

No. 20-114

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In The  
SUPREME COURT OF THE UNITED STATES

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**MICHAEL BURKIN,**  
Plaintiff – Appellant – Petitioner,  
v.

**SCOTTRADE, INC., et al.,**  
Respondents – Appellees – Respondents.

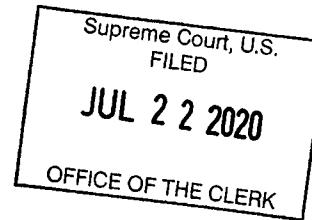
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ON PETITION FOR A WRIT OF CERTIORARI TO THE  
UNITED STATES COURT OF APPEALS  
FOR THE ELEVENTH CIRCUIT

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**ORIGINAL PETITION FOR A WRIT OF CERTIORARI  
WITH APPENDIX A**

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MICHAEL BURKIN  
7124 Lemuria Circle, #603  
Naples, Florida 34109

## **Questions Presented**

### **Trial**

#### **Compelled Arbitration**

1. Was it error to compel FINRA arbitration of this “tax” dispute?
2. Was it error to refer anything to the un-consented-to magistrate?

#### **Discovery**

3. Was it abuse to deny Bufkin his Discovery?

#### **FRCP 4**

4. Was it abuse to find Rule 4 insufficiencies?

#### **Eviscerating FOIA**

5. Was it abuse to dismiss the IRS-related parties?

#### **Delegation of § 451 authority – Clerical “Judgment”**

6. Was it error to instruct the Clerk to enter a “Judgment”?
7. Was it error for the Clerk to sign a “Judgment”?

### **Appeal**

#### **Denial of access**

#### **Compelled consent**

8. Did USCA11 abuse discretion by sanctioning Bufkin?

**Parties to USCA11 Proceeding**

**Appellant**

MICHAEL BUFKIN, *pro se*

**Appellees**

SCOTTRADE, INC.

By: NIELS P. MURPHY  
LAWTON R. GRAVES  
MURPHY & ANDERSON, PA  
1501 San Marco Blvd.  
Jacksonville, FL 32207

The IRS-related parties

JACOB LEW (former) Sec.Treas.  
TIMOTHY F. GEITNER (former) Sec.Treas.

JOHN KOSKINEN (former) Comm'r, IRS  
DOUGLAS SHULMAN (former) Comm'r, IRS  
STEVEN T. MILLER (former) Acting Comm'r,  
IRS  
WERFEL, DANIEL (former) Acting Comm'r,  
IRS

WILKINS, WILLIAM (former) Chief Counsel,  
IRS

C.D. BAILEY IRS Revenue Officer  
CALVIN BYRD (former) IRS Revenue Officer

*All* By: CLINT A. CARPENTER  
DoJ, Appellate Section, Tax Div.  
P.O. Box 502  
Washington, DC 20044

UNITED STATES OF AMERICA (intervened  
without formal leave (or objection) at trial)

*Also* By: CLINT A. CARPENTER

**Directly Related Proceedings**

**Trial**

M.D.Fla. (Fort Myers Div.)

No. 2:17-CV-00281

BUFKIN v. SCOTTRADE, INC.,  
JACOB J. LEW, TIMOTHY F.  
GEITHNER, JOHN KOSKINEN,  
DOUGLAS SHULMAN, STEVEN T.  
MILLER, DANIEL WERFEL,  
WILLIAM J. WILKINS, C.D.  
BAILEY, CALVIN BYRD, and  
UNITED STATES OF AMERICA.

Final Order: Mar. 28, 2019 [73].

(Deputy) Clerk's "Judgment": Mar. 29, 2019 [74].

**Appeal**

USCA11

No. 19-12003-JJ

BUFKIN v. SCOTTRADE, INC.,  
JACOB J. LEW, TIMOTHY F.  
GEITHNER, JOHN KOSKINEN,  
DOUGLAS SHULMAN, STEVEN T.  
MILLER, DANIEL WERFEL,  
WILLIAM J. WILKINS, C.D.  
BAILEY, CALVIN BYRD, and  
UNITED STATES OF AMERICA.

