
8 years.

9 If you've committed anything within
10 those three categories, you're no longer going
11 to be eligible for cancellation of removal.

12 MR. UNIKOWSKY: See, I'm not sure
13 that's the right way to read the statute because
14 what it says is, to -- to stop the clock, it's
15 got to be a crime referred to in 1182, that's
16 the inadmissibility list, and then that renders
17 you inadmissible or removable.

18 So the way I -- I look at that is that
19 the first part of that referred to in 1182,
20 that's the category of crimes that's capable of
21 stopping the clock.

22 And then there's the second part of
23 the statute, which has what we see as, okay, not
24 only does it have to be on this list of crimes,
25 that's the first part, but it has to have this

1 particular type of consequence, which is
2 rendering you inadmissible or -- or removable.

3 And, in fact, that leads to an
4 argument we make about -- about surplusage, that
5 it makes more sense to view the statute that way
6 than the government's way because, under the
7 government's position, at least until it filed
8 its brief in this case, it conceded that the
9 removable portion of the statute was total
10 surplusage.

11 JUSTICE SOTOMAYOR: The only way it
12 can keep to its current position is by
13 disavowing a BIA precedent, Garcia, correct?

14 MR. UNIKOWSKY: That's correct. And
15 not only does it disavow it, but, I mean, I -- I
16 don't think that that's a -- it's a -- it's a
17 very convoluted explanation. It's not very
18 plausible. I mean, the government's position
19 depends on this theory that what Congress was
20 trying to do was distinguish between crimes that
21 are expressly excepted from 1182 and that are
22 merely not listed in 1182 and the exceptions,
23 that's the -- the reason for the removal clause
24 is to get these exceptions in, right?

25 So 1182 says something like, all

1 aliens except juveniles who commit crimes
2 involving moral turpitude are inadmissible. The
3 government's view is that that's like very
4 different from just saying all adults, even
5 though those mean the same thing, because like
6 juveniles are in the exceptions clause and,
7 therefore, that stops the clock for purposes of
8 cancellation of removal. That's a very
9 convoluted scheme.

10 And especially -- and it's somewhat
11 unlikely that the removable clause, which seems
12 to be talking about removable aliens, was
13 actually put in to get in those exceptions, it
14 seems to me, now that the government has
15 abandoned Chevron deference and what we're doing
16 is just kind of lining up the two
17 interpretations next to each other and seeing
18 which one's better.

19 I mean, our understanding of why the
20 statute's written the way it is, is more
21 plausible. We say it's a --

22 JUSTICE ALITO: You make a -- before
23 you get to that, you make a fleeting reference
24 to Chevron in your reply brief. So do you want
25 us to defer to something? Do you want us to

1 defer to the BIA --

2 MR. UNIKOWSKY: On the --

3 JUSTICE ALITO: -- on anything --

4 MR. UNIKOWSKY: Yes. On --

5 JUSTICE ALITO: -- or just on the
6 decision that you like?

7 MR. UNIKOWSKY: Just on the decision
8 that we like, Your Honor.

9 (Laughter.)

10 JUSTICE SOTOMAYOR: Well, that's what
11 --

12 MR. UNIKOWSKY: So --

13 JUSTICE SOTOMAYOR: -- the government
14 is doing.

15 MR. UNIKOWSKY: Yes. So --

16 JUSTICE SOTOMAYOR: It likes this
17 decision --

18 MR. UNIKOWSKY: I have a -- I have a
19 --

20 JUSTICE SOTOMAYOR: -- but it doesn't
21 like Garcia.

22 MR. UNIKOWSKY: -- I have a principled
23 reason for that, Your Honor. First of all --

24 JUSTICE ALITO: I'm sure.

25 (Laughter.)

1 MR. UNIKOWSKY: -- the government
2 expressly waives Chevron deference --

3 JUSTICE ALITO: Uh-huh.

4 MR. UNIKOWSKY: -- on the quest -- on
5 this Jurado case, and so that's -- that's good
6 for us. I mean, it makes it much easier for us
7 that now there's no Chevron deference. And we
8 walk through in our brief that the arguments
9 given in this Jurado case are clearly wrong. So
10 this Court's cases hold that even if a statute's
11 ambiguous, you don't defer to an agency decision
12 that's clearly wrong, which I think is true for
13 this Jurado case. The government doesn't even
14 try to defend it, they bury it in a footnote.

15 JUSTICE GINSBURG: Well, what about
16 the simple, but it has a certain appeal,
17 argument the government is making, this is a
18 very dense statute, that if we ask why would
19 Congress -- why wouldn't Congress want the clock
20 to stop when an alien has committed a qualifying
21 offense showing that he has abused the
22 hospitality of the United States?

23 MR. UNIKOWSKY: Yeah. So I'd like to
24 turn to purpose actually. It might be a good
25 time to do that. I think that, actually, our

1 interpretation makes sense and we have very good
2 reasons for why Congress would have wanted to do
3 what it did.

4 So, first of all, I think it -- it's
5 at least somewhat relevant that Congress made
6 the express decision that he shouldn't be
7 deported for this offense. It's true that he's
8 deportable for other offenses, but Congress has
9 also made the express decision that those other
10 offenses shouldn't foreclose cancellation of
11 removal.

12 So, if both of those things are true,
13 if you have this one offense which Congress
14 didn't even think was serious enough to deport
15 him at all, and then the other offenses which do
16 make him deportable, Congress has decided to
17 leave the door open a crack for cancellation of
18 removal, to me, that sounds like Congress kind
19 of wanted this person to be eligible for
20 discretionary relief. He doesn't have to get
21 it, but at least have the door open.

22 Rather than the scheme where, as the
23 government contends, this conviction, which
24 wasn't even serious enough to make him eligible
25 for deportation simpliciter, kind of pops back

1 into relevance and springs over the crimes for
2 which he is deportable and becomes the basis for
3 saying that he's subject to -- to mandatory
4 deportability.

5 And just one other thing about --

6 JUSTICE KAVANAUGH: I'm not really
7 understanding that.

8 MR. UNIKOWSKY: Yes.

9 JUSTICE KAVANAUGH: So there's a
10 serious offense that makes you deportable.

11 MR. UNIKOWSKY: Yes.

12 JUSTICE KAVANAUGH: Okay. Now the
13 question is, are you eligible for
14 cancellation --

15 MR. UNIKOWSKY: Yes.

16 JUSTICE KAVANAUGH: -- of removal? And
17 in looking at that, any blemish, even if it
18 doesn't rise to the level of something that
19 might have made you deportable, is a problem,
20 Congress suggested, by broadening the list of
21 things that could make you ineligible for
22 cancellation of removal beyond those things that
23 just make you deportable in the first instance.

24 Why isn't that a better way to look at
25 it?

1 MR. UNIKOWSKY: Because it didn't do
2 that. The reason that we're all here today is
3 that the crimes that made him deportable,
4 Congress decided that they actually don't
5 foreclose eligibility for -- for a discretionary
6 relief. That's why we're only looking at this
7 crime that didn't make him deportable.

