

No. \_\_\_\_\_

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## IN THE UNITED STATES SUPREME COURT

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ROBERT LEE SWINTON JR.

Plaintiff/Petitioner.

V.

LIVINGSTON COUNTY, LIVINGSTON COUNTY JAIL,  
MONROE COUNTY,MONROE COUNTY JAIL, NURSE SCHINSKI,NURSE  
YUNKER, CHIEF DEPUTY YASSO,CORPORAL SLOCUM, DEPUTY  
FORRESTER,DR. MAXIMILLIAN CHUNG,DR. CHARLES THOMAS,  
CORRECTIONAL MEDICAL CARE INC.,

Plaintiff/Respondent.

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## PETITION FOR WRIT OF CERTIORARI TO THE UNITED STATES SECOND CIRCUIT COURT OF APPEALS

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### APPENDIX OF THE PETITIONER

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Robert Lee Swinton Jr., Incarcerated, PRO SE

175 Ward St., Building B

Rochester, New York 14605

Cell No. (585) 734 - 5436

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21-1434

*Swinton v. Livingston County*

UNITED STATES COURT OF APPEALS  
FOR THE SECOND CIRCUIT

SUMMARY ORDER

RULINGS BY SUMMARY ORDER DO NOT HAVE PRECEDENTIAL EFFECT. CITATION TO A SUMMARY ORDER FILED ON OR AFTER JANUARY 1, 2007, IS PERMITTED AND IS GOVERNED BY FEDERAL RULE OF APPELLATE PROCEDURE 32.1 AND THIS COURT'S LOCAL RULE 32.1.1. WHEN CITING A SUMMARY ORDER IN A DOCUMENT FILED WITH THIS COURT, A PARTY MUST CITE EITHER THE FEDERAL APPENDIX OR AN ELECTRONIC DATABASE (WITH THE NOTATION "SUMMARY ORDER"). A PARTY CITING TO A SUMMARY ORDER MUST SERVE A COPY OF IT ON ANY PARTY NOT REPRESENTED BY COUNSEL.

1       At a stated term of the United States Court of Appeals for the Second Circuit,  
2 held at the Thurgood Marshall United States Courthouse, 40 Foley Square, in the  
3 City of New York, on the 2<sup>nd</sup> day of March, two thousand twenty-three.  
4

5 PRESENT:

6                   JOSÉ A. CABRANES,  
7                   RICHARD J. SULLIVAN,  
8                   WILLIAM J. NARDINI,  
9                   *Circuit Judges.*

10 \_\_\_\_\_  
11       ROBERT L. SWINTON, JR.,

12                   *Plaintiff-Appellant,*  
13

14                   v.  
15

16                   No. 21-1434  
17

18       LIVINGSTON COUNTY, LIVINGSTON COUNTY  
19       JAIL, MONROE COUNTY, MONROE COUNTY  
20       JAIL, NURSE SCHINSKI, NURSE YUNKER,  
21       CHIEF DEPUTY YASSO, CORPORAL SLOCUM,  
22       DEPUTY FORRESTER, CORRECT CARE  
23       SOLUTIONS, INC., DR. MAXMILLIAN CHUNG,  
24       DR. CHARLES THOMAS, CORRECTIONAL  
25       MEDICAL CARE INC.,  
26

27                   *Defendants-Appellees.\**

\_\_\_\_\_  
\* The Clerk of Court is respectfully directed to amend the official case caption as set forth above.

**For Plaintiff-Appellant:**

Robert L. Swinton, Jr., pro se,  
Danbury, CT.

**For Defendants-Appellees Livingston  
County, Livingston County Jail, Nurse  
Schinski, Nurse Yunker, Chief Deputy  
Yasso, Corporal Slocum, and Deputy  
Forrester:**

Michael P. McLaren, Vincent  
Thomas Parlato, Webster Szanyi  
LLP, Buffalo, NY.

**For Defendants-Appellees Dr. Charles  
Thomas and Correctional Medical Care  
Inc.:**

Paul Andrew Sanders, Barclay  
Damon, LLP, Rochester, NY.

**For Defendant-Appellee Dr. Maxmillian  
Chung:**

Kara M. Addelman, Addelman  
Cross & Baldwin, PC, Buffalo,  
NY.

1  
2         Appeal from a judgment of the United States District Court for the Western  
3         District of New York (Richard J. Arcara, *Judge*).  
4         **UPON DUE CONSIDERATION, IT IS HEREBY ORDERED,**  
5         **ADJUDGED, AND DECREED** that the judgment of the district court is  
6         **AFFIRMED.**

7         Robert L. Swinton, Jr., incarcerated and proceeding pro se, appeals from  
8         (1) the district court's *sua sponte* dismissal of his claims under 42 U.S.C. § 1983  
9         against Livingston County and Monroe County (collectively, the "Counties") and  
10        their respective jails (collectively, the "Jails") at initial screening under 28 U.S.C.

1    §§ 1915(e)(2) and 1915A(a); and (2) the district court’s grant of summary judgment  
2    under Rule 56 of the Federal Rules of Civil Procedure, dismissing his section-1983  
3    and state-law claims against the remaining defendants, all in connection with the  
4    conditions of his pretrial detention between 2012 and 2015. We assume the  
5    parties’ familiarity with the underlying facts, procedural history, and issues on  
6    appeal.

