

Petition Appendix

IN THE SUPREME COURT OF THE STATE OF NEVADA

CHRISTOPHER EWING, A/K/A ALEX
CHRISTOPHER EWING,
Appellant,
vs.
THE STATE OF NEVADA,
Respondent.

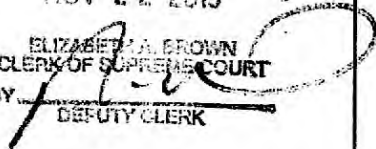
No. 77670

CHRISTOPHER EWING, A/K/A ALEX
CHRISTOPHER EWING,
Appellant,
vs.
THE STATE OF NEVADA,
Respondent.

No. 77671

FILED

NOV 22 2019

ELIZABETH A. BROWN
CLERK OF SUPREME COURT
BY  DEPUTY CLERK

ORDER OF AFFIRMANCE

These are consolidated appeals from district court orders denying petitions for writs of habeas corpus challenging extradition. First Judicial District Court, Carson City; James E. Wilson, Judge.

The State filed two petitions to transfer appellant Christopher Ewing pursuant to the Uniform Criminal Extradition Act (UCEA), NRS 179.177 et seq., and Executive Warrants signed by the governor of Nevada. The petitions were based on demands from Colorado, where Ewing faces multiple felony charges in two counties. Ewing, by and through counsel, filed petitions in opposition to extradition, requests for appointments of counsel, motions to dismiss, and ultimately petitions for writs of habeas corpus. The district court denied Ewing's requests for appointed counsel based on Nevada precedent and denied his challenge to the extradition petition. These appeals followed.

Ewing first claims he has a right to appointed counsel during the extradition proceedings pursuant to NRS 179.197(1). However, this court has held the statute does not require the appointment of counsel. *Roberts v. Hocker*, 85 Nev. 390, 456 P.2d 425 (1969). “The meaning of NRS 179.197 is unambiguous and needs no construction; it merely affords a defendant the privilege to have counsel present. If the legislature deems it desirable to afford appointed counsel to indigents during an extradition proceeding, it is their prerogative, not ours.” *Id.* Thus, pursuant to Nevada caselaw, Ewing’s statutory argument fails.¹

To the extent Ewing asks us to overrule *Roberts*, we conclude he has not demonstrated compelling reasons to do so. *See Harris v. State*, 130 Nev. 435, 441, 329 P.3d 619, 623 (2014) (recognizing that “the doctrine of stare decisis militates against overruling precedent”); *Armenta-Carpio v. State*, 129 Nev. 531, 535, 306 P.3d 395, 398 (2013) (providing that precedent will not be overturned “absent compelling reasons for so doing”). That other states have interpreted the language in the uniform provision codified in Nevada as NRS 179.197 differently than this court did in *Roberts* is not a compelling reason to overrule *Roberts*, especially when this court was aware of contrary interpretations when it decided *Roberts*.² And we are not convinced that the reasoning in *Roberts* was clearly erroneous warranting

¹Ewing’s reliance on NRS 34.820(1) is misplaced as that statute’s plain language makes clear that it only applies to habeas petitions that challenge the validity of a judgment of conviction or death sentence.

²Ewing briefly argues that NRS 179.235 should sway this court into aligning itself with those states that have found a statutory right to appointed counsel from the UCEA’s language. We are unpersuaded.

a departure “from the doctrine of stare decisis to avoid the perpetuation of that error.” *Armenta-Carpio*, 129 Nev. at 536, 306 P.3d 395, 398; *see also Miller v. Burk*, 124 Nev. 579, 597, 188 P.3d 1112, 1124 (2008) (holding “mere disagreement does not suffice” as a reason to overturn precedent). Accordingly, Ewing’s statutory claim to appointed counsel fails.

Ewing next argues that he has a constitutional right to appointed counsel based on the Fifth, Sixth, and Fourteenth Amendments to the United States Constitution and Article 1, §§ 8(1) (right to counsel) and 8(5) (due process) of the Nevada Constitution.³ The arguments based on the constitutional right to counsel lack merit because extradition proceedings are not a critical stage of a criminal proceeding to which that right attaches. *Roberts*, 85 Nev. at 392-93, 456 P.2d at 425; *see also Utt v. State*, 443 A.2d 582, 588-89 (Md. 1982) (compiling cases to demonstrate that “the vast majority of cases around the country” have held an extradition proceeding is not a critical stage of the criminal proceeding such that the right to the assistance of counsel attaches). And as a federal district court reasoned when rejecting the idea that lack of counsel during an extradition hearing violates due process, “if forcible abduction for trial is no violation of due process [as the Supreme Court held in *Frisbie v. Collins*, 342 U.S. 519, 522 (1952)], lack of counsel on extradition certainly is not.” *United States*

³While Ewing bases his claim for counsel on both the United States and Nevada constitutions, he does not argue that the Nevada Constitution differs or provides for greater protection than that of its federal counterparts.

ex rel. Hunt v. Russell, 285 F. Supp. 765, 767 (E.D. Pa. 1968). Therefore, Ewing has not shown that he has a constitutional right to the appointment of counsel in extradition proceedings.⁴

Lastly, Ewing challenges the extradition petitions based on language in related Executive Agreements that provides Ewing will remain in Colorado to serve his sentence should he be convicted and sentenced to either death or life imprisonment. "A governor's grant of extradition is prima facie evidence that the constitutional and statutory requirements [for extradition] have been met." *Michigan v. Doran*, 439 U.S. 282, 289 (1978). Accordingly, once the asylum state's governor has granted extradition and issued a warrant of arrest, there are few issues a court in the asylum state can decide when a prisoner challenges extradition: "(a) whether the extradition documents on their face are in order; (b) whether the petitioner has been charged with a crime in the demanding state; (c) whether the petitioner is the person named in the request for extradition; and (d) whether the petitioner is a fugitive." *Id.* Here, Ewing's argument about the Executive Agreements appears to relate most closely to the first inquiry, suggesting the extradition documents were not in order due to the language in the Executive Agreements. We disagree.

Extradition documents are in order when the demand for extradition is in the form required by NRS 179.183. *State ex rel. Gilpin v. Stokes*, 483 N.E.2d 179, 183 (Ohio Ct. App. 1984) (finding extradition

⁴To that end, Ewing has not shown that appointment of appellate counsel is required. Accordingly, we deny his motion for the appointment of appellate counsel.

paperwork in order when it complied with state statute outlining requirements for demand paperwork). The Executive Agreements challenged by Ewing are separate from the demands for his extradition and only address the matter of Ewing's custody upon the termination of the Colorado proceedings. Accordingly, they have no bearing on whether the demands for Ewing's extradition met NRS 179.183's requirements.

But even if the Executive Agreements are relevant to whether the extradition documents were in order, Ewing's argument is unavailing. First, Ewing's argument is not ripe, as the alleged harm—not being returned from Colorado—may never come to fruition if he is acquitted or receives a sentence less than death or life imprisonment. *See Herbst Gamin, Inc. v. Heller*, 122 Nev. 877, 887, 141 P.3d 1224, 1231 (2006) (providing two factors for consideration as to ripeness—hardship to parties in withholding judicial review and suitability for such review—and finding that a complainant's harm must not be speculative or hypothetical but must be sufficiently concrete). Second and more importantly, Ewing has no say as to what order sentences imposed by two different sovereigns are executed and therefore no ground on which to challenge the Executive Agreements regarding his custody at the end of the proceedings in Colorado. *See Smothers v. State*, 741 So. 2d 205, 207 (Miss. 1999); *State v. Robbins*, 590 A.2d 1133, 1137 (N.J. 1991); *Guerrieri v. Maxwell*, 186 N.E.2d 614, 615 (Ohio 1962); *see also Ponzi v. Fessenden*, 258 U.S. 254, 260 (1922) (after having received a fair trial, a defendant “may not complain if one sovereignty waives its strict right to exclusive custody of him for vindication of its laws in order that the other may also subject him to conviction of crime

against it"). For these reasons, we are not convinced that Ewing demonstrated any facial deficiency in the extradition documents.

Having considered Ewing's contentions and concluded that no relief is warranted, we

ORDER the judgments of the district court AFFIRMED.

Gibbons, C.J.
Gibbons

Pickering, J.
Pickering

Parraguirre, J.
Parraguirre

Cadish, J.
Cadish

Hardesty, J.
Hardesty

Stiglich, J.
Stiglich

Silver, J.
Silver

cc: Hon. James E. Wilson, District Judge
Martin H. Wiener
Attorney General/Carson City
Carson City Clerk

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SUSAN HARKLEROAD
CLERK

DEPUTY

IN THE FIRST JUDICIAL DISTRICT COURT OF THE STATE OF NEVADA
IN AND FOR CARSON CITY

STATE OF NEVADA,

Petitioner,

vs.

CHRISTOPHER EWING aka ALEX
CHRISTOPHER EWING,

Respondent.

Case No. 18 OC 00227 1B

Dept. No. 2

ORDER DENYING PETITION IN OPPOSITION TO EXTRADITION

THIS MATTER comes before the Court on petitioner Christopher Ewing aka Alex Christopher Ewing's (Ewing) Petition in Opposition to Extradition (petition in opposition). This Court has reviewed all pleadings, documents and exhibits on file in the above-entitled matter. Based on this review, the Court will deny the petition.

Ewing is an inmate in the lawful custody of the Nevada Department of Corrections (NDOC).

On September 12, 2018, the State filed a Petition for Temporary Transfer of Custody of Inmate Pursuant to the Uniform Criminal Extradition Act (UCEA) (UCEA petition). The UCEA petition seeks the extradition of Ewing to the State of Colorado, based upon service of an Executive Agreement and Executive Warrant (aka Governor's Warrant), to face the following charges: four counts of Murder in the First Degree (Counts 1-4); and two counts of Crime of Violence (Counts 5-6). When Ewing refused to waive extradition, the Court ordered him to challenge his extradition by way of a state habeas petition.

1 Ewing filed a Petition in Opposition to Extradition on November 2, 2018. The State answered
2 the petition. Ewing filed a reply.

