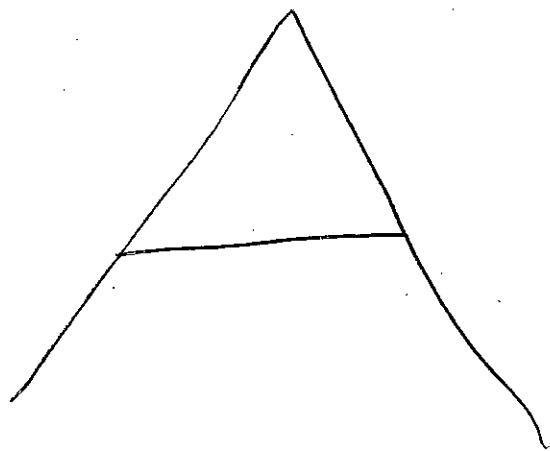


APPENDIX



APPX. A

UNITED STATES COURT OF APPEALS

FOR THE NINTH CIRCUIT

FILED

OCT 7 2022

MOLLY C. DWYER, CLERK
U.S. COURT OF APPEALS

JESS RICHARD SMITH,

Petitioner-Appellant,

v.

ELLIS; et al.,

Defendants-Appellees.

No. 22-35352

D.C. No. 3:18-cv-05427-TL
Western District of Washington,
Tacoma

ORDER

In light of the July 12, 2022 order granting the motion to revoke appellant's in forma pauperis status, the motion to stay appellate proceedings pending resolution of the motion to revoke (Docket Entry No. 11) is denied as moot.

Appellant's motion for an extension of time to respond to the court's July 12, 2022 order (Docket Entry No. 13) is granted.

Within 21 days after the date of this order, appellant shall pay the remaining balance of the \$505.00 that appellant has not already paid to the district court as the docketing and filing fees for this appeal and file proof of payment with this court. Failure to pay the fees will result in the automatic dismissal of the appeal by the Clerk for failure to prosecute, regardless of further filings. *See* 9th Cir. R. 42-1.

The court's July 12, 2022 order stated that "[n]o motions for reconsideration, clarification, or modification of the revocation of appellant's in forma pauperis

status shall be entertained.” Accordingly, the court declines to entertain appellant’s motion for reconsideration of the July 12, 2022 order (Docket Entry No. 14). *See* 9th Cir. Gen. Ord. 6.11.

If the appeal is dismissed for failure to comply with this order, the court will not entertain any motion to reinstate the appeal that is not accompanied by proof of payment of the docketing and filing fees.

Briefing remains suspended pending further order of this court

FOR THE COURT:

MOLLY C. DWYER
CLERK OF COURT

By: Lior A. Brinn
Deputy Clerk
Ninth Circuit Rule 27-7

UNITED STATES COURT OF APPEALS
FOR THE NINTH CIRCUIT

FILED

NOV 30 2022

MOLLY C. DWYER, CLERK
U.S. COURT OF APPEALS

JESS RICHARD SMITH,
Petitioner - Appellant,
v.
SGT. ELLIS; et al.,
Defendants - Appellees.

No. 22-35352

D.C. No. 3:18-cv-05427-TL
U.S. District Court for Western
Washington, Tacoma

ORDER

A review of the docket demonstrates that appellant has failed to respond to the October 7, 2022 order of this court.

Pursuant to Ninth Circuit Rule 42-1, this appeal is dismissed for failure to prosecute.

This order served on the district court shall, 21 days after the date of the order, act as the mandate of this court.

FOR THE COURT:

MOLLY C. DWYER
CLERK OF COURT

By: Tina S. Price
Deputy Clerk
Ninth Circuit Rule 27-7

APPENDIX

B

APPX. B

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT TACOMA

JESS RICHARD SMITH,

Plaintiff,

No. 3:18-cv-5427-RAJ-TLF

SGT. ELLIS, et al.,

Defendants.

REPORT AND RECOMMENDATION

Noted for: March 12, 2021

This is a civil rights action brought under 42 U.S.C. § 1983. Plaintiff Jess Richard Smith, who is proceeding *pro se* and *in forma pauperis*, was incarcerated at the Stafford Creek Corrections Center (SCCC) at the time of the alleged incident and is currently an inmate at Coyote Ridge Corrections Center (CRCC). Dkt. 5. Plaintiff and Defendants have moved for summary judgment. Dkts. 44, 48.

The Court, having reviewed Plaintiff's complaint, each parties' motions for summary judgment, and all related briefing, concludes that Plaintiff's motion for summary judgment (Dkt. 48) should be **DENIED** in its entirety and Defendants' motion for summary judgment (Dkt. 44) should be **GRANTED**.

PROCEDURAL HISTORY

Plaintiff's original complaint named nine defendants: Thomas L'Heureux; Sgt. Ellis; Michael Wayman; M. Brandt; J. Amsbury; D. Dahne; K. McTarsney; CUS Jones; and CO McGinnis. Dkt. 5. The claims against defendants L'Heureux, Wayman, Brandt,

REPORT AND RECOMMENDATION- 1

1 Amsbury, Dahne, McTarsney, and McGinnis were previously dismissed. Dkts. 20-27.
2 The only remaining claims in this action are against SCCC Correctional Unit Supervisor
3 Greg Jones and Former SCCC Correctional Sergeant Cory Ellis. Dkt. 27.

4 Plaintiff alleges his constitutional rights were violated when Defendants Ellis and
5 Jones approached his cell on February 27, 2016, after hearing him yell religious praise;
6 they questioned him about drug use and escorted him to the medical unit for urinalysis.
7 Dkt. 5, at 11-12. He claims his rights were further violated when Defendant Ellis
8 subsequently searched his cell, confiscated and then later destroyed his personal Bible
9 which he claims was embedded with family photos as well as personal prayers and
10 hymns Plaintiff had written into the Bible. *Id.*

12 Plaintiff claims Defendant Jones also violated his rights by holding him in a
13 suicide cell for more than 48 hours on February 27, 2016, in retaliation for filing
14 grievances. *Id.*, at 34-36. He alleges Defendant Jones violated his rights on April 27,
15 2016, by “threatening” Plaintiff to drop his grievance of religious retaliation in exchange
16 for Defendant Jones telling his officers to “leave [Plaintiff] alone.” *Id.* He also claims
17 Defendant Jones “conspired” with previously dismissed defendant Michael Wayman
18 and an inmate Charles Bell to infract Plaintiff for a later interaction he had with inmate
19 Bell in retaliation for pursuing grievances. *Id.*

21 Plaintiff alleges Defendant Jones’ actions violated his rights to: (1) freedom of
22 speech; (2) free exercise of religion; (3) freedom from retaliation; (4) due process; (5)
23 access to courts; and (6) freedom from cruel and unusual punishment. Dkt. 5. Plaintiff
25 alleges Defendant Ellis’ actions violated his rights to: (1) freedom of speech; (2) free

26 REPORT AND RECOMMENDATION- 2

1 exercise of religion; (3) freedom from retaliation; (4) due process; and (5) the Religious
2 Land Use and Institutionalized Persons Act (RLUIPA). *Id.*

3 Plaintiff brings his claims against the Defendants in their individual capacities
4 only. *Id.*, at 9. As relief, Plaintiff seeks seven million dollars in damages against
5 defendants Jones and Ellis. *Id.*, at 52.

6 On May 29, 2020, Defendants filed a motion for summary judgment seeking
7 dismissal of Plaintiff's claims, together with supporting declarations of Corry Ellis and
8 Gregory Jones, and a *Rand* notice to Plaintiff. Dkts. 44, 45, 46, 47. On June 2, 2020,
9 Plaintiff filed a separate motion for summary judgment. Dkt. 48. On June 10, 2020,
10 Plaintiff filed a response to Defendants' motion for summary judgment in which he
11 concedes Defendants are entitled to summary judgment on all claims against Defendant
12 Jones. Dkt. 49, at 1. On June 19, 2020, Defendants filed a combined response to
13 Plaintiff's motion for summary judgment and reply in support of their motion for
14 summary judgment. Dkt. 50.

15 On November 12, 2020, the Court issued an order requesting supplemental
16 briefing limited to two legal issues related to the destruction of Plaintiff's personal Bible.
17 Dkt. 52. Plaintiff filed a response to the Court's Order on December 1, 2020. Dkt. 53.
18 Defendants filed a supplemental brief and the Declaration of Salina Brown on
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26 REPORT AND RECOMMENDATION- 3

1 December 2, 2020. Dkt. 55. Plaintiff filed a response to Defendants' submission on
2 December 29, 2020. Dkt. 56.¹ Defendants replied on January 8, 2021. Dkt. 57.

3 **FACTS**

4 Plaintiff was housed at the Stafford Creek Corrections Center (SCCC) at all times
5 relevant to this action. Dkt. 5. On February 29, 2016, at around 4:30 p.m., Plaintiff states
6 he yelled "Glory to God and Amen" for a "perceived miracle" after learning a relative had
7 recovered and been taken off life support. Dkt. 5, at 11. Shortly thereafter, Plaintiff
8 alleges, Defendant Ellis and Defendant Jones approached Plaintiff asking if he was all
9 right, and whether he was on drugs. Dkt. 5, at 12, 61.

10 According to Defendant Ellis's declaration, he was familiar with Plaintiff's
11 baseline behavior as someone who was "well spoken" and "fluid in his words." Dkt. 45,
12 at 2. On the date in question, Defendant Ellis states he approached Plaintiff after he
13 was "walking around the correctional unit screaming . . . something religious in nature."
14 *Id.* at 3. Defendant Ellis states that yelling is not allowed per unit rules and that yelling
15 was out of the ordinary for Plaintiff. *Id.*

16 When Plaintiff told Defendant Ellis "he was not under the influence but was
17 praising God," Defendant Ellis claims he told Plaintiff "he was allowed to praise God but
18 he could not be so loud and disruptive by yelling in the manner he was." *Id.* Defendant
19 Ellis states that Plaintiff's "eyes were dilated" at the time of the incident and he "was
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24 ¹ Plaintiff's response included a request to strike two statements in Defendants' supplemental brief that referred to
25 the Bible's utilization for drug use. Dkt. 56 at 2. The Court declines to strike these statements, but has considered
only the underlying evidence and declarations, and not any additional characterization of them by the parties.

1 having a hard time responding to my questions." *Id.* He further states he noted Plaintiff's
2 behavior was off baseline in that he spoke "very fast and appeared jittery and was not
3 standing still." *Id.* Defendant Ellis states that:

4 Correctional staff are trained to be aware of their
5 surroundings to ensure the safety and security of the prison
6 facility. One major way that they do so is to become familiar
7 with the incarcerated individuals and be aware when
8 individuals are off their baseline. This could indicate that the
9 individual is under stress, experiencing mental health issues,
10 or is under the influence. When someone is off their
11 baseline, correctional officers take note because it means
12 that the individual may be unpredictable and volatile, making
13 the facility or that individual unsafe. When I see someone off
14 their baseline, I check on them to see whether they are okay
15 and attempt to dialogue to better assess the situation. After a
16 brief visual and verbal assessment of the individual is
17 completed it can be determined what need an individual may
18 have. An individual who is under the influence or
19 experiencing a medical or mental health issue that goes
20 untreated or unaddressed creates significant safety and
21 medical concerns for the individual as well as the facility.

