

UNITED STATES OF AMERICA, Plaintiff-Appellee, versus CARL MONROE GORDON,
Defendant-Appellant.

UNITED STATES COURT OF APPEALS FOR THE FIFTH CIRCUIT
93 F.4th 294; 2024 U.S. App. LEXIS 3784
No. 22-50043

February 16, 2024, Decided
February 16, 2024, Filed

Editorial Information: Prior History

{2024 U.S. App. LEXIS 1}Appeal from the United States District Court for the Western District of Texas.
USDC No. 3:20-CR-226-1.United States v. Gordon, 2021 U.S. Dist. LEXIS 87140, 2021 WL 1820690
(W.D. Tex., May 6, 2021)

Counsel For United States of America, Plaintiff - Appellee: Joseph H. Gay Jr.,
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For Carl Monroe Gordon, Defendant - Appellant: Brock Morgan
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Judges: Before STEWART, CLEMENT, and HO, Circuit Judges.

CASE SUMMARYThe court properly denied defendant's motions to dismiss the indictment for violations of the Speedy Trial Act because it properly excluded certain delays from the STA calculation, including those stemming from other proceedings, and provided valid reasons for continuances, particularly related to the COVID-19 pandemic, 18 U.S.C.S. § 3161(h)(7)(A).

OVERVIEW: HOLDINGS: [1]-The district court did not err in denying defendant's motions to dismiss the indictment for violations of the Speedy Trial Act because it properly excluded certain delays from the STA calculation, including those stemming from other proceedings concerning defendant, and provided valid reasons for continuances, particularly related to the COVID-19 pandemic, 18 U.S.C.S. § 3161(h)(7)(A); [2]-Amongst other things, defendant failed to show that the delays in his case violated U.S. Const. amend. VI because the primary reason for the pretrial delay, attributed to the COVID-19 pandemic, could not be fairly attributed to either the Government or defendant himself. Also, the district court provided justifications for the delay.

OUTCOME: Judgment affirmed.

LexisNexis Headnotes

Criminal Law & Procedure > Appeals > Standards of Review > De Novo Review > Speedy Trial
Criminal Law & Procedure > Appeals > Standards of Review > Clearly Erroneous Review >
Findings of Fact
Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Statutory Right

An appellate court reviews the district court's factual findings supporting its Speedy Trial Act ruling for

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clear error and its legal conclusions *de novo*. Factual findings are clearly erroneous only if, based on the entire evidence, the appellate court is left with the definite and firm conviction that a mistake has been committed. There is no clear error if the district court's finding is plausible in light of the record as a whole.

**Criminal Law & Procedure > Appeals > Standards of Review > De Novo Review > Speedy Trial
Constitutional Law > Bill of Rights > Fundamental Rights > Criminal Process > Speedy Trial
Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Constitutional Right
Criminal Law & Procedure > Trials > Defendant's Rights > Right to Speedy Trial**

A court evaluates a claimed violation of the constitutional right to a speedy trial by applying the four-factor balancing test articulated in Barker. The appropriate standard of review of the district court's application of the Barker factors is *de novo*. The court reviews fact-finding for clear error.

**Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Statutory Right
Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Excludable Time Periods**

The Speedy Trial Act of 1974 requires that a criminal defendant's trial commence within seventy days after he is charged or makes an initial appearance, whichever is later, 18 U.S.C.S. § 3161(c)(1), and entitles him to dismissal of the charges if that deadline is not met, 18 U.S.C.S. § 3162(a)(2). If more than seventy nonexcludable days pass between the indictment and the trial, the indictment shall be dismissed on motion of the defendant. Notwithstanding this timeline, the STA excludes certain periods of delay from this calculation. 18 U.S.C.S. § 3161(h).

**Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Statutory Right
Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Excludable Time Periods
Criminal Law & Procedure > Pretrial Motions > Continuances**

The Speedy Trial Act exempts from the seventy-day clock: (1) delays resulting from the filing of pretrial motions, 18 U.S.C.S. § 3161(h)(1)(D), and (2) delays resulting from continuances based on a judge's findings that the ends of justice, served by taking such a delay action, outweigh the best interest of the public and the defendant in a speedy trial, also known as ends-of-justice continuances. 18 U.S.C.S. § 3161(h)(7)(A).

Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Statutory Right

18 U.S.C.S. § 3161(h)(1)(D) excludes any period of delay resulting from other proceedings concerning the defendant, including any pretrial motion, from the filing of the motion through the conclusion of the hearing on, or other prompt disposition of, such motion.

**Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Statutory Right
Criminal Law & Procedure > Pretrial Motions > Continuances
Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Excludable Time Periods
Criminal Law & Procedure > Trials > Continuances**

Distinctly, ends-of-justice continuances only toll the Speedy Trial Act when the court sets forth, in the record of the case, either orally or in writing, its reasons for finding that the ends of justice served by the granting of such continuance outweigh the best interests of the public and the defendant in a speedy trial. 18 U.S.C.S. § 3161(h)(7)(A). The Supreme Court has recognized that the STA is ambiguous on precisely when those findings must be set forth, in the record of the case. The court further observed that, while the best practice, of course, is for a district court to put its findings on the record at or near the time when

it grants the continuance, the district court must at the very least put those determinations on the record by the time it rules on a defendant's motion to dismiss under 18 U.S.C.S. § 3162(a)(2). Moreover, failure to make any express finding on the record cannot be harmless error.

Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Statutory Right

Criminal Law & Procedure > Pretrial Motions > Continuances

Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Excludable Time Periods

Criminal Law & Procedure > Trials > Continuances

In Bieganowski, the court held that the only requirements for an ends-of-justice continuance are that the order memorializing the continuance indicate when the motion was granted, and that the reasons stated be and can be fairly understood as being those that actually motivated the court at the time it granted the continuance. The Supreme Court has explained that the ends-of-justice provision gives the district court discretion-within limits and subject to specific procedures-to accommodate limited delays for case-specific needs. The Speedy Trial Act also provides a list of non-exclusive factors that the district court should consider in determining whether an ends-of-justice continuance is warranted. 18 U.S.C.S. § 3161(h)(7)(B).

Constitutional Law > Bill of Rights > Fundamental Rights > Criminal Process > Speedy Trial

Criminal Law & Procedure > Trials > Defendant's Rights > Right to Public Trial

Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Constitutional Right

Criminal Law & Procedure > Trials > Defendant's Rights > Right to Speedy Trial

Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Statutory Right

The Sixth Amendment to the U.S. Constitution states that in all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial. U.S. Const. amend. VI. The only remedy for a violation of the right is dismissal of the indictment. It will be the unusual case, however, where the time limits under the Speedy Trial Act have been satisfied but the right to a speedy trial under the Sixth Amendment has been violated.

Constitutional Law > Bill of Rights > Fundamental Rights > Criminal Process > Speedy Trial

Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Constitutional Right

Criminal Law & Procedure > Trials > Defendant's Rights > Right to Speedy Trial

A court evaluates a claimed violation of the constitutional right to a speedy trial by applying a four-factor balancing test examining: (1) the length of delay, (2) the reason for the delay, (3) the defendant's assertion of his right, and (4) prejudice to the defendant. The court balances the factors by weighing the first three Barker factors against any prejudice suffered by the defendant due to the delay in prosecution. Obviously, in this balancing, the less prejudice a defendant experiences, the less likely it is that a denial of a speedy trial right will be found. When more than one year has passed between indictment and trial, the court undertakes a full Barker analysis, looking to the first three factors to decide whether prejudice will be presumed.

Constitutional Law > Bill of Rights > Fundamental Rights > Criminal Process > Speedy Trial

Barker's first factor of the four-balancing test the court uses to evaluate a speedy trial violation claim, length of delay, functions as a triggering mechanism.