7            We review a district court’s sua sponte dismissal under section 1915(e)(2)  
8    and its grant of summary judgment under Rule 56 de novo. *See Hardaway v.*  
9    *Hartford Pub. Works Dep’t*, 879 F.3d 486, 489 (2d Cir. 2018); *1077 Madison St., LLC v.*  
10   *Daniels*, 954 F.3d 460, 463 (2d Cir. 2020). In determining whether a district court’s  
11   sua sponte dismissal is appropriate, we accept as true all well-pleaded factual  
12   allegations in the complaint, draw all reasonable inferences in the plaintiff’s favor,  
13   and assess whether the complaint “state[s] a claim to relief that is plausible on its  
14   face.” *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 570 (2007). We affirm a district  
15   court’s grant of summary judgment “when, construing the evidence in the light  
16   most favorable to the non-movant, ‘there is no genuine dispute as to any material  
17   fact and the movant is entitled to judgment as a matter of law.’” *Doninger v.*  
18   *Niehoff*, 642 F.3d 334, 344 (2d Cir. 2011) (quoting Fed. R. Civ. P. 56(a)).

1       On appeal, Swinton argues principally that the district court erred by  
2       (1) dismissing his section-1983 claims against the Counties and Jails for failing to  
3       plausibly allege an official policy or custom under *Monell v. Department of Social*  
4       *Services*, 436 U.S. 658, 694 (1978); (2) granting summary judgment in favor of  
5       Dr. Charles Thomas, Dr. Maximillian Chung, and their employer, Correctional  
6       Medical Care Inc. (“CMC”), on Swinton’s claims of deliberate indifference to his  
7       dental conditions at the Monroe County Jail; (3) granting summary judgment in  
8       favor of Nurse Schinski and Nurse Yunker (collectively, the “Nurses”) and Chief  
9       Deputy Yasso on Swinton’s claims of deliberate indifference to his dental  
10      conditions at the Livingston County Jail; and (4) granting summary judgment in  
11      favor of the Nurses, Chief Deputy Yasso, Corporal Slocum, and Deputy Forrester  
12      (collectively, the “Officers”) on Swinton’s claims of denial of court access. We  
13      discuss each of Swinton’s arguments in turn.

14       First, the district court correctly concluded that Swinton failed to plausibly  
15      allege a *Monell* claim against the Counties and the Jails. Under *Monell*, a  
16      municipality is subject to suit under section 1983 only if the “execution of [the]  
17      government’s policy or custom . . . inflicts the [alleged] injury.” 436 U.S. at 694.  
18      To satisfy this requirement, “general and conclusory allegation[s]” of an

1 unconstitutional policy or custom are insufficient. *Littlejohn v. City of New York*,  
2 795 F.3d 297, 315 (2d Cir. 2015). Rather, a plaintiff must identify either an  
3 “express rule or regulation,” a practice that “was so persistent or widespread as to  
4 [carry] the force of law,” or misconduct of “subordinate employees” that “was so  
5 manifest as to imply the constructive acquiescence of senior policy-making  
6 officials.” *Id.* Swinton’s complaint asserts in a conclusory fashion that the  
7 Counties and the Jails are liable under section 1983 because the Counties were  
8 “responsible for [the] polic[ies]” and “supervision of the [Jails],” and he  
9 experienced “toothaches and abscesses” while the Jails were “responsible for [his]  
10 care.” Suppl. App’x at 10–11. But aside from these assertions, Swinton alleges  
11 no facts to suggest that his purported injuries were inflicted by the Counties’ or  
12 the Jails’ “express rule,” “widespread” practice, or “manifest” misconduct.  
13 *Littlejohn*, 795 F.3d at 315. Because Swinton’s “general and conclusory”  
14 allegations of constitutional violations are insufficient to satisfy the  
15 policy-or-custom requirement under *Monell*, we affirm the district court’s sua  
16 sponte dismissal of Swinton’s claims against the Counties and the Jails.<sup>1</sup> *Id.*

---

<sup>1</sup> Although a district court has ample discretion to grant a pro se defendant leave to amend his complaint before dismissal, it need not do so when such relief would be futile – i.e., when the complaint does not give “any indication that a valid claim might be stated.” *Pangburn v.*

1           Second, the district court correctly granted summary judgment in favor of  
2 Dr. Thomas, Dr. Chung, and their employer, CMC, on Swinton's claims of  
3 deliberate indifference to his dental conditions at the Monroe County Jail.  
4 Because Swinton was at all relevant times a pretrial detainee, his  
5 deliberate-indifference claims are analyzed under the Fourteenth Amendment's  
6 Due Process Clause. *See Darnell v. Pineiro*, 849 F.3d 17, 29–30 (2d Cir. 2017).  
7 Under the Fourteenth Amendment, "mere medical malpractice is not tantamount  
8 to deliberate indifference." *Charles v. Orange County*, 925 F.3d 73, 87 (2d Cir. 2019)  
9 (quoting *Cuoco v. Moritsugu*, 22 F.3d 99, 107 (2d Cir. 2000)). Instead, a plaintiff  
10 must demonstrate, "at a minimum," that the defendant provided deficient medical  
11 treatment with "culpable recklessness . . . that evinces a conscious disregard of a  
12 substantial risk of serious harm" to his health. *Darby v. Greenman*, 14 F.4th 124,  
13 128 (2d Cir. 2021).

14           Here, Swinton argues that Dr. Thomas and Dr. Chung were deliberately  
15 indifferent to his dental conditions because they "appl[ied] a less efficacious  
16 treatment" than what Swinton requested. Swinton's Br. at 6. We disagree.

---

*Culbertson*, 200 F.3d 65, 70 (2d Cir. 1999). Because even a liberal construction of Swinton's complaint gives no indication that he could plausibly allege a *Monell* claim against the Counties and the Jails, the district court did not abuse its discretion by denying Swinton leave to amend his complaint when it dismissed Swinton's *Monell* claims at initial screening.