22 Dkt. 45, at 2-3. Defendant Ellis asserts that, based upon Plaintiff's off-baseline behavior,
23 he believed Plaintiff was under the influence of drugs. *Id.*, at 3-4. He states that at the
24 time there had been an increase in the introduction of spice, or synthetic marijuana, into
25 the prison and that he was also aware Plaintiff associated with other inmates who were
26 known for drug activity. *Id.*

27 After Plaintiff denied he was on drugs, Defendant Ellis states he contacted the
28 Lieutenant regarding his observations about Plaintiff's behavior and the Lieutenant
29 authorized and initiated the drug testing procedure pursuant to Department Policy
30 420.380(V)(C)(1). Dkt. 45, at 2. That policy states in relevant part: "Direct observation
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1 by an employee/contract staff or reliable source provides reasonable suspicion that an
2 offender has used, possessed, or possesses a drug or alcohol." *Id.* Plaintiff was then
3 escorted to the SCCC medical for urinalysis. Dkt. 5, at 12. Defendant Ellis states in his
4 declaration that drug testing is an important management tool because it acts as a
5 deterrent to drug use in the correctional facility. Dkt. 45, at 4. Plaintiff claims the results
6 of the urinalysis were negative for drugs. Dkt. 5, at 12. Defendant Ellis states that he
7 does not have access to the results of the urinalysis but that in his experience, a
8 negative urinalysis result is not entirely uncommon when an individual has used spice
9 because it is a synthetic substance. *Id.*

10
11 Defendant Jones also submits a declaration in which he states that he does not
12 recall being involved in approaching Plaintiff's cell or taking him for urinalysis on
13 February 29, 2016. Dkt. 46, at 3. However, he states that staff approaching an
14 incarcerated individual who they believe is under the influence would be an appropriate
15 response as would be escorting that individual to medical for a urinalysis. *Id.*

16
17 While Plaintiff was at SCCC medical, Defendant Ellis states he assisted in
18 searching Plaintiff's unit. *Id.* Defendant Ellis indicates he confiscated several items,
19 including a: (1) broken lamp, (2) power cord, (3) altered bible, (4) altered cassette tape,
20 and (5) altered surge protector. Dkt. 45-1. Defendant Ellis asserts that the altered Bible,
21 surge protector, and cords were confiscated based on the suspicion that they were
22 being used together for drug-use related "arching", an action used to "light something on
23 fire without a match or lighter." Dkt. 45, at 5.

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26 REPORT AND RECOMMENDATION- 6

1 Defendant Ellis asserts that the altered Bible had a large number, maybe even
2 hundreds, of pages torn out. *Id.* He states in his experience, Bible pages are frequently
3 used as rolling paper for smoking purposes due to the texture and composition of the
4 paper. *Id.* at 6. He also indicates the "power devices had black soot on them and areas
5 where they were melted." *Id.*, at 5. He states, based upon his findings, he strongly
6 believed Plaintiff was using the Bible pages as rolling papers to smoke and the altered
7 surge protector and cords to light something on fire. *Id.* at 6. Defendant Ellis also
8 asserts that "altered property from its original form is not allowed [under Department
9 policy] as it creates safety issues as well as contraband use and/or concealment and
10 allows for the potential of trading among the incarcerated population." *Id.* at 5-6.

12 Defendant Ellis indicates he filled out a search report related to his search of
13 Plaintiff's cell. Dkt. 45, at 5; Dkts. 45-1, 45-2. The search report is dated February 29,
14 2016 and contains a section for the "disposition" of the items. *Id.* According to
15 Defendant Ellis, the notations on the search report reflect that Plaintiff's broken lamp
16 was designated to be sent out ("send out") at Plaintiff's request and a JP4 digital player
17 was returned to Plaintiff ("RTO"). *Id.* The search report reflects that the altered Bible,
18 power cord, and power strips were placed in evidence lockers pending investigation
19 ("evid.") and then designated to be "hot trashed." Dkts. 45-1, 45-2.

21 On March 2, 2016, Plaintiff submitted grievance (No. 16605680) requesting
22 return of his personal Bible. Dkt. 46-1, at 2. The Grievance Coordinator, Kerri S.
23 McTarsney (GC McTarsney), responded on March 7, 2016, stating, "I understand you
24 have all of your property and CUS Jones stated he will ensure you get another Bible."

26 REPORT AND RECOMMENDATION- 7

1 Dkt. 46-1; Dkt. 5, at 61. During the time relevant to Plaintiff's claims, Defendant Gregory
2 Jones was the Correctional Unit Supervisor of the H1 Living Unit at SCCC. Dkt. 46, at 4.
3 In his declaration, in support of Defendants' motion for summary judgment Defendant
4 Jones states that he worked with the facility Chaplain to provide Plaintiff a replacement
5 Bible. *Id.* He indicates he spoke with Plaintiff multiple times about whether he would
6 accept a replacement Bible, that Plaintiff agreed, and a replacement Bible was
7 provided. *Id.*; Dkt. 46-2, at 2.

9 Plaintiff claims that on March 15, 2016, Defendant Ellis disposed of his Bible and
10 other property "absent a property disposition notice to send out the property." Dkt. 48, at
11 5. According to Defendant Ellis' declaration and the property disposition form submitted
12 by Defendants (Dkt 45-2), a property disposition form was filled out on March 15, 2016.
13 Dkt. 45, at 6.

14 Defendant Ellis states he does not specifically recall discussing the search and
15 confiscated property with Plaintiff, but that he and his officers do so as a matter of
16 practice. Dkt. 45, at 6. He also states the evidence of some property being sent out and
17 returned to Plaintiff on the cell search report indicates Plaintiff "was provided notice of
18 the reason the property was confiscated" and "was in fact provided an opportunity to
19 address the disposition of his property." *Id.*

21 Defendant Ellis acknowledges that Plaintiff's signature is not on the property
22 disposition form, but states this could be because "many times incarcerated individuals
23 refuse to sign these forms or officers may have forgotten to obtain Mr. Smith's
24 signature." *Id.* Plaintiff denies being asked about the disposition of his property, stating
25

1 the disposition form was just forwarded to him after the fact, and claims he would have
2 directed that his personal Bible be sent out rather than destroyed. Dkts. 48, 49.

3 On April 12, 2016, Plaintiff filed a kite stating, “[t]he CUS gave me a Bible and
4 requested to drop my grievance. It is not resolved because of a new Bible because I
5 had a special prayers in it written from God and Christ and it should never be hot
6 trashed.” Dkt. 46-2, at 2. On April 14, 2016, K. McTarsney responded to the kite
7 informing Plaintiff that he could write an appeal to Level-2, but that he would not have
8 received his Bible back because it was altered. *Id.*

10 Soon thereafter Defendant Jones was assigned to conduct the investigation for
11 plaintiff's grievance (No. 16605680). Dkt. 46-2, at 2. Defendant Jones indicates in his
12 declaration that he discussed the grievance with Plaintiff on April 26, 2016. Dkt. 46, at 4.
13 He states Plaintiff “expressed frustration that his Bible had been confiscated” but that he
14 “informed [Plaintiff] that the Bible was altered and not allowed per policy” and “at no time
15 did Mr. Smith allege that his bible was not altered.” Dkt. 46, at 4. Defendant Jones
16 asserts that he explained to Plaintiff there was nothing more he could do as Plaintiff's
17 personal Bible “was contraband” and had already been replaced. *Id.* He claims that
18 Plaintiff indicated he understood and decided to drop his grievance. Dkt. 46, at 4. He
19 states that at no time did he pressure Plaintiff to drop his grievance. *Id.*, at 5.

21 On April 26, 2016, Plaintiff wrote a kite (related to Grievance No. 16605680) to
22 GC McTarsney stating, “[p]lease drop this grievance, proceed with Ellis grievance.” Dkt.
23 46-3, at 1. GC McTarsney responded stating “16605880 will be completed as withdrawn
24 at your request. I do not know what you're referring to about Ellis.” *Id.* The same day,
25

26 REPORT AND RECOMMENDATION- 9

1 Defendant Jones completed a grievance investigator report (No. 16605680), stating he
2 interviewed Plaintiff and that, "Smith stated he did not wish to pursue this grievance any
3 longer and completed a kite that was addressed to GC McTarsney dropping this
4 grievance." Dkt. 46-4.

5 On or about June 23, 2016, Plaintiff submitted a re-write of grievance No.
6 16607182 stating Defendant Ellis forwarded him a property disposition of his Bible and
7 other property without his approval, and that he was told his prior grievance was
8 "inadvertently lost or destroyed." Dkt. 5, at 58. On June 27, 2016, Grievance
9 Coordinator, D. Dahne, replied, "Rewrite was due 4/8/16. This complaint has already
10 been withdrawn and is now beyond timeframes." *Id.* On or about July 6, 2016, Plaintiff
11 appealed the grievance response received June 27, 2016 to Level II. *Id.* at 59. On July
12 7, 2016, Plaintiff received a response from Level II denying his request due to
13 withdrawal of the complaint on April 8, 2016 due to failure to rewrite as directed. *Id.* On
14 or about August 15, 2016, Plaintiff appealed the grievance response to Level III. *Id.* at
15 61. The appeal was responded to the same day stating:

16 Original complaint withdrawn 4/8/2016. Your rewrite was not received until
17 7/6/2016 dated by you on 6/30/16. You were informed on 7/15/16 that
18 your Appeal/Rewrite would not be accepted. This information has not
19 changed and this complaint will remain closed. (Not accepted).

20 Dkt. 5, at 60.

21 Plaintiff alleges that Defendants' actions in approaching him in response to his
22 yelling religious praise, inquiring about drug use and taking him for a urinalysis violated
23 his rights to freedom of speech and expression and constituted a retaliatory response to
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26 REPORT AND RECOMMENDATION- 10

1 his religious speech. Dkt. 5. He claims Defendant Ellis violated his right to freedom of
2 speech and substantially burdened his right to freedom of expression under the First
3 Amendment and RLUIPA when he confiscated and destroyed his personal Bible. Dkt. 5,
4 at 3; Dkt. 48, at 9-11.

5 Plaintiff claims that in addition to feeling fearful about expressing his religious
6 practice in the prison, he cannot recite "holy prayers, sing holy hymns, or read [his]
7 personal religious notes, inked in [his] Bible, ever again." Dkt. 48, at 6. Additionally,
8 Plaintiff alleges that several family photos were embedded within the confiscated and
9 "hot trashed" Bible. Dkt. 48, at 6. Defendant Ellis asserts in his declaration that "Mr.
10 Smith has never said anything to [him] about the alleged loss of any pictures. This
11 lawsuit is the first [he] ha[s] heard of this." Dkt. 45, at 6. There is no reference to
12 personal family photos in the search report or any of Plaintiff's grievances. Dkt. 45-1.
13

14 Plaintiff's complaint also alleges Defendant Jones violated his right to be free
15 from cruel and unusual punishment by placing him in a suicide cell where he was forced
16 to sleep on the floor and subject to unsanitary conditions on February 27, 2016. Dkt. 5;
17 Dkt. 48, at 13-14. Defendant Jones asserts in his declaration that he did not place
18 Plaintiff in a holding cell on that date and that Department records show Plaintiff was in
19 the medical unit on that date. Dkt. 46, at 5. He states, under Department policy, as a
20 CUS, he does not have authority to admit or hold someone in the medical unit. *Id.*
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LEGAL STANDARDS

A. Summary Judgment

The Court shall grant summary judgment if the movant shows that there is no genuine dispute as to any material fact, and the movant is entitled to judgment as a matter of law. Fed. R. Civ. P. 56(a). The moving party has the initial burden of production to demonstrate the absence of any genuine issue of material fact. Fed. R. Civ. P. 56(a); see *Devereaux v. Abbey*, 263 F.3d 1070, 1076 (9th Cir. 2001) (en banc). To carry this burden, the moving party need not introduce any affirmative evidence (such as affidavits or deposition excerpts) but may simply point out the absence of evidence to support the nonmoving party's case. *Fairbank v. Wunderman Cato Johnson*, 212 F.3d 528, 532 (9th Cir.2000). A nonmoving party's failure to comply with local rules in opposing a motion for summary judgment does not relieve the moving party of its affirmative duty to demonstrate entitlement to judgment as a matter of law. *Martinez v. Stanford*, 323 F.3d 1178, 1182-83 (9th Cir. 2003).

