

# APPENDIX "A"

UNITED STATES COURT OF APPEALS  
9th circuit

#24-590 ORDER

UNITED STATES COURT OF APPEALS  
FOR THE NINTH CIRCUIT

FILED

SEP 12 2024

MOLLY C. DWYER, CLERK  
U.S. COURT OF APPEALS

JAMES FRANKLIN SNYDER,

Petitioner - Appellant,

v.

GLENN ARMSTRONG, Warden, et al.,

Respondents - Appellees.

No. 24-590

D.C. No.

2:23-cv-00831-TSZ

Western District of Washington,  
Seattle

ORDER

Before: CALLAHAN and M. SMITH, Circuit Judges.

The request for a certificate of appealability (Docket Entry Nos. 3 and 4) is denied because appellant has not shown that “jurists of reason would find it debatable whether the petition states a valid claim of the denial of a constitutional right and that jurists of reason would find it debatable whether the district court was correct in its procedural ruling.” *Slack v. McDaniel*, 529 U.S. 473, 484 (2000); *see also* 28 U.S.C. § 2253(c)(2); *Gonzalez v. Thaler*, 565 U.S. 134, 140-41 (2012); *Miller-El v. Cockrell*, 537 U.S. 322, 327 (2003).

Any pending motions are denied as moot.

**DENIED.**

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT TACOMA

JAMES FRANKLIN SNYDER,

Petitioner,

v.

GLENN ARMSTRONG,

Respondent.

Case No. 2:23-cv-00831-TSZ-TLF

REPORT AND  
RECOMMENDATION

Noted for December 15, 2023

Petitioner James Franklin Snyder filed his federal habeas petition pursuant to 28 U.S.C. § 2254, seeking relief from a January 2006 Snohomish County Superior Court conviction. See Dkt. 11. Petitioner is currently confined at St. Anthony Work Camp in St. Anthony, Idaho. *Id.* Respondent has moved to dismiss the petition. Dkt. 18. The Court concludes petitioner is not “in custody” pursuant to the conviction he challenges and the Court, therefore, lacks subject matter jurisdiction over this matter.

Respondent’s motion to dismiss (Dkt. 18) should be GRANTED, the petition (Dkt. 11) should be DISMISSED, and a certificate of appealability should be DENIED.

**I. Background**

Petitioner challenges his January 2006, Snohomish County Superior Court judgments and sentences under case number 05-0031-8.<sup>1</sup> Dkt. 11. The judgments and

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<sup>1</sup> The Court notes that there were two separate judgments and sentences entered in the case, a felony judgment and sentence for Counts I and II, and a misdemeanor judgment and sentence for Count III. Dkt. 9-1.

1 sentences in that case reflect petitioner was convicted of one count of distribution of a  
2 controlled substance to a person under age 18, one count of second degree burglary,  
3 and one count of unlawful harboring of a runaway, and was sentenced to a total of 84  
4 months confinement and 9 to 12 months of community custody.<sup>2</sup> Dkt. 19-1.

5 The petitioner challenges his judgments and sentences on the grounds that: (1)  
6 he is actually innocent; (2) he received ineffective assistance of counsel in that defense  
7 counsel told petitioner if he pled guilty he would receive a Drug Offender Sentencing  
8 Alternative (DOSA) but he did not; (3) he was "forced to plead guilty" because he was  
9 housed in segregation for 13 months and pled guilty in order to "get out"; and (4) he  
10 received excessive "no bail." *Id.* The petition further alleges that this case "hinders"  
11 petitioner in that he's "denied housing, jobs, friends and any normal reputation[.]" *Id.* at  
12 12. He contends that "if this wrongful conviction was off my record and accusations I  
13 would not be unlawfully restrained in Idaho and have no future unlawful restraint of  
14 future payments for court costs." *Id.* at 19. He asserts that "[i]f this case wouldn't have  
15 happened I would not have drove into ... Idaho to a church and tried to commit suicide."  
16 *Id.* at 25.

