SUPREME COURT OF THE UNITED STATES

IN THE SUPREME COURT OF THE	UNITED STATES
	_
CYAN, INC., ET AL.,)
Petitioners,)
v.) No. 15-1439
BEAVER COUNTY EMPLOYEES RETIREMENT)
FUND, ET AL.,)
Respondents.)

Pages: 1 through 83

Place: Washington, D.C.

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5	v.) No. 15-1439
6	BEAVER COUNTY EMPLOYEES RETIREM	IENT)
7	FUND, ET AL.,)
8	Respondents.)
9		
10	Washington, D.C.	
11	Tuesday, November	28, 2017
12		
13	The above-entitled matte	er came on for oral
14	argument before the Supreme Cou	art of the United
15	States at 10:04 a.m.	
16		
17	APPEARANCES:	
18	NEAL K. KATYAL, Washington, D.C	C.; on
19	behalf of the Petitioners	
20	ALLON KEDEM, Assistant to the S	Solicitor General,
21	Department of Justice, Wash	ington D.C.; on behalf
22	of the United States, as am	nicus curiae, in support
23	of affirmance	
24	THOMAS C. GOLDSTEIN, Bethesda,	Maryland; on
25	behalf of the Respondents	

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1	PROCEEDINGS
2	(10:04 a.m.)
3	CHIEF JUSTICE ROBERTS: We'll hear
4	argument first this morning in Case 15-1439,
5	Cyan versus Beaver County Employees Retirement
6	Fund.
7	Mr. Katyal.
8	ORAL ARGUMENT OF NEAL K. KATYAL
9	ON BEHALF OF THE PETITIONERS
10	MR. KATYAL: Thank you, Mr. Chief
11	Justice, and may it please the Court:
12	Congress in 1998 reacted to a new
13	problem. After its 1995 Reform Act, which
14	dealt with the crisis of abuse of federal
15	claims in federal court, plaintiffs had
16	responded by shifting their litigation to state
17	court. The upshot was that the pre-'95 abuses
18	were happening; they were just happening in
19	state court.
20	Congress, in the Securities Litigation
21	Uniform Standards Act, SLUSA, took three steps.
22	First, it precluded certain causes of action.
23	Second, it modified its anti-removal bar. And,
24	third, it eliminated concurrent jurisdiction
25	for many '33 Act federal claims in state court.

1	Respondents disagree with this third
2	one, but the text, structure, and purpose are
3	all against them. And the best way of
4	understanding our argument is this: If Beaver
5	County brought the exact same complaint that
6	they did here, alleging a federal '33 Act
7	claim, but did one thing differently, they also
8	brought a state law claim, they'd be knocked
9	out of state court. That's their own reading.
10	But, they say, because they didn't
11	bring their state law count, they are now
12	the state law claim, they are now entitled to
13	bring their federal claim in state court.
14	JUSTICE GINSBURG: Mr. Katyal
15	MR. KATYAL: That makes zero sense.
16	JUSTICE GINSBURG: Well, one could
17	say, with respect to your argument, that
18	Congress chose a rather obtuse way of saying
19	that federal courts shall have exclusive
20	jurisdiction. It could have simply said, in
21	covered class actions related to claims under
22	the '33 Act, federal courts shall have
23	exclusive jurisdiction, period, and that would
24	be clear and everybody would understand and you
25	would prevail.

_	but the congress certainly took an out
2	route to getting there.
3	MR. KATYAL: Justice Ginsburg, we
4	agree with you that this is an obtuse way of
5	getting there. And, you know, this body could
6	have written a much better statute than our
7	friends across the street or so on, but I do
8	think it's the best way of understanding the
9	text. I'll explain why in a moment.
10	And as I was saying a moment before,
11	the anomaly on the other side is far worse.
12	This would then in no other statute that
13	they point to, that I've ever heard of, does
14	bringing a state count force you out of state
15	court, but that's their reading. And if
16	Congress is going to do something that strange,
17	you would expect them to have said so
18	JUSTICE SOTOMAYOR: I'm sorry, I
19	thought the whole purpose, the main purpose, of
20	SLUSA was just that, to ensure that claims of
21	this particular type were not covered under
22	state law but covered under federal law. If I
23	accept that that was the main purpose of
24	Congress's position, what difference does it
25	make who adjudicates the claim if both courts

```
1
      are going to be bound by federal law?
 2
               MR. KATYAL: Justice Sotomayor, we
 3
      disagree with the premise and what it
      eventually leads you to in your -- in your
 4
      question to me in terms of your conclusion.
 5
 6
      we disagree that the main purpose was
 7
      preclusion of state claims. They pointed to
      nothing saying so. And I'll walk you through
 8
 9
      the actual statutory findings in the text of
      the statute which I think rebel at that.
10
               And then even if it were a main
11
12
      purpose to deal with the precluded claims,
      there's certainly nothing to exclude, and I
13
14
      think there's legislative history and the
15
      statute itself is pretty clear that Congress
      also had in mind the abuse that was going on
16
17
      because these federal claims were being brought
      to -- were being brought in state court. And,
18
      you know, the text of the statute itself,
19
20
      Justice Sotomayor, says that.
21
               JUSTICE SOTOMAYOR: Doesn't your --
2.2
      doesn't your reading contain an inherent
23
      contradiction? If the first clause is supposed
24
      to preclude or give exclusive jurisdiction to
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the district courts over all covered class

2.5

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1 actions, which under your reading includes even
```

- 2 those that are not federal --
- 3 MR. KATYAL: Yes.
- 4 JUSTICE SOTOMAYOR: -- why then have
- 5 the second "except"? Isn't there a tension
- 6 between the two?
- 7 MR. KATYAL: No, I don't think there's
- 8 a tension. As our reply brief, you know, I
- 9 think, outlines, it's exactly actually the
- 10 compromise that was struck in the '34 Exchange
- 11 Act because the Exchange Act --
- JUSTICE SOTOMAYOR: Well, you're --
- there's an inherent tension in the two "except"
- 14 clauses otherwise. You're giving -- you're
- 15 saying the second "except" helps you, but --
- 16 MR. KATYAL: I don't --
- JUSTICE SOTOMAYOR: -- they're
- 18 contradictory on that.
- 19 MR. KATYAL: I don't think they're
- 20 contradictory. I think that what our reading
- does is leave the '33 and '34 Acts in exactly
- 22 the same position; that is to say that both of
- them say if you're bringing a federal claim,
- either '33 or '34, you can't bring it in state
- 25 court. You're ousted of jurisdiction.

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1 JUSTICE SOTOMAYOR: I -- I'm sorry.
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- 2 Your -- your -- your reading of that first
- 3 "except" clause --
- 4 MR. KATYAL: Uh-huh.
- 5 JUSTICE SOTOMAYOR: -- is that it
- 6 covers all covered class actions as defined in
- 7 p(f)(2). P(f)(2) defines covered class actions
- 8 only as those that have 50 or --
- 9 MR. KATYAL: Correct.
- 10 JUSTICE SOTOMAYOR: -- 50 or more
- 11 people, a certain amount of damages.
- MR. KATYAL: Correct.
- 13 JUSTICE SOTOMAYOR: That could include
- 14 federal or state law claims. Under your
- 15 reading, this reference to "except" is
- definitional, p(f)(2).
- 17 MR. KATYAL: Justice Sotomayor, you're
- 18 right to say that under our reading the except
- 19 -- the jurisdiction that is ousted of the state
- 20 court is greater than what is precluded by
- 21 Congress. That was intentional. What I'm
- trying to say is that's exactly what happened
- in the '34 Act. And it's done so for good
- 24 reason, because as this Court said in
- 25 Chadbourne, when Congress is precluding

```
1 something, that's very strong medicine. That's
```

- them saying to states you can't have this law
- 3 at all, the substantive law, but when we're
- 4 talking about jurisdiction over federal claims,
- 5 Congress is the master of that and can -- they
- 6 can decide, you know, where to bring a case and
- 7 so on.
- Now, you had asked about the
- 9 legislative history and I want to get back to
- 10 that because -- and the purpose because I do
- 11 think it is very strong. The purpose is found
- in our blue brief -- the statutory findings are
- in our blue brief at page 20. I want to
- 14 isolate three of them. This is the text of the
- 15 statute.
- 16 JUSTICE KAGAN: Could we -- I'm sorry,
- 17 could we -- could we just talk about the text
- 18 before we speak about the purpose --
- MR. KATYAL: Sure.
- 20 JUSTICE KAGAN: -- which -- because,
- 21 you know, "except as provided" in 77p, the
- 22 natural way to read that is we look at 77p, the
- whole thing, and we see what's the "except"
- that's provided in. We don't look to an
- 25 ancillary definitional provision that all it

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does is define a term. We look for a rule that
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- 2 might be in conflict, that could be taken to be
- 3 in conflict, with the jurisdictional provision.
- 4 MR. KATYAL: Right. So --
- 5 JUSTICE KAGAN: So, you know, it just
- 6 seems as though your interpretation does a very
- 7 odd thing, textually, when you read "except as
- 8 provided" in Section 77p to say let's look to a
- 9 definition in that section.
- 10 MR. KATYAL: So, Justice Kagan, you're
- 11 reading from Section 22(a), the "except"
- 12 clause, which is also v -- which is also
- 13 77v(a). It's found in our blue brief at page
- 14 8a. And you're absolutely right that the
- 15 clause says "except as provided" in Section 16.
- 16 And you'd say -- if that alone, which is the
- 17 part you read to me, were enough, you would
- 18 say, well, do you look to the definition? It's
- 19 unclear. But it's more than that because then
- 20 it says "with respect to covered class
- 21 actions." So there are two halves to this
- 22 "except" clause.
- 23 The first half is, you're right -- is
- 24 to say -- point you in the direction of where
- to look, but it's the second part with respect

- 1 to covered class actions that I think our
- 2 reading gives effect to these words and theirs
- does not. That is, it points you --
- JUSTICE ALITO: Mr. Katyal, I had -- I
- 5 had a similar concern as Justice Kagan. Our
- 6 late colleague wrote a book called Reading Law,
- 7 which provides guidance about how you read
- 8 statutes. And I looked through that to see
- 9 what we are supposed to do when Congress writes
- 10 qibberish.
- 11 And that's what we have here. You
- 12 said it's obtuse. That's flattering.
- 13 (Laughter.)
- JUSTICE ALITO: And we have very smart
- 15 lawyers here who have come up with creative
- interpretations, but this is gibberish. It's
- 17 -- it is just gibberish.
- 18 It says -- the provision that was read
- 19 says that the state courts have jurisdiction
- 20 over federal claims, except as provided in
- 21 Section 77p, which says nothing whatsoever
- 22 about jurisdiction for state -- for federal
- 23 claims.
- MR. KATYAL: So, Justice --
- 25 JUSTICE ALITO: So what are -- what

```
1
      are we supposed to do with this?
 2
               MR. KATYAL: Justice Alito, I -- I
      think I'd say three things about that. First
 3
      is -- as I was saying to Justice Ginsburg, I
 4
      don't think the statute's by any stretch a
 5
      model of clarity, but I don't go so far as to
 6
 7
      say it is gibberish. Your late colleague in
      that book did talk about how if you really
 8
      can't figure it out, then you look to, for
 9
      example, the statutory findings, that even as a
10
      textualist as he was, said, you know, look to
11
12
      that to try and figure out what Congress was
      getting at. And this returns me to Justice
13
14
      Sotomayor's claim -- question and the blue
15
      brief at page 20, because the statutory
      findings really do tell you, I think, what
16
17
      Congress is doing.
               They're as follows:
                                    "Since enactment
18
      of that [Reform Act] legislation, considerable
19
      evidence has been presented to Congress that a
20
      number of securities class action lawsuits have
21
2.2
      shifted from Federal to State courts."
23
               And then "this shift has prevented
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that Act from fully achieving its objectives,"

and then "it is appropriate to enact national

24

