In the Supreme Court of the United States

STATE OF OKLAHOMA,

Petitioner,

٧.

TED ROOSEVELT YARGEE,

Respondent.

On Petition for a Writ of Certiorari to the Oklahoma Court of Criminal Appeals

BRIEF IN OPPOSITION TO PETITION FOR A WRIT OF CERTIORARI

CORBIN C. BREWSTER,
CHIEF PUBLIC DEFENDER, TULSA COUNTY
LORA HOWARD,
FIRST ASSISTANT PUBLIC DEFENDER
JOHN DAVID ECHOLS
ADAM S. BARNETT,
ASSISTANT PUBLIC DEFENDER
Counsel of Record
TULSA COUNTY PUBLIC
DEFENDER'S OFFICE
500 W. Archer St.
Tulsa, OK 74103
918.596.5948
Adam.Barnett@oscn.net

i QUESTION PRESENTED

Should this Court consider overruling its statutory decision in *McGirt v. Oklahoma*, 140 S. Ct. 2452 (2020)?

TABLE OF CONTENTS

QUESTION PRESENTEDi
TABLE OF CONTENTSii
TABLE OF AUTHORITIESiii
INTRODUCTION 1
STATEMENT OF THE CASE
REASONS FOR DENYING THE PETITION
 McGirt Was Correctly Decided
CONCLUSION 19

iii TABLE OF AUTHORITIES

	Page
CASES	
Arizona v. Gant, 556 U.S. 332, 129 S.Ct. 1710, 173 L.Ed.2d 485 (2009)	15, 16
Bankers Life & Cas. Co. v. Crenshaw, 486 U.S. 71 (1988)	8
Bryan v. Itasca Cnty., 426 U.S. 373 (1976)	3
Cherokee Nation v. Georgia, 30 U.S. 5 Pet. 1, 8 L.Ed. 25 (1831)	4
Crawford v. Washington, 541 U.S. 36, 124 S.Ct. 1354, 158 L.Ed.2d 177 (2004)	15
Donnelly v. United States, 228 U.S. 243, 33 S.Ct. 449, 57 L.Ed. 820 (1913)	
Halliburton Co. v. Erica P. John Fund, Inc., 573 U.S. 258, 134 S.Ct. 2398, 189 L.Ed.2d 339 (2014)	
Illinois v. Gates, 462 U.S. 213 (1983)	. 7, 8
John R. Sand & Gravel Co. v. United States, 552 U.S. 130 (2008)	1/
Kimble v. Marvel Ent., LLC, 576 U.S. 446, 135 S.Ct. 2401, 192 L.Ed.2d 463 (2015)	
Kisor v. Wilkie, 139 S.Ct. 2400, 204 L.Ed.2d 841 (2019)	10
Las Vegas Tribe of Paiute Indians v. Phebus, 5 F. Supp. 3d 1221 (D. Nev. 2014)	10
McGirt v. Oklahoma, 140 S.Ct. 2452, 207 L.Ed.2d 985 (2020)	331111 17
Michigan v. Bay Mills Indian Community, 572 U.S. 782, 134 S.Ct. 2024, 188 L.Ed.2d 1071 (2014)	
Murphy v. Royal, 875 F.3d 896 (10th Cir. 2017)	Z
New York ex rel. Cutler v. Dibble, 62 U.S. (21 How.) 366 (1858)	3
Oklahoma v. Arnold Dean Howell, No. 21-259	
Oklahoma v. Castro-Huerta, No. 21-429pa	
Oklahoma v. Christopher Jason Hathcoat, No. 21-253	
Oklahoma v. Johnny Edward Mize, No. 21-274	
Oklahoma v. Jordan Batice Mitchell, No. 21-274	
Oklahoma v. Robert William Perry II, No. 21-320	
Oliphant v. Suquamish Indian Tribe, 435 U.S. 191, 98 S.Ct. 1011, 55 L.Ed.2d 209 (1978)	
Payne v. Tennessee, 501 U.S. 808, 111 S.Ct. 2597, 115 L.Ed.2d 720 (1991)	17
Ramos v. Louisiana, 140 S.Ct. 1390, 206 L.Ed.2d 583 (2020)	
Roth v. State, 2021 OK CR 27, P.3d	
Solem v. Bartlett, 465 U.S. 463 (1984)	2
State ex rel. Matloff v. Wallace, 2021 OK CR 21 (Aug. 12, 2021)	9
United States v. Booker, 543 U.S. 220, 125 S.Ct. 738, 160 L.Ed.2d 621 (2005)	15
United States v. Lara, 541 U.S. 193, 124 S.Ct. 1628, 158 L.Ed.2d 420 (2004)	
Washington v. Confederated Bands & Tribes of the Yakima Nation, 439 U.S. 463, 99 S.Ct. 740,	
58 L.Ed.2d 740 (1979)	
White Mountain Apache Tribe v. Bracker, 448 U.S. 136 (1980)	5, 6
Williams v. Lee, 358 U.S. 217, 79 S.Ct. 2693, L.Ed.2d 251 (1959)	3
CONSTITUTIONAL PROVISIONS	
II.S. Const. art. I. & 8. cl. 17	

