

No. \_\_\_\_\_

**In the Supreme Court of the United States**



**WALTER LANCASTER**

*Petitioner*

-v-

**COUNTY OF LOS ANGELES**

*Respondent*

**On Petition for Writ of Certiorari to**

**Court of Appeal of the State of California Second**

**Appellate District Division Five**

**MOTION TO DIRECT THE CLERK TO FILE WRIT OF**

**CERTIORARI Re: Computation of Time to File Writ of Certiorari**

**WALTER LANCASTER**

**P.O. Box #351821**

**Los Angeles Calif.**

**90035**

**(Petitioner in Pro -Per)**

**(818) - 220 -6637**

**Deputy City Attorney Matthew Scherb**

**Office of The City of Los Angeles City Attorney**

**200 N. Main Street City Hall East 7th Floor**

**Los Angeles Calif. 90012**

**(Respondent)**

**(213) - 978 - 8100**

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### **ATTACHMENTS:**

- 1. CERTIFICATE OF COUNSEL**
- 2. OFFICE OF THE CLERK CORRESPONDENCE Dated Sept. 1, 2020**
- 3. OFFICE OF THE CLERK CORRESPONDENCE Dated Sept. 23, 2020**
- 4. ORDER LIST: 589 U.S. Dated Thur. March 19, 2020 (extension of time)**

## TABLE OF AUTHORITIES

- *(Rule 21 Motions to the Court) (Rule 27 Motions (a) (1) (2) (A)*
- *(Rules 13.1, 29.2 and 30.1)*
- *(Federal Rules of Appellate Procedure Rule 26 “COMPUTING AND EXTENDING TIME”*
- *(Rule 26(a) COMPUTING TIME)*
- *(Rule 26(a)(A)*
- *(Rule 26 (a)(6)(c) “ADDITIONAL TIME AFTER CERTAIN KINDS OF SERVICE”*
- *(Rule 26(c) (amendment)*
- *(Civil Rule 6(e) (2004 amendment)*
- ***(COMMITTEE NOTES ON RULES–2019 AMENDMENT)***

The amendment in subdivision (c) simplifies the expression of the current rules for when three days are added. In addition, the amendment revises the subdivision to conform to the amendments in Rule 25(d).

- *(CNPq v. Inter-Trade 50 F. 3d 56 (D.C. Cir. 1995)*
- *(Order List: 589 U.S.) dated “Thursday, March 19, 2020”*
- *(Rules 13.1 and 13.3)*

1.

## **MOTION TO DIRECT THE CLERK TO FILE WRIT OF CERTIORARI**

Re: Computation of Time to File Writ of Certiorari

### **JURISDICTION**

Rule 21 Motions to the Court - "Every Motion to the Court shall state clearly its purpose and the facts on which it is based and may present legal argument in support thereof.

Rule 27 Motions (a) (2) (B) Accompanying documents (i) Any affidavit or other paper necessary to support a motion must be served and filed with the motion.

Rule 60(b)(1) provides for a party or their legal representative to obtain relief from an adverse judgment of a federal court for "mistake, inadvertance, suprise or excusable neglect."

"Review under the clearly erroneous standard s significantly deferential, requiring a "definite and firm conviction that a mistake has been committed."

***See: (Easley v. Cromartite, 532 U.S. 234, 242 (2001); Fisher v. Tucson Unified Sch. Dist. 652 F3d 1131, 1136 (9<sup>th</sup> Cir. 2011)***

**PETITIONERS GROUNDS FOR MOTION**

Rule 27 Motions (a)(2) Contents of a Motion (A) Grounds and relief sought - A motion must state with particularity the grounds for the motion, the relief sought, and the legal argument necessary to support it.

Petitioner herein in keeping with the Office of the Clerk correspondence dated Sept.1, 2020 which states, "The petition is out-of time. The date of the lower court judgment or order denying a timely petition for rehearing was March 25, 2020. Therefore, the petition was due on or before August 24, 2020. Rules 13.1, 29.2 and 30.1." (attached)

In keeping Petitioner herein asks that focus be made upon the specified date of "March 25, 2020" (The date of the lower court judgment).

Petitioner herein cites Federal Rules of Appellate Procedure Rule 26 "COMPUTING AND EXTENDING TIME" which holds, Rule 26(a) COMPUTING TIME: The following rules apply in computing any time period specified in these rules, in any local rule or court order, or in any statute that does not specify a method of computing time. Rule 26(a)(A) exclude the day of the event that triggers the period; (B) count every day, including intermediate Saturdays,

**3.**

Sundays, and legal holidays; and (C) include the last day of the period, but if the last day is a Saturday, Sunday, or legal holiday, the period continues to run until the end of the next day that is not a Saturday, Sunday, or legal holiday.

