IN THE Supreme Court of the United States

·GERALD E. GROFF,

Petitioner,

v.

LOUIS DEJOY, POSTMASTER GENERAL, UNITED STATES POSTAL SERVICE, Respondent.

On Petition for Writ of Certiorari to the United States Court of Appeals for the Third Circuit

BRIEF OF AMICUS CURIAE ALABAMA CENTER FOR LAW AND LIBERTY IN SUPPORT OF PETITIONER

MATTHEW J. CLARK

Counsel of Record

ALABAMA CENTER FOR LAW

AND LIBERTY

2213 Morris Ave., Fl. 1

Birmingham, AL 35203

matt@alabamalawand

liberty.org

256-530-0519

Counsel for Amicus Curiae

TABLE OF CONTENTS

	Page
TABLE OF AUTHORITIES	ii
IDENTITY AND INTEREST OF AMICUS CURIAE	1
SUMMARY OF THE ARGUMENT	1
ARGUMENT	4
I. Hardison Was Poorly Reasoned	5
II. The <i>De Minimis</i> Standard Is Not Workable	9
III. The <i>De Minimis</i> Standard Is Grossly Incongruent with Other Areas of the Law and Other Statutory Interpretations of the Words "Undue Hardship."	17
IV. Hardison Was Egregiously Wrong	
V. Groff v. DeJoy Provides an "Appropriate Case" for This Court to Overturn Hardison	21
CONCLUSION	23

TABLE OF AUTHORITIES

Page Cases
American Postal Workers Union v. Postmaster Gen., 781 F.2d 772 (9th Cir. 1986)13
Ansonia Bd. of Educ. v. Philbrook, 479 U.S. 60 (1986)
Baz v. Walters, 782 F.2d 701 (7th Cir. 1986)14
Beadle v. Hillsborough County Sheriff's Dep't, 29 F.3d 589 (11th Cir. 1994)13
Brener v. Diagnostic Center Hospital, 671 F.2d 141 (5th Cir. 1982)3, 16
Brown v. General Motors Corp., 601 F.2d 956 (8th Cir. 1979)
Burnet v. Coronado Oil & Gas Co., 285 U.S. 393 (1932)6
Cook v. Chrysler Corp., 981 F.2d 336 (8th Cir. 1992)
Cooper v. Oak Rubber Co., 15 F.3d 1375 (6th Cir. 1994)14
Crider v. Univ. of Tenn., 492 Fed. Appx. 609 (6th Cir. 2012)16

(6th Cir. 1975)
DePriest v. Dep't of Human Servs., No. 86-5920, 1987 WL 44454, at 3 (6th Cir. Oct. 1, 1987) (unpublished table decision)
Dobbs v. Jackson Women's Health Org., 142 S. Ct. 2228 (2022)
Draper v. United States Pipe & Foundry Co., 527 F.2d 515 (6th Cir. 1975)16
EEOC v. Catholic Univ. of Am., 83 F.3d 455 (D.C. Cir. 1996)
EEOC v. IBP, Inc., 824 F. Supp. 147 (C.D. Ill. 1993)
E.E.O.C. v. Townley Engineering & Manufacturing Co., 859 F.2d 615 (9th Cir. 1988)
EEOC v. Walmart Stores E., L.P., 992 F.3d 656 (7th Cir. 2021)
Employment Division v. Smith, 494 U.S. 872 (1990)
Gamble v. United States, 139 S. Ct. 1960 (2019)
Gibson v. Missouri P. Railroad, 620 F. Supp. 85 (E.D. Ark. 1985)14

Groff v. DeJoy, 35 F.4th 162 (3rd Cir. 2022)22
Hardison v. Trans World Airlines, 375 F. Supp. 877 (W.D. Mo. 1974)
Hardison v. Trans World Airlines, Inc., 527 F.2d 33 (8th Cir. 1975)
Haring v. Blumenthal, 471 F. Supp. 1172 (D.D.C. 1979)16
Hedican v. Walmart Stores E., L. P, 142 S. Ct. 331 (2021)
Janus v. AFSCME, Council 31, 138 S. Ct. 2448 (2018)
Lee v. ABF Freight Sys., 22 F.3d 1019 (10th Cir. 1994)
Murphy v. Edge Memorial Hosp., 550 F. Supp. 1185 (M.D. Ala. 1982) 14
Opuku-Boateng v. California, 95 F.3d 1461 (9th Cir. 1996) 13
Patterson v. Walgreen Co., 140 S. Ct. 685 (2020)
Patterson v. Walgreen Co., 727 Fed. Appx. 581 (11th Cir. 2018)
Payne v. Tennessee, 501 U.S. 808 (1991)