Constitutional Law > Bill of Rights > Fundamental Rights > Criminal Process > Speedy Trial

Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Constitutional Right

Criminal Law & Procedure > Trials > Defendant's Rights > Right to Speedy Trial

In analyzing the second Barker factor of the four-balancing test the court uses to evaluate a speedy trial violation claim, the reason for delay, the appellate court asks, whether the government or the criminal defendant is more to blame. Under the second factor, pretrial delay is often both inevitable and wholly justifiable. Different weights should be assigned to different reasons for delay. And a valid reason should serve to justify appropriate delay. A more neutral reason should be weighted less heavily but nevertheless should be considered.

**Constitutional Law > Bill of Rights > Fundamental Rights > Criminal Process > Speedy Trial
Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Constitutional Right
Criminal Law & Procedure > Trials > Defendant's Rights > Right to Speedy Trial**

Under the third Barker factor of the four-balancing test the court uses to evaluate a speedy trial violation claim, the defendant's assertion of his speedy trial right receives strong evidentiary weight, while failure to assert the right will make it difficult for a defendant to prove that he was denied a speedy trial. The court has noted that mere assertion of the right does not automatically cause this factor to weigh in a defendant's favor, and a defendant who waits too long to assert his right will have his silence weighed against him.

**Constitutional Law > Bill of Rights > Fundamental Rights > Criminal Process > Speedy Trial
Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Constitutional Right
Criminal Law & Procedure > Trials > Continuances
Criminal Law & Procedure > Trials > Defendant's Rights > Right to Speedy Trial
Criminal Law & Procedure > Pretrial Motions > Continuances**

An assertion of a speedy trial right is a demand for a speedy trial, which will generally be an objection to a continuance or a motion asking to go to trial. The court has held that a defendant's repeated motions for dismissal of charges are not an assertion of the right to a speedy trial, but are an assertion of the remedy. A motion for dismissal is not evidence that the defendant wants to be tried promptly. Rather, a defendant's assertion of his speedy trial rights should manifest his desire to be tried promptly. The court assesses the totality of the proceedings in considering the amount of time that passed before a defendant should have raised his speedy trial rights.

**Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Constitutional Right
Constitutional Law > Bill of Rights > Fundamental Rights > Criminal Process > Speedy Trial
Evidence > Procedural Considerations > Burdens of Proof > Allocation**

The fourth Barker factor of the four-balancing test the court uses to evaluate a speedy trial violation claim, is the prejudice suffered by the defendant due to the delay. Ordinarily, the burden is on the defendant to demonstrate actual prejudice. However, there is a scenario in which prejudice can be presumed. Prejudice may be presumed where the first three factors weigh heavily in the defendant's favor.

Constitutional Law > Bill of Rights > Fundamental Rights > Criminal Process > Speedy Trial

In a speedy trial violation claim, actual prejudice is assessed in light of the three following interests of the defendant: (1) to prevent oppressive pretrial incarceration; (2) to minimize anxiety and concern of the accused; and (3) to limit the possibility that the defense will be impaired.

Constitutional Law > Bill of Rights > Fundamental Rights > Criminal Process > Speedy Trial

In the context of a speedy trial violation claim, speculative prejudice does not suffice.

**Constitutional Law > Bill of Rights > Fundamental Rights > Criminal Process > Speedy Trial
Criminal Law & Procedure > Pretrial Motions > Speedy Trial > Constitutional Right**

In the context of a speedy trial violation claim, vague assertions of lost witnesses, faded memories, or misplaced documents are insufficient. A mere loss of potential witnesses is insufficient absent a showing that their testimony would have actually aided the defense.

Opinion

Opinion by: CARL E. STEWART

Opinion

Carl E. Stewart, *Circuit Judge*:

Following a series of ends-of-justice continuances related to COVID-19, Carl Monroe Gordon was convicted by a jury on counts of aggravated sexual abuse of a child, traveling to engage in illicit sexual conduct, and abusive sexual contact with a child. Gordon argues that delays in bringing him to trial and the district court's denial of his motion to dismiss the indictment violated his statutory and constitutional rights to a speedy trial. 18 U.S.C. § 3161; U.S. Const. amend. VI. For the reasons that follow, we AFFIRM the judgment of the district court.

I. Factual and Procedural History

Gordon was arrested at the Hartsfield-Jackson Atlanta International Airport on December 23, 2019, on allegations of committing a sexual act on a minor. On January 22, {2024 U.S. App. LEXIS 2} 2020, a grand jury indicted Gordon on counts of aggravated sexual abuse of a child (count one), traveling to engage in illicit sexual conduct (counts two and three), sexual abuse of a minor (count four), and abusive sexual contact with a child (count five). Gordon filed a waiver of personal appearance at arraignment and entered a plea of not guilty on January 28, 2020.

On January 31, 2020, the district court entered an order (1) granting Gordon's motion for a continuance; (2) setting the docket call for March 4, 2020; and (3) stating that the time period of the continuance was excludable under the Speedy Trial Act ("STA"), 18 U.S.C. § 3161. On March 4, 2020, Gordon again requested a continuance. The district court granted the request, stating that the time period of the continuance was excludable from the STA calculation.

On February 12, 2020, Gordon filed a motion to revoke his detention order and for pretrial release.¹ The district court orally denied the motion after a hearing on March 13, 2020. The district court then set Gordon's trial for May 4, 2020. The district court subsequently issued a written order memorializing its previous denial of Gordon's motion on March 18, 2020.

A. Chief Judge issues a series of orders, and {2024 U.S. App. LEXIS 3} the district court vacates existing trial date

Beginning in early 2020, Chief Judge Orlando L. Garcia of the United States District Court for the Western District of Texas issued a series of orders, on ends-of-justice grounds related to the

COVID-19 pandemic, continuing all criminal jury trials in the district from March 16, 2020 to a date to be reset by the presiding judges.² On March 13, 2020, the chief judge issued the initial district-wide order announcing "the recent outbreak of novel coronavirus in the United States and the State of Texas" and "several confirmed cases of coronavirus within the Western District of Texas." See Order Regarding Court Operations Under the Exigent Circumstances Created by the COVID-19 Pandemic (W.D. Tex. Mar. 13, 2020),

<https://www.txwd.uscourts.gov/wp-content/uploads/2020/03/Order-Re-COVID-19.pdf> . More specifically, the order detailed the Western District's concern "with the health and safety of the public, Court employees, staff of other entities with whom Court personnel interact, litigants, counsel, interpreters, law enforcement officials, and jurors, who must work in close quarters to hear evidence and to deliberate." *Id.* Each subsequent order{2024 U.S. App. LEXIS 4} concluded that "[d]ue to the [Western District's] reduced ability to obtain an adequate spectrum of jurors and due to the reduced availability of attorneys and Court staff to be present in courtrooms . . . the time period of the continuances implemented by this Order are excluded under the Speedy Trial Act[.]" See, e.g., Supplemental Order Regarding Court Operations Under the Exigent Circumstances Created by the COVID-19 Pandemic (W.D. Tex. Apr. 15, 2020), <https://www.txwd.uscourts.gov/wp-content/uploads/2020/03/SupplementalOrderCOVID19-041520.pdf> (citing 18 U.S.C. § 3161(h)(7)(A)).