1 When Dr. Thomas first treated Swinton at the Monroe County Jail, Dr. Thomas  
2 observed that Swinton's "abscess did not constitute an emergent, life-threatening  
3 condition" and therefore prescribed him antibiotics "to control the bacteria that  
4 caused the abscess." Dist. Ct. Doc. No. 259, Ex. 9, ¶¶ 16, 21. After Swinton  
5 came under Dr. Chung's care a few months later, Dr. Chung conducted multiple  
6 examinations on Swinton's tooth, all of which revealed "[n]o soft tissue  
7 pathology." Suppl. App'x at 498. Nevertheless, because Swinton complained  
8 of a "pressure feeling" around his tooth, Dr. Chung inserted "a new temporary  
9 filling," "prescribed antibiotics," and "recommended evaluation for future  
10 extraction if the issue did not resolve." *Id.* When Swinton returned for a  
11 follow-up examination, Dr. Chung again observed "no soft tissue pathology." *Id.*  
12 at 499. Swinton now contends that Dr. Thomas and Dr. Chung should have  
13 provided him with "a root-canal" or "an extraction" to remedy his "repeated  
14 abscessing," Swinton's Br. at 6, but a mere disagreement over the proper course of  
15 treatment, without more, does not "evince[] a conscious disregard of a substantial  
16 risk of serious harm" to Swinton's health, *Darby*, 14 F.4th at 128; *see also Chance v.*  
17 *Armstrong*, 143 F.3d 698, 703 (2d Cir. 1998) ("It is well-established that mere  
18 disagreement over the proper treatment does not create a constitutional claim.").

1 On this record, we cannot say that Dr. Thomas, Dr. Chung, or their employer,  
2 CMC, were deliberately indifferent to Swinton's dental conditions. *See Darby*, 14  
3 F.4th at 128.

4 Third, the district court correctly granted summary judgment in favor of the  
5 Nurses and Chief Deputy Yasso on Swinton's deliberate-indifference claims  
6 related to his dental conditions at the Livingston County Jail. As to the Nurses,  
7 the district court found that they were entitled to qualified immunity, which  
8 shields government officials from suits for monetary damages "unless their  
9 actions violate clearly[ ]established rights of which an objectively reasonable  
10 official would have known." *Jones v. Parmley*, 465 F.3d 46, 55 (2d Cir. 2006)  
11 (quoting *Thomas v. Roach*, 165 F.3d 137, 142 (2d Cir. 1999)). As the district court  
12 reasoned, when Swinton was under the Nurses' care, medical indifference would  
13 constitute a constitutional violation only if the prison official had a "*subjective*  
14 *awareness* of the harmfulness associated with" his act or omission but nevertheless  
15 "disregarded [the] excessive risks" he posed "to the [detainee]'s health and  
16 safety." *Darnell*, 849 F.3d at 27, 35 (emphasis added). Not until 2017 did we  
17 announce "that deliberate indifference for due process purposes should be  
18 [instead] measured by an *objective* standard," *id.* at 35 (emphasis added)—namely,

1 by determining whether the prison official reasonably “*should have known* that  
2 failing to provide the omitted medical treatment would pose a substantial risk to  
3 the detainee’s health,” *Darby*, 14 F.4th at 128 (quoting *Charles*, 925 F.3d at 87).

4 In this case, the district court correctly found that there was insufficient  
5 evidence to suggest that the Nurses “acted with deliberate indifference in a  
6 subjective sense” by knowingly “disregard[ing] excessive risks to [Swinton]’s  
7 health and safety.” *Darnell*, 849 F.3d at 27. Instead, as the district court noted,  
8 “the record establishes that whenever [Swinton] complained of dental pain, he  
9 received medical attention, including pain relief medication, antibiotics, and the  
10 hydrogen peroxide mouth rinse, which [Swinton] repeatedly reported helped  
11 relieve the pain.” *Swinton v. Livingston County*, No. 15-cv-53A(F), 2018  
12 WL 4637376, at \*12 (W.D.N.Y. Sept. 27, 2018), *report and recommendation adopted sub*  
13 *nom. Swinton v. Schinski*, No. 15-cv-53-A, 2019 WL 5694314 (W.D.N.Y. Nov. 4,  
14 2019). In the absence of any evidence of the Nurses’ subjective indifference to  
15 Swinton’s dental conditions, we cannot conclude that the Nurses “violate[d]  
16 clearly[ ]established rights of which an objectively reasonable official would have  
17 known.” *Jones*, 465 F.3d at 55 (quoting *Thomas*, 165 F.3d at 142).

1       As to Chief Deputy Yasso, we agree with the district court that there was no  
2       evidence that he was personally involved in Swinton's dental treatment. We  
3       have long held "that personal involvement of defendants in alleged constitutional  
4       deprivations is a prerequisite to an award of damages under [section] 1983," and  
5       that a prison official cannot "be held personally responsible simply because he was  
6       in a high position of authority in the prison system." *Wright v. Smith*, 21 F.3d 496,  
7       501 (2d Cir. 1994) (internal quotation marks omitted). Here, Yasso's only  
8       involvement in Swinton's dental treatment was his investigation into Swinton's  
9       grievance petition about the treatment, *see* Suppl. App'x at 108–09; his inquiry  
10      regarding the status of Swinton's root canal request, *see id.* at 109; and his  
11      arrangement to postpone Swinton's transfer to another facility so that Swinton  
12      could receive a root canal prior to the transfer, *see id.* at 111. On this record, we  
13      see no evidence suggesting that Yasso was "personally involved in depriving"  
14      Swinton of proper dental treatment. *Wright*, 21 F.3d at 502.