Planned Parenthood v. Casey, 505 U.S. 833 (1992)	-6, 8, 10
Sherbert v. Verner, 374 U.S. 398 (1963)	18
Small v. Memphis Light, Gas & Water, 952 F.3d 821 (6th Cir. 2020) ("Small I")	20-22
Small v. Memphis Light, Gas & Water, 141 S. Ct. 1227 (2021) ("Small II")	11, 21
Tabura v. Kellogg USA, 880 F.3d 544 (10th Cir. 2018)	13
Toledo v. Nobel-Sysco, Inc., 892 F.2d 1481 (10th Cir. 1989)	13
Tooley v. Martin-Marietta Corp., 648 F.2d 1239 (9th Cir. 1981)	3, 16
Trans World Airlines v. Hardison, 432 U.S. 63 (1977)	.passim
United States v. Albuquerque, 545 F.2d 110 (10th Cir. 1976)	12
United States v. Board of Educ., 911 F.2d 882 (3d Cir. 1990)	19
Ward v. Allegheny Ludlum Steel Corp., 560 F.2d 579, (3rd Cir. 1977)	14

Weber v. Roadway Express, Inc., 199 F.3d 270, 275 (5th Cir. 2000)	
Whole Woman's Health v. Hellerstedt, 579 U.S. 582 (2016)	10
Williams v. Southern Union Gas Co., 529 F.2d 483, 489 (10th Cir. 1976)	12
Yamaha Motor Corp. v. Jim's Motorcycle, Inc., 401 F.3d 560 (4th Cir. 2005)	10
Yott v. North American Rockwell Corp., 602 F.2d 904 (9th Cir. 1979)	11
Constitutions, Statutes, and Regulations	
29 C.F.R § 1605.1 (1968)	8
29 C.F.R. § 1605.2 (1980)	15
38 U.S.C. § 4303	3, 18
38 U.S.C. § 4313	18
42 U.S.C. § 2000bb	18-19
42 U.S.C. § 2000e	, 12, 15
42 U.S.C. § 12111	3, 17
42 U.S.C. § 12112	17

Other Authority

Antonin Scalia, A Matter of Interpretation 23 (new ed. 2018)	20
Antonin Scalia & Bryan Garner, <i>Reading Law</i> (2012)	20
Black's Law Dictionary (2nd ed. 1910)	10
H.R. Rep. No. 101-485	17
S. Rep. No. 101-116	17
S. Rep. No. 111	18-19
Webster's Seventh New Collegiate Dictionary (1972)	19-20

IDENTITY AND INTEREST OF AMICUS CURIAE¹

Amicus Curiae Alabama Center for Law and Liberty ("ACLL") is a nonprofit public-interest firm based in Birmingham, Alabama, dedicated to the defense of limited government, free markets, and strong families. Believing that religious liberty is a value that should be defended, ACLL has represented numerous employees who were fired in violation of Title VII's command to accommodate the employees if it could be done without undue hardship. ACLL believes that *Trans World Airlines v. Hardison* has not done justice to the text of Title VII and should be overruled.

SUMMARY OF THE ARGUMENT

This brief focuses on whether *Trans World Airlines* v. *Hardison* should be overruled under the Court's stare decisis factors. The lower court's decision in this case relies on this Court's decision in *Hardison*. *Hardison*, in turn, has faulty reasoning, proffers an unworkable standard, is grossly inconsistent

¹ Pursuant to Rule 37.2, all parties were given ten days' notice of intent to file this brief and have consented to its filing. Pursuant to Rule 37.6, no party or party's counsel authored this brief in whole or in part, or contributed money that was intended to fund its preparation or submission; and no person other than the *amicus curiae*, its members, or its counsel, contributed money that was intended to fund the preparation or submission of this brief.

with other areas of the law, and is not only wrong but egregiously wrong.

The Court reached its decision in *Hardison* by looking to the language of Title VII and interpreting the phrase "undue hardship" to mean "de minimis" cost. *Trans World Airlines v. Hardison*, 432 U.S. 63, 84 (1977). The Court failed to articulate any discernable reason why the scales should be weighted heavily against the employee, even when the employer bears the burden under Title VII to demonstrate that accommodating the religious beliefs of an employee would result in an undue hardship. *See* 42 U.S.C. § 2000e(j). The *Hardison* Court created the "de minimis" standard out of thin air, as the parties before the Court did not argue for the standard, the standard is nowhere within Title VII, and is not found in the decisions of the lower courts.