"If the moving party shows the absence of a genuine issue of material fact, the non-moving party must go beyond the pleadings and 'set forth specific facts' that show a genuine issue for trial." *Leisek v. Brightwood Corp.*, 278 F.3d 895, 898 (9th Cir. 2002) (citing *Celotex Corp. v. Catrett*, 477 U.S. 317, 323-24 (1986)). The non-moving party may not rely upon mere allegations or denials in the pleadings but must set forth specific facts showing that there exists a genuine issue for trial. *Anderson v. Liberty Lobby, Inc.*, 477 U.S. 242, 249 (1986). A plaintiff must "produce at least some significant

REPORT AND RECOMMENDATION- 12

1 probative evidence tending to support" the allegations in the complaint. *Smolen v.*
2 *Deloitte, Haskins & Sells*, 921 F.2d 959, 963 (9th Cir. 1990).

3 When the Court considers a motion for summary judgment, "[t]he evidence of the
4 non-movant is to be believed, and all justifiable inferences are to be drawn in [their]
5 favor." *Anderson v. Liberty Lobby, Inc.*, at 255. Yet the Court is not allowed to weigh
6 evidence or decide credibility. *Id.* The Court may not disregard evidence solely based
7 on its self-serving nature. *Nigro v. Sears, Roebuck & Co.*, 784 F.3d 495, 497 (9th Cir.
8 2015).

9 Factual disputes whose resolution would not affect the outcome of the suit are
10 irrelevant to the consideration of a motion for summary judgment. *Anderson*, 477 U.S. at
11 248. In other words, "summary judgment should be granted where the nonmoving party
12 fails to offer evidence from which a reasonable jury could return a verdict in its favor."
13 *Triton Energy Corp. v. Square D Co.*, 68 F.3d 1216, 1121 (9th Cir. 1995).

14 **B. 42 U.S.C. § 1983**

15 To be entitled to relief under 42 U.S.C. § 1983, a plaintiff must show: (i) the
16 conduct complained of was committed by a person acting under color of state law; and
17 (ii) the conduct deprived a person of a right, privilege, or immunity secured by the
18 Constitution or laws of the United States. *Parratt v. Taylor*, 451 U.S. 527, 535 (1981),
19 *overruled on other grounds*, *Daniels v. Williams*, 474 U.S. 327 (1986). Section 1983 is
20 not merely a "font of tort law." *Parratt*, 451 U.S. at 532. That plaintiff may have suffered
21 harm, even if due to another's negligent conduct, does not in itself, necessarily
22 harm, even if due to another's negligent conduct, does not in itself, necessarily
23 harm, even if due to another's negligent conduct, does not in itself, necessarily
24 harm, even if due to another's negligent conduct, does not in itself, necessarily
25 harm, even if due to another's negligent conduct, does not in itself, necessarily
26 harm, even if due to another's negligent conduct, does not in itself, necessarily

1 demonstrate an abridgment of constitutional protections. *Davidson v. Cannon*, 474 U.S.
2 344, 347 (1986).

3 The causation requirement of § 1983 is satisfied only if a plaintiff demonstrates
4 that a defendant did an affirmative act, participated in another's affirmative act, or
5 omitted to perform an act which he was legally required to do that caused the
6 deprivation complained of. *Id.* (quoting *Johnson v. Duffy*, 588 F.2d 740, 743-44 (9th Cir.
7 1978)).

8 In addition, government officials may not be held liable for the unconstitutional
9 conduct of their subordinates under a theory of respondeat superior. See *Monell v. New*
10 *York City Dept. of Social Servs.*, 436 U.S. 658, 691 (1978) (finding no vicarious liability
11 for a municipal "person" under 42 U.S.C. § 1983). Because vicarious liability is
12 inapplicable to § 1983 suits, a plaintiff must plead that each government-official
13 defendant, through the official's own individual actions, has violated the Constitution.
14

16 DISCUSSION

17 A. Religious Praise, Urinalysis, and Initial Seizure of Bible

18 1. Freedom of Speech

19 Plaintiff's complaint alleges that Defendants violated his First Amendment right to
20 freedom of speech when they approached him in response to his yelling "religious
21 praises" on February 29, 2016, subjected him to drug testing, and subsequently
22 confiscated his personal Bible. Dkt. 5, at 35. Plaintiff contends that Defendants actions
23 "chill[ed] and iced [his] exercise of religious speech." Dkt. 49, at 8. Defendants contend
24 that Plaintiff's claims should be dismissed arguing Plaintiff has failed to demonstrate his
25

1 freedom of speech was infringed upon and, even if he could make this showing,
2 Defendants' actions were reasonably related to legitimate penological interests. Dkt. 44,
3 at 7.

4 **a. Legal Standard**

5 "[A] prison inmate retains those First Amendment rights"—including free
6 speech—"that are not inconsistent with his status as a prisoner or with the legitimate
7 penological objectives of the corrections system." *Pell v. Procunier*, 417 U.S. 817, 822
8 (1974); see also *Jones v. North Carolina Prisoners' Labor Union, Inc.*, 433 U.S. 119,
9 129 (1977). Accordingly, "challenges to prison restrictions that are asserted to inhibit
10 First Amendment interests must be analyzed in terms of the legitimate policies and
11 goals of the corrections system." *Pell*, 417 U.S. at 822. Thus, when a prison restriction
12 impinges on an inmate's constitutional rights, that restriction will be found to be valid if it
13 is "reasonably related to legitimate penological interests." *Turner v. Safley*, 482 U.S. 78,
14 89 (1987).

15 To determine the reasonableness of the prison restriction at issue, there are
16 several factors that are relevant to consider as outlined by the Supreme Court in *Turner*
17 *v. Safley*, 482 U.S. 78, 89 (1987). *Id.* "First, there must be a 'valid, rational connection'"
18 between the restriction and "the legitimate governmental interest put forward to justify
19 it." *Id.* (citation omitted). Under this factor, the restriction "cannot be sustained where
20 the logical connection" between it and "the asserted goal is so remote as to render the
21 policy arbitrary or irrational." *Id.* at 89-90. The governmental objective or interest also
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1 "must be a legitimate and neutral one." *Id.* at 90. That is, the particular restriction must
2 operate "in a neutral fashion, without regard to the content of the expression." *Id.*

3 The second factor "is whether there are alternate means of exercising the right
4 that remain open to prison inmates." *Id.* Thus, "[w]here 'other avenues' remain available
5 for the exercise of the asserted right, . . . courts should be particularly conscious of the
6 'measure of judicial deference owed to corrections officials . . . in gauging the validity' of
7 the action. *Id.* (citations omitted). The third factor "is the impact accommodation of the
8 asserted constitutional right will have on guards and other inmates, and on the
9 allocation of prison resources generally." *Id.* In other words, "[w]hen accommodation of
10 an asserted right will have a significant 'ripple effect' on fellow inmates or on prison
11 staff, courts should be particularly deferential to the informed discretion of corrections
12 officials." *Id.*

14 Lastly, "the absence of ready alternatives is evidence of the reasonableness of a
15 prison" restriction. *Id.* On the other hand, "the existence of obvious easy alternatives
16 may be evidence that the" restriction "is not reasonable, but is an 'exaggerated
17 response' to prison concerns." *Id.* Prison officials, however, need not "set up and then
18 shoot down every conceivable alternative method of accommodating the claimant's
19 constitutional complaint" to satisfy this factor. *Id.*, at 90-91. In other words, it "is not a
20 'least restrictive alternative' test." *Id.* Nevertheless, if a prisoner "can point to an
21 alternative that fully accommodates" his or her "rights at de minimis cost to valid
22 penological interests, a court may consider that as evidence" that the governmental
23 action "does not satisfy the reasonable relationship standard." *Id.* at 91.

26 REPORT AND RECOMMENDATION- 16

b. Religious Praise

Here, Plaintiff asserts that his First Amendment free speech rights were violated because defendants prevented him from expressing religious gratitude. Dkt. 49, at 8. Plaintiff acknowledges Defendant Ellis approached him upon speculation of drug use after Plaintiff “prais[ed] his God in a loud manner” and “yell[ed] religious praises.” See Dkt. 5, at 12; Dkt. 49, at 29. Plaintiff contends this confrontation infringed upon his freedom of speech. Dkt. 49, at 13.

But the evidence shows that Defendant Ellis did not tell Plaintiff he was not allowed to praise God or express religious thanks at all but only that he asked Plaintiff to do so without yelling and disrupting the unit in violation of unit rules. Furthermore, the evidence shows that Defendant Ellis observed atypical and off-baseline behavior by Plaintiff including yelling, inability to stand still, fast rate of speech, dilated eyes, loud voice, and incoherent speech in response to Defendant Ellis' questioning. The evidence shows Defendant Ellis alerted his Lieutenant based on his observation of Plaintiff's off-baseline behavior, not based on the content of Plaintiff's speech, and that the Lieutenant initiated drug testing.

Plaintiff argues that his drug test was ultimately negative, that he was only “on the high of the Holy Spirit” and that defendants “misinterpret[ed]” his excitement over his relative’s medical recovery. Dkt. 49, at 7, 10. But even if Defendant Ellis misinterpreted Plaintiff’s behavior, this argument does not refute Defendant Ellis’s observation that Plaintiff was yelling and behaving erratically and off his baseline behavior; and this, rather than the content of Plaintiff’s speech, was the reason for notifying the Lieutenant.

1 Plaintiff also does not dispute that Defendant Ellis merely asked him to lower his volume
2 and did not demand Plaintiff stop his religious praise. In sum, there is no genuine
3 dispute of material fact regarding Plaintiff's claim that his speech was restricted in any
4 meaningful way.

5 Even if the Court assumes, for purposes of analysis, that Defendant Ellis' actions
6 infringed upon Plaintiff's First Amendment right to freedom of speech, the evidence
7 shows Defendant's actions were valid because they were reasonably related to
8 legitimate penological interests. Legitimate penological interests include "the
9 preservation of internal order and discipline, the maintenance of institutional security
10 against escape or unauthorized entry, and the rehabilitation of the prisoners." *Procunier*
11 *v. Martinez*, 416 U.S. 396, 412 (1974) (footnote omitted). Here, Defendant Ellis states in
12 his declaration that yelling is not allowed per unit rules and that he informed Plaintiff that
13 "he was allowed to praise God but he could not be so loud and disruptive by yelling in
14 the manner that he was." Dkt. 45, at 3.

17 There is no genuine dispute of material fact regarding the defendant's showing of
18 a valid, rational connection between Defendant Ellis requesting Plaintiff lower his noise
19 level and the legitimate, neutral governmental interest in maintaining internal order,
20 discipline and security in the unit. Moreover, Defendant Ellis informed Plaintiff of an
21 alternative means of expressing himself – by speaking or expressing his religious praise
22 without yelling. It can be inferred from the evidence presented that the impact of
23 permitting inmates on the unit to yell would be disruptive and detrimental to the
24 preservation of internal order and discipline, the maintenance of institutional security.
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26 REPORT AND RECOMMENDATION- 18

1 Plaintiff offers no facts or evidence, other than conclusory assertions that he must be
2 allowed to yell religious praise, to dispute this, nor does he suggest ready alternatives.

3 **c. Confiscation of Plaintiff's Bible**

4 Likewise, Plaintiff's claim that Defendant Ellis' confiscation and destruction of
5 plaintiff's Bible violated his rights to Freedom of Speech under the First Amendment
6 also fails. There is no genuine dispute of material facts regarding Defendants' showing
7 that the Bible, surge protector and power cords were confiscated because they were
8 altered in such a way that suggests they were being utilized to facilitate drug use.

9 In his declaration, Defendant Ellis asserts that the Bible had a large number,
10 maybe even hundreds, of pages torn out and that in his experience, because Bible
11 pages are thin and not laminated or coated, they are frequently used as rolling paper for
12 smoking purposes. *Id.* at 6. He also indicated the "power devices had black soot on
13 them and areas where they were melted" and that based upon these findings, he
14 strongly believed Plaintiff was using the Bible pages as rolling papers to smoke and the
15 altered surge protector and cords to light something on fire. *Id.* at 6. Defendant Ellis also
16 states that "altered property from its original form is not allowed as it creates safety
17 issues as well as contraband use and/or concealment and allows for the potential of
18 trading among the incarcerated population." *Id.* at 6.

