

1 as to our views on the legal theory. If we felt that we
2 would be made to seem skeptical of the implied
3 certification by not intervening, we'd feel pressured to
4 do it.

5 CHIEF JUSTICE ROBERTS: Thank you, counsel.
6 Eight minutes, Mr. Englert.

7 MR. ENGLERT: Thank you, Mr. Chief Justice.

8 REBUTTAL ARGUMENT OF ROY T. ENGLERT, JR.

9 ON BEHALF OF THE PETITIONER

10 MR. ENGLERT: The False Claims Act uses
11 words drawn from the common law of torts, not words
12 drawn from the common law of contracts. This is
13 Henry Steiner and Duncan Kennedy, not Charles Fried.

14 The test, as stated by my friends on the
15 other side, is the core test is whether the State could
16 reject the claim for reimbursement. That is a contract
17 standard; that is not a tort standard. And if this
18 Court accepts that version of the implied-certification
19 theory, it will be much broader than anything the lower
20 courts have ever done, and a parade of horrors in the
21 light green amicus briefs would cite many horrible
22 cases. Mr. Frederick says they cite none. They cite
23 many real-world horrible cases. That would be the tip
24 of the iceberg if this Court accepts their theory.

25 It has been suggested that everyone knows

1 that it's common sense and that it's obvious that people
2 who provide counseling services to teenagers must be
3 licensed. Well, apparently, the Commonwealth of
4 Massachusetts doesn't find it obvious. Section
5 429.424(E) (1), quoted on page 8 of our opening brief,
6 states the standards in which "counselors and unlicensed
7 staff may provide counseling services."

8 If it's so obvious, why did the First
9 Circuit have to rely on a regulation that applies only
10 to satellite facilities? When the First Circuit found a
11 regulation that no one had cited in all of this
12 litigation, it didn't cite one that applies to every
13 facility. It cited one that applies only to satellite
14 facilities. And yet, we're told it's so obvious that my
15 clients should have known that, and that there is
16 materiality and scienter in this case.

17 Volume II of the Joint Appendix contains
18 seven complaints to State agencies, four reports by
19 State agencies, two consent decrees, and four other
20 documents. They cite many, many, many, many
21 regulations. This morass of regulations, bluntly, is
22 worse than the Internal Revenue Code. It's full of
23 cross-references; it's full of contradictions, as the
24 First Circuit itself acknowledged in footnote 15.

25 The way the First Circuit resolved the

1 contradiction was to refer to the nonpromulgating
2 agency; so it's Chevron on steroids. These things are
3 not obvious. These regulations are not obvious.

4 Now, Mr. Frederick and Mr. Stewart, and in
5 particular Mr. Frederick, may seem to have scored a blow
6 when he put -- said fraudster shouldn't get to pick and
7 choose which regulations they comply.

8 Well, if you assume fraud, if you put the
9 rabbit in the hat, you can take the rabbit out of the
10 hat. People should pick and choose which regulations
11 they comply with. Why? Because there's so many and
12 confusing. And who holds the keys to telling them which
13 regulations to comply with? The regulating agency or
14 the contracting agency.

15 If the contracting agency or the regulating
16 agency says, please focus on this regulation because it
17 really matters, guess what? People will focus on the
18 regulation because they know it really matters. If
19 relators come in after the fact, not the Commonwealth of
20 Massachusetts, not the United States, but relators come
21 in after the fact and say, this was so critical that you
22 should have known and you acted -- it was material, it
23 was essential, and you acted with scienter, and they get
24 treble damages, attorney's fees, \$5500 or more, \$5500
25 minimum per claim civil penalties, and the opprobrium of

1 calling someone a fraudster, that's not the system in
2 which the regulators have control. That is not the
3 administrative state we know. That is a game of
4 got-you, after-the-fact got-you.

5 JUSTICE BREYER: How does it differ, what
6 you just said, from this thing in the Restatement where
7 you say it would be fraud, facts basic to the
8 transaction or matters known, that he knows to prevent
9 his statement from being misleading? The statement is,
10 implicitly, I did the work. And this kind of problem,
11 is it or is it not, basic to the transaction that the
12 doctor be certified, is the kind of thing that I think
13 you and other lawyers argue very well on opposite sides,
14 as you just did.

15 But the standard you advocate is, according
16 to the Restatement, misleading statement about a fact
17 basic to the transaction, misleading, implicitly, I did
18 it. Truth? I didn't. You see, I'm saying your
19 standard gives rise to the same problem, doesn't it?

20 MR. ENGLERT: No.

21 JUSTICE BREYER: Why?

22 MR. ENGLERT: Because the common law has
23 worked through these problems, Justice Breyer. The
24 common law of torts, not the common law of contracts.
25 Look at illustrations 3 through 8 of the -- of the

1 Restatement.

2 But if that doesn't do it for you, think
3 about the dog that didn't bark in the room. Look for
4 common-law fraud cases that state their theory. You
5 won't find them. You won't find them. They don't
6 exist. This is a theory made up by the plaintiffs' bar
7 in the last 22 years, and it has run amok.

8 There is a parade of horrors in the light
9 green amicus briefs. There is a parade of horrors in
10 the red -- in the dark green amicus briefs. Their
11 parade of horrors is that it would be A-OK to do these
12 things. It's not A-OK to do these things. There are
13 calibrated remedies administered by the government for
14 breach of contract, for violating regulations.

15 The Massachusetts authorities had calibrated
16 remedies in this case: Two years of suspension and a
17 \$1,000 fine. They didn't ask for any money back. They
18 didn't ask for any money back. They didn't say, this is
19 the kind of thing that is so basic that you should give
20 us our money back. They said, we need some corrective
21 measures. These are services for poor people. These
22 are --

23 JUSTICE SOTOMAYOR: Let's not forget
24 something. Money came from the Federal government. It
25 may be a system in this cooperative program that's

1 flawed, but Massachusetts Health has no incentive to
2 seek the money back because they're not paying it.

3 The people with the incentive are the
4 Federal government, and that's why we have the False
5 Claims Act, because the Federal government can't enforce
6 all seeking of money back in these cooperative programs.

7 MR. ENGLERT: Okay. But it has to be a
8 false or fraudulent claim, which are terms derived from
9 the common law, construed in this Court's cases,
10 elaborated through the common law --

11 JUSTICE SOTOMAYOR: I have a very hard time
12 accepting that if you provide -- if you claim money for
13 a service that you don't render, not a qualified
14 individual, unsupervised by a qualified individual,
15 which is a requirement specifically in the regulations,
16 I'm having a hard time understanding how you have not
17 committed a fraud --

18 MR. ENGLERT: Your Honor, all the --

19 JUSTICE SOTOMAYOR: -- if you knew what you
20 were doing.

21 MR. ENGLERT: All that was submitted was a
22 request for payment. The government controls what it
23 will require in a request for payment. There is no
24 allegation of a false statement in the request for
25 payment. The only allegation is that every jot and

1 tittle of every MassHealth regulation is incorporated as
2 long as it's approved --

3 JUSTICE SOTOMAYOR: I don't think that it's
4 every --

5 MR. ENGLERT: -- under scienter.

6 JUSTICE SOTOMAYOR: -- provision.

7 MR. ENGLERT: Well, Your Honor, it's --

8 JUSTICE SOTOMAYOR: But I think it's a very
9 basic provision --

10 MR. ENGLERT: Your Honor, with respect --

11 JUSTICE SOTOMAYOR: -- when you say, I
12 performed this service, that you performed a service in
13 accordance with the contract.

14 MR. ENGLERT: And in seven complaints to
15 administrative agencies, in the -- in the operative
16 complaint in this case, amended many times, why is not
17 the regulation the First Circuit relied on even cited?
18 Why is the regulation Mr. Frederick says he would have
19 used if he had been litigating this case in the district
20 court even cited?

21 It proves my point, Your Honor, that this is
22 a morass. And for one to think, after the fact, this is
23 basic and central and this is fraud, is a plaintiff's
24 lawyer's game.