Affirmed, with sanctions: Apr. 28, 2020 (\$8,000).

## Petition for a Writ of Certiorari

Bufkin requests a writ of certiorari to USCA11.

### Citations below

None.

### Jurisdiction

- (I) Date of ruling.  
Apr. 28, 2020 [+90: July 27, 2020]
- (ii) Extension(s).  
None.
- (iii) Rule 12.5.  
N/A
- (iv) Statutes, Jurisdiction.  
28 U.S.C. §§ 1254(1), 2101(c).
- (v) Statutory challenges, Rule 29.4(b).  
USOA intervened. As addressed *subtly*, Titles 9, 26, *and* 28, FRCP, *and* M.D.Fla.'s Local Rules / Orders are *all* "unconstitutional", as applied.

### Statement of the Case

#### Jurisdiction – M.D.Fla.

28 U.S.C.A. §§ 1330, 1331, 1333, 1339, 1343, 1367. Not § 1346; DoJ brought in USOA.

#### Ultimate practical question

Are IRS's FOIA Responses true and reliable?

#### Confiscation of SCOTTRADE account

IRS never sought, obtained, or Served any order. They sent only an administrative request to SCOTTRADE. SCOTTRADE wet its pants, sold off Bufkin's property, and sent the total over to IRS.

## Investigation

### Arbitration.

Bufkin contacted FINRA. The SCOTTRADE account agreement includes an arbitration clause.

FINRA confirmed that "tax" disputes are beyond their expertise, i.e., their purpose.

### Liability.

Bufkin submitted FOIA Requests to IRS.

IRS has two very cryptic Responses: the *abusive* one confirms liability; the abrupt one, no liability.

IRS's abrupt Responses to Bufkin confirm that they'd have to "create documents" to respond to Bufkin's Request that they produce proof of the commercial nexus on which their claims depend.

Bufkin's FOIA Requests cover several annual time periods, including those of focus. IRS's Responses are the same for each and every single Request – they'd have to "create documents".

However, since USCA11's ruling effectively guts FOIA, IRS's Responses are essentially destroyed.

### Compelled Arbitration

USCA11: Breach and "tax" are severable, i.e., parallel. Reality: They're serial – first, "tax" non-liability (SCOTTRADE breached); *then* damages.

Scope of arbitration agreement: Stock transaction disputes. FINRA doesn't arbitrate "tax" disputes.

Parties. Sec.Treas. (IRS) isn't party to the SCOTTRADE account agreement. Sec.Treas. also isn't a FINRA member. Why *would* he/they be? As with *all* agencies, IRS has its *own* (quite replete) in-house arbitration process. Sec.Treas. *does* consent to arbitration but *only* in-house, e.g., "Tax Court".

SCOTTRADE isn't party to the "tax" dispute, *especially* the *threshold* matter of commercial nexus.

M.D.Fla. originally *denied* SCOTTRADE's motion to compel arbitration. Then *something* happened. *Cf. Ballard.* SCOTTRADE replied. M.D.Fla. changed positions and ordered SCOTTRADE and Bufkin, but not also Sec.Treas., to arbitrate the "tax" dispute (via *FINRA*). Bufkin never consented or participated. Neither did Sec.Treas., who was dismissed early.

The *year* passed.

SCOTTRADE complained, blaming Bufkin.

M.D.Fla. blamed SCOTTRADE but re-ordered FINRA arbitration, overtly burdening Bufkin.

Bufkin never consented or participated. (Neither did Sec.Treas., i.e., *any* of the IRS-related parties.)

SCOTTRADE complained.

M.D.Fla. dismissed (the rest of the case).

Also, Bufkin never consented to arbitration by magistrate or to clerical decision-making.