STATUTES

18 U.S.C. § 1152 5
18 U.S.C.A. § 11539
25 U.S.C. § 1301(2), (4) (1990)
25 U.S.C. § 1321(a)(1)
Act of Aug. 15, 1953, Pub. L. No. 83-280, ch. 505, §§ 2, 7,67 Stat. 588
H.R. Rep. No. 117-97, at 63 (2021)
H.R. 3091 § 6(b)(1), 117th Cong. (introduced May 11, 2021)
Title 21, Oklahoma Statutes, Section 21-1211.1 (2014)
Treaty with the Creeks, Aug. 7, 1856, Arts. 4, 18, 11 Stat. 699 7
<u>RULES</u>
EDOK General Order 21-9 (Apr. 30, 2021)
EDOK General Order 21-10 (May 21, 2021)
Rule 3.11(B)(3)(b) Rules of the Court of Criminal Appeals, Title 22, Ch. 18, App. (2019)
OTHER AUTHORITIES
2021 Judicial Conference Recommendations
20A161 U.S. Br. 11
Acting United States Attorney For The Eastern District Of Oklahoma Issues Statement Regarding OCCA Decisions Of <i>Hogner</i> And <i>Bosse</i> , U.S. Attorney's Office (Mar. 11, 2021)
("Eighty-Two Indictments"); Eastern District Of Oklahoma Federal Grand Jury Hands Down Record Number Of Indictments, U.S. Attorney's Office (Apr. 22, 2021)
Federal Grand Jury Indictments Announced, U.S. Attorney's Office (Oct. 8, 2020)
Federal Grand Jury Indictments Announced, U.S. Attorney's Office (Sept. 10, 2021)
FIVE TRIBES DISCUSS MCGIRT IMPACTS, COVID VACCINATION EFFORTS. 2021
Gorman, Reese. NormanTranscript.com, 2021
Hearing on Federal Bureau of Investigation Budget Request for Fiscal Year 2022 Before the Subcomm. on Commerce, Justice, Science and Related Agencies of the S. Comm. On Appropriations, 117th Cong. 13-14 (2021) (statement of FBI Director Wray)

(Sept. 28, 2021)	12
Matthew L.M. Fletcher, "Addressing the Epidemic of Domestic Violence in Indian Country by Restoring Tribal Sovereignty", Am. Const. Soc'y (Mar. 2009)	6
Savage, Tres, Okmulgee Mayor Richard Larabee emphasizes cooperation with Muscogee Nation, NONDOC (Aug. 24, 2021)	
Tulsa Resident Pleads Guilty To Robbery In Indian Country, U.S. Attorney's Office (Sept. 9, 2021)	10
U.S. Dep't of Justice, FY 2022 Budget Request 1-2 1	1, 13
United States Attorney's Office For The Eastern District Of Oklahoma Obtains Eighty-Two Indictments From Federal Grand Jury, U.S. Attorney's Office (May 17, 2021)	10

INTRODUCTION

The petition filed by the State of Oklahoma is one of a barrage of similar petitions asking this Court to overrule its statutory decision in *McGirt v. Oklahoma*, 140 S. Ct. 2452, 207 L. Ed. 2d 985 (2020). The same question has been raised in *Oklahoma v. Jordan Batice Mitchell*, No. 21-274, *Oklahoma v. Johnny Edward Mize*, No. 21-274, *Oklahoma v. Robert William Perry II*, No. 21-320, *Oklahoma v. Arnold Dean Howell*, No. 21-259, *Oklahoma v. Christopher Jason Hathcoat*, No. 21-253, *Oklahoma v. Donta Keith Davis*, and *Oklahoma v. Castro-Huerta*, No. 21-429. This petition should be consolidated with all other petitions filed by the State of Oklahoma and summarily denied for the same reasons explained in the Brief in Opposition in *Davis* ("*Davis* Opp.")

