

No. 22-_____

IN THE
SUPREME COURT OF THE UNITED STATES

JESSE RONDALE BAILEY,

Petitioner,

v.

UNITED STATES OF AMERICA,

Respondent.

On Petition for a Writ of Certiorari to the
United States Court of Appeals for the Sixth Circuit

APPENDIX

JENNIFER NILES COFFIN
Assistant Federal Defender
Federal Defender Services
of Eastern Tennessee, Inc.
800 South Gay Street, Suite 2400
Knoxville, Tennessee 37929
(865) 637-7979

mation” language do not mean literally that the state-court orders become federal orders. Rather, they use that language as a shorthand way to express the idea that the state-court orders have the same authority as any other interlocutory order in district court and that the district court is free to reconsider them. In *Nissho-Iwai*, for example, the Fifth Circuit held that, after removal, a district court may reconsider a state court’s interlocutory sanctions order just as the court could later reconsider its own interlocutory sanctions order. 845 F.2d at 1303–05. If the state court followed state standards that were “inconsistent with federal standards,” the Fifth Circuit added, that fact could provide a reason to modify the order. *Id.* at 1304; *see also Tompkins v. Crown Corr, Inc.*, 726 F.3d 830, 843 (6th Cir. 2013); *Diet Drugs*, 282 F.3d at 232 & n.7. This logic comports with our reasoning. As we have explained, a district court may, after removal, modify or dissolve a state court’s injunction if the injunction conflicts with federal standards.

[9] One last point. Just because parties cannot immediately appeal state-court orders under § 1292(a)(1) does not mean that state-court orders are completely unreviewable. If, for example, a district court issues a final judgment under § 1291, that final judgment incorporates all interlocutory rulings entered along the way—whether by a federal court or a state court. *See Reilly v. Waukesha County*, 993 F.2d 1284, 1286–87 (7th Cir. 1993); *see also Chaz Constr., LLC v. Codell*, 137 F. App’x 735, 743 (6th Cir. 2005); *Munsey v. Testworth Lab’ys*, 227 F.2d 902, 903 (6th Cir. 1955) (per curiam). But again, no final judgment exists here.

We thus dismiss this appeal for lack of appellate jurisdiction.

UNITED STATES of America,
Plaintiff-Appellee,

v.

Jesse Rondale BAILEY, Defendant-Appellant.

No. 20-5384

United States Court of Appeals,
Sixth Circuit.

Argued: July 28, 2021

Decided and Filed: March 8, 2022

Background: Defendant moved pro se for reduced sentence under the First Step Act for convictions for possession and distribution of crack cocaine and powder cocaine. The United States District Court for the Eastern District of Tennessee, Thomas A. Varlan, J., denied motion. Defendant appealed.

Holdings: The Court of Appeals, Bush, Circuit Judge, held that:

- (1) district court did not abuse its discretion in issuing brief order refusing to reduce defendant’s sentence, and
- (2) defendant’s sentence of 360 months’ imprisonment, a bottom of guidelines range sentence, as career offender was not substantively unreasonable, and, thus, district court did not abuse its discretion in refusing to reduce defendant’s sentence.

Affirmed.

Gilman, Senior Circuit Judge, filed concurring opinion.

1. Criminal Law ☞1156.2

Court of Appeals reviews a district court’s denial of a motion for a sentence



reduction under statute allowing for modification of a sentence to the extent otherwise permitted by statute and the First Step Act for abuse of discretion. 18 U.S.C.A. § 3582(c)(1)(B); Pub. L. No. 115-391.

2. Criminal Law 1147

An abuse of discretion occurs when a district court relies on clearly erroneous findings of fact, uses an erroneous legal standard, or improperly applies the law.

3. Criminal Law 1134.84

A district court's decision on a motion for a sentence reduction under the First Step Act will be vacated only if Court of Appeals is firmly convinced that a mistake has been made. 18 U.S.C.A. § 3582(c)(1)(B); Pub. L. No. 115-391.

4. Criminal Law 1134.84

When reviewing a decision on a motion for sentence reduction under the First Step Act, Court of Appeals reviews sentences for procedural and substantive reasonableness. 18 U.S.C.A. § 3582(c)(1)(B); Pub. L. No. 115-391.

5. Criminal Law 1134.84

In examining a resentencing decision under the First Step Act for procedural error, Court of Appeals looks to whether the district court has engaged in a thorough renewed consideration of the statutory sentencing factors. 18 U.S.C.A. §§ 3553(a), 3582(c)(1)(B); Pub. L. No. 115-391.

6. Criminal Law 1134.84

In examining a resentencing decision under the First Step Act for procedural error, Court of Appeals reviews whether the district court adequately explained the chosen sentence to allow for meaningful

appellate review and to promote the perception of fair sentencing. 18 U.S.C.A. § 3582(c)(1)(B); Pub. L. No. 115-391.

7. Sentencing and Punishment 2313

District court did not abuse its discretion in issuing brief order refusing to reduce under the First Step Act defendant's sentence of 360 months' imprisonment, a bottom of guidelines range sentence, as career offender for possession and distribution of cocaine, where order referred to multiple statutory sentencing factors and gave them renewed consideration. 18 U.S.C.A. §§ 3553(a), 3582(c)(1)(B); Comprehensive Drug Abuse Prevention and Control Act of 1970 §§ 401, 406, 21 U.S.C.A. §§ 841(a)(1), 846; U.S.S.G. § 1B1.1 et seq.; Pub. L. No. 115-391.

8. Sentencing and Punishment 2313

In examining the procedural reasonableness of a resentencing decision under the First Step Act, the appropriateness of brevity or length, conciseness or detail, when to write, what to say, depends upon the circumstances at hand. 18 U.S.C.A. § 3582(c)(1)(B); Pub. L. No. 115-391.

9. Sentencing and Punishment 1408, 2262

Defendant's sentence of 360 months' imprisonment, a bottom of guidelines range sentence, as career offender for possession and distribution of cocaine was not substantively unreasonable, and, thus, district court did not abuse its discretion in refusing to reduce defendant's sentence under the First Step Act; sentence was well within the guidelines for career offender, career offender classification was correctly applied to defendant as result of his previous convictions, and within-guidelines sentence did not create sentencing disparity. 18 U.S.C.A. § 3553(a); Compre-

hensive Drug Abuse Prevention and Control Act of 1970 §§ 401, 406, 21 U.S.C.A. §§ 841(a)(1), 846; Pub. L. No. 115-391.

10. Sentencing and Punishment ~~38~~, 40

A sentence is substantively reasonable if it is proportionate to the seriousness of the circumstances of the offense and offender, and sufficient but not greater than necessary, to comply with the purposes of statute setting forth sentencing factors to be considered when imposing a sentence. 18 U.S.C.A. § 3553(a).

11. Criminal Law ~~1144.17~~

Court of Appeals may presume that sentences within the Sentencing Guidelines are substantively reasonable. U.S.S.G. § 1B1.1 et seq.

12. Sentencing and Punishment ~~30~~, 40

Sentence may be substantively unreasonable if it is greater than necessary when juxtaposed against statutory sentencing factors. 18 U.S.C.A. § 3553(a).

13. Sentencing and Punishment ~~112~~

A court may not impose or lengthen a prison sentence to enable an offender to complete a treatment program or otherwise to promote rehabilitation; but this does not mean that a court cannot discuss rehabilitation at all in its sentencing order.

Appeal from the United States District Court for the Eastern District of Tennessee at Knoxville. No. 3:06-cr-00145-1—Thomas A. Varlan, District Judge.

ARGUED: Jennifer Niles Coffin, FEDERAL DEFENDER SERVICES OF EASTERN TENNESSEE, INC., Knoxville, Tennessee, for Appellant. Brian Samuelson, UNITED STATES ATTORNEY'S

OFFICE, Knoxville, Tennessee, for Appellee. ON BRIEF: Jennifer Niles Coffin, FEDERAL DEFENDER SERVICES OF EASTERN TENNESSEE, INC., Knoxville, Tennessee, for Appellant. Brian Samuelson, UNITED STATES ATTORNEY'S OFFICE, Knoxville, Tennessee, for Appellee.

Before: GILMAN, McKEAGUE, and BUSH, Circuit Judges.

BUSH, Circuit Judge, delivered the opinion of the court in which GILMAN and McKEAGUE, Circuit Judges, joined. GILMAN, Circuit Judge (pp. 1216–20), delivered a separate concurring opinion.

OPINION

JOHN K. BUSH, Circuit Judge.

In 2008, Jesse Rondale Bailey received a sentence of 360 months' imprisonment as a career offender for the possession and distribution of crack cocaine and powder cocaine. After the passage of the First Step Act in 2018, he moved for a sentence reduction. The district court denied his motion, and Bailey appealed. Because the district court's denial of Bailey's motion was not an abuse of discretion, we affirm.

I.

