

1 due process grounds, you need a system that is
2 administrable.

3 And, you know, the person doesn't even know
4 -- the judge doesn't know when to pull the case off the
5 shelf and look at whether or not to conduct the inquiry,
6 Justice Alito, that you were talking about, unless you
7 have some kind of trigger that allows them to do that.

8 And the time periods -- and if you look at,
9 say, the Third Circuit experience, right, they said in
10 2011 that it had a reasonableness limit as a statutory
11 matter, and that then there should be an inquiry into
12 whether or not the detention remains permissible. And
13 they say we reject the time period because of Demore --
14 in a -- it would be inconsistent with Demore.

15 JUSTICE SOTOMAYOR: So why is the
16 Zadvydas -- this went -- the Ninth Circuit remedy went a
17 lot further than Zadvydas did. Zadvydas just created a
18 presumption, or did away from -- with a presumption.
19 Here the court is actually requiring --

20 MR. ARULANANTHAM: But, Your Honor, it's
21 requiring -- Zadvydas requires release. This is just
22 the inquiry. So it's actually quite similar.

23 You know, what we're saying is unless
24 removal is imminent -- okay, it's just a presumption --
25 unless removal is imminent, there -- there's a two-week

1 window to conduct the hearing under the injunction, you
2 should look into conduct an inquiry to see whether or
3 not danger or flight risk actually justifies the
4 continued detention of this person. It's not -- it's
5 not a cap on detention at all. And as I said, many
6 people don't get out. So I think it's quite consistent
7 with the approach that the Court took in Zadvydas.

8 But you know, going back to the question of
9 habeas, you know, versus the constitutional rule, Your
10 Honor, in the Third Circuit, four years later, they are
11 still seeing individual habeases. There's massive
12 disagreement in the lower courts, and amongst the
13 immigration judges, about, you know, how you count this
14 or how you count that. And then they say, you know,
15 maybe it would be good to have a nine-month, 12-month
16 window.

17 The Eleventh Circuit does the same thing in
18 the supra decision. They say, we want to give some
19 guidance, because it can't be that you have to file a
20 habeas petition just to get the inquiry that the
21 statutes -- whether -- and it might even -- the Due
22 Process should require.

23 And so having some kind of guide, even if
24 it's not as fixed as you have to do it within two weeks
25 or six months, you know, some kind of temporal limit so

1 that the person can go directly to the immigration
2 judge, not to try to get to Federal court, which most of
3 them can't do, go directly to the immigration judge and
4 say, can you please now conduct an individualized
5 inquiry --

6 CHIEF JUSTICE ROBERTS: Of course, the
7 problem is that that looks an awful lot like drafting a
8 statute or a regulation. And it -- it seems to me that
9 that's quite a leap.

10 We -- our job is to read the statute, and if
11 it presents -- if it's unconstitutional, that's our job.
12 But we can't just write a different statute because we
13 think it would be more administrable.

14 MR. ARULANANTHAM: Your Honor, I think it's
15 not that different from what the Court did in a number
16 of cases, in *Riverside v. McLaughlin*, in *Schnackenberg*,
17 where the Court said six months is the maximum time that
18 you can go to prison without a jury trial.

19 Now, here, it's just a similar kind of
20 administrable rule. You know, even *Zadvydas* --

21 JUSTICE KAGAN: An administrable
22 constitutional rule, you're saying.

23 MR. ARULANANTHAM: Yeah. And these are
24 constitutional cases.

25 JUSTICE KAGAN: We're not making up a

1 statute; we're devising a constitutional limit.

2 MR. ARULANANTHAM: Correct, Your Honor.

3 These are all administrable --

4 JUSTICE KAGAN: So we're beyond --

5 MR. ARULANANTHAM: -- rules of the
6 Constitution I'm talking about. McNeil, and the civil
7 commitment context, is a constitutional rule that
8 touched some --

9 CHIEF JUSTICE ROBERTS: Well, just let me
10 make sure. So we're now in the context of deciding the
11 constitutional question, and we put the statute -- I
12 know you want us to, and that's -- that's fine. I'm
13 just saying it's pretty unusual for us to do that in the
14 first instance. But when you're talking about the
15 administrable rule, that argument is being made on the
16 assumption that it's otherwise unconstitutional.

17 MR. ARULANANTHAM: The -- the cases that we
18 cite in our brief are all constitutional administratable
19 rules that have been -- got into effect, the ones that I
20 was mentioning.

21 I actually thought that there was a
22 colorable claim that, because Congress specifically
23 authorized six months of detention, prolonged detention
24 in national security cases, you could actually read the
25 statute that way. But obviously, that doesn't seem to

1 be particularly persuasive.

2 The last things I'll say, Your Honor -- I
3 know my time must be limited -- on the relevance of
4 what --

5 CHIEF JUSTICE ROBERTS: Well, you get a few
6 extra minutes too.

7 (Laughter.)

8 MR. ARULANANTHAM: Thank you. Thank you so
9 much, Mr. Chief Justice.

10 You know, if you -- the record is replete
11 with examples where the immigration judge makes such a
12 big difference because they're just a hearing where you
13 can second-guess -- excuse me -- not second-guess,
14 assess the decision of the jailing authority.

15 So, you know, the Merida Declaration at
16 Joint Appendix page 518 is one such example. If a
17 person with a nonviolent criminal history who is
18 detained for three years, he finally gets the
19 individualized assessment, he gets out on \$5,000 bail.

20 You know, Exhibit 73 to my declaration --
21 this is this Ethiopian asylum-seeker. He has passed the
22 background check. He has passed the background check,
23 and he is found to have a significant possibility of
24 asylum. And now he is going in front of the deportation
25 officer who is conducting his parole review. And the

1 deportation officer just chooses not to believe him.

2 When he finally gets in front of an
3 immigration judge who grants him asylum, the immigration
4 judge says, but you've already passed the background
5 check, and there -- there's no question from here. And
6 we have a witness now because we are having a hearing,
7 that this person is who he says he is.

8 And that's all we are talking about, just
9 the minimal requirement of a hearing in front of a
10 neutral decisionmaker for people who have been -- had
11 very, very long periods of incarceration. And that
12 minimal requirement we think is available under the
13 statute and also under the Due Process Clause.

14 CHIEF JUSTICE ROBERTS: Thank you, counsel.

15 Four minutes, General Gershengorn.

16 REBUTTAL ARGUMENT OF IAN H. GERSHENGORN

17 ON BEHALF OF THE PETITIONERS

18 GENERAL GERSHENGORN: Thank you, Mr. Chief
19 Justice. I'll be brief.

20 I wanted to make first a short point on the
21 Patriot Act to shore up the construction of 1226(c).

22 There are two, as Justice Alito suggested,
23 two fundamental differences with the Patriot Act. The
24 first is that it allows for a certification. It has to
25 be by the attorney general or the deputy attorney

1 general. It can't be delegated, but then that is not
2 reviewable. It's very different from the 1226(c) where
3 the alien gets a Joseph hearing and it's subject to --
4 to BIA review.

5 The second piece of the Patriot Act that
6 makes it very different is that it overrides Zadvydas
7 and actually permits the attorney general to provide for
8 detention, even when there's no foreseeable likelihood
9 of relief.

10 And so it's -- it is a situation in which
11 there is, of course, some overlap, as one would expect
12 in a situation -- in a series of statutes dealing with
13 terrorists, but the -- there is no superfluity, and
14 they're dealing with very different things. It gives
15 extraordinary powers to the attorney general for a -- a
16 limited group.

17 I also wanted to touch base on -- to address
18 some of the statutory arguments with respect to 1225. I
19 don't believe that -- for the reasons Justice Kennedy
20 said, I don't believe that the statute really is
21 ambiguous. It says, and this is on page 152(a) of the
22 appendix to the petition, "The alien shall be detained
23 for further consideration of the application for
24 asylum." And then on 155(a) it says, "The alien shall
25 be detained for a proceeding under Section 1229(a)."

1 What Justice Kennedy said --

2 JUSTICE BREYER: Well, I wasn't -- I wasn't
3 thinking of necessarily asylum seeker. I was thinking
4 of a man who goes to a foreign country who is an alien.
5 He has a family in the United States. He comes back,
6 and he says, I want to go home. And the immigration
7 officer says, no, we're going to keep you locked up for
8 five years because there was something wrong with your
9 initial application. He says, no, there wasn't. They
10 say, yes, there was.