3 On December 4, 2018, the Court held a hearing on Ewing's petition. Following argument by
4 counsel, the Court orally denied the petition.

5 Upon the filing of a state habeas petition challenging an Executive Warrant (aka Governor's
6 Warrant), the asylum state court may only decide: "(a) whether the extradition documents on their face
7 are in order; (b) whether the petitioner has been charged with a crime in the demanding state; (c)
8 whether the petitioner is the person named in the request for extradition; and (d) whether the petitioner
9 is a fugitive." *Castriotta v. State*, 111 Nev. 67, 68-69, 888 P.2d 927, 928 (1995), quoting *Michigan v.*
10 *Doran*, 439 U.S. 282, 289 (1978). Introduction of the Executive Warrant creates a presumption that all
11 of the requirements for extradition have been met. *Doran*, 439 U.S. at 289; *Pacileo v. Walker*, 449 U.S.
12 86 (1980). Once the prima facie showing has been made, it is the petitioner's burden to overcome the
13 presumption by clear and convincing evidence. *South Carolina v. Bailey*, 289 U.S. 412, 422-(1933).

14 Ewing failed to challenge the Executive Warrant or supporting documentation. Rather, his sole
15 challenge is to the language of the Executive Agreement between the Governors of Nevada and
16 Colorado, and Ewing's custody if convicted in Colorado.

17 In his reply, Ewing for the first time alleged the documents were not in order based upon the
18 language of the Executive Agreement, the first issue subject to challenge under *Castriotta* or *Doran*.
19 First, as this claim was raised for the first time in the reply, it is not appropriately before this Court.
20 Second, the Court finds the challenge to the Executive Agreement fails to address whether the
21 documents on their face are in order. Rather, Ewing fails to address or demonstrate that the documents
22 which formed the demand for Ewing's extradition to Colorado did not meet the requirements of NRS
23 179.183. Therefore, his challenge fails.

24 As Ewing failed to overcome the presumption that the requirements for an extradition have been
25 met, *Doran*, 439 U.S. at 289, this Court will deny the petition and authorize Ewing's extradition to
26 Colorado.

27 In the alternative, Ewing fails to demonstrate the Executive Agreement is improper or violates
28 NRS 179.187(1). In the Executive Agreement, the Governors of Nevada (asylum state, where the
person is located) and Colorado (demanding state, who wants the person) agreed that if Ewing is

1 acquitted, he will be returned to Nevada. However, if Colorado convicts Ewing and imposes a sentence
2 of death or life imprisonment, Ewing will remain in the custody of Colorado.

3 The Court finds that Ewing's claim is not ripe. A case is ripe for judicial review when "the
4 degree to which the harm alleged by the party seeking review is sufficiently concrete, rather than
5 remote or hypothetical, [and] yield[s] a justiciable controversy." *Herbst Gaming, Inc. v. Sec'y of State*,
6 122 Nev. 877, 887-88, 141 P.3d 1224, 1230-31 (2006); *Doe v. Bryan*, 102 Nev. 523, 525, 728 P.2d 443,
7 444 (1986) (finding litigated matters must present an existing controversy, not merely the prospect of a
8 future problem, and must be ripe for judicial determination). If harm is likely to occur in the future
9 because of a deprivation of a constitutional right, then a ripe case or controversy may exist, but the
10 party must show that it is probable future harm will occur. *See Regional Rail Reorganization Cases*,
11 419 U.S. 102, 143 (1974) (internal quotation omitted).

12 Here, Ewing's challenge does not address a constitutionally protected interest, and is wholly
13 contingent upon a future undetermined conviction in Colorado coupled with a sentence of life
14 imprisonment or death. He fails to demonstrate probable future harm. His claim is not ripe for review by
15 this Court at this time.

16 Even if this Court were to consider the merits of the claim, Ewing cannot demonstrate that the
17 Executive Agreement violates state or federal law.

18 Ewing argues the title of the UCEA petition includes "Temporary." Petition at 1. He is correct.
19 Ewing is currently in the custody of the NDOC under a Nevada sentence. Until he discharges that
20 sentence, he remains a Nevada inmate.

21 However, two state sovereigns may choose to enter into an Executive Agreement to address
22 Ewing's future custody.

23 A prisoner has no standing to contest an agreement between two sovereigns concerning the
24 exchange of custody of the prisoner. *See Pitsonbarger v. Gramley*, 141 F.3d 728, 734 (7th Cir. 1998)
25 (finding agreement between Illinois and Nevada for Illinois to retain defendant in custody following
26 extradition under the Interstate Agreement on Detainers (IAD)¹ and imposition of death was

27 ¹ The United States Supreme Court found that a challenge to an extradition under the IAD and the UCEA are
28 substantially the same, and therefore the wanted person could challenge the IAD paperwork using the same framework and
issues as a challenge to the UCEA under *Doran*, except for fugitivity which was not at issue in an IAD. *Cuyler v. Adams*,
449 U.S. 433 (1981).

1 enforceable as the defendant had no legally protectable rights to the place in which he would serve his
2 sentence); *New York v. Poe*, 835 F.Supp. 585, 592-93 (E.D. Okla. 1993) (holding that under the IAD, a
3 prisoner does not have the right “to dictate the order in which he is to serve his multiple sentences;” and
4 nothing in the IAD prohibited the sending state from waiving the return of the prisoner following his
5 death sentence in the receiving state, as the sending state could waive the return of the prisoner based
6 upon a cooperative custodial arrangement between the two states); *see also Chunn v. Clark*, 451 F.2d
7 1005, 1006 (5th Cir. 1971) (finding a prisoner has no standing to contest an agreement between two
8 government sovereigns as to execution of sentences); *Lionel v. Day*, 430 F.Supp. 384, 386 (W.D. Okla.
9 1976) (finding a defendant who violated the criminal laws of the federal and state governments may not
10 complain about the order in which he is punished); *Brown v. State*, 920 So.2d 1037, 1039 (Miss. App.
11 2005) (finding no standing to contest validity of extradition agreement between sovereign states);
12 *Grayson v. Wainwright*, 330 So.2d 461 (Fla. 1976) (same, quoting *Chunn*).

13 Where the prisoner has prison commitments in multiple states, the states may agree on where to
14 house the prisoner. *See Pitsonbarger*, 141 F.3d at 734; *Poland v. Stewart*, 117 F.3d 1094, 1097-98 (9th
15 Cir. 1997) (finding federal government could waive return of prisoner from state court following the
16 state court’s imposition of death because “[a defendant] may not complain if one sovereignty waives its
17 strict right to exclusive custody of him for vindication of its laws in order that the other may also
18 subject him to conviction of crime against it. Such a waiver is a matter that addresses itself solely to the
19 discretion of the sovereignty making it, and of its representatives with power to grant it.”) (quoting
20 *Ponzi v. Fessenden*, 258 U.S. 254, 260 (1922)); *State v. Robbins*, 590 A.2d 1133, 1136 (N.J. 1991)
21 (same) (quoting *Ponzi*, 528 U.S. at 260)). The asylum state does not waive jurisdiction in such a
22 situation. *Poe*, 835 F.Supp. at 592; *Engberg v. State*, 874 P.2d 890, 892 (Wyo. 1994).

23 NRS 179.187(1) provides for the return of a prisoner to Nevada upon completion of
24 prosecution. However, an Executive Agreement may be tailored to fit the particular requirements of the
25 demanding and asylum states in exceptional cases not covered by statute and in which the prisoner’s
26 return is not the exclusive concern, such as where the prisoner is sentenced to death or life
27 imprisonment in one or both states. *See, e.g., Pitsonbarger*, 141 F.3d at 734; *Poe*, 835 F.Supp. at 592-
28 93.

1 If Ewing is acquitted, he will be returned to Nevada. If he is convicted and sentenced to life
2 imprisonment or death, then pursuant to the Executive Agreement, Colorado will retain custody. Ewing
3 will continue to earn credits towards his Nevada sentence while housed in Colorado. The executive
4 authorities of Colorado and Nevada may decide in which state Ewing will serve his sentences. Ewing
5 lacks standing to challenge the state of his incarceration. The Court finds the Executive Agreement does
6 not violate state or federal law.

7 The Court deeming itself fully informed,

8 IT IS HEREBY ORDERED that Ewing's Petition in Opposition to Extradition is **DENIED**.

9 IT IS THEREFORE ORDERED that Ewing is remanded to the custody of the NDOC to be held
10 for the purpose of being turned over to the duly authorized agents of the State of Colorado.

11 DATED this 4 day of December, 2018.

12 
13 HONORABLE JAMES E. WILSON JR.
14 DISTRICT JUDGE
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SUSAN HERRIWETHER
CLERK
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DEPUTY

IN THE FIRST JUDICIAL DISTRICT COURT OF THE STATE OF NEVADA
IN AND FOR THE CARSON CITY

STATE OF NEVADA,

Petitioner,

vs.

CHRISTOPHER EWING aka ALEX
CHRISTOPHER EWING

Respondents.

Case No. 18 OC 00227 1B

Dept. No. 2

ORDER DENYING MOTION TO DISMISS

THIS MATTER comes before the Court on Respondent Christopher Ewing's (Ewing) Motion to Dismiss. This Court has reviewed all pleadings, documents and exhibits on file in the above-entitled matter.

The Court previously denied Ewing's request for appointment of counsel. Order After Hearing (filed 10/04/18). In that order, the Court found: "Extradition is not a critical stage in criminal proceedings and a person subject to an extradition demand has no constitutional right to an appointed attorney." *Id.* at 1, citing *Roberts v. Hocker*, 85 Nev. 390, 394, 456 P.2d 425, 428 (1969).

Thereafter, Ewing filed a Renewed Motion for Appointed Counsel (Renewed Motion) and Petition in Opposition to Extradition (Petition). On November 7, 2018, he filed the present Motion to Dismiss.

In the Motion to Dismiss, Ewing first relies upon his previously filed Renewed Motion. This Court will separately rule upon the Renewed Motion. However, Ewing cites no authority which mandates dismissal of this action should this Court deny his Renewed Motion. This Court is bound by state law and will address the Renewed Motion in due course.