STATEMENT OF THE CASE

Respondent Ted Roosevelt Yargee, a member of the Muscogee Creek Nation, was charged by information in October, 2018 for alleged crimes committed within the Muscogee Creek reservation. (Okla. Dist. Ct., Tulsa Cnty. October 26th, 2018).¹

In August 2017, the Tenth Circuit applied *Solem v. Bartlett*, 465 U.S. 463 (1984), to hold that the Muscogee Reservation endured. *Murphy v. Royal*, 875 F.3d 896, 966 (10th Cir. 2017). Oklahoma nonetheless maintained its prosecution of Respondent, who was convicted in November, 2019. (Okla. Dist. Ct., Tulsa Cnty. May 17th, 2019). The Oklahoma Court of Criminal Appeals ("OCCA") remanded to the district court for an evidentiary hearing as to Respondent's Indian status and whether the alleged

¹ References to Oklahoma District Court Filings are to Tulsa County Case Number CF-2018-4926, available at http://ocisweb/applications/ocisweb/GetCaseInformation.asp?submitted=true&viewtype=caseGeneral&casemast erID=3200125&db=Tulsa

crime took place within the Muscogee (Creek) Reservation. (Okla. Ct. Crim. App. January 22nd, 2021).² The parties stipulated and the district court subsequently determined that Respondent was indeed an enrolled member of the Muscogee Creek Nation and that the alleged crime took place within the Muscogee Creek Reservation. (Okla. Dist. Ct., Tulsa Cnty. February 19th, 2021 and May 6th, 2021). Oklahoma did not argue, based on these stipulations, that the OCCA should deny relief. *Supplemental Brief of Appellee after Remand*, Okla. Ct. Crim. App. April 28th, 2021). On June 10th, 2021, the OCCA vacated Respondent's Conviction. On July 6th, 2021, Respondent was indicted in the U.S. District Court for the Northern District of Oklahoma (Tulsa) in case number #: 4:21-cr-00313-CVE-1. Appellant entered a plea of guilty in U.S. District Court on August 27th, 2021.

² References to filings in the Oklahoma Court of Criminal appeals are to Case No. F-2019-392, available at http://ocisweb/applications/ocisweb/GetCaseInformation.asp?submitted=true&viewtype=caseGeneral&casemast erID=126347&db=Appellate

REASONS FOR DENYING THE PETITION

Oklahoma's quest to overturn this Court's statutory interpretation in *McGirt* is unwise, unlawful and unseemly, and does not warrant *certiorari* review.

1. McGirt was correctly decided.3

Black letter Indian law provides that States have criminal jurisdiction over offenses involving Indians only if Congress has expressly conferred it. "Congress has... acted consistently upon the assumption that the States have no power to regulate the affairs of Indians on a reservation." Williams, 358 U.S. 217, 220, 79 S.Ct. 2693 (1959). This Court's historic preemption analysis "gives effect to the plenary and exclusive power of the Federal Government to deal with Indian tribes" and "regulate and protect the Indians and the property against interference." Bryan v. Itasca Cnty., 426 U.S. 373, 376 n.2 (1976); accord Roth, 2021 OK CR 27, ¶ 14.

In Public Law 280, Congress gave the option to assume criminal jurisdiction "over criminal offenses committed by or against Indians" in Indian Country. 25 U.S.C. § 1321(a)(1) (emphasis added); Act of Aug. 15, 1953, Pub. L. No. 83-280, ch. 505, § § 2, 7,67 Stat. 588. Pointedly, Oklahoma took no action and made no effort to comply with this law, thereby forfeiting its only opportunity to assert criminal jurisdiction in alleged crimes in Indian County that involve Indians.

Having missed the proverbial boat as to Public Law 280, Oklahoma continues to lack jurisdiction over crimes by non-Indians "against Indians." "[T]he Constitution grants Congress broad general power to legislate in respect to Indian tribes, powers that [the Court has] consistently described as 'plenary and exclusive.' "United States v. Lara, 541 U.S. 193, 200, 124 S.Ct. 1628, 158 L.Ed.2d 420 (2004) (quoting Washington v. Confederated Bands & Tribes of the Yakima Nation, 439 U.S. 463, 470-71, 99 S.Ct. 740, 58 L.Ed.2d 740 (1979)). Congressionally recognized Indian tribes exist as "domestic dependent

³ A substantial portion of arguments asserted is incorporated, with gratitude, from the Respondent's Brief in Opposition in *Oklahoma v. Mize*, No. 2021-274.

nations" with a direct and exclusive relationship to the federal government. *Cherokee Nation v. Georgia*, 30 U.S. 5 Pet. 1, 17, 8 L.Ed. 25 (1831).