Following the first district-wide order, the presiding district court judge, acting *sua sponte* on March 24, 2020, issued an order in Gordon's case (1) vacating the existing May 4, 2020 trial date; (2) issuing an ends-of-justice continuance relying on the exigent circumstances and district-wide orders related to COVID-19; and (3) stating that the time period of the continuance was excludable from the STA calculation. In issuing the order, the district court incorporated the facts and findings of the then-issued district-wide orders concerning COVID-19 and concluded that "the ends of justice are best served by continuing the proceedings because{2024 U.S. App. LEXIS 5} of the exigent circumstances created by the COVID-19 pandemic [including] the severity of the risk to those who would otherwise be required to work in close quarters absent a continuance, and the public-health matters that weigh in favor of reducing the size of public gatherings and travel," citing the STA, 18 U.S.C. §3161(h)(7)(A). On March 24, 2020, the district court also issued an order resetting the docket call to May 6, 2020, stating that the time period during the continuance was excludable from the STA calculation.

i. Gordon's trial continued to June 1

On April 13, 2020, the district court issued a case-specific order resetting the jury selection and trial date to June 1, 2020, holding that the interests of justice outweighed the public need for a speedy trial because Gordon needed more time to prepare and stating that the time period of the continuance was excludable from the STA calculation. By May 12, 2020, two additional district-wide orders were issued further suspending trials. Accordingly, the district court issued an additional case-specific order resetting the trial date, docket settings, and all other deadlines, including *Ellis* deadlines, filing of jury instructions, and motions in limine,{2024 U.S. App. LEXIS 6} to a date on or after June 1, 2020.

ii. Gordon's trial continued to July 13

At the docket call on May 11, 2020, the district court noted that the chief judge had asked the district courts to move all trials to July 2020. The district court expressed concern that the pandemic would dilute the jury pool due to prospective jurors' fears of COVID-19 but proposed ways that it could safely hold jury selection. On May 21, 2020, the district court issued an order setting trial for July 13, 2020, stating that the time period between June 1 and July 13, 2020 was excludable from the STA calculation.

iii. Gordon's trial continued to August 3

On June 9, 2020, the district court, acting *sua sponte*, issued an order vacating the July 13 trial setting, relying on the exigent circumstances and district-wide orders related to COVID-19. On June 15, 2020, the district court held a status conference at which it (1) noted that all trials in the district were being delayed until at least August; (2) expressed concerns as to the speedy trial rights of defendants in the district; (3) and reset trial for August 3, 2020. On July 14, 2020, the district court issued an order canceling the August 3, 2020 trial, relying{2024 U.S. App. LEXIS 7} on the exigent circumstances and district-wide orders related to COVID-19.

B. Gordon moves to dismiss the indictment and trial is continued to May 3

On December 9, 2020, Gordon filed a motion to dismiss his indictment for violations of the STA and his Sixth Amendment right to a speedy trial. He further alleged that he would suffer irreparable harm because the Government's evidence against him was weak. Finally, he argued that the Government failed to show that suspending his speedy trial rights would "result in the lessening of the spread of" COVID-19 or "that public health would be imperiled if less restrictive measures were imposed." On January 12, 2021, the district court issued an order setting a May 3, 2021 trial date, stating that the ends of justice outweighed the need for a speedy trial because Gordon needed more time to prepare his defense and the period of delay from January 11 through May 3, 2021 was excludable from the STA calculation.

C. The district court denies Gordon's motion to dismiss

At the January 25, 2021 hearing on Gordon's motion to dismiss, defense counsel argued that the district court could not suspend Gordon's statutory or constitutional right to a speedy trial based on the{2024 U.S. App. LEXIS 8} circumstances created by the pandemic. The district court explained that it did not see the delay as impacting Gordon's statutory rights because the periods of time during the district-wide extensions were exempted from the STA calculation. As for whether the delay violated Gordon's constitutional rights, the district court reasoned: "[I]n order to have a jury trial [which Gordon had requested], we need jurors. And if we bring in a panel that large to pick a jury in this kind of case, we would be violating every [Centers for Disease Control and Prevention (CDC)] guideline of the COVID restrictions." It further noted that it would have difficulty getting grand jurors and jurors to show up at jury selection due to public fear of COVID-19. It stated that it was going to deny Gordon's motion, but it expressed concern as to whether the delay might eventually violate Gordon's constitutional rights if the pandemic continued. The district court stated that Gordon's trial would be its first post-COVID trial. On February 9, 2021, the district court issued a written order denying Gordon's motion to dismiss.

D. Gordon is convicted

At the docket call on March 1, 2021, Gordon's counsel explained that{2024 U.S. App. LEXIS 9} he needed time to respond to the Government's pretrial motions and to object to proposed expert witnesses. The district court stated that it would continue the docket call until April 2021 and that the time period until the next docket call was excludable from the STA calculation. On March 4, 2021, the district court issued a written order granting Gordon's motion for a continuance on grounds that he needed more time to prepare his defense and setting the next docket call for April 5, 2021. A period of motions practice ensued.

Gordon's trial began as scheduled with a pretrial conference and voir dire on May 3, 2021. At the start of the proceeding, Gordon re-urged his motion to dismiss on speedy trial grounds. The district court responded that it had previously denied his motion to dismiss because "COVID made it

impossible to have trials sooner," noting that Gordon was having the first post-COVID trial at the courthouse. After trial, the jury convicted Gordon on four of the five counts. The district court dismissed count four of the indictment on the Government's motion. Gordon was sentenced to a total of fifty years of imprisonment and a lifetime term of supervised release. Gordon timely{2024 U.S. App. LEXIS 10} appealed.

II. Standard of Review

A. Speedy Trial Act

"We review the district court's factual findings supporting its Speedy Trial Act ruling for clear error and its legal conclusions *de novo*." *United States v. Perry*, 35 F.4th 293, 351 (5th Cir. 2022) (quoting *United States v. Stephens*, 489 F.3d 647, 652 (5th Cir. 2007)). "Factual findings are 'clearly erroneous only if, based on the entire evidence, we are left with the definite and firm conviction that a mistake has been committed.'" *United States v. Barry*, 978 F.3d 214, 217 (5th Cir. 2020) (quoting *United States v. Akins*, 746 F.3d 590, 609 (5th Cir. 2014)). "There is no clear error if the district court's finding is plausible in light of the record as a whole." *Id.* (quoting *United States v. Cisneros-Gutierrez*, 517 F.3d 751, 764 (5th Cir. 2008)).

B. Sixth Amendment

A court evaluates a claimed violation of the constitutional right to a speedy trial by applying the four-factor balancing test articulated in *Barker v. Wingo*, 407 U.S. 514, 92 S. Ct. 2182, 33 L. Ed. 2d 101 (1972). "[W]e hold that the appropriate standard of review of the district court's application of the *Barker* factors is *de novo*." *United States v. Molina-Solorio*, 577 F.3d 300, 304 (5th Cir. 2009). "[T]he court reviews fact-finding for clear error." *Id.* (citing *United States v. Frye*, 372 F.3d 729, 735-36 (5th Cir. 2004)).

III. Discussion

Gordon contends that that the district court erred in denying his motions to dismiss because the delay in his trial violated the STA and his Sixth Amendment right to a speedy trial. We discuss each issue in turn.

A. Speedy Trial Act

Gordon contends that the pretrial delay of "approximately 468 days" violated the STA because there were more than seventy non-excludable days between his indictment and his trial on{2024 U.S. App. LEXIS 11} the merits. However, the Government avers that the STA clock began to run when Gordon filed his waiver of personal appearance, not six days earlier when the indictment was filed. Hence, we take a moment now to clarify that the triggering event for Gordon's STA clock took place on January 28, 2020, the day of his initial appearance before a judicial officer, which was the later of that date and the filing of the indictment against him. See 18 U.S.C. § 3161(c)(1); *United States v. Burrell*, 634 F.3d 284, 287 (5th Cir. 2011); *United States v. Westbrook*, 119 F.3d 1176, 1186 (5th Cir. 1997) (noting that courts should not include the date of the triggering event when calculating the STA's 70-day limit). Gordon proceeded to trial 461 days after his initial appearance.