1 Ewing further relies upon his Petition in Opposition. This Court will separately rule upon the
2 Petition following the filing of the State's answer to the petition and the hearing, currently scheduled
3 for December 4, 2018. Moreover, Ewing fails to demonstrate that dismissal is an appropriate remedy
4 in this matter. If this Court grants the Petition in Opposition, this case will close. If this Court denies
5 the Petition, Ewing will be extradited to Colorado. There is no basis for dismissal.

6 IT IS THEREFORE ORDERED that Ewing's Motion to Dismiss is DENIED.

7 DATED this 4 day of December, 2018.

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9 HONORABLE JAMES E. WILSON JR.
DISTRICT JUDGE

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SUSAN HENRIWETHER
CLERK
S. GREENBURG
BY

IN THE FIRST JUDICIAL DISTRICT COURT OF THE STATE OF NEVADA
IN AND FOR THE CARSON CITY

STATE OF NEVADA,

Petitioner,

vs.

CHRISTOPHER EWING aka ALEX
CHRISTOPHER EWING,

Respondents.

Case No. 18 OC 00227 1B

Dept. No. 2

ORDER DENYING RENEWED MOTION FOR APPOINTED COUNSEL

THIS MATTER comes before the Court on Respondent Christopher Ewing's (Ewing) Renewed Motion for Appointed Counsel. This Court has reviewed all pleadings, documents and exhibits on file in the above-entitled matter.

This Court previously denied Ewing's request for appointment of counsel. Order After Hearing (filed 10/04/18). In that order, the Court found: "Extradition is not a critical stage in criminal proceedings and a person subject to an extradition demand has no constitutional right to an appointed attorney." *Id.* at 1, citing *Roberts v. Hocker*, 85 Nev. 390, 394, 456 P.2d 425, 428 (1969).

In his renewed motion, Ewing argues *Roberts* is old. However, *Roberts* remains good law and has not been overturned by the Nevada appellate courts or otherwise impacted by subsequent legislative changes to NRS 179.197(1). Ewing fails to demonstrate that an extradition is a critical step in a criminal process under Nevada law mandating or permitting appointment of counsel. *See Estelle v. Smith*, 451 U.S. 454 (1981) (finding a defendant is entitled to the appointment of counsel at any critical stage of prosecution).

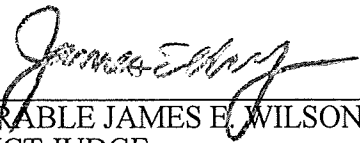
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1 Ewing further argues appointment of counsel in an extradition proceeding is required under
2 Colorado law. However, Colorado law does not impact this Court's determination of appointment of
3 counsel under Nevada state law in this proceeding. *See New Mexico, ex rel. Ortiz v. Reed*, 524 U.S.
4 151, 153 (finding any claims as to constitutional defects in the demanding state's system should be
5 heard in the courts of the demanding state, not the asylum state) (internal quotation omitted); *Michigan*
6 *v. Doran*, 439 U.S. 282, 288 (1978) (finding extradition proceedings are "intended to be a summary and
7 mandatory executive proceeding").

8 Finally, Ewing fails to demonstrate that appointment of counsel is mandated under United
9 States Supreme Court precedent. *See Cuyler v. Adams*, 449 U.S. 433 (1981).

10 IT IS THEREFORE ORDERED that Ewing's Renewed Motion for Appointed Counsel is
11 DENIED.

12 DATED this 4 day of ^{December} ~~November~~, 2018.

13
14 
15 HONORABLE JAMES E. WILSON JR.
16 DISTRICT JUDGE
17
18

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IN THE SUPREME COURT OF THE STATE OF NEVADA

CHRISTOPHER EWING, A/K/A ALEX
CHRISTOPHER EWING,
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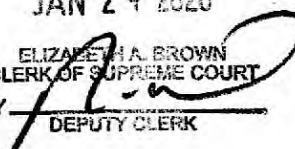
No. 77670

CHRISTOPHER EWING, A/K/A ALEX
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No. 77671

FILED

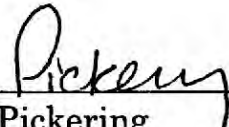
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ELIZABETH A. BROWN
CLERK OF SUPREME COURT
BY  DEPUTY CLERK

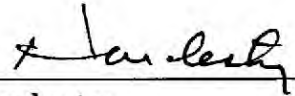
ORDER DENYING REHEARING

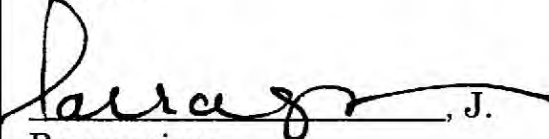
Rehearing denied. NRAP 40(c).


It is so ORDERED.

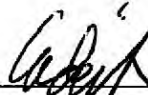
 _____, C.J.
Pickering

 _____, J.
Gibbons

 _____, J.
Hardesty

 _____, J.
Parraguirre

 _____, J.
Stiglich

 _____, J.
Cadish

 _____, J.
Silver

cc: Hon. James E. Wilson, District Judge
Martin H. Wiener
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Carson City Clerk

NRS 179.197 Rights of accused person; application for writ of habeas corpus.

1. No person arrested upon such warrant shall be delivered over to the agent whom the executive authority demanding the person has appointed to receive the person unless the person is first taken forthwith before a judge of a court of record in this state, who shall inform the person of the demand made for surrender and of the crime with which the person is charged, and that the person has the right to demand and procure legal counsel.

2. If the prisoner or the prisoner's counsel state that the prisoner or they desire to test the legality of the arrest, the judge of such court of record shall fix a reasonable time to be allowed within which to apply to the district court for a writ of habeas corpus.

3. When such writ is applied for, notice thereof, and of the time and place of hearing thereon, shall be given to the prosecuting officer of the county in which the arrest is made and in which the accused is in custody, and to the agent of the demanding state.

IN THE SUPREME COURT OF THE STATE OF NEVADA

CHRISTOPHER EWING, AKA
ALEX CHRISTOPHER EWING,

Appellant,

vs.

THE STATE OF NEVADA,

Respondent.

Case No. 77670, 77671

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Elizabeth A. Brown
Clerk of Supreme Court

Appeal from the First Judicial District Court

APPELLANT'S AMENDED OPENING BRIEF

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JURISDICTIONAL STATEMENT

The final orders appealed from were filed below on December 4 and December 6, 2018. The December 6 Orders denied Appellant's Petitions For Writs Of Habeas Corpus. The Notice Of Appeal was timely filed on December 10, 2018, within 30 days of the Orders appealed from, in accordance with NRAP 4(b)(1)(A), and this Court has jurisdiction under NRS 177.015(3) – if this appeal is considered to be from a criminal case. If this appeal is considered to be from a non-criminal case, then its timeliness and this Court's jurisdiction is established by NRAP 4(a)(1) and NRAP 4(b)(1)(A), and by provisions governing denials of writs of habeas corpus in NRS 34.560(2)-(3) and NRS 34.575(1).

ROUTING STATEMENT

This is neither a criminal nor post-conviction proceeding, so this is not a fast track appeal under NRAP 3C(a)(1). This appeal is not subject to presumptive assignment to the Court of Appeal under NRAP 17(b).

The Supreme Court should retain this appeal under NRAP 17(a)(10) and (11) because this appeal raises **two** principle issues that are questions of first impression, that involve the United States and Nevada Constitutions, and that raise questions of statewide public importance.

The first principle issue is the Appellant's right to appointed counsel in an

extradition proceeding. This appeal is the first in 50 years to directly challenge and seek to overrule *Roberts v. Hocker*, 85 Nev. 390, 456 P.2d 425 (1969). For 50 years – since 1969 – *Roberts* has wrongfully denied appointed counsel to persons challenging their extradition. *Roberts* was poorly reasoned and wrongly decided. It is clearly out of step with a vast number of decisions of other courts that interpret provisions of the Uniform Criminal Extradition Act that are identical to Nevada’s, and with decisions which also determine that there is a constitutional right to appointed counsel in an extradition proceeding.

The second principle issue is a matter of first impression in Nevada: whether an extradition petition should be denied or dismissed which contains illegal provisions in a governor’s agreement that is required for extraditing a Nevada prisoner to another state.

STATEMENT OF THE ISSUES PRESENTED FOR REVIEW

1. Can a person whose extradition from Nevada is being sought by another state, and who demands the appointment of counsel, be denied that right when NRS 179.197(1) guarantees him the right to “demand” counsel?

2. Shall this Court overrule the holding of *Roberts v. Hocker*, 85 Nev. 390, 394, 456 P.2d 425 (1969): that an extradition subject’s right under NRS 179.197(1) to “demand” counsel, “merely affords a defendant the privilege to have counsel

present,” and does not “afford appointed counsel to indigents during an extradition proceeding.”?

3. Shall this Court overrule another holding of *Roberts v. Hocker*, that an extradition subject has no constitutional right to appointed counsel during an extradition proceeding?

4. Does the extreme likelihood that Mr. Ewing will be sentenced to death if extradited and convicted in Colorado further support the granting of his demand for appointed counsel because it is both statutorily and constitutionally required?

5. Should Mr. Ewing’s present unappointed, unretained and unpaid appeal counsel be formally appointed as his counsel for this appeal, *nunc pro tunc*?

6. Should Mr. Ewing’s unappointed, unretained and unpaid volunteer counsel be formally appointed as his counsel *nunc pro tunc*, for his pre-appeal work done?

7. Does a petition for extradition satisfy the requirements for its granting if the agreement between the two states’ governors clearly and directly violates a prohibition in both states’ extradition statutes?

8. Should extradition of a Nevada prisoner to Colorado be denied if the required governors’ agreement provides that, if the prisoner is convicted of a crime there, he will not be returned to Nevada until all sentences are completed – a direct violation of both states’ statutes, and of *Kroc v. Sheriff*, 85 Nev. 91, 450 P.2d 788

(1969), requiring that the prisoner be returned to Nevada “as soon as the prosecution . . . is terminated”, NRS 179.187(1) (Nevada) and C.R.S. 16-19-106(1) (Colorado)?