Both the text and context of the General Crimes Act confirm that States lack criminal jurisdiction in Indian Country. The Act "extend[s]" federal criminal jurisdiction "to the Indian Country" by applying the federal laws that apply "any place within the *sole and exclusive* jurisdiction of the United States." 18 U.S.C. § 1152 (emphasis added). As the Solicitor General has explained, the italicized phrase indicates that Congress understood Indian Country to parallel federal enclaves where the federal government "exercise[s] exclusive" jurisdiction and state criminal laws are inapplicable. 20A161 U.S. Br. 11; *see* U.S. Const. art. I, § 8, cl. 17.

Oklahoma incorrectly claims that "the Court's modern precedents demonstrate that" state jurisdiction broadly extends to "interactions between non-Indians and Indians." *Castro-Huerta* Pet. 15-16. Its citations, however, mostly concern tax collection. *See Id.* None was about criminal jurisdiction. Oklahoma also cites *New York ex rel. Cutler v. Dibble*, 62 U.S. (21 How.) 366 (1858). But Dibble upheld a civil ejectment statute for the removal of non-Indians from Indian lands, not a criminal statute. *Id.* at 371.

Alternatively, Oklahoma urges the application of the *Bracker* balancing test. *Castro-Huerta* Pet. 15. Respondent maintains that the statutes govern, but that disagreement scarcely matters: When *Bracker* balances "state, federal and tribal interests," it does not undertake an *ad hoc* weighing of policy arguments. *White Mountain Apache Tribe v. Bracker*, 448 U.S. 136, 144-45 (1980). It is guided by "the language of the relevant federal treaties and statutes." *Id.* Here, Congress in the General Crimes Act (1) treated Indian Country as equivalent to locations "within the sole and exclusive jurisdiction of the United States"; (2) enacted that language on the understanding that it provided the full measure of criminal jurisdiction in Indian Country; (3) reenacted it after this Court affirmed that federal jurisdiction is

exclusive; and (4) enacted myriad statutes conferring jurisdiction over crimes "by or against Indians." Such actions by Congress would be pointless if States already have such jurisdiction.

Oklahoma's core *Bracker* argument - that concurrent jurisdiction would "enhanc[e] the protection of Indians from the crimes of non-Indians," *Castro-Huerta* Pet. 16 - is debatable even as a policy argument. States are notoriously derelict in protecting Indians in Indian even where they have jurisdiction. The critical point, however, is this: The relevant Congresses did not share Oklahoma's policy judgment. They shared the understanding of *Donnelly:* that "Indian tribes are the wards of the Nation" (i.e., the federal government) and that the federal government has a responsibility to prosecute "crimes committed by white men against the[ir] persons or property... while occupying reservations set apart for... segregating them." 228 U.S. at 272. *Donnelly* reflected countless treaties embedding the same rule. For example, the federal government promised that it and it alone would "protect the Creeks... from aggression by... white persons, not subject to their jurisdiction," even as it vowed that "no State... shall ever pass laws for the government of the Creek" reservation. Treaty with the Creeks, Aug. 7, 1856, Arts. 4, 18, 11 Stat. 699

Congress thus vested in the United States the responsibility to determine whether, and how, to prosecute crimes by non-Indians against Indians in Indian Country. Oklahoma cannot override that judgment by asserting that state prosecutions are wise. Indeed, the entire *premise* of its "pragmatic" argument is that if it prosecutes non-Indians, the federal government can happily shirk its duties under the law. While Congress has the power to alter the extent of such cases, it has chosen not to do so. And, to that end, Oklahoma is left to honor the plenary and exclusive determinations of the Congress as fully, consistently, and properly-recognized in *McGirt*.

2. Convenient anecdotes are no substitute for making a record for appellate review

In the case at bar, the State stipulated that: 1) the Respondent is a member of an Indian tribe, and 2) that the offense occurred within the historic boundaries of the Muscogee (Creek) Reservation. At no point

during the litigation below did the State argue that these two stipulated facts were insufficient to invoke exclusive federal jurisdiction over the Respondent's alleged crime. Nor did the State at any time during the litigation in Oklahoma claim that *McGirt* was wrongly decided or subject to "balancing" against evolving circumstances in Oklahoma. (Resp. App. 4-13). (Okla. Dist. Ct., Tulsa Cnty. December 3rd, 2020; Pet.App. 11a-24a).

