IN THE

Supreme Court of the United States

MAX RAY BUTLER,

Petitioner,

v.

S. PORTER, ET AL.,

Respondents.

On Petition for a Writ of Certiorari to the United States Court of Appeals for the Fifth Circuit

PETITION FOR REHEARING

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PETITION FOR REHEARING

Petitioner Max Ray Butler respectfully petitions for rehearing of this Court's January 10, 2022 Order denying his petition for a writ of certiorari.

REASONS FOR GRANTING REHEARING

Rule 44.2 authorizes a petition for rehearing based on "intervening circumstances of a substantial ... effect." Mr. Butler's petition explained why this Court's review was warranted in the first instance namely, the existence of a clear circuit split on the important question whether remedies under *Bivens v*. Six Unknown Named Agents of Federal Bureau of Narcotics, 403 U.S. 388 (1971), are categorically unavailable to federal prisoners. Four days after Mr. Butler filed his petition, this Court granted certiorari in Egbert v. Boule, No. 21-147 (U.S.). That decision constitutes an "intervening circumstance[] effect," because it provides an substantial ... additional and independent justification for this Court's review.

As relevant here, the Court granted certiorari in *Egbert* on the question "[w]hether a cause of action exists under *Bivens* for First Amendment retaliation claims." Pet., *Egbert*, *supra*, at I. Mr. Egbert's opening merits brief argues that "this Court should not extend *Bivens* to First Amendment retaliation claims." Br. for Pet'r, *Egbert*, *supra*, at 25 (capitalization altered). And the United States has filed an *amicus curiae* brief in support of Mr. Egbert, arguing that "[m]ultiple special factors counsel against extending the *Bivens* remedy to First Amendment retaliation claims." Br. of United States as *Amicus Curiae*, *Egbert*, *supra*, at 19. In other words, this Court granted review on—and

Mr. Egbert and the United States have asked this Court to answer "no" to—the *categorical* question whether a cause of action under *Bivens* exists for First Amendment retaliation claims.

The Court cannot answer "no" to that categorical question in *Egbert*. That is because *Egbert* does not arise in the federal prison context. And as Mr. Butler explained in his petition, Pet. 25–28, the federal prison context requires a different *Bivens* analysis because Congress has expressly regulated federal prisoner *Bivens* claims under the Prison Litigation Reform Act of 1996 ("PLRA").

That congressional action makes all the difference. The Court's traditional hesitation in recognizing new Bivens remedies is borne out of "respect [for] the role of Congress." Ziglar v. Abbasi, 137 S. Ct. 1843, 1858 (2017). It seeks to honor "the likely or probable intent of Congress" where Congress has been "silen[t]." Id. at 1854, 1862. But there is no congressional silence in the prison context. Nor is there any reason to guess as to Congress's likely or probable intent. Through the PLRA, Congress has expressly "regulate[d] how [prisoner] Bivens actions are brought." Bistrian v. Levi, 912 F.3d 79, 93 (3d Cir. 2018); see also Booth v. Churner, 532 U.S. 731, 740 (2001) ("Congress meant" for the PLRA to compel exhaustion of prisoner *Bivens* claims). Thus, rather than respecting congressional intent, any decision foreclosing prisoner *Bivens* claims would "do[] considerable violence to congressional intent." Pet. 27 (emphasis added).

As a result, the Court cannot categorically foreclose all *Bivens* remedies for First Amendment retaliation claims in *Egbert*, as the top-side merits briefing

requests, without addressing prisoner claims in particular. Indeed, even if the Court took the drastic step of purporting to foreclose all First Amendment retaliation claims under *Bivens*, federal prisoners would retain an independent argument that the PLRA compels a different result for their claims. And that is significant because the case law suggests that prisoner claims comprise a large (if not majority) share of *Bivens* First Amendment retaliation claims. *See* Pet., *Egbert*, *supra*, at 11–13; Reply Br., *Egbert*, *supra*, at 4–5 (relying on the prisoner cases cited in Mr. Butler's petition *including Mr. Butler's case itself* to claim a circuit split on First Amendment retaliation claims).

The Court should thus hold Mr. Butler's petition pending the decision in Egbert and then grant Mr. Butler's petition. Unlike the plaintiff in *Egbert*, Mr. Butler is a former federal prisoner with a First Amendment retaliation claim. The Fifth Circuit decided—and his petition presents—the question how the PLRA bears on the viability of a prisoner's *Bivens* claim. And that question has squarely divided the federal courts of appeals. Mr. Butler's petition is thus both independently cert-worthy and critical to the question presented in Egbert. After this Court speaks to non-prisoner retaliation claims in *Egbert*, it should grant this petition and decide whether Bivens remedies for such claims are available to federal prisoners. Cf., e.g., Collins v. Yellen, 141 S. Ct. 1761 (2021) (petition held pending the decision in Seila Law *LLC v. CFPB*, 140 S. Ct. 2183 (2020), and then granted a week later); Edwards v. Vannoy, 141 S. Ct. 1547 (2021) (petition held pending the decision in Ramos v. Louisiana, 140 S. Ct. 1390 (2020), and then granted two weeks later).

CONCLUSION

For the foregoing reasons, and those stated in the petition for a writ of certiorari, the Court should grant rehearing, hold the petition pending the Court's decision in *Egbert*, and then grant the petition and review the judgment below.

February 4.	, 2022
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CERTIFICATE OF COUNSEL

Pursuant to Rule 44.2, I, J. Benjamin Aguiñaga, counsel for petitioner Max Ray Butler, hereby certify that the petition for rehearing is restricted to the grounds specified in Rule 44.2. I further certify that the petition for rehearing is presented in good faith and not for delay.

February 4, 2022

/s/ J. Benjamin Aguiñaga

J. Benjamin Aguiñaga