

No.____

IN THE
SUPREME COURT OF THE UNITED STATES

JOSE SUSUMO AZANO MATSURA,

Petitioner,

v.

UNITED STATES OF AMERICA

Respondent.

On Petition For Writ of Certiorari
To The Ninth Circuit Court of Appeals

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QUESTIONS PRESENTED

1. Should the Court grant review to clarify that the guilty knowledge of status element under 18 U.S.C. § 922(g)(5)(B), means knowledge that one's legal status as a non-immigrant visa holder prohibits firearm possession under *Rehaif v. United States*, 139 S.Ct. 2191 (2019)?
 - A. Given the Statutory and Regulatory Exceptions Permitting Visa Holders to Lawfully Possess Firearms, Must the Government's Proof Requirement of Knowledge Extend to Showing Petitioner Knew his Possession was Unlawful Despite Those Exceptions?
 - B. Are 18 U.S.C. § 922(g)(5)(B) and attendant regulations unconstitutionally vague on their face or as applied to petitioner given that both laws permit visa holders to possess a firearm under uncertain circumstances?
 - C. What is the plain error review standard –structural or something less-- when the *Rehaif* knowledge element is not only omitted from jury instructions, but the jury is told that petitioner's knowledge of status is irrelevant?
2. Does the Second Amendment right to possess a firearm in one's home protect visa holders, making 18 U.S.C. § 922(g)(5)(b) unconstitutional?

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PETITION FOR A WRIT OF CERTIORARI

Mr. Azano respectfully petitions for a writ of certiorari to review the judgment of the Ninth Circuit Court of Appeals.

INTRODUCTION

Petitioner, Jose Susumo Matsura Azano, respectfully prays that a writ of certiorari issue to review the final order of December 3, 2020 of the Ninth Circuit Court of Appeals affirming petitioner's conviction on the charge of possession of a firearm by a lawful immigrant holding a valid visa. 18 U.S.C. 922(g)(5). The panel decision, attached in the Appendix ("App."), was decided after this Court's February 24, 2020, grant of petitioner's petition for certiorari and remand to the Ninth Circuit for consideration of the firearm count in light of *Rehaif v. United States*, 139 S.Ct. 2191 (2019). S19-568.

Petitioner seeks relief from the Circuit's December 3, 2020 decision denying relief. While there are many post-*Rehaif* cases in litigation, almost all involve cases involving possession of firearms by felons or persons without any legal status to be in the United States. In petitioner's case, there was no evidence petitioner, a valid visa holder in the United States, knew his visa status precluded possession of a firearm. Nothing in the visa vetting process so informed him. Indeed, statutory and regulatory provisions permit such possession by visa holders for certain purposes. At the same time, millions of visitors from "visa waiver" countries are in the United States with the right to freely possess firearms despite no vetting by the

government as compared to those like petitioner who obtain visas after government vetting.

Petitioner raises the issues concerning the meaning of “knowledge of status” under Rehaif, and the vagueness of the statute as applied to him. He also raises the question whether under the Second Amendment, a visa holder may possess a firearm in his home.

OPINION BELOW

The October 28, 2020 decision of the Court of Appeals is reprinted in the Appendix (App.) at pp. 1-58. The December 3, 2020, single page order of the Court of Appeals denying rehearing and rehearing en banc is reprinted at App., p. 59.

JURISDICTION

This petition is timely filed. Jurisdiction of this Court is invoked under 28 U.S.C. § 1254(1).

CONSTITUTIONAL PROVISION INVOLVED

The Fifth Amendment to the United States Constitution provides in relevant part that “[n]o person “shall be ...deprived of life, liberty, or property, without due process of law.”

The Second Amendment to the United States Constitution guarantees “the right of the people to keep and bear Arms.”

STATUTORY PROVISIONS INVOLVED

18 U.S.C. § 922(g) states in relevant part:

It shall be unlawful for any person [to possess a gun]—...(5) who, being an alien--

(A) is illegally or unlawfully in the United States; or

(B) except as provided in subsection (y)(2), has been admitted to the United States under a nonimmigrant visa (as that term is defined in section 101(a)(26) of the Immigration and Nationality Act (8 U.S.C. § 1101(a)(26)));

...to... possess in or affecting commerce, any firearm or ammunition; or to receive any firearm or ammunition which has been shipped or transported in interstate or foreign commerce.

¶ ¶ ¶ ¶ ¶ ¶ ¶

(y) Provisions relating to aliens admitted under nonimmigrant visas....

(2) Exceptions. Subsections (d)(5)(B), (g)(5)(B), and (s)(3)(B)(v)(II) do not apply to any alien who has been lawfully admitted to the United States under a nonimmigrant visa, if that alien is--

(A) admitted to the United States for lawful hunting or sporting purposes or is in possession of a hunting license or permit lawfully issued in the United States;...

18 U.S.C. § 924(a)(2) states in pertinent part:

“Whoever knowingly violates subsection (a)(6), (d), (g), (h), (I), (j), or (o) of section 922 shall be fined as provided in this title, imprisoned not more than 10 years, or both.

22 C.F.R. § 41.31, states:

Temporary visitors for business or pleasure. “(a) Classification. An alien is classifiable as a nonimmigrant visitor for business (B-1) or pleasure (B-2) if the

consular officer is satisfied that the alien qualifies under the provisions of INA 101(a)(15)(B), and that:...

(b) Definitions

(2) The term "pleasure," as used in INA 101(a)(15) (B), refers to legitimate activities of a recreational character, including tourism, amusement, visits with friends or relatives, rest, medical treatment, and activities of a fraternal, social, or service nature."

I. INTRODUCTION AND SUMMARY OF ARGUMENT

The error in not charging or instructing petitioner's jury on the knowledge of status element was "plain error."¹ The test for when an error is "plain" is determined by the law existing at the time of appeal. *Johnson v. United States*, 520 U.S. 461, 467-468 (1997). The government and the Court of Appeals agreed petitioner met the first two prongs to show plain error. App., p. 49.

The panel opinion held "Azano cannot show that the error affected his substantial rights or that it undermined the integrity of the proceedings in a way that warrants correction as an exercise of the court's discretion." App., p. 50. This is because "the omitted scienter-of-status element was overwhelming and uncontested at his two trials...." Id. at 50. This holding is premised on three

¹ Federal Rule of Criminal Procedure 52(b) states: "A plain error that affects substantial rights may be considered even though it was not brought to the court's attention." Under *United States v. Olano*, 507 U.S. 725 (1993), the components for plain error are that there must be (1) error, (2) that is plain, and (3) that affects substantial rights. Id. at 732. If these conditions are met, the court may exercise its discretion to notice the forfeited error if (4) the error "seriously affects the fairness, integrity, or public reputation of judicial proceedings." Ibid.

erroneous assumptions that: 1) the knowledge of status for a visa holder means only that the defendant knows he is a visa holder; 2) the statutory and regulatory provisions permitting visa holders to possess firearms in certain circumstances do not apply to petitioner, and 3) the statutory and regulatory scheme is not void for vagueness

and provides proper notice to visa holders that possession of a firearm is illegal.

As will be shown, the Opinion is wrong in holding no plain error occurred in this case because of its misinterpretation of *Rehaif*. The holding allowing a conviction of a visa holder by only showing knowledge he possessed a firearm and a valid visa voids the "knowingly" element of moral or legal wrongfulness. These mens rea themes are reiterated throughout *Rehaif* but not addressed by the Opinion. Rather, to validly convict a visa holder requires proof he knows his valid visa status precludes firearms possession.

Petitioner's conviction for unlawful possession of a firearm is constitutionally invalid under *Rehaif*, and under the vagueness strictures of *United States v. Davis*, 139 S.Ct. 2319, 2323 (2019).

Further, petitioner has a Second Amendment right to possess a firearm in his home and the statute suggesting otherwise is unconstitutional.

II. STATEMENT OF THE CASE AND FACTS

A. Introduction and Summary of Argument

In *Rehaif*, this Court overruled precedent which had addressed the issue concerning the knowledge required to violate section 922(g). Before *Rehaif*, the

government could secure an alien-in-possession conviction by proving only that the defendant knowingly possessed a firearm even if he did not know that his legal status did not allow such possession. Now, under *Rehaif*, the government "must show that the defendant knew he possessed the firearm and also that he knew he had the relevant status when he possessed it." 139 S.Ct. 2194.

That the "relevant status" for visa holders cannot simply be knowledge of possession of a valid visa and a firearm. Petitioner was convicted via a charge and instructions that told the jury no knowledge of any status was required to convict. Thus, petitioner, a person in the United States lawfully under his B1/B2 visa, was convicted of possessing a firearm in his home closet without any evidence he knew his visa status precluded it. Petitioner had been admitted for many years in the United States on a non-immigrant "B1/B2" visa for "personal pleasure and limited business." App., p. 38. He was never given notice of the circumstances under which firearm possession would be prohibited.

B. Indictment to Trial.

On October 27, 2016, after a lengthy trial and six days of jury deliberations, Mr. Azano was convicted of 36 counts relating to local election money contributions in 2012 mayoral elections in San Diego. The jury hung on the firearms charge, but petitioner was convicted of it in a second trial. The district court then sentenced petitioner to thirty six months custody on all counts concurrently, and fines totaling \$560,955.00. Dist. Ct. Doc. 870.

C. Appeal.

Petitioner appealed his convictions to the Ninth Circuit. That court rejected petitioner's three arguments on appeal relating to the firearm count: that home possession was permitted for B1/B2 visa holders under the Second Amendment, that the statutory and regulatory provisions allowed visa holder to possess firearms for sporting or amusement purposes included petitioner's possession, and that the statute was vague as applied to petitioner under the statute and regulations and for lack of a mens rea. App., at pp. 37-54.²

D. Relevant Facts From Trial

Petitioner, a 52 year-old Mexican citizen with a U.S. citizen wife and children, had a home in Coronado, California. He had no prior criminal record. He operated a successful security technology business in Mexico which conducted business worldwide. App. 10. He had been lawfully residing in Mexico and the United States. In the United States, he possessed proper visas, but is considered a "foreign national" because he is not a U.S. citizen or permanent resident. App. 14 fn. 2.

His visa application was part of the record at trial and on appeal. Ninth Cir. Dkt. 103; Gov't Supp. Excerpts filed July 21, 2020, pp. 40-56. That document noted he possessed a valid visa since at least 2000, that he had a very solvent company with over 400 employees (id. at 48), and answered in the negative background

² After this Court granted the GVR and returned the case to the Ninth Circuit, after more briefing, that Court withdrew its previous opinion of May 16, 2019, recalled the mandate issued on May 29, 2020, and then issued its revised opinion on October 28, 2020. App., p. 2.

questions concerning prior offenses, drug use, mental and physical health issues, prior charges, or affiliations with terrorists. *Id.* at 50-56. Not a word on the application advised that a person in the United States on a B1/B2 visa could not possess a firearm.

The unrelated monetary donations case grew out petitioner's alleged efforts to gain influence with San Diego mayoral candidates in 2012 by making campaign donations through "straw" donors, funding a political action committee and paying for "in kind" media services. The firearm possession count had nothing to do with those charges or any other criminal conduct.

The pre-indictment search of petitioner's home was intended to look for evidence of the campaign finance offenses. As a regular precautionary measure prior to home searches, the agents asked petitioner if there were firearms in the home. Petitioner voluntarily took them to a closet in his home and pointed out an unloaded handgun. *Dist Ct. Doc. 913*, pp. 115-116. The empty gun was in a bedroom closet along with a clip of bullets. *Appellant's Reply Excerpts on Direct Appeal*, p. 30a. Ninth Circuit, Dkt Entry: 55.

Petitioner told the agents he was given the gun by a U.S. Customs Agent who presented it to him for his self-protection. As one agent testified:

Q. Okay. And you suggested that he told you that he got the gun from Torres, a Customs Agent; right?

A. Yeah.

Q. And he told you it was a gift; correct?

A. I don't remember if he specified a gift.

Q. Okay. And he told you -- he told you that he never used it; correct?

A. I do remember that, yes.

Q. And he told you it was given to him by Torres for protection;
correct?

A. I think that's correct, yes. Appellant's Post Appeal Opening Brief
Excerpts, Ninth Cir. Doc. 95-3, ER 2, p. 45.

Petitioner was thereafter charged in the multi-count indictment and with
regard to the firearm possession count 39, of being an Alien in Possession of a
Firearm. 18 U.S.C. § 922(g)(5)(B).

Petitioner continuously challenged the count prior to trial and on appeal. He
argued either that the statute and regulations (22 C.F.R. § 41.31) permitted him
possession pursuant to the Second Amendment under *District of Columbia v.*
Heller, 554 U.S. 570 (2008), and *McDonald v. Chicago*, 561 U.S. 742 (2010), and
that possession was also permitted under the statutory/regulatory provisions
allowing visa holders to possess a firearm for "sporting and recreation" and
"amusement" activities, or alternatively that prosecuting him for his home
possession of the firearm constituted a prosecution under statutory scheme that
was void for vagueness on its face or as applied to him. App., pp. 45-46. As to the
latter issue, petitioner argued that the lack of a required mens rea further rendered
the statute unconstitutional.

The government informed the district court that section 922(g), had no mens rea element: "This is not an intent statute." Appellant's Reply Excerpt on Direct Appeal, Dkt. 55, p. 45. Although the district court was troubled by the issues petitioner raised on the firearms count,³ the government arguments prevailed.

The jury was instructed that petitioner only needed to know that he possessed a gun to be convicted:

JURY INSTRUCTION NO. 14

"Defendant Jose Susumo Azano Matsura is charged with the possession of a firearm in violation of Section 922(g)(5)(B) of Title 18 of the United States Code. In order for the defendant to be found guilty of that charge, the government must prove each of the following elements beyond a reasonable doubt:

First, the defendant knowingly possessed a black Sig Sauer P225 bearing serial number M634983;

Second, the Sig Sauer P225 bearing serial number M634983 had been shipped or transported at some time in interstate or foreign commerce; and

Third, at the time the defendant possessed the Sig Sauer P225 bearing serial 11 number M634983, the defendant was an alien admitted to the United States under a nonimmigrant visa." Dist. Ct.

³ The district court said, "Once again, interesting argument. Not necessarily black and white...." Vol. 1 Appellant's Opening Brief on Direct Appeal Excerpts of Record, Dkt. 15-1, p. 104.

Doc. 805; filed in Appellant's Excerpts to Post-Appeal Opening Brief, DktEntry 95-3, p. 197.

To make clear there was no requirement that petitioner knew his status prohibited him from possessing a firearm, the next instruction stated:

JURY INSTRUCTION NO. 15

"To establish 'knowingly' under the first element, the government need not prove that the defendant knew the law, but only that the defendant consciously possessed what he knew to be a firearm. Dist. Ct. Doc. 805; filed in Appellant's Excerpts to Post-Appeal Opening Brief, Dkt Entry: 95-3, p. 198.

Petitioner's various constitutional arguments against the charge failed before the district court and the Ninth Circuit. Petitioner's initial petition for certiorari led this Court to grant review, vacate the judgment and remand for reconsideration in light of *Rehaif*. Order of February 24, 2020, No. 19-568.

After briefing the issue, on October 28, 2020, the panel rejected the petitioner's arguments. App., pp. 46-54. The Court then denied petitioner's petition for rehearing and rehearing en banc on December 3, 2020. App., p. 59.

REASONS FOR GRANTING CERTIORARI

I. For a visa holder, the element of guilty knowledge of "relevant status" for a violation of 18 U.S.C. § 922 means that petitioner must possess knowledge that his immigration status as a visa holder precluded him from firearm possession. Further, given that the firearms statute and

regulations permit such possession in certain circumstances, the statute's application is void for vagueness when applied to a lawful visa holder.

A. The Statute's Guilty Knowledge Requirement and What That Means.

To be convicted of illegal firearms possession under section 922(g)(5)(B), one must know that his status makes possession illegal. In *Rehaif v. United States*, 139 S.Ct. 2191 (2019), Mr. Rehaif had entered the United States legally on a nonimmigrant student visa to attend college, but he flunked out and the school told him that his legal immigration status would be terminated unless he transferred to a different school or left the country. He did neither. While at a firing range shooting firearms, he was arrested and convicted for possessing firearms while unlawfully in the United States in violation of 18 U.S.C. § 922(g).

