

Enrolled bills are presented to the President by the committee of enrollment.

Notice of the signature of a bill by the President is sent by message to the House in which it originated, and that House informs the other.

An enrolled bill, when signed by the President, is deposited in the office of Secretary of State.

Jefferson's Manual, in Section LXVIIH, provides:

When a bill has passed both Houses of Congress the House last acting on it notifies its passage to the other, and delivers the bill to the Joint Committee of Enrollment,<sup>1</sup> who see that it is truly enrolled in parchment. When the bill is enrolled it is not to be written in paragraphs, but solidly, and all of a piece, that the blanks between the paragraphs may not give room for forgery.<sup>2</sup> (9 Grey, 143.) It is then put into the hands of the Clerk<sup>3</sup> of the House of Representatives to have it signed by the Speaker.<sup>4</sup> The Clerk then brings it by way of message to the Senate<sup>5</sup> to be signed by their President. The Secretary of the Senate return it to the Committee of Enrollment, who presents it to the President of the United States. If he approve, he signs, and deposits it among the rolls in the office of the Secretary of State, and notifies by message the House in which it originated that he has approved and signed it; of which that House informs the other by message.

3430. The printing, enrolling, signing, and certification of bills on their passage between the two Houses are governed by usages founded on former joint rules.

The certification and presentation of enrolled bills to the President is governed by usage founded on former joint rules.

The Committee on Enrolled Bills reports, for entry on the Journal, the date of presentation of bills to the President.

History of certain of the joint rules and their abrogation in 1876.

From a very early date<sup>6</sup> the House and Senate had joint rules, a large portion of which related to the handling of bills; and although they have since been allowed to lapse, the usages instituted by them remain. These rules relating to bills are:

<sup>1</sup>A bill passed before the appointment of the Committee on Enrolled Bills is enrolled by the Clerk and presented directly to the Speaker for his signature. (See Journal, p. 17, first session, Fifty-second Congress, December 23, 1891.)

<sup>2</sup>Under the law as to enrolling bills by printing this regulation as to paragraphs is not observed. Bills which originate in the House are enrolled by the enrolling clerk of the House, while those originating in the Senate are enrolled under direction of that body.

<sup>3</sup>The chairman of the Committee on Enrolled Bills certifies the bills as correctly enrolled. Formerly he made this report from his place on the floor (see Globe, p. 375, first session Thirty-third Congress), but now he lays the bills, each with his certificate as to its correctness, on the Speaker's table, to be placed before the House and signed by the Speaker.

<sup>4</sup>The signing by the Speaker of the House of Representatives and by the President of the Senate in open session of an enrolled bill is an official attestation by the two Houses of such bill as one that has passed Congress. "When approved by the President and deposited in the State Department according to law, its authentication is completed and unimpeachable. (Field v. Clark, April 15, 1892, 143 United States Supreme Court Reports, p. 649.)

<sup>5</sup>In the early days of the House the chairman of the Committee on Enrolled Bills took the message to the Senate (see first session Twelfth Congress, Annals, p. 203); but under the present practice the Clerk, or one of his assistants, takes all enrolled bills signed by the Speaker (whether House or Senate bills) and conveys them to the Senate as a message from the House. As all enrolled bills are signed first by the Speaker, the Senate Committee on Enrolled Bills send their bills to the House Committee on Enrolled Bills, who report them to the House for signature as they report House bills. These Senate bills bear a certificate from the chairman of the Senate Committee on Enrolled Bills.

<sup>6</sup>The joint rules were agreed to November 13, 1794, but many of them antedated even that time. (First session Third Congress, Journal, pp. 230, 231.)

Objection having been made, the following resolution was offered by Mr. John Dalzell, of Pennsylvania, and agreed to by the House:

*Ordered*, That the clerk be directed to return to the Senate the enrolled bill (S. 6718) providing for the sale of sites for manufacturing or industrial plants in the Indian Territory, with the information that the House has considered the request of the Senate that the House vacate the action of the Speaker in signing said enrolled bill, and that the unanimous consent necessary to enable such action to be taken was refused.

