# IN THE Supreme Court of the United States

LAUREL D. LIBBY, RONALD P. LEBEL, WENDY MUNSELL, JASON LEVESQUE, BERNICE FRASER, RENE FRASER, AND DONALDO DUBUC,

Plaintiffs-Applicants

v.

RYAN M. FECTEAU, IN HIS OFFICIAL CAPACITY AS SPEAKER OF THE MAINE HOUSE OF REPRESENTATIVES, AND ROBERT B. HUNT, IN HIS OFFICIAL CAPACITY AS CLERK OF THE HOUSE,

Defendants-Respondents.

#### APPENDIX OF RESPONDENTS

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## UNITED STATES DISTRICT COURT DISTRICT OF MAINE

LAUREL D. LIBBY, State Representative of Maine House District 90, RONALD P. LEBEL, WENDY MUNSELL, JASON LEVESQUE, BERNICE FRASER, RENE FRASER, and DONALD DUBUC,

Plaintiffs,

v.

RYAN M. FECTEAU, in his official capacity as Speaker of the Maine House of Representatives, and ROBERT B. HUNT, in his official capacity as Clerk of Maine House,

Defendants.

Civil Action No. 1:25-cv-00083-MRD

# DECLARATION OF RYAN FECTEAU (pursuant to 28 U.S.C. § 1746)

- I, Ryan Fecteau, hereby declare as follows:
  - 1. I am over the age of 18 and reside in Biddeford, Maine.
- 2. I am currently serving my fifth term in the Maine House of Representatives (House). I represent the people of House District 132, which includes portions of Biddeford.
- 3. I am currently serving in the 132nd Legislature, which convened on December 4, 2024, and will end on December 2, 2026. On December 4, 2024, I was elected Speaker of the House.
- 4. I have presided as Speaker at every session of the House that has occurred since December 4, 2024, with the exception of portions of March 27, 2025, during the consideration of House Order 20 and House Order 21, and March 11, 2025, when I gave a speech on the floor of the House.

Relevant House Rules and Procedures

- 5. Under article IV, part third, section 4 of the Maine Constitution, "[e]ach House may determine the rules of its proceedings, punish its members for disorderly behavior, and, with the concurrence of 2/3, expel a member, but not a 2nd time for the same cause." Under this authority, the House on December 4, 2024, adopted the same rules that had governed the 131st Legislature to govern the 132nd Legislature. A true and correct copy of the current House Rules is attached as Exhibit A.
- 6. The House adopted the rules by unanimous consent ("under the hammer"). Under that process, after a measure is brought to the floor, members are given an opportunity to request a roll-call vote on the measure. Failure to request a roll-call vote is deemed to be consent to the measure. No one, including Representative Laurel Libby, who was present in the House chamber that day, requested a roll-call vote on the proposed House Rules. All members thereby consented to the proposed rules. No members moved to amend the House Rules by House Order in accordance with Rule 524.
- 7. Rule 401 of the House Rules governs the rights and duties of members. Subsection 11 of this rule provides that "When any member is guilty of a breach of any of the rules and orders of the House and the House has determined that the member has violated a rule or order, that member may not be allowed to vote or speak, unless by way of excuse for the breach, until the member has made satisfaction."
- 8. Rule 522 of the House Rules provide that "The rules of parliamentary practice comprised in Mason's Rules govern the House in all cases in which they are applicable and in which they are not inconsistent with the standing rules and orders of the House and the joint rules of the Senate and House of Representatives." Section 561 of Mason's Rules provides that "a

legislative body has the right to regulate the conduct of its members and may discipline a member as it deems appropriate, including reprimand, censure or expulsion."

- 9. House Rule 201 details the powers and duties of the Speaker of the House. Among those duties is to "[e]force the observance of order" and "[d]ecide all questions of order within 7 legislative days." The Speaker's decision on a question of order is "subject to an appeal to the House." In other words, while I make an initial determination on the application of the House Rules, that determination can be changed upon a vote of the House.
- As provided by statute (1 M.R.S.A. § 1023), the Legislature has also adopted a 10. Code of Ethics. The Code of Ethics was adopted by the 100th Legislature and amended by the 127th Legislature. Under Joint Rule 354, the Joint Select Committee on Joint Rules must, at least once each biennium, "review the Legislative Code of Ethics that was adopted by the 100th Legislature and may recommend any changes the committee determines necessary." A true and correct copy of the current Legislative Code of Ethics is attached as Exhibit B.
- Under the Code of Ethics "[a] Maine Legislator is charged with civility and 11. responsible conduct inside and outside of the State House commensurate with the trust placed in that Legislator by the electorate." The Code further provides that "[i]n a free government, a Legislator is entrusted with the security, safety, health, prosperity, respect and general well-being of those the Legislator serves and with whom the Legislator serves." The Code also requires Legislators to be "ever mindful of the ordinary citizen who might otherwise be unrepresented" and to "endeavor conscientiously to pursue the highest standards of legislative conduct inside and outside of the State House."

Representative Libby's Facebook Post and Resulting Censure

- 12. On the morning of February 18, 2025, I viewed the Facebook post by Rep. Libby at issue in this case which is included in Plaintiffs' Complaint at page 9. The post identified a transgender high-school student in Maine by first name and school and included photographs of the student. Some of the faces of other students in the photos—but not the transgender student's—were blurred out. The post identified the student in the context of criticizing the student's participation in a girl's high school sporting event in Maine.
- 13. The same day, I sent a letter to Rep. Libby asking her to take down her Facebook post. The letter acknowledged Rep. Libby's right to express policy positions but expressed concern that publicizing the student's identity would threaten the student's health and safety. A true and correct copy of my letter is attached as Exhibit C.
- 14. Rep. Libby did not respond to my letter. That evening, I called Rep. Libby to follow up on my letter. In the ensuing conversation, Rep. Libby refused my request to take down her post.
- 15. In the ensuing days, Rep. Libby's Facebook post became national news, and Rep. Libby appeared on national television and radio broadcasts discussing the post, further heightening the risks and harms to the student.
- 16. The Legislature was not in session between February 17, 2025, and February 21, 2025. No work sessions, public hearings, or sessions of either legislative body occurred during this time period. The next scheduled session of the House occurred on February 25, 2025.
- 17. On February 25, 2025, Representative Matt Moonen presented to the House H.R. 1, "A Resolution Relating to the Censure of Representative Laurel D. Libby of Auburn by the

Maine House of Representative" (Resolution). A true and correct copy of the Resolution is attached as Exhibit D.

- 18. Following debate, the Resolution was adopted by a vote of 75 to 70.
- 19. Following enactment of the Resolution, I called Rep. Libby to the well of the House Floor and, as is customary following censure, formally admonished the representative's breach of the Legislative Code of Ethics and provided Rep. Libby the opportunity to provide an apology to the House and the public, per the terms of the enacted resolution. Rep. Libby did not apologize.
- 20. Once Rep. Libby refused to apologize, I exercised my duty as Speaker to rule her in violation of House Rule 401(11), and therefore barred from casting a vote or participating in debate on the House floor until she made satisfaction by coming into compliance with the Resolution.
  - 21. No member, including Rep. Libby, made any objection to my ruling.
  - 22. The House then adjourned for the day.

#### Consequences of the Censure

- 23. As noted above, Rule 401(11) provides that a member found in breach of House rules or orders "may not be allowed to vote or speak" until they "make satisfaction."
- 24. As I have interpreted and applied Rule 401(11), Rep. Libby is prohibited from two activities: (1) engaging in debate on the House floor and (2) voting on legislative instruments and other matters under consideration by the full House.
- 25. These prohibitions will end when any one of three things occurs: (1) Rep. Libby apologizes for her conduct, (2) the House votes to dispense with Rule 401(11), or (3) the 132nd Legislature ends. Under House Rule 523, dispensation of a House rule requires the consent of two-thirds of the members present.

- 26. Between the date of the censure and the date I signed this declaration, no House floor votes have been tied or decided by a one-vote margin.
- 27. Despite the censure, Rep. Libby continues to enjoy considerable means to advance and oppose legislation and otherwise represent her constituents.
- 28. Rep. Libby retains her existing committee assignment, which is to the Joint Standing Committee on Labor (the "Labor Committee").
- 29. Rep. Libby continues to be allowed to sponsor and co-sponsor bills and resolutions. All such bills and resolutions are assigned a legislative document ("L.D.") number and referred to the appropriate Joint Legislative Committee of jurisdiction.
- 30. Legislative records indicate that, in the current Legislature, Rep. Libby has sponsored 11 bills and cosponsored another 29 bills. Rep. Libby also continues to be able to lobby other members to support or oppose legislation in any setting other than formal debate on the floor of the House and to participate in legislative caucus meetings.
- 31. Sponsors of legislation are invited to give presentations about their bills to the relevant committees of jurisdiction. Those committees also hold public hearings in which they hear testimony from the public and other interested parties, including legislators, concerning legislation under their consideration. Rep. Libby continues to be allowed to present her bills to the relevant committee and to testify at public hearings concerning any legislation. For example, on March 5, 2025, I saw (via video feed) Rep. Libby present LD 671, "An Act to Abolish the Maine Income Tax and Establish a Zero-based Budget," at a public hearing held by the Committee on Taxation.
- 32. Rep. Libby continues to be allowed to fully participate in the activities of the Labor Committee, including (a) participating at public hearings and work sessions and (b) voting on

motions, including motions to amend legislation referred to the Labor Committee and motions to report referred legislation back to its originating chamber as "Ought to Pass," "Out to Pass as Amended," or "Ought Not to Pass."