19 Plaintiff, in opposing Defendants' motion and in support of his own motion for
20 summary judgment, argues the Bible was ripped when he received it and that he did not
21 alter it for purposes of drug use. Dkt. 49, at 15. He also disputes the degree to which the
22 Bible was altered, acknowledging that certain sections were ripped out, but disputing
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26 REPORT AND RECOMMENDATION- 19

1 that it was hundreds of pages. Dkt. 49, at 30. Yet these arguments do not undermine
2 the evidence that the Bible was, in fact, torn and missing pages, and that Defendant
3 Ellis' actions in confiscating the Bible were reasonably related to the legitimate
4 penological interest of limiting drug use and maintaining safety and security in the prison
5 environment.

6 The evidence shows a valid, rational connection between Defendant Ellis
7 confiscating Plaintiff's Bible and the legitimate, neutral government interest in preventing
8 drug use and maintaining internal order and security. Moreover, the evidence shows
9 that Defendant Jones provided Plaintiff with a replacement Bible two weeks after his
10 personal Bible was confiscated. Defendant Ellis' statements regarding the use of Bible
11 pages and the other altered items to engage in drug use and the dangers of drug use to
12 the inmate individually and the institution demonstrate there would be a detrimental
13 impact on institutional security if they were not permitted to confiscate such items for
14 investigation. Plaintiff argues his altered Bible did not pose a danger, but his conclusory
15 argument does not undermine the evidence presented by Defendants supporting the
16 validity of their actions.

19 Plaintiff's complaint also alleges that Defendant Jones violated his First
20 Amendment right to freedom of speech by approaching Plaintiff (along with Defendant
21 Ellis) in response to Plaintiff's religious praise and subsequently escorting him to
22 medical for a urinalysis. Plaintiff has conceded in his response to the motion that
23 Defendant Jones is entitled to summary judgment with respect to all claims against him.
24 Furthermore, none of the arguments or evidence Plaintiff submits in opposition to

26 REPORT AND RECOMMENDATION- 20

1 Defendants' motion for summary judgment, or in support of his own motion for summary
2 judgment, raise a question of fact with respect to these claims with respect to either
3 Defendant Jones or Defendant Ellis.

4 Accordingly, Defendants' motion for summary judgment should be GRANTED
5 and Plaintiff's motion for summary judgment DENIED with respect to Plaintiff's First
6 Amendment freedom of speech claims relating to the Defendants' response to Plaintiff's
7 yelling of religious praise, urinalysis, and initial confiscation of his Bible.

8 **2. Free Exercise**

9 Plaintiff also alleges Defendants violated his First Amendment right to free
10 exercise of his religion when they approached him in response to his yelling "religious
11 praises" on February 29, 2016, subjected him to drug testing, and subsequently
12 confiscated his personal Bible. Dkt. 5, at 35; Dkt. 48, at 11. Defendants argue that
13 Plaintiff's religious practice was not substantially burdened by their actions and, even if
14 it were, their actions were valid because they were reasonably related to a legitimate
15 penological interest. *Id.*

16 **a. Legal Standard**

17 To establish his right to freely exercise his religion under the First Amendment
18 has been violated, at the outset plaintiff must establish the particular religious conduct
19 or practice at issue is mandated by his faith. This involves two criteria. First, plaintiff
20 must demonstrate that his "proffered belief" is "sincerely held." *Malik v. Brown*, 16 F.3d
21 330, 333 (9th Cir. 1994). This initial determination, in other words, requires the Court to
22 determine at the outset whether the exercise of the claimant's religious beliefs alleged
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1 to have been burdened is mandated by his or her faith. In making that determination,
2 the Court first must decide whether those beliefs are sincerely held by the claimant.
3 Here, defendants do not dispute that Plaintiff's proffered religious beliefs -- and the
4 exercise of writing in the Bible and speaking in prayer, as an element of his faith -- are
5 sincerely held.

6 Next, plaintiff must show that defendants "burdened the practice of his religion,
7 by preventing him from engaging in conduct mandated by his faith." *Freeman v. Arpaio*,
8 125 F.3d 732, 736 (9th Cir. 1997); *Graham v. C.I.R.*, 822 F.2d 844, 850-51 (9th Cir.
9 1987) (government action burdens prisoner's practice of religion if he or she is
10 prevented from engaging in conduct mandated by his or her faith). "In order to reach the
11 level of a constitutional violation," furthermore, "the interference with one's practice of
12 religion 'must be more than an inconvenience; the burden must be substantial and an
13 interference with a tenet or belief that is central to religious doctrine." *Freeman*, 125
14 F.3d at 737 (quoting *Graham*, 822 F.2d at 851). The "relatively short-term and sporadic"
15 intrusions do not constitute a substantial burden on the free exercise of religion. See
16 *Canell v. Lightner*, 143 F.3d 1210, 1215 (9th Cir. 1998).

17 Even if a restriction does place a substantial burden on a Plaintiff's religious
18 practice, the restriction will be found valid if it is reasonably related to a legitimate
19 penological interest. The right to freely exercise one's religion "is necessarily limited by
20 the fact of incarceration and may be curtailed in order to achieve legitimate correctional
21 goals or to maintain prison security." *O'Lone v. Shabazz*, 482 U.S. 342, 348 (1987).
22 Thus, to establish a violation of the right to freely exercise one's religion, an inmate
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1 asserting the violation must show the state “burdened the practice of his religion, by
2 preventing him from engaging in conduct mandated by his faith, without any justification
3 reasonably related to legitimate penological interests.” *Freeman v. Arpaio*, 125 F.3d
4 732, 736 (9th Cir. 1997) (citing *Turner*, 482 U.S. at 89) (footnote omitted).

5 In analyzing the legitimacy of regulation of prisoners’ religious expression, courts
6 utilize the four *Turner* factors discussed above. See *Turner*, 482 U.S. at 89. First, the
7 prison regulation must have a “valid, rational connection” to the legitimate governmental
8 interest it is furthering. *Id.* Second, the court should consider the availability of
9 alternatives for the prisoner. *Id.* at 90. “The relevant inquiry [here] . . . is not whether the
10 inmate has an alternative means of engaging in the particular religious practice that he
11 or she claims is being affected; rather [the court must] determine whether the inmates
12 have been denied all means of religious expression.” *Ward v. Walsh*, 1 F.3d 873, 877
13 (9th Cir. 1993) (citing *O’Lone*, 482 U.S. at 351–52). Third, the court should consider the
14 effect of the accommodation on prison staff and other inmates, including consideration
15 of security concerns. See *McCabe v. Arave*, 827 F.2d 634, 637 (9th Cir. 1987). Finally,
16 the fourth factor under *Turner* emphasizes that the absence of ready alternatives is
17 evidence of the reasonableness of a prison regulation. *Turner*, 482 U.S. at 90.

18 In making the above determination, however, it must be noted that “substantial
19 deference” is to be accorded “to the professional judgment of prison administrators, who
20 bear a significant responsibility for defining the legitimate goals of a corrections system
21 and for determining the most appropriate means to accomplish them.” *Overton*, 539
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26 REPORT AND RECOMMENDATION- 23

1 U.S. at 132. The burden of proof, furthermore, is not on defendants to establish the
2 validity of the challenged regulation, but plaintiff “to disprove it.” *Id.*

3 **b. Religious Praise**

4 Plaintiff asserts that his First Amendment right to freedom of religious expression
5 was violated because Defendants prevented him from expressing religious gratitude
6 when they approached him in response to his yelling “religious praises” on February 29,
7 2016, and then subjected him to a urinalysis. Dkt. 49, at 8. But the evidence shows that
8 Defendant Ellis did not tell Plaintiff he was not allowed to praise God or express
9 religious thanks at all but only that he asked Plaintiff to do so without yelling and
10 disrupting the unit in violation of unit rules.

12 Plaintiff offers no evidence or facts to indicate that his religious faith mandates
13 that he yell his religious praise and that Defendant Ellis’ request that he lower his
14 volume substantially burdened his religious practice. The evidence shows that
15 Defendant Ellis observed atypical and off-baseline behavior by Plaintiff and that
16 Defendant Ellis alerted his Lieutenant based on his observation of that behavior, not
17 based on his religious practice, and that the Lieutenant then initiated drug testing.
19 Plaintiff offers no facts or evidence to indicate that the urinalysis itself substantially
20 burdened his religious practice.

21 Plaintiff argues that his drug test was negative and that defendants
22 “misinterpret[ed]” his excitement over his relative’s medical recovery. Dkt. 49, at 7, 10.
23 But even if Defendant Ellis misinterpreted Plaintiff’s behavior as indicating drug use, this
25 argument does not create a genuine dispute of material fact regarding Defendant Ellis’s

1 observation that Plaintiff was yelling and behaving erratically and off his baseline
2 behavior and that this -- rather than the fact that Plaintiff was yelling religious praise --
3 was the reason for notifying the Lieutenant. The evidence does not support Plaintiff's
4 claim that his freedom of expression was substantially burdened by Defendants' actions
5 in engaging Plaintiff in conversation about his behavior, asking him to lower his volume,
6 or notifying the Lieutenant of the behavior who then authorized a urinalysis. Rather, the
7 evidence shows that this was at most a short-term temporary intrusion or
8 inconvenience. See *See Canell v. Lightner*, 143 F.3d 1210, 1215 (9th Cir. 1998).

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10 Even if the Court assumes, for purposes of analysis, that Defendants' actions
11 substantially burdened Plaintiff's religious practice, there is no genuine dispute of
12 material fact concerning the Defendants' showing that their actions were valid because
13 they were reasonably related to legitimate penological interests. Evaluating the
14 restrictions under the *Turner* factors, the evidence shows a valid, rational connection
15 between Defendant Ellis requesting Plaintiff lower his noise level and the legitimate,
16 neutral governmental interest in maintaining internal order, discipline and security in the
17 unit.

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19 Moreover, Defendant Ellis informed Plaintiff of an alternative means of
20 expressing his religious right – by speaking or expressing his religious praise without
21 yelling. It can be reasonably inferred from the evidence that the impact of permitting
22 inmates on the unit to yell would be disruptive and detrimental to the preservation of
23 internal order and discipline and the maintenance of institutional security. Plaintiff offers
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26 REPORT AND RECOMMENDATION- 25

1 no facts or evidence, other than conclusory assertions that his religion requires him to
2 yell religious praise, to dispute this, nor does he suggest ready alternatives.

3 **c. Confiscation of Plaintiff's Bible**

4 Plaintiff also contends his First Amendment rights to free religious expression
5 were violated when Defendant Ellis confiscated his personal Bible -- which he claims
6 contained personal hymns and letters to God. Dkt. 5, at 13. Defendants present
7 evidence in support of their motion that Defendant Jones worked with the facility
8 Chaplain to secure a replacement Bible; it was provided to Plaintiff just two weeks after
9 his personal Bible was confiscated. See Dkt. 44, at 10; Dkt. 46, at 4. Under the
10 circumstances, this relatively short-term intrusion between the confiscation of Plaintiff's
11 altered Bible due to suspicion it was being utilized for drug use and pending
12 investigation and defendant Jones providing an unaltered replacement Bible does not
13 rise to the level of a substantial burden on the free exercise of religion. See *Canell v.*
14 *Lightner*, 143 F.3d 1210, 1215 (9th Cir. 1998).