8 JUSTICE KAVANAUGH: They don't on
9 their own --

10 MR. UNIKOWSKY: But you don't --

11 JUSTICE KAVANAUGH: -- but if you have
12 something else --

13 MR. UNIKOWSKY: No, but the -- the
14 scheme is it's not like it's an aggravating
15 characteristic based on other things. Like,
16 there's -- you apply a test and there's certain
17 convictions that apply and then it -- you can
18 certainly use the same conviction for both in
19 principle. It's not like you take one crime and
20 then you look at what other crimes he has.

21 And so it just -- the -- the crimes
22 that stop the clock just don't include the
23 crimes for which he was found deportable. So
24 it -- it's just a little bit strange. Like,
25 you'd think that -- so he has this firearms

1 conviction and the aggravated assault conviction
2 and you'd think that, you know, either one is
3 worse -- either one's worse than the other or
4 they're the same level of bad from the purposes
5 of the immigration system.

6 But it's hard to imagine why a
7 rational legislator and you decide, okay, for
8 step one, for just removability, we're going to
9 say that the firearms conviction is worse than
10 the aggravated assault conviction, but, at step
11 two, for the same alien in the same case, the
12 sort of rank order of badness is flipped. In
13 step two, it's now the aggravated assault that's
14 enough to foreclose discretionary relief, but
15 not the firearms conviction. That's a pretty
16 common --

17 JUSTICE KAVANAUGH: Well, it's because
18 the timing --

19 JUSTICE KAGAN: Mister --

20 JUSTICE KAVANAUGH: -- it was because
21 of the timing.

22 MR. UNIKOWSKY: No, but that's
23 actually not the case because both those
24 convictions -- it's the same day and the same
25 incident. It's just the firearms conviction

1 just -- because it's not in 1182, so it just --
2 it's not within the class of convictions that
3 stops the clock.

4 JUSTICE KAGAN: Well, why do you
5 think, Mr. Unikowsky, if -- if -- if you're
6 right that this statute is set up to look to the
7 proceeding that's just happened, whether it's
8 the inadmissibility proceeding or the
9 deportability proceeding, why is it that it's --
10 that the statute is written just in terms of the
11 inadmissibility grounds? Like --

12 MR. UNIKOWSKY: So that --

13 JUSTICE KAGAN: -- well, why wouldn't
14 you have something where the inadmissibility
15 people have admissibility grounds and the
16 deportability people have deportability grounds
17 if there's this basic dichotomy in the statute?

18 MR. UNIKOWSKY: It's a little hard to
19 explain, Your Honor. I mean, that aspect of the
20 statute is something that has puzzled the BIA as
21 well because it -- the first part has only one
22 and then the second part has both.

23 But, I mean, you know, that's -- the
24 BIA has said we have to construe that literally.
25 Congress did this a -- it was very clear that

1 they're asymmetric. The first part is just
2 one-half and the second part is both halves.
3 They could easily have just put in 1182 or 1227
4 in the first part, and then we wouldn't be here
5 because you -- the firearms conviction would
6 foreclose.

7 JUSTICE KAGAN: I guess my -- my
8 thinking, though, is that it's -- it's a puzzle.
9 It's a puzzle for both sides, but it's a little
10 bit more of a puzzle for you because you
11 emphasize so much the way the statute separates
12 out two different classes of people.

13 MR. UNIKOWSKY: Well, that's true,
14 but, I mean, the -- it's the second -- I mean,
15 the second half of the statute that -- that does
16 that. I mean, I -- I -- it's hard to know what
17 to make of that statement.

18 So there's this BIA decision that
19 holds that firearms convictions like
20 Petitioner's doesn't trigger the stop-time rule.
21 The BIA -- actually, the government in that case
22 said that's crazy; it's just clear that's the
23 purpose. And then the BIA said, no, look, it's
24 not clear exactly how the statute got to be
25 written this way, but Congress required this

1 asymmetry in which the first part, the referred
2 to part, the category of offenses only has some.
3 And Congress evidently decided that only some
4 offenses, and not all, should even be capable of
5 stopping the clock, just like it decided that
6 just aggravated felonies should be capable of
7 foreclosing cancellation, and then, in the
8 second part, it talked -- looked at the effect
9 on the alien.

10 I just want to say one more thing
11 about that. I -- I think it makes a certain
12 kind of sense to say that like if you're being
13 deported for a particular crime, then that --
14 you can't use the time after that crime to be --
15 for purposes of continuous residence because, in
16 a sense, it's just sort of bureaucratic delay,
17 right? You've committed the crime, and then
18 you're waiting for the conviction, and then
19 you're waiting for the deportation proceeding.

20 But sort of the die is cast when
21 you've committed the crime. And so there's
22 certain logic to stopping the clock as of the
23 commission of the crime that really doesn't work
24 here, where Congress isn't even capable of
25 deporting you based on this aggravated assault

1 crime. So the -- the delay after the crime has
2 nothing to do with bureaucratic delay; it's just
3 exclusively based on the fact that Congress has
4 decided not to deport the person. So it --

5 JUSTICE SOTOMAYOR: Could you tell me
6 why you didn't rely on Lara-Terrazas?

7 MR. UNIKOWSKY: On -- on what, Your
8 Honor?

9 JUSTICE SOTOMAYOR: Lara-Terrazas.
10 The Capitol Area Immigration Rights Coalition
11 said the BIA read this provision pretty much as
12 your second alternative previously.

13 MR. UNIKOWSKY: Well, I mean, I think
14 that -- so we think the BIA has not decided
15 the -- on the second question, so the -- Jurado
16 clearly is inconsistent with our -- our -- our
17 first --

18 JUSTICE SOTOMAYOR: No, but
19 Lara-Terrazas appears to have held exactly as
20 you wanted.

21 MR. UNIKOWSKY: I -- I -- I don't
22 think that's a published decision that
23 specifically resolved the question.

24 JUSTICE SOTOMAYOR: Well, maybe not
25 specifically, but the government's relying on

1 unpublished opinions too.

2 MR. UNIKOWSKY: Yeah, I mean, we -- we
3 -- I mean, there's a published decision -- I
4 mean, obviously, in this case, there's an
5 unpublished decision rejecting my -- my client's
6 claim. So I, you know -- and Jurado is the
7 primary published decision that -- that's on
8 point. We acknowledge that it's inconsistent
9 with our reading, but we said it just shouldn't
10 be deferred to because it's irrational. The
11 government agrees with that. And so that
12 obviously makes this case easier for Petitioner.

13 I will say that if the Court concludes
14 the statute is ambiguous but nonetheless
15 construes it our way, then, under the Brand X
16 case, the BIA would be capable of reaching the
17 contrary conclusion and the Court would be able
18 to defer to that if it holds that the agency's
19 reasoning is -- is reasonable. That's what the
20 Brand X case holds.