In cases from state courts, this Court reviews only questions "pressed or passed on below." *Illinois v. Gates*, 462 U.S. 213, 219-20, 222 (1983). This remains true even when litigants argue that a "well-settled federal" rule "should be modified." *Id.* at 222. "[C]hief among" the considerations supporting that practice "is [the Court's] own need for a properly developed record." *Bankers Life & Cas. Co. v. Crenshaw*, 486 U.S. 71, 79 (1988). This case well illustrates the critical need for such a rule: Oklahoma seeks *McGirt*'s demise based on claims of "disruption," *Castro-Huerta* Pet. 3-4, but because Oklahoma did not raise its argument below the record contains no evidence to support these bare claims.

Under Oklahoma criminal procedures, the State had the right to appeal the District Court's order dismissing the Oklahoma prosecution to the Court of Criminal Appeals with a request for a remanded evidentiary hearing to prove any adverse consequences of *McGirt*. Rule 3.11(B)(3)(b) *Rules of the Court of Criminal Appeals*, Title 22, Ch. 18, App. (2019). On that record, OCCA would have issued an opinion subject to *certiorari* review in this Court with a proper record for review. Instead, the State sat on its rights and allowed the time for filing such an appeal to lapse. Seven months after defaulting its direct appeal rights the State has opted for a "Hail Mary" to this Court.

In short, the State had the opportunity to dispute the application of *McGirt* to this case and to make a record of any facts it chose. It waived that opportunity and now turns to this Court as a means to cry "foul" after the fact.

3. The "Parade of Horribles" Conjured by the State in the Wake of McGirt is Nowhere to be Found⁴
Oklahoma, without any evidence, makes outlandish, alarmist, and unsubstantiated claims that the state has effectively reverted to the "Wild West" normally reserved for the silver screen: devoid of law and order, with "chaos affecting every corner of daily life in Oklahoma." Pet. 6. This is nothing more than fear-mongering. But with the advent of the OCCA's decision in State ex rel. Matloff v. Wallace, 2021 OK CR 21 (Aug. 12, 2021), the OCCA is "interpret[ing] ... state post-conviction statutes [to] hold that McGirt ... shall not apply retroactively to void a conviction that was final when McGirt was decided." Id. ¶15. Nonetheless, although Matloff drastically reduced the potential number of cases affected by the McGirt decision, Oklahoma engages in an Olympian leap of logic to assert that the "immediate and disruptive" effect of the decision has nonetheless "rippled through every aspect of life in Oklahoma." Pet. 6-7. Yet, when the layers of hyperbole are stripped away, the only "harm" being done to the citizens of Oklahoma is that presently pending and future crimes that fall under the Major Crimes Act, 18 U.S.C.A. §1153, will be prosecuted in a court of proper jurisdiction. This has hardly created a sweeping (or even localized) culture of pandemonium for Oklahomans or a mass exodus of criminal defendants from custody and/or prosecution.

Without missing a beat, the federal government is securing indictments in hundreds of new cases.⁵

Contrary to the State's unsupported claims, *Castro-Huerta* Pet. 20, those prosecutions are not limited to cases involving serious bodily injury.⁶ Rather, to ensure that new cases are fully investigated and

⁴ A substantial portion of facts asserted is incorporated, with gratitude, from the Brief for *Amicus Curiae* Muscogee (Creek) Nation in Support of Respondent, in *Oklahoma v. Mize*, No. 2021-274.

⁵ See, e.g., Federal Grand Jury A Indictments Announced - September, U.S. Attorney's Office (Sept. 10, 2021), https://www.jus-tice.gov/usao-ndok/pr/federal-grand-jury-indictments-an-nounced-september; United States Attorney's Office For The Eastern District Of Oklahoma Obtains Eighty-Two Indictments From Federal Grand Jury, U.S. Attorney's Office (May 17, 2021), https://www.justice.gov/usao-edok/pr/united-states-attorneys-office-eastern-district-oklahoma-obtains-eighty-two-indictments ("Eighty-Two Indictments"); Eastern District Of Oklahoma Federal Grand Jury Hands Down Record Number Of Indictments, U.S. Attorney's Office (Apr. 22, 2021), https://www.justice.gov/usao-edok/pr/eastern-district-oklahoma-federal-grand-jury-hands-down-record-number-indictments.

⁶ See, e.g., Eighty-Two Indictments, supra note 19 (arson, burglary); Tulsa Resident Pleads Guilty To Robbery In Indian Country, U.S. Attorney's Office (Sept. 9, 2021), https://www.jus-tice.gov/usao-edok/pr/tulsa-resident-pleads-guilty-robbery-in-dian-country Federal Grand Jury A Indictments Announced, U.S. Attorney's Office (Oct. 8, 2020),

prosecuted, the federal government and the Tribes have poured resources into their court systems to meet the need.