Petitioner herein cites Rule 26 (a)(6)(c) **“ADDITIONAL TIME AFTER CERTAIN KINDS OF SERVICE”**: When a party may or must act within a specified time after being served, and the paper is not served electronically on the party or delivered to the party on the date stated in the proof of service, 3 days are added after the period [that] would otherwise expire under Rule 26(a) which states, **“COMPUTING TIME:** “ The following rules apply in computing any time period specified in these rules, in any local rule or court order, or in any statute that does not specify a method of computing time. (1) Period Stated in Days or a Longer Unit. When the period is stated in days or a longer unit of time: **(A) exclude the day of the event that triggers the period; (B) count every day, including intermediate Saturdays, Sundays, and legal holidays,** and (C) include the last day of the period, but if the last day is a Saturday, Sunday, or legal holiday, the period continues to run until the end of the next day that is not a Saturday, Sunday, or legal holiday.

Petitioner herein states that Rule 26(c) has been amended to eliminate uncertainty about application of the 3-day rule. Civil Rule 6(e) was amended in 2004 to eliminate similar uncertainty in the civil Rules.

4.

Under the amendment, a party that is required or permitted to act within a prescribed period should first calculate that period, without reference to the 3-day rule provided by Rule 26(c) but with reference to the 3-day rule governed by Rule 26(c), [and] with reference to the other time computation provisions of the Appellate Rules. **After the party has identified the date on which the prescribed period would expire but for the operation of Rule 26(c), the party should add 3 calendar days. The party must act by the third day of the extension, unless that day is a Saturday, Sunday, or legal holiday, in which case the party must act by the next day that is not a Saturday, Sunday, or legal holiday.**

To illustrate. A paper is served by mail on Thursday, November 1, 2007. The prescribed time to respond is 30 days. The prescribed period ends on Monday, December 3, (because the 30<sup>th</sup> day falls on a Saturday, the prescribed period extends to the following Monday). **Under Rule 26(c), three calendar days are added—Tuesday, Wednesday, and Thursday—and thus the response is due on Thursday December 6.**

Rule 26(c) has also been amended to refer to instances when a party “may or must act. . . after being served” rather than instances when a party “may or must act . . . after service.” If, in the future, an Appellate Rule sets a deadline for a party to act after that party itself effects service on another person, this change in language will clarify that Rule 26(c)’s three added days are not accorded to the party who effected service.

### COMMITTEE NOTES ON RULES—2019 AMENDMENT

The amendment in subdivision (c) simplifies the expression of the current rules for when three days are added. In addition, the amendment revises the subdivision to conform to the amendments in Rule 25(d).

After the party has identified the date on which the prescribed period would expire but for the operation of Rule 26(c), **the party should add 3 calendar days.** The party must act by the third day of the extension, unless that day is a Saturday, Sunday, or legal holiday, in which case the party must act by the next day that is not a Saturday, Sunday, or legal holiday.

### CONCLUSION

The Office of the Clerk of this Court informed that, **“The date of the lower court judgment or order denying a timely petition for rehearing was March 25, 2020. Therefore, the petition was due on or before August 24, 2020. Rules 13.1, 29.2 and 30.1.”** (attached)

The Clerk of this Court informed that, **“The above-entitled petition for writ of certiorari was postmarked August 25, 2020 ”** (attached)



6.

Petitioner herein outlined how in this present matter regarding timeliness to file, that **March 25, 2020** (date of Calif. Supreme Court denial) was **Wednesday March 25, 2020**.

Petitioner herein stated that Rule 26(a)(A) then” Triggers the Event”, as Rule 26(a)(A) states, exclude the day of the event that triggers the period and count the next day which then was now **Thursday March 26, 2020**.

Petitioner herein stated that service from the State of Calif. Supreme Court denial was by U.S. Postal Mail.

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Petitioner herein cited Rule 26 (a)(6)(c) **“ADDITIONAL TIME AFTER CERTAIN KINDS OF SERVICE”**: When a party may or must act within a specified time after being served, and the paper is not served electronically on the party or delivered to the party on the date stated in the proof of service, **3 days are added after the period [that] would otherwise expire under Rule 26(a)**

Petitioner herein stated that the Notes of Advisory Committee On Rules --1996 Amendment held that, “The amendment [also] states that the three-day extension is three calendar days. Rule 26(a) states that when a period prescribed or allowed by the rules is less than seven days, intermediate Saturdays, Sundays, and legal

7.

holidays do not count. Whether the three-day extension in Rule 26(c) is such a period, meaning that three-days could actually be five or even six days, is unclear. The D.C. Circuit [in past] held that the parallel three-day extension provided in the Civil Rules is not such a period and that weekends and legal holidays do count. (*CNPq v. Inter-Trade* 50 F. 3d 56 (D.C. Cir. 1995). The Committee [believed] that is right result and that the issue should be resolved. Providing that the extension is three calendar days means that if a period would otherwise end on Thursday but the three-day extension applies, the paper must be filed on Monday, Friday, Saturday, and Sunday are the extension days. Because the last day of the period as extended is Sunday, the paper must be filed the next day, Monday.