21 But, you know, of course, if the Court
22 holds that it's unambiguous, then the agency
23 wouldn't be capable of doing that. But, on the
24 record currently before the Court, when there's
25 no Chevron -- no precedential decision that the

1 government is even willing to defer to or is
2 willing to -- to defend and rely on, it's just
3 like a criminal statute or any other statute
4 where there's no layer of deference to the
5 agency, the Court should just decide what it
6 thinks it means in the first instance.

7 JUSTICE KAVANAUGH: What do you do
8 with the government's argument that it would
9 have been very easy for Congress to write the
10 statute to link the stop-time offense to the
11 offense charged in the removal proceeding?

12 MR. UNIKOWSKY: I mean, I think the
13 statute could have been clearer both ways. I
14 mean, just looking at this good moral character
15 provision, which is something we talk about in
16 our brief, it's like a model of -- of
17 draftsmanship and how clearly it could have been
18 written our way. I mean, that statute says that
19 if you have committed a crime during the
20 continuous residence period, that puts you into
21 the classes of persons described in 1182, then
22 the clock -- then you can't be eligible for
23 cancellation, whether inadmissible or not.

24 So that's like the clearest
25 conceivable way of saying that if you're in the

1 category of 11 -- of people under 1182, which
2 the government says Petitioner is, that
3 regardless of whether you're charged with
4 inadmissibility, you're not eligible.

5 So Congress said that was a
6 requirement only for non-LPRs to seek
7 cancellation of removal and not LPRs. And this
8 isn't just a matter of differently worded
9 statutes. It's as differently worded as they
10 could conceivably be. You have, like -- for
11 non-LPRs, it says in the classes of persons in
12 1182, whether inadmissible or not, and then, for
13 the stop-time rule, which also applies to LPRs,
14 it requires that it renders the alien
15 admissible.

16 So, just to answer your question, I
17 mean, yeah, certainly, you could have written it
18 much more clearly our way, and, of course, we
19 wish it was, but it seems to me that when -- you
20 know, when there's just a crystal-clear statute
21 that would have accomplished exactly what the
22 government wants, which Congress applied only to
23 non-LPRs and not LPRs --

24 JUSTICE ALITO: Why would the -- why
25 would the good time rule clearly resolve this --

1 never mind.

2 CHIEF JUSTICE ROBERTS: Finish.

3 JUSTICE ALITO: Oh, why would it
4 clearly resolve this -- this question? It
5 doesn't say whether seeking admission or not.

6 MR. UNIKOWSKY: It --

7 JUSTICE ALITO: It says whether
8 inadmissible or not.

9 MR. UNIKOWSKY: Yeah, so it doesn't
10 matter -- so we don't think Petitioner is
11 inadmissible. But it applies to the alien
12 whether inadmissible or not, as long as he's in
13 the classes of people in 1182, which he clearly
14 is.

15 CHIEF JUSTICE ROBERTS: Thank you,
16 counsel.

17 Mr. Liu.

18 ORAL ARGUMENT OF FREDERICK LIU

19 ON BEHALF OF THE RESPONDENT

20 MR. LIU: Mr. Chief Justice, and may
21 it please the Court:

22 The statutory text alone is enough to
23 resolve this case. The question is whether
24 Petitioner has committed an offense that renders
25 him inadmissible under Section 1182(a)(2).

1 To find the answer, we look to the
2 text of Section 1182(a)(2), and it says that any
3 alien who is convicted of a crime involving
4 moral turpitude is inadmissible. There's no
5 dispute in this case that Petitioner has -- has
6 been convicted of a crime involving moral
7 turpitude. Therefore, he has been -- he has
8 committed an offense that renders him
9 inadmissible under Section 1182(a)(2), and that
10 should be the end of the matter.

11 Now Petitioner says there's an added
12 requirement in the statute, that requirement
13 being that he must be seeking admission. But
14 that requirement can't be found in the text of
15 Section 1182(a)(2). It can't be found in the
16 text of the stop-time rule itself. Rather, the
17 stop-time rule ties the operation of the rule to
18 an alien's status as inadmissible, independent
19 of whether he is seeking admission or not.

20 And in that respect, the stop-time
21 rule operates in the same way as many other
22 provisions of the INA. My friend described some
23 of those provisions as obscure, but I think
24 they're anything but. For example, we cite a
25 number of them on pages 17 to 19 of our brief.

1 One of them is 8 U.S.C.
2 Section 1255(a). This was a major part of the
3 Immigration Reform and Control Act of 1986; 1.7
4 million aliens applied for relief under this
5 section. And what that section says is that
6 those aliens would be ineligible for relief if
7 they had the status of being inadmissible. And
8 that's so even if those aliens were already
9 admitted and not seeking admission.

10 Moreover, that -- that same section
11 says, if, after being granted amnesty under that
12 provision, those aliens then committed an act
13 that made them inadmissible, that amnesty status
14 would -- would have been terminated. So it
15 works just like the stop-time rule in this case
16 and, indeed, mirrors the operation of that rule.

17 Another example is Section 1160.
18 That's another major part of that same Act.
19 That said that -- that gave special temporary
20 resident status to a certain group of
21 agricultural workers; 1.3 million agricultural
22 workers applied for relief under that section.
23 It operates the same way.

24 Even if those aliens had already been
25 admitted and were not seeking admission,

1 inadmissibility as a status was a cry -- was a
2 criterion for their eligibility for that status.

3 CHIEF JUSTICE ROBERTS: Well, your --
4 your friend on the other side, of course, cites
5 statutes that are to the opposite effect in
6 terms of how the term is used. So it strikes me
7 that this business about this is how they use it
8 in other places, it's almost a wash.

9 MR. LIU: I don't think so, Mr. Chief
10 Justice. In our view, the word "inadmissible"
11 means the same thing throughout the INA. Every
12 time the word "inadmissible" appears, it is
13 referring to an alien's status under
14 Section 1182(a)(2).

15 What the stat -- what the statute does
16 in other provisions is tie different
17 consequences to that status. So my friend
18 mentions the judicial review provision in
19 Section 1252(a)(2)(C).

20 What that provision says is, if an
21 alien's status as inadmissible, has the
22 consequence of leading to a decision about his
23 removal, then there's no judicial review in the
24 courts of appeals.

25 So, in other words, that -- that

1 statute does exactly what the stop-time rule
2 doesn't. It refers specifically to the decision
3 to remove and -- and -- and ties the operation
4 of the rule to that.

5 Same with the mandatory detention
6 provision. This is 8 U.S.C. Section 1226(a) and
7 (c). There's an explicit reference there to the
8 decision whether the alien is to be removed.
9 And what the statute says is, if the alien's
10 status as inadmissible would result in that
11 particular consequence, then that alien can be
12 detained on a mandatory basis.