11 So I'm simply asking, if that human being,
12 who has a family in the United States is, in the view of
13 the government, locked up for five years without any
14 hearing whatsoever, without any opportunity for bail,
15 even though he can get out of it simply by abandoning
16 his family and returning to another country, is that the
17 position of the government as to what this statute
18 means?

19 GENERAL GERSHENGORN: So, Your Honor, the
20 position of the government is that that individual would
21 have an individualized as-applied challenge in a habeas
22 proceeding, but that is not what should drive the
23 statutory interpretation, which is principally what we
24 are talking about here.

25 And not only is it correct -- is that

1 correct for the reasons Justice Kennedy suggested about
2 his -- his Christmas visit, but that has been the
3 interpretation of the statute -- of -- of that language
4 in the statute since 1917. The "shall be detained for"
5 formulation exists -- was in the original statute in
6 1917. It was in the statute that was enacted in 1952.
7 It has always been understood --

8 JUSTICE KAGAN: It's odd language, though,
9 General. I mean, easy enough to say pending a removal
10 decision, or pending an asylum decision.

11 GENERAL GERSHENGORN: And that's the --

12 JUSTICE KAGAN: And they didn't say that.
13 They said for the consideration of an asylum
14 application. Like, why would you say that, to say
15 pending an asylum decision?

16 GENERAL GERSHENGORN: And that's precisely,
17 Your Honor, why I wanted to invoke the history. It's
18 because that is how it's been understood for a hundred
19 years, for literally 100 years or 99 years, and --
20 and -- and it has always been understood that the
21 exclusive way to get into the country while those
22 proceedings are pending is through parole.

23 Now, the government does use parole for a
24 lot of these individuals, and so they do -- the
25 government is not saying that these individuals don't

1 get any process. They actually get process. They have
2 an IJ look at their -- their credible fear
3 determination. They have -- a lot of those individuals
4 are paroled in, but we don't think you get there as a
5 matter of statutory constructs.

6 JUSTICE SOTOMAYOR: What gives you the right
7 to parole?

8 GENERAL GERSHENGORN: There is 1182(d)(5) is
9 separate parole authority, and the -- the
10 government's -- I'll just finish up with this. The
11 government's position on parole is at JA44, and it
12 explains how the government applies parole in these
13 situations. Thank you.

14 CHIEF JUSTICE ROBERTS: Thank you, counsel.
15 The case is submitted.

16 (Whereupon, at 11:08 a.m., the case in the
17 above-entitled matter was submitted.)

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A	56:15	32:15,19 33:5	23:1,16 25:2,7	57:1,5,9,13,21
ABA 26:10	admissible 38:1	33:10,19,24	26:7 61:7	57:23 58:1,4,6
abandoning	admit 17:3	34:6 36:17,25	appropriate 9:7	58:19,22 59:7
67:15	admitted 7:20	37:11,14 45:16	19:12 56:10	59:14 60:20
ability 23:11	8:21	53:2,7 60:6	arbitrarily 5:13	62:14,23 63:2
above-entitled	adopt 24:11	65:22	area 16:18 19:11	63:5,17 64:8
1:14 69:17	adopted 22:21	allows 9:15 60:7	argued 46:11	aside 16:4 17:7
absent 11:8,9	adopting 6:23	65:24	arguing 49:23	asked 16:2,4
absolute 15:17	advantage 23:17	alternative	argument 1:15	asking 67:11
17:2,2	26:24	45:19	2:2,5,8 3:4,7	asks 20:22
absolutely 16:20	advise 25:7	ambiguous	13:12 32:2,16	assess 64:14
21:8 46:14	advocate 53:17	66:21	32:20,21,23	assessment
50:12	affirm 45:19	amicus 26:11	33:12,20,21	64:19
accept 58:8	AG 13:19 28:20	amount 17:25	35:8 36:5 37:3	assume 21:5
accidentally	age 48:19	18:3	39:25 43:17	assumed 19:18
15:6	agency 56:15	analysis 12:16	45:2,21 46:20	assuming 8:16
accomplish 11:6	aggravated	16:5 21:1	55:15 57:22	22:13,13 41:5
accused 36:12	52:24	Angeles 1:21	58:18 63:15	58:8
across-the-bo...	agree 26:2 28:24	answer 8:23	65:16	assumption
47:5	31:20 32:9,10	17:24 23:15	arguments	17:13 19:24
Act 35:18,19	53:20 55:23	28:1 45:8 46:5	48:24,25 66:18	63:16
36:15,18 37:7	ahead 26:14	answered 59:2	arrested 31:3	asylum 38:12
37:12 65:21,23	31:22,22	anybody 48:19	40:6	39:15 40:4,8
66:5	AHILAN 1:21	apologize 18:21	arriving 3:17	64:24 65:3
Acting 1:18 32:8	2:6 32:2	43:20	4:1 10:25	66:24 67:3
action 22:16	AL 1:3,6	appeal 15:21	16:23 22:24	68:10,13,15
25:20 44:15	albeit 21:11	18:10,11 19:23	arrivings 51:15	asylum-seeker
45:3	ALEJANDRO	appealing 59:23	Arulanantham	64:21
addition 42:25	1:6	appeals 18:11	1:21 2:6 32:1,2	as-applied 4:6
additional 9:19	alien 7:7,19 8:3	18:17 58:9	32:4,18,22	23:3 25:15
address 18:19	8:17,20 13:19	APPEARAN...	33:9,13,22	26:23 67:21
53:15 66:17	19:20 20:22	1:17	34:5,8,17	attorney 14:17
addressed 3:13	22:23,24,24,24	appendix 8:25	35:14 36:20	14:24 28:17
22:15,17	24:10 27:11	31:1 64:16	37:9,12,24	31:10 35:9
adjournment	31:3,4 33:22	66:22	38:8,17,24	37:16,20,21,22
20:22	35:9 37:17	application	39:3,19,24	38:18 65:25,25
administrability	38:10,19 66:3	38:12 40:4,9	40:23 41:3,10	66:7,15
58:15	66:22,24 67:4	40:14 66:23	41:15,24 42:22	authority 36:10
administrable	aliens 3:12,16,17	67:9 68:14	43:19 44:13	36:14,24 39:17
60:2 62:13,20	3:20 4:1,7,16	applications 4:4	45:7 46:1,11	39:20 64:14
62:21 63:3,15	4:19 9:7 10:25	applied 59:18	47:7,21 48:3,7	69:9
administratable	16:12,23,23	applies 22:22	49:2,7,10,21	authorize 34:25
63:18	18:15 21:25	34:17 38:14,15	50:1,12,17,23	authorized
administrative	22:3,10,22	40:15 47:10	51:1,3,19,23	35:20 63:23
47:17,19 49:1	23:18 48:4,5	51:21 69:12	53:4,17 54:3	authorizes 34:18
49:25 50:25	alien's 20:15	apply 24:4 50:19	54:19,25 55:12	35:25 36:1,6
	Alito 22:13	approach 4:9	55:14 56:5,20	availability