```
1 standards [...] while preserving the
```

- 2 appropriate enforcement powers of State
- 3 securities regulators and not changing the
- 4 current treatment of individual lawsuits."
- 5 JUSTICE SOTOMAYOR: I'm sorry, that
- 6 says nothing about ousting the state courts.
- 7 It says providing national standards that will
- 8 control state enforcement agencies.
- 9 So whether it's state court or federal
- 10 court, it's still the same national standards.
- MR. KATYAL: Well, it's not the same
- 12 national --
- JUSTICE SOTOMAYOR: But -- but -- but
- 14 going --
- MR. KATYAL: -- standards because
- 16 Congress cared very much about the procedures.
- 17 The whole Reform Act did things like say you
- 18 can't have professional plaintiffs, there are
- 19 limits on attorneys' fees, all sorts of stuff
- 20 --
- JUSTICE SOTOMAYOR: What was very
- 22 clear in the Act is that there are certain
- 23 sections that were clearly intended to be
- 24 national, certain things that were and were not
- covered, and then there were, you're right,

- 1 some procedural aspects, but nowhere in those
- 2 procedural aspects did Congress say they have
- 3 to be followed both in state and federal court.
- 4 MR. KATYAL: In the Reform Act, you're
- 5 absolutely right, but I do think that is the
- 6 way of understanding what SLUSA was doing.
- 7 It's precisely because they weren't followed,
- 8 Justice Sotomayor, in state court --
- 9 JUSTICE SOTOMAYOR: Can we -- can we
- 10 go back to your definition? A covered class
- 11 action under, I call it 77p, it's just easier
- for me, has a bunch of different subsections.
- MR. KATYAL: Yes.
- JUSTICE SOTOMAYOR: You're relying on
- 15 the definitional one. But each of the
- 16 pertinent ones also talks about class action
- 17 limitations, removal of covered class actions
- 18 by referencing "p" in its entirety.
- 19 What is either illogical, contextually
- 20 wrong, or improper about looking at all of the
- 21 provisions of "p" that talk with respect to
- 22 covered class actions?
- MR. KATYAL: I --
- 24 JUSTICE SOTOMAYOR: Because b and c
- are certainly talking with respect to covered

- 1 class actions.
- 2 MR. KATYAL: So I certainly agree with
- 3 you, Justice Sotomayor, that when Congress used
- 4 the -- and pointed to the entire clause, it
- 5 could point to any part of the clause, you
- 6 know, and I think the definition does give you
- 7 the best indicia of it.
- 8 But there's nothing that says that you
- 9 should only look, as my friend on the other
- 10 side does -- says, only look at the preclusion
- 11 provisions.
- 12 After all, these are about
- 13 preclusions.
- 14 JUSTICE SOTOMAYOR: No, he's not doing
- that. He's saying you look at every provision
- 16 that mentions or talks about the covered class
- 17 action.
- 18 MR. KATYAL: And if you did, then
- 19 you'd look to the definition as well. And that
- 20 would say, as I was saying to Justice Kagan,
- 21 except as provided in Section 16, so you look
- 22 to Section 16, with respect to covered class
- 23 actions, and you look to what that is.
- 24 JUSTICE KAGAN: Well, if your reading
- were right, Mr. Katyal, it would be written

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1 something like: Except with respect to class
```

- 2 actions as defined in -- not as provided by --
- as defined in 77p(f)(2), not just 77p.
- 4 So there are two ways in which your
- 5 reading really does seem at odds with the
- 6 statutory text. First by not saying the -- the
- 7 text says provided in, you're saying defined
- 8 by, and, second, the -- the statute makes clear
- 9 you look to 77p as a whole, not to some
- 10 sub-subsection within it.
- 11 MR. KATYAL: So I don't think either
- of those means that our reading is at odds,
- 13 Justice Kagan. I think all that suggests is
- 14 that, you know, as I was saying to Justice
- 15 Ginsburg, Congress had other ways of writing
- 16 the statute that are clear, that could have
- 17 been clearer, but this Court confronts this --
- 18 and this returns to Justice Alito's question --
- 19 all the time, in big cases like Burwell, in
- 20 small cases like Perry versus Merit Systems
- 21 Protection Board last term, you're dealing with
- the statute that, maybe if you look at it one
- 23 way it's gibberish, maybe some of you could
- 24 have written it better, but it still has to be
- 25 given some meaning.

```
1
               And our reading of --
 2
               JUSTICE GINSBURG: Under your reading
      -- under your reading, Mr. Katyal, are there
 3
      any 1933 Act claims that could be brought,
 4
      federal claims, under the 1933 Act that could
 5
      be brought in state court?
 6
 7
               MR. KATYAL: Absolutely, Justice
      Ginsburg. And that's why, to return to your
 8
 9
      first question, why Congress didn't say
      exclusive jurisdiction as they did in the '34
10
11
      Act.
12
               Congress in SLUSA made -- took care,
      and this is Finding 5 that I had read to
13
14
      Justice Sotomayor earlier, to say, look, we
15
      want to preserve the vast majority of
      concurrent jurisdiction in state courts.
16
17
      That's individual lawsuits and class actions
      that aren't covered. So that's derivative
18
      actions or actions not seeking money damages or
19
      actions for fewer than 50.
20
               But if you accept their reading, what
21
      you're essentially doing is saying, look,
2.2
23
      Congress in this statute, they built this super
```

safe house, you know, in SLUSA with a front

door that was locked that had alarm systems to

24

2.5

- 1 bar against federal court abuse of federal
- 2 claims -- that's the Reform Act -- and then the
- 3 side doors they locked because they were
- 4 worried about state court abuse and federal
- 5 court abuse of state law claims -- that's
- 6 Justice Sotomayor's point -- but they didn't
- 7 even build the back of the house.
- 8 They didn't build even a door to deal
- 9 with the problem of all of this being repleaded
- 10 now in state courts. These are federal claims.
- 11 JUSTICE BREYER: -- kind of claims?
- JUSTICE KAGAN: Well, but you're --
- 13 you're forgetting that most securities actions
- 14 are Exchange Act actions. They're not
- 15 Securities Act actions.
- 16 And for that, Congress did everything
- 17 it wanted because Exchange Act actions are all
- in the federal courts. There is exclusive
- 19 jurisdiction there.
- 20 So essentially what was happening was
- 21 that in Exchange Act actions, it -- that
- 22 exclusive jurisdiction was being compromised by
- 23 the ability of people to bring state law
- 24 actions.
- 25 And Congress completely shut that

```
1 down. So Congress did everything it wanted
```

- with respect to Exchange Act actions, which are
- 3 the lion's share of securities lawsuits.
- 4 MR. KATYAL: Justice Kagan, I don't
- 5 know about lion's share or not, but it is very
- 6 clear, manifestly clear, that SLUSA dealt with
- 7 both problems, '33 and '34. There are two
- 8 separate titles that deal with this.
- 9 And there is a good -- you know, as
- 10 the amici here say, this is a huge problem on
- 11 the ground. You know, the Alibaba brief says
- that 50 percent now of these '33 Act claims
- involving IPOs, which, you know, if it's an
- 14 IPO, it's usually a '33 Act claim, 50 percent
- of them have parallel --
- JUSTICE BREYER: All right --
- 17 MR. KATYAL: -- federal and state
- 18 court litigation.
- 19 JUSTICE BREYER: Let me ask one
- textual question and one purposeful question.
- 21 All right. The textual question,
- 22 think of v, okay, and v, it -- it talks about
- "except as provided in 77p," et cetera, and
- covered, "suits in equity and actions at law,"
- does that phrase specifically refer to the '33

```
1 Act?
```

