1	IN THE SUPREME COURT OF	THE UNITED STATES
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3	LYNWOOD D. HALL, ET UX.,	:
4	Petitioners	: No. 10-875
5	V .	:
6	UNITED STATES	:
7		x
8	Washington, D.C.	
9	Tuesday	, November 29, 2011
10		
11	The above-entitl	ed matter came on for oral
12	argument before the Supreme Court of the United States	
13	at 10:03 a.m.	
14	APPEARANCES:	
15	SUSAN M. FREEMAN, ESQ., Phoeni	x, Arizona; for
16	Petitioners.	
17	PRATIK A. SHAH, ESQ., Assistan	t to the Solicitor
18	General, Department of Just	ice, Washington, D.C.; for
19	Respondent.	
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1	PROCEEDINGS
2	(10:03 a.m.)
3	CHIEF JUSTICE ROBERTS: We'll hear argument
4	first this morning in Case 10-875, Hall v. United
5	States.
6	Ms. Freeman.
7	ORAL ARGUMENT OF SUSAN M. FREEMAN
8	ON BEHALF OF THE PETITIONERS
9	MS. FREEMAN: Mr. Chief Justice, and may it
10	please the Court:
11	Bankruptcy estates incur taxes when they
12	generate income. The Government's attempt to limit the
13	effect of the farm sale statute, section 1222(a)(2)(A),
14	alters that fundamental principle in corporate chapter
15	11 cases and in all bankruptcy cases, as it requires
16	this Court to construe the administrative section in the
17	priority section of the Bankruptcy Code that do apply in
18	all of those cases.
19	In a chapter 12 case, the bankruptcy estate
20	consists of more than just the assets that existed as of
21	the date of filing. They also consist of all of the
22	income that is earned thereafter, wages Mrs. Hall's
23	wages as a convenience store clerk are part of the
24	bankruptcy estate the proceeds from selling crops
25	JUSTICE KENNEDY. Does it include debts

- 1 incurred after the filing?
- 2 MS. FREEMAN: From the period -- from the
- 3 petition filing date until the confirmation of the plan,
- 4 yes, it does. Those debts are incurred in the operation
- 5 of the estate --
- JUSTICE KENNEDY: Debts -- debts that were
- 7 incurred after that date?
- 8 MS. FREEMAN: Yes, Your Honor. So that, for
- 9 example, in operating an estate, you would incur a light
- 10 bill as well as incurring taxes. All of the operating
- 11 expenses are incurred by the bankruptcy estate and are
- 12 payable from the income and from the estate assets
- during that period from the petition filing date until
- 14 the confirmation of the plan.
- 15 JUSTICE GINSBURG: Is that true of --
- 16 MS. FREEMAN: That's the administrative
- 17 period.
- JUSTICE GINSBURG: Is that true of State --
- 19 you said taxes. Is it true of State taxes?
- 20 MS. FREEMAN: Yes, Your Honor, it is true of
- 21 State taxes as well as Federal taxes. County taxes, for
- 22 example. Property --
- JUSTICE GINSBURG: So, in this -- in this --
- 24 we're dealing with a capital gains tax on the sale of
- 25 the farm. Suppose a State had a similar tax; it also

- 1 taxed the gain on the sale.
- MS. FREEMAN: Correct, Your Honor, and it
- 3 did in this particular case. So, there would be State
- 4 taxes on the capital gains, and those would also be
- 5 administrative expense priorities, except for the farm
- 6 sale provision here, which demotes that priority if the
- 7 debtor is able to earn a discharge. And if so, then
- 8 those farm sale taxes are demoted in priority and may be
- 9 discharged under a plan of reorganization. They would
- 10 share pro rata with the other prepetition claims of the
- 11 bankruptcy estate.
- 12 JUSTICE ALITO: And who would file the State
- 13 tax return? Would it be filed by the estate or would it
- 14 be filed by the debtor?
- 15 MS. FREEMAN: The debtor and the estate are
- 16 one in a -- in a reorganization case. And so, the
- 17 taxpayers, Lynwood and Brenda Hall, would file the tax
- 18 return. The way that it would actually be administered,
- 19 Your Honor, is shown by the Knudsen case. And,
- 20 basically, there would be a tax return that includes all
- 21 of the income, the wages, the crop sale proceeds and so
- 22 forth. And then it would compute it with the capital
- 23 gains tax, and there would be a separate pro forma
- 24 return that does not include the capital gains tax.
- Those would be sent to the Special

- 1 Procedures Unit of the IRS, so that somebody there would
- 2 know how to deal with it and would be able to count the
- 3 difference.
- 4 JUSTICE SOTOMAYOR: Counsel, how do you deal
- 5 with section 346?
- MS. FREEMAN: Section 346, Your Honor,
- 7 basically makes the State taxes consistent with the
- 8 Federal taxes. When you have --
- 9 JUSTICE SOTOMAYOR: I read 346(b) to say
- 10 that, unless the estate is a separate tax entity under
- 11 the code, that the debtor, not the estate, pays State
- 12 and local taxes. This is totally contrary to what
- 13 you're saying, but the language of 346(b) --
- MS. FREEMAN: Your Honor --
- 15 JUSTICE SOTOMAYOR: -- basically answers the
- 16 question against you with respect to State and local
- 17 taxes.
- 18 MS. FREEMAN: Justice Sotomayor, I do not
- 19 think it does, in the sense -- in this sense: The
- 20 bankruptcy -- section 346(b) made the State and local
- 21 taxes consistent with Federal taxes, and when you have a
- 22 bankruptcy estate that consists only of assets on the
- 23 petition filing date, then you have a separate taxable
- 24 entity with a separate tax I.D. number that is set up.
- 25 But under the Federal bankruptcy -- under the Federal

- 1 tax code, under section 1399, whenever the bankruptcy
- 2 estate had income during the course of the estate,
- 3 during the administration period, as well as the assets
- 4 on the petition filing date, then it's a single taxable
- 5 entity. And so, that single taxpayer would pay it.
- 6 Section 346 doesn't say what assets are used
- 7 to pay the tax. That's a matter of bankruptcy law. The
- 8 debtor, the individual taxpayer, is going to file the
- 9 tax return under State and local and Federal law, but
- 10 he's going to use the estate assets because that's all
- 11 there is. He doesn't have any other assets.
- JUSTICE SOTOMAYOR: So, the debtor is going
- 13 to pay.
- MS. FREEMAN: The debtor pays --
- JUSTICE SOTOMAYOR: And so, when this says
- 16 whenever the Internal Revenue Code of 1986 provides that
- 17 no separate taxable estate shall be created in a case
- 18 concerning a debtor under this title --
- MS. FREEMAN: Right.
- JUSTICE SOTOMAYOR: -- chapter 12 doesn't
- 21 create a separate taxable estate.
- MS. FREEMAN: Correct.
- JUSTICE SOTOMAYOR: And that the income,
- 24 et cetera, shall be taxed to or claimed by the debtor
- 25 under State or local law.

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1 MS. FREEMAN: That's correct, Your Honor.
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- 2 It's going to be on the debtor's tax return. The
- 3 debtor's the one who will have the deductions, and the
- 4 deductions would include administrative expenses of the
- 5 bankruptcy estate.
- 6 JUSTICE SOTOMAYOR: This -- this is hard for
- 7 me to understand, given the last line. "The estate
- 8 shall be liable for any tax imposed on such corporation
- 9 or partnership, but not for any tax imposed on partners
- 10 or members."
- 11 By the logic of that last sentence, it seems
- 12 to me that the preceding section is not looking to the
- 13 estate, but to the debtor, to pay the taxes.
- 14 MS. FREEMAN: The debtor pays the taxes, but
- 15 with estate assets because those are the only assets
- 16 that exist.
- 17 JUSTICE SOTOMAYOR: So, why -- why would the
- 18 last sentence be necessary?
- MS. FREEMAN: The last sentence, I believe,
- 20 Your Honor, deals with a partnership, and in a
- 21 partnership case, just as outside the bankruptcy, the
- 22 partnership files the tax return and the partners
- 23 individually are the ones who pay the taxes. But they
- 24 pay the taxes. If a partner is in its own bankruptcy
- 25 estate with the only assets that exist -- all of his