STATEMENT OF THE CASE

The Nevada government filed petitions requesting that Appellant Christopher Ewing, presently serving a Nevada prison sentence, be extradited to two Colorado counties to face murder charges there. One 70-page petition concerned charges pending in Jefferson County, Colorado, and a second 150-page petition concerned charges pending in Arapahoe County, Colorado.

The lower court assigned separate case numbers to the two petitions. The factual claims in the two petitions were different, but the issues in the litigation below and in this appeal concern only the parts of the two petitions which were identical, except for the names of the Colorado counties. As a result, the subsequent pleadings filed below in each of the two cases were identical, except for the case numbers and the names of the counties.

At his first court appearance, the district court refused to appoint counsel to represent Mr. Ewing in the extradition proceeding. An unretained, unpaid, and unappointed “volunteer” counsel later appeared on his behalf, notified the lower court in several motions that Mr. Ewing was indigent and unable to afford counsel, and moved the lower court to appoint counsel for him. The motions alleged that Mr. Ewing had the statutory right to “demand” counsel, under NRS 179.197(1), which clearly and unambiguously meant that he had the right to appointed counsel. The

motions argued that the brief, unexplained, and poorly-reasoned holding of *Roberts v. Hocker*, 85 Nev. 390, 394, 456 P.2d 425 (1969) should be overruled: it held that an extradition subject's right to "demand" counsel under NRS 179.197(1), "merely affords a defendant the privilege to have counsel present," and does not "afford appointed counsel to indigents during an extradition proceeding."

The litigation below primarily focused on Mr. Ewing's **statutory** right to demand and be granted appointed counsel, but it also raised a second challenge to the holding in *Roberts*: that he has a **constitutional** right to appointed counsel both under constitutional provisions not addressed in *Roberts* and under constitutional provisions that were wrongly decided in that decision.

The statute-based motions argued that the right to "demand" counsel cannot possibly mean that an indigent defendant has the right to have counsel present whom he cannot pay, and whom the court will not pay. The motions also alleged that the extradition petitions should be denied or dismissed if Mr. Ewing was forced to defend himself without appointed counsel.

The extradition petitions make it clear that Colorado will seek the death penalty for Mr. Ewing if he is convicted there. Colorado's intention and belief that he will be sentenced to death are additional grounds under Nevada law for his right to appointed counsel. The lower court denied his renewed motions for counsel, repeated its

decision that no counsel would be appointed to represent him, and refused to dismiss or deny extradition because of the refusal to appoint counsel.

Mr. Ewing submits that this Court's decision on the right-to-counsel issue, should: (1) formally appoint his present appellate counsel as appointed appellate counsel for him *nunc pro tunc*; (2) order the district court to appoint his volunteer counsel as appointed counsel *nunc pro tunc* for pre-appeal work already done; and (3) order the district court to appoint counsel for him at his request in any future extradition proceedings.

NOTE: The two states in an extradition are referred to as the “sending state” (Nevada in Mr. Ewing’s case, NRS 197.225(1)(c)), and as the “demanding state” (Colorado in this case, NRS 197.201(1)).

A second challenge to the extradition petitions alleged that the governors’ agreement required by both states’ statutes clearly and directly violated a prohibition in those statutes. The agreement of the governors (neither of whom are still in office) to extradite Mr. Ewing to Colorado illegally provides that if he is convicted of a crime there, he will not be returned to Nevada until all Colorado sentences are completed, including returning him **after a likely death sentence results in his execution -- presumably as a corpse**. This is a direct violation of both states’ statutes requiring that the sending state’s prisoner be returned to the sending state “as soon as the [demanding state’s] prosecution . . . is terminated”, NRS 179.187(1) (Nevada) and

C.R.S. 16-19-106(1) (Colorado).

Mr. Ewing's volunteer counsel filed motions to dismiss and deny the extradition petitions because the agreement clearly violated both states' statutes. The illegal governors' agreement fails one of the four essential requirements for a valid extradition proceeding: that all of the essential extradition documents must "be in order", which certainly does not contemplate approving a required governor's agreement that contains illegal provisions. The lower court denied these motions.

A petition for writ of habeas corpus was filed on behalf of Mr. Ewing, reasserting his right to appointed counsel, and asserting that the extradition petitions should be dismissed and denied because of the refusal to appoint counsel and because of the illegal governors' agreement. The appointment of counsel was again denied, the habeas corpus petition was denied, and this appeal followed.

STATEMENT OF THE FACTS

The Nevada government filed petitions below requesting that Appellant Christopher Ewing, presently serving a Nevada prison sentence, be extradited to two Colorado counties to face murder charges there. One petition concerned charges pending in Jefferson County, Colorado (Appellant's Appendix, page P1, hereafter cited, for example, as "P1"). A second petition concerned charges pending in Arapahoe County, Colorado (P12).

The lower court assigned separate case numbers to the two petitions: #18 OC 227 to the Jefferson County case, and #18 OC 228 to the Arapahoe County case; any references below to the two case numbers will identify them simply as #227 or #228.

The Appendix contains those pages of the petitions that are relevant to the issues on appeal. The final pages of both petitions are also included (P11-2, -3, 19-2), so that this Court can see the size of the extradition petitions (please note the “AG” numbering, plus the three introductory pages of each petition). The Jefferson County petition was 70 pages (P1). The Arapahoe County petition was 150 pages (P12).

The factual claims in the two petitions were different, but the issues in the litigation below and in this appeal only concern those parts of the two petitions which were identical, except for the names of the Colorado counties. As a result, the subsequent pleadings filed below in each of the two cases were identical except for the case numbers and the names of the counties. To avoid duplication, the Appendix usually contains only one of the two identical pleadings filed below.

Right To Appointed Counsel

At his first court appearance on the extradition petitions, on October 2, 2018, Mr. Ewing was without counsel (P20). He said he could not afford an attorney, wanted to fight extradition, and requested the assistance of an attorney. The district court refused to appoint counsel to represent Mr. Ewing in the extradition proceeding,

based on the prosecutor's reliance on *Roberts v. Hocker, supra* (P24-26). The prosecutor then stated that one of the four issues to be determined was "whether the papers are in order" (P26).

An unretained, unpaid, and unappointed "volunteer" counsel later appeared on Mr. Ewing's behalf, notifying the lower court in several pleadings that Mr. Ewing was indigent and unable to afford counsel, and moving the lower court to appoint counsel to represent him (P34, 45, 53). Mr. Ewing's written statement of indigency and requesting appointed counsel was submitted to the lower court (P38). The motions alleged that Mr. Ewing had the statutory right to "demand" counsel under NRS 179.197(1), which clearly and unambiguously meant that he had the right to appointed counsel. The motions argued that the extremely brief, unexplained, and poorly-reasoned holding of *Roberts v. Hocker*, at 394 should be overruled: that an extradition subject's right to "demand" counsel under NRS 179.197(1) "merely affords a defendant the privilege to have counsel present," and does not "afford appointed counsel to indigents during an extradition proceeding."

The prosecutor opposed Mr. Ewing's pleadings (P40, 49).

The litigation below primarily focused on Mr. Ewing's statutory right to demand and be granted appointed counsel. It also raised a second challenge to the holding in *Roberts*: that he has a **constitutional** right to appointed counsel under

constitutional provisions not addressed in *Roberts*, and under constitutional provisions that were wrongly decided in *Roberts* (P35, 46).

The statute-based motions argued that the right to “demand” counsel cannot possibly mean that an indigent defendant has the right to have counsel present whom he cannot pay, and whom the court will not pay. The motions also alleged that the extradition petitions should be denied or dismissed if Mr. Ewing was forced to defend himself without appointed counsel.

The extradition petitions make it clearly apparent that Colorado wants and intends to have Mr. Ewing sentenced to death if he is convicted in Colorado. The paragraphs beginning “IT IS FURTHER HEREBY AGREED” clearly intend and believe that Mr. Ewing will be sentenced to death (P6 and 17):

“*IT IS FURTHER HEREBY AGREED* by the undersigned, Governor of the State of Colorado . . . that in the event Christopher Ewing . . . is convicted and **sentenced to either death** or life imprisonment in the State of Colorado, Christopher Ewing . . . will remain in the State of Colorado to serve the entire sentence of imprisonment or **until the sentence of death is executed**. In the alternative, in the event [he] . . . is sentenced to . . . other than **the death penalty . . .**”

(P17) (emphasis added). Colorado’s intention and belief that he will be sentenced to death are additional grounds under Nevada law for his right to appointed counsel.

The lower court denied his renewed motions for counsel, repeated its decision that no counsel would be appointed to represent him, and refused to dismiss or deny extradition because of the lack of appointed counsel (P109, 111).

Illegal Governors' Agreement

NOTE: The two states in an extradition are referred to as the “sending state” (Nevada in Mr. Ewing’s case, NRS 197.225(1)(c)), and as the “demanding state” (Colorado in this case, NRS 197.201(1)).

A second challenge to the extradition petitions was that the required governors’ agreements (P5 and 16), clearly and directly violated a requirement in both states’ statutes. The agreement of the governors (neither of whom are still in office) to extradite Mr. Ewing to Colorado provides in the paragraphs beginning “IT IS FURTHER HEREBY AGREED” that, if he is convicted of a crime there, he will not be returned to Nevada until all sentences are completed, including **after a likely death sentence results in his execution** (P6 and 17)):

“IT IS FURTHER HEREBY AGREED by the undersigned, . . . that in the event Christopher Ewing . . . is convicted and sentenced to either death or life imprisonment in the State of Colorado, Christopher Ewing . . . will remain in the State of Colorado to serve the entire sentence of imprisonment or until the sentence of death is executed. In the alternative, in the event Christopher Ewing . . . is sentenced to a term of imprisonment other than the death penalty or life imprisonment, [he] . . . shall be returned to the State of Nevada upon the **completion** of his term of imprisonment and eligibility for parole in Colorado

. . . to serve any remaining term of imprisonment in the State of Nevada.”
(P6, 17) (emphasis in original).