Rehaif's jury was instructed that the Government need not prove Rehaif was aware his immigration status precluded gun possession. On direct appeal, he lost on this knowledge of status issue. The Court of Appeals had found the jury instruction was correct because the law generally does not require that someone be aware of his legal status.

This Court reversed holding that the wording of 18 U.S.C. § 924(a), the penalty provision for section 922(g), requires a person to "knowingly" possess a firearm with the knowledge that he is unlawfully in the United States. Thus, the case was reversed for lack of any requirement in Rehaif's trial that he possessed a firearm with such knowledge.

Rehaif states what the knowledge element means:

- The Government "must show that the defendant knew he possessed the firearm and also that he knew he had the relevant [prohibitory] status when he possessed it." 139 S.Ct. 2194.
- "we think that by specifying that a defendant may be convicted only if he "knowingly violates" §922(g), Congress intended to require the Government to establish that the defendant knew he violated the material elements of § 922(g)." 139 S.Ct. 2196.
- "Without knowledge of that status, the defendant may well lack the intent needed to make his behavior wrongful. His behavior may instead be an innocent mistake to which criminal sanctions normally do not attach." Id. at 2197.
- the scienter requirement "helps to separate wrongful from innocent acts." Id. at 2197.
- "Congress would [not] have expected defendants under §922(g) and §924(a)(2) to know their own statuses." Id. at 2197.
- "As we have said, we normally presume that Congress did not intend to impose criminal liability on persons who, due to lack of knowledge, did not have a wrongful mental state." Id. at 2198.
- "The Government must prove both that the defendant knew he possessed a firearm and that he knew he belonged to the relevant category of persons barred from possessing a firearm." Id. at 2200.

Without such knowledge of prohibited status, the statute is but a trap for the unwary innocent. *Rehaif* cited with approval *Liparota v. United States*, 471 U.S. 419, 425 (1985), where:

We held that the statute required scienter not only in respect to the defendant's use of food stamps, but also in respect to whether the food stamps were used in a "manner not authorized by the statute or regulations." *Id.*, at 425, n. 9, 105 S.Ct. 2084, 85 L.Ed.2d 434. We therefore required the Government to prove that the defendant knew that his use of food stamps was unlawful—even though that was a question of law. *Rehaif*, at 2198; *italics added*.

The law required "a showing that the defendant knew his conduct to be unauthorized by statute or regulations." *Liparota*, *supra* at 425. Here, there was no evidence petitioner knew he was in a status prohibiting firearm possession under the applicable statutes or regulations.

Under *Rehaif*, there is no "knowing" violation of the statute if all petitioner needed to "know" was that he possessed a firearm and a valid visa. Neither shows "knowing" illegality or a "wrongful" mental state. It makes no constitutional sense to hold that these two elements are sufficient to convict persons who lawfully hold valid visas. Indeed, *Rehaif* gives the example of a felon in possession case where for lack of the knowledge requirement, "these provisions might apply to a person who was convicted of a prior crime but sentenced only to probation, who does not know that the crime is 'punishable by imprisonment for a term exceeding one year.'" *Id.* at 2198 (quoting 18 U.S.C. § 922(g)(1)).

The panel's Opinion rejects the argument on the meaning of the statute: "Azano contends that *Rehaif* requires the Government to prove he knew not only his

status, but also that he knew his status prohibited him from owning a firearm. But this interpretation is not supported by Rehaif.” App., p. 47. The Opinion cites case law on the term “knowingly” to the effect that “the term ‘knowingly’ does not necessarily have any reference to a culpable state of mind or to knowledge of the law. . . . ‘[T]he knowledge requisite to knowing violation of a statute is factual knowledge as distinguished from knowledge of the law.’” App., p. 48.

If a felon must know that his underlying crime is punishable by imprisonment for a term exceeding one year, that is required knowledge of a legal constituent, not merely a factual point. The Opinion’s holding is in direct contradiction to Rehaif’s multiple statements cited above that the defendant must have a “wrongful mental state.”

Recently, the Ninth Circuit held that that statute means that the visa holder must know that he/she holds, not just any visa, but an non-immigrant visa. *United States v. Gear*, 985 F.3d 759 (9th Cir. 2021). No evidence was produced that petitioner knew he possessed a non-immigrant visa. The Opinion recounts the trial testimony about the visa, but none addressed whether petitioner knew he had a “nonimmigrant visa.” App. 52-53.

Petitioner's firearm possession was no more than an innocent mistake (even assuming *arguendo* the law forbade his possession). There was not a scintilla of evidence petitioner had knowledge his lawful immigration status precluded firearm possession. Why would he? No one gave him notice. His visa application had no such warning. He was vetted for his visa by the government without a hint he

could not possess a firearm. He was not charged with knowing that possession of a gun in his home was illegal. Indeed, the gun was given to him by a federal law enforcement agent.

Meanwhile, millions of foreigners from over 30 “visa waiver” countries can freely possess guns in the United States without the vetting petitioner experienced to garner his visa.⁴ There are documented dangers from the Visa Waiver Program which allows millions of visitors to enter the United States without visa vetting, some of whom have proven to be dangerous in the extreme.⁵

The knowledge requirement announced in the panel opinion may work for persons whose status is per se illegal, such as Rehaif, who was in the United States illegally, or for felons in possession of guns. The situation with valid visa holders is not comparable to persons here illegally or felons. Because visa holders may lawfully possess firearms under various circumstances, there is nothing inherently

⁴ Nonimmigrant aliens lawfully admitted to the United States without a visa (under the Visa Waiver Program) are not prohibited from possessing firearms provided that they meet residency requirements of the State and are not otherwise prohibited. Questions and Answers-Revised ATF F4473 (Apr. 2012 Ed) <https://www.atf.gov/file/61841/download>. In 2014, over 21 million foreigners entered the U.S. under the visa waiver program. Every one of them may possess firearms. See <https://www.everycrsreport.com/reports/RL32221.html>.

⁵ Dangerous people like Zacarias Moussaoui, a 9/11 conspirator, and Richard Reid, the infamous shoe bomber, used the Visa Waiver Program to enter the U.S.. “U.S. Must Tighten Visa Requirements to Help Prevent Terrorism - San Francisco Chronicle,” By Sen. Diane Feinstein, Dec. 9, 2015, <https://www.feinstein.senate.gov/public/index.cfm/op-eds?ID=E7D96A30-30B1-40F8-984A-0B8FBD547DBB>. A description of the Visa Waiver Program is <https://www.cbp.gov/travel/international-visitors/visa-waiver-program#>.

wrong with gun possession to alert the visa holder to a problem, and there is no reasonable notice that such possession is illegal.

Felony convictions come with notice of the prohibition of firearms possession. As one court put it, felon status comes with an inherent warning of limitations. Convicted felons "cannot, thereafter, reasonably expect to be free from regulation when possessing a firearm." *United States v. Langley*, 62 F.3d 602, 607 (4th Cir. 1995); see also *United States v. Vongxay*, 594 F.3d 1111, 1115 (9th Cir. 2010) ("felons are categorically different from the individuals who have a fundamental right to bear arms"). Most if not all jurisdictions inform defendants by statute or otherwise that possession of a firearm by a felon is prohibited. E.g., California Penal Code § 29800(a) says that those convicted felonies possessing a firearm are guilty of a felony. Inmates released on parole in California are given "general conditions of parole" in writing which includes this admonition, "You must not be around guns, or anything that looks like a real gun, bullets, or any other weapons." See <https://www.cdcr.ca.gov/parole/parole-conditions>. The same notice is given a felon sentenced to probation. Cal. Pen Code § 1203.12.

In federal courts, a sentencing court granting probation with a firearm prohibition must so inform the defendant in writing. 18 U.S.C. § 3563(b)(8) & (d). Federal defendants are further notified of the standard condition of supervised release: "You must not own, possess, or have access to a firearm, ammunition, destructive device, or dangerous weapon...." *United States Court Services*, "Appendix: Standard Condition Language (Probation and Supervised Release

Conditions)” <https://www.uscourts.gov/services-forms/standard-condition-language-probation-supervised-release-conditions>. See also “Administrative Office of the United States Courts Probation and Pretrial Services Office, Overview of Probation and Supervised Release Conditions, p. 35 (2016). https://www.uscourts.gov/sites/default/files/overview_of_probation_and_supervised_release_conditions_0.pdf/.

Cases relied upon by the Opinion (App., at pp. 44-49), involve defendants who were either felons, were involved in illegal conduct at the time of the gun possession, or were here illegally.⁶

By comparison, there is no such expectation or notice given a visa holder either upon application, interview, or in the visa itself. Felon-in-possession of firearm cases are inapposite. As to visa holders, the statute's prohibition is inherently ambiguous and "ambiguity concerning the ambit of criminal statutes should be resolved in favor of lenity." *Skilling v. United States*, 561 U.S. 358, 410 (2010); *Liparota*, supra, 471 U.S. 427. This venerable canon of statutory construction, coupled with Rehaif's knowledge requirement, requires, at least for visa holders, proof they knew their visa status precluded firearms possession.

B. Given the Statutory and Regulatory Exceptions Permitting Visa Holders to Lawfully Possess Firearms, the Government's Proof Requirement Extends to Showing Petitioner Knew his Possession was Unlawful Despite Those Exceptions.

⁶ *United States v. Benamor*, 937 F.3d 1182 (9th Cir. 2019), *United States v. Tuan Ngoc Luong*, 965 F.3d 973 (9th Cir. 2020) and *United States v. Maez*, 960 F.3d 949, 954 (7th Cir. 2020), involved felons in possession of a firearm. App. 52, 54. In *United States v. Bowens*, 938 F.3d 790, 797 (6th Cir. 2019), defendants were unlawful users of controlled substances. App., p. 48, n. 9.

The Opinion errors in stating that the statutory and regulatory exceptions to the statute which allow visa holders to possess a firearm are just for those who "visit" for lawful hunting or sporting purposes, stating:

Section 922(g)(5)(B) quite clearly prohibits possession of firearms by all those admitted to the United States under a nonimmigrant visa. Section 922(y)(2) includes an exception to this general rule for nonimmigrant visa holders who visit the United States for lawful hunting or sporting purposes. App. 45; italics added.

B1/B2 visa holders, by way of being vetted and awarded the visa, are by definition "admitted" for a lawful hunting or sporting purpose. 18 U.S.C. section 922(y), applicable to aliens admitted under nonimmigrant visas, states:

(2) Exceptions. Subsections (d)(5)(B), (g)(5)(B), and (s)(3)(B)(v)(II) do not apply to any alien who has been lawfully admitted to the United States under a nonimmigrant visa, if that alien is— (A) admitted to the United States for lawful hunting or sporting purposes or is in possession of a hunting license or permit lawfully issued in the United States....

The Opinion observes that the "hunting or sporting purpose" statutory exceptions (and the "recreational" or "amusement" regulations) can indeed permit lawful possession of a firearm by visa holders. It acknowledges that "sporting" includes such things as target or skeet shooting. But it posits that petitioner's interpretation of "hunting or sporting purpose" (or recreational or amusement

purposes) are untenable⁷ because it would allow all visa holders to possess a gun. App., pp. 44-45. That is true, but it is a fair reading of the statutes and regulations.

There is only one way for a visa holder to be admitted for lawful hunting or sporting purposes -- attain a B1/B2 visa. The purpose of the "visit" after gaining the visa is irrelevant because there is no provision anywhere in the B1/B2 visa application process, statutes or regulations specifying that entry, visiting, or admission is to be for hunting or sporting purposes.⁸ All "visits" with a B1/B2 visa thus permit possession of firearms for those purposes.

Simply stated, there nothing in the law requiring that the visa holder must specify a request for firearms use. There is also no provision that states that a visa holder who decides he/she wants to come into the United States to engage in hunting or the like must go to the embassy and advise that there is a new visit purpose.

⁷ "We interpret 'sporting purposes' according to the narrow provision that includes it. The exception reasonably implies sporting activities that involve the use of guns, such as target shooting, or trap and skeet shooting. It does not suggest a broader definition including all recreational activities or possession of guns for pleasure." App., at p. 45.

⁸ Petitioner's visa application was an exhibit at trial (Exhibit 8). See Gov't Supplement Excerpts after remand filed July 21, 2020, Dkt. 103, pp. 24-39. See App., at p. 52. That government document noted petitioner had possessed a visa since 2000, that he had a solvent company with over 400 employees, and was asked extensive background questions. Not a word on the application mentioned firearms or advised that a person lawfully in the United States on a B1/B2 visa could not possess a firearm, or provided for a statement of intent to use one for hunting or sporting purposes.

Thus, nothing in the law or regulations requires a visa holder to state the purpose of the ‘visit’ is for lawful firearm use. This was conceded by the government at the hearing before the district court: “there is not necessarily a separate hunting or sporting purpose visa” in existence.⁹ The government told the district court the sporting purpose exemption should be declared upon entry: “There has to be some sort of factual documentation [¶]...perhaps when they have to explain to the CBP [Customs and Border Protection] officer when they were entering the United States is that I’m coming for hunting or sporting purposes....”¹⁰ This was wishful thinking because there is no process for such declarations. No special application or form exists to be filed with visa papers for firearm possession purposes of target shooting or the like. It is automatically allowed by holding a B1/B2 visa. This interpretation is consistent with the proffer petitioner’s immigration expert made to the district court: “The State Department does not issue special visas admitting nonimmigrants specifically for hunting purposes. Such visitors are issued B1/B2 visitor visas and are admitted under those visas.”¹¹

The Opinion states: “Had Congress intended for the sporting purposes exception in § 922(y)(2)(A) to apply to all B2 visa holders, it would have said so explicitly.” App., p. 44. It did say that. The exceptions apply to all B1/B2 visa

⁹ Azano’s Supplemental Excerpts of Record to Support Reply brief on remand, filed September 3, 2020, with his reply brief, Dkt. 111, p. 9.

¹⁰ Id. at Dkt. 111, p. 4.

¹¹ Id. at Dkt. 111, p. 16.

holders because there is no provision limiting the stated exceptions. For the Opinion, this is too “overinclusive” an interpretation. App., pp. 44-45. But that is not the point. It is the necessary and reasonable interpretation of the statute. If Congress cares to amend, it may do so.

With these exceptions permitting possession by visa holders, the mens rea element for the offense must require the government to prove a B1/B2 visa holder knows his status makes firearm possession unlawful, i.e., he knows he doesn’t fall within the permissive exceptions of subsection “y”.¹²

The Opinion states: “B1/B2 nonimmigrant visa holders do not automatically qualify for section 922(y)(2)’s exception and, by a plain reading of the statute, are subject to the prohibition on gun possession.” App., p. 46. But not stated in the Opinion is just how a B1/B2 holder is supposed to be able to qualify to come within the law allowing visa holders to possess a firearm. There is no mechanism either by form, vetting interview, or anything else.

“Congress intended to require the Government to establish that the defendant knew he violated the material elements of §922(g).” *Rehaif*, supra at 2196. There must be evidence and instructions on this vital point. There was no such evidence or jury instructions requiring petitioner to know his status precluded firearm possession either generally or under the statutory exemptions.

¹² Under the regulations, the B1/B2 visa petitioner possessed permits: “activities of a recreational nature, including tourism, amusement....” 22 CFR 41.31(b)(2). “Shooting sports is a collective group of competitive and recreational sporting activities involving proficiency tests of accuracy, precision and speed....” https://en.wikipedia.org/wiki/Shooting_sports.

C. The Statute is Unconstitutionally Vague.

How could any reasonable person understand that even with a valid visa under which he is allowed firearm possession for hunting and sporting purposes, it would be illegal to have it in his home closet? If petitioner took the gun to the firing range, that is deemed permitted by the Opinion at least while at the firing range, but if he took it home afterward and put it back in his closet, that's not. This is absurd. The Opinion further muddies the water by assuming there is some process by which a visa holder declares his intent to use his firearm for target practice. There is none. So even those visa holders using firearms at shooting ranges would be culpable for lack of declaring their intent to so use their gun by some non-existent process.