17 In a separate filing titled "Brief Why this Case Must Be Granted" petitioner also  
18 appears to allege the prosecutor withheld witness statements and/or exculpatory  
19 evidence ("Brady material"), that RCW 69.50 requires "physical evidence" to charge him  
20 with a drug crime, and Snohomish County detectives violated the Americans with  
21 Disabilities Act (ADA). Dkt. 8. Petitioner indicates he was originally charged with

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23 <sup>2</sup> The judgments and sentences reflect that petitioner was sentenced to 84 months of confinement and 9-  
24 12 months of community custody on Count I, 22 months of confinement on Count II, and 180 days of  
25 confinement on Count III, but that the sentences were to run concurrently. Dkt. 19-1.

1 “kidnapping, unlawful imprisonment, rape II degree, residential burglary, distribution of  
2 controlled substance” and was then put in segregation for 13 months and “forced” to  
3 sign a plea bargain” to “distribution of controlled substance schedules I and II.” *Id.* at 3-  
4 4. He also alleges “someone went into this Snohomish County Case and added multiple  
5 sex accusations” and added he was a “gang member.” *Id.* at 5-6. He alleges the  
6 “Snohomish Prosecutor case summary to the Washington State Department of  
7 Corrections led everyone to believe [petitioner] was a sex offender.” *Id.* He alleges the  
8 “Idaho Department of Corrections ended up with that Snohomish County case summary  
9 and retaliated and knew [petitioner] was mentally challenged and locked [him] in  
10 segregation for a long time[.]” *Id.*

11 Respondent moved to dismiss the petition on the grounds that petitioner is not “in  
12 custody” pursuant to the 2006 Snohomish County Superior Court judgments and  
13 sentences for the purposes of § 2254. Dkt. 18. Petitioner has filed responses to the  
14 motion. Dkts. 22, 24. Petitioner has also filed a document titled “motion for justification”  
15 which appears to consist of additional arguments responding to the motion to dismiss  
16 (Dkt. 23), as well as a document titled “motion: unable to do any legal work” (Dkt. 21).

## 17 **II. Discussion**

18 Respondent asserts the petitioner is no longer “in custody” for the 2006  
19 Snohomish County Superior Court judgments and sentences challenged in the petition.  
20 Dkt. 18. In support of the motion, respondent submits a copy of the January 10, 2006,  
21 Snohomish County Superior Court judgments and sentences which reflect petitioner  
22 was convicted of one count of distribution of a controlled substance to a person under  
23 age 18, one count of second degree burglary, and one count of unlawful harboring of a  
24  
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1 runaway, and that the Court imposed a sentence of a total of 84 months confinement  
2 and 9 to 12 months of community custody. Dkt. 19-1.

3 Respondent also submits the "Court-Special Supervision Closure" document  
4 which reflects that petitioner's community custody period for this case ended on June  
5 10, 2011. Dkt. 19-2. Respondent also references an opinion from the Idaho Court of  
6 Appeals, dated March 14, 2023, which reflects that petitioner is serving a criminal  
7 sentence imposed by the State of Idaho after pleading guilty to possession of a  
8 controlled substance. Dkt. 18 at 2, n.1; <https://isc.idaho.gov/opinions/49736.pdf>. The  
9 record reflects that petitioner is currently confined at the St. Anthony Work Camp in St.  
10 Anthony, Idaho. Dkt. 11.

11 "The federal habeas statute gives the United States district courts jurisdiction to  
12 entertain petitions for habeas relief only from persons who are 'in custody in violation of  
13 the Constitution or laws or treaties of the United States.'" *Maleng v. Cook*, 490 U.S. 488,  
14 490 (1989) (quoting 28 U.S.C. § 2241(c)(3)). A petitioner must be "in custody" under the  
15 conviction or sentence under attack when he files his federal petition. *Id.* at 490-91. The  
16 "in custody" requirement is met when a petitioner "is subject to a significant restraint  
17 upon his liberty 'not shared by the public generally.'" *Wilson v. Belleque*, 554 F.3d 816,  
18 822 (9th Cir. 2009) (quoting *Jones v. Cunningham*, 371 U.S. 236, 240 (1963)).