Petitioner herein when filed Writ of Certiorari provided copy of the “(Order List: 589 U.S.)” dated “Thursday, March 19, 2020” which states that, “IT IS SO ORDERED that the deadline to file any petition for a writ of certiorari due on or after the date of this order is extended to 150 days from the date of the lower court judgment, order denying discretionary review, or order denying a timely petition for rehearing. (See Rules 13.1 and 13.3). (attached)

Petitioner herein filed the Writ for Certiorari Postmarked  
Tuesday, August 25, 2020.

8.

Petitioner herein posts copy of two United States Legal Deadline Calculator results.

The first is the [150 days] calculated result consistent with the Office of the Clerk herein previously indicating deadline of **August 24, 2020**, below:

**What is the Starting/Reference Date?**

03/26/2020

**Enter the Number of Days to Add:**

150

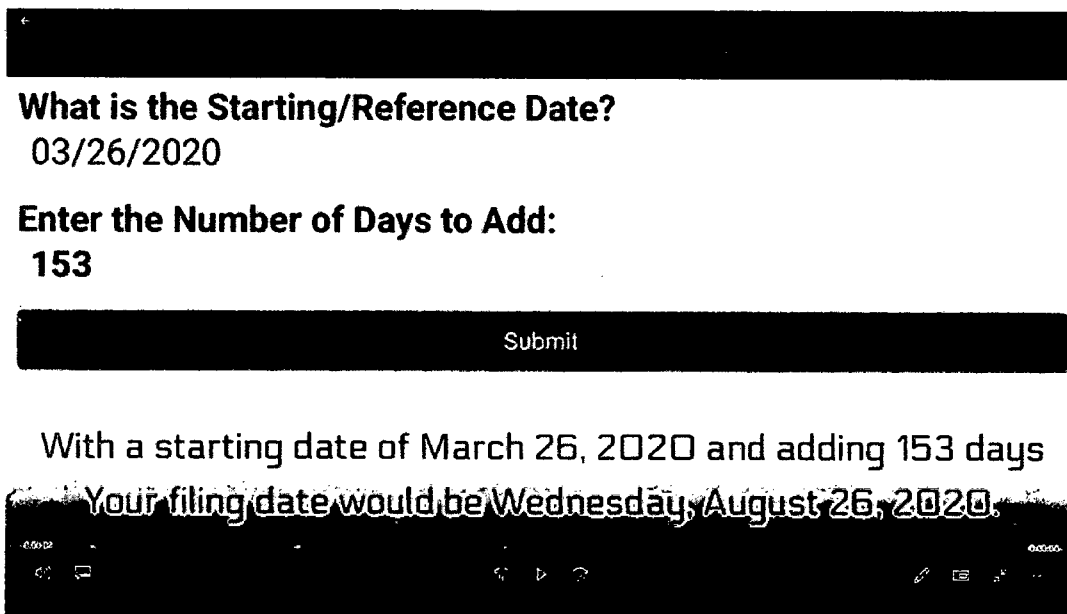
Submit

With a starting date of March 26, 2020 and adding 150 days  
Your filing date would be Sunday, August 23, 2020.

However, this date falls on a weekend.  
The next business day is Monday August 24, 2020.

9.

The second is the [150 days] calculated result consistent with the provisions of Rule 26(a)(6)(c) **ADDITIONAL TIME AFTER CERTAIN KINDS OF SERVICE** which states, “...and the paper is not served electronically on the party - - 3 days are added after the period would otherwise expire under Rule 26(a)”, against the present case indicating the deadline of **Wednesday, August 26, 2020** below:



A screenshot of a date calculation interface. At the top, there is a black rectangular box. Below it, the text "What is the Starting/Reference Date?" is followed by the date "03/26/2020". Underneath, the text "Enter the Number of Days to Add:" is followed by the number "153". A black rectangular box contains the word "Submit". Below this, the text "With a starting date of March 26, 2020 and adding 153 days" is displayed. The final result, "Your filing date would be Wednesday, August 26, 2020.", is shown in a larger, bold font. At the bottom of the interface, there are several small icons for navigation and editing.

In keeping Petitioner herein is in complete belief that the filed Writ for Certiorari was timely as previously postmarked on ” **Tuesday, August 25, 2020** ”.

Petitioner herein Respectfully enters this Motion regarding the Computation of Time for have filed the Writ of Certiorari and requests Permission of this Court to refile the Writ of Certiorari.