The statute is unconstitutionally vague, or at least vague as applied to petitioner. The lack of any intent requirement (*mens rea*) was critical because courts have "long recognized that the constitutionality of a vague statutory standard is closely related to whether that standard incorporates a requirement of *mens rea*." *Colautti v. Franklin*, 439 U.S. 379, 395 (1979).

"In our constitutional order, a vague law is no law at all." *United States v. Davis*, 139 S.Ct. 2319, 2323 (2019). The Opinion's discussion of the statute's exception permitting visa holders to possess firearms in subsection (y)(2)(A) makes manifest its intolerable vagueness. The statutory exception allows gun possession "to any alien who has been lawfully admitted to the United States under a

nonimmigrant visa, if that alien is--(A) admitted to the United States for lawful hunting or sporting purposes...."

Additionally, under the applicable regulations regarding what visa holders may do in the United States, the visa petitioner possessed for years further permitted "activities of a recreational nature, including tourism, amusement...." 22 CFR § 41.31(b)(2).

The Opinion finds that the statute and regulation did not apply to petitioner to permit firearm possession. App., pp. 43-45. But then, to what visa holder would it apply? The Opinion states visa holders like petitioner may possess a firearm for sporting purposes, recreation and amusement. Id., p. 45. But there is no rule, requirement or procedure for a visa holder to indicate he wishes to possess his firearm for sporting or amusement purposes. Nor is there any warning on the visa or application about firearms possession.¹³ Again, even without the Opinion's misinterpretation of Rehaif's knowledge of status, the statute and regulations are still void for vagueness.

The Opinion's analysis demonstrates the ambiguity. Holding that the "sporting purposes" should be limited, it states the exception "reasonably implies

¹³ The government told the district court the sporting purpose exemption should be declared upon entry: "There has to be some sort of factual documentation...perhaps ...when they explain to the CBP [Customs and Border Patrol] officer when they were entering the United States...." Appellant's Reply brf., Excerpts 25. But the law contains no such provisions by form or oral declaration. Id. at 40-47. With no advisal on the visa form or other provision regulating a shooting or "amusement" purpose, enforcement falls to the unbridled discretion of the agents—the hallmark of a vague statutory scheme.

sporting activities that involve the use of guns, such as target shooting, or trap and skeet shooting,” but not a “broader definition including all recreational activities or possession of guns for pleasure.” App., p. 45.

If visa holders are allowed to engage in “sporting activities that involve the use of guns, such as target shooting, or trap and skeet shooting,” they necessarily have to possess the firearm to do so. Does this mean the exemption applies only while actively engaged in such activities and that after target or skeet shooting the visa holder cannot carrying the gun to a storage shed, to his car trunk, or store the firearm in a closet while awaiting future use? Does it mean that for a visa holder to possess a firearm he must at all times have the intent on using it for “target shooting, or trap and skeet shooting?” That is not realistic.

The Opinion’s gloss on the statute and regulation demonstrates the law’s vagueness and how it permits arbitrary enforcement at the whim of law enforcement. It is a trap for the unwary: how would a visa holder know when he could lawfully possess or not possess a firearm for sporting, recreation and amusement purposes.¹⁴ What do those terms even mean?

In *United States v. Orellana*, 405 F.3d 360 (5th Cir. 2005), the court noted the ambiguity in 18 U.S.C. § 922(g)(5)(A), which prohibited aliens illegally in the United States from possessing firearms. Orellana entered illegally and later received TPS (“temporary protected status”). The Circuit found the application of

¹⁴ This is no abstract critique. Mr. Rehaif was prosecuted for possessing a firearm at a shooting range: “Rehaif subsequently visited a firing range, where he shot two firearms. The Government learned about his target practice and prosecuted him for possessing firearms.” 139 S.Ct. 2194.

§922 to Orellana was fatally ambiguous, applied the rule of lenity, and held Congress did not intend to criminalize the possession of firearms by aliens in Orellana's TPS position. "[W]e cannot say with certainty that Congress intended to criminalize the possession of firearms by aliens who have been granted temporary protected status." Id. at 371.

The same analysis applies here: given the vagueness of the statute and regulations pertaining to when visa holders may lawfully possess firearms, it is impossible to say with certainty Congress intended to criminalize persons in petitioner's status who possess a firearm in benign contexts.

As James Madison wrote in Federalist No. 62: "It will be of little avail to the people that the laws are made by men of their own choice, if the laws be so voluminous that they cannot be read, or so incoherent that they cannot be understood... Law is defined to be a rule of action; but how can that be a rule, which is little known and less fixed?"

D. The Error Was Not Harmless

The circuits are split over how Rehaif claims should be analyzed for plain error. The Fourth Circuit has held that Rehaif error is structural error, warranting reversal even in the absence of evidence of prejudice. See *United States v. Gary*, 954 F.3d 194 (4th Cir. 2020), petition for certiorari granted. No. 20-444. *Gary*, a guilty plea case, held the error was structural because of three general principles guiding plain error jurisprudence: 1) the right at issue is not designed to protect the defendant from erroneous conviction but instead protects some other

interest such as fundamental legal principles; 2) the effects of the error are simply too hard to measure; and 3) the error always results in fundamental unfairness. *Id.* at 204-205.

Most other Circuits disagree. See *United States v. Coleman*, 961 F.3d 1024, 1029-30 (8th Cir. 2020) (felon in possession guilty plea case: Coleman could satisfy plain-error review only by showing that the error affected his substantial rights, which he failed to do); *United States v. Watson*, 820 Fed. Appx. 397; 2020 U.S. App. LEXIS 22384 (6th Cir. 2020) (same); *United States v. Trujillo*, 960 F.3d 1196, 1205 (10th Cir. 2020) (same); *United States v. Lavalais*, 960 F.3d 180, 187-188 (5th Cir. 2020), *pet. for cert. pending*, No. 20-5489 (same). Gary and Lavalais raise the question of whether a guilty plea that was not knowing and intelligently made due to lack of notice, admission, and understanding of the essential elements of the offense qualifies as structural error mandating automatic reversal. If not, the question of the review standard is now before this Court.

This is not a guilty plea case. It involves a trial where the jury was told not to be concerned about what petitioner knew about his status and his right to possess a firearm.¹⁵ But the same question prevails: is such an error where the jury is told that knowledge only means knowledge of possession of the firearm a structural error? If not, what is the standard for review of the plain error?

¹⁵ *Apprendi v. New Jersey*, 530 U.S. 466, 490 (2000), held that the Sixth and Fourteenth Amendments require any fact, other than the fact of a prior conviction, "that increases the penalty for a crime beyond the prescribed statutory maximum [must] be submitted to a jury, and proved beyond a reasonable doubt."

If the review standard in this case is not one of structural error, then petitioner can still show how the Rehaif error affected his substantial rights—that is, shows "a reasonable probability that, but for [the error], the result of the proceeding would have been different." *United States v. Dominguez Benitez*, 542 U.S. 74, 81 (2004) (quotations omitted). Here, there was no evidence or argument that petitioner knew of any legal issue with possession of the firearm gifted to him by a federal law enforcement agent. Had the jury been properly instructed, there would have been a different result. Indeed, the first jury hung on this count despite the directed verdict instruction on the knowledge element. See *United States v. Nasir*, 982 F.3d 144, 171 (3d Cir. En banc 2020) ("Because literally no evidence [to the jury] was presented concerning Nasir's knowledge of his status as a felon, it is at least reasonably probable, if not certain, that the jury would not have found there was proof beyond a reasonable doubt of the knowledge-of-status element, if it had known it was required to consider that element.")

The element of guilty knowledge of status was not only missing from the charge, petitioner's jury was instructed that the issue was irrelevant and did not have to be proven. Petitioner never admitted knowledge of the unlawfulness of his firearm possession. Indeed, he received the firearm in question from a law enforcement officer for his protection and stored it in a safe place (the home bedroom closet shared with his wife), and freely pointed it out to the agents at the beginning of their search of his home.

Moreover, petitioner was prosecuted under a vague law. The standard of review for convictions produced under a vague law is simple: the conviction a nullity.

II. THE SECOND AMENDMENT RIGHT TO POSSESS A FIREARM IN ONE'S HOME PROTECTS VISA HOLDERS. 18 U.S.C. § 922(g)(5)(B) VIOLATES THAT RIGHT AND IS UNCONSTITUTIONAL.

The right to firearm possession is generally protected by the Second Amendment. *District of Columbia v. Heller*, 554 U.S. 570 (2008). Handgun possession in one's home is a core guarantee of the Second Amendment.

All Circuits agree that the statutory prohibition under review here is constitutional as applied to undocumented persons. E.g., *United States v. Torres*, 911 F.3d 1253 (9th Cir. 2019). But with a vetted visa holder who has been for years permitted to do business and engage in social activities in the United States, there is a substantial difference and a constitutional distinction. The prohibition of firearm possession by lawfully admitted aliens is not a "longstanding"¹⁶ one. It first appears to have entered the American legal system in the Omnibus Crime Control and Safe Streets Act of 1968. Pub. L. 90-351 § 1201(a)(5), 82 Stat. 197, 236 (1968).

The Opinion rejects petitioner's Second Amendment argument. App., pp. 39-43. It accepts without deciding that the Second Amendment guarantees the right of visa holders to possess firearms (App. 46), but holds that section 922(g)(5)(B)'s "prohibition on firearm possession and ownership by nonimmigrant visa holders

¹⁶ *Heller*, supra at 554 U.S. at 626-27, identified longstanding categories of firearm prohibition laws that would probably survive Second Amendment scrutiny. Being a visa holder is not one of them.

serves an important public interest in crime control and public safety, without substantially burdening a nonimmigrant visa holder's assumed Second Amendment right. We therefore hold that § 922(g)(5)(B) survives intermediate scrutiny.” App., p. 43.

To use intermediate scrutiny, the Opinion relies on *United States v. Torres*, *supra*, and cases involving persons with no legal right to be in the country. App., pp. 42-43. In this, the Opinion relies on a “decision (Torres) that upheld a restriction on the behavior of the non-law abiding [and] is now being used as a precedent for restricting the behavior of the law-abiding.” This makes no sense, constitutionally or otherwise. Eugene Volokh, “Even Legal Visitors Can Be Denied Second Amendment Rights,” Reason, The Volokh Conspiracy, May 16, 2019, <https://reason.com/volokh/2019/05/16/even-legal-visitors-to-u-s-can-be-denied-second-amendment-rights/>.

In deciding that the Second Amendment did not protect petitioner, the Opinion used a two-step “intermediate” inquiry. A strict scrutiny review standard was not warranted, said the panel, because the statutory prohibition “does not implicate the core Second Amendment right,¹⁷ and . . . its burden is tempered”. App. 46. Such intermediate scrutiny requires the government's stated objective to be

¹⁷ *United States v. Torres*, *supra*, concluded that sanctioning possession of a firearm for an undocumented person did not implicate a “core” Second Amendment right because the possessor was illegally in the country. That reasoning has no application here where petitioner was legally authorized for many years to be in the country, owned a home in California where his U.S. citizen wife and children resided.

significant, substantial, or important, and (2) a “reasonable fit between the challenged regulation and the asserted objective.” App. 46.

Petitioner argued to the Circuit and here that home possession of a firearm by a visa resident is at the "core" of Second Amendment protection. The safe possession of a firearm in petitioner’s home is a fundamental and enumerated right. See App., p. 45. Strict scrutiny should apply. Again, the use of case law involving persons illegally in the country is an inapt precedent.

The panel disagreed and applied the intermediate test. But even then it misapplied that more lenient test stating all that is required of the statute is that it promotes a “substantial government interest that would be achieved less effectively absent the regulation. [Citations omitted.]” App., p. 42.

In its application of the intermediate test, the panel finds: “The government's interest is the same as in *Torres* [supra]—crime control and maintaining public safety.” App. 46. But this interest is simply a judicial fiat without evidence that visa holders pose any such risk to the public safety. Obviously, a law breaker who enters the United States illegally is not in the same category as one who has been vetted for his visa by the Government and never improperly used it. Mr. Torres, on the other hand, was undocumented, a repeat illegal entrant, a gang member, arrested with drugs and a gun under circumstances implicating the use of the firearm for a criminal act. *Torres*, supra at 911 F.3d 1256.

The panel further found the statutory bar to firearm possession tempered:

It carves out exceptions for visa holders who are less likely to threaten public safety. Section 922(y)(2), for example, exempts those that come to the United States for hunting or sporting purposes. And, § 922(y)(3) creates a broad waiver for visa holders who have “resided in the United States for a continuous period of not less than 180 days” if they receive a statement of support from their embassy or consulate, and the Attorney General confirms that they do not “jeopardize the public safety.”¹⁸ 18 U.S.C. § 922(y)(3)(B)(i)–(ii), (C)(ii). We find this tailoring sufficient. App., p. 42.

These are illusory exceptions. As noted in the prior sections, there is no visa procedure to “come to the United States for hunting or sporting purposes.” The second allegedly “broad waiver for visa holders” requires continuous presence in the United States for no less than six months, plus a statement of support from the foreigner’s embassy or consulate, and confirmation by the Attorney General that it would be in the interests of justice and pose no jeopardy to the public safety. Being denied a right for six months is a substantial burden and the waiver provisions are themselves a huge burden. It would mean the visa holder who returns to his or her native country would be required to commence a new six months continuous residence.

“Having your rights be subjected to the judgment of foreign and domestic executive officials does indeed ‘substantially burden[]’ those rights.” *Volokh, supra*. A “law that implicates the core of the Second Amendment right and severely burdens that right”—without totally destroying it, like a ban on large-capacity magazines—‘warrants strict scrutiny.’ *Duncan v. Becerra*, 970 F.3d 1133, 1163 (9th Cir. 2020) (quoting *Silvester v. Harris*, 843 F.3d 816, 821 (9th Cir. 2016.)

¹⁸ The statute also requires a finding that the possession of the firearm would be “in the interests of justice.” 18 USCS § 922 (y)(3)(C)(ii).

Even under intermediate scrutiny, it is the government's burden to prove:

The burden of satisfying intermediate scrutiny is demanding and rests entirely on the government. *United States v. Virginia*, 518 U.S. 515, 533, 116 S. Ct. 2264, 135 L. Ed. 2d 735 (1996). It doesn't require the court to approve "shoddy data or reasoning." See *City of Los Angeles v. Alameda Books, Inc.*, 535 U.S. 425, 438, 122 S. Ct. 1728, 152 L. Ed. 2d 670 (2002). We demand "consistency and substantiality" in the evidence the government uses to establish a sufficient fit between its means and ends. *Lalli v. Lalli*, 439 U.S. 259, 274, 99 S. Ct. 518, 58 L. Ed. 2d 503 (1978) (quoting *Mathews v. Lucas*, 427 U.S. 495, 515, 96 S. Ct. 2755, 49 L. Ed. 2d 651 (1976)).

Mai v. United States, 974 F.3d 1082, 1094 (9th Cir. 2020) (Bumatay, J., dissenting from denial of en banc review and now before this Court). There is no "consistency and substantiality" when the government allows millions of unvetted foreigners to enter the United States each year who can freely possess firearms. See *supra*, p. 16, fn. 4. Also, the government has failed to show either of the so-called "exceptions" for visa holders to possess firearms even really exist: 1) there is no procedure for a visa holder to enter to possess a firearm to hunt or for sport, and 2) there is no showing that the alleged "broad waiver" has ever been successfully used or could be exercised given the six months continuous residence requirement.¹⁹

Pending before this Court is the petition for certiorari in *Mai v. United States*, *supra* (No. 20-819) in which at least eight Ninth Circuit judges dissented

¹⁹ 8 C.F.R. 214.2(b)(1) states: "Any B-1 visitor for business or B-2 visitor for pleasure may be admitted for not more than one year and may be granted extensions of temporary stay in increments of not more than six months each...." Thus, even assuming petitioner was awarded an initial one year stay, thereafter he could not continue residence for more than six months, the minimum time required for this alleged waiver eligibility.

from the denial of rehearing en banc (974 F.3d 1082). In the dissents, Judges Collins, Bumatay and VanDyke take apart the Ninth Circuit’s reliance on intermediate scrutiny for firearm possession cases generally, as well as its application to petitioner Mai, a person at one time mentally ill and for whom 18 U.S.C. § 922(g)(4) was applied to bar possession his of a firearm. If Mai is granted certiorari, this Court should also grant petitioner’s petition on the Second Amendment issue.