25 Thank you.

1 CHIEF JUSTICE ROBERTS: Thank you, counsel.

2 The case is submitted.

3 (Whereupon, at 12:01 p.m., the case in the
4 above-entitled matter was submitted.)

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A	53:13	48:20 49:21	Army 12:19	47:15 48:21
A-OK 30:10	administrative	53:9,10	arranged 37:13	believed 48:24
53:11,12	52:3 55:15	amok 53:7	asked 3:21 12:7	believes 9:1 28:6
a.m 1:16 3:2	adopted 34:11	amount 47:6	asking 11:6	best 48:21
Ab-Tech 17:3	adopts 47:21	48:12	21:11 33:22	better 19:15
able 34:24	advanced 39:22	analysis 16:24	36:2	beyond 14:19
above-entitled	adverse 48:25	analytic 35:20	assert 46:15	bid 32:5
1:14 56:4	advice 21:11	37:8	asserts 22:8 36:4	bid-ask 32:7
abroad 40:5	advocate 52:15	analyzing 22:22	assume 5:3,23	bill 25:16 39:19
absolutely 6:16	after-the-fact	ancillary 40:16	6:7 38:7 39:7	billable 46:5
32:22	52:4	Angstrom's 34:4	51:8	billed 38:8 43:20
abstract 31:3	agencies 3:17,18	announce 9:21	assuming 12:12	billing 37:25
accepting 54:12	50:18,19 55:15	answer 5:16	attached 31:20	43:24
accepts 49:18,24	agency 3:20	36:9 44:18	attorney's 51:24	billions 19:21
access 28:20	20:6 51:2,13	48:10	authorities	28:18
accommodate	51:14,15,16	anybody 13:7	53:15	bit 32:5 47:6
5:21	ages 47:19	anyway 37:2	authorized	Blackjack 7:10
acknowledged	ago 14:8,9 19:4	39:18	38:19 46:4	blah 30:25,25,25
50:24	agree 15:3,7	apart 15:23	automatically	blow 51:5
Acquisition	33:7 38:7	apparently 50:3	5:15	bluntly 50:21
31:21	40:14 48:17	appeals 8:22	avoid 19:9	body 4:20
Act 4:1 8:1	agreed 12:8	9:19	avoidance 19:2	book 42:4
11:12,16 12:25	agreement	APPEARAN...	aware 46:12	boots 15:21,22
14:7 15:13	40:18 45:12	1:17		16:5 18:6 35:4
17:2,12 19:6	agrees 20:21	appellate 4:6	B	bottom 20:7
19:17,18 24:8	ahead 45:5	appellee 19:11	b 21:24	box 31:15
24:9,11 29:15	allegation 54:24	Appendix 50:17	back 3:16,21 4:9	boy 27:18
29:19 32:5	54:25	applicable 9:6	11:25 17:8,8	breach 5:9 6:9
33:21 34:1,6	alleged 3:20 4:5	applies 10:21	26:25 53:17,18	7:16 10:1,2
34:17 41:19	24:25 35:21	43:8 50:9,12	53:20 54:2,6	12:16,16,19
44:24 49:10	37:22	50:13	balance 22:1	24:7 25:1
54:5	allow 30:4	applying 10:15	bar 53:6	36:19 37:1,4
acted 51:22,23	allowing 44:13	approved 55:2	bark 53:3	41:22 42:1,5,6
acting 33:18	allows 42:7	April 1:12	basic 5:19 6:2,3	42:6,7,8,9 43:9
actionable 33:21	ambiguous	area 19:21,24	10:5 23:22	53:14
33:25	27:17	32:9	27:19 31:11	breached 5:9
actual 34:17	amended 14:8	arguably 11:19	33:13 42:4	36:23 37:6
45:2	14:12 55:16	11:20 18:16	52:7,11,17	breaches 12:17
add 9:2	Amendment	argue 52:13	53:19 55:9,23	breaching 25:5
additional 9:2	19:14	argued 46:10	basically 37:22	bread 10:15
9:10 13:1,13	America 40:17	argument 1:15	basis 10:16	Breaking 12:16
14:18 28:7	amici 10:4 24:19	2:2,5,8,12 3:3	25:22 26:5,20	Breyer 4:24
address 19:15	31:8	3:8 13:24,25	34:18 42:10,15	5:12,17 6:5,22
adequately	amicus 1:24	18:20,21 22:4	behalf 1:18,20	7:8,12 9:24
39:22	2:10 4:7 7:3	35:13 49:8	2:4,7,14 3:9	10:20 11:10
administered	11:9 18:17	arguments	22:5 49:9	19:20 20:13,15
	34:3,5 35:14	21:10	believe 5:3	20:21,24 21:9

<p>21:23 24:17 27:5,11,14 31:16 32:24 33:7 36:15 41:25 42:3 43:4 52:5,21 52:23 Breyer's 8:3 brief 4:7,7,13 7:2,3 27:2 28:3 29:11 34:5 48:20 50:5 briefly 47:13 briefs 7:3 11:9 18:17 34:3 49:21 53:9,10 bring 11:25 29:18 41:4 broad 7:5,5 14:2 broader 7:7 47:3 49:19 broadly 18:1 brought 6:20 bulk 33:18 34:13 business 28:19 butter 10:16 buy 15:20,21,23 40:4,6,17</p> <hr/> <p style="text-align: center;">C</p> <p>C 1:20 2:1,6 3:1 22:4 calibrated 53:13 53:15 called 10:10 19:6 30:6 calling 52:1 capable 11:15 48:13 cardboard 35:4 Cardozo 8:21 care 8:7,8,12,13 8:14,14,16 16:21,21,22 18:9,10 20:3 21:15 28:24</p>	<p>CARMEN 1:7 carve 39:14 case 3:4,12,18 5:6,15,15 6:25 9:18 10:19 12:21 15:6 17:3,4 18:18 19:5 22:22 23:11 29:1,8 29:19 30:18 31:14 33:20 37:9 40:15 41:8,13 45:19 46:2,6 47:1,5 48:6,14,16 50:16 53:16 55:16,19 56:2 56:3 cases 5:21 12:4 30:14 34:4,13 46:11 48:24 49:22,23 53:4 54:9 causes 25:11 causing 17:11 central 55:23 certain 3:20 18:23 36:22 certainly 20:2 40:14 42:20 43:19 44:16 45:13 certification 17:9 19:4 29:16 33:4,13 34:11 35:3 47:14,15 49:3 certifications 30:9 certified 52:12 certify 20:8 31:17 32:25 33:1 cetera 7:18 40:17 46:7 change 21:1,1 changes 32:2</p>	<p>charge 30:10 charging 30:12 Charles 49:13 charted 34:7 cheat 41:21 check-off 31:15 Chevron 51:2 Chiarella 6:25 7:1,4 13:18 Chief 3:3,10 22:2,6 24:6,23 25:8,11,20,24 26:3,7,11,15 26:21 28:10,15 28:25 29:7 30:14 31:25 32:1,8 33:15 35:11,16 39:4 40:2,23 41:1,3 41:16 43:16,23 48:4,8 49:5,7 56:1 children 23:16 choose 32:17 51:7,10 Circuit 4:4 24:2 50:9,10,24,25 55:17 circumstance 32:21 40:21 circumstances 5:2 21:13 36:8 37:19 41:10 citation 7:4 cite 49:21,22,22 50:12,20 cited 4:6,6,7 7:1 7:2,3 9:20 23:11 27:2 50:11,13 55:17 55:20 civil 15:22 17:8 17:10 19:11 35:1 51:25 claim 3:13,15 4:10 9:22 11:24 12:2</p>	<p>13:2 14:16 16:7,9,10 21:1 22:11 24:8 25:21,23 26:5 26:9 30:19 31:20 36:1,6 36:13 37:2,6 38:11 40:22 41:1,13 43:19 44:5 46:15,18 46:18 47:5 49:16 51:25 54:8,12 claimant 3:23 22:8 25:2 26:9 26:12 33:18,22 45:20,22 claimants 46:22 claiming 25:18 37:3 claims 4:1 8:1 11:12,16 14:7 15:12 16:12,13 16:17 17:1,2,4 17:12 19:6,18 24:8,9 29:15 29:19 32:4 33:21 34:1,6 34:17 35:19,22 38:5 41:19 44:24 45:14 49:10 54:5 clarify 43:12 classic 46:6 Clause 19:12 clear 29:22 37:15 clients 50:15 clinical 23:25 close 27:18 46:1 code 38:10,12,16 43:24 50:22 codes 37:25 38:1 college 30:2,5,7 30:8,22 come 3:16 15:25 23:21 34:13</p>	<p>51:19,20 comes 18:14 30:16,20 31:1 34:19 37:14 48:19 coming 4:9 Comments 5:25 21:21,25 commit 8:6 committed 8:16 21:18 54:17 common 5:20 7:6,7,9,13,15 7:21,24 8:17 11:14 12:3 15:5,11 19:25 48:3 49:11,12 50:1 52:22,24 52:24 54:9,10 common-law 53:4 Commonwealth 4:7 50:3 51:19 company 3:22 6:10,15 30:24 compare 47:22 complaint 4:6 35:22 37:23 55:16 complaints 50:18 55:14 complementary 35:20 completely 9:6 29:17,24 compliance 32:12 complicated 30:15 31:2 complied 20:8 31:17 33:1 39:23 42:17,22 comply 10:24 34:21 36:10 44:14 51:7,11 51:13 complying 32:23</p>
---	--	---	---	---