10.

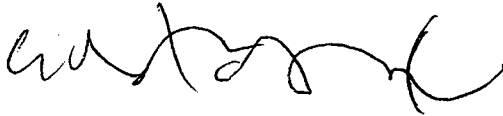
Respectfully Submitted,

Dated: Oct. 20, 2020

Signed: 

## DECLARATION

Petitioner herein swears the foregoing to be true and correct.

Dated: Oct 20, 2020 Signed: 

No. \_\_\_\_\_

**In the Supreme Court of the United States**



**WALTER LANCASTER**

*Petitioner*

-v-

**COUNTY OF LOS ANGELES**

*Respondent*

**On Petition for Writ of Certiorari to  
Court of Appeal of the State of California Second**

**Appellate District Division Five**

**CERTIFICATION OF COUNSEL**

**WALTER LANCASTER.**

**P.O. Box #351821**

**Los Angeles Calif.**

**90035**

**(Petitioner in Pro -Per)**

**(818) - 220 -6637**

**Deputy City Attorney Matthew Scherb**

**Office of The City of Los Angeles City Attorney**

**200 N. Main Street City Hall East 7th Floor**

**Los Angeles Calif. 90012**

**(Respondents)**

**(213) - 978 - 8100**

1.

1. Petitioner herein (Walter Lancaster) Certifies that it is self-represented and is in Propria Persona (Pro-Per).

2. Petitioner herein Certifies that this Motion to Direct the Clerk to File Writ of Certiorari is entered in good faith and not for delay.

3. Petitioner herein Certifies that this Affidavit In Support Of Motion To Direct The Clerk To File Writ Of Certiorari Re: Computation of Time to File Writ of Certiorari is entered in good faith and not for delay.

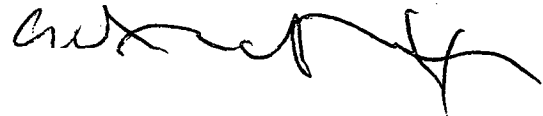
4. Petitioner here Certifies that this Petition for Certiorari is entered in good faith and not for delay.

Respectfully Submitted,

Dated:

Oct. 20, 2020

Signed:





No. \_\_\_\_\_

**In the Supreme Court of the United States**



**WALTER LANCASTER**

*Petitioner*

-v-

**COUNTY OF LOS ANGELES**

*Respondent*

**On Petition for Writ of Certiorari to**

**Court of Appeal of the State of California Second**

**Appellate District Division Five**

**AFFIDAVIT IN SUPPORT FOR MOTION TO DIRECT THE  
CLERK TO FILE WRIT OF CERTIORARI**

**WALTER LANCASTER**

**P.O. Box #351821**

**Los Angeles Calif.**

**90035**

**(Petitioner in Pro -Per)**

**(818) - 220 -6637**

**Deputy City Attorney Matthew Scherb**

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**Los Angeles Calif. 90012**

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**(213) - 978 - 8100**

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## TABLE OF AUTHORITIES

- *(Rule 27 Motions (a) (2) (B)* Accompanying documents (i) Any affidavit or other paper necessary to support a motion must be served and filed with the motion.
- *(Rule 60(b)(1)*
- *(Easley v. Cromartite, 532 U.S. 234, 242 (2001); Fisher v. Tucson Unified Sch. Dist. 652 F3d 1131, 1136 (9<sup>th</sup> Cir. 2011)*
- *(Rule 26(a)(6)(c)*

1.

**AFFIDAVIT IN SUPPORT OF MOTION TO DIRECT THE CLERK TO FILE  
WRIT OF CERTIORARI Re: Computation of Time to File Writ of  
Certiorari**

Petitioner herein in keeping with the Office of the Clerk correspondence dated September 23, 2020 (attached) which states, "If you are seeking to file the petition for a writ of certiorari out of time, you must submit the petition with a motion to direct the Clerk to file it out of time."

Rule 27 Motions (a) (2) (B) Accompanying documents (i) Any affidavit or other paper necessary to support a motion must be served and filed with the motion.

Rule 60(b)(1) provides for a party or their legal representative to obtain relief from an adverse judgment of a federal court for "mistake, inadvertance, surprise or excusable neglect."

"Review under the clearly erroneous standard is significantly deferential, requiring a "definite and firm conviction that a mistake has been committed." *See: (Easley v. Cromartite, 532 U.S. 234, 242 (2001); Fisher v. Tucson Unified Sch. Dist. 652 F3d 1131, 1136 (9<sup>th</sup> Cir. 2011)*

2.

Petitioner herein states that the error in "Time to File Writ of Certiorari", was simply a miscalculation of proper time absent the (3) day extension per Rule 26(a)(6)(c).