This was in direct violation of Colorado law, C.R.S. 16-19-106(1), which was fully quoted – and ignored by the signatories – in the paragraphs beginning “*WHEREAS*, the People of the State of Colorado” (P5, 16). That statute, which is substantially identical to Nevada’s NRS 179.187(1), requires that Mr. Ewing be returned to the sending state of Nevada “as soon as the prosecution [in Colorado] is terminated” – not after he completes his sentence.

Mr. Ewing’s volunteer counsel filed pleadings to dismiss and deny the extradition petitions because the agreement clearly violated both states’ statutes (P31, 45). The illegal governors’ agreement fails one of the four essential requirements for a valid extradition proceeding: the requirement that all of the essential extradition documents must “be in order” (asserted by the prosecutor at the October 2 hearing (P26), and in her pleadings (P63, lines 14-15)), which certainly excludes a required governors’ agreement containing illegal provisions from being adjudged as “in order”.

The prosecutor filed oppositions (P45, 62). The lower court denied these motions (P109, 113).

Writ Of Habeas Corpus

A petition for writ of habeas corpus was filed on behalf of Mr. Ewing, reasserting his right to appointed counsel, and asserting that the extradition petitions should be dismissed and denied because of the refusal to appoint counsel and because of the illegal governors' agreement (P74).

At a December 4, 2018 hearing (P78), the court had already prepared orders denying all of Mr. Ewing's pleadings; they were on counsel's table when the hearing began (P80). Mr. Ewing argued against the orders, but it did not alter the judge's pre-hearing decisions. The orders were later filed, denying the motions (P109, 111, 113) and denying the habeas corpus petitions (P117-2, 118).

Also, the appointment of counsel was summarily denied. This was a reversible abuse of discretion for the court's failure to consider the factors required for appointment of counsel under NRS 34.750.

This appeal followed (P118-2, 119).

SUMMARY OF THE ARGUMENT

Mr. Ewing has both a statutory and constitutional right to appointed counsel in the extradition proceedings. The impending death penalty, if he is extradited to and convicted in Colorado, is additional support for his demand for appointed counsel. The proceedings below, in which he was represented by an unretained, unpaid and

unappointed volunteer counsel, was so tainted by the denial of appointed counsel that the extradition requests should have been denied or dismissed.

Further, his present appellate counsel should be formally appointed, *nunc pro tunc*, to represent him in this appeal **as this Court did for the appellant** in *Roberts*, at 391: “Finally, upon application to this court for habeas corpus, **counsel was appointed**”. The only difference is that Mr. Ewing applied for habeas corpus below, and Mr. Roberts applied in this Court.

Mr. Ewing also submits that this Court should order the district court to: (1) appoint his volunteer counsel as appointed counsel *nunc pro tunc* for pre-appeal work already done; and (2) appoint counsel for Mr. Ewing at his request in any future extradition proceedings.

Another separate ground for denying and dismissing the extraditions is the illegal governors’ agreement. It clearly and directly violated both states’ statutes that require the exact opposite of the agreement’s provision allowing Colorado to execute Mr. Ewing’s sentence – **including killing him pursuant to the death penalty** – before returning him to Nevada to complete his Nevada prison sentence (presumably as a corpse). Instead, both states’ statutes require that the agreement explicitly declare that the demanding state must return him to the sending state when the demanding state prosecution is terminated.

ARGUMENT

1. VIOLATION OF APPELLANT’S RIGHT TO APPOINTED COUNSEL.

A. Statutory Requirement For Appointed Counsel.

The first hearing below, where Mr. Ewing appeared without counsel on October 2, 2018, had several noteworthy events (P20).

First, the lower court believed – and told Mr. Ewing – that an attorney could be appointed for him if he was indigent (P23). The court’s belief was based on its reading of the “right to demand and procure legal counsel” plain language in NRS 179.197 (P24). Despite Mr. Ewing’s request, the prosecutor then convinced the court to reverse itself and deny appointed counsel, based on *Roberts v. Hocker, supra* (P23-26). Here are some conclusions this Court should draw from that exchange: (1) The judge did not know Nevada extradition law. (2) Mr. Ewing also certainly did not know, either, yet he was expected by *Roberts* to be able to adequately represent himself. (3) The plain meaning of NRS 179.197 to the lower court judge was that it guaranteed the right to “demand” appointed counsel, further undermining any logic or rationale for the unreasoned conclusion in *Roberts*, at 394, that the statute does not mean what it clearly says.

Second, a demonstration of the lower court’s incompetence at that October 2

hearing is that the court's minutes nowhere mention the appointed counsel request, decision, discussion, or reversal of that decision (P30).

Third, the lower court asked Mr. Ewing if he had received "that paperwork" about Colorado's demands, to which he answered "yes" (P22). But the lower court never determined or explained what "that paperwork" was. Was it anything more than the simple summary of the Colorado accusations that the judge recited (P22-23)? His answer – and the truth -- was unknown.

Fourth, the lower court asked Mr. Ewing if he understood the Jefferson County charges, but received an answer only from the prosecutor, not from Mr. Ewing (P22-23).

Fifth, the lower court never determined whether Mr. Ewing had received, read or understood the 70 pages of the Jefferson County extradition petition (P1) or the 150 pages of the Arapahoe County extradition petition (P12). It also never determined whether he could read and understand them – if he had ever received or would receive them.

Sixth, the lower court asked Mr. Ewing, "Do you want to file a state habeas petition?" (P25). Mr. Ewing answered: "Can I get an attorney to help me with it?" There is no record that Mr. Ewing was ever told what the purpose would be for a "habeas" petition, what "habeas" or "petition" meant, what "file" meant, how to "file"

it, what was the law on extraditions and on “habeas petitions”, or how a “habeas petition” would affect the extradition. Nor is there any record that Mr. Ewing understood what is a “**state** habeas petition”, in contrast to some other kind of “habeas petition”. Without counsel, it is impossible that Mr. Ewing could fully understand these words and legal principles; it is also impossible that he could understand that the Nevada government could “file” “petitions” to extradite him, with him being the “Respondent”, and that he could then “file” “petitions” to fight against the extradition, with the government being the “Respondent”. Nor could he understand that he would have to “file habeas petitions” challenging both extradition petitions.

Seventh, the lower court gave him 30 days to “file a state habeas petition” challenging “each of these cases filed” (P26). How could he challenge the 220 pages of the government’s extradition petitions, without appointed counsel, in two “habeas petitions”, required to be “filed” within 30 days, all while incarcerated in prison, with little or no access to law books, typing devices and materials, and with no certainty that he had received some or all of those 220 pages, and that he could read and understand them if he had received them?

Eighth, the prosecutor then recited what she claimed to be the four issues that are to be decided in an extradition (P26-27). Did the lower court ask Mr. Ewing if he

understood? No. Did he understand what she said or what it meant, or could he remember it in the next 30 days he had in which to “file a state habeas petition” in each of the two cases? Without counsel, absolutely not. Was the prosecutor correct? Mr. Ewing certainly had no way to know that without appointed counsel.

Mr. Ewing has not been represented by retained or paid counsel, despite his “demand” for appointed counsel. A 50 year-old decision, which has never been reviewed or examined by this Court, is the ancient authority relied on by the prosecution to deny him counsel: *Roberts v. Hocker, supra*. But that decision – besides its archaic antiquity and lack of any confirming authority – is contrary to both Nevada and Colorado statutes.

Nevada and Colorado have both adopted the Uniform Criminal Extradition Act (UCEA), NRS 179.177, C.R.S. 16-19-101. Among the rights provided to a person whose extradition is sought is NRS 179.197(1), which guarantees Mr. Ewing the right to “**demand** and procure counsel” (emphasis added).

“Statutory interpretation is a question of law subject to de novo review,” *State v. Catanio*, 120 Nev. 1030, 1033, 102 P.3d 588, 590 (2004).

The plain meaning of “demand” is that Mr. Ewing has a right to obtain counsel from the court. From whom or what else can he **demand** counsel except from the court? That is the plain meaning of the statute, and it must be obeyed by the courts,

Barrios-Lomeli v. State, 114 Nev. 779, 780 (1998): “[R]igid adherence to [a statute] was the clear intent of the legislature.”

The definition of “demand” as a verb is: “to claim as one’s due; to require; to ask relief. To summon; to call in court”. As a noun, it means, “A peremptory claim to a thing of right, differing from a claim, in that it presupposes that there is no defense or doubt upon question of right.” *Black’s Law Dictionary* 516 (4th ed. 1951). That is the plain and unambiguous meaning of “demand” that *Roberts* unexplainedly failed to recognize.

Also, that **exact** statutory language was determined by the highest court of the demanding state (Colorado) to require appointment of counsel for an indigent extradition subject: *Mora v. District Court*, 177 Colo. 381, 494 P.2d 596 (1972). It is certainly Colorado, the demanding state in this case, that has the vested interest in having the extradition accomplished, yet **its law** has no objection to counsel being appointed for someone like Mr. Ewing.

NRS 179.235 supports and requires this reciprocity and symmetry of holdings between states. It requires that the UCEA “be so interpreted and construed as to effectuate their general purposes to **make uniform** the laws of those states that enact them.” This strongly argues in favor of *Roberts* being overruled to conform to Colorado’s *Mora* decision.

This Court should note that *Mora*, at 385, described *Roberts* as the only one of four other decisions nationally that denied appointed counsel for someone like Mr. Ewing; it was an outlier in opposition to Illinois, Texas and Michigan. Also, *Bentzel v. Florida*, 585 So.2d 1118 (1991) later held that someone like Mr. Ewing is entitled to appointed counsel, based on the identical statutory language as Nevada's. Thus, with *Mora* and *Bentzel* added to the other three states, *Roberts* was the only outlier among these six states' decisions recognizing the right to appointed counsel.

The aberrance of *Roberts* is reinforced by the United States Supreme Court's decision in *Cuyler v. Adams*, 101 S. Ct. 703 (1981), which held that adopters of the uniform extradition act require that a prisoner is entitled to the procedural protections of the Act.