"The Speedy Trial Act of 1974 . . . requires that a criminal defendant's trial commence within [seventy] days after he is charged or makes an initial appearance, whichever is later, see [18 U.S.C.] § 3161(c)(1), and entitles him to dismissal of the charges if that deadline is not met, § 3162(a)(2)." *Bloate v. United States*, 559 U.S. 196, 198-99, 130 S. Ct. 1345, 176 L. Ed. 2d 54 (2010). "If more than seventy nonexcludable days pass between the indictment and the trial, the indictment shall be dismissed on motion of the defendant." *Stephens*, 489 F.3d at 652 (internal quotation marks and

citation omitted). Notwithstanding this timeline, the STA excludes certain periods of delay from this calculation. 18 U.S.C. § 3161(h).

Relevant here, the STA exempts from the{2024 U.S. App. LEXIS 12} seventy-day clock: (1) delays resulting from the filing of pretrial motions, § 3161(h)(1)(D), and (2) delays resulting from continuances based on a judge's "findings that the ends of justice[,] served by taking such [a delay] action[,] outweigh the best interest of the public and the defendant in a speedy trial," also known as ends-of-justice continuances. § 3161(h)(7)(A). This circuit has not yet addressed whether the COVID-19 pandemic provided an appropriate basis for granting ends-of-justice continuances. Therefore, we first turn to address Gordon's statutory speedy trial act claim.

From February 5, 2020 to May 3, 2021, the district court granted the following continuances, totaling 454 days:

- (1) district-wide orders for continuances (March 13, 2020-April 30, 2021);
- (2) district court's January 2020 continuance (February 5-March 4, 2020);
- (3) district court's March 2020 continuance (March 4-May 6, 2020);
- (4) district court's April 2020 continuance (April 13-June 1, 2020);
- (5) district court's May 2020 continuance (June 1-July 13, 2020);
- (6) district court's June 2020 continuance (July 13-August 3, 2020);
- (7) district court's July 2020 continuance (August 3, 2020-January 12, 2021);
- (8) the motion-to-dismiss continuance{2024 U.S. App. LEXIS 13} (December 9, 2020-February 9, 2021); and
- (9) district court's January 2021 continuance (January 11-May 3, 2021).⁴

For the reasons that follow, our review of the record indicates that 454 of the 461 days between Gordon's initial appearance and trial are properly excludable from the speedy trial calculation on trial-related motions and ends-of-justice grounds. Consistent with the statute, seven non-excludable speedy trial days accumulated between Gordon's initial appearance, on January 28, 2020, and trial commencing, on May 3, 2021. We now turn to the district court's motion-to-dismiss continuance to determine whether that time was properly characterized as a delay resulting from other proceedings involving Gordon under § 3161(h)(1)(D) and thus properly excluded for STA purposes.

(1) Delays attributable to motions

Gordon does not directly dispute that the delays otherwise attributable to resolving his pretrial motions tolled the STA clock. Rather, Gordon challenges the district court's determination that the Government's extension request, from December 20, 2020 to January 22, 2021, ahead of the motion-to-dismiss hearing, tolled the STA clock. We conclude that this period of delay is attributable to the{2024 U.S. App. LEXIS 14} resolution of Gordon's motion to dismiss. Such a determination properly comports with the statutory command of this provision. Section 3161(h)(1)(D) excludes "[a]ny period of delay resulting from other proceedings concerning the defendant, including . . . any pretrial motion, from the filing of the motion through the conclusion of the hearing on, or other prompt disposition of, such motion."

On December 9, 2020, Gordon filed a motion to dismiss the indictment for violations of the STA and his Sixth Amendment right to a speedy trial. Subsequently, the Government requested an extension to respond to Gordon's motion, from December 20, 2020 until January 22, 2021, while the

ends-of-justice continuances remained pending. During this motion-to-dismiss continuance period, on January 12, 2021, the district court also issued an order setting a May 3, 2021 trial date, stating that the ends of justice outweighed the need for a speedy trial. The district court held an evidentiary hearing on January 25, 2021, where Gordon's defense counsel argued that the district court could not suspend Gordon's statutory or constitutional right to a speedy trial based on the circumstances created by the pandemic. At the January 25, 2021 motion-to-dismiss{2024 U.S. App. LEXIS 15} hearing, the district court denied Gordon's motion. On February 9, 2021, it issued a written order denying Gordon's motion to dismiss.

The district court properly characterized this continuance as a delay resulting from other proceedings concerning the defendant under § 3161(h)(1)(D). Hence, the portion of the motion-to-dismiss continuance attributable to the Government's extension request, from December 20, 2020 to January 22, 2021, was properly excluded from the STA calculation. See *United States v. Green*, 508 F.3d 195, 199 (5th Cir. 2007) (holding that the speedy trial clock was automatically tolled during the pendency of the Government's motion for a special trial setting). We now turn to analyze the remaining excludable, ends-of-justice continuances under § 3161(h)(7)(A).

(2) Delays attributable to ends-of-justice continuances

Gordon avers that the Government failed to satisfy its burden to show that the ends-of-justice continuances were justified. Notably, the district court issued the majority of the pandemic-related continuances *sua sponte*. For this reason, it was not the Government's burden to support them. Cf. *Burrell*, 634 F.3d at 287 (explaining that the Government has the burden to justify an ends-of-justice continuance where it seeks the benefit of it). In making its balancing determination{2024 U.S. App. LEXIS 16} of the § 3161(h)(7)(B) factors, the district court met the requisite standard of memorializing its reasons for concluding that the ends of justice outweigh the need for a speedy trial.

Although Gordon maintains that the district court failed to make the requisite on-the-record determinations specific to the facts of his case, we disagree. Specifically, he maintains that (1) some of the district court's ends-of-justice continuances failed to specifically reference § 3161(h)(7)(A); (2) the continuances were impermissibly "automatic" based on the chief judge's general orders; and (3) the general district-wide orders, which did not relate to the specific facts of his case, conflicted with federal law and the Constitution. Our review of the ends-of-justice continuance orders reveals that the district court properly complied with the STA by providing reasons that "can be fairly understood as being those that actually motivated the court at the time it granted the continuance." *United States v. Bieganowski*, 313 F.3d 264, 283 (5th Cir. 2002).

Distinctly, ends-of-justice continuances only toll the STA when "the court sets forth, in the record of the case, either orally or in writing, its reasons for finding that the ends of justice served by the granting of such continuance outweigh{2024 U.S. App. LEXIS 17} the best interests of the public and the defendant in a speedy trial." § 3161(h)(7)(A); see *United States v. Blackwell*, 12 F.3d 44, 47 (5th Cir. 1994) (holding that a continuance did not pause the speedy trial clock where the district court did not make requisite determinations). The Supreme Court has recognized that "the [STA] is ambiguous on precisely when those findings must be 'set[t] forth, in the record of the case.'" *Zedner v. United States*, 547 U.S. 489, 506-07, 126 S. Ct. 1976, 164 L. Ed. 2d 749 (2006) (quoting § 3161(h)(7)(A)). The Court further observed that, while "[t]he best practice, of course, is for a district court to put its findings on the record at or near the time when it grants the continuance," the district court must at the very least put those determinations on the record by the time it rules on a defendant's motion to dismiss under § 3162(a)(2). *Id.* at 507 & n.7. Moreover, "failure to make any express finding on the record cannot be harmless error." *United States v. Dignam*, 716 F.3d 915, 921 (5th Cir. 2013) (citing *Zedner*, 547 U.S. at 506-07).