- 1 income, all of his wages, all of those are property of
- 2 the bankruptcy estate, and he would use it to pay the
- 3 tax. He's not individually liable any more than if a
- 4 trustee were individually liable. The trustee in a
- 5 bankruptcy case uses estate assets to pay taxes. And
- 6 so, what --
- 7 JUSTICE KENNEDY: But it says the estate --
- 8 the estate's not liable for the tax imposed on the
- 9 partners. So, if it's not liable, how can it ask for a
- 10 discharge?
- 11 MS. FREEMAN: The -- the debtor ultimately
- 12 is the one who receives a discharge. Discharge
- 13 provisions are separate than the -- than the tax payment
- 14 issues. Tax payment deals with what moneys are used to
- 15 make the payments of taxes during the course of
- 16 administration of a bankruptcy case. The debtor
- 17 receives a discharge in a chapter 12 case if it
- 18 complies -- if he complies with all of the provisions of
- 19 his plan of reorganization and then receives a
- 20 discharge.
- 21 There are exceptions to the discharge.
- 22 Certain prepetition taxes are excepted from a discharge
- 23 and would carry through during the -- postpetition. But
- 24 the farm sale statute provides that these particular
- 25 administrative expenses would be subject to a discharge

- 1 if he complies with the rest of the provisions of the --
- 2 of his plan of reorganization.
- JUSTICE BREYER: What happens in a 12 or 13
- 4 case, just your typical case -- and this must arise
- 5 fairly often -- in year 1, on January 1, the farm or the
- 6 ship or whatever is the subject goes into chapter 12 or
- 7 13. They have a lot of pre-1 debt. Then in year 2 and
- 8 year 3, the proceedings are going on, but the farm is
- 9 operating, so is the ship, or whatever. And they
- 10 earn -- they run up debts during that time. People give
- 11 them fertilizer -- they give them, you know, all kinds
- 12 of things. So, they have a lot of debts that they've
- 13 run up in that time. Now it draws to a close, at the
- 14 end of year 3.
- Now, what about those debts that have been
- 16 run up during that time? There isn't a separate
- 17 bankruptcy estate for tax purposes, I understand. But
- 18 if Joe Smith has loaned his farm some money during that
- 19 time, and it comes time to look at the future income to
- 20 subtract the prepetition debts, does his debt get wound
- 21 up and get some priority in that process, or is he just
- 22 at the end of the queue?
- MS. FREEMAN: He does get priority in that
- 24 process, Your Honor.
- 25 JUSTICE BREYER: All right. Well, if he

- 1 gets priority, then why in heaven's name shouldn't a tax
- 2 get priority?
- 3 MS. FREEMAN: Your Honor --
- 4 JUSTICE BREYER: That's your point.
- 5 MS. FREEMAN: -- it does have that priority.
- JUSTICE BREYER: And if it does, then, of
- 7 course, the exception that Senator Grassley put in
- 8 applies to that. So, that's a question I should ask
- 9 them, given your answer.
- MS. FREEMAN: Yes, Your Honor.
- 11 And, in fact, those taxes, along with the
- 12 light bill and any other administrative expenses, would
- 13 be paid when due over that 2- or 3-year period. And
- 14 that's certainly what happens in the large chapter 11
- 15 bankruptcy case, like a Delphi bankruptcy case or, you
- 16 know, a General Motors, for instance.
- 17 CHIEF JUSTICE ROBERTS: Well, but I mean,
- 18 your -- it is a question for you, because these things
- 19 don't go for 2 or 3 years, do they? I thought typically
- 20 they are wrapped up very quickly, and that's to the
- 21 advantage of the debtor. And your position with respect
- 22 to postpetition taxes has the potential of extending
- 23 them beyond the kind of quick turnaround that helps
- everybody.
- MS. FREEMAN: Respectfully, Mr. Chief

- 1 Justice, in chapter 12 cases, often the bankruptcy
- 2 estate will drag on for 2 or 3 years, and certainly for
- 3 longer than 1 year and much longer than a chapter 13
- 4 case, because you do have sales of assets. You have
- 5 debts that need to be restructured. You have leases
- 6 that end up getting rejected. You have a -- new crop
- 7 subsidies that are applied for and received. The
- 8 chapter -- the -- the amicus curiae brief of the
- 9 professors has a study, and shows how long chapter
- 10 12 cases generally last.
- 11 CHIEF JUSTICE ROBERTS: How long was this --
- 12 this one?
- MS. FREEMAN: This case, Your Honor, because
- of this appeal, has lasted from 2005 through today. So,
- 15 a considerable period of time. And all of the taxes
- 16 during that period of time and all of the operating
- 17 expenses during that period of time are administrative
- 18 expenses and are payable in the ordinary course.
- 19 There's an administrative expense claim if in fact they
- 20 haven't been paid.
- 21 And if -- if one of the creditors has not
- 22 received payment or if a taxing authority has not
- 23 received payment, it can move for payment as an
- 24 administrative priority. It can ask that it be paid
- 25 now, and it can ask that the case be dismissed if it

- 1 hasn't been paid. So, you do have that highest
- 2 priority, and this is consistent with the Court's
- 3 Nicholas case, 1966, which preceded the Bankruptcy Code
- 4 and which the Bankruptcy Code really incorporated and
- 5 continued with.
- In the Nicholas case, the Court said that
- 7 all taxes incurred by a debtor-in-possession and
- 8 incurred during the administration period have
- 9 administrative expense priority, and they are payable by
- 10 the debtor-in-possession as an officer of the court, as
- 11 -- as the administrator of the estate under 28 U.S.C.
- 12 section 960, which is still in effect today, and which
- 13 requires that the person in control of the bankruptcy
- 14 estate, whether it's a trustee or a
- debtor-in-possession, pay those taxes, but not pay them
- 16 with his own money.
- 17 As the Court said in the Nicholas case, you
- 18 pay them with the assets of the estate. The individual
- 19 trustee is not responsible; the individual
- 20 debtor-in-possession is not responsible. The
- 21 responsibility of the debtor-in-possession really is a
- 22 matter of the discharge provisions, whether he's going
- 23 to be separately discharged or if he has responsible
- 24 person liability because he's -- he's -- you're dealing
- 25 with trust fund taxes, with wages from some other

- 1 person --
- 2 JUSTICE BREYER: The -- what you say to me
- 3 makes a great deal of sense, but I think one of their
- 4 stronger arguments is, it may make sense. But,
- 5 unfortunately, even if Senator Grassley and the others
- 6 wanted it, they didn't do it right technically. They
- 7 didn't amend the right provision of the code, and
- 8 whoever's fault that is, is beside the point. So,
- 9 there's no way to get the words to get to the result
- 10 that you want.
- 11 I'll tell you the best I could do -- and I
- 12 see a problem with it -- is you say that -- you go to
- 13 1226(b)(1), and it says that any unpaid claim of the
- 14 kind specified in 507(a)(2); and 507(a)(2) talks about
- administrative expenses and refers you to 503; and 503
- 16 includes taxes and administrative expenses; and then you
- 17 say it's -- at 1220 whatever it is, what did I just say?
- 18 MS. FREEMAN: 1226?
- 19 JUSTICE BREYER: 1226.
- MS. FREEMAN: Uh-huh.
- 21 JUSTICE BREYER: It's like an Abbott and
- 22 Costello movie.
- 23 (Laughter.)
- JUSTICE BREYER: The -- the -- you get to
- 25 1226(b)(1), and it says that that's -- shall be paid any

- 1 unpaid payments of that kind, including administrative
- 2 expenses. And -- and so, then you have 1222(a), which
- 3 refers to that, and then the amendment applies to that.
- But, now, what I did was I sloughed over by
- 5 talking too quickly -- it talked about "claim" -- of a
- 6 "claim," it says, any unpaid claim of the kind specified
- 7 in 507(a)(2). And when you look to 507(a)(2), it talks
- 8 about claims and expenses; and then in (2) there, it
- 9 refers to administrative expenses. And so, I think the
- 10 Government says they left out what was key to you, the
- 11 word "expenses."
- 12 All right? Now, I don't know what I'm doing
- 13 when I start tinkering with this Bankruptcy Code. And
- 14 is that just true, what they say? It does leave out the
- 15 word "expenses." Will -- will we cause untold harm if
- 16 we were to read the word "claims" there to include
- 17 expenses?
- MS. FREEMAN: Your Honor, respectfully, you
- 19 would cause untold harm because this provision applies
- 20 in corporate chapter 11's and in all bankruptcy cases.
- 21 They all have the administrative expense provision, 503,
- 22 and they all have section 507. So, you would stop taxes
- 23 from being payable in a big Delphi --
- JUSTICE BREYER: No, but I was thinking,
- 25 suppose I do it by reading the word "claims" --