- 33. House procedures allow for fast-tracking legislation that receives a unanimous "Ought to Pass" report from the relevant Committee through a mechanism known as the "Consent Calendar." Because Rep. Libby retains her voting privileges on the Labor Committee, she can prevent legislation referred to the Labor Committee from being placed on the Consent Calendar by voting against the legislation, even if all other members of the Labor Committee support it.
- 34. Rep. Libby may be present on the House floor during debates and votes and is permitted to engage in procedural actions, such as making motions and raising objections, as long as she does not participate in the debate on such procedural actions. She can, for example, move to amend a bill or to indefinitely postpone a bill, which, if approved, defeats it.
- 35. Rep. Libby may continue to use legislative staff and offices to support her work as a legislator to the same extent as before the censure. She continues to have access to the services offered by the Revisor of Statutes, which assists with legislative drafting, the Clerk's Office, which assists with matters of parliamentary procedure, and the Office of Policy and Legal Analysis, which analyzes the substance of proposed legislation. Although I do not know the extent to which Rep. Libby had the assistance of partisan legislative staff prior to her censure, the censure does not limit her continued access to such staff.
- 36. Rep. Libby continues to receive her full compensation as a member of the Legislature, including her stipend and any benefits she might receive.

- 37. Rep. Libby remains eligible for her constituent service allowance, which defrays the cost of communicating with and providing services to her constituents and is paid out in December and at the end of the legislative session.
- 38. Rep. Libby continues to be entitled to travel-related expenses and meal allowances in accordance with 3 M.R.S. § 2.

Failed Attempt to Suspend Rule 401(11)

- 39. On March 20, 2025, the House was engaged in debate of the State's biennial budget, L.D. 609. Rep. Libby was present.
- 40. Although, per the terms of Rule 401(11), Rep. Libby was not permitted to participate in debate, Rep. Libby did introduce amendments to L.D. 609. Rep. Libby in fact proposed 8 such amendments that were then debated by the House. Rep. Libby's motions will be recorded in the House Journal.
- 41. At one point during the debate on L.D. 609, another member moved to dispense with Rule 401(11) in order to allow Rep. Libby to participate in debate. After thorough debate, the motion failed in a vote of 68 to 74.
- 42. On March 25, 2025, a second motion was made on the floor to dispense with Rule 401(11) in order to allow Rep. Libby to vote and participate in debate. That motion also failed 68 to 74.
- 43. As of the signing of this declaration, Rep. Libby has not apologized to the House for her conduct.

I hereby declare under penalty of perjury that the foregoing is true and correct to the best of my knowledge, information, and belief.

Dated: April 1, 2025 /s/ Ryan Fecteau

Ryan Fecteau

# **HOUSE RULES**

## 132nd MAINE LEGISLATURE

Adopted December 4, 2024

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#### **RULES OF THE HOUSE**

#### 132nd LEGISLATURE

**Preamble.** These rules of the House of Representatives are adopted pursuant to the Constitution of Maine to assist in carrying out the responsibilities of the House of Representatives. These rules take precedence over the Joint Rules, statutes enacted by a prior Legislature relating to the proceedings of the House and other rules used in Legislative assemblies. These rules govern the proceedings of the House in all matters, subject only to the requirements of the Constitution of Maine.

#### PART 1

#### **GENERAL PROVISIONS**

- **Rule 101.** Chaplains. Every morning the House on assembling shall join with the Chaplains in religious service. On the first legislative day of each week, the National Anthem must follow the religious service. Every morning the House after assembling shall recite the pledge of allegiance.
- **Rule 102.** Monitors. A monitor shall see to the observance of the rules of the House. If any member violates any of the rules of the House and persists in violating the rules after being notified of the violation by any monitor, the monitor shall give information of the violation to the House.
- Rule 103. Vacancy in the office of Clerk or Assistant Clerk. A Clerk or Assistant Clerk is either appointed or elected in the following circumstances.
  - A. In the case of a vacancy in the office of Clerk:
    - (1) When the Legislature is in session, the House elects a Clerk; or
    - (2) When the Legislature is not in session, the Assistant Clerk is Clerk pro tempore to serve until the Legislature is in session and elects a Clerk.

- B. In the case of a vacancy in the office of Assistant Clerk:
  - (1) When the Legislature is in session, the House elects an Assistant Clerk; or
  - (2) When the Legislature is not in session, the Speaker shall appoint an Assistant Clerk to serve until the Legislature is in session and elects an Assistant Clerk.
- C. In the case of a vacancy in the offices of the Clerk and Assistant Clerk:
  - (1) When the Legislature is in session, the House elects a Clerk and Assistant Clerk; or
  - (2) When the Legislature is not in session, the Speaker shall appoint a Clerk and Assistant Clerk to serve until the Legislature is in session and elects a Clerk and Assistant Clerk.
- Rule 104. Partisan staff. The floor leaders shall appoint partisan staff with staffing patterns determined by House leadership.
- Rule 105. Lobbyists banned from House floor. One-half hour before the beginning of any regularly scheduled session, registered lobbyists are banned from the floor of the House of Representatives.
- Rule 106. Admission to Representatives' hall. Only a member or officer of the House, a member of the Senate, the Secretary of the Senate, the Assistant Secretary of the Senate, the Governor, heads of state departments and bureaus, Justices of the Supreme Judicial Court, Chaplains of the Senate and reporters of the proceedings and debates of the House may be admitted within the Representatives' hall, unless invited by some member of the House. While the House is in session, only members and officers of the House and officers of the Senate on official business are admitted inside the rail, except members of the press, who shall occupy places at the press table, and guests of the Speaker.
- Rule 107. Legislation establishing House proceedings statutorily. A member may question the appropriateness of a bill that attempts to establish proceedings of the House in statute. Such legislation may be ruled not properly before the House by the Speaker.

- Rule 108. Conduct during joint conventions. During joint conventions, and at any time so determined by the presiding officer, personal electronic communication devices in the chamber or the gallery must be turned off and inconspicuously placed.
- Rule 109. Use of personal electronic communication devices. During all sessions of the House, a member shall restrict that member's use of all personal electronic communication devices to personal business and business of the House and shall in such use exercise high standards of discretion, conduct and decorum.

#### **SPEAKER**

### Rule 201. Duties and Powers of the Speaker

- 1. Duties. The Speaker shall:
  - A. Take the chair at the hour to which the House has adjourned, call the members to order and, after the appearance of a quorum, cause the journal of the preceding day to be read;
  - B. Announce the business before the House in the order in which it is to be acted upon;
  - C. Receive, submit to vote and announce the result of all motions that are in proper order and that arise in the course of proceedings;
  - D. Enforce the observance of order and decorum;
  - E. Decide all questions of order within 7 legislative days, subject to an appeal to the House;
  - F. Receive all messages and other communications and announce them to the House;

- G. Authenticate by the Speaker's signature bills that have passed to be enacted and resolves that have finally passed;
- H. Name a member to perform the duties of Speaker during the Speaker's absence;
- I. Appoint and may rescind the appointments of the following individuals at any time:
  - (a) The members who are to serve on committees; and
  - (b) A sergeant-at-arms, an assistant sergeant-at-arms, a document clerk, doorkeepers, a courier and 5 pages;
- J. At the commencement of the session, appoint the following standing committees:
  - (a) On Leave of Absence;
  - (b) On Bills in the Second Reading;
  - (c) On Engrossed Bills;
  - (d) On Ethics;
  - (e) On Elections; and
  - (f) On Rules and Business of the House.

Each committee consists of 8 members, except the Committee on Rules and Business of the House, which consists of 3 members and the Speaker ex officio. Each committee shall consider and report on all subjects referred to the committee;

- K. Name the person to speak when 2 or more members rise at the same time; in other instances, recognize the member who rises first and addresses the chair;
- L. Appoint one monitor for each division of the House; and
- M. Decide whether debate is relevant to some definite question under consideration.

- **2. Powers.** The Speaker may:
  - A. Appoint honorary pages;
  - B. Appoint legal counsel while the Legislature is in session;
  - C. Address the House on points of order, in preference to other members; and
  - D. Vote in all cases.