3458. The Speaker may not sign an enrolled bill in the absence of a quorum.—On May 20, 1826,<sup>1</sup> Mr. Jacob Isacks, of Tennessee, from the Joint Committee for Enrolled Bills, reported that the committee had examined an enrolled bill entitled "An act making appropriations for the public buildings in Washington, and for other purposes," and had found the same to be duly enrolled.

When, a quorum not being present, objection was made by a Member to signing the said bill by the Speaker.<sup>2</sup>

And thereupon the House adjourned.

3459. Proceedings in correcting an error where the Speaker had signed the enrolled copy of a bill that had not passed.—On March 14, 1864,<sup>3</sup> the Speaker stated to the House that—

the Secretary of the Senate having inadvertently, on Friday last, announced the passage by the Senate of the Court of Claims bill No. 116, instead of the bill of the House (H. R. 116), and having since corrected said error by certifying to the bill which actually did pass, the Speaker, with the consent of the House, will cause the Journal of that day to be amended by the insertion of the title of the bill which actually passed, in lieu of the one originally announced; and when reported by the committee he will sign the proper enrolled bill, canceling his signature of H. R. C. O. 116.

The unanimous consent of the House was given to the course indicated by the Speaker.<sup>4</sup>

3460. It is a common occurrence for one House to ask of the other the return of a bill, for the correction of errors or otherwise.—On April 11, 1810,<sup>5</sup> the House proceeded to consider the amendments of the Senate to the bill entitled "An act regulating the Post-Office Establishment."

Mr. Ezekiel Bacon, of Massachusetts, moved that the following words, "Section 25, lines 2 and 3, strike out the words 'each postmaster, provided each of his letters or packets shall not exceed half an ounce in weight,'" appearing to have been an interpolation in the amendments sent from the Senate after the same were received by this House, be expunged therefrom.

Pending consideration a message was received from the Senate requesting the return of the bill and amendments,

it having been discovered that an inaccuracy had taken place in stating the amendments of the Senate.

The House ordered the bill returned, and the same day a message from the Senate returned to the House the corrected amendments.

<sup>1</sup> First session Nineteenth Congress, Journal, p. 639.

<sup>2</sup> John W. Taylor, of New York, Speaker.

<sup>3</sup> First session Thirty-eighth Congress, Journal, p. 977; Globe, p. 1096.

<sup>4</sup> Schuyler Colfax, of Indiana, Speaker.

<sup>5</sup> Second session Eleventh Congress, Journal, pp. 355, 356 (Gales and Seaton ed.); Annals, pp. 650 (Vol. I) and 1769 (Vol. II).

CONSTITUTION  
JEFFERSON'S MANUAL  
AND  
RULES OF THE HOUSE OF  
REPRESENTATIVES

OF THE UNITED STATES  
ONE HUNDRED FOURTEENTH CONGRESS

THOMAS J. WICKHAM  
PARLIAMENTARIAN



U.S. GOVERNMENT PUBLISHING OFFICE  
93-400 WASHINGTON : 2015

For sale by the Superintendent of Documents, U.S. Government Publishing Office  
Washington, DC 20402

RULES OF THE HOUSE OF REPRESENTATIVES

clause 4

5624-5626

*Signature of documents*

The Speaker shall sign all acts and joint resolutions passed by the two Houses and all writs, warrants, and subpoenas of, or issued by order of, the House. The Speaker may sign enrolled bills and joint resolutions whether or not the House is in session.

The Speaker was given authority to sign acts, warrants, subpoenas, etc., (H. 1313). The last sentence of this clause, granting the Speaker authority to sign enrolled bills, even if the House is not in session, was added in the 97th Congress (H. Res. 5, Jan. 5, 1981, pp. 98-113). The House recodified its rules in the 106th Congress, clauses 4 and 5 replaced a single clause (H. Res. 5, Jan. 6, 1999, p. 47).