In *Bieganowski*, this court held that "[t]he only requirements for [an ends-of-justice continuance] are that the order memorializing the continuance indicate when the motion was granted, and that the reasons stated be and can be fairly understood as being those that actually motivated the court at the time it granted the continuance." 313 F.3d at 283. The Supreme Court has explained that the ends-of-justice provision "gives the{2024 U.S. App. LEXIS 18} district court discretion-within limits and subject to specific procedures-to accommodate limited delays for case-specific needs." *Zedner*, 547 U.S. at 498-99. The STA also provides a list of non-exclusive factors that the district court should consider in determining whether an ends-of-justice continuance is warranted. § 3161(h)(7)(B).5

In the several orders it issued, the district court explicitly incorporated the findings referenced in the district-wide orders issued by the chief judge, which in turn explained "the continued severity of the risk to the [the public and those involved in trials] by the spread of COVID-19 in the Western District of Texas" and made findings related to the ends of justice under § 3161(h)(7)(A). See, e.g., Supplemental Order Regarding Court Operations Under the Exigent Circumstances Created by the COVID-19 Pandemic (W.D. Tex. May 8, 2020), <https://www.txwd.uscourts.gov/wp-content/uploads/2020/03/SupplementalOrderCOVID19%20050820.pdf> (citing 18 U.S.C. § 3161(h)(7)(A)). Aside from reference to the district-wide orders, the court also made findings related to Gordon's individual case. In its *sua sponte* orders granting ends-of-justice continuances, the district court made specific findings related to the risks to the public posed by COVID-19.

Moreover, at Gordon's motion-to-dismiss hearing, the district court explained why it could not hold a trial in Gordon's case. It noted that Gordon had demanded a jury trial and that holding such a trial would be impossible due to{2024 U.S. App. LEXIS 20} district-wide orders, CDC guidelines, and prospective jurors' fears. And, when Gordon renewed his motion to dismiss at the commencement of trial, the district court again explained that a jury trial could not be held before May 2021 due to the pandemic.

The remaining periods of delay were properly excluded as ends-of-justice continuances under § 3161(h)(7)(A). The district-wide ends-of-justice continuances and the district court's case-specific ends-of-justice continuances were based on valid on-the-record reasons—primarily those related to the COVID-19 pandemic—and ergo properly tolled the STA clock. See, e.g., District Court Order, March 24, 2020 (issuing the first pandemic-related, case-specific order resetting Gordon's trial and explaining that the circumstances at that time necessitated the continuance). Similarly, our sister circuits that have addressed the issue have uniformly upheld district court decisions to stop the STA clock during ends-of-justice continuances that were based on the COVID-19 pandemic. See, e.g., *United States v. Keith*, 61 F.4th 839, 850-51 (10th Cir. 2023) (holding that district court's ends-of-justice continuances did not violate the STA); *United States v. Olsen*, 21 F.4th 1036, 1047 (9th Cir. 2022) (same); *United States v. Leveke*, 38 F.4th 662, 670 (8th Cir. 2022) (same); *United States v. Roush*, No. 21-3820, 2021 U.S. App. LEXIS 36082, 2021 WL 6689969, at *2 (6th Cir. Dec. 7, 2021), cert. denied, 142 S. Ct. 1187, 212 L. Ed. 2d 50 (2022) (same); *United States v. Pair*, 84 F.4th 577, 583-86 (4th Cir. 2023) (same). Consequently, it is evident the district{2024 U.S. App. LEXIS 21} court considered the factors in § 3161(h)(7)(B) and did not err in continuing Gordon's jury trial under § 3161(h)(7)(A). Thus, we affirm the judgment on statutory speedy-trial grounds.

B. Sixth Amendment

The Sixth Amendment states that "[i]n all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial." U.S. Const. amend. VI. The only remedy for a violation of the right is dismissal of the indictment. *Barker*, 407 U.S. at 522. "It will be the unusual case, however, where the

time limits under the Speedy Trial Act have been satisfied but the right to a speedy trial under the Sixth Amendment has been violated." *Bieganowski*, 313 F.3d at 284.

A court evaluates a claimed violation of the constitutional right to a speedy trial by applying a four-factor balancing test examining: (1) the "length of delay," (2) "the reason for the delay," (3) "the defendant's assertion of his right," and (4) "prejudice to the defendant." *Barker*, 407 U.S. at 530. The court balances the factors by "weigh[ing] the first three *Barker* factors . . . against any prejudice suffered by the defendant due to the delay in prosecution. Obviously, in this balancing, the less prejudice a defendant experiences, the less likely it is that a denial of a speedy trial right will be found." *United States v. Serna-Villarreal*, 352 F.3d 225, 230 (5th Cir. 2003) (internal citations omitted). When more than one year has passed between indictment and trial, "this{2024 U.S. App. LEXIS 22} court undertakes a full *Barker* analysis, looking to the first three factors to decide whether prejudice will be presumed." *United States v. Parker*, 505 F.3d 323, 328 (5th Cir. 2007) (internal citations omitted). We discuss each factor in turn.

(1) Length of Delay

"Barker's first factor, length of delay, functions as a triggering mechanism." *United States v. Duran-Gomez*, 984 F.3d 366, 374 (5th Cir. 2020). The Government concedes that because more than one year passed before the commencement of trial, a full *Barker* analysis is triggered.⁶ We conclude that this first factor favors Gordon. The other *Barker* factors, however, favor the Government.

(2) Reason for the Delay

In analyzing the second factor, the reason for delay, this court asks, "whether the government or the criminal defendant is more to blame." *Duran-Gomez*, 984 F.3d at 374 (quoting *Doggett v. United States*, 505 U.S. 647, 651, 112 S. Ct. 2686, 120 L. Ed. 2d 520 (1992)). Under the second factor, "pretrial delay is often both inevitable and wholly justifiable." *Doggett*, 505 U.S. at 656. "[D]ifferent weights should be assigned to different reasons" for delay. *Barker*, 407 U.S. at 531. And "a valid reason . . . should serve to justify appropriate delay." *Id.* "A more neutral reason . . . should be weighted less heavily but nevertheless should be considered." *Id.* Here, the record shows that the primary reason for the pretrial delay in this case was the COVID-19 pandemic. These delays cannot fairly be attributed to{2024 U.S. App. LEXIS 23} the Government or to Gordon. See *Keith*, 61 F.4th at 853 (deciding "to treat COVID-19 as a truly neutral justification-not favoring either side" because the "extenuating circumstances brought about by the pandemic prevented the government from trying [the defendant] in a speedy fashion"); see also *United States v. Strother*, No. 21-40592, 2023 U.S. App. LEXIS 29842, 2023 WL 7399550, at *2 (5th Cir. Nov. 8, 2023) (holding that the "COVID-19 continuance is a neutral reason that weighs in [the defendant's] favor, but not heavily" while also concluding that other reasons for delay, specifically the defendant's numerous pretrial motions, "do not weigh in his favor").⁷

As noted, the district court provided justifications at the motion-to-dismiss hearing for why it could not hold a trial in Gordon's case. Furthermore, at a prior status conference on June 15, 2020, the district court also suggested the possibility of moving the trial to a different county where it might be safer for jurors, but Gordon's counsel rejected the proposal. Gordon's rejection of a change in venue-prolonging the trial delay-weighs against him. Thus, we hold that the second *Barker* factor weighs mostly against Gordon.

(3) Assertion of Right

Under the third factor, the "defendant's assertion of his speedy trial right" receives "strong evidentiary weight," while{2024 U.S. App. LEXIS 24} "failure to assert the right will make it difficult for a

defendant to prove that he was denied a speedy trial." *Barker*, 407 U.S. at 531-32. This court has noted that "mere assertion" of the right does not automatically cause this factor to weigh in a defendant's favor, and a defendant who waits too long to assert his right will have his silence weighed against him. *E.g., Parker*, 505 F.3d at 329-30 (observing that the eight-month delay in asserting the right weighed against the defendant).