19 When the conviction or sentence under attack has fully expired at the time the  
20 petition is filed, the petitioner does not meet the "in custody" requirement. *Maleng*, 490  
21 U.S. at 492. Further, a petitioner is not "in custody" under a conviction after the  
22 sentence imposed has fully expired merely because the prior conviction could be used  
23 to enhance a sentence imposed for a future conviction. *Id.* at 493; *see also Lackawanna*

1 *County Dist. Attorney v. Coss*, 532 U.S. 394, 403-04 (2001). The petitioner bears the  
2 burden of establishing the Court has subject matter jurisdiction. See *Dow v. Circuit*  
3 *Court of the First Circuit*, 995 F.2d 922, 923 (9th Cir. 1993).

4 The record reflects that on January 10, 2006, petitioner was sentenced to a total  
5 of 84 months of incarceration and 9 to 12 months of community custody. Dkt. 19-1. The  
6 record further reflects that petitioner's community custody period ended on June 10,  
7 2011. Dkt. 19-2. Petitioner did not file his federal habeas petition until May 24, 2023,  
8 more than 11 years after he finished serving his sentence when his community custody  
9 ended. Dkt. 1.

10 Petitioner does not dispute that he finished serving his sentence on the 2006  
11 Snohomish County Superior Court judgments and sentences in 2011. Petitioner also  
12 acknowledges that he is currently in custody in Idaho pursuant to a criminal sentence  
13 imposed by the State of Idaho. In his responses and other documents filed in support of  
14 his petition, petitioner instead argues that he was "in custody" in 2011 when he filed a  
15 state court habeas petition, which he indicates was changed to a personal restraint  
16 petition, and that the petition was improperly dismissed at the time as moot. Dkt. 8 at 2;  
17 Dkt. 22 at 7; Dkt. 23 at 2; Dkt. 24 at 1-2. Yet this does not establish that petitioner was  
18 "in custody" -- at the time he filed the instant federal habeas petition in 2023 -- pursuant  
19 to the 2006 Snohomish County judgment and sentence.

20 Petitioner also argues that he still has "court fines" that are "legal"<sup>3</sup> that he is  
21 required to pay and that he is still subject to a restraining order pursuant to the 2006  
22

23 \_\_\_\_\_  
24 <sup>3</sup> Petitioner is apparently referring to Legal Financial Obligations ("LFOs") he is required to pay pursuant  
25 to the 2006 Snohomish County judgments and sentences.

1 Snohomish County judgments and sentences. Dkt. 23 at 2. But these obligations do not  
2 meet the “in custody” requirement. See *Bailey v. Hill*, 599 F.3d 976, 978 (9th Cir. 2010)  
3 (“the imposition of a fine, by itself, is not sufficient to meet 2254’s jurisdictional  
4 requirements.”); see also *Williamson v. Gregoire*, 151 F.3d 1180, 1183 (9th Cir. 1998)  
5 (“[C]ourts hold that the imposition of a fine or the revocation of a license is merely a  
6 collateral consequence of conviction, and does not meet the ‘in custody’ requirement.”);  
7 *Edmunds v. Won Bae Chang*, 509 F.2d 39, 41 (9th Cir. 1975) (“We trust that whatever  
8 Congress meant by the word ‘custody’ when it enacted the habeas corpus statute, it did  
9 not intend to authorize federal intervention into state judicial proceedings to review a  
10 ‘fine only’ sentence.”); *Powell v. Ferguson*, No. 322CV05166JHCTLF, 2022 WL  
11 13685455, at \*2 (W.D. Wash. Oct. 5, 2022), *report and recommendation adopted*, No.  
12 322CV05166JHCTLF, 2022 WL 13672877 (W.D. Wash. Oct. 21, 2022) (“Petitioner’s  
13 [Legal Financial Obligations (“LFOs”)] do not fulfill the ‘in custody’ requirement for federal  
14 *habeas corpus* jurisdiction.”); *Henderson v. Villanueva*, No. CV 21-00802, 2021 WL  
15 1045730, at \*2 (C.D. Cal. Feb. 11, 2021) (restraining order preventing petitioners from  
16 possessing firearms or having contact with their children not the types of significant  
17 restraints on physical liberty necessary to render them “in custody” for purposes of  
18 federal habeas jurisdiction); *Austin v. California*, No. 20-cv-00900, 2020 WL 4039203, at  
19 \*2 (N.D. Cal. Jul. 17, 2020) (firearm and contact restrictions imposed by restraining  
20 order do not render petitioner “in custody” under habeas statute).