Mr. Ewing presented a **statutory** basis for appointing counsel for him – that NRS 179.197(1) guarantees him “the right to demand and procure counsel”. *Roberts*, at 392, quotes that entire statute, and emphasizes the “demand and procure” phrase with italics. But it never discusses that statutory right except to summarily claim that **it does not mean what it clearly says.**

“Procure” means “to cause a thing to be done; . . . to contrive, bring about, effect, or cause . . . To obtain . . .”, *Black's Law Dictionary* 1373 (4th ed. 1951). This is the exact opposite of the definition of “to demand”: “to claim as one's due; **to**

require; to ask relief. To summon; **to call in court.**”, *Id* at 561 (emphasis added). There is no reason why the Legislature would guarantee the right “to require” or “to call in court” if it meant the same as “to cause” or “to obtain”. Yet, that is what *Roberts*’s wrongheaded conclusion believes – that “demand” means the same as “procure”.

Roberts was a case in which Washington state petitioned to extradite Roberts, a Nevada prisoner, to face felony charges. The district court denied Mr. Roberts appointed counsel. The Court held, at 393, that habeas corpus was the proper vehicle to challenge the refusal to appoint counsel, hence Mr. Ewing’s claims are properly before this Court.

It then recited the entire text of NRS 179.197, with the key “right to demand” phrase from its subsection (1) emphasized in italics: “and that he has the *right to demand and procure legal counsel.*” *Ibid*, (emphasis in original). The opinion then stated, “In the absence of a statute allowing a defendant the right to demand and procure legal counsel at an extradition proceeding, no such right exists.” This is especially noteworthy because it clearly implies that such a right **does** exist in Nevada because **there is** a statute providing that right. That sentence in *Roberts* confirmed the right to counsel in an extradition from Nevada.

But the *Roberts* court then did something unexplainable, unjustifiable, and

dead wrong. The court completely reverses itself. With no explanation, no description, no analysis, and no discussion, at 394 it summarily claims that,

“The meaning of NRS 179.197 is unambiguous and needs no construction; it merely affords a defendant the privilege to have counsel present. If the legislature deems it desirable to afford appointed counsel to indigents during an extradition proceeding, it is their prerogative, not ours.”

Such a conclusion is contrary to the plain and unambiguous meaning of the statute. And it is remarkably absurd, because the right to “demand” counsel **is the legislature’s statement** – that an indigent extradition target, with no ability or resources to “procure” his own counsel, has the right to “demand” a free, appointed counsel.

“Statutory interpretation is a question of law subject to de novo review,” *State v. Catanio*, 120 Nev. 1030, 1033, 102 P.3d 588, 590 (2004), and it begins with the plain language of the statute in question, *McKay v. Bd. of Supervisors of Carson City*, 102 Nev. 644, 648, 730 P.2d 438, 441 (1986). Thus, a clear and unambiguous statute like NRS 179.197(1) must be given its plain meaning, regardless of the result. The right to “demand” counsel can mean only one thing, and it is totally clear and unambiguous -- the right to “demand” that a court appoint counsel for an indigent.

“Under long established principles of statutory construction, when a

statute is susceptible to but one natural or honest construction, that alone is the construction that can be given. *State v. Cal. M. Co.*, 13 Nev. 203, 217 (1878). We have also consistently held that **where there is no ambiguity in a statute, there is no opportunity for judicial construction and the law must be followed regardless of result**. *McKay v. Bd. of Supervisors*, 102 Nev. 644, 648, 730 P.2d 438, 441 (1986); *State v. Woodbury*, 17 Nev. 337, 343, 30 P. 1006, 1008 (1883). This means that if a statute clearly and unambiguously specifies the legislature’s intended result, such result will prevail even if the statute is impractical or inequitable. *State v. Commissioners Washoe Co.*, 22 Nev. 203, 212, 37 P. 486, 488 (1894); *In Re Walters’ Estate*, 60 Nev. 172, 186, 104 P.2d 968, 974 (1940).

We are constrained by the above rules of statutory interpretation. The view with the most interpretational integrity and which takes the statutory language at face value is the view that concludes **the statute means what it says** despite its potential for incommensurate hardship.”

Randono v. CUNA Mutual Insurance Group, 106 Nev. 371, 374, 793 P.2d 1324 (1990) (emphasis added).

When Mr. Ewing titled his motion as a “request” for appointed counsel (P34), he was being unnecessarily polite. The statute cited in that motion gives him the right to “demand” counsel. Thus, he actually was **demanding** that his right to counsel be complied with by the lower court, not merely requesting it. The clear meaning of NRS 179.197(1) is that he can hire (procure) his own counsel, if he is able to; if he is unable to, then he has a right to demand that he have counsel – and that demand can

be addressed to, and granted by only one authority: the court.

Overruling *Roberts v. Hocker* is appropriate both in its illogical statutory conclusion and its indefensible constitutional conclusion:

“Although the doctrine of stare decisis militates against overruling precedent, *Armenta-Carpio v. State*, 129 Nev. 531, 535, 306 P.3d 395, 398 (2013), ‘when governing decisions prove to be “unworkable or are badly reasoned,” they should be overruled,’ *State v. Lloyd*, 129 Nev. 739, 312 P.3d 467, 474 (2013) (quoting *Egan v. Chambers*, 129 Nev. 239, 243, 299 P.3d 364, 367 (2013) (quoting *Payne v. Tennessee*, 501 U.S. 808, 827 (1991))).”, *Harris v. State*, 130 Nev. 435, 441, 329 P. 3d 619 (2014).

B. Constitutional Requirements For Appointed Counsel.

Mr. Ewing has constitutional rights to due process of law under the United States Constitution, 5th and 14th Amendments, and under Nevada’s Constitution, Article 1, section 8(1) (right to counsel) and 8(5) (due process).

The Washington Court of Appeals rejected the government’s position that extradition is a technical civil matter: “Surely it is elementary that **constitutional due process** prohibits the bundling up and shipment of a human being from one state to another without an opportunity to be heard, no matter how limited in scope the available defenses against it may be.”, *In re Personal Restraint of Jian Liu*, 208 P.3d 1207, 1209-10 (Wash. App. 2009) (emphasis added).

The Massachusetts Supreme Court stated: “Since the [extradition] procedure has a **potential deprivation of liberty**, the proceedings should be deemed criminal with attending **due process rights**.”, *In re Hinnant*, 678 N.E. 2d 1314, 1318 (Mass. 1997) (emphasis added).

Other cases confirmed the constitutional due process requirement for appointed counsel in extraditions: *Kostic v. Smedley*, 522 P.2d 535, 537 (Alaska 1974) (in contrast with *Roberts*, “We shall not apply the law in such a manner that an express and unambiguous statutory right has no meaning. Nor shall we apply the law in such a manner as to possibly deprive [the extradition’s target] of his right to due process of law.”); *Pruett v. Barry*, 696 P.2d 789, 791 (Colo. 1985); *State ex rel Jones v. Warmuth*, 272 S.E. 2d 446, 451 (W. Va. 1980); and *State v. Robbins*, 590 A. 2d 1133, 1136-37 (N.J. 1991).

These cases establish the 5th Amendment and Nevada Constitution’s due process rights as clearly providing Mr. Ewing’s constitutional right to appointed counsel. *Roberts* confined itself to discussing the 6th Amendment right to counsel, but summarily concluded, at 393, that due process was inapplicable. These cases also establish that *Roberts, supra*, is out of the mainstream in concluding that extradition is “certainly not a critical stage of the criminal proceeding.” Finally, *Roberts* is incorrect in concluding, at 394, that there is no equal protection issue in allowing one

to retain counsel, but denying counsel to the indigent, in holding that there is no 6th Amendment right to appointed counsel in extradition proceedings.

The motions below reflected that Colorado’s *Mora* decision, *supra*, found only four decisions involving the right to appointed counsel on an extradition case. Only one of the four, *Roberts*, denied the right to appointed counsel. But it is clear that, with *Mora* recognizing the right to appointed counsel, Nevada was then the only one of five states that denied appointed counsel. Then came *Bentzel*, *supra*, in which Florida granted the right to appointed counsel in 1991, making Nevada the only one of **six** states to deny the right to appointed counsel.

Finally, the lower court’s refusal to grant Mr. Ewing’s demand for appointed counsel left it only one alternative: to dismiss or deny the pending extradition petition.

C. Death Penalty Threat Compels Appointment Of Counsel.

Roberts v. Hocker is especially an “outlier” in light of Colorado’s intention to extradite Mr. Ewing (now serving time in Nevada for non-capital offenses) to face charges of capital murder:

“*IT IS FURTHER HEREBY AGREED* by the undersigned . . . that in the event Christopher Ewing . . . is convicted and **sentenced to either death** or life imprisonment in the State of Colorado, Christopher Ewing . . . will remain in

the State of Colorado to serve the entire sentence of imprisonment or **until the sentence of death is executed**. In the alternative, in the event [he] . . . is sentenced to a term of imprisonment other than **the death penalty . . .**”

(P6, P17) (emphasis added).

In a non-capital habeas proceeding, appointment of counsel is discretionary, although certain factors must be considered by the court, per NRS 34.750(1). But in a capital murder case, appointment of counsel is mandatory, NRS 34.820(1)(a). Moreover, counsel appointed pursuant to NRS 34.820(1) must be effective, meaning that ineffective assistance of capital counsel can establish cause for the failure to raise certain issues in earlier proceedings, *Crump v. Warden*, 113 Nev. 293, 303, 304-05, 934 P.2d 247 (1997). *Roberts* is inconsistent with the spirit, if not the letter, of *Crump*, which requires constitutionally-effective counsel if counsel is appointed by statutory mandate. The lower court’s refusal to appoint counsel for Mr. Ewing, as required by NRS 179.197(1), denies him the right to constitutionally-effective counsel in this pending capital case.

Also, Supreme Court Rules 250(5) (and 250(32)) have rigid and extensive rules for counsel in capital cases: “Right to counsel: U.S. Const. amend. VI; Nev. Const. art. 1, § 8, cl. 1; NRS 34.820(1)(a), 171,188, 175.151, 178.397; SCR 250(2), (3), (4)(a)-(b).”