15       Fourth, the district court correctly granted summary judgment dismissing  
16      Swinton's denial-of-court-access claims. Swinton contends that he could not  
17      effectively challenge a prior Florida state-court conviction because the Livingston  
18      County Jail's law library and legal-assistance program were inadequate. The

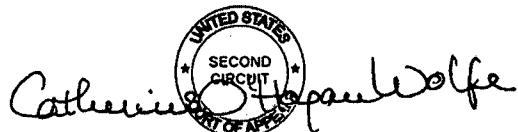
1 Supreme Court has held that “the fundamental constitutional right of access to the  
2 courts requires prison authorities to . . . provid[e] prisoners with adequate law  
3 libraries or adequate assistance from persons trained in the law.” *Lewis v. Casey*,  
4 518 U.S. 343, 346 (1996) (quoting *Bounds v. Smith*, 430 U.S. 817, 828 (1977)). But to  
5 assert a deprivation of that right, a plaintiff must show that “the alleged  
6 inadequacies of a prison’s library facilities or legal[-]assistance program caused  
7 him actual injury,” *id.* at 348 (internal quotation marks omitted), by “frustrat[ing]”  
8 or “imped[ing]” his “nonfrivolous legal claim[s],” *id.* at 353.

9 Here, Swinton has not “point[ed] to any actual denial of legal  
10 rights . . . based on the asserted constitutionally deficient legal resources at [the  
11 Livingston County Jail].” *Swinton*, 2018 WL 4637376, at \*9. To the contrary, the  
12 record shows that Swinton mounted multiple challenges to his Florida conviction  
13 while he was detained at the Livingston County Jail. For instance, in June 2014,  
14 a court-appointed criminal defense attorney sought to vacate Swinton’s Florida  
15 conviction, “but because th[at] conviction was never appealed, . . . the motion was  
16 denied as untimely.” *Id.* at \*8. Moreover, in April 2015, Swinton raised a related  
17 challenge to the same conviction “in his pro se coram nobis petition, which was  
18 considered and denied by both the Florida District Court of Appeal and the Florida

1 Supreme Court.”<sup>2</sup> *Id.* (capitalization standardized). Because Swinton cannot  
2 point to any deficiency of the Livingston County Jail’s legal resources that  
3 “frustrated” or “impeded” a “nonfrivolous” challenge to his Florida conviction,  
4 he has failed to demonstrate any actual injury required under *Lewis*.<sup>3</sup> 518 U.S.  
5 at 348, 353.

6 We have considered all of Swinton’s remaining arguments and find them to  
7 be without merit. Accordingly, we **AFFIRM** the judgment of the district court.

8 FOR THE COURT:  
9 Catherine O’Hagan Wolfe, Clerk of Court

  
Catherine O'Hagan Wolfe

---

<sup>2</sup> Swinton also argues that he was denied the right to court access because he could not effectively appeal the Livingston County Jail’s resolution of his grievance petitions. The record, however, is devoid of any evidence that he had any “nonfrivolous legal claim[s]” that were “frustrated” or “impeded” during the grievance process. *Lewis*, 518 U.S. at 353. We therefore affirm the district court’s grant of summary judgment as to Swinton’s denial-of-access claims in connection with his prison grievances.

<sup>3</sup> Because we conclude that the district court properly dismissed Swinton’s section-1983 claims, we also conclude that the district court did not abuse its discretion in declining to exercise supplemental jurisdiction over the state-law claims. *See Boyd v. J.E. Robert Co.*, 765 F.3d 123, 126 (2d Cir. 2014) (holding that “after properly granting summary judgment on the [federal] claims, the [d]istrict [c]ourt had discretion not to exercise supplemental jurisdiction over the state[-]law claims”).

**United States Court of Appeals for the Second Circuit  
Thurgood Marshall U.S. Courthouse  
40 Foley Square  
New York, NY 10007**

**DEBRA ANN LIVINGSTON  
CHIEF JUDGE**

Date: March 02, 2023  
Docket #: 21-1434pr  
Short Title: Swinton v. Livingston County

**CATHERINE O'HAGAN WOLFE  
CLERK OF COURT**

DC Docket #: 15-cv-53  
DC Court: WDNY (BUFFALO)  
DC Judge: Arcara

**BILL OF COSTS INSTRUCTIONS**

The requirements for filing a bill of costs are set forth in FRAP 39. A form for filing a bill of costs is on the Court's website.

The bill of costs must:

- \* be filed within 14 days after the entry of judgment;
- \* be verified;
- \* be served on all adversaries;
- \* not include charges for postage, delivery, service, overtime and the filers edits;
- \* identify the number of copies which comprise the printer's unit;
- \* include the printer's bills, which must state the minimum charge per printer's unit for a page, a cover, foot lines by the line, and an index and table of cases by the page;
- \* state only the number of necessary copies inserted in enclosed form;
- \* state actual costs at rates not higher than those generally charged for printing services in New York, New York; excessive charges are subject to reduction;
- \* be filed via CM/ECF or if counsel is exempted with the original and two copies.

**United States Court of Appeals for the Second Circuit  
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DC Judge: Arcara

**VERIFIED ITEMIZED BILL OF COSTS**

Counsel for

---

respectfully submits, pursuant to FRAP 39 (c) the within bill of costs and requests the Clerk to prepare an itemized statement of costs taxed against the

---

and in favor of

---

for insertion in the mandate.

Docketing Fee \_\_\_\_\_

Costs of printing appendix (necessary copies \_\_\_\_\_) \_\_\_\_\_

Costs of printing brief (necessary copies \_\_\_\_\_) \_\_\_\_\_

Costs of printing reply brief (necessary copies \_\_\_\_\_) \_\_\_\_\_

**(VERIFICATION HERE)**

---

Signature

# MANDATE

27-1434  
Swinton v. Livingston County

## UNITED STATES COURT OF APPEALS FOR THE SECOND CIRCUIT

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**For Defendants-Appellees Livingston County, Livingston County Jail, Nurse Schinski, Nurse Yunker, Chief Deputy Yasso, Corporal Slocum, and Deputy Forrester:**

Michael P. McLaren, Vincent Thomas Parlato, Webster Szanyi LLP, Buffalo, NY.