13 JUSTICE BREYER: Well, but, look --
14 look, the -- the main argument as I understand
15 it -- and this statute is as obscure as any I've
16 seen. All right. Look, let's read it.

17 When the alien has committed an
18 offense referred to in Section 1182(a)(2) of
19 this title, so we go look and see. Has he
20 committed an offense referred to? Yes.

21 Now then what? An offense that, A --
22 I put in the A -- renders the alien inadmissible
23 or, B, removable under 1227(a). Now, if you're
24 right, there was no need for that clause, the
25 second clause, because the first thing you do is

1 look to 1182.

2 1182, if his offense isn't there,
3 forget it. It doesn't apply at all. And if his
4 offense is there, well, under your view, remove
5 him. That's the end of it.

6 So what in heaven's name is removable
7 from the U.S. under 1227(a) doing there? Now he
8 has an answer to that question. He says, I'll
9 tell you what, the history of immigration law is
10 that we treat differently applications for
11 admission, even people we found in the United
12 States, by the way, who never applied for
13 admission, okay? Those are the inadmissible
14 ones. And those are the ones that what I called
15 A applies to.

16 And now what B applies to is everybody
17 else. They were properly admitted, yes, yes,
18 and then they committed a crime deportable
19 under. Now he happens to fall, his client,
20 within what seems to me is a tremendous fluke,
21 that is, somebody who actually did something
22 that is listed in 82(a) and yet, at least in his
23 view, is not listed in 1227.

24 I didn't know there was such a person.
25 But, lo and behold, he comes up with this

1 exceptions clause, et cetera, and says his
2 client is there.

3 Okay. Now what do you say to that
4 main argument, that there is A and there is B,
5 and on your view, B serves next to no purpose?

6 MR. LIU: When Congress wanted to make
7 A and B an either/or, it said so expressly in
8 the Act, so --

9 JUSTICE BREYER: I know, but I can't
10 think -- that isn't going to be an answer
11 because they'd say, sometimes they do say A/B,
12 sometimes they don't say A/B, it wasn't a genius
13 who drafted this and he forgot the A and the B
14 and he -- but he did put in the or. And so, all
15 right, I've got that point. What's your next
16 point?

17 MR. LIU: My next point is I think --
18 well, I guess two points. One is we don't think
19 the renders removable clause is superfluous when
20 the referred to in Section 1182(a)(2) clause is
21 given its proper meaning, but -- and I'm happy
22 to get into that. Even if you don't buy that
23 and you think there's some sort of question left
24 --

25 JUSTICE BREYER: Well, you're talking

1 about the ones who are the -- the -- the under
2 18 and the -- and the -- there's an -- I -- I
3 think I got that argument.

4 MR. LIU: Okay.

5 JUSTICE BREYER: And I can think that
6 if -- I think I have it. You're right about it.

7 JUSTICE KAGAN: Okay. Even if we
8 don't buy that?

9 MR. LIU: Even if you don't buy that,
10 I don't think surplusage should be the be all,
11 end all in interpreting this statute. Even
12 under Petitioner's reading, the cross-reference
13 to Section 1227(a)(4) was pure surplusage from
14 19 --

15 JUSTICE KAGAN: But, Mr. -- Mr. Liu,
16 this is more than your typical case of
17 surplusage. I mean, obviously, surplusage
18 sometimes gives way to other things. But this
19 whole statute, like the structure and the
20 content of this statute, is all written to -- to
21 refer to this essential dichotomy that Justice
22 Breyer just set out. I mean, basically, the
23 back two-thirds of the statute is all about,
24 well, the people who have been rendered
25 inadmissible, and, on the other hand, the people

1 who have been rendered deportable.

2 And -- and you have to think that they
3 wrote it that way because they were thinking of
4 these two groups of people, each of which would
5 be subject to different consequences and each of
6 which should be looked to separately.

7 MR. LIU: I -- I don't think so,
8 Justice Kagan. And I'll just re-emphasize the
9 point I made to Justice Breyer, which is, when
10 Congress did want to create that dichotomy, it
11 wrote that dichotomy into the statute. So --

12 JUSTICE KAGAN: But by doing what?
13 You said by saying either/or. I mean, this
14 statute says or. You know, any writer would
15 tell you, sometimes you put in an "either,"
16 sometimes you just use an "or." Either way,
17 it's disjunctive.

18 MR. LIU: It's much more explicit than
19 that. If you look at the page -- top of page
20 35A of our statutory appendix, you have Congress
21 defining the meaning of the word "removable."
22 And we acknowledge decisions to remove are the
23 main con -- well, I think the only context in
24 which Congress wrote into the statute this
25 either/or.

1 And how did it do it? It did so by
2 defining "removable" as "in the case of an alien
3 not admitted to the United States, that the
4 alien is inadmissible, or, B, in the case of an
5 alien admitted to the United States, the alien
6 is deportable." That's how explicit Congress
7 is. It's not just --

8 JUSTICE KAGAN: Well, it's how --

9 MR. LIU: -- either/or.

10 JUSTICE KAGAN: -- explicit Congress
11 could be, and, sure, that might be a model of
12 legislative drafting which we can all assume
13 this statute is not.

14 But this statute does very clearly use
15 the disjunctive as to two large clauses, one of
16 which talks about inadmissible aliens and the
17 other of which talks about removable or
18 deportable, whatever word you want, aliens.

19 MR. LIU: And I think Congress was
20 also clear in the cross-reference to -- to
21 Section 1182(a)(2) and the renders inadmissible
22 clause that any alien who is convicted of a
23 crime involving moral turpitude is inadmissible.

24 There are many ways Congress could
25 have written that provision to get to the result

1 Petitioner would like us to get to. There are
2 other provisions in 1182 that tie the status of
3 inadmissible to an alien who is at that time
4 applying for admission or seeking admission.

5 But, in 1182(a)(2) itself, Congress
6 left those words out. And I think usually this
7 Court presumes that Congress acts intentionally
8 and purposefully when it does something like
9 that.

10 JUSTICE SOTOMAYOR: Go back to the
11 point that the Chief Justice made. You're
12 cherry-picking. What Congress has not been is
13 very consistent, except in what your adversary
14 points to in the basic structure, that
15 inadmissibility applies to people who have not
16 been admitted, deportability applies to people
17 who have been admitted.

18 And each side is given a different set
19 of rights. Each side is given a different set
20 of burdens. Each side is given a different set
21 of benefits or lack thereof.

22 And I don't see what's illogical to
23 say that what Congress was thinking about is, if
24 you're in removal proceedings, you're eligible
25 for cancellation of removal for those crimes

1 that make you eligible, meaning, if you have to
2 be mandatorily deported, you have to be
3 mandatorily deported.

4 But you've been here a long time.
5 Whether a piece of it was in -- in BIA custody
6 or not is irrelevant. You get the same benefits
7 for being a long-time resident as you do in all
8 parts of the INA.

9 You have to prove certain things in
10 LPR status. There are certain benefits given to
11 LPR. Why is that incongruous here?