Respectfully Submitted,

Dated: Oct. 20, 2020

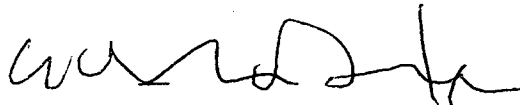
Signed:

A handwritten signature in black ink, appearing to be "CURTIS J. [unclear]", written in a cursive style.

## DECLARATION

Petitioner herein swears the foregoing to be true and correct.

Dated: 06-10-2020

Signed: 

12/18/2019

NOT TO BE PUBLISHED IN THE OFFICIAL REPORTS

California Rules of Court, rule 8.1115(a), prohibits courts and parties from citing or relying on opinions not certified for publication or ordered published, except as specified by rule 8.1115(b). This opinion has not been certified for publication or ordered published for purposes of rule 8.1115.

IN THE COURT OF APPEAL OF THE STATE OF CALIFORNIA

SECOND APPELLATE DISTRICT

COURT OF APPEAL - SECOND DIST.

DIVISION FIVE

FILED

Dec 18, 2019

DANIEL P. POTTER, Clerk

WALTER LANCASTER,

B288383

kdominguez Deputy Clerk

Plaintiff and Appellant,

(Los Angeles County  
Super. Ct. No. BC597828)

v.

CITY OF LOS ANGELES et al.,

Defendants and Respondents.

APPEAL from a judgment of the Superior Court of Los Angeles County, Richard Fruin, Judge. Affirmed.

Walter Lancaster, in pro. per., for Plaintiff and Appellant.

Michael N. Feuer, City Attorney, Blithe S. Bock, Assistant City Attorney, and Matthew A. Scherb, Deputy City Attorney, for Defendants and Respondents.

*Opinion is a  
Govt. Code 68081  
violation*

Plaintiff and appellant Walter Lancaster (Lancaster) appeals from a judgment of dismissal after the trial court sustained without leave to amend defendant City of Los Angeles's (City's) demurrer to his second amended complaint. We consider whether Lancaster alleged facts demonstrating or excusing timely compliance with statutes that require presenting a claim for damages to City officials before filing a lawsuit.

## I. BACKGROUND

### A. *The City Impounds Lancaster's Automobile*

The facts set out in this section of our opinion are those alleged in Lancaster's operative complaint. (*T.H. v. Novartis Pharmaceuticals Corp.* (2017) 4 Cal.5th 145, 156-157.)

In August 2013, while Lancaster sat in his Dodge Caravan using his laptop computer, uniformed officers from the Los Angeles Police Department (LAPD) approached him. He was asked to exit his vehicle and he was placed in handcuffs.

As police officers searched Lancaster's vehicle, they "dishevel[ed]" the vehicle's interior and "destroyed," among other things, the material lining of the interior's ceiling. The officers issued Lancaster a citation for having an expired registration and impounded his vehicle.

Two days later, a City hearing officer issued a written determination that the City had "No Probable Cause" for impounding Lancaster's vehicle. Eventually, Lancaster received a refund check for the full amount of the impound fees.

### B. *Lancaster Sues the City*

Five months after his Caravan was impounded, Lancaster filed a claim for damages with the County of Los Angeles



(County)—not the City—using a pre-printed County claim form. The County denied the claim.<sup>1</sup>

Later, more than two years after his car was impounded, Lancaster sued the County, the LAPD, and one of its officers—but not the City—for monetary, emotional, and psychological harm he purportedly suffered when his vehicle was impounded. Lancaster subsequently dismissed the County from the lawsuit and named the City as a defendant.

The City demurred to what, at the time, was Lancaster’s first amended complaint, arguing all of Lancaster’s claims were barred by his failure to comply with the California Tort Claims Act (the Act). As the City explained, the Act “requires the timely presentation of a written claim for money or damages directly to a public entity, and the rejection of that claim, as a condition precedent to a tort action against . . . the public entity.”

In opposing the City’s demurrer, Lancaster cited a provision of the Act now codified at Government Code section 905.1 to argue he was not required to present a pre-lawsuit claim for damages to the City. In relevant part, that statute provides: “No claim is required to be filed to maintain an action against a public entity for taking of, or damage to, private property pursuant to Section 19 of Article I of the California

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<sup>1</sup> Pursuant to Evidence Code sections 452 and 459, the City asks us to take judicial notice of a letter from the County to Lancaster, dated January 27, 2014, denying Lancaster’s claim for damages. We deny the City’s request. (*Brosterhous v. State Bar* (1995) 12 Cal.4th 315, 325; accord, *Verizon California Inc. v. Board of Equalization* (2014) 230 Cal.App.4th 666, 674, fn. 2.)

Constitution.”<sup>2</sup> The trial court sustained the City’s demurrer and, although Lancaster had not requested it, granted leave to amend the first amended complaint.