**For Defendants-Appellees Dr. Charles Thomas and Correctional Medical Care Inc.:**

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**For Defendant-Appellee Dr. Maxmillian Chung:**

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4       *Services*, 436 U.S. 658, 694 (1978); (2) granting summary judgment in favor of  
5       Dr. Charles Thomas, Dr. Maximillian Chung, and their employer, Correctional  
6       Medical Care Inc. (“CMC”), on Swinton’s claims of deliberate indifference to his  
7       dental conditions at the Monroe County Jail; (3) granting summary judgment in  
8       favor of Nurse Schinski and Nurse Yunker (collectively, the “Nurses”) and Chief  
9       Deputy Yasso on Swinton’s claims of deliberate indifference to his dental  
10      conditions at the Livingston County Jail; and (4) granting summary judgment in  
11      favor of the Nurses, Chief Deputy Yasso, Corporal Slocum, and Deputy Forrester  
12      (collectively, the “Officers”) on Swinton’s claims of denial of court access. We  
13      discuss each of Swinton’s arguments in turn.

14           First, the district court correctly concluded that Swinton failed to plausibly  
15       allege a *Monell* claim against the Counties and the Jails. Under *Monell*, a  
16       municipality is subject to suit under section 1983 only if the “execution of [the]  
17       government’s policy or custom . . . inflicts the [alleged] injury.” 436 U.S. at 694.  
18       To satisfy this requirement, “general and conclusory allegation[s]” of an

1 unconstitutional policy or custom are insufficient. *Littlejohn v. City of New York*,  
2 795 F.3d 297, 315 (2d Cir. 2015). Rather, a plaintiff must identify either an  
3 “express rule or regulation,” a practice that “was so persistent or widespread as to  
4 [carry] the force of law,” or misconduct of “subordinate employees” that “was so  
5 manifest as to imply the constructive acquiescence of senior policy-making  
6 officials.” *Id.* Swinton’s complaint asserts in a conclusory fashion that the  
7 Counties and the Jails are liable under section 1983 because the Counties were  
8 “responsible for [the] polic[ies]” and “supervision of the [Jails],” and he  
9 experienced “toothaches and abscesses” while the Jails were “responsible for [his]  
10 care.” Suppl. App’x at 10–11. But aside from these assertions, Swinton alleges  
11 no facts to suggest that his purported injuries were inflicted by the Counties’ or  
12 the Jails’ “express rule,” “widespread” practice, or “manifest” misconduct.  
13 *Littlejohn*, 795 F.3d at 315. Because Swinton’s “general and conclusory”  
14 allegations of constitutional violations are insufficient to satisfy the  
15 policy-or-custom requirement under *Monell*, we affirm the district court’s sua  
16 sponte dismissal of Swinton’s claims against the Counties and the Jails.<sup>1</sup> *Id.*

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<sup>1</sup> Although a district court has ample discretion to grant a pro se defendant leave to amend his complaint before dismissal, it need not do so when such relief would be futile – i.e., when the complaint does not give “any indication that a valid claim might be stated.” *Pangburn v.*

1                   Second, the district court correctly granted summary judgment in favor of  
2                   Dr. Thomas, Dr. Chung, and their employer, CMC, on Swinton's claims of  
3                   deliberate indifference to his dental conditions at the Monroe County Jail.  
4                   Because Swinton was at all relevant times a pretrial detainee, his  
5                   deliberate-indifference claims are analyzed under the Fourteenth Amendment's  
6                   Due Process Clause. *See Darnell v. Pineiro*, 849 F.3d 17, 29–30 (2d Cir. 2017).  
7                   Under the Fourteenth Amendment, "mere medical malpractice is not tantamount  
8                   to deliberate indifference." *Charles v. Orange County*, 925 F.3d 73, 87 (2d Cir. 2019)  
9                   (quoting *Cuoco v. Moritsugu*, 22 F.3d 99, 107 (2d Cir. 2000)). Instead, a plaintiff  
10                  must demonstrate, "at a minimum," that the defendant provided deficient medical  
11                  treatment with "culpable recklessness . . . that evinces a conscious disregard of a  
12                  substantial risk of serious harm" to his health. *Darby v. Greenman*, 14 F.4th 124,  
13                  128 (2d Cir. 2021).

14                  Here, Swinton argues that Dr. Thomas and Dr. Chung were deliberately  
15                  indifferent to his dental conditions because they "appl[ied] a less efficacious  
16                  treatment" than what Swinton requested. Swinton's Br. at 6. We disagree.

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*Culbertson*, 200 F.3d 65, 70 (2d Cir. 1999). Because even a liberal construction of Swinton's complaint gives no indication that he could plausibly allege a *Monell* claim against the Counties and the Jails, the district court did not abuse its discretion by denying Swinton leave to amend his complaint when it dismissed Swinton's *Monell* claims at initial screening.

1 When Dr. Thomas first treated Swinton at the Monroe County Jail, Dr. Thomas  
2 observed that Swinton's "abscess did not constitute an emergent, life-threatening  
3 condition" and therefore prescribed him antibiotics "to control the bacteria that  
4 caused the abscess." Dist. Ct. Doc. No. 259, Ex. 9, ¶¶ 16, 21. After Swinton  
5 came under Dr. Chung's care a few months later, Dr. Chung conducted multiple  
6 examinations on Swinton's tooth, all of which revealed "[n]o soft tissue  
7 pathology." Suppl. App'x at 498. Nevertheless, because Swinton complained  
8 of a "pressure feeling" around his tooth, Dr. Chung inserted "a new temporary  
9 filling," "prescribed antibiotics," and "recommended evaluation for future  
10 extraction if the issue did not resolve." *Id.* When Swinton returned for a  
11 follow-up examination, Dr. Chung again observed "no soft tissue pathology." *Id.*  
12 at 499. Swinton now contends that Dr. Thomas and Dr. Chung should have  
13 provided him with "a root-canal" or "an extraction" to remedy his "repeated  
14 abscessing," Swinton's Br. at 6, but a mere disagreement over the proper course of  
15 treatment, without more, does not "evince[] a conscious disregard of a substantial  
16 risk of serious harm" to Swinton's health, *Darby*, 14 F.4th at 128; *see also Chance v.*  
17 *Armstrong*, 143 F.3d 698, 703 (2d Cir. 1998) ("It is well-established that mere  
18 disagreement over the proper treatment does not create a constitutional claim.").