12 MR. LIU: Well, I -- I -- I --

13 JUSTICE SOTOMAYOR: Especially when
14 the structure of the very next provision, the
15 mandatory detention section, is talking also
16 about removability?

17 MR. LIU: I -- I want to be very
18 clear. I do not think we're cherry-picking at
19 all. We are giving the word "inadmissible" the
20 same consistent meaning throughout the INA. We
21 are then reading the -- the language around that
22 provision and sometimes that language points to
23 a specific circum- -- a specific consequence of
24 that status.

25 This provision --

1 JUSTICE SOTOMAYOR: There is a
2 consequence.

3 MR. LIU: -- attaches additional.

4 JUSTICE SOTOMAYOR: There is a
5 consequence. Both of them are tied around
6 removability. There is a consequence.
7 You're -- or at least the ability to ask for
8 cancellation.

9 MR. LIU: But the -- but the
10 consequence here, which is termination of the
11 period of continuous residence, is tied only to
12 the status of inadmissibility. Congress could
13 have written even the stop-time provision itself
14 in many different ways that would have captured
15 Petitioner's reading.

16 In fact, the predecessor version of
17 this statute, former Section 1244(a), said, if
18 the alien commits an act constituting a ground
19 of deportation, that person is eligible for --

20 JUSTICE BREYER: I -- I accept that
21 you can read the word "inadmissible" -- I'm not
22 saying you have to, but you could say this
23 individual in front of us, he's not
24 inadmissible.

25 It's -- he's been admitted. How could

1 he be inadmissible? They admitted him. Ahh,
2 you mean he would have been inadmissible had he
3 not been admitted. Okay?

4 (Laughter.)

5 JUSTICE BREYER: Now that's a possible
6 reading of it. And that's why just looking at
7 the word "inadmissible" doesn't tell us whether
8 we should read it with a "he would have been" or
9 whether we should read it as "would be now" or
10 -- there are 15 -- not 15, okay, got that.

11 Now, once we're into that bog, we then
12 go back to the original question of, why, in
13 heaven's name, if all you had to do was first
14 you look at 1182 and see if his crime fits
15 there, and then you see if it made him
16 inadmissible, for everybody. Well, of course,
17 it did. It -- I mean, you know, there we are.

18 And -- and what's this second part
19 doing there? Unless it picks up --

20 MR. LIU: Yeah.

21 JUSTICE BREYER: -- that traditional
22 history. Now that's the same question I asked
23 before, same question Justice Kagan asked, and
24 -- and that's, I think --

25 MR. LIU: This --

1 JUSTICE BREYER: -- what's bothering
2 me. Yeah.

3 MR. LIU: -- this is what we think
4 Congress was thinking. Everyone agrees that
5 Congress began with the universe of offenses
6 referred to in Section 1182(a)(2). Everyone
7 agrees that's -- that's text in the statute, you
8 can't have a 1227 offense unless -- that stops
9 the time, unless it's referred to in
10 Section 1182(a)(2).

11 And we think what Congress was trying
12 to do was it looked across the INA and it said,
13 look, we have identified in Section 1182(a)(2) a
14 set of criminal and related offenses. We think,
15 in general, those are the offenses that rise to
16 the level of being an abuse of the country's
17 hospitality such that the alien's time would
18 stop.

19 And then Congress thought: Well,
20 certainly, if those offenses are serious enough
21 to render the alien inadmissible, those should
22 be given stop-time effect.

23 JUSTICE KAGAN: But --

24 MR. LIU: And so --

25 JUSTICE KAGAN: -- why wouldn't you

1 just say, you know, a person convicted of an
2 offense listed in the following sections? You
3 don't need all this hullabaloo about people
4 being rendered inadmissible --

5 JUSTICE BREYER: That's the point.

6 JUSTICE KAGAN: -- and people being
7 rendered deportable unless you're talking about
8 some kind of proceeding in which people have
9 been rendered inadmissible or people have been
10 rendered deportable. Otherwise, you could just
11 say offenses listed in whatever statutes you
12 wanted to say.

13 MR. LIU: Well, because I think, as --
14 as I was saying, Congress -- Congress did start
15 out with the set of offenses it thought would
16 generally be serious enough. Those are the
17 offenses referred to in Section 1182.

18 Congress thought, well, if they're
19 serious enough to render the alien inadmissible,
20 they should certainly qualify as stop-time
21 effect. But, at the same time, Congress
22 recognized that there were exceptions in
23 Section 1182, juvenile offenses --

24 JUSTICE KAGAN: Yeah, but the
25 exceptions --

1 MR. LIU: -- petty offenses, that
2 wouldn't be --

3 JUSTICE KAGAN: -- I mean, the idea
4 that the exceptions would be picked up somehow
5 if you just said listed in the -- it doesn't
6 transform an exception. An exception would
7 remain the exception. It's just the actual
8 offenses that are listed in that statute.

9 MR. LIU: Well, I think that is what
10 the "referred to" clause. The "referred to"
11 clause refers to just the offenses, the sort of
12 the generic elements-based understanding of the
13 offenses in the statute.

14 The problem is I think Congress
15 realized Section 1182(a)(2) contains a bunch of
16 circumstance-specific exceptions to those --

17 JUSTICE KAGAN: Yeah, and --

18 MR. LIU: -- to those provisions.

19 JUSTICE KAGAN: -- I guess it seems
20 really counterintuitive to me that Congress
21 could have -- could have sort of looked down the
22 road and said some insane judge is going to pick
23 up these exceptions and transform them into
24 actual grounds for disqualifying somebody from
25 removal. So the exceptions would remain the

1 exceptions. You don't need --

2 MR. LIU: No --

3 JUSTICE KAGAN: -- all this statutory
4 language to do that.

5 MR. LIU: No, that -- that -- that's
6 my point, Justice Kagan, is that because of
7 those exceptions, that's why you need the
8 renders --

9 JUSTICE KAGAN: Yes, that's your --

10 JUSTICE BREYER: If you --

11 JUSTICE KAGAN: -- point --

12 JUSTICE BREYER: Look, if --

13 JUSTICE ALITO: Can -- could -- could
14 I take you back to Justice Breyer's intriguing
15 question about the meaning of inadmissibility?
16 The -- the Eleventh Circuit had some very
17 colorful examples about status and words that
18 end in a-b-l-e or i-b-l-e, and one of them had
19 to do with rotten fish. So, if a fish rots and
20 it is inedible, they say, well, it was inedible
21 before the person ate it.

22 But, under Justice Breyer's
23 interpretation of admissibility, suppose this
24 person eats the fish and then goes to the
25 emergency room to have his stomach pumped, would

1 the doctor say, well, the fish wasn't actually
2 inedible because he ate it?

3 (Laughter.)