- 2 MR. KATYAL: Yes.
- JUSTICE BREYER: It says the '33 Act?
- 4 MR. KATYAL: Yes, so it says -- it's
- 5 all actions at law, and the next words -- and,
- 6 again, I'm reading at Blue Brief page 8a.
- 7 We're reading 22a or 77v(a): "Actions at law
- 8 brought to enforce any liability or duty
- 9 created by this subchapter." Created by this
- 10 subchapter.
- 11 JUSTICE BREYER: Well, does this
- 12 subchapter mean '34, '33 --
- MR. KATYAL: Yes.
- JUSTICE BREYER: -- or is it ambiguous
- 15 between the two?
- MR. KATYAL: It's not ambiguous,
- 17 Justice Breyer. It is modifying the '33 Act.
- 18 JUSTICE BREYER: Yes.
- 19 MR. KATYAL: And that is crucial to
- 20 our argument. The title --
- JUSTICE BREYER: Yeah, it is crucial,
- 22 okay.
- MR. KATYAL: Yes. The title of --
- JUSTICE BREYER: Yeah, yeah, yeah.
- 25 Your argument is stronger with that.

```
1
               MR. KATYAL: Absolutely.
 2
               JUSTICE BREYER: I -- I -- I agree.
               MR. KATYAL: The title of this act is
 3
      called -- this provision is called --
 4
               JUSTICE BREYER: Yeah.
 5
               MR. KATYAL: -- Jurisdiction of
 6
 7
      Offenses in Suits. It is about federal claims.
               JUSTICE BREYER: Okay, okay. I'll ask
 8
 9
      my question to the other side.
                                      The -- the --
      the -- the -- on the -- on the purpose, I -- I
10
      assumed that you put the strongest legislative
11
12
      history argument you could find on page 20 of
      your brief -- and that's when President
13
14
      Clinton, when he signed it and so forth and all
15
      that stuff you have there -- and -- and it
      seemed to me in reading through the legislative
16
17
      history, I couldn't find anything that really
      makes clear that it's referring to the '33 Act.
18
               It could be just referring to the '34
19
      Act, I think. Is there something you want to
20
      point me to that -- that would absolutely make
21
2.2
      clear that this is referring to the '33 Act?
23
               MR. KATYAL: I think the conference
24
      report does --
2.5
               JUSTICE BREYER: Where?
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1 MR. KATYAL: -- in its very first
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- 2 lines.
- JUSTICE BREYER: Says what?
- 4 MR. KATYAL: And I think it is talking
- 5 about both the --
- 6 JUSTICE BREYER: In respect to --
- 7 MR. KATYAL: -- '33 and '34 Act. And
- 8 there's no --
- 9 JUSTICE BREYER: It's -- it's
- 10 absolutely clear on -- it's pretty clear on
- 11 that fact?
- 12 MR. KATYAL: I do think it's clear. I
- 13 think that, you know, that -- I mean, and
- 14 Congress, again, this returns to my point to
- 15 Justice Kagan --
- 16 JUSTICE BREYER: All right. Okay.
- 17 Okay.
- 18 MR. KATYAL: -- Congress affirmatively
- 19 --
- JUSTICE BREYER: I'll go read that.
- 21 I'll read it. I'll read it.
- MR. KATYAL: -- modified the '33 Act.
- JUSTICE BREYER: Got it. I'll read
- 24 it.
- JUSTICE SOTOMAYOR: Assuming --

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1
               JUSTICE BREYER: My textual argument
 2
      question is this. My textual question is that
      what I think your argument, but perhaps not the
 3
      government's argument, requires us to read c in
 4
      a pretty unnatural way, that's -- that's p(c),
 5
 6
      see, because it says "as set forth in
 7
      subsection (b)."
               So what you want us to do is to look
 8
 9
      at subsection (b) and you -- take that as
      referring to -- which is possible, but it's
10
      tough -- not having the words "based upon
11
12
      statutory or common law of any state."
               You see, because -- because if it --
13
14
      if it picks that up, well, then -- then all
      we're talking about is those actions that have
15
      the state action within it are removable, which
16
17
      explains the anomaly that you started out with
      and it would just be an anomaly and you'd say,
18
      well, it isn't a practical anomaly because no
19
20
      sensible lawyer is going to include the state
      one anymore. He'll just include the '33 one.
21
2.2
               MR. KATYAL: Right. So, Justice
23
      Breyer, I get --
               JUSTICE BREYER: So how do I -- how do
24
      I deal with that textual problem?
2.5
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1 MR. KATYAL: Certainly, I think the
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- 2 Solicitor General's way of dealing with that is
- 3 available to you, but I think that our argument
- does not depend on, you know, on read --
- 5 reading the removal provision the way it does.
- 6 All our argument depends on -- it's a
- 7 straight-forward reading, and it -- you know, I
- 8 understand Justice Kagan --
- 9 JUSTICE BREYER: It says "a covered
- 10 security as set forth in subsection (b)." Now,
- 11 there are commas around the (b), around that
- 12 phrase I just read, I agree, but the most
- 13 natural thing is it's referring to those
- 14 covered actions that are referred to in (b).
- 15 And what it refers to in (b) are covered
- 16 actions all right, but -- but they're involving
- 17 state law.
- 18 MR. KATYAL: Right. So my only point
- 19 to you is the first -- our argument is really
- about the first half, the jurisdiction clause.
- JUSTICE BREYER: Yeah.
- MR. KATYAL: And the jurisdiction
- 23 clause is all you need to look at. It says
- that there's concurrent jurisdiction, that's
- what the '33 Act said, except as provided in

- 1 Section 16 with respect to covered class
- 2 actions. And so, in order to decide does a
- 3 state court have jurisdiction, you look to
- 4 Section 16 and you look to the definition of a
- 5 covered class action.
- 6 Our argument is that is, you know,
- 7 it's not the -- you know, the usual way
- 8 "provided" is -- is written -- Justice Kagan's
- 9 right to say that -- but it's not such an
- 10 unusual way. There are other statutes that do
- 11 exactly this. You know, the National Guard
- 12 statute and the scholarship statute, vessels,
- and the like, our example about -- you know,
- about parking that's in our reply brief at page
- 15 5. These are ways of doing this.
- And, again, I think that, you know, if
- 17 Congress was going to do what my friend on the
- 18 other side says --
- 19 JUSTICE BREYER: Uh-huh.
- MR. KATYAL: -- which is to say that
- 21 by bringing a state law count in your federal
- 22 complaint, you now are ousted out of state
- 23 court, one would expect that --
- JUSTICE SOTOMAYOR: All right.
- JUSTICE BREYER: You --

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1 JUSTICE SOTOMAYOR: So why not -- why
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- 2 not make the second "except" clause read
- 3 identically? But the Congress didn't. Under
- 4 your theory, assume somebody brings a 1933 Act
- 5 claim, in state court, tied to a non-1933 state
- 6 law action.
- 7 Under your theory, what happens to
- 8 that case?
- 9 MR. KATYAL: Yep.
- 10 JUSTICE SOTOMAYOR: It can't get
- 11 removed because under (c) you can only remove
- 12 those claims that are -- state law claims that
- 13 are based on 1933. And this says you can't
- remove them. So now what happens?
- MR. KATYAL: Right. So, Justice
- 16 Sotomayor, you're exactly right that, under our
- 17 reading, the preclusion is narrower than the
- 18 ousted jurisdiction in SLUSA so that there is a
- 19 category of cases, non-covered securities or
- 20 claims that aren't about fraud, in which there
- is no preclusion, but we believe there is no
- 22 state court jurisdiction over these federal
- 23 claims.
- 24 JUSTICE SOTOMAYOR: So your theory is
- 25 that on those claims they just get ousted out

- of court, even though they have a non-covered,
- completely viable non-'33 state law action?
- 3 MR. KATYAL: Exactly. And that's
- 4 exactly the balance --
- 5 JUSTICE SOTOMAYOR: That's -- that's a
- 6 fairly extreme result on a reading that bucks
- 7 the presumption, and one that exists when
- 8 there's an ambiguity, that says we presume in
- 9 favor of concurrent jurisdiction.
- 10 So you're taking a very strong
- 11 presumption, turning it on its head, and saying
- we're ousting state courts over jurisdiction of
- securities actions that have nothing to do with
- 14 federal law.
- MR. KATYAL: So -- so two things.
- 16 JUSTICE SOTOMAYOR: That's -- that's
- 17 what you're saying.
- 18 MR. KATYAL: Well, I don't think
- 19 that's exactly right. So two things. First is
- 20 --
- JUSTICE SOTOMAYOR: Why is it not
- 22 exactly right?
- MR. KATYAL: Because, first, I don't
- think this is some anomalous reading. This is
- reading the '33 Act exactly the way the '34

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1 does. Now, you say --
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- JUSTICE SOTOMAYOR: No, this Act does
- 3 not preempt those state law non-1933,
- 4 non-federal actions.
- 5 MR. KATYAL: Justice Sotomayor, with
- 6 -- with respect, it actually does. SLUSA has a
- 7 removal provision and a preclusion provision
- 8 for the 1934 Act.
- 9 JUSTICE SOTOMAYOR: For those state
- 10 law claims that relate to federal claims --
- 11 that relate to federal claims. But it
- 12 explicitly exempts out those that don't.
- MR. KATYAL: With respect to state
- 14 claims, it's precluding --
- 15 JUSTICE SOTOMAYOR: Exactly. State
- 16 claims.
- 17 MR. KATYAL: -- in the '34 Act, it's
- 18 precluding the same basket of state claims as
- 19 the '33 Act, and the jurisdiction, the way we
- 20 read it, is exactly the same. That is, that
- 21 same category of cases, non-covered securities,
- 22 non-fraud cases, there's no jurisdiction in
- 23 state courts for them, but they are -- but they
- don't happen to be precluded under both the '33
- 25 and '34 Act.

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1
               JUSTICE SOTOMAYOR: Exactly.
 2
               MR. KATYAL: Now, you -- and now, you
      had asked about the presumption about
 3
      concurrent jurisdiction. And I don't think
 4
      that presumption even applies here. Those
 5
      cases that my friend cites are cases --
 6
 7
               JUSTICE SOTOMAYOR: So how about --
               MR. KATYAL: -- in which the statute's
 8
      silent --
 9
               JUSTICE SOTOMAYOR: --
10
      anti-commandeering cases? In what other
11
12
      situation where we do not have a federal law
13
      that preempts a state law have we ever
14
      permitted the federal government to tell the
15
      states that they can't adjudicate a case under
      their own law?
16
17
               MR. KATYAL: Well, my friend on the
      other side hasn't even made that argument, but
18
      I do think preclusion --
19
               JUSTICE SOTOMAYOR: I -- I --
20
               MR. KATYAL: -- and preemption --
21
2.2
               JUSTICE SOTOMAYOR: -- I think it's a
23
      very natural argument. Under what --
24
               MR. KATYAL: Preclusion and preemption
      are pretty natural concepts in the law. And --
25
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1
               JUSTICE SOTOMAYOR: But it's not --
 2
      you just said to me the '33 and the '34 Act do
      not preclude certain state law securities
 3
      actions. If they're not precluded, how can we
 4
      give a reading to this provision that would
 5
 6
      stop the state courts from adjudicating
 7
      those cases?
               MR. KATYAL: Justice Sotomayor, I'd
 8
 9
      caution the Court into adopting a ruling that