1 On this record, we cannot say that Dr. Thomas, Dr. Chung, or their employer,  
2 CMC, were deliberately indifferent to Swinton's dental conditions. *See Darby*, 14  
3 F.4th at 128.

4 Third, the district court correctly granted summary judgment in favor of the  
5 Nurses and Chief Deputy Yasso on Swinton's deliberate-indifference claims  
6 related to his dental conditions at the Livingston County Jail. As to the Nurses,  
7 the district court found that they were entitled to qualified immunity, which  
8 shields government officials from suits for monetary damages "unless their  
9 actions violate clearly[ ]established rights of which an objectively reasonable  
10 official would have known." *Jones v. Parmley*, 465 F.3d 46, 55 (2d Cir. 2006)  
11 (quoting *Thomas v. Roach*, 165 F.3d 137, 142 (2d Cir. 1999)). As the district court  
12 reasoned, when Swinton was under the Nurses' care, medical indifference would  
13 constitute a constitutional violation only if the prison official had a "subjective  
14 awareness of the harmfulness associated with" his act or omission but nevertheless  
15 "disregarded [the] excessive risks" he posed "to the [detainee]'s health and  
16 safety." *Darnell*, 849 F.3d at 27, 35 (emphasis added). Not until 2017 did we  
17 announce "that deliberate indifference for due process purposes should be  
18 [instead] measured by an *objective* standard," *id.* at 35 (emphasis added)—namely,

1 by determining whether the prison official reasonably “*should have known* that  
2 failing to provide the omitted medical treatment would pose a substantial risk to  
3 the detainee’s health,” *Darby*, 14 F.4th at 128 (quoting *Charles*, 925 F.3d at 87).

4 In this case, the district court correctly found that there was insufficient  
5 evidence to suggest that the Nurses “acted with deliberate indifference in a  
6 subjective sense” by knowingly “disregard[ing] excessive risks to [Swinton]’s  
7 health and safety.” *Darnell*, 849 F.3d at 27. Instead, as the district court noted,  
8 “the record establishes that whenever [Swinton] complained of dental pain, he  
9 received medical attention, including pain relief medication, antibiotics, and the  
10 hydrogen peroxide mouth rinse, which [Swinton] repeatedly reported helped  
11 relieve the pain.” *Swinton v. Livingston County*, No. 15-cv-53A(F), 2018  
12 WL 4637376, at \*12 (W.D.N.Y. Sept. 27, 2018), *report and recommendation adopted sub*  
13 *nom. Swinton v. Schinski*, No. 15-cv-53-A, 2019 WL 5694314 (W.D.N.Y. Nov. 4,  
14 2019). In the absence of any evidence of the Nurses’ subjective indifference to  
15 Swinton’s dental conditions, we cannot conclude that the Nurses “violate[d]  
16 clearly[ ]established rights of which an objectively reasonable official would have  
17 known.” *Jones*, 465 F.3d at 55 (quoting *Thomas*, 165 F.3d at 142).

1           As to Chief Deputy Yasso, we agree with the district court that there was no  
2   evidence that he was personally involved in Swinton's dental treatment. We  
3   have long held "that personal involvement of defendants in alleged constitutional  
4   deprivations is a prerequisite to an award of damages under [section] 1983," and  
5   that a prison official cannot "be held personally responsible simply because he was  
6   in a high position of authority in the prison system." *Wright v. Smith*, 21 F.3d 496,  
7   501 (2d Cir. 1994) (internal quotation marks omitted). Here, Yasso's only  
8   involvement in Swinton's dental treatment was his investigation into Swinton's  
9   grievance petition about the treatment, *see Suppl. App'x* at 108–09; his inquiry  
10   regarding the status of Swinton's root canal request, *see id.* at 109; and his  
11   arrangement to postpone Swinton's transfer to another facility so that Swinton  
12   could receive a root canal prior to the transfer, *see id.* at 111. On this record, we  
13   see no evidence suggesting that Yasso was "personally involved in depriving"  
14   Swinton of proper dental treatment. *Wright*, 21 F.3d at 502.

15           Fourth, the district court correctly granted summary judgment dismissing  
16   Swinton's denial-of-court-access claims. Swinton contends that he could not  
17   effectively challenge a prior Florida state-court conviction because the Livingston  
18   County Jail's law library and legal-assistance program were inadequate. The

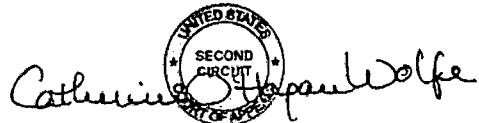
1 Supreme Court has held that “the fundamental constitutional right of access to the  
2 courts requires prison authorities to . . . provid[e] prisoners with adequate law  
3 libraries or adequate assistance from persons trained in the law.” *Lewis v. Casey*,  
4 518 U.S. 343, 346 (1996) (quoting *Bounds v. Smith*, 430 U.S. 817, 828 (1977)). But to  
5 assert a deprivation of that right, a plaintiff must show that “the alleged  
6 inadequacies of a prison’s library facilities or legal[-]assistance program caused  
7 him actual injury,” *id.* at 348 (internal quotation marks omitted), by “frustrat[ing]”  
8 or “imped[ing]” his “nonfrivolous legal claim[s],” *id.* at 353.