4 MR. LIU: No, no, you wouldn't,
5 because the fish has the status of being
6 inedible, whether someone has --

7 JUSTICE KAGAN: No --

8 MR. LIU: -- eaten it --

9 JUSTICE KAGAN: -- but, Mr. Liu --

10 MR. LIU: -- or is trying to eat it or
11 not.

12 JUSTICE KAGAN: -- this -- this really
13 is dependent on context because you wouldn't say
14 is car is immovable if the car has just been
15 moved. And so too here, it's not clear that you
16 would say an alien is inadmissible if the alien
17 has just been admitted.

18 So, you know, it could; it couldn't.
19 The -- the -- the real question is not what
20 "inadmissible" means in the abstract. The real
21 question is look at this statute and say, why
22 does anybody write a statute that looks like
23 this, unless what the drafter is doing is to try
24 to refer to two different categories of people
25 who have just gone through two different kinds

1 of removal proceedings?

2 MR. LIU: And I -- and I don't think
3 it's an embarrassment for our position that,
4 under our view, the "renders removable" clause
5 has only a modest role to play. Again, if you
6 read the -- the text of the stop-time rule, you
7 begin only with offenses referred to in
8 Section 1182(a)(2).

9 If Congress had wanted Section 1227 to
10 play a sort of major role in the stop-time rule,
11 it could have said offenses referred to in
12 Section 1182(a)(2) or referred to in
13 Section 1227.

14 But already Congress is cutting off
15 the application of 1227. This is an
16 inadmissibility-focused provision. Two of the
17 three provisions are about Section 1182(a)(2).
18 I think it's only logical to read the third
19 provision, which doesn't mention
20 Section 1182(a)(2), as doing the relatively
21 modest role, admittedly, of just picking up the
22 things that aren't referred to or render an
23 alien inadmissible.

24 JUSTICE BREYER: I -- I -- before you
25 leave this -- I -- I'll think about the fish.

1 I'm not sure I got the fish, but I'll -- I'll
2 think about the fish.

3 (Laughter.)

4 JUSTICE BREYER: But -- but I'm back
5 in what in heaven's name is that clause doing
6 there? You know, the second clause.

7 MR. LIU: Right.

8 JUSTICE BREYER: If you're right,
9 okay. So you've had very brilliant people going
10 over this, and the best they've come up with, it
11 seems to me -- tell me -- is, well, you see,
12 there are exceptions in 1182, and there are --
13 those exceptions are not in 1227. And they put
14 1227 in to be sure those exceptions didn't stop
15 the person from being deported.

16 Okay. So I look at the exceptions.
17 The only exceptions I can find that are relevant
18 are those contained in (a)(1), (a)(2),
19 (a)(ii)(I)(2). Those are the ones you're
20 talking about. And, by the way, it took me five
21 seconds to put all those numbers in, but it
22 takes a Congressman or a drafter only three
23 seconds to read them.

24 And I would have said "including those
25 listed in" and then I would have put in that

1 number. You see? That would have done it.
2 Including those listed in. And I would have put
3 that number in. And then there would have been
4 no problem, and then you would have thought of
5 no reason at all.

6 Now I've never seen a statute drafted,
7 so many words, to cover removing so small an
8 exception.

9 MR. LIU: But we know Congress wasn't
10 working at that level of granularity, because
11 when it came to 1227(a)(4), there was nothing in
12 20 -- 1227(a)(4) that's referred to in
13 Section 1182.

14 I think the only way to understand
15 what Congress was thinking is to think of what
16 Congress was thinking at a more general level.
17 And the more general level is we have these
18 offenses referred to in 1182(a)(2). These are
19 bad offenses. If they're serious enough to
20 render you inadmissible, that is, confer that
21 status, then they stop the time. But, if they
22 are also happen to be serious enough to render
23 you removable, those will stop the time too.

24 That doesn't mean that you -- you
25 don't apply the Section 1182 "renders

1 inadmissible" language even in cases when aliens
2 are admitted because Congress had written
3 provisions in many other places of the INA where
4 inadmissibility is indeed relevant, even when
5 the alien is admitted.

6 So Congress did not think there was
7 some sort of disjunct between saying an alien
8 was already admitted and yet he's inadmissible.
9 It wrote the statute in exactly that way.
10 That's confirmed by the language of 1182, which
11 says any alien convicted of "a crime involving
12 moral turpitude" is inadmissible. It doesn't
13 say any alien who is convicted and then seeks
14 admission.

15 It's clear from the other provisions,
16 adjustment of status, temporary protected
17 status, the two major parts of the Immigration
18 Reform Act of 1986 that I mentioned at the
19 outset. It's even clear if you look at a
20 provision of 1227. 1227(2)(a) -- (2)(a) --
21 1227(a)(1)(A), deportable aliens, this is at 20a
22 of our petition appendix, talks about aliens who
23 at the time of entry or adjustment of status
24 were within one of the classes of aliens
25 inadmissible.

1 There's no adjudication of
2 admissibility at that point. The whole point of
3 this deportability provision is that the
4 immigration officer failed to adjudicate that
5 person as inadmissible.

6 And yet, the statute refers to that
7 person as having that status of inadmissible
8 such that another consequence can be attached to
9 it later on, in this case, deportability.

10 We think the stop-time rule works in
11 the same way.

12 JUSTICE SOTOMAYOR: I know that
13 everybody -- I think Justice Kavanaugh and you
14 seem to think that these minor offenses, like a
15 person who possesses a small amount of
16 marijuana, can -- that can make you inadmissible
17 but not deportable because there's an exception
18 under deportability. If it's a juvenile
19 offense, you can't be deported.

20 But what you're now saying is that
21 these minor offenses stop you from getting the
22 benefits, potential benefits, of cancellation of
23 removal and that that was clearly Congress's
24 intent.

25 I don't know why I should think that

1 is clearly Congress's intent, given that the LP
2 -- that the INA throughout gives more solicitude
3 to long-time -- to permanent residents.

4 I mean, I -- I just don't see how we
5 can turn the presumption on its head and say
6 that they weren't intending to limit the
7 stop-time rule to those who were in an
8 admissibility status; covers small numbers of
9 LPRs, the ones that have left the country and
10 are seeking re-admission, and others, but I --
11 I'm -- I'm just not quite sure I understand why
12 your reading is consistent with the solicitude
13 that Congress has showed LPRs throughout the
14 INA.

15 MR. LIU: I think it has to do with
16 the very narrow issue in front of this Court.
17 No one -- no one thinks that a marijuana
18 possession conviction alone can render an LPR
19 removable. No one thinks a mere marijuana
20 conviction alone can even render an LPR
21 categorically ineligible for cancellation of
22 removal.

23 The only question here is a question
24 of the operation of how long after having
25 convicted that offense can that -- can that

1 alien continue to claim credit for being in the
2 United States. That's a very narrow question.

3 And --

4 JUSTICE SOTOMAYOR: But --

5 MR. LIU: -- and our answer is simply
6 --

7 JUSTICE SOTOMAYOR: -- the -- the
8 problem really is, no, it's not so simple
9 because they didn't or wouldn't have to worry
10 about a small amount of marijuana generally,
11 even an admission of it without a criminal
12 conviction, and so why should the time stop
13 under those circumstances?