Bailey's status as a career offender dates back to convictions for cocaine possession and facilitating second-degree murder. Those offenses resulted in his incarceration until 2005. Shortly after he was released from prison, Bailey engaged in conduct resulting in five federal charges: (1) one count of conspiring to distribute and possess with intent to distribute at least 5 kilograms of powder cocaine and at least 50 grams of crack cocaine, in viola-

tion of 21 U.S.C. §§ 846 and 841(a)(1), (b)(1)(A); (2) two counts of distributing at least 50 grams of crack cocaine, in violation of 21 U.S.C. § 841(a)(1) and (b)(1)(A); (3) one count of distributing at least 5 grams of crack cocaine, in violation of 21 U.S.C. § 841(a)(1) and (b)(1)(B); and (4) one count of distributing an unspecified quantity of powder cocaine, in violation of 21 U.S.C. § 841(a)(1) and (b)(1)(C). In 2008, Bailey was convicted on all five counts.

Before his sentencing, the Government filed a notice informing the district court that Bailey had a prior felony drug conviction and was, therefore, subject to an enhanced mandatory minimum of twenty years' imprisonment for the (b)(1)(A) offenses. Bailey was also classified as a career offender because of his prior convictions. Those factors led to a Sentencing Guidelines range of 360 months to life imprisonment.

Bailey objected to his career-offender classification and asked for a sentence "ten years less than the actual guideline range would be if he was not a career offender." The district court overruled his objections after considering the relevant sentencing factors set out in 18 U.S.C. § 3553(a). It noted Bailey's "extensive criminal history[]," his "lack of respect for the law[]," and its hope that Bailey would "further his education and get his GED while he was with the Bureau of Prisons." The court then imposed a sentence of 360 months' imprisonment, the bottom of Bailey's Guidelines range.

In 2010, Congress enacted the Fair Sentencing Act, Pub. L. No. 111-220, 124 Stat. 2372 (2010), to correct the unequal treatment of base and powder cocaine in the Federal Code by increasing the quantity of cocaine base necessary to trigger certain

statutory penalties. The Fair Sentencing Act, however, did not apply to persons already sentenced at the time of its enactment. That changed with the First Step Act of 2018, which "allows courts to apply § 2(a) of the Fair Sentencing Act retroactively." *United States v. Smith*, 958 F.3d 494, 497 (6th Cir. 2020) (quoting *United States v. Beamus*, 943 F.3d 789, 791 (6th Cir. 2019)); *see also* First Step Act of 2018, § 404(a), (b), Pub. L. No. 115-391, 132 Stat. 5194, 5222 (First Step Act). Under the First Step Act, a district court can reduce a defendant's sentence if that defendant was previously sentenced for an offense covered under the Fair Sentencing Act. First Step Act, § 404(b).

In January 2019, Bailey moved pro se for a reduced sentence under the First Step Act. He argued that his sentence was excessive, "unjust and counterproductive," and "fail[ed] to serve an incapacitative [sic] goal[.]" He pointed to his efforts to "rehabilitate himself through a variety of education, vocational, and selfhelp programs" and his continuous employment during his period of incarceration. Assisted by counsel, he filed another motion for a reduced sentence, arguing that he deserved a sentence reduction because of his incident-free record in custody and his completion of the programs mentioned above. In response, the Government noted that it "ha[d] no specific information to present in opposition to a sentence reduction," but that "nothing in [§ 404] shall be construed to require a court to reduce a sentence[.]" The Government also noted that Bailey's Guidelines range was unchanged.

The district court, this time a different judge, denied Bailey's request, finding that "the First Step Act's provisions did not affect [Bailey's] guideline range as a career offender[.]" The court "commend[ed]

[Bailey] for his incident/discipline-free history and completion of drug education classes,” but it noted that his sentence was already at the bottom end of his Guidelines range. Bailey timely appealed, arguing that the district court abused its discretion by refusing to modify his sentence.

II.

[1–3] We review a district court’s denial of a motion for a sentence reduction under 18 U.S.C. § 3582(c)(1)(B) and the First Step Act for abuse of discretion. *United States v. Smith*, 959 F.3d 701, 702 (6th Cir. 2020); *United States v. Moore*, 582 F.3d 641, 644 (6th Cir. 2009). An abuse of discretion occurs when a district court “relies on clearly erroneous findings of fact, uses an erroneous legal standard, or improperly applies the law.” *United States v. Flowers*, 963 F.3d 492, 497 (6th Cir. 2020) (quoting *United States v. White*, 492 F.3d 380, 408 (6th Cir. 2007)). A district court’s decision will be vacated “only if we are ‘firmly convinced that a mistake has been made.’” *Smith*, 959 F.3d at 702 (quoting *Moore*, 582 F.3d at 644).

[4–6] We review sentences for procedural and substantive reasonableness. *United States v. Boulding*, 960 F.3d 774, 783 (6th Cir. 2020). In examining the resentencing decision for procedural error, we look to whether the court has engaged in a “thorough renewed consideration of the § 3553(a) factors.” *Id.* at 784. And we review whether the district court “adequately explain[ed] the chosen sentence to allow for meaningful appellate review and to promote the perception of fair sentencing.” *Gall v. United States*, 552 U.S. 38, 50, 128 S.Ct. 586, 169 L.Ed.2d 445 (2007); *Chavez-Meza v. United States*, — U.S. —, 138 S. Ct. 1959, 201 L.Ed.2d 359 (2018).

Procedural Reasonableness

[7, 8] Bailey argues that the district court abused its discretion by failing to engage in an adequate review of his circumstances. We disagree. As the Supreme Court has held, “[t]he appropriateness of brevity or length, conciseness or detail, when to write, what to say, depends upon [the] circumstances” at hand. *Chavez-Meza*, 138 S.Ct. at 1964 (quoting *Rita v. United States*, 551 U.S. 338, 356, 127 S.Ct. 2456, 168 L.Ed.2d 203 (2007)). As the concurrence explains, an interested reader could not be faulted for finding our precedent in First Step Act cases less than clear. But we have affirmed brief orders in First Step Act cases, such as this one, where the district court had retained a bottom-of-Guidelines sentence. *See Smith*, 958 F.3d at 501.

Bailey cites a pair of out-of-circuit cases to support his contention that the district court should have provided a more comprehensive explanation. However, those cases are not binding, nor do we find their reasoning persuasive. First, in the two cases Bailey cites, neither district court considered the respective defendant’s admirable post-conviction conduct. *See United States v. Shaw*, 957 F.3d 734, 742 (7th Cir. 2020); *see also United States v. Martin*, 916 F.3d 389, 397–98 (4th Cir. 2019). The court here did just that, commending Bailey for “his incident/discipline-free history and completion of drug education classes[.]” Second, these cases conflict with this court’s previous holdings that reconsiderations like the one the district court engaged in here were enough to satisfy the First Step Act. *See, e.g., Smith*, 958 F.3d at 501; *see also United States v. Michael*, 836 F. App’x 408, 413 (6th Cir. 2020) (holding that the district court did not abuse its discretion in issuing a “fairly simple” ex-

planation consisting of two sentences when granting a reduced sentence).

Although the district court's order was brief, it referred to multiple § 3553(a) factors and gave them "renewed" consideration. And the district court was correct to conclude that Bailey's status as a career offender meant that the First Step Act did not ultimately affect his Guidelines range, thus keeping his sentence the same after the "renewed" consideration. In sum, the district court had discretion under the First Step Act to reduce Bailey's sentence, but its refusal to do so cannot be considered an abuse of its discretion.

Substantive Unreasonableness

[9–11] Bailey next argues that the district court abused its discretion by upholding a substantively unreasonable sentence. A sentence is substantively reasonable "if it is proportionate to the seriousness of the circumstances of the offense and offender, and sufficient but not greater than necessary, to comply with the purposes of § 3553(a)." *United States v. Moon*, 808 F.3d 1085, 1090 (6th Cir. 2015) (citations omitted). "[W]e may presume that sentences within the Guidelines are reasonable[.]" *United States v. Ushery*, 785 F.3d 210, 223 (6th Cir. 2015).

[12] A sentence may be substantively unreasonable if it is "greater than necessary" when juxtaposed against the sentencing factors of 18 U.S.C. § 3553(a). *Holguin-Hernandez v. United States*, — U.S. —, 140 S. Ct. 762, 766–67, 206 L.Ed.2d 95 (2020); *see also Moon*, 808 F.3d at 1090 ("[A] sentence is substantively unreasonable when the district court selects a sentence arbitrarily, bases the sentence on impermissible factors, fails to consider relevant sentencing factors, or gives an unreasonable amount of weight to any pertinent factor." (cleaned up)).

Bailey claims that his "career offender sentence is substantively unreasonable because it rests on an impermissible reason, creates unwarranted disparity rather than avoids it, and is demonstrably greater than necessary." Essentially, he argues that his "sentence is too long." *Cf. United States v. Rayyan*, 885 F.3d 436, 442 (6th Cir. 2018). This is an "uphill climb" for Bailey, one he cannot make. *United States v. Faulkner*, 926 F.3d 266, 273 (6th Cir. 2019).