9 Here, Swinton has not “point[ed] to any actual denial of legal  
10 rights . . . based on the asserted constitutionally deficient legal resources at [the  
11 Livingston County Jail].” *Swinton*, 2018 WL 4637376, at \*9. To the contrary, the  
12 record shows that Swinton mounted multiple challenges to his Florida conviction  
13 while he was detained at the Livingston County Jail. For instance, in June 2014,  
14 a court-appointed criminal defense attorney sought to vacate Swinton’s Florida  
15 conviction, “but because th[at] conviction was never appealed, . . . the motion was  
16 denied as untimely.” *Id.* at \*8. Moreover, in April 2015, Swinton raised a related  
17 challenge to the same conviction “in his pro se *coram nobis* petition, which was  
18 considered and denied by both the Florida District Court of Appeal and the Florida

1 Supreme Court.”<sup>2</sup> *Id.* (capitalization standardized). Because Swinton cannot  
2 point to any deficiency of the Livingston County Jail’s legal resources that  
3 “frustrated” or “impeded” a “nonfrivolous” challenge to his Florida conviction,  
4 he has failed to demonstrate any actual injury required under *Lewis*.<sup>3</sup> 518 U.S.  
5 at 348, 353.

6 We have considered all of Swinton’s remaining arguments and find them to  
7 be without merit. Accordingly, we **AFFIRM** the judgment of the district court.

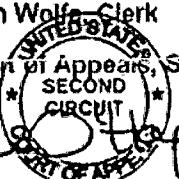
8 FOR THE COURT:  
9 Catherine O’Hagan Wolfe, Clerk of Court

  
Catherine O'Hagan Wolfe

A True Copy

Catherine O’Hagan Wolfe—Clerk

United States Court of Appeals, Second Circuit

  
Catherine O'Hagan Wolfe

<sup>2</sup> Swinton also argues that he was denied the right to court access because he could not effectively appeal the Livingston County Jail’s resolution of his grievance petitions. The record, however, is devoid of any evidence that he had any “nonfrivolous legal claim[s]” that were “frustrated” or “impeded” during the grievance process. *Lewis*, 518 U.S. at 353. We therefore affirm the district court’s grant of summary judgment as to Swinton’s denial-of-access claims in connection with his prison grievances.

<sup>3</sup> Because we conclude that the district court properly dismissed Swinton’s section-1983 claims, we also conclude that the district court did not abuse its discretion in declining to exercise supplemental jurisdiction over the state-law claims. *See Boyd v. J.E. Robert Co.*, 765 F.3d 123, 126 (2d Cir. 2014) (holding that “after properly granting summary judgment on the [federal] claims, the [d]istrict [c]ourt had discretion not to exercise supplemental jurisdiction over the state[-]law claims”).

UNITED STATES DISTRICT COURT  
for the

Western District of NY

ROBERT L. SWINTON, JR.,  
 Plaintiff  
 v.  
 CORRECTIONAL MEDICAL CARE, INC.,  
 DR. MAXIMILLIAN CHUNG, and  
 DR. CHARLES THOMAS,  
 Defendant

Civil Action No. 15-CV- 53-A

**JUDGMENT IN A CIVIL ACTION**

The court has ordered that (check one):

the plaintiff (name) \_\_\_\_\_ recover from the defendant (name) \_\_\_\_\_ the amount of dollars (\$ \_\_\_\_\_), which includes prejudgment interest at the rate of \_\_\_\_\_ %, plus post judgment interest at the rate of \_\_\_\_\_ % per annum, along with costs.

the plaintiff recover nothing, the action be dismissed on the merits, and the defendant (name) \_\_\_\_\_ recover costs from the plaintiff (name) \_\_\_\_\_

other: For the reasons set forth in the Report and Recommendation, that Defendants' motions for summary judgment pursuant to Fed. R. Civ. P. 56 are granted and judgment entered in favor of Defendants Correctional Medical Care, Inc., Dr. Maximillian Chung, and Dr. Charles Thomas. The Clerk of Court shall take all steps necessary to close the case.

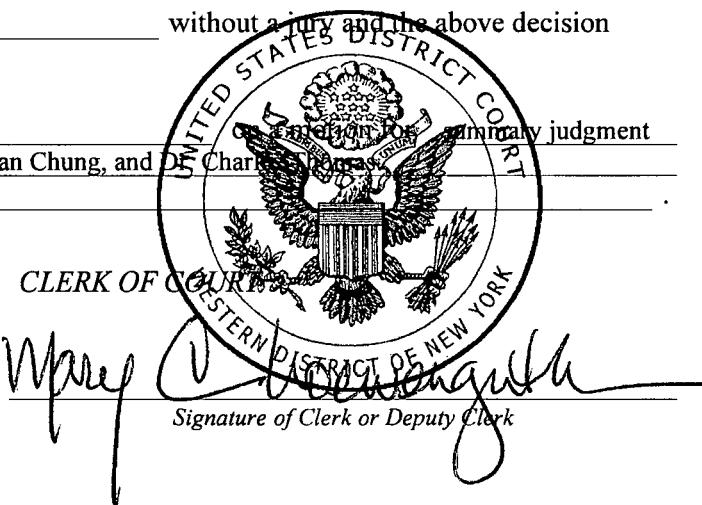
This action was (check one):

tried by a jury with Judge \_\_\_\_\_ presiding, and the jury has rendered a verdict.

tried by Judge \_\_\_\_\_ without a jury and the above decision was reached.

decided by Judge Richard J. Arcara in favor of Defendants' Correctional Medical Care, Inc., Dr. Maximillian Chung, and Dr. Charles Thomas.