<p>16:18 43:9 available 42:10 44:21 49:1,2,4 52:1 65:12 average 13:2 19:2,3 20:7 avoid 4:2 avoidance 3:19 3:25 16:22 33:24 34:4 59:13 awful 62:7 a.m 1:16 3:2 69:16</p> <hr/> <p style="text-align: center;">B</p> <p>back 10:24 17:5 19:23 29:15 42:6 51:24 54:11,17 56:9 61:8 67:5 backdrop 16:24 background 64:22,22 65:4 backlogs 12:25 bad 19:10 53:10 bail 7:1,3 10:14 28:7 30:10 54:2,5,12,13 55:10,19 56:3 56:10,18 64:19 67:14 balance 3:19 10:17 31:24 bare 42:1 barrier 44:15 base 66:17 based 16:9 17:12,14 32:7 32:16 45:17 51:8 basis 6:23 bears 5:20 7:10 begins 39:18 behalf 1:7,19,22 2:4,7,10 3:8 32:3 44:16</p>	<p>65:17 behavior 20:25 21:3 belabor 35:16 38:3 believe 9:9,12,17 37:22 38:1 41:22 48:8 65:1 66:19,20 benefit 49:12 better 23:20 beyond 10:5 23:11 34:24 63:4 BIA 18:11 19:23 20:22 22:9 26:18 47:18 66:4 BIA's 42:5 big 12:25 64:12 bit 19:3 44:8,10 44:12 59:1 blame 18:25 19:1 blaming 18:22 bond 4:24,25 5:2,3,17,18 6:3 6:7,10 8:24 9:14,18 10:9 40:1,9,18 41:4 41:11,15,23 42:2 43:11 46:23,23,25 47:23 border 7:24 8:4 8:7,9,22 28:4 35:7,8 40:5,16 40:22 41:14 54:15 55:5 bothering 30:6,7 bound 12:7 17:18 bounds 12:3,4 Brewer 50:3 BREYER 13:15 13:22,25 14:4 14:6,19 15:2,5</p>	<p>15:11,14,20 16:6 27:21 28:2,13 29:8 29:19,22 30:25 31:5,12,17,20 34:15 35:2 40:21,24 41:7 41:13,21 54:8 54:21 55:1,13 55:21 56:6,21 57:4,7,11,14 57:22,24 58:2 58:5 67:2 Breyer's 35:1 brief 12:2 17:13 24:16 26:11,16 29:4 30:20 46:12 49:14 63:18 65:19 briefed 58:23 briefs 48:8 bring 10:10 bringing 43:6 broad-based 23:16 budgetary 20:15 build 22:2,6 burden 5:20 7:10 9:3 10:8 48:8 49:14 51:3</p> <hr/> <p style="text-align: center;">C</p> <p>c 2:1 3:1 13:23 31:9,14,14,17 31:17 36:15 56:11,11 Cal 1:21 calculus 10:7,17 called 30:5 calling 33:14 47:18 cancellation 48:21 52:25 canon 3:25 cap 32:11 61:5 case 3:4 10:24</p>	<p>24:3 36:1 44:11,14,20,22 44:23,24 46:9 46:9 47:3,9 48:20 51:23 54:2 60:4 69:15,16 cases 4:4 7:6,7 7:10 17:20 21:23 22:17 23:12 26:9 35:22,23,23 36:4,7,7,14,21 36:21,21 42:25 47:11 59:20,20 62:16,24 63:17 63:24 categorical 16:9 16:15 19:11 27:17 32:13 53:16,18 categories 3:16 4:19 26:8 28:3 37:6 category 6:1 11:1 28:3 cause 22:22 24:6 cert 45:10,11 certain 3:16 10:16 47:25 certainly 58:23 certification 36:3 46:4 65:24 cetera 28:9 43:24 56:19 challenge 26:23 67:21 challenges 4:6 23:3 25:15 chance 56:9 change 10:7,7 changed 9:15 10:10 changes 10:17 10:17 charged 38:2</p>	<p>check 7:13 64:22,22 65:5 Chief 3:3,9 16:17 27:25 30:21 31:25 32:4 42:20 43:16 45:1,9 47:1 58:17,20 59:9 62:6 63:9 64:5,9 65:14 65:18 69:14 children 38:22 chooses 65:1 Christmas 38:22 38:23 68:2 circuit 3:18 4:2 6:22 10:5 23:7 23:8 24:3 28:9 43:2,3,3 45:12 45:17,25 46:8 46:13 49:23 53:25 59:16 60:9,16 61:10 61:17 Circuit's 3:24 4:8,12 22:20 32:16 45:24 circumstance 24:23 circumstances 9:16 10:11 11:9 14:8 15:17 45:5 cite 63:18 cited 50:4 civil 17:19 43:12 43:14,23 63:6 claim 43:6 63:22 Clarify 5:25 Clarifying 7:18 Clark 40:14 class 6:20 22:16 25:20,24 39:12 39:13 40:15 42:13 44:15 45:2,10 46:3,3 46:16 49:11</p>
---	--	---	--	---

51:11 52:21 57:6 class-wide 22:21 Clause 23:15 26:8,21 43:25 44:3,8 52:2,10 58:14 65:13 clear 5:21 6:21 7:1,11 10:6 14:16 15:9 21:15 26:5 34:25 48:9 51:4,10,22 53:25 clearly 22:19 34:21 35:19 clear-and-con... 24:11 client 59:22 clients 49:17 close 47:14 cognizance 23:17 cognizant 30:20 colorable 63:22 come 8:20 16:19 21:1 41:14 42:11 51:15 53:15,16 54:10 comes 18:12 67:5 coming 35:10 54:15 commit 48:6 commitment 17:19 43:23 63:7 commitments 43:12 committed 4:21 6:16 8:13 commonality 45:5,14 community 53:3 53:14 completely 33:18	completing 12:12 complex 44:8 complicated 27:23 concede 33:13 conceded 45:14 conceding 13:18 concentrate 50:22 concept 9:6 concern 13:10 18:19 24:7 30:14 concerned 5:19 concerns 3:14 4:4 16:11 concurrence 11:3 12:8 18:3 conditions 47:11 conduct 60:5 61:1,2 62:4 conducting 64:25 confine 47:13 Congress 3:11 4:14 16:8,9,10 16:13,15,23 17:2 18:5 19:10 35:18 36:16,24 39:8 52:22 63:22 Congress's 27:17 conjunction 10:9 consequences 16:15 consider 10:13 consideration 38:11 40:4,8 58:25 66:23 68:13 consistent 6:7,8 26:7 46:2,8 61:6 consistently	17:19 Constitution 15:21 17:15,17 30:9,12 33:8 59:6 63:6 constitutional 3:19,25 4:1,3 4:10 5:6,12 11:10,13 12:1 12:3,4,7 14:22 15:10 16:5,22 17:6 22:14 23:8 32:20,23 33:2,16,20,24 34:4,9 38:5 42:6 46:10,13 51:24 58:18 59:4,13 61:9 62:22,24 63:1 63:7,11,18 constraint 33:2 construction 65:21 constructs 69:5 context 54:6 63:7,10 continuances 18:16 22:1,1 continue 31:11 36:3 46:19 continued 59:19 61:4 continuums 53:3 convictions 47:25 50:20 59:10 convincing 5:21 6:21 7:1,11 10:6 48:10 51:4 53:25 corpus 16:19 correct 9:22 14:5 15:4 27:23 46:12 49:21 50:17 54:19,25 56:7	57:13 63:2 67:25 68:1 correlated 52:15 counsel 31:25 65:14 69:14 count 61:13,14 country 5:8 23:21 67:4,16 68:21 counts 58:3 couple 21:20 27:21 courage 59:10 course 13:10,16 28:6 41:7 62:6 66:11 court 1:1,15 3:10 11:2 12:17 13:3 18:1,11,17,21 18:24 19:18,22 20:8 23:4,6,7 24:7,15 25:7,9 25:13,14,14,21 25:22 26:5,20 32:5 34:24 40:12 42:11 43:8,21 44:17 47:8,11 49:24 52:18 58:9,14 58:17,24,24 59:3,8,24 60:19 61:7 62:2,15,17 courts 26:4 42:17 61:12 Court's 4:10 19:24 25:1 cover 40:2 create 47:19 58:16 created 60:17 creates 4:15 24:10 credible 39:7,12 39:13 40:6 41:12 69:2	crime 7:6 48:6 52:23 crimes 6:16,18 8:14 criminal 3:16 4:7,21 7:8 8:16 13:20 16:12,22 22:23 28:14 29:6 31:20 33:15 35:5,6 47:25 50:20 53:21 54:6 64:17 criminals 31:17 31:18 35:10 critically 42:8 cross 40:5,17,18 crossed 41:4 current 20:4 custody 31:15 37:17 <hr/> D <hr/> d 3:1 36:15 37:18 danger 5:11 7:2 9:11 27:15 32:14 41:17 44:19 53:3 61:3 dangerousness 17:9 date 20:24 21:12 21:14 44:9 DAVID 1:3 day 44:25 48:15 48:16 days 7:24 19:22 20:5 28:25 29:11 43:12 54:6 56:23,24 56:25 57:14 deal 16:11 22:11 dealing 56:13 66:12,14 decades 9:25 decide 43:1
--	---	--	---	--