<p>conceded 29:17 concept 17:7,11 44:4 47:16 conception 41:9 concern 25:11 31:7 concerns 11:8 11:11 19:16 conclude 34:18 35:21 conclusion 34:9 condition 10:11 10:21 24:3 26:19 conditions 22:11 23:1,2,2,4 27:7 confused 12:7 18:16 confuses 22:15 confusing 51:12 Congress 7:6 consent 50:19 considered 19:5 constitutional 19:1,15 constructed 23:3 construed 4:11 54:9 construing 6:24 contains 22:12 50:17 contemplates 45:1 context 15:22 contract 4:25,25 5:6,8,14,14 6:6 6:9,11,13,16 7:16,20,24 8:5 8:11 10:9,12 10:18 11:7 12:15,16,17,19 16:20 17:18,21 17:22,23,25 18:2,5 19:24 21:1,2 24:7 31:5,20 36:11</p>	<p>37:11 38:21,25 39:17 40:3 42:6,7,7,8 43:6 43:17 44:3 49:16 53:14 55:13 contract-based 10:7 contracted 5:4 12:23 13:9 contracting 13:4 14:1 40:9,15 41:23 43:1,2 51:14,15 contractor 36:22 42:21 contractors 15:25 35:3 contracts 7:9,10 10:15 15:20,21 15:23 21:3,3 33:10 36:16 40:19 49:12 52:24 contradiction 51:1 contradictions 50:23 contrary 42:21 control 52:2 controls 54:22 cooperative 53:25 54:6 copied 31:22 42:4 core 31:7 49:15 corners 18:21 Correa 1:8 3:6 correct 20:18 26:14,17,24 27:10 28:13,14 29:6 41:9 44:24 47:4 48:7,21 corrective 53:20 correctly 9:15 corresponded</p>	<p>38:3 corresponding 36:22 44:14 cost 30:13 counsel 22:2 35:11 48:14 49:5 56:1 counseling 50:2 50:7 counselors 50:6 count 45:8 counterparty's 36:20 course 10:21,23 25:12 court 1:1,15 3:11 4:11 6:24 8:22 9:19 10:14 11:25 13:18 17:3 19:4,10,13,17 22:7,16,25 23:11 25:20 35:17,20 47:2 49:18,24 55:20 Court's 15:6 47:23 48:1 54:9 courts 7:25 11:21 48:24 49:20 cover 7:6 16:15 26:6 32:6 covers 4:20 create 47:18 creating 32:18 credentials 39:1 critical 6:16 28:22 32:22 51:21 cross 9:19 cross-references 50:23 crucial 43:8 cry 9:18 curiae 1:24 2:10 35:14</p>	<p>current 47:21 47:23,25 cut 19:3 <hr/> <p style="text-align: center;">D</p> <hr/> D 3:1 D.C 1:11,18,20 1:23 daily 10:16 damage 42:20 damages 10:13 42:9 43:1 51:24 dark 7:3 53:10 data 34:17 DAVID 1:20 2:6 22:4 Dawson 7:10 deal 12:5 18:22 deals 5:19 10:15 dealt 8:20 debarment 21:5 deceptive 4:18 4:20 decide 47:1,3 decided 17:3 30:3 decision 8:21 decisionmaker 11:15 decisions 48:23 decline 44:13 48:15 decrees 50:19 deem 33:23 Defense 31:21 defined 3:15 15:5 defines 45:2 definition 11:13 14:1,17 24:13 36:12 39:25 47:23,25 degrees 30:8 deliberate 24:14 deliver 12:24 demand 16:1,3</p>	<p>demanding 17:20,23 demands 8:11 denying 16:13 Department 1:23 31:21 depending 13:13 depends 12:21 Deputy 1:22 derived 54:8 describe 20:5 describes 21:13 description 48:2 destroy 10:12 detail 3:18 47:7 47:8 determined 38:1 determining 38:22 developed 5:20 dichotomy 23:4 differ 52:5 difference 27:21 27:23 28:1 41:5 42:5 differences 27:23 different 11:19 11:23 35:19 difficult 29:8 difficulty 30:16 dimension 20:24 direct 22:18 directly 28:2 director 3:23 director's 22:17 23:25 disagreement 16:24 disappears 10:9 disclosing 22:9 disclosure 6:4 discussed 27:3 disentitle 45:20 45:21 dismiss 34:15</p>
--	--	--	--	---

