

# APPENDIX

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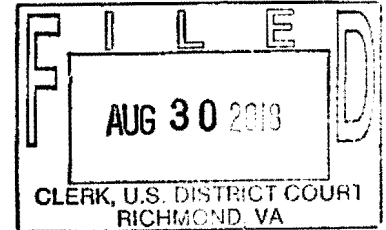
Order Denying Motion to Stay Injunction Pending Appeal, United States  
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# Appendix A



# Appendix B

**IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF VIRGINIA  
Richmond Division**



GOLDEN BETHUNE-HILL, *et al.*,

Plaintiffs,

v.

Civil Action No. 3:14-cv-852

VIRGINIA STATE BOARD OF  
ELECTIONS, *et al.*,

Defendants.

**ORDER**

Currently before the Court is the Defendant-Intervenors' Motion to Stay Injunction Pending Appeal Under 28 U.S.C. § 1253 [Dkt. No. 237]. The intervenors seek to stay this Court's order enjoining the use of the unconstitutional 2011 House of Delegates districting plan and ordering the legislature to enact a constitutional remedial plan [Dkt. No. 235]. The state defendants and plaintiffs both oppose the motion.

In determining whether to stay an order pending appeal, we consider:

(1) whether the stay applicant has made a strong showing that he is likely to succeed on the merits; (2) whether the applicant will be irreparably injured absent a stay; (3) whether issuance of the stay will substantially injure the other parties interested in the proceeding; and (4) where the public interest lies.

*Personhuballah v. Alcorn*, 155 F. Supp. 3d 552, 558 (E.D. Va. 2016) (quoting *Hilton v. Braunskill*, 481 U.S. 770, 776 (1987)). The party seeking a stay bears the "heavy burden" of establishing entitlement to the "extraordinary relief" of a stay. *Id.* (citation omitted).



Robert E. Payne, Senior District Judge, concurring

I disagree with the likelihood of success analysis issued by the majority because, as I understand it, the test to be applied by district courts is whether there exists a reasonable ground for disagreement among reasonable jurists and that circumstance exists here. Personhuballah v. Alcorn, 155 F. Supp.3d 552, 568 (E.D. Va. 2016) (Payne, J. concurring in part and dissenting in part). Also, I consider that the irreparable injury test has been met. Karcher v. Daggett, 455 U.S. 1303, 1306 (1982) (Brennan, J., in chambers) (“As to the third Rostker requirement, I conclude that applicants [Speaker of New Jersey House, President of the New Jersey Senate, and members of U.S. House of Representatives] would plainly suffer irreparable harm were the stay not granted. Under the District Court order the legislature must either adopt an alternative redistricting plan before March 22 next or face the prospect that the District Court will implement its own redistricting plan.”)

However, I fully agree with the irreparable injury analysis made by the majority, and, on balance, the injury to the plaintiffs if a stay is granted significantly outweighs the injury to the Defendant-Intervenors if the stay is denied.

I also share the majority’s view on the public interest analysis. And, to it, I would add that the public interest is served by having the redrawn districts before the Supreme Court of the United States when it considers the merits of the case.