<p>46:18 decided 44:12 59:18 deciding 41:19 63:10 decision 3:24 4:10 13:3 22:21 31:3,10 32:16 35:18 38:19 42:5 45:16 47:8 61:18 64:14 68:10,10,15 decisionmaker 50:2,5 65:10 decisions 50:6 declaration 64:15,20 defense 50:4 52:6,11,16,21 define 5:11 definite 29:1 delay 4:16 12:10 12:19 18:14 20:17 21:17 22:8,23 24:6 24:10 27:12 delaying 21:6 delays 21:22 delegated 66:1 deliberate 16:8 Demore 4:11 11:2,3 12:8 17:1,7,12,12 18:3,18 19:2,2 19:6,7,20 20:5 24:9 29:3,4 60:13,14 denied 5:2,18 39:7 deny 25:21 Department 1:19 dependent 43:24 depends 45:4 deportable 6:17 36:22 37:18,19</p>	<p>deportation 12:12,14 41:18 52:22 64:24 65:1 deprivations 48:11 deputy 65:25 described 13:19 35:9 desert 40:5,17 40:19,24 41:4 54:10 56:1 detain 27:4 34:24 36:10 38:18 55:6 detained 7:23 19:21 22:10 31:3 38:10 40:2,3,8 41:19 41:25 42:3 44:17 47:4,5 49:16,17 50:18 54:23 59:23 64:18 66:22,25 68:4 detainee 44:5,18 48:15 detainees 43:10 47:13 detention 3:15 3:22 6:20 8:15 9:6,20 10:14 10:16,18,21 11:4,8,10 12:14,20 19:12 19:14,15,16,19 20:1 21:12,18 24:17,18 32:9 32:11 33:15 34:12,18,22 35:1,20,25 36:2,6 39:20 43:5,14,23 46:17,18 47:12 48:17 50:7 51:7,14 52:8 52:13 53:5</p>	<p>55:4 59:17,18 60:12 61:4,5 63:23,23 66:8 detentions 49:20 determination 25:25 44:10,19 69:3 determinations 23:13 determine 47:11 devising 63:1 DHS's 4:15 difference 23:19 33:6 64:12 differences 23:18 37:1 65:23 different 15:7 16:12 31:21 37:1,23 39:10 62:12,15 66:2 66:6,14 differently 23:24 dilatory 44:18 44:23 53:10 diligently 13:8 directly 35:22 42:11 62:1,3 disagreement 55:24 57:2 61:12 disagreements 49:13 discretion 14:17 14:25 56:18 discretionary 6:4 22:4,5,25 22:25 discussed 4:20 22:15 discussing 14:18 42:7 discussion 51:25 dispute 32:6,24 dissent 24:7,8 distant 20:20</p>	<p>distinguish 40:19 divided 28:15 door 47:14 dot 13:16,16,17 13:17 drafting 62:7 draw 50:3 dressed 4:5 drive 67:22 due 9:13 10:1 14:22 17:11 20:18 23:15 25:14 26:7,21 43:8,22,25 44:2,7 47:10 52:2,10 58:14 60:1 61:21 65:13 D.C 1:11,19</p> <hr/> <p style="text-align: center;">E</p> <hr/> <p>E 2:1 3:1,1 earlier 9:2 42:7 51:25 easy 68:9 effect 63:19 effectively 47:14 effectuate 12:20 13:11 19:15 27:17 either 4:19 5:1 27:18 47:4 element 5:11 Eleventh 43:1 61:17 eligible 48:21 52:25 53:1 emergency 14:10 enacted 4:14 68:6 ends 29:2 39:17 enforcement 4:15 42:9,18 engaged 44:18 52:4,5</p>	<p>ensure 10:2 27:15 entered 6:15 entirely 58:23 entitled 44:19 46:16 47:23 entitlement 5:6 5:12 47:17 entrants 4:20 equities 53:22 erroneous 19:24 ESQ 1:18,21 2:3 2:6,9 essentially 50:7 establish 38:4 41:5,11 et 1:3,6 28:9 43:24 56:19 Ethiopian 64:21 Eve 38:23 event 4:9 everybody 23:21 23:24 24:5 46:16 evidence 3:22 5:21 6:22 7:3 7:11 10:6 12:23 13:5 18:9,9,10 54:1 example 17:19 23:19 44:17 47:8 52:24 64:16 examples 64:11 exception 34:13 34:13 57:16 exceptional 14:8 24:23 exceptions 17:3 exclude 47:24 exclusive 68:21 excuse 43:19 53:6 64:13 exercise 14:12 Exhibit 64:20 exist 8:3 exists 50:16,18</p>
--	--	--	--	---

51:2 68:5 expect 58:20 66:11 expedites 22:9 expeditious 59:19 expense 18:7 experience 16:9 42:16,24 60:9 explains 69:12 extended 24:24 extensive 3:11 extra 27:24 28:1 64:6 extraordinary 66:15	finally 64:18 65:2 find 12:5 38:16 finding 17:9,10 fine 63:12 finish 9:1 26:13 69:10 first 6:11 10:4 19:8 21:21 24:1 28:3 29:9 29:13,23,24 39:7 42:13 58:8,21 63:14 65:20,24 fit 4:19 five 19:2,19,25 35:17 37:6 67:8,13 fixed 61:24 flaws 22:20 flight 3:14 5:7 5:22 7:3,9,14 9:11 16:11 17:10 19:8 27:15,19 30:11 32:14 41:18 44:19 48:20 52:17 53:2,12 53:22 54:1 61:3 floating 59:20 focus 11:2,25 12:1 17:25 18:13 32:25 37:13 52:3 focusing 54:9 follow 23:22 followed 34:12 forbid 56:1 forecloses 4:8 30:23 foreign 67:4 foreseeable 66:8 formulation 68:5 forth 10:10 12:8 found 7:19	16:13 34:25 39:14 64:23 four 30:1,3,12 35:17 36:16 37:6,6 49:16 59:20,22 61:10 65:15 freedom 56:9 friend 32:8 51:25 front 55:16 64:24 65:2,9 fundamental 43:15 65:23 further 38:11 40:4 45:25 60:17 66:23	37:16,20,21,22 38:18 65:15,18 65:25 66:1,7 66:15 67:19 68:9,11,16 69:8 generally 25:14 generosity 30:21 Gershengorn 1:18 2:3,9 3:6 3:7,9 4:23 5:9 5:15 6:5,14 7:5 7:15,22 8:6,11 8:18,23 9:4,8 9:12,22 10:3 10:19,23 11:17 11:21,24 12:6 13:6,21,24 14:3,5,15,21 15:4,8,13,19 15:23 16:1,3,7 16:20 17:21 19:5 20:11 21:2,8,13,19 22:18 23:14 24:1,20,25 25:6,9,12,18 26:2,12,15 27:5,8,16 28:12 29:7,18 30:19 31:1,6 31:13,19,23 65:15,16,18 67:19 68:11,16 69:8 getting 53:19 56:23 Ginsburg 4:18 5:16,25 6:13 give 20:24 26:5 28:1 45:7 46:5 56:17 61:18 given 20:18 25:18 gives 9:14 40:9 40:11 43:25 66:14 69:6	giving 56:9 go 13:9 15:3 17:5 23:11 25:16 26:14 28:22 29:12,15 31:21,22 37:3 39:18,19 45:18 51:24 52:18 54:11 62:1,3 62:18 67:6 goes 16:21 57:18 67:4 going 11:18,19 14:13 16:3 17:13 19:16,17 19:25 22:5 25:23,24 28:8 28:10 34:2 38:22 42:6 48:20 52:17 53:11 54:16 55:6,23 61:8 64:24 67:7 good 19:6 22:2 23:25 52:5,12 57:4 61:15 govern 47:22 51:14,15 government 3:12,20,21 5:20 6:3 7:10 11:5,7 12:11 12:11,19,19,24 12:25 13:2,8 20:21 21:5 22:11 27:12 37:25 40:1,7,9 40:17 41:22 45:10 46:3 48:9 51:5 52:4 55:15,17 57:10 59:23 67:13,17 67:20 68:23,25 69:12 government's 6:6 10:8 20:25 21:3 36:8,19
F		G		
facilitate 12:14 facing 43:23 fact 13:10 18:14 19:1 30:10 44:14 51:9 52:14 factor 51:8 factors 9:20 failsafe 16:25 faith 52:6,12 53:10 familiar 42:14 family 67:5,12 67:16 far 37:2 45:20 52:16 far-off 21:11 fastest 43:3 fault 20:15 fear 39:7,12,13 40:6 41:12 69:2 Federal 62:2 felon 52:24 figures 20:5 file 18:15 42:17 44:2,5 61:19 filing 43:24 final 28:23		G 3:1 gather 18:9 gee 57:15 general 1:18 3:6 3:9 4:23 5:9,15 6:5,14 7:5,15 7:22 8:6,11,18 8:23 9:4,8,12 9:22 10:3,19 10:23 11:15,17 11:21,24 12:6 13:6,21,24 14:3,5,15,17 14:21,24 15:4 15:8,13,19,23 16:1,3,7,20 17:6,21 19:5 20:11 21:2,8 21:13,19 22:18 23:14 24:1,20 24:25 25:6,9 25:12,18 26:2 26:12,15 27:5 27:8,16 28:12 28:17 29:7,18 30:19 31:1,6 31:10,13,19,23 32:8 35:9		