Because the *de minimis* standard exists as a single sentence without any supporting factors or definitions, lower courts have been left to speculate regarding the line between "de minimis" costs and costs which would place an undue hardship upon the business of the employer. Hardison has transformed Title VII into a facts-and-circumstances which test. allows speculative harm and any economic harm to constitute undue hardship, even though the word "undue" implies that there is some hardship that permissible. Lower courts also disagree on whether negative impact on other employees constitutes undue hardship. Because some courts have determined that the *de minimis* standard places only a "slight burden"

on employers to accommodate the religious beliefs of an employee, see EEOC v. Walmart Stores E., L.P., 992 F.3d 656, 658 (7th Cir. 2021), according to some circuits, that burden becomes an undue hardship when other employees suffer loss of morale or shift changes. See, e.g., Brener v. Diagnostic Center Hospital, 671 F.2d 141, 146 (5th Cir. 1982); Tooley v. Martin-Marietta Corp., 648 F.2d 1239, 1243 (9th Cir. 1981). Hardison provides no answer to this question.

Hardison is also incongruent with other statutes passed by Congress after Title VII was enacted. Title III of the ADA provides heightened protection for disabled employees in the workplace by interpreting the words "undue hardship" to mean "significant" or "meaningful" expense cost. 42U.S.C. or12111(10)(A). The Uniformed Services Employment and Reemployment Rights Act interprets the words "undue hardship" in the same manner to protect service members of the Armed Forces in the workplace. 38 U.S.C. § 4303(16). Even RFRA provides more protection for employees if the employer relies on a federal statute to justify failing to reasonably accommodate the religious beliefs of an employee.

Hardison not only missed the mark but missed it egregiously. Under the prevailing dictionary definitions of the time, an "undue hardship" was one in which the employer would not just incur reasonable costs but significant costs. In contrast, by recognizing the *de minimis* standard as the rule, *Hardison* did the exact opposite of what the statute required. *Hardison*'s error therefore is not only error but

egregious error, because it does the exact opposite of what the statute says and means.

Finally, even though this Court has denied certiorari to similar cases challenging Hardison, this case presents a fitting opportunity for this Court to review *Hardison* after fifty years of contentious precedent. Unlike previous cases where this Court has denied certiorari, the Third Circuit's decision rests squarely upon the *de minimis* standard. The applicability of *Hardison's* biggest mistake is the sole issue in the Third Circuit's decision. This case also raises the question of whether negative impact on other employees in the workplace may constitute undue hardship, a question which has also gone unanswered in *Hardison*. This Court should therefore grant Groff's petition for certiorari.

ARGUMENT

Over the past four years, this Court has articulated several factors to determine whether *stare decisis* requires keeping a precedent, even if it was decided incorrectly. Those factors include (1) the quality of the precedent's reasoning, (2) the workability of the rule, (3) whether subsequent developments have left the precedent as an outlier, and (4) reliance interests. *Janus v. AFSCME, Council 31*, 138 S. Ct. 2448, 2478-79 (2018). *Janus* held that if the first three factors are met, then they usually outweigh reliance interests to the contrary. *See id.* at 2486. This Court has also sometimes asked not only whether the precedent is

wrong but also whether it is egregiously wrong. *Dobbs* v. *Jackson Women's Health Org.*, 142 S. Ct. 2228, 2265 (2022).

As a threshold matter, *Amicus Curiae* agrees with Justice Thomas that the *stare decisis* analysis should be simpler: if a precedent is clearly contrary to the statute, then it should be overruled. *See Gamble v. United States*, 139 S. Ct. 1960, 1984 (2019) (Thomas, J., concurring). Because the Court's oath is to the Constitution and to the laws of the United States made pursuant to the Constitution, if a precedent is contrary to a federal statute, then the Court should follow the statute instead. For the reasons articulated in Part IV, *infra*, *Hardison* does not comport with Title VII's plain text, and therefore it should be overruled. However, if the Court disagrees that the matter is this simple, then *Amicus Curiae* will proceed to discuss the *stare decisis* factors below.

I. Hardison Was Poorly Reasoned

The Court's analysis in *Hardison* is not only poorly reasoned—it is largely non-existent. "An important factor in determining whether a precedent should be overruled is the quality of its reasoning." *Janus*, 138 S. Ct. at 2479 (citing *Citizens United v. FEC*, 558 U.S. 310, 363–364 (2010)). When precedent is egregiously wrong "on its face," stare decisis is no longer the "wise policy," and it is no longer more important that an "applicable rule of law be settled than that it be settled right." *Planned Parenthood v. Casey*, 505 U.S. 833,

983 (1992) (Scalia, J., concurring in the judgment in part and dissenting in part); *Burnet v. Coronado Oil & Gas Co.*, 285 U.S. 393, 407 (1932) (Brandeis, J., dissenting).