21 Petitioner also alleges “someone went into this Snohomish County Case and  
22 added multiple sex accusations” and added he was a “gang member.” Dkt. 8 at 5-6.  
23 Petitioner fails to explain how this alleged alteration of certain unidentified records in the  
24  
25



1 Snohomish County case has in any way affected his conviction or sentence in his Idaho  
2 criminal case for which he is currently confined and serving his sentence, much less  
3 renders him "in custody" for purposes of challenging the 2006 Snohomish County  
4 judgments and sentences.

5 Petitioner argues the Snohomish County prosecutor's "case summary" which  
6 included some unspecified reference to sex offenses was given to the Idaho  
7 Department of Corrections and that they retaliated against him by placing him in  
8 segregation. Petitioner fails to establish this would have any relevance to whether he is  
9 "in custody" under the 2006 Snohomish County judgments and sentences for purposes  
10 of bringing this federal habeas petition. In sum, petitioner fails to show how the alleged  
11 alteration of the records of the Snohomish County case in the context of petitioner's  
12 Idaho criminal case would render petitioner "in custody" for purposes of challenging the  
13 2006 Snohomish County judgments and sentences.<sup>4</sup>

14 The Court notes that plaintiff has also filed a document titled "motion: unable to  
15 do any legal work" in which he makes conclusory allegations that Idaho has stopped  
16 him from doing legal work, he has no law library, and he cannot fully represent himself  
17 because he is mentally ill. Dkt. 21. However, the record shows that petitioner has  
18 successfully filed his petition and various other documents in this case and that he has  
19 also responded to respondent's motion to dismiss with relevant arguments.

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21  
22 <sup>4</sup> Petitioner makes some other conclusory assertions that his Idaho criminal case would not  
23 have happened if his Snohomish County case had not happened. Although it is somewhat  
24 unclear, he appears to allege the Snohomish County case affected his reputation and mental  
25 health and that because of this he drove into Idaho to try to commit suicide and was  
subsequently arrested there. But these assertions do not establish petitioner is "in custody"  
under the 2006 Snohomish County Superior Court judgment and sentence.

1 The Court also notes that the issue of whether petitioner was “in custody” when  
2 he filed his habeas action, and thus whether the Court has jurisdiction, is a threshold  
3 issue that does not require petitioner to present significant legal arguments regarding  
4 the merits of the underlying claims in his habeas action. Petitioner’s filings indicate he is  
5 capable of articulating his claims and making relevant arguments and, as the Court  
6 concludes it lacks jurisdiction, petitioner fails to show a likelihood of success on the  
7 merits.<sup>5 6</sup>

8 Petitioner has not shown he was “in custody” as a result of the 2006 state court  
9 judgment and sentence on the date he filed his federal habeas petition. Thus, the Court  
10 lacks jurisdiction over this case and the petition must be dismissed.