The FBI has sent "140 Special Agents, Investigative Analysts, Victims Specialists and other professional staff to the Muskogee and Tulsa RAs" and "expanded State, local, and tribal participation on task forces... from 32 agencies to assist with initial response and investigative efforts." *Hearing on Federal Bureau of Investigation Budget Request for Fiscal Year 2022 Before the Subcomm. on Commerce, Justice, Science and Related Agencies of the S. Comm. on Appropriations*, 117th Cong. 13-14 (2021) (statement of FBI Director Wray). The United States Attorney's Offices for the Eastern and Northern Districts have hired additional prosecutors, with plans for more. *Id.* at 14. Additional Assistant United States attorneys have been detailed from across the country to supplement this staffing.⁷

The federal courts sitting in Oklahoma are likewise adding capacity. The Eastern District has designated seven judges from other districts to hear cases through at least the end of this year, General Order 21-10 (May 21, 2021), as well as additional magistrate judges, General Order 21-9 (Apr. 30, 2021). In the longer term, the Judicial Conference has recommended that Congress "authorize three new judgeships in the Eastern District of Oklahoma and two in the Northern District of Oklahoma." Judiciary Supplements Judgeship Request, Prioritizes Courthouse Projects, U.S. Courts (Sept. 28, 2021).8

The State ignores these developments, instead sounding the alarm that civil trials are delayed in the Northern District due to the combined impact of COVID-19 and *McGirt* and that the Eastern District

https://www.jus-tice.gov/usao-ndok/pr/federal-grand-jurv-indictments-an-nounced-5 (possession of stolen vehicle, burglary, stalking, robbery).

⁷ See U.S. Dep't of Justice, FY 2022 Budget Request 1-2,

https://www.justice.gov/jmd/page/file/1398851/download; Acting United States Attorney For The Eastern District Of Oklahoma Issues Statement Regarding OCCA Decisions Of Hogner And Bosse, U.S. Attorney's Office (Mar. 11, 2021), https://www.jus-tice.gov/usao-edok/pr/acting-united-states-attorney-eastern-district-oklahoma-issues-statement-regarding-occa.

⁸ https://www.uscourts.gov/news/2021/09/28/judiciary-supplements-judgeship-request-prioritizes-courthouse-projects; see also 2021 Judicial Conference Recommendations, https://www.uscourts.gov/sites/default/files/2021 judicial conference recommendations 0.pdf (recommending increases for other districts).

declared an emergency to permit it to use other courtrooms, requiring some "parties in the Eastern District... to travel to the Western District[!]" Castro-Huerta Pet. 21. But the delay in civil trials is no different from that occurring in courthouses across the country during the pandemic, and parties can elect to proceed before a magistrate judge in the meantime. Feenstra v. Sigler, No. 19-CV-00234 (N.D. Okla. July 28, 2021) (minute order). And while some parties may need to travel to Oklahoma City instead of Muskogee, the cities are just two hours apart, and for many Eastern District residents, the former is actually closer. Again, this is hardly the stuff of crisis.

Going forward, Congress is taking steps to ensure that federal agencies have ample resources to handle post-McGirt caseloads. Oklahoma cites testimony from FBI Director Wray about new demands on the agency, *Castro-Huerta* Pet. 19-20, but does not note that in response the House Appropriations Committee voted to fully fund the Justice Department's request for additional funding for McGirt implementation, including for the Bureau, H.R. Rep. No. 117-97, at 63 (2021);⁹ see also U.S. Dep't of Justice, FY 2022 *Budget Request* 1-2.¹⁰ House Bill 4505, now before the full House, provides \$70 million "to implement public safety measures required to comply with the McGirt decision," H.R. Rep. No. 117-97, at 63, including \$33 million for Oklahoma's U.S. Attorney's Offices, DOJ FY 2022 Budget Request 2, and \$25.5 million for the FBI, which the FBI reports "will allow [it] to effectively address the increased operational need," FBI, FY 2022 Budget Request 122.26 The Committee further directed the Department of Justice "to closely monitor the McGirt-related enforcement programs and provide the Committee as soon as possible an estimate of [the] long-term costs of sustaining those programs." H.R. Rep. No. 117-97, at 63.

Ignoring all of these positive actions, Oklahoma resorts to anecdotes to portray the State's supposed state of chaos. It cites a claim by an emergency response dispatcher that "callers to 911 are now asked if

⁹ https://www.congress.gov/117/crpt/hrpt97/CRPT-117hrpt97.pdf.