[13] First, Bailey has not shown that his sentence rests on an impermissible reason. He relies on *Tapia v. United States*, 564 U.S. 319, 131 S.Ct. 2382, 180 L.Ed.2d 357 (2011), to argue that the original district court's mentioning of rehabilitation in its written statement of reasons should be disqualifying. It is true that "a court may not impose or lengthen a prison sentence to enable an offender to complete a treatment program or otherwise to promote rehabilitation." *Id.* at 335, 131 S.Ct. 2382. But this does not mean that a court cannot discuss rehabilitation at all. And it certainly does not mean that reversal is required just because rehabilitation was mentioned. *See id.; see also United States v. Krul*, 774 F.3d 371, 375 (6th Cir. 2014) (noting that *Tapia* "cannot mean that reversal is required whenever it is merely possible that rehabilitation drove the length of imprisonment").

Nor does the district court's refusal to reduce Bailey's sentence create unwarranted sentencing disparities. Within-Guidelines sentences such as Bailey's help reduce disparities, not create them. Indeed, this is "[t]he point of the [G]uidelines[.]" *United States v. Swafford*, 639 F.3d 265, 270 (6th Cir. 2011). Although Bailey presumably wants a below-Guidelines sentence, such a claim is "an unconventional ground for challenging a *within-[G]uide-*

lines sentence.” *Id.* (emphasis in original). And arbitrarily picking and choosing sentences to push below the recommendations of the Guidelines would create a different sort of disparity, one we choose to avoid.

Finally, Bailey’s sentence is not “greater than necessary.” *Cf. Holguin-Hernandez*, 140 S. Ct. at 766–67. As we have noted, his sentence remains well within the Guidelines for a career offender. And the career-offender classification was correctly applied to Bailey as a result of his previous convictions. To the extent that Bailey argues that the district court erred in considering these violent aspects of his criminal history, we have confirmed that “a district court may still consider . . . relevant information about the defendant’s history and conduct” when exercising its discretion to reduce certain sentences under the First Step Act. *United States v. Foreman*, 958 F.3d 506, 511 (6th Cir. 2020) (quoting *United States v. Allen*, 956 F.3d 355, 357 (6th Cir. 2020) (cleaned up)). The district court did not abuse its discretion in refusing to modify Bailey’s presumptively reasonable, within-Guidelines sentence.

III.

The district court plainly had the authority to reduce Bailey’s sentence, but neither the First Step Act nor the Fair Sentencing Act required it to do so. Nor was its decision not to reduce his sentence an abuse of discretion. We **AFFIRM** the district court’s order.

RONALD LEE GILMAN, Circuit
Judge, concurring.

CONCURRENCE

At the end of the day, I reluctantly concur in the lead opinion’s analysis. But I

write separately to explain why I find the procedural-reasonableness question to be such a close call.

The essential problem in this case is the very brevity of the district court’s decision. In considering whether to reduce Bailey’s sentence under the First Step Act, the court held no hearing and thus produced no transcript. Its entire reasoning is set forth in the following two sentences from the one-page form order that the court entered on March 27, 2020:

[T]he First Step Act’s provisions did not affect defendant’s guideline range as a career offender, so even after a sentence reduction pursuant to the First Step Act, his guideline range would remain 360 months’ to life imprisonment. . . . While the Court commends defendant for his incident/discipline-free history and completion of drug education classes, the Court does not find that defendant’s conduct while incarcerated provides a sufficient basis for reducing defendant’s sentence considering his categorization as a career offender and the fact that defendant’s sentence already reflects a term of imprisonment at the low-end of the guideline range.

The key question is whether this explanation is procedurally reasonable.

I. This court’s caselaw on procedural reasonableness

A bit of background might prove helpful here. One could be forgiven for describing our precedents regarding the procedural requirements for deciding First Step Act motions as less than clear. We have told the district courts that “necessary review—at a minimum—includes an accurate calculation of the amended guidelines range at the time of resentencing and thorough renewed consideration of the [18

U.S.C.] § 3553(a) factors.” *United States v. Boulding*, 960 F.3d 774, 784 (6th Cir. 2020). But we have also said that a district court’s bare recitation that it “had taken into account the [§ 3553(a)] factors . . . is often enough.” *United States v. Barber*, 966 F.3d 435, 439 (6th Cir. 2020) (citations and internal brackets omitted); *see also United States v. Michael*, 836 F. App’x 408, 413 (6th Cir. 2020) (concluding that a one-sentence form order was sufficiently thorough).

We have also cautioned that a “district court need not respond to every sentencing argument” so long as “the record as a whole [] indicate[s] the reasoning behind the court’s sentencing.” *Id.* at 412 (citing *Rita v. United States*, 551 U.S. 338, 356–59, 127 S.Ct. 2456, 168 L.Ed.2d 203 (2007)). But we have reversed a district court’s “reasoned opinion” denying a sentence reduction, even though we agreed with its overall analysis, because the court did not mention the defendant’s argument regarding his post-conviction conduct. *United States v. Williams*, 972 F.3d 815, 816, 817 (6th Cir. 2020).

Finally, we have explained that “[w]hen considering the adequacy of the district court’s explanation for its decision regarding a sentencing modification, we consider the record both for the initial sentence and the modified one.” *Id.* at 817 (citing *Chavez-Meza v. United States*, — U.S. —, 138 S. Ct. 1959, 1967–68, 201 L.Ed.2d 359 (2018)). But we have also held on multiple occasions that courts may not rely on the original balancing of the § 3553(a) factors without conducting a renewed consideration of those factors, as *Boulding* requires. *United States v. Ross*, 858 F. App’x 840, 842 (6th Cir. 2021); *United States v. Domenech*, 819 F. App’x 341, 344 (6th Cir. 2020).

Although much of this caselaw appears to be contradictory, I perceive two guiding principles that can be divined from these cases. The first is that a court’s order will not be deemed insufficiently thorough based on length alone. *See, e.g., Michael*, 836 F. App’x at 413 (rejecting the defendant’s argument “that the district court abused its discretion because its explanation of his sentence reduction was too short”). But the record must show that the district court considered the defendant’s properly raised mitigation arguments regarding the reconsideration of the § 3553(a) factors, which means that the court must address—either explicitly or implicitly—arguments that were not addressed at the initial sentencing. *Compare Williams*, 972 F.3d at 817 (concluding that the district court’s failure to mention the defendant’s argument regarding his post-conviction conduct warranted vacatur because “that conduct by definition occurred after his initial sentencing in 2005, which means that neither the record for his initial sentence nor for his First Step Act motion provides us any indication of the district court’s reasoning as to that [argument]”), with *United States v. Smith*, 958 F.3d 494, 501 (6th Cir. 2020) (approving a one-sentence form order denying a reduction in sentence and noting that “[t]here was not anything more the district court needed to say to impose a sentence at the bottom of the Guidelines, with the benefit of the earlier sentencing transcript, and presented with no new mitigation arguments”). We therefore look to the record of the initial sentencing only insofar as it is necessary to determine what the district court considered in deciding whether to modify a sentence under the First Step Act.

The second guiding principle is based on the unique procedural characteristics of

First Step Act cases. As was the case here, “[t]he judges considering First Step Act motions will frequently not be the original sentencing judges because of the length of sentences in crack-cocaine and cocaine-base cases.” *United States v. Allen*, 956 F.3d 355, 358 (6th Cir. 2020). And “because the original sentences in these cases were largely dictated by the high mandatory minimums, defense counsel may have prioritized or raised different arguments than he or she would have if the defendant had been subject to a lower mandatory minimum sentence or no mandatory minimum at all.” *Id.* (citation omitted). This heightens the importance of ensuring that district courts address any new mitigation arguments when deciding First Step Act motions.

II. Application of the law to the present case

Applying the aforementioned principles here, the district court’s order denying Bailey’s motion for a reduced sentence under the First Step Act was just barely reasonable from a procedural viewpoint. Bailey raised three new mitigation arguments relating to the reconsideration of the § 3553(a) factors: (1) the disparity between his sentence and the sentences currently being meted out for the same offense; (2) his diminishing likelihood of recidivism; and (3) his spotless prison record and pursuit of educational opportunities.

The district court addressed only the third argument in its brief order, but the other two specific arguments advanced by Bailey did not require a direct response because, for the reasons explained below, they were not required to be considered in the court’s sentencing decision. *See United States v. Perez-Rodriguez*, 960 F.3d 748,

753 (6th Cir. 2020) (explaining that “procedural review of a sentence concerns the propriety of the factors that go into a sentence”).