      would call into question the constitutionality
10
      of not just the '33 Act --
11
12
               JUSTICE SOTOMAYOR: No --
               MR. KATYAL: -- but the '34 Act.
13
14
               JUSTICE SOTOMAYOR: -- you can -- you
      can pass a federal law that says this federal
15
      law precludes these actions. But if you don't
16
17
      have one that says that --
18
               MR. KATYAL: But I think --
               JUSTICE SOTOMAYOR: -- how can you
19
20
      order the state court not to adjudicate a claim
      that is not precluded --
21
2.2
               MR. KATYAL: So the --
23
               JUSTICE SOTOMAYOR: -- that is
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MR. KATYAL: The answer to this is

expressly not precluded.

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1 found in the Senate report brief -- Senate
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- 2 report at page 4 in which they said we are very
- 3 concerned for federalism reasons about
- 4 preclusion because it's such strong medicine.
- 5 But when we're dealing with jurisdiction, we
- 6 have the ability to paint with a broader brush
- 7 without interfering with federalism principles.
- 8 Here, we're only talking about federal
- 9 court count -- federal court causes of action,
- and all Congress is saying is that they are the
- 11 master of that and you can't bring those in
- 12 state court when it's subject to very different
- 13 standards than you can in federal court.
- 14 JUSTICE GINSBURG: Mr. -- Mr. Katyal,
- 15 you make this as a -- as taking -- allowing a
- 16 state court to hear a federal claim that
- 17 shouldn't be there. But on your reading of
- 18 this statute, the cure is in your own hands,
- 19 because you agree with the government that you
- 20 could remove this case to federal court and
- 21 then you'd have your federal forum. But you
- 22 didn't do that. You didn't --
- MR. KATYAL: So -- so you're about to
- 24 hear from the government about their -- their
- 25 theory. We do think it does solve a lot of the

- 1 policy concerns that Congress was getting at.
- 2 We think our textual reading is better
- 3 because we actually give effect to the 12 words
- 4 in the -- in the modification of federal court
- 5 jurisdiction. And so we think that's why you
- 6 should adopt our reading over the Solicitor
- 7 General's.
- 8 If I may reserve.
- 9 CHIEF JUSTICE ROBERTS: Thank you,
- 10 counsel.
- 11 Mr. Kedem.
- 12 ORAL ARGUMENT OF ALLON KEDEM
- ON BEHALF OF THE UNITED STATES, AS AMICUS CURIAE,
- 14 IN SUPPORT OF AFFIRMANCE
- MR. KEDEM: Mr. Chief Justice, and may
- 16 it please the Court:
- 17 Petitioners are correct that Congress
- 18 enacted SLUSA to reestablish federal courts as
- 19 the preferred venue for large class actions
- 20 involving nationally traded securities.
- 21 But it did so not by eliminating state
- 22 court jurisdiction over suits involving federal
- claims but by permitting removal of such suits
- 24 from state to federal court.
- 25 Perhaps a good place to start, Justice

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1 Breyer, would be with your question about the
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- 2 removal provision and how, under the text of
- 3 that provision, removal of actions that only
- 4 involve federal claims is permitted. And I
- 5 think it's easiest to understand if you're
- 6 looking directly at it, 77p, subsection (c), on
- 7 page 1a of the red brief.
- 8 I think the question for the Court is
- 9 whether the limiting clause, as set forth in
- 10 subsection (b), modifies the phrase immediately
- 11 before it, "involving a covered security," or
- 12 instead modifies the phrase that comes at the
- beginning of the sentence, "any covered class
- 14 action."
- 15 If it modifies "any covered class
- 16 action, " Justice Breyer, I think you would be
- 17 correct that what Congress would mean by that
- is the type of class action that's specified at
- 19 subsection (b), which would have all of the
- 20 criteria, including that it would be pleaded
- 21 under state law.
- But if we're correct that instead it
- 23 modifies "involving a covered security," then I
- think you would look to subsection (b) to
- answer the question what type of connection to

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1 a covered security did Congress have in mind
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- when it used that phrase?
- JUSTICE BREYER: Well, why, if all
- 4 they wanted -- the parenthetical "as set forth
- in subsection (b) " -- that's the words we're
- 6 talking about, right?
- 7 MR. KEDEM: That's correct.
- 8 JUSTICE BREYER: And it's in commas.
- 9 MR. KEDEM: That's correct.
- 10 JUSTICE BREYER: Why wouldn't they say
- "as set forth" and then they'd refer to (2)(a),
- 12 the definition of covered class action?
- MR. KEDEM: I think what we're talking
- 14 about is not just the definition of covered
- 15 class action. It's what Congress meant by the
- 16 phrase "involving a covered security," which is
- 17 a phrase that doesn't have its own definition.
- JUSTICE BREYER: Ah.
- 19 MR. KEDEM: And to figure out what
- 20 that means, you look at (b)(1) and (b)(2),
- 21 which talk about certain types of misconduct in
- 22 connection with the purchase or sale of a
- 23 covered security. We think that's --
- JUSTICE BREYER: True, but then --
- 25 then -- suppose, all right, involving a covered

- 1 class action. Now --
- 2 MR. KEDEM: But it's not involving a
- 3 covered class action.
- 4 JUSTICE BREYER: What --
- 5 MR. KEDEM: It's involving a covered
- 6 security.
- 7 JUSTICE BREYER: Involving a covered
- 8 security.
- 9 MR. KEDEM: And we think -- we think
- 10 for a few reasons it makes the most sense to
- 11 read the limiting clause as applying to that
- 12 phrase.
- 13 First of all, based on the rule of the
- 14 last --
- 15 JUSTICE KAGAN: So, Mr. Kedem, so now
- 16 I understand your argument, but -- but still it
- doesn't really fit with (b)(1) and (2). I
- 18 mean, if it were just involving a covered
- 19 security, as set forth in subsection (b), you
- 20 would look to something which told you what a
- 21 covered security is.
- 22 But (b) (1) and (2) don't do that.
- 23 They talk about, you know, the kind of conduct
- that's illegal.
- MR. KEDEM: That's right.

- 1 JUSTICE BREYER: Yeah.
- 2 MR. KEDEM: Because it's not just
- 3 modifying "covered security." It's modifying
- 4 the phrase "involving a covered security." And
- 5 you have to figure out what does it mean to
- 6 involve the security in the relevant sense.
- 7 Perhaps it would be useful to consider
- 8 an example of a hypothetical statute in which
- 9 Congress imposed liability for "impeding
- 10 interstate commerce as set forth in Section
- 11 100."
- In that case, I think you would want
- 13 to look to Section 100 --
- 14 JUSTICE BREYER: Ah, I see. Okay.
- MR. KEDEM: -- and the type of
- impeding acts that are described there to tell
- 17 you what it means to impede in the relevant
- 18 sense.
- 19 JUSTICE BREYER: Okay. So your point
- 20 -- your point is involving a covered security?
- MR. KEDEM: That's right.
- 22 JUSTICE BREYER: So you have to both
- 23 know what a covered security is, and you also
- 24 have to know is what kind of involvement.
- MR. KEDEM: That's right. The first

- 1 part is very --
- 2 JUSTICE BREYER: And so for covered
- 3 security you could have just referred to (3)
- 4 where they define it, but you have to know a
- 5 second thing, which is how is it involved?
- 6 MR. KEDEM: That's correct.
- 7 JUSTICE BREYER: And (1) and (2) in
- 8 (b) tell you how it is involved?
- 9 MR. KEDEM: That's right. We think
- 10 that's the better reading, first --
- JUSTICE BREYER: Okay, I see.
- MR. KEDEM: -- based on the rule of
- 13 the last antecedent --
- JUSTICE BREYER: I see, I see, I see.
- 15 MR. KEDEM: -- under which the
- limiting clause is most naturally applied to
- 17 the thing that comes immediately before it,
- 18 rather than to something that comes earlier in
- 19 the sentence.
- JUSTICE BREYER: I see.
- JUSTICE GINSBURG: Should we pass on
- 22 -- pass on that in a case where there was no
- 23 effort to remove? Removal isn't part of this
- 24 case.
- MR. KEDEM: That's right. It's not

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1 squarely presented, but we do think that it's
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- 2 covered by the question presented in the
- 3 following sense: both Petitioners and
- 4 Respondents make structural arguments about the
- 5 relationship between the except clause and the
- 6 anti-removal provision in the penultimate
- 7 sentence of 77v, subsection (a). And this is
- 8 an explanation that responds to both of those
- 9 arguments.
- 10 Moreover, Petitioners make a very
- 11 powerful policy-based argument that Congress
- 12 could not have intended for federal claims to
- 13 be stuck in state court where they wouldn't
- benefit from the protections of the Reform Act.
- 15 That was the whole point of SLUSA. This is
- 16 also a powerful response to that.
- 17 In addition, we do think that it would
- 18 be very useful --
- 19 JUSTICE GORSUCH: So you --
- 20 MR. KEDEM: -- that the lower court --
- JUSTICE GORSUCH: -- you understand
- 22 the -- the legislative history that Justice
- 23 Breyer was asking about is relevant to the '33
- 24 Act, not just the '34 Act?
- MR. KEDEM: That's -- that's right.

- 1 Congress was concerned about both acts.
- 2 In addition to the rule of the last
- 3 antecedent, I would point to the fact that in
- 4 between our two candidates for the limiting
- 5 clause, "any covered class action" at the
- 6 beginning of the sentence and "involving a
- 7 covered security" later on, there's an
- 8 intervening phrase, "brought in any state
- 9 court."
- 10 And that phrase doesn't have any
- obvious analog in subsection (b), which, as the
- 12 Court is well aware, applies regardless of
- whether you're in federal or state court. And
- 14 we think that strengthens the inference that
- the limiting clause should be applied to the
- 16 thing adjacent to it.
- 17 JUSTICE KAGAN: Could -- I just want
- 18 to get the -- the best version of your
- 19 argument.
- MR. KEDEM: Sure.
- 21 JUSTICE KAGAN: (1) and (2) involve a
- 22 covered security because what?
- MR. KEDEM: Because they involve
- 24 certain types of misconduct in connection with
- 25 the purchase and sale of a covered security.

- 1 In other words, what does it mean to involve a
- 2 covered security in a sense that's relevant for
- 3 the removal provision? It has to have an
- 4 omission with regard to that covered security,
- 5 a false statement with regard to that covered
- 6 security, and the like, the types of misconduct
- 7 specified in those two provisions.
- 8 JUSTICE SOTOMAYOR: Counsel, what do
- 9 you do with our statement in Kircher? And I
- 10 know you try to distinguish it.
- MR. KEDEM: Sure.
- 12 JUSTICE SOTOMAYOR: But it very
- 13 explicitly says removal and jurisdiction to
- deal with removed cases is limited to those
- precluded in the terms of subsection (b).
- 16 MR. KEDEM: That's right.
- 17 JUSTICE SOTOMAYOR: And that was the
- 18 very argument that was raised there.
- 19 MR. KEDEM: Well, the Court said it
- 20 both ways in Kircher. It said it that way,
- 21 that the two provisions, the scope of them is
- 22 identical, but it also said that they were
- identical in that they both require certain
- 24 types of misconduct.
- 25 JUSTICE SOTOMAYOR: Counsel, that's a

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1 bit of a stretch. When I read the --