The Second Amendment’s core guarantee is for persons like petitioner who “offered evidence suggesting that he possessed the gun [in his home] solely for protection.” App., p. 45. Limitations on such a fundamental constitutional right must be assessed through strict scrutiny which, on analysis here, fails.

CONCLUSION

For all of the reasons stated above, the petitioner respectfully requests that this Court grant his petition for writ of certiorari.

s/Charles M. Sevilla

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UNITED STATES COURT OF APPEALS
FOR THE NINTH CIRCUIT

UNITED STATES OF AMERICA,

Plaintiff-Appellee,

V.

RAVEET SINGH, AKA Ravi Singh

Defendant-Appellant.

No. 17-50337

D.C. No. 3:14-cr-00388- MMA-1

Appeal from the United States District Court
for the Southern District of California
Michael M. Anello, District Judge, Presiding

UNITED STATES OF AMERICA,

Plaintiff-Appellee,

v.

JOSE SUSUMO AZANO MATSURA,
AKA Mr. A, AKA Mr. Lambo,

Defendant-Appellant.

No. 17-50387

D.C. No. 3:14-cr-00388-MMA-1

OPINION

On Remand from the United States Supreme Court

Argued and Submitted March 13, 2019
San Francisco, California

Filed October 28, 2020

Before: MILAN D. SMITH, JR., PAUL J. WATFORD, and ANDREW D.
HURWITZ, Circuit Judges.

COUNSEL

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Charles H. Bell Jr. and Terry J. Martin, Bell McAndrews & Hiltachk LLP, Sacramento, California, for Amici Curiae California Campaign and Election Law Attorneys.

ORDER

The court hereby withdraws the previous opinion filed on May 16, 2019 (Dkt. 81) and recalls the mandate that was issued in Case No. 17-50337 on May 29, 2020 (Dkt. 96).

OPINION

M. SMITH, Circuit Judge:

Jose Susumo Azano Matsura (Azano) aspired to participate in developing San Diego and turning it into the Miami Beach of the west coast. To help achieve this goal, Azano and his co-conspirators sought to influence local politicians during the 2012 San Diego election cycle by providing campaign contributions. However, as a

foreign national, Azano was prohibited by federal law from donating or contributing to American campaigns.

A jury convicted Azano and Ravneet Singh (Singh) of various crimes stemming from the campaign contributions; Azano was also convicted of violating federal firearms law. Azano and Singh (together, Appellants) appealed, raising a litany of constitutional, statutory, and procedural arguments. In *United States v. Singh*, 924 F.3d 1030 (9th Cir. 2019), we affirmed the district court in large part, but reversed Appellants' convictions for obstruction of justice in violation of 18 U.S.C. § 1519.

The Supreme Court decided *Rehaif v. United States*, 139 S. Ct. 2191 (2019), which clarified the law with respect to the mens rea of the status element of illegal firearm possession under 18 U.S.C. § 922(g). Given this clarification, the Supreme Court granted certiorari, vacated judgment, and remanded the case to us for further consideration. *Azano Matsura v. United States*, 140 S. Ct. 991 (2020). Thereafter, we ordered briefing to determine whether "Rehaif . . . affect[ed] this Court's prior disposition."

In light of *Rehaif*, Azano contends we must reverse his conviction for unlawful possession of a firearm because the district court failed to properly instruct the jury on the mens rea of the status element of § 922(g). In addition, Azano contends his indictment was defective for failing to charge the same mens rea element. However, after considering the parties' briefs and the Court's decision in *Rehaif*, we conclude Azano's arguments fail.

Because Azano did not object to the jury instructions or indictment in the district court, we review for plain error. Although we agree with the Government that there was error, Azano has not demonstrated that the error seriously affected his substantial rights or the fairness, integrity, or public reputation of his judicial proceedings such that it warrants correction as an exercise of the court's discretion. The evidence on the omitted mens rea element—that Azano knew he was "admitted to the United States under a nonimmigrant visa"—was overwhelming and uncontested such that there is no reasonable probability "the jury's verdict would have been different had the jury been properly instructed." See *United States v. Teague*, 722 F.3d 1187, 1192 (9th Cir. 2013) (cleaned up).

Accordingly, we again affirm the district court in large part but reverse Azano's and Singh's convictions on count thirty-seven (obstruction of justice in violation of 18 U.S.C. § 1519).

FACTUAL AND PROCEDURAL BACKGROUND

I. Factual Background

Azano ran a successful technology business based in Mexico City, but maintained a family home in San Diego. Although Azano's wife and children are United States citizens, he is neither a naturalized United States citizen nor a permanent resident. Azano, a citizen of Mexico, entered the United States in January 2010 on a B1/B2 visa, which allows visitors entry for pleasure or business if the noncitizen "intends to leave the United States at the end of the temporary

stay." 22 C.F.R. § 41.31(a)(1). Azano traveled weekly back and forth between San Diego and Mexico City for business purposes.

At trial, the Government introduced evidence that Azano had an interest in developing San Diego, and particularly the Chula Vista waterfront area. The Government introduced testimony that in order to achieve his development goals, Azano believed that he needed governmental cooperation, which included a relationship with the mayor of San Diego. Azano had previously formed such relationships in Mexico by making campaign contributions to candidates for various offices. Azano set about implementing a similar strategy in San Diego. With the aid of his co-conspirators, Azano sought to secure the favor of San Diego mayoral candidates who he believed would support his development plans. Azano first supported Bonnie Dumanis during the 2012 primary elections, but when she lost, he supported Bob Filner in the general election. Azano did so despite the fact that federal law prohibits "a foreign national, directly or indirectly," from making "a contribution or donation of money or other thing of value . . . in connection with a Federal, State, or local election." 52 U.S.C. § 30121(a).

Azano's funding scheme involved a number of people. Ernie Encinas (Encinas), head of Azano's security team, was a former San Diego police officer with useful political connections who helped represent Azano's interests within the two campaign organizations. Marco Polo Cortes (Cortes) provided lobbying connections and helped facilitate initial meetings with the two campaign staffs. Mark Chase (Chase) was a local car dealer and Azano's "good friend," who arranged straw

donors to donate to the Dumanis mayoral campaign. Chase later disguised Azano's donations to Filner's political action committee (PAC) and other entities by writing checks from his personal and business accounts. Edward Susumo Azano Hester (Hester), Azano's son, recruited straw donors to give to the Dumanis campaign.

Singh was the CEO of ElectionMall, a media platform offering a "one-stop sho[p] of technology to candidates and political parties running for office." Singh first worked with Azano on a Mexican presidential campaign in 2011. This professional relationship continued into the mayoral campaigns of Dumanis and Filner. Aaron Rosheim, the former director of web strategy at ElectionMall, testified that Azano paid ElectionMall for work on the San Diego campaigns. For this work, Singh billed Azano's Mexican companies, using the code names "Betty Boop" for Dumanis's campaign and "Plastic Man" for Filner's campaign. Evidence also suggested that Singh tried to conceal any paper trail of his work for Azano. An internal ElectionMall email from Singh with the subject title "OLD invoices for Mr. A" stated: "Please don't have cynthia or anyone else send things with a code name. And then list the clients name in a [sic] email. That is stupid and dangerous for me." Additionally, in response to an email from Encinas about forming a PAC for Dumanis, Singh stated, "I am not responding to this email. Bec[au]se of the legal ram[i]fications."

II. Procedural Background

A federal grand jury returned a Third Superseding Indictment (the Indictment) charging four individuals— Azano, Singh, Cortes, and Hester—and one

corporate defendant, ElectionMall, with conspiring to commit campaign finance fraud in the 2012 San Diego mayoral elections. The Government later dropped ElectionMall as a defendant and tried the four individuals together. After trial, Cortes and Hester reached plea agreements and pleaded guilty to participating in the campaign contribution scheme. Encinas and Chase, who had been charged as co-conspirators in a separate indictment, both also pleaded guilty to participating in the campaign contribution scheme.

Azano and Singh were charged in count one of the Indictment with conspiracy to violate the Federal Election Campaign Act (FECA), 52 U.S.C. §§ 30109(d)(1)(A) and 30121(a)(1)(A),²⁰ for unlawful campaign donations by a foreign national, and conspiracy to falsify campaign records, in violation of 18 U.S.C. § 1519. Both were charged in count three with the substantive offense of making unlawful campaign donations as a foreign national. Singh was charged in counts thirty-two and thirty-seven with the substantive offense of falsifying campaign records in violation of 18 U.S.C. § 1519. Azano was similarly charged in counts five through thirty-seven with the substantive offense of falsifying campaign records. Finally, Azano was charged in count four with making a conduit contribution in connection with a federal election, in violation of 52 U.S.C. §§ 30109(d)(1)(A) and 30122, and in count thirty-nine with unlawfully possessing a firearm as an alien in violation of 18 U.S.C. § 922(g)(5)(B).

²⁰ Previously codified at 2 U.S.C. § 441e.

A jury found Appellants guilty on all the counts with which they were charged. The district court sentenced Azano to three years in custody and three years of supervised release, and sentenced Singh to fifteen months in custody and three years of supervised release. Appellants timely appealed. In *United States v. Singh*, 924 F.3d 1030 (9th Cir. 2019), we affirmed the district court in large part, but reversed their convictions on count thirty-seven (obstruction of justice in violation of 18 U.S.C. § 1519).

While Azano's case was pending appeal, the Supreme Court decided *Rehaif v. United States*, 139 S. Ct. 2191 (2019), which clarified the law with respect to the mens rea of the status element of illegal firearm possession under 18 U.S.C. § 922(g). Given this clarification, the Supreme Court granted certiorari, vacated the judgment, and remanded the case to us for further consideration. *Azano Matsura*, 140 S. Ct. at 991. Thereafter, we ordered briefing to determine whether "*Rehaif* . . . affect[ed] this Court's prior disposition."

ANALYSIS

Appellants raise a number of claims contesting their convictions. We address each in turn.

I

Appellants first argue that 52 U.S.C. § 30121 is unconstitutional on two grounds: (1) it exceeds Congress's jurisdiction to legislate concerning state and local elections, and (2) it violates foreign nationals' First Amendment speech

rights. We review the constitutionality of a statute de novo. *United States v. Jones*, 231 F.3d 508, 513 (9th Cir. 2000).

We first consider the genesis of § 30121. As donations and contributions have grown more important to the campaign process, so too has concern over foreign influence in American elections. In 1966, Congress amended the Foreign Agents Registration Act to prohibit foreign governments and entities from contributing to American political candidates. See Pub. L. No. 89-486, § 8, 80 Stat. 244, 248–49. Subsequently, Congress banned all foreign nationals²¹ from making such contributions. See Federal Election Campaign Act Amendments of 1974, Pub. L. No. 93-443, § 101(d), 88 Stat. 1263, 1267.

Still, suspicions of foreign influence in American elections remained a pervasive concern. Following the 1996 election, the Senate Committee on Governmental Affairs investigated foreign campaign contributions. See S. Rep. No. 105-167 (1998). The Committee Report identified efforts by agents of the People's Republic of China to "influence U.S. policies and elections through, among other means, financing election campaigns." *Id.*, pt. 1, at 47. The report focused chiefly on federal elections, but also referred to a "seeding program" to develop individuals to run in state and local elections. *Id.*, pt. 2, at 2509.

In response to the Committee Report, Congress enacted the Bipartisan Campaign Reform Act of 2002 (BCRA), which amended FECA and further

²¹ A "foreign national" is "a foreign principal" or "an individual who is not a citizen of the United States or a national of the United States . . . and who is not lawfully admitted for permanent residence." 52 U.S.C. § 30121(b).

limited foreign nationals' ability to participate in elections. See Pub. L. No. 107-155, § 303, 116 Stat. 81, 96. As amended, § 30121(a) currently states,

It shall be unlawful for—

(1) a foreign national, directly or indirectly, to make—

(A) a contribution or donation of money or other thing of value, or to make an express or implied promise to make a contribution or donation in connection with a Federal, State, or local election;

(B) a contribution or donation to a committee of a political party; or

(C) an expenditure, independent expenditure, or disbursement for an electioneering communication . . .

52 U.S.C. § 30121(a).

A

Appellants challenge whether Congress has the power to prohibit foreign nationals from donating and contributing to state and local elections. Due to the federal government's plenary power over foreign affairs and immigration, we find that Congress has such a power.

The federal government has the "inherent power as sovereign to control and conduct relations with foreign nations." *Arizona v. United States*, 567 U.S. 387, 395 (2012); see also *United States v. Curtiss-Wright Exp. Corp.*, 299 U.S. 304, 318–19 (1936). The Constitution grants the federal government an "undoubted power over the subject of immigration and the status of aliens." *Arizona*, 567 U.S. at 394; see also U.S. Const. art. I, § 8, cl. 4 (granting Congress the power to "establish an uniform Rule of Naturalization"). Thus, where, as here, Congress has

made a judgment on a matter of foreign affairs and national security by barring foreign nationals from contributing to our election processes, it retains a broad power to legislate. The Supreme Court has recognized that "any policy toward aliens is vitally and intricately interwoven with contemporaneous policies in regard to the conduct of foreign relations, the war power, and the maintenance of a republican form of government." *Harisiades v. Shaughnessy*, 342 U.S. 580, 588–89 (1952). A prohibition on campaign donations and contributions by foreign nationals is necessary and proper to the exercise of the immigration and foreign relations powers. See U.S. Const. art. I, § 8, cl. 18. Accordingly, Congress was within its power when it acted to protect the country's political processes after recognizing the susceptibility of the elections process to foreign interference.²²

Appellants assert that because the Constitution "intended to preserve to the States the power . . . to establish and maintain their own separate and independent governments," Congress may not legislate over state and local elections at all. *Oregon v. Mitchell*, 400 U.S. 112, 124 (1970) (opinion of Black, J.). In *Mitchell*, the Court found unconstitutional a provision of the Voting Rights Act that set the voting age for state and local elections at eighteen. *Id.* at 117–18. Similarly, in *James v. Bowman*, the Court struck down a federal statute criminalizing bribery in state and local elections. 190 U.S. 127, 142 (1903).

²² Importantly, § 30121(a)(1) bars only foreign nationals from making donations and contributions and does not reach the actions of American citizens or permanent residents.

We find these cases inapposite. They discuss Congress's authority to regulate state elections as they relate to citizens of the United States. In contrast, § 30121(a)(1) regulates only foreign nationals, which is within the ambit of Congress's broad power to regulate foreign affairs and condition immigration. Therefore, the case before us is readily distinguished from *Mitchell* and *James*.

Accordingly, we hold that Congress acted within its constitutional authority in enacting § 30121(a).

B

We next consider Appellants' First Amendment challenge. The district court determined § 30121(a) does not violate foreign nationals' First Amendment rights, concluding that "it is bound by [the decision in *Bluman v. FEC*, 800 F. Supp. 2d 281 (D.D.C. 2011), *aff'd*, 565 U.S. 1104 (2012)] due to the Supreme Court's summary affirmance." Appellants argue that we are not bound by the summary affirmance, because "a summary affirmance by [the Supreme] Court is a 'rather slender reed' on which to rest future decisions." *Morse v. Republican Party of Va.*, 517 U.S. 186, 203 n.21 (1996) (quoting *Anderson v. Celebrezze*, 460 U.S. 780, 784 n.5 (1983)). Further, because *Bluman* considered foreign national participation in a federal election—not, as here, a state or local election—Appellants argue that the summary affirmance poses no bar.