52:7 69:10,11 government-r... 21:24 grant 25:21 grants 65:3 ground 23:18 36:23 45:19 46:13 grounds 36:13 37:10,22 60:1 group 66:16 groups 40:15 guess 23:5 guidance 26:6 61:19 guide 61:23 guidelines 23:9 guideposts 23:12,21 guts 34:2	heads 59:15 hear 3:3 heard 56:21 hearing 8:24 9:15,19 10:9 19:23 28:7 32:12 41:4,11 41:16,17,23 43:11,14,21 44:1,3,4 47:6 48:14 51:6,8 52:1 54:6,12 54:14,18 56:3 56:10,24 57:18 61:1 64:12 65:6,9 66:3 67:14 hearings 4:25,25 5:2,17 6:7,10 7:1,4 10:15 26:17 40:1,9 40:18 42:2 43:17 47:9,23 48:12 49:15 54:4 56:18 held 7:20,21,22 8:10,12,24 10:2 20:19 43:8,21 help 51:9 hey 30:2 higher 54:1 highlighted 24:9 history 53:22 64:17 68:17 hold 56:8 home 67:6 Honor 4:24 6:5 6:11 7:5,16 8:12 9:4,8,23 10:3,19 11:12 11:17 12:6 13:6,12 14:15 15:9 16:21 17:4,22 18:20 19:5 21:2,9,13 21:20 22:18	23:15 24:2,20 24:25 26:3 27:5,9,16 30:23 31:19 32:25 33:13 34:8 35:14 38:4,8,24 39:6 39:24 42:8,22 43:20 46:1,6 46:14 47:7 48:7 49:21 50:1,14,23 51:6,10,24 53:4,6 54:3,20 57:1 58:7,19 59:7,14 60:20 61:10 62:14 63:2 64:2 67:19 68:17 Honors 58:13 Honor's 18:19 22:11 hope 38:25 hospital 14:11 house 47:14 human 67:11 hundred 8:6,8 68:18 hundreds 56:13 hypothesizing 13:13	immediately 34:19 immigrants 42:10 immigration 19:11 22:8 23:25 40:11 42:11 48:17 50:11,13 52:18 52:18 55:17,18 61:13 62:1,3 64:11 65:3,3 67:6 imminent 60:24 60:25 implementing 33:1 implicated 14:23 important 15:24 28:13 42:8 48:13 impose 18:16 imposed 10:5 inaccurate 17:15 18:21 inadequate 47:16,20 inadmissible 6:17 36:22 37:18,19 incarceration 65:11 incentive 24:10 incentives 4:15 included 37:7 inconsistent 60:14 incorrectly 19:19 increases 18:3 indefinite 17:10 19:17 21:11 indefinitely 20:19 indicated 18:4 indicates 12:2	21:25 indication 26:21 indicators 26:16 individual 4:16 19:23 22:17 23:2,11,13 25:25 27:11 47:13 59:20 61:11 67:20 individualized 32:13 44:10 53:20 62:4 64:19 67:21 INDIVIDUAL... 1:7 individuals 4:24 5:1,16,17 6:15 11:12 18:6 68:24,25 69:3 indulge 57:2 inflicting 20:16 initial 9:14 10:9 34:18 67:9 injunction 46:21 61:1 inquire 12:13 inquiries 47:2 inquiry 26:25 32:12 44:21 46:17 53:19 60:5,11,22 61:2,20 62:5 INS 12:11 47:18 insight 18:2 instance 58:21 63:14 instances 14:13 Intentionally 21:4 interpret 29:9 30:9 34:1 56:2 56:16 interpretation 16:21 32:17 33:17 34:10 36:8,19 38:7 39:2,23,25
H				
H 1:18 2:3,9 3:7 65:16 habeas 16:18,25 17:16 22:17 23:3 33:3 42:7 42:12,18,19,25 43:10,11,13,18 43:25 44:2,5 47:2,4,9,13 59:20 61:9,20 67:21 habeases 61:11 half 19:20,25 48:22 51:10 59:22 Hamdi 47:8 happened 30:9 happening 54:4 happens 8:2 12:22,23 34:21 40:21,22 41:1 41:13 hard 16:14 27:20 32:11 36:9 51:18	heard 56:21 hearing 8:24 9:15,19 10:9 19:23 28:7 32:12 41:4,11 41:16,17,23 43:11,14,21 44:1,3,4 47:6 48:14 51:6,8 52:1 54:6,12 54:14,18 56:3 56:10,24 57:18 61:1 64:12 65:6,9 66:3 67:14 hearings 4:25,25 5:2,17 6:7,10 7:1,4 10:15 26:17 40:1,9 40:18 42:2 43:17 47:9,23 48:12 49:15 54:4 56:18 held 7:20,21,22 8:10,12,24 10:2 20:19 43:8,21 help 51:9 hey 30:2 higher 54:1 highlighted 24:9 history 53:22 64:17 68:17 hold 56:8 home 67:6 Honor 4:24 6:5 6:11 7:5,16 8:12 9:4,8,23 10:3,19 11:12 11:17 12:6 13:6,12 14:15 15:9 16:21 17:4,22 18:20 19:5 21:2,9,13 21:20 22:18	Honors 58:13 Honor's 18:19 22:11 hope 38:25 hospital 14:11 house 47:14 human 67:11 hundred 8:6,8 68:18 hundreds 56:13 hypothesizing 13:13	immediately 34:19 immigrants 42:10 immigration 19:11 22:8 23:25 40:11 42:11 48:17 50:11,13 52:18 52:18 55:17,18 61:13 62:1,3 64:11 65:3,3 67:6 imminent 60:24 60:25 implementing 33:1 implicated 14:23 important 15:24 28:13 42:8 48:13 impose 18:16 imposed 10:5 inaccurate 17:15 18:21 inadequate 47:16,20 inadmissible 6:17 36:22 37:18,19 incarceration 65:11 incentive 24:10 incentives 4:15 included 37:7 inconsistent 60:14 incorrectly 19:19 increases 18:3 indefinite 17:10 19:17 21:11 indefinitely 20:19 indicated 18:4 indicates 12:2	21:25 indication 26:21 indicators 26:16 individual 4:16 19:23 22:17 23:2,11,13 25:25 27:11 47:13 59:20 61:11 67:20 individualized 32:13 44:10 53:20 62:4 64:19 67:21 INDIVIDUAL... 1:7 individuals 4:24 5:1,16,17 6:15 11:12 18:6 68:24,25 69:3 indulge 57:2 inflicting 20:16 initial 9:14 10:9 34:18 67:9 injunction 46:21 61:1 inquire 12:13 inquiries 47:2 inquiry 26:25 32:12 44:21 46:17 53:19 60:5,11,22 61:2,20 62:5 INS 12:11 47:18 insight 18:2 instance 58:21 63:14 instances 14:13 Intentionally 21:4 interpret 29:9 30:9 34:1 56:2 56:16 interpretation 16:21 32:17 33:17 34:10 36:8,19 38:7 39:2,23,25