### 11 **III. Evidentiary Hearing**

12 The decision to hold an evidentiary hearing is committed to the Court’s  
13 discretion. *Schriro v. Landrigan*, 550 U.S. 465, 473 (2007). “[A] federal court must  
14 consider whether such a hearing could enable an applicant to prove the petition’s  
15 factual allegations, which, if true, would entitle the applicant to federal habeas relief.” *Id.*  
16 at 474. In determining whether relief is available under 28 U.S.C. § 2254(d)(1), the  
17 Court’s review is limited to the record before the state court. *Cullen v. Pinholster*, 563  
18 U.S. 170, 181-82 (2011). A hearing is not required if the allegations would not entitle  
19 petitioner to relief under §2254(d). *Landrigan*, 550 U.S. at 474. “It follows that if the

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21 <sup>5</sup> Petitioner does not specifically request appointment of counsel in his filing but to the extent his  
22 filing could be construed as such a request, he fails to demonstrate he meets the standard for  
appointment of counsel and the request should be denied.

23 <sup>6</sup> The Court notes that petitioner also makes other allegations which appear to challenge the  
24 conditions of his confinement at both the Idaho and Washington facilities where he was  
previously or is currently confined. Claims by prisoners challenging the conditions of  
confinement are properly raised in a 42 U.S.C. §1983 action.

1 record refutes the applicant's factual allegations or otherwise precludes habeas relief, a  
2 district court is not required to hold an evidentiary hearing." *Id.*

3 The Court finds it is not necessary to hold an evidentiary hearing in this case  
4 because the petition may be resolved on the existing record.

#### 5 **IV. Certificate of Appealability**

6 A petitioner seeking post-conviction relief under 28 U.S.C. § 2254 may appeal a  
7 district court's dismissal of the federal habeas petition only after obtaining a certificate of  
8 appealability (COA) from a district or circuit judge. See 28 U.S.C. § 2253(c). "A  
9 certificate of appealability may issue . . . only if the [petitioner] has made a substantial  
10 showing of the denial of a constitutional right." 28 U.S.C. § 2253(c)(2). Petitioner  
11 satisfies this standard "by demonstrating that jurists of reason could disagree with the  
12 district court's resolution of his constitutional claims or that jurists could conclude the  
13 issues presented are adequate to deserve encouragement to proceed further." *Miller-El*  
14 *v. Cockrell*, 537 U.S. 322, 327 (2003) (citing *Slack v. McDaniel*, 529 U.S. 473, 484  
15 (2000)). No jurist of reason could disagree with this Court's evaluation of the petition or  
16 would conclude the issues presented in the petition should proceed further. Therefore,  
17 the Court concludes petitioner is not entitled to a certificate of appealability with respect  
18 to this petition.

#### 19 **V. Conclusion**

20 For the above stated reasons, the respondent's motion to dismiss (Dkt. 18)  
21 should be GRANTED, and the petition (Dkt. 11) should be DISMISSED for lack of  
22 subject matter jurisdiction. No evidentiary hearing is necessary, a certificate of  
23 appealability should be DENIED, and the case should be closed.

1 Pursuant to 28 U.S.C. § 636(b)(1) and Fed. R. Civ. P. 72(b), the parties shall  
2 have fourteen (14) days from service of this report to file written objections. *See also*  
3 Fed. R. Civ. P. 6. Failure to file objections will result in a waiver of those objections for  
4 purposes of de novo review by the district judge, *see* 28 U.S.C. § 636(b)(1)(C), and can  
5 result in a waiver of those objections for purposes of appeal. *See Thomas v. Arn*, 474  
6 U.S. 140, 142 (1985); *Miranda v. Anchondo*, 684 F.3d 844, 848 (9th Cir. 2012) (citations  
7 omitted). Accommodating the time limit imposed by Fed. R. Civ. P. 72(b), the Clerk is  
8 directed to set the matter for consideration on **December 15, 2023**, as noted in the  
9 caption.

10 Dated this 20th day of November, 2023.

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14 Theresa L. Fricke  
15 United States Magistrate Judge  
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UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT TACOMA

JAMES FRANKLIN SNYDER,

Petitioner,

v.

GLENN ARMSTRONG,

Respondent.