Bailey’s first argument was that the district court erred in failing to consider data contained in a 2016 report by the United States Sentencing Commission, which showed that “mixed category” career offenders (i.e., career offenders like Bailey who have committed both drug-trafficking and violent crimes) regularly receive below-Guidelines sentences. He did not raise his sentencing-disparity argument before the district court, so we review that argument under the plain-error standard. *See United States v. Sherrill*, 972 F.3d 752, 769, 770 (6th Cir. 2020).

At oral argument, Bailey contended that even though he did not raise this argument to the district court, that court was required to consider the Sentencing Commission’s data in its consideration of unwarranted sentencing disparities, which is a § 3553(a) factor. *See 18 U.S.C. § 3553(a)(6).* “But nowhere have we required a district court to consult the Sentencing Commission’s collected data before issuing a sentence.” *United States v. Hymes*, 19 F.4th 928, 935 (6th Cir. 2021). Although we have *permitted* courts to consider research compiled by the Sentencing Commission, *United States v. Blackman*, 678 F. App’x 400, 401 (6th Cir. 2017), “we have never adopted the view that district courts *must* consider national sentencing statistics, whether when entering a within-Guidelines sentence or one that falls outside the Guidelines range[.]” *Hymes*, 19 F.4th at 936 (emphasis in original).

We recently “expressly reject[ed] imposing such a requirement on district courts” because, to do so, “would elevate the Commission’s statistical data over the text of

the Guidelines themselves.” *Id.*; *see also* *United States v. Barcus*, 892 F.3d 228, 235 (6th Cir. 2018) (“[C]hanging the Guidelines to correspond to new empirical data is in the hands of the Commission, not this court.”). The Guidelines themselves are meant to help maintain national uniformity in sentences, so “by initially and correctly determining what [Bailey]’s advisory Guidelines range would be, the [district] court necessarily . . . took account of the national uniformity concern embodied in § 3553(a)(6).” *United States v. Houston*, 529 F.3d 743, 752 (6th Cir. 2008).

Bailey’s recidivism argument is also based largely on data from the Sentencing Commission that, according to him, shows (1) that career offenders with mixed criminal histories of both drug and violent offenses do not reoffend at a rate greater than those sentenced under the ordinary drug Guidelines; and (2) that the average rate of rearrest for federal offenders drops sharply after age 45, including for those convicted of drug offenses. As with the sentencing-disparity data, the district court was not required to consider this data “because the Commission’s writings do not have the force of law.” *United States v. Michael*, 836 F. App’x 408, 413 (6th Cir. 2020) (collecting cases). “The district court was thus under no obligation to respond directly to the Commission’s stud[ies].” *Id.*

On the other hand, Bailey’s argument regarding his post-conviction conduct was directly addressed by the district court. But there is one significant problem: the district court makes no mention of 18 U.S.C. § 3553(a). This fact arguably distinguishes this case from the many others in which we have approved very brief orders denying relief under the First Step Act because the orders in those cases explicitly

stated that the district court considered the § 3553(a) factors. *See, e.g.*, *United States v. Smith*, 958 F.3d 494, 501 (6th Cir. 2020).

The government argues that this fact is immaterial because the district court could consider the record from the initial sentencing, where the court analyzed the § 3553(a) factors in detail. I find that argument unpersuasive, however, because the resentencing judge was different from the initial sentencing judge and, as the government conceded at oral argument, there is nothing in the record suggesting that the resentencing judge actually considered anything from the initial sentencing. The circumstances here are therefore materially different from those in *Chavez-Meza v. United States*, — U.S. —, 138 S. Ct. 1959, 1967, 201 L.Ed.2d 359 (2018), where the Supreme Court held that the record from the defendant’s initial sentencing could be considered in determining whether a district court adequately explained its sentence-modification decision.

In *Chavez-Meza*, the Supreme Court explained that the same judge had sentenced the defendant originally, so the record from the initial sentencing reflected the judge’s beliefs at the time and “shed[] light” on why the court decided to modify the sentence. *Id.* Not so in this case because the resentencing judge differed from the initial sentencing judge. The record as a whole might contain evidence supporting a particular sentencing decision, but that is irrelevant to the procedural-reasonableness inquiry if there is no indication that the district court actually considered such evidence in making its decision. *See United States v. Gale*, 468 F.3d 929, 940 (6th Cir. 2006) (explaining that where “a defendant’s argument and supporting evidence presents an arguably meritorious claim for

a lesser sentence, but there is little to suggest that the district court actually considered it, then remand may be appropriate”).

Nevertheless, we have in at least one instance affirmed a district court’s order that did not explicitly state that it had considered the § 3553(a) factors. *See United States v. Boyd*, 835 F. App’x 88, 93 (6th Cir. 2020). We, in fact, explicitly rejected the defendant’s argument in *Boyd* that the district court procedurally erred “by not expressly stating that it had in fact considered the § 3553(a) factors.” *Id.* That was because the district court’s stated reasons for denying the sentence reduction showed that the court had considered and addressed many of the factors, just not explicitly. *Id.*

So too here. The district court’s resentencing order addresses the Guidelines range and the only new mitigation argument that the court was required to respond to: Bailey’s post-conviction conduct. “[E]vidence of postsentencing rehabilitation may be highly relevant to several of the § 3553(a) factors.” *Pepper v. United States*, 562 U.S. 476, 491, 131 S.Ct. 1229, 179 L.Ed.2d 196 (2011). Specifically, the evidence of Bailey’s post-conviction conduct that was considered by the district court “provide[d] the most up-to-date picture of [Bailey]’s ‘history and characteristics’” under § 3553(a)(1). *Id.* at 491, 131 S.Ct. 1229 (citation omitted).

The district court declined to reduce Bailey’s sentence because of his status as a career offender and because he had already received a sentence at the low end of the applicable Guidelines range. These considerations show that the court considered “the kinds of sentence and the sentencing range established for . . . the applicable category of offense committed by

the applicable category of defendant as set forth in the guidelines.” 18 U.S.C. § 3553(a)(4)(A). And “the district judge did consider national uniformity [under § 3553(a)(6)] because the judge determined what the Sentencing Guidelines range would be, a guidelines range that considers the criminal conduct at issue as well as the criminal history of the defendant.” *United States v. Simmons*, 501 F.3d 620, 626 (6th Cir. 2007). I am therefore reasonably satisfied that the district judge here did indeed consider the § 3553(a) factors in denying Bailey’s motion for a sentence reduction. *See United States v. Banks*, 722 F. App’x 505, 511 (6th Cir. 2018) (“[N]ot all § 3553(a) factors are important in every sentencing; often one or two prevail, while others pale.” (quoting *United States v. Bridgewater*, 479 F.3d 439, 442 (6th Cir. 2007) (internal alterations omitted)).

The preferred practice is for district courts to state explicitly that they have considered the § 3553(a) factors. What is ultimately important, however, is not boilerplate language or “a list of the § 3553(a) factors,” but a “reasoned explanation sufficiently thorough to permit meaningful appellate review.” *United States v. Ware*, 964 F.3d 482, 487 (6th Cir. 2020) (citation, internal alterations, and internal quotation marks omitted). The district court’s order—though not a model of clarity—explicitly addressed Bailey’s new mitigation argument and provided just enough detail to confirm that the § 3553(a) factors were considered. I therefore reluctantly concur in the conclusion that the decision to deny Bailey a sentence reduction was procedurally reasonable.



UNITED STATES DISTRICT COURT
for the
EASTERN DISTRICT OF TENNESSEE

United States of America

v.

Jesse Rondale Bailey

)
) Case No. 3:06-cr-145-1
) USM No. _____
)

Date of Previous Judgment: 11/24/2008

Defendant's Attorney: Jonathan A. Moffatt

**ORDER FOR SENTENCE REDUCTION PURSUANT TO SECTION 404
OF THE FIRST STEP ACT OF 2018**

Upon motion of the defendant the Director of the Bureau of Prisons the attorney for the Government the Court for a reduction in the term of imprisonment based on a statutory penalty range that has been subsequently lowered and made retroactive by Section 404 of First Step Act of 2018 (Public Law 115-391, 132 Stat. 5194, 5222), and having considered such motion,

IT IS ORDERED that the motion is:

DENIED.

GRANTED and the defendant's previously imposed sentence of imprisonment (*as reflected in the last judgment issued*) of _____ months is reduced to _____.

Defendant is eligible for a First Step Act sentence reduction because he was convicted of an offense whose statutory penalties were modified by the Fair Sentencing Act. First Step Act of 2018, Pub. L. No. 115-391, § 404(a)-(b), 132 Stat. 5194, 5222 (2018). However, the First Step Act's provisions did not affect defendant's guideline range as a career offender, so even after a sentence reduction pursuant to the First Step Act, his guideline range would remain 360 months' to life imprisonment. Defendant is not entitled to a plenary resentencing for the reasons discussed in *United States v. Latawyne Dewright Osborne*, No. 3:06-cr-110 (E.D. Tenn. Mar. 5, 2020) [Doc. 236]; rather, the Court's discretion to modify defendant's sentence is limited by the statutory direction to impose a reduced sentence "as if" the Fair Sentencing Act of 2010's penalty provisions were in effect at the time the covered offense was committed. § 404(b). While the Court commends defendant for his incident/discipline-free history and completion of drug education classes, the Court does not find that defendant's conduct while incarcerated provides a sufficient basis for reducing defendant's sentence considering his categorization as a career offender and the fact that defendant's sentence already reflects a term of imprisonment at the low-end of the guideline range.