"An assertion of [a speedy trial right] is a demand for a speedy trial, which will generally be an objection to a continuance or a motion asking to go to trial." *Frye*, 489 F.3d at 211. This court has held that a defendant's "repeated motions for dismissal of [charges] are not an assertion of the right [to a speedy trial], but are an assertion of the remedy. A motion for dismissal is not evidence that the defendant wants to be tried promptly." *Id.* at 212. Rather, "a defendant's assertion of his speedy trial rights should manifest his desire to be tried promptly." *Id.* at 211-12 (internal quotation marks omitted); see also *United States v. Harris*, 566 F.3d 422, 432 (5th Cir. 2009). This court assesses the totality of the proceedings in considering the amount of time that passed before a defendant should have raised his speedy trial rights. *Parker*, 505 F.3d at 330.

In this case, {2024 U.S. App. LEXIS 25} Gordon's assertion of his speedy trial right was delayed as a result of his own actions. On December 9, 2020, Gordon filed a motion to dismiss on speedy trial grounds-322 days after his indictment. On January 7, 2021, Gordon objected to the Government's request for an extension to respond to his motion to dismiss-351 days after his indictment. Gordon concedes that he took no position on the Government's only other motion for a continuance, which it filed on May 6, 2020, relying on the district-wide orders related to COVID-19. Because "an assertion of speedy trial rights generally takes the form of 'an objection to a continuance or a motion asking to go to trial,'" we conclude that both Gordon's delayed assertion of his right and his delayed objection to continuances did not evince a desire to go to trial. See *Harris*, 566 F.3d at 432.

Outside of the district-wide orders and case-specific orders related to COVID-19, many of the trial continuances, resulting in part from pretrial motions and requests for continuances, can be attributed to Gordon. Moreover, as the Government notes, Gordon's requests for release were not accompanied by a demand for a speedy trial. Under these circumstances, Gordon's many motions, {2024 U.S. App. LEXIS 26} regarding continuances and reconsideration of pretrial detention, contradict his argument that he was a defendant aggressively asserting his desire to be tried promptly. Accordingly, we hold that the third *Barker* factor weighs heavily against Gordon.

(4) Prejudice

The fourth factor is the prejudice suffered by the defendant due to the delay. Gordon argues that prejudice should be presumed here. Ordinarily, the burden is on the defendant to demonstrate actual prejudice. *Serna-Villarreal*, 352 F.3d at 230-31. However, "there is a scenario in which prejudice can be presumed." *Duran-Gomez*, 984 F.3d at 379. "Prejudice may be presumed where the first three factors weigh 'heavily' in the defendant's favor." *United States v. Hernandez*, 457 F.3d 416, 421 (5th Cir. 2006). But as we have noted, although the length of delay weighs against the Government, the second and third factors weigh against Gordon. Thus, prejudice against Gordon is not presumed under the *Serna-Villarreal* framework. 352 F.3d at 231-33.

Alternatively, Gordon argues that he suffered actual prejudice, which he bears the burden of showing. "Actual prejudice is assessed in light of the three following interests of the defendant: (1) to prevent oppressive pretrial incarceration; (2) to minimize anxiety and concern of the accused; and (3) to limit the possibility that the defense will be impaired." {2024 U.S. App. LEXIS 27} *Harris*, 566 F.3d at 433 (internal quotation marks omitted).

First, Gordon argues that he has suffered "oppressive pretrial incarceration" and "anxiety and

concern." However, Gordon's claims fail to sufficiently allege "oppressive pretrial incarceration" and "anxiety and concern" because they are too speculative. See *United States v. Crouch*, 84 F.3d 1497, 1515-16 (5th Cir. 1996). "Speculative prejudice does not suffice." *Id.* at 1515 (internal citation omitted). And here, Gordon failed to support his allegations with evidence (1) that he was affected by any failure of the detention facility to follow proper COVID-19 safety protocol; (2) that he was actually deprived of water, medical care, or any other necessities; (3) that he had suffered distinctive anxieties beyond those experienced by any inmate detained pending trial; or (4) that he was actually subjected to abusive treatment by other inmates.

Next, Gordon contends that the delay adversely impacted his defense. "The Supreme Court has stated that limiting the defendant's ability to prepare his case is the most serious of the three types of prejudice." *Frye*, 489 F.3d at 212 (citing *Barker*, 407 U.S. at 532). Still, we conclude that Gordon's claims-alleging that his defense was impaired simply because he was detained-are not compelling. Gordon argues that his defense was~~2024 U.S. App. LEXIS 28}~~ impaired and therefore he suffered actual prejudice because the year-long detention (1) purportedly made him look guilty in the eyes of potential witnesses and (2) prevented him from personally assisting in his defense by directly contacting witnesses. However, "vague assertions of lost witnesses, faded memories, or misplaced documents are insufficient. A mere loss of potential witnesses is insufficient absent a showing that their testimony would have actually aided the defense." *Crouch*, 84 F.3d at 1515 (quoting *United States v. Beszborn*, 21 F.3d 62, 66-67 (5th Cir. 1994)) (internal quotation marks, brackets, and citation omitted). Because there is an "absence of serious prejudice," we hold that the fourth *Barker* factor weighs against Gordon. *Barker*, 407 U.S. at 534.

In sum, Gordon has failed to show that the delays in his case have violated the Constitution. Thus, we hold that the district court did not err in denying Gordon's motion to dismiss on constitutional speedy-trial grounds. **IV. Conclusion**

For the foregoing reasons, we AFFIRM the judgment of the district court.

Footnotes

1

Gordon renewed his motion to revoke his detention order and for pretrial release two additional times. On March 31, 2020, Gordon filed a motion for reconsideration of the denial of the motion to revoke detention. The district court issued an order denying the motion for reconsideration of pretrial detention on April 14, 2020. On October 5, 2020, Gordon filed a motion for reconsideration of his pretrial detention. The district court issued an order denying the motion for reconsideration of pretrial detention on November 16, 2020.

2

See U.S. Dist. Ct. for the W. Dist. of Tex., Coronavirus (COVID-19) Guidance: District Wide, <https://www.txwd.uscourts.gov/coronavirus-covid-19-guidance/> (last visited Feb. 6, 2024).

3

The deadline fixed by the court for plea negotiations. "The court [has] the prerogative to make and strictly enforce a deadline on plea bargaining." *United States v. Ellis*, 547 F.2d 863, 864 (5th Cir. 1977).

4

In its order setting the eventual May 3, 2021 trial date, the district court attributed the delay between

EXHIBIT 15 of 15 pages

January 11, 2021 and May 3, 2021 to the fact that "more time [was] needed by [Gordon] for preparation of the defense of this case." However, the district court stated at the January 25, 2021 hearing on Gordon's motion to dismiss that May 2021 was the earliest trial could be set due to the pandemic and that the time period of the continuance was excludable due to the chief judge's district-wide orders which continued trials until April 30, 2021.

5

In determining whether to grant an ends-of-justice continuance, the court shall consider a non-exhaustive list of factors, including:

- (i) Whether the failure to grant such a continuance in the proceeding would be likely to make a continuation of such proceeding impossible, or result in a miscarriage of justice.
- (ii) Whether the case is so unusual or so complex, due to the number of defendants, the nature of the prosecution, or the existence of novel question of fact or law, that it is unreasonable to expect adequate preparation for pretrial proceedings or for the trial itself within the time limits established by this section.
- ...
- (iv) Whether the failure to grant such a continuance in a case which, taken as a whole, is not so unusual or so complex as to fall within clause (ii), would deny the defendant reasonable time to obtain counsel, would unreasonably deny the defendant or the Government continuity of counsel, or would deny counsel for the defendant or the attorney for the Government the reasonable time necessary for effective{2024 U.S. App. LEXIS 19} preparation, taking into account the exercise of due diligence.18 U.S.C. § 3161(h)(7)(B).