Enrolled bills are signed first by the Speaker (IV, 3429) or a Speaker pro tempore under clause 8 of rule I. For precedents of signing of enrolled bills relevant to the signing of enrolled bills before this clause was amended to permit the Speaker to sign at any time, see IV, 3458, and V, 5705. Before the adoption of clause 2(d)(2) (enabling the Clerk to examine enrolled bills), the House authorized the Speaker to sign an enrolled bill before the Committee on Enrolled Bills could attest to its accuracy (IV, 3452). In cases of error the House has permitted the Speaker's signature to be vacated (IV, 3453, 3455-3457; VI, 1077-1080; Mar. 11, 1986, p. 4240; Dec. 19, 2012, p. 1).

Warrants, subpoenas, etc., during recesses of Congress are signed only by authority specially given (III, 1753, 1763, 1806). The issuing of warrants must be specially authorized by the House (I, 287) or pursuant to a standing rule (clause 6 of rule XX, § 1026, *infra*). Instances wherein the House authorized the Speaker to issue a warrant for the arrest of absenteers (VI, 1668). The Speaker also signs the articles, replicates, etc., in impeachments (III, 2370, 2455; e.g., H. Res. 611, Dec. 19, 1998, p. 28112), and cases of contumacious witnesses for action by the courts (III, 1691, 1692, VI, 385; 2 U.S.C. 194). A subpoena validly issued under clause 2(m) of rule XI need only be signed by the chair of that committee, whereas when the House issues an order or warrant, the summons is issued under the hand and seal of the Speaker, and it must be attested by the Clerk (VI, 1668; see H. Rept. 96-1078, p. 22).

Appendix C

OCTOBER 29, 1986

JOURNAL OF THE SENATE

673

Union Revolving Loan Fund to the National Credit Union Administration and to authorize the National Credit Union Administration Board to administer the fund

H.R. 5584. An act to amend the National Housing Act to provide for the eligibility of certain property for single family mortgage insurance;

H.J. Res. 64. Joint resolution to designate 1988 as the "National Year of Friendship with Finland"; and

H.J. Res. 75. Joint resolution providing for the convening of the 1st session of the 100th Congress.

Under the authority of the order of January 3, 1985,

The VICE PRESIDENT signed the foregoing bills and joint resolutions on Sunday, October 26, 1986.

Dianna Pritchett, and for other purposes;

S. 485. An act to amend the Alaska National Interest Lands Conservation Act of 1980 to clarify the treatment of submerged lands and ownership by the Alaskan Native Corporation;

S. 511. An act to change the name of the Loxahatchee National Wildlife Refuge, FL, to the Arthur R. Marshall Loxahatchee National Wildlife Refuge;

S. 565. An act to provide for the transfer of certain lands in the State of Arizona;

S. 740. An act to promote the conservation of migratory waterfowl and to offset or prevent the serious loss of wetlands by the acquisition of wetlands and other essential habitat, and for other purposes;

S. 1200. An act to amend the Immigration and Nationality Act to revise and reform the immigration laws, and for other purposes;

S. 1230. An act to amend the patent laws implementing the Patent Cooperation Treaty;

S. 1238. An act to amend title 18 of the United States Code and other laws to make minor or technical amendments to provisions enacted by the Comprehensive Crime Control Act of 1984, and for other purposes;

S. 1311. An act to authorize the Board of Regents of the Smithsonian Institution to construct the Charles McC. Mathias, Jr., Laboratory for Environmental Research in Edgewater, MD, and to designate the United States Courthouse and Customhouse in Louisville, KY, as the "Gene Snyder United States Courthouse and Customhouse";

S. 1374. An act to establish the Blackstone River Valley National Heritage Corridor in Massachusetts and Rhode Island;

S. 2000. An act to clarify the exemptive authority of the Securities and Exchange Commission;

S. 2245. An act to authorize appropriations to carry out the Export Administration Act of 1979 and export promotion activities;