The Clerk is DIRECTED to terminate pending motions [Docs. 139, 140].

Except as provided above, all provisions of the judgment dated November 24, 2008 shall remain in effect.

IT IS SO ORDERED.

Order Date: March 27, 2020



Judge's Signature

Effective Date: _____
(if different from order date)

Thomas A. Varlan, U.S. District Judge
Printed name and title

I. COURT DETERMINATION OF SENTENCING PURSUANT TO FIRST STEP ACT OF 2018:

Defendant convicted of offense involving _____ grams of cocaine base.

Previous sentencing range: _____ to _____ months.

Sentencing range under Fair Sentencing Act: _____ to _____ months.

II. CONDITIONS OF SUPERVISED RELEASE:

- Conditions of supervised release set forth in judgment are to remain in effect.
- Conditions of supervised release set forth in judgment are to remain in effect, with the following modifications:

**III. FACTORS CONSIDERED:**

The Court considered the following in exercising its discretion to modify the term of imprisonment:



1 IN THE UNITED STATES DISTRICT COURT
2 FOR THE EASTERN DISTRICT OF TENNESSEE
3 NORTHERN DIVISION, AT KNOXVILLE, TENNESSEE

4 United States of America,

5 Government,

6 Vs.

7 : CR
8 : 3-06-145

9 Jesse Rondale Bailey,

10 Defendant,

11 Sentencing hearing before the Honorable Thomas
12 W. Phillips on November 24, 2008.

13 APPEARANCES:

14 ON BEHALF OF THE GOVERNMENT:

15 William Mackie
16 Jeffrey Theodore
17 Assistants U.S. Attorney

18 ON BEHALF OF THE DEFENDANT:

19 Robert Vogel
20 Attorney at Law

21
22 Jolene Owen, R.P.R.
23 800 Market Street, Suite 131
24 P.O. Box 2201
25 Knoxville, Tennessee, 37901
 (865) 384-6585

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6 MR. THEODORE: Yes, Your Honor.

7 MR. VOGEL: Your Honor, the defendant is
8 present and ready to proceed.

13 JESSE R. BAILEY

14 was first duly sworn and testified as follows:

15 THE COURT: Mr. Bailey, would you please
16 state and spell for the record your full name.

17 MR. BAILEY: Jesse Rondale Bailey,
18 J-e-s-s-e R-o-n-d-a-l-e B-a-i-l-e-y.

19 THE COURT: How old are you, Mr. Bailey?

00:01:02 20 MR. BAILEY: 23 years old.

21 THE COURT: When is your birthday?

22 || MR. BAILEY: 3-7-75.

23 THE COURT: How far did you go in school?

24 MR. BAILEY: The 11th grade.

25 THE COURT: Do you have any difficulty

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1 reading or writing?

2 MR. BAILEY: No, sir.

3 THE COURT: Mr. Bailey, on August 15th,
4 2007, a jury found you guilty of Count 1 of the
5 superseding indictment charging violation of 21 United
6 States Code § 841 and 846, conspiracy to distribute and
7 possess with intent to distribute cocaine and cocaine
8 base.

9 Count 2 of the superseding indictment
00:01:42 10 charging a violation of 21 United States Code
11 § 841(a)(1), distribution of cocaine hydrochloride and
12 Counts 3 through 5 of the superseding indictment
13 charging violations of 21 United States Code § 841(a)(1)
14 distribution of cocaine base.

15 The punishment which may be imposed as a
16 result of the conviction as to counts 1, 3, 4 of the
17 superseding indictment is a mandatory minimum 20 years
18 imprisonment to a maximum life imprisonment, a fine of
19 up to eight million dollars or imprisonment and a fine.
00:02:20 20 The punishment which may be imposed as a result of your
21 conviction as to Count 2 of the superseding indictment
22 is a maximum 30 years imprisonment, a \$2 million fine or
23 imprisonment and a fine.

24 The punishment which may be imposed as a
25 result of your conviction to Count 5 of the superseding

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1 indictment is a mandatory minimum ten years up to a
2 maximum term of life imprisonment, a \$4 million fine or
3 imprisonment and a fine.

4 There is also a special assessment fee of
5 \$100 which must be paid in this case as to each of
6 Counts 1 through 5 for a total of \$500.

7 Mr. Bailey, you have been represented in
8 this case by your counsel Mr. Vogel, your current
9 counsel that is. I assume you would like him to
00:03:08 10 represent you for purposes of your sentencing hearing
11 here this afternoon. Is that correct?

12 MR. BAILEY: Yes, sir.

13 THE COURT: Mr. Vogel, are you willing to
14 continue to represent Mr. Bailey for purposes of the
15 sentencing hearing?

16 MR. VOGEL: Yes, Your Honor.

17 THE COURT: Okay. Now, Mr. Bailey, a
18 Presentence Investigation Report has been prepared in
19 this case. Have you received a copy of the Presentence
00:03:32 20 Investigation Report?

21 MR. BAILEY: I received a copy a while
22 back.

23 THE COURT: Okay. Have you had enough
24 time to go over that with Mr. Vogel?

25 MR. BAILEY: No, sir.

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1 THE COURT: Do you need more time to go
2 over it with Mr. Vogel?

3 MR. BAILEY: Well, there's a few things in
4 there that is incorrect that I might want to go over it
5 with him. I don't think he has it now.

6 MR. VOGEL: Your Honor, I didn't bring my
7 copy of it with me today. We had met --

16 THE COURT: Mr. Vogel.

17 MR. VOGEL: Your Honor, we had gone
18 through it. I am not sure what Mr. Bailey is referring
19 to. We had gone through it in visits at the Blount
20 County Jail. I did prepare a sentencing memorandum in
21 response to the Presentence Report. I am really at kind
22 of a loss.

23 THE COURT: You did. You objected to
24 three areas of the Presentence Investigation Report.

25 Let me give you about ten minutes. Why

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1 don't you discuss with Mr. Bailey the objections that
2 you have raised and see what other objections he might
3 have. We need to make sure that he has had an
4 opportunity to tell you what he wants you to object to
5 before we proceed.

6 MR. VOGEL: Certainly, Your Honor.

7 THE COURT: We'll take a ten-minute recess
8 and reconvene at 1:20.

9 (Off the record.)

00:17:06 10 (Back on the record.)

11 THE COURT: I understand, Mr. Bailey, you
12 have now had an opportunity to go over the Presentence
13 Report with your attorney, is that correct?

14 MR. BAILEY: Yes, sir.

15 THE COURT: Mr. Vogel, do you have any
16 additional corrections, modifications or changes that
17 need to be made to the Presentence Investigation Report
18 other than those you have filed objections with the
19 court?

00:17:24 20 MR. VOGEL: No further objections, but
21 there is one date that maybe just for clarification
22 purposes we need to deal with on page 8, Paragraph 32.
23 It states in that paragraph that Mr. Bailey was placed
24 on Knox County juvenile probation on June 2nd, 2003.
25 Now, somewhere along the line that date is messed up.

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1 He was 28 years old on June 2nd, 2003. He was
2 incarcerated on that date. He was in the penitentiary.
3 That does not seem accurate. I don't know -- that does
4 need to be corrected.

5 THE COURT: Can we check on that, please,
6 Ms. Brown?

7 PROBATION OFFICER: We'll check on it and
8 correct it for the Bureau of Prisons purposes.

9 THE COURT: Thank you, Ms. Brown.

00:18:12 10 Okay. Mr. Theodore, have you received a
11 copy of the Presentence Investigation Report?

12 MR. THEODORE: Yes, we have, Your Honor.
13 We have no objections to the report.

14 THE COURT: Thank you, Mr. Theodore.

15 Mr. Vogel have filed three objections.
16 First to the designation of the defendant as a career
17 offender. Secondly, to the inclusion of his juvenile
18 criminal record, pending charges, and other arrests in
19 his criminal history. Last of all, your objection to
00:18:38 20 the inclusion of his indicted affiliation, with his
21 indicated affiliation with a street gang, as described
22 in Paragraph 68 of the Presentence Report.

23 Do you want to present evidence in support
24 of your objections, Mr. Vogel?

25 MR. VOGEL: Your Honor, I have no evidence

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1 to put on today in support of these. I do have some
2 additional argument that I would like to make in
3 response to the probation officer's.

4 THE COURT: You may proceed.

5 MR. VOGEL: Dealing with objection number
6 one. Certainly we acknowledge that it is the law of the
7 circuit at this time that this court is well within its
8 rights and jurisdiction to make judicial fact finding,
9 including obviously the facts of prior convictions. We
00:19:20 10 are not contending that.