- 1 MS. FREEMAN: Right.
- 2 JUSTICE BREYER: -- in 5 -- in 1226, when it
- 3 says "any unpaid claim" --
- 4 MS. FREEMAN: Right.
- 5 JUSTICE BREYER: Which is what you want to
- 6 have include taxes --
- 7 MS. FREEMAN: And claim --
- 8 JUSTICE BREYER: -- to read that word as
- 9 including both the 507(a) claims, which are in (1)(a),
- 10 (1)(b), and -- and also administrative expenses in (2).
- 11 Can I do that?
- MS. FREEMAN: You can, Your Honor, because
- 13 "claim" is defined in section 101 of the code as right
- 14 to payment. "Creditor" is defined as someone who has a
- 15 claim that arose prepetition, which necessarily means
- 16 "claim" is broader and not just one that arose
- 17 prepetition.
- There are numerous provisions of the
- 19 Bankruptcy Code that refer to administrative expenses as
- 20 claims, including 1226. And so, the Court can see that
- 21 those are interpreted consistently.
- This Court, in the Hartford Underwriters
- 23 case, referred to administrative claims, calling them
- 24 claims as well as administrative. And really what the
- 25 Government's argument here is that administrative

- 1 expenses are outside of bankruptcy altogether, that
- 2 they're not part of what get paid in a bankruptcy case.
- 3 And that's simply untrue.
- 4 If the Court looks at the provisions with
- 5 respect to requirements of a plan, including 1222(a),
- 6 which apart from the exception, it says that
- 7 administrative expenses are required to be paid.
- 8 Section 1228 says that a plan discharges all debts
- 9 including debts provided for -- allowed under section
- 10 503. Debt is a liability on a claim.
- JUSTICE BREYER: But that doesn't answer my
- 12 first question, what actually happens? I mean, this
- isn't the first year of chapter 12 and 13.
- MS. FREEMAN: Right.
- 15 JUSTICE BREYER: And there must be instances
- 16 where the -- where the debts run up postpetition are
- 17 pretty big --
- MS. FREEMAN: And --
- 19 JUSTICE BREYER: -- and there isn't enough
- 20 money to go around, and they're going to have to be paid
- 21 out of future income along with the prepetition debts.
- 22 And it can be done, but there is a question of
- 23 priorities, and the Government is saying there is no
- 24 priority -- I think they're saying that -- for a
- 25 postpetition debt. And -- and you're saying, oh, but of

- 1 course there is.
- So, what actually happens? There have been
- 3 perhaps thousands and thousands of cases, haven't there?
- 4 MS. FREEMAN: And administrative expenses do
- 5 get paid in the ordinary course. And if the taxes
- 6 aren't paid --
- JUSTICE BREYER: Get paid, if necessary, by
- 8 assigning priorities?
- 9 MS. FREEMAN: Yes. They have administrative
- 10 priority, and they do get paid.
- 11 JUSTICE BREYER: And so, to look to a
- 12 hornbook on bankruptcy law which just tells me what
- 13 you've just said, I would look where?
- 14 MS. FREEMAN: We -- we've cited a number of
- 15 hornbooks that have exactly that provision. What's
- 16 particularly interesting with respect to the
- 17 Government's position here is that, at the Government's
- 18 urging, section 507(a)(8) of the Bankruptcy Code, that
- 19 provided for prepetition priority, eighth priority, for
- 20 prepetition taxes within a short period before the
- 21 Bankruptcy Code, was amended; so that all of those
- 22 eighth priority taxes during the year of the filing, the
- 23 straddle year -- here the Halls filed their bankruptcy
- 24 case in August; so, during the entire period from
- 25 January 1 through August when they filed -- are treated

- 1 as administrative expenses. And yet, now they say
- 2 administrative expenses mean nothing, and they don't get
- 3 any payment as administrative expenses.
- Why urge the change? Why make all of those
- 5 year-of-filing taxes into administrative expenses and
- 6 then say administrative expenses have no meaning?
- JUSTICE SOTOMAYOR: I'm going to ask the
- 8 Government this, but are you aware of any circuit split
- 9 or any cases below that have accepted the Government's
- 10 arguments that chapter 12 involves prepetition debts
- only and that don't pay administrative expenses
- 12 postbankruptcy?
- MS. FREEMAN: There are several cases that
- 14 have interpreted section 1222(a)(2)(A). None of them
- 15 have addressed the change in 507 or what that means.
- 16 JUSTICE SOTOMAYOR: A different question.
- MS. FREEMAN: Okay.
- 18 JUSTICE SOTOMAYOR: The Government's now
- 19 saying that chapter 12 involves only prepetition claims.
- MS. FREEMAN: Right.
- JUSTICE SOTOMAYOR: And it's basically, by
- that argument, saying it doesn't involve and can't
- 23 involve administrative expenses. That's how I read
- 24 their argument.
- MS. FREEMAN: I think that's --

- 1 JUSTICE SOTOMAYOR: And so, I'm asking is --
- 2 are there any courts that you're aware of below who have
- 3 been presented with this argument, outside of the tax
- 4 situation, who have accepted it?
- 5 MS. FREEMAN: I --
- JUSTICE SOTOMAYOR: Who have failed to give
- 7 priority to administrative expenses?
- 8 MS. FREEMAN: None outside of this tax
- 9 situation. And, Your Honor, I don't believe that any of
- 10 the cases that have followed the Government's
- 11 interpretation of this farm sale statute, 1222(a)(2)(A),
- 12 have addressed the impact on other administrative
- 13 expenses and other tax claims. The wages -- the taxes
- 14 on wages that are incurred, the lottery winnings that an
- 15 individual farmer might have, and the fact that those
- 16 have administrative priority and that those would need
- 17 to be paid off the top as administrative expenses --
- 18 none of the cases address those.
- JUSTICE SOTOMAYOR: I'm not asking you to
- 20 defend their position.
- MS. FREEMAN: Okay.
- JUSTICE SOTOMAYOR: It's just such a broad
- 23 position that I'm trying to understand if there's a
- 24 split out there that we are unaware of.
- 25 MS. FREEMAN: And the problem, Your Honor,

- 1 is that it does have these broad impacts, and none of
- 2 the courts have really addressed it. And I don't
- 3 believe that certainly the --
- 4 JUSTICE SOTOMAYOR: So, can we go back to
- 5 the issue that gives me trouble?
- MS. FREEMAN: Yes, Your Honor.
- JUSTICE SOTOMAYOR: How to read "incurred by
- 8 the estate." If the estate doesn't pay taxes --
- 9 MS. FREEMAN: To incur --
- 10 JUSTICE SOTOMAYOR: -- how could it be
- incurred by the estate when Congress, if it intended
- 12 what you're saying it intended, could have said
- "incurred during bankruptcy"?
- 14 MS. FREEMAN: Incurred -- to incur is to
- 15 take on liability. So, at the point in time that income
- 16 is generated during a bankruptcy case, then liabilities
- 17 are taken on at the same time, the operating expenses,
- 18 the taxes. Here, you had a clear estate asset, the Hall
- 19 farm. It was sold. That generates an income tax
- 20 liability, a capital gains liability. And so, that
- 21 is -- it's tied to the income, which is here property of
- 22 the estate. The -- the important thing is --
- 23 JUSTICE SCALIA: But -- but the problem is
- 24 that, with an exception that -- that's not applicable
- 25 here, section 1399 of the Internal Revenue Code provides

- 1 that no separate taxable entity shall result from the
- 2 commencement of a case under Title XI of the United
- 3 States Code.
- 4 How can you incur a tax when you are not a
- 5 separate taxable entity?
- MS. FREEMAN: Your Honor, because you are a
- 7 single taxable entity instead of a separate taxable
- 8 entity. The whole reason for the separate taxable
- 9 entity section was when you had a bankruptcy estate that
- 10 consisted only of the assets on the petition filing
- 11 date, and the debtor earns income independently. So,
- 12 the debtor would independently have tax liability, and
- 13 that would be separate from the estate.
- 14 But when you have a reorganization case, a
- 15 corporate chapter 11 or a chapter 12, then the estate
- 16 and the debtor are a single taxable entity, and the
- 17 debtor is the one that files the tax returns or the
- 18 debtor-in-possession, the trustee, if there's a trustee
- 19 in control --
- 20 JUSTICE SCALIA: Well, if -- if that
- 21 exception were intended, the provision I read contains
- 22 an exception. It says "except in any case to which
- 23 section 1398 applies." 1398 applies to chapter 7 and
- 24 chapter 11 where the debtor is an individual.
- MS. FREEMAN: That's --