In a subsequently filed second amended complaint (the operative complaint), Lancaster asserted 10 causes of action: conspiracy, trespass, conversion, fraud-deceit, duress, undue influence, negligent misrepresentation, negligence, gross negligence, and intentional infliction of emotional distress. He sought \$2.5 million in compensatory damages plus unspecified punitive damages.

Regarding compliance with the Act, the operative complaint averred Lancaster submitted a pre-lawsuit claim for damages to the County and attached a copy of that claim as an exhibit. The operative complaint did not allege, however, that Lancaster had ever presented a pre-lawsuit claim for damages to the City. Instead, drawing on and quoting from Government Code section 905.1, Lancaster asserted he was not required to present such a claim because the damage to his vehicle qualified as a taking of, or damage to, private property under the aforementioned constitutional eminent domain provision.<sup>3</sup>

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<sup>2</sup> Article I, section 19 of the California Constitution requires state and local governments exercising eminent domain powers to pay just compensation when taking private property for public use.

<sup>3</sup> In addition, Lancaster alleged that on the day he filed his claim with the County he “approached the Los Angeles City Hall East lobby and indicated [he] sought to file a ‘Claim for Damages’. [Lancaster] relied on the City Hall East lobby receptionist information as became directed to the Kenneth Hahn

The City demurred to the operative complaint, arguing as it had in its previous demurrer that all of Lancaster's claims were barred by Lancaster's failure to present a pre-lawsuit claim for damages to the City as required by the Act. As before, Lancaster responded by arguing no timely presentation of an administrative claim for damages was required because the causes of action asserted against the City fell within the scope of section 905.1's exemption for eminent domain and inverse condemnation cases. Lancaster's opposition to the City's demurrer did not request further leave to amend the operative complaint and did not identify any facts he could allege to avoid dismissal of his claims for failure to comply with the Act's claim presentation requirements.

At a hearing in August 2017, the trial court found "[Lancaster] fail[ed] to allege compliance with the pre-lawsuit requirements" of the Act.<sup>4</sup> On that basis (and other legal grounds we need not discuss), the court sustained the City's demurrer without leave to amend. A judgment of dismissal followed.

## II. DISCUSSION

Lancaster maintains, as he did in the trial court, that he was under no obligation whatsoever to timely present an administrative damages claim to the City for the damage

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Building by the lobby receptionist at City Hall East and entered a 'Claim for Damages' at that location."

<sup>4</sup> The appellate record does not include a reporter's transcript of the demurrer hearing or a settled or agreed statement regarding the proceedings. All the record does include is a written ruling with one paragraph of substantive analysis.

allegedly done to his vehicle when it was impounded. Lancaster is wrong about that. The Act does require presentation of such a damages claim and Government Code section 905.1, which provides an exception to claim presentation requirements for eminent domain or inverse condemnation challenges, has no application to the causes of action brought by Lancaster in his operative complaint. Because Lancaster has not alleged facts showing he complied with the Act or was excused from complying, the trial court correctly sustained the City's demurrer to the operative complaint. Lancaster made no showing of how he could amend his pleading to cure the defect in the trial court or in this court, so we shall affirm the judgment of dismissal.<sup>5</sup>

A. *Standard of Review*

"In reviewing an order sustaining a demurrer, we examine the operative complaint de novo to determine whether it alleges facts sufficient to state a cause of action under any legal theory." (*T.H. v. Novartis Pharmaceuticals Corp.*, *supra*, 4 Cal.5th at p. 162.) "If the demurrer was sustained without leave to amend, we consider whether there is a 'reasonable possibility' that the defect

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<sup>5</sup> Lancaster also argues the trial court erred when it sustained with leave to amend the City's untimely and allegedly improperly served demurrer to the *first* amended complaint. Lancaster, however, waived any claims of procedural irregularity as to the City's demurrer to that earlier pleading (see *Carlton v. Quint* (2000) 77 Cal.App.4th 690, 696-698), and the record is in any event inadequate to overcome the presumption of correctness that attaches to the trial court's discretionary ruling in considering the first amended complaint. (*Denham v. Superior Court* (1970) 2 Cal.3d 557, 564 (*Denham*); *Southern California Gas Co. v. Flannery* (2016) 5 Cal.App.5th 476, 483.)

in the complaint could be cured by amendment. (*Hendy v. Losse* (1991) 54 Cal.3d 723, 742 [ ].) The burden is on plaintiff[ ] to prove that amendment could cure the defect. (*Ibid.*)” (*King v. CompPartners, Inc.* (2018) 5 Cal.5th 1039, 1050.)