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- 2 MR. KEDEM: Well --
- JUSTICE SOTOMAYOR: -- opinion, every
- 4 time it related to, itself to (1) or (2), it
- 5 would say something like, like (1) and (2), or
- 6 (1) and others. It would not limit itself to
- 7 just (1) and (2). It would just --
- 8 MR. KEDEM: I think it was talking
- 9 about the types of misconduct at issue in 1 and
- 10 2. And the reason I think that is because the
- 11 specific argument that the Court was
- 12 considering in Kircher was the argument that
- 13 the plaintiffs made that the case did not
- 14 belong in federal court because it didn't
- involve the purchase or sale of a covered
- 16 security.
- 17 The defendants responded: Even if
- 18 true, that's an argument about preclusion under
- 19 subsection (b), not an argument about removal
- 20 under subsection (c).
- 21 JUSTICE ALITO: Do you really think
- that whoever wrote this removal provision
- thought about all this stuff that you're
- 24 telling us now?
- MR. KEDEM: I'm not sure that they

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1 thought about the rule of the last antecedent
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- 2 and the like. But I do think that --
- JUSTICE ALITO: I mean, they set out
- 4 to do what you say this does, and they decided
- 5 this is the way we're going to do it.
- 6 MR. KEDEM: I think it's --
- 7 JUSTICE ALITO: It is SO far from
- 8 reality that it really strains credulity.
- 9 MR. KEDEM: I think even if you think
- 10 that our reading is a little bit of a stretch,
- 11 I think the contrary reading is also a little
- 12 bit of a stretch. I think --
- JUSTICE ALITO: I mean, all the
- 14 readings that everybody has given to all of
- these proceedings -- provisions are a stretch.
- 16 (Laughter.)
- 17 MR. KEDEM: I think -- I think --
- 18 JUSTICE ALITO: I'm serious. Is there
- 19 at a certain point at which we say this means
- 20 nothing, we can't figure out what it means,
- 21 and, therefore, it has no effect, it means
- 22 nothing?
- MR. KEDEM: Justice --
- JUSTICE ALITO: Can we not -- we have
- 25 to say it means something?

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               MR. KEDEM: I would caution the Court
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      against saying it means absolutely nothing.
      do think that if the Court is concerned about
 3
      the policy arguments that Petitioners raise,
 4
      which we think are very important arguments,
 5
      and based on the findings of fact in SLUSA
 6
 7
      these -- they are things that Congress was
      concerned about, we think that our removal
 8
 9
      argument gets to essentially the same place as
      a policy matter but with a much more plausible
10
11
      textual basis.
12
               JUSTICE BREYER: Part of the problem,
      I mean, I don't think -- I don't find this as
13
14
      confusing as -- I mean, I might be wrong in how
      I'm looking at it -- but as Justice Alito.
15
               I'm thinking the drafter is given a
16
17
      task and his task is to do two things,
      economically, efficiently, I mean, that is
18
      efficiently with words.
19
20
               One thing he has to do is get rid of
      these state actions. That's one. And the
21
2.2
      second thing he has to do is to remove the
23
      federal act cases into federal court.
      And that's whether they're mixed, or not mixed,
24
2.5
      or so forth.
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- 1 MR. KEDEM: Right.
- 2 JUSTICE BREYER: If he was given that
- 3 task, this is the language that does it. But I
- 4 would expect there would be a report, and in
- 5 this report there would be an explanation such
- 6 as you gave me of the word "involving." And my
- 7 guess is there is no such report.
- 8 MR. KEDEM: That's correct.
- 9 JUSTICE BREYER: That moves me and --
- 10 MR. KEDEM: There is no such
- 11 explanation, but there's also no contrary
- 12 explanation that we're aware of.
- JUSTICE BREYER: Well, that's true.
- 14 That's true.
- MR. KEDEM: If I could add two more
- 16 textual points --
- 17 JUSTICE BREYER: Yeah.
- 18 MR. KEDEM: -- that support our
- 19 reading of the statute.
- 20 If what is meant is the contrary
- 21 reading, any covered class action of the sort
- that's specified in subsection (b), it's not
- 23 clear what the words "involving a covered
- security" would be doing in that sentence.
- 25 At best, it would be superfluous and

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1 at worst confusing and distracting.
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- 2 CHIEF JUSTICE ROBERTS: Thank you,
- 3 counsel.
- 4 Mr. Goldstein.
- 5 ORAL ARGUMENT OF THOMAS C. GOLDSTEIN
- 6 ON BEHALF OF THE RESPONDENTS
- 7 MR. GOLDSTEIN: Thank you, Mr. Chief
- 8 Justice, and may it please the Court:
- 9 When the Petitioners' lawyer stands up
- 10 and says in the first minute that his reading
- is obtuse and when the Solicitor General's
- 12 lawyer spends the entire time on an argument
- that isn't in any of their briefs in the case,
- 14 you know that the lawyers are scrambling to try
- and figure out what the statute means.
- 16 And the way we think you would resolve
- 17 that is to recognize that these words actually
- 18 mean something. They may target a null set.
- 19 They may not accomplish anything. But this
- 20 Court has said in cases like Manning that if
- 21 Congress is going to change this kind of law
- 22 significantly, you don't find elephants in
- 23 mouse holes.
- You don't say that obtuse language
- 25 disrupts and takes away from the state courts a

- long-standing form of jurisdiction, and that's
- what the other side wants to happen here.
- 3 The Securities Act of 1933, unlike the
- 4 '34 Act, always has provided for state court
- 5 jurisdiction. That is the way it has always
- 6 been. And if Congress wanted to disrupt that
- 7 and get rid of that, it would say so quite
- 8 expressly.
- 9 JUSTICE KENNEDY: I -- I can see the
- importance of deciding the removal issue here
- 11 because it's central to the interpretation of
- 12 the question -- the answer to the question
- 13 before us.
- On the other hand, as Justice Ginsburg
- pointed out, the case wasn't removed. Could
- 16 the -- a clear opinion be written and reserve
- 17 the removal question?
- 18 MR. GOLDSTEIN: Well, Justice Kennedy,
- 19 I have learned that the answer to the question
- 20 can the Supreme Court do X is always yes.
- 21 (Laughter.)
- MR. GOLDSTEIN: You -- you can write
- an opinion that says we agree, for example,
- 24 with the government and the Respondents that
- 25 this language at the very least isn't clear

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1 enough to accomplish this result. We reserve
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- 2 for another day the removal question.
- 3 To be -- and that honestly as a matter
- 4 of jurisprudence is probably the right thing to
- 5 do. You're talking about two things. They
- 6 didn't remove it and it's not in the question
- 7 presented.
- 8 And if you want to signal to the
- 9 lawyers how it is that we're supposed to
- 10 litigate these cases, that's probably not the
- 11 -- the best signal to send.
- 12 On the other hand, it's true, for
- 13 example, that if the Court were to understand
- 14 the Kircher decision that we do and the
- structure between (b) and (c) in 77p as having
- 16 a parallel in v(a), one could effectively
- 17 resolve the removal question, but you could
- only, essentially, resolve it in the favor of
- 19 non-removal. I -- it would be very hard, I
- think, to write an opinion honestly that says
- 21 what should happen here is these cases should
- be removed under 77p(c).
- JUSTICE GORSUCH: Mr. Goldstein,
- 24 speaking of gibberish --
- MR. GOLDSTEIN: Yes?

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1
               JUSTICE GORSUCH: -- aren't we stuck
      with gibberish your way too? I mean, it seems
 2
 3
      like it's gibberish all the way down here --
               MR. GOLDSTEIN: It --
 4
               JUSTICE GORSUCH: -- because --
 5
      because under your version, as I understand it,
 6
 7
      v(a), that first "except" clause, is
      superfluous. It doesn't -- doesn't do
 8
 9
      anything. And also we render "involving a
      covered security, " that language, potentially
10
      superfluous in (c).
11
12
               MR. GOLDSTEIN: Okay.
                                      So --
13
               JUSTICE GORSUCH: So help me out with
14
      that.
15
               MR. GOLDSTEIN: I -- I --
16
               JUSTICE GORSUCH: And -- and I know --
17
      I know we generally -- you know, we -- nobody
      likes gibberish, but it is our job to try and
18
      give effect whenever possible to Congress's
19
20
      language. It's not for us to assume that
21
      Congress's language means nothing --
2.2
               MR. GOLDSTEIN: Sure.
23
               JUSTICE GORSUCH: -- and was a waste
      of time. It went through bicameralism and
24
      presentment. And, normally, respect for the
25
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1 legislative process dictates that we afford
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- 2 some meaning to these words.
- 3 MR. GOLDSTEIN: Fair -- fair enough.
- I will say, however, just to be clear, that you
- 5 do have a background presumption that Congress
- 6 would do something like this clearly and these
- 7 are conforming amendments. To be sure, if you
- 8 decided that my reading just came up with
- 9 nothing and his was perfectly sensible --
- JUSTICE GORSUCH: But --
- MR. GOLDSTEIN: -- we would have a
- 12 problem.
- JUSTICE GORSUCH: -- doesn't yours --
- MR. GOLDSTEIN: No.
- JUSTICE GORSUCH: -- indeed come up
- 16 with nothing --
- MR. GOLDSTEIN: No. It doesn't.
- JUSTICE GORSUCH: -- with respect to
- 19 that first "except" clause and also with
- 20 respect to the "provided" -- "involving covered
- 21 securities" --
- 22 MR. GOLDSTEIN: Sure. So two things
- 23 about that --
- JUSTICE GORSUCH: -- language? Help
- 25 me out with that.

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1 MR. GOLDSTEIN: Okay. So the phrase
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- 2 "except as provided in section X with respect
- 3 to subject matter Y" appears throughout the
- 4 U.S. Code a bunch of times.
- 5 JUSTICE GORSUCH: I'm talking about
- 6 this one now.
- 7 MR. GOLDSTEIN: Okay, I promise that
- 8 --
- 9 JUSTICE GORSUCH: Let's get there.
- 10 MR. GOLDSTEIN: Okay. Mixed cases is
- one example. Also the cases like those
- described in your Merrill Lynch versus Manning
- 13 decision. So there are cases that involve
- either a state law claim that isn't expressed
- 15 -- that -- that relies on the Securities Act of
- 16 -- the '33 Act, for the substantive standard or
- 17 a case that combines a '33 Act case with also a
- 18 state law case. And so --
- 19 JUSTICE GORSUCH: Help -- help me out.
- 20 How -- how --
- MR. GOLDSTEIN: Okay. So what would
- 22 happen is that if Congress had not amended
- v(a), what you would have had is, in 77p(b), a
- 24 prohibition on a complaint that combines a
- 25 state law --

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1 JUSTICE GORSUCH: Right. It's a --
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- 2 it's a straight prohibition, this Court has
- 3 said, in Kircher. It's not -- it has nothing
- 4 to do with jurisdiction.
- 5 MR. GOLDSTEIN: Well --
- 6 JUSTICE GORSUCH: It's a preclusion
- 7 provision.