45:17,24 56:12 67:23 68:3 interpreted 15:16 46:8 58:9,10 interpreter 18:8 interpreting 28:6 33:7,7 38:21 interprets 37:25 intervals 35:20 35:25 interview 39:8 39:12,14 40:6 inversely 52:14 invoke 68:17 invoked 37:10 invoking 3:19 involve 22:10 involving 4:5 issue 46:10	3:9 4:18 5:5,10 5:16,25 6:13 6:25 7:12,13 7:17,18 8:2,8 8:16,19 9:1,5 9:10,18,24 10:12,21 11:3 11:15,19,22,25 12:8,22 13:15 13:22,25 14:4 14:6,18,19 15:2,5,11,14 15:20,25 16:1 16:2,4,6,17,25 17:5 18:2,22 20:9,14 21:4 21:10,16 22:13 23:5,20 24:8 24:13,21 25:4 25:8,11,17,20 26:10,14,24 27:2,7,13,21 27:25 28:2,13 29:8,19,22 30:25 31:5,12 31:17,20,25 32:5,15,19 33:3,5,10,19 33:24 34:6,15 35:1,2 36:17 36:25 37:11,14 38:6,9,20 39:1 39:16,22 40:21 40:24 41:7,13 41:21,25 42:20 43:16 44:7 45:1,9,16 46:7 47:1,15 48:1,4 48:25 49:5,8 49:19,22 50:3 50:9,15,21,24 51:2,17,20 53:2,7,24 54:8 54:21 55:1,13 55:21 56:6,21 57:4,7,11,14 57:22,24 58:2	58:5,17,20 59:1,9 60:6,15 62:6,21,25 63:4,9 64:5,9 65:14,19,22 66:19 67:1,2 68:1,8,12 69:6 69:14 Justice's 30:21 justification 52:8 justifies 9:20 61:3	62:19 kinds 6:16 48:23 knew 14:19 know 8:3 14:19 23:22 24:3 25:21,23 26:16 30:1,16 36:9 37:2 39:5,6 42:15,24 45:20 48:19 49:8,16 50:2 52:4 54:5 57:18,24 58:3 60:3,3,4,23 61:8,9,13,14 61:25 62:20 63:12 64:3,10 64:15,20	53:9,11 let's 9:25 11:21 11:22,22 13:1 14:10 28:17 29:6,8 liberty 48:11 light 15:16 likelihood 66:8 limit 22:14 23:11 58:11 60:10 61:25 63:1 limited 36:7 64:3 66:16 limits 20:2 list 37:4 listed 37:5 literally 14:14 68:19 litigated 45:11 46:3 litigating 52:12 53:8 litigation 52:6 53:9 little 19:3 44:8,9 44:11 59:1 live 40:25 41:9 54:12,17 local 50:7 lock 17:8 locked 67:7,13 long 11:1 12:21 13:1,4,5,8 16:10 48:5 54:13 65:11 longer 7:25 13:11 44:12 long-term 35:1 35:20,25 36:6 49:20 look 17:7 18:1 29:8 44:22 46:17 49:8 53:21 55:1 60:5,8 61:2 69:2
<hr/> J <hr/>			<hr/> L <hr/>	
jail 28:16 30:2 44:25 48:16,16 jailer 41:18 50:7 jailing 64:14 JA44 69:11 Jennings 1:3 3:4 job 62:10,11 Joint 64:16 Joseph 66:3 judge 10:14,15 12:5 50:11,13 53:9,21 55:17 55:18 60:4 62:2,3 64:11 65:3,4 judges 20:23 22:8 59:16 61:13 judgment 16:9 16:16 19:8,11 27:17 45:13 53:20 jury 62:18 Justice 1:19 3:3		Kagan 11:15,19 11:22,25 12:22 14:18 15:25 16:1,2,4 17:5 18:22 23:5,20 24:13,21 25:4 25:8,11,17 33:3 38:6,9 44:7 59:1 62:21,25 63:4 68:8,12 keep 5:13 30:1 67:7 keeping 5:6 55:3 keeps 53:11 Kennedy 6:25 7:13 17:1 25:20 38:20 39:1,16,22 41:25 46:7 50:4 53:24 66:19 67:1 68:1 Kennedy's 11:3 12:8 18:2 24:8 26:24 Kim 19:20 kind 13:5 16:25 17:3 23:16 24:9 26:25 49:18 53:16 60:7 61:23,25	lack 22:8 lacking 45:6 language 24:16 28:21 30:13 33:11 37:25 41:21 42:2 56:1 57:25 58:3,7 68:3,8 Laughter 29:17 29:21 30:18 64:7 law 15:10,15 19:12 lawful 4:5 47:12 lawyer 18:7 30:7 44:5 leap 62:9 leave 38:23 41:8 legal 14:12 42:15,21 legislated 17:2 legislating 16:24 legislative 3:18 length 9:19 10:13,21 18:13 19:19 32:9 51:7 59:13 lengthy 21:11,23	

looked 28:5	62:16	misuse 3:25	nine 20:6 24:19	37:14 50:23
looking 18:14	McNeil 63:6	months 3:22	nine-month	51:23 56:6,11
49:5,9	mean 13:9,9	5:21 19:2,20	61:15	57:11 60:24
looks 62:7	21:5 24:6 26:4	19:22,25 20:6	Ninth 3:18,24	once 39:17 55:5
Los 1:21	29:1 33:17	20:12,23 24:19	4:2,8,12 6:22	ones 13:20 63:19
lose 39:11	34:11 36:5	24:21 26:18,19	10:5 22:20	one-size-fits-all
lost 45:11	38:1,23 41:5	27:3,3 28:7	23:7,8 24:3	4:13 23:1,10
lot 17:22 21:25	41:24 42:20	29:12,16 35:17	28:8 32:16	operation 14:11
60:17 62:7	43:10 45:3	35:17,21 36:16	45:11,17,24,25	opinion 14:1
68:24 69:3	47:21,23 48:7	40:10 42:25	46:8,13 49:23	26:24
lots 56:18	52:13,15 55:12	43:2 44:11	53:24 59:16	opportunity
lower 42:17	55:22 59:10	48:17 54:5	60:16	10:10 67:14
61:12	68:9	55:10 57:20	nonviolent	opposed 42:21
LPR 52:25	meaningful 43:5	61:25 62:17	64:17	47:5
	48:14 51:12	63:23	noticeable 37:1	opposite 24:4
M	means 34:6,7	morning 3:4	notion 30:10	opted 16:15
maintain 52:18	39:4 52:21,23	Morris 50:3	November 1:12	oral 1:14 2:2,5
major 22:20	67:18	moved 41:6	number 16:10	3:7 32:2
majority 4:3	meant 24:18	moving 11:5	16:12 17:23	order 28:23,23
24:9 42:15	37:13	multiple 22:1	18:5,19 24:19	30:5 35:21
51:13	mechanism 33:1		62:15	56:25
making 32:15	42:9,19	N		organization
32:19,20,22	mechanisms	N 2:1,1 3:1	O	56:15
50:6 62:25	16:13	narrower 32:7	O 2:1 3:1	original 68:5
man 67:4	median 20:4	32:24	objecting 6:21	outer 17:18
mandate 52:22	meet 43:18	national 36:4,7	9:2,5	outlier 4:4
mandatory 3:15	members 25:24	63:24	observed 11:8	outset 43:14
6:19 8:15	40:16	nature 21:24	obvious 59:3	outside 13:18
14:25 19:12	mentioning	45:4	obviously 42:14	overall 27:10
33:15 34:12	63:20	necessarily	47:23 63:25	overbooked
48:22 53:1	mere 21:14	52:13 67:3	odd 29:24 30:8	20:23
59:18	Merida 64:15	necessary 3:23	39:23 68:8	overlap 66:11
Martinez 40:14	met 9:13	12:13	odds 4:13	overrides 66:6
massive 61:11	miles 7:24 8:4,5	need 32:10,12	offenses 4:22	overruled 29:4
materially 10:7	8:6,8,21	32:12 55:24	36:11	
matter 1:14 13:4	millions 56:14	56:15,16 60:1	offer 26:20	P
15:9,12 18:25	mind 21:17	needed 58:15	offers 27:10	P 3:1
22:22,23,24	28:10,15	59:24	officer 41:18	packed 17:22
31:21 42:5,21	minimal 65:9,12	neighboring	64:25 65:1	page 2:2 8:25
42:21,23,24	minute 28:11	39:10	67:7	30:24 64:16
43:4,12,22	minutes 64:6	neither 5:13	officers 50:8	66:21
52:2 54:6	65:15	net 4:12	officials 50:6	paragraph
60:11 69:5,17	misconduct	neutral 50:2,5	Oh 50:1	13:20 35:10
matters 20:4,16	12:18,24	65:10	okay 8:18 11:24	parcel 27:9
20:16	missed 43:16	never 41:17,23	15:20 20:17	parole 41:16
maximum 62:17	mistake 18:17	43:8	25:11 29:7	64:25 68:22,23
McLaughlin	41:1	new 51:8	30:19 31:20	69:7,9,11,12