¹⁰ Supra note 22.

they are members of a federally recognized tribe," and that if so, they "are transferred to the Creek Nation," where they are purportedly sometimes put on hold. *Castro-Huerta* Pet. 21-22. But if emergency response dispatchers are being directed (either by State or county dispatchers) to decline emergency assistance based on tribal citizenship, that is patent discrimination in violation of the law. Nothing in McGirt sanctions such behavior, and the Mayor of Okmulgee (which lies in the heart of the Reservation) has rightly denounced it. The State's fervent desire to overturn *McGirt* does not justify arguments grounded in lawlessness. Moreover, the Nation has substantially increased its emergency response capabilities post-*McGirt*, and there is no cognizable basis for the State's suggestion that calls to the Nation's dispatch center are answered other than immediately.

In *McGirt*, as now, "Oklahoma warn[ed] of the burdens" the federal government and Tribes "will experience with a wider jurisdiction and increased caseload." *McGirt*, 140 S. Ct. at 2480. But as this Court observed,

... for every jurisdictional reaction there seems to be an opposite reaction: recognizing that cases like Mr. McGirt's belong in federal court simultaneously takes them out of state court. So while the federal prosecutors might be initially understaffed and Oklahoma prosecutors initially overstaffed, it doesn't take a lot of imagination to see how things could work out in the end.

McGirt, 140 S.Ct. at 2480. And indeed things are working out. In the words of Choctaw Nation Chief Gary Batton, "The sky is not falling. There's not a person who has been released who has not gone

¹¹ If emergency response dispatchers are being directed (either by State or county dispatchers) to decline emergency assistance based on tribal citizenship, that would not only constitute patent racial discrimination, but would be a crime per Title 21, Oklahoma Statutes, Section 21-1211.1(2014).

¹² Tres Savage, *Okmulgee Mayor Richard Larabee emphasizes cooperation with Muscogee Nation,* NONDOC (Aug. 24, 2021), https://nondoc.com/2021/08/24/okmulgee-mayor-richard-larabee/.

through our court system or who has not been prosecuted for the crime that has been done. We are responsible. We are stepping up."¹³

The State's parade of horribles is nothing new. It was a key feature of the State's *McGirt* briefing. *McGirt*, No. 18-9526, Brief of Respondent at pages 43-45. *McGirt* rejected Oklahoma's substitution of "stories for statutes," *Id.* at 2470. Oklahoma is now substituting stories for facts. And even if Oklahoma could establish even a fraction of the falling skies it touts, this Court has repeatedly and properly required that justice, not convenience, would rule the day.¹⁴

If Oklahoma believes it needs additional jurisdiction, Congress can act. For example, H.R. 3091 would allow it jurisdiction over crimes "by or against Indians" within two of the Five Tribes' reservations. H.R. 3091 § 6(b)(1), 117th Cong. (introduced May 11, 2021). But it is worth noting that in May 2021, Oklahoma's governor opposed H.R. 3091, which would have allowed the State to compact with two Tribes to obtain its pre-*McGirt* criminal jurisdiction, and in July 2021, the State opposed federal-law enforcement funding because it did not desire "a permanent federal fix." Any "criminal-justice crisis" will be because of a self-fulfilling prophecy, not the *McGirt* decision.

4. Congress passed these laws and it falls to Congress, not the Supreme Court, to make changes.

McGirt affirms that decisions to disestablish reservations "belong to Congress alone," and in particular that "courts have no proper role in the adjustment of reservation borders." 140 S. Ct. at 2462. Rather than

¹³ FIVE TRIBES DISCUSS MCGIRT IMPACTS, COVID VACCINATION EFFORTS. 2021, http://chickasawtimes.net/Online-Articles/Five-Tribes-discuss-McGirt-impacts,-COVID-vaccination-efforts.aspx.

[&]quot;After Booker v. United States held that the Federal Sentencing Guidelines must be advisory rather than mandatory, this Court vacated and remanded nearly 800 decisions to the courts of appeals. Similar consequences likely followed when Crawford v. Washington overturned prior interpretations of the Confrontation Clause or Arizona v. Gant changed the law for searches incident to arrests." Ramos v. Louisiana, 140 S. Ct. 1390, 1406, 206 L. Ed. 2d 583 (2020), citing United States v. Booker, 543 U.S. 220, 239, 125 S. Ct. 738, 753, 160 L. Ed. 2d 621 (2005); Crawford v. Washington, 541 U.S. 36, 124 S. Ct. 1354, 158 L. Ed. 2d 177 (2004); Arizona v. Gant, 556 U.S. 332, 129 S. Ct. 1710, 173 L. Ed. 2d 485 (2009).