- 1 JUSTICE SCALIA: Now, if there is an
- 2 additional exception for chapter 12 of the sort that you
- 3 allege, why wasn't that put in there?
- 4 MS. FREEMAN: There is no exception, and
- 5 there shouldn't be an exception, Your Honor. They're
- 6 within section 1399, just like corporate chapter 11
- 7 debtors. The debtor is the one that files the tax
- 8 return. The debtor and estate are one. All of that
- 9 corporate earnings, all of the wages, the lottery
- 10 winnings, the farm sale proceeds, all of those are part
- 11 of the estate. And so, those --
- 12 JUSTICE SCALIA: What does it mean, then, to
- 13 say that no taxable -- "no separate taxable entity shall
- 14 result"? What does it mean, unless it means that it is
- 15 not the estate which incurs the tax?
- MS. FREEMAN: Your Honor, respectfully,
- 17 there's a difference between taxable entity and estate.
- 18 The estate is a collection of property. That is the
- 19 collection of property that's operated by the
- 20 debtor-in-possession or trustee in a reorganization
- 21 case.
- JUSTICE SCALIA: Well, but they -- but they
- 23 would not have needed the exceptions for chapter 7 and
- 24 chapter 11 where the debtor is an individual if what you
- 25 say is true, if indeed a bankrupt estate is, as you say,

- 1 not an entity at all.
- MS. FREEMAN: You need that exception, Your
- 3 Honor, in a chapter 7 case for an individual because the
- 4 individual earns income that is wholly independent from
- 5 the estate, that's not part of the estate. So that the
- 6 bankruptcy estate consists of the assets the individual
- 7 owns on the petition filing date. The trustee
- 8 administers those, sells the assets, may incur some
- 9 liability for selling the assets for taxes, pays those,
- 10 and deals with those, while the individual continues to
- 11 earn income postpetition that's his own income. And so,
- 12 you need to have a separate taxable estate in those
- 13 instances.
- 14 But when the income that's earned during
- 15 this whole period of administration, from the petition
- 16 filing date to the confirmation date of the plan, is all
- 17 property of the estate, then the debtor, the corporate
- 18 chapter 11 debtor or the -- the corporate chapter 12
- 19 debtor or the individual chapter 12 debtor is incurring
- 20 that income as part of the estate. It's all property of
- 21 the estate in a chapter 12 case. Section 1207 says
- 22 that.
- 23 And so, the debtor is the one that files the
- 24 tax returns, and the debtor uses the estate assets to
- 25 make the payments of the taxes and to make the payments

- 1 on the light bill and to make the payments on all of the
- 2 other expenses of administration during this period of
- 3 administration. That's what this Court held in
- 4 Nicholas, and that continues on in effect today.
- 5 JUSTICE KAGAN: But, Ms. Freeman, wouldn't
- 6 it be fair to say then that the taxes are incurred by
- 7 the debtor and payable out of the estate? Why would it
- 8 say "incurred by the estate"?
- 9 MS. FREEMAN: It uses the term "incurred by
- 10 the estate" I think based upon the same kind of language
- 11 that this Court used in Nicholas, as incurred by the --
- 12 incurred during the administration period, incurred by
- 13 the debtor-in-possession. It's -- it's really a broad
- 14 sense of all of the kinds of bankruptcy estates in a
- 15 chapter 7 case. It -- this refers to all bankruptcy
- 16 cases.
- And so, in a chapter 7 case, it's going to
- 18 be just the assets that exist there on the petition
- 19 filing date. If it's a corporate case, it's going to be
- 20 the -- all of the assets that are generating the income
- 21 during the course of the administration of the chapter
- 22 12 or the chapter 11 case or even the chapter 13 case.
- 23 In chapter 13 cases, you have a specific
- 24 additional provision, section 1305, that deals with
- 25 taxes payable postpetition, and it also includes

- 1 postconfirmation. So, it gives the government a broader
- 2 kind of right so that --
- JUSTICE GINSBURG: The argument that is made
- 4 against your position -- 1305 was one of the provisions
- 5 that was featured, I think, both in the Ninth Circuit
- 6 and the Tenth Circuit, and their position seems to be
- 7 that 1305 gives the government an election.
- 8 MS. FREEMAN: It does, Your Honor, provide
- 9 for an election for the government. What's important is
- 10 that in a 13 case, unlike a 12 or an 11, you have a very
- 11 short period of administration. They have to file their
- 12 plan within 15 days. It's confirmed within a month or
- 13 two. And it's very unlikely that April 15th is going to
- 14 fall within that short period of time, and that's when
- 15 the Government says that your taxes are incurred. So,
- 16 you're going to have a -- it's unlikely you're going to
- 17 have an administrative expense claim for your income
- 18 taxes during the period of administration of a chapter
- 19 13. It's a very short period.
- So, the government has the option not only
- 21 during the administration period, but also during the
- 22 whole period of the plan, to elect to say: All right,
- 23 there have been some big commissions earned here, and I
- 24 want to go ahead and collect from the estate rather than
- 25 just wait and see what the debtor earns afterwards. And

- 1 so, it then can go ahead and file a claim and ask to
- 2 have that claim paid out of the bankruptcy estate, and
- 3 it really gives the government much broader rights than
- 4 it does in a normal chapter 11 or a chapter 12 case or a
- 5 7.
- If I may reserve the remainder of my time
- 7 for rebuttal.
- 8 CHIEF JUSTICE ROBERTS: Thank you,
- 9 Ms. Freeman.
- 10 MS. FREEMAN: Thank you.
- 11 CHIEF JUSTICE ROBERTS: Mr. Shah.
- 12 ORAL ARGUMENT OF PRATIK A. SHAH
- ON BEHALF OF THE RESPONDENT
- MR. SHAH: Mr. Chief Justice, and may it
- 15 please the Court:
- The postpetition income tax liability at
- 17 issue in this case is not subject to section
- 18 1222(a)(2)(A) and thus cannot be treated as a
- 19 dischargeable nonpriority debt for two reasons. First,
- 20 consistent with the structure of chapter 12, a chapter
- 21 12 plan is limited to prepetition debts and does not
- 22 cover postpetition debts, including administrative
- 23 expenses. Rather, postpetition administrative expenses
- 24 are paid separately through section 1226(b)(1), which
- 25 contains no farm sale exception. Because section

- 1 1222(a)(2)(A) strips priority only from a subset of
- 2 claims covered by a chapter 12 plan and does not alter
- 3 which debts fall within that plan, it cannot apply to
- 4 the postpetition tax liability at issue.
- 5 JUSTICE GINSBURG: So, what -- what farm
- 6 sales would be included? What farm sales would get this
- 7 benefit that Senator Grassley obviously wanted them to
- 8 have?
- 9 MR. SHAH: Your Honor, it would be
- 10 prepetition sales. That is, any capital gains tax
- incurred from a prepetition sale, those would be
- 12 priority expenses covered under a chapter 12 plan under
- 13 section 1222(a)(2), because they fall under -- they're
- 14 an -- they're a priority claim under section 507(a).
- 15 CHIEF JUSTICE ROBERTS: Does that -- does
- 16 that make sense, though, in terms of if you're talking
- 17 about farmers and fishermen and you're talking about the
- 18 treatment of their central asset, whether it's the farm
- 19 or typically the boat, and they either want to try --
- 20 they want to try to save the farm or the boat, and they
- 21 go into bankruptcy, and the big issue is how that
- 22 asset's going to be treated. And your position is it's
- 23 not in the bankruptcy at all; it's outside of it. That
- 24 seems to me to be at least counterintuitive.
- MR. SHAH: Well, Your Honor, two points:

- 1 One, as a practical matter, chapter 12 is a
- 2 reorganization provision. This is not a provision just
- 3 designed to allow farmers to get out of the business of
- 4 farming. So, often what will happen is that farmers
- 5 will try to reorganize some of their farm sale assets,
- 6 sell some of their livestock, change their farming
- 7 operation, to see if they can save it outside of
- 8 bankruptcy first.
- 9 All of those sales -- an example of that is
- 10 the Knudsen case. Knudsen is the only circuit case to
- 11 go Petitioners' way. In Knudsen, it not only involved
- 12 the postpetition tax liability of the type at issue in
- 13 this case; it also had a significant prepetition tax
- 14 liability component in that case based upon just what I
- 15 was explaining, the farmer trying to -- trying to change
- 16 their farming operation to save the farm without having
- 17 to go into bankruptcy.
- 18 CHIEF JUSTICE ROBERTS: But also, I gather,
- 19 it's a fairly typical situation where you have farmers
- 20 that might want to sell part of the farm. You know,
- 21 they have dairy and corn operations or something, and
- 22 they sell one to try to preserve the other. And that's
- 23 -- that's exactly the sort of thing that should be
- 24 considered in the bankruptcy context. And yet, your
- 25 position says we're going to treat it outside the