15 Plaintiff argues that the replacement Bible was insufficient because his personal
16 Bible contained personal hymns and letters to God that he had written into the Bible.
17 But there is no genuine dispute of material fact concerning Defendants' evidence that
18 their actions were valid because they were reasonably related to legitimate penological
19 interests. Evaluating the restrictions under the *Turner* factors, the evidence shows a
20 valid, rational connection between Defendant Ellis confiscating Plaintiff's altered Bible
21 and the legitimate, neutral government interest in preventing drug use and maintaining
22 internal order and security. Defendant Ellis' statements regarding the use of altered
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1 items to engage in drug use and the dangers of drug use to the inmate individually and
2 the institution demonstrate there would be a detrimental impact on institutional security
3 if they were not permitted to confiscate such items. Defendant Ellis' statements
4 regarding the use of the Bible pages and other altered items to engage in "arching" for
5 purposes of drug use and the dangers of drug use to the inmate individually and the
6 institution demonstrate there would be a detrimental impact on institutional security if
7 they were not permitted to confiscate such items for investigation. Plaintiff argues his
8 altered Bible did not pose a danger, but this conclusory argument does not create a
9 genuine dispute of material fact regarding the evidence presented by Defendants
10 supporting the validity of their actions.

12 Plaintiff has conceded in his response to the motion that Defendant Jones is
13 entitled to summary judgment with respect to all claims against him. Furthermore, none
14 of the arguments or evidence Plaintiff submits in opposition to Defendants' motion for
15 summary judgment, or in support of his own motion for summary judgment, raise a
16 question of fact with respect to these claims with respect to either Defendant Jones or
17 Defendant Ellis.

19 Accordingly, Defendants' motion for summary judgment should be GRANTED
20 and Plaintiff's motion for summary judgment DENIED with respect to Plaintiff's First
21 Amendment freedom of expression claims relating to the Defendants' response to
22 Plaintiff's yelling of religious praise, urinalysis, and the initial confiscation of his Bible.
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26 REPORT AND RECOMMENDATION- 27

1 **B. Destruction/Failure to Return Bible and Loss of Photos**

2 **1. First Amendment - Freedom of Speech and Expression**

3 Plaintiff also alleges his First Amendment rights to freedom of speech and
4 religious expression were violated when Defendant Ellis destroyed his personal Bible.

5 Plaintiff argues his personal Bible was not a security risk and should have been
6 returned to him or that he should have been given the opportunity to mail the Bible out.

7 See Dkt. 49, at 25.

8 **a. Substantial Burden**

9 Defendants present evidence that Plaintiff was provided a replacement Bible
10 approximately two weeks after his personal Bible was confiscated and that Plaintiff
11 agreed to accept the replacement. See Dkt. 46, at 4; Dkt. 49, at 14. Defendants also
12 note that, in addition to his replacement Bible, Plaintiff continued to have available to
13 him the full panoply of prison religious programs, including, among other things, library
14 materials and videos, religious services and ceremonies, and access to the chaplain.

15 Dkt. 55-3 at 10.

16 Plaintiff, in opposing Defendants' motion and in support of his own motion for
17 summary judgment, states that his personal Bible contained personal prayers and
18 letters to God that he had written into it. See Dkts. 48, 49. He also states that he would
19 recite these personal prayers on a daily basis in his cell and that he is now unable to do
20 so because his Bible has been destroyed. See Dkt. 49, at 34, 36. He claims he informed
21 defendants of this fact and that a new Bible would not be an adequate replacement. *Id.*,
22 at 14-15.

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26 REPORT AND RECOMMENDATION- 28

1 Plaintiff's arguments demonstrate an impact upon his religious experience from
2 the loss of his personal Bible but fall short of the religious restrictions courts have
3 recognized as sufficient to meet the "substantial burden" requirement of a First
4 Amendment claim. To state a claim, a prisoner "must show the [defendants] burdened
5 the practice of [his] religion, by preventing him from engaging in conduct mandated by
6 his faith, without any justification reasonably related to legitimate penological interests."
7 *Freeman*, 125 F.3d at 735. The First Amendment does not reach the "incidental effects"
8 of otherwise lawful government programs "which may make it more difficult to practice
9 certain religions but which have no tendency to coerce individuals into acting contrary to
10 their religious beliefs." *Lyng v. Northwest Indian Cemetery Protective Ass'n*, 485 U.S.
11 439, 450-51 (1988).

12 While Plaintiff's religious experience may be diminished without access to his
13 altered Bible, he has not come forward with any facts demonstrating he has in any way
14 been "coerced into acting contrary to [his] beliefs." *Id.* Here, Plaintiff was deprived of
15 access to his preferred Bible, but was given a substitute. This is sufficient to meet the
16 requirements of the First Amendment. Under similar circumstances, the Seventh Circuit
17 held that depriving a prisoner of his personal Bible containing commentary important to
18 his religious practice did not substantially burden the practice of his religion when he
19 was provided an alternative Bible, albeit without the same commentary. *Tarpley v. Allen*
20 *Cty., Indiana*, 312 F.3d 895, 899 (7th Cir. 2002) ("Prisons are only required to make
21 reasonable efforts to provide an opportunity for religious practice. . . . Under the
22 circumstances here, giving [Plaintiff] a copy of the NIV Bible that he could use in his cell
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24 REPORT AND RECOMMENDATION- 29

1 offered him the essential material for his religious studies."). See also *Dunlap v. Losey*,
2 40 F. App'x 41, 43 (6th Cir. 2002) (deprivation of plaintiff's personal Bibles "while
3 making the practice of his religion somewhat more difficult, did not coerce him into
4 action contrary to his beliefs").

5 **b. Legitimate Penological Interest**

6 Even if Plaintiff could establish that destruction of his Bible imposed a substantial
7 burden on his religious practice, Defendants have submitted evidence that removing
8 Plaintiff's access to the altered Bible was valid because it was reasonably related to a
9 legitimate penological interest. Specifically, Defendants state that Plaintiff's Bible
10 was "severely altered," with a large number of pages torn out— "maybe even hundreds
11 of pages." Dkt. 45, at 5. This alteration rendered Plaintiff's Bible contraband which
12 Plaintiff was not permitted to possess, regardless of the nature of Plaintiff's use of it.
13 Dkt. 44, at 16. Pursuant to DOC Policy 440.000:

14
15 The following items will be considered contraband when found in an
16 offender's possession and will be disposed of per the Disposition section
17 of this policy:

18 1. Any items found in the offender's possession having distorted or
19 altered markings and/or are substantially modified from the
manufacturer's original configurations.

20 Dkt. 55-1, at 4; see also Dkt. 55-2, at 5 (identical provision in SCCC Operational
21 Memorandum).

22 Because prison regulations prohibit all possession of altered items, Plaintiff is
23 forbidden any access to his altered Bible in his cell. *Id.* Thus, even if Defendants had
24 not destroyed the Bible but instead sent it out (as Plaintiff claims should have been
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1 done), Plaintiff would not have access to the notes and commentary it contains. For
2 purposes of analyzing Plaintiff's Free Exercise claim, then, there is no difference
3 between destruction and removal of the Bible; Plaintiff loses access to his
4 commentaries in any event.

5 As discussed in Section A (2) (c) above, Defendants have demonstrated their
6 policy of permanently removing altered personal items from prisoners' cells is rationally
7 connected with the legitimate government interest in preventing drug use and
8 maintaining security, and allowing exceptions to the contraband rule would undermine
9 these goals.

10 Accordingly, Plaintiff's motion for summary judgment should be DENIED and
11 Defendants' motion GRANTED with respect to Plaintiff's First Amendment claim against
12 Defendant Ellis for the destruction of Plaintiff's Bible.

13 Plaintiff has conceded in his response to the motion that Defendant Jones is
14 entitled to summary judgment with respect to all claims against him. Furthermore, none
15 of the arguments or evidence Plaintiff submits in opposition to Defendants' motion for
16 summary judgment, or in support of his own motion for summary judgment, raise a
17 question of fact with respect to Plaintiff's First Amendment freedom of speech and
18 freedom of expression claims related to the destruction of Plaintiff's Bible as against
19 Defendant Jones. Accordingly, Defendants' motion for summary judgment should be
20 GRANTED and Plaintiff's motion for summary judgment DENIED with respect to
21 Plaintiff's First Amendment claims against Defendant Jones for the destruction of
22 Plaintiff's Bible.

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26 REPORT AND RECOMMENDATION- 31

1 **2. Due Process**

2 Plaintiff also claims his Due Process rights were violated because he was not
3 consulted about the disposition of his property or given the opportunity to mail his
4 personal Bible out prior to its destruction. Dkt 5. Defendants argue that Plaintiff does not
5 have a property interest in contraband, that the notations on the cell search report
6 indicate that Plaintiff was given the opportunity to address the disposition of his
7 property, and that Plaintiff fails to establish a Due Process violation because a
8 meaningful post-deprivation remedy was available to him. Dkt. 44.

9 **a. Legal Standard**

10 The Due Process Clause protects prisoners from being deprived of property
11 without due process of law, *Wolff v. McDonnell*, 418 U.S. 539, 556 (1974) (citations
12 omitted), and prisoners have a protected interest in their personal property, *Hansen v.*
13 *May*, 502 F.2d 728, 730 (9th Cir. 1974). Nevertheless, the due process rights of
14 prisoners “are not absolute; they are subject to reasonable limitation or retraction in light
15 of the legitimate security concerns of the institution.” *Bell v. Wolfish*, 441 U.S. 520, 554
16 (1979).

17 Furthermore, only an authorized, intentional deprivation of property is actionable
18 under the Due Process Clause. *Hudson v. Palmer*, 468 U.S. 517, 533 (1984). An
19 authorized deprivation occurs pursuant to “state law, regulation, or institutionalized
20 practice,” and the normal pre-deprivation hearing is required to satisfy due process.
21 *Haygood v. Younger*, 769 F.2d 1350,1357 (9th Cir. 1985) (en banc), cert. denied, 478

22 U.S. 1020 (1986) (citing *Logan v. Zimmerman Brush Co.*, 455 U.S. 422, 436 (1982)). An

1 unauthorized intentional or negligent deprivation of property by a state employee does
2 not constitute a Fourteenth Amendment violation if a meaningful post-deprivation
3 remedy for the loss is available under state law. *Hudson*, 468 U.S. at 534; *Haygood*,
4 769 F.2d at 1357 (internal citation omitted) (unauthorized deprivations do not occur
5 pursuant to a "state law, regulation, or institutionalized practice[]"); *Pennick v.*
6 *Chesterman*, No. 318CV05331RJBDWC, 2019 WL 2996706, at *4 (W.D. Wash. June
7 10, 2019), *report and recommendation adopted*, No. 318CV05331RJBDWC, 2019 WL
8 2995541 (W.D. Wash. July 8, 2019).

10 **b. Property Interest**

11 Defendants argue that Plaintiff's due process claim fails because he has no
12 protected property interest. Defendants' evidence establishes that Plaintiff's Bible was
13 extensively altered and therefore, under Policy 440.000, constituted "contraband." Dkt.
14 45, at 14; Dkt. 55-1, at 8-9. The policy prohibits the possession of contraband. *Id.*
15

16 Where a prisoner has no right to possess contraband, he has no due process
17 claim for its removal or destruction. A prisoner is "not entitled to hearing before seizure
18 of contraband items." *Hentz v. Ceniga*, 402 F. App'x 214, 215 (9th Cir. 2010) (affirming
19 summary judgment dismissing due process claims). See also *Lyon v. Farrier*, 730 F.2d
20 525, 527 (8th Cir. 1984), ("We find without merit the argument that destruction of a
21 painting possessed by [plaintiff] constituted a deprivation of property without due
22 process of law. Because the property was contraband, [plaintiff] cannot seriously argue
23 that he had a protected property interest in it. Therefore, the destruction of the painting
24 did not implicate any due process concerns."); *Steffey v. Orman*, 461 F.3d 1218, 1221
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1 (10th Cir. 2006) ("here we conclude that Mr. Steffey had no property right protected by
2 the Fourteenth Amendment to receive a contraband money order while in prison").

3 Plaintiff's due process claims regarding the destruction of his altered Bible should
4 be dismissed because, under prison regulations, the Bible was contraband; it is
5 therefore not protected by the Fourteenth Amendment.