S. 2250. An act to strengthen the prohibition of kickbacks relating to subcontracts under Federal Government contracts;

S. 2351. An act to revise the boundaries of the Olympic National Park and Olympic National Forest in the State of Washington, and for other purposes;

S. 2452. An act to provide for the naming or renaming of certain buildings of the U.S. Postal Service;

S. 2534. An act to authorize the acquisition and development of a mainland tour boat facility for the Fort Sumter National Monument, SC, and for other purposes;

S. 2648. An act to improve the public health through the prevention of injuries;

S. 2852. An act to authorize the Secretary of Transportation to release re-

S. 2864. An act to provide for a Deputy Secretary of Labor, an Assistant Secretary of Labor for Administration and Management, three additional Assistant Secretaries of Labor, and for other purposes;

S. 2948. An act to authorize the President to promote posthumously the late Lt. Col. Ellison S. Onizuka to the grade of colonel;

H.R. 1790. An act to withdraw certain public lands for military purposes, and for other purposes;

H.R. 2663. An act to amend title 5, United States Code, to credit time spent in the Cadet-Nurse-Gорps-during World War II as creditable service for civil service retirement; and to provide civil service retirement credit for certain employees and former employees of nonappropriated fund instrumentalities under the jurisdiction of the Armed Forces;

H.R. 3737. An act to amend the Immigration and Nationality Act to deter immigration-related marriage fraud and other immigration fraud;

H.R. 4208. An act to authorize appropriations for the Coast Guard for fiscal year 1987, and for other purposes;

H.R. 4302. An act to establish a commission for the purposes of encouraging and providing for the commemoration of the centennial of the birth of President Dwight David Eisenhower;

H.R. 4531. An act to improve the operation of certain fish and wildlife programs;

H.R. 4613. An act to reauthorize appropriations to carry out the Commodity Exchange Act, and to make technical improvements to that act;

H.R. 4731. An act to enhance boating safety by requiring a report relating to the display on gasoline pumps of the type of alcohol, the percentage of each type of alcohol, and the percentage of cosolvents, if any, contained in the gasoline; to amend chapter 131 of title 46, United States Code, relating to recreational boating safety, and for other purposes;

H.R. 5420. An act to amend section 3726 of title 31, United States Code, relating to payment for transportation, to permit prepayment audits for selected transportation bills, to permanently authorize payments of transportation audit contracts from carriers overpayments collected, to authorize net overpayments collected to be transferred to the Treasury, and for other purposes;

H.R. 5560. An act to amend title 18 of the United States Code, to ban the production and use of advertisements for child pornography, or solicitations for child pornography, and for other purposes;

H.R. 5595. An act to make permanent and improve the provisions of section 1619 of the Social Security Act, and for other purposes;

S.J. Res. 43. Joint resolution author-

WEDNESDAY, OCTOBER 29, 1986

MESSAGE FROM THE HOUSE RECEIVED SUBSEQUENT TO SINE DIE ADJOURNMENT

Subsequent to the sine die adjournment of the Senate,

Under the authority of the order of January 3, 1985,

The following message was received from the House of Representatives on Wednesday, October 29, 1986:

The Speaker of the House of Representatives has signed 32 enrolled bills, viz, S. 332, S. 386, S. 485, S. 511, S. 565, S. 740, S. 1200, S. 1230, S. 1236, S. 1311, S. 1374, S. 2000, S. 2245, S. 2250, S. 2351, S. 2452, S. 2534, S. 2648, S. 2852, S. 2864, S. 2948, H.R. 1790, H.R. 2663, H.R. 3737, H.R. 4208, H.R. 4302, H.R. 4531, H.R. 4613, H.R. 4731, H.R. 5420, H.R. 5560, H.R. 5595, and 9 enrolled joint resolutions, viz, S.J. Res. 43, S.J. Res. 268, S.J. Res. 336, S.J. Res. 427, H.J. Res. 36, H.J. Res. 67, H.J. Res. 594, H.J. Res. 684, and H.J. Res. 756.