Case No. 2:23-cv-00831-TSZ-TLF

ORDER ADOPTING REPORT AND  
RECOMMENDATION

The Court, having reviewed the Report and Recommendation of Magistrate Judge Theresa L. Fricke, objections to the Report and Recommendation, if any, and the remaining record, does hereby find and ORDER:

- 1) The Court adopts the Report and Recommendation.
- 2) Respondent's motion to dismiss (Dkt. 18) is GRANTED and the federal habeas petition (Dkt. 11) is dismissed for lack of subject matter jurisdiction.
- 3) A certificate of appealability is denied in this case.
- 4) The Clerk is directed to close the case and to send copies of this order to petitioner, counsel for respondent, and to the Hon. Theresa L. Fricke.

Dated this \_\_\_\_ day of \_\_\_\_\_, 20\_\_.

\_\_\_\_\_  
Thomas S. Zilly  
United States District Court Judge

**UNITED STATES DISTRICT COURT**  
WESTERN DISTRICT OF WASHINGTON  
AT TACOMA

JAMES FRANKLIN SNYDER,

Petitioner,

v.

GLENN ARMSTRONG,

Respondent.

**JUDGMENT IN A CIVIL CASE**

CASE NO. 2:23-cv-00831-TSZ-

TLF

— **Jury Verdict.** This action came before the Court for a trial by jury. The issues have been tried and the jury has rendered its verdict.

— **Decision by Court.** This action came to consideration before the Court. The issues have been considered and a decision has been rendered.

**THE COURT HAS ORDERED THAT:**

The Report and Recommendation is adopted and approved. Respondent's motion to dismiss (Dkt. 18) is GRANTED and the federal habeas petition (Dkt. 11) is dismissed for lack of subject matter jurisdiction. A certificate of appealability is denied.

Dated this \_\_\_\_ day of \_\_\_\_\_, 20\_\_\_\_.

Ravi Subramanian  
Clerk of Court

s/  
Deputy Clerk

UNITED STATES DISTRICT COURT  
WESTERN DISTRICT OF WASHINGTON  
AT TACOMA

JAMES FRANKLIN SNYDER,

Petitioner,

v.

GLENN ARMSTRONG,

Respondent.

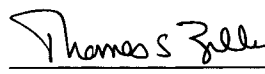
Case No. 2:23-cv-00831-TSZ-TLF

ORDER ADOPTING REPORT AND  
RECOMMENDATION

The Court, having reviewed the Report and Recommendation of Magistrate Judge Theresa L. Fricke and the remaining record, and noting that no objections to the Report and Recommendation have been filed, does hereby find and ORDER:

- 1) The Court adopts the Report and Recommendation.
- 2) Respondent's motion to dismiss (Dkt. 18) is GRANTED and the federal habeas petition (Dkt. 11) is dismissed for lack of subject matter jurisdiction.
- 3) A certificate of appealability is denied in this case.
- 4) The Clerk is directed to close the case and to send copies of this order to petitioner, counsel for respondent, and to the Hon. Theresa L. Fricke.

Dated this 9th day of January, 2024.



Thomas S. Zilly  
United States District Court Judge

**UNITED STATES DISTRICT COURT**  
WESTERN DISTRICT OF WASHINGTON  
AT TACOMA

JAMES FRANKLIN SNYDER,

Petitioner,

v.

GLENN ARMSTRONG,

Respondent.

**JUDGMENT IN A CIVIL CASE**

CASE NO. 2:23-cv-00831-TSZ-

TLF

       **Jury Verdict.** This action came before the Court for a trial by jury. The issues have been tried and the jury has rendered its verdict.

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THE COURT HAS ORDERED THAT:

The Report and Recommendation is adopted and approved. Respondent's motion to dismiss (Dkt. 18) is GRANTED and the federal habeas petition (Dkt. 11) is dismissed for lack of subject matter jurisdiction. A certificate of appealability is denied.

Dated this 9th day of January, 2024.

Ravi Subramanian  
Clerk of Court

s/ Laurie Cuaresma  
Deputy Clerk



**Additional material  
from this filing is  
available in the  
Clerk's Office.**