disputes 23:14	13:21 39:25	entitlement 32:9	19:24	20:20,20 22:11
disregard 24:15		32:13 36:1,3,5	expected 39:21	22:14 24:8,9,9
dissent 7:4	E	36:9,13 37:3,7	experts 27:22	26:9 29:15,19
distinction 10:6	e 2:1 3:1,1 16:14	46:16	explain 16:23	30:19 32:4
10:7,14,17	21:21,24,24	envisioned	Explaining	33:21 34:1,6
11:7 36:17,18	27:19	41:11	37:18	34:17 35:18,22
42:12,25	earlier 13:24,25	equipment	explanations	36:6,14 37:2,7
distinguish 4:13	easier 28:1 47:1	45:18	48:10	38:6,11 40:21
9:25	easy 17:7 29:1	Escobar 1:7 3:5	explicit 8:6	41:1,19 44:5
district 22:25	eaten 16:5 18:7	ESQ 1:18,20,22	explicitly 47:18	44:24 46:18,19
23:11 55:19	eight 19:7 49:6	2:3,6,9,13	express 22:14,24	47:18,18 49:10
diverge 46:12	Eighth 19:14	essential 20:16	24:2	54:4,8,24
doctor 5:2,5,9	either 31:13,24	37:19 51:23	expressly 24:3	falsity 4:21
6:9,13,14,17	34:1	essentiality		family 38:4
6:18 8:8 11:3	elaborated	18:12,14 23:20	F	famous 8:21
12:11,13 21:17	54:10	essentially 27:3	facilities 30:5	far 7:14 9:18
30:22 37:12	element 11:19	29:17 39:21	50:10,14	28:5
52:12	11:23	48:1	facility 50:13	FCA 19:11 45:1
doctor's 8:7,14	elements 33:16	essentials 20:5	fact 8:15 20:2	47:21
16:21,21 18:9	embedded 16:25	et 7:18 40:17	23:5 30:24	fear 34:19
18:10	30:12	46:7	34:12,14 35:25	features 24:13
documentation	empirically 34:6	Everybody	46:18 47:9,9	Federal 14:1
46:22	enforce 54:5	20:21	51:19,21 52:16	17:4 31:20
documents	engaging 33:10	everybody's	55:22	32:12 33:9,12
50:20	Englert 1:18 2:3	19:24	factors 13:4	53:24 54:4,5
dog 53:3	2:13 3:7,8,10	evidence 48:21	facts 3:18 4:2	feel 49:3
doing 32:19	4:19 5:11,18	ex 1:7 3:5	5:19 6:2,3,6	fees 51:24
54:20	6:20,23 7:22	exact 5:19 10:11	9:18 12:21,22	fell 15:22
dollar 47:6	8:2,18 9:3,8,13	16:20	12:25 13:1,14	felt 49:1
48:12	10:18 11:10	exactly 9:11	27:19 35:21	Fifth 19:15
dollars 6:16	12:15,20 13:1	35:6 36:16	37:21 48:18	filings 34:7
19:22 21:14	13:11,13 14:5	44:21,25	52:7	find 5:7 50:4
28:18 33:9	14:7,11,25	example 6:2	failed 36:10	53:5,5
Double 19:12	15:3,11,14,18	29:25 45:15	failure 9:1,9,21	fine 6:5 7:8
Draconian	16:11,18,23	examples 6:3	20:11 28:7	18:22 53:17
19:18	18:1,8,11	13:16 15:12,12	36:20 48:25	fined 3:22
dramatically	20:12,14,19,22	41:15 45:8	fair 19:2	fire 21:17
17:12	21:20,24 47:13	excessive 19:5,9	fairly 41:13	fired 44:1
draw 29:22	47:20 49:6,7,8	excessiveness	45:25	first 4:4 5:13
48:25	49:10 52:20,22	19:16	false 3:13,13 4:1	11:4,12 17:4
drawing 42:12	54:7,18,21	excuse 36:20	4:10,11,11,17	24:2 26:12
drawn 11:7 48:1	55:5,7,10,14	37:4 39:25	4:17 5:10 8:1	42:24 46:15
49:11,12	enters 8:11	exist 53:6	9:11 11:12,16	50:8,10,24,25
draws 36:17	entire 3:12 16:2	expand 17:12	11:23 12:1	55:17
drug 30:24	entitled 36:4	expansive 41:9	14:7,16,18,19	five 6:3
Duncan 49:13	37:4 38:12	41:19	15:12 17:2,11	five-digit 37:25
duty 6:4 13:20	40:20 46:17	expectations	19:6,17,17	flawed 54:1

floated 46:2	14:16,18,19	53:19	53:13,24 54:4	helpful 46:14,20
focus 35:24	15:9 16:6,8,10	given 3:23 16:4	54:5,22	Henry 49:13
51:16,17	16:12,13,17	23:17	government's	HHS 31:22
focused 4:4	22:11 24:9	gives 24:8 42:9	7:2 18:19	higher 18:13
22:25 23:4	25:19 26:8	52:19	22:10 36:23	32:5
focusing 24:20	28:8 35:18,22	giving 47:8,8	37:5 39:18,22	hired 12:11
follow 45:24	46:7 54:8	glad 6:20	39:25 40:16	hold 21:8
following 45:18	Frederick 1:20	go 6:6 7:7,14	graft 17:8	holding 13:18
follows 37:10	2:6 22:3,4,6,13	18:14 21:2,4,5	grant 33:8	15:6
food 15:24,24	22:14,23 23:9	21:5 22:21	great 7:12 23:19	holds 20:25 21:6
16:5 18:7	24:10 25:4,10	26:25 31:6	greatest 46:24	51:12
footnote 4:12	25:20 26:1,4,8	39:14 45:5	greatly 11:13	Honor 5:23 6:20
50:24	26:14,17,24	goes 28:5	green 7:3 18:17	8:18 12:3
foremost 11:12	27:10,13,25	going 19:22,23	49:21 53:9,10	54:18 55:7,10
forests 31:23	28:13 29:6	25:5 32:2,3,4,5	group 38:3,9	55:21
forget 10:10	31:6 32:7 33:3	33:6,9,13,17	guess 8:2 16:9	Horn 42:4
14:3 53:23	33:8 49:22	33:20,25 39:10	20:9 25:8,14	horrible 49:21
form 20:2 21:1	51:4,5 55:18	39:17,18 40:10	31:1 51:17	49:23
21:14 27:7	Frederick's 39:5	40:13	gun 12:18	horribles 49:20
31:20	freight 30:10	good 5:14,15	guns 12:23,24	53:8,9,11
formulation	Fried 49:13	18:3 21:10	13:8 15:20,20	hospital 11:3
23:1 47:23	friend 27:4	goods 29:12,17	16:4 18:6 20:3	45:16
fortunate 23:10	friends 49:14	29:20	21:15 35:5	hours 15:23
found 50:10	fulfilled 10:25	got-you 52:4,4		huge 27:23
four 3:12 4:9	full 30:10 50:22	gotten 30:2	H	hundreds 30:16
12:1 50:18,19	50:23	government 4:3	habit 6:23,25	hyperbole 34:19
frankly 21:7	fundamentally	10:19 12:23	Halper 19:6,13	hypothetical 8:4
fraud 4:3,8,22	33:16	13:9 15:20,21	hand 19:25	9:6,12,14
4:22 5:21 6:18	funds 22:9 24:22	15:23 18:22	handling 48:13	13:15 31:4
6:24 7:5,24 8:1	28:21	20:25 21:3,6,7	happened 7:17	37:10 38:21
8:16,19 9:15	further 6:6	22:9 24:22	34:6,8	46:1
9:17,22 12:14	furthermore	25:6,18 26:4	happy 13:16	hypotheticals
12:17 13:8,17	33:22	26:10,18,19,20	hard 14:20	16:8 35:2
14:22 15:2,4,4	G	26:23 27:12	54:11,16	
15:8,13 20:11	G 3:1	29:4,18 30:7	hat 51:9,10	I
20:20,20,22,22	game 52:3 55:24	30:10,18 31:5	health 1:3 3:4	iceberg 49:24
21:18 32:18	Gaudin 47:25	31:10,14 32:10	22:19 23:24	idea 16:2
37:15 42:18	general 1:22	32:16,25 33:12	28:17,23 35:8	ideological 23:3
47:17 51:8	4:14 46:23	33:23,24 34:14	37:24 38:8,19	identified 34:12
52:7 53:4	generate 31:23	34:22 35:25	39:3 40:3	38:1,10,22
54:17 55:23	Ginsburg 4:15	36:12,21 39:6	46:24 54:1	identify 36:19
fraudster 24:21	4:19	39:7,16 40:8	healthcare	39:1
51:6 52:1	give 6:2 15:16	40:15,19 41:11	23:15 32:9	ignores 4:14
fraudulent 3:13	20:2 29:25	41:21,23 43:10	hear 3:3	II 50:17
3:14 4:10 8:25	31:18,19,24	43:14 44:13	heart 9:25 18:15	illustrations
10:1 11:24	45:7 48:10	45:7,15 46:14	held 47:17	5:25 21:22,25
12:1,2 13:19		46:20,23 47:2	help 46:24	52:25