 $^{^{15}\} Gorman,\ Reese.\ Norman transcript.com,\ 2021,\ https://www.norman transcript.com/news/cole-encourages-state-tribal-relations-over-state-challenges-to-mcgirt/article_e15e2378-eb4b-11eb-80f4-c39595196dbb.html.$

accepting this separation of federal powers, Oklahoma is attempting to stiff-arm the Congressional representatives duly elected by its citizens from doing that which the electorate empowered them to do. Adherence to precedent is "a foundation stone of the rule of law." *Michigan v. Bay Mills Indian Community*, 572 U.S. 782, 798, 134 S.Ct. 2024, 188 L.Ed.2d 1071 (2014). "[I]t promotes the evenhanded, predictable, and consistent development of legal principles, fosters reliance on judicial decisions and contributes to the actual and perceived integrity of the judicial process." *Payne v. Tennessee*, 501 U.S. 808, 827, 111 S.Ct. 2597, 115 L.Ed.2d 720 (1991). Though *stare decisis* is "not an inexorable command." *Id.*, at 828, 111 S.Ct. 2597, any departure from the doctrine demands "special justification"—something more than "an argument that the precedent was wrongly decided." *Halliburton Co. v. Erica P. John Fund, Inc.*, 573 U.S. 258, 266, 134 S.Ct. 2398, 189 L.Ed.2d 339 (2014).

"[S]tare decisis has 'special force' 'in respect to statutory interpretation' because 'Congress remains free to alter what [this Court has] done." Halliburton, 573 U.S. 258, 274 (2014) (quoting John R. Sand & Gravel Co. v. United States, 552 U.S. 130, 139 (2008)). This is particularly so given the primacy accorded Congress in Indian affairs. See Michigan v. Bay Mills Indian Community., supra, 572 U.S. 782, 799 (2014) ("Congress exercises primary authority in this area and 'remains free to alter what we have done' - another factor that gives 'special force' to stare decisis."). The proper allocation of jurisdiction for these cases (which, again, are those that were not decided pre-Mcgirt) between the federal government, the State, and Tribes is a burden for Congress, not this Court. This Court declines to overrule matters based on principles of stare decisis when the relief is meant to come "not from this Court but from Congress." Kimble v. Marvel Ent., LLC, 576 U.S. 446, 449, 135 S. Ct. 2401, 2405, 192 L. Ed. 2d 463 (2015). ("In a constitutional case, only we can correct our error. But that is not so here. Our deference decisions are 'balls tossed into Congress's court, for acceptance or not as that branch elects." Id. 576 U.S., at 456, 135 S.Ct., at 2409, cited in Kisor v. Wilkie, 139 S. Ct. 2400, 2422–23, 204 L. Ed. 2d 841 (2019).

"[T]ribes retain all aspects of sovereignty they enjoyed as independent nations ... with three exceptions." Las Vegas Tribe of Paiute Indians v. Phebus, 5 F. Supp. 3d 1221, 1227–28 (D. Nev. 2014). The third is that "Congress may strip a tribe of any other aspect of sovereignty at its pleasure." Oliphant v. Suquamish Indian Tribe, 435 U.S. 191, 208, 98 S.Ct. 1011, 55 L.Ed.2d 209 (1978), superseded on other grounds by 25 U.S.C. § 1301(2), (4) (1990). "[A]II aspects of sovereignty consistent with the tribes' dependent status, and which have not been taken away by Congress, remain with the tribes." Las Vegas Tribe of Paiute Indians, 5 F. Supp. 3d at 1227–28. (emphasis added).

In short, Oklahoma should take its meager "criminal-justice crisis" arguments to the Congress which is in a much better position than this Court to evaluate the true effects of the *McGirt* decision on Oklahoma's criminal justice system. Even assuming *arguendo* that Oklahoma's protestations have some basis in fact, it is Congress, not this Court, that is empowered to provide relief. To proceed otherwise violates the fundamental *raison d'etre* for our system of checks and balances.

CONCLUSION

Oklahoma has a proper remedy, just not in this Court. It is the United States Congress that is vested with responsibility for assessing Oklahoma's overblown and nonexistent hardships and crafting any appropriate remedy. *McGirt* is sound, and this Court should refuse to usurp the role of Congress and deny *certiorari*.

Respectfully submitted as of December 7th, 2021

CORBIN C. BREWSTER,
CHIEF PUBLIC DEFENDER, TULSA COUNTY
LORA HOWARD,
FIRST ASSISTANT PUBLIC DEFENDER
JOHN DAVID ECHOLS
ADAM S. BARNETT,
ASSISTANT PUBLIC DEFENDER
Counsel of Record