- 8 MR. GOLDSTEIN: Okay. Fair enough.
- 9 JUSTICE GORSUCH: So -- so --
- 10 MR. GOLDSTEIN: It is -- it is much
- 11 closer to a jurisdiction --
- 12 JUSTICE GORSUCH: You don't need it.
- MR. GOLDSTEIN: It is much closer to a
- 14 jurisdictional provision than the definition in
- 15 (f)(2). It says shall not be --
- JUSTICE GORSUCH: Well, this Court --
- 17 this Court has said it's a preclusion
- 18 provision.
- MR. GOLDSTEIN: Okay.
- 20 JUSTICE GORSUCH: So we're stuck with
- 21 that --
- MR. GOLDSTEIN: Okay. But it is --
- JUSTICE GORSUCH: -- all right? Work
- 24 with -- work with -- just let me -- work with
- 25 me, all right?

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1
               MR. GOLDSTEIN:
 2
               JUSTICE GORSUCH: You can't refer to
      (c) because we have another "except" clause
 3
      that refers to (c). So it has to refer to (b),
 4
      but there's no point in referring to (b) if
 5
      Kircher is right and this is just a preclusion
 6
 7
      provision.
               MR. GOLDSTEIN: I would disagree.
 8
 9
      so, if you were to ask -- to Justice Breyer's
      point, if -- if you gave a drafter a mission,
10
      what would they do? If I -- if this is the
11
12
      mission and that is (b) -- under 77p(b), what
13
      we're going to do is bar complaints, call it
14
      preclusion, bar complaints that combine a state
15
      law claim that involves a covered security and
      is a covered class action with a -- some other
16
      claim, so a '33 Act claim.
17
               And if what you wanted to do is avoid
18
      confusion about what you do with the concurrent
19
      jurisdiction under v(a), because that same
20
      complaint would both be precluded under p(b)
21
2.2
      and within the concurrent jurisdiction of the
      states under v(a), it makes perfect sense to
23
24
      have a conforming amendment that says, okay,
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the -- the concurrent jurisdiction doesn't

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include the cases that we just barred in p(b).
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- 2 JUSTICE GORSUCH: But that's stating
- 3 the blindingly obvious.
- 4 MR. GOLDSTEIN: Oh, well, you know, to
- 5 Mr. Katyal's point about closing doors --
- JUSTICE GORSUCH: That's superfluous.
- 7 MR. GOLDSTEIN: -- and windows and
- 8 everything -- it is not superfluous.
- 9 JUSTICE GORSUCH: It's closing a door
- 10 twice. It's not closing a window.
- MR. GOLDSTEIN: It is not superfluous,
- 12 sir, because, remember, jurisdiction says the
- 13 courts don't have jurisdiction no matter if the
- 14 defendant invokes this matter -- this provision
- or not. It is a categorical instruction to the
- 16 courts; whereas p(b) is something that --
- 17 JUSTICE GORSUCH: Okay. You haven't
- 18 helped me out much there. Maybe you can help
- me with the -- the language in -- in (c),
- 20 "involving a covered security."
- MR. GOLDSTEIN: Sure.
- JUSTICE GORSUCH: How is that not
- 23 superfluous on your reading?
- MR. GOLDSTEIN: It is only an
- 25 indication of where it is that you look in p --

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in 77p, because there are a lot of provisions
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- that are in 77p. So, if you say look at 77p,
- 3 what happens to covered securities? If I just
- 4 -- if you just take the language in these terms
- 5 and you ask what does 77p provide with respect
- 6 to covered securities --
- JUSTICE GORSUCH: I think we're
- 8 speaking past each other again, because I --
- 9 I'm referring to, I'm sorry, 77p(c), all right?
- MR. GOLDSTEIN: Oh.
- JUSTICE GORSUCH: Which says "any
- 12 class -- covered class action brought in a
- 13 state court involving a covered security as set
- 14 forth in subsection (b)." The government's
- position is that the words "involving a covered
- 16 security" must be doing some work. And it
- 17 seems to me --
- 18 MR. GOLDSTEIN: Oh, I -- I -- I'm not
- 19 sure what you're reading from, sir. You're
- 20 talking about in v(a) --
- JUSTICE SOTOMAYOR: The removal.
- JUSTICE GORSUCH: The removal
- 23 provision.
- MR. GOLDSTEIN: Of v(a)?
- JUSTICE GORSUCH: No.

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1
               MR. GOLDSTEIN: Okay. Of 77p(c)?
 2
               JUSTICE GORSUCH: P(c).
               MR. GOLDSTEIN: Okay. Great.
 3
               JUSTICE GORSUCH: Okay? Still p(c).
 4
               MR. GOLDSTEIN: Yes. Right.
 5
 6
               JUSTICE GORSUCH: All right?
 7
      covered class action brought in a state court
      involving a covered security as set forth in
 8
 9
      (b)." The government makes the argument that
10
      if, in fact, all you were doing was referring
      to (b), including state law classes -- state
11
12
      law causes of action, you wouldn't need
      "involving a covered security."
13
14
               MR. GOLDSTEIN: There's going to be --
15
               JUSTICE GORSUCH: That language would
16
      be superfluous.
17
               MR. GOLDSTEIN: Well, there would be
      superfluity on anybody's reading because
18
      "brought in any state court" would also be
19
      arguably superfluous; "any covered class
20
      action" would be superfluous. If all you're
21
2.2
      doing is saying pick up the cases in (b) --
      what Kircher says and I do think it does --
23
24
      Justice Sotomayor is right that it --
2.5
               JUSTICE GORSUCH: No, no, because
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1 we're talking about removal here. So you have
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- 2 to identify cases that are in state court in
- 3 order to do any of that.
- 4 MR. GOLDSTEIN: Okay. Well, then any
- 5 covered class action. Okay?
- 6 JUSTICE GORSUCH: Any covered class
- 7 action could be one in federal court. So it
- 8 makes sense to put it --
- 9 MR. GOLDSTEIN: No, I'm just saying in
- terms of it would be superfluous as -- as well.
- 11 JUSTICE GORSUCH: I don't see why, any
- 12 covered class action brought in state court may
- 13 be removed.
- MR. GOLDSTEIN: Well, everything --
- 15 JUSTICE GORSUCH: That makes sense.
- MR. GOLDSTEIN: Well, every -- (b),
- everything that is in (b) is with respect to a
- 18 covered class action. To the point that this
- 19 statute is not drafted with incredible
- 20 precision, what Kircher says is going on in
- 21 SLUSA is in (b) we're going to ban a set of
- cases; in (c) we're concerned that we might
- 23 have recalcitrant state courts: the cases that
- 24 are banned in -- in (b) can be removed under
- 25 (c).

- 1 And I don't even think this last
- 2 antecedent argument would help the other side
- 3 very much for two reasons. The first is the
- 4 last antecedent is "covered securities." It's
- 5 not "involving a covered security."
- 6 And the second is you have to ask,
- 7 Justice Kagan, when -- when they refer to
- 8 involving a covered security, it's not just
- 9 involving a covered security in the air; it is
- 10 an action involving a covered security. And
- 11 that action has to be one that's based on state
- 12 law.
- JUSTICE KAGAN: I'll -- I'll add to
- 14 that. I mean, as I stare at it a little bit
- more, I wish I had asked Mr. Kedem, "and shall
- 16 be subject to subsection (b), " because that
- 17 suggests that it has to be dismissed, and you
- 18 wouldn't want to dismiss the kind of cases that
- 19 Mr. Kedem wants to remove.
- MR. GOLDSTEIN: His whole point is
- 21 that you wouldn't dismiss them, but that's Your
- Honor's point.
- JUSTICE KAGAN: Yeah, but that would
- make "and shall be subject to subsection (b)"
- 25 superfluous and -- and essentially mean

- 1 nothing.
- 2 MR. GOLDSTEIN: Right. So just to
- 3 circle back around to the question, and,
- 4 Justice Alito, you -- you have pointed out that
- 5 maybe this thing does nothing at all. That may
- 6 well be true. We do think it picks up the
- 7 mixed cases. The mixed cases did exist
- 8 previously, but --
- 9 JUSTICE ALITO: What sense does that
- 10 -- what sense does that make? The fed -- the
- 11 state courts have concurrent jurisdiction over
- 12 '33 Act claims, except if a lawyer is foolish
- enough to include in the state court complaint
- 14 state claims that fall within the -- the
- 15 prohibition? What -- what sense does that
- 16 make?
- 17 MR. GOLDSTEIN: Well, Justice Alito,
- it would make sure that there isn't confusion.
- 19 It would resolve an ambiguity.
- It's not intended to do very much.
- 21 It's a conforming amendment. We don't think
- that the statute -- this provision, which isn't
- 23 discussed anywhere in the legislative history
- at all, is intended to accomplish very much.
- All it's intending to do, we think,

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1 and it obviously didn't do it, is --
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- JUSTICE GINSBURG: Which -- which
- 3 provision are we talking about?
- 4 MR. GOLDSTEIN: The v(a) amendment of
- 5 the jurisdictional provision.
- 6 JUSTICE GINSBURG: So you -- are you
- 7 answering the road to nowhere?
- 8 MR. GOLDSTEIN: Yes. I'm answering
- 9 the road to nowhere. We don't think that it is
- 10 a road to nowhere because it does make clear
- 11 that the courts, without regard to whether or
- not the defendant invokes p(b), do not have
- 13 jurisdiction. It actually accomplishes that
- 14 result. But no matter --
- JUSTICE GINSBURG: Is it just matching
- the jurisdictional to the preclusion and
- 17 removal?
- 18 MR. GOLDSTEIN: All right. If you --
- 19 if you told someone to write a statute that
- 20 says modify v(a) to make sure there isn't
- jurisdiction over the cases we just banned, you
- 22 would use this exact language.
- 23 And the one thing I do want to be
- 24 clear on is that this phrase -- we do start
- 25 just with the simple text, that phrase, "except

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1 as provided in section X with respect to
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- 2 subject matter Y," everywhere in the U.S. Code
- 3 it's used refers to the -- the person to a
- 4 rule. It's the opposite of a "notwithstanding"
- 5 clause.
- 6 It always has some measure of
- 7 superfluity -- superfluity. What it's doing is
- 8 just -- you've got two different provisions and
- 9 it tells you which one controls. A
- 10 "notwithstanding" provision --
- 11 JUSTICE GINSBURG: Mr. Goldstein, why
- 12 -- why would Congress want to do that, given
- that if the federal claim is in federal court,
- there are, as Mr. Katyal pointed out, all these
- 15 restrictions on counsel and who's the
- 16 represented party? You have the same -- the
- 17 federal claim in state court, and none of those
- 18 restrictions apply.
- 19 MR. GOLDSTEIN: That's the usual rule,
- Justice Ginsburg. And, remember, we have a
- 21 really good indication that's what Congress
- intended, because that's the PSLRA. Congress,
- when it wrote the PSLRA against the backdrop of
- 24 state law -- state court secured -- '33 Act
- 25 class actions, wrote it to say that the

- 1 procedural protections apply in cases that are
- 2 -- are subject to the Federal Rules of Civil
- 3 Procedure.
- 4 What it decided to do is it matched
- 5 the same compromise that's in the '33 Act
- 6 itself, which is it allowed these cases to be
- 7 decided in state court. And as we explained,
- 8 state courts have their own discovery stays.
- 9 They have it in their rules.
- 10 JUSTICE BREYER: There, I -- I see
- 11 that. But, look, I have one textual question
- on your side.