- 1 bankruptcy.
- 2 MR. SHAH: Well, Your Honor, it certainly
- 3 happens within the bankruptcy, and I'm not disputing
- 4 your point that that may -- that may arise in a
- 5 bankruptcy case just like it arises in this case. And
- 6 it will be dealt through the bankruptcy. That is, the
- 7 sale will happen, and it will be approved by the
- 8 bankruptcy court. The question is, how do you treat the
- 9 capital gains tax arising --
- 10 CHIEF JUSTICE ROBERTS: But that's a big
- 11 deal if you're deciding how the plan's going to work,
- 12 whether they -- I mean, what the amount was here was big
- 13 for the farmer, and the idea of, well, we're going to
- 14 pretend that's not at issue here seems to me to be --
- 15 again, not -- not to make a lot of sense.
- 16 MR. SHAH: Your Honor, we're not asking, to
- 17 be clear, to pretend that that's not there. How the tax
- 18 liability would be dealt with under the Government's
- 19 view is at the time the debtor moves to sell the farm
- 20 asset during the bankruptcy case -- like in this case,
- 21 that sale of the farm asset generated \$960,000. That
- 22 was the sale price. The capital gains tax liability in
- 23 this case is \$29,000. If they would have set aside from
- 24 that \$960,000 sale price \$29,000 to pay the capital
- 25 gains tax debt, that would resolve the issue. We're not

- 1 saying that you ignore it.
- 2 JUSTICE KAGAN: But there's every reason to
- 3 think, Mr. Shah, that what Congress was worried about
- 4 here was cases in which the bankruptcy plan would not be
- 5 approved at all because there were very high capital
- 6 gains taxes that would result from a sale and that that
- 7 was the problem that everybody was focused on, was
- 8 making sure that farmers could take advantage of section
- 9 12. So, it's a little bit odd -- it's actually more
- 10 than a little bit odd. It's a lot odd to read the
- 11 statute to apply not in that context but only as to
- 12 people who have somehow managed to sell their property,
- 13 you know, 18 months before going into bankruptcy.
- 14 MR. SHAH: Sure. So, Your Honor, when you
- 15 say that everybody was focused on this problem, we have
- 16 the evidence of exactly one person as to what one
- 17 legislator thought that this bill would do. That's
- 18 Senator Grassley. Now, admittedly, Senator Grassley's
- 19 statements do indicate an intent on his part to reach
- 20 postpetition taxes. But the pre-existing statutory
- 21 framework does not permit that result.
- What section 1222(a)(2)(A) does is it allows
- 23 the debtor to strip priority from a certain subset of
- 24 governmental claims, such as prepetition taxes, and
- 25 there is no doubt that Senator Grassley correctly

- 1 understood that's how section 1222(a)(2) --
- JUSTICE ALITO: But it's not just Senator
- 3 Grassley. Your interpretation makes this provision,
- 4 1222(a)(2)(A), of very, very little practical value.
- 5 And you think that's what Congress intended? Not only
- 6 would it -- would it mean that postpetition capital
- 7 gains on the sale of part of the farm or the entire farm
- 8 would -- would be outside of the bankruptcy, outside of
- 9 the bankruptcy, but all of the prepetition capital gains
- 10 would be outside of it too, unless they occurred in a
- 11 previous taxable year.
- MR. SHAH: A couple of responses, Your
- 13 Honor. First of all, I don't think it's sort of a null
- 14 set or a vanishingly small set. There's the Knudsen
- 15 case which qualifies. Of -- in the professors' amicus
- 16 brief, on page 10a of their amicus brief, they provide a
- 17 chart of representative cases involving postpetition tax
- 18 liabilities. They cite eight cases in their chart on
- 19 page 10a. Three of those eight cases involve
- 20 significant prepetition tax liabilities, even under the
- 21 narrower definition of "prepetition."
- But -- but to get to your larger point, even
- 23 to the extent it might be narrower than what Congress
- 24 intended, Congress certainly knew how section 1222
- 25 operated in the sense that it would strip priority from

- 1 certain claims that are already entitled to priority
- 2 under a chapter 12 plan, such as prepetition taxes. And
- 3 both sides agree that that's how section 1220(a)(2)(A)
- 4 works. There's no dispute about that.
- 5 The dispute is about whether this
- 6 postpetition tax liability comes within the chapter 12
- 7 plan in the first place. That dispute turns on
- 8 pre-existing code provisions, part of the 1978 Act, part
- 9 of the 1980 Act, and the 1986 Act. Whatever deference
- 10 Senator Grassley is owed as to the operation of section
- 11 1220(a)(2)(A) itself, he's owed no deference whatsoever
- 12 as to the proper interpretation of those pre-existing
- 13 code provisions.
- It's our position that those pre-existing
- 15 code provisions, section 503(b), section 346, and
- 16 section 1398, 1399, all lead to the result that
- 17 postpetition tax liabilities are not an administrative
- 18 expense within the meaning of the code.
- 19 JUSTICE GINSBURG: How about employment tax?
- 20 Employment taxes?
- MR. SHAH: Your Honor, employment taxes
- 22 arguably could be treated differently. Now, as a matter
- 23 of discretion, the IRS has chosen not to treat them
- 24 differently. That is, they don't try to seek those as
- 25 administrative expenses. I think there would be an

- 1 argument -- and we set this -- set forth the argument in
- 2 a footnote of our brief. What the potential argument
- 3 would be is that they could be deemed an administrative
- 4 expense not because they're incurred by the estate, but
- 5 under the other part of the definition of an
- 6 administrative expense under 503(b)(1)(A).
- 7 JUSTICE BREYER: Just following up on
- 8 that --
- 9 MR. SHAH: Sure.
- 10 JUSTICE BREYER: -- I'm looking for what I'd
- 11 call past practice, where there must be a lot --
- MR. SHAH: Yes.
- JUSTICE BREYER: -- that would shed some
- 14 light on this. So, I see -- your point that we cannot
- 15 call these taxes administrative expenses is because when
- 16 that's defined in 503 for the entire code --
- 17 MR. SHAH: Yes.
- 18 JUSTICE BREYER: -- it talks about
- 19 administrative expenses incurred by the estate.
- MR. SHAH: Yes, Your Honor.
- JUSTICE BREYER: And so, you're saying here
- 22 are three people who incurred their own taxes. One is
- 23 section -- section 12; one is section 13; and one is
- 24 individuals in section 11. Is that right?
- 25 MR. SHAH: Ah --

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1
                 JUSTICE BREYER: At least that's my --
 2
                MR. SHAH: Yes. Yes, Your Honor.
                 JUSTICE BREYER: Yes. Okay. So, we have
 3
 4
     three categories of people that -- where the taxes,
 5
     literally taken, they incur postpetition taxes. Now,
     the bite would come up if it turned out, when they were
 6
 7
     getting around to settle these things, that there isn't
 8
     enough money to pay fully the postpetition or let's --
 9
     no, to pay fully domestic support obligations, wages,
10
     and also Federal taxes.
11
                 Isn't that -- that's where it's going to
12
     show up, because the question will be, do you have to
13
     shave the Federal taxes because they're coming in to be
14
    paid as an administrative expense priority which is
15
     only there as number 2, I think, in light of number 1.
16
    Or do you not shave them at all? If they're liable
17
    personally, there isn't any reduction in the amount of
     the Federal Government -- if they're allowed because
18
19
     it's one of the estate's expenses basically, using the
20
     estate very, very loosely, then they would have to take
21
     a reduction, too. Am I right? Are you following it?
22
                 MR. SHAH: I think so. Let me try to say
23
    what I think what you're saying. Under chapter 12 and
24
     13, if it is in fact a priority claim, whether it's a
    priority claim or an administrative expense, those have
25
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- 1 to be paid in full. There isn't an ability for the
- 2 court to shave those --
- 3 JUSTICE BREYER: No. The administrative
- 4 expenses don't have to be paid in full if there isn't
- 5 enough money for them too in unsecured claims for
- 6 domestic support obligations, because administrative
- 7 expenses is the second priority; it isn't the first.
- 8 MR. SHAH: Okay. So, Your Honor, there is a
- 9 misunderstanding I think in what you are saying. That
- 10 is, in a chapter 12 plan, the priorities matter more in
- 11 terms of the relative priority between category 1, 2, 3,
- 12 4, 5, 6, 7, and 8. They matter more in a chapter 7
- 13 liquidation where there's a finite set of assets being
- 14 liquidated, and then those will be paid out in the
- 15 priority that you're talking about. In a chapter 12 or
- 16 13 case, there's going to be a plan proposed, and that
- 17 plan will be confirmed.
- Now, under 1222(a)(2), any of those priority
- 19 claims, whether it's first priority or eighth priority,
- 20 has to be set out and to be paid in full in order for
- 21 the plan to be confirmed.
- JUSTICE BREYER: Okay.
- 23 MR. SHAH: So, the plan won't be confirmed
- 24 at all. There isn't a matter of ordering the priorities
- in a chapter 12 or 13 case.