6 **c. Process**

7 Defendants contend that even if Plaintiff were deemed to have a property right in
8 his altered Bible, he was not deprived of due process.

9 Defendants argue that the prison's policies for contraband and evidence handling
10 (DOC Policy 420.375) and disposition of personal property (DOC Policy 440.000) meet
11 due process requirements. Dkt. 54 at 11–12. Those policies provide that contraband
12 seized from a cell that triggers an infraction be documented in a Search Report form
13 and disposed of pursuant to Policy 440.000—which provides that a prisoner has 90
14 days to dispose of the property (including mailing it out) using a Property Disposition
15 form. Dkt. 55-4 at 3–4; Dkt. 55-1 at 8–9. If a prisoner fails to pay for shipment or fails to
16 designate an offsite recipient, the property is either donated or destroyed. Dkt. 55-4 at 9.
17 Finally, SCCC has a facility appeal process for any disputes regarding the disposition of
18 contraband. Dkt. 55-2 at 10. The Court concludes that the process outlined in these
19 documents, which provides notice and an opportunity to be heard before the property is
20 disposed of would, if followed, meet due process requirements. *Mullane v. Cent.*
21 *Hanover Bank & Tr. Co.*, 339 U.S. 306, 314 (1950).

1 Defendants contend that they followed their process, including providing Plaintiff
2 a copy of the Search Report and completing a Property Disposition Form—although
3 Defendants acknowledge that the Property Disposition Form does not include Plaintiff's
4 signature. Dkt. Dkt. 45, at 6–7; Dkt. 45-1; Dkt. 45-2. But Plaintiff alleges that Defendants
5 failed to allow him to address the disposition of his property at all, and that he would
6 have chosen to mail his Bible out rather than have it destroyed. See Dkt. 49, at 14–15,
7 34, 36. There is therefore a disputed issue of fact regarding whether Defendants
8 properly followed their procedures.

9
10 This dispute is not material, however. Even if Defendants failed to follow their
11 process, thus rendering their destruction of the Bible unauthorized, Plaintiff had an
12 adequate post-deprivation remedy. *Hudson*, 468 U.S. at 534. the State of Washington
13 provides a meaningful post-deprivation remedy for the intentional or negligent loss of
14 property by state agents and employees by allowing for a suit in Superior Court once a
15 person has completed the state's tort claim process. See *Magana v. Morgan*, 2016 WL
16 6111131, at *3 (W.D. Wash. Sept. 14, 2016) (citing *Jeffries v. Reed*, 631 F. Supp. 1212,
17 1216 (E.D. Wash. Mar. 27, 1986); RCW 4.92.090-.100; RCW 72.02.045(3)). Plaintiff
18 contends that the tort process is inadequate but complains only that he did not receive
19 the result he desired. Dkt. 56 at 7–9. The Ninth Circuit has held that Washington's tort
20 claim statute satisfies due process. *Wright v. Riveland*, 219 F.3d 905, 918 (9th Cir.
21 2000).
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24 Defendants' motion for summary judgment should be GRANTED, and Plaintiff's
25 motion for summary judgment should be DENIED with respect to Plaintiff's procedural
26 REPORT AND RECOMMENDATION- 35

1 Due Process claim pertaining to his Bible.

2 3. Photos

3 Plaintiff also claims Defendant Ellis violated his Due Process rights by depriving
4 him of his pictures that were in the Bible. Defendant Ellis denies having any knowledge
5 of the pictures. Dkt. 45, at 6. He denies confiscating the pictures indicating that he
6 would have placed them on the search report if he had or left them somewhere obvious
7 in the cell if they were acceptable. *Id.* With respect to the pictures, the record
8 establishes that, accepting Plaintiff's claim that they did exist, Plaintiff was not deprived
9 of them pursuant to a state law, regulation, or institutionalized practice. As such, Plaintiff
10 has a meaningful post-deprivation remedy with respect to the pictures and does not
11 state a procedural Due Process claim. Accordingly, Defendants' motion for summary
12 judgment should be GRANTED, and Plaintiff's motion for summary judgment should be
13 DENIED with respect to Plaintiff's procedural Due Process claim pertaining to his
14 pictures.

15 Plaintiff has conceded in his response to the motion that Defendant Jones is
16 entitled to summary judgment with respect to all claims against him. Furthermore, none
17 of the arguments or evidence Plaintiff submits in opposition to Defendants' motion for
18 summary judgment, or in support of his own motion for summary judgment, raise a
19 question of fact with respect to Plaintiff's Due Process claims against Defendant Jones.
20 Accordingly, Defendants' motion for summary judgment should be GRANTED and
21 Plaintiff's motion for summary judgment DENIED with respect to Plaintiff's Due Process
22 claims against Defendant Jones.

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26 REPORT AND RECOMMENDATION- 36

1 **C. Retaliation**

2 To prevail on a retaliation claim, a plaintiff must allege and prove the defendants
3 retaliated against him for exercising a constitutional right and the retaliatory action did
4 not advance legitimate penological goals or was not narrowly tailored to achieve such
5 goals. *Hines v. Gomez*, 108 F.3d 265, 267 (9th Cir. 1997). A prisoner suing a prison
6 official under § 1983 for retaliation for engaging in protected speech must allege “the
7 type of activity he engaged in was protected under the first amendment and that the
8 state impermissibly infringed on his right to engage in the protected activity.” *Rizzo v.*
9 *Dawson*, 778 F.2d 527 (9th Cir. 1983).

10 Within the prison context, a viable claim of First Amendment
11 retaliation entails five basic elements: (1) An assertion that a
12 state actor took some adverse action against an inmate (2)
13 because of (3) that prisoner’s protected conduct, and that
14 such action (4) chilled the inmate’s exercise of his First
15 Amendment rights, and (5) the action did not reasonably
16 advance a legitimate correctional goal.

17 *Rhodes v. Robinson*, 408 F.3d 559, 567–68 (9th Cir. 2005). “Mere speculation that
18 defendants acted out of retaliation is not sufficient.” *Wood v. Yordy*, 753 F.3d 899, 905
19 (9th Cir. 2014) (affirming grant of summary judgment where no evidence that
20 defendants knew of plaintiff’s prior lawsuit or that defendants’ disparaging remarks were
21 made in reference to prior lawsuit). To state a claim for retaliation, the plaintiff must
22 allege facts that establish an actual link between his exercise of constitutional rights and
23 the alleged retaliatory action. See *Pratt v. Rowland*, 65 F.3d 802, 807-810 (9th Cir.
24 1995).

1 Retaliation claims brought by prisoners must be evaluated in light of concerns
2 over "excessive judicial involvement in day-to-day prison management, which 'often
3 squander[s] judicial resources with little offsetting benefit to anyone.'" *Pratt*, 65 F.3d at
4 806 (quoting *Sandin v. Conner*, 515 U.S. 472, 482 (1995)). In particular, courts should
5 "afford appropriate deference and flexibility" to prison officials in the evaluation of
6 proffered legitimate penological reasons for conduct alleged to be retaliatory." *Id.*
7 (quoting *Sandin*, 515 U.S. at 482). Prisons have a legitimate goal of preserving internal
8 order and discipline. See *Rizzo*, 778 F.2d at 532.

10 **1. Retaliation Claims Related to Urinalysis, Cell Search, Confiscating
11 and Destroying Bible and Other Property**

12 Plaintiff complaint alleges Defendants retaliated against him for praising God by
13 removing him from his cell, escorting him to the medical unit and subjecting him to a
14 urinalysis, searching his cell, and confiscating and subsequently destroying his Bible
15 and other property.

16 To prevail on his retaliation claim, Plaintiff must show that his protected conduct
17 was "the 'substantial' or 'motivating' factor behind the defendant's conduct." *Soranno's*,
18 874 F.2d at 1314. To show the presence of this element on a motion for summary
19 judgment, [the plaintiff] need only "put forth evidence of retaliatory motive, that, taken in
20 the light most favorable to him, presents a genuine issue of material fact as to [the
21 prison official's] intent" *Bruce v. Ylst*, 351 F.3d 1283, 1289 (9th Cir.2003). Further, to
22 prevail on a retaliation claim, a prisoner must show that the challenged action "did not
23

1 reasonably advance a legitimate correctional goal." *Rhodes v. Robinson*, 408 F.3d 559,
2 568 (9th Cir. 2005).

3 As discussed above, the evidence shows the content of Plaintiff's speech or
4 religious expression were not the substantial or motivating factor behind Defendants'
5 actions in confiscating the Bible but, rather, their actions were motivated by and related
6 to the legitimate penological interest of limiting drug use in prison, protecting those who
7 may be under the influence of drug use, and maintaining institutional security. As
8 Defendant Ellis states in his declaration, his actions in notifying his Lieutenant (who then
9 authorized the urinalysis) were prompted by his observation of Plaintiff's off-baseline
10 behavior of yelling, "dilated eyes", "a hard time responding to my questions", "fast"
11 speech, and "jittery" behavior and his concern that Plaintiff's unusual behavior was the
12 product of drug use. Dkt. 45, at 3. While Plaintiff denies drug-use he does not
13 substantially dispute Defendant Ellis's observations of his behavior.
14

15 Defendant Ellis further states that his actions in searching Plaintiff's cell and
16 confiscating his Bible and other property were likewise related to the concern that
17 Plaintiff was on drugs and utilizing those items to engage in drug use. As discussed
18 above, Defendant Ellis details the nature of the alterations to Plaintiff's Bible and his
19 belief, based on his experience and the presence of other altered property in Plaintiff's
20 cell, that Plaintiff was using the altered Bible and those other items to engage in drug
21 use.
22

23 Furthermore, to the extent Plaintiff intends to allege that the destruction of his
24 personal Bible, as distinguished from the initial seizure, was done in retaliation for his
25

1 religious expression or speech, he offers no facts or evidence to establish an actual link
2 between the exercise of his constitutional rights and the destruction of the Bible. *Wood*,
3 753 F.3d at 905 ("Mere speculation that defendants acted out of retaliation is not
4 sufficient" to establish a retaliation claim); see *Pratt*, 65 F.3d at 807-810.

5 Plaintiff has conceded in his response to the motion that Defendant Jones is
6 entitled to summary judgment with respect to all claims against him. It also appears that
7 Plaintiff concedes Defendants are entitled to summary judgment with respect to his
8 claims related to the urinalysis. Dkt. 49, at 4. Furthermore, none of the arguments or
9 evidence Plaintiff submits in opposition to Defendants' motion for summary judgment, or
10 in support of his own motion for summary judgment, raise a question of fact with respect
11 to the retaliation claims against either Defendant Jones or Defendant Ellis related to the
12 urinalysis, cell search, and confiscation and subsequent destruction of Plaintiff's Bible.
13

14 Accordingly, Defendants' motion for summary judgment should be GRANTED
15 and Plaintiff's motion for summary judgment DENIED with respect to these claims.

16 **2. Retaliation Claims Related to Defendant Jones' Alleged Involvement
17 in Infraction and Grievances**

18 Plaintiff's complaint alleges that Defendant Jones pressured him to drop his
19 grievance against him and allegedly conspired with Investigator Michael Wayman (who
20 was previously dismissed as a defendant) to later infract Plaintiff. Dkt. 5.