- MR. GOLDSTEIN: Sure.
- 14 JUSTICE BREYER: My textual question,
- which we're discussing now, is we go to v.
- MR. GOLDSTEIN: Yeah.
- 17 JUSTICE BREYER: And let's look at the
- 18 second part, which says "except as provided" in
- 19 p(c) --
- MR. GOLDSTEIN: Yeah.
- JUSTICE BREYER: -- you can't remove
- 22 it.
- MR. GOLDSTEIN: Yes.
- 24 JUSTICE BREYER: So that means if it's
- 25 provided -- "except" as provided in p(c).

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1 MR. GOLDSTEIN: Yep.
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- 2 JUSTICE BREYER: And it's talking
- 3 about the '33 Act.
- 4 MR. GOLDSTEIN: Yes.
- 5 JUSTICE BREYER: All right. So now
- 6 let's go over to -- to c. And since they're
- 7 talking about removal of a '33 Act case --
- 8 MR. GOLDSTEIN: A case with a '33 Act
- 9 claim.
- 10 JUSTICE BREYER: With a '33 Act claim.
- MR. GOLDSTEIN: Yes.
- 12 JUSTICE BREYER: A case with a '33 Act
- 13 claim, we look to (c) and say (c), therefore,
- 14 must refer in part to cases with '33 Act
- 15 claims.
- MR. GOLDSTEIN: Yes.
- 17 JUSTICE BREYER: And if that's so,
- 18 since -- involving a covered security --
- 19 MR. GOLDSTEIN: So, it would be a
- 20 mistake --
- JUSTICE BREYER: -- if it refers to --
- 22 if it refers to all of v, including the state
- law problem, there is virtually no scope.
- MR. GOLDSTEIN: No, that's not true.
- 25 It's the mistake.

- 1 JUSTICE BREYER: Ah, you're going to
- 2 -- I get it. I get it. You're going to say --
- 3 MR. GOLDSTEIN: Here's what I think
- 4 happened.
- 5 JUSTICE BREYER: All right. Is this
- 6 the answer?
- 7 MR. GOLDSTEIN: Yeah. So SLUSA is a
- 8 door-closing statute.
- 9 JUSTICE BREYER: Yeah.
- 10 MR. GOLDSTEIN: It looks back to the
- 11 PSLRA and says we've had a statute that's been
- 12 evaded a bunch. We just don't want it to
- happen again. So we're going to ban a set of
- 14 cases that have shifted from federal to state
- 15 court. Those are '34 Act cases by and large.
- 16 We're going to ban those. What might a clever
- 17 plaintiff's lawyer do?
- Well, what they might do is slap a '33
- 19 Act claim on here and say it's still within the
- 20 concurrent jurisdiction of the state courts.
- 21 So we're just going to make clear that's not
- 22 true. That's all --
- JUSTICE BREYER: Okay.
- 24 MR. GOLDSTEIN: -- that this provision
- does.

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1 JUSTICE BREYER: Now, this is my
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- 2 choice then. All right. The choice is reading
- 3 v for '33 Act, back to c, and when they talk
- 4 about (c), which refers to (b), they either
- 5 mean all of (b), which is a case with a state
- 6 law claim in it --
- 7 MR. GOLDSTEIN: Yes.
- 8 JUSTICE BREYER: -- and also a '33 Act
- 9 claim.
- MR. GOLDSTEIN: Yes.
- JUSTICE BREYER: That's your view.
- MR. GOLDSTEIN: Yes.
- JUSTICE BREYER: Or the government's
- 14 view is that involving just refers to (1) and
- 15 (2) in (b) and so it refers to '33 Act claims
- 16 sitting there by themselves in state court,
- 17 too.
- 18 MR. GOLDSTEIN: Right.
- 19 JUSTICE BREYER: That's my choice,
- 20 right?
- MR. GOLDSTEIN: Yes.
- 22 JUSTICE BREYER: And I've got to see
- 23 which of those two makes more sense in terms of
- the Act, which is why I started out with I want
- 25 to know what they want to do --

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1 MR. GOLDSTEIN: Sure.
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- JUSTICE BREYER: -- with '33 Acts --
- 3 MR. GOLDSTEIN: Sure.
- 4 JUSTICE BREYER: -- because a '33 Act
- 5 is a big deal here.
- 6 MR. GOLDSTEIN: Right.
- 7 JUSTICE BREYER: Then the -- the SG's
- 8 position looks better.
- 9 MR. GOLDSTEIN: Sure.
- 10 JUSTICE BREYER: And if it's a not
- 11 much of a deal, a throwaway --
- MR. GOLDSTEIN: Right.
- JUSTICE BREYER: -- then yours looks
- 14 better.
- MR. GOLDSTEIN: Right. And so --
- 16 JUSTICE BREYER: Is that right?
- 17 MR. GOLDSTEIN: Yes. So here is why
- 18 you know that the '33 Act is the tail and the
- 19 '34 Act is the dog. The -- the legislative
- 20 history and the findings that my friend talks
- 21 about refer to the shift of cases from federal
- 22 to state court. These are not cases that
- 23 shifted. '34 Act case shifted.
- 24 The '34 Act requires you to file in
- 25 federal court. What happened is people instead

- 1 brought securities fraud cases under state law
- in state court to avoid the PSLRA. Fine. But
- 3 that's not what happened here.
- 4 Our case was under the Securities Act
- 5 -- the '33 Act. It was fine in state court
- 6 before the PSLRA. Congress didn't change that
- 7 in the PSLRA. It's not an evasion of any
- 8 existing standard. All the rules that applied
- 9 to the '33 Act continue to apply to it.
- 10 So what Congress was concerned about
- is a body of cases moving out of federal court
- 12 to state court. These cases have been within
- 13 the concurrent jurisdiction, non-removable, of
- 14 the state courts since the day the statute was
- 15 enacted. That's the compromise.
- 16 JUSTICE ALITO: If a plaintiff files a
- 17 third -- files a claim in state court under a
- 18 state law cause of action that mirrors the '33
- 19 Act in the -- in the respects that are set out
- in the statute, the state court can't entertain
- 21 that. Am I right?
- MR. GOLDSTEIN: That is correct.
- JUSTICE ALITO: Okay. Now given that,
- 24 why in the world would Congress want the state
- court to be able to entertain the real thing,

- 1 an actual '33 Act?
- MR. GOLDSTEIN: Because what Congress
- 3 is targeting is it just doesn't want this
- 4 resolved under state law. It wants it resolved
- 5 under the '33 Act. It does want these
- 6 nationally-traded securities cases to be
- 7 litigated under federal law.
- 8 JUSTICE ALITO: I thought it -- what
- 9 it wanted was it to be resolved under federal
- 10 procedural law?
- 11 MR. GOLDSTEIN: No, that is not
- 12 uniformly true. Remember, we're talking about
- 13 a concern of the evasion of the PSLRA. And
- 14 Congress quite --
- JUSTICE ALITO: Yeah, they wanted to
- 16 -- they wanted to resolve in accordance with
- 17 the PSLRA.
- MR. GOLDSTEIN: Right. And the PSLRA
- 19 --
- JUSTICE ALITO: Which wouldn't apply
- 21 in state court.
- 22 MR. GOLDSTEIN: Exactly right. And so
- that's our point and, that is, this is not an
- evasion of the PSLRA. If Congress wanted to
- delete the phrase in the PSLRA in cases that

- 1 are subject to the Federal Rules of Civil
- 2 Procedure and extend the PSLRA to the state
- 3 court, or if it wanted to make all these cases
- 4 removable or if it wanted to refer to a
- 5 definition, there are 10 different easier ways
- 6 and more clear ways, rather than to pick up a
- 7 phrase that is not used in this way in the U.S.
- 8 Code anywhere at all.
- 9 I did want to just respond to an
- 10 anomaly, it's akin to the one that you just
- 11 described as possible, that my friend talks
- 12 about. He says this: Look, under the
- 13 Respondents' view, if what you did was combine
- 14 a '33 Act claim with a state law claim, then we
- admit that case would be litigated in federal
- 16 court. That is not correct.
- 17 Under 1441, this is what would happen,
- is that the case would be removed to federal
- 19 court and under 1441(c) would mandate severing
- out the prohibited state law claim and the case
- 21 would be remanded to state court and it would
- 22 be litigated in state court as a matter of law.
- JUSTICE ALITO: The whole mixed case
- thing doesn't make the first bit of sense to
- 25 me, that you've got the federal -- you have the

1 '33 Act claim and you have the prohibited state

- 2 act claim in state court.
- 3 So then the state court knows -- has
- 4 no jurisdiction whatsoever. What's going to
- 5 happen? The defendant moves to dismiss. The
- 6 plaintiff says, okay, fine, I dismiss my -- my
- 7 -- my state act claim.
- 8 MR. GOLDSTEIN: Right.
- 9 JUSTICE ALITO: Or the judge is going
- 10 to say, oh, it's too late. You combined them
- 11 to start out. The whole thing is dismissed.
- 12 And then, if the statute of limitations hasn't
- run, the plaintiff can just come back and file
- 14 the federal -- the '33 Act claim in state court
- 15 by itself. Right?
- MR. GOLDSTEIN: Yes, but that's only
- 17 because of SLUSA because what SLUSA is doing is
- 18 barring the state law claim. That wouldn't be
- 19 true if SLUSA didn't exist.
- 20 And I just think that you just have to
- 21 -- look, this is a narrow provision, not
- 22 discussed in the legislative history. You
- can't ask it to do the world, which is to undo
- 24 the jurisdiction of the '33 Act that has
- existed a long time and, that is, it's another

- 1 anti-evasion principle.
- I do want to respond as well to my
- 3 friend's statement that what he -- he says the
- 4 exact opposite thing. He says his position
- 5 produces a direct parallel between the '33 and
- 6 '34 Act, and then to Justice Ginsburg says it
- 7 treats the '33 and '34 Act wildly differently.
- It does treat them quite differently,
- 9 and that is he is pointing to statements in the
- 10 legislative history that suggest that some
- 11 members of Congress believe that all securities
- 12 cases would be litigated in federal court. But
- 13 he leaves behind all of the non-class actions
- and he picks up cases that SLUSA clearly was
- not intended to apply to, and that is
- 16 non-covered securities.
- 17 SLUSA is quite clear about this, that
- it is intended to respond only with respect to
- 19 the nationally-traded securities that are
- 20 defined as covered securities. But this
- 21 reading somehow picks up, according to the
- 22 Petitioners, all of the covered class actions,
- even if it's not a nationally-traded security
- 24 at all.
- 25 And it would be incredibly weird to

- 1 write a statute that says, except as provided
- 2 in 77p with respect to covered securities, and
- 3 to do something radically different from what
- 4 77p does with respect to covered securities.
- 5 What it does is it causes them to be
- 6 dismissed, not removed, and it applies only
- 7 with respect to those that involve
- 8 nationally-traded securities. And their
- 9 reading doesn't.
- 10 It is really, really obtuse. It is an
- 11 extraordinarily unusual way to accomplish this
- 12 result, which is a big result. Mr. Katyal
- 13 believes the statute does something quite
- important. It changes how the '33 Act
- 15 functions with respect to a large body of
- 16 cases.
- 17 And you just don't -- your
- 18 jurisprudence helpfully tells the Congress, if
- 19 you want to do something like that, do it the
- 20 simple way. Say as defined in or say it's
- 21 removable or say it's within the exclusive
- 22 jurisdiction.
- 23 If you find out that -- if you
- 24 believe, Justice Gorsuch and Justice Alito,
- 25 that this -- our reading would produce -- would

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1 apply to a null set, which we disagree with,
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- 2 nonetheless, it is the case that we do give
- meaning to the phrase, it wouldn't pick up any
- 4 cases, but their reading is not -- the words
- 5 that Congress used aren't nearly clear enough
- 6 to accomplish that result.
- 7 If there are no further questions.
- 8 JUSTICE SOTOMAYOR: I have one. What
- 9 do you think -- what would be the null set if
- 10 you read the government's reading of the
- 11 removal -- the involving -- if you read it --
- MR. GOLDSTEIN: Its reading -- its
- 13 reading today in argument?
- 14 JUSTICE SOTOMAYOR: Its reading today.
- MR. GOLDSTEIN: Okay.
- 16 JUSTICE SOTOMAYOR: I assume you