In Hardison, Trans World Airlines (hereafter "TWA") hired Larry Hardison as a clerk in the Stores Department at its Kansas City base. TWA v. Hardison, 432U.S. 63, 66 (1977). Hardison participated in a seniority system "contained in a collective bargaining agreement," yet he was second from the bottom of the seniority list in the building he worked at. Id. at 68. When he realized that he would be forced to work on Saturdays, he sought relief by proposing to the company that he would only work four days a week. *Id*. When TWA refused his proposal because his job was "essential," Hardison refused to come to work and was discharged for "insubordination." Id.Hardison sought administrative and injunctive relief in the Western District of Missouri against TWA and three labor unions, claiming that "his discharge by TWA constituted religious discrimination in violation of Title VII. Id. at 69. The Western District of Missouri held in favor of TWA and the unions. See Hardison v. Trans World Airlines, 375 F. Supp. 877 (W.D. Mo. 1974). The Eighth Circuit, however, held that TWA failed to make reasonable accommodations for Hardison's religious needs. Hardison v. Trans World Airlines, Inc., 527 F.2d 33, 44 (8th Cir. 1975).

This Court in *Hardison* began by noting that Title VII defined the term "religion" as any aspect of "religious observance and practice . . . unless employer demonstrates that he is unable to reasonably accommodateto an employee's or employee's religious prospective observance practice without undue hardship." Hardison, 432 U.S. at 74 (emphasis added) (citing 42 U.S.C. § 2000e(j)). The Court acknowledged that neither Congress nor **EEOC** the defined the term "reasonable accommodation," yet the Court nevertheless considered whether the TWA "met its obligation under Title VII to accommodate the religious observances of its employees." Id. at 75–76. The Court briefly reviewed the Eighth Circuit's conclusion and noted that the TWA made all reasonable efforts to accommodate Hardison's religious beliefs within the context of the seniority framework. Id. at 78. Because circumventing the seniority system would deny a senior employee his contractual rights under the collective-bargaining agreement, the Court concluded that Title VII does not require an employer to deprive other employees of their shift and job preference. *Id*. at 79-83.

The Court next addressed the Eighth Circuit's suggestions that "the TWA could have permitted Hardison to work a four-day week if necessary to avoid working on the Sabbath" and that the TWA "could have replaced Hardison on his Saturday shift with other available employees through the payment of premium wages." *Id.* at 84. After noting that "both of

these alternatives would involve costs to TWA, either in the form of lost efficiency in other jobs or higher wages," the Court articulated the following words:

To require TWA to bear more than a *de minimis* cost in order to give Hardison Saturdays off is an undue hardship. Like abandonment of the seniority system, to require TWA to bear additional costs when no such costs are incurred to give other employees the days off that they want would involve unequal treatment of employees on the basis of their religion.

Id. (emphasis added). The Court abruptly concluded by maintaining that it would not construe Title VII to discriminate against other employees "in order to enable others to observe their Sabbath." *Id.* at 85.

The words "de minimis" were not included in the Court's opinion leading up to its conclusion that giving Hardison Saturdays off would be an undue hardship. Indeed, the *de minimis* standard was not included in the Eighth Circuit's opinion, the District Court's opinion, the definition of "religion" in Title VII, or the EEOC guideline which precedes Title VII's undue hardship standard. *See*, *e.g.*, 42 U.S.C. § 2000e(j); *Hardison*, 527 F.2d at 33 (8th Cir. 1975); *Hardison*, 375 F. Supp. at 877 (W.D. Mo. 1974); 29 CFR § 1605.1(b) (1968). The standard, like the "undue burden" standard in *Casey*, was "plucked from nowhere." *See Planned Parenthood v. Casey*, 505 U.S.

833, 965 (1992) (Stevens, J., concurring in part and dissenting in part).

Not even the parties in *Hardison* advocated for the de minimis standard. Patterson v. Walgreen Co., 140 S. Ct. 685, 686 (2020) (Alito, J., concurring in denial of certiorari). The Court in *Hardison* did not cite to any authority justifying the creation of the de minimis standard, nor did it proffer any principled reason why the phrase "undue hardship" should be equated with the words "de minimis." The Hardison Court spent most of its' opinion explaining why the TWA made efforts to accommodate reasonable Hardison's religious beliefs but addressed undue hardship in a single sentence. Hardison, 432 U.S. at 84. The Hardison Court made its decision in accordance with ipse dixit, not reason.

II. The *De Minimis* Standard Is Not Workable

The *de minimis* standard provides no clear or manageable guidelines for lower courts to apply. "Deciding whether a precedent should be overruled depends in part on whether the rule it imposes is workable—that is, whether it can be understood and applied in a consistent and predictable manner." *Dobbs v. Jackson Women's Health Org.*, 142 S. Ct. 2228, 2238 (2022). The rule is workable in part when it promotes the "evenhanded, predictable, and consistent development of legal principles." *Payne v. Tennessee*, 501 U.S. 808, 827 (1991).