"[T]he Supreme Court's summary affirmances bind lower courts, unless subsequent developments suggest otherwise. . . . Although . . . the Supreme Court is more willing to reconsider its own summary dispositions than it is to revisit its

prior opinions, this principle does not release the lower courts from the binding effect of summary affirmances." *United States v. Blaine Cty.*, 363 F.3d 897, 904 (9th Cir. 2004) (citing *Hicks v. Miranda*, 422 U.S. 332, 344–45 (1975)). And, although "[t]he precedential effect of a summary affirmance extends no further than the precise issues presented and necessarily decided by those actions," *Green v. City of Tucson*, 340 F.3d 891, 902 (9th Cir. 2003) (quoting *Anderson*, 460 U.S. at 784 n.5), *Bluman* did decide the precise issue present in this case. In *Bluman*, a plaintiff sought to donate money to federal candidates and a candidate running for the New York state senate. 800 F. Supp. 2d at 285. Thus, we agree with the district court that we are bound by the Supreme Court's summary affirmance in *Bluman*.

II

The penalty provision applying to violations of § 30121 requires that an individual act "knowingly and willfully" when making a prohibited donation or contribution:

(1)(A) Any person who knowingly and willfully commits a violation of any provision of this Act which involves the making, receiving, or reporting of any contribution, donation, or expenditure—

(i) aggregating \$25,000 or more during a calendar year shall be fined under Title 18, or imprisoned for not more than 5 years, or both . . .

52 U.S.C. § 30109(d) (emphasis added). Appellants argue that the district court committed reversible error by failing to properly instruct the jury as to the required mental state. Appellants argue that *Ratzlaf v. United States*, 510 U.S. 135 (1994),

requires that the Government prove that the defendants harbored the specific intent to evade § 30121, not merely the intent to commit unlawful conduct. Singh additionally argues that the district court erred by failing to instruct the jury that "knowledge of Azano's immigration status was a material element of the crime."

"We review the formulation of jury instructions for abuse of discretion, but review de novo whether those instructions correctly state the elements of the offense and adequately cover the defendant's theory of the case." *United States v. Liew*, 856 F.3d 585, 595–96 (9th Cir. 2017).

A

In its jury instructions covering Azano's principal offense, the district court stated the intent element for §§ 30109(d)(1)(A) and 30121 as follows:

Fourth, defendant acted knowingly and willfully.

...

An act is done willfully if the defendant acted with knowledge that some part of his course of conduct was unlawful and with the intent to do something the law forbids, and again not by mistake or accident. In other words, a person acts "willfully" when he acts with a bad purpose to disobey or disregard the law.

It is not necessary for the government to prove that the defendant was aware of the specific provision of the law that he is charged with violating. Rather, it is sufficient for the defendant to act knowing that his conduct is unlawful, even if he does not know precisely which law or regulation makes it so.

Azano objected to this instruction, and proposed instead the jury be told that "in order to find that a defendant knowingly and willfully committed the crime charged in this count, you must find that he knew his actions violated the

prohibition on foreign national contributions at the time he performed them."

Similarly, the jury instruction for Singh's charge required only "knowledge that some part of his course of conduct was unlawful," not that he knew specifically of the prohibition on foreign national contributions.²³

"The word 'willfully' is sometimes said to be 'a word of many meanings' whose construction is often dependent on the context in which it appears." *Bryan v. United States*, 524 U.S. 184, 191 (1998). There are two primary interpretations of "willfully" in the criminal context. Generally, "to establish a 'willful' violation of a statute, 'the Government must prove that the defendant acted with knowledge that his conduct was unlawful.'" *Id.* at 191–92 (quoting *Ratzlaf*, 510 U.S. at 137). Alternatively, a willful violation may require proof that the defendant knows the specific legal prohibition or law that his conduct violates. See, e.g., *Ratzlaf*, 510 U.S. at 149. In *Ratzlaf*, a case involving domestic financial transactions, the Court held that "willfulness" required the Government to prove that the defendant knew "not only of the bank's duty to report cash transactions in excess of \$10,000, but also of his duty not to avoid triggering such a report." *Id.* at 146–47. In other words, the Government had to show that the defendant knew the precise prohibition at issue. Similarly, several tax statutes require proof that the defendant was aware of the provision she is charged with violating. See, e.g., *Cheek v. United States*, 498 U.S. 192, 201 (1991); *United States v. DeTar*, 832 F.2d 1110, 1114 (9th Cir. 1987). Cases requiring this heightened standard "involved highly

²³ Although Singh's proposed jury instructions did not clearly request a heightened standard, we nonetheless address his arguments.

technical statutes that presented the danger of ensnaring individuals engaged in apparently innocent conduct." *Bryan*, 524 U.S. at 194.

In contrast, § 30121 is not a technical statute, nor does it present the same concern of inadvertently ensnaring uninformed individuals. In *Ratzlaf*, the Court discussed how an identical action—structuring a transaction—could have different legal and tax implications simply by varying the amount of the transaction. 510 U.S. at 145. Because the line between liability and innocent conduct in that case was so narrow, the requirement of a heightened standard was necessary. We see no such narrow line in § 30121, which simply prohibits foreign nationals from donating or contributing to candidates or political parties. Azano suggests that it may be difficult to discern whether a specific donation is prohibited since foreign nationals may still donate to "issue advocacy," but the Court did so clearly in *FEC v. Wisconsin Right to Life, Inc.*, 551 U.S. 449, 456 (2007). Azano further suggests it may be difficult to discern what is prohibited because only in the last thirty-five years were donations to political candidates and parties criminalized. Yet, it is our "traditional rule that ignorance of the law is no excuse" from liability and Azano's distinctions, then, provide no basis to apply the heightened standard. *Bryan*, 524 U.S. at 196.

Azano next points to *United States v. Golland*, 959 F.2d 1449 (9th Cir. 1992), which involved a jury instruction using the heightened *Ratzlaf* standard to define "willfully" in § 30109(d)(1)(A). Azano argues that because we have previously endorsed a heightened standard, we should do so again. However,

Goland addressed only whether the district court abused its discretion by failing to instruct the jury that it may not infer the defendant's specific intent to violate FECA simply from his failure to adhere to administrative or civil provisions. *Id.* at 1454. We did not consider whether § 30109(d)(1)(A) requires a heightened standard. Similarly, in *United States v. Whittemore*, 776 F.3d 1074, 1078–81 (9th Cir. 2015), we assessed only whether the jury instruction given by the district court adequately allowed the jury to consider the defense's theory, not which standard was required. Neither case provides meaningful guidance for the question presented here.

Azano also cites language in the district court's opinion in *Bluman* for the proposition that "seeking criminal penalties for violations of [§ 30121]—which requires that the defendant act 'willfully'—. . . require[s] proof of the defendant's knowledge of the law." 800 F. Supp. 2d at 292 (citation omitted). However, this statement played no role in the judgment of the panel, and the court provided no support for it besides a citation to *United States v. Moore*, 612 F.3d 698, 702–04 (D.C. Cir. 2010) (Kavanaugh, J., concurring), a case considering an entirely different statute. Not an essential part of the holding and with no analysis, this language in *Bluman* does not persuade us that the heightened specific intent standard is appropriate for this statute.

Instead, we find persuasive the analysis of a sister circuit that addressed whether the defendants acted "knowingly and willfully" pursuant to § 30109(d)(1)(A) when charged with violating FECA's reporting requirements under

§ 30104. In *United States v. Benton*, the court held that the district court did not abuse its discretion when giving a jury instruction adopting the Bryan standard of willfulness. 890 F.3d 697, 715 (8th Cir. 2018). It rejected the defendant's argument that "willfully" under FECA falls within the exception for highly technical statutes. We reach the same conclusion here. Appellants make no showing that § 30109(d)(1)(A) requires application of the heightened standard.

Nor does the rule of lenity require that we interpret "willfully" to require a heightened standard. While "ambiguity concerning the ambit of criminal statutes should be resolved in favor of lenity," *Skilling v. United States*, 561 U.S. 358, 410 (2010) (quoting *Cleveland v. United States*, 531 U.S. 12, 25 (2000)), Azano asks us to conclude that any criminal statute that imports a willfulness mens rea is somehow vague or ambiguous. This does not comport with the Supreme Court's case law, as we generally apply the willfulness standard articulated in Bryan, and require the heightened specific intent standard only in exceptional cases. See Bryan, 524 U.S. at 194–95 ("[W]e held that these statutes 'carv[e] out an exception to the traditional rule' that ignorance of the law is no excuse and require that the defendant have knowledge of the law." (footnote omitted) (second alteration in original) (quoting *Cheek*, 498 U.S. at 200)).

Azano's related argument that a heightened specific intent standard properly applied to the conspiracy charge fails for the same reasons. Because it appropriately applied the Bryan standard, the district court did not abuse its

discretion in stating the mens rea requirement for counts one or three. Moreover, the evidence proffered at trial indicated that Appellants took steps to conceal their actions, which suggests that they possessed knowledge that their actions were unlawful, not that they unwittingly engaged in criminal conduct.

B

As to the charge that Singh aided and abetted Azano's unlawful donations, the district court's jury instruction stated:

The evidence must show beyond a reasonable doubt that the defendant acted with the knowledge and intention of helping [Azano] to commit the crime of making donations and contributions by a foreign national aggregating at least \$25,000 in calendar year 2012, in violation of Title 2, United States Code, Sections 441e(a)(1)(A) and 437g(d)(1)(A).

Singh objected and proposed, in part, that the jury be told that "the government must prove . . . beyond a reasonable doubt . . . that Ravneet Singh knew that Mr. Azano was not a United States citizen or legal permanent resident." Singh argues that the district court's failure to include the material element that he knew Azano lacked immigration status constitutes reversible error.

The Government agrees that Singh's knowledge of Azano's immigration status was a material element of the charged crime, but argues that the element was included within the district court's broader instructions. That Singh was charged with aiding and abetting the making of donations by a foreign national implies that Singh must know that Azano was a foreign national. The Government also points to various places in the record where the parties noted this requirement.

For example, the prosecutor stated, "We have to prove that the defendant knew that [Azano] was a foreign national."

We agree with the Government. "The jury must be instructed as to the defense theory of the case, but the exact language proposed by the defendant need not be used, and it is not error to refuse a proposed instruction so long as the other instructions in their entirety cover that theory." *United States v. Kenny*, 645 F.2d 1323, 1337 (9th Cir. 1981). Although the district court could have properly included an express instruction regarding Singh's knowledge of Azano's immigration status, the instructions, as a whole, adequately covered that element. The instructions stated, "The evidence must show beyond a reasonable doubt that [Singh] acted with the knowledge and intention of helping [Azano] to commit the crime of making donations and contributions by a foreign national." The jury thus knew that in order to find Singh guilty, it had to find that Singh was aware that Azano was a foreign national.

The arguments and evidence presented at trial further clarified this requirement. Singh's primary defense was that he did not know Azano's immigration status. Defense counsel stated in his closing argument, "The government has absolutely failed to prove beyond a reasonable doubt that Ravi Singh knew that Mr. Azano was not a citizen nor a green card holder and therefore was ineligible to do anything." In response to this theory, the Government presented ample evidence of Singh's knowledge. First, Singh's relationship with Azano started with services relating to the Mexican presidential election in

2011 in connection with which he traveled to Mexico with Azano. The Appellants' relationship continued thereafter, and Singh performed other work for Azano's Mexican businesses. Next, Singh took clear steps to conceal Azano's involvement in the campaigns. In emails, Singh admonished coworkers for improper use of code names, and refused to communicate about relevant topics directly due to the "legal ramifications."

In sum, we find that the jury instructions sufficiently covered the required mental state, as required by § 30109 and Singh's defense theory.

III

Appellants contest their convictions under counts five through thirty-seven, arguing there was insufficient evidence to satisfy the material elements of § 1519. "We review the sufficiency of the evidence de novo." *United States v. Kaplan*, 836 F.3d 1199, 1211 (9th Cir. 2016). We "view[] the evidence in the light most favorable to the prosecution" and ask whether "any rational trier of fact could have found the essential elements of the crime beyond a reasonable doubt." *Jackson v. Virginia*, 443 U.S. 307, 319 (1979).

Section 1519 was enacted as part of the Sarbanes-Oxley Act of 2002, Pub. L. No. 107-204, 116 Stat. 745, and "was intended to prohibit, in particular, corporate document- shredding to hide evidence of financial wrongdoing." *Yates v. United States*, 135 S. Ct. 1074, 1081 (2015). It provides that

[w]hoever knowingly alters, destroys, mutilates, conceals, covers up, falsifies, or makes a false entry in any record, document, or tangible object with the intent to impede, obstruct, or influence the

investigation or proper administration of any matter within the jurisdiction of any department or agency of the United States . . . shall be fined under this title, imprisoned not more than 20 years, or both.

18 U.S.C. § 1519. "In order to prove a violation of § 1519, the Government must show that the defendant (1) knowingly committed one of the enumerated acts in the statute, such as destroying or concealing; (2) towards 'any record, document, or tangible object'; (3) with the intent to obstruct an actual or contemplated investigation by the United States of a matter within its jurisdiction." *United States v. Katakis*, 800 F.3d 1017, 1023 (9th Cir. 2015).

The Government offered two theories on the falsification of records charges. For counts thirty-two and thirty-seven, the Government argued that Singh failed to disclose that Azano paid for Singh's social media services rendered to both the Dumanis and Filner campaigns. Dumanis's campaign manager, Jennifer Tierney, discussed payment options with Singh, who responded that he would "voluntarily help" to "break[] into the San Diego market" after being warned "[t]hat no one could pay someone to volunteer in a campaign." For the Filner campaign, campaign manager Ed Clancy testified that when discussing payment options, Singh responded, "Don't worry. It's taken care of." The Government argued that these material omissions caused the campaigns to file false entries on campaign disclosure reports. For Azano's remaining counts, the Government argued that he made false statements to the campaigns by using strawmen donors to conceal his political donations. Azano never donated himself, but instead instructed others to write checks on his silent behalf, with the promise of reimbursement. The

Government argued that these straw donors caused the campaigns to file false entries on campaign disclosure reports.

A

Appellants first argue that the Government failed to introduce evidence to satisfy any of the material elements of § 1519 for counts thirty-two and thirty-seven. We assess each element in turn.

1. Actus Reus

The Government relied on Singh's omission to satisfy § 1519's actus reus element. Singh argues that the language in § 1519 requires an affirmative act, and that a mere omission, without an affirmative duty, cannot satisfy the element. Yet, many courts, including our own, have found that an omission with the requisite mental state satisfies the element. See, e.g., *United States v. Taohim*, 529 F. App'x 969, 974 (11th Cir. 2013) (per curiam); *United States v. Moyer*, 674 F.3d 192, 207 (3d Cir. 2012); *United States v. Schmeltz*, 667 F.3d 685, 687–88 (6th Cir. 2011); *United States v. Jackson*, 186 F. App'x 736, 738–39 (9th Cir. 2006); see also *United States v. Lanham*, 617 F.3d 873, 887 (6th Cir. 2010) ("Material omissions of fact can be interpreted as an attempt to 'cover up' or 'conceal' information."). None of these decisions analyzed in depth the question before us; they instead assumed that an omission with the requisite intent satisfies § 1519. But Singh cites no case that has held that an omission does not satisfy the requisite intent.

Two district courts have provided more extensive analysis on the issue and concluded that an omission constitutes a "false entry" within the meaning of § 1519. See *United States v. Croley*, No. 1:14-CR-29-2 (WLS), 2016 WL 1057015, at *5–6 (M.D. Ga. Mar. 14, 2016); *United States v. Norman*, 87 F. Supp. 3d 737, 743–46 (E.D. Pa. 2015). *Croley* found that the plain language of § 1519 "does not exclude a knowing and intentional omission being construed as a false report." 2016 WL 1057015, at *5. *Norman* noted the lack of authority on this precise issue, but drew from the generally accepted premise that an omission with the requisite mental state constitutes a deceptive practice, and relied on a comparison to "an analogous statute," 18 U.S.C. § 1005. 87 F. Supp. 3d at 744. Section 1005 prohibits "any false entry in any book, report, or statement of [a] bank . . . with intent to injure or defraud such bank . . . or to deceive any officer of such bank." 18 U.S.C. § 1005. Both §§ 1519 and 1005 prohibit false entries with the requisite mental state, and "[u]nder § 1005, 'an omission of material information qualifies as a false entry.'" *United States v. Weidner*, 437 F.3d 1023, 1037 (10th Cir. 2006) (quoting *United States v. Cordell*, 912 F.2d 769, 773 (5th Cir. 1990)).