D. This Court Should Appoint Counsel For Mr. Ewing.

There can be no doubt that Mr. Ewing is indigent. His counsel in this appeal have neither been appointed, retained, nor paid for their work. They request and submit that they should be appointed counsel for Mr. Ewing for all appeal-related proceedings, *nunc pro tunc*. This should be done regardless of this Court's decision on whether he should have had, and will have appointed counsel for the district court proceedings. It is ironic that *Roberts*, the central and only Nevada opinion denying the right to appointed counsel in an extradition, **is authority for the appointment of appellate counsel**: it recited at 85 Nev. 390, 391 that, "upon application to this court for habeas corpus, counsel was appointed." The only difference in Mr. Ewing's case was that he applied for habeas corpus below in the district court, not in this Court. The only enduring validity in any of *Roberts*' holdings is that Mr. Ewing should have appointed counsel in this appeal.

Blandino v. State, 112 Nev. 352, 914 P.2d 624 (1996), compelled representation by counsel in all Nevada appeals that affect the Appellant's liberty interests. This was based on Amendments 5, 6 and 14 of the United States Constitution ("[T]he due process right to a fair appeal would be hindered by establishing a right to self-representation on appeal.", *id.* at 355). The numerous

decisions cited above establish that there is a liberty interest at stake in an extradition and thus establish the necessity for Mr. Ewing to have counsel on his appeal.

Crump v. Warden, at 297 n.2, discussed the statutory grounds for requiring appointment of counsel for an indigent post-conviction relief petitioner. The appointment was under since-repealed NRS 177.345(1), “However, NRS 34.750, which allows discretionary appointment of counsel to indigent petitioners is still in effect.” That statute governs petitions for writs of habeas corpus, so it applies to this case. Despite the requirements of NRS 34.750(1) and (2), the lower court summarily denied appointment of counsel, without considering the factors required by that statute to be considered, a reversible abuse of discretion.

2. THE EXTRADITION PAPERS ARE NOT “IN ORDER”, REQUIRING DENIAL OR DISMISSAL OF THE EXTRADITION PETITIONS

The Executive Agreements in this case state, in their paragraphs beginning “It is hereby further agreed”, that if Mr. Ewing is not acquitted after extradition to Colorado, then he must serve his Colorado sentence before he can be returned to Nevada to complete his Nevada imprisonment (P6, 17). This violates the terms required in such an agreement.

First, the very title of the prosecution’s petitions are for “Temporary” transfer to Colorado (P1, 12). What could be less temporary and more permanent than

Colorado returning Mr. Ewing’s deceased corpse to Nevada to complete his sentence here – or waiting until he is released from imprisonment?

Second, the fifth “Whereas” paragraph of the Agreement itself is a recitation of Colorado law – the Uniform Criminal Extradition Act, C.R.S. 16-19-101, and a quotation of the complete C.R.S. 16-19-106(1): that such an extradition agreement must be “conditioned” on the prisoner being returned to the “other state [the sending state of Nevada] as soon as the prosecution in this State [Colorado] is terminated.” (P5, 16-17). This statute clearly means that Nevada’s relinquishment of custody is only temporary. See NRS 179.225(1)(c), which establishes that the demanding state receives only **temporary** custody.

Third, C.R.S. 16-19-106(1) is identical to NRS 179.187(1), except for Nevada having some pronoun changes that make its version gender-neutral, and Nevada substituting “such other state” for “the other state” and substituting “such person” for “that person”.

Thus, the Executive Agreement is in violation of both state’s statutes, and it is illegal, void and unenforceable because it does not guarantee Mr. Ewing’s return to Nevada “as soon as” his trial and sentencing (if he is found guilty) is terminated. Instead, it agrees that the exact opposite be done if he is found guilty and sentenced – he must serve all Colorado sentences before being returned to Nevada.

NRS 179.187(1) and C.R.S. 16-19-106(1) cover a particular factual circumstance: where extradition is sought for someone who is either a sending state prisoner or the subject of a pending criminal proceeding in the sending state. The demanding state can simply wait until the prisoner is released or the criminal proceedings terminated before seeking extradition. But if the demanding state wants extradition to proceed before the prisoner's release or the termination of prosecution, then it must follow the statute's requirements: that there be an executive agreement "conditioned" on Mr. Ewing being returned to Nevada, "as soon as the prosecution in [Colorado] is terminated." Instead, the agreement in this case provides **exactly the opposite of what the statute requires**. The agreement is that Mr. Ewing will not be returned to Nevada until after he completes any sentence imposed on him in Colorado – including the execution of the death sentence. This will occur long after "the prosecution is terminated" by a judgement of acquittal or by a judgement of conviction and sentencing order.

The prisoner's serving of his sentence is not part of "the prosecution". The prosecution proceeds in court, the judicial branch. Execution of a sentence of prison or death is a function of the executive branch of government, the department of prisons. This is the plain and unambiguous meaning of "as soon as the prosecution [in Colorado] is terminated", C.R.S. 16-19-106(1):

“**PROSECUTION.** In criminal law. A criminal action; a proceeding instituted and carried on . . . before a competent tribunal, for the purpose of determining the guilt or innocence of a person charged with a crime . . . with a steady and fixed purpose of reaching a judicial determination of the guilt or innocence of the accused.”

Black’s Law Dictionary 1385 (4th ed. 1951).

“**TERMINATE.** To put an end to; to make to cease; to end.” *Black’s, supra* at 1641. This makes it clear: execution of a sentence by death or imprisonment occurs **after “the prosecution is terminated”**. The relevant statutes in both states clearly prohibit an agreement which provides that Mr. Ewing will **not be returned** to Nevada after the Colorado prosecution is completed. This is directly in violation of the laws of both states.

This Court cannot simply rewrite that agreement in an attempt to make it conform to the law in both states. An agreement is a meeting of the minds of those signing the agreement, and only those parties – the governors and the secretaries of state of those two states – have the power to memorialize their agreement in writing.

This Court is also prohibited by Nevada’s constitutional separation of powers between the judiciary and the executive branch of government from altering an

agreement signed by Nevada's governor and secretary of state, Nevada Const. Art. 3(1)(1).

Also, any attempt by this Court to rewrite the executive agreement will be imposing its will upon an authority over which it has no jurisdiction – Colorado's governor, secretary of state and executive branch.

The illegal provision is a fatal defect in the executive agreement and should not be approved by granting extradition – this extradition must be denied or dismissed.

Kroc v. Sheriff, 85 Nev. 91, 450 P.2d 788 (1969) is a pivotal Nevada extradition decision on this issue. This was a case in which Nevada was the **demanding** state, and the decision explains the real-world intentions and consequences of the rules in NRS 179.187(1) and C.R.S. 16-19-106(1). Mr. Kroc was serving a California prison sentence when Nevada requested his extradition for crimes allegedly committed here. He moved for release on bail upon his appearance in a Nevada court. The Nevada Supreme Court held as follows, explaining that jurisdiction over the prisoner remains in the sending state (California in *Kroc*, Nevada in this appeal) under the executive agreement required by NRS 179.187(1):

“The appellant is present in this state by virtue of an agreement entered into between the Governor of the State of Nevada and the Governor of the State of California. That agreement was executed pursuant to the provisions of the Uniform Criminal Extradition Act, which act has been adopted by both

states. **Kroc is still a constructive prisoner of the State of California on “loan” to the State of Nevada, for the sole purpose of affording him a speedy trial.**

By agreement, the State of **California has retained its jurisdiction over the appellant for the purpose of returning him to that state to serve the remainder of his prison term. . . .**

At all times while the appellant is physically present in Nevada this state is under a compulsion by virtue of the conditions of the executive agreement and the provisions of the Uniform Criminal Extradition Act **to return the appellant to California**, NRS 179.187(1). The appellant's return can not be guaranteed if he is free on bail. **The rules of comity between the states require fulfillment of this obligation.**

. . . He may not complain if one sovereignty waives its strict right to exclusive custody of him for vindication of its laws in order that the other may also subject him to **conviction** of crime against it [i.e., but not for execution of sentence].

In the case of *Lunsford v. Hudspeth*, 126 F.2d 653 (10th Cir. 1942), the court said: “As an easy and flexible means of administering justice and of affording each sovereignty the right and opportunity to exhaust its remedy for wrongs committed against it, there has evolved the now well established rule of comity which is reciprocal, whereby one sovereignty having **exclusive jurisdiction** of a person may **temporarily** waive its right to the exclusive jurisdiction of such person **for purposes of trial** in the courts of another sovereignty. . . . The privileges granted by this flexible rule of comity **should and must be respected by the sovereignty [i.e., the demanding state] to**

which it is made available, and this respectful duty is reciprocal, whether federal or state, because neither sovereignty has the power to override it. . . . There was no voluntary relinquishment of jurisdiction over the appellant by [the sending state of] California.

Adoption of the Uniform Criminal Extradition Act by both Nevada and California **is a barrier against** the rule espoused by Kroc **that the State of California has waived jurisdiction over him through its voluntary release.”**

Kroc, at 92-94 (emphasis added).

It is noteworthy that *Kroc* is Nevada’s statement of the limited rights of a demanding state -- which happened to be Nevada in that case. There is no rational justification for Nevada’s government to attempt to avoid the holding in *Kroc*: to argue that the demanding state of Colorado has more rights to Mr. Ewing than the demanding state of Nevada had to Mr. Kroc in *Kroc*, a Nevada Supreme Court decision. *Kroc* controls on this issue. The required executive agreement in this case **is void** because it violates both *Kroc* and Colorado’s statute in agreeing to a prohibited disposition of Mr. Ewing’s custody if he is extradited and convicted.

The government may try to argue that the sending state can waive its clearly superior rights to the prisoner’s custody. But NRS 179.187(1) and C.R.S. 16-19-06(1) are intended to clarify, notify the states of, and memorialize in a written document the supremacy of the sending state’s clearly superior rights to the prisoner’s custody, as

thoroughly described in *Kroc*. That is a prerequisite of the UCEA for a valid extradition of a sending state's prisoner. It is irrelevant to this appeal, and is pure speculation, whether Nevada can or will later waive its superior rights to custody of Mr. Ewing. There can be no valid extradition of a sending state's prisoner without the executive agreement's contents that are required by both Nevada law and Colorado law. The extradition statutes require both states to acknowledge and agree to follow the *Kroc* rule of the sending state's **temporary** surrender of its superior right to jurisdiction over the prisoner.