22 Defendant Jones asserts in his declaration that he did not pressure Plaintiff to
23 drop his grievance against him. Dkt. 46. He states he spoke with Plaintiff as part of the
24 investigation related to Plaintiff's grievance regarding his confiscated Bible. *Id.*

1 Defendant Jones states that Plaintiff expressed his frustration over the loss of his
2 personal Bible. *Id.* Defendant Jones states that he told Plaintiff that the Bible was
3 altered and not allowed per policy, that he had provided Plaintiff a replacement Bible,
4 and that there was nothing more he could do. *Id.* Defendant Jones states that Plaintiff
5 indicated he understood and stated he did not wish to pursue the grievance any longer.
6
7 *Id.*

8 Defendants also move for summary judgment regarding Plaintiff's claim that
9 Defendant Jones "conspired" with Investigator Wayman to infract Plaintiff. Defendants
10 argue they are entitled to summary judgment on this claim as Plaintiff fails to allege any
11 facts beyond his conclusory allegation that Defendant "conspired" with Investigator
12 Wayman or that he was involved in any way with the infraction. Defendants note that
13 Defendant Jones is not listed on any of the infraction paperwork and that Plaintiff cannot
14 produce any evidence that Defendant Jones personally participated in any way
15 regarding Plaintiff's infraction.
16

17 Plaintiff has conceded in his response to the motion that Defendant Jones is
18 entitled to summary judgment with respect to all claims against him. As Plaintiff
19 indicates he does not dispute Defendants' evidence on these issues, Defendants'
20 motion for summary judgment should be GRANTED and Plaintiff's motion for summary
21 judgment DENIED with respect to these claims.
22

23 **D. Access to Courts**

24 Plaintiff's complaint alleges that Defendant Jones violated his right to access to
25 the courts by "threatening" Plaintiff to drop his grievances. Dkt. 5, at 36. Defendants
26

1 argue Defendant Jones is entitled to summary judgment because Plaintiff fails to show
2 actual injury as the record shows he has been able to pursue this action without
3 impediment. Dkt. 44, at 10.

4 Prisoners have a constitutional right to access to the courts. *Lewis v. Casey*, 518
5 U.S. 343, 346 (1996). The right is limited to the filing of direct criminal appeals, habeas
6 petitions, and civil rights actions. *Id.* at 354. Claims for denial of access to the courts
7 may arise from the frustration or hindrance of "a litigating opportunity yet to be gained"
8 (forward-looking access claim) or from the loss of a suit that cannot now be tried
9 (backward-looking claim). *Christopher v. Harbury*, 536 U.S. 403, 412-15 (2002); see
10 also *Silva v. Di Vittorio*, 658 F.3d 1090, 1102 (9th Cir. 2011) (differentiating "between
11 two types of access to court claims: those involving prisoners' right to affirmative
12 assistance and those involving prisoners' rights to litigate without active interference.").

13 However, a plaintiff must allege "actual injury" as the threshold requirement to
14 any access to courts claim. *Lewis*, 518 U.S. at 351-53; *Silva*, 658 F.3d at 1104. An
15 "actual injury" is "actual prejudice with respect to contemplated or existing litigation,
16 such as the inability to meet a filing deadline or to present a claim." *Lewis*, 518 U.S. at
17 348; see also *Jones v. Blanas*, 393 F.3d 918, 936 (9th Cir. 2004) (defining actual injury
18 as the "inability to file a complaint or defend against a charge"). The failure to allege an
19 actual injury is "fatal." *Alvarez v. Hill*, 518 F.3d 1152, 1155 n.1 (9th Cir. 2008) ("Failure
20 to show that a 'non-frivolous legal claim had been frustrated' is fatal.") (quoting *Lewis*,
21 518 U.S. at 353 & n.4).

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24 REPORT AND RECOMMENDATION- 42

1 The record shows that Plaintiff has been able to pursue this § 1983 action and
2 there is no evidence that Defendant Jones' alleged actions have caused him any actual
3 injury in prosecuting his case. Defendant Jones also asserts in his declaration that he
4 did not pressure Plaintiff to drop his grievance. Plaintiff has conceded in his response to
5 the motion that Defendant Jones is entitled to summary judgment with respect to all
6 claims against him and Plaintiff submits no arguments or evidence in opposition to
7 Defendants' motion for summary judgment, or in support of his own motion for summary
8 judgment, that raise a question of fact on this issue.

9
10 Accordingly, Defendants' motion for summary judgment should be GRANTED
11 and Plaintiff's motion for summary judgment DENIED with respect to these claims.

12 **E. Conditions of Confinement**

13 Plaintiff alleges Defendant Jones violated his rights by subjecting him to
14 unsanitary conditions during a 48-hour "detox cell" hold on February 27, 2016. Dkt. 48,
15 at 14. Defendants argue that all claims against Defendant Jones relating to Plaintiff's
16 conditions of confinement should be dismissed because Defendant Jones had no
17 control over Plaintiff's conditions of confinement during the subject period. Dkt. 44, at
18 21.

19
20 Defendant Jones states in his declaration that he did not place Plaintiff in a
21 holding cell on February 27, 2016. Dkt. 46, at 5. He further states that Department
22 records show Plaintiff was in the medical unit on February 27, 2016, and that under
23 Department policy, as a CUS, he has no authority to admit or hold someone in medical.
24
25 *Id.*; Dkt. 46-6 (DOC Policies 320.265 and 610.60). In order to state a claim under 42

1 U.S.C. § 1983, Plaintiff must allege facts showing how individually named defendants
2 caused, or personally participated in causing, the harm alleged in the complaint. See
3 *Leer v. Murphy*, 844 F.2d 628, 633 (9th Cir. 1988); *Arnold v. IBM*, 637 F.2d 1350, 1355
4 (9th Cir. 1981). A person subjects another to a deprivation of a constitutional right when
5 committing an affirmative act, participating in another's affirmative act, or omitting to
6 perform an act which is legally required. *Johnson v. Duffy*, 588 F.2d 740, 743 (9th Cir.
7 1978). Plaintiff concedes that Defendants' motion for summary judgment should be
8 granted on this issue and presents no facts or evidence in opposition to the motion or in
9 support of his own motion for summary judgment that would raise an issue of fact. Dkt.
10 49, at 4.

12 Accordingly, as the undisputed record shows a lack of personal participation on
13 the part of Defendant Jones with respect to the alleged violations, Defendants' motion
14 for summary judgment should be GRANTED and Plaintiff's motion for summary
15 judgment should be DENIED on these claims.

17 **F. RLUIPA**

18 In 2000, Congress passed the Religious Land Use and Institutionalized Persons
19 Act (RLUIPA), which provided heightened protection of religious beliefs to prevent
20 undue barriers to religious observances by persons institutionalized in state or federal
21 institutions. Under RLUIPA, no government "shall impose a substantial burden on the
22 religious exercise of a person residing or confined to [a jail, prison or other correctional
23 facility] ... even if the burden results from a rule of general applicability," unless the

1 burden furthers a “compelling governmental interest” and is the “least restrictive means
2 of furthering that compelling governmental interest.” 42 U.S.C. § 2000cc-1(a).

3 RLUIPA does not allow claims against prison officials sued in their individual
4 capacities. See *Wood v. Yordy*, 753 F.3d 899, 901 (9th Cir. 2014) (RLUIPA does not
5 contemplate liability of government employees in individual capacity). A suit against a
6 defendant in his individual capacity “seek[s] to impose *personal* liability upon a
7 government official for actions he takes under color of state law.... Official-capacity
8 suits, in contrast, generally represent only another way of pleading an action against an
9 entity of which an officer is an agent.” *Kentucky v. Graham*, 473 U.S. 159, 165, 105
10 S.Ct. 3099, 87 L.Ed.2d 114 (1985) (internal quotation marks omitted; emphasis added);
11 see also *Community House, Inc. v. City of Boise, Idaho*, 623 F.3d 945, 966–67 (9th Cir.
12 2010) (an official capacity suit is treated as a suit against the entity). RLUIPA was
13 “enacted pursuant to Congress’s spending and commerce powers,” *Wood*, 753 F.3d at
14 902, and applies in relevant part to any “program or activity that receives Federal
15 financial assistance.” 42 U.S.C. § 2000cc-1(b)(1).

16 The Ninth Circuit has explained that because individual employees are not the
17 governmental “recipients” of federal funds, they are not liable in their individual
18 capacities under RLUIPA. See *Wood*, 753 F.3d at 904 (“[T]here is nothing in the
19 language or structure of RLUIPA to suggest that Congress contemplated liability of
20 government employees in an individual capacity The statute does not authorize
21 suits against a person in anything other than an official or governmental capacity, for it
22 is only in that capacity that the funds are received.”). Here, Plaintiff has explicitly sued
23

1 the defendants in their individual capacities only and therefore his claims under RLUIPA
2 may not be maintained.

3 Furthermore, the Ninth Circuit has held that RLUIPA claims may proceed only for
4 injunctive relief against defendants acting within their official capacities. See *Wood*, 753
5 F.3d at 904; see also *Holley v. Cal. Dep't of Corr.*, 599 F.3d 1108, 1114 (9th Cir. 2010)
6 ("The Eleventh Amendment bars [a prisoner's] suit for official-capacity damages under
7 RLUIPA."). Plaintiff's complaint seeks only money damages, not injunctive relief, with
8 respect to his remaining claims. Thus, for this reason as well, Plaintiff's RLUIPA claims
9 may not be maintained.

10 Accordingly, Defendants' motion for summary judgment should be GRANTED
11 and Plaintiff's motion for summary judgment should be DENIED with respect to
12 Plaintiff's RLUIPA claims.

13 **G. Qualified Immunity**

14 Defendants also argue they are entitled to qualified immunity with respect to
15 Plaintiff's claims.

16 Unless plaintiff makes a two-part showing, qualified immunity shields government
17 officials from liability. The plaintiff must show both: the official(s) violated a federal
18 statutory or constitutional right, and -- at the time of the alleged act or failure to act there
19 was clearly established law that defined the contours of the federal right objectively
20 putting the official(s) on notice -- i.e., every reasonable official would understand that
21 what they are doing is unlawful. *Escondido v. Emmons*, 139 S.Ct. 500 (2019); *District of*
22 *Columbia v. Wesby*, 138 S.Ct. 577, 589 (2018).

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26 REPORT AND RECOMMENDATION- 46

1 When qualified immunity is reviewed in the context of a defense motion for
2 summary judgment, the evidence must be considered in the light most favorable to the
3 plaintiff with respect to central facts. *Tolan v. Cotton*, 572 U.S. 650, 657 (2014) (per
4 curiam). If there is a genuine issue of material fact concerning both: (1) Whether it
5 would be clear to a reasonable officer that their conduct was unlawful under the
6 circumstances they confronted, and (2) Whether the defendant's conduct violated a
7 constitutional right" then summary judgment granting qualified immunity is not
8 appropriate. *Bonivert v. City of Clarkston*, 883 F.3d 865, 871-72 (9th Cir. 2018).

10 To determine whether there was clearly established law, the Court has stated,
11 "[w]hile there does not have to be a case directly on point, existing precedent must
12 place the lawfulness of the particular [action] beyond debate"; and the Court has also
13 observed, "there can be the rare obvious case, where the unlawfulness of the officer's
14 conduct is sufficiently clear even though existing precedent does not address similar
15 circumstances." *Wesby*, 138 S.Ct. at 590. A clearly established right exists if "controlling
16 authority or a robust consensus of cases of persuasive authority" have held, on facts
17 that are close or analogous to the current case, that such a right exists. *Hines v.*
18 *Youseff*, 914 F.3d 1218, 1229 (9th Cir. 2019).

20 As discussed above, after viewing the facts in the light most favorable to Plaintiff,
21 the Court has found that Defendants are entitled to summary judgment on the merits.
22 Therefore, as Defendants have established the absence of a Constitutional or federal
23 statutory violation, they are also entitled to summary judgment on qualified immunity
24 grounds.

26 REPORT AND RECOMMENDATION- 47

1 **H. *In Forma Pauperis* Status on Appeal**

2 In forma pauperis status on appeal shall not be granted if the district court
3 certifies "before or after the notice of appeal is filed" "that the appeal is not taken in good
4 faith[.]" Fed. R. App. P. 24(a)(3)(A); see also 28 U.S.C. § 1915(a)(3). A plaintiff satisfies
5 the "good faith" requirement if he seeks review of an issue that is "not frivolous," and an
6 appeal is frivolous where it lacks any arguable basis in law or fact. *Gardner v. Pogue*,
7 558 F.2d 548, 551 (9th Cir. 1977); *Neitzke v. Williams*, 490 U.S. 319, 325 (1989).