#### **FRCP 4**

No Respondent disputed Restricted Delivery agency. The alternative is *residential* Service. Moreover, letterhead, stamps, etc., *are* signatures. *See, e.g., UCC.*

#### **Eviscerating FOIA**

M.D.Fla. dismissed early all IRS-related parties, despite IRS's confession, via FOIA, of having no commercial nexus. This first dismissal also *intended* to entice a premature appeal. [58], [59].

#### **Delegation of § 451 authority – Clerical "Judgment"**

Upon each dismissal, M.D.Fla. instructed the Clerk to enter a "Judgment", which the Clerk did, under the *Clerk's* signature.

## Appeal

### **Denial of access Compelled Consent**

By even *requesting* sanctions, DoJ confesses recognizing this as a “tax” dispute. At the height of irony, Bufkin, alone, raised Sec.Treas.’s “non-consent” position, i.e., that *DoJ’s client(s)* never agreed / consented to FINRA arbitration, *either*. That fact, alone, facially confirms M.D.Fla.’s overreach, i.e., justifies / *compels* the appeal.

On top of *that*, by seeking sanctions, *DoJ* requested, and *USCA11* established, new “policy”: Investigating liability via FOIA is now prohibited; that leaves litigation, which *USCA11* punishes.

## **Argument**

### Trial

#### **Compelled Arbitration**

##### **1. Was it error to compel FINRA arbitration of this “tax” dispute?**

*Volt Info. Sciences, Inc.*, 489 U.S. 468 (1989) (arbitration is “by consent” only).

M.D.Fla. errantly dismissed SCOTTRADE, the last party to be dismissed, to punish Bufkin’s non-consent to FINRA arbitration of this “tax” matter.

Bufkin didn’t consent to arbitrate *any* “tax” dispute, whether via IRS (Title 26), FINRA (Title 9), or otherwise (e.g., Title 28, § 636).

Sec.Treas. consents only to in-house arbitration. Sec.Treas. nowhere agreed / consented to arbitrate this *or any* “tax” dispute via FINRA.

Even *FINRA* didn’t “consent”. “Tax” matters are beyond their expertise, purpose, scope.

**2. Was it error to refer anything to the un-consented-to magistrate?**

Scope of office (Title 28), alone, is not what grants signature authority to *any* arbiter in *any* "civil case".

Per M.D.Fla.'s standing policy, a *non-assigned* judge "orders" referral. That fact *ends* subject matter jurisdiction analysis. Only the *assigned* judge may order arbitration, a unanimous-consent-, thus Record-, dependent matter.

Regarding § 636(b)(1)(A) and *dispositive* matters, USCA11 says that the recognized exceptions "do not apply here", p.4 (A-4) 1<sup>st</sup> ¶, but then lauds the unconsented-to arbiter's *analysis of dispositive facts* on which she *based* her protection order, *id.* at 5-6 (A-5). *Nothing* about the un-consented-to arbiter's ruling is separate from *dispositive* fact-finding.

Procedurally, for completeness, Bufkin's overt non-consent proves that M.D.Fla. makes *no* Record review for unanimous *anything*. Moreover, M.D.Fla. compels consent *without Notice*. M.D.Fla. satisfies neither of § 636(c)'s two Notices, plus there's no Record-based, signed, filed, *or* Served referral order.

**Discovery**

**3. Was it abuse to deny Bufkin his Discovery?**

Absolutely no basis for protection exists. No IRS party has immunity. SCOTTRADE gets protection, if at all, at phase 2, damages, *not* at phase 1, breach.

**FRCP 4**

**4. Was it abuse to find Rule 4 insufficiencies?**

M.D.Fla. and USCA11 not only gut *ancient* agency principles on which USPS's Restricted Delivery services depend but also compel commerce.

## Eviscerating FOIA

### 5. Was it abuse to dismiss the IRS-related parties?

Are IRS's FOIA Responses true and reliable?

If so, then IRS confessed / confirmed having no commercial nexus to enforce. Equity / guidance is rendered *moot* (*not* "patently frivolous"), and *any* collections activity violates Bufkin's property rights.