11 What the essence of this objection was was
12 that since the *Booker* decision and its subsequent
13 progeny and other decisions that have emanated from it,
14 we think this court has a right to reject the career
15 offender status. If the guidelines are guidelines and
16 advisory, they are advisory. This court does not have
17 to follow the mandate that says he has to be sentenced
18 to 360 years to life. There have been decisions and
19 there have been courts that have found that the
00:19:56 20 underlying charges do not warrant a career offender
21 status.

22 We understand that one of Mr. Bailey's
23 prior charges is very serious. The other charge,
24 however, is for a small amount of drugs and because of
25 that we wanted to bring it to the court's attention and

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ask the court to consider deviating from the career offender status, sentencing him to Category VI which would be the highest category anyway within his level which would then still provide an enhancement for his past crimes, but would not, would actually take ten years off the sentence and not pop it up another ten years, which doesn't really seem appropriate here.

16 Those things being said, we would ask the
17 court to consider deviating from the career offender
18 status. We ask the court to sentence him to ten years
19 less than the actual guideline range would be if he was
20 not a career offender. Your Honor, I don't think the
21 probation office has actually said that is not
22 permissible.

23 The last line of their second paragraph in
24 the response says that it is believed the court can
25 sentence the defendant in accordance with the career

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1 offender guidelines, if it finds he has at least two
2 prior felony convictions. I don't think that means the
3 court has to. Certainly the court can. We don't object
4 to the fact the court can. We ask the court to consider
5 a lesser sentence.

6 For the second objection, the juvenile
7 record should not be considered by this court. This
8 should have been closed. It is not something that
9 should affect this court's decision at all. The
00:22:02 10 arguments made by the probation department it says in
11 reference to the juvenile record that they are allowed
12 to do it because of some publication that gives them
13 guidance. Well, that is fine. That is not an argument
14 that says it has to be included. There is nothing
15 mandated anywhere that says the juvenile record must be
16 included. When you have a sealed record, it's not
17 something that this court should consider.

18 The second part of that objection was also
19 the pending charges. Once again, if you don't have a
00:22:32 20 conviction, if you don't have proof that the defendant
21 committed a particular crime, it's not appropriate for
22 this court to consider whether that should affect his
23 sentencing. The reason I am saying that is because it's
24 very possible he could be not guilty of that crime. The
25 whole point in only enhancing for convictions, because

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1 we have had a finding of guilt. For the court to even
2 look at what a pending charge might be violates the
3 whole tenant of saying to the defendant, we are only
4 going to hold you responsible for what you have been
5 found guilty, or what you have admitted to. I think
6 that violates the principle of that.

7 There is a whole line of court decisions
8 that says you can only hold him responsible for what he
9 admits to or what has been proven.

00:23:18 10 THE COURT: Mr. Vogel, I am a little
11 confused on your second point. According to my
12 calculation, the defendant was 21 years of age when that
13 offense was committed. You are saying he was less than
14 21 years of age?

15 MR. VOGEL: Which offense, Your Honor?

16 THE COURT: The offense that is listed,
17 the offense that you are saying he was a minor at the
18 time the crime was committed.

19 MR. VOGEL: No, Your Honor. I am saying
00:23:50 20 that included in the -- maybe I spoke too quickly. I
21 apologize if I jumped topics too quickly. What I am
22 saying is that there is included in the Presentence
23 Report references to Mr. Bailey's juvenile record. I am
24 objecting to its inclusion in the Presentence Report. I
25 am objecting to whether it would influence or should

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1 influence the decision of this court.

2 THE COURT: I am sorry. I misunderstood
3 you.

4 MR. VOGEL: It's my fault. I probably
5 went too quickly between the topics.

6 For objection number three, Your Honor,
7 the inclusion of the information about the prior gang
8 involvement, there has been absolutely no indication or
9 testimony or proof in this case that Mr. Bailey had any
00:24:34 10 gang involvement or is involved in a gang presently or
11 was involved in a gang during any of the events that led
12 up to this conviction and today's sentencing.

13 If he was in the past, it has no relevance
14 whatsoever to the sentencing here today. The only
15 justification that probation can give to this is that
16 the Bureau of Prisons needs to know about all
17 considerations and then they go through a litany such as
18 bail jumping, sexual misconduct, firearms, escapes,
19 violence immigration status, threats against government
00:25:08 20 officials and prior institutional adjustment. They
21 don't even mention gangs in the list.

22 It doesn't seem appropriate to include
23 something in here which has an immediate negative
24 connotation to anybody that reads it. It carries that
25 negative weight with us and yet is not relevant at all

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1 to this present case. That is why we objected to that.
2 We would like these things stricken, Your Honor.

3 Once again I ask the court to consider
4 sentencing Mr. Bailey to the Category VI level 32 as an
5 enhanced sentence, but not as a career offender at 360
6 to life. Thank you.

7 THE COURT: Thank you, Mr. Vogel.

8 Mr. Theodore, do you wish to respond?

9 MR. THEODORE: Yes, Your Honor, briefly.

00:25:58 10 Your Honor, Mr. Vogel has indicated he
11 objects to Mr. Bailey being sentenced as a career
12 offender. Prior to this hearing he did indicate he
13 wanted to see further evidence of the convictions that
14 form the basis for the predicate for the career offender
15 status. What I have provided so the court is aware and
16 I would like to provide these to the court at this time,
17 certified copies of the convictions in those cases. I
18 have two other exhibits, Your Honor.

19 THE COURT: They'll be received and made
00:26:32 20 an exhibit to the proceedings in this case.

21 MR. VOGEL: No objection Your Honor.

22 MR. THEODORE: They are certified
23 convictions. Just to show, so Mr. Vogel has sufficient
24 evidence that the Jesse Rondale Bailey indicated in
25 those convictions is the same Jesse Rondale Bailey that

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1 is part of this case, I have also provided him with a
2 TOMIS record. That is Tennessee Offender Management
3 Information System record which come from the Department
4 of Corrections database. On there there's a photograph
5 of Mr. Bailey. It indicates the same Social Security
6 number as certified convictions. There is also, if you
7 look on the fourth page of that TOMIS Record, there is
8 actually a picture of a tattoo of Yosemite Sam on the
9 left chest of Mr. Bailey. If you see the Presentence
00:27:20 10 Report in this case, paragraph 69, it mentions the fact
11 that Mr. Bailey in this case has a tattoo of Yosemite
12 Sam on his left chest. Also I provided in Exhibit 4 the
13 driver's license record. Again that cross-references
14 the same Social Security as the TOMIS Record and the
15 certified convictions and again there is a photograph
16 which it's clear, when you look at the photograph, that
17 Jesse Rondale Bailey and the convictions and this case,
18 in this case, are one in the same. I don't think there
19 is any doubt certainly that he has those convictions,
00:27:58 20 Your Honor.

21 As far as whether he should be sentenced
22 within that, Mr. Vogel is asking the court for a
23 variance. There is a very recent case, *United States v.*
24 *Funk* out of this circuit that is 543 F.3d. 522, Your
25 Honor, if I can provide a copy of that to the court and

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1 to Mr. Vogel.

2 THE COURT: Very well.

3 MR. THEODORE: In that case, Your Honor,
4 that was July, 2008, the defendant in that case had a
5 guideline range as a career offender. His guideline
6 range I think was 262 to 327. The District court in
7 that case sentenced the defendant to 150 months
8 believing that that would be a sufficient sentence. The
9 Court of Appeals vacated that sentence and said that
00:28:50 10 that was substantively unreasonable under those
11 circumstances. That Congress gave clear directive of
12 how these type of defendants should be sentenced. Your
13 Honor, so, in this particular case I think it's clear
14 that Mr. Bailey should be sentenced as a career
15 offender.

16 As far as some of the other conduct and
17 the contents in the Presentence Report, Your Honor,
18 there is a mention of an aggravated assault where there
19 is pending charges against Mr. Bailey right now. I
00:29:24 20 would like to provide the court Exhibit Number 5, the
21 actual affidavit of the complaint in that case.

22 MR. VOGEL: Your Honor, once again, I
23 object to pending charges at all. For the court to
24 consider them doesn't seem appropriate.

25 THE COURT: Thank you, Mr. Vogel.

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1 MR. THEODORE: Your Honor, I think
2 Mr. Vogel is incorrect. He seems to suggest in order to
3 consider any other conduct at all whatsoever, any other
4 negative conduct, that it has to be admitted by the
5 defendant or proven to a, you know, to a jury beyond a
6 reasonable doubt. That is not the standard for finding
7 facts at sentencing. I think there is an indicia of
8 reliability of that particular pending charge. That is
9 a detailed affidavit of the complaint. It lists the
00:30:08 10 victims names, it gives a full account of what happened
11 in there. Your Honor, I think that that is reliable
12 information.