6

The Government, however, does not concede that the delay of 467 days between the date of indictment and the date of trial is presumptively prejudicial. The Government cites *United States v. Harris* for the proposition that "delays of less than five years are not enough, by duration alone, to presume prejudice." 566 F.3d 422, 432 (5th Cir. 2009).

7

Because this issue is res nova in this circuit, we consider persuasive authority from other circuits. As a prior panel of this court has released an unpublished, per curiam opinion addressing this Sixth Amendment speedy trial claim, we also consider the unpublished decision as persuasive. See *Strother*, 2023 U.S. App. LEXIS 29842, 2023 WL 7399550.

EXHIBIT B

United States Court of Appeals

FIFTH CIRCUIT
OFFICE OF THE CLERK

LYLE W. CAYCE
CLERK

TEL. 504-310-7700
600 S. MAESTRI PLACE,
Suite 115
NEW ORLEANS, LA 70130

April 02, 2024

Mr. Philip Devlin
Western District of Texas, El Paso
United States District Court
525 Magoffin Avenue
Room 108
El Paso, TX 79901-0000

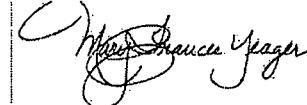
No. 22-50043 USA v. Gordon
USDC No. 3:20-CR-226-1

Dear Mr. Devlin,

Enclosed is a copy of the judgment issued as the mandate and a copy of the court's opinion.

Sincerely,

LYLE W. CAYCE, Clerk



By:

Mary Frances Yeager, Deputy Clerk
504-310-7686

cc: Mr. Joseph H. Gay Jr.
Mr. Carl Monroe Gordon
Ms. Angela Sandoval Raba

**UNITED STATES COURT OF APPEALS
FOR THE FIFTH CIRCUIT**

UNITED STATES OF AMERICA §
Plaintiff-Appellee §
v. § **Appeal No. 22-50043**
§ **USDC NO. EP-20-cr-00226-DCG**
CARL MONROE GORDON §
Defendant-Appellant §

APPELLANT CARL MONROE GORDON
MOTION TO WITHDRAW AS ATTORNEY OF RECORD AND REQUEST
FOR EXTENSION OF TIME TO FILE MOTION FOR REHEARING

TO THE HONORABLE JUDGES OF THE FIFTH CIRCUIT COURT OF APPEALS:

Comes now the Appellant, CARL MONROE GORDON, who by and through his undersigned counsel, BROCK BENJAMIN, files the above captioned Motion to Withdraw as Attorney of Record and Request for Extension of Time to File Motion for Rehearing and as grounds would respectfully show as follows:

1. On January 17, 2022, undersigned counsel filed the Notice of Appeal in the instant case.
2. The Appellant's Brief was filed on November 30, 2022.
3. Appellee's Brief was filed on August 21, 2023.
4. Appellant's Reply Brief was filed on September 11, 2023.
5. This case was decided by this Honorable Court without oral argument.

6. The Court issued a published opinion in this matter on February 16, 2024.
7. The undersigned attorney was in a murder trial at the time the petition for discretionary review and he requested an extension of time to file the petition for discretionary review until April 1, 2024.
8. The undersigned attorney believes that he has concluded his representation of Appellant in the best interest of the Appellant and therefore it is time for undersigned counsel to withdraw from the instant case and be relieved of any further responsibility in this case.
9. This case is not scheduled for any hearings at this time. A copy of this motion has been sent by certified mail to the Appellant's known address. Additionally, the undersigned has provided information on a rehearing and writ of certiorari if desired pro se.
10. As timelines are currently running and the undersigned is requesting a withdrawal, he would request that the Court grant an extension of time for any pro se petition for rehearing or other request that the Appellant may have pro se.
11. A copy of the Court's opinion was mailed to the Appellant on February 19, 2024, and a copy of the motion for extension was

EXHIBIT C 3 of 5 pages

mailed to Appellant on March 1, 2024. Copies of the letters are attached as exhibit "A".

12. By telephone conversation with client on March 12, 2024, the undersigned further informed Mr. Gordon that he had 90 days to file a Writ of Certiorari with the United States Supreme Court from the time of the judgment, and has provided the rules discussing how to perform that action by a separate mailing.
13. That Appellant is in custody at the present time and was sentenced to a term of 50 years on July 19, 2022.

WHEREFORE, PREMISES CONSIDERED, Movant hereby prays that he be granted permission to withdraw as attorney of record for Appellant and that he be relieved of all further responsibility in connection with this cause. Further, the undersigned requests that the Court extend the rehearing deadline for such time that the Appellant may respond pro se if he chooses.

Respectfully submitted,

/s/ Brock Benjamin
BROCK BENJAMIN
Attorney for Appellant
Bar number: 24048167
609 Myrtle Ave., Bldg. B
El Paso, Texas 79901
Tel. (915) 412-5858
Fax: (915) 503-2224
Email: brock@brockmorganbenjamin.com

EXHIBIT C 3 of 5 pages

EXHIBIT C 4 of 5 pages

CERTIFICATE OF SERVICE

I hereby certify that on this the 22nd day of March, 2024, a copy of this Motion to Withdraw as Attorney of Record and Request for Extension of Time to File Motion for Rehearing was served on the United States Attorney by email through the CM/ECF filing system. Additionally, notice was sent by regular mail to Carl Monroe Gordon.

/s/ Brock Benjamin
BROCK BENJAMIN

EXHIBIT C 4 of 5 pages

EXHIBIT C 5 of 5 pages

CERTIFICATION

I hereby certify the following:

- (1) All required privacy redactions have been made in the above document.
- (2) Any required paper copies to be submitted to the court are exact copies of the version submitted electronically.
- (3) The electronic submission was scanned for viruses with the most recent version of a commercial virus scanner program.

/s/ Brock Benjamin
BROCK BENJAMIN

EXHIBIT C 5 of 5 pages

UNITED STATES OF AMERICA, Plaintiff, v. CARL MONROE GORDON, Defendant.
UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF TEXAS, EL PASO
DIVISION
2021 U.S. Dist. LEXIS 87140
EP-20-CR-00226-DCG
May 6, 2021, Decided
May 6, 2021, Filed

Counsel {2021 U.S. Dist. LEXIS 1}For Carl Monroe Gordon, Defendant: Brock Morgan Benjamin, LEAD ATTORNEY, El Paso, TX.
For USA, Plaintiff: Ian Martinez Hanna, LEAD ATTORNEY, U.S. Attorney's Office, El Paso, TX; Michelle Allaine Winters, LEAD ATTORNEY, U.S. Attorney's Office, Western District of Texas, El Paso, TX.
Judges: DAVID C. GUADERRAMA, UNITED STATES DISTRICT JUDGE.

Opinion

Opinion by: DAVID C. GUADERRAMA

Opinion

ORDER

On May 3, 2021, the Court began conducting the ongoing jury trial in the above-captioned cause after implementing a series of safety protocols to safeguard the health and safety of Court personnel, litigants, counsel, law enforcement, witnesses, and jurors. In anticipation of the trial testimony of his rebuttal expert witness, Defendant Carl Monroe Gordon asks the Court to allow his expert witness, Dr. Elliot L. Atkins, to watch the trial testimony of the Government's expert, Dr. Veronique Valliere, via Zoom video conference and to allow Dr. Atkins to testify in the same manner. While it does not object to Defendant's request, the Government expressed its concern that such "broadcast" of a trial proceeding may be prohibited by the Federal Rules of Criminal Procedure.