- 17 understand it.
- MR. GOLDSTEIN: Yes.
- 19 JUSTICE SOTOMAYOR: All right. If we
- 20 read it the government's way --
- MR. GOLDSTEIN: Yeah.
- JUSTICE SOTOMAYOR: -- what would we
- 23 make -- what would be left of the second
- 24 "except" clause in -- in 77v(a)?
- MR. GOLDSTEIN: The removal except

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1 clause?
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- JUSTICE SOTOMAYOR: Yes.
- 3 MR. GOLDSTEIN: So --
- 4 JUSTICE SOTOMAYOR: Second "except"
- 5 clause.
- 6 MR. GOLDSTEIN: So the second "except"
- 7 clause, just to walk this through, says
- 8 basically whatever we're doing in 77p(c)
- 9 controls.
- 10 JUSTICE SOTOMAYOR: Right.
- 11 MR. GOLDSTEIN: Okay? And I do think
- it's very useful that, except as provided and
- should be read the same way in 77v(a), so it
- 14 does, you know, tell you to look somewhere
- 15 else.
- 16 JUSTICE SOTOMAYOR: If you read this
- 17 the way the government does --
- 18 MR. GOLDSTEIN: Right. Yeah.
- 19 JUSTICE SOTOMAYOR: -- it says you
- 20 can't remove these cases in (a) --
- MR. GOLDSTEIN: Yeah.
- JUSTICE SOTOMAYOR: -- right, so you
- can't remove them, but (c) says you can remove
- them. So is there anything then that is not
- 25 removable? Why write the second "except"

- 1 clause at all?
- 2 MR. GOLDSTEIN: Well, it is the case
- 3 that it would be completely unnecessary because
- 4 (c) controls. I do think that probably in the
- 5 -- a point in the government's favor that
- 6 ultimately is in our favor is that there are
- 7 parts of v that don't do anything. Okay? And
- 8 the -- the removal provision is an example of
- 9 that.
- 10 If you didn't have the amendment to
- 11 the removal provision, you would still know
- that you could remove under p(c). They're just
- 13 closing doors, locking them, crossing T's and
- dotting I's a couple of times. That's how this
- 15 provision works.
- 16 Don't ask it to do more than it was
- 17 intended. Thank you.
- 18 JUSTICE KAGAN: Could I ask you, Mr.
- 19 -- Mr. Goldstein, also on this (c) provision,
- and -- and this really ought to be a question
- for Mr. Kedem, but he sat down. But I don't
- 22 want you to agree with me just for the sake of
- 23 --
- MR. GOLDSTEIN: Okay.
- JUSTICE KAGAN: -- agreeing with me.

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1 But if I understand what he said, it's these
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- 2 class actions with this last antecedent
- 3 principle, you're only referring to (1) and
- 4 (2), so now you -- you make those class actions
- 5 removable. But the way this provision works --
- and you think kind of that makes sense, right?
- 7 We would want those -- those actions to be
- 8 removable, be consistent with Congress's other
- 9 purposes --
- MR. GOLDSTEIN: No, but --
- 11 JUSTICE KAGAN: -- but -- I'm sorry?
- 12 MR. GOLDSTEIN: I -- I don't think
- 13 that, but you might.
- 14 JUSTICE KAGAN: Okay. I'm -- I'm
- 15 saying what --
- MR. GOLDSTEIN: Hypothetically.
- 17 JUSTICE KAGAN: -- in his view, right?
- 18 MR. GOLDSTEIN: Okay.
- 19 JUSTICE KAGAN: But then it says "and
- 20 shall be subject to subsection (b)." And all
- 21 that subsection (b) does, the way this (c)
- 22 provision works is it makes a category of cases
- 23 removable only so that a court can dismiss
- them. That's the point of subsection (c).
- 25 It's like they were worried that state courts

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1 wouldn't just dismiss these actions, so it made
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- 2 them removable to be dismissed.
- But then you're getting those cases up
- 4 there. You say, okay, we'll get them removable
- 5 because these cases really ought to be in
- 6 federal court, but under (c), now they have to
- 7 be dismissed.
- 8 MR. GOLDSTEIN: That's right. I will
- 9 say -- I -- I'll give you the answer that I
- 10 think he might, and that is what he would say
- is, okay, subject it to subsection (b) and some
- of them get dismissed, and the rest of them
- 13 aren't subject to it. That's just not the
- 14 structure of this statute. And that's not what
- 15 Kircher says. Kircher says that this is a
- 16 anti-recalcitrant -- recalcitrance -- whatever
- 17 -- provision.
- 18 (Laughter.)
- 19 MR. GOLDSTEIN: That if state courts
- just aren't obeying the statute. There isn't
- 21 any indication that it was intended to pick up
- 22 a set of cases and deposit them in federal
- 23 court to litigate --
- JUSTICE BREYER: There has to be.
- There has to be, because the mixed case ends up

- in part being in federal court.
- 2 MR. GOLDSTEIN: It does not because
- 3 under 1441(c) it gets remanded. The federal
- 4 part of the case, as a matter of law, gets
- 5 cleaved off and gets sent back to state court.
- 6 It does not stay and get litigated in federal
- 7 court.
- 8 JUSTICE SOTOMAYOR: I'm sorry --
- 9 MR. GOLDSTEIN: Mr. Katyal was just
- 10 wrong about that.
- JUSTICE SOTOMAYOR: -- what provision
- 12 are you citing?
- 13 MR. GOLDSTEIN: 14 -- 28 U.S.C.
- 14 1441(c), it's the removal provision. So what
- 15 happens is if you have a mixed case, the
- 16 combined federal and state cases that are
- 17 subject to p(b), it gets removed. And federal
- law, 1441(c), says if you have a otherwise
- 19 non-removable provision combined -- claim
- 20 combined with a removable claim, that what you
- 21 do is you break them in half and you send the
- 22 non-removable case back -- claim back. And so
- 23 this --
- JUSTICE BREYER: No, so that's --
- 25 that's major.

- 1 MR. GOLDSTEIN: Yes.
- JUSTICE BREYER: I mean, either on the
- one hand, your view, this is designed just to
- 4 get rid of the state actions.
- 5 MR. GOLDSTEIN: Yes.
- 6 JUSTICE BREYER: On their view, it is
- 7 designed to do two things. One is to remove
- 8 the fed part to the feds, and also to get rid
- 9 of the state.
- 10 MR. GOLDSTEIN: Right. And so if you
- 11 just --
- 12 JUSTICE BREYER: Is there any history?
- MR. GOLDSTEIN: Not -- not about the
- amendment to v, there's no history, and we
- don't think there's any history that suggests
- 16 moving the cases to federal court.
- 17 Thank you.
- 18 CHIEF JUSTICE ROBERTS: Thank you,
- 19 counsel.
- Four minutes, Mr. Katyal.
- 21 REBUTTAL ARGUMENT OF NEAL K. KATYAL
- ON BEHALF OF THE PETITIONERS
- MR. KATYAL: Thank you.
- 24 Four -- four points. First, Congress
- 25 took the affirmative step of modifying the

- 1 preexisting concurrent jurisdiction provision
- 2 in Section 22. We're the only ones who give
- 3 that some meaning.
- 4 Justice Gorsuch, this is not about
- 5 surplusage, the canon of surplusage. This is
- 6 obliteration. They can't give you an
- 7 explanation for what Congress did when it added
- 8 those 12 words.
- 9 And that's why my friend says, oh,
- 10 there's some canon against doing -- a canon
- 11 that you have to do things a simple way. There
- is no such canon in this Court's jurisprudence.
- 13 The closest, as Justice Sotomayor said, is the
- 14 presumption about concurrent jurisdiction, but
- that presumption has never been held to apply
- when a statute isn't silent. Those are only
- 17 when the Congress is silent. This is one in
- which Congress has affirmatively taken the step
- 19 to remove 12 words -- to -- to remove some
- 20 subset of what was preexisting jurisdiction in
- 21 the state courts.
- 22 And, in addition, as this Court in
- 23 Kircher said, when you don't have a long
- 24 history of state court adjudication in the
- area, presumptions about preemption don't

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1 apply -- indeed, presumptions about
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- 2 preemptions, Justice Breyer, your opinion in
- 3 Geier says they don't apply when you have an
- 4 express statute that deals with preemption.
- 5 And I think the same analogy is true
- 6 here. You have a specific statute that deals
- 7 with -- you know, which deals with the amount
- 8 of jurisdiction. So, I don't think this Court
- 9 could apply the presumption about concurrent
- 10 jurisdiction.
- 11 Second, Justice Breyer, you asked
- 12 about the legislative history. And, Justice
- 13 Alito, you asked who do you think -- do -- do
- 14 you think the person who wrote this statute set
- out to do what you think you're saying it did?
- And we're the only ones who are
- 17 telling you a story that is in the legislative
- 18 history itself. The first line of the
- 19 conference report: "Title 1 of SLUSA makes
- 20 federal court the exclusive venue for most
- 21 securities class action lawsuits." The manager
- in the Senate, Senator D'Amato, and the chair:
- 23 "There shall be a uniform standard and there
- should be a uniform procedure, and that's why
- 25 you move these nationally-traded securities to

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1 a federal forum." President Clinton's signing
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- 2 statement: "Since the uniform standards
- 3 provided by this legislation state that class
- 4 actions generally can only be brought in
- 5 federal court, will be governed by federal law,
- 6 clarity on the federal law to be applied is
- 7 particularly important."
- 8 There is nothing in there saying this
- 9 is only about the '34 Act. This is my friend
- on the other side's invention. Congress
- affirmatively took the step to modify the '33
- 12 Act jurisdictional provision, not just the '34
- 13 Act.
- 14 Justice Kennedy, this is my third
- point, you asked about removal and whether or
- not if you didn't accept our view of 22(a),
- 17 would that mean that, you know, we'd
- 18 effectively be out of luck. And I think you
- 19 shouldn't reserve that question because of the
- 20 reasons that my colleague from the Solicitor
- 21 General's Office said, and indeed it may take
- years for another case to come up precisely
- 23 because there's a bar on interlocutory appeals
- 24 from removal decisions, as this Court in
- 25 Kircher made clear.

Τ	And, in addition, the Ninth Circuit in
2	a case called Rea versus Michaels Stores in
3	2014 said, when this Court, the Supreme Court,
4	makes removal available for the first time,
5	then we as litigants can go and seek that
6	removal. There's a lot of precedent which
7	barred us from seeking removal before, but,
8	obviously, we would do that if this Court were
9	to accept the alternative reading.
10	And last and finally, ultimately you
11	are left with Justice Alito's question: What
12	sense does their statutory reading make? Why
13	would bringing a state court count oust a
14	plaintiff out of state court when a mixed one
15	would not?
16	And Justice Ginsburg asked why would
17	Congress, when they're so concerned about
18	procedure and things like abusive litigation
19	and serial plaintiffs and massive attorneys'
20	fees, and took all these steps to regulate that
21	in the federal court context, why would they
22	just leave the back door gaping and wide open?
23	That is not the way to read a statute.
24	I understand the statute is a hard one
25	to read, but we're the only ones giving it a

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reading that, A, makes sense; and that is, B,
 1
      consistent with the legislative history; and,
 2
      C, most importantly, is textual. We give
 3
 4
      effect to those 12 words. They obliterate
 5
      them.
 6
               CHIEF JUSTICE ROBERTS: Thank you,
 7
      counsel.
               The case is submitted.
 8
 9
               (Whereupon, at 11:10 a.m., the case
10
      was submitted.)
11
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