<p>paroled 69:4 part 12:18,19 18:4 27:9,11 28:14,14 29:23 29:24 59:24 particular 12:23 43:1 44:11 47:9 particularly 64:1 parties 32:7 partly 18:23,24 parts 50:3 pass 39:13 40:6 passed 35:18 51:9 64:21,22 65:4 Patriot 35:18,19 36:15,18 37:7 37:12 65:21,23 66:5 peculiar 45:4 pending 31:3,10 35:23 36:1,7 38:18 39:9 68:9,10,15,22 people 4:21,22 5:6 6:1,9 9:25 10:2,25 17:8 28:3 30:10 34:18 35:7,8 36:11,12 39:11 39:13 40:1,10 40:17,18,20 42:2,4,14 43:22,23 44:16 46:21 47:22,24 49:15 50:18,20 51:13,16 52:21 54:9 56:14 57:2,6 61:6 65:10 percent 26:17 26:18 46:22,24 period 17:10 20:21 28:18,20 28:22 29:2,5</p>	<p>29:10,10,11,13 34:12,24 57:16 60:13 periodic 10:1 48:11 49:15,18 49:19 51:5 periods 60:8 65:11 permanent 4:5 19:16 permissible 60:12 permission 35:4 permit 23:16 42:2 permits 66:7 person 27:4,15 28:16 30:8 36:22 37:19 41:2 44:24 52:5,11,15,20 53:8,18,18 55:16,19 56:8 57:19 60:3 61:4 62:1 64:17 65:7 personnel 20:16 person's 55:5 persuade 58:13 persuasive 64:1 petition 31:2 43:25 44:6 61:20 66:22 Petitioners 1:4 1:20 2:4,10 3:8 65:17 petitions 42:18 47:13 petty 36:11 pick 24:15,18 28:17 picked 34:19 picky 15:22 piece 66:5 pillars 19:7 place 11:11 23:13,24 48:19</p>	<p>plausible 34:10 play 16:19 please 3:10 32:5 38:8 62:4 point 10:16 12:23 14:23,24 15:5,22 17:6 20:18,20,25 21:11 35:16 38:3 44:3,22 46:15 57:5 65:20 pointed 35:4 points 21:20 41:22 policy 22:11 pop 23:22,23 position 13:7 49:10 67:17,20 69:11 possession 36:11 possibility 39:14 64:23 possible 8:9 56:2 possibly 56:14 post 5:3,18 35:21 power 25:1,10 26:5 55:19 powers 66:15 practical 42:21 42:23 43:4 practice 6:6 58:16 precedent 17:8 precisely 18:4 68:16 predict 16:14 27:20 predicting 19:10 preponderance 3:21 7:2,8 present 18:9 40:16,22 presents 62:11 pressing 17:4 presumably</p>	<p>37:13 presumption 32:14 60:18,18 60:24 presumptive 23:10 presumptively 24:18,22 pretend 59:15 pretrial 43:10 43:23 pretty 24:22 29:24 33:11,12 35:7 51:17,21 63:13 prevailing 39:15 prevent 28:6 55:18 primary 32:25 principally 6:21 67:23 principles 3:19 59:12 priorities 4:15 prison 62:18 probably 52:23 problem 4:2 33:16 38:5 42:23 43:7 52:10 55:24 62:7 problems 19:9 21:24 59:17 procedural 3:12 18:6 45:8 47:5 procedure 17:17 procedures 49:12 proceeding 14:10 38:13,21 39:18 54:24 66:25 67:22 proceedings 3:16 4:17 12:12 17:16 22:10 23:3 26:18 38:14</p>	<p>40:12 45:15,25 52:4 59:19 68:22 process 9:13 10:1 14:22 17:11 18:12 20:19 23:15 25:15 26:7,21 27:10,14 41:17 43:8,22,25 44:3,7 47:10 47:19 49:1 50:25 52:2,10 58:14 60:1 61:22 65:13 69:1,1 produces 30:8 program 14:7 15:3 34:20 35:12 prolonged 9:6 34:22 43:5 51:14 59:17 63:23 promulgated 47:24 proof 5:20 9:3 48:9 49:14 51:4 properly 10:2 49:11 Protection 34:20 35:11 protections 3:12 18:6 prove 3:21 14:13 proved 17:14 provide 6:7,10 66:7 provided 3:11 18:5,21,24 31:9 44:1 provides 16:25 40:1 providing 3:15 40:18</p>
---	--	--	---	--

provision 36:5 36:18 37:7 38:11 39:6	reach 58:18	regardless 24:5 24:5	60:24,25 68:9	7:15 13:15,16 15:19 17:21 18:7,8,9,20 20:19 21:10,19 23:2 28:12,19 29:20 31:23 37:8 39:9,19 40:25 41:8,8 41:10 42:9 43:9 44:1,21 48:3 51:11 52:15 54:9,9 54:11,17,24 57:23 58:1,18 60:9 69:6
provisions 37:2	read 6:3 15:1 37:25 39:4 42:3,4 62:10 63:24	regime 4:13	remove 3:13	rights 9:13
public 7:2	reading 42:1 55:3	regular 7:3	removed 31:4	rigid 18:16 22:21 24:10,14
pull 60:4	real 3:14 19:9	regulation 9:19 62:8	replete 64:10	risk 3:14 5:7,7 5:22 7:3,9,14 9:11 17:10 19:8 27:15,18 27:19,19 30:11 32:14 41:18 44:19 48:20 52:17 53:3,12 53:13,23 54:1 61:3
punished 30:11 57:19	really 6:23 10:7 13:4 14:7 16:5 16:8 18:1,17 18:18,25 19:9 22:19 32:25 33:25 36:8 38:20 66:20	regulations 10:12 47:16,22 51:14 55:15,18 55:21	represent 47:1	Riverside 62:16
punishment 30:4 57:17	reason 9:6 11:5 12:15 19:6,7 22:2 27:11 42:12 56:12	reject 60:13	require 3:20 10:1 44:4,9 47:2 61:22	ROBERTS 3:3 16:17 27:25 31:25 42:20 43:16 45:1 47:1 58:17,20 59:9 62:6 63:9 64:5 65:14 69:14
punishment's 30:3	reasonable 24:22 27:4 37:22 46:18,19 52:14	related 53:5	required 17:19 59:6	Rodriguez 1:6 3:5 48:18
purpose 11:4 12:14,20 15:6 19:14,15 39:5 46:20 52:14	reasonableness 58:11 60:10	relation 46:19	requirement 5:19 14:22 34:12 43:13,22 45:6 47:6 65:9 65:12	role 53:16
purposes 24:17 45:14 56:3	reasonably 11:5 26:23 53:5	release 3:20 13:19 14:17,25 20:20 34:13 35:9 38:18 55:19 60:21	requiring 60:19 60:21	routinely 18:15 21:25
pursuing 12:12 40:12	reasonable 24:22 27:4 37:22 46:18,19 52:14	released 28:16 31:16 34:19 57:17	reserve 31:24	rule 4:13 18:16 22:21 24:10,14 46:13 47:10 53:19 56:16,16 56:17,17 58:11
put 17:7 28:10 34:3 63:11	reasonableness 58:11 60:10	releasing 53:18	resided 8:4	
	reasonably 11:5 26:23 53:5	relevance 64:3	residence 8:21	
Q	reasons 9:10 18:14 42:12 66:19 68:1	relevant 38:14 51:7	residents 4:5	
qualifying 4:21	REBUTTAL 2:8 65:16	relief 22:4,5,25 23:1 25:21,22 44:16,20 45:4 51:12 66:9	resolve 45:3	
quarrelling 50:10	receive 49:12	remains 3:22 36:3 46:18 60:12	resources 22:9	
quarrels 47:22	recidivate 5:23 7:9	remand 45:25 58:24	respect 4:1,7 5:4 5:15 6:6 16:22 18:18 20:2 27:14 41:1 50:14 66:18	
question 6:7,12 7:18 9:2 12:1 17:15,24 22:12 38:5 42:7 59:2 59:4 61:8 63:11 65:5	recidivism 3:14 16:11 19:9 27:19	remedy 43:5 47:2 60:16	respondents 1:9 1:22 2:7 32:3	
questions 27:22 28:1 30:15 45:3	recognize 20:4	remember 29:10 54:4	response 47:18	
quickly 11:5 52:5	recognized 4:2	removal 3:15 4:16 6:2 11:6 12:21 13:11 14:10 19:15 28:23 29:2 30:5 34:24 38:13 40:12 48:21 52:25 56:25 59:19	rest 36:4	
quite 23:5 24:14 37:1 59:3 60:22 61:6 62:9	reconsideration 9:21		rested 19:7	
	record 21:25 22:3,6,7 42:16 58:23 64:10		result 4:12	
R	redeterminati... 9:16		resulting 21:23	
R 3:1			returning 67:16	
raise 48:15			review 10:1 36:2 45:13 49:19,24 49:25 64:25 66:4	
			reviewable 66:2	
			reviewing 23:7	
			rewrote 39:8	
			re-raised 45:12	
			right 4:23 6:25	