- 1 Now, if I could turn back to Justice
- 2 Sotomayor's question.
- JUSTICE SOTOMAYOR: Could you turn back
- 4 to -- before you answer my other question, could you
- 5 finish your thought on what you're doing with wages?
- 6 Are they given priority or aren't they? If you're
- 7 saying they're not -- if we accept your reading of this,
- 8 employee wage taxes are not administrative expenses.
- 9 MR. SHAH: Right. Well, Your Honor, they're
- 10 certainly not administrative expenses under the
- 11 definition of incurred by the estate. That would be the
- 12 relevant issue in this case. They may come under the
- 13 other definition of administrative expense; that is, the
- 14 costs -- necessary costs of preserving the estate, like
- 15 wages. If you consider the employment payroll tax
- 16 that's paid simultaneously as the wage, as part and
- 17 parcel of the wages, you could get at it that way. But,
- 18 again, that doesn't have anything to do with the
- "incurred by the estate" language.
- The "incurred by the estate" language, as
- 21 you properly point out, is relevant -- the most relevant
- 22 provisions as to whether a tax is incurred by the estate
- 23 are sections 346(b) and 1398 and 1399 --
- JUSTICE KAGAN: How does that work,
- 25 Mr. Shah? Because this was a part of your argument that

- 1 I have to say sort of tripped me up --
- 2 MR. SHAH: Okay.
- 3 JUSTICE KAGAN: -- because you define
- 4 "incurred by the estate" by reference to those
- 5 provisions, but those provisions were enacted 2 years
- 6 and 4 years after the phrase that you are trying to
- 7 define.
- 8 MR. SHAH: Sure.
- 9 JUSTICE KAGAN: So, it must have been a very
- 10 prescient Congress.
- 11 MR. SHAH: Well, Your Honor it was a
- 12 prescient Congress, because in the legislative history
- 13 that we cite, they say -- and it's not true that all of
- 14 the -- separate taxable entity rules weren't implemented
- 15 until afterwards. There -- section 346, which dealt
- 16 admittedly only with State and local taxes, they set up
- 17 rules, the same separate taxable entity rules that
- 18 Congress later enacted 2 years later, to apply to State
- 19 and local entities. And that's the provision 346 that's
- 20 reprinted in our appendix at page 2.
- 21 What Congress said when they passed 346 is
- "we fully" -- "we fully expect" -- and as they had
- 23 originally drafted them in the 1978 Act, to also apply
- 24 to Federal taxes. But it decided to pull them out of
- 25 the Act so as not to step on the shoes of the

- 1 jurisdiction of the Ways and Means Committee. That's
- 2 the explanation that Congress provided and then 2
- 3 years --
- 4 JUSTICE KAGAN: But you're saying that as of
- 5 1978, there was kind of an idea in people's heads about
- 6 this separate tax entity or at least in some people's
- 7 heads, but that idea had never been converted into any
- 8 statutory language. And you're suggesting that we
- 9 should take this phrase "incurred by the estate" and
- 10 read it as if they were referring to something real that
- 11 was in a statute.
- MR. SHAH: It's not simply taking out of
- 13 their head, Your Honor; the section 346 rules which are
- 14 parallel and apply to State and local taxes, those
- 15 didn't come out of nowhere. Those came out of prior IRS
- 16 rulings as to when there is a separate taxable entity in
- 17 a bankruptcy case.
- 18 There were pre-existing -- before the 1978
- 19 Act, in particular, there was a 1972 IRS revenue ruling
- 20 which set forth the rules about when there is a separate
- 21 taxable entity, whether the Act should -- whether the
- 22 tax should be taxed to the estate or to the debtor.
- 23 Section 346 in the 1978 Act codified those rules for
- 24 State and local income taxes.
- In the intervening 2 years between 1978 and

- 1 1980 when Congress consummated the step and extended
- 2 those to Federal taxes, the IRS was still applying its
- 3 pre-existing practice based on its revenue ruling. So,
- 4 there wasn't a gap where there was no guidance as to
- 5 whether -- how to determine whether these were incurred
- 6 by the estate or not.
- 7 Courts may -- courts readily would have
- 8 looked, I presume, to the 1972 Treasury ruling and the
- 9 parallel 346 rulings in that gap time until the
- 10 legislative guidance came along and then codified that
- 11 result with respect to Federal taxes.
- Now, I think to --
- 13 JUSTICE KAGAN: Can I ask another
- 14 question --
- MR. SHAH: Sure.
- 16 JUSTICE KAGAN: -- while we are on this?
- 17 Because the 1398, 1399 would suggest that we're looking
- 18 to this separate taxable entity, but if I understand
- 19 correctly, in the corporate context, the IRS actually
- 20 does not look to that. It looks to just the question of
- 21 who's filing the tax return.
- So, if that's the case, aren't you, in that
- 23 very large bankruptcy context, losing your textual
- 24 anchor entirely?
- 25 MR. SHAH: No, Your Honor. There are two

- 1 ways that a bankruptcy estate can incur a tax. One is
- 2 if it's a separate taxable entity, then it -- then it's
- 3 responsible for the taxes. All the taxes are taxed to
- 4 the estate, and it has to file the return and pay it.
- 5 The other way is if it has the duty to file
- 6 the return. That's a different provision of the
- 7 Internal Revenue Code, section 6012(b)(3). 6012(b)(3)
- 8 also appears in the Government's -- in the appendix to
- 9 the Government's brief. What 6012(b)(3) on page 14a
- 10 says is that, in a bankruptcy case, the trustee of a
- 11 corporate bankruptcy estate shall make the return for
- 12 income in a corporation.
- What this Court held in Holywell, which both
- 14 sides cite and both sides agree, is that when a
- 15 corporate trustee has a duty to file a return under
- 16 6012(b)(3), it also has a duty to pay the tax. That is,
- 17 it incurs -- it's liable for or incurs the tax.
- So, there are two ways to incur the tax:
- 19 One is separate taxable entity; the other way is if the
- 20 code imposes an obligation on the bankruptcy estate
- 21 to -- to file and pay the tax return. That's the other
- 22 way to interpret it, and that's why all the chapter 7
- 23 and 11 corporate cases that are cited by Petitioners are
- 24 inapt. In those cases, the postpetition tax liabilities
- 25 are, in fact, incurred by the estate.