14 MR. LIU: Well, there --

15 JUSTICE SOTOMAYOR: Other than your
16 strange reading of -- of this provision.

17 MR. LIU: Well, I think the text does
18 favor us. But if you look at the cancellation
19 of removal --

20 JUSTICE SOTOMAYOR: If it doesn't,
21 where do we end up? If it's ambiguous --

22 MR. LIU: If it --

23 JUSTICE SOTOMAYOR: -- where do we end
24 up?

25 MR. LIU: If it's ambiguous, I think

1 there would have to be some grievous ambiguity
2 for the Court even -- to even care about that.
3 I think the traditional tools of construction
4 continue --

5 JUSTICE SOTOMAYOR: How about --

6 MR. LIU: -- continue to apply.

7 JUSTICE SOTOMAYOR: -- if it's in
8 equipoise?

9 MR. LIU: If it's in equipoise, I
10 still think the Court's duty should be to reach
11 what it believes to be the best reading of the
12 statute. I don't think --

13 JUSTICE SOTOMAYOR: And so by ignoring
14 surplusage completely?

15 MR. LIU: No. I think surplusage is a
16 problem for both of our interpretations. I
17 mean, even under --

18 JUSTICE SOTOMAYOR: He is a lot less.
19 He gives meaning to everything except the
20 reference to 1227(a)(4). But doesn't 1227 -- it
21 wasn't -- it was an empty category back then?

22 MR. LIU: Yes. It's --

23 JUSTICE SOTOMAYOR: All right, I
24 forgot that. It was an earlier version.

25 MR. LIU: Well, since the stop-time

1 rule was enacted in 1996, all the way until
2 2004, 1227(a)(4) was an empty category. And
3 even today, it's a largely redundant category
4 because Congress has said in cases of certain
5 permanent residents and non-LPRs under
6 1229(b)(A) and (b)(1), if you have a conviction
7 under (a)(4), you're just categorically
8 ineligible. It's not -- it's not even a matter
9 of stopping time. If you have an (a)(4)
10 conviction, you can't get cancellation right off
11 the bat. So, even today, that provision is not
12 doing a ton of work.

13 JUSTICE KAGAN: Mr. Liu, could you
14 make sense of the verb tenses for me? Because I
15 would think that you would have an extremely
16 good argument if the tenses were subjunctive,
17 you know, if it said -- if it would render the
18 alien inadmissible. But it doesn't say that.
19 It says renders the alien inadmissible, which
20 seems not to refer to something that could
21 happen in the future if the alien, again, tried
22 to gain admission.

23 MR. LIU: Right. And I -- I -- I
24 think the "renders inadmissible," the present
25 tense, just reinforces our interpretation

1 because, if you look at the text of 1182 itself,
2 it says any alien convicted of "a crime
3 involving moral turpitude" is inadmissible.

4 So, for the tenses to match, the
5 present tense in 1182 itself to match with the
6 stop-time rule, I think the present tense makes
7 a lot of sense. And I think this -- this is in
8 partial response to Justice Breyer's question.

9 Our -- our position is not a
10 hypothetical alien would be inadmissible and,
11 therefore, time stops for this alien. Our
12 position very much is, for this particular
13 alien, this offense renders him inadmissible.
14 And that just follows --

15 JUSTICE KAGAN: I mean, it --

16 MR. LIU: -- from the text --

17 JUSTICE KAGAN: -- just is a kind of
18 odd thing to say when we know the alien has been
19 admitted and could be -- you know, could live
20 here indefinitely if he hadn't gotten into other
21 trouble, right?

22 MR. LIU: I don't --

23 JUSTICE KAGAN: Nobody walks around
24 going, oh, you've been admitted, but, you know
25 -- you know, let's -- let's -- let's -- let's

1 try to figure out whether you're inadmissible if
2 you try to -- if you try to gain admission the
3 next time around?

4 MR. LIU: I mean, I -- I don't think
5 that's right. If I were a lawyer representing a
6 client who had already been admitted, I would
7 definitely describe the consequences of his
8 status as inadmissible after he had committed a
9 crime like this.

10 And I would use the present tense to
11 be exceptionally clear about those consequences.
12 I think there is a different verb tense change
13 here between "alien has committed" and "renders
14 inadmissible," but that -- that just, I think,
15 dovetails with our understanding as well,
16 because the "rendering inadmissible" always has
17 to occur after the alien has committed the
18 offense.

19 JUSTICE KAVANAUGH: Is your point
20 about (a)(4) because it's an aggravated felony?

21 MR. LIU: No, no.

22 JUSTICE KAVANAUGH: What was your
23 (a)(4) point?

24 MR. LIU: 1227(a)(4) covers
25 security-related grounds --

1 JUSTICE KAVANAUGH: Yeah.

2 MR. LIU: -- for deportability. So,
3 if someone has engaged in terrorist activity,
4 for example, he would come within the scope of
5 (a)(4). If you look at 1229b(c)(4), this is on
6 page 37 of our petition appendix, it says an
7 alien who is ... deportable under Section
8 1227(a)(4) is simply categorically ineligible
9 for cancellation of removal. And that applies
10 to two types of cancellation, not all the types,
11 but the two types that we have been discussing
12 here today.

13 Thank you.

14 CHIEF JUSTICE ROBERTS: Thank you,
15 counsel.

16 Five minutes, Mr. Unikowsky.

17 REBUTTAL ARGUMENT OF ADAM G. UNIKOWSKY
18 ON BEHALF OF THE PETITIONER

19 MR. UNIKOWSKY: Thank you, Mr. Chief
20 Justice.

21 I'd like to begin by a comment that my
22 colleague made that they are giving the word
23 "inadmissible" the same consistent meaning
24 across the statute. That's just not accurate.

25 So, in the mandatory detention

1 statute, it says that an alien who is
2 inadmissible by reason of having committed an
3 offense under 1182 is subject to mandatory
4 detention.

5 Giving that meaning -- word the same
6 consistent meaning, it would apply to any alien
7 who merely has the status of inadmissible even
8 if you've already been admitted. That's what
9 they say "inadmissible" means in the stop-time
10 rule.

11 They conceded that can't be right. An
12 already admitted alien can't be inadmissible for
13 purposes of that statute. So they are giving it
14 a different meaning.

15 Now the Chief Justice posed a question
16 saying that, well, it seems to be on both sides
17 and so it's a wash. I think if it is a wash,
18 that it's very good for us because there's all
19 the other stuff. There's the surplusage,
20 there's the comparison to good moral character,
21 and there's the structure of the INA and
22 everything else.