*B. Tort Claim Presentation Requirements*

“[Government Code] section 905 requires the presentation of ‘all claims for money or damages against local public entities’ to the responsible public entity before a lawsuit is filed. (*City of Stockton v. Superior Court* (2007) 42 Cal.4th 730, 737-738.) The term “local public entity” includes a city. (Gov. Code, § 900.4; *Gong v. City of Rosemead* (2014) 226 Cal.App.4th 363, 374.) A claim relating to a cause of action for personal injury or injury to property, i.e., the sort of claims Lancaster advances in the operative complaint, must be presented to the local public entity “not later than six months after the accrual of the cause of action.” (Gov. Code, § 911.2, subd. (a).)

Under the Act, “failure to timely present a claim for money or damages to a public entity bars a plaintiff from filing a lawsuit against that entity.” (*State of California v. Superior Court (Bodde)* (2004) 32 Cal.4th 1234, 1239, fn. omitted (*Bodde*); accord, Gov. Code, § 945.4; see also *City of Stockton v. Superior Court*, *supra*, 42 Cal.4th at p. 738 [“It is well-settled that claims statutes must be satisfied even in face of the public entity’s actual knowledge of the circumstances surrounding the claim”].) “[T]he filing of a claim for damages “is more than a procedural requirement, it is a condition precedent to plaintiff’s maintaining an action against defendant, in short, an integral part of plaintiff’s cause of action.”” (*Bodde, supra*, at p. 1240.) “[F]ailure to allege facts demonstrating or excusing compliance

with the claim presentation requirement subjects a claim against a public entity to a demurrer for failure to state a cause of action.” (*Id.* at p. 1239, fn. omitted.)

*C. The Trial Court Correctly Sustained the Demurrer*

The operative complaint does not allege Lancaster ever presented a pre-lawsuit claim for damages to the City, much less presented one within the applicable statutory deadlines. Instead, the operative complaint, Lancaster’s opposition to the City’s demurrer, and Lancaster’s appellate briefing only assert he need not comply with the claim presentation statutes because such compliance is not required under Government Code section 905.1 for causes of action concerning eminent domain or inverse condemnation. That argument fails.

Our Supreme Court has held article I, section 19 of the state Constitution (Section 19) applies only in the realm of eminent domain—that is, where the government physically takes or damages property in the construction, operation, or maintenance of a “public improvement”—or to regulations which are the “functional equivalent” of condemnation. (*Customer Co. v. City of Sacramento* (1995) 10 Cal.4th 368, 377-378 (*Customer*).)

In *Customer*, a criminal suspect took refuge in a retail store. “In the course of apprehending the suspect, the police fired tear gas into the store, causing extensive property damage.” (*Customer, supra*, 10 Cal.4th at p. 371.) The owner of the store brought “an action for inverse condemnation against the public entities that employed the law enforcement officers, on the theory that the damage caused by the officers constituted a taking or damaging of private property for public use within the meaning of the ‘just compensation’ clause of the California Constitution.”

(*Ibid.*) Our Supreme Court held that “under the circumstances presented . . . the public entities involved may be held liable, if at all, only in a tort action filed pursuant to [the Act].” (*Ibid.*)

In reaching its decision in *Customer*, our high court reviewed the history and application of Section 19 and observed Section 19 had “never . . . been applied to require a public entity to compensate a property owner for property damage resulting from the efforts of law enforcement officers to enforce the criminal laws.” (*Customer, supra*, 10 Cal.4th at pp. 377-378.) Section 19, *Customer* reasoned, “never was intended, and never has been interpreted, to impose a constitutional obligation upon the government to pay ‘just compensation’ whenever a governmental employee commits an act that causes loss of private property.” (*Id.* at p. 378; accord, *Williams v. Moulton Niguel Water Dist.* (2018) 22 Cal.App.5th 1198, 1207-1211 [holding homeowners’ inverse condemnation claim was in fact a claim for tort liability which precluded recovery under Section 19].)

Government Code section 905.1 does not apply here because the damage to Lancaster’s vehicle was not done in the construction, operation, or maintenance of a public improvement. Rather, the damage was done incident to routine law enforcement activity. Lancaster was therefore obligated to comply with the provisions of the Act if he wanted to recover damages beyond the improperly assessed impound fees. He does not allege such compliance, and the operative complaint is fatally defective for that reason.

D. *Lancaster Has Not Demonstrated the Trial Court  
Abused Its Discretion by Denying Leave to Amend*

“A judgment or order of the lower court is *presumed correct*. All intendments and presumptions are indulged to support it on matters as to which the record is silent, and error must be affirmatively shown. This is not only a general principle of appellate practice but an ingredient of the constitutional doctrine of reversible error.” (*Denham, supra*, 2 Cal.3d at p. 564.) “In the absence of a contrary showing in the record, all presumptions in favor of the trial court’s action will be made by the appellate court.” (*Bennett v. McCall* (1993) 19 Cal.App.4th 122, 127.)