- 1 What's remarkable is that Petitioners do not
- 2 cite a single chapter 12 case in which a postpetition
- 3 tax liability has been treated as an administrative
- 4 expense. Chapter 12 has been around since 1986, and
- 5 yet, there is not -- if this was such a big problem that
- 6 Congress was trying to get at it through this way, you
- 7 would have expected at least a single case in which a
- 8 postpetition tax liability had been treated as an
- 9 administrative expense.
- JUSTICE BREYER: How would it show up? I
- 11 mean, what difference -- suppose -- suppose you -- in 11
- 12 individual, 12, or 13, what's the difference whether you
- 13 treated it as an administrative expense or not, as long
- 14 as they all have to be paid anyway, you say?
- 15 MR. SHAH: Sure. So, the difference is, in
- 16 chapter 12 and 13, they are treated outside of the
- 17 bankruptcy plan itself, but they do need to be paid up
- 18 front. And, in fact, they receive a special --
- 19 JUSTICE BREYER: No. I mean, how would we
- 20 know? How would we know --
- MR. SHAH: Oh, that they're treated
- 22 differently?
- JUSTICE BREYER: Yes.
- MR. SHAH: Through the code. So, in chapter
- 25 12 and 13, 1226(b)(1) and 1326(b)(1), the parallel

- 1 provisions in chapter 13, they pull out administrative
- 2 expenses. They pull them out --
- JUSTICE BREYER: I know. Let's imagine
- 4 you're absolutely right. They mean to treat them
- 5 differently.
- 6 MR. SHAH: Yes.
- 7 JUSTICE BREYER: They mean to treat the
- 8 postpetition tax obligation to the Federal Government
- 9 not as an administrative expense. But this is an
- 10 instance where the business will continue, and,
- 11 therefore, you have said in order to continue, you have
- 12 to pay all your tax liability and all your
- 13 administrative expenses.
- MR. SHAH: Yes.
- 15 JUSTICE BREYER: Therefore, what difference
- 16 does it make whether you do or whether you don't treat
- 17 them as administrative expenses? What is the
- 18 operational difference?
- MR. SHAH: Sure. Your Honor, it would be to
- 20 the government's advantage if these were in the ordinary
- 21 course -- at least before section 1222(a)(2)(A) was
- 22 enacted that stripped priority, it would have been in
- 23 the government's advantage to take the position that
- 24 these were administrative expenses. And the reason why
- 25 it's favorable to the government is, those have to be

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- 1 paid up front as part of the bankruptcy.
- 2 If you don't treat them as administrative
- 3 expenses -- and the government took the self-denying
- 4 position here in the years leading up to 2005,
- 5 consistently taking the position these were not
- 6 administrative expenses, even though it was to the
- 7 government's disadvantage, because the code required
- 8 that interpretation. And the disadvantage is you don't
- 9 get -- the government didn't get them paid up front as
- 10 administrative expenses. They would have to collect
- 11 them outside of the bankruptcy. And when you go to
- 12 collect them outside of the bankruptcy, there's much
- 13 more uncertainty. There may not be any --
- 14 CHIEF JUSTICE ROBERTS: Well, it's certainly
- 15 not a self-denying position now, right? You're arguing
- 16 that these are -- that the taxes of this sort are
- 17 administrative expenses when that puts you at the head
- 18 of the line. You're arguing that they are not
- 19 administrative expenses, same type of taxes, when it
- 20 puts you at the back of the line, even though the
- 21 provision that puts you at the back of the line was
- 22 designed to particularly help the fishermen and -- and
- 23 farmers.
- MR. SHAH: Your Honor, that -- that's just
- 25 not true. Dating back to 1998 -- and these are cited in

- 1 the Government's brief at pages 16a to 18a. Dating back
- 2 to 1998, the government had consistently taken the
- 3 position that postpetition tax liabilities --
- 4 CHIEF JUSTICE ROBERTS: No, I'm talking
- 5 about the position you're taking now. You argue for --
- 6 MR. SHAH: We have maintained our --
- 7 CHIEF JUSTICE ROBERTS: -- different
- 8 treatment of these taxes as to whether or not they're
- 9 administrative expenses -- not solely, but it leads to
- 10 the result that you get the money first either way.
- MR. SHAH: Because Congress -- the
- 12 government has stayed consistent in its position.
- 13 Because Congress has changed the rules, it turns out
- 14 that that same interpretation --
- 15 CHIEF JUSTICE ROBERTS: Well, but then
- 16 you're saying that Congress changed the rules in a way
- 17 that, as Justice Alito's question suggested, really
- doesn't do much at all, when what they wanted to do was
- 19 provide some real protection for farmers and fishermen.
- MR. SHAH: I can't speak to what Congress
- 21 wanted to do. If in fact they wanted to do that, then
- 22 they did it the wrong way. They could have --
- 23 JUSTICE GINSBURG: What would be -- what
- 24 would be the right way?
- MR. SHAH: You could easily enact a separate

- 1 provision within 1222 that said something like -- use
- 2 the language something like section 1305, that said any
- 3 taxes that become payable after of the filing of the
- 4 petition shall be treated as non-dischargeable,
- 5 nonpriority debts and paid that way.
- But they didn't do that. And I think
- 7 section 1305 is critical here, and this goes to your
- 8 question, Mr. Chief Justice, as well, that the
- 9 government is trying to take advantage here. The --
- 10 adopting Petitioners' position would have a significant
- 11 ripple effect in chapter 13. This is not simply a
- 12 matter of trying to get to the result that Senator
- 13 Grassley intended by narrowly interpreting
- 14 1222(a)(2)(A), and it won't have any other effects in
- 15 the code. It will have a significant effect in the
- 16 intended operation of chapter 13.
- 17 And -- and the reason why that's important
- is, is to put this in perspective, there are about 600
- 19 to 700 total chapter 12 filings each year. There's
- 20 somewhere on the upwards of 400,000 chapter 13 filings
- 21 each year, and here's where it would throw a wrench into
- 22 chapter 13. If you look at section 1305 of chapter
- 23 13 -- and that's reproduced on page 11a of the
- 24 Government's appendix. What 1305(a)(1) does is it
- 25 provides a special procedure for the government to file

- 1 a claim for postpetition taxes, exactly the type of tax
- 2 at issue in this case. It says: Government, you can go
- 3 file a claim to have that included within the bankruptcy
- 4 plan.
- 5 If -- if you adopt Petitioners' position,
- 6 there would never be a case in which the government
- 7 would ever have any occasion to invoke 1305(a)(1),
- 8 because they would --
- 9 JUSTICE KAGAN: But why would that be a
- 10 problem? You said that there would be a significant
- 11 ripple effect and practical difficulties. And I
- 12 understand your argument about 13 shows that you have to
- do this and why would 13 be necessary if Petitioner were
- 14 right, but you started out, I thought --
- MR. SHAH: It -- yes.
- JUSTICE KAGAN: -- by trying to show us that
- 17 it would be a significant practical problem --
- 18 MR. SHAH: I said it would be a significant
- 19 disruption to the intended operation of chapter 13. In
- 20 practice, it would actually mean that the government
- 21 comes out better under chapter 13 than in the
- 22 government's current position, because what Petitioners'
- 23 position would do, if you read --
- JUSTICE KAGAN: So, it just does
- 25 automatically for the government what is now done by --

- 1 by some kind of government filing?
- 2 MR. SHAH: Well -- well, not even that, Your
- 3 Honor, because under -- the reason why 1305(a)(1) would
- 4 be dead letter -- you could just rip that page out of
- 5 the code and throw it away if you accept Petitioners'
- 6 reading. The reason why that's true is because under
- 7 their reading, it would get administrative expense
- 8 priority, which are paid up front, super-priority, even
- 9 before anything else; but under 1305(a)(1), it doesn't
- 10 get administrative expense priority; it may not even get
- 11 any priority at all.
- 12 And so, it's a significant change in the
- 13 operation of how the government would be seeking
- 14 postpetition tax liabilities. Now, it would work to the
- detriment of the debtor in chapter 13 cases, the upwards
- of 400,000 chapter 13 cases that would --
- 17 CHIEF JUSTICE ROBERTS: But those are --
- 18 those are small potatoes compared to the sale of a farm
- 19 and a boat, right?
- MR. SHAH: I would -- I would --
- 21 CHIEF JUSTICE ROBERTS: Would there -- this
- 22 particular issue of large capital gains from a sale of
- 23 significant assets doesn't typically arise in the
- 24 chapter 13 cases.
- 25 MR. SHAH: Sure, the capital gains tax

- 1 wouldn't, but there's all sorts of postpetition income
- 2 taxes that would arise in a chapter 13 case. In a
- 3 chapter 13 case, those are wages that are being incurred
- 4 after the filing of the petition. All of the taxes on
- 5 those wages after the petition would be the -- the type
- 6 of -- would be eligible for postpetition tax treatment.
- 7 CHIEF JUSTICE ROBERTS: Well, in chapter --
- 8 chapter 13 cases are the ones that you -- that are
- 9 typically resolved very quickly, right?
- 10 MR. SHAH: Your Honor, it is true that --
- 11 from the statistics that I have seen, on average we're
- 12 talking about 4 months in a chapter 13 case. On average
- in -- in a chapter 12 case, according to the professors'
- 14 amicus brief, median time is about 8 months.
- 15 What's clear from the legislative history,
- 16 the reason why Congress set up the chapter 13 rules as
- 17 to make the tax incurred by the debtor rather than by
- 18 the estate is because Congress expressly said in the
- 19 legislative history, which is cited in our brief, that
- 20 they expected the confirmation time to be relatively
- 21 quickly in a chapter 13 case.
- We know that they made the same assumption
- 23 in the chapter 12 case because, one, they enacted the
- 24 same separate taxable entity rules; and, two, they put
- 25 in actual deadlines in the code for chapter 13: 90 days