#### **CLERK**

#### Rule 301. Duties of the Clerk. The Clerk shall:

- 1. Journal. Keep a journal of what is done by the House;
- 2. Read papers. Read papers when required by the House or Speaker;
- **3. Note answers of members.** Note the answers of members when the House orders or when a question is taken by yeas and nays;
- **4. Notify members of committee appointments.** Notify members of their committee appointments and of the business referred to committees;
- **5. Authenticate by Clerk's signature.** Authenticate by the Clerk's signature all the orders and proceedings of the House not authenticated by the Speaker;
- **6. Responsible for documents.** Have responsibility for all the documents and papers of every kind confided to the care of the House;
- **7. Transmit messages and papers.** Transmit all messages and papers from the House to the Governor or to the Senate;

- **8. Preside in Speaker's absence.** Preside in the case of the absence of the Speaker or Speaker pro tempore at the hour for meeting, until a Speaker pro tempore is chosen;
- **9. File papers and documents.** File in an orderly manner at the close of the session all papers and documents in possession of the House that were passed upon or received during the session;
- 10. Preside at commencement of next Legislature. Preside at the commencement of the next Legislature until the election of the Speaker;
- **11. Record House business.** Record what is done by the House until a new Clerk is chosen and qualified;
- **12. Prepare daily calendar.** Prepare a daily calendar of bills, resolves and other papers assigned for that day's consideration, bills and resolves that have had their first reading, showing the disposition of each, and orders presented to the Clerk by members;
- **13.** Enter questions on journal. Enter every question of order that is decided on appeal on the journal of the House with the decision of every question. The journal must include all rulings of the Chair; and
- **14.** Payroll of House Employees. Certify vouchers of the officers and employees of the House for proper payment.

#### **MEMBERS**

- Rule 401. Rights and duties of members. Members of the House have the following rights and duties.
- 1. Member's seat. The seat a member draws at the commencement of the session is that member's during the session, unless the member has leave of the Speaker to change it. No other person may occupy a member's seat at any time during a session of the House.
- **2. Pairing of votes.** A member may not pair that member's vote with the vote of another member.
- **3.** Sit at Speaker's or Clerk's desk. A member may not sit at the desk of the Speaker or Clerk, except by the permission of the Speaker.
- **4. Member may not speak.** A member may not speak without first rising and addressing the Speaker and being recognized, and a member may not speak while away from that member's seat without leave from the Speaker. A member shall sit down as soon as the member is done speaking.
- **5. Debate.** A member shall limit debate to that which is relevant to some definite question under consideration.
- **6. May not interrupt.** A member may not interrupt another member while the other is speaking, except to call to order or correct a mistake. A member may not stand up to the interruption of another while any member is speaking, pass unnecessarily between the Speaker of the House and the person speaking, stand in an aisle or sit or stand covered during the session of the House.
- 7. Speak more than twice. A member may not speak more than twice to the same question without first asking leave of the House. Any other member objecting to that member speaking more than twice to the same question must stand and be recognized by the Speaker of the House and the objection must be noted.

- **7-A.** May not video or photograph during deliberations. A member may not video or photograph other members of the House during deliberations.
- **8.** Counsel. A member may not act as counsel for any party before a joint committee of the Legislature or a committee of the House.
- **9. Leave of absence.** A member may not be absent more than 2 days without leave of the House; and a member may not have such a leave, unless it is reported by the Committee on Leave of Absence.
- **10. Papers.** Any member having obtained leave of absence shall leave any papers relating to the business before the House with the Clerk.
- 11. Breach of rules. When any member is guilty of a breach of any of the rules and orders of the House and the House has determined that the member has violated a rule or order, that member may not be allowed to vote or speak, unless by way of excuse for the breach, until the member has made satisfaction.
- 12. Voting. A member who is in the House when a question is put shall vote, unless the presiding officer for reasons excuses that member. When yeas and nays are ordered, a member may not leave the member's seat until the vote is declared. A call for yeas and nays must close no more than 30 minutes after a roll call is commenced. In all elections by the House, or on joint ballot of the Chambers, a member may not leave the member's seat after voting, before a return of the House is had. A member may not vote on any question before the House when that question immediately involves that member's private right as distinct from the public interest. With approval from the Speaker upon as prompt notice as possible from the member, a member is excused from house deliberations and roll calls for a debilitating or incapacitating major illness or injury; the member must contact the Speaker and Clerk upon return.
- 13. Sponsor obtains signatures. A bill or resolve in final form that is ready for signature whose primary sponsor is a member of the House may be circulated for signatures only by the sponsor or cosponsors of that bill or resolve, except that legislation presented by a department, state agency or the Governor may be circulated by agents of the department, the state agency or the Governor. This does not preclude a bill or a resolve from being held for signature in the Office of the Speaker of the House, the offices of the minority or majority party or the Office of the Revisor of Statutes.

#### PROCEEDINGS AND DEBATES

Rule 501. Order of business. After reading of the journal, the following is the order of business:

- 1st. Senate papers;
- 2nd. Messages and documents from the Senate, the executive, heads of departments and others;
- 3rd. Reception of petitions, bills and resolves requiring reference to any committee;
- 4th. Orders;
- 5th. Expressions of legislative sentiment Special sentiment calendar;
- 6th. Reports of committees and first reading of accompanying bills and resolves;
- 7th. Consent calendar First Day;
- 8th. Consent calendar Second Day;
- 9th. Bills and resolves reported by the Committee on Bills in the Second Reading and on their passage to be engrossed;
- 10th. Bills on their passage to be enacted; and
- 11th. Orders of the day.

A paper may not be taken up out of its regular order. Business may not be transacted in the House after the hour of 9:00 p.m.

**Rule 502. Unfinished business.** The unfinished business of the House at the time of the last adjournment has preference in the orders of the day and continues to be among the orders of the day for each succeeding day until action on it is completed.

Rule 503. Motions and concurrence. The following rules apply to motions and questions of concurrence with the Senate.

A. When a question is under debate, a motion may not be received, except a motion:

1st. To adjourn;

2nd. To table unassigned;

3rd. For the previous question;

4th. To commit;

5th. To table to a day certain;

6th. To amend; or

7th. To postpone indefinitely.

These motions have precedence in the order in which they are arranged. A motion to adjourn must be decided without debate.

B. Questions of concurrence with the Senate have precedence in the following order:

1st. To recede;

2nd. To concur;

3rd. To insist; or

4th. To adhere.

Rule 504. Previous question. When a motion for the previous question is made, the consent of one third of the members present is necessary to authorize the Speaker to entertain the motion. Debate is not allowed until the matter of consent is determined. The previous question must be submitted in the following words: Shall the main question be put now? A member may not speak more than 5 minutes on the motion for the previous question. A call for the yeas and nays or for division of a question is in order after the main question has been ordered to be put. After the adoption of the previous question, the vote must be taken upon amendments and then upon the main question.

Rule 505. Consideration of business. In filling blanks and assigning times for the consideration of business, the longest time must be put first.

- Rule 506. Germane amendments. An amendment must be germane to the proposition under consideration.
- Rule 507. Printing and distribution of amendments. An amendment to a bill or resolve may not be acted upon by the House until the same has been printed and distributed to the members under the direction of the Clerk, unless the same bears the recommendation of the Committee on Rules and Business of the House that such printing be dispensed with; and any amendment not so printed or bearing such recommendation must lie on the table until printed or until the Committee has recommended that such printing be dispensed with. All amendments filed with the Clerk for printing must bear the signature of the member filing the same.

A House amendment that strikes and replaces in total a committee amendment is not properly before the House.

- Rule 508. Withdrawal of motion, order or amendment. A motion, order or amendment may be withdrawn by a sponsor only prior to a vote, except that a motion to reconsider may be withdrawn only with consent of the House.
- Rule 509. Process when declared vote doubted. When a vote declared by the Speaker is doubted, the members for and against the question, when called on by the Speaker, shall vote again without further debate.
- Rule 510. Yeas and nays. A call for the yeas and nays is in order at any time before a vote is made certain and declared.
- Rule 511. Motion to reconsider. When a motion has been made and carried in the affirmative or negative, it is in order for any member who voted with the prevailing side, or in the negative on a tie vote, to move to reconsider on the same or succeeding day. A motion to reconsider may not be tabled unassigned. A motion to reconsider is not in order more than once on the same question. When a member moves or gives notice of the member's intention to move a reconsideration of any vote, the papers to which the motion relates must remain in possession of the Clerk until the question of reconsideration has been decided, or the right to move such a question is lost. Notwithstanding the provisions of this rule, any member may move for reconsideration of a committee reference on the floor. A majority vote is necessary to overturn the original committee of reference.

- Rule 512. Elections. In all elections by ballot of the House a time must be assigned for the election at least one day prior to the election.
- **Rule 513. Opinion of justices.** A proposition to require the opinion of the justices of the Supreme Judicial Court, as provided by the Constitution, may not be acted upon until the next day after the proposition is made.
- Rule 514. Signature required. All petitions, memorials and other papers addressed to the House, and all bills and resolves to be introduced in the House, must bear the signature of the member or member-elect presenting them.
- Rule 515. Second reading. All bills and resolves in their Second Reading must be committed to the standing Committee on Bills in the Second Reading to be examined and corrected. The Revisor of Statutes is the clerk of the Committee on Bills in the Second Reading.
- **Rule 516. Two several readings.** A bill may not pass to be engrossed until the bill has had 2 several readings; the House shall assign the time for the second reading. Every resolve that requires the approval of the Governor must have 2 several readings.
- Rule 517. Engrossed bills. All engrossed bills and resolves must be committed to the standing Committee on Engrossed Bills to be strictly examined; if found by the committee to be truly and strictly engrossed, the committee shall so report to the House, and the question must be taken without any further reading. The Speaker of the House may order any bill or resolve to be engrossed upon its introduction to the House.
- **Rule 518. Report by committee.** A bill or resolve must be reported by a committee.