The California Rules of Court require an appellant to provide a reporter’s transcript if “an appellant intends to raise any issue that requires consideration of the oral proceedings in the superior court . . . .” (Cal. Rules of Court, rule 8.120(b).) Where the standard of review is abuse of discretion, as it is here, a transcript or settled statement is in many cases indispensable. (*Southern California Gas Co. v. Flannery, supra*, 5 Cal.App.5th at p. 483.)

The record on appeal does not include a reporter’s transcript (or a settled or agreed statement) memorializing what transpired during the demurrer hearing. Nor does it contain any document in which Lancaster sought leave to amend the operative complaint. Consequently, there is no record on which we could hold the trial court mistakenly refused to permit further amendment of the operative complaint.

In addition, and recognizing that a showing of a viable theory of amendment may be made for the first time on appeal



(see, e.g., *Careau & Co. v. Security Pacific Business Credit, Inc.* (1990) 222 Cal.App.3d 1371), Lancaster has not said how his pleading could be amended to state facts that would avoid dismissal of his suit for noncompliance with the Act. (*Bodde, supra*, 32 Cal.4th at p. 1237 [“As relevant here, a plaintiff must timely file a claim for money or damages with the public entity. [Citation.] The failure to do so bars the plaintiff from bringing suit against that entity”]; see also *Cantu v. Resolution Trust Corp.* (1992) 4 Cal.App.4th 857, 890 [the burden to show what facts could be pleaded if allowed the opportunity to replead “falls squarely on [plaintiff]”].) There being no demonstration in this court or the trial court of a viable theory of amendment, denial of leave to amend was not an abuse of discretion.

#### DISPOSITION

The judgment is affirmed. The City of Los Angeles is awarded costs on appeal.

NOT TO BE PUBLISHED IN THE OFFICIAL REPORTS

BAKER, J.

We concur:

RUBIN, P. J.

KIM, J.

OFFICE OF THE CLERK, Court of Appeal, Second Appellate District  
300 South Spring Street, Room 2217, Los Angeles, CA 90013 (213) 830-7000  
www.courts.ca.gov/2dca

Lancaster v. County of Los Angeles et al.,

Case No. B288383

  X   THE ATTACHED DOCUMENTS ARE BEING RETURNED TO YOU FOR THE FOLLOWING  
REASON(S).

[ X ] REMARKS: THE COURT OF APPEAL HAS LOST JURISDICTION IN THIS MATTER.

DATE: April 17, 2020

BY: M. Perez DEPUTY CLERK

cc: File

\*CRC - California Rules of Court

Walter Lancaster  
P.O. Box # 351821  
Los Angeles, CA 90035

WALTER LANCASTER,  
Plaintiff and Appellant,  
v.  
COUNTY OF LOS ANGELES et al.,  
Defendants and Respondents.  
B288383

APRIL BOELK  
AUTOMATIC APPEALS SUPERVISOR



EARL WARREN BUILDING  
350 McALLISTER STREET  
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## Supreme Court of California

JORGE E. NAVARRETE  
CLERK AND EXECUTIVE OFFICER  
OF THE SUPREME COURT

February 11, 2020

Walter Lancaster  
P.O. Box 351821  
Los Angeles, CA 90035

Re: S260613/B288383 — LANCASTER v. CITY OF LOS ANGELES

Dear petitioner:

The court has granted permission to file the untimely petition for review and the petition was filed this date. However, your Proof of Service is missing the service on Court of Appeal, Second District, Division Five (see California Rules of Court Rule 8.500 and Rule 8.504.) Please submit an amended proof of service reflecting service on Court of Appeal within ten days or the court may strike your filing for non-conformance.

Very truly yours,

JORGE E. NAVARRETE  
Clerk and  
Executive Officer of the Supreme Court

A handwritten signature in dark ink, appearing to be "T. Ma", is written over the typed name.

By: T. Ma, Deputy Clerk

*Complied with*

cc: Court of Appeal, Second Appellate District, Div. Five  
Matthew Alex Scherb, Counsel for Respondent  
Superior Court of Los Angeles County  
Rec:

APP. 14a

SUPREME COURT  
FILED

Court of Appeal, Second Appellate District, Division Five - No. B288383 MAR 25 2020

S260613

Jorge Navarrete Clerk

IN THE SUPREME COURT OF CALIFORNIA

Deputy

En Banc

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WALTER LANCASTER, Plaintiff and Appellant,

v.

CITY OF LOS ANGELES et al., Defendants and Respondents.

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The petition for review is denied.

CANTIL-SAKAUYE

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*Chief Justice*

APP. 15a

**Additional material  
from this filing is  
available in the  
Clerk's Office.**