immaterial 41:6 45:7,10,13	intentional 44:19	13:12,14,22,23 13:24 14:6,10	35:2 37:10	51:22 52:8	
implicit 5:7,10 6:8,12,17 7:19 7:23 10:2,22 10:23,24 11:2 12:3,5 17:1 18:15 38:22	interchange 42:11	14:20,25 15:1 15:3,10,14,16 15:19,19 16:11 16:16,19,25 17:16 18:4,9 19:20 20:13,15 20:21,24 21:9 21:23 22:2,7 22:13,15,24 23:7,9 24:6,17 24:23 25:8,11 25:21,24 26:3 26:7,11,15,21 26:25 27:5,11 27:14 28:10,15 28:25 29:7 30:14 31:16,25 32:1,8,24 33:7 33:15 35:2,11 35:16 36:15 37:10 38:22 39:4 40:2,23 40:25 41:1,3 41:15,16,25 42:3 43:4,16 43:23 44:17,22 45:4,6 46:8 48:4,8 49:5,7 52:5,21,23 53:23 54:11,19 55:3,6,8,11 56:1	keep 24:24 Kennedy 8:23 9:4,5,9,13 13:24 14:6,10 14:20 15:1,3 26:25 49:13 key 7:1 16:23 23:13 27:1 29:7 34:25 keys 20:25 21:7 21:8 51:12 kill 31:23 kind 10:6 15:8 33:13 35:7 39:1 52:10,12 53:19 kinds 33:12 knew 25:16,16 36:25 43:13 54:19 know 6:12 7:9 7:13 12:13,20 18:6 20:6 22:16 24:24 26:13,15,18,21 27:8,22 28:11 28:18 29:3,4 30:23 31:3,10 34:24 36:8 39:10 40:4,9 40:10 43:25 44:1,6,10 45:9 46:16 48:9,18 51:18 52:3 knowing 24:13 44:19 knowingly 22:10 24:12 45:3 46:19 knowledge 24:14,16,21 25:3,4 33:17 39:6 41:21 43:9,9 45:2 known 27:16 29:2 50:15	knows 8:25 27:16,20 28:6 36:5,10 42:1 49:25 52:8 Kungys 47:25	
implicitly 10:25 52:10,17	intervene 48:5 48:11,15,23,25	20:21,24 21:9 21:23 22:2,7 22:13,15,24 23:7,9 24:6,17 24:23 25:8,11 25:21,24 26:3 26:7,11,15,21 26:25 27:5,11 27:14 28:10,15 28:25 29:7 30:14 31:16,25 32:1,8,24 33:7 33:15 35:2,11 35:16 36:15 37:10 38:22 39:4 40:2,23 40:25 41:1,3 41:15,16,25 42:3 43:4,16 43:23 44:17,22 45:4,6 46:8 48:4,8 49:5,7 52:5,21,23 53:23 54:11,19 55:3,6,8,11 56:1	key 7:1 16:23 23:13 27:1 29:7 34:25 keys 20:25 21:7 21:8 51:12 kill 31:23 kind 10:6 15:8 33:13 35:7 39:1 52:10,12 53:19 kinds 33:12 knew 25:16,16 36:25 43:13 54:19 know 6:12 7:9 7:13 12:13,20 18:6 20:6 22:16 24:24 26:13,15,18,21 27:8,22 28:11 28:18 29:3,4 30:23 31:3,10 34:24 36:8 39:10 40:4,9 40:10 43:25 44:1,6,10 45:9 46:16 48:9,18 51:18 52:3 knowing 24:13 44:19 knowingly 22:10 24:12 45:3 46:19 knowledge 24:14,16,21 25:3,4 33:17 39:6 41:21 43:9,9 45:2 known 27:16 29:2 50:15	<hr/> L <hr/> L 1:22 2:9 35:13 labors 47:18 large 32:8 38:15 Laughter 7:11 law 4:20,21,22 5:20 7:6,7,9,13 7:15,21,24 8:17 11:7,14 12:4 15:5 21:3 21:3 36:16 38:20 40:19 48:3 49:11,12 52:22,24,24 54:9,10 lawfully 41:11 43:14 lawyer's 55:24 lawyers 52:13 lays 24:4 leading 34:5 leap 23:19 38:16 leather 35:5 leaves 16:9 led 12:25 15:12 41:22 legal 32:13 36:3 36:5,8,13 37:3 37:6 46:15 48:21 49:1 legally 36:4 38:19 40:20 46:4,17 legislative 17:14 17:15 lengthy 3:19 lenity 19:2 let's 6:5 8:5 9:16 9:17 53:23 liability 5:22	
implied 17:9 19:4 20:4 29:16 34:10 35:3 42:16,17 46:6 47:14,14 49:2	intervened 34:14	27:14 28:10,15 28:25 29:7 30:14 31:16,25 32:1,8,24 33:7 33:15 35:2,11 35:16 36:15 37:10 38:22 39:4 40:2,23 40:25 41:1,3 41:15,16,25 42:3 43:4,16 43:23 44:17,22 45:4,6 46:8 48:4,8 49:5,7 52:5,21,23 53:23 54:11,19 55:3,6,8,11 56:1	knowing 24:13 44:19 knowingly 22:10 24:12 45:3 46:19 knowledge 24:14,16,21 25:3,4 33:17 39:6 41:21 43:9,9 45:2 known 27:16 29:2 50:15		
implied-certifi... 4:1 17:6 49:18	investigated 3:17	41:15,16,25 42:3 43:4,16 43:23 44:17,22 45:4,6 46:8 48:4,8 49:5,7 52:5,21,23 53:23 54:11,19 55:3,6,8,11 56:1	known 27:16 29:2 50:15		
imply 10:25	inviting 32:22	Justice's 9:11			
important 25:7 26:18 31:10 32:17	invoices 37:24	<hr/> K <hr/> k 5:25 21:21,25 Kagan 8:2,19 9:7 13:23 15:10,14,16,19 16:11,16,19,25 17:16 18:4,9 38:22 40:25 41:15 45:4,6 46:8 Kagan's 9:14			
imposed 3:22	invoke 9:19				
impression 47:19	invoking 19:11				
incentive 54:1,3	invoking 19:11				
inches 11:1	involving 4:5 28:18				
include 45:3	issue 18:24,25 19:22 41:22				
including 43:6	<hr/> J <hr/> j 5:25 21:21,25 Jeopardy 19:12 Joint 50:17 jot 18:2,4 54:25 JR 1:18 2:3,13 3:8 49:8 judge 5:7 judicial 19:9 JULIO 1:7 Junius 8:21 12:4 jury 5:7 Justice 1:23 3:3 3:10 4:15,19 4:24 5:12,17 6:5,22 7:8,12 8:2,3,18,21,23 9:4,5,7,9,13,14 9:23,24 10:20 11:10 12:6,18 12:20,22 13:6				
incorporated 55:1	issue 18:24,25 19:22 41:22				
indifference 24:14	issue 18:24,25 19:22 41:22				
indigent 28:19	issue 18:24,25 19:22 41:22				
indirect 22:21	issue 18:24,25 19:22 41:22				
individual 3:22 38:3,10,16 46:3 54:14,14	issue 18:24,25 19:22 41:22				
individually 38:14	issue 18:24,25 19:22 41:22				
inference 48:25	issue 18:24,25 19:22 41:22				
influencing 11:15	issue 18:24,25 19:22 41:22				
insight 19:19	issue 18:24,25 19:22 41:22				
instinct 19:9	issue 18:24,25 19:22 41:22				
instructive 19:8	issue 18:24,25 19:22 41:22				
intact 36:24	issue 18:24,25 19:22 41:22				