The plain text of the standard itself is vague. The Court in *Hardison* stated that "[t]o require TWA to bear more than a de minimis cost in order to give Hardison Saturdays off is an undue hardship." Hardison, 432 U.S. at 84. What does "de minimis" mean? These words have been defined as "of a trifling consequence and a matter that is so small that the court does not wish to even consider it." De Minimis, Black's Law Dictionary (2nd ed. 1910). Yet these words. as applied to the employer-employee relationship, provide little guidance on what matters would be of "trifling consequence." What matters are "small" and inconsequential? Economic cost? Noneconomic cost? Employee morale? The Hardison Court provided no factors or explanations to qualify its use of an entirely new standard.

Indeed, the word "undue" has been used by this Court and lower courts to denote the existence of a balancing test. Yamaha Motor Corp. v. Jim's Motorcycle, Inc., 401 F.3d 560, 567 (4th Cir. 2005) (using the words "undue burden" in conjunction with the Pike balancing test in Pike v. Bruch Church to address a dormant commerce clause issue); see Whole Woman's Health v. Hellerstedt, 579 U.S. 582 (2016) (using Casey's "undue burden" test to balance the burdens" of "benefits and Pennsylvania's recordkeeping requirement). But under the de minimis standard, there is little, if any, "hardship" for which employers must make reasonable accommodations. Indeed, the words "undue burden" have now been associated with Hardison. Weber v.

Roadway Express, Inc., 199 F.3d 270, 275 (5th Cir. 2000). If accommodating the religious beliefs of an employee would place any "hardship" or "burden" on the employer, accommodation is not required unless the hardship would be of "trifling consequence."

The word "undue" in the statute implies at least that there is some degree of hardship that would be acceptable, even if bearing the burden of that hardship would not be de minimis. Before Hardison, at least one court interpreted Title VII in this manner. See Cummins v. Parker Seal Co., 516 F.2d 544, 551 (6th Cir. 1975), aff'd by an equally divided Court, 429 U.S. 65, 97 (1976) ("[undue] hardship is something greater than hardship"). Yet by creating the de minimis standard, the Court in Hardison completely neutered the statutory language and "effectively nullifie[d] the statute's promise." Small v. Memphis Light, Gas & Water, 141 S. Ct. 1227, 1228 (2021) (Gorsuch, J., dissenting) ("Small II") (citing Hardison, 432 U.S., at 88, 89, 93, n. 6 (Marshall, J., dissenting)). As acknowledged by one court, "a standard less difficult to satisfy than the 'de minimis' standard for demonstrating undue hardship expressed in *Hardison* is difficult to imagine." Yott v. North American Rockwell Corp., 602 F.2d 904, 909 (9th Cir. 1979). Another court noted that Title VII now only imposes a "slight burden" on employers to accommodate the religious beliefs of an employee. EEOC v. Walmart Stores E., L.P., 992 F.3d 656, 658 (7th Cir. 2021).

Even if the Court did not intend to create a new standard redefining the phrase "undue hardship," the words "undue hardship" are now equated with "de minimis cost." See Ansonia Bd. of Educ. v. Philbrook, 479 U.S. 60, 67 (1986) ("An accommodation causes 'undue hardship' whenever that accommodation results in 'more than a de minimis cost"). The de standard dramatically changes accommodations are "reasonable" under the statute. Under Title VII, the employer must demonstrate that he is "unable to reasonably accommodate to an employee's or prospective employee's religious observance or practice without undue hardship on the conduct of the employer's business." 42 U.S.C. § 2000e(j). If accommodating an employee's religious practice would lead to an undue hardship, then accommodating would not be reasonable. However, under Hardison, if accommodating an employee's religious practice would lead to more than a de minimis cost to the employer, then accommodating would not be reasonable. Thus, many accommodations are unreasonable just because the employer would incur more than a "trifling" cost.

Before *Hardison* was decided, at least one circuit lamented that the phrase "undue hardship" as used in 42 U.S.C. § 2000e(j) is a "relative term[] and cannot be given any hard and fast meaning." *United States v. Albuquerque*, 545 F.2d 110, 114 (10th Cir. 1976); *Williams v. Southern Union Gas Co.*, 529 F.2d 483, 489 (10th Cir. 1976). After *Hardison*, the waters were muddied even further. In the absence of a concise

interpretation of "de minimis," lower courts have been forced to decide that *de minimis* costs are determined on a case-by-case basis. *Tabura v. Kellogg USA*, 880 F.3d 544, 558 (10th Cir. 2018) ("Whether an employer will incur an undue hardship is a fact question . . . that turns on the particular factual context of each case") (internal citation omitted); *Beadle v. Hillsborough County Sheriff's Dep't*, 29 F.3d 589, 592 (11th Cir. 1994) ("the Supreme Court has provided some guidance by generally defining 'undue hardship' as any act that would require an employer to bear greater than a 'de minimis cost."); *American Postal Workers Union v. Postmaster Gen.*, 781 F.2d 772, 775 (9th Cir. 1986).