ENROLLED BILLS AND JOINT RESOLUTIONS SIGNED SUBSEQUENT TO SINE DIE ADJOURNMENT

Subsequent to the sine die adjournment of the Senate,

The Secretary reported that she had examined and found truly enrolled the following bills and joint resolutions:

S. 332. An act for the relief of Ramzi Sallomy and Marie Sallomy;

S. 386. An act to confirm a conveyance of certain real property by the

Appendix D

NOVEMBER 4, 1986

TUESDAY, NOVEMBER 4, 1986

MES SAG FROM THE HOUSE RECEIVED  
SUBSEQUENT TO SINE DIE ADJOURNMENT

Subsequent to the sine die adjournment of the Senate,

Under the authority of the order of January 4, 1985,

The following message was received from the House of Representatives on Tuesday, November 4, 1986:

The Speaker of the House of Representatives has signed 16 enrolled bills, viz, S. 991, S. 1744, S. 2638, H.R. 6, H.R. 2946, H.R. 3004, H.R. 4378, H.R. 4444, H.R. 4745, H.R. 5028, H.R. 5180, H.R. 5363, H.R. 5495, H.R. 5674, H.R. 5705, and H.R. 5730, and 2 enrolled joint resolutions, viz, H.J. Res. 10 and H.J. Res. 126.

ENROLLED BILLS AND JOINT RESOLUTIONS  
SIGNED SUBSEQUENT TO SINE DIE ADJOURNMENT

Subsequent to the sine die adjournment of the Senate,

The Secretary reported that she had examined and found truly enrolled the following bills and joint resolutions:

S. 991. An act to amend certain provisions of the law regarding the fisheries of the United States; and for other purposes;

S. 1744. An act to require States to develop, establish, and implement State comprehensive mental health plans;

S. 2638. An act to authorize appropriations for fiscal year 1987 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Forces, to improve the defense acquisition process, and for other purposes;

H.R. 6. An act to provide for the conservation and development of water and related resources and the improvement and rehabilitation of the Nation's water resources infrastructure;

H.R. 2946. An act to establish an independent jury system for the Superior Court of the District of Columbia;

H.R. 3004. An act to amend section 3006A of title 18, United States Code, to improve the delivery of legal services in the criminal justice system in those persons financially unable to obtain adequate representation, and for other purposes;

H.R. 4378. An act to provide standards for placement of commemorative works on certain Federal lands in the District of Columbia and its environs, and for other purposes;

H.R. 4444. An act to amend the Immigration and Nationality Act, and for other purposes;

H.R. 4745. An act to amend title 18, United States Code, with respect to sexual abuse;

H.R. 5028. An act entitled the "Lower Colorado Water Supply Act";

H.R. 5180. An act to designate the Federal Building at 111 W. Huron

## JOURNAL OF THE SENATE

675

H.R. 5363. An act to amend the interest provisions of the Declaration of Taking Act;

H.R. 5495. An act to authorize appropriations to the National Aeronautics and Space Administration, and for other purposes;

H.R. 5674. An act to amend title 28, United States Code, with respect to the composition of, and places of holding court in, certain judicial districts;

H.R. 5705. An act to protect and provide for the enhancement of the resources of the Columbia River Gorge, and for other purposes;

H.R. 5730. An act to provide for a land exchange in the State of Alaska;

H.J. Res. 10. Joint resolution to designate the week beginning January 19, 1987, as "Shays' Rebellion Week" and Sunday, January 25, 1987, as "Shays' Rebellion Day"; and

H.J. Res. 625. Joint resolution to approve the "Compact of Free Association" between the United States and the Government of Palau, and for other purposes.