We find the district courts' analyses convincing. It is difficult to differentiate between the culpability of one who intentionally omits information, and one who conceals or falsifies information. It may also be difficult to differentiate between acts of concealment and omission. Imagine, for example, an individual who omits the detail of a specific, identifiable tattoo from a witness statement, in order to

conceal the identity of a perpetrator. In such a situation, the omission is an act of concealment or falsification.

Singh observes that the text of § 1519 lists only affirmative prohibited acts, and relies on the "interpretive canon, *expressio unius est exclusio alterius*, 'expressing one item of [an] associated group or series excludes another left unmentioned.'" *Chevron U.S.A. Inc. v. Echazabal*, 536 U.S. 73, 80 (2002) (alteration in original) (quoting *United States v. Vonn*, 535 U.S. 55, 65 (2002)). But "[h]owever well [statutory canons such as *expressio unius*] may serve at times to aid in deciphering legislative intent, they have long been subordinated to the doctrine that courts will construe the details of an act in conformity with its dominating general purpose." *SEC v. C. M. Joiner Leasing Corp.*, 320 U.S. 344, 350 (1943). Congress intended for § 1519 to apply to a broad range of conduct. See S. Rep. No. 107-146, at 14 (2002) ("Section 1519 is meant to apply broadly to any acts to destroy or fabricate physical evidence so long as they are done with the intent to obstruct, impede, or influence the investigation or proper administration of any matter") (emphasis added)). This supports the conclusion that an omission satisfies § 1519's *actus reus* element, especially since terms such as "conceal" and "false entry," specifically listed in the statute, refer to similar actions.

Singh further argues that even if he omitted the information that Azano was paying him for the social media services he provided to the campaigns, he had no duty to disclose that information. He claims that since he played no role in preparing the campaign disclosure forms, his connection to any actions taken was

particularly tenuous. This argument has merit. In most of the cases where courts affirmed § 1519 convictions based on omissions, the defendants either prepared the record or document, or were responsible for doing so. See, e.g., *Taohim*, 529 F. App'x at 974 n.2 (finding that the jury could reasonably have found the defendant responsible for the report at issue); *Moyer*, 674 F.3d at 207 (finding that a chief of police had a legal duty to disclose certain information in his report). The campaign disclosure forms for the mayoral candidates in this case were filed pursuant to San Diego's Municipal Code § 27.2930(a) and California Government Code § 84200.5—both of which imposed the reporting requirements on campaigns and candidates, not on individuals "volunteering" or providing services to the campaigns.

However, Singh was not simply convicted under § 1519. Instead, the jury instructions and the Indictment disclosed that the Government proceeded under 18 U.S.C. § 2(b) in conjunction with § 1519. "[Section 2(b)] is intended 'to impose criminal liability on one who causes an intermediary to commit a criminal act, even though the intermediary who performed the act has no criminal intent and hence is innocent of the substantive crime charged. . . .'" *United States v. Richeson*, 825 F.2d 17, 20 (4th Cir. 1987) (second alteration in original) (quoting *United States v. Tobon-Builes*, 706 F.2d 1092, 1099 (11th Cir. 1983)). It specifically prohibits a person from "willfully caus[ing] an act to be done which if directly performed by him or another would be an offense against the United States." 18 U.S.C. § 2(b).

Under this theory of liability, the actus reus element merges with the mens rea element to focus liability on the person harboring the criminal intent. *United States v. Curran*, 20 F.3d 560, 567 (3d Cir. 1994) ("Under section 2(b), the intermediary committing the actus reus, the physical aspect of a crime, may be blameless and, therefore, is not the person whom society seeks to punish. To fix blameworthiness on the actual malefactor, § 2(b) merges the mens rea and actus reus elements and imposes liability on the person possessing the 'evil intent' to cause the criminal statute to be violated."). Thus, the Government did not need to prove that Singh prepared the reports or had a duty to report Azano's patronage; rather, that the campaign had a duty to report the information is enough. See *United States v. Fairchild*, 990 F.2d 1139, 1141 (9th Cir. 1993) (finding liability under § 2(b) because defendant's actions caused false statements to be made to the government).

Proceeding under this theory is in line with Congress's intention that § 1519 be broadly construed:

Finally, [section 1519] could also be used to prosecute a person who actually destroys the records himself in addition to one who persuades another to do so, ending yet another technical distinction which burdens successful prosecution of wrongdoers.

S. Rep. No. 107-146, at 15 (emphasis added). Where, as here, the campaign lacked the requisite intent because it was unaware of Azano's payments due to Singh's silence, § 2(b) authorized holding accountable those with the intent to conceal or falsify records.

2. Causation Under Section 2(b)

"When a defendant's culpability is based, not on his own communications with the federal agency, but on information furnished to the agency by an intermediary, the element of intent takes on a different cast than it does if a direct violation of [the underlying statute] is asserted." Curran, 20 F.3d at 567. By proceeding pursuant to § 2(b), the Government had to show that Singh "willfully" caused the false reporting. 18 U.S.C. § 2(b). Singh argues that Curran compels us to use the Ratzlaf standard, which would require that he must have known "the reporting requirements and intended to cause them to be evaded." But, under either the Ratzlaf or Bryan standard, we find the evidence sufficient to affirm count thirty-two for Singh's actions in connection with the Dumanis campaign, although insufficient to affirm count thirty-seven in connection with his actions regarding the Filner campaign.

The Government presented sufficient evidence for a jury to find that Singh willfully caused the Dumanis campaign to file falsified reports, and so we affirm Appellants' convictions under count thirty-two. The Government established that Singh had a long history of providing his professional services in connection with political campaigns and elections, that he had operated ElectionMall since 2003, and had even run for a political office himself at an earlier time. Tierney testified that she warned Singh "[t]hat no one could pay someone to volunteer in a campaign," and "[t]hat if any payments were made, those would have to be reported to the campaign, and we would have to report them on a [Form] 460." Knowing

these reporting requirements, Singh still offered to "voluntarily help" and concealed Azano's payments by using code names and invoicing through separate companies. The jury reasonably could have found that Singh knew campaign disclosure reports required disclosing in-kind contributions, and that he withheld his funding to prevent such disclosures.²⁴

Regarding Appellants' convictions pursuant to count thirty-seven—causing the Filner campaign to file false reports—we find the evidence insufficient to sustain either conviction. When the Filner campaign asked about payment for Singh's social media services, Singh stated, "Don't worry. It's taken care of." Clancy, the campaign manager, did not respond with any questions, and later admitted, "I made a mistake I internalized the information I should have let somebody know." Singh's statement cannot reasonably be construed as willfully causing the Filner campaign to file falsified reports. Instead, Singh's statements suggested that he was being paid by a third party, yet the campaign failed to note this in the reports. This cannot meet even the Bryan standard of willfulness, and so we reverse both convictions under count thirty-seven.

3. Investigation

Singh also argues that the Government did not show that his actions were taken with "the intent to impede, obstruct, or influence the investigation or proper administration of any matter." 18 U.S.C. § 1519. He cites cases that focus on the

²⁴ On this point, Singh also argues that the jury instructions were erroneous. Due to the overwhelming evidence we have recited, however, we find any instructional error harmless beyond a reasonable doubt. See *Neder v. United States*, 527 U.S. 1, 9–10 (1999).

nexus between the action and an investigation to argue that the Government erred "by conflating the intent to commit the underlying crime with the intent to impede a subsequent investigation."

On its face, the statute is particularly broad regarding the investigation element. One need not impede, obstruct, or influence an actual ongoing investigation; instead, the mere fact that the defendant contemplates an investigation satisfies this element. *United States v. Gonzalez*, 906 F.3d 784, 793–96 (9th Cir. 2018). Congress intentionally relaxed this requirement to allow the statute to reach more broadly. See S. Rep. No. 107-146, at 14–15 ("This statute is specifically meant not to include any technical requirement, which some courts have read into other obstruction of justice statutes, to tie the obstructive conduct to a pending or imminent proceeding or matter. It is also sufficient that the act is done 'in contemplation' of or in relation to a matter or investigation.").²⁵

Reading the section broadly, the Government presented sufficient evidence to prove this element. The Government established that Singh had a long history of involvement in campaigns and elections, and that he was warned about the reporting requirements in the San Diego mayoralty campaigns. Still, Singh stated he would "voluntarily help" and did not disclose any payments by Azano. Singh

²⁵ Our sister circuits have similarly interpreted the section broadly. See, e.g., *United States v. Moore*, 708 F.3d 639, 649 (5th Cir. 2013); *United States v. Kernell*, 667 F.3d 746, 755 (6th Cir. 2012); *United States v. Gray*, 642 F.3d 371, 378–79 (2d Cir. 2011).

limited any paper trail by using code names and admonishing those discussing Azano's payments in emails. From this evidence, a jury could reasonably infer that Singh contemplated an investigation due to unlawful activity and intended to direct that investigation away from himself.

4. Jurisdiction

Lastly, Singh argues that any investigation of his conduct is not within the jurisdiction of the United States, because it involved a local campaign, and the falsified campaign disclosure forms violated state and local laws, not federal law. Section 1519 requires that the conduct "influence the investigation or proper administration of any matter within the jurisdiction of any department or agency of the United States." 18 U.S.C. § 1519 (emphasis added).

Singh misconstrues the focus of the investigation. We agree that violations of state campaign disclosure laws do not fall within the jurisdiction of the United States; however, the Federal Bureau of Investigation (FBI) has jurisdiction to investigate violations of FECA. This extends to state and local elections insofar as the FBI investigates donations by a foreign national. Here, the FBI did investigate the campaigns, due to Azano's foreign nationality. That the reports were filed pursuant to state law has no bearing since they were sought in connection with the investigation of a federal crime.

Singh cites *United States v. Facchini*, 874 F.2d 638 (9th Cir. 1989) (en banc), and *United States v. Ford*, 639 F.3d 718 (6th Cir. 2011), to support his argument. Both cases involved prosecutions pursuant to 18 U.S.C. § 1001, and both cases

found no "direct relationship . . . between the false statement and an authorized function of a federal agency or department." *Facchini*, 874 F.2d at 641; see also *Ford*, 639 F.3d at 720–22. In contrast, the Government here focused on donations and contributions by a foreign national, and those fall within the jurisdiction of the FBI.²⁶

B

Azano also argues there was insufficient evidence to affirm his remaining convictions under counts five through thirty-one and thirty-three through thirty-six. We conclude that the Government presented sufficient evidence to show that Azano willfully caused the campaigns to make false entries on campaign disclosure forms with the intent of obstructing a potential investigation. Chase testified that Azano asked him to recruit straw donors for the Dumanis campaign and make a large donation to a Filner PAC, and promised to reimburse him for those donations. Azano also tasked his employee, Jason Wolter, and his own son, Hester, to "recruit . . . friends . . . to write a \$500 check to the campaign." The Government presented a ledger seized from Azano's home that tallied all straw donations obtained. Azano made no direct donations, but his U.S.-based company, AIRSAM, made a \$100,000 donation to fund a Dumanis PAC. A local newspaper article traced the money back to Azano, questioning whether the donation was legal due to Azano's immigration

²⁶ Singh argues that the rule of lenity directs us to resolve any ambiguity in § 1519 in his favor. But even if we were to agree that the statute is ambiguous, we would refuse to apply the rule of lenity in this case given the strong evidence that Appellants knew that their actions were unlawful. See *United States v. Nader*, 542 F.3d 713, 721 (9th Cir. 2008).

status. The Government noted that, subsequently, Azano never made another donation through AIRSAM. All of the evidence presented allowed a rational trier of fact to find that Azano knowingly caused the campaigns to make false entries on campaign disclosure forms with the intent to obstruct a potential investigation.

Azano additionally argues that there was insufficient evidence to convict him of count thirty-three, which involved a \$100,000 donation from AIRSAM to a Dumanis PAC. While Azano correctly notes that AIRSAM may legally donate to a PAC, see *Citizens United v. FEC*, 558 U.S. 310, 372 (2010), the Government proceeded under the theory that AIRSAM was a straw donor for Azano, who had no constitutional right to donate. We find that the Government presented sufficient evidence that Azano put the funds into AIRSAM's account to disguise the donation, much like the straw donations provided by U.S. citizens. The Government presented documentation showing that AIRSAM's bank account did not have the funds on May 8, 2012—the date on the check to Dumanis's PAC—to pay the \$100,000 pledged. The Government then presented bank statements showing transfers from Azano's personal bank account (\$125,000) and from his Mexican company (\$300,000) into AIRSAM's account.

In summation, we hold that an omission satisfies the actus reus element for § 1519. A reasonable jury could have found beyond a reasonable doubt that Singh's omission willfully caused Dumanis's campaign to file false reports, and so we affirm Azano's and Singh's convictions under count thirty-two. Furthermore, a reasonable jury could have found beyond a reasonable doubt that Azano concealed

his identity from these campaigns by recruiting straw donors, and that he willfully caused both campaigns to file false reports. We therefore affirm Azano's convictions under counts five through thirty-six. Finally, finding the evidence insufficient to prove that Singh willfully caused the Filner campaign to file false records, we reverse Appellants' convictions under count thirty-seven.

IV

Singh next appeals his conviction for conspiracy, charged in count one. First, he argues that the court failed "to instruct the jury that evidence of more than one conspiracy was presented to the jury." We review *de novo* whether the jury instructions adequately cover the defendant's theory of the case. *Liew*, 856 F.3d at 595–96.

We find that the following jury instruction adequately covered Singh's multiple conspiracy theory:

[The jury] must decide whether the conspiracy charged in Count 1 of the Indictment existed, and, if it did, who at least some of its members were. If you find that the conspiracy charged did not exist for the charged Count, then you must return a not guilty verdict for that Count, even though you may find that some other conspiracy existed. Similarly, if you find that any defendant was not a member of the charged conspiracy, then you must find that defendant not guilty for that Count, even though that defendant may have been a member of some other conspiracy.

Thus, the jury had to find that Singh participated in the charged conspiracy; if not, "even though [Singh] may have been a member of some other conspiracy," the jury was instructed to return a not guilty verdict. It was the jury that had to decide whether a conspiracy or multiple conspiracies existed, and the court's jury

instruction adequately presented this theory. See *United States v. Loya*, 807 F.2d 1483, 1492–93 (9th Cir. 1987).

Singh also argues that there was insufficient evidence of a single conspiracy to sustain his conviction. Instead, he claims that the Government proved only a "rimless conspiracy" under which his conviction could not stand. "Whether a single conspiracy has been proved is a question of the sufficiency of the evidence," and we review such claims *de novo*. *United States v. Fernandez*, 388 F.3d 1199, 1226 (9th Cir. 2004), as amended, 425 F.3d 1248 (9th Cir. 2005).

To determine whether a single conspiracy or multiple conspiracies have been proven, we employ the following test:

A single conspiracy can only be demonstrated by proof that an overall agreement existed among the conspirators. Furthermore, the evidence must show that each defendant knew, or had reason to know, that his benefits were probably dependent upon the success of the entire operation. Typically, the inference of an overall agreement is drawn from proof of a single objective . . . or from proof that the key participants and the method of operation remained constant throughout the conspiracy. The inference that a defendant had reason to believe that his benefits were dependent upon the success of the entire venture may be drawn from proof that the coconspirators knew of each other's participation or actually benefitted from the activities of his coconspirators.

Id. (quoting *United States v. Duran*, 189 F.3d 1071, 1080 (9th Cir. 1999)). "[I]f the indictment alleges a single conspiracy, but the evidence at trial establishes only that there were multiple unrelated conspiracies, there is insufficient evidence to support the conviction on the crime charged, and the affected conviction must be reversed." *Id.* at 1226–27. Nonetheless, "[a] single conspiracy may involve several

subagreements or subgroups of conspirators." *United States v. Bibbero*, 749 F.2d 581, 587 (9th Cir. 1984).