22 There is another page which goes into more
23 details about that particular charge, Your Honor.
24 Again, I think this is, the details there do provide
25 some reliable information for the court. I think the

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1 court can consider that, regardless of the fact there is
2 not a conviction yet in that.

3 As far as the gang affiliation, Your
4 Honor, we don't have any evidence to provide the court
5 on that. Certainly I think it's relevant. I believe
6 the presentence investigator relied upon a state
7 presentence report for some of that information.
8 Certainly it's relevant. It shows, if you are
9 affiliated with gangs certainly it has some tendency to
00:31:30 10 show a propensity for criminal behavior, Your Honor. I
11 think it's relevant. Again, we have no further evidence
12 of that though.

13 Your Honor, I just want to just add, you
14 know, as far as whether the court should do a variance,
15 Mr. Bailey has led a life of habitual crime. When you
16 look at his past history and you look at the fact that
17 it doesn't appear he has shown any contrition whatsoever
18 for his criminal behavior, I think the likelihood of
19 recidivism is very high with Mr. Bailey. We think a
00:32:04 20 sentence in the guideline range of the career offender
21 guideline range is appropriate. Thank you.

22 THE COURT: Okay. Mr. Vogel.

23 MR. VOGEL: Thank you, Your Honor. First
24 of all concerning the *U.S. v. Funk* decision, Your Honor,
25 that decision does not necessarily preclude this court,

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1 in fact, it doesn't preclude this court from making a
2 variance downward, if the court believes that a career
3 offender sentence would overstate the facts and
4 circumstances of the underlying crimes.

5 I think that the government will agree
6 that decision does not state that.

7 Secondly, Your Honor, the case that you
8 just received we object to the inclusion in the record.
9 We object to it being considered. The facts are not
00:32:50 10 reliable, Your Honor. Even if the court is to consider
11 them, the United States has a burden and the burden is
12 at least a preponderance of the evidence that these are
13 reliable.

14 THE COURT: Mr. Vogel, I am confused.
15 It's my responsibility to make sure that I understand
16 and follow the law as set by the Sixth Circuit Court of
17 Appeals. I was very much familiar with this opinion
18 before it was ever handed to me. Are you saying I need
19 to not consider this opinion in my determination in this
00:33:20 20 case?

21 MR. VOGEL: No, absolutely not, Your
22 Honor. I am saying that opinion does not preclude you
23 from giving a variance on the career offender status.
24 It doesn't say in there you can't do it. It provides
25 some guidelines as to a specific circumstances when the

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1 court found it to be unreasonable. That is all it does.
2 It does not preclude a variation from the career
3 offender status. That is all I am saying.

4 THE COURT: Thank you, Mr. Vogel.

5 MR. VOGEL: As far as the pending charges,
6 the pending charges are not relevant in this case.

7 First of all, they have not been proven. The government
8 has not met its burden by providing an affidavit, a copy
9 of an affidavit without the officer or any arresting
00:34:02 10 people here to provide testimony, any kind of evidence.
11 They have not met their burden at all. That should not
12 be considered.

13 Certainly they have already admitted they
14 have absolutely no evidence of gang affiliation. Yet
15 they want you to consider it. They have not met their
16 burden. They have a burden to meet to demonstrate at
17 least that there is a propensity, a preponderance of the
18 evidence rather, that this should be included. They
19 have already told you they can't do that. We ask that
00:34:32 20 that be stricken as well.

21 Thank you, Your Honor.

22 THE COURT: Thank you, Mr. Vogel.

23 Anything further, Mr. Theodore?

24 MR. THEODORE: No, Your Honor, thank you.

25 THE COURT: With regard to defendant's

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1 objections to his career offender status, the court
2 finds that defendant qualifies as a career offender
3 under sentencing guideline 4B1.1.

4 First, defendant was over 18 years of age
5 at the time that he committed the instant offenses.

6 Secondly, the instant offenses are felony
7 controlled substance offenses.

8 Finally, the defendant has at least two
9 prior felony convictions of either a crime of violence
00:35:06 10 or a controlled substance offense.

11 The court has received copies of the
12 judgment in those cases, one signed by Judge Baumgartner
13 and dated June 22nd, 1999, and the second signed by
14 Judge Leibowitz and dated June 7th, 1999.

15 Accordingly, defendants objections to not
16 finding the defendant a career criminal, career
17 offender, are overruled by this court. The court does
18 believe that such crimes constitute a crime of violence,
19 as those terms are defined in sentencing guideline
00:35:50 20 4B1.2, and as explained in the commentary thereto.

21 Moreover, regardless of whether the
22 defendant characterizes the quantity of the drugs as
23 minor, in Tennessee possession of cocaine for sale of
24 more than one half gram is a Class B felony offense.

25 In sum, the court finds that the career

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1 offender status applies to defendant and will treat the
2 application thereof as advisory in conjunction with the
3 other factors set forth in 18 United States Code
4 § 3553a).

5 Mr. Vogel, I am fully aware and understand
6 the thrust of your argument that you have made. You
7 have made it very forcefully, but that the court does
8 have discretion under the dictates of the United States
9 Supreme court in the recent decisions dealing with
00:36:40 10 sentencing of the defendants, sentencing of felony
11 offenders. However, the court does believe that under
12 the circumstances of this case, the defendant is
13 correctly classified as a career offender.

14 Having found that career offender status
15 would apply to the defendant, the base offense level
16 does not apply. However, the court notes that the two
17 level decrease for crack cocaine pursuant to the
18 revision of the application note 10(d) to sentencing
19 guideline 2D1.1 has been addressed by the probation
00:37:16 20 officer and has already been accounted for in the base
21 offense level of 32.

22 With regard to the amount of cocaine
23 attributed to defendant in Count 2, a jury found the
24 defendant to be guilty beyond a reasonable doubt of
25 distributing this amount.

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With regard to the defendant's objection to the inclusion of his juvenile criminal record, other arrests and pending charges, these matters are included in the Presentence Report simply to advise the court of the defendant's situation. These considerations do help the court to tailor the sentence in light of other statutory concerns, as required by *United States v. Booker* and enable the court to consider the history and characteristics of the defendant, as required by 18 United States Code § 3553(a).

17 At the same time, the defendant's history
18 and other considerations pending charges will not be
19 considered by the court in formulating the defendant's
20 sentence in this case.

21 As discussed by the probation officer and
22 as previously noted by the court, the information
23 regarding defendant's past gang affiliation is included
24 to assist the court in fashioning an appropriate
25 sentence for defendant, treating the sentencing

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1 guidelines as advisory only and considering the factors
2 set forth in 18 United States Code § 3553(a).

3 Moreover, this information assists the
4 United States probation officer in supervising the
5 defendant subsequent to any imposed term of
6 imprisonment.

7 For the foregoing reasons the court hereby
8 overrules defendant's objections to the PSR, but the
9 court will also not consider the allegation that the
00:39:12 10 defendant belonged to a gang in formulating an
11 appropriate sentence in this case.

12 The sentence of the court in this cause
13 shall be made pursuant to the factors set forth in 18
14 United States Code § 3553(a) treating the Sentencing
15 Commission guidelines as advisory only.

16 Now, Mr. Bailey, the following prior
17 convictions have been alleged for the purposes of
18 enhancing your sentence under sentencing guideline
19 4B1.1, career offender.

00:39:44 20 That is, June 7th, 1999, in the criminal
21 court for Knox County, Tennessee, possession of cocaine
22 exceeding one half gram with intent to sell, case number
23 62093.

24 On June 22nd, 1999, in the criminal court
25 for Knox County, Tennessee, facilitation of second

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1 degree murder, case number 65697C.

2 Mr. Bailey, any challenge to these prior
3 convictions which are not made before the sentence is
4 imposed may not be raised thereafter to attack the
5 sentence. Mr. Bailey, do you affirm the prior
6 convictions, as previously stated by the court?

7 MR. BAILEY: Yes, sir.

8 THE COURT: Thank you, Mr. Bailey.

9 The court finds that defendant has been
00:40:36 10 convicted of violations of 21 United States Code
11 § 841(a)(1). In addition defendant has affirmed his two
12 prior convictions for a controlled substance offense and
13 a crime of violence. Accordingly, pursuant to
14 sentencing guideline 4B1.1 it's the finding of the court
15 that the defendant should be sentenced as a career
16 offender. Therefore, pursuant to sentencing guideline
17 4B1.1 defendant's base offense level is 32. The career
18 offender base level is 37 which makes the total offense
19 level as 37. Thus the court's conclusion as to the
00:41:42 20 appropriate offense level in this case is 37 and the
21 defendant's criminal history category is VI.

22 Now, Mr. Vogel, would you like to make any
23 comments on behalf of the defendant before I set his
24 sentence in this case?

25 MR. VOGEL: No, Your Honor. Once again I

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1 just would ask the court to consider something below the
2 360 to life.