Under the authority of the order of January 3, 1985,

The PRESIDENT, pro tempore signed the foregoing bills and joint resolutions on Tuesday, November 4, 1986.

### ENROLLED BILLS PRESENTED SUBSEQUENT TO SINE DIE ADJOURNMENT

Subsequent to the sine die adjournment of the Senate,

The Secretary reported that on Tuesday, November 4, 1986, she had presented to the President of the United States the following enrolled bills:

S. 991. An act to amend certain provisions of the law regarding the fisheries of the United States, and for other purposes;

S. 1744. An act to require States to develop, establish, and implement State comprehensive mental health plans; and

S. 2638. An act to authorize appropriations for fiscal year 1987 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe personnel strengths for such fiscal year for the Armed Forces, to improve the defense acquisition process, and for other purposes.

H.R. 6. An act to provide for the conservation and development of water and related resources and the improvement and rehabilitation of the Nation's water resources infrastructure;

H.R. 2946. An act to establish an independent jury system for the Superior Court of the District of Columbia;

H.R. 3004. An act to amend section 3006A of title 18, United States Code, to improve the delivery of legal services in the criminal justice system in those persons financially unable to obtain adequate representation, and for other purposes;

H.R. 4378. An act to provide standards for placement of commemorative works on certain Federal lands in the District of Columbia and its environs, and for other purposes;

H.R. 4444. An act to amend the Immigration and Nationality Act, and for other purposes;

H.R. 4745. An act to amend title 18, United States Code, with respect to sexual abuse;

H.R. 5028. An act entitled the "Lower Colorado Water Supply Act";

H.R. 5180. An act to designate the Federal Building at 111 W. Huron

THURSDAY, NOVEMBER 20, 1986

PRESIDENTIAL APPROVALS SUBSEQUENT TO  
SINE DIE ADJOURNMENT

Subsequent to the sine die adjournment of the Senate,

The President of the United States, on Thursday, November 20, 1986, notified the Secretary of the Senate that he had approved and signed the following acts and joint resolutions:

On October 15, 1986:

H.R. 5548. An act to amend the Export-Import Bank Act of 1945.

On October 16, 1986:

S. 426. An act to amend the Federal Power Act to provide for more protection to electric consumers.

S. 2062. An act to designate the Federal Building and United States Courthouse to be constructed and located in Newark, NJ, as the "Martin Luther King, Jr., Federal Building and United States Courthouse."

S. 2069. An act to make certain amendments to the Job Training Partnership Act.

S. 2788. An act to designate the Federal building located in San Diego, CA, as the "Jacob Weinberger Federal Building."

S. 2884. An act to amend the Fair Labor Standards Act of 1938 to require that wages based on individual productivity be paid to handicapped workers employed under certificates issued by the Secretary of Labor.

H.R. 4545. An act to authorize appropriations for the American Folklife Center for fiscal years 1987, 1988, and 1989, and for other purposes.

H.R. 4718. An act to amend title 18, United States Code, to provide additional penalties for fraud and related activities in connection with access devices and computers, and for other purposes.

H.R. 5166. An act to designate certain lands in the Cherokee National Forest in the State of Tennessee as wilderness areas, and for other purposes.

H.R. 5362. An act to extend the authority of the Supreme Court Police to provide protective services for Justices and Court personnel.

H.R. 5430. An act to amend the Gila River Pima-Maricopa Indian Community judgment distribution plan.

H.R. 5522. An act to authorize the release to museums in the United States of certain objects owned by the U.S. Information Agency.

S.J. Res. 280. Joint resolution designating the month of November 1986 as "National Alzheimer's Disease Month."

S.J. Res. 385. Joint resolution to designate October 23, 1986, as "National Hungarian Freedom Fighters Day."

S.J. Res. 395. Joint resolution to designate the period October 1, 1986, through September 30, 1987, as "National Institutes of Health Centennial Year."

S.J. Res. 210. Joint resolution designating the Study Center for Appendix E