- 1 to propose a plan, 45 days to confirm it. So, roughly
- 2 4 months is what Congress had extended.
- Now, in practice, it's been the case that
- 4 bankruptcy courts have extended that time beyond the
- 5 statutory deadlines. So, perhaps they are open a couple
- 6 months longer than what Congress had expected. But that
- 7 wasn't the intent that Congress had enacted this with,
- 8 and if Congress wants to change that, it can go back and
- 9 rewrite the rules to -- to make that change.
- JUSTICE SOTOMAYOR: Counsel, before you
- 11 finish, could you answer my question of what impact your
- 12 broader reading, your chapter 12, affects only
- 13 prepetition debts? What else is that kind of holding
- 14 going to affect? Your narrow alternative holding
- 15 affects just this issue. That broader reading -- I
- 16 worry about a broader reading when I don't know its
- 17 impact.
- 18 MR. SHAH: I don't think it would have -- I
- 19 think -- I don't think it would have any adverse
- 20 effects. And the reason is this: The administrative
- 21 expenses, whether they're included in the plan or not,
- 22 are still going to be paid up front. If you take
- 23 Petitioners' reading that administrative expenses are
- really part of the plan under 1222(a)(2), rather than
- 25 1226(b)(1), you now have a conflict between 1226(b)(1),

- 1 which is on page 10a, which expressly addresses and only
- 2 addresses administrative expenses, and states that --
- 3 this is on page 10a. It said those will be paid "before
- 4 or at the time of each payment to creditors under the
- 5 plan."
- Now, if you also said that they come under
- 7 1222(a)(2), which is the only way that Petitioners could
- 8 win -- if they also came under 1222(a)(2), 1222(a)(2)
- 9 says that their -- they must be provided for full
- 10 payment in deferred cash payments. So, deferred
- 11 interest-free payments over the life of a 3- to 5-year
- 12 bankruptcy plan. That's very different than having them
- 13 get super-priority treatment under 1226(b)(1) and be
- 14 paid in front -- up front, separate from the plan.
- So that -- that is one significant piece of
- 16 textual evidence that Congress thought that these should
- 17 be paid outside of the plan.
- The other piece of textual evidence is
- 19 section 1227(a), which appears on page 10a as well, and
- 20 what it says is that the confirmed plan shall be binding
- 21 on each creditor. That's the only potentially relevant
- 22 category to the government.
- 23 But section 101 defines "creditor" -- and
- 24 this is on page 1a of our appendix -- as "entity that
- 25 has a claim against a debtor that arose at the time of

- 1 or before the order for relief concerning the debtor."
- 2 That is a holder of a prepetition claim.
- 3 If a confirmed chapter 12 plan is only
- 4 binding on the holder of a prepetition claim, it makes
- 5 no sense to include postpetition claims within a
- 6 chapter 12 plan. I don't even know what it would mean
- 7 to have a confirmed -- to have a plan included that and
- 8 not have that plan binding on the government.
- 9 And so, I think if you take those two pieces
- 10 of textual evidence together, I think that strongly
- 11 supports the interpretation of 1222(a)(2) that when it
- 12 says a claim of the type specified in section 507, it
- 13 means "claim" and doesn't mean "claim and administrative
- 14 expense."
- Now, admittedly, Congress has not been
- 16 perfectly clear in using that term. It uses --
- 17 sometimes it uses the term "claim" to mean claim and
- 18 administrative expense. Sometimes it means it to only
- 19 mean claim. But we should give effect to the
- 20 distinction between claim and administrative expense in
- 21 light of section 1226(b)(1), which specifically already
- 22 addresses administrative expenses.
- JUSTICE SOTOMAYOR: But the problem with
- 24 that argument is that the two are used interchangeably
- 25 by everyone. Congress, the Court --

- 1 MR. SHAH: Yes, Your Honor. And if --2 JUSTICE SOTOMAYOR: The government in many situations, given the broad definition of "claims" --3 4 MR. SHAH: Sure. JUSTICE SOTOMAYOR: -- the only logical 5 6 conclusion is that it includes a subset, a liability 7 created by administrative expenses. 8 MR. SHAH: Your Honor, and if you are only 9 construing that language in isolation, if it only said "claim" in 507(a)(2) and 1226(b)(1) didn't exist, I 10 11 would be in full agreement with you that you would read it to mean "claim and administrative expense." Because 12 13 we know that administrative expenses have to be paid in 14 some way through the bankruptcy case. 15 But 1226(b)(1) does exist in this code, and 16 we need to give that provision effect. 17 The last point I would make is Congress 18 knows how to include administrative expenses within a 19 bankruptcy plan when it wants to. If you look at the 20 corresponding provision in chapter 11, as opposed to the
- 22 1129(a)(9)(A) -- it expressly provides for the payment

provisions in chapter 12 and 13 -- this is section

23 of administrative expenses within the context of the

- 24 chapter 11 plan. Chapter 12 and 13 take a different
- 25 approach, and the Court should give effect to the choice

- 1 that Congress made to treat administrative expenses
- 2 outside of the bankruptcy plan.
- If there are no further questions?
- 4 CHIEF JUSTICE ROBERTS: Thank you, Mr. Shah.
- 5 MR. SHAH: Thank you, Your Honor.
- 6 CHIEF JUSTICE ROBERTS: Ms. Freeman, you
- 7 have 2 minutes remaining.
- 8 REBUTTAL ARGUMENT OF SUSAN M. FREEMAN
- 9 ON BEHALF OF THE PETITIONERS
- MS. FREEMAN: Your Honor, one of the first
- 11 things that Mr. Shah said was that the debtor should
- 12 have set aside \$29,000 from the sale proceeds to pay the
- 13 taxes. That's \$29,000 in sale proceeds are property of
- 14 the estate. And, yes, those are ordinarily set aside to
- 15 pay the taxes. That's how bankruptcy cases work.
- Because you have 1222(a)(2)(A), that \$29,000
- 17 didn't need to be used to pay the taxes, and instead was
- 18 set aside to be treated under the plan of
- 19 reorganization, where that tax claim could be demoted in
- 20 priority to a prepetition claim and discharged.
- But the ordinary course is that the sale
- 22 proceeds are used to pay the taxes, the administrative
- 23 expenses. That's how bankruptcy works. And the
- 24 Government's argument here completely undercuts that.
- With respect to section 1305, the language

- 1 is different because it uses the word "payable." It
- 2 includes all postpetition, postconfirmation, all the way
- 3 through to the end of the bankruptcy case. Not just the
- 4 short period of administration.
- In chapter 13 cases, you still have to pay
- 6 administrative expenses. It's just that it's pretty
- 7 rare that you have a tax that is incurred during that
- 8 short period of administration. And so, you have a
- 9 separate statute that covers the whole period through
- 10 the entirety of the plan of reorganization.
- 11 The Court was -- Mr. Shah was asked about
- 12 cases where -- and in fact an administrative expense
- 13 claim was incurred for a capital gains tax in a
- 14 chapter 12 case. We would cite the Court to the Specht
- 15 case. A copy of that is attached to the professors'
- 16 amicus brief. And that shows where a plan was defeated
- 17 because of the large capital gains tax from the sale of
- 18 the family farm. And that, in fact, is cited in some of
- 19 the -- some of the legislative -- not the legislative
- 20 history, but some of the commentary about one of the
- 21 reasons why Senator Grassley supported section
- 22 1222(a)(2)(A) and drafted it in the first place.
- This prevents a plan from being confirmed.
- 24 In so many chapter 12 cases, family farmers are not able
- 25 to go through with their plans. And that's why you have

Τ	the demotion in priority.
2	It does have very little practical value if,
3	in fact, it only applies to prepetition sales and not
4	just prepetition but more than a year prepetition in
5	most instances. The professors' amicus brief just
6	refers to prepetition, and its little chart doesn't say
7	that those are not within the scope of 507(a)(8), and
8	those eighth priority I'm sorry, Your Honor.
9	CHIEF JUSTICE ROBERTS: Thank you, counsel.
. 0	The case is submitted.
.1	MS. FREEMAN: Thank you.
.2	(Whereupon, at 11:03 a.m., the case in the
. 3	above-entitled matter was submitted.)
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