The Sixth Amendment mandates, in part, that "[i]n all criminal prosecutions, the accused {2021 U.S. Dist. LEXIS 2} shall enjoy the right to a speedy and *public trial*" *Presley v. Georgia*, 558 U.S. 209, 212, 130 S. Ct. 721, 175 L. Ed. 2d 675 (2010) (emphasis added). The Supreme Court has also interpreted the First Amendment to guarantee the press and public a right of access to criminal trials. See *Globe Newspaper Co. v. Superior Court*, 457 U.S. 596, 102 S. Ct. 2613, 73 L. Ed. 2d 248 (1982); *Richmond Newspapers, Inc. v. Virginia*, 448 U.S. 555, 100 S. Ct. 2814, 65 L. Ed. 2d 973 (1980). To date, however, no case, statute, or rule suggests that this right of public access includes a right to televise, record, or otherwise broadcast trials. See *United States v. Edwards*, 785 F.2d 1293, 1295 (5th Cir. 1986). In fact, the opposite is true.

As the Government correctly notes, Federal Rule of Criminal Procedure 53 expressly prohibits "the broadcasting of judicial proceedings from the courtroom." Fed. R. Crim. P. 53. Further, the Judicial Conference of the United States has consistently reaffirmed throughout the years its opposition to permit criminal courtroom proceedings in district court to be broadcasted, televised, recorded, or

photographed for the purpose of public dissemination. See, e.g., Annual Report of the Proceedings of the Judicial Conference of the United States, March 8-9, 1962, p. 10; Chief Justice William H. Rehnquist, Judicial Conference of the United States, Report of the Proceedings of the Judicial Conference of the United States, Washington, DC, September 20, 1994, p. 45, at <http://www.uscourts.gov/file/2120/download>; Chief Justice William H. Rehnquist, Judicial Conference{2021 U.S. Dist. LEXIS 3} of the United States, Report of the Proceedings of the Judicial Conference of the United States, Washington, DC, March 12, 1996, p. 17, at <http://www.uscourts.gov/file/2119/download>.

Moreover, while § 15002(b) of the "Coronavirus Aid, Relief, and Economic Security Act" ("CARES Act"), enacted on March 27, 2020, authorizes the broadcasting of certain criminal proceedings virtually (including, detention hearings, initial appearances, preliminary hearings, waivers of indictment, arraignments, probation and supervised release revocation proceedings, pretrial release revocation proceedings, and felony pleas and sentencing, among others), it does not expressly authorize courts to broadcast jury trial proceedings. See CARES Act, Pub. L. No. 116-136, § 15002(b).1

However, all of these authorities appear to prohibit the broadcasting² of criminal proceedings to the general public outside the courtroom, but not under all circumstances. Indeed, the Judicial Conference's current policy for cameras in trial courts provides the following:

A judge may authorize broadcasting, televising, recording, or taking photographs in the courtroom and in adjacent areas during investigative, naturalization, or other ceremonial proceedings. A judge may authorize{2021 U.S. Dist. LEXIS 4} such activities in the courtroom or adjacent areas during other proceedings, or recesses between such other proceedings, only:

- 1) for the presentation of evidence;
- 2) for the perpetuation of the record of the proceedings;
- 3) for security purposes;
- 4) for other purposes of judicial administration;
- 5) for the photographing, recording, or broadcasting of appellate arguments; or
- 6) in accordance with pilot programs approved by the Judicial Conference. United States Courts, *About Federal Courts: History of Cameras in Courts* (last visited May 5, 2021), available at <https://www.uscourts.gov/about-federal-courts/judicial-administration/cameras-courts/history-cameras-courts>; see also Chief Justice William H. Rehnquist, Judicial Conference of the United States, Report of the Proceedings of the Judicial Conference of the United States, Washington, DC, September 12, 1990, p. 104, at https://www.uscourts.gov/sites/default/files/reports_of_the_proceedings_1990-09_0.pdf.

Due to the exigent circumstances presented by the COVID-19 pandemic and the need for judicial efficiency to safeguard the health and safety of all those involved in the ongoing criminal jury trial, the Court{2021 U.S. Dist. LEXIS 5} will authorize Dr. Atkins to watch Dr. Valliere's trial testimony and to subsequently testify via Zoom video conference. This limited broadcast of Defendant's jury trial proceedings is solely intended for the purposes of (1) the presentation of evidence; and (2) for other purposes of judicial administration. It is not intended to authorize the broadcast Defendant's jury trial proceedings to the general public outside of the courtroom, with the exception of the live video and audio feed that is streamed into an overflow room.³ None of these purposes run afoul of the prohibition Federal Rule of Criminal Procedure 53, the Judicial Conference's policies, or of any other relevant authority.

Neither does the Court's authorization violate any of Defendant's constitutional right to a fair trial. Instead, it serves to protect it. To begin, it is Defendant himself who seeks leave to have his expert witness to testify remotely so that his expert can fully review Dr. Valliere's testimony and have a fair opportunity for cross-examination and rebuttal. What is more, as it is Defendant and not the Government who requests such leave, there would be no violation of the Confrontation Clause. See *Crawford v. Washington*, 541 U.S. 36, 51, 124 S. Ct. 1354, 158 L. Ed. 2d 177 (2004) (noting that the Confrontation Clause "applies to 'witnesses' against{2021 U.S. Dist. LEXIS 6} the accused").

Moreover, under the current circumstances, judicial efficiency and the interests of justice are better served by the Court authorizing Dr. Atkins to attend the jury trial remotely. First, as Dr. Atkins is located in New Jersey, he would still have to fly to El Paso. Not only would this course of action demand more expenditure of everyone's time and resources than its alternative, but it would also increase the risk of spreading COVID-19 among those involved in the jury trial.

And second, there is little to no benefit from Dr. Atkins attending the jury trial in person. To date, the courtroom lacks any available space for Dr. Atkins, or anyone for that matter, to attend and watch Defendant's jury trial proceedings because court staff, litigants, and jurors are already spread all across the courtroom to maintain a safe distance from each other. As such, Dr. Atkins would be required to watch Dr. Valliere's testimony via Zoom in the overflow room; that is, he would still be attending the hearing in the exact same manner, and with substantially similar limitations, as he would otherwise.

Accordingly, the Court **GRANTS** Defendant Carl Monroe Gordon **LEAVE** to have his expert witness,{2021 U.S. Dist. LEXIS 7} Dr. Elliot L. Atkins, watch Dr. Veronique Valliere's trial testimony and subsequently testify via Zoom video conference.

So ORDERED and SIGNED this 6th day of May 2021.

/s/ David C. Guaderrama

DAVID C. GUADERAMA

UNITED STATES DISTRICT JUDGE

Footnotes

1

But notably, the broadcasting authorization in the CARES Act appears more relevant to the requirement in Federal Rule of Criminal Procedure 43, providing that a criminal defendant's presence is required at the majority of criminal proceedings, and not to the prohibition in Rule 53. See Fed. R. Crim. P. 43(a) (Defendant's Presence-When Required).

2

According to Black's Law Dictionary, "broadcasting" is defined as "[t]he distribution of audio and video content to a dispersed audience via broadcast radio, broadcast television, or other technologies. . . . Receiving parties may include the general public or a relatively large subset of thereof" *Black's Law Dictionary Online*, <https://thelawdictionary.org/> (last visited May 5, 2021) (defining "broadcasting").

3

To maintain the appropriate social distance recommended by the Centers of Disease Control

1yeccases

3

EXHIBIT D: 3 of 4 pages

("CDC") between court staff, litigants, and jurors inside the courtroom, the general public *and the media* are only able to attend the jury trial proceedings from the overflow room.