Date: 05/21/2021



UNITED STATES COURT OF APPEALS  
FOR THE  
SECOND CIRCUIT

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At a stated term of the United States Court of Appeals for the Second Circuit, held at the Thurgood Marshall United States Courthouse, 40 Foley Square, in the City of New York, on the 18<sup>th</sup> day of April, two thousand twenty-three.

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Robert L. Swinton, Jr.,

**ORDER**

Plaintiff - Appellant,

Docket No: 21-1434

v.

Livingston County, Livingston County Jail, Monroe  
County, Monroe County Jail, Nurse Schinski,  
Nurse Yunker, Chief Deputy Yasso, Corporal Slocum,  
Deputy Forrester, Correct Care Solutions, Inc., Dr.  
Maxmillian Chung, Dr. Charles Thomas, Correctional  
Medical Care Inc.,

Defendants-Appellees.

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Appellant Robert L. Swinton, Jr., filed a petition for panel rehearing, or, in the alternative, for rehearing *en banc*. The panel that determined the appeal has considered the request for panel rehearing, and the active members of the Court have considered the request for rehearing *en banc*.

IT IS HEREBY ORDERED that the petition is denied.

FOR THE COURT:

Catherine O'Hagan Wolfe, Clerk

  
Catherine O'Hagan Wolfe

# N.Y. Comp. Codes R. & Regs. Tit.

## 9 § 7010.2 - Health services

State Regulations

Compare

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(a) The county legislature, board of supervisors or similar county governing unit shall appoint a properly registered physician for the local correctional facility.

(b)

(1) Each prisoner shall be examined by a physician licensed to practice in the State of New York or by medical personnel legally authorized to perform such examination at the time of admission or as soon thereafter as possible, but no later than 14 days after admission.

(2) Documented evidence of an examination by a physician or other authorized medical personnel within the six-month period prior to admission shall satisfy the requirements of this subdivision. Such documentation shall be reviewed and follow-up treatment initiated as necessary.

(c) Every inmate who at the time of admission appears to be physically incapacitated due to drug or alcohol intoxication shall be examined immediately by a physician.

(d) Every inmate who at the time of admission appears to be intoxicated by alcohol or drugs shall be subject to increased supervision as determined pursuant to section 7003.3(h) of this Title. If, after 12 hours from admission, the inmate still appears to be intoxicated by alcohol or drugs, the inmate shall be immediately examined by a physician.

- (e) No medication or medical treatment shall be dispensed to an inmate except as authorized or prescribed by the facility physician.
- (f) Facility personnel shall receive training and maintain certification in approved first aid and emergency life saving techniques including the use of emergency equipment.
- (g) Definite arrangements shall be made to insure the prompt transportation of an inmate to a hospital or other appropriate medical facility in emergency situations.
- (h) Each facility shall provide the necessary security and supervision during the period of hospitalization and in the course of transportation to and from a medical facility.
- (i) The chief administrative officer shall make maximum use of community medical and mental health facilities, services, and personnel.
- (j) Adequate health service and medical records shall be maintained which shall include but shall not necessarily be limited to such data as: date, name(s) of inmate(s) concerned, diagnosis of complaint, medication and/or treatment prescribed. A record shall also be maintained of medication prescribed by the physician and dispensed to a prisoner by a staff person.

## Notes

N.Y. Comp. Codes R. & Regs. Tit. 9 § 7010.

# N.Y. Comp. Codes R. & Regs. Tit. 9 § 7032.4 - Facility program requirements

State Regulations

Compare

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- (a) Any inmate incarcerated in a local correctional facility shall be provided access to the facility's grievance program.
- (b) Instructions for filing a grievance shall be included in the facility rules and information as required by section 7002.9(a)(15) of this Chapter.
- (c) Each inmate at any facility shall be advised in writing as to the availability of grievance forms upon admission.
- (d) Facility staff shall make forms readily available so that an inmate may file a grievance. An inmate must file a grievance within five days of the date of the act or occurrence giving rise to the grievance.
- (e) The chief administrative officer of each local correctional facility shall designate a staff member(s) to act as grievance coordinator(s).
- (f) The chief administrative officer or his designee shall ensure that each grievance is investigated to the fullest extent necessary by an impartial person who was not personally involved in the circumstances giving rise to the grievance; provided, however, that a grievance that is too vague to understand or fails to set forth supporting evidence or information may be returned to the inmate. Failure to supply sufficient information or evidence within two days shall be cause to deny the grievance.
- (g) At a minimum, each investigation of an inmate grievance shall include gathering and assessing the following information:

- (1) a description of the facts and issues underlying the circumstances of the grievance;
- (2) summaries of all interviews held with the grievant and with all parties involved in the grievance;
- (3) copies of pertinent documents; and
- (4) any additional relevant information.

(h) Grievances regarding dispositions or sanctions from disciplinary hearings, administrative segregation housing decisions, issues that are outside the authority of the chief administrative officer to control, or complaints pertaining to an inmate other than the inmate actually filing the grievance are not grievable and may be returned to the inmate by the grievance coordinator. Such grievances may not be appealed to the chief administrative officer or the Citizens' Policy and Complaint Review Council.

(i) Within five business days of the receipt of a grievance, the grievance coordinator shall issue a written determination. Such determination shall specify the facts and reasons underlying the coordinator's determination. A copy of such determination shall be provided to the grievant.

(j) Within two business days after receipt of the grievance coordinator's written determination, the grievant may appeal to the chief administrative officer or his designee.

(k) Within five business days after receipt of a grievance appeal, the chief administrative officer shall issue a determination on the grievance appeal and provide a copy of such determination to the grievant.

(l) If the chief administrative officer finds merit in a grievance, he/she shall direct in writing that appropriate remedies or meaningful relief be provided to the grievant and for all others similarly situated.