The Indictment alleged a single conspiracy. Singh argues that his only objective was to make money for his social media business, not to influence elections. Yet the jury could reasonably have concluded that Singh's goal was broader. In an email from Dumanis to her campaign staff, she reported that she "got a call, conference call, from Ernie Encinas, Susumo Azano, and Ravi Singh. . . [Singh] apparently flew to SD just to talk with Mr. A who wanted him to talk to me!" In an email between Singh and Encinas, Encinas mentioned, "[Azano] was upset about the money he said he sent you to form a PAC and do the social media." These interactions with Azano suggested that Singh's role was not limited to his social media business, but included generally assisting Azano with the campaigns.

Furthermore, the key participants and method of operations remained the same throughout the period of the conspiracy. All co-defendants acted from at least December 2011 to November 2012. Singh spoke with Azano and then flew to San Diego to meet with the Dumanis campaign at the end of December. At the same time, Chase and Hester secured straw donors to contribute to Dumanis's campaign. Just as Chase, Hester, and Encinas concealed Azano's donations to the campaigns, so too Singh concealed Azano's patronage. Once Dumanis lost the primary, all the participants proceeded to support the Filner campaign in much the same way. The jury could reasonably have inferred an overall agreement from the proof of a single

goal, or from proof that these key participants and their general operations remained constant throughout the conspiracy.

It might be a closer question whether Singh knew, or had reason to know, about the other co-conspirators' participation. The Government provided sufficient evidence that Singh knew Azano and Encinas and the role they played in coordinating efforts for the San Diego mayoral race, but there is no direct evidence that Singh knew of the subgroup that obtained straw donors. However, the Government did not need to show that Singh "knew all of the purposes of and all of the participants in the conspiracy." *United States v. Kearney*, 560 F.2d 1358, 1362 (9th Cir. 1977). Instead, while there may not have been proof of direct knowledge of Hester's, Cortes's, or Chase's contributions, there was proof that Singh benefitted from them, as they all worked towards election of mayoral candidates. The straw donations that Hester, Cortes, and Chase obtained, whether for the individual campaigns or for PACs, affected Singh's success as a "volunteer" for the campaigns. All of their efforts benefitted the common goal of electing Azano's chosen mayoral candidates. Under the standard in *Fernandez*, this was sufficient to show a single conspiracy.

V

Azano was also convicted of unlawfully possessing a firearm as an alien in violation of 18 U.S.C. § 922(g)(5)(B), which states,

(g) It shall be unlawful for any person—

(5) who, being an alien—

. . .

(B) except as provided in subsection (y)(2), has been admitted to the United States under a nonimmigrant visa (as that term is defined in section 101(a)(26) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(26)));

. . .

to . . . possess in or affecting commerce, any firearm or ammunition. . .

.

Subsection "(g)(5)(B) . . . do[es] not apply to any alien who has been lawfully admitted to the United States under a nonimmigrant visa, if that alien is . . . admitted to the United States for lawful hunting or sporting purposes or is in possession of a hunting license or permit lawfully issued in the United States." *Id.* § 922(y)(2) (emphasis added).

The State Department admitted Azano to the United States through several B1/B2 visas "issued to someone who wishes to visit the United States for personal pleasure and limited business." A nonimmigrant visitor for business is granted a B1 visa, while a visitor for pleasure is granted a B2 visa. 22 C.F.R. § 41.31(a). "The term pleasure . . . refers to legitimate activities of a recreational character, including tourism, amusement, visits with friends or relatives, rest, medical treatment, and activities of a fraternal, social, or service nature." *Id.* § 41.31(b)(2).

Azano does not dispute that he was admitted under a nonimmigrant visa, but makes three arguments challenging his conviction under § 922(g)(5)(B). First, Azano argues that § 922(g)(5)(B) is unconstitutional because it violates his Second Amendment right to possess a firearm. Next, he argues that the possession of a

gun can be "of a recreational character" and for "amusement" and thus, B2 visa holders qualify for § 922(y)(2)'s "sporting purposes" exception. Next, Azano alternatively argues that if the regulations and statute do not authorize B2 holders to possess a gun, the statute is unconstitutionally vague as applied to him. On remand, Azano argues we must vacate his sentence because the jury instruction failed to instruct the jury on the mens rea element of the status of § 922(g)(5)(B) and his indictment failed to charge the same element. We address each argument in turn.

A.

Azano's Second Amendment challenge comes on the heels of our recent decision in *United States v. Torres*, where we held that § 922(g)(5)(A), which prohibits aliens illegally or unlawfully in the United States from possessing firearms, does not violate the Second Amendment. 911 F.3d 1253, 1264–65 (9th Cir. 2019). We must now consider whether § 922(g)(5)(B), a similar prohibition that applies to nonimmigrant visa holders, violates the Second Amendment.

To analyze whether a statute violates the Second Amendment, we utilize a two-step test, which "(1) asks whether the challenged law burdens conduct protected by the Second Amendment and (2) if so, directs courts to apply an appropriate level of scrutiny." *United States v. Chovan*, 735 F.3d 1127, 1136 (9th Cir. 2013). Under the first step, we must determine whether the law burdens the Second Amendment "based on a 'historical understanding of the scope of the [Second Amendment] right.'" *Jackson v. City and Cty. of San Francisco*, 746 F.3d

953, 960 (9th Cir. 2014) (alteration in original) (quoting *District of Columbia v. Heller*, 554 U.S. 570, 625 (2008)). In *Torres*, we attempted to trace the historical understanding of the right by looking primarily at the Supreme Court's decision in *Heller* and decisions by our sister circuits. We noted that while *Heller* did not resolve who exactly possesses a Second Amendment right, the decision "described the Second Amendment as 'protect[ing] the right of citizens' and 'belong[ing] to all Americans.'" *Torres*, 911 F.3d at 1259 (alterations in original) (quoting *Heller*, 554 U.S. at 581, 595). Additionally, we observed that while all of our sister circuits that had analyzed the constitutionality of § 922(g)(5)(A) had found the statute constitutional, they had differed in their assessment of its historical scope. Compare *United States v. Portillo-Munoz*, 643 F.3d 437, 440 (5th Cir. 2011) (concluding that "the people" does not include illegal aliens given *Heller*'s descriptions of the right extending to those in "the political community"), *United States v. Flores*, 663 F.3d 1022, 1023 (8th Cir. 2011) (per curiam) (agreeing with the Fifth Circuit), and *United States v. Carpio-Leon*, 701 F.3d 974, 979 (4th Cir. 2012) ("[I]llegal aliens do not belong to the class of law-abiding members of the political community to whom the Second Amendment gives protection."), with *United States v. Meza-Rodriguez*, 798 F.3d 664, 670–72 (7th Cir. 2015) (applying the sufficient connections test in *United States v. Verdugo-Urquidez*, 494 U.S. 259 (1990), to determine that the unlawful alien had sufficient connections to the United States to be afforded Second Amendment rights), and *United States v. Huitron-Guizar*, 678 F.3d 1164,

1168 (10th Cir. 2012) (refusing to determine whether unlawful aliens are within the scope of the Second Amendment and instead assuming it for the second part of the analysis). After this analysis, we noted that "the state of the law precludes us from reaching a definite answer on whether unlawful aliens are included in the scope of the Second Amendment right." *Torres*, 911 F.3d at 1261.

Even though we address a lawfully admitted, nonimmigrant alien in this case, the same ambiguity exists. Some courts have read the historical right as one afforded only to citizens or those involved in the political community, while others have focused instead on an individual's connection to the United States. Nonimmigrant aliens, like those unlawfully present, are neither citizens nor members of the political community. By definition, "[a]n alien is classifiable as a nonimmigrant visitor for business (B-1) or pleasure (B-2) if . . . [t]he alien intends to leave the United States at the end of the temporary stay." 22 C.F.R. § 41.31(a). In order to grant such a visa, the government ensures that the individual "has permission to enter a foreign country at the end of the temporary stay" and "[a]dequate financial arrangements . . . to carry out the purpose of the visit to and departure from the United States." *Id.* The Government argues that because such measures ensure a temporary visit, a short-term visitor could not be part of "the people" any more than unlawful or illegal aliens who attempt to permanently reside in the United States. While this argument does not lack force, we believe it prudent to follow *Torres*, "assume (without deciding) that the Second

Amendment extends to" nonimmigrant visa holders, and proceed to the second step of the analysis. 911 F.3d at 1261.

In *Torres*, we determined that the appropriate level of scrutiny to apply to a Second Amendment challenge of § 922(g)(5) is intermediate. *Id.* at 1262–63 (explaining that "§ 922(g)(5) does not implicate the core Second Amendment right, and . . . its burden is tempered"). Intermediate scrutiny requires "(1) the government's stated objective to be significant, substantial, or important; and (2) a reasonable fit between the challenged regulation and the asserted objective." *Chovan*, 735 F.3d at 1139. The government does not need to show that the statute is "the least restrictive means of achieving its interest," but rather "only that [the statute] promotes a 'substantial government interest that would be achieved less effectively absent the regulation.'" *Fyock v. City of Sunnyvale*, 779 F.3d 991, 1000 (9th Cir. 2015) (quoting *Colacurcio v. City of Kent*, 163 F.3d 545, 553 (9th Cir. 1998)).

The government's interest in this case is straightforward. The government's interest is the same as in *Torres*—crime control and maintaining public safety. This objective has repeatedly been recognized as important within our circuit and elsewhere. See, e.g., *Heller*, 554 U.S. at 626–27 (recognizing that regulations on gun possession or ownership may be lawful due to the government's interest in public safety); *Mahoney v. Sessions*, 871 F.3d 873, 882 (9th Cir. 2017); *United States v. Yancey*, 621 F.3d 681, 684–85 (7th Cir. 2010).

Further, the statute reasonably serves this important interest. It carves out exceptions for visa holders who are less likely to threaten public safety. Section 922(y)(2), for example, exempts those that come to the United States for hunting or sporting purposes. And, § 922(y)(3) creates a broad waiver for visa holders who have "resided in the United States for a continuous period of not less than 180 days" if they receive a statement of support from their embassy or consulate, and the Attorney General confirms that they do not "jeopardize the public safety." 18 U.S.C. § 922(y)(3)(B)(i)–(ii), (C)(ii). We find this tailoring sufficient.

In summary, § 922(g)(5)(B)'s prohibition on firearm possession and ownership by nonimmigrant visa holders serves an important public interest in crime control and public safety, without substantially burdening a nonimmigrant visa holder's assumed Second Amendment right. We therefore hold that § 922(g)(5)(B) survives intermediate scrutiny.

B.

We turn next to Azano's claim that his possession of a gun fell within the "pleasure" designation in 22 C.F.R. § 41.31(b)(2) or automatically qualified as a "sporting purpose" pursuant to 18 U.S.C. § 922(y)(2). Azano further argues that if the regulations and statute are not interpreted this way, they are void for vagueness. We review the interpretation of a statute, and whether it is unconstitutionally vague, *de novo*. *United States v. Cooper*, 173 F.3d 1192, 1202 (9th Cir. 1999).

Azano first argues that all B2 nonimmigrant visa holders should be permitted to own firearms, as their very presence is an "activit[y] of a recreational character." 22 C.F.R § 41.31(b)(2). But the plain language of § 922(g)(5)(B) betrays Azano's argument. Section 922(g)(5)(B) applies directly to nonimmigrant visa holders. Azano agrees that B2 visa holders are nonimmigrant visa holders, yet simply states that we should interpret "pleasure" activities to include firearm ownership. However, "[a]bsent persuasive indications to the contrary, we presume Congress says what it means and means what it says." *Simmons v. Himmelreich*, 136 S. Ct. 1843, 1848 (2016).

Azano's next position—that firearm possession for "sporting purposes" is a pleasure activity—necessarily implies that all B2 visa holders fall under § 922(y)(2)'s exception. "In construing provisions . . . in which a general statement of policy is qualified by an exception, we usually read the exception narrowly in order to preserve the primary operation of the provision." *Comm'r v. Clark*, 489 U.S. 726, 739 (1989). This interpretive method guides our analysis here. Section 922(g)(5)(B) plainly prohibits firearm possession by B2 visa holders, subject only to limited exceptions clearly spelled out in § 922(y). Had Congress intended for the sporting purposes exception in § 922(y)(2)(A) to apply to all B2 visa holders, it would have said so explicitly.

Further, the record illustrates just how overinclusive Azano's proffered definition would be. Azano has never claimed that he engaged in hunting activities

for pleasure or used the firearm for sporting purposes.²⁷ Instead, he offered evidence suggesting that he possessed the gun solely for protection. Concluding that firearm ownership automatically qualifies as a "pleasure" activity or "sporting purpose" would thus be difficult in the light of the facts of this case alone.

Azano's void-for-vagueness claim also fails. A statute is unconstitutionally vague if it "fails to provide people of ordinary intelligence a reasonable opportunity to understand what conduct it prohibits." *SEC v. Gemstar-TV Guide Int'l, Inc.*, 401 F.3d 1031, 1048 (9th Cir. 2005) (en banc) (quoting *Hill v. Colorado*, 530 U.S. 703, 732 (2000)). Section 922(g)(5)(B) quite clearly prohibits possession of firearms by all those admitted to the United States under a nonimmigrant visa. Section 922(y)(2) includes an exception to this general rule for nonimmigrant visa holders who visit the United States for lawful hunting or sporting purposes. We interpret "sporting purposes" according to the narrow provision that includes it. The exception reasonably implies sporting activities that involve the use of guns, such as target shooting, or trap and skeet shooting. It does not suggest a broader definition including all recreational activities or possession of guns for pleasure. Section 922(y)(2)'s legislative history also supports this interpretation:

[I]f you are someone who has come to the United States for lawful hunting or sporting hunts . . . that person is exempt. That person may purchase a gun while here for that purpose.

²⁷ To the extent that Azano now claims that he qualified under § 922(y)(2), he failed to raise this affirmative defense below, and so it is forfeited. See *Brannan v. United Student Aid Funds, Inc.*, 94 F.3d 1260, 1266 (9th Cir. 1996).

144 Cong. Rec. S8641 (daily ed. July 21, 1998) (statement of Sen. Durbin).

B1/B2 nonimmigrant visa holders do not automatically qualify for § 922(y)(2)'s exception and, by a plain reading of the statute, are subject to the prohibition on gun possession. Furthermore, § 922(y)(2) is not unconstitutionally vague as applied to B1/B2 visa holders.

Accordingly, we affirm the district court's holdings and Azano's conviction under § 922(g)(5)(B).

C.

We turn next to Azano's claim that, in light of the Supreme Court's decision in *Rehaif*, we must reverse his conviction for unlawful possession of a firearm because the district court failed to properly instruct the jury on the mens rea of the status element of § 922(g)(5)(B). In addition, Azano contends his indictment was defective for failing to charge the same mens rea element. After considering the parties' supplemental briefing on these issues, we conclude both arguments fail.

1. Mens Rea After *Rehaif*

18 U.S.C. § 924(a)(2) provides:

Whoever knowingly violates subsection (a)(6), (d), (g), (h), (i), (j), or (o) of section 922 shall be fined as provided in this title, imprisoned not more than 10 years, or both.

In *Rehaif*, the Supreme Court analyzed § 924(a)(2) and held that the Government must not only prove the defendant knowingly possessed a firearm, but also that the defendant knew he fell into one of the prohibited categories identified in § 922(g). *Rehaif*, 139 S. Ct. at 2194. For example, in a felon-in-possession

prosecution under § 922(g)(1), the defendant must know that his or her prior conviction was punishable by more than one year of imprisonment. See *United States v. Tuan Ngoc Luong*, 965 F.3d 973, 988–90 (9th Cir. 2020). In a prosecution under § 922(g)(5)(A) for possession of a firearm by an illegal alien, the defendant must know that he or she is unlawfully present in the United States. See *Rehaif*, 139 S. Ct. at 2198.

Azano contends that *Rehaif* requires the Government to prove he knew not only his status, but also that he knew his status prohibited him from owning a firearm. But this interpretation is not supported by *Rehaif*, which held only that "in a prosecution under 18 U.S.C. § 922(g) and § 924(a)(2), the Government must prove both that the defendant knew he possessed a firearm and that he knew he belonged to the relevant category of persons barred from possessing a firearm." 131 S. Ct. at 2200. The Court did not hold that the Government must also prove the defendant knew his or her status prohibited firearm ownership or possession. Such an interpretation goes against the plain language of the statute and the Supreme Court's textual analysis of "knowingly" in § 924(a)(2). Instead, Azano's interpretation would improperly raise the scienter requirement of § 924(a)(2) from "knowingly" to "willfully."