19:11 41:19 liable 47:17 license 23:18 licensed 35:9 50:3 licenses 30:9 lie 10:23,24 11:2 12:3,5 lied 10:21 lies 10:22 light 18:17 49:21 53:8 line 29:22 links 24:3 list 32:21 litigate 23:10 litigating 55:19 litigation 25:14 50:12 little 20:7 30:15 31:2 32:5 47:6 live 35:6 long 11:2 19:18 19:22 55:2 look 20:17 23:25 24:2 27:14 32:2 34:4 35:24 38:23,25 52:25 53:3 looked 34:17 looking 27:5,6 lost 23:5 lot 29:9 34:2,18 34:19 lots 21:10 low 14:13 lower 7:25 22:16 33:19 49:19	MALCOLM 1:22 2:9 35:13 mass 23:24 28:17 Massachusetts 1:6 3:5 4:8 25:1 38:20 44:2 48:5 50:4 51:20 53:15 54:1 MassHealth 38:1,7,10,12 38:25 46:5 55:1 massive 28:17 material 5:9 7:16 10:8,22 11:4,5,15,21 15:5 18:5 22:10 24:7,25 25:5,23 26:1,2 26:10,19,23 27:9 29:5 32:20 33:2,24 36:11,11,17 37:6 39:13 41:5,9 42:5,6 42:15 43:10 44:8,10,12 45:8 48:2 51:22 materiality 11:13,16,18,22 11:22 13:25 14:3,11,13,15 14:17,22,24 15:9 18:13,16 23:20 33:17 44:3 47:22,24 48:2 50:16 materially 28:6 materialness 28:6 matter 1:14 4:10 9:10 28:8 56:4 matters 10:8,9 27:16 51:17,18	52:8 mean 4:15,17,18 8:3 20:16 25:8 27:21 39:9,12 41:8 42:24 45:7,9 47:2 meaning 5:21 9:15 42:15 means 4:8,11 7:24 13:17 20:20,20,22 41:14,17,18 44:1 meant 6:13 7:25 measures 3:19 53:21 Medicaid 25:13 35:25 45:17 Medicaid-rei... 28:21 medical 4:25 5:4 8:8,14 16:21 16:21 20:3 21:15 30:4 Medicare 25:13 44:2 member 22:20 men 18:21 mental 23:15 28:23 35:8 38:19 39:2 45:1 mentioned 31:16 merits 48:16 method 22:21 millions 6:16 10:3 mind 24:25 minimum 51:25 minutes 49:6 miscoding 44:18 44:19 misleading 4:15 4:18,21 9:1 27:18 28:7 47:11 52:9,16	52:17 misrepresenta... 46:7 missed 33:19 mistake 27:20 44:22 misunderstan... 14:6 model 28:19 money 3:21 12:12 20:3 21:5 36:2,21 53:17,18,20,24 54:2,6,12 morass 50:21 55:22 motion 34:15 mules 35:5,6	nonmisleading 37:20 nonpromulgat... 51:1 Normal 10:16 notably 34:2 notice 19:2 31:9 31:14,18,19,24 34:21 number 28:22 numbers 37:25 nurse 8:9 nurses 24:5
<hr/> M <hr/> magic 3:25 main 18:19 maintain 24:1 maker 8:25 28:5 making 12:8 13:4 17:24 37:2			<hr/> N <hr/> N 2:1,1 3:1 narrow 6:4 nature 46:21 47:7 necessarily 29:2 43:15 necessary 27:16 Neder 15:6 47:24 need 12:23 13:1 53:20 negligence 45:2 negligent 44:20 negligently 33:19 new 8:22 17:10 47:15 newness 47:14 noncredentialed 47:10 nondoctor 37:18 nondoctor's 16:22 nonmaterial 10:10 36:17,23 37:1 39:8,24 42:6,8	<hr/> O <hr/> O 2:1 3:1 objection 20:10 objectives 39:22 40:17 obligated 36:21 obligation 36:13 36:24 37:5 44:14 obligations 43:5 obvious 6:12,14 10:6 29:13 50:1,4,8,14 51:3,3 obviously 38:5 48:20 occurred 23:23 odd 28:16 offer 46:25 officers 40:9 41:23 offsetting 47:9 oh 8:24 15:14 okay 9:17 11:2,2 20:22 27:14 28:25 29:15,18 40:2,9 44:1,7 54:7 omission 46:7 omit 27:11 32:19 omits 26:9 once 7:4 23:3

<p>32:18 opening 27:3 50:5 operating 45:18 45:23 operative 55:15 opinion 21:12 opposite 52:13 opprobrium 51:25 oral 1:14 2:2,5,8 3:8 22:4 35:13 order 9:10 31:23 ordinary 5:6 original 22:23 overruled 19:7 19:13</p> <hr/> <p style="text-align: center;">P</p> <hr/> <p>P 3:1 p.m 56:3 page 2:2 27:2 28:3 50:5 pages 7:22 25:12 29:11 30:17 paid 33:11 36:3 36:4,9 37:3,4 46:16,17 paper 11:1 42:13 parade 49:20 53:8,9,11 part 5:1 14:17 25:6 41:24 42:3 partial 10:11 27:17 42:5 partially 29:21 29:23 participation 23:1,2,5 particular 25:17 26:16,22 30:23 32:20 38:2 39:2,14,20 41:22 43:19,22 44:15,15 45:13</p>	<p>47:5 48:23 51:5 parties 5:4 13:4 33:10,11 party 36:19 42:8 43:1,2 pass 34:13 passing 19:14 pay 12:9 22:19 26:23 36:13,21 36:24 37:14 39:7,7,9,12,12 39:14,18 42:13 42:20 43:25 44:9,9,14 paying 54:2 payment 8:12 12:8 16:1,3 17:20,23 22:10 23:3 24:3 26:20 33:25 37:1,5,23 40:20,21 41:12 41:23 43:6,14 43:16,18 44:23 45:20,22 54:22 54:23,25 penalize 40:11 penalties 51:25 people 17:9 21:2 21:4,5,6 23:17 27:22 28:20 33:10 41:20 47:10 50:1 51:10,17 53:21 54:3 perfectly 18:22 perform 36:20 39:2 40:1 43:3 performance 39:17 performances 36:22 performed 37:12,14,17,18 38:14,18,18 39:21 45:21</p>	<p>46:3,4 47:8,10 55:12,12 person 5:3,23 6:7 8:10 11:3 21:13,16,18 25:15 32:11 36:1,4,8,10,25 37:12 38:18,24 41:24 43:13 46:4 47:17 Petitioner 1:4,19 2:4,14 3:9 23:21 30:2 49:9 Petitioner's 24:19 30:1 pick 30:19 32:16 51:6,10 piece 42:13 plaintiff's 55:23 plaintiffs' 53:6 please 3:11 12:9 21:9 22:7 35:17 51:16 plenty 43:20 point 13:25 14:14,14 17:22 20:15 21:11 23:8,13,13 24:17 26:12 28:2 29:7,14 33:5 34:3 55:21 pointed 35:2 pointing 36:16 points 34:20 policy 18:3 20:24 39:22 40:16 poor 53:21 portion 40:20 portions 18:5 position 24:7,10 25:14 31:8 possible 10:7 potential 32:6 practice 30:4</p>	<p>precipitate 25:14 predicated 28:19 preference 46:10 present 31:13 presentation 27:3 pressured 49:3 presumably 34:21 45:11 pretty 23:22 27:18 prevent 27:17 52:8 previous 38:24 principle 9:3 18:23 19:1 principles 19:1 19:3 private 4:24,25 probably 30:18 46:13 problem 5:13 11:17 18:14 24:18 31:1,11 31:12,14 32:15 33:15 35:3,7 52:10,19 problems 18:17 33:18 34:12 52:23 produced 3:19 professionals 35:10 Professor 34:4 program 28:18 43:22 46:5 53:25 programs 25:13 32:9 33:9 36:1 46:23 54:6 promise 10:2 12:8,16 38:24 proper 23:17 properly 11:22</p>	<p>proposed 3:19 proposition 16:25 47:4 prove 29:1 proved 48:18 proves 55:21 provide 12:11 13:8 28:23 38:19 39:10,11 40:3 50:2,7 54:12 provided 5:4,8 6:8 8:8,12,13 8:14,16 12:12 16:22,22 35:9 37:13 38:6,9 46:22 provider 44:2 providing 8:6 12:18 23:15 28:23 32:11 44:6 provision 10:25 23:12 26:22 27:1 28:2,11 30:21 39:15 55:6,9 provisions 28:16 33:4 39:8 psychologists 24:5 psychology 30:3 public 48:10 punishing 41:20 punishment 18:25 19:5,17 punishments 19:10 punitive 18:23 purpose 36:18 put 20:7 40:11 43:24 51:6,8</p> <hr/> <p style="text-align: center;">Q</p> <hr/> <p>qualifications 8:10 22:17 24:4</p>
--	---	---	---	--