As a result, lower courts are split on whether Hardison refuse permits employers accommodate hypothetical hardships. Such hardships include projected or anticipated risks associated with accommodation and hardships which "an employer thinks might be caused by an accommodation that has never been put into practice." Brown v. General Motors Corp., 601 F.2d 956, 961 (8th Cir. 1979). While many courts have held that there must be an actual, demonstrated hardship for the employer to enjoy the benefit of the de minimis standard, see Opuku-Boateng v. California, 95 F.3d 1461, 1474 n.25 (9th Cir. 1996), Toledo v. Nobel-Sysco, Inc., 892 F.2d 1481, 1492 (10th Cir. 1989), at least one circuit examined *Hardison* and suggested that

The [Hardison] Court may have determined that whether a proposed accommodation would create costs that are more than de minim[i]s is a matter to be determined on the basis of the projected number of instances of accommodation that a company may have to undertake, rather than on the impact of the single case of the plaintiff before the Court.

Ward v. Allegheny Ludlum Steel Corp., 560 F.2d 579, 583 n.22 (3rd Cir. 1977) (emphasis added). The ambiguity of the *de minimis* standard gives lower courts wide latitude to interpret *Hardison* as they see fit.

This further is demonstrated when accommodating the religious beliefs of the employee would force the employer to bear any economic cost, however small. Many courts have held that the employer bears an undue hardship just because an additional monetary expenditure is required. See Cooper v. Oak Rubber Co., 15 F.3d 1375, 1380 (6th Cir. 1994); Baz v. Walters, 782 F.2d 701, 706–707 (7th Cir. 1986); DePriest v. Dep't of Human Servs., No. 86-5920, 1987 WL 44454, at 3 (6th Cir. Oct. 1, 1987) (unpublished table decision); Gibson v. Missouri P. Railroad, 620 F. Supp. 85, 86–89 (E.D. Ark. 1985), dismissed without op., 786 F.2d 1171 (8th Cir. 1988); Murphy v. Edge Memorial Hosp., 550 F. Supp. 1185, 1192 (M.D. Ala. 1982). Some courts concluded that accommodation would require the employer to sustain

"significant" additional costs but did not discuss or seek to identify the line between "significant" costs and de minimis costs. Lee v. ABF Freight Sys., 22 F.3d 1019, 1023–24 (10th Cir. 1994); Cook v. Chrysler Corp., 981 F.2d 336, 339 (8th Cir. 1992). Because the de minimis standard interprets the "undue hardship" language in Title VII, courts have broad latitude to conclude that any monetary expense or loss of efficiency is automatically an "undue hardship." At least one court has cited the EEOC guidelines which set forth several factors to determine whether an "undue hardship" exists, including one which gives "due regard" to the "identifiable cost in relation to the size and operating cost of the employer." *EEOC v. IBP*, Inc., 824 F. Supp. 147 (C.D. Ill. 1993) (citing 29 C.F.R. § 1605.2(e)(1) (1980)). Yet the EEOC interpreted the de minimis standard to mean that "costs similar to the premium wages of substitutes . . . would constitute undue hardship" and presumed that "administrative costs" would be de minimis under Hardison. 29 C.F.R. § 1605.2(e)(1) (1980). In the absence of any clear guidance from this Court, lower courts and the EEOC have been left to speculate as to the scope of the de minimis standard.

Finally, lower courts are split on which negative impacts on other employees constitute undue hardships. Although Title VII specifically states that "undue hardship" applies to the "conduct of the employer's business," see 42 U.S.C. § 2000e(j), many circuits have concluded that under *Hardison*, an employer suffers undue hardship when required to

bear a greater than de minimis cost or imposition upon co-workers. Weber, 199 F.3d at 274 ("The mere possibility of an adverse impact on co-workers as a result of 'skipping over' is sufficient to constitute an undue hardship"); Brener v. Diagnostic Center Hospital, 671 F.2d 141, 146 (5th Cir. 1982); Tooley v. Martin-Marietta Corp., 648 F.2d 1239, 1243 (9th Cir. 1981). Other courts have held to the contrary, citing Title VII as proof that an undue hardship on other employees is not a *per se* hardship on the employer. Crider v. Univ. of Tenn., 492 Fed. Appx. 609, 614 (6th Cir. 2012); E.E.O.C. v. Townley Engineering & Manufacturing Co., 859 F.2d 615 (9th Cir. 1988). One has notedthat Hardison provides "significant" or "authoritative" guidance on the issue. Haring v. Blumenthal, 471 F. Supp. 1172, 1181 (D.D.C. 1979).