The relevant test for a valid extradition in this appeal – as conceded by the prosecutor in court and in pleadings – is whether all of the extradition documents are “in order”, *Castriotta v. State*, 111 Nev. 67, 68-69, 888 P.2d 927 (1995) (a court considering an extradition challenge must, “decide . . . **whether the extradition documents on their face are in order.**”) *Michigan v. Doran*, 439 U.S. 282, 289 (1978) is the United States Supreme Court's seminal decision that is the source of the above quotation in *Castriotta*, requiring that the extradition documents be “in order” before an extradition can proceed. *Pacileo v. Walker* 449 U.S. 86 (1980) repeated the *Michigan v. Doran* test.

It is clear that the papers being “in order” does not mean that page 4 follows page 3 instead of preceding it. Nor does it mean that the pages are in chronological

order and are all facing in the same direction. What it clearly means is that the extradition documents must comply with all the rules and requirements for extradition proceedings. The executive agreement in this case does not meet those requirements and are not “in order” because they contain language expressly prohibited by Colorado’s (and Nevada’s) extradition rules and requirements, requiring denial or dismissal of the extradition petitions.

CONCLUSION

The foregoing facts and law clearly compel appointment of counsel for Mr. Ewing, for proceedings both in the lower court and in this Court. His counsel in this appeal should be appointed as appellate counsel *nunc pro tunc* so that counsel can properly process a voucher for payment at the rate for counsel appointed for capital defendants.

This Court should also order the district court to appoint his volunteer counsel as counsel *nunc pro tunc* for pre-appeal work already done during district court proceedings. And it should order the district court to appoint counsel for Mr. Ewing at his request in any future extradition proceedings.

The improper refusal to appoint counsel below is grounds to deny or dismiss the extradition petitions.

Finally, the illegal provisions of the executive agreements that violate Colorado law and Nevada's parallel law render the extradition petitions as void because the extradition documents are legally and completely "out of order", and are additional grounds to deny or dismiss the extradition petitions.

CERTIFICATE OF COMPLIANCE

1. I hereby certify that this brief complies with the formatting requirements of NRAP 32(a)(4), the typeface requirements of NRAP 32(a)(5) and the type style requirements of NRAP 32(a)(6) because:

This brief has been prepared in a proportionally spaced typeface using WordPerfect X8 in 14 point Times New Roman.

2. I further certify that this brief complies with the page- or type-volume limitations of NRAP 32(a)(7) because, excluding the parts of the brief exempted by NRAP 32(a)(7)(C), it is proportionately spaced, has a typeface of 14 points or more, and contains 7,847 words.

3. Finally, I hereby certify that I have read this appellate brief, and to the best of my knowledge, information, and belief, it is not frivolous or interposed for any improper purpose. I further certify that this brief complies with all applicable Nevada Rules of Appellate Procedure, in particular NRAP 28(e)(1), which requires every assertion in the brief regarding matters in the record to be supported by a reference to the page and volume number, if any, of the transcript or appendix where the matter relied on is to be found. I understand that I may be subject to sanctions in the event that the accompanying brief is not in conformity with the requirements of the Nevada Rules of Appellate Procedure.

DATED: June 3, 2019.

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CERTIFICATE OF SERVICE

I hereby certify that I am an employee of the Law Office of Martin H. Wiener, and that on June 3, 2019, I electronically filed with the Nevada Supreme Court the foregoing document. Electronic Service of the foregoing document was made by email on:

Heather Procter, for State of Nevada

Richard F. Cornell, for Appellant

/s/ Martin H. Wiener

IN THE SUPREME COURT OF THE STATE OF NEVADA

CHRISTOPHER EWING, AKA
ALEX CHRISTOPHER EWING,

Case No. 77670

Electronically Filed
Jun 04 2019 11:55 a.m.
Elizabeth A. Brown
Clerk of Supreme Court

Appellant,

vs.

THE STATE OF NEVADA,

Respondent.

_____ /

SUPPLEMENT TO APPELLANT'S AMENDED OPENING BRIEF

Appellant, through the undersigned, files this Supplement to inform the Court of a fact that does not appear in Appellant's Amended Opening Brief. That fact is the status of Appellant Christopher Ewing's imprisonment in Nevada.

It is not a fact that is essential or relevant to any issue on appeal. However, this Court is likely to be curious about this information while considering the briefs on appeal.

The attached Exhibit 1 is a printout from the website of the Nevada Department of Corrections. The Exhibit was previously filed with this Court as Exhibit 1 to Appellant's Opposition To Motion For Expedited Consideration Of Appeal, filed on January 3, 2019.

Mr. Ewing has been imprisoned on a Clark County conviction since August 10, 1984 (“Sent. Start Date”). He was sentenced to several consecutive terms of imprisonment and he has finished all but one of those sentences. His final sentence to be served is 8-40 years imprisonment (“Sent. Min”/“Sent. Max”). It began July 2, 2013 (“Sent. Start Date”). His first parole eligibility date is July 1, 2021, the end of his minimum eight-year sentence (“Sent. PED” (Parole Eligibility Date)). If he is not paroled from his sentence, his sentence is not expected to be completed until, April 6, 2037 (“Sent. PEXD” (Projected Expiration Date)).

The “MPR” column stands for Mandatory Parole Release, the date on which the prisoner must be paroled, unless the Parole Board determines that the prisoner would be a danger to public safety while on parole, under NRS 213.1215. Mr. Ewing’s MPR date is September 5, 2036, seven months before his Projected Expiration Date.

DATED: June 4, 2019.

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CERTIFICATE OF SERVICE

I hereby certify that I am an employee of the Law Office of Martin H. Wiener, and that on June 4, 2019, I electronically filed with the Nevada Supreme Court the foregoing document. Electronic Service of the foregoing document was made by email on:

Heather Procter, for State of Nevada

Richard F. Cornell, for Appellant

/s/ Barbara Oltman

EXHIBIT 1

EXHIBIT 1

Search By Offender ID
 Offender ID:

-or-
 Search By Demographics
 First Name: Wildcard %
 Last Name: Wildcard %

NOTICE:

The information provided here represents raw data. As such, the Nevada Department of Corrections makes no warranty or guarantee that the data is error free. The information should not be used as an official record by any law enforcement agency or any other entity.

Any questions regarding an inmate, please call Family Services at (775) 887-3367. Victims looking for inmate information please contact Victim Services at (775) 887-3393. Any questions regarding the web portal for law enforcement access to inmate information should be referred to PIO Brooke Santina, email: bsantina@doc.nv.gov or (775) 887-3309

Currently the following web browsers are supported for the Inmate Search: Internet Explorer 11, Chrome, Firefox and Opera. If you are unable to view inmate photos, please use a supported browser.

Download Offender Data

[Demographic](#), [Alias](#), [Booking](#), [Parole](#), [Release](#)

Up to date as of 2018-10-02

Identification and Demographics

Name	Offender ID	Gender	Ethnic	Age	Height	Weight	Build	Complexion	Hair	Eyes	Institution	Custody Level	Aliases	Prior Felonies
CHRISTOPHER EWING	20866	Male	CAUCASIAN	58	5'7"		SLENDER	FAIR	BROWN	BLUE	NORTHERN NEVADA CORRECTIONAL CENTER	CLOSE		YES

Booking Information

Offense Code	Offense Description	Sent. Status	Sent. Min	Sent. Max	Sent. PED	Sent. MPR	Sent. County	Sent. PECD	Sent. Type	Sent. RRD	Sent. Start Date
495	AGGRAVATED ESCAPE	Discharge to Consecutive		0 yr. 240 mo. 0 days	2001-06-01		CLARK COUNTY COURTHOUSE	2002-04-22	DETERMINE		1984-08-10
299	BURGLARY	Discharge to Consecutive		0 yr. 120 mo. 0 days	2001-06-01		CLARK COUNTY COURTHOUSE	2001-04-01	DETERMINE		1991-10-16
2148	ATT MURDER	Discharge to Consecutive		0 yr. 240 mo. 0 days	2006-06-01		CLARK COUNTY COURTHOUSE	2008-03-05	DETERMINE		1994-06-02
3458	USE OF DEADLY WEAPON ENHANCEMENT	Parole to Consecutive		0 yr. 240 mo. 0 days	2013-07-01		CLARK COUNTY COURTHOUSE	2020-09-18	DETERMINE		2006-06-02
A007	Aggregate	Active	8 yr. 0 mo. 0 days	40 yr. 0 mo. 0 days	2021-07-01	2036-09-05	AGGREGATE SENTENCING	2037-04-06	DETERMINE		2013-07-02

Inmate Photo



Parole Hearing Details

Offender Book ID	Parole Hearing Date	Parole Hearing Location
2294	1989-04-27	NEVADA STATE PRISON
2294	1991-10-15	SOUTHERN DESERT CORRECTIONAL CENTER
2294	1994-03-14	ELY STATE PRISON
2294	1999-02-17	ELY STATE PRISON
2294	2001-02-21	ELY STATE PRISON
2294	2003-02-14	ELY STATE PRISON
2294	2006-02-14	NEVADA STATE PRISON
2294	2010-04-09	PAROLE BOARD ROOM 301
2294	2013-04-15	PAROLE BOARD ROOM 101

**Supreme Court of the United States
Office of the Clerk
Washington, DC 20543-0001**

Scott S. Harris
Clerk of the Court
(202) 479-3011

February 25, 2020

Mr. Jeffrey T. Green
Sidley Austin
1501 K Street, NW
Washington, DC 20005

Re: Christopher Ewing, aka Alex Christopher Ewing
v. Nevada
Application No. 19A944

Dear Mr. Green:

The application for a stay of extradition in the above-entitled case has been presented to Justice Kagan, who on February 25, 2020, denied the application.

Sincerely,

Scott S. Harris, Clerk

by



Mara Silver
Advising Attorney/Emergency
Applications Clerk