3 THE COURT: Thank you, Mr. Vogel.

4 Mr. Theodore, do you wish to make any comments on behalf
5 of the government before I set the defendant's sentence
6 in this case?

7 MR. THEODORE: Nothing further, Your
8 Honor.

9 THE COURT: Okay, let's take a short
00:42:38 10 recess. We'll reconvene at five minutes to two.

11 (Off the record.)

12 (Back on the record.)

13 MR. VOGEL: Your Honor, while you were
14 out, Mr. Bailey's mother and fiancee are here. She
15 informed me that she has checked with the clerk's office
16 and that the pending charge that was given by the
17 government, the witness actually recanted. Apparently
18 on the back page there is a signature of the witness
19 recanting or there is an indication that she recanted.
00:52:14 20 The charges have not been dismissed, however. I know
21 the court said it wasn't going to consider that for
22 sentencing purposes. I felt like it needed to be on the
23 record.

24 THE COURT: Mr. Theodore. Do you have any
25 position as far as that information being contained in

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1 in the Presentence Report and the fact that she has
2 recanted?

3 MR. THEODORE: Your Honor, just looking at
4 the affidavit, I believe there were several witnesses
5 there. I am not sure exactly which witness she is
6 talking about. The fact that case has not been
7 dismissed tells me that there must be additional
8 evidence. I really can't speak to that. I am not aware
9 of whether that has been recanted. Even if one witness
00:52:52 10 did recant, it sounds like there are a number of
11 witnesses there.

12 THE COURT: Anything further, Mr. Vogel?

13 MR. VOGEL: Your Honor, my understanding
14 is the main witness that reported the threat recanted
15 and I would think that would be --

16 THE COURT: I haven't considered that
17 really for purposes of sentencing at all.

18 Now Mr. Bailey, do you want to say
19 anything to me before I do set your sentence in this
00:53:16 20 case?

21 MR. BAILEY: No, sir. I am all right -- I
22 prefer to just remain silent. I am all right.

23 THE COURT: Thank you, Mr. Bailey.

24 Anything further, Mr. Vogel, on behalf of
25 the defendant before I set his sentence in this case?

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1 MR. VOGEL: No, Your Honor.

2 THE COURT: Anything further,

3 Mr. Theodore, on behalf of the government?

4 MR. THEODORE: Your Honor, the only thing
5 I would say is I have talked it over with our First
6 Assistant, Mike Winck. He is the person that actually
7 indicted Mr. Bailey in this case, was involved in the
8 early part of the investigation, talked it over with
9 people in our office. We do believe that a guideline
00:53:56 10 sentence would be appropriate.

11 THE COURT: Thank you, Mr. Theodore.

12 Counsel, I will at this time state the
13 sentence. I will give you an opportunity to file any
14 objections you may have to the sentence before it's
15 actually imposed in this case.

16 The court has considered the nature and
17 circumstances of the offense, the history and
18 characteristics of the defendant and advisory guideline
19 range as well as the other factors set forth in Title 18
00:54:18 20 United States Code § 3553(a).

21 Pursuant to the Sentencing Reform Act of
22 1984 it is the judgment the court that the defendant is
23 hereby committed to the custody of the Bureau of Prisons
24 for a term of imprisonment of 360 months as to Counts 1
25 through 5 to be served concurrently.

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1 This term reflects the lower area of the
2 guideline range. It is felt this sentence will afford
3 adequate deterrence and provide just punishment.

4 The court will recommend that the
5 defendant receive 500 hours of substance abuse treatment
6 from the Bureau of Prisons Institution Residential Drug
7 Abuse Treatment Program.

8 Upon release from imprisonment the
9 defendant shall be placed on supervised release for a
00:55:04 10 term of ten years. This term consists of terms of ten
11 years on each of the Counts 1, 3, 4, eight years on
12 Count 5 and six years as to Count 2, all such terms to
13 run concurrently.

14 Within 72 hours of release from the
15 custody of the Bureau of Prisons, the defendant shall
16 report in person to the probation office in the district
17 to which he has been released.

18 While on supervised release the defendant
19 shall not commit another federal, state or local crime,
00:55:36 20 shall comply with the standard conditions that have been
21 adopted by this court and local Rule 83.10 and shall not
22 illegally possess a controlled substance.

23 The defendant shall not possess a firearm,
24 destructive device or any other dangerous weapon.

25 The defendant shall cooperate in the

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1 collection of DNA, as directed by this probation
2 officer.

3 In addition, the defendant shall comply
4 with the following special conditions. The defendant
5 shall participate in a program of testing and/or
6 treatment for drug and/or alcohol abuse, as directed by
7 his probation officer, until such time as he has been
8 released from the program by the probation officer.

9 Title 18 United States Code § 3565(b) and
00:56:20 10 3583(g) require mandatory revocation of probation or
11 supervised release for possession of a controlled
12 substance or of a firearm or for refusal to comply with
13 drug testing.

14 Pursuant to Title 18 United States Code
15 § 3013 the defendant shall pay a special assessment fee
16 in the amount of \$500 which shall be due immediately.

17 The court finds that the defendant does
18 not have the ability to pay a fine and the court will
19 accordingly waive the fine in this case.

00:56:52 20 It is further ordered that the defendant
21 be remanded to the custody of the Attorney General
22 pending designation by the Bureau of Prisons and the
23 court will recommend that the defendant be placed in the
24 Bureau of Prisons facility located closest to Knoxville,
25 Tennessee.

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4 MR. VOGEL: No, Your Honor. Other than
5 reserving those, we do object to the sentence of
6 360 months. We believe that the application of the
7 guidelines in this case violate Mr. Bailey's 6th
8 Amendment rights and that the sentence is excessive.
9 Other than that we just reserve or preserve all
10 objections we have made heretofore.

00:57:40 10 || objections we have made heretofore.

11 THE COURT: Thank you, Mr. Vogel.

14 MR. THEODORE: No, Your Honor.

15 THE COURT: Very well, the sentence shall
16 be imposed as previously read and stated by the court.
17 The court does find that a sentence of 360 months in
18 this case is sufficient but not greater than necessary
19 to comply with the purposes of Section 3553(a).

00:58:04 20 In determining the sentence to be imposed
21 the court has considered the nature and circumstances of
22 the offense, as well as the history and characteristics
23 of the defendant. The defendant does have an extensive
24 criminal history demonstrating a life marked with
25 violence and substance abuse. After his previous

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1 release from prison, in May of 2005, the defendant
2 immediately resumed his involvement in drug trafficking.
3 This lengthy criminal history demonstrates defendant's
4 lack of respect for the law.

5 Further, the defendant is subject to
6 enhanced sentence due to his status as a career
7 offender. This enhanced sentence will afford adequate
8 deterrence and protect the public from future crimes.

9 00:58:54 In final analysis, the court finds that a
10 term of imprisonment in this case of 360 months is
11 sufficient but not greater than necessary to comply with
12 the purposes of 3553(a). The court has noticed that the
13 defendant does appear to have a history of substance
14 abuse and the court has recommended that the defendant
15 receive 500 hours of substance abuse treatment while in
16 custody with the bureau of prisons.

17 It's also hoped that the defendant will
18 further his education and get his GED while he is with
19 the Bureau of Prisons.

00:59:30 20 Now, Mr. Bailey, you have a statutory
21 right to appeal your sentence under certain
22 circumstances, particularly if you think the sentence is
23 contrary to law.

24 25 You also have the right to apply for leave
to appeal in what is called in form of pauperis, that

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1 is, without paying any court costs prior to filing your
2 appeal.

3 In addition, Mr. Bailey, with very few
4 exceptions, any notice of appeal must be filed within
5 ten days of the entry of the judgment in this case. A
6 judgment of the conviction shall be promptly prepared on
7 the form prescribed for sentences under the Sentencing
8 Reform Act. Copies of the charging documents,
9 Presentence Report and judgment of conviction will be
01:00:10 10 sent to the United States Sentencing Commission as
11 expeditiously as possible.

12 Anything further, Mr. Vogel, we need to
13 take up on behalf defendant at this time?

14 MR. VOGEL: Your Honor, Mr. Bailey has
15 indicated he would ask the court to file a notice of
16 appeal as soon as appropriate.

17 THE COURT: Okay, if you will go
18 downstairs after this proceeding and see the clerk of
19 the court, she can prepare those documents for you.

01:00:32 20 Anything further, Mr. Theodore, on behalf
21 of the government?

22 MR. THEODORE: No, sir, Your Honor. Thank
23 you.

24 THE COURT: We'll stand adjourned.

25 (Court was recessed.)

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I CERTIFY THAT THE FOREGOING IS AN ACCURATE
TRANSCRIPT OF THE RECORD OF PROCEEDINGS IN THE
ABOVE-ENTITLED MATTER, THIS THE 17th DAY OF February,
2009.

S/ J. Owen
JOLENE OWEN.
Registered Professional Reporter