In criminal law, "knowing" describes a lower level of scienter than "willful." In *Bryan v. United States*, 524 U.S. 184 (1998), the Supreme Court distinguished between willful and knowing mens rea requirements. "[W]hen used in the criminal context, a 'willful' act is one undertaken with a 'bad purpose.' In other words, in

order to establish a ‘willful’ violation of a statute, ‘the Government must prove that the defendant acted with knowledge that his conduct was unlawful.’” Bryan, 524 U.S. at 191–92 (citations omitted). However, “the term ‘knowingly’ does not necessarily have any reference to a culpable state of mind or to knowledge of the law. . . . ‘[T]he knowledge requisite to knowing violation of a statute is factual knowledge as distinguished from knowledge of the law.’” Id. at 192 (citation omitted). Therefore, “unless the text of the statute dictates a different result, the term ‘knowingly’ merely requires proof of knowledge of the facts that constitute the offense.” Id. at 193 (footnote omitted).

Here, the statute's text does not dictate a different result. Based on the plain language of § 924(a)(2) and the Supreme Court's decision in *Rehaif*, the Government must prove only that Azano knew, at the time he possessed the firearm, that he belonged to one of the prohibited status groups enumerated in § 922(g)—e.g., nonimmigrant visa holders.²⁸ See *Rehaif*, 139 S. Ct. at 2194.

2. Plain Error Review of Azano's Conviction

Under Federal Rule of Criminal Procedure 52(b), to secure reversal, Azano bears the burden of establishing (1) an error; (2) that is clear or obvious; (3) that affected his substantial rights, *United States v. Olano*, 507 U.S. 725, 734 (1993);

²⁸ The Sixth and Seventh Circuits reached the same conclusion. See *United States v. Maez*, 960 F.3d 949, 954 (7th Cir. 2020) (“We do not read *Rehaif* as imposing a willfulness requirement on § 922(g) prosecutions.”); *United States v. Bowens*, 938 F.3d 790, 797 (6th Cir. 2019) (rejecting contention that *Rehaif* required that the defendants “knew unlawful users of controlled substances were prohibited from possessing firearms under federal law”).

and that (4) seriously affected the fairness, integrity, or public reputation of the judicial proceedings such that it warrants correction as an exercise of the court's discretion. *Rosales-Mireles v. United States*, 138 S. Ct. 1897, 1904–05 (2018) (citations omitted).

Rule 52(b) authorizes courts to correct unpreserved errors, but that power "is to be 'used sparingly, solely in those circumstances in which a miscarriage of justice would otherwise result.'" *United States v. Young*, 470 U.S. 1, 15 (1985) (quoting *United States v. Frady*, 456 U.S. 152, 163 n.14 (1982)). This requirement helps enforce one of Rule 52(b)'s core tenets, which is to "reduce wasteful reversals by demanding strenuous exertion to get relief for unpreserved error." *United States v. Dominguez Benitez*, 542 U.S. 74, 82 (2004). If the hypothetical retrial is certain to end in the same way as the first one, then refusing to correct an unpreserved error will, by definition, not result in a miscarriage of justice. See *Teague*, 722 F.3d at 1192. Thus, the plain error test is not met when "there is no probability that, but for the error, the outcome of the proceeding would have been different." *United States v. Benamor*, 937 F.3d 1182, 1189 (9th Cir. 2019) (citing *Molina-Martinez v. United States*, 136 S. Ct. 1338, 1343 (2016)).

The Government concedes Azano establishes the first two prongs of the plain error inquiry: the district court erred by not requiring the Government to prove Azano's knowledge of his status as being admitted on a nonimmigrant visa, and that error is clear following *Rehaif*.

To meet the third prong of the plain error inquiry, however, the error "must have affected the outcome of the District Court proceedings." *United States v. Leos- Maldonado*, 302 F.3d 1061, 1064 (9th Cir. 2002) (internal quotation marks and citation omitted). And under the fourth prong, Azano must show that the district court's error seriously affected the fairness, integrity, or public reputation of the judicial proceedings. *Rosales-Mireles*, 138 S. Ct. at 1905. But because the evidence on the omitted scienter- of-status element was overwhelming and uncontested at his two trials, we conclude there is no reasonable probability "the jury's verdict would have been different had the jury been properly instructed." See *Teague*, 722 F.3d at 1192 (internal quotation marks and citations omitted). Therefore, Azano cannot show that the error affected his substantial rights or that it undermined the integrity of the proceedings in a way that warrants correction as an exercise of the court's discretion.

In *United States v. Benamor*, 937 F.3d 1182 (9th Cir. 2019), we addressed plain error review of a conviction under § 922(g)(1) on remand following *Rehaif*. In that case, we determined Benamor failed to satisfy the third and fourth prongs of the plain error test. *Id.* at 1189. We affirmed Benamor's conviction for a felon-in-possession under § 922(g)(1) because his "prior convictions for being a felon in possession of a firearm and . . . ammunition proved beyond a reasonable doubt that [d]efendant had the knowledge required by *Rehaif* and that any error in not instructing the jury to make such a finding did not affect

[Benamor's] substantial rights or the fairness, integrity, or public reputation of the trial." Id.

In *United States v. Tuan Ngoc Luong*, 965 F.3d 973 (9th Cir. 2020), we similarly affirmed the conviction of a felon- in-possession on remand after *Rehaif* because "the error did not affect Luong's substantial rights, nor the fairness, integrity, or public reputation of [his] trial." Id. at 989 (citing *Benamor*, 937 F.3d at 1189) (additional citation omitted). In that case, we noted "Luong had at least six prior felony convictions at the time he possessed the charged firearm, four of which resulted in prison sentences exceeding one year." Id. Thus, while clear error occurred, we affirmed his conviction because "even if the district court had instructed the jury on the knowledge-of-status element, there is no reasonable probability that the jury would have reached a different verdict on [the firearm] count" Id. (citing *Rehaif*, 139 S. Ct. at 2198).

The Supreme Court's decision in *United States v. Cotton*, 535 U.S. 625 (2002), while decided before *Rehaif*, is instructive regarding plain error review. There, the Supreme Court held that the omission of the drug quantity from the indictment, a necessary element under *Apprendi v. New Jersey*, 530 U.S. 466 (2000), "did not seriously affect the fairness, integrity, or public reputation of judicial proceedings" because the evidence of the drug quantity element was "overwhelming" and "essentially uncontroverted." 535 U.S. 625, 632–33 (2002) (citation omitted). Here too is the evidence "overwhelming" and "essentially

uncontroverted" that Azano knew his status of being admitted to the United States under a nonimmigrant visa.

During his first trial, Special Agent Lauritz Austensen of the Diplomatic Security Service testified that he searched the State Department's Consular Consolidated Database (CCD) "for [v]isa information for . . . Jose Susumo Azano Matsura." Agent Austensen recounted that he located several B1/B2 visas issued to Azano, and that Azano held no other visa types. Agent Austensen further testified about the application for a B1/B2 visa that Azano submitted to the Department of State in January 2010. As Agent Austensen testified, "[w]hen someone applies for a visa, they're required to furnish all of this information themselves or somebody furnishes it for them but then they certify it is true and correct." According to his application, Azano furnished the information himself.

In the second trial, this testimony was largely repeated by Consular Officer Beth Chesterman. Officer Chesterman testified that she queried CCD and located a B1/B2 nonimmigrant visa application for Azano. Those records were admitted as Exhibit 8. During her testimony, Officer Chesterman explained the portion of Exhibit 8 that enumerated each time Azano used his B1/B2 visa to enter the United States. The entries on Exhibit 8, some of which include a photograph, were generated by fingerprints each time Azano presented himself as a nonimmigrant visa holder at a U.S. port of entry. Officer Chesterman noted again that, according to Azano's application, he completed the application himself and no one assisted him in filling it out. She emphasized that after Azano's visa application was

submitted, he "need[ed] to make an appointment online to come in for an interview with the consular section."

Azano's extensive travel to and from the United States using his B1/B2 visa was also corroborated by uncontroverted evidence in both trials. Testimony revealed that Azano regularly traveled internationally, and at times, weekly to Mexico City. From November 2011 to November 2013, he used his B1/B2 visa to enter the United States approximately 29 times.

During both trials, Immigration Services Officer Concepcion Flores also testified. At the first trial, she authenticated the nameplate page of Azano's Mexican passport. Officer Flores testified that based on her research in the Department of State Central Index System, Azano was not a legal permanent resident of the United States and had never applied to be and was not a naturalized U.S. citizen. None of this testimony was contested. We therefore conclude, as we did before the Supreme Court's remand, that Azano's status as a nonimmigrant visa holder was uncontested. Azano points to nothing to change our conclusion in this regard today.

Having heard this evidence, even if properly instructed on the knowledge-of-status element, there is no reasonable probability that the jury would have reached a different verdict. See *Cotton*, 535 U.S. at 633 (cataloging evidence introduced at trial and concluding "[s]urely the grand jury, having found that the conspiracy existed, would have also found that the conspiracy involved at least 50 grams of cocaine base"). Therefore, because Azano fails to offer a plausible basis for

concluding that an error-free retrial might end more favorably, he cannot show that the error affected his substantial rights or undermined the integrity of the proceedings in a way that warrants correction.²⁹

3. Plain Error Review of Indictment

A claim of defective indictment raised for the first time on appeal is also reviewed for plain error. *Leos-Maldonado*, 302 F.3d at 1064.

It is undisputed that the indictment did not charge the requisite knowledge of status. However, for the reasons set forth above, Azano cannot meet the third and fourth prongs of the plain error test. For those same reasons, there is no reasonable probability that, but for the omission in the indictment, the jury would have reached a different verdict on the firearm charge. Therefore, we decline to dismiss the firearm charge.

VI

Finally, Appellants seek our review of the district court's denial of several trial motions. First, Azano argues that the district court abused its discretion in denying his motion for a new trial based on alleged ineffective assistance of his trial counsel, Michael Wynne. Singh also argues that the district court abused its discretion when denying his motion to sever the trial from co-defendants Cortes and Hester.

²⁹ 10 Because we affirm Azano's conviction, we do not address his arguments with respect to the Double Jeopardy Clause.

A.

"[W]hen a claim of ineffective assistance of counsel is first raised in the district court prior to the judgment of conviction, the district court may, and at times should, consider the claim at that point in the proceeding." *United States v. Steele*, 733 F.3d 894, 897 (9th Cir. 2013) (quoting *United States v. Brown*, 623 F.3d 104, 113 (2d Cir. 2010)). However, the decision of whether to review the claim "is best left to the discretion of the district court." *Id.* "We are mindful that district courts face competing considerations in deciding whether it is appropriate to inquire into the merits of [ineffective assistance] claims prior to judgment, including . . . the . . . disruption of the proceedings." *Id.* at 898 (alterations in original) (quoting *Brown*, 623 F.3d at 113). Such considerations include "the existence of evidence already in the record indicating ineffective assistance of counsel," "the scope of the evidentiary hearing that would be required to fully decide the claim," and the need to relieve trial counsel, appoint new counsel, or consider the availability of post-conviction counsel if the claim is not heard until then. *Id.*

In denying Azano's motion for a new trial, the district court explained that "the trial record here is not sufficiently developed to enable the [c]ourt to resolve the multiple and varied ineffective assistance of counsel claims being asserted by Mr. Azano Mr. Azano sets forth, by my count, no less than a dozen separate grounds in support of that claim, each of which would have to be considered and evaluated individually." The court agreed with the Government that there would

be "a long delay in resolving the case, and . . . [it] would run afoul of this [c]ourt's duty to promote the interest of justice and judicial economy."

The district court did not abuse its discretion. We agree with the court that there are a number of claims at issue even though Azano frames his motion as a single ineffective assistance of counsel claim. We observe, at a minimum, ineffective assistance of counsel claims for failure to proffer a defense, failure to introduce exculpatory evidence, and failure to adequately investigate. To address such claims, the court would have needed to examine counsel's reasons and motivations for taking and not taking certain actions, which would have resulted in a prolonged evidentiary hearing. Additionally, Azano's ability to retain post-conviction representation relieves concerns that the claim may not receive due consideration in a collateral proceeding.

Other considerations weigh in Azano's favor. Azano appointed another attorney for post-trial motions, eliminating the district court's need "to relieve the defendant's attorney, or in any event, to appoint new counsel in order to properly adjudicate the merits of the claim." *Id.* (quoting *Brown*, 623 F.3d at 113). Further, waiting for post-conviction relief may result in some prejudice to Azano by "weakening of memories and aging of evidence," as well as time Azano will be incarcerated waiting for the claims to be heard. *Id.* at 897. Still, given the considerations weighing against Azano, we cannot say the district court abused its discretion.

Azano also requests that we review his ineffective assistance of counsel claim directly on appeal. Generally, we will not entertain ineffective assistance of counsel claims on direct appeal because the record is often undeveloped "as to what counsel did, why it was done, and what, if any, prejudice resulted." *United States v. Andrews*, 75 F.3d 552, 557 (9th Cir. 1996) (quoting *United States v. Rewald*, 889 F.2d 836, 859 (9th Cir. 1989)). "This is so even if the record contains some indication of deficiencies in counsel's performance." *Massaro v. United States*, 538 U.S. 500, 504 (2003). We will consider an ineffective assistance claim on direct appeal only "where the record is sufficiently developed to permit review and determination of the issue, or the legal representation is so inadequate that it obviously denies a defendant his Sixth Amendment right to counsel." *Steele*, 733 F.3d at 897 (quoting *United States v. Rivera- Sanchez*, 222 F.3d 1057, 1060 (9th Cir. 2000)). Neither circumstance applies here.

B.

Singh argues that the district court abused its discretion in denying his motion to sever his trial from all defendants except Azano. However, "[i]t is well settled that the motion to sever 'must be renewed at the close of evidence or it is waived.'" *United States v. Alvarez*, 358 F.3d 1194, 1206 (9th Cir. 2004) (quoting *United States v. Restrepo*, 930 F.2d 705, 711 (9th Cir. 1991)). The record does not show that Singh's counsel renewed the motion, nor does Singh proffer any reason as to why such waiver should not apply. Accordingly, we find that Singh waived this argument.

Relatedly, Singh argues that the joint trial compromised his due process rights due to the "irresponsible actions of Azano's attorney." Singh points us to *People v. Estrada*, 75 Cal. Rptr. 2d 17 (Cal. Ct. App. 1998), as authority for such a claim. In *Estrada*, the state court found that co- defendant's counsel improperly suggested that the defendant was more culpable than his client. *Id.* at 23. Even if we were to recognize that such conduct gives rise to a due process violation, the record does not show that Azano's counsel made any similar suggestion here.

CONCLUSION

We reverse Azano's and Singh's convictions under count thirty-seven for falsification of campaign records, finding the evidence insufficient to support all material elements. We affirm all other convictions, including Azano's conviction for unlawfully possessing a firearm. We vacate Azano's and Singh's sentences and remand for re- sentencing in accordance with this opinion.

AFFIRMED IN PART, REVERSED IN PART, and REMANDED FOR RE-SENTENCING

UNITED STATES COURT OF APPEALS

FILED

FOR THE NINTH CIRCUIT

DEC 3 2020

MOLLY C. DWYER, CLERK
U.S. COURT OF APPEALS

UNITED STATES OF AMERICA,

Plaintiff-Appellee,

v.

JOSE SUSUMO AZANO MATSURA,
AKA Mr. A, AKA Mr. Lambo,

Defendant-Appellant.

No. 17-50388
D.C. No. 3:14-cr-00388- MMA-1
Southern District of California,
San Di ego

ORDER

Before: M. SMITH, WATFORD, and HURWITZ, Circuit Judges.

The panel unanimously voted to deny the petition for panel rehearing and petition for rehearing en banc.

The full court has been advised of the petition for rehearing en banc and no judge of the court has requested a vote on it. Fed. R. App. P. 35.

The petition for panel rehearing and the petition for rehearing en banc are
DENIED.