If *not*, then FOIA is a sick joke. IRS doesn't *have* to answer truthfully, if *at all*.

"Targets" using FOIA are batting 1,000% in making *competent* responses to IRS activity. But M.D.Fla. and USCA11 have now eviscerated FOIA.

Related to Question 8, it's (now) USCA11 "policy" that IRS's FOIA Responses are ignored, irrelevant. By exempting IRS from FOIA, USCA11 compels investigation *solely* via litigation, which they've simultaneously *punished*, establishing a *systemic* compelled-consent policy. Thus, USCA11's policy is *monstrous*; it combines denial of access (of claims, parties, and witnesses) with *double* compelled consent (commercial nexus, thus also (in-house; here, *non*-in-house) arbitration). "Take your extremely politically incorrect, threshold issue home, and never raise it again. Don't investigate liability, via FOIA, litigation, *or* etc. Don't defend your property via testimony, from yourself *or* any witnesses, or any documents. We'll continue to punish you if you do."

SCOTTRADE, IRS, "took it all". Had IRS's Responses indicated *liability*, the solution would exhaust exclusions, exemptions, and expenses. IRS wouldn't *keep* it all. But, since IRS confessed, *repeatedly*, having *no* commercial nexus, *cf. Pollock I*, 157 U.S. 429 (1895), *Pollock II*, 158 U.S. 601 (1895), the solution *is* litigation. They'll *return* it all, plus.

## **Compelled Consent – Clerical “Judgment”**

### **6. Was it error to instruct the Clerk to enter a “Judgment”?**

Clerks don't have § 451 authority, which is non-delegable. *F&M Schaefer Brewing Co.*, 356 U.S. 227 (1958) (“judges” sign “judgments”). Thus, Docs. [58] and [73] make illegal referrals. *See Question 7.*

### **7. Was it error for the Clerk to sign a “Judgment”?**

*See Question 6. USCA11: FRCP 58(b). Exactly. USCA11 proves [58], [59] facially violate the jurisdictional barrier. Cf. § 636(b)(1)(A).*

*F&M Schaefer* predates 1965. Thus, R.58(b) either systemically, brazenly delegates § 451 illegally or depends on consent, i.e., silence. *Cf. Roell.*

## **Appeal**

### **Denial of access**

### **Compelled consent**

### **8. Did USCA11 abuse discretion by sanctioning Bufkin?**

M.D.Fla. punished Bufkin's non-consent to FINRA arbitration of this “tax” case by dismissing.

By sanctioning Bufkin for appealing M.D.Fla.'s compelled arbitration ruling, USCA11 (a) compels not only (1) Bufkin and Sec.Treas. into otherwise non-consented-to arbitration, *Volt Info. Sciences, Inc.*, but also (2) Bufkin into compelled consent to liability, generally; hence (b) eviscerates FOIA.

Compelled arbitration also overtly denies access to the § 451 judge.

Related to Question 5, by destroying FOIA, USCA11 also destroys that evidence. Via sanctions,

USCA11 punishes investigation via litigation. This *universal* prohibition on investigation both denies access and compels consent to liability, *systemically*.

IRS's FOIA Responses are true, reliable, and *prompt*, and USCA11 has *no jurisdiction to prevent* investigation, to *prohibit* use of the facts produced, or to *punish* assertion of rights based on those facts.

#### **Relief Requested**

- Grant Certiorari.
- Vacate USCA11's ruling, in all respects.
- Vacate M.D.Fla.'s Clerk's "Judgments" and M.D.Fla.'s "orders" purporting to delegate § 451 authority to the Clerks.
- Vacate both/all M.D.Fla.'s dismissals.
- Reinstate the case. Something like, "Bufkin nowhere consented to arbitrate any tax dispute" will address this FOIA hurdle.
- Remand for Discovery and trial.
- Award costs.
- And, Grant all other relief applicable.

Respectfully submitted,



/s/ Michael Bufkin  
MICHAEL BUFKIN