qualified 22:20 54:13,14	recklessness 45:3	regulatory 3:20 4:5 36:11	43:17	8:24 12:4
qualifying 9:10 28:8	recognition 19:16	reimbursable 43:21	repudiation 42:10,16	restitution 21:6
question 9:14 10:5,6 16:24 26:25 43:12 44:18	recommendati... 17:24	reimbursement 25:22 26:6 32:14 45:17 49:16	request 54:22,23 54:24	result 34:10 37:9
quite 7:1,14	recoverable 29:15,22	reining 6:25	requested 37:1	reticulate 34:23
quote 28:3,4	red 53:10	reject 25:21 26:20 49:16	requesting 37:23	Revenue 50:22
quoted 50:5	redefine 14:11 14:13	rejecting 25:22 26:5	require 54:23	right 6:22 9:23 10:16,17 14:10 14:10 22:8 23:8 27:13 31:11 36:16 40:13 48:6
<hr/> R <hr/>	refer 51:1	rel 1:7 3:5	required 30:9	rigorous 40:9
R 3:1	reference 7:20 7:23	relator 25:18 30:20,20 41:4 48:13	requirement 14:18 24:16,21 26:16 36:12 39:23 43:8 45:19 47:22 54:15	rise 24:8 42:9 52:19
rabbit 51:9,9	referenced 9:20	relator's 48:14 48:17	requirements 24:1,11 33:4	risk 32:6
raised 11:9	referred 47:13	relators 51:19 51:20	requires 13:19	roadmap 32:18
rancid 15:24	refers 18:12 35:18	relevant 18:25	reserve 22:1	ROBERTS 3:3 22:2 24:6,23 25:8,11,24 26:3,7,11,15 26:21 28:10,25 30:14 32:1 35:11 39:4 40:2,23 41:1,3 41:16 43:16,23 48:4,8 49:5 56:1
rate 32:10	reflected 18:17 20:23	relied 22:16 24:2 55:17	resolved 50:25	
read 11:22,23 17:2,7 21:10 28:21	refuse 43:2	relies 17:13	respect 12:1 35:8 55:10	
ready 47:3	reg 42:14,14	rely 17:14 50:9	Respondent's 18:19 35:21	
real 21:17	regard 29:5	remains 19:7 36:24	Respondents 1:9 1:21,24 2:7,11 22:5 35:15	
real-world 49:23	regardless 22:12	remedial 3:19	Respondents' 4:13 7:2	room 42:23 45:18,23 53:3
reality 31:4 32:2	regs 13:3 21:16 21:17 39:1	remedies 53:13 53:16	response 16:12 43:12	route 37:8
really 11:25 15:12 18:20 31:10 32:16 34:3 37:9 38:15 43:8 45:25 46:25 51:17,18	regulating 51:13 51:15	render 46:5 47:11 54:13	responses 5:11	routes 35:20
reason 18:3 40:12	regulation 4:5 9:19,20 20:9 22:18 23:7 25:1,3,17 26:16 28:12 29:3 50:9,11 51:16,18 55:1 55:17,18	rendered 22:20	responsibilities 22:18	ROY 1:18 2:3 2:13 3:8 49:8
reasonable 5:3 5:22 6:7 13:3	regulations 7:18 7:23 10:1,3 23:6,24 25:13 28:17,22 30:17 31:18,21,22,22 32:13 33:2 42:23 45:12 50:21,21 51:3 51:7,10,13 53:14 54:15	reports 3:19 50:18	responsible 41:22 42:22	rule 6:19 18:3 19:2 45:16 46:23 48:22
reasons 11:11		represent 46:2	rest 13:16	rules 34:23
REBUTTAL 2:12 49:8		representation 16:3,4 18:15 28:4,8 30:12 37:17,20 38:13	Restatement 4:23 5:19 6:1 8:20 13:15,17 13:20 16:14 18:11 20:23 21:20 27:1,15 28:1,4 37:16 52:6,16 53:1	run 53:7
receive 32:14		representations 17:1 38:23		<hr/> S <hr/>
receiving 45:17		representing 17:17,21 36:2 38:17		S 2:1 3:1
recharacterized 4:2		repudiate 42:8		sadly 7:25
recites 37:23				sanction 3:21
reckless 24:14 25:16 46:17	regulators 52:2		Restatements	satellite 50:10 50:13
				satisfaction

<p>17:23 satisfied 17:18 17:20,22,25 satisfy 11:8,11 saying 7:21,21 8:15 15:11,15 17:17,17 20:8 20:10 21:14 26:5 32:11 44:5 45:24 52:18 says 6:12 7:5 8:6 8:12,25 11:1 13:18 20:2 22:19 27:16 30:20 31:17 37:14 42:13 47:17 49:22 51:16 55:18 scenario 32:15 scholar 34:5 scienter 15:9 43:8 50:16 51:23 55:5 scored 51:5 SEC 6:11,12,23 6:25 second 4:23 5:16 5:17 11:4 21:20 25:6 27:8 43:7 46:25 47:20 Section 4:22 5:18 8:20 13:14,17 16:14 21:21 22:17 28:4 50:4 see 9:5,24 18:20 21:20 52:18 seek 29:10 54:2 seeking 24:21 54:6 selling 6:15 35:4 send 20:2 sense 5:22 14:23 15:2 19:25 44:8,10,13</p>	<p>46:11 47:1 50:1 sentence 21:12 21:19,22 separate 3:17 serve 40:16 42:9 service 22:19 30:11 32:11 39:11 54:13 55:12,12 services 1:3 3:4 5:1,4,8 6:8 12:11,13 22:19 26:5 29:10,12 29:14 35:8 37:11,13,14,17 37:24 38:2,6,8 38:9,13,17 39:3,11,20,20 40:3 43:21 44:15 45:21,22 46:5 47:7,9 50:2,7 53:21 serving 28:19 set 7:18 8:10 setting 32:10 38:9 settings 18:23 seven 50:18 55:14 shares 6:11,15 shelf 7:18 shipment 44:15 shoot 12:19,24 13:8 15:20 16:4 18:6 35:5 show 25:3 side 23:14 29:9 31:9 34:2,19 49:15 sides 52:13 sight 23:5 signing 20:11 simple 29:25 simpler 8:4 simply 12:19 33:19 36:2</p>	<p>47:5 48:18 sin 22:23 single 4:4 32:3 situation 5:19 8:19 24:25 36:19 37:11 situations 24:20 32:8 33:12 42:25 43:1,20 48:16 size 42:23,23 skeptical 48:15 49:2 skewed 48:24 small 39:11 48:12 social 24:5 sold 6:11 Solicitor 1:22 4:14 solve 11:16 31:12,15 33:6 33:17 solves 24:18 somebody 8:9 43:20 sorry 12:6 38:8 41:16 45:4 47:2 sort 12:10 16:9 Sotomayor 9:23 12:6,18,21,22 13:6,12,14,22 15:19 22:13,15 22:24 23:7,10 44:17,22 53:23 54:11,19 55:3 55:6,8,11 speaking 17:10 specialized 21:4 specific 28:11 34:4 specifically 34:23 54:15 specified 32:21 spell 7:19 spends 29:9</p>	<p>spike 34:10 square 18:21 staff 22:20 50:7 stake 6:17 standard 14:13 14:23 18:13 20:18 25:17 29:11 33:19 47:24 49:17,17 52:15,19 standards 50:6 standing 19:18 staplers 40:4,6 40:11 staples 42:19,20 start 17:19 started 46:8 state 3:17 25:21 28:7 30:9 44:2 45:1 49:15 50:18,19 52:3 53:4 stated 4:22 13:2 13:2,14 49:14 statement 5:10 6:8,13,18 8:11 8:25 9:2,11 15:8 20:7 27:17 31:8 42:17 47:11 52:9,9,16 54:24 statements 4:21 22:14 states 1:1,6,15 1:24 2:10 3:5 4:12 19:6 35:14 40:5,7 48:5 50:6 51:20 stating 28:5 statute 3:13,15 3:15 7:5 11:20 16:2 17:5,8 18:24 24:12 35:18 statutes 14:2</p>	<p>32:12 statutory 47:23 47:25 Steiner 49:13 step 6:6 steroids 51:2 Stewart 1:22 2:9 35:12,13,16 39:5,19 40:14 41:2,7,18 42:1 42:24 43:5,18 44:12,21,25 45:4,5,9 46:13 48:4,7,9 51:4 strict 14:23 strong 19:10 strongly 19:3 studied 34:7 studying 30:3 submission 25:19 submit 29:20 34:16 35:1 submits 21:14 36:1 submitted 35:23 37:24 54:21 56:2,4 submitter 27:8 submitting 9:22 subsequent 17:15 sudden 12:24 sue 41:4 43:1 44:23 suggested 19:14 49:25 suggesting 16:7 suited 19:15 supervised 23:16 35:9 supervision 3:24 24:1 28:23 30:13 supervisor 23:25 supplied 21:15</p>
---	--	--	--	--