This lamentation is highlighted by the fact that before *Hardison*, the Sixth Circuit was forced to address the same issue with minimal guidance. *Draper v. United States Pipe & Foundry Co.*, 527 F.2d 515, 520–21 (6th Cir. 1975). After *Hardison*, the same issue persists. *Hardison* has failed to provide "evenhanded, predictable, and consistent development of legal principles." *Payne*, 501 U.S. at 827. For almost fifty years, the *de minimis* standard has raised questions, created division among lower courts, and generated legal ambiguity. The *de minimis* standard is therefore unworkable.

III. The *De Minimis* Standard Is Grossly Incongruent with Other Areas of the Law and Other Statutory Interpretations of the Words "Undue Hardship."

Title VII was one of the first statutes enacted by Congress to use the words "undue hardship." After *Hardison* was decided, Congress enacted at least three statutes which provide heightened, not *de minimis*, protection for employees who qualify for statutory protection.

For example, Title III of the Americans with Disabilities Act provides that covered entities discriminate against disabled individuals if they fail to "mak[e] reasonable accommodations to the known physical or mental limitations of an otherwise qualified individual with a disability . . . unless such covered entity can demonstrate that accommodation would impose an undue hardship on the operation of the business of such covered entity." 42 U.S.C. § 12112(b)(5). Congress then went on to define "undue hardship" as "an action requiring significant difficulty or expense," not "de minimis cost." 42 U.S.C. § 12111(10)(A). In doing so, Congress specifically asserted and emphasized that "the principles enunciated by the Supreme Court in TWA v. Hardison . . . are not applicable to this legislation." See H.R. Rep. No. 101-485, pt. 2 at 68; S. Rep. No. 101-116 at 36; H.R. Rep. No. 101-485, pt. 3 at 40. Under the ADA, covered entities are subject to a higher burden to prove undue hardship, but employers under Hardison's interpretation of Title VII only need to demonstrate that accommodations would result in "de minimis cost." Due to the Court's judicially crafted addon to Title VII, disabled employees in the workplace are now far more protected by Congress than those employees with sincerely held religious beliefs.

The same is true with the Uniformed Services Reemployment **Employment** and Rights Act (USERRA). Under USERRA, an employer is obligated to make "reasonable efforts" to return United States service members to their former positions as long as the employer would not suffer "undue hardship." 38 U.S.C. § 4303(10), 4313(a). "Undue hardship" is once again interpreted as meaning "actions requiring significant difficulty or expense," with virtually identical language to Title III of the ADA. 38 U.S.C. § 4303(16). Service members also receive more protection than religious employees.

Finally, the *de minimis* standard is incongruent with the Religious Freedom Restoration Act ("RFRA") itself. Under RFRA, the government cannot substantially burden an employee's free exercise of religion without demonstrating that it has a compelling interest, and the challenged law is narrowly tailored to achieving that interest. 42 U.S.C.S. § 2000bb (citing *Employment Division v. Smith*, 494 U.S. 872 (1990) and *Sherbert v. Verner*, 374 U.S. 398 (1963)). Yet generally Congress did not intend RFRA to apply to Title VII. S. Rep. No. 111, at

13; but see EEOC v. Catholic Univ. of Am., 83 F.3d 455, 468 (D.C. Cir. 1996). RFRA is only implicated when a public employer relies on federal law (e.g., federal labor laws) to prove that there would be undue hardship in accommodating an employee's religious beliefs. See United States v. Board of Educ., 911 F.2d 882, 891 (3d Cir. 1990). The employer then must prove that the statute or regulation satisfies strict scrutiny. This creates an odd scenario: If an employer does not use federal law to prove that accommodating an employee's religious beliefs would create an undue hardship, the *de minimis* standard applies under Hardison. However, if an employer raises a federal statute or regulation to justify its' position that accommodating would be an undue hardship, and the employee proves that failing to accommodate "substantially burdens" their free exercise of religion, then strict scrutiny under RFRA applies. See 42 U.S.C. 2000bb. Whether the religious beliefs of an employee receive higher protection now depends on the conduct of the employer, not on the fact that an employee seeks to exercise his or her sincerely held religious beliefs.

IV. Hardison Was Egregiously Wrong

All of the foregoing problems, combined with the departure from the statutory text, led not only to an incorrect rule but an egregiously incorrect rule. At the time that Title VII was amended to include the undueburden provision, "burden" meant "something that is carried," or "something oppressive or worrisome."