61:9 62:20,22 63:7,15 rules 58:15 63:5 63:19 run 17:11 52:4	see 28:5,9,24 35:3,6 44:23 56:22,23 61:2 seeing 61:11 seek 9:16 21:25 22:1 45:10,13 seeker 67:3 seeking 22:3,4 22:25 50:13 seen 59:16 sending 19:22 sense 36:9 sensible 25:16 sentenced 48:16 separate 69:9 series 66:12 serious 3:24 16:14 20:3,3 33:16 38:4 43:7 52:9,23 53:21 serve 24:17 served 11:4 19:14 serving 52:13 set 12:8 16:4 17:18 23:12,12 23:21 42:2 46:23,23 sets 47:10 settled 29:11 seven 20:6 49:17 59:23 shelf 60:5 shift 11:18,19,22 43:15 shore 65:21 shores 3:17 short 23:15 65:20 show 5:20 7:1,3 7:8 28:4 showing 7:10 side 35:5,6 significant 39:14 48:11 64:23	similar 60:22 62:19 similarly 1:8 44:2 52:20 simple 36:11 44:9 simplest 55:4 simply 13:3 43:9 45:23 49:24 67:11,15 single 24:5 sir 56:5 SITUATED 1:8 situation 11:7 12:18,24 13:7 13:13 14:18 25:15,23 53:8 66:10,12 situations 18:20 21:23 26:22 69:13 six 3:22 5:21 19:22 24:21 28:7 29:12,16 35:21 37:6 40:10 43:4 44:11 54:5 55:10 57:19 61:25 62:17 63:23 six-month 18:16 35:20,25 58:11 Solicitor 1:18 32:8 somebody 44:22 someplace 53:13 53:14 soon 13:17 40:11 sorry 6:11 7:7 7:17 8:11 11:16 13:24 20:13 25:4,8 25:11 26:12 43:16 sort 12:17 33:25 SOTOMAYOR	5:5,10 7:12,18 8:2,8,16,19 9:1 9:5,10,18,24 10:12,21 20:9 20:14 21:4,10 21:16 26:10,14 27:2,7,13 47:15 48:1,4 48:25 49:5,8 49:19,22 50:9 50:15,21,24 51:2,17,20 60:15 69:6 sought 44:16 speak 34:21 speaking 35:22 specifically 36:6 63:22 specification 6:3 spend 44:24 spent 48:15,17 squarely 30:22 stage 28:16 30:4 stages 28:15 30:23 standard 6:22 10:6 12:7 24:5 24:11 26:25 37:23 48:10 54:1,2 standards 28:8 28:9 standing 48:1 start 18:5 29:6 started 14:9 starts 31:2 38:14 56:4 57:14 States 1:1,15 7:19 8:20 28:19 31:7 40:25 54:10 56:8 67:5,12 statistics 17:14 18:20,23 status 52:19 statute 4:3,8,9 6:8,23 11:25	14:25 15:1 16:5 27:23 28:6,17,24,25 29:8,25 30:8 30:22 31:2 32:17 33:7,11 34:1,23 35:16 35:24 38:16 39:8,23 40:2,7 40:15,19 41:22 42:1 45:18,24 49:3,6 50:19 51:21 54:16 55:22 56:3,7 56:17 62:8,10 62:12 63:1,11 63:25 65:13 66:20 67:17 68:3,4,5,6 statutes 61:21 66:12 statutory 9:14 32:15,20 33:2 33:20 34:9 36:5 38:7 55:14 56:12 60:10 66:18 67:23 69:5 stay 28:19 steady 13:14 step 10:23 straightforward 40:13 stretching 59:12 strict 45:23 strong 35:7 45:2 53:22 strongest 14:1 stuck 56:11 sub 37:18 subclass 33:15 48:22 53:1 subject 6:2,18 6:19 8:14 41:16 66:3 submitted 69:15 69:17
---	---	---	--	--

50:3 62:16 valid 36:3 value 56:12 valve 16:18 variation 25:19 various 23:18 vary 7:6 vast 4:3 42:15 51:13 vehicle 44:12,14 45:3 versus 61:9 view 21:21 36:10,23 38:15 46:16 48:8 51:4 52:7,10 67:12 vindicated 43:9 violated 26:22 visit 38:22 68:2 voluminous 58:22	39:4,5 46:3,8 48:14,23 56:22 56:23 59:2 63:25 68:21 ways 39:6 Wednesday 1:12 weeks 61:24 weird 14:13 went 10:5 60:16 60:16 we're 5:1 20:1 25:23 28:2,2 30:23 32:11 33:6,7 34:2 53:19 55:6 56:13 60:23 62:25 63:1,4 63:10 67:7 we've 17:18 46:11 57:11 whatsoever 67:14 wholly 47:24 willing 58:8 win 33:15 48:20 51:12,13 window 61:1,16 wishes 3:13 witness 14:6,14 15:3 34:20 35:11 65:6 wonderful 14:12 word 29:14 39:9 54:23 words 13:17,25 14:1,22 15:15 28:5,9,11 work 58:7 world 27:3 55:5 worried 57:8,9 wouldn't 13:2 23:20 24:11 50:10 write 62:12 written 4:10 wrong 29:15,19 29:20 45:24	47:3 50:24 67:8 wrote 29:15 39:9	100 7:24 68:19 11:08 69:16 1182(a)(2) 6:17 1182(d)(5) 69:8 12 20:12 12-month 61:15 1220 8:1 1225 8:10 28:4 38:7 49:9 54:16 66:18 1225(a) 4:18,22 6:4 1225(a)(1) 5:16 1225(b) 7:21 1226 39:18 1226(a) 7:21 8:1 8:12,24 11:12 13:21 31:2 36:18 37:5,20 38:17 39:20 41:11 47:16,22 49:3,9,12,20 50:18,22 51:11 51:15,20 1226(b) 27:14 1226(c) 6:19 8:1 8:15 11:23 33:14 36:14,19 49:9 51:18 58:9 65:21 66:2 1226(c)(1) 37:16 1226(2) 13:22 1229(a) 54:24 55:2,2,6,7,8 56:2,4 66:25 14 7:24 8:4,4,7 26:18 27:3 15-1204 1:4 3:4 152(a) 66:21 155(a) 66:24 156a 8:25 156(a) 30:24 19 26:19 27:3 43:2 1917 68:4,6 1952 68:6	197 19:22 1996 36:24
<hr/> W <hr/>		<hr/> X <hr/>	<hr/> 2 <hr/>	<hr/> 2 13:23 20 8:9 13:9,16 14:9 15:6 20:17 2005 59:18 2011 60:10 2016 1:12 233 20:5
		<hr/> Y <hr/>	<hr/> 3 <hr/>	<hr/> 3 2:4 37:5,21 30 1:12 46:22,24 32 2:7
		<hr/> Z <hr/>	<hr/> 5 <hr/>	<hr/> 50 8:21 518 64:16
		Zadvyd 11:7 19:13 24:8 29:3,4,11,16 34:11,11,23 35:3,17,22 47:17 50:5 57:12 60:16,17 60:17,21 61:7 62:20 66:6	<hr/> 6 <hr/>	<hr/> 65 2:10
		<hr/> \$ <hr/>	<hr/> 7 <hr/>	<hr/> 7 35:24 73 64:20
		<hr/> 1 <hr/>	<hr/> 9 <hr/>	<hr/> 90 26:17,18 28:25 29:11 56:23,24,25 57:14 90-day 28:23 34:11 99 68:19
		<hr/> 10 <hr/>		
		<hr/> 10:03 <hr/>		