23 But I'd just like to push back a
24 little bit on the idea that it's a wash because
25 it seems to me that the statutes we're comparing

1 it to are more relevant than the ones they are.
2 So like this mandatory detention statute, it's
3 covering removal procedures. It was enacted in
4 IRRARA along with the stop-time rule just a
5 couple sections over. That strikes me as more
6 relevant than provisions that were enacted many
7 years earlier that don't apply to LPRs at all,
8 which is what the government is -- is relying
9 upon.

10 So I actually think that the
11 consistent usage canon favors us, especially
12 when you look at just the intro to the
13 cancellation of removal statute that says the
14 attorney general may cancel removal for an alien
15 who is inadmissible or removable. Like, that's
16 using "inadmissible" in the way we say and it's
17 the same statute. In fact, like the stop-time
18 rule is just a definitional provision under that
19 umbrella.

20 So the second thing I'd like to turn
21 to is this question about the fish, which was a
22 colorful question by -- by Justice Alito that
23 the Eleventh Circuit relied on similar
24 arguments.

25 Look, we're not denying that it's --

1 that you can -- b-l-e words sometimes sound like
2 a status. Clearly, that's true, but it's just
3 as clear that sometimes it's obvious that when
4 you're talking about the removal proceeding
5 itself, the word "inadmissible" refers to what
6 happened at the removal proceeding.

7 So I just think it's -- it's just
8 inescapable that you have to look at the context
9 in which the word appears. I don't think that
10 the Eleventh Circuit's comparison to undrinkable
11 really can answer the question presented. And
12 in the context of the statute, which applies
13 only during removal proceedings in which all the
14 surrounding provisions seem to conceptualize
15 this dichotomy between inadmissible and
16 deportable, I think the context which you -- you
17 just kind of have to look at ultimately favors
18 our position.

19 I'd also like just to say a word about
20 surplusage, which I understand occupied a
21 portion of the -- of the -- of my colleague's
22 argument. So, first, on this narrow issue of
23 1227(a)(4), just to be clear, it's not as though
24 the government's interpretation gives that
25 meaning that ours doesn't, right? So 1227(a)(4)

1 was really an empty category at the time because
2 it didn't have any cross-references to 1182.

3 That's true on both sides. So it's
4 not -- it's not one of those cases where both
5 sides give one word meaning that the other side
6 doesn't. Like for both sides, it's not clear
7 why Congress included that, except for the
8 purpose of subsequent amendments which actually
9 did ultimately materialize. But the surplusage
10 on the government side is a -- is a lot more
11 significant in the hope that the removal clause
12 isn't there.

13 It's not just a matter that there's
14 surplusage. I mean, surplusage is generally
15 bad. But I think here it's more than that. You
16 see the words "inadmissible" and "removable"
17 paired with each other. And I think that just
18 implies that Congress is thinking that those are
19 the two things that can happen to you. And if
20 you're inadmissible, you fall in one bucket, and
21 if you're removable, you're in another bucket.
22 And we see all over the adjacent statutes this
23 concept of inadmissibility and deportability
24 together with an "or" in between. And it's --
25 it's clear in all those contexts that that's why

1 that's -- that's why they're there, because
2 those are the -- the two true outcomes.

3 So just in -- in the intro of the
4 cancellation of removal statute, where it says
5 the attorney general may cancel removal of an
6 alien who is inadmissible or deportable.
7 Clearly, the reason those two things are paired
8 together is that those are the two things that
9 can happen to you. And so that's why they're
10 both there.

11 And the same in just the general
12 statute governing removal procedures, 1229a,
13 that says that the immigration judge shall
14 decide the inadmissibility or deportability of
15 an alien, it's clear why those two words are
16 there with the "or" in between, because those
17 are the two things that can happen.

18 So you go to the stop-time rule,
19 which, after all, is -- is just like a buried
20 definitional provision in the cancellation of
21 removal statute itself, and you have
22 "inadmissible" or "removable." And the natural
23 inference is that the reason those are there is
24 that those are the two things that can happen.

25 That fits our interpretation perfectly

1 because, if you're found inadmissible, then
2 you're in the admissible category. And if
3 you're found deportable, then you're in the
4 deportable category, or removal category.
5 Excuse me. I think that's a lot more persuasive
6 than this rather convoluted argument from the
7 government which apparently the government
8 didn't even think of until its brief in this
9 case because it explicitly did -- did not make
10 this argument in an en banc petition filed less
11 than a year ago.

12 Thank you.

13 CHIEF JUSTICE ROBERTS: Thank you,
14 counsel. The case is submitted.

15 (Whereupon, at 11:06 a.m., the case
16 was submitted.)

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1	<p>1.3 ^[1] 36:21 1.7 ^[1] 36:3 10:06 ^[2] 1:14 3:2 11 ^[1] 33:1 11:06 ^[1] 70:15 1101 ^[1] 14:4 1160 ^[1] 36:17 1182 ^[27] 4:23 13:14 18:15,19 19:21,22,25 27:1 28:3 32:21 33:1,12 34:13 39:1,2 44:2 47:14 49:17,23 54:12 55:13,25 56:10 62:1,5 65:3 68:2 1182(a)(2) ^[18] 34:25 35:2,9,15 37:14 38:18 40:20 43:21 44:5 48:6,10,13 50:15 53:8,12,17,20 55:18 1226 ^[4] 4:20 9:11 11:5 15:22 1226(a) ^[1] 38:6 1227 ^[10] 28:3 39:23 48:8 53:9,13,15 54:13,14 56:20 60:20 1227(2)(a) ^[1] 56:20 1227(a) ^[2] 38:23 39:7 1227(a)(1)(A) ^[1] 56:21 1227(a)(4) ^[9] 41:13 55:11,12 60:20 61:2 63:24 64:8 67:23,25 1229(b)(A) ^[1] 61:6 1229a ^[1] 69:12 1229b(c)(4) ^[1] 64:5 1244(a) ^[1] 46:17 1252 ^[1] 5:7 1252(a)(2)(C) ^[1] 37:19 1255(a) ^[1] 36:2 15 ^[2] 47:10,10 17 ^[1] 35:25 18 ^[1] 41:2 18-725 ^[1] 3:4 180 ^[2] 13:2,24 19 ^[2] 35:25 41:14 1982 ^[1] 14:21 1986 ^[2] 36:3 56:18 1996 ^[2] 12:9 61:1</p>	<p>80s ^[1] 15:4 82(a) ^[1] 39:22</p> <hr/> <p style="text-align: center;">A</p> <hr/> <p>a)(1) ^[1] 54:18 a)(2) 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2	<p>2)(a) ^[1] 56:20 20 ^[1] 55:12 2004 ^[1] 61:2 2019 ^[1] 1:10 20a ^[1] 56:21 29 ^[1] 4:6</p>			
3	<p>3 ^[1] 2:4 30 ^[1] 4:7 34 ^[1] 2:7 35A ^[1] 42:20 37 ^[1] 64:6</p>			
4	<p>4 ^[1] 1:10</p>			
6	<p>64 ^[1] 2:10</p>			
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