Webster's Seventh New Collegiate Dictionary 111 (1972). "Undue" meant "inappropriate, unsuitable," or "exceeding or violating propriety or fitness." *Id.* at 968. While this phrase was hardly a model of clarity and precision, the plain language of the statute presumes that an employer will have to carry a burden in accommodating an employee. Even the word "burden" without the qualifier seems to require employers to carry more than a de minimis burden. Without the additional language, the word "burden," by itself, would require the employer to bear a reasonable burden before it was excused from accommodation the employee. See Antonin Scalia, \boldsymbol{A} MatterInterpretation 23 (new ed. 2018) ("A text should not be construed strictly, and it should not be construed leniently; it should be construed reasonably, to contain all that it fairly means."); see also Antonin Scalia & Bryan Garner, Reading Law 101 (2012) ("general words (like all words, general or not) are to be accorded their full and fair scope").

But Title VII does not stop there: it excuses the employer not for incurring a reasonable burden but an "undue burden." This additional language of "undue" excuses the employer only if the burden "exceeds fitness." As Judge Thapar has argued, this means that the cost to the company must be "significant." *Small v. Memphis Light, Gas & Water*, 952 F.3d 821, 827 (6th Cir. 2020) (Thapar, J., concurring) ("*Small I*"). This is the exact opposite of excusing an employer if he incurs only a *de minimis* cost.

Thus, Justice Marshall was correct to conclude that the *de minimis* standard "makes a mockery of the statute." *Hardison*, 432 U.S. at 88. As Justice Gorsuch has noted, the *de minimis* standard "effectively nullif[ies]" what the plain text of Title VII requires. *Small II*, 141 S. Ct. at 1228 (Gorsuch, J., dissenting). Interpreting Title VII to require employers to bear only a *reasonable* burden would be wrong, but interpreting it to require them to bear only a *de minimis* burden is egregiously wrong. *Dobbs*, 142 S. Ct. at 2265.

V. Groff v. DeJoy Provides an "Appropriate Case" for This Court to Overturn Hardison

In the past few years, this Court has consistently denied certiorari to Title VII cases which challenge *Hardison*. *Hedican v. Walmart Stores E., L. P,* 142 S. Ct. 331 (2021); *Small II,* 141 S. Ct. at 1227; *Patterson,* 140 S. Ct. at 685. Justices of this Court have noted that although *Hardison* is ripe for review, the case which the Court uses to do so must be a "good vehicle" or "appropriate case" to review *Hardison*. *Patterson,* 140 S. Ct. at 686 (Alito, J., concurring in the denial of certiorari).

Groff v. DeJoy is such a vehicle. In the cases in which this Court has denied certiorari, there were minor variations in the facts which did not make them worthy of review by this Court. For example, in *Small I*, the appellant "did not challenge whether the accommodations offered would have imposed undue

hardship on the company—beyond a passing assertion in his brief." Small I, 952 F.3d at 825. In Patterson, the Eleventh Circuit concluded that Walgreens reasonably accommodated Patterson's beliefs and only addressed the undue hardship question in dicta. Patterson v. Walgreen Co., 727 Fed. Appx. 581, 588 (11th Cir. 2018) ("Because Walgreens accommodated Patterson's reasonably religious practice, we need not consider the issue of undue hardship"). In EEOC v. Walmart Stores, E., L.P., the case in which Hedican sought to intervene and was denied certiorari, see Hedican, 142 S. Ct. at 331, Hedican deliberately turned down a position within the store which would have eliminated the conflict and insisted that Title VII entitled him to a position as assistant manager at Walmart. EEOC v. Walmart Stores, E., L.P., 992 F.3d 656, 659 (7th Cir. 2021). Hedican was hardly a model Title VII plaintiffappellant.

Groff v. DeJoy suffers from none of these defects. The Third Circuit rested its' decision entirely on the de minimis standard. After concluding that USPS failed to make a "reasonable accommodation" to Groff, the court decided that exempting Groff from working on Sundays would be more than a de minimis cost to the employer. Groff v. DeJoy, 35 F.4th 162, 175 (3rd Cir. 2022). Groff's central holding directly relies on Hardison's biggest mistake. Groff also implicates the split among the circuits as to whether negative impact on other employees constitutes an undue hardship, a question left unanswered by Hardison. See id. at 174.

Groff even requested a transfer to another position but was denied because all positions required working on Sunday. *Id.* at 166. He is now torn between sacrificing his religious beliefs – e.g., observing the Sabbath on another day of the week – and losing his job. It is hard to imagine a more "appropriate case" to review *Hardison*.

CONCLUSION

In conclusion, *Hardison* has failed to protect religious accommodation in the workplace and has reduced Title VII's protection of religious liberty to a minimum, unworkable threshold based on faulty reasoning. This Court should therefore grant Groff's petition for certiorari.

Respectfully submitted,

MATTHEW J. CLARK*

*Counsel of Record

ALABAMA CENTER FOR LAW

AND LIBERTY

2213 Morris Ave., Fl. 1

Birmingham, AL 35203

matt@alabamalawand

liberty.org

256-510-1828

Counsel for Amicus Curiae

September 22, 2022