supporting 1:24 2:11 11:9 35:15	54:8	thousand 21:14	33:16 34:20	48:19
suppose 4:24 9:16,17 28:16	test 25:20 33:24 43:13 49:14,15	thousands 7:22 25:12 30:17	35:19 46:9,11 47:12 50:19 53:16	various 37:24 46:23
supposed 39:9	textual 18:20	three 3:17,18 11:1 24:13 27:6	types 38:2 39:2	vast 33:17 34:13
Supreme 1:1,15	Thank 3:10 22:2 22:6 35:10,11 49:5,7 55:25 56:1	time 14:21 17:10 19:23 22:1 29:9 32:19 54:11,16	typically 30:17 48:10	verbatim 48:1
Sure 15:18	theories 31:13	times 45:16 55:16	<hr/> U <hr/>	version 47:21 49:18
surgical 45:21	theory 4:1 17:6 19:4 29:16 30:2,6 34:11 48:17 49:1,19 49:24 53:4,6	timing 14:12	unchanged 3:14	versus 23:2
suspect 30:14	therapy 30:6 38:3,4,4,11,17 38:20 46:3	tip 49:23	understand 7:20 8:3 14:4 17:16 23:9 26:7 30:1 39:13 41:5 44:3	view 20:15 21:11 39:5
suspension 53:16	thing 26:12 32:4 37:22 43:7,11 47:20 48:22 52:6,12 53:19	tittle 18:2,5 55:1	understandings 13:3	views 49:1
syringes 30:23	things 16:11 27:15 32:17,22 32:25 33:1 34:22,25 39:13 47:12 51:2 53:12,12	told 50:14	understood 9:14 12:10 13:23 15:10	violated 10:12 22:10 30:21
system 52:1 53:25	think 6:14,18 7:15 8:24 10:10 13:6,7 14:22 15:7 16:10,19 22:23 23:14,19 25:6 27:25 28:1,15 28:25 29:7 31:7,15 35:19 36:15 39:19 43:7 44:8 45:25 46:13 47:22 48:13 52:12 53:2 55:3,8,22	top 11:23	United 1:1,6,15 1:23 2:10 3:5 4:12 19:6 35:14 40:5,7 48:5 51:20	violating 6:17 53:14
<hr/> T <hr/>	third 27:11 33:10,11	tort 5:15 49:17	understanding 14:21 54:16	violation 4:5 9:21,22 23:23 26:1,2 41:12 42:14,14 45:19
T 1:18 2:1,1,3,13 3:8 49:8	thought 12:7 25:24 26:11 42:11	tortification 5:14	understandings 13:3	violations 3:20 21:2
table 42:23		torts 4:23 21:21 49:11 52:24	understood 9:14 12:10 13:23 15:10	virtually 24:18
take 8:3 31:3 35:20 37:8 51:9		totally 12:6	Universal 1:3 3:4 37:23 38:8	Volume 50:17
takes 23:19		traditional 47:24	4:12 19:6 35:14 40:5,7 48:5 51:20	<hr/> W <hr/>
talked 7:17 27:15		traditionally 48:3	unlicensed 50:6	want 11:25 19:20,23 21:14 21:19,19 24:24 32:16 34:23,24
talking 7:9 24:19 29:10 35:7		transaction 5:20 6:2,3 27:19 52:8,11,17	unsuccessfully 4:13	wanted 43:11
tangential 41:13		transfer 31:4	unsupervised 47:10 54:14	wants 7:7 20:7 23:21
taught 7:13		treat 38:12	upset 19:24	War 15:22 17:8 17:10 35:1
teacher 7:10,12		treatment 38:18	use 5:1 10:16 14:2,14,14 17:5 30:23 38:2,12,16 40:11 45:23	Washington 1:11,18,20,23
technical 39:23		treble 51:24	uses 49:10	wasn't 13:8
teenagers 23:16 30:6 50:2		tries 4:13	<hr/> V <hr/>	watered 11:14
tell 27:22 30:7 39:4		trouble 32:4	v 1:5 3:4 4:12 19:6	watered-down 47:21
telling 26:9 27:12 51:12		true 5:24 8:13 9:2 16:6 35:22	variant 46:1	way 21:16 22:24 23:6 29:22 35:24 40:4 47:1 50:25
term 5:7 8:6 36:11,23 37:1 37:5 39:24 45:3 47:14		truth 28:5 52:18	variations 46:21	ways 46:9,11
terms 17:18 36:18 40:18 41:9 43:21 45:7,10,13		trying 40:16		we'll 3:3 14:3

35:7 40:10,12 48:15 50:14 we've 27:2 wear 16:5 wholly 41:24 42:3 45:10 Williams 4:12 4:14,14 withhold 33:25 40:13,20 41:12 41:23 43:14,16 43:18 44:23 withholding 8:15 wonder 11:6 wondering 16:9 word 4:12 5:2 10:11 13:19 20:4,16 words 3:12,16 4:9 12:1 20:1 23:21 29:1 43:23 49:11,11 work 20:17 23:6 33:14 52:10 worked 52:23 workers 24:5 worn 18:7 worried 10:4 worse 50:22 worthless 29:10 29:12,13,14,18 29:21,23,24 wouldn't 26:23 37:2,4 38:23 39:6,7,12,25 45:11 wow 32:3 write 19:20,23 21:19 writes 20:19,23 written 5:1 8:21 27:7 wrong 9:16 13:15,16 14:12 43:24	<hr/> X <hr/> x 1:2,10 X-rays 44:7 <hr/> Y <hr/> years 3:23 14:8 14:8 17:5,12 19:4,7 35:8 47:16 53:7,16 York 8:22 <hr/> Z <hr/> 0 <hr/> 1 <hr/> 1 11:21 1,000 3:22 53:17 10 25:2 10(b)(5) 6:19,24 100 40:13 100,000 39:10 11:01 1:16 3:2 12 15:23 12:01 56:3 131 17:5 15 50:24 15-7 1:4 3:4 150 35:7 185(Z)(3) 25:1 1863 3:14 17:2 17:14 19 1:12 1986 17:14 34:7 1994 17:2,4 <hr/> 2 <hr/> 2 21:24 20 14:8 2016 1:12 22 2:7 17:12 53:7 25 47:16 27 19:4 28 28:3,16 29:3 29 27:2 28:3 <hr/> 3 <hr/>	3 2:4 4:12 5:25 6:1 21:22,25 52:25 30 14:8 35 2:11 37 29:11 38 29:11 <hr/> 4 <hr/> 4 5:25 6:1 25:1 40,000 42:22 408 30:11 423 22:17 424 24:4 429.424(E)(1) 50:5 43876(b) 11:1 441(a) 24:3 49 2:14 <hr/> 5 <hr/> 5 5:25 6:1 529 8:24 27:1 28:4 37:15 5500 51:24,24 551 4:22 13:14 13:17 21:23 27:1 37:16 551(2) 13:20 551(2)(b) 8:20 9:16 12:4 16:14 21:21 551(2)(e) 5:18 <hr/> 6 <hr/> 6 6:1,1 6,000 34:7 <hr/> 7 <hr/> 7 6:1 <hr/> 8 <hr/> 8 6:1 21:22,25 25:2 50:5 52:25 <hr/> 9 <hr/> 99,000 40:10		
--	--	--	--	--