8
9 Here, as noted above, plaintiff has failed to identify material issues of fact to
10 defeat summary judgment on all of his claims. Accordingly, the undersigned
11 recommends plaintiff's in forma pauperis status be revoked for purposes of any appeal.

12 **CONCLUSION**

13 Based on the foregoing, the undersigned recommends that Defendants' motion
14 for summary judgment (Dkt. 44) be **GRANTED** in its entirety and Plaintiff's motion for
15 summary judgment (Dkt. 48) be **DENIED** in its entirety.

16 Pursuant to 28 U.S.C. § 636(b)(1) and Rule 72(b) of the Federal Rules of Civil
17 Procedure, the parties shall have fourteen (14) days from service of this Report to file
18 written objections. See also Fed. R. Civ. P. 6. Failure to file objections will result in a
19 waiver of those objections for purposes of appeal. *Thomas v. Arn*, 474 U.S. 140 (1985).
20 Accommodating the time limit imposed by Rule 72(b), the Clerk is directed to set the
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1 matter for consideration on **March 12, 2021**, as noted in the caption.

2 **DATED** this 24th day of February, 2021.

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5 Theresa L. Fricke
6 United States Magistrate Judge

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT TACOMA

JESS RICHARD SMITH,

Plaintiff,

v.

SGT. ELLIS, et al.

Defendants.

Case No. 3:18-cv-05427-RAJ-TLF

ORDER ADOPTING REPORT AND RECOMMENDATION

The Court, having reviewed the Report and Recommendation of Judge Theresa L. Fricke, United States Magistrate Judge, objections to the report and recommendation, if any, and the remaining record, does hereby find and ORDER:

- (1) The Court adopts the Report and Recommendation;
- (2) Defendants' motion for summary judgment (Dkt. 44) is **GRANTED** in its entirety and Plaintiff's motion for summary judgment (Dkt. 48) is **DENIED** in its entirety and all claims against Defendants are **DISMISSED WITH PREJUDICE**;
- (3) The Clerk shall enter judgment and close the case;
- (4) Plaintiff's *in forma pauperis* status is **REVOKE**D for purposes of any appeal; and

1 (5) The Clerk is directed to provide a copy of this order to all parties.

2 Dated this ____ day of _____, 2021.

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5 Richard A. Jones
6 United States District Judge
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UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT TACOMA

Jess Richard Smith ,

Plaintiff,

v.

Sgt. Ellis, et al.,

Defendant.

JUDGMENT IN A CIVIL CASE

CASE NO. 3:18-cv-05427-RAJ-TLF

- Jury Verdict.** This action came before the Court for a trial by jury. The issues have been tried and the jury has rendered its verdict.
- Decision by Court.** This action came to consideration before the Court. The issues have been considered and a decision has been rendered.

THE COURT HAS ORDERED THAT:

The Report and Recommendation is adopted and approved. Plaintiff's 42 U.S.C. § 1983 complaint is DISMISSED with prejudice. Plaintiff's *in forma pauperis* status is revoked on appeal.

Dated this __ day of [Pick the date].

William M. McCool
Clerk of Court

s/Enter Deputy name.
Deputy Clerk

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT TACOMA

JESS RICHARD SMITH,

Plaintiff,

v.

SGT. ELLIS et al.,

Defendants.

CASE NO. 3:18-cv-05427-TL

ORDER ADOPTING REPORT AND
RECOMMENDATION AND
OVERRULING OBJECTIONS

This matter comes before the Court on the Report and Recommendation of the Honorable

Theresa L. Fricke, United States Magistrate Judge (Dkt. No. 58) ("Report and

Recommendation"), Plaintiff Jess Richard Smith's objections to the Report and

Recommendation (Dkt. No. 59), and Defendants' Response to Plaintiff's Objections (Dkt. No.

60). Having reviewed the Report and Recommendation, the objections filed by Plaintiff, the

response filed by Defendants, and the remaining record, the Court ADOPTS the Report and

Recommendation of the United States Magistrate Judge, GRANTS Defendants' Motion for

1 Summary Judgment (Dkt. No. 44), DENIES Plaintiff's Motion for Summary Judgment (Dkt. No.
2 48), and DISMISSES the case.

3 A district court "shall make a de novo determination of those portions of the report or
4 specified proposed findings or recommendations to which objection is made," and "may accept,
5 reject, or modify, in whole or in part, the recommendations made by the magistrate judge." 28
6 U.S.C. § 636(b)(1); *see also* Fed. R. Civ. P. 72(b)(3) (the Court "must determine de novo any
7 part of the magistrate judge's disposition that has been properly objected to."). A party properly
8 objects when he or she files "specific written objections" to the report and recommendation as
9 required under Federal Rule of Civil Procedure 72(b)(2).

10 The Court has reviewed the Report and Recommendation as well as Mr. Smith's
11 objections. Almost the entirety of Mr. Smith's objections focuses on his contention that Judge
12 Fricke did not view the facts in the light most favorable to the non-moving party and discusses
13 the material facts Mr. Smith disputes. As an initial matter, it is clear that Judge Fricke considered
14 the facts in the appropriate light. *See, e.g.*, Dkt. No. 58, at 36 (no material dispute on any
15 confiscation of photographs that may have occurred, even accepting Mr. Smith's factual
16 contentions).

17 In any case, even when viewed in the light most favorable to Mr. Smith, there is no
18 genuine dispute of *material* fact. For example, while Mr. Smith disputes many of the facts
19 discussed in the Report and Recommendation, he does not and cannot dispute the following facts
20 he has admitted in his Motion for Summary Judgment, Dkt. No. 48, and his Brief in Opposition
21 to Defendants' Motion for Summary Judgment and his accompanying declaration, Dkt. No. 49:
22 (1) on February 29, 2016, Mr. Smith praised God "in a loud manner" and "again yelled religious
23 praises," *id.* at 7, 29; (2) "shortly thereafter, Sgt. Ellis and CUS Jones[] showed up at Smith's
24 cell front and began questioning him[] about being under the influence of drugs," *id.* at 9, 30;

1 *see also* Dkt. No. 48, at 4; (3) Mr. Smith was then removed from his cell and taken to the
2 medical floor, Dkt. No. 49, at 30; (4) during his absence from his cell, several items were
3 confiscated during a search, including his Bible, Dkt. No. 48, at 5; (5) his Bible “was missing the
4 tab[le] of contents and the back page of the subject index,”¹ *id.*, and was, therefore, altered; and
5 (6) Mr. Smith received a replacement Bible on March 12, 2016, *id.* at 14.

6 Also, Mr. Smith does not dispute in any of his pleadings Sergeant Ellis’s observation of
7 Mr. Smith’s physical condition during the February 29 questioning (*i.e.*, that Mr. Smith’s eyes
8 were dilated, he was speaking very fast, appeared jittery, and was not standing still), Dkt. No. 45
9 at 3, but explains it was a “misinterpretation of Smith’s excitement.” Dkt. No. 49, at 7. Mr. Smith
10 does not allege that Sergeant Ellis made any comments regarding Mr. Smith’s religion or what
11 he was saying; rather, he concedes that Sergeant Ellis’s comments and questioning were focused
12 on Mr. Smith’s potential drug use. *See* Dkt. No. 48, at 4; Dkt. No. 49, at 9, 30. Mr. Smith does
13 not dispute that altered property is not allowed under Department policy. Dkt. No. 55-2, at 4.
14 Further, Mr. Smith does not dispute that a number of surge protectors and power cords that had
15 black soot on them and areas where they were melted were found in his cell on February 29. Dkt.
16 No. 45, at 5. Sergeant Ellis states that: “arching” is “a known way where one can make a spark to
17 light something on fire without a match or lighter”; the power devices confiscated from
18 Mr. Smith’s cell showed signs that they were altered for arching; and Bible pages are frequently
19 used for rolling paper to smoke something. *Id.* These statements are also undisputed by
20 Mr. Smith.

21 All of these facts were considered in the Report and Recommendation. The Court finds
22 that the combination of all of these undisputed facts taken together are sufficient to support the
23

24 ¹ There is a dispute as to how altered the Bible was, but the only relevant fact for purposes of this inquiry is that the
Bible was altered.

1 findings of law laid out in Magistrate Judge Fricke's methodical and thorough forty-nine-page
2 Report and Recommendation. There is no genuine dispute of material facts, as the undisputed
3 facts show that Defendants acted within the bounds of their authority, and any disputed facts are
4 not material to Mr. Smith's claims.

5 The final paragraph of Mr. Smith's objection asserts that the Report and
6 Recommendation failed to rule on his state law claims. Dkt. No. 59, at 13. However, the
7 Defendants against whom Mr. Smith raised state law claims (*i.e.*, Wayman, Amsbury, Brandt,
8 McGinnis, L'Heureux, McTarsney, and Dahne, *see* Dkt. No. 5 at 34-43 (¶¶ 65-71)) were
9 dismissed from the case by a May 9, 2019 order of the Court. Dkt. No. 27. With the dismissal of
10 the remaining federal claims—which constitutes all the claims over which this Court had original
11 jurisdiction—in Mr. Smith's Complaint against the remaining defendants by this Order, the
12 Court declines to exercise supplemental jurisdiction of any timely and viable state law claims
13 Mr. Smith may have asserted, under the principles of economy, convenience, fairness, and
14 comity. *See* 28 U.S.C. § 1337(c)(3); *Carnegie-Mellon Univ. v. Cohill*, 484 U.S. 343, 350 & n.7
15 (1988) ("[I]n the usual case in which all federal-law claims are eliminated before trial, the
16 balance of factors to be considered under the pendent jurisdiction doctrine—judicial economy,
17 convenience, fairness, and comity—will point toward declining to exercise jurisdiction over the
18 remaining state law claims." (citing *Mine Workers v. Gibbs*, 383 U.S. 715 (1966))), *superseded*
19 *on other grounds by* 28 U.S.C. § 1447(c). This case is still in its early stages, relatively speaking,
20 and any state law claims that Mr. Smith may have remaining are best addressed by state courts
21 rather than federal courts. *See, e.g., Goon v. Coleman*, 2020 WL 363377, at *15 (W.D. Wash.
22 Jan. 21, 2020) ("Now that the court has granted summary judgment against Mr. Goon's federal
23 claims, all that remains of this case are four Washington state tort claims . . . Thus, comity
24

1 weighs in favor of dismissing this case so that it may be refiled in state court.”). Mr. Smith may
2 file a new complaint asserting state law claims more clearly in state court if he so wishes.

3 For the reasons stated above, the Court ORDERS as follows:

- 4 1. The Court ADOPTS the Report and Recommendation;²
- 5 2. Defendants’ Motion for Summary Judgment (Dkt. No. 44) is GRANTED in its
- 6 entirety, and Plaintiff’s Motion for Summary Judgment (Dkt. No. 48) is DENIED in
- 7 its entirety;
- 8 3. All federal claims against Defendants are DISMISSED with prejudice, and any state
- 9 law claims against Defendants are DISMISSED without prejudice;
- 10 4. The Clerk shall ENTER judgment and CLOSE the case; and
- 11 5. The Clerk is DIRECTED to send copies of this Order to all parties.

12 Dated this 25th day of April 2022.

13 
14 Tana Lin
15 United States District Judge
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22 ² The Court defers decision on the Report and Recommendation’s suggestion that Mr. Smith’s *in forma pauperis*
23 status be revoked. Dkt. No. 58, at 48. The Court may revoke *in forma pauperis* status if it determines that an appeal
24 would be frivolous or taken in bad faith. See 28 U.S.C. § 1915(a)(3) (“An appeal may not be taken in forma pauperis
if the trial court certifies in writing that it is not taken in good faith.”); Fed. R. App. P. 24(a)(3)(A) (district court
may make the certification before or after an appeal is filed).

**Additional material
from this filing is
available in the
Clerk's Office.**