Rule 519. Special consent calendar. A bill or resolve that bears a unanimous Ought to Pass or Ought to Pass as Amended report by the committee to which it has been referred, upon notification to the House, must, without further action, be placed by the Clerk upon the special consent calendar and remain there for 2 legislative days; the bill or resolve, at the termination of these 2 days, is considered as passed to be engrossed. Upon objection of any member to the placement or retention of any bill or resolve on the consent calendar, that bill or resolve ceases to be a consent calendar bill. If a bill or resolve is taken from the special consent calendar, the first order of business with respect to the bill or resolve must be whether to accept the committee report.

Any expression of legislative sentiment must be placed by the Clerk upon a special consent calendar and remain there for one legislative day. At the end of the legislative day the legislative sentiment is considered passed or adopted. Upon objection of any member to the placement or retention of such an expression on the consent calendar, the legislative sentiment must be removed and the question before the House is passage or adoption.

Rule 520. Notice to House. The Speaker shall give the House notice before an engrossed bill or resolve may be sent to the Senate.

**Rule 521. Veto.** When a bill or resolve is returned by the Governor with objections, the question must be stated by the Chair: Shall this bill become a law notwithstanding the objections of the Governor? and the same in substance in the case of a resolve. The question may be postponed to a day within the session, not exceeding one week. No other question may apply to bills and resolves originating in either branch.

When a bill or resolve is returned by the Governor with any dollar amount disapproved pursuant to the Governor's line-item veto power, the House shall act upon the disapproved item or items within 5 days of receiving the bill or resolve from the Governor.

- Rule 522. Rules of parliamentary practice. The rules of parliamentary practice comprised in Mason's Rules govern the House in all cases in which they are applicable and in which they are not inconsistent with the standing rules and orders of the House and the joint rules of the Senate and House of Representatives. In the event that Mason's Rules do not cover the parliamentary practice in question, then Reed's Rules govern. If neither Mason's Rules nor Reed's Rules cover the parliamentary practice in question, the rules of any other standard authority may be applied.
- Rule 523. Dispensation of rule or order. A rule or order of the House may not be dispensed with unless two thirds of the members present consent to the dispensation.
- Rule 524. Amendment, adoption or repeal of rule or order. A rule or order of the House may not be altered or repealed, nor may any new standing rule or order be adopted, unless one day's previous notice is given in each case. The notice must be entered on the journal. Notwithstanding this rule and Rule 523, after the convening of the First Regular Session, and before the fourth Friday in January in odd years, any amendment to the House Rules proposed by a House Order may be adopted by a majority vote in the House. If the amendment has already failed to be adopted during that session, it may only be adopted if, upon reconsideration, it receives the approval of two thirds of the members present in the House.
- Rule 525. Penobscot Nation and Passamaquoddy Tribe. The member of the Penobscot Nation, the member of the Houlton Band of Maliseet Indians and the member of the Passamaquoddy Tribe elected or appointed to represent their people at the biennial session of the Legislature must be granted seats on the floor of the House of Representatives; be granted, by consent of the Speaker, the privilege of speaking on pending legislation; must be appointed to sit with joint standing committees as nonvoting members during the committees' deliberations; and be granted such other rights and privileges as may from time to time be voted by the House of Representatives. In reports from committees on which a tribal member serves, the position of the member must be noted and included. The names of the member of the Penobscot Nation, the member of the Houlton Band of Maliseet Indians and the member of the Passamaquoddy Tribe elected or appointed to represent their people at the biennial session of the Legislature must be included on the roll call board for purposes of electronically recording their attendance only.

## **Legislative Code of Ethics**

Legislative service is one of democracy's worthiest pursuits. A Maine Legislator is charged with civility and responsible conduct inside and outside of the State House commensurate with the trust placed in that Legislator by the electorate.

In a free government, a Legislator is entrusted with the security, safety, health, prosperity, respect and general well-being of those the Legislator serves and with whom the Legislator serves.

To work well, government requires a bond of trust and respect between citizens and their Legislators. With such a trust, high moral and ethical standards producing the public's confidence, with the reduction to a minimum of any conflict between private interests and official duties, should be observed.

No Maine Legislators will accept any employment that will impair their independence and integrity of judgment nor will they exercise their position of trust to secure unwarranted privileges for themselves or for others. The Maine Legislator will be ever mindful of the ordinary citizen who might otherwise be unrepresented and will endeavor conscientiously to pursue the highest standards of legislative conduct inside and outside of the State House.

Adopted by the 100th Legislature Amended by the 127th Legislature



STATE OF MAINE
HOUSE OF REPRESENTATIVES
SPEAKER'S OFFICE
AUGUSTA, MAINE 04333-0002
(207) 287-1300

February 18, 2025

Representative Laurel Libby 442 Park Avenue Auburn, ME 04210

Rep. Libby,

I was recently alerted to a post on social media in which you not only depict a high school student via photos, but you share the student's name and school.

Expressing policy differences is one thing, but it is absolutely uncalled for to put students at the center of political firestorms, which in turn risks their health and safety.

I am asking you to take the post down. Please find a way to express your political opinions that is void of using students as fodder. Ask yourself, would you want a politician to post about your kids like this?

In addition to risking the young person's safety, your post violates one of the long held political traditions of "leaving kids out of it"—a tradition that has *even* been observed by political pundits with regard to the treatment of kids who are in the White House, the most scrutinized office in the nation.

I request your urgent attention to this matter.

Sincerely,

Ryan D. Fecteau Speaker of the House

#### **STATE OF MAINE**

#### IN THE YEAR OF OUR LORD

#### TWO THOUSAND TWENTY-FIVE

#### HOUSE RESOLUTION RELATING TO THE CENSURE OF REPRESENTATIVE LAUREL D. LIBBY OF AUBURN BY THE MAINE HOUSE OF REPRESENTATIVES

**WHEREAS**, on or about February 17, 2025, Representative Laurel D. Libby of Auburn posted on her Facebook page photos of a high school athlete, a minor, who won a girls' track championship this year; and

WHEREAS, in that same post, Representative Libby identified the student athlete by name and shared pictures showing the minor in an athletic uniform with the school name clearly legible and blurred the faces of other student athletes to protect their privacy, while intentionally and deliberately leaving the named student's face exposed; and

WHEREAS, accompanying the pictures, Representative Libby posted a statement criticizing the participation of transgender students in high school sports; and

WHEREAS, Representative Libby's post has received national attention that she has amplified by appearing on national television and radio broadcasts to discuss; and

**WHEREAS**, a recent study from the Williams Institute at UCLA found that transgender people are over four times more likely to be victims of violence; and

**WHEREAS**, numerous replies to Representative Libby's post suggested that harm should come to the young athlete; and

**WHEREAS**, Representative Libby's post named the minor and used photos of the minor without that minor's consent, in an effort to advance her political agenda; and

WHEREAS, when it was brought to her attention that her post may endanger the minor, Representative Libby refused to take down the post and instead continued to bring media attention to the minor; and

WHEREAS, it is a basic tenet of politics and good moral character that children should not be targeted by adult politicians, especially when that targeting could result in serious harm; and

WHEREAS, the school district, as a result of Representative Libby's actions, has had to increase security at the school causing unnecessary stress and disruption to other students, parents, teachers and school support staff and the entire community; and

WHEREAS, the Legislative Code of Ethics expressly states that "a Legislator is entrusted with the security, safety, health, prosperity, respect and general well-being of those the Legislator serves and with whom the Legislator serves" and that "The Maine Legislator will be ever mindful of the ordinary citizen who might otherwise be unrepresented and will endeavor conscientiously to pursue the highest standards of legislative conduct inside and outside of the State House"; and

- WHEREAS, pursuant to Article IV, Part Third, Section 4 of the Constitution of Maine, which states that each House may "punish its members for disorderly behavior," and pursuant to Section 561, subsection 1 of Mason's Manual of Legislative Procedure, which states that "A legislative body has the right to regulate the conduct of its members and may discipline a member as it deems appropriate, including reprimand, censure or expulsion," the House is the judge of its own membership; and
- WHEREAS, the House finds the conduct of Representative Laurel D. Libby to be reprehensible and in direct violation of our code of ethics; and
- **WHEREAS**, the House finds that Representative Laurel D. Libby has conducted herself in a manner incompatible with her duty and responsibilities as a Member of this House and the public trust and high standards incumbent in that office; now, therefore, be it
- **RESOLVED:** That We, the Members of the House of Representatives of the One Hundred and Thirty-second Legislature now assembled in the First Regular Session, on behalf of the people we represent, take this opportunity to declare that Representative Laurel D. Libby should be and hereby is censured by the House of Representatives for just cause; and be it further
- **RESOLVED:** That Representative Laurel D. Libby must accept full responsibility for the incident and publicly apologize to the House and to the people of the State of Maine; and be it further
- **RESOLVED:** That Representative Laurel D. Libby must comport herself in a manner that pursues the highest standards of legislative conduct; and be it further
- **RESOLVED:** That this resolution must be entered on the Journal of the House of Representatives.

## UNITED STATES DISTRICT COURT DISTRICT OF MAINE

LAUREL D. LIBBY, State Representative of Maine House District 90, RONALD P. LEBEL, WENDY MUNSELL, JASON LEVESQUE, BERNICE FRASER, RENE FRASER, and DONALD DUBUC,

Plaintiffs,

v.

RYAN M. FECTEAU, in his official capacity as Speaker of the Maine House of Representatives, and ROBERT B. HUNT, in his official capacity as Clerk of Maine House,

Defendants.

Civil Action No. 1:25-cv-00083-MRD

## DECLARATION OF SUZANNE GRESSER (pursuant to 28 U.S.C. § 1746)

- I, Suzanne Gresser, hereby declare as follows:
  - 1. I am over the age of 18 and reside in Freeport, Maine.
- 2. I am currently serving as the Executive Director of the Maine Legislature. I have held this position since November 2020, and employed by the Maine Legislature since 1989.
- 3. The Office of the Executive Director (Office) is the nonpartisan office that serves as the central administrative and management agency for the Maine Legislature. The Office provides staffing services to the Legislative Council and its committees.
- 4. The Legislative Council is the administrative body for the Legislative Branch of State government. It consists of the ten elected members of legislative leadership: the President of the Senate, the Speaker of the House, the Republican and Democratic Floor Leaders for both the Senate and the House and their Assistant Floor Leaders.

- 5. Among other responsibilities, the Office is responsible for providing administrative services to the Legislature, including legislator and employee payrolls, expense reimbursements, and budgeting and accounting functions.
- 6. Committee clerks are hired by the chairs of the Joint Standing Committees, subject to the approval of the Presiding Officers, to staff the Joint Standing Committees.
- 7. Maine Legislators are entitled to reimbursement for certain expenses related to their work as a Legislator in amounts set forth in statute. 3 M.R.S. § 2.
- 8. Accordingly, the Office collects information recorded by committee clerks on the attendance of legislators for their legislative work meetings. The Office enters the collected information into a database that is updated upon receipt of the attendance information from the committee clerks, which is generally on a daily basis.
- 9. Attached hereto as Exhibit 1 is a true and accurate copy of a report issued by our system that shows the attendance of Representative Laurel Libby in her assigned committee, the Joint Standing Committee on Labor, as of today. The abbreviations in the attached report mean as follows:
  - a. "CH" means confirmation hearing;
  - b. "LM" means legislative meeting;
  - c. "PH" means public hearing; and
  - d. "WS" means work session.
- 10. Although Exhibit 1 indicates the report is for "On-Site" attendance, the information included in the report includes both in person attendance and remote participation.

I hereby declare under penalty of perjury that the foregoing is true and correct to the best of my knowledge, information, and belief.

Dated: April 1, 2025 /s/ Suzanne Gresser

Suzanne Gresser

Document 30-1

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Legislature: 132 Committee: Labor

Begin Date Range: No lower limit

End Date Range: No upper limit

**On-Site Committee Attendance -By Committee** 

Report ID: COMATT-071

Date: 4/1/2025 1:17:28 PM

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	Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
Labor	01-12-2025	01-13-2025	01-14-2025	01-15-2025	01-16-2025	01-17-2025	01-18-2025
Archer, Marshall			LM				
Beck, Matthew			LM				
Bradstreet, Richard			LM				
Collins, Alicia			LM				
Drinkwater, Gary			LM				
Geiger, Valli							
Libby, Laurel			LM				
Macias, Rafael			LM				
Rafferty, Joseph			LM				
Roeder, Amy			LM				
Skold, Charles							
Soboleski, Michael			LM				
Tipping, Michael			LM				
Labor	01-19-2025	01-20-2025	01-21-2025	01-22-2025	01-23-2025	01-24-2025	01-25-2025
Archer, Marshall			LM PH				
Beck, Matthew			LM PH	LM			
Bradstreet, Richard			LM PH	LM			
Collins, Alicia			LM PH	LM			
Drinkwater, Gary			LM PH	LM			
Geiger, Valli			LM PH	LM			
Libby, Laurel			LM PH				
Macias, Rafael			LM PH	LM			
Rafferty, Joseph			LM PH				
Roeder, Amy			LM PH	LM			
Skold, Charles		R	A. 36 <sup>M PH</sup>				

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On-Site Committee Attendance -By Committee

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Begin Date Range: No lower limit End Date Range: No upper limit

Legislature: 132

Committee: Labor

	Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
Soboleski, Michael			LM PH				
Tipping, Michael			LM PH	LM			
Labor	01-26-2025	01-27-2025	01-28-2025	01-29-2025	01-30-2025	01-31-2025	02-01-2025
Archer, Marshall			LM				
Beck, Matthew			LM				
Bradstreet, Richard							
Collins, Alicia			LM				
Drinkwater, Gary			LM				
Geiger, Valli			LM				
Libby, Laurel			LM				
Macias, Rafael			LM				
Rafferty, Joseph							
Roeder, Amy			LM				
Skold, Charles			LM				
Soboleski, Michael			LM				
Tipping, Michael			LM				
Labor	02-02-2025	02-03-2025	02-04-2025	02-05-2025	02-06-2025	02-07-2025	02-08-2025
Archer, Marshall			LM				
Beck, Matthew			LM	PH			
Bradstreet, Richard							
Collins, Alicia			LM	PH			
Drinkwater, Gary			LM	PH			
Geiger, Valli				PH			
Libby, Laurel			LM				
Macias, Rafael			LM	PH			

R.A. 37

#### **On-Site Committee Attendance -By Committee**

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Begin Date Range: No lower limit End Date Range: No upper limit

Legislature: 132

Committee: Labor

	Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
Rafferty, Joseph			LM				
Roeder, Amy			LM	PH			
Skold, Charles			LM	PH			
Soboleski, Michael			LM	PH			
Tipping, Michael			LM	PH			
Labor	02-09-2025	02-10-2025	02-11-2025	02-12-2025	02-13-2025	02-14-2025	02-15-2025
Archer, Marshall		LM					
Beck, Matthew		LM		PH			
Bradstreet, Richard		LM		PH			
Collins, Alicia		LM		PH			
Drinkwater, Gary		LM		PH			
Geiger, Valli				PH			
Libby, Laurel							
Macias, Rafael		LM		PH			
Rafferty, Joseph							
Roeder, Amy				PH			
Skold, Charles							
Soboleski, Michael		LM		PH			
Tipping, Michael				PH			
Labor	02-23-2025	02-24-2025	02-25-2025	02-26-2025	02-27-2025	02-28-2025	03-01-2025
Archer, Marshall				CH WS LM			
Beck, Matthew				CH WS LM			
Bradstreet, Richard				CH WS LM			
Collins, Alicia				CH WS LM			
Drinkwater, Gary				CH WS LM			
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Legislature: 132 Committee: Labor

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#### On-Site Committee Attendance -By Committee

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	Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
Geiger, Valli				CH WS LM			
Libby, Laurel							
Macias, Rafael				CH WS LM			
Rafferty, Joseph							
Roeder, Amy				CH WS LM			
Skold, Charles							
Soboleski, Michael				CH WS LM			
Tipping, Michael				CH WS LM			
Labor	03-02-2025	03-03-2025	03-04-2025	03-05-2025	03-06-2025	03-07-2025	03-08-2025
Archer, Marshall			PH WS	PH LM WS			
Beck, Matthew			PH WS	PH LM WS			
Bradstreet, Richard			PH WS	PH LM WS			
Collins, Alicia			PH WS	PH LM WS			
Drinkwater, Gary			PH WS	PH LM WS			
Geiger, Valli							
Libby, Laurel			PH WS				
Macias, Rafael			PH WS	PH LM WS			
Rafferty, Joseph							
Roeder, Amy			PH WS	PH LM WS			
Skold, Charles							
Soboleski, Michael			PH WS	PH LM WS			
Tipping, Michael			PH WS	PH LM WS			
Labor	03-09-2025	03-10-2025	03-11-2025	03-12-2025	03-13-2025	03-14-2025	03-15-2025
Archer, Marshall			PH	CH PH WS			
Beck, Matthew			PH	CH PH WS			

#### **On-Site Committee Attendance -By Committee**

Date: 4/1/2025 1:17:28 PM Report ID: COMATT-071

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Begin Date Range: No lower limit
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Legislature: 132

Committee: Labor

	Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
Bradstreet, Richard			PH	CH PH WS			
Collins, Alicia			PH	CH PH WS			
Drinkwater, Gary			PH	CH PH WS			
Geiger, Valli			PH				
Libby, Laurel							
Macias, Rafael			PH	CH PH WS			
Rafferty, Joseph							
Roeder, Amy			PH	CH PH WS			
Skold, Charles							
Soboleski, Michael							
Tipping, Michael			PH	CH PH WS			
Labor	03-16-2025	03-17-2025	03-18-2025	03-19-2025	03-20-2025	03-21-2025	03-22-2025
Archer, Marshall			PH WS	PH WS			
Beck, Matthew			PH WS	PH WS			
Bradstreet, Richard			PH WS	PH WS			
Collins, Alicia			PH WS	PH WS			
Drinkwater, Gary			PH WS	PH WS			
Geiger, Valli			PH WS				
Libby, Laurel							
Macias, Rafael			PH WS	PH WS			
Rafferty, Joseph							
Roeder, Amy			PH WS	PH WS			
Skold, Charles			PH WS	PH WS			
Soboleski, Michael			PH WS	PH WS			
Tipping, Michael			PH WS	PH WS			

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Date: 4/1/2025 1:17:28 PM

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#### **On-Site Committee Attendance -By Committee**

PH WS

PH WS

Begin Date Range: No lower limit End Date Range: No upper limit

Legislature: 132

Committee: Labor

Tipping, Michael

	Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
Labor	03-23-2025	03-24-2025	03-25-2025	03-26-2025	03-27-2025	03-28-2025	03-29-2025
Archer, Marshall			PH WS	PH WS			
Beck, Matthew			PH WS	PH WS			
Bradstreet, Richard			PH WS	PH WS			
Collins, Alicia			PH WS	PH WS			
Drinkwater, Gary			PH WS	PH WS			
Geiger, Valli			PH WS	PH WS			
Libby, Laurel							
Macias, Rafael			PH WS	PH WS			
Rafferty, Joseph			PH WS				
Roeder, Amy			PH WS	PH WS			
Skold, Charles			PH WS	PH WS			
Soboleski, Michael			PH WS	PH WS			

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00083-**MRIU DINS**en**ARID**FI**ORDERS**ge 2 of

TO BE OBSERVED IN THE

House of Representatives,

OF THE

# STATE OF MAINES

DURING THE CONTINUANCE OF THE

FIRST LEGISLATURE.

PORTLAND:
PRINTED BY FRANCIS DOUGLAS.

1820.
R.A. 43

LLIVIC DIGITAL

#### STATE OF MAINE.

House of Representatives, June 1, 1820.

ORDERED, That two hundred copies of the Rules and Orders of this House be printed for the use of the Members.

J. LORING CHILD, Clerk.

## RULES AND ORDERS.

#### CHAPTER L

Of the Duties and Powers of the Speaker.

THE Speaker shall take the chair every day at the hour to which the House shall have adjourned; shall call the Members to order; and on the appearance of a quorum shall proceed to business.

He shall preserve decorum and order; may speak to points of order in preference to other Members, shall decide all questions of order, subject to an appeal to the House, on motion regularly seconded and may vote in all cases.

TIT.

He shall declare all votes; but if any one Member doubts the vote, the Speaker shall order a return of the House, with the number voting in favor of the question, and declare the result.

He shall rise to put a question, or address the House, but may read sitting.

When the House shall determine to go into a Committee of the whole House, the Speaker shall appoint the Member, who shall take the Chair.

When any Member shall demand a question to be determined by yeas and nays, the Speaker shall take the sense of the House in that manner; provided one fifth of the Members present are in favor

#### VII.

He shall propound all questions, in the order they were moved, unless the subsequent motion be previous in its nature; except that in naming sums, and fixing times, the largest sum and longest time shall be put first.

After a motion, being seconded, is stated or read by the Speaker, it shall be deemed to be in possession of the House, and shall be disposed of by vote of the House; but the mover may withdraw it at any time before a decision or amendment.

When a question is under debate, the Speaker shall receive no motion, unless to amend, divide, or commit it, or for the previous question, or to postpone it to a certain day, or to adjourn.

He shall consider a motion to adjourn as always first in order, and it shall be decided without debate.

#### XI.

He shall put the previous question in the following form, "shall the main question be now put?" and all amendment or further debate of the main question shall be suspended until the previous question be decided; and the previous question shall not be put unless one third of the Members present are in favor of it.

#### · XII.

When two or more Members happen to rise at once, the Speaker shall name the Member who is first to speak. R.A. 46

## XIII.

All committees, except such as the House shall, from time to time, determine to select by ballot, shall be nominated by the Speaker, unless ten Members shall be in favor of a nomination by the House, in which case the nomination shall be made by the House.

#### CHAPTER II.

On the Duties, Rights and Decorum of Members.

Every seat which shall be drawn by any Member, in person, at the beginning of any session, shall be his seat during that session, unless he shall have leave of the Speaker to change it.

No person shall sit at the Desk of the Speaker or Clerk, except by permission of the Speaker.

III.

No member shall speak out of his place, without leave of the Speaker, nor without first rising up and addressing the Speaker; and he shall sit down as soon as he has done speaking.

No member shall interrupt another while speaking, except to call to order or to correct a mistake.

No Member shall speak more than twice to one question, without first having obtained leave of the House; nor more than once, until the other Members, who have not spoken, shall speak, if they desire it.

When any Member shall make a motion, and such motion shall be seconded by another, the same shall be received and considered by the House, and not otherwise; and no Member shall be permitted to lay R.A. 47 Hor out of an above

a motion in writing on the table, until he has read the same in his place, and the same has been seconded; and in all cases where a Member wishes to introduce a new bill or resolve of a public nature, he shall first rise and state the subject, and move for a committee, who shall be authorized to report by bill or otherwise.

### VII.

No Member shall nominate more than one person for one committee, provided the person nominated by him be chosen.

### VIII.

No vote shall be reconsidered unless there be as many Members in the House at the time the motion for a reconsideration is made, as there were when the vote passed, provided a return of the House is called for before the question for the reconsideration is put; which question shall not be put without one day's previous notice; nor shall more than one motion for the reconsideration of any one question be sustained during the same session.

#### LX.

No Member shall be obliged to be on more than two committees at the same time, nor chairman of more than one. No Member of this House shall act as counsel for any party, before a joint committee of the Legislature, or a committee of this House.

#### X

No Member shall be permitted to stand up to the interruption of another, while any Member is speaking, or pass unnecessarily between the Speaker of the House and the person speaking. Nor shall any Member be permitted to stand in the Alleys, during the session of the House.

#### XI.

Every Member shall keep an account of his own attendance and travel, and deliver the same to the Clerk, or to the committee appointed to make up the pay-roll; and on failure thereof shall not be made up in the roll.

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When the galleries shall, at any time, be ordered to be cleared or shut, the matter which may occasion such order shall be kept secret by each Member, until the House shall order such injunction of secrecy to be taken off.

### XIII.

When a vote is declared by the Speaker, and any Member rises to doubt the vote, the House shall be returned, and the vote made certain without any further debate upon the question.

#### XIV.

Every Member who shall neglect to give his attendance in the House for more than six days after the sessions commence, shall on making his appearance therein, be held to render the reason of such neglect; and in case the reason assigned shall be deemed by the House sufficient, such Member shall be entitled to receive pay for his travel, and not otherwise; and no member shall be absent more than two days without leave of the House; and no leave of absence shall avail any Member who retains his seat more than five days from the time the same was obtained.

#### XV.

When any Member shall be guilty of the breach of either of the Rules and Orders of the House, and the House has determined he has so transgressed, he shall not be allowed to speak or vote until he has made satisfaction, unless by way of excuse for the same.

#### XVI.

No Member shall be permitted to vote in any question, where his private right, distinct from public interest, is immediately concerned.

#### XVII.

Every Member, who shall be in the House when a question is put, where he is not excluded by inter-

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est, shall give his vote, unless the House, for special reasons, shall excuse him.

#### XVIII.

Every motion shall be reduced to writing, if the Speaker direct it.

#### XIX.

On a previous question, no Member shall speak more than once without leave.

#### XX.

A motion for commitment, until it is decided, shall preclude all amendment of the main question.

#### XXI.

Motions and reports may be committed, or recommitted, at the pleasure of the House.

#### XXII.

No new motion or proposition shall be admitted under color of amendment, as a substitute for the motion or question under debate.

#### XXIII.

When the reading of a paper is called for, which had been before read to the House, and the same is objected to by any Member, it shall be determined by a vote of the House.

#### XXIV.

The unfinished business in which the House was engaged, at the time of the last adjournment, shall have the preference in the orders of the day, and no motion on any other business shall be received, without special leave of the House, until the former is disposed of.

#### XXV.

No Rule or Order of the House shall be dispensed with, unless two thirds of the Members present shall consent thereto.

#### XXVI.

When a vote is doubted, the Members for or against a question, when called on by the Speaker, shall rise and stand undovered till they are counted.

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#### CHATTER III.

### Of the Duties of Monitors.

#### T.

One Monitor shall be appointed for each division of the House, whose duty it shall be, to see the due observance of the Orders of the House, and, on demand of the Speaker, to return the number of votes and Members in their respective divisions.

#### Ū.

If any Member shall transgress any of the Rules or Orders of the House, and persist therein, after being notified thereof by any Monitor, it shall be the duty of such Monitor to give information thereof to the House.

#### III.

In case the Speaker shall be absent at the hour to which the House was adjourned, one of the Monitors shall call the House to order, and the Clerk shall preside.

#### CHAPTER IV.

Of Petitions, Memorials, &c.

#### I.

All Petitions, Memorials, and other papers, addressed to the House, shall be presented by the Speaker, or by a Member, in his place, and shall be read by the Speaker, Clerk, or such other person as the Speaker may request, and shall be taken up in the order they were presented, unless where the House shall otherwise direct.

#### П.

No Petition shall be sustained for a re-hearing in any Court of Law, where the reason assigned is the discovery of further evidence, unless the petitioner can shew that he has Plost his cause for want of

such evidence, which it is now in his power to pro-

#### TII.

No Petition shall be sustained when the petitioner can have a fair trial at common law.

#### IV.

No Petition shall be sustained where it is necessary to notify the adverse party to appear, unless the petitioner shall produce probable evidence that the prayer of the petition ought to be granted.

#### CHAPTER V.

Of Bills, Resolutions and Grants.

#### Ŧ

No resolution for a grant of money shall pass without being read on two several days, the second time to be assigned by the House.

#### II.

No engressed bill shall be sent to the Senate, without notice thereof being given to the House by the Speaker.

#### III.

No bill shall pass to be engrossed without being read on three several days, the second and third of which to be assigned by the House.

#### IV.

No private act or resolve shall pass the House, that shall affect the character or property of any individual, unless such individual be first notified thereof.

#### V.

All bills in their third reading, shall be committed to the Standing Committee on bills in the third reading, to be by them examined, corrected, and so reported to the House. R.A. 52

All engrossed bills shall be committed to the Standing Committee on Engrossed Bills, to be strictly examined; and if found by them to be truly and rightly engrossed, they shall so report to the House, and the same shall be passed to be enacted without any further reading, unless, on motion of any Member, a majority of the House shall be in favor of reading the same as engrossed.

#### CHAPTER IV.

Of Committees, and their General Duties.

The following Standing Committees shall be appointed, at the commencement of the May session, either by ballot or nomination, as the House may determine, viz.:

A Committee on Elections;

A Committee on Accounts;

A Committee on Finance;

A Committee on New Trials:

A Committee on Incorporation of Towns; A Committee on Incorporation of Parishes and

other Religious Societies; A Committee on Canals, Turnpike Roads and Bridges;

A Committee on the Interior Fisheries;

A Committee on Bills in the third reading:

A Committee on Engrossed Bills:

A Committee on the subject of State Lands;

A Committee on the Change of Names.

In all elections by ballot of the House, a time shall be assigned for such election; at least one day previous thereto. R.A. 53

#### \ III.

In all elections by ballot, of Committees of the House, the person having the highest number of votes, shall act as Chairman.

#### IV

No Chairman of any Committee shall leave the House for more than one day, without permission first obtained for that purpose; and all papers relative to any business before the House; shall be left with the Clerk, by any Member that may obtain leave of absence; and may have any such papers in his possession.

#### $\mathbf{V}_{i}$

The Chairman of every Committee, other than of the Standing Committees, who shall have business referred to them, shall make report of their doings therein, within four days after their appointment. 00083-MRD Document 28-1 Filed 04/01/25 Page 14 o #: 136

#### CIVIL GOVERNMENT

OF THE

## STATE OF MAINE:

FOR THE POLITICAL YEAR 1820 AND 1821.

# WILLIAM KING, Esq. GOVERNOR.

## council.

THOMAS FILLEBROWN, Esq. WILLIAM WEBBER, Esq. MARK HARRIS, Esq. ABIEL WOOD, Esq. WILLIAM C. WHITNEY, Esq. ISAAC LANE, Esq. WILLIAM EMERSON, Esq.

ASHUR WARE, Esq.

Secretary of the State.

JOSEPH C. BOYD, Esq.

Treasurenofthe State.

2

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# JOHN CHANDLER, Esq.

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PRESIDENT.

County of York, William Moody, Esq. Josiah W. Seaver, Esq. John McDonald, Esq.

County of Cumberland, Joseph E. Foxcroft, Esq. Barrett Potter, Esq. Jonathan Page, Esq.

County of Lincoln, Nathaniel Green, Esq. Erastus Foote, Esq.

Daniel Rose, Esq. County of Kennebec, John Chandler, Esq. Joshua Gage, Esq. Timothy Boutelle, Esq.

Andrew Witham, Esq. County of Hancock, George Ulmer, Esq.

County of Oxford, Samuel Small, Esq. James W. Ripley, Esq.

County of Washington,

County of Somerset, John Moore, Esq. William Kendall, Esq. County of Penobscot, William D. Williamson, Esq.

> EBENEZER HERRICK, Esq. Secretary. RUFUS K. GOODENOW, Assistant Secretary. ELIJAH KELLOGG, Chaplain,

John Merrill, Messenger.

R.A. 56

Jeremiah O'Brien, Esq.

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No. of Seat.

89 20 Andrew Conant,

3/ 60 Henry Hobbs,

74147 Joseph Moody,

59 Nahum Morrell, 135 Elihu Bragdon,

74 Alex'r. M'Intire.

78 Phineas Ingalls,

NAMES.

## BENJAMIN AMES, Esq. SPEAKER.

TOWNS.

ALFRED. &

## COUNTY OF YORK.

Arundel. 118 Simon Nowell, Biddeford. 105 Samuel Merrill, 98 Nahum Heard, Berwick. 8 Nathan Elden. Buxton. 92 18 Thomason, Cornish. #2 140 John Hammond. Elliot. Hollis. . 3 John Dennett, Kittery. 20 2 Mark Dennett, Lebanon.50 43 David Legro, 140 55 John Low,  $oldsymbol{L}$ uman. 51 John Burnham, rick.33 24 Nathaniel Clark, Limington. Newfi $\check{e}l\grave{d}$ . 132-James 13 Print Windre, Parsonsfield. 38 117 John F. Scammon, Saco. Shapleigh. 69 John Bodwell, Sanford. 11 Elisha Allen, 33 124 Joshua Chase, South Berwick.

CUMBERLAND.

Waterboro'.

Wells.

YORK.

n Perlay 5 Baldwin.

Bridgeton, Harrison, and

24

6

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87 88 David Dunlap, #: 139	Brunswick.
119 Daniel Stone,	66
145 125 Eben'r. Thrasher,	Cape Elizabeth.
126 10 Allen H. Cobb,	Durham.
95 30 John Wait,	Falmouth.
43 49 Solomon Dennison,	Freeport.
102 86 James Irish,	Gorham.
"7 65 Toppan Robie,	- 66
138 Peter Whitney,	Gray.
タ Stephen Purington,	Harpswell.
80 14 Asaph Howard,	Minot.
'61 79 Isaac Gross,	New Gloucester.
54 22 Ephraim Sturdivant	, North Yarmouth.
58.110 Edward Russell,	· · · · · · · · · · · · · · · · · · ·
3 32 Nicholas Emery,	PORTLAND.
123 37 Asa Clap,	er e
98 97 Simon Greenley 60 146 Isaac Cushman,	Pownal.
39 4 Josiah Dunn, Jun.	Poland and Danville.
io 91 Zachariah Leach,	Raymond and Otisfield.
144148 Theodore Mussey,	Standish.
76 128 Cyrus Libby,	Scarborough.
129 80 Daniel Hall.	Windham.
8 John Jones	Westbrook.
8 114 John Jones. LIN	COLN.
3 139 68 Joseph Carr,	Bowdoin.
77 145 Samuel Tucker, 108 Elihu Hatch	Bristol.
108 Elihu Hatch	Bowdoinham.
142 John M'Kown,	$\sum_{\alpha} Boothbay.$
Benjamin Ames, (	Speaker,) Bath.
3/ 92 Jonas Wheeler,	Camden.
96 Stephen Parsons 88 .99 Fergus M'Clain, 6 102 Jesse Rowell,	Edgecomb.
33 .99 Fergus M'Clain,	Hope and Appleton Ridge
6 102 Jesse Rowell,	Jefferson and Putnam, &c
24 12 David C. Burr,	Intchfield. Lewiston and Wales.
95 62 Dan Read,	
90 Nathaniel Eames, 56 Eben'r. D. Robinso	n Negonaette
29 Enhraim Rolline	Nobleboro.
69 29 Ephraim Rollins. R.A. 58	a toppopiot
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cv-00083 MRD Decument 28,117 Filed 04/01/25 Page 18 of 2 119 Thomas Fintenen, Palermo, Montville and Montville Plantation. Phipsburgh and George-93 Parker M'Cobb, town. St. George, Cushing and 16 149 Joel Miller, Friendship. TOPSHAM. 38 127 Abel Merrill, To go for Thomaston. 84 Isaac Barnard, 107 134 Nath'l. Batchelder, Union. Whitefield and Alna. 95 Joseph Jacobie Vin, 6 John Miller, WARREN. 112 Isaac G. Reed, Waldoboro'. 46 36 Samuel E. Smith, WISCASSET. 128 48 Ebenezer Delano.  $Woolwich\ and\ Dresden.$ HANCOCK. 41 103 Samuel Little, Bucksport.
29 139 Alled Johnson, Jan. Belfast and Northport.
19 122 Samuel Whitney, Brooks, Knox, Jacks Brooks, Knox, Jackson, and Thorndike. Bluehill and Sedgewick. 76 100 Amos Allen, y 123 William Abbot, Castine and Brooksville. 16 Pearl Spofford, Deer Isle. 42 Benjamin Lord, Ellsworth, Surry, Trenton, and Mariaville Plantation. Frankfort and Monroe. 5 77 Joshua Hall, 9 19 Ephraim Flètcher, Lincolnville, Searsmont & Belmont. 26 23 David Richardson, Mount Desert and Eden. 6 121 Abel W. Atherton, Prospect and Swanville. 27 Chas. Hutchings, Jr. Penobscot and Orland. 6 71 John Sargent, Sullivan and Goldsboro'. 2 133 Thomas Waterman, Vinalhaven and Islesboro'. KENNEBEC. 2 129 Robert C. Vose, AUGUSTA. 1 53 Ward Locke, Chesterville, Vienna and  $oldsymbol{R}$ ome. 2 34 Herbert Moore, R.A. Cunton. LLIVIC DIGITAL

Document 28-1 Filed 04/01/25 #: 145 25-cv-00083-MRD Page 19 of 25 8/ 38 Robert Fletcher, \*\* China and Winstow. 148 101 Peaslee Morrill, Jr. Dearborn and Belgrade. Fairfax and Freedom. 86\_ 😂 Joel Wellington, Farmington. 36 50 Jabez Gay, 97 106 Samuel Tuck, Fayette and Wayne. Gardiner. 45 25 Joshua Lord, 13 54 Luther Robbins, Green.  $oldsymbol{H}$ allowell. 65 67 Peleg Sprague, 26 64 Joseph Stewart, Harlem and Malta. 40 120 Thomas Francis,  $oldsymbol{Leeds.}$ Monmouth.23 58 Abraham Morrill, 1 /32 31 Nathamel Rice, Mount-Vernon. New-Sharon. 37 89 Nehemiah Smith, 147131 Thomas Coss, Pittston. 108 81 Samuel Currier, Readfield. 21 Ambrose Howard. Sidney. 116 Rufus Burnham, Unity, Joy and 25 mile Pond Plantation.  ${m {\cal V}}$ assalborough. y 92 Samuel Redington, 72 15 Baxter Crowell,  ${\it Waterville.}$ Wilton and Temple. 145 5 Charles Morse, 105137 Andrew Wood, Winthrop. WASHINGTON. 73 Thomas Ruggles, Ephraim Whitney Columbia, Addison and Jonesborough. 135 85 John Burgin, Eastport.  $oldsymbol{Lubec}, oldsymbol{Dennys}$  ville,  $oldsymbol{Plan-}$ 137 - Jakez Mour tation No. 9, 10, 11 & 12. 5/136 William Emerson, Machias. 33 Thomas Vose,  $oldsymbol{Robbinstown,}$  Calais, Plantation No. 3, 6, 7, 15 and 16. Steuben, Cherryfield and 63 Joseph Adams, Harrington. OXFORD. 46 Enoch Hall, Buckfield and Sumner. 101 1 Joseph Howard, Brownfield, Porter and Hiram. LLMC DIGITAL

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<b>2</b> 143	John Grover,	Bethel, Gilead, Newry, Albany and Howard's Gore.
14 94 47 41	Joseph Chandler, Cornelius Holland,	Fryeburg, Denmark, &c.
1 25 26	'l'homas Chase, Jr.	Mexico, Dixfield, Weld
	Henry Rust, Jun. James Hooper,	and Plantation No. 4.  Norway and Hebron.  Paris, Woodstock, and
Secretary of the second	Peter C. Virgin,	Greenwood, Rumford, East Andover,
64 70	John Turner,	Plantations No. 7 & 8. Turner.
130	Josiah Shaw,	Waterford, Sweden, and Lovell.
s'	1	ERSET.
	James Collins,	Anson, N. Portland, Emb- den & Plantation No. 1.
4/ 44	Eleazer Coburn,	$Bloom field\ and\ Norridg-wock.$
70 76	Obed Wilson,	Bingham, Madison, Solon, Moscow and Northill.
47	John Wyman,	Canaan, Warsaw, Palmy- ra, St. Albans & Corin- na.
141	George Bixby,	Cornville, Athens, Harmo- ny, Ripley and Warren- town.
144	Eben'r. Lawrence,	Fairfield.
75	Jonathan Brown,	Freeman, Avon, Phillips and Kingfield.
45	Joseph Burr,	Starks and Mercer.
52	John Read,	Strong, New Vineyard, &c.
		BSCOT.
57	Joseph Kelsey,	Guilford, Sangerville, Dexter, Garland and
are stated and the state of the	R.A	A. 6 Plantation No. 3, 6th Range. LLMC DIGITAL

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		Jonathan Knowles,	Hampden and Newburg.
55	17	Benjamin Shaw,	Newport, Dixmont, Car-
			mel, Hermon, Stetson and Plantation No. 4, 6th Range.
	40	Daniel Wilkins,	New-Charleston, Blakes-
		•	burgh, Levant, Corinth,
			Exeter and Plantation
			No. 1, 3d. Range, and
			No. 1, 4th Range.
75	35	Benjamin Nourse,	Orrington, Brewer and
,			Eddington Plantations.
21	107	Jackson Davis,	Orono, Bangor and Sunk-
		_	hase Plantation.
22	39	Wm. R. Lowney,	Sebeck, Atkinson, Foxcroft,
		·	Brownville, Williams-
			burgh, Plantation No.1,
			7th Range, and No. 3,

JAMES LORING CHILD, Esq. Clerk.
JOHN P. THURSTON, Assistant Clerk.

7th Range.

Rev. ICHABOD NICHOLS, Chaplain.

Moses Davis, Messenger.

AARON CHAMBERLAIN, Door Keeper.

Samuel Davis, Page.

## JOINT STANDING COMMITTEES,

FOR THE POLITICAL YEAR 1820.

On State Lands.

Messrs. Foote,
Foxcroft,
Messrs. Francis, of Leeds,
Merrill, Topsham,
Turner, Turner:

Sof the Senate.

of the House.

On Ministerial Lands.

Messrs. Ripley,

Witham,

Messrs. Wilson, of Bingham,

Barnard, Thomaston,
Hooper, Paris,

of the House.

On applications for Manufacturing Companies.

Messrs. Moor.

Messrs. Redington, of Vassalboro',
Stone, Brunswick,
Rollins, Nobleborough,

On Interior Fisheries.

Messrs. M'Donald,
O'Brien,

Messrs. Burgin, of Eastport,

Deliver No. 1

IIMC

Robinson, New-Castle, Spofford, Deer-Isle, Little, Buckspow, 63 Coburn, Bloomfield On Accounts.

Messrs. Gage,
Seaver,

Messrs. Dennett, of Kittery,
Nowell, Arundel,
Bixby, Cornville,

On New Trials.

Messrs. Williamson,
Boutelle,
Messrs. Emery, of Portland,
Sprague, Hallowell,
Wheeler, Camden,

STANDING COMMUTITEES

# STANDING COMMITTEES OF THE HOUSE.

On Elections.

Messrs. Sprague, of Hallowell,
Johnson, Belfast,
Redington, Vassalborough,
M'Intire, Parsonsfield,
Clap, Portland.

Messrs. Russell, of North-Yarmouth, Hobbs, Waterborough, Hammond, Elliot,

On the Pay Roll.

On County Estimates.

Messrs. Virgin, of Rumford,

Irish, Gorffanfi,

Mussey, Standish.

On Change of Names. Messrs. Grover, of Bethel, Davis, Orono, Wilkins New Charleston, Chestewelle

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On Engrossed Bills. Messrs. Reed, of Waldoborough, Vose, Augusta,

Dunlap, Brunswick.

M'Clain, Hope.

On Bills in Third Reading.

Messrs. Johnson, of Belfast, Ving in Libby, Scarborough,

94

On France.

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Messrs. Smith, of Wiscasset. Moody, Wells, Hall, Frankfort. Burnham, Unity, Balch, Lubec.

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Western

Middle

On leave of absence.

Messrs. Burr, of Litchfield, Russeli, North-Yarmouth, Dennett, Kittery.

## MONITORS.

Eastern Division, Mr. Morrill, Monmouth. Robinson, New